1	STATE OF MISSOURI
2	PUBLIC SERVICE COMMISSION
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6	TRANSCRIPT OF PROCEEDINGS
7	Oral Argument
8	April 28, 2009 Jefferson City, Missouri
9	Volume 2
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12	In the Matter of the Verified ) Petition of Sprint Communications )
13	Company, L.P., Sprint Spectrum, ) L.P. and Nextel West Corp. For ) Case No. CO-2009-0239
14	Arbitration of Interconnection ) Agreements with Southwestern Bell )
15	Telephone Company d/b/a AT&T ) Missouri )
16	HISSOUIT ,
17	
18	NANCY M. DIPPELL, Presiding,
19	DEPUTY CHIEF REGULATORY LAW JUDGE.
20	ROBERT M. CLAYTON III, Chairman, TERRY JARRETT, COMMISSIONERS.
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- 1 PROCEEDINGS
- JUDGE DIPPELL: This is Case No.
- 3 CO-2009-0239, the verified petition of Sprint
- 4 Communications Company, L.P., Sprint Spectrum, L.P. and
- 5 Nextel West Corp. for arbitration of interconnection
- 6 agreements with Southwestern Bell Telephone Company, doing
- 7 business as AT&T Missouri.
- 8 My name is Nancy Dippell. I'm the
- 9 Regulatory Law Judge and the Arbitrator on this case.
- 10 We've come here today for oral arguments regarding both
- 11 the Motion for Reconsideration that AT&T filed regarding
- 12 the Commission's Order denying their motion to dismiss and
- 13 also general oral arguments on the Arbitrator's final
- 14 report.
- 15 So I'm going to begin by getting entries of
- 16 appearance. Sprint?
- 17 MR. SCHIFMAN: Thank you, Judge. My name
- is Ken Schifman on behalf of the Sprint companies
- 19 identified as Petitioners in this matter.
- JUDGE DIPPELL: Is your mic on?
- 21 MR. SCHIFMAN: Ken Schifman on behalf of
- 22 the Sprint companies identified as Petitioners in this
- 23 matter.
- JUDGE DIPPELL: I will just note that I
- 25 will be referring throughout this proceeding to Sprint,

- 1 and by that I mean all three companies unless I
- 2 specifically specify one of them.
- 3 MR. PFAFF: Thank you, your Honor. This is
- 4 Jeff Pfaff, also appearing on behalf of the Sprint
- 5 companies.
- JUDGE DIPPELL: And AT&T?
- 7 MR. BUB: Thank you, your Honor. Leo Bub
- 8 for AT&T Missouri.
- 9 JUDGE DIPPELL: Thank you. Like I said,
- 10 we've come here today for oral arguments, and because this
- is a little bit odd procedurally, I'm going to tell you
- 12 what I had in mind for the order of things, and that was I
- 13 thought that I would let each of you do your arguments and
- 14 have the Commissioners ask questions as they desire from
- 15 the Bench.
- I thought we'd start with Sprint and then
- 17 have AT&T, and then I will give you all an opportunity to
- 18 make some closing remarks as well. And in that case,
- 19 since I kind of feel like it's AT&T arguing an appeal
- 20 here, I'm going to let them go last, if that's acceptable.
- 21 Mr. Schifman, you look like you question that.
- 22 MR. SCHIFMAN: Okay. So you're saying --
- JUDGE DIPPELL: I'll let them have the last
- 24 word.
- 25 MR. SCHIFMAN: Okay. Sprint first -- okay.

- 1 I understand how --
- JUDGE DIPPELL: Is that fine?
- 3 MR. SCHIFMAN: That's fine.
- 4 JUDGE DIPPELL: Is everyone okay with that?
- 5 All right. Then let's go ahead and I will let Sprint
- 6 begin.
- 7 MR. SCHIFMAN: Thank you, Judge. Good
- 8 afternoon, Commissioners Clayton and Jarrett and those who
- 9 are watching via the web here. My name is Ken Schifman,
- 10 and I'm appearing here on behalf of Sprint. Mr. Pfaff and
- 11 I kind of split up this case, and he's going to do the
- 12 bulk of the oral argument. I just wanted to say hi and
- 13 introduce myself.
- 14 There may be places here where I feel I
- 15 can't contain myself and during the questions or something
- 16 I may come up and ask Mr. Pfaff if we can double team on
- 17 something, so if I could have your indulgence on that, I
- 18 would appreciate it.
- 19 But we appreciate all the time and
- 20 attention you've spent on this matter and how we were able
- 21 to get to this point in a quick and expeditious way, and
- 22 we're happy to be here and excited to demonstrate that the
- 23 Commission does have jurisdiction over this matter and
- 24 that this is a simple arbitration case, not unlike many
- 25 other arbitration cases that the Commission has handled.

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1 So with that, I'll let Mr. Pfaff give the
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- 2 bulk of our argument and then come back up if I need to.
- 3 Thank you very much.
- 4 JUDGE DIPPELL: Thank you.
- 5 MR. PFAFF: Commissioner Clayton,
- 6 Commissioner Jarrett, Judge Dippell. Ken said he would
- 7 actually volunteer and he would take all the tough
- 8 questions, so you guys just let us know when those are
- 9 coming up and we'll switch places in a hurry.
- 10 Again, I appreciate the opportunity to be
- 11 here today. I honestly have pages and pages of remarks,
- 12 but I'm actually going to try to keep them short because I
- 13 think this case is much simpler than it -- than it appears
- 14 to be or has been made.
- 15 As Mr. Schifman said, we really think this
- 16 is simply an arbitration case. We filed for an
- 17 arbitration based upon the Commission's decision in our
- 18 earlier complaint proceeding where it basically -- where
- 19 jurisdiction was denied based on the fact that we weren't
- 20 bringing an arbitration case. So reading the tea leaves
- 21 as it were, we said, okay, I think what we need to do is
- 22 bring an arbitration case.
- 23 At issue in this proceeding are three
- 24 separate interconnection agreements that Sprint has with
- 25 AT&T in the state of Missouri. Sprint appropriately

- 1 requested negotiations under Section 251 and timely and
- 2 properly filed this Petition for Arbitration under
- 3 Section 252. The Commission has appropriately ruled that
- 4 it has jurisdiction to consider this arbitration, and the
- 5 Commission should now rule on the single issue presented
- 6 in the proceeding, the extension of Sprint's current
- 7 interconnection agreements for three years.
- 8 Judge Dippell has thoroughly and correctly
- 9 analyzed this matter. It has been extensively briefed,
- 10 and testimony has been presented. Her Conclusions of Law
- 11 starting on pages 37 through 39 make it clear that
- 12 Sections 251/252 negotiations occurred and that the three-
- 13 year extension was an issue raised during the appropriate
- 14 period.
- 15 The important facts are these: Sprint and
- 16 AT&T are operating under interconnection agreements filed
- 17 with and approved by the Missouri Commission. Sprint
- 18 filed its request for negotiations. AT&T acknowledged
- 19 that request. The parties negotiated in accordance with
- 20 the Act. During the negotiation period, Sprint notified
- 21 AT&T of its intent to extend its current interconnection
- 22 agreements for three years. Sprint filed its arbitration
- 23 petition on a single open issue, the extension of its
- 24 current agreements for three years.
- 25 None of the facts supporting these

- 1 conclusions are really in dispute. What is in dispute is
- 2 AT&T's contention that it can dictate the scope of the
- 3 interconnection negotiations. The major area of
- 4 contention is that AT&T is adamant that state commissions
- 5 cannot and should not enforce merger commitments.
- 6 But to be clear, the Missouri Commission
- 7 has already effectively enforced the merger commitments.
- 8 It has approved the Verizon Wireless/AT&T interconnection
- 9 agreements that was extended for three years under merger
- 10 commitment 7.4, the very merger commitment Sprint is
- 11 seeking here. Judge Dippell notes that the Commission
- 12 approved the Verizon Wireless agreement in Finding of Fact
- 13 104.
- In fact, AT&T has extended the Missouri
- 15 interconnection agreements of at least 20 other carriers.
- 16 Presumably those have also been submitted to the
- 17 Commission for approval. This is according to their
- 18 response to Sprint's data request and attached to
- 19 Mr. Felton's testimony as MGF-3. Sprint properly
- 20 presented its request for three years as an arbitration
- 21 issue.
- 22 The Commission is well aware of the history
- 23 surrounding the merger conditions, but just to summarize,
- 24 I would just like to point out that during the year of
- 25 2006 when AT&T was attempting to get its BellSouth merger

- 1 approved, it seemed that time was running out, and finally
- 2 AT&T submitted the merger commitments to the FCC. Those
- 3 conditions were approved as part of the merger order and
- 4 became essentially federal law.
- 5 The merger commitment at issue here, 7.4 --
- 6 and excuse me. I'd like to pass something out if I could.
- 7 I'm sorry. We should have handed this out at the
- 8 beginning. I just made some copies of some exhibits and
- 9 some of the issues here that makes it easier to refer to.
- 10 Included is the, as you can see in the
- 11 materials we've handed out, is the merger commitments, the
- 12 cover page, and it's not the entire 20 pages of the merger
- 13 commitments, but the cover page of the merger commitments
- 14 at issue. So --
- 15 JUDGE DIPPELL: Mr. Schifman, if you want
- 16 to give me the copies for the other Commissioners --
- 17 MR. SCHIFMAN: Sure.
- 18 JUDGE DIPPELL: -- I'll make sure they have
- 19 those. Thank you.
- 20 MR. PFAFF: And just to be clear, Exhibit 2
- 21 to the Petition actually is the entire merger commitment.
- 22 I didn't attach it in this little handout.
- But the merger commitment at issue is 7.4.
- 24 The AT&T and BellSouth ILEC shall permit a requesting
- 25 telecommunications carrier to extend its current

- 1 interconnection agreement regardless of whether its
- 2 initial term is expired for a period of up to three years
- 3 subject to amendment to reflect prior and future changes
- 4 of law. During this period, the interconnection agreement
- 5 may be terminated only via the carrier's request unless
- 6 terminated pursuant to the agreement's default provisions.
- 7 This is a very straightforward and what we
- 8 believe an unambiguous condition or commitment. It's a
- 9 promise that AT&T made, and basically it was if a carrier
- 10 wants to extend his current agreement, the agreement that
- 11 it's operating under, AT&T will allow it to do so, and
- 12 that is what Sprint asked for.
- 13 As the Commission is aware, Sprint has been
- 14 attempting to utilize the merger commitment since the late
- 15 fall of 2007. In 2007 we filed a complaint with the
- 16 Missouri Commission. We were at that time attempting to
- 17 port in the Kentucky ICA under a different merger
- 18 condition, and the Commission ruled -- now, I think it was
- 19 a three to two vote -- that it did not have jurisdiction
- 20 over the merger conditions.
- 21 Chairman Clayton and Commissioner Gunn
- 22 filed dissents to that decision maintaining that Missouri
- 23 retained jurisdiction over interconnection agreements and
- 24 citing to the rationale offered by the Ohio and Kansas
- 25 Commissions in asserting jurisdiction.

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1 When the Commission granted AT&T's motion
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- 2 to dismiss in that proceeding, the rationale for that
- 3 decision was as follows: Sprint's complaint does not ask
- 4 the Commission to arbitrate open interconnection issues,
- 5 to approve an interconnection agreement, to reject an
- 6 interconnection agreement or to interpret or enforce an
- 7 interconnection agreement it has approved. That was the
- 8 rationale by the Commission.
- 9 While Sprint actually filed for
- 10 reconsideration of that decision, we took the Commission
- 11 at its word, and on June 30, 2008, we filed our request to
- 12 negotiate an agreement with AT&T under Sections 251/252.
- 13 That request is included in these materials in item No. 2.
- On July 16, 2008, AT&T responded to Sprint
- 15 and acknowledged its request. The parties negotiated
- 16 through the rest of the summer and throughout the period.
- 17 As the parties continued to discuss the changes to the
- 18 Kentucky ICA, it became clear to Sprint that the parties
- 19 were still very far apart on some important issues,
- 20 including some areas where Sprint believed AT&T was simply
- 21 being unreasonable.
- 22 As the hearing testimony described, Sprint
- 23 believed that the definition of wireless local traffic in
- 24 the Kentucky ICA would need to be changed. Ms. Ellen
- 25 Flood noted that one area of disagreement was the

- 1 definition of wireless local traffic, and Mr. McPhee
- 2 admitted that the Missouri Commission had already ruled in
- 3 favor of Sprint's position on this issue.
- 4 This was essentially the Alma decision
- 5 where the Commission ruled that reciprocal compensation
- 6 does apply to wireless traffic carried by an IXC, a
- 7 decision that was ultimately upheld by the federal courts.
- 8 Now, the definition of local traffic wasn't
- 9 critical to the Kentucky ICA because it was a bill and
- 10 keep agreement -- bill and keep agreement, and the parties
- 11 weren't going to be exchanging money anyway, but it was
- 12 critical if bill and keep wasn't ported in.
- 13 So as Mr. Felton testified, it became clear
- 14 to Sprint that there was little chance of resolving these
- 15 intractable issues, and since the Kentucky agreement's
- 16 term expired on December 28, 2009, unless it was quickly
- 17 adopted, it would provide little benefit.
- 18 During the negotiation windows, several
- 19 conversations were held concerning Sprint's request to
- 20 extend the current agreements. Ms. Ellen Flood, the AT&T
- 21 witness, acknowledged that Sprint several times during the
- 22 arbitration window asked about extending its current
- 23 agreement. In those conversations AT&T informed Sprint
- 24 that the extensions of the agreements would not be
- 25 permitted.

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1 The negotiations, no matter how brief, took
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- 2 place. Sprint asked to extend, and AT&T said no. No
- 3 further discussions were necessary. Furthermore, as
- 4 Mr. McPhee testified at hearing, AT&T was not likely to
- 5 change its position on that issue.
- 6 So Sprint was forced into a conundrum. It
- 7 could either continue down the path it was on and
- 8 arbitrate a number of issues with AT&T, including some
- 9 issues that it believed it shouldn't have to arbitrate, or
- 10 to take what it believed to be a less controversial
- 11 approach and simply extend the current agreements that it
- 12 had in place.
- In light of the limited time available
- 14 under the Kentucky agreement, it just didn't make sense
- 15 for Sprint to continue to try to arbitrate those issues.
- 16 As Judge Dippell noted in page 38 of her decision, upon
- 17 evaluation of the progress and time remaining on the
- 18 Kentucky agreement, it was reasonable for Sprint to
- 19 interject the extensions during the negotiations period.
- 20 On December 5th, AT&T provided Sprint a
- 21 written response to our request and repeated what it had
- 22 told Sprint during the negotiations. Its request was
- 23 denied because the request was received after the
- 24 arbitrary deadline set by AT&T for extension request for
- 25 ICAs.

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1 Now, the accessible letter cited by AT&T is
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- 2 in direct contradiction with a merger commitment that
- 3 allows carriers to extend their agreements for three
- 4 years, and one that does not include a specified deadline.
- 5 The purpose of the accessible letter was for AT&T to set a
- 6 deadline for carriers to submit their extension requests.
- 7 No such deadline exists in the merger order. As Judge
- 8 Dippell noted, AT&T cannot unilaterally alter the terms of
- 9 the merger order.
- 10 What is even more amazing now is that AT&T
- 11 concedes that Sprint's CLEC agreement could be extended
- 12 under the unassailable terms of the merger commitments
- 13 because that agreement's term did not expire until April
- 14 of 2008. Under any reading of the merger commitment, that
- 15 agreement should be extended for three years until April
- 16 of 2011.
- 17 Yet as Mr. McPhee testified at hearing,
- 18 AT&T is still unwilling to extend that agreement. In her
- 19 Finding of Fact No. 103, Judge Dippell noted that AT&T had
- 20 conceded that under the plain language of the merger
- 21 commitment, this agreement was eligible for extension.
- 22 Now, AT&T has filed a motion to dismiss on
- 23 jurisdictional grounds, and that's what we're here for
- 24 today on the reconsideration of that motion. In Sprint's
- 25 view, the testimony that came about through the hearing

1 basically establishes Sprint's right to submit this matter

- 2 to arbitration. The extension request was -- was
- 3 discussed during the appropriate period. The parties --
- 4 and again, although it was a brief discussion, it was --
- 5 it was negotiated, and Sprint asked. AT&T said no.
- 6 Sprint didn't believe there was anything
- 7 further it needed to do except to submit the matter for
- 8 arbitration. In fact, you'll note that in item No. 4,
- 9 when we notified them of our election to extend our
- 10 agreements for three years, our letter dated November 21,
- 11 2008, we made it clear that if AT&T was unwilling to agree
- 12 to Sprint's election to extend its existing ICA, we were
- 13 going to submit the extension request at the arbitration
- 14 proceeding.
- 15 Yesterday, as the Commission is aware,
- 16 Sprint submitted as supplemental authority the decision by
- 17 the Michigan arbitration panel on a nearly identical case.
- 18 On April 22nd three arbitrators unanimously found that the
- 19 Sprint arbitration petition to extend its current
- 20 agreements for three years against AT&T was properly
- 21 before the Michigan PSC and that it had jurisdiction.
- The panel found that Sprint prevailed and
- 23 could extend its current agreements for three years from
- 24 January 15th, 2009.
- 25 Now, the issues in the Michigan case and

- 1 the case in Missouri are nearly identical, except in
- 2 Michigan AT&T attempted to insert additional issues, an
- 3 approach rejected by the Michigan panel. It found that
- 4 the three-year extension did not allow the insertion of
- 5 these additional issues.
- And to be clear, this is why Sprint chose
- 7 the path it did. We could have chosen to arbitrate under
- 8 Missouri and arbitrate the number of issues that
- 9 Mr. McPhee and Ms. Flood indicated were still out there.
- 10 The merger commitments gave us an opportunity outside of
- 11 the normal 251/252 arbitrations to take what we felt was a
- 12 more streamlined approach.
- 13 And I will note that we're almost in May
- 14 now. Again, the Kentucky agreement expires at the end of
- 15 this year and by its language would require negotiations
- 16 to be reopened in June.
- 17 There's no question that the parties are
- 18 operating under our current interconnection agreements,
- 19 and as Judge Dippell noted, you know, AT&T's December 5th
- 20 correspondence to the election request referred to those
- 21 as such.
- 22 Sprint has been trying to obtain
- 23 interconnection agreements with AT&T since late fall of
- 24 2007. Admittedly the path has been tortured and
- 25 contentious. We opened an arbitration window as a direct

- 1 result of the Commission's dismissal order in our
- 2 complaint proceeding. We negotiated. We negotiated the
- 3 interconnection agreement, but eventually we came to
- 4 realize that the best course of action for us was to
- 5 extend our agreements. We raised that issue. We
- 6 negotiated that issue in the arbitration window. We
- 7 submitted it as an issue in an arbitration, and it was the
- 8 one issue that Judge Dippell properly ruled on.
- 9 We respectfully request that the Commission
- 10 grant the three-year extensions as held in the
- 11 arbitrator's decision. Thank you.
- 12 JUDGE DIPPELL: Thank you. Commissioners,
- 13 do you have questions at this time or do you want to wait
- 14 and hear AT&T's first? Okay.
- MR. PFAFF: Thank you.
- JUDGE DIPPELL: AT&T.
- 17 MR. BUB: Thank you, your Honor. Good
- 18 afternoon, Commissioners. My name is Leo Bub, and I
- 19 represent AT&T Missouri. Thank you very much for inviting
- 20 us here for oral argument. We know that you have many,
- 21 many important issues on your plate, and we very much
- 22 appreciate the time you've given us here today.
- This morning I'd like to explain AT&T
- 24 Missouri's view on why the Commission's February 19th
- 25 Order denying the motion to dismiss and proceeding on to

- 1 arbitration was erroneous.
- Before I get into my prepared remarks, I'd
- 3 like to just go through a couple of things that I noted
- 4 from Mr. Pfaff's arguments. First, he indicated that this
- 5 case was much simpler than it appears, and I think I
- 6 disagree with that because I think you really need to look
- 7 not just at some very superficial things like whether or
- 8 not the parties discussed this or that, but you really
- 9 need to focus on the law here, and the law that controls
- 10 is the Telecommunications Act of 1996.
- 11 One thing Mr. Pfaff said that AT&T's trying
- 12 to dictate the scope of negotiations in arbitration.
- 13 That's very far from the case. What dictates the scope of
- 14 negotiations and the scope of arbitration is the Act, and
- 15 we're just trying to apply the Act.
- 16 He also mentioned that the Commission here
- 17 in Missouri had approved an interconnection agreement that
- 18 we had negotiated with Verizon, and we did have a dispute
- 19 under the merger commitments. They wanted to -- I believe
- 20 they wanted to extend one of their agreements. We
- 21 initially said no. They filed a complaint. On the side,
- 22 we resolved -- we negotiated, we resolved it, and then we
- 23 filed a completed arbitrated -- a voluntarily arbitrated
- 24 agreement with you for approval.
- 25 That is completely different than

- 1 entertaining an arbitration here where you're deciding
- 2 issues of the application of the FCC merger commitment.
- 3 Completely different thing. So that approval, which is
- 4 pretty relevant because all you have to do is decide
- 5 whether it comports with the Act. You don't need to
- 6 decide particular issues. Didn't even need to touch
- 7 anything on the merger commitments. That's completely
- 8 different. So that really doesn't indicate jurisdiction
- 9 here. What we need to go back to is the touchstone of the
- 10 Act.
- 11 Mr. Pfaff also indicated when he gave the
- 12 chronology of the negotiations between the parties, and at
- 13 the 11th hour -- all along we had been negotiating the
- 14 Kentucky interconnection agreement. The parties worked
- 15 long and hard. Sprint, too. They deserve just as much
- 16 credit as our folks.
- 17 They went through, red lined, compared
- 18 notes, brought engineers, brought different people within
- 19 the company, subject matter experts to go through that
- 20 Kentucky agreement to make it suitable for Missouri, and
- 21 it was a hard negotiation, and there would have been
- 22 issues that we couldn't resolve that we were going to need
- 23 to bring here for arbitration.
- 24 But at the 11th hour, just two weeks before
- 25 the arbitration window closed, and it was right before the

- 1 Thanksgiving holidays, they changed course and gave notice
- 2 to us that they were going to extend their existing
- 3 interconnection agreements under one of the merger
- 4 commitments. One of the reasons was that they said it was
- 5 not likely that we would have changed our position on that
- 6 merger commitment because we said we didn't think it
- 7 applied because of our accessible letter.
- 8 That's true, we didn't think it was
- 9 going -- that the merger commitment applied, but that's a
- 10 different question than negotiating. There would have
- 11 been opportunity had we negotiated to make changes. We
- 12 didn't -- there were certain things -- this was a very old
- 13 agreement. If those agreements would have been modified,
- 14 then it may have been acceptable, but those negotiations
- 15 never occurred, so those were never brought here.
- Just to give you -- to put in context, the
- 17 rush at the end of the arbitration period, of the
- 18 negotiation period, our final written response to their
- 19 request to extend, as Mr. Pfaff indicated, was
- 20 December 5th. That was the same day they filed for
- 21 arbitration here. So there really wasn't much time at the
- 22 end to negotiate anything.
- 23 Mr. Pfaff also made -- spent a great deal
- 24 of time going through the actual discussions between the
- 25 parties. And one thing that I need to point out is that

- 1 whether or not the parties negotiated really isn't
- 2 relevant. I'm not saying that we didn't talk about it.
- 3 We did. The conversations were brief. They asked. Our
- 4 negotiator said they didn't think it applied, and then we
- 5 formally responded on December 5th.
- 6 But whether or not -- how you characterize
- 7 those discussions, whether they're negotiations or not
- 8 really doesn't matter because what matters here is whether
- 9 the subject is arbitrable, something that is a requirement
- 10 of the Act.
- 11 Let's just say, for example, that during
- 12 the course of those negotiations they wanted to buy our
- 13 headquarters building because they liked it and wanted
- 14 some space in St. Louis and our person said, no, we don't
- 15 want to sell it. Just because it was talked about in a
- 16 negotiation and it may have some tangential relationship
- 17 to telecommunications doesn't mean it's arbitrable under
- 18 the Act that can be brought here for, in that particular
- 19 case, for determination of whether or not we have to sell
- 20 our building and how much it should cost.
- 21 There's nothing in the Act that would
- 22 require us to sell any of our property, whether it's a
- 23 building, a switch or any facilities, and there's -- and
- 24 there's no jurisdiction for the Commission to make us do
- 25 it or set a price.

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1 Similarly, there's nothing in the Act that
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- 2 says we have to extend our existing interconnection
- 3 agreements for three years as is with no opportunity to
- 4 change them, and that's what they're asking here. If you
- 5 look through the Act, there's nothing that says that. The
- 6 Act tells us what we have to do, what we have to negotiate
- 7 and what happens if we can't reach an agreement, and that
- 8 extension as is with no opportunity to change anything is
- 9 not part of the Act. That's the -- that's the core of
- 10 our -- of our jurisdictional issue.
- 11 Here I'd like get into a little bit more
- 12 detail than --
- JUDGE DIPPELL: Mr. Bub, let me have you
- 14 move the microphone down just a little bit, see if it
- 15 picks your voice up a little better. I want to make sure
- 16 that we can hear you well on the recorded version, too, in
- 17 case some --
- 18 MR. BUB: Thank you, your Honor. Is this
- 19 better?
- JUDGE DIPPELL: That's better. Thank you.
- 21 MR. BUB: Great. Thank you. I'd like to
- 22 go to your February 19th Order, and that's the Order
- 23 denying the motion to dismiss. This Order plainly shows
- 24 that the Commission believed that AT&T and Sprint were
- 25 negotiating under Section 252(a) of the '96 Act using the

- 1 parties' existing Missouri agreement as a starting point
- 2 for negotiations and then had a disagreement about the
- 3 term or the life of the agreement that they were
- 4 negotiating.
- Now, if you look at -- and this is page 6
- 6 of your Order under the discussion portion. The
- 7 Commission reached this conclusion on findings it made
- 8 based on representations in Sprint's arbitration petition.
- 9 At page 6 of the Order it says, and this is a quote, AT&T
- 10 is the first to interject the Missouri interconnection
- 11 agreements into the negotiations.
- 12 And on that page of your Order, there's --
- 13 it points to AT&T's July 16th, 2008 letter, and that's one
- 14 of the letters in Sprint's exhibits that they brought
- 15 today. And in that letter we offered to negotiate new
- 16 agreements using the parties' existing agreements as a
- 17 starting point for negotiations. And that was one of the
- 18 requirements under merger commitment 7.3.
- 19 Sprint had attached that letter to its
- 20 Petition as Exhibit 4 and then quoted it in paragraph 22
- 21 of their Arbitration Petition. This offer to negotiate
- 22 from the -- using the existing agreements as a starting
- 23 point, that was I think a footnote in our order -- or in
- 24 our letter.
- 25 As you know, when parties use an existing

- 1 agreement as a starting point for negotiations, everything
- 2 in that agreement is open for negotiation, and the
- 3 negotiations are bilateral. Either party can seek changes
- 4 to the old agreement to make it acceptable on a going-
- 5 forward basis.
- 6 And if agreement is not reached, either
- 7 party can under the Act also seek to arbitrate any open
- 8 issues necessary to fulfill the duties under
- 9 Section 251(b) and (c). That's what AT&T's July 16, 2008
- 10 letter offered, one of the things.
- 11 Now let's go back to the Commission's Order
- 12 because I want to show you one more thing. At page 6, the
- 13 Order states that Sprint was merely continuing
- 14 negotiations that AT&T had earlier suggested. This
- 15 statement was drawn from paragraph 27 of Sprint's Petition
- 16 which stated, Sprint's notification of extending its
- 17 Missouri interconnection agreements essentially takes AT&T
- 18 up on the offer in its July 16 letter to commence
- 19 negotiations pursuant to Sprint's existing interconnection
- agreements.
- 21 Based on these representations, it's easy
- 22 to see why the Judge and the Commission believed that the
- 23 parties engaged in traditional interconnection agreement
- 24 negotiations using their existing agreement as a starting
- 25 point. But now it's clear from Sprint's own testimony and

- 1 post-hearing brief that this is not what happened.
- 2 Despite what it said in its Arbitration
- 3 Petition, Sprint's testimony is that it rejected AT&T's
- 4 July 16 offer to negotiate using the existing agreements
- 5 as a starting point. Sprint's testimony is that on
- 6 November 21st, two weeks before the arbitration window
- 7 closed and right before Thanksgiving, it notified AT&T of
- 8 its election to extend the parties' existing agreements
- 9 under merger commitment 7.4.
- This was not a request to negotiate the
- 11 terms and conditions of those agreements. It was a demand
- 12 to extend those agreements as is with no changes
- 13 permitted. Sprint's witness Mr. Fallon made it clear that
- 14 there was no intent for bilateral negotiations. This is
- 15 what he said. He said that Sprint, quote, didn't elect to
- 16 negotiate an agreement pursuant to merger commitment 7.3.
- 17 We elected to extend our current agreement pursuant to
- 18 merger commitment 7.4, and under that merger commitment, I
- 19 would not agree that AT&T had the right to propose
- 20 modifications to that agreement. We have the right under
- 21 merger commitment 7.4 to extend our current
- 22 interconnection agreement without modification.
- 23 Sprint reiterated this point in its post-
- 24 hearing brief, and you can find that on pages 4 through 5.
- 25 But in order to try to keep their extension demand within

- 1 your 252(b) arbitration jurisdiction, Sprint claims that
- 2 merger commitment 7.4 was the standing offer by AT&T that
- 3 became part of the negotiations, and that Sprint was
- 4 merely accepting the offer.
- 5 It in some of its brief indicated that the
- 6 parties' disagreement over one term or the life of the
- 7 agreement is an essential term and condition of an
- 8 interconnection agreement, and by that they mean it's one
- 9 of the terms and conditions necessary to fulfill the
- 10 duties under 251(b) and (c) under the Act. They're trying
- 11 to shoehorn it in to one of the required elements that
- 12 need to be negotiated.
- But in making these arguments, Sprint
- 14 glosses over the critical difference between Section 252
- 15 negotiations and the terms and conditions -- negotiations
- 16 of the terms and conditions of interconnection which would
- 17 give rise to issues subject to arbitration under the Act.
- 18 They confuse that with a request to extend an existing
- 19 agreement under merger commitment 7.4 which cannot yield a
- 20 disagreement subject to arbitration under the Act.
- 21 That's because merger commitment 7.4 is not
- 22 part of the Section 252 process which contemplates
- 23 detailed substantive negotiations between the parties on
- 24 the requirements set out in 251(b) and (c). Rather,
- 25 merger commitment 7.4 provides a route to an

1 interconnection agreement that's an alternative to that

- 2 set out in the Act.
- 3 A request to extend an interconnection
- 4 agreement under 7.4, therefore, has nothing whatsoever to
- 5 do with the negotiation and arbitration process for
- 6 arriving at an interconnection agreement under 252(b) of
- 7 the Act. Section 252 only authorizes state commissions to
- 8 arbitrate the terms and conditions that should be included
- 9 in an interconnection agreement in order to comply with
- 10 the requirements of the '96 Act. It doesn't empower the
- 11 Commission to arbitrate disagreements about what the
- 12 merger commitments mean.
- 13 The assertion of jurisdiction here is
- 14 erroneous because an extension under the merger commitment
- 15 is not among the duties Section 251 imposes on incumbent
- 16 LECs, and nothing in the Act contemplates such an
- 17 extension. Rather, it's an obligation created by the
- 18 FCC's merger order, and the Commission has already ruled
- 19 that it didn't have jurisdiction under state or federal
- 20 law to enforce those merger commitments.
- Now that all the facts are in, it should be
- 22 clear that the parties do not have disagreement about the
- 23 termination date of a replacement contract for which all
- 24 of the other terms and conditions are agreed. Rather, the
- 25 parties have a disagreement under the merger commitment

1 about whether Sprint's current agreements are eligible for

- 2 extension under those agreements, under those commitments.
- 3 You'll probably hear during the course of
- 4 this argument that the FCC's merger commitment order is no
- 5 different than any other FCC order that establishes or
- 6 clarifies or interpretation -- or interprets
- 7 interconnected -- interconnection related obligations and
- 8 that state commissions routinely apply those orders in
- 9 arbitrations all over the country.
- 10 We need to tell you that Sprint is dead
- 11 wrong because there's all the difference in the world.
- 12 Section 252(d) of the Act directed the FCC to promulgate
- 13 regulations implementing the requirements of Section 251,
- 14 and the FCC did so initially in its 1996 willful
- 15 competition order and then later in subsequent orders.
- 16 Under Section 252(c), which is what sets
- 17 out the arbitration standards, those FCC regulations
- 18 effectively become part of the statute as Section 252
- 19 states that when a state commission arbitrates, it must
- 20 ensure that its resolutions of the issues meet the
- 21 requirements of Section 251, including the regulations
- 22 prescribed by the FCC pursuant to 251.
- 23 Thus, the FCC orders that establish or
- 24 clarify or interpret interconnection related obligations
- 25 are actually part of what the state commission is required

- 1 to enforce in an arbitration under 252(b).
- 2 Let's look at the FCC's merger commitment
- 3 order. It's in stark contrast. It does not in any way,
- 4 shape or form implement the Telecommunications Act of
- 5 1996. Rather, it implements the FCC's duties as a federal
- 6 agency charged with protecting the public interest with
- 7 respect to telecommunications mergers.
- 8 The FCC's responsibility to evaluate and
- 9 approve telecommunications mergers has nothing to do with
- 10 the 1996 Act. Indeed, it precedes the 1996 Act by more
- 11 than 60 years. The FCC's authority to condition its
- 12 approval of the AT&T/BellSouth merger on the merger
- 13 commitments, including the merger commitment at issue
- 14 here, that arises out of Section 214 and Section 303(r) of
- 15 the 1934 Act.
- 16 Indeed, the very significance of the merger
- 17 commitments is that they go above and beyond the
- 18 requirements of the '96 Act, which I think Sprint would
- 19 readily admit.
- 20 Sprint's demand here to arbitrate AT&T
- 21 Missouri's refusal to extend the existing agreements under
- 22 the FCC's merger commitments is nothing more than an end
- 23 run around your prior Order holding that enforcement of
- 24 the merger commitments is beyond the Commission's
- 25 jurisdiction.

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1 As an issue that Sprint seeks to arbitrate
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- 2 is not a 252(b) issue, we believe the Commission must
- 3 reconsider and dismiss this proceeding. And that
- 4 concludes my remarks.
- JUDGE DIPPELL: Thank you, Mr. Bub.
- 6 MR. BUB: Thank you.
- 7 JUDGE DIPPELL: Are there any Commissioner
- 8 questions for Mr. Bub or shall I have him sit down and you
- 9 can ask your questions to -- Commissioner Jarrett?
- 10 COMMISSIONER JARRETT: I have a -- thank
- 11 you, Judge. Mr. Bub, while you're standing there, I had a
- 12 couple of questions.
- 13 Did Sprint raise the issue of the
- 14 three-year extension during the negotiation window?
- 15 MR. BUB: Yes, they did, your Honor. They
- 16 raised it about two weeks before the window closed. It
- 17 was in the context of a discussion of a negotiation
- 18 session of the Kentucky agreement, and as an aside, their
- 19 negotiator asked ours or indicated that they were
- 20 interested in extending their existing agreements under
- 21 merger commitment 7.4.
- 22 And then she indicated that she didn't
- 23 think that was -- that that could be done under our
- 24 company's policy. I think there may have been one more
- 25 discussion after that, but then we did send a formal

- 1 letter on December 5th, and that was -- that was I think
- 2 the day their arbitration window, maybe the last day,
- 3 because that was the day they filed their Arbitration
- 4 Petition.
- 5 COMMISSIONER JARRETT: Now, does AT&T agree
- 6 or disagree that under federal law Sprint has the right to
- 7 receive the three-year extension?
- 8 MR. BUB: That is one of our merger
- 9 commitments. I think the question is whether the merger
- 10 commitment applies here. Our view is it doesn't. But in
- 11 other cases when -- I think it's more of a timeliness
- 12 issue. If they had asked earlier, then the extension, we
- 13 would have agreed to it, but there -- you're correct,
- 14 there is a merger commitment that says. It's in their
- 15 attachment.
- 16 COMMISSIONER JARRETT: I'm specifically
- 17 looking at this Michigan case. I don't know if you have a
- 18 copy of that.
- 19 MR. BUB: I do. I do.
- 20 COMMISSIONER JARRETT: The arbitration.
- 21 They even put up a little chart dealing with that, I think
- 22 on page 13. They put up there what AT&T says and what
- 23 merger commitment 7.4 says. And the merger commitment
- 24 says that AT&T/BellSouth ILECs shall permit a requesting
- 25 telecommunications carrier to extend its current

- 1 interconnection agreement regardless of whether its
- 2 initial term has expired for a period of up to three
- 3 years. And then AT&T says merger commitment 7.4 only
- 4 permits a requesting telecommunications carrier to extend
- 5 an agreement for up to 36 months from the expiration date
- 6 of the initial term of the agreement, whether or not that
- 7 initial term has expired.
- 8 Is AT&T's position still that that's what
- 9 the merger commitment says?
- 10 MR. BUB: I think our position is that's
- 11 what it means. I honestly do not know where the language
- 12 came from in the first box, but I do agree that our view
- of the language in the second box is that carriers'
- 14 current interconnection agreements can be extended for
- three years, which I guess is 36 months, regardless of
- 16 whether it's expired.
- 17 So if an agreement expired, say, in 2000,
- 18 adding three years to that agreement would only have --
- 19 would already be -- would still be expired. So that's how
- 20 we interpret that merger commitment language in 7.4.
- 21 COMMISSIONER JARRETT: Okay. Now I'm
- 22 confused. In the answer to my prior question, you agreed
- 23 that under federal law they had -- Sprint had the right to
- 24 a three-year extension of the current agreement.
- 25 MR. BUB: I agree that 7.4 imposed an

- 1 obligation on us to extend current interconnection
- 2 agreements regardless, you know, whatever the exact
- 3 language is, that there is that obligation on us.
- 4 COMMISSIONER JARRETT: And then you said
- 5 something like -- and I don't want to put words in your
- 6 mouth. You said something like you would have agreed to
- 7 that, but it was a timeliness issue.
- 8 MR. BUB: Yes.
- 9 COMMISSIONER JARRETT: So what's the
- 10 timeliness issue? Because what -- merger commitment 7.4
- 11 doesn't seem to have a time limit. It says regardless of
- 12 whether it's expired.
- 13 MR. BUB: Let me take this in two parts.
- 14 On the plain language as is, we read that to say that no
- 15 matter when it expires, a carrier can add three years to
- 16 it. I think that's probably the simplest form. So if an
- 17 agreement expired this year in 2009, then they would get
- 18 'til three years from then, 2012. If the agreement
- 19 expires in the year 2000, adding three years to that, it
- 20 would still be expired, because even with the three-year
- 21 extension, it would expire in 2003.
- 22 Two of the Sprint agreements, I believe the
- 23 Nextel and the Sprint Spectrum agreements, they would fall
- 24 under that category, because even if you were to add three
- 25 years to those existing agreements' terms, they would

1 still be expired. So that's the timeliness issue with

- 2 respect to those.
- 3 The second category of interconnection
- 4 agreements is where their CLEC agreement falls. Under
- 5 their CLEC agreements, you heard Mr. Pfaff say that under
- 6 that agreement, if you were to add three years to it,
- 7 there would still be some life, and I agree with that.
- 8 Here is one of those instances where things
- 9 were a little bit more complicated than they seem on their
- 10 face. When we initially began applying this merger
- 11 commitment as we read it, adding three years to the end of
- 12 the agreement and it is what you got, we ran into a lot of
- issues with Sprint and other carriers who said, look,
- 14 we're not going to get any benefit under this merger
- 15 commitment because our agreements are so old. If you add
- 16 three years to them, they're still going to be expired and
- 17 we get no benefit.
- 18 I think there have even been -- I know
- 19 there was a complaint here. Verizon filed a complaint
- 20 here. Other carriers filed complaints other places.
- 21 And after looking at all those, we just
- 22 wanted to get the whole thing behind us. We issued an
- 23 accessible letter saying, okay, we'll take all these
- 24 expired agreements, but we're going to establish a date.
- 25 I believe the date was January 15th, 2008. If you give us

1 a request to extend even those old agreements, no matter

- 2 how old, we will extend them for three more years.
- 3 And we had hoped, had expected that that
- 4 accessible letter would resolve all these issues, and
- 5 although I think there were six, seven, eight Sprint
- 6 agreements that got resolved in that manner, along with a
- 7 whole host of others, there were in all about 600 that
- 8 were filed pursuant to that extended grace period under
- 9 our accessible letter, we accepted them, we extended them,
- 10 we filed them, and away we went. We thought that was the
- 11 end of it.
- 12 Later when Sprint started seeking to port
- 13 the Kentucky interconnection agreement, we complied with
- 14 that. We negotiated for that port. And here when they
- 15 decided to change positions and seek an extension instead
- 16 of a port to the Kentucky agreement, it was way past the
- 17 deadline that we had established in our accessible letter,
- 18 way past January 15th, 2008. So we denied that request.
- 19 I think that's the -- our December 5th, 2009 letter.
- 20 So that's the timeliness issue with respect
- 21 to the CLEC agreements. This is a little bit unusual
- 22 because here there were three agreements. Usually we
- 23 negotiate them one at a time. Here there were three that
- 24 were addressed.
- 25 COMMISSIONER JARRETT: Obviously we have

- 1 this Michigan case, and you're arbitrating this issue,
- 2 similar issue here in Missouri. Are there other states
- 3 where Sprint and AT&T are negotiating or arbitrating this
- 4 issue or have arbitrated this issue?
- 5 MR. BUB: Yes, there are, your Honor, and
- 6 I'll have to look at my notes to give you the specific
- 7 references.
- 8 COMMISSIONER JARRETT: Are those ongoing or
- 9 have decisions been issued in those cases?
- 10 MR. BUB: I think there are some decisions.
- 11 MR. PFAFF: If I may? The issue of the
- 12 three-year extension has not been resolved by any other
- 13 state commission.
- 14 JUDGE DIPPELL: Mr. Pfaff, if you'll speak
- into the microphone, we can be sure and pick it up.
- MR. PFAFF: I'm sorry. As Mr. Bub said,
- 17 this issue has not actually been presented to a state
- 18 commission in another state yet. Sprint has requested a
- 19 three-year extension in other states with AT&T. Now,
- 20 Michigan and Missouri just happened to be the first two
- 21 states.
- 22 The -- just as you know, Sprint had
- 23 submitted its request to port its Kentucky ICA to other
- 24 states, and that issue has been adjudicated. Is that
- 25 helpful? Is that responsive?

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1 COMMISSIONER JARRETT: Yes. And I
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- 2 appreciate that. Counsel, could you provide me with a
- 3 list of the states, case numbers, that type of thing where
- 4 this is an ongoing issue?
- 5 MR. BUB: Yes. One thing that we did
- 6 present in Michigan, that we raised in Michigan, the same
- 7 thing that we're raising here, is the jurisdictional
- 8 question. And one thing that I'd like to call your
- 9 attention is on page 6, the arbitration panel acknowledged
- 10 that we had raised a motion to dismiss but said that
- 11 the -- that the commission was the appropriate body to
- 12 rule on that, so that they made no formal recommendation
- 13 regarding AT&T's motion to dismiss and leaves
- 14 consideration of that motion to the Commissioners.
- 15 So we made the same motion here. I don't
- 16 believe that that's been formally ruled upon by the
- 17 Michigan Commission. So this is still in a -- I don't
- 18 know if it would be called a proposed panel decision, but
- 19 it still needs to be -- still needs to go to the
- 20 commission before it's a final order. Would that be
- 21 accurate characterization?
- MR. SCHIFMAN: It is a decision of the
- 23 arbitration panel, although what Mr. Bub said, the
- 24 commission -- the panel said the commission needs to rule
- 25 on the motion to dismiss, the panel said on page 9 that it

- 1 feels confident that this matter is properly before the
- 2 commission as apparent from the quote above and a previous
- 3 complaint case. Similar to what happened in Missouri, in
- 4 Michigan, the -- Sprint had filed a complaint attempting
- 5 to port the Kentucky ICA. The Michigan Commission said,
- 6 no, you need to bring it to us in an arbitration, similar
- 7 to what the Commission did here, and Sprint in Michigan,
- 8 just as it did in Missouri, filed an arbitration petition.
- 9 And so that's what the Commission -- that's
- 10 what the arbitration panel is recognizing, that the
- 11 commission in Michigan said, hey, Sprint, bring us these
- 12 issues in the form of an arbitration, and that's what
- 13 Sprint did, both in Missouri and in Michigan.
- 14 And as you can see from what the panel
- 15 said, they feel it's -- they're quite confident that that
- 16 matter is properly before the Commission.
- 17 JUDGE DIPPELL: Can I jump in there just
- 18 one moment? So the arbitrator's -- this is in a similar
- 19 situation from this proceeding here in Missouri?
- 20 MR. SCHIFMAN: Exactly. I mean, we're at
- 21 the same procedural standpoint. We have an arbitration
- 22 report in Missouri. You have an arbitrator's report or
- 23 panel decision in Michigan.
- 24 The only -- I guess the only difference is
- 25 that here the Commission actually ruled on AT&T's motion

- 1 to dismiss and said, no, you cannot dismiss it. Michigan
- 2 has not -- the Michigan Commission has not formally ruled
- 3 on AT&T's motion to dismiss there.
- 4 JUDGE DIPPELL: Before the Michigan
- 5 proceeding is final, will the Michigan Commission have to
- 6 rule on the arbitrator's report --
- 7 MR. SCHIFMAN: Yes.
- 8 JUDGE DIPPELL: -- like here in Missouri?
- 9 MR. SCHIFMAN: Yes. So the Michigan
- 10 Commission will either accept in whole or in part or
- 11 reject the arbitrator's report from Michigan.
- MR. BUB: And it would be fair to
- 13 characterize the motion to dismiss on the jurisdictional
- 14 issue as properly pending before the Michigan Commission;
- 15 wouldn't that be correct?
- MR. SCHIFMAN: Yes. I mean, I think the
- 17 panel gave what its recommendation is on that issue.
- 18 COMMISSIONER JARRETT: And I just have one
- 19 more question, Mr. Bub, if you would.
- MR. BUB: Sure.
- 21 COMMISSIONER JARRETT: Your argument is
- 22 that we don't have the jurisdiction --
- MR. BUB: Yes.
- 24 COMMISSIONER JARRETT: -- to enforce the
- 25 terms of the merger agreement?

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1 MR. BUB: And that's what your prior order
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- 2 on the Kentucky port complaint said.
- 3 COMMISSIONER JARRETT: And my question is,
- 4 then who does?
- 5 MR. BUB: The FCC. The FCC.
- 6 COMMISSIONER JARRETT: So it's AT&T's
- 7 position that Sprint should go to the FCC to seek --
- 8 MR. BUB: Absolutely. Yes, your Honor.
- 9 COMMISSIONER JARRETT: -- to seek
- 10 enforcement of the three-year extension?
- 11 MR. BUB: The FCC's order. And then the
- 12 FCC's order itself said that we reserve jurisdiction to --
- 13 if anybody's not complying, that we reserve enforcement
- 14 jurisdiction.
- 15 COMMISSIONER JARRETT: Sprint, any --
- 16 Mr. Pfaff, Mr. Schifman, do you want to respond to that?
- 17 MR. SCHIFMAN: Thank you, Commissioner
- 18 Jarrett. I'll start, and Mr. Pfaff may want to add
- 19 something.
- 20 Our position is that the Commission here
- 21 has the authority over it. There's a couple of points
- 22 that we bring out is if you look at those merger
- 23 commitments regarding the interconnection agreement
- 24 commitments, so that's merger commitment 7.1 through 7.4,
- 25 it starts on page 149. It says, reducing transaction

- 1 costs associated with interconnection agreements.
- These all relate to Section 251/252
- 3 interconnection agreements. These are not related to some
- 4 other agreements that only get filed at the FCC. These
- 5 are agreements that get filed and approved and arbitrated
- 6 here at state commissions around the country.
- 7 And the reason as Commission -- or as Judge
- 8 Dippell cited in her arbitrator's report, there's a
- 9 footnote on page 43 of the arbitrator's report where Judge
- 10 Dippell cited a statement by Commissioner Adelstein from
- 11 the FCC that basically talked about reducing transaction
- 12 costs and the point of these merger commitments, the ones
- 13 that we're talking about here, is to let requesting and
- 14 competitive carriers be able to reduce their transaction
- 15 costs in obtaining interconnection agreements.
- 16 And basically, you know, with all due
- 17 respect to AT&T, what they are saying here is that if they
- 18 don't agree to your jurisdiction, then you don't have it.
- 19 And our point is, we opened up a negotiation window. We
- 20 entered into negotiations. There were letters exchanged
- 21 regarding this very -- Sprint using this very merger
- 22 commitment. It was all according to the time frames
- 23 associated with the Act.
- 24 The Commission told us to bring before them
- 25 any -- instead of in a complaint form, bring it before

- 1 them in an arbitration case, and that's what we did. And
- 2 so we believe that you guys, the Commission has ample
- 3 jurisdiction. The merger commitments at the beginning say
- 4 that nothing in these merger commitments takes away any
- 5 jurisdiction that states have.
- 6 So whatever -- and the Michigan panel
- 7 recognized that. The Michigan panel said, hey, we
- 8 regularly interpret FCC orders. That's what commissions
- 9 do when they're dealing with interconnection agreements.
- 10 This merger order is another FCC order that we're
- 11 interpreting in the context of a Section 251/252
- 12 arbitration.
- 13 So the Commission has ample jurisdiction
- 14 because the merger commitments did not take away any of
- 15 your jurisdiction, and we raise this under a standard
- 16 Section 251/252 arbitration. Do you have anything to add?
- 17 MR. PFAFF: No. I mean, the only thing I
- 18 will also add is that almost every other state when
- 19 confronted with a proceeding or an action to enforce
- 20 merger commitments has found that it has jurisdiction,
- 21 although some states like Michigan, Missouri and Texas
- 22 didn't care for the mechanism that Sprint's brought.
- 23 Okay.
- 24 But many other states like -- for example,
- 25 I'll just go through a quick list that have ruled that

- 1 they do have jurisdiction over merger commitments.
- 2 California, Connecticut, Illinois, Indiana, Kansas. You
- 3 know, Michigan has a panel decision. Ohio, Oklahoma,
- 4 Wisconsin. All those states have ruled that they have the
- 5 appropriate authority over merger commitments because, as
- 6 Ken said, they relate to interconnection agreements and
- 7 interconnection agreements are the province of the states.
- 8 Thank you.
- 9 MR. BUB: Your Honor, I think I've already
- 10 addressed that that's just a gross overstatement of the
- 11 law. There's nothing in the Act that says a requesting
- 12 carrier can extend an existing agreement as is with no
- 13 negotiations. There's nothing in the Act that says it.
- 14 That comes from the merger commitment. That's what I was
- 15 trying to get at before.
- 16 It's in the merger commitment, and right on
- 17 the first page of Appendix F, third paragraph down, the
- 18 FCC itself says, for the avoidance of doubt, unless
- 19 otherwise expressly stated to the contrary, all conditions
- 20 and commitments proposed in this letter are enforceable by
- 21 the FCC and would apply in the AT&T/BellSouth region
- 22 territory as defined herein for a period of 42 months from
- 23 the merger closing date and would automatically sunset
- thereafter.
- 25 It's clear that this is an FCC merger

- 1 commitment retirement. It was their order and they're
- 2 enforcing it. So if they're -- if there's a complaint to
- 3 be filed, it's to be filed at the FCC.
- 4 Now, that said, if Sprint had asked to
- 5 negotiate using the existing agreements as a starting
- 6 point, like they said in their petition, we negotiated
- 7 where there was a bilateral give and take and then brought
- 8 to you the unresolved issues, that would be a 252
- 9 arbitration and you would have full jurisdiction over
- 10 that.
- 11 And to be real honest, if you want to get
- 12 rid of this jurisdictional question, all you need to do is
- 13 to dismiss this or instruct the parties to go back and
- 14 negotiate that type of an agreement, then you would
- 15 entertain it. We would have a handful of issues of things
- 16 that we don't like about the current agreements. If we
- 17 can't resolve them, one of us will bring them to you, you
- 18 can be assured of that.
- 19 But, you know, this is not a situation
- 20 where we're putting Sprint into the lurch because all
- 21 throughout this proceeding back when we were negotiating
- 22 over the Kentucky agreement, during this arbitration
- 23 proceeding now, what are we operating under? The existing
- 24 terms and conditions that -- from the old agreements.
- 25 If you were to dismiss this on the basis of

- 1 no jurisdiction over merger commitment 7.4, we'd still be
- 2 operating under the same conditions, under those old
- 3 interconnection agreements. We will at some point or they
- 4 will at some point ask for those to be renegotiated.
- 5 We'll do it, and if there's anything that we can't resolve
- 6 at the bargaining table, we'll come back here. But for
- 7 that whole time we're going to be operating under the
- 8 existing agreement. So there really isn't much harm.
- 9 MR. SCHIFMAN: Commissioners and Judge
- 10 Dippell, I'd like to address this real quickly. And I
- 11 think the best way to do it, I don't think I can say it
- 12 any better than the panel did in Michigan. If you look at
- 13 footnote 3 on page 11 of that panel decision, that's
- 14 exactly what AT&T attempted to do, what Mr. Bub is
- 15 suggesting that they be allowed to do here.
- 16 AT&T in Michigan actually interjected a
- 17 number of issues as to what it wanted to change about
- 18 Sprint's current interconnection agreements in Michigan,
- 19 and the panel there said, however, as the merger order
- 20 specifically states, the extensions are only subject to
- 21 modification to reflect changes in law. No other
- 22 amendment is required or for that matter permitted without
- 23 agreement of the parties. The panel believes that if the
- 24 ICAs were subject to a wide range of amendments, the
- 25 three-year extension provision would be unlawfully

- 1 rendered a nullity.
- 2 So what happened there is that -- here in
- 3 Missouri, AT&T chose to file a motion to dismiss. It did
- 4 not choose to introduce any proposed changes into this
- 5 process. In Michigan, they filed a motion to dismiss, but
- 6 they also proposed a bunch of changes to the
- 7 interconnection agreements. That's exactly what Mr. Bub
- 8 is saying that -- what AT&T wants to do now.
- 9 And I would respectfully submit that the
- 10 Commission here should follow what the panel stated in
- 11 Michigan, which is, if you allow them to do that, you're
- 12 rendering this merger commitment a nullity. It means
- 13 nothing, because the only thing that the merger commitment
- 14 says is that changes are available for is for changes in
- 15 law. And the panel there found that there were no changes
- in law that forced any of the amendments that AT&T
- 17 suggested in Michigan.
- 18 MR. BUB: Your Honor, that paragraph that
- 19 he read from from the Michigan order demonstrates exactly
- 20 why this is not a 252 arb -- negotiation and arbitration.
- 21 Without the ability to have bilateral negotiations where
- 22 parties can both bring their issues, it's not a 252
- 23 negotiation or arbitration, and that's why there's no
- 24 jurisdiction here, and that's why that order is erroneous.
- 25 We haven't filed our comments yet, I

- 1 believe, but you can be sure that we will. We'll point
- 2 that out to the Michigan Commission, and then they can
- 3 consider it when they consider our motion to dismiss.
- 4 COMMISSIONER JARRETT: Thank you, counsel.
- 5 I think I understand both sides' arguments on that. I
- 6 appreciate your indulgence in answering my questions.
- 7 Thank you for the arguments. I have no further questions,
- 8 Judge.
- 9 JUDGE DIPPELL: Thank you. Mr. Chairman?
- 10 CHAIRMAN CLAYTON: Thank you, Judge. I
- 11 don't have any questions, but I do want to thank the
- 12 parties for coming in here today.
- MR. BUB: We really appreciate the time
- 14 you've given us. Thank you. Because we know you have a
- 15 lot going on.
- JUDGE DIPPELL: Would you-all like to make
- 17 any closing remarks? Mr. Schifman or Mr. Pfaff?
- 18 MR. BUB: Your Honor, I don't.
- 19 MR. PFAFF: I don't have any closing
- 20 remarks. Thank you.
- JUDGE DIPPELL: All right. Thank you.
- 22 Well, with that, then, I also appreciate you all being
- 23 willing to schedule this on short notice. With the
- 24 limited time that we have in these arbitration
- 25 proceedings, that that was very helpful. And all of the

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1 Commissioners will be reviewing the transcript or the
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- 2 video of this hearing, even though not everyone could be
- 3 here today because of scheduling issues. I've asked the
- 4 court reporter to expedite the transcript. I hope she got
- 5 that information. I'll make sure she does.
- 6 So I appreciate everyone being here, and
- 7 this concludes the oral arguments. We can go off the
- 8 record. Thank you.
- 9 WHEREUPON, the oral argument in this case
- 10 was concluded.

1	CERTIFICATE
2	STATE OF MISSOURI )
3	COUNTY OF COLE )
4	I, Kellene K. Feddersen, Certified
5	Shorthand Reporter with the firm of Midwest Litigation
6	Services, do hereby certify that I was personally present
7	at the proceedings had in the above-entitled cause at the
8	time and place set forth in the caption sheet thereof;
9	that I then and there took down in Stenotype the
10	proceedings had; and that the foregoing is a full, true
11	and correct transcript of such Stenotype notes so made at
12	such time and place.
13	Given at my office in the City of
14	Jefferson, County of Cole, State of Missouri.
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16	Kellene K. Feddersen, RPR, CSR, CCR
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