Τ	STATE OF MISSOURI										
2	PUBLIC SERVICE COMMISSION										
3											
4	TRANSCRIPT OF PROCEEDINGS										
5	Hearing										
6	September 12, 2000 Jefferson City, Missouri										
7	Volume 3										
8											
9	In the Matter of the Joint)										
10	Application of UtiliCorp United,) Inc. and The Empire District)										
11	Electric Company for Authority) Case No. EM-2000-369 to Merge the Empire District)										
12	Electric Company with and into) UtiliCorp United, Inc., and, in)										
13	Connection Therewith, Certain) Other Related Transactions.)										
14											
15											
16	MORRIS L. WOODRUFF, Presiding, SENIOR REGULATORY LAW JUDGE.										
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18	SHEILA LUMPE, Chair, CONNIE MURRAY,										
19	ROBERT G. SCHEMENAUER, KELVIN SIMMONS,										
20	M. DIANNE DRAINER, Vice-Chair COMMISSIONERS.										
21											
22	REPORTED BY:										
23	KELLENE K. FEDDERSEN, CSR, RPR										
24	ASSOCIATED COURT REPORTERS, INC.										
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- 2 (EXHIBIT NOS. 14 AND 15 WERE MARKED FOR
- JUDGE WOODRUFF: Let's go on the record.
- 5 I believe Mr. Green was going to be the
- 6 first up today.
- 7 MR. SWEARENGEN: That's correct, your Honor.
- 8 I would call Mr. Robert Green to the witness stand at
- 9 this time. He has two pieces of testimony. His
- 10 direct testimony has been marked as Exhibit 14, and
- 11 his surrebuttal testimony has been marked as
- 12 Exhibit 15.
- 13 (Witness sworn.)
- 14 MR. SWEARENGEN: At this time I would offer
- into evidence Exhibit 14 and Exhibit 15 and tender
- 16 Mr. Green for cross-examination.
- JUDGE WOODRUFF: Okay. He's been tendered
- for cross-examination, so we'll begin with IBEW.
- 19 ROBERT GREEN testified as follows:
- 20 CROSS-EXAMINATION BY MR. JOLLEY:
- Q. Good morning, Mr. Green.
- 22 A. Good morning.
- Q. Would you acknowledge that, if the merger is
- 24 approved, that UtiliCorp will have an obligation to
- 25 provide safe and reliable service in the area

- currently serviced by Empire?
- 2 A. Absolutely.
- 3 Q. And would you further acknowledge that its
- 4 failure to do so would be detrimental to the public
- 5 interest?
- 6 A. Not -- in practical terms, yes, not being
- 7 familiar with maybe the technical definition of that.
- 8 Q. Would it be accurate to say that, in
- 9 entering into the merger agreement, that UtiliCorp
- 10 concluded or held the belief that Empire is currently
- 11 providing and has been providing safe and reliable
- 12 service in its area with its existing complement of
- 13 bargaining unit employees?
- 14 A. Yes, I think that's true.
- 15 Q. And given your acknowledgement of the
- obligation of UtiliCorp to provide safe and reliable
- service to that area if the merger is approved and
- 18 that from a practical standpoint it would be
- 19 detrimental to the public interest if it were to fail
- 20 to do so, would you acknowledge that due diligence
- 21 would be required to determine whether safe and
- 22 reliable service could be provided by UtiliCorp in the
- 23 Empire area after a reduction of 50 bargaining unit
- jobs, including the jobs currently projected for
- 25 elimination?

- 1 A. Clearly in our transition plan work we're
- 2 undertaking due diligence to determine just that issue
- 3 and many others.
- 4 Q. Okay. So you would acknowledge that you
- 5 would be required to determine whether you could
- 6 provide safe and reliable service after those cuts are
- 7 made?
- 8 A. We clearly would do so --
- 9 Q. Okay.
- 10 A. -- as a course of business.
- 11 Q. So when you state that you either would do
- so or have done so, who on behalf of UtiliCorp has
- done so?
- 14 A. A number of people involved in the
- 15 transition process. It's led by Vickie Heider, but,
- 16 you know, Steve Pella I believe is going to be
- testifying on this issue more specifically. There's a
- 18 whole transition organization in place to address this
- issue as well as others.
- 20 Q. Are you aware that in response to
- 21 Interrogatories submitted by UtiliCorp -- in response
- 22 to Interrogatories submitted by IBEW Local 1474, that
- 23 UtiliCorp stated that it has conducted no studies to
- 24 determine whether safe and reliable service could be
- 25 provided with the projected elimination of bargaining

- 1 unit jobs?
- 2 A. I'm not personally familiar with that
- 3 specific response, but certainly we've operated
- 4 utility properties in many jurisdictions in the U.S.
- 5 and internationally and have a deep understanding of
- 6 what is required to deliver safe and reliable service.
- 7 Q. So is that to say that you concluded that
- 8 Empire District had too many bargaining unit
- 9 employees, more than was necessary to provide safe and
- 10 reliable service?
- 11 A. In our transition plan, we'll determine what
- 12 is -- what is required to deliver safe and reliable
- 13 service.
- 14 Q. Well, tell me where I'm missing the point
- 15 here. You have already projected as a part of the
- 16 plan the elimination of 50 bargaining unit jobs. That
- 17 tells me that you've concluded that there are 50 jobs
- 18 too many.
- 19 A. Before I would comment on that plan, that's
- 20 not something I've read recently or have in my hand.
- 21 So I don't want to -- I don't want to answer specific
- 22 to that plan that I'm not specifically familiar with.
- But what I will tell you is, in determining,
- 24 you know, the adequate staffing levels for the
- organization, we clearly would put in place an

- 1 organization that could deliver safe and reliable
- 2 service and have done so in many service territories.
- 3 Q. You've done so in many territories, I
- 4 understand, but we don't --
- 5 A. I think our safety record speaks for itself.
- 6 Q. But we don't know what the employee
- 7 complement in your other facilities is given the
- 8 number of customers, the number of lines to maintain,
- 9 et cetera, do we?
- 10 A. I don't know what you know. I can't speak
- 11 to that.
- 12 Q. All right. Who would be more knowledgeable
- as to -- on the question as to the basis for
- 14 concluding that safe and reliable service could be
- provided by UtiliCorp following the elimination of 50
- 16 bargaining unit jobs?
- 17 A. As I said earlier, I believe Steve Pella has
- 18 offered testimony on that point and will be testifying
- in this proceeding.
- 20 Q. Thank you. Who made the actual
- 21 determination to reduce bargaining unit jobs by 50?
- 22 A. The recommendation comes out of the
- 23 transition organization made up of UtiliCorp employees
- 24 as well as Empire employees.
- Q. So it was a joint team effort?

- 1 A. Yes.
- 2 Q. Which specific transition team was that, do
- 3 you know?
- 4 A. I don't know which -- there's a transition
- 5 organization in place. I can't name all the members
- of the team, but certainly Mr. Pella can probably list
- 7 the majority of the members of the team.
- 8 Q. Do you know the actual amount of dollar
- 9 savings contemplated to be realized as a result of the
- 10 reduction of 50 bargaining unit jobs?
- 11 A. I couldn't quote the number for those 50
- jobs you're thinking of specifically, no.
- 13 Q. If I were -- and I don't know either, but if
- I were to say that 50 jobs at \$50,000 a year,
- including benefits and tax rollup, would I be far off
- to say it's two and a half million dollars or so?
- 17 A. I wouldn't want to speculate without being
- 18 familiar with the facts.
- 19 Q. There was some testimony yesterday that
- 20 Mr. McKinney, if his job is eliminated, would receive
- 21 a three-year salary payout. Are you familiar with
- 22 that?
- 23 A. I'm generally familiar with that. Not
- 24 specifically familiar with the detail.
- 25 Q. And it was testified to yesterday that this

- 1 payout is allocated -- that this payout as a result of
- 2 his job elimination is allocated as a cost of the
- 3 merger. Would you agree with that?
- 4 A. That would be standard in any transaction
- 5 we've been involved with where there's been a
- 6 separation payment of some sort, which is typical in a
- 7 transaction like this.
- 8 Q. Okay. I'm going to -- I'm going to use the
- 9 term golden parachute and use that term to describe
- 10 the three-year severance package that Mr. McKinney is
- 11 slated to receive.
- 12 Are there other executives, other personnel
- 13 who are slated to receive comparable treatment in the
- 14 event their jobs are eliminated, in addition to
- 15 Mr. McKinney?
- 16 A. I can't speak specifically to that. I think
- there probably are, but I can't name them. There's
- 18 probably better people to ask that question of.
- 19 Q. And those people would be?
- 20 A. I mean, the Empire management team,
- 21 Mr. Pella, Mr. Siemek is probably more familiar with
- 22 the specific line items of our transition costs. It's
- 23 not something I'm introducing in my testimony or am
- 24 here to testify about.
- 25 Q. Can you state whether the elimination of

- 1 bargaining unit jobs is allocated as a merger savings,
- 2 but the elimination of Mr. McKinney's job and perhaps
- 3 others is, in fact, a merger cost? Is that accurate?
- 4 A. Well, there are costs and savings associated
- 5 with the elimination of any position.
- 6 Q. And the savings that are attributed as a
- 7 result of the elimination of Mr. McKinney's job is
- 8 what?
- 9 A. His salary and benefits once he's gone
- 10 wouldn't be -- wouldn't exist for the company.
- 11 Q. After three years of payout?
- 12 A. Correct.
- Q. On page 26 of your direct testimony, you
- 14 stated, beginning at line 9 that, This intra-Missouri
- 15 consolidation, and I believe you're referring to the
- 16 consolidation of three utilities, which would include
- 17 St. Joe, also preserves jobs in the state which would
- 18 no doubt be lost if a non-Missouri-based utility or
- 19 company were involved.
- 20 You went on to testify that, Finally the
- 21 disciplined growth strategy of UtiliCorp will continue
- 22 to provide opportunities to enhance the career
- 23 advancement of all employees evidenced by our
- 24 announcement earlier this year to create UtiliCorp's
- 25 energy training headquarters in downtown Kansas City

- and adding approximately 200 new jobs to the Missouri
- 2 economy.
- 3 You're familiar with that testimony?
- 4 A. I am.
- 5 Q. As specifically relating to bargaining unit
- 6 positions, and with the jobs that are currently held
- 7 by employees represented by the union, Local 1474 and
- 8 its contract with Empire, upon what do you base your
- 9 testimony that the merger preserves jobs that would
- 10 otherwise be lost?
- 11 A. Well, I don't think my testimony is specific
- to bargaining unit employees, but in any deregulating
- industry, there is a transition companies go through
- 14 where jobs evolve and change.
- We're fortunate today to enjoy a substantial
- increase in jobs associated with the unregulated
- merchant activity, but also a significant increase in
- jobs associated with bargaining unit employees through
- 19 our affiliate Quanta Services. I mean, they literally
- 20 cannot find enough good linemen to fill their open
- 21 positions.
- 22 So there's tremendous opportunity in a
- 23 changing marketplace, and we think UtiliCorp has
- 24 positioned itself to offer that opportunity to
- 25 employees, whether they be existing employees or new

- 1 employees that come into our organization, but those
- 2 jobs inevitably are going to come in a slightly
- 3 different shape and form.
- 4 But frankly, Quanta Services can't find
- 5 enough good bargaining unit employees to hire today as
- 6 they rebuild the nation's energy grid. So there is
- 7 opportunity, but it does come in a different shape and
- 8 form, and I think that's true for anybody in today's
- 9 economy.
- 10 Q. Well, to the extent that you testified that
- 11 this merger preserves jobs that would otherwise be
- lost, in the absence of this merger, Empire would
- 13 continue to service its same geographic area; is that
- 14 correct?
- 15 A. Presumably.
- 16 Q. And with the same geographic area and the
- same number of customers and the same number of lines
- 18 to maintain, same amount of power to be generated, do
- 19 you really maintain that bargaining unit jobs in that
- scenario would be lost if this merger didn't take
- 21 place?
- 22 A. Now, again, you're getting back to
- 23 bargaining unit jobs specifically in that.
- Q. I'm focusing only on --
- 25 A. And that's not my testimony. What the

- 1 testimony is directed to is jobs in total, and if an
- 2 out-of-state company or a foreign company came and
- 3 acquired Empire, the jobs in Missouri would be
- 4 dramatically reduced because a lot of the
- 5 administrative and support jobs would be relocated to
- 6 their headquarters location, and a lot of the
- 7 supervisory talent would be headquartered outside of
- 8 the state, potentially outside of this country.
- 9 So there is a dramatic difference in terms
- of jobs, whether we're able to put together a Missouri
- 11 transaction that keeps jobs in Missouri versus
- 12 becoming consolidated into a company based in another
- 13 state or country.
- 14 Q. So I take it you do not mean to imply that
- 15 specifically bargaining unit jobs would be lost in the
- absence of a merger?
- 17 A. In the absence of a merger, I mean, it
- 18 depends what the alternative scenario is. If it's an
- 19 acquisition by a foreign utility or an out-of-state
- 20 utility, I think you'd see the same reductions that
- 21 you see with this transaction, and you'd see a lot of
- jobs move out of the state or out of the country.
- 23 Q. So to the extent that you seek to imply that
- 24 bargaining unit jobs would be lost in the absence of a
- 25 merger, that is based on conjecture and speculation as

- 1 to what might happen in some other scenario down the
- 2 road; is that correct?
- 3 A. Whatever -- I don't know what scenario
- 4 you're trying to describe, but if we're comparing it
- 5 to an alternative scenario, you'd have to describe it.
- 6 Q. One scenario is that they stand alone, and
- 7 they're not purchased and they're not acquired by an
- 8 in-state or out-state utility company.
- 9 A. Right.
- 10 Q. That is a scenario. That's the status quo
- 11 as a matter of fact.
- 12 MR. SWEARENGEN: Your Honor, I'm going to
- 13 object to any further questions along those lines
- 14 because that's not what his testimony is talking
- 15 about. His testimony's talking about the alternative
- if some other company, domestic or foreign, would make
- 17 this acquisition. That's the point Mr. Green is
- 18 making.
- 19 JUDGE WOODRUFF: I'm going to overrule the
- 20 objection. You are tending to get a little
- 21 argumentative, so you might --
- MR. JOLLEY: I think I've got enough on
- that, your Honor.
- JUDGE WOODRUFF: Okay.
- MR. JOLLEY: Might I have a moment, please?

- JUDGE WOODRUFF: Sure.
- 2 BY MR. JOLLEY:
- 3 Q. You testified that in UtiliCorp's
- 4 operations, other than Empire, good linemen are hard
- 5 to find, there's a shortage of linemen. Am I
- 6 characterizing your testimony accurately?
- 7 A. Yeah, that's fair. In this country, in
- 8 North America there are a shortage of skilled linemen.
- 9 Q. In UtiliCorp's other utility operations,
- 10 does that result in a higher usage than you would
- 11 prefer of outside contractors to perform linemen's
- work due to a shortage of linemen employees?
- 13 A. A higher usage? No.
- 14 O. No?
- 15 A. No. The shortage is not specific to
- 16 UtiliCorp or utilities. The shortage is with respect
- 17 to all companies that perform line construction and
- 18 maintenance.
- 19 Q. Do UtiliCorp's other utilities regularly
- 20 utilize the service of outside contract crews to
- 21 perform linemen-type work similar, if not identical,
- 22 to the work performed by your own employees?
- 23 A. Sure. I think every utility in the country
- does.
- 25 Q. And is it contemplated that, after the

- 1 reduction of linemen that's currently contemplated in
- 2 the Empire service area, that this would continue to
- 3 be the case in Empire, in the Empire District?
- 4 A. That we would use some contract linemen?
- 5 Q. Correct.
- 6 A. Again, I can't speak specifically to the
- 7 transition work, but inevitably we would use some
- 8 contract work force.
- 9 MR. JOLLEY: I have no other questions.
- JUDGE WOODRUFF: Empire Retirees?
- 11 CROSS-EXAMINATION BY MR. DEUTSCH:
- 12 Q. Good morning, Mr. Green.
- 13 A. Good morning.
- 14 Q. My name is Deutsch. I have a couple of
- 15 questions. I represent the Empire Retirees. Do you
- 16 know who they are? Do you understand who that group
- 17 is?
- 18 A. I think I do.
- 19 Q. And what's your understanding of who they
- 20 are?
- 21 A. The employees that have retired from Empire
- 22 over the years.
- 23 Q. We heard some testimony yesterday from
- Mr. McKinney indicating that he was kind of the, as
- 25 the CEO of Empire might be expected, that he was the

- 1 lead guy in the negotiations of this merger agreement
- 2 between UtiliCorp and Empire. Would you have been his
- 3 counterpart on the UtiliCorp side?
- 4 A. No, not directly.
- 5 Q. Did you participate in the merger
- 6 activities, the merger negotiation?
- 7 A. Yes, at times.
- 8 Q. What was your role in that negotiation?
- 9 A. I worked with our negotiating team and
- 10 occasionally talked directly to Mr. McKinney, but the
- 11 majority of the negotiation went on between
- 12 Mr. McKinney and members of Empire management and our
- 13 negotiating team.
- Q. Okay. So you were not, how would you
- describe it, much involved in the merger negotiations?
- 16 A. I was involved in the material terms and in
- 17 constant touch with our negotiating team with respect
- 18 to acceptable parameters and current status.
- 19 Q. And were you the final word on decisions as
- 20 to issues that would come up that were in dispute,
- 21 requests from one side to, let's do it this way or
- let's do it that way?
- 23 A. Ultimately our board is the final word, but
- I certainly was part of the process and consulted with
- our CEO and made a recommendation to our board.

- 1 Q. And who was the CEO you consulted with?
- 2 A. Richard Green.
- 3 Q. Your brother?
- 4 A. Yeah. Yes.
- 5 Q. Is he going to testify in this proceeding?
- A. No, he's not.
- 7 Q. Did he participate in the negotiations?
- 8 A. No. I consulted with him after discussing
- 9 matters with our negotiating team.
- 10 Q. So the chain of command would have been
- 11 negotiating team to you to Richard Green to board?
- 12 A. Yes.
- 13 Q. Okay. Did you have any knowledge or
- 14 information or participate at all in the negotiation
- of the disposition of certain EDE employee benefits,
- 16 particularly the health insurance matter?
- 17 A. No. I was not directly involved in those
- 18 discussions.
- 19 Q. Did anybody from your negotiating team ever
- 20 come back and say that Mr. McKinney wants to have a
- 21 different arrangement for his employees than what we
- 22 are proposing?
- 23 A. No, I don't remember that ever happening.
- Q. Did they ever come back to you and say,
- 25 Mr. McKinney's insisting that the Empire employees,

- 1 retirees continue on the same insurance program that
- 2 EDE currently offers rather than the one that UCU
- 3 currently offers?
- 4 A. I do not remember that specifically, no.
- 5 Q. Do you remember that ever being an issue at
- 6 all?
- 7 A. I remember it was an issue, and it was
- 8 handled by our negotiating team and our benefits
- 9 specialists.
- 10 Q. And do you recall what the handling of that
- 11 issue was?
- 12 A. No. I did not get down into the specifics
- 13 of that particular issue.
- Q. Did you look upon the health insurance
- 15 situation as a major issue in the negotiation as to
- whether a merger would go forward or not depending
- 17 upon the disposition or treatment of health insurance
- 18 by UtiliCorp after the merger concerning EDE Retirees
- or employees?
- 20 A. It's clearly a significant issue, one of a
- 21 multitude of issues that are negotiated in a
- 22 transaction like this.
- Q. Why was it a significant issue?
- 24 A. Benefits for employees are always a
- 25 significant issue.

- 1 Q. Significant in this context because of the
- 2 savings to be achieved if they don't have any or
- 3 significant because of the need to provide them?
- 4 A. I think probably significant primarily
- 5 because of the importance to employees.
- 6 Q. Employees like benefits, don't they?
- 7 A. They do.
- 8 Q. And companies don't like paying for
- 9 benefits?
- 10 A. I wouldn't agree with that at all.
- 11 Q. Okay. So the significance of health
- 12 insurance and who pays for it was perhaps not as major
- an issue of cost savings or cost of the merger as, oh,
- 14 for instance the severance payments to be made to key
- persons at EDE?
- 16 A. Can you restate your question? I'm not --
- 17 Q. You testified earlier that, pursuant to
- 18 questions by Mr. Jolley, that you are aware that there
- was a golden parachute for a number of employees of
- 20 Empire should their jobs be eliminated after the
- 21 merger; isn't that right?
- 22 A. Yes.
- Q. Was that an issue that you recall coming up
- in the negotiations?
- 25 A. It was not a significant point of protracted

- 1 negotiation, but clearly a point we were aware of.
- 2 Q. It was your understanding from whatever was
- 3 discussed concerning those golden parachute payments,
- 4 that these were payments to be made to people who
- 5 would no longer be employees if they were made; is
- 6 that correct?
- 7 A. Correct.
- 8 Q. So going back to the importance of benefits,
- 9 you're talking in that case about the importance of
- 10 payments to be made to people who would no longer be
- 11 employees of the organization; is that right?
- 12 A. Are you talking about the Empire retirees?
- 13 Q. No. I'm talking about the Empire officers
- 14 with the parachute payments. They would no longer be
- 15 employees?
- 16 A. Well, not necessarily. I mean, we --
- 17 potentially they would no longer be employees, but as
- 18 we acquire companies we're always looking for talented
- management that might play another role in UtiliCorp.
- 20 Q. Do you have any idea how much the severance
- 21 payments to the officers, the key persons pursuant to
- 22 their three-year parachute agreements would be, what
- 23 the cost of that is?
- 24 A. I've looked at it. I couldn't quote it
- 25 specifically this morning.

- 1 Q. If you didn't have to pay that as part of
- the merger, wouldn't that be a savings to UtiliCorp?
- 3 A. Sure. By definition, yeah.
- 4 Q. But it never came up in the negotiation,
- 5 this deal that that would be a -- something to propose
- 6 as far as achieving some savings through the merger?
- 7 A. No. It came up. It's clearly one of the
- 8 points that are negotiated, but there are a multitude
- 9 of points negotiated in any transaction, and that was
- 10 one of the points. And if you look at where that came
- out, I think you'll find it's -- it's well within
- 12 reason against any other transaction of this sort
- inside or outside of this industry.
- 14 Q. It appears that if it came up at all the
- 15 resolution was to just go ahead and honor the
- agreements and pay it, right? I mean, there was no
- 17 codification?
- 18 A. No, I didn't say that. I don't know if you
- 19 have personal knowledge.
- 20 Q. You said that it was an item that came up in
- 21 negotiation?
- 22 A. Correct.
- Q. And I'm asking you, well, what was that
- 24 negotiation?
- 25 A. I was not -- I did not negotiate that point.

- 1 So I can't describe the negotiation that occurred
- 2 around that specific point.
- 3 Q. But you know it came up?
- 4 A. Sure.
- 5 Q. So tell me what your knowledge is, then.
- 6 What do you know about what came up?
- 7 A. It's one of the issues out of a multitude of
- 8 issues that gets negotiated in a transaction like
- 9 this. Our negotiating team dealt with the issue,
- 10 negotiated it, and that's what I know.
- 11 Q. You're not aware of what the negotiation
- was; you just know that it happened?
- 13 A. Right. I wasn't a party to it. I can't --
- 14 yes. Correct.
- 15 Q. You got no report back from the
- 16 negotiating --
- 17 MR. SWEARENGEN: Your Honor, I'm going to
- object to any further questions along this line. He's
- 19 answered the question. He said he wasn't a part of
- 20 the negotiating team. He's got general knowledge of
- 21 what the results are. At this point he's arguing with
- 22 the witness.
- JUDGE WOODRUFF: I'm going to overrule the
- 24 objection.
- 25 BY MR. DEUTSCH:

- 1 Q. I'm just really trying to find out what it
- is that you know about this negotiation. We've talked
- 3 to Mr. McKinney. I think I understand what he knew
- 4 about the negotiations.
- 5 A. The negotiating team negotiates this point.
- 6 It's one point out of a multitude of points. They
- 7 would have come back to me and given me a status
- 8 report. I would have seen where they were on this
- 9 issue, and the result, it was well within reasonable
- 10 bounds for an issue like this, and I -- you know, we
- 11 would have moved on.
- 12 Q. Okay. Using that standard of reasonable
- bounds, what reports did you receive about the
- 14 disposition of insurance, health insurance benefits
- for EDE employees and retirees?
- 16 A. I would have looked at an overall cost
- figure for the compensation and benefits transition as
- 18 recommended by the negotiation team.
- 19 Q. Do you recall what that recommendation was?
- 20 A. No. I can't specifically restate their
- 21 recommendation on that particular point.
- Q. Do you recall at the outset whether UCU had
- 23 a position that was different than what the negotiated
- 24 outcome was?
- 25 A. No. I mean, there'll be other people

- 1 testifying that I think are more familiar with those
- 2 specifics.
- 3 Q. UCU has done a number of acquisitions over
- 4 the years; isn't that right?
- 5 A. Yes.
- 6 Q. Am I correct in my assumption that there
- 7 isn't really a cookie cutter type of merger that they
- 8 all get negotiated and they all are on their own
- 9 terms?
- 10 A. Absolutely. Every transaction is a function
- of a unique negotiation and situation.
- 12 Q. Isn't it true that you have done
- 13 acquisitions in the past where the issue of
- 14 disposition of employee and retiree benefits were
- 15 handled differently than the terms of the agreement
- 16 for Empire?
- 17 A. I really can't speak to that. Undoubtedly
- other transactions were handled somewhat differently,
- 19 but I can't compare and contrast different
- 20 transactions on those details.
- 21 Q. But basically you would agree that that's an
- issue that gets negotiated in every merger and,
- therefore, gets negotiated perhaps differently?
- 24 A. Yes.
- 25 Q. So the outcome and the terms of the merger

- that was agreed to in the Empire/UCU merger were
- 2 basically just what came out of that particular
- 3 negotiation?
- A. Yes, like any negotiation, and there are a
- 5 multitude of points being negotiated.
- 6 Q. So what is the role of the -- of policy?
- 7 Does UCU have a policy with regard to the provision or
- 8 continuation of health care benefits for retirees and
- 9 employees of acquired companies that says that they
- 10 have to be treated a certain way, or does that just
- 11 get negotiated with each deal as the acquisition
- 12 occurs?
- 13 A. We have a policy for the way we treat
- 14 employees of UtiliCorp, and then we would negotiate
- 15 with respect to the transition on that issue and
- others.
- 17 Q. By the way, after the merger, will Empire be
- 18 essentially a subsidiary of UtiliCorp?
- 19 A. I believe the technical answer is no. My
- 20 counsels' shaking their head affirmatively, so that
- 21 gives me confidence.
- 22 Q. UCU currently has subsidiaries within its
- 23 corporate family, doesn't it?
- 24 A. We do, but the regulated utilities are not
- 25 subsidiaries, and that's a result of our structure and

- a number of utility legislative requirements.
- 2 Q. Will the name of Empire change to UtiliCorp?
- 3 A. Not initially, and we have no current plans
- 4 to change it.
- 5 Q. Are you aware of -- first of all, let me ask
- 6 you, did you participate in any way in the St. Joe
- 7 Light & Power acquisition?
- 8 A. I would have participated in the same way.
- 9 Q. Are you aware of the method of disposition
- of health insurance, health care benefits for
- 11 employees and retirees in that particular case?
- 12 A. Not specifically.
- 13 Q. Are you aware that the retirees and
- employees at St. Joe Light & Power, according to their
- merger agreement, essentially were grandfathered into
- 16 the benefits that they had enjoyed under the
- 17 administration of St. Joe Light & Power?
- 18 A. Not specifically as we sit here.
- 19 Q. You didn't know that?
- 20 A. I knew it at one -- I'm sure I was briefed
- 21 on it and knew it at one time, but I couldn't have
- 22 told you that this morning with certainty.
- 23 O. But that was --
- 24 A. And I can't confirm that with certainty as
- 25 we sit here. I prepared for the Empire transaction,

- and a lot of these details, you've got to understand,
- 2 are handled by the transition team and the people
- 3 responsible for those areas, and so I can't quote
- 4 details in that regard.
- 5 Q. Okay. Without details, though, you're aware
- 6 generally, aren't you, that the merger agreement
- 7 proposed for St. Joe Light & Power, the almost
- 8 identical provision, same number 6.13 in the agreement
- 9 to the EDE agreement, that it is different and says
- 10 that those St. Joe Light & Power employees will get
- 11 the same benefits they had when they were with St. Joe
- 12 Light & Power. You know that, don't you?
- 13 A. I think I've just said, I can't confirm that
- language with certainty. If you're trying to state
- that, fine, but I can't confirm that with certainty.
- 16 Q. But let me clarify that hopefully no lawyer
- would write it the way I said it. That's not exactly
- 18 what it says. I'm characterizing it to find out
- 19 whether you are at least aware that the benefits have
- 20 been grandfathered in for the St. Joe Power & Light.
- 21 If you don't know that, if that's, you know, the first
- you've heard of that, that's fine. I'm just trying to
- find out what your level of knowledge is.
- 24 A. It's not the first I would have heard of
- 25 that. You seem fairly confident about it, but I'm

- telling you, as we sit here this morning, I can't
- 2 confirm that with certainty.
- 3 Q. Okay.
- 4 A. And there's -- if you need to confirm that,
- 5 there's a number of people you can confirm that with.
- Q. And I think we will as the proceeding goes
- on, but I didn't set the schedule for your testimony,
- 8 so I have to ask my questions while I get the chance
- 9 because I don't want you to have to come back.
- 10 A. I appreciate that.
- 11 Q. Do you have any idea what the total savings
- 12 to the company, the merged company after the merger
- will be on any time period for the curtailment of
- health insurance benefits for retirees of EDE?
- 15 A. No, I can't quote that number.
- 16 Q. Okay. Do you have any idea what the total
- savings that your team has proposed in this proceeding
- over the ten-year period, the next ten years after the
- 19 merger, are supposed to be for the transaction, the
- 20 savings that you will achieve through synergies and
- 21 cost savings?
- 22 A. Yeah, there's a number of scenarios. Vern
- 23 Siemek's testimony lays it out in a schedule, and
- 24 that's where I direct you rather than me try to quote
- 25 the --

- 1 Q. So you would adopt his quotes as to what the
- 2 merger savings over the next ten years is going to be?
- 3 A. Absolutely.
- Q. And if it was, for instance, \$383 million
- 5 over the next ten years, that's what he says, then
- 6 you'd agree with him?
- 7 A. I would agree with Mr. Siemek. He is our
- 8 witness on that issue.
- 9 Q. Do you have any idea what the cost to
- 10 achieve the merger savings as to curtailment of costs
- 11 concerning health care benefits is computed to be by
- 12 your staff? Have you looked at that?
- 13 A. No, I can't quote that number. I think you
- just asked that question a couple questions ago. No.
- 15 They can.
- 16 Q. Okay.
- A. But I can't give you that number right now.
- 18 Q. This is --
- 19 A. Unless --
- Q. Go ahead.
- 21 A. Unless you're asking a different question.
- 22 That's why I'm --
- 23 O. I am.
- 24 A. Okay.
- 25 Q. The first question I asked you was what the

- 1 savings would be.
- 2 A. Okay.
- 3 Q. And you testified you don't really know; is
- 4 that right?
- 5 A. Right, I can't quote the number.
- 6 Q. Okay. There are certain costs to achieving
- 7 savings.
- 8 A. Okay.
- 9 Q. And there has been a figure given of about
- 10 \$2.7 million in testimony as to the costs for
- 11 achieving savings in the area of curtailment of
- 12 benefits. I was wondering if you agree with that
- 13 figure?
- 14 A. I would agree with what our witnesses
- 15 testified.
- 16 Q. You deal with the issue of benefits for your
- own employees in the course of running your business,
- 18 I assume?
- 19 A. Yes.
- 20 Q. Do you agree that benefits for retirees are
- 21 really a form of deferred compensation?
- 22 A. I've always referred to benefits for
- 23 retirees as just that, benefits for retirees.
- Q. Would you agree that a retire-- an employee
- 25 has to qualify for retirement benefits?

- 1 A. I believe so.
- 2 Q. Has to be there a certain length of time?
- JUDGE WOODRUFF: Mr. Deutsch, if I could
- 4 interrupt you for a moment. I have a request from the
- 5 Commissioners. They need to leave for agenda in a few
- 6 moments, but they'd like to ask Mr. Green some
- 7 questions before they leave. So I'll allow you to
- 8 come back and ask you r-- continue with your
- 9 cross-examination after they've asked their questions.
- MR. DEUTSCH: My pleasure.
- JUDGE WOODRUFF: Commissioner Schemenauer?
- 12 COMMISSIONER SCHEMENAUER: Thank you, your
- 13 Honor.
- 14 OUESTIONS BY COMMISSIONER SCHEMENAUER:
- 15 Q. I just have one question, Mr. Green, as soon
- as I find the right page of your testimony. On to
- 17 your direct testimony on page 25, you're talking about
- 18 incentive regulation and taxpayers to more creative
- 19 approaches to merger transactions, and you answer the
- 20 question and you said, In fact, UtiliCorp would like
- 21 to work with the Commission to jointly address these
- issues in the 2000 Missouri Legislature.
- 23 And my question is, to date, has UtiliCorp
- done any preliminary work or arrangements with the
- 25 Staff or with legislators on this project, that you

- 1 are aware of?
- 2 A. We've certainly had discussions. I'm not
- 3 sure what you mean by preliminary work. And by
- 4 introducing some of these regulatory frameworks, we're
- 5 trying to foster a dialog to create a regulatory
- 6 environment that better aligns the interests of the
- 7 Commission, the Staff and the companies, to drive
- 8 efficiencies and provide world-class service at, you
- 9 know, low cost to the ratepayers of Missouri.
- 10 Q. Have you drafted a bill or bill language
- 11 that you approached any legislators yet to introduce
- or done any work in that area?
- 13 A. We are participating in the drafting of a
- 14 bill with other utilities in the state.
- 15 Q. And it's not just your project, then, it's
- 16 all the utility companies or several utility
- 17 companies?
- 18 A. Today, that is the way we're directing our
- 19 efforts.
- 20 Q. Okay. And do you know whether or not you've
- 21 contacted any Senators or Representatives regarding
- your proposed legislation?
- 23 A. I'm sure we've talked to a number of
- legislators about the concept of incentive regulation
- and the benefits it could bring to the state.

- 1 Q. Okay. And this is just pertaining to
- 2 mergers and acquisitions or is this restructuring
- 3 legislation?
- 4 A. It would pertain to restructuring.
- 5 Q. And also --
- 6 A. As well as mergers and acquisitions.
- 7 COMMISSIONER SCHEMENAUER: Thank you.
- 8 That's all I have.
- 9 QUESTIONS BY COMMISSIONER DRAINER:
- 10 Q. Good morning, Mr. Green.
- 11 A. Good morning.
- 12 Q. I just have a couple questions also. First,
- 13 I want to ask from your surrebuttal testimony and your
- 14 direct, with respect to many of the issues that have
- been brought up by a couple of the parties on
- transmission and reliability, it's your position that
- 17 this is FERC jurisdiction and, therefore, that is not
- 18 really an issue for this merger but is more an issue
- 19 to be handled at the national level?
- 20 A. Yes, that's correct.
- 21 Q. All right. With respect to the acquisition
- 22 adjustment, in your surrebuttal testimony you
- 23 basically state that in the past this Commission has
- 24 been open to reviewing acquisition adjustments or
- 25 premium adjustments on a case-by-case basis. Is that

- what you're asking in this case?
- 2 A. Absolutely.
- 3 Q. And finally, with respect to the issues that
- 4 are being brought to you this morning on employee
- 5 retirement issues, especially with respect to their
- 6 health care, based on the questions that you've been
- 7 asked and seeing how important this issue is to the
- 8 Empire retired employees, is this one that your
- 9 company would consider -- reconsider in how it is a
- 10 part of this merger, or do you believe that the issue
- 11 has been resolved by UtiliCorp and that it sits as it
- 12 is?
- 13 A. There are a multitude of issues in a
- transaction like this. This is an important issue,
- and there are trade-offs between all these issues.
- 16 It's currently an issue that is of discussion between
- 17 the Empire management team and their retirees, and I
- don't think it would be appropriate for me to comment
- 19 further at this time.
- 20 COMMISSIONER DRAINER: All right. Thank
- 21 you. I have no other questions for you.
- 22 I would like to tell our many members of the
- 23 public that are here today that, as I know you are not
- 24 normally here, first I welcome you for coming.
- 25 Second, I want to let you know that the

- 1 Commissioners have meetings on Tuesdays and Thursdays
- 2 where they have to get together and discuss all the
- 3 other cases we've heard and are now making rulings on.
- 4 So when you do not see the Commissioners here, it's
- 5 not that they are not taking all this in. That's why
- 6 we have the transcript. We can't be in two places at
- 7 once. We have to get upstairs to a meeting, but we
- 8 will have the transcript that we can read on all the
- 9 questions and answers.
- 10 Again, we welcome you here, and now we'll go
- 11 to our other meeting. Thank you very much.
- 12 JUDGE WOODRUFF: Thank you. All right.
- 13 Mr. Deutsch, back to you then.
- 14 CROSS-EXAMINATION (RESUMED) BY MR. DEUTSCH:
- 15 Q. Okay. Following up on what Commissioner
- Drainer was inquiring about, I take it from what
- 17 you've said that -- well, I'll just ask you. This
- 18 employee -- excuse me -- retiree health insurance, do
- 19 you regard this as a deal-breaking consideration as to
- whether it is changed or not?
- 21 A. Again, I'd offer the same answer. I mean,
- 22 the transaction that we've negotiated is comprised of
- 23 a number of issues. This is one very important issue,
- 24 and there are trade-offs between all those issues, and
- 25 those trade-offs are something that the Empire

- 1 management team and board of directors needs to -- is
- dealing with and in dialog with their retirees. And I
- 3 don't think it's appropriate for me to dive into it
- 4 any further.
- 5 Q. Well, as an officer of UtiliCorp, let me put
- 6 it this way. If this Commission were to come out with
- 7 a final order ruling that said that your merger can go
- 8 forward, your regulatory plan's great. The only thing
- 9 that they want is a condition that the EDE retirees
- 10 will continue their current benefits and you're going
- 11 to fund them, would your recommendation to the board
- 12 be that you say, No, we just don't want to do the
- merger, or would you go ahead?
- 14 A. I really can't -- that's a hypothetical, and
- 15 I'd have to look at the totality of the situation at
- 16 the time. Again, I think that would be a question for
- 17 the Empire board and management more than UtiliCorp.
- 18 Q. So your answer is not yes and it's not no.
- 19 Maybe?
- 20 A. My answer is on the transcript.
- 21 Q. Very good, Mr. Green.
- 22 Let me also ask, my understanding is that
- there was an issue with regard to the disposition or
- 24 handling of the pension fund for Empire District
- 25 Electric, which I'm now told that that issue has been

- 1 settled between Staff and the Company. Are you
- 2 familiar with that issue at all?
- 3 A. No.
- 4 MR. DEUTSCH: That's all the questions I
- 5 have.
- 6 JUDGE WOODRUFF: Thank you. Natural
- 7 Resources?
- 8 MS. WOODS: No questions. Thank you.
- 9 JUDGE WOODRUFF: Praxair I believe is not
- 10 here today. City of Springfield?
- MR. KEEVIL: Yes, very briefly.
- 12 CROSS-EXAMINATION BY MR. KEEVIL:
- Q. Good morning, Mr. Green.
- 14 A. Good morning.
- 15 Q. I have just a few questions, and they're
- 16 very similar to questions I asked you in the
- 17 UtiliCorp/St. Joseph Light & Power Company merger
- 18 case, No. EM-2000-292. So if they sound familiar,
- 19 that's probably why.
- In the KCM-2000-292 case, you stated -- I'm
- 21 looking here at a copy of the transcript. You stated
- 22 that, and forgive me if I mischaracterize, that
- 23 there -- you are aware of some interest by other state
- 24 utility regulatory commissions in taking an active
- 25 role in electric transmission reliability issues. Do

- 1 you recall that?
- 2 A. Yes.
- 3 Q. Okay. Do you still believe that to be an
- 4 accurate statement?
- 5 A. Yes.
- 6 Q. You also stated in the UtiliCorp/St. Joe
- 7 case that you are aware of some utility regulatory
- 8 commissions which approve electric utility plans for
- 9 their transmission systems. Do you recall that, sir?
- 10 A. Yes.
- 11 Q. And do you still believe that to be an
- 12 accurate statement?
- 13 A. Yes.
- 14 Q. To your knowledge, does UtiliCorp or any of
- its subsidiaries or divisions operate in any of those
- 16 states which approve electric utility plans for
- 17 transmission systems?
- 18 A. I believe so, yes.
- 19 Q. Okay. That's very close to what you said
- 20 the last time. Actually, last time you --
- 21 A. That's reassuring.
- Q. You said, Most likely so, but you could not
- 23 recite what sort of jurisdiction each state in which
- you operate has over transmission. Would that be your
- answer here today also?

- 1 A. Yes.
- 2 Q. Okay. By that I assume, as I did last time,
- 3 that in your opinion the various state jurisdictions,
- 4 or perhaps I should turn that around, the jurisdiction
- 5 of the various states over transmission varies from
- 6 state to state. Would that be your belief?
- 7 A. Yes.
- 8 Q. Again, in that case, the UtiliCorp/St. Joe
- 9 merger case, I believe you indicated that, despite
- 10 having a background in the legal profession, you are
- 11 not testifying -- or you were not in that case
- 12 testifying as a legal expert; is that correct?
- 13 A. Absolutely.
- 14 Q. And is that the same here today? Are you
- here in this case testifying as a legal expert?
- 16 A. I am not.
- 17 Q. All right. Do you intend for any of your
- 18 testimony then in this case to be construed as giving
- 19 a legal opinion or legal conclusion?
- 20 A. Absolutely not.
- 21 MR. KEEVIL: All right. Thank you, sir. No
- 22 further questions.
- JUDGE WOODRUFF: Public Counsel?
- 24 CROSS-EXAMINATION BY MR. MICHEEL:
- Q. Mr. Green, are you involved in the planning

	1	process	at	UCU	that	considers	overall	corporate
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- 2 initiatives such as merger and acquisitions?
- 3 A. Yes.
- 4 Q. Could you briefly describe for me how the
- 5 strategic planning process works at UtiliCorp?
- 6 A. That's a big question. I'm trying to think
- 7 about how to be concise in my answer.
- 8 We look at a variety of potential scenarios
- 9 in the industry, in the marketplace, taking into
- 10 account deregulation and increased competition and new
- 11 entrants, a variety of fundamentals that affect the
- 12 dynamics of the marketplace, and then we try to craft
- 13 strategies that we believe will enhance shareholder
- 14 value, create value.
- And we try to do that in a focused way and
- pursue a limited number of strategies with focus and
- develop detailed operating plans and execute against
- 18 those plans to drive shareholder value and enhance
- 19 customer service, which ultimately creates more
- 20 opportunity for our employees.
- 21 Q. Are strategic and business plans created on
- an annual basis as part of that process, Mr. Green?
- 23 A. That's an interesting question. Business
- 24 plans are created on an annual basis, but the reality
- is they're dynamic and they change every week. And so

- 1 the planning process really is a dynamic one, and it
- is -- the pace of change in our marketplace, our plans
- 3 are real time, but clearly we have annual events that
- 4 sort of reset those plans, but they quickly evolve.
- 5 Q. Are you a member of the UtiliCorp Monday
- 6 Morning Group?
- 7 A. I was.
- 8 Q. Does the group meet regularly to discuss,
- 9 among other things, the overall strategic direction of
- 10 the company?
- 11 A. Generally.
- 12 Q. You're no longer a member of the Monday
- 13 Morning Group?
- 14 A. That group as it existed doesn't exist
- 15 today.
- 16 Q. Do you still meet regularly, though, with a
- 17 group of high-level UCU individuals to talk about the
- 18 strategic direction of the company?
- 19 A. We do.
- 20 Q. Does the group have a name or --
- 21 A. Staff meeting.
- 22 Q. Does that group engage in strategic -- in
- 23 the strategic and the business planning process?
- 24 A. Yes.
- 25 Q. Do you provide guidance and feedback to the

- 1 people at UtiliCorp who engage in the strategic and
- business planning process?
- 3 A. Yes.
- 4 Q. Do you review and provide feedback to
- 5 strategic and business plans developed by UCU
- 6 personnel?
- 7 A. I do, along with the entire senior
- 8 management team.
- 9 Q. Do you have a copy of your surrebuttal
- 10 testimony with you, sir?
- 11 A. I do.
- 12 Q. And I'm focusing, I guess, on page 3 of your
- 13 surrebuttal testimony there, starting on line 21,
- 14 where you ask a question, Give me an example of an
- issue raised that is only the unsupported opinion of
- 16 the author. Do you see that?
- 17 A. Yes.
- 18 Q. And then you proceed to state that
- 19 Mr. Kind's assertion that one of the six factors
- 20 driving the merger was UCU's desire to prevent its
- 21 neighboring utilities from expanding their footprint
- in UCU's backyard by acquiring St. Joe or Empire is an
- 23 unsupported opinion; is that correct?
- 24 A. That's correct.
- 25 Q. And you finally state that you know of no

- facts to support this conclusion; is that correct?
- 2 A. That's correct.
- 3 Q. Is it your testimony today that UtiliCorp
- 4 has never considered mergers or alliances with
- 5 neighboring utilities as a defensive measure?
- A. My testimony here is that that was not a
- 7 factor or consideration in the St. Joe or Empire
- 8 transaction.
- 9 Q. So in the past you have considered mergers
- or alliances as a defensive measure; is that correct?
- 11 A. As I sit here, I can't -- I can't
- 12 specifically recall an instance where that was a
- 13 driver in the decision.
- MR. MICHEEL: Your Honor, at this point I'd
- 15 like to get a document marked as an exhibit, and it's
- a highly confidential document. So we'll need to go
- through that process, and I'll have several questions
- 18 regarding that document.
- 19 JUDGE WOODRUFF: Okay. Can you ask the
- 20 questions without revealing confidential information?
- MR. MICHEEL: No, I cannot.
- JUDGE WOODRUFF: You're asking us to go into
- 23 executive session, then?
- MR. MICHEEL: Yes, I am.
- JUDGE WOODRUFF: Closed session. Okay.

to go into session.
MR. MICHEEL: I think this would be marked
Exhibit 204.
(EXHIBIT NO. 204HC WAS MARKED FOR
IDENTIFICATION.)
JUDGE WOODRUFF: At this time we're going to
have to go into a closed session, which means anyone
that does not have authorization to view highly
confidential documents needs to leave the room. We'll
try to make this brief and let you know when you can
come back in.
JUDGE WOODRUFF: Ask everybody to look
around, make sure there's no one here that's not
supposed to be here.
(REPORTER'S NOTE: At this time, an
in-camera session was held, which is contained in
Volume No. 4, Pages 340 through 358 of the
transcript.)

1 Let's go ahead and mark your document, then we'll need

- 1 JUDGE WOODRUFF: Let's go back on the
- 2 record.
- I do have an announcement to make concerning
- 4 some matters that were brought up earlier. For both
- 5 Mr. Kehm and Mr. Jackson, the Commissioners indicated
- 6 that they will not have questions for them. So they
- 7 will not need to appear, assuming the parties do not
- 8 have questions.
- 9 MR. SWEARENGEN: I would ask again with
- 10 respect to Mr. Kehm, if anyone has any questions for
- 11 him, please let me know.
- 12 MR. DEUTSCH: I have no questions for him.
- 13 MR. JOLLEY: The union will have no
- 14 questions.
- MR. SWEARENGEN: Thank you.
- JUDGE WOODRUFF: Thank you. All right.
- We're back with Mr. Green on the stand, and Public
- 18 Counsel asking questions.
- 19 BY MR. MICHEEL:
- 20 Q. Is it correct, Mr. Green, that UCU assumed
- 21 the Commission would provide it with reasonable
- 22 opportunity to recover the acquisition premium?
- 23 A. Yes.
- Q. Is it correct that UCU believes the
- 25 Commission articulated a policy and standard for

- 1 premium recovery in EM-91-213 and WR-95-205 and
- 2 SR-95-206?
- 3 A. Yes, assuming those are the correct numbers.
- 4 Q. Why don't you turn to page 15 of your direct
- 5 testimony. I'm looking at, I think, lines 12 and 13.
- A. It appears to be correct.
- 7 Q. I think you have 204 there, but I think
- 8 that's a typographical error.
- 9 A. All right. I think we know which cases
- 10 you're talking about.
- 11 Q. And what merger transaction was the subject
- 12 of EM-91-213?
- 13 A. That was a water case, I believe, that we've
- 14 cited.
- 15 Q. EM.
- 16 A. EM.
- 17 Q. 91-213. Let me represent to you that E
- 18 stands for electricity generally.
- 19 A. I think you did that in the last case.
- 20 Q. I think it was the R we had the problem with
- 21 last time.
- 22 A. Okay.
- Q. Do you know what companies were the subject
- of that merger proceeding?
- 25 A. No, I can't give you the names of the

- 1 parties to that proceeding.
- 2 Q. Did you review that Report and Order in
- 3 preparing your testimony?
- 4 A. Yes, I did.
- 5 Q. You also have a quote from that Report and
- 6 Order at page 15 of your direct testimony; is that
- 7 correct?
- 8 A. That is correct.
- 9 Q. And you say that the Commission did not wish
- 10 to discourage companies from actions which produce
- 11 economies of scale and savings which can benefit
- 12 ratepayers and shareholders alike; is that correct?
- 13 A. That's correct.
- 14 Q. And is it correct also that the quote you
- 15 have there related to the concept of sharing, the
- 16 savings sharing plan?
- 17 A. I think it referred to the concept of
- 18 realizing the benefits of mergers and economies of
- 19 scale and savings which benefit ratepayers requires
- 20 the purchaser to earn a return on the premium in some
- 21 form or fashion.
- 22 Q. Is it correct that in that merger proceeding
- 23 KP&L was not requesting explicit recovery of the
- 24 acquisition adjustment in that proceeding, only a
- 25 program of sharing merger savings between shareholders

- 1 and ratepayers with each receiving 50 percent?
- 2 A. Again, I can't recite the specifics of that
- 3 case as we sit here. The purposes of that cite in my
- 4 testimony is to establish the prior practice in the
- 5 Commission to recognize the importance of allowing a
- 6 return to be earned on premium paid to allow the
- 7 benefits to flow to customers.
- 8 Q. Has the Commission ever allowed explicit
- 9 acquisition premium recovery within the context of a
- 10 merger proceeding, Mr. Green?
- 11 A. I don't believe this Commission has ever --
- 12 by explicit, what do you mean?
- 13 Q. Said you can recover the acquisition premium
- in rates. For example, you can recover the assigned
- 15 merger premium in rates.
- 16 A. No, I don't believe the Commission has done
- 17 that, but they have effectively allowed that and have
- 18 stated an understanding of the importance of allowing
- 19 an effective recovery on the merger premium to allow
- 20 the ratepayers to enjoy the benefits of a transaction
- 21 like this.
- 22 Q. And they've done that within the context of
- a rate proceeding; isn't that correct?
- A. Not necessarily. But again, you're diving
- 25 into some regulatory details that are better posed to

- John McKinney, but, you know, a rate -- a lot of the
- ways premium is recovered is not necessarily through,
- 3 quote, a rate case.
- 4 Q. Is it correct that in the EM case that you
- 5 cite, the Commission made a specific finding that
- 6 nothing in the Order shall be considered a finding as
- 7 to the reasonableness of the expenditures herein
- 8 involved or the value of ratemaking purposes of the
- 9 properties herein involved or as an acquiescence to
- 10 the value placed on said properties by Kansas Power &
- 11 Light Company?
- 12 A. You'd have to show me that for me to confirm
- 13 that.
- MR. SWEARENGEN: Your Honor, that case is
- going to speak to itself and I would object to any
- 16 further questions about what it says or doesn't say.
- 17 MR. MICHEEL: Well, your Honor, he's quoted
- 18 from the case in his direct testimony. I think
- 19 that's --
- 20 JUDGE WOODRUFF: What is the relevance of
- 21 asking him details about the case? We understand what
- 22 he said about the case, but can you explain why it's
- relevant to ask him details about the case?
- MR. MICHEEL: Sure. It's relevant to
- 25 indicate that the Commission in the context of a

- 1 merger proceeding, unlike this proceeding, has never
- 2 allowed companies to recover the acquisition premium,
- 3 and that's what they're requesting in this proceeding.
- JUDGE WOODRUFF: I think you've asked him
- 5 that question and he's answered it, has he not?
- MR. MICHEEL: Well, he's equivocated. I
- 7 don't think he's answered that question.
- 8 MR. SWEARENGEN: Well, I don't know that the
- 9 case stands for that proposition. I think the case
- speaks for itself, and I would renew my objection.
- 11 MR. MICHEEL: I'll just move on, your Honor.
- 12 That's fine.
- 13 JUDGE WOODRUFF: I'll go ahead and grant the
- 14 objection then so it's clear on the record. Go ahead
- and move on.
- 16 BY MR. MICHEEL:
- 17 Q. Let me ask you about the water case that you
- 18 cite, WR-95-205 and SR-95-206. That was a rate case,
- was it not, Mr. Green?
- 20 A. I believe it was.
- 21 Q. And is it correct within the context of that
- 22 rate case the Commission denied Missouri-American's
- 23 request to recover the acquisition premium?
- 24 A. Again, I'd have to see the case as we sit
- 25 here. I pulled a quote to make a point in my

- 1 testimony. I have not memorized the case and cannot
- 2 recite it here as we sit this morning.
- 3 Q. So you don't know whether or not the
- 4 Commission allowed acquisition premium recovery in
- 5 that case?
- A. Before I gave an answer on the record, I
- 7 would want to look at the case.
- 8 Q. And you did not review the case in preparing
- 9 your testimony, is that your testimony?
- 10 A. No, I didn't say that at all. I said I
- 11 can't recite that as we sit here this morning. I
- 12 reviewed the case in preparing my testimony which was
- 13 filed months ago. So I don't have any current, you
- 14 know, memory of the entire case.
- 15 Q. Let me --
- 16 A. Nor am I using the entire case in my
- 17 testimony.
- 18 Q. Let me ask you, is your regulatory plan a
- 19 ten-year plan?
- 20 A. It is.
- 21 Q. And it seeks to bind the Commission and the
- 22 Commission's staff; is that correct?
- 23 A. In a practical sense, yes.
- MR. MICHEEL: Thank you very much,
- 25 Mr. Green.

- JUDGE WOODRUFF: Staff?
- 2 MR. DOTTHEIM: Yes, thank you.
- 3 CROSS-EXAMINATION BY MR. DOTTHEIM:
- 4 Q. Good morning, Mr. Green.
- 5 A. Good morning.
- 6 Q. Mr. Green, could you identify what is
- 7 UtiliCorp's current stock price?
- 8 A. No, but I could tell you at close yesterday,
- 9 it was about 27 7/8.
- 10 Q. Okay. I'd like to refer you to your direct
- 11 testimony, in particular page 9, line 2. Excuse me.
- 12 It really starts on page 8, and it -- the sentence
- 13 starts on line 14, and it continues to page 9, line 2,
- 14 and I -- excuse me.
- 15 A. Okay.
- 16 Q. And I'd like to direct you in particular to
- the portion of the sentence that starts on line 22 and
- 18 carries over to the end of the sentence in particular,
- 19 The failure of the Commission prior to the closing of
- 20 the merger to articulate its policy on the extent to
- 21 which UtiliCorp, the surviving corporation, may
- 22 recover the premium as defined in the merger
- 23 agreement.
- 24 Do you know whether in the UtiliCorp/Empire
- 25 Agreement and Plan of Merger that event is referred to

- as a UtiliCorp material adverse effect or a company
- 2 material adverse effect?
- 3 A. Well, I'm just reading the language. It
- 4 says a material adverse effect on the financial
- 5 condition, income, assets, business or prospects of
- 6 the business operations presently owned by Empire. So
- 7 the way I read it, the adverse impact would be with
- 8 regard to Empire and that business.
- 9 Q. Okay. Do you have the schedule to your
- 10 direct testimony, the Agreement and Plan of Merger?
- 11 A. I do.
- 12 Q. If I could direct you to that document, and
- in particular I'd like to direct you to page 48 of
- 14 your Schedule RKG-1, page 48 of 55.
- 15 A. Okay.
- 16 Q. And I'd like to refer you in particular to
- 17 Section 7.01(b), and I'd like to refer you to the
- 18 clause that starts on line 5 and reads, None of such
- 19 approvals or final orders shall require or be
- 20 conditioned upon any requirement that any of the
- 21 company, UCU or the surviving corporation provide any
- 22 undertaking or agreement or change or dispose of any
- assets or business operations or take or refrain from
- 24 taking any other action which would cause individually
- or in the aggregate either (i) a UCU material adverse

- 1 effect or (ii), and then the sentence continues on.
- 2 I'd also like to refer you to the next
- 3 sentence, which reads, For purposes of this section,
- 4 the determination of UCU material adverse effect may,
- 5 without limitation, include the failure of the Public
- 6 Service Commission of the State of Missouri (MPSC) to
- 7 articulate prior to closing its policy on the extent
- 8 to which the surviving corporation may recover the
- 9 premium (as defined below) related to this
- 10 transaction.
- 11 Have I read those portions of that paragraph
- 12 correctly?
- 13 A. Yes.
- 14 Q. Could you provide -- well, let me ask you,
- what role did you play, if any, in the development of
- 16 the Agreement and Plan of Merger between UtiliCorp and
- 17 Empire?
- 18 A. The role would have been the same as I
- 19 described earlier. I was -- there as a negotiating
- 20 team, and they reported to me on a regular basis their
- 21 progress.
- Q. Well, what is your understanding of
- 23 Section 7.01(b), in particular the sections, the
- 24 portions that I just read?
- 25 A. I mean, it is a condition that requires just

- what it says, the Commission to state their position
- 2 on the recovery of premium because that's -- that's
- 3 essential for this transaction to make sense, and
- 4 without it, I don't see how we can go forward.
- 5 Q. Is that item a UCU material adverse effect
- 6 if it does not occur?
- 7 A. Again, I don't want to draw a legal
- 8 conclusion here, but I think that would -- there's a
- 9 UCU material adverse event in Section 1, and here when
- 10 we talk about a material adverse effect on the
- 11 financial condition, income, assets, business
- 12 prospects or business operations presently owned and
- operated by the company, we're talking about Empire.
- 14 Q. Do you know whether there's a -- the term is
- 15 used in this document a company material adverse
- 16 effect?
- 17 A. What's the question?
- 18 Q. Do you know whether there is a term in this
- document that is, instead of a UCU material adverse
- 20 effect, is a company material adverse effect?
- A. No, not right now.
- Q. Okay. If I could direct you to page 9 of 55
- 23 and if I could direct you to Article III at the bottom
- of the page, the second sentence.
- 25 A. Yes.

- 1 Q. The term company material adverse effect
- 2 appears in that paragraph at the bottom of page 9,
- 3 does it not?
- 4 A. Yes.
- 5 Q. And if I could refer you to page 1 of 55.
- 6 A. Page 1?
- 7 Q. Yes.
- 8 A. The very first sentence, the Empire District
- 9 Electric Company is identified as the company, is it
- 10 not?
- 11 A. It is.
- 12 Q. And UtiliCorp United, Inc. is identified as
- 13 UCU?
- 14 A. Correct. So I think that would confirm my
- interpretation of that earlier provision.
- 16 Q. Do you know what is the present termination
- date, if there is a present termination date, of the
- 18 Agreement and Plan of Merger?
- 19 A. December 31st, this year.
- 20 Q. Can that date be extended?
- 21 A. Can it be extended?
- 22 Q. Yes.
- 23 A. I suppose the termination date in any
- 24 agreement can be extended.
- 25 Q. Do you know whether there is a provision in

- 1 the Agreement and Plan of Merger which would permit
- 2 the extension of that date?
- 3 A. I don't have specific knowledge of that
- 4 provision. I'd have to flip through the document. I
- 5 think it would -- I don't have definite knowledge. I
- 6 think it would require both parties' agreement.
- 7 Q. I'd like to refer you to page 52 of 55, and
- 8 I'd like to refer you to Section 8.05, Extension;
- 9 Waiver. To your knowledge, would that provision
- indicate that the December 31, 2000 termination date
- 11 can be extended by UtiliCorp and Empire District
- 12 Electric?
- 13 A. What's your question? I mean, this
- 14 basically, I think, confirms what I said. It will
- 15 require mutual agreement.
- 16 Q. Do you know whether there are any present
- plans of UtiliCorp to extend or agree to an extension?
- 18 A. There are none.
- 19 Q. Let me also ask you if I could ask you again
- 20 to turn back to page 48. If the Commission issues an
- Order in the merger case wherein it defers to a
- 22 subsequent rate proceeding the determination of any
- 23 recovery of the premium, do you know whether there is
- 24 any plan on the part of UtiliCorp to proceed with the
- 25 proposed merger?

- 1 A. Ultimately that wouldn't be my decision.
- 2 That would be our board's decision. But it would be
- 3 very difficult to imagine moving forward not
- 4 understanding whether you were going to earn a return
- 5 on \$270 million of investment, I think for any prudent
- 6 businessman.
- 7 Q. And that would be your recommendation to the
- 8 board?
- 9 A. With respect to what?
- 10 Q. To whether the board should proceed forward
- or seek to proceed forward with the merger, the
- 12 proposed merger.
- 13 A. If there was no indication whether we could
- 14 earn a return on any of the premium, I think my
- 15 recommendation would be pretty clear and simple that I
- 16 don't see how a prudent businessman could move forward
- 17 not knowing if they were going to earn any return on
- 18 \$270 million of investment.
- 19 Q. I think you've indicated that there's no
- 20 present plan to extend the effective date -- excuse
- 21 me -- the termination date of the Agreement and Plan
- of Merger beyond December 31, 2000; is that correct?
- A. That's correct.
- Q. If the Commission does not issue a Report
- 25 and Order respecting the proposed merger, what would

- 1 be your recommendation to the board regarding any
- 2 extension or nonextension of the termination date of
- 3 the Agreement and Plan of Merger?
- 4 A. I don't think I can answer that question in
- 5 a vacuum. I mean, there would be a number of factors
- 6 to be weighed in determining whether that made sense
- 7 for UtiliCorp.
- 8 Q. Can you identify any of those factors?
- 9 A. I mean, at a conceptual level, the factors
- 10 would be, you know, whether we saw value to be gained
- in extending the termination date.
- 12 Q. At the moment, would you see yourself any
- value to extending the termination date?
- 14 A. Today, as we sit here, I see no need. I
- 15 think the Commission has said they can rule in
- December, and so as we look at the -- as we look at
- the timetable and the situation, we don't see any need
- 18 and we haven't discussed it.
- 19 Q. Can you cite me to any document regarding
- 20 what I think you've just said, that you believe the
- 21 Commission has given an indication that they can issue
- 22 an Order in this proceeding regarding the proposed
- 23 merger by December 31, 2000?
- A. No, I can't, and maybe that's our, you know,
- our hope or, you know, interpretation of where we're

- 1 headed.
- 2 Q. So if I understand you correctly, it would
- 3 be your recommendation to the board that if the
- 4 Commission doesn't issue an Order by December 31, 2000
- 5 regarding the proposed merger, that the Agreement and
- 6 Plan of Merger should not be extended?
- 7 A. No, I didn't say that. I said we'd have to
- 8 take a look at the situation at that time and see if
- 9 it made sense to extend it.
- 10 Q. Okay. Thank you.
- JUDGE WOODRUFF: Anything else,
- 12 Mr. Dottheim?
- MR. DOTTHEIM: No. I'm sorry. I didn't
- 14 mean to indicate that I've completed my
- 15 cross-examination.
- JUDGE WOODRUFF: I wasn't sure. Proceed.
- 17 BY MR. DOTTHEIM:
- 18 Q. Mr. Green, do you recall your -- whether
- 19 your prepared direct testimony in the St. Joseph
- 20 Light & Power company case, you had as an attachment
- 21 the Agreement and Plan of Merger between UtiliCorp and
- 22 St. Joseph Light & Power?
- 23 A. I believe I did, but I can't be certain.
- Q. Do you recall the comparable section in that
- 25 Agreement and Plan of Merger, the comparable section

- 1 to Section 7.01(b)?
- 2 A. Generally. The wording's somewhat
- 3 different. It's the same idea.
- 4 Q. Mr. Green, I'm going to hand you a copy of
- 5 the Agreement and Plan of Merger dated as of March 4,
- 6 1999 between UtiliCorp United, Inc. and St. Joseph
- 7 Light & Power that was Schedule RKG-1 to your direct
- 8 testimony in Case No. EM-2000-292, the case regarding
- 9 the proposed merger of UtiliCorp and St. Joseph
- 10 Light & Power. Mr. Green, do you recognize that
- 11 document?
- 12 A. Yes.
- 13 Q. I'd like to ask you to turn to page 37 of 43
- and I'd like to direct you in particular to
- 15 Section 7.01(b). That section within Article VII,
- 16 Conditions to Merger, Section 7.01, Condition to Each
- 17 Party's Obligations, (b) is denominated Waiting
- 18 Periods; Approvals, is it not?
- 19 A. Yes.
- Q. And I'd like to direct you back to your
- 21 Schedule RKG-1 in the instant proceeding, the
- 22 Agreement and Plan of Merger between UtiliCorp and
- Empire, again to Section 7.01(b).
- Is the sentence which I referred you to
- 25 previously, in particular the sentence that makes

- 1 specific reference to the Missouri Public Service
- 2 Commission of the State of Missouri articulating prior
- 3 to closing its policy on the extent to which the
- 4 surviving corporation may recover the premium, is that
- 5 sentence contained in Section 7.01(b) of the Agreement
- 6 and Plan of Merger between UtiliCorp and St. Joseph
- 7 Light & Power?
- 8 A. The language is somewhat different. The
- 9 idea is the same. Where you -- what's the question?
- 10 Q. The question is -- well, in particular, let
- 11 me ask you, the sentence that appears in the Agreement
- 12 and Plan of Merger between Empire and UtiliCorp, that
- 13 sentence being, For purposes of this section, the
- determination of UCU material adverse effect may,
- 15 without limitation, include the failure of the Public
- 16 Service Commission of the State of Missouri (MPSC) to
- 17 articulate prior to closing its policy on the extent
- 18 to which the surviving corporation may recover the
- 19 premium (as defined below) related to this
- 20 transaction. Does that sentence appear in Section
- 7.01(b) of the Agreement and Plan of Merger between
- 22 UtiliCorp and St. Joseph Light & Power?
- 23 A. No, that specific sentence isn't in this
- 24 agreement.
- 25 Q. Can you provide an explanation or reason why

- 1 that sentence is not in the St. Joseph Light &
- 2 Power/UtiliCorp Agreement and Plan of Merger?
- 3 A. These two agreements are products of two
- 4 different negotiations. They mean the same thing.
- 5 The Empire language gets a bit more specific.
- 6 Q. When you say they mean the same thing, is
- 7 that your determination based upon your professional
- 8 background and training as an attorney?
- 9 A. No. I'm not rendering any legal conclusions
- 10 or advice here. That's my interpretation as a
- 11 businessman.
- 12 Q. Now, I'd like to refer you to your direct
- 13 testimony, and in particular I'd like to refer you to
- page 5, lines 11 to 12. Excuse me. I'm sorry. I
- meant to direct you to page 5 but lines 1 to 2 where
- 16 you make reference to the electric combined cycle
- 17 generation plant now under construction in Cass
- 18 County, Missouri by UtiliCorp's Aquila Merchant Energy
- 19 Partner business?
- 20 A. Yes.
- 21 Q. Is that the Aries Power Plant that you're
- 22 referring to?
- 23 A. Yes.
- Q. Is that a 600 megawatt natural gas fired
- 25 combined cycle unit being constructed in Pleasant

- 1 Hill, Missouri?
- 2 A. Yes.
- 3 Q. Is the Aries power plant an exempt wholesale
- 4 generator?
- 5 A. Yes, I believe it is.
- 6 Q. And Missouri Public Service has a power
- 7 purchase contract, does it not, respecting a portion
- 8 of the output of that facility from June 2002 to
- 9 May 31, 2005, if you know?
- 10 A. Yes, it does. That was approved by this
- 11 Commission.
- 12 Q. Has that power plant 50 percent ownership
- 13 been acquired by Calpine Corporation in January of
- 14 this year?
- 15 A. Yes.
- 16 Q. I'd like to refer you again to your direct
- testimony, page 14, in particular line 19 to page 15,
- 18 line 2.
- 19 A. Yes.
- Q. And you state therein, do you not, that in
- 21 establishing its bid price in making its decision to
- 22 acquire Empire District, UtiliCorp assumed that the
- 23 Commission would provide UtiliCorp with reasonable
- opportunity to recover the acquisition premium?
- 25 A. We did.

- 1 Q. Okay. By an opportunity to recover the
- 2 acquisition premium, do you mean an opportunity to
- 3 recover all of the merger premium?
- A. No. We haven't -- you know, it would be
- 5 consistent with what we filed in our regulatory plan.
- 6 Q. Do you know whether you filed in your
- 7 regulatory plan recovery of all of the acquisition
- 8 premium?
- 9 A. We haven't asked to include all the -- just
- 10 50 percent of the acquisition premium in rate base.
- 11 Q. Is that the portion of the acquisition
- 12 premium that you are seeking direct recovery of?
- 13 A. Yes.
- 14 Q. Is UtiliCorp also seeking indirect recovery
- of the acquisition premium?
- 16 A. Yes. I mean, through the rate moratorium,
- 17 that effectively will occur.
- 18 Q. Should customers receive their share of
- merger savings only after the acquiring company
- 20 receives a reasonable return on its merger investment?
- 21 A. Absolutely. That's what allows the benefits
- 22 to flow. With any efficiency there's an up-front
- 23 investment to allow the benefits to flow, and that's
- 24 what's required here.
- 25 Q. I'd like to refer you to page 17 of your

- direct testimony, in particular starting on line 19
- where you state, do you not, that the proposed merger
- 3 is in the best interests of the customers and in the
- 4 public interest of the state of Missouri?
- 5 A. Yes.
- 6 Q. Are the best interest of customers and the
- 7 public interest of the state of Missouri two different
- 8 things?
- 9 A. No, not necessarily, but there might be
- 10 instances where they're slightly different. I would
- 11 think they would largely overlap.
- 12 Q. Is this an instance where they're slightly
- 13 different?
- 14 A. No. I mean, I think this transaction is
- 15 clearly in the best interests of the state of Missouri
- as well as customers for, you know, essentially the
- same reasons, to lower rates in the long term, create
- 18 efficiencies and retain jobs in the state in a
- 19 competitive energy company to fuel a competitive
- 20 energy infrastructure in our economy.
- 21 Q. I'd like to refer you to page 20 of your
- 22 direct testimony, in particular lines 4 to 23 where
- you're quoting from, I believe, a Commission decision
- 24 respecting Minnegasco's Nebraska properties; is that
- 25 correct?

- 1 A. Yes.
- 2 Q. Those are the decisions of what regulatory
- 3 body?
- 4 A. Well, their rate area is in Nebraska, and
- 5 it's a somewhat different regulatory regime than
- 6 Missouri, but it's a process we go through with
- 7 customers and communities there to settle regulatory
- 8 issues.
- 9 Q. And can you identify the regulatory agency
- involved, if there is a regulatory agency?
- 11 A. The regulatory agency, I mean, I think
- 12 you're probably familiar with the Nebraska framework,
- 13 but it's the communities come together in a
- 14 negotiating process along with other interested
- 15 parties, customers, and we arrive at a rate
- determination, not unlike this proceeding.
- 17 Q. Is there something comparable to a five-
- 18 member commission in Nebraska?
- 19 A. They don't have a five-member commission in
- 20 Nebraska.
- Q. What do they have?
- 22 A. I mean, I think I described it, and if you
- want more detail we can get it. You're probably aware
- of it. But communities come together and hire
- 25 resources to represent their interests. Customer

- 1 groups come together, and there's a long-established
- 2 process which we resolve issues and set rates, and
- 3 these are agreements that have been reached with all
- 4 the interested parties, customers, communities. All
- 5 the same parties involved in this proceeding came to
- 6 this conclusion.
- 7 Q. I'd like to refer you to page 25 of your
- 8 direct testimony, line 9 to 10. You state therein
- 9 that UtiliCorp is looking to address in the 2000
- 10 Missouri legislature incentive regulation and tax
- 11 barriers to merger transactions, do you not?
- 12 A. Yes.
- 13 Q. Is UtiliCorp looking to address in the next
- 14 legislative session stranded costs?
- 15 A. I think clearly that would have to be part
- of any restructuring legislation.
- 17 Q. And is that part of the effort which I think
- 18 you identified earlier this morning that UtiliCorp is
- 19 engaged with with other electric utilities in the
- 20 state?
- 21 A. Correct.
- 22 Q. And that legislation that I think that you
- 23 referred to is being drafted, that would cover
- 24 stranded costs?
- 25 A. It very well could.

- 1 Q. Do you know whether that draft legislation
- 2 leaves to the Missouri Commission the determination
- 3 respecting stranded costs or whether any stranded cost
- 4 determinations are made by the Missouri Legislature
- 5 rather than the Missouri Public Service Commission?
- 6 A. We haven't come to any final determination
- 7 of that language or finalized -- finalized it at this
- 8 time.
- 9 Q. I'd like to refer you to page 26 of your
- 10 direct testimony, lines 9 and 10. You state, do you
- 11 not, that this intra-Missouri consolidation also
- 12 preserves jobs in the state which would no doubt be
- lost if a non-Missouri-based utility or company were
- 14 involved?
- 15 A. Yes.
- 16 Q. If UtiliCorp were a non-Missouri-based
- 17 utility, would its proposed merger with Empire
- 18 District Electric be detrimental to the public
- 19 interest?
- 20 A. You'd have to look at that particular
- 21 situation and weigh all the factors.
- Q. And what factors, when you say all the
- factors, would you have to weigh?
- 24 A. Well, you'd have to weigh a multitude of
- 25 factors. The point that you're citing deals with the

- 1 retention in jobs, and if an out-of-state or foreign
- 2 company were to purchase Empire District or any other
- 3 utility in the state of Missouri, there would be a
- 4 substantial job loss relative to a situation where we
- 5 put together three utilities in Missouri to create a
- 6 competitive economic development tool.
- 7 Q. Let's take the hypothetical where there's no
- 8 job loss but the purchasing company -- and let's say
- 9 the purchasing company is a non-Missouri company.
- 10 Would the fact that the acquiring company, even though
- 11 there's no job loss, would that be a proposed merger
- 12 that was detrimental to the public interest because
- the acquiring company is not a Missouri-based company?
- 14 A. The fact that they're not based in Missouri
- is not the detrimental factor. It's the reality of
- what they would do with jobs that creates a detriment
- 17 relative to the opportunity we have here to create a
- 18 competitive Missouri energy company.
- 19 Q. I'd like to refer you to your surrebuttal
- testimony, in particular page 3, lines 3 to 4. You
- 21 state there, do you not, that, in fact, UtiliCorp is
- 22 guaranteeing at least \$3 million -- a \$3 million
- 23 reduction in the cost of service in the sixth year
- 24 post merger, do you not?
- 25 A. Yes.

1	0.	Ιf	instead	of	а	\$3	million	reduction	in	the

- 2 cost of service in the sixth year post merger
- 3 UtiliCorp guaranteed only at least a \$1 reduction in
- 4 Empire District Electric's cost of service in the
- 5 sixth year post merger, would that merger be not
- 6 detrimental to the public interest?
- A. You'd have to look at other factors, but any
- 8 savings is, quote, a benefit, but there are a number
- 9 of noneconomic benefits I think that need to be
- 10 considered as well.
- 11 Q. All other factors being equal, the only
- difference being instead of a \$3 million reduction in
- 13 the cost of service being guaranteed, it would be a
- 14 \$1 million -- excuse me -- it would be a \$1 reduction
- in the cost of service.
- MR. SWEARENGEN: Let me ask just a question
- for clarification. When you say all other factors
- 18 being equal, you're assuming that there is no
- 19 detriment to the public?
- 20 MR. DOTTHEIM: I'm assuming -- I'm asking
- 21 for Mr. Green to define detriment to the public. I'm
- 22 saying all other considerations, that is loss of jobs,
- any other factors are the same. The only -- the only
- 24 difference is the amount of the guaranteed reduction.
- 25 THE WITNESS: If your question is, is that a

- 1 net detriment, I'd say saving a dollar is not a net
- detriment. But again, in determining that detriment
- 3 you have to look at more than pure economics in
- 4 savings.
- 5 BY MR. DOTTHEIM:
- 6 Q. Instead of a \$1 or any reduction in the cost
- of service, all other factors being equal, that what
- 8 was guaranteed was no change in the cost of service in
- 9 the sixth year post merger, would that merger, all
- 10 other factors being equal, be not detrimental to the
- 11 public interest?
- 12 A. You know, we're fortunate in this case that
- 13 we're able to realize \$3 million in savings, and
- 14 clearly that's -- that's a big benefit.
- 15 In terms of no detriment, if the savings
- 16 were zero, there's a whole host of other benefits that
- 17 come along with a transaction like this, so in terms
- of retaining jobs, creating a competitive energy
- 19 company for the future of the state and an economic
- 20 development tool. So, you know, in the end of the day
- 21 I couldn't call that a -- certainly wouldn't call that
- 22 a detriment. I'd call that a big benefit.
- 23 Q. So then your answer is?
- 24 A. I think I answered the question. You said,
- Is that a detriment. I said no, I didn't see that as

- 1 a detriment. I saw that as a big benefit when you
- 2 look at all the other factors involved.
- 3 Q. All other factors being involved and there's
- 4 no change in the cost of service in the sixth year
- 5 post merger, that transaction would not be detrimental
- 6 to the public interest?
- 7 A. I'm not hearing you describe anything I
- 8 would define as a detriment --
- 9 O. Fine.
- 10 A. -- in that scenario.
- 11 Q. One last hypothetical involving this. All
- other factors being equal, but there's a dollar
- increase in the Empire District Electric cost of
- 14 service in the sixth year post merger, would that make
- 15 the merger detrimental to the public interest?
- 16 A. All other factors being equal as we've
- 17 described them in this -- in this situation, I think
- 18 you'd really have to look at the tremendous benefits
- 19 created by retaining jobs in the state, creating an
- 20 all-Missouri competitive energy company that can be
- 21 used as an economic development advantage and say
- that's -- that's a big benefit.
- 23 And what's -- what's fortunate about this
- 24 win/win transaction is, not only do we have all those
- 25 powerful noneconomic benefits, but we have a

- 1 guaranteed \$3 million savings.
- Q. Mr. Green, I'd like to refer you to page 5
- of your surrebuttal testimony, in particular lines 1
- and 2 where you state, do you not, that, Whether by
- 5 UtiliCorp's initiative or as part of a changing
- 6 industry, the breakup of the integrated Missouri
- 7 jurisdictional utility would require Commission
- 8 approval.
- 9 Would some of the restructuring legislation
- 10 that was proposed in the last Missouri legislative
- 11 session have removed from Missouri Public Service
- 12 Commission jurisdiction authority over electric
- 13 utility actions to divest or sell their generating
- 14 assets?
- 15 A. I can't speak to all that legislation and
- 16 those specific provisions.
- 17 JUDGE WOODRUFF: Off the record for a
- moment.
- 19 (Discussion off the record.)
- JUDGE WOODRUFF: Let's go back on the
- 21 record.
- 22 BY MR. DOTTHEIM:
- Q. Mr. Green, I'd like to refer you to pages 15
- 24 to 16 of your direct testimony and page 11 of your
- 25 surrebuttal testimony where you make reference to the

- 1 KPL/KGB merger in Case No. EM-91-213 and the Missouri
- 2 American Water Company acquisition of Missouri Cities
- 3 Water Company in Case Nos. WR-95-205 and SR-95-206.
- 4 Do you know whether either of those two
- 5 Reports and Orders bind this Commission in this
- 6 pending case?
- 7 MR. SWEARENGEN: Objection. Calls for a
- 8 legal conclusion.
- 9 JUDGE WOODRUFF: Sustained.
- 10 BY MR. DOTTHEIM:
- 11 Q. And again, Mr. Green, you're not testifying
- 12 as an attorney based on the testimony that you filed
- as direct and surrebuttal testimony in this
- 14 proceeding, correct?
- 15 A. I am not testifying as a legal expert or an
- 16 attorney.
- 17 Q. I'd like to refer you to page 13 of your
- 18 surrebuttal testimony, in particular lines 7 through
- 19 10 where you state, If we find at a later date that a
- 20 total outsourcing arrangement makes economic sense for
- 21 our customers, we will seek the appropriate approvals
- from the Missouri Commission. You state that, do you
- 23 not?
- 24 A. Yes.
- Q. What approvals will UtiliCorp seek from the

- 1 Missouri Commission in that instance?
- 2 A. With respect to Quanta, you know, an
- 3 outsourcing to Quanta I think would be viewed as a --
- 4 probably viewed as a -- possibly viewed as an
- 5 affiliate transaction that would require Commission
- 6 approval, and then the Commission obviously reviews
- 7 our -- the prudency of our costs in our rate cases.
- 8 Q. Okay. Again on page 13, I'd like to refer
- 9 you to line 2 of your surrebuttal testimony where
- 10 you're referencing Quanta outsourcing, and you state
- 11 that the preferred status requires Quanta to come in
- 12 with a low bid, do you not?
- 13 A. The low bid considering, you know, the big
- 14 picture and not just short-term cost.
- 15 Q. I'd like to hand you a copy of an agreement,
- 16 a Strategic Alliance Agreement between Quanta and
- 17 UtiliCorp. Can you identify that document?
- 18 A. Yes. It looks like a Quanta Services S3.
- 19 Q. And I'd like to refer you to page 1 of the
- 20 agreement, Section 1, the first sentence, which
- 21 states, UtiliCorp will use the company subject to the
- 22 company's ability to perform services in designated
- locations as a preferred contractor in outsource
- 24 transmission and distribution infrastructure
- 25 construction and maintenance and natural gas

- 1 distribution construction and maintenance in all areas
- 2 serviced by UtiliCorp provided that the company
- 3 provides such services at a competitive -- at a
- 4 competitive cost that is demonstrably equal to or
- 5 better than current market rates for such services
- 6 when the quality of the company's services is
- 7 considered.
- 8 Did I read that sentence correctly?
- 9 A. Yes.
- 10 Q. And I'd like to refer you to page 14 of your
- 11 surrebuttal testimony, line 5, the sentence,
- 12 Outsourcing and deregulation are unrelated concepts.
- 13 You make that statement, do you not?
- 14 A. Yes.
- 15 Q. I'd like to hand to you a copy of an article
- that appeared in the April-June 2000 issue of Leaders
- Magazine, and it's an article featuring an interview
- of you as president and chief operating officer of
- 19 UtiliCorp. Can you identify that document?
- 20 A. It's just what you said.
- 21 Q. And I'd like to direct you to the second
- 22 page, the sixth full paragraph on that page that
- 23 begins, This is an attractive market for UtiliCorp
- 24 because we believe utilities are going to outsource
- 25 most of their construction and maintenance activities.

- 1 We've already seen it happen in Australia and New
- 2 Zealand, and we believe this knowledge will be
- 3 transferred to the United States where the market
- 4 isn't as mature in terms of deregulation. Ultimately,
- 5 we think we've positioned ourselves well in what's
- 6 going to be a terrific market for the next ten years
- 7 and beyond.
- 8 You state that, do you not?
- 9 A. Yes.
- 10 Q. And that in part was an answer you gave in
- 11 response to a question that appears above it, You
- 12 recently announced an investment in Houston-based
- 13 Quanta Services which specializes in the construction
- and maintenance of energy and telecommunications
- 15 networks. What was the rationale beyond that
- 16 decision? That was the question to which you were
- 17 responding, was it not?
- 18 A. It was.
- 19 MR. DOTTHEIM: Thank you, Mr. Green. You've
- 20 been very patient.
- JUDGE WOODRUFF: I'll come up to questions
- from the bench, then. Chair Lumpe.
- 23 OUESTIONS BY CHAIR LUMPE:
- Q. Let me apologize for not hearing all the
- 25 questioning that went before, Mr. Green.

1	Ι	think	in	vour	surrebuttal	testimonv	vou

- 2 state, and perhaps you can clarify for me if you
- don't, that all we really need to decide is whether
- 4 this is detrimental or not, and the two criteria you
- 5 suggest are, can you provide comparable service and at
- fair rates. Am I -- do I have that correct?
- 7 A. That's basically it, and I think in other
- 8 testimony we've -- we've laid out the fundamental
- 9 criteria, was it an arm's length negotiation, is it --
- does it deliver fair rates, reliable customer service.
- 11 Q. So based on those two things, that was the
- only decision we made that it's not detrimental based
- on those two criteria, that would be sufficient?
- 14 A. I'm not sure sufficient for what. I mean,
- what we need, what our shareholders require, our board
- 16 demands and Wall Street demands is some assurance that
- we're going to earn a fair and reasonable return on
- 18 our investment. I mean, that's ultimately what we
- 19 need.
- 20 Q. So that there are other things that you
- 21 require rather than all we have to decide is the not
- 22 detrimental?
- 23 A. I think that's fair.
- Q. Okay. On page 12 of your direct, and it's
- about line 22 through about line 25, Based on

- 1 financial projections, et cetera, the merger at that
- 2 price would be favorable to the shareholders and allow
- 3 a rate reduction for Empire customers. Is that
- 4 something we can guarantee?
- 5 A. We can -- we are prepared to guarantee a
- 6 \$3 million reduction in the cost of service, yes.
- 7 Q. But that may not be a rate reduction for the
- 8 customer?
- 9 A. Yeah. Five years down the road, there might
- 10 be other costs that have driven the revenue
- 11 requirement up, but what we can guarantee is the rates
- 12 will be \$3 million less than they would have been
- 13 without --
- 14 Q. Than they might have been?
- 15 A. Than they might have been without the
- 16 transaction.
- 17 Q. Okay. I just wanted to clarify that.
- 18 CHAIR LUMPE: I think that's all. Thank
- 19 you.
- JUDGE WOODRUFF: Vice Chair Drainer?
- 21 QUESTIONS BY COMMISSIONER DRAINER:
- Q. I just have a couple follow-up questions.
- 23 With respect to a question I had heard earlier on was
- 24 Empire going to be a subsidiary of UtiliCorp, in
- 25 reality isn't it going to be just an operating

- 1 division of UtiliCorp?
- 2 A. Yeah. Technically it would not be a
- 3 subsidiary in our structure and it would be an
- 4 operating division of UtiliCorp.
- 5 Q. Okay. And finally, with respect to some
- 6 concerns and some of the testimony on market power
- 7 issues, under our jurisdiction we deal with retail
- 8 market power. Isn't Empire today regulated by this
- 9 Commission and has rate of return regulation?
- 10 A. Who are you --
- 11 Q. Empire.
- 12 A. Empire?
- Q. Empire, yeah.
- 14 A. Yes.
- 15 Q. Okay. Thank you. And UtiliCorp with its
- other operating divisions that operate here in
- 17 Missouri like MoPub are under rate of return
- 18 regulation, are they not?
- 19 A. They are.
- 20 Q. So in reality, any type of retail pricing
- 21 that your company would have even with the mergers
- 22 would still be regulated by this utility?
- 23 A. It will be.
- Q. And you cannot just increase prices or
- 25 reduce prices in a predatory manner without coming

- before this Commission; isn't that correct?
- 2 A. That's correct.
- 3 Q. And you do have to file tariffs with us for
- 4 all of your prices that you offer your customers --
- 5 A. That is correct.
- 6 Q. -- in Missouri, correct?
- 7 So having stated all that, aren't market
- 8 power issues something that one might be more
- 9 concerned about if you were not a regulated monopoly?
- 10 A. Yes.
- 11 COMMISSIONER DRAINER: Thank you. I have no
- 12 other questions.
- 13 JUDGE WOODRUFF: Commissioner Schemenauer?
- 14 COMMISSIONER SCHEMENAUER: I have no further
- 15 questions.
- JUDGE WOODRUFF: Thank you. I have no
- 17 questions. So we'll go to recross based on questions
- 18 from the Bench, beginning with IBEW?
- MR. JOLLEY: No questions.
- JUDGE WOODRUFF: Empire Retirees?
- MR. DEUTSCH: No questions.
- JUDGE WOODRUFF: Thank you. Natural
- 23 Resources?
- MS. WOODS: No questions. Thank you.
- JUDGE WOODRUFF: Stewart's not here.

- 1 Springfield?
- 2 MR. KEEVIL: No questions.
- JUDGE WOODRUFF: Public Counsel?
- 4 MR. MICHEEL: Yes.
- 5 RECROSS-EXAMINATION BY MR. MICHEEL:
- 6 Q. Mr. Green, Chair Lumpe asked you a question
- 7 about the \$3 million revenue reduction. Do you recall
- 8 those questions?
- 9 A. Yes.
- 10 Q. Is it correct that prior to the moratorium
- 11 going into effect the company's going to have a
- 12 premoratorium rate case and increase customer rates?
- 13 A. There's a premoratorium rate case to take
- 14 into account the State Line power plant, which I think
- 15 you can understand needs to be accounted for in rate
- base. It's a multi-hundred-million-dollar power plant
- 17 that needs to earn a return. And then it's post that
- 18 rate case that we freeze rates for five years and then
- 19 guarantee a \$3 million reduction in the cost of
- 20 service.
- 21 Q. So first rates increase and then there's a
- 22 rate freeze; is that correct?
- 23 A. The State Line power plant is included in
- 24 rate base, and then we freeze rates, and then we
- 25 guarantee a \$3 million cost of service reduction.

- 1 Q. Well, let me ask you this. When you include
- 2 the State Line power plant in rate base, do you
- 3 believe that will increase rates?
- 4 A. Most power plants do.
- 5 MR. MICHEEL: Thank you.
- JUDGE WOODRUFF: Staff?
- 7 MR. DOTTHEIM: No questions.
- JUDGE WOODRUFF: Thank you. You may step
- 9 down. One more thing. This is the last time he'll be
- 10 appearing?
- MR. SWEARENGEN: Yes.
- 12 JUDGE WOODRUFF: We'll need to deal with his
- 13 exhibits.
- MR. SWEARENGEN: And I have one or two
- 15 questions.
- JUDGE WOODRUFF: I'm sorry. Redirect, yes.
- 17 MR. SWEARENGEN: Thank you.
- 18 REDIRECT EXAMINATION BY MR. SWEARENGEN:
- 19 Q. Mr. Green, earlier this morning Mr. Deutsch
- 20 was asking you about your involvement in the
- 21 negotiation process which led to this agreement
- 22 between UtiliCorp and Empire, and my understanding was
- you testified that you were not involved in the
- 24 day-to-day front line work in negotiating the
- agreement on behalf of UtiliCorp; is that correct?

- 1 A. That's correct.
- Q. And so I can take it from that, can't I,
- 3 that you had no specific knowledge of any position or
- 4 positions which Empire may have taken with respect to
- 5 any of the issues involved in the negotiating process?
- 6 A. That's correct.
- 7 Q. Specifically with respect to the issue that
- 8 Mr. Deutsch is concerned about, and that is the
- 9 retirees' health care costs, Mr. Myron McKinney,
- 10 Empire's president, has testified in his surrebuttal
- 11 testimony with respect to this negotiation process,
- 12 and he testifies that, and I quote, UtiliCorp has not
- 13 chosen to subsidize health care costs for its retiree
- 14 group and has no provision for additional health care
- insurance at the time a retiree becomes age 65 and
- 16 Medicare becomes the primary insurer.
- 17 This difference in philosophy became a
- 18 significant matter in the merger negotiations. In
- 19 fact, at a negotiation session held on April 7, 1999,
- 20 UtiliCorp was informed that making provisions for the
- 21 health care of Empire retirees was a deal-breaker and
- 22 that there must be some agreement which incorporated a
- 23 compromise for this group. After considerable
- 24 discussion over the next several days, a compromise
- 25 agreement was reached which is reflected in the merger

- 1 agreement, end quote.
- 2 And my question to you, at the time of the
- 3 negotiation process, you were unaware of that position
- 4 taken by UtiliCorp; is that correct?
- 5 A. That's correct.
- 6 Q. All you knew about it was that the issue was
- 7 resolved in some fashion as reflected in the merger
- 8 agreement; is that a fair statement?
- 9 A. That's a fair statement.
- MR. SWEARENGEN: Thank you.
- JUDGE WOODRUFF: Anything further?
- MR. SWEARENGEN: Nothing further.
- JUDGE WOODRUFF: And I apologize for trying
- 14 to shut you off before.
- 15 All right. Exhibits 14 and 15 were offered
- 16 into evidence. Are there any objections to their
- 17 receipt into evidence?
- 18 (No response.)
- 19 Hearing none, they will be received into
- 20 evidence.
- 21 (EXHIBIT NOS. 14 AND 15 WERE RECEIVED INTO
- 22 EVIDENCE.)
- JUDGE WOODRUFF: And now Mr. Green, you may
- 24 step down.
- 25 (Witness excused.)

- 1 JUDGE WOODRUFF: I believe that concludes
- 2 the consideration of the Companies' overview and
- 3 policy. We'll go back to merger costs and benefits.
- I believe we're ready for Staff's witnesses; is that
- 5 correct?
- 6 MR. DOTTHEIM: That's correct. Staff would
- 7 call as its first witness Mr. Mark L. Oligschlaeger.
- 8 (Witness sworn.)
- 9 MR. DOTTHEIM: At this time I'd like to have
- 10 marked as an exhibit what's been identified or
- indicated as being premarked as Exhibit 712, the
- 12 rebuttal testimony of Mr. Mark L. Oligschlaeger.
- 13 (EXHIBIT NO. 712 WAS MARKED FOR
- 14 IDENTIFICATION.)
- JUDGE WOODRUFF: Mr. Oligschlaeger will be
- 16 testifying again on subsequent issues?
- 17 MR. DOTTHEIM: That's correct.
- 18 JUDGE WOODRUFF: I'll show it as offered at
- 19 this time and will rule on it after he's completed his
- other testimonies. You may inquire.
- 21 MARK OLIGSCHLAEGER testified as follows:
- 22 DIRECT EXAMINATION BY MR. DOTTHEIM:
- Q. Mr. Oligschlaeger, you have a copy of what's
- been marked as Exhibit No. 712?
- 25 A. Yes, I do.

- 1 Q. And that's your rebuttal testimony in this
- 2 proceeding?
- 3 A. Yes, it is.
- 4 Q. Do you have any corrections to make?
- 5 A. Yes, I have several. On page 3, line 15,
- 6 there is a parenthetical. The entire parenthetical
- 7 should be stricken. In other words, what appears
- 8 there as, open parentheses, before one even gets to a
- 9 consideration of the acquisition premium, close
- 10 parenthesis, comma, should be stricken.
- In the footnote at the bottom of page 3, on
- 12 the fifth line, the word coy, c-o-y appears. That
- should be replaced by the word copy, c-o-p-y.
- On page 10, line 5, the reference to the
- year 2000 should be replaced with 1999.
- On page 21, line 11, the seventh word that
- 17 appears on that page is misspelled. It should be
- replaced by the word dilutive, d-i-l-u-t-i-v-e.
- On page 42, line 6, the number 5 million
- should be replaced by the number 550,000.
- 21 And on page 51, line 12, the reference to
- 22 Schedule 3 beginning of that line should be replaced
- by Schedule 2.
- MR. DOTTHEIM: With those corrections, I
- 25 would tender Mr. Oligschlaeger for cross-examination.

- JUDGE WOODRUFF: Okay. For
- 2 cross-examination, we'll begin with Natural Resources.
- MS. WOODS: No questions. Thank you.
- 4 JUDGE WOODRUFF: IBEW?
- 5 MR. JOLLEY: No questions.
- JUDGE WOODRUFF: Empire Retirees?
- 7 MR. DEUTSCH: No questions.
- JUDGE WOODRUFF: Praxair is not here. City
- 9 of Springfield?
- 10 MR. KEEVIL: No questions.
- JUDGE WOODRUFF: Public Counsel?
- MR. MICHEEL: No questions.
- 13 JUDGE WOODRUFF: Union Electric is not here.
- 14 UtiliCorp?
- MR. SWEARENGEN: Thank you.
- 16 CROSS-EXAMINATION BY MR. SWEARENGEN:
- 17 Q. Mr. Oligschlaeger, I understand you're going
- to be back on the stand a couple times later on, and I
- 19 may get into some of those areas here. If I do, I
- 20 apologize. I'll try not to.
- 21 First of all, I understand you're testifying
- 22 this morning on --
- JUDGE WOODRUFF: Just so the record is
- 24 clear, there is construction going on upstairs.
- 25 BY MR. SWEARENGEN:

- 1 Q. You're testifying this morning on the
- 2 subject of merger costs and benefits generally; is
- 3 that true?
- 4 A. That is correct.
- 5 Q. And your testimony presents the Staff's
- 6 recommendations regarding the treatment of the merger
- 7 costs and benefits associated with this proposed
- 8 merger; is that a fair statement?
- 9 A. It presents an overview, yes, of our
- 10 recommendations.
- 11 Q. Would I be fair in characterizing your
- 12 testimony generally as very similar to the testimony
- 13 you filed in the case involving the UtiliCorp/
- 14 St. Joseph Light & Power Company merger?
- 15 A. In general, that would be a fair
- 16 characterization.
- 17 Q. Now, let me ask you this question. Am I
- 18 correct in understanding that it's your opinion, it's
- 19 the Staff's opinion that the costs of this proposed
- 20 merger between UtiliCorp and Empire will exceed the
- 21 benefits?
- 22 A. When measured under -- or estimated using
- reasonable assumptions, that is our opinion, yes.
- Q. I think it's on page 5 of your rebuttal
- 25 testimony, you make the statement that -- you say

- that, The UtiliCorp/Empire merger, as with the
- 2 UtiliCorp/St. Joseph Light & Power Company merger, on
- 3 its face does not seem to make economic sense; is that
- 4 correct?
- 5 A. That is correct.
- 6 Q. And when you say that it doesn't seem to
- 7 make economic sense, do you mean that it doesn't seem
- 8 to make economic sense to UtiliCorp?
- 9 A. When I included the words "on its face,"
- 10 that means based upon the evidence or the material
- 11 that we have been able to review and to attempt to
- 12 understand the merger, the evidence concerning merger
- savings and costs that are available to us.
- 14 UtiliCorp may well be making additional
- assumptions in the area of nonregulated savings and
- benefits and other areas and so on in which it would
- 17 make economic sense for them overall.
- 18 Q. So when you say it doesn't make economic
- 19 sense on its face, you were talking about the Staff's
- view of the transaction? It doesn't make economic
- 21 sense to the Staff based on what you know about the
- 22 transaction?
- 23 A. Based on the evidence that has been provided
- 24 to us, yes.
- 25 Q. But on the other hand, you recognize that it

- 1 could make economic sense to UtiliCorp; is that a fair
- 2 statement?
- 3 A. Yeah. I think my earlier response indicated
- 4 that if you make assumptions in other benefit areas
- 5 beyond those provided to us through testimony and
- 6 evidence in this case, yes, it could make economic
- 7 sense.
- 8 Q. Setting aside those other areas for a
- 9 minute, just taking the proposal on its face but
- including the proposed regulatory plan, do you think
- 11 that the proposed merger could make economic sense to
- 12 UtiliCorp if the proposed regulatory plan is approved
- 13 by the Commission?
- 14 A. Well, I believe Mr. Siemek has a schedule in
- 15 his -- attached to his surrebuttal testimony which
- 16 purports to show UtiliCorp's view of the economics of
- 17 the overall regulatory plan and how much of the merger
- 18 premium it will allow UtiliCorp to recover over the
- 19 first ten years of the plan.
- 20 While we wouldn't necessarily agree with all
- of his quantifications and numbers, just using the
- 22 numbers that were supplied by Mr. Siemek, his schedule
- clearly shows that over the ten years the regulatory
- 24 plan will not -- would not allow UtiliCorp to recover
- 25 100 percent of the merger premium.

- 1 Q. So I want to make sure I understand your
- 2 testimony. You're saying, even given Mr. Siemek's
- 3 testimony and approval of the application and the
- 4 proposed regulatory plan, it would still be your view
- 5 that the application -- that the proposed merger,
- 6 excuse me, the proposed merger does not make economic
- 7 sense to UtiliCorp?
- 8 A. If all UtiliCorp is assuming is benefits in
- 9 the regulated areas, the merger savings laid out in
- 10 Mr. Siemek's direct Schedule 1, I would say it does
- 11 not make economic sense.
- 12 Q. And that would include -- your answer would
- 13 be the same assuming, for example, that UtiliCorp's
- 14 position on all the issues are adopted by the
- 15 Commission, for example energy cost savings being
- 16 considered appropriate merger savings?
- 17 A. Okay. If you're saying that somehow the
- 18 overall regulatory plan can take a merger that
- 19 otherwise wouldn't make economic sense and make it a
- 20 winner for UtiliCorp, I would agree that that is a
- 21 possibility. The Staff wouldn't recommend that the
- 22 Commission allow that to take place.
- Q. And that's because you disagree with the
- 24 assumptions and forecasts that UtiliCorp has
- 25 presented; is that a fair statement?

- 1 A. Yes.
- 2 Q. Thank you.
- 3 Let me ask you this question. If the
- 4 proposed regulatory plan or some other regulatory plan
- 5 which would give UtiliCorp a reasonable opportunity to
- 6 recover its investment is not approved, do you think
- 7 this merger will close?
- 8 A. I have no way of knowing.
- 9 Q. Turn to page 4 of your testimony, if you
- would, please, and I'm looking at lines 8 through 11.
- 11 Am I correct in understanding that, based on your
- 12 testimony there, you recognize the fact that under the
- proposed regulatory plan, Empire's existing customers
- will, in fact, receive some of the merger savings?
- 15 A. What I am stating there, that if the
- 16 regulatory plan is approved as is or as proposed by
- 17 the joint applicants and the company's estimates of
- 18 merger savings and costs are accurate, we believe that
- 19 would be the result.
- 20 Q. And you indicate there that, assuming all
- 21 that to be true, only approximately 3 percent of the
- gross merger savings would be passed on to Empire's
- 23 customers. Is that your testimony?
- A. On a net present value basis, yes.
- 25 Q. Is it your opinion that, assuming all of

- this is true, that this 3 percent doesn't represent
- 2 enough benefits flowing to Empire's customers?
- 3 A. I would not characterize that as a fair or
- 4 reasonable allocation of merger benefits between
- 5 shareholders and customers over a ten-year period.
- 6 Q. Would you agree, however, that under the no
- 7 detriment standard that Empire's customers do not have
- 8 to realize a benefit from the proposed merger in order
- 9 for the Commission to approve it?
- 10 A. That is correct. However, customer rates
- 11 are not set, to my knowledge, based upon the no
- 12 detriment standard.
- 13 Q. Is it your understanding that this merger
- 14 application includes a request to set rates?
- 15 A. I believe the company is seeking some
- 16 ratemaking determinations to be made in this
- 17 proceeding. I don't believe they are seeking or can
- 18 seek direct rate changes through this application.
- 19 Q. On page, I believe it's page 50 of your
- 20 testimony, I think it's there you recognize that the
- 21 present Missouri Public Service customers will receive
- 22 some benefit under the proposed regulatory plan; is
- 23 that a fair statement?
- 24 A. I believe there is one relatively minor
- 25 category of merger savings that is being allocated

- 1 50 percent between MPS and Empire, and I believe
- 2 that's in the generation capacity savings area.
- 3 Taking it in isolation, you could call that a benefit.
- 4 However, we think there are definitely offsetting
- 5 detriments or drawbacks as well to the overall
- 6 regulatory plan as it applies to MPS.
- 7 Q. With respect to the Commission's approval of
- 8 this merger, under the no detriment standard there
- 9 would be no requirement, would there, that MPS
- 10 customers actually receive a benefit from the merger;
- is that a correct statement?
- 12 A. Based on my understanding, that is correct.
- 13 Q. And you say, however, that in spite of that
- 14 and in spite of the small benefit that you recognize
- that will flow to the MPS customers, you think there
- are some other detriments for them somewhere down the
- 17 road; is that correct?
- 18 A. Yes, particularly as it pertains to the
- 19 frozen capital -- or frozen corporate allocator.
- 20 Q. And those detriments, if they are
- 21 detriments, in fact, would be reflected in higher
- 22 rates at some point in the future for the MPS
- 23 customers. Is that where you would see the detriment?
- 24 A. It would -- where I see the detriment is the
- 25 adoption of the regulatory plan would lead to MPS

- 1 rates being set at higher than actual cost levels in
- 2 order to allow indirect recovery of the merger premium
- 3 in this case.
- 4 Q. And that could only happen if the Commission
- 5 would, in fact, do that in a rate case involving
- 6 Missouri Public Service; is that correct?
- 7 A. That is true. I believe the company's
- 8 seeking to have the Commission adopt that proposal,
- 9 however, in this case.
- 10 Q. Do you have any reason to believe that, if
- 11 the merger is closed, Empire's customers would not
- 12 continue to receive safe and reliable service?
- 13 A. We are not alleging that the merger in and
- of itself would cause any shortfall in safe and
- 15 adequate service. However, we are proposing that
- 16 certain standards be set in customer service areas and
- monitored. That will be an issue later on in this
- 18 hearing.
- 19 Q. At page 51 of your rebuttal testimony, would
- you turn to that, please. There, beginning on line
- 21 14, you indicate that, To leave issues involving
- 22 merger costs and savings to future rate proceedings
- 23 will mean that the Commission will have to deal with
- 24 subjective and contentious arguments about actual
- levels of merger savings and costs, the adequacy of

- 1 reporting methods of tracking costs, et cetera.
- 2 Let's assume for a minute that you are
- 3 correct, that the Commission approves the merger,
- 4 approves the proposed regulatory plan, and in
- 5 approving the proposed regulatory plan sets the
- 6 groundrules for recovery of the assigned premium in
- 7 future rate cases just as UtiliCorp has requested in
- 8 its application.
- 9 Assuming those things happen, there would
- 10 then be a rate freeze for five years; is that not
- 11 true?
- 12 A. Under the proposal, yes.
- 13 Q. And at the end of the rate freeze we would
- 14 have what we have called the post-moratorium rate
- 15 case?
- 16 A. That's my understanding.
- 17 Q. Assuming that in that rate case there are
- 18 numerous contested issues over the matters which you
- 19 have mentioned concerning actual levels of merger
- 20 savings and costs, and perhaps other issues as well,
- 21 would you not agree that UtiliCorp would have the
- burden of proof on those issues?
- 23 A. It's my understanding that the, at least
- 24 generally from a layman's perspective, the party
- 25 seeking increased rates would have the burden of proof

- 1 to justify that request.
- 2 Q. And the Commission would hear the evidence
- 3 in that rate case and make its decision and set rates;
- 4 is that a fair statement?
- 5 A. That's the way it works now.
- 6 Q. Would you agree that those rates would be
- 7 presumed to be just and reasonable?
- 8 A. Once the Commission would establish new
- 9 rates, would they presume to be just and reasonable?
- 10 Q. Yes.
- 11 A. That's once again my layman's understanding.
- 12 Q. And would you agree that the rates that
- 13 would be set in that post-moratorium rate case could
- 14 include recovery of the assigned premium if UtiliCorp
- meets its burden of proof?
- 16 A. That would be up to the Commission, but that
- is a possibility.
- 18 Q. And so my question is, if in that
- 19 post-moratorium rate case, after hearing all of the
- 20 evidence, the Commission sets rates for customers of
- 21 the Empire operating unit and these rates are presumed
- 22 to be just and reasonable, how can it be said that
- those customers would suffer any detriment?
- 24 A. Well, ultimately the question of detriment
- 25 is one for the Commission to decide. We have raised

- 1 matters in this proceeding as we find appropriate to
- 2 raise our concerns which we believe rise to the level
- 3 of detriment.
- 4 If the Commission ultimately disagrees with
- 5 the Staff or other parties and finds that there is no
- 6 detriment now or in a future rate proceeding, then
- 7 that would be their decision.
- 8 Q. So the answer to my question would be, if we
- 9 go through that process that I just described, you
- 10 would agree that it could not be said that those
- 11 customers are suffering detriment?
- 12 A. My understanding is that it is -- well, once
- again, it's possible that if a certain party would
- 14 disagree with the Commission's course of action in a
- 15 rate case or even in a merger application, those
- 16 parties would have the right to take the Commission to
- 17 court and appeal the decision.
- 18 But absent that possibility, once again the
- 19 Commission has the -- makes the determination of what
- 20 is detrimental and what is not.
- 21 Q. And in the post-moratorium rate case, which
- 22 I'm really focusing on, where detriment I suppose is
- 23 really not an issue, once the Commission sets rates,
- you would agree that they're presumed to be just and
- 25 reasonable; is that not true?

- 1 A. I believe I stated that.
- 2 MR. SWEARENGEN: That's all I have. Thank
- 3 you.
- 4 JUDGE WOODRUFF: I'm going to come up to the
- 5 Bench, then, for questions from Chair Lumpe.
- 6 QUESTIONS BY CHAIR LUMPE:
- 7 Q. Mr. Oligschlaeger, there was some discussion
- 8 about the MoPub customers. There's no guarantee in
- 9 here that there wouldn't be a rate case for MoPub
- 10 itself, is there?
- 11 A. It's my understanding based upon statements
- 12 made by UtiliCorp witnesses in the St. Joseph Light &
- 13 Power merger proceeding that there's at least one and
- 14 perhaps two rate cases planned or projected for the
- 15 next five years.
- 16 Q. And if the allocations are frozen, say, in
- 17 St. Joe and Empire, could not the -- could not the
- 18 MoPub customers be picking up some costs that they
- 19 otherwise would not?
- 20 A. If a rate case is processed for the MPS
- 21 division and the company's frozen corporate allocator
- 22 proposal is accepted, then the Commission would set
- 23 rates based upon an overall level of cost that would
- 24 be above the costs, as I understand it, reflected on
- 25 MPS's books. That extra recovery will serve as an

- indirect recovery of the merger premium, and I believe
- 2 it's intended to serve as an indirect recovery of the
- 3 premium.
- 4 Given that MPS customers will be financing
- 5 in a real way the merger premium yet receiving no
- direct benefits in rates except for what I would call
- 7 an immaterial level of savings in the generation
- 8 capacity area, I would describe that -- or I believe
- 9 and the staff believes that that situation is
- 10 detrimental.
- 11 Q. That's just what I wanted to clarify, that
- 12 potentially that could be detrimental to them if that
- were larger than the small savings that you talked
- 14 about earlier?
- 15 A. Yes.
- 16 CHAIR LUMPE: All right. Thank you.
- JUDGE WOODRUFF: Vice Chair Drainer?
- 18 COMMISSIONER DRAINER: I have no questions.
- 19 Thank you.
- 20 JUDGE WOODRUFF: Commissioner Schemenauer?
- 21 COMMISSIONER SCHEMENAUER: I just have one.
- 22 Thank you.
- 23 OUESTIONS BY COMMISSIONER SCHEMENAUER:
- Q. Good morning, barely I guess.
- 25 A. Good morning.

- 1 Q. On page 5 of your rebuttal, you discussed
- 2 the high levels of administrative and general costs
- 3 that UtiliCorp has, and is this high levels compared
- 4 to other utilities in the state? Is that what you're
- 5 referring to?
- 6 A. Staff witness Traxler probably would be
- 7 better able to answer the details of how UtiliCorp
- 8 compares to other electric and gas utilities in the
- 9 area of A&G costs. That would be one aspect of it.
- 10 The other aspect of it is, over time we have
- 11 seen a significant increase, an increasing trend in
- 12 A&G costs for UtiliCorp as they have expanded or as
- they've tried to implement their overall corporate
- 14 strategy of expansion and branching out into different
- 15 areas and so on.
- Okay. I'll save that for Mr. Traxler, then.
- 17 COMMISSIONER SCHEMENAUER: Thank you.
- 18 JUDGE WOODRUFF: Commissioner Simmons?
- 19 COMMISSIONER SIMMONS: I have no questions,
- 20 your Honor. Thank you.
- JUDGE WOODRUFF: We'll go back to recross,
- 22 then. Natural Resources?
- MS. WOODS: Nothing, thank you.
- JUDGE WOODRUFF: IBEW?
- MR. JOLLEY: No questions.

- JUDGE WOODRUFF: Empire Retirees?
- 2 MR. DEUTSCH: No questions.
- JUDGE WOODRUFF: Praxair is not here. City
- 4 of Springfield?
- 5 MR. KEEVIL: No questions.
- 7 MR. MICHEEL: Yes.
- 8 RECROSS-EXAMINATION BY MR. MICHEEL:
- 9 Q. Mr. Oligschlaeger, Chair Lumpe talked to you
- 10 and asked you some questions regarding the MoPub
- 11 customers and frozen allocation factor. Do you recall
- 12 those questions?
- 13 A. Yes, I do.
- 14 Q. Do you know what the dollar value of that
- 15 frozen allocation factor may be to the MoPub
- 16 customers?
- 17 A. I think the answer to that question can be
- found on Schedule 3 to Mr. Traxler's rebuttal
- 19 testimony, and I believe it indicates that over a
- 20 ten-year -- over the ten-year period of the regulatory
- 21 plan, MPS would collect approximately 50 to
- \$51 million more in rates under the frozen corporate
- 23 allocators proposal than if that proposal was not
- 24 adopted.
- 25 Q. And do you know if that number is including

- 1 the St. Joe merger also?
- 2 A. I don't believe it is, but you should ask
- 3 Mr. Traxler.
- 4 MR. MICHEEL: Thank you, Mr. Oligschlaeger.
- 5 JUDGE WOODRUFF: Okay. UtiliCorp?
- 6 MR. SWEARENGEN: No questions. Thank you.
- 7 JUDGE WOODRUFF: Redirect?
- 8 MR. DOTTHEIM: No redirect.
- 9 JUDGE WOODRUFF: Then Mr. Oligschlaeger, you
- 10 may step down.
- (Witness excused.)
- JUDGE WOODRUFF: And at this time we're
- going to go ahead and break for lunch. Let's come
- 14 back at 1:15.
- MR. SWEARENGEN: Do I understand that
- 16 Mr. Green can be excused?
- 17 JUDGE WOODRUFF: I believe so.
- 18 MR. SWEARENGEN: Thank you.
- 19 (A recess was taken.)
- JUDGE WOODRUFF: Let's go ahead and go on
- 21 the record.
- 22 I believe staff is ready to call the next
- 23 witness.
- MR. DOTTHEIM: Yes. The Staff would call as
- its next witness Mr. Steve M. Traxler.

1	JUDGE WOODRUFF: Is he not here?
2	MR. SWEARENGEN: Move to strike.
3	(Laughter.)
4	MR. DOTTHEIM: Maybe I could have marked
5	his
6	JUDGE WOODRUFF: Go ahead.
7	MR. DOTTHEIM: testimony.
8	JUDGE WOODRUFF: I'm sure he'll be here
9	shortly.
10	MR. DOTTHEIM: So I have three copies of
11	Mr. Traxler's rebuttal testimony, which is
12	Exhibit 716. There's both a highly confidential and a
13	nonproprietary version.
14	And Mr. Traxler has replacement pages which
15	were the subject of a Staff motion filed yesterday
16	morning requesting leave to file replacement pages to
17	his rebuttal testimony.
18	JUDGE WOODRUFF: Why don't we go ahead and
19	mark those Exhibit 719.
20	MR. DOTTHEIM: There are an HC version and a
21	nonproprietary version.
22	JUDGE WOODRUFF: Of the replacement pages?
23	MR. DOTTHEIM: Yes. But in actuality, even
24	though there's an HC version, in all of Mr. Traxler's
25	testimony, if I recall correctly, the only highly

- 1 confidential item is on the very last page of his 2 testimony, on page 70, and page 70 is not in the
- 3 replacement pages, but --
- 4 JUDGE WOODRUFF: Are you going to offer the
- 5 highly confidential version of the replacement pages,
- 6 then? It's up to you. If you want to, we'll just
- 7 mark it as 719HC.
- 8 MR. DOTTHEIM: Yes. I think everything
- 9 considered, that might be the least confusing thing to
- do because, in actuality, all the pages in the highly
- 11 confidential version were stamped HC when only the one
- 12 page that has the highly confidential information
- 13 should have been stamped HC. So because of that
- 14 manner in which the testimony was filed, both the HC
- and the NP version I think make sense in this case.
- 16 (EXHIBIT NO. 716, 716HC, 719 AND 719HC WERE
- 17 MARKED FOR IDENTIFICATION.)
- 18 JUDGE WOODRUFF: Okay. And let the record
- 19 reflect that Mr. Traxler has arrived and is at the
- 20 witness chair.
- Ms. Woods, did you have something?
- MS. WOODS: Yes, I do, your Honor. Due to
- 23 some failure to communicate, Mr. Colton was told that
- he did not need to appear to testify, and he has
- turned around and gone back to Boston. So I have been

1	told by Public Counsel, ICI, Praxair, UtiliCorp and
2	Staff that they do not have any questions for him. I
3	don't know whether the Retirees apparently don't
4	have any questions for him, nor do IBEW have any
5	questions for him.
6	So I think the only question that remains is
7	whether the Bench does.
8	JUDGE WOODRUFF: Okay. I will inquire of
9	the Commissioners when I get an opportunity.
10	MS. WOODS: Thank you.
11	JUDGE WOODRUFF: Doesn't look like we're
12	going to get that far today anyway, unless we made
13	some special arrangements for you. So we'll let you
14	know as soon as we can.
15	JUDGE WOODRUFF: Back to Mr. Traxler, then.
16	There was the motion to allow for the filing of
17	replacement pages. Does anyone have anything they
18	want to say about that motion, any response?
19	(No response.)
20	I'm hearing nothing. The motion will be

24 (Witness sworn.)

sworn.

21

22

23

JUDGE WOODRUFF: Now you may inquire.

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granted and the replacement pages are considered

filed. Okay. You may inquire. Well, he needs to be

- 1 STEVEN M. TRAXLER testified as follows:
- 2 DIRECT EXAMINATION BY MR. DOTTHEIM:
- 3 Q. Mr. Traxler, you've caused to be filed your
- 4 rebuttal testimony that's been marked as 716HC and
- 5 716NP?
- 6 A. Yes, I did.
- 7 Q. And you had caused to be filed yesterday
- 8 some replacement pages to 716HC and 176NP which have
- 9 been marked 719HC and 719NP. Could you just provide a
- 10 brief explanation as to the basis for the -- could you
- 11 provide a brief explanation as the basis for the
- 12 filing of the replacement pages?
- 13 A. Yes, I will. The changes were essentially
- 14 the same as the need for replacement changes in the
- 15 St. Joe Light & Power merger case. The Staff and the
- 16 Company initially in direct testimony, the Staff took
- issue with the lack of commitment on the company's
- 18 part to calculate the FASB 87 pension costs based on
- 19 the premerger funded status of the Empire pension fund
- as opposed to the combined pension fund assumption
- 21 under a merger assumption.
- 22 Consistent with the St. Joe Light & Power
- 23 case, the company agreed to the Staff's calculation.
- 24 So we have settled that issue based on the Staff's
- 25 recommendation.

1	The second reason for the change, which is
2	consistent with the St. Joe Light & Power filing,
3	initially the Staff was using a 5 percent assumption
4	in escalating savings in the administrative and
5	general transmission and distribution functions.
6	Mr. Siemek took issue with that. We considered his
7	testimony and agreed with him that the assumption
8	should be 2 1/2 percent. So that was a settlement, if
9	you will, with regard to the escalation rate used only
10	for the savings projected for those functions.
11	We still have an issue between the Staff and
12	the Company with regard to the escalation assumption,
13	escalation if you will regarding UtiliCorp's corporate
14	costs allocated back. He's still using a 2 1/2
15	percent assumption. We think it should be 5 percent.
16	There's also some corrections on Schedule
17	SMT-7, the average assumptions. There was a
18	mathematical error, lines 5, 6 and 7. The average
19	increase on line 5 for UtiliCorp costs allocated to
20	MPS for the years 1996 to 1999 is now reflected to be
21	45.7 percent.
22	The average increase of MPS's allocated
23	costs from UCU for the period 1997 through 1999 was
24	20 percent. That average increase for the years 1998
25	to 1999 is 6.2 percent. Those were simply

- 1 mathematical mistakes on the schedule.
- 2 MR. DOTTHEIM: Okay. Thank you,
- 3 Mr. Traxler. I tender Mr. Traxler for
- 4 cross-examination.
- 5 JUDGE WOODRUFF: Did you want to offer his
- 6 exhibits at this time?
- 7 MR. DOTTHEIM: Yes. Excuse me. I'd like to
- 8 offer at this time Exhibit 716HC, 716NP, Exhibit 719HC
- 9 and 719NP.
- 10 JUDGE WOODRUFF: All right. Thank you. All
- 11 right. Mr. Traxler has been tendered for
- 12 cross-examination. We'll begin with Natural
- 13 Resources.
- MS. WOODS: I have no questions. Thank you.
- JUDGE WOODRUFF: IBEW?
- MR. JOLLEY: No questions.
- JUDGE WOODRUFF: Empire Retirees?
- 18 MR. DEUTSCH: Yes.
- 19 CROSS-EXAMINATION BY MR. DEUTSCH:
- 20 Q. Hi, Mr. Traxler. I'm Jim Deutsch.
- 21 A. Good afternoon.
- 22 Q. I represent the Empire Retirees. Do you
- 23 have your rebuttal testimony with you?
- 24 A. Yes, sir, I do.
- 25 Q. Turn to page 22.

- 1 A. Okay. I'm on 22.
- 2 Q. On page 22 you are discussing health care
- 3 benefits and in particular describing FAS 106?
- 4 A. That's correct.
- 5 Q. Are you familiar with Financial Accounting
- 6 Standard 106?
- 7 A. Yes, I am.
- 8 Q. Could you explain what that is?
- 9 A. Financial Accounting Standard 106 is a
- 10 financial accounting standard for accrual accounting
- 11 for financial reporting purposes for post-retirement
- 12 benefits other than pensions.
- 13 Q. Are you familiar with the summary statement
- 14 that accompanies Financial Accounting Standard 106?
- 15 A. I have -- at some point in time I've read
- the entire thing. I haven't read the entire thing
- 17 recently.
- 18 MR. DEUTSCH: I'd like to mark an exhibit.
- JUDGE WOODRUFF: Go ahead.
- 20 (EXHIBIT NO. 811 WAS MARKED FOR
- 21 IDENTIFICATION.)
- 22 BY MR. DEUTSCH:
- 23 Q. Okay. Mr. Traxler, you have been handed
- 24 what's been marked as Exhibit 811. Does that look
- 25 familiar?

- 1 A. At some point in time I read this entire
- thing, but it's been a while, yes.
- 3 Q. Could you tell us what that is?
- 4 A. It is a -- it's a general description
- 5 summary, if you will, of the accounting pronouncement,
- 6 kind of an overview.
- 7 Q. Okay. The first paragraph of the statement
- 8 there --
- 9 A. Yes, sir.
- 10 Q. -- could you read that for us?
- 11 A. This statement establishes accounting
- 12 standards for employers' accounting for
- post-retirement benefits other than pensions
- 14 (hereinafter referred to as post-retirement benefits).
- 15 Although it applies to all forms of post-retirement
- benefits, this statement focuses principally on
- 17 post-retirement health care benefits. It will
- 18 significantly change the prevalent current practice of
- 19 accounting for post-retirement benefits on a
- 20 pay-as-you-go cash basis by requiring accrual, during
- 21 the years that the employees renders the necessary
- service, of the expected cost of providing those
- 23 benefits to an employee and the employee's
- 24 beneficiaries and covered dependents.
- 25 Q. You have a mention in there that it changes

- 1 the method of cash basis accounting that was used
- 2 prior to the adoption of FAS 106; is that right?
- 3 A. Prior to adoption of this accounting
- 4 pronouncement, the pay-as-you-go or cash basis was
- 5 what was used for financial reporting.
- 6 Q. In fact, I think it's in the testimony of
- 7 the company that that was the basis that they used was
- 8 a cash basis, pay-as-you-go system prior to
- 9 approximately 1993 when this was adopted?
- 10 A. That would be true for both financial
- 11 reporting and ratemaking purposes.
- 12 Q. But since 1993 they have utilized FAS 106,
- 13 the company that is, EDE?
- 14 A. That's true for financial reporting. There
- 15 was also a -- the Legislature passed actual
- legislation in 1994 that required adoption of FASB 106
- 17 for ratemaking purposes.
- 18 Q. And that statute you mentioned, isn't that
- 19 Section 386.315?
- 20 A. Yes, sir, that's correct.
- 21 Q. It's been mentioned and identified, I think
- 22 marked as an exhibit in this case earlier by the Staff
- 23 counsel. You may not --
- 24 A. Subject to check.
- 25 Q. That last section there is interesting to

- 1 me. It requires accrual during the years the employee
- 2 renders the necessary service of the expected cost of
- 3 providing those benefits to an employee and the
- 4 employee's beneficiary and covered dependents.
- 5 I take that to mean that, under an accrual
- 6 basis, an obligation to pay has accrued during the
- 7 period of time for a future event?
- 8 A. I would agree with you, sir, that the
- 9 liability represents in the accounting profession a
- 10 commitment at the current time by the management of
- 11 the company to provide those benefits to retirees
- during their lifetime after retirement.
- 13 Q. On that note, why don't you read paragraph
- 14 2. I won't make you read too much more.
- 15 A. The Board's conclusion in this statement
- 16 results from the view that a defined post-retirement
- benefit plan sets forth the terms of an exchange
- 18 between the employer and the employee. In exchange
- 19 for the current services provided by the employee, the
- 20 employer promises to provide, in addition to current
- 21 wages and other benefits, health and other welfare
- 22 benefits after the employee retires. It follows from
- that view that post-retirement benefits are not
- gratuities but are part of the employee's compensation
- for services rendered. Since payment is deferred, the

- 1 benefits are a type of deferred compensation. The
- 2 employer's obligation for that compensation is
- 3 incurred as employees render the services necessary to
- 4 earn their post-retirement benefits.
- 5 Q. They describe that as being a type of
- 6 deferred compensation. Is that what I heard you read
- 7 there?
- 8 A. Yes, sir.
- 9 Q. Do you agree with that?
- 10 A. Yes, I do.
- 11 Q. Following on down on page 2, there's a
- 12 listing that comes under the heading of what this
- 13 statement is supposed to do in order to improve
- 14 financial accounting, and there's a subsection B there
- 15 on top of --
- 16 A. Top of the page?
- 17 Q. -- the second page of the document,
- 18 Exhibit 811.
- 19 A. Yes, sir.
- 20 Q. Could you read that?
- 21 A. To enhance the relevance and
- 22 representational faithfulness of the employer's
- 23 statement of financial position by including a measure
- of the obligation to provide post-retirement benefits
- 25 based on a mutual understanding between the employer

- and its employees of the terms of the underlying plan.
- 2 Q. Mutual understanding --
- 3 A. That's correct.
- Q. -- of the terms of the underlying plan.
- 5 What about C, could you read that for me?
- 6 A. To enhance the ability of users of the
- 7 employer's financial statements to understand the
- 8 extent and effects of the employer's undertaking to
- 9 provide post-retirement benefits to its employees by
- 10 disclosing relevant information about the obligations
- and cost of the post-retirement benefit plan and how
- 12 those amounts are measured.
- 13 Q. Now, I heard you right there that it's --
- 14 they mention the effects of an employer's undertaking
- to provide post-retirement benefits to its employees?
- 16 A. That's correct.
- 17 Q. Do you agree with that?
- 18 A. Yes, I do.
- 19 Q. Then the next section right below that talks
- 20 about pension accounting, and I believe on page 22 of
- 21 your testimony you also went into the Financial
- 22 Accounting Standard 87 that deals with accounting for
- 23 pensions. And I think it's particularly instructive
- 24 because of your discussion of pensions in there if you
- would please just finally now read that paragraph

- 1 under Similarity to Pension Accounting.
- 2 A. The provisions of this statement are similar
- 3 in many respects to those in FASB Statement No. 87,
- 4 Employer's Accounting for Pensions, and No. 88,
- 5 Employer's Accounting for Settlements and Curtailments
- of Deferred (sic) Pension Plans and for Termination
- 7 Benefits. To the extent the promise to provide
- 8 pension benefits and the promise to provide
- 9 post-retirement benefits are similar, the provisions
- of this statement are similar to those prescribed in
- 11 Statements 87 and 88, different accounting treatment
- is prescribed only when the Board has conducted -- or
- 13 concluded, I'm sorry, that there is a compelling
- 14 reason for different treatment. Appendix B identifies
- 15 the major similarities and differences between this
- 16 statement and employers' accounting for pensions.
- 17 Q. Just in your judgment in looking at that
- 18 statement and with your knowledge of having examined
- 19 the accounting -- the accounts under FAS 87 and 106,
- 20 is there a substantial difference that you see that
- 21 would cause a deviation from adhering to that
- 22 particular statement?
- 23 A. No, sir. The only -- the primary difference
- 24 between the two is simply the assumption differences
- 25 required for service costs. Under pension accounting

- 1 that is a much more certain, under defined benefit
- 2 pension plan it's a much more certain, known and
- 3 measurable liability.
- 4 Whereas, the accrual under FASB 106 requires
- 5 a projected assumption about future health care costs
- as much as 25 years in the future. So it's more
- 7 subjective in nature in our opinion.
- 8 Q. But that deviation aside which does not
- 9 relate to the nature of the obligation, is it true
- 10 that the pension is a similar nature to the obligation
- 11 for other post-retirement benefits such as health care
- 12 after the enactment of FAS 87 and 106?
- 13 A. I would agree that both represent a
- 14 commitment by the employer. However, with regard to
- defining benefit pension plan, you have federal
- 16 regulations under ERISA which require funding by that
- 17 obligation. You don't have that requirement for
- 18 post-retirement benefits under FASB 106.
- 19 Q. And, in fact, in examining the records of
- 20 Empire, their obligation is not fully funded, is it?
- 21 A. No, it isn't. According to Mr. Browning,
- the funded level at the date stated in his testimony
- was approximately 7 million out of 17, about a
- 24 \$10 million shortfall.
- Q. On the other hand, there is a funded amount

- in the FAS 106 account that is maintained for health
- 2 care costs?
- 3 A. Yes. The use of a VEBA trust, which is the
- 4 funding mechanism, require that those funds are only
- 5 available for the purpose intended, which is to pay
- 6 retiree benefits. They can't be used for any other
- 7 purpose.
- 8 Q. And then finally, if you take a look on the
- 9 third page of the Exhibit 811, under the heading
- 10 Recognition and Measurement, the very last paragraph
- 11 that begins there on that page, why don't you just
- read that into the record for us?
- 13 A. An objective of this statement is that the
- 14 accounting reflect the terms of the exchange
- 15 transaction that takes place between an employer that
- 16 provides post-retirement benefits and the employees
- who render services in exchange for those benefits.
- 18 Generally the extant written plan provides the best
- 19 evidence of that exchange transaction. However, in
- 20 some situations an employer's cost-sharing policy, as
- 21 evidenced by past practice or by communication of
- 22 intended changes to a plan's cost-sharing provisions,
- or a past practice of regular increases in certain
- 24 monetary benefits may indicate that the substantive
- 25 plan the plan as understood by the parties to the

- 1 exchange transaction differs from the extant written
- 2 plan. The substantial plan is the basis for
- 3 accounting.
- 4 Q. Thank you. I take it from that particular
- 5 statement what the accounting board is saying is that
- 6 you go by what the company does and not what the
- 7 company says?
- 8 A. I would agree, if there are -- if the
- 9 actual -- what's the word I'm looking for?
- 10 O. Substance of the transaction?
- 11 A. If the transaction is somewhat different
- 12 than the written plan, then the actual -- the way they
- actually carry out the plan is the determining factor.
- 14 Q. And that would involve things like a
- 15 continuous practice of providing certain types or
- 16 funding of retirement -- post-retirement benefits
- throughout a long period of time of the company?
- 18 A. I would say that example would apply in
- 19 either case. In other words, that would be defined in
- 20 the written text and also the practice of the company.
- 21 Q. But something like, for instance, the
- 22 providing of subsidies for the payment of premiums
- 23 would be a variable that, without something in writing
- saying specifically how that's to be done for now and
- forever, would be judged by the historical practice of

- 1 the company?
- 2 A. I would agree that's an example.
- 3 MR. DEUTSCH: Your Honor, I'd like to offer
- 4 into evidence, and I think it's probably subject to
- 5 official notice, EDE Retirees Exhibit 811. Ask that
- 6 it be received.
- 7 JUDGE WOODRUFF: 811 has been offered into
- 8 evidence. Are there any objections to its receipt?
- 9 (No response.)
- 10 Hearing none, it will be received into
- 11 evidence.
- 12 (EXHIBIT NO. 811 WAS RECEIVED INTO
- 13 EVIDENCE.)
- MR. DEUTSCH: No more questions.
- JUDGE WOODRUFF: Thank you. And next is
- 16 Praxair and they're not here. City of Springfield is
- 17 not here. Public Counsel?
- MR. MICHEEL: No questions.
- JUDGE WOODRUFF: And UtiliCorp?
- MR. SWEARENGEN: We have no questions.
- Thank you.
- JUDGE WOODRUFF: Come up to the Bench, then.
- 23 Commissioner Schemenauer?
- 24 COMMISSIONER SCHEMENAUER: No questions.
- 25 JUDGE WOODRUFF: Commissioner Simmons?

- 1 COMMISSIONER SIMMONS: I don't have any
- 2 questions, your Honor.
- JUDGE WOODRUFF: I have no questions. So
- 4 there's no recross. Any redirect?
- 5 MR. DOTTHEIM: No redirect.
- JUDGE WOODRUFF: Mr. Traxler, you may step
- 7 down.
- 8 (Witness excused.)
- 9 JUDGE WOODRUFF: And I believe that
- 10 completes merger costs and benefits, and we'll move on
- 11 to regulatory plan overall, starting with UtiliCorp.
- MR. SWEARENGEN: John McKinney.
- JUDGE WOODRUFF: Welcome back to the stand,
- 14 Mr. McKinney. I believe you were sworn yesterday.
- THE WITNESS: Yes, I was.
- JUDGE WOODRUFF: You're still under oath.
- 17 You may inquire.
- 18 JOHN McKINNEY testified as follows:
- 19 DIRECT EXAMINATION BY MR. SWEARENGEN:
- 20 Q. Mr. McKinney, your direct testimony is
- 21 Exhibit 4, your surrebuttal Exhibit 5; is that
- 22 correct?
- A. That's correct.
- Q. And you have copies of those with you?
- 25 A. Yes, I do.

- 1 MR. SWEARENGEN: Tender the witness.
- JUDGE WOODRUFF: All right. Starting with
- 3 IBEW?
- 4 CROSS-EXAMINATION BY MR. JOLLEY:
- 5 Q. Good afternoon, Mr. McKinney.
- 6 A. Good afternoon.
- 7 Q. I would like to first direct your attention
- 8 to page 6 of your surrebuttal testimony, beginning on
- 9 line 14 where you state that, Again, there is no
- 10 evidence in this case to show that UtiliCorp cannot or
- 11 will not provide safe and reliable service -- provide
- 12 safe and reliable electric and water service in the
- 13 Empire service area. The level of service presently
- 14 enjoyed by Empire's customers will not deteriorate as
- 15 a result of the merger.
- 16 Several lines down, Also there is
- 17 evidence -- I'm sorry. I think just those four lines
- 18 ending with "as a result of the merger".
- 19 A. All right.
- 20 Q. Is your statement that there is no evidence
- 21 that UCU cannot or will not provide safe and reliable
- 22 service to the Empire area one that is based upon your
- own independent analysis and review or is it one
- 24 that's based upon conclusions that have been reached
- 25 by others and which you have adopted?

- 1 A. It's based on my review of the evidence that
- 2 I've seen in this case and my own independent
- 3 knowledge of the industry.
- 4 Q. Now, specifically referring to the delivery
- 5 of safe and reliable service as that service is
- delivered by bargaining unit employees?
- 7 A. All employees.
- 8 Q. Well, I'm specifically referring to
- 9 bargaining unit employees.
- 10 A. Yes, I understand that.
- 11 Q. The production employees, the transmission
- and distribution employees, the meter reading
- employees, all the classifications represented by the
- 14 union.
- 15 A. Yes.
- 16 Q. What is the evidence that you relied upon in
- 17 connection with those individuals, those jobs, in your
- ability to be able to provide service after 50 of
- 19 those jobs are eliminated?
- 20 A. UtiliCorp specifically in Missouri and
- 21 Missouri Public Service provides very good service and
- 22 safe and reliable service to our customers. We're
- able to do that with two-man crews. We're able to do
- that with the way we are staffed.
- We are planning on moving that concept, as

- 1 Mr. Pella has testified, into the Empire area, and I
- 2 have no doubts that our safe and reliable service and
- 3 your service record and your safety record that we
- 4 have in our Missouri Public Service territory will
- 5 continue on into the Empire territory. We will
- 6 tolerate nothing less.
- 7 Q. So your statement that there's no evidence
- 8 is based upon the fact that there's no evidence
- 9 anywhere else where UtiliCorp transacts business and,
- 10 therefore, there shouldn't be any evidence here in the
- 11 Empire District; is that correct?
- 12 A. I have seen no evidence, no.
- 13 Q. Okay. Were you here when, I believe,
- Mr. Green testified --
- 15 A. Yes, I was.
- Q. -- this morning?
- 17 And did you hear him testify, and I hope I'm
- 18 accurately summarizing, that UtiliCorp had concluded
- 19 when it entered into the merger that Empire District
- 20 was, in fact, now and has been providing safe and
- 21 reliable service to its service area?
- 22 A. I'm sure it has been, yes.
- 23 Q. That if the merger is approved, UtiliCorp
- 24 will have an obligation to continue to provide safe
- and reliable service in that area?

- 1 A. That's correct.
- 2 Q. And that from a practical standpoint, it
- 3 would be detrimental to the public interest if it
- 4 should fail to do so?
- 5 A. I believe that's what Mr. Green said.
- 6 Q. And you agree with that?
- 7 A. Yes.
- 8 Q. Now, given the fact that they are currently
- 9 providing safe and reliable service in the Empire
- service area, what evidence did you look for that by
- 11 eliminating 50 bargaining unit jobs, bargaining unit
- jobs in the transmission and distribution department,
- in the production department and meter reading
- 14 department, that that safe and reliable service would
- 15 continue to be delivered?
- 16 A. You're talking about four departments.
- 17 Let's talk about those four departments a little bit.
- 18 Mr. Pella will be able to provide you a lot more
- 19 details, but just my general knowledge, in the meter
- department, let's say we're talking meter testing.
- 21 Meter testing can be done on the Empire location or it
- 22 can be done at our consolidated location where we test
- 23 meters. Meters would continue to be tested very
- 24 safely that way.
- 25 Q. And how many meter testers are you planning

- 1 on eliminating?
- 2 A. I don't know.
- 3 Q. One?
- 4 A. You have the statistics, I believe, there in
- 5 the record.
- 6 Q. Okay.
- 7 A. Two-man crews. We use two-man crews very
- 8 effectively now. When we need more than two men to do
- 9 a job, we call in two crews. This is very common in
- 10 Missouri Public Service territory. We've been very
- 11 successful with it. There's many jobs, as I believe
- 12 you heard the other day, that can be done with a
- 13 two-man crew.
- 14 We're not about to endanger the lives of our
- crews or the safety of the public. When more than two
- men are necessary, we'll call those crews in. In the
- 17 long run, we feel that's sufficient and that's safe
- and that's how we've operated our properties.
- 19 Q. Have you done any studies in connection with
- 20 two-man crews in the Empire service area after -- let
- 21 me finish the question -- after you have eliminated
- 22 bargaining unit positions among linemen and
- 23 electricians as to what the impact will be on doubling
- 24 your crews instead of having three-man crews doing
- 25 rubber gloving work in those instances, pulling

- 1 another two-man crew off of some other job that
- 2 they'll be working on and putting it onto a four-man
- 3 crew?
- 4 A. Getting into those type details, Mr. Pella
- 5 can respond. I can respond from general knowledge of
- 6 how we operate today, we operate in Missouri Public
- 7 Service territory. The territories aren't that much
- 8 different.
- 9 I know southern Missouri is somewhat
- 10 mountainous, but we've had other territories that we
- do two-man crews in that are mountainous, and we've
- 12 been very successful in providing safe and reliable
- 13 service in those territories.
- 14 Q. Do you utilize any three-man crews?
- 15 A. That you'll have to ask Mr. Pella.
- 16 Q. To your knowledge, when UtiliCorp determined
- to eliminate 50 bargaining unit positions, was there,
- 18 A, a specific analysis of each Empire job
- 19 classification, the workload in each classification,
- 20 the number of Empire employees working in that
- 21 classification, a determination of the future workload
- 22 after the merger, and then a resulting determination
- as to how many bodies could be cut, or B, if you know,
- 24 did UCU utilize some required savings benchmark and
- 25 agree that you could realize X number of dollars in

- 1 savings by eliminating X number of jobs?
- 2 A. Mr. Pella is our witness. I couldn't answer
- 3 that question.
- 4 Q. Who made the actual determination as to the
- 5 number of bargaining unit jobs to be eliminated?
- 6 A. I believe you heard Mr. Green talk this
- 7 morning of the transition teams that worked on that
- 8 effort.
- 9 Q. Can you give me the name of somebody who's
- 10 going to be testifying here?
- 11 A. I believe Mr. Green told you Mr. Pella would
- 12 be.
- 13 Q. Do you know the actual dollar savings that
- 14 UtiliCorp attaches to the elimination of 50 bargaining
- unit positions?
- 16 A. I do not have that information. Mr. Siemek
- is testifying and Mr. Pella on the savings.
- 18 Q. Would you acknowledge that, in connection
- with an obligation to deliver safe and reliable
- 20 service, that safety involves not only the safety to
- 21 the general public but also safety to employees?
- 22 A. Most definitely. We're very proud of our
- 23 safety record, as Mr. Pella I believe has offered some
- 24 testimony.
- 25 Q. But you don't have a safety record that's

- been developed in the Empire area; is that correct?
- 2 A. We've never operated in that area.
- 3 Q. There's some testimony earlier about what I
- 4 term the golden parachute, namely the severance
- 5 package that is being offered to Mr. Myron McKinney in
- 6 the event that his job is eliminated, and I asked some
- 7 questions as to whether there were other executives or
- 8 other Empire personnel who will receive similar
- 9 packages, not necessarily in the same amount, but
- 10 severance packages in the event their jobs are
- 11 eliminated.
- Do you happen to know how many UtiliCorp
- 13 executives or other personnel are receiving these
- 14 types of severance packages?
- 15 A. I don't believe there's any UtiliCorp
- 16 personnel receiving them.
- 17 Q. I'm sorry. I misspoke. Empire.
- 18 A. There are others, and I believe those are
- 19 laid out in the documents, proxy documents that were
- 20 sent out to the various shareholders and other
- 21 documents. Mr. McKinney or Mr. Fancher I'm sure could
- 22 provide you with that information. My testimony
- doesn't address that issue.
- Q. So you don't know?
- 25 A. No.

- 1 Q. To the extent that the severance packages of
- 2 such individuals represent a cost to be amortized over
- 3 a period of years, are you aware of how much cost has
- 4 been attributed to these severance packages?
- 5 A. No. It would be a net savings in the long
- 6 run and in the short run. The first year we would see
- 7 a savings from those type of packages, because you
- 8 would take the severance packages, amortize them over
- 9 ten years, but in year one you'd have elimination of a
- 10 hundred percent of the salary.
- 11 So by taking, as you talked about Mr.
- 12 McKinney's, which is a three-year, take his, divide it
- by ten, the number I believe yesterday, that would be
- 14 60,000 cost in year one, less his salary. So we would
- have a net savings of 140,000 on one individual in
- 16 year one.
- 17 Q. Do you know what the severance packages are
- 18 for bargaining unit employees?
- 19 A. No, I do not.
- 20 Q. If I were to tell you that they get one week
- of pay for each year of service, would you dispute
- 22 that?
- 23 A. It's subject to whatever they've negotiated,
- 24 I'm sure.
- 25 Q. Now, in UtiliCorp's responses to IBEW

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- 1 Interrogatories, it was stated that UtiliCorp has
- 2 conducted no specific studies to determine that it can
- 3 safely and reliably deliver service with a job
- 4 elimination of 50 bargaining unit jobs. Has that
- 5 changed?
- 6 A. In what regard are you talking to?
- 7 Q. Have you subsequent to submitting those
- 8 responses to Interrogatories caused such a study to be
- 9 made?
- 10 A. Not a study specifically for that purpose.
- I believe, of course, the transition teams that you've
- 12 been told about of course have always considered that
- as they're doing their work, but it is not a study
- 14 that is specific for that purpose. It is specific for
- many purposes.
- 16 Q. There's no written evidence submitted in
- this proceeding or any testimony that we've heard so
- 18 far that would indicate that studies were made that
- involved the effects of the elimination of 50
- 20 bargaining unit positions, including linemen,
- 21 electricians and production workers and others, on the
- 22 ability to safely deliver -- safely and reliably
- 23 deliver service in the Empire area; is that correct?
- 24 A. I believe there's testimony in Mr. Pella's
- 25 testimony he believes we can do so, but specific

- 1 studies for that specific single purpose, no.
- 2 Q. And is it true -- strike that.
- 3 In response to IBEW Interrogatories, it was
- 4 stated that there are no planned job additions within
- 5 the bargaining unit represented by IBEW Local 1474.
- 6 Do you concur with that?
- 7 A. I'm not familiar with that Interrogatory
- 8 response. I'm sorry.
- 9 Q. Are you familiar with the post-retirement
- 10 health benefits that are provided to UtiliCorp
- 11 retirees?
- 12 A. Somewhat, as being a UtiliCorp employee.
- 13 Q. Employee yourself. When a UtiliCorp
- 14 employee retires, what is the cost sharing as between
- 15 UtiliCorp and that employee in connection with retiree
- 16 health benefits?
- 17 A. At what age?
- 18 Q. 55, 65. You tell me. 55, 60, 65.
- 19 A. At 55, the employee would pick up the cost
- of the health insurance package.
- 21 Q. The whole cost?
- 22 A. Yes.
- Q. Okay. And when does that change?
- A. It doesn't. Well, when you go on Medicare,
- of course you would pick up Medicare, which everybody

- in our country has the benefit of. And then you would
- 2 pick up a tie-in package if you wanted to, which would
- 3 be at a different cost.
- 4 Q. At your cost?
- 5 A. Yes.
- 6 Q. An individual cost?
- 7 A. That's correct.
- 8 Q. And if an employee retires at age 60?
- 9 A. Would be the same.
- 10 Q. 65?
- 11 A. 65 I believe you can qualify for Medicare.
- 12 I'm not quite close enough yet to look into that, but
- 13 I think you can.
- 14 Q. Does UtiliCorp absorb the cost of retiree
- health benefits for any of its retirees?
- 16 A. I couldn't respond to that. Mr. Browning
- will be able to respond to that when he appears.
- 18 Q. Would it be fair to say that when UtiliCorp
- 19 employees contemplate retirement and decide to retire,
- 20 they know going in what their health benefit is going
- 21 to be and what their cost will be in getting that
- 22 benefit?
- 23 A. I can't speak for all retirees. I know I
- 24 will look into it when I consider it.
- 25 Q. UtiliCorp makes that information available

- 1 to individuals contemplating retirement, correct?
- 2 A. Yes. If you contact human resources, that
- 3 information is available and it's available to
- 4 anybody.
- 5 Q. To your knowledge, this is not a situation
- 6 where UtiliCorp has told individuals contemplating
- 7 retirement, We will pay all or a portion of your
- 8 retirement benefits, and then after they retire tell
- 9 them, Oh, no, we won't. So going in they know what
- 10 the lay of the land is, correct, or have the
- 11 opportunity to know; is that right?
- 12 A. Well, I haven't made a direct inquiry yet.
- 13 I've got a few more years to go, I hope.
- 14 Q. And you have no knowledge of what company
- 15 policy or practice is in accurately advising its
- employee work force as to their retirement benefits?
- 17 A. I wouldn't want to testify here to what that
- is. Mr. Browning will. He's the head of our HR
- 19 department.
- 20 Q. There's been some testimony that, on the
- 21 part of UtiliCorp officials, that the public interest
- 22 will be served with approval of the merger by the
- creation of new jobs within the state of Missouri.
- 24 Are you familiar with that?
- 25 A. I believe Mr. Green indicated that there

- would be some jobs created in the state of Missouri,
- 2 yes.
- 3 Q. Now, are you aware that the merger plan
- 4 calls for the elimination of about 270 jobs,
- 5 bargaining unit and non-bargaining unit, offset by an
- 6 additional 60 new jobs for a net loss of about 210 or
- 7 211 jobs? Have you heard that testimony?
- 8 A. Positions, yes.
- 9 Q. Positions?
- 10 A. Positions.
- 11 O. Correct. Other than these 60 additional
- 12 positions contemplated in the merger plan, are there
- other existing plans that call for the additions of
- other jobs, or are we speculating that there may be
- jobs in the future?
- 16 A. Well, at this time UtiliCorp always has
- openings. Mr. Green talked about some other
- 18 opportunities this morning. But beyond that, I
- 19 couldn't testify.
- 20 Q. Openings are not new positions, though,
- 21 correct? Openings are filling vacancies that are
- 22 created by attrition, retirement, quit, discharge, et
- 23 cetera?
- 24 A. That's correct.
- Q. That's what you're referring to?

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- 1 A. As the industry grows, there's always
- changes, but I can't testify to what they'll be.
- 3 Q. And there's no plans right now calling for
- 4 additional positions over and above the normal
- 5 complement of employees?
- A. Not that I'm aware of.
- 7 Q. Have there been any jobs or positions
- 8 eliminated from among the UtiliCorp employee work
- 9 force as a result of this merger or are they all
- 10 Empire?
- 11 A. I believe they're all Empire at this point,
- 12 but I'm not aware of any.
- 13 Q. So that when there are duplicative
- 14 activities between employees of UtiliCorp and
- 15 employees of Empire, including duplicative activities
- of bargaining unit employees at Empire and employees
- of UtiliCorp in similar positions, whether unionized
- or not, that duplication has in all cases been
- 19 resolved in favor of retention of a UtiliCorp employee
- 20 and in favor of the elimination of the position of the
- 21 Empire employee; is that correct?
- 22 A. You'll have to ask Mr. Browning on all
- 23 positions. I couldn't testify to that.
- MR. JOLLEY: I have no other questions.
- THE WITNESS: Thank you.

- JUDGE WOODRUFF: Empire Retirees?
- 2 MR. DEUTSCH: No questions of this witness.
- JUDGE WOODRUFF: All right. And Natural
- 4 Resources?
- 5 MS. WOODS: No questions. Thank you.
- 6 JUDGE WOODRUFF: Praxair and Springfield are
- 7 not here. Public Counsel?
- 8 MR. MICHEEL: Yes, I have questions, your
- 9 Honor.
- 10 CROSS-EXAMINATION BY MR. MICHEEL:
- 11 Q. Is it correct, Mr. McKinney, that the
- 12 regulatory plan proposed here has a ten-year duration?
- 13 A. That's correct.
- 14 Q. And is it correct the first five years of
- that plan there's a rate moratorium for Empire?
- 16 A. That's correct.
- 17 Q. Is it correct that the rate moratorium has
- 18 certain what I call kick-out clauses or kick-out
- 19 provisions if certain events occur?
- 20 A. You could phrase them that way. There's
- 21 provisions in my testimony on where we could petition
- 22 to move out of it.
- 23 Q. Is it correct that the filing based on one
- of those events would not necessarily lead to the end
- of the regulatory plan?

- 1 A. That's correct, it wouldn't necessarily end.
- 2 Q. Focusing on your surrebuttal testimony, I'm
- 3 looking at page 13, sir. And I believe you're
- 4 responding to a question about concerns relating to
- 5 the ability to file complaints, and you state, No.
- 6 UtiliCorp's request only pertains to the Commission
- 7 and the Commission's Staff.
- 8 A. That's correct.
- 9 Q. So the only people that UtiliCorp is seeking
- 10 to bring under their moratorium is the Commission and
- 11 the Commission Staff; is that correct?
- 12 A. That's correct. We would like everybody to
- 13 come under, but we cannot ask for that. If you would
- 14 so like to sign up, we'd like to talk to you about it.
- 15 Q. Well, why don't you see me afterwards and
- 16 I'll give you our answer?
- 17 A. I think I know.
- 18 Q. So just so I can put a fine point on this,
- 19 all you're seeking to bind is the Commission and the
- 20 Commission Staff; is that correct?
- 21 A. That is correct.
- 22 Q. So in other words, if the Commission felt
- 23 that -- or the Commission Staff came to the Commission
- 24 and said, Empire was overearning, can we file a
- complaint case, the Commission would be required to

- 1 say no; is that correct?
- 2 A. That's correct.
- 3 Q. Or if the Commission felt perhaps that
- 4 Empire was overearning and said -- it could not direct
- 5 its Staff to investigate the rates of Empire; is that
- 6 correct?
- 7 A. That's correct. If I might expand on that
- 8 answer?
- 9 Q. No.
- 10 A. Fine.
- 11 Q. I'm sure Mr. Swearengen will have you expand
- 12 once it's his turn.
- 13 Is it correct during the ten-year regulatory
- 14 plan that UCU is asking the Commission to hold
- Empire's capital structure at a 47.5 debt level and a
- 16 52.5 equity level?
- 17 A. My regulatory plan -- or the regulatory plan
- 18 filed says we will take the regulatory -- excuse me --
- 19 the capital structure as ordered in the premoratorium
- 20 rate case. Mr. Fancher is recommending that capital
- 21 structure in our rate case, but we don't know for sure
- 22 how that'll come out, but we are recommending that.
- 23 Q. And that be held steady for ratemaking
- 24 purposes for the ten years of the regulatory plan; is
- 25 that correct?

- 1 A. Yes, it will.
- 2 Q. And then the capital structure would be
- 3 60/40 as it related to recovery of the acquisition
- 4 premium; is that correct?
- 5 A. That's correct.
- 6 Q. And that would be held constant for ten
- 7 years under the plan; is that correct?
- 8 A. That's correct.
- 9 Q. It's also correct that as part of the plan,
- 10 the regulatory plan, you're requesting that the
- 11 Commission within the context of this merger case
- 12 allow the requested treatment of the assigned merger
- 13 premium; is that correct?
- 14 A. Would you repeat that? I'm sorry.
- 15 Q. Yes. Within the context of this merger
- 16 proceeding, you're requesting that the Commission
- approve the requested treatment of the assigned merger
- 18 premium; is that correct?
- 19 A. That's correct.
- 20 Q. And is it correct, within the context of
- 21 this merger proceeding, that for the allocation of
- 22 corporate and intra-business unit costs to MPS, that
- you're requesting that the Empire factors be excluded
- from the methodology for the ten years on the
- 25 regulatory plan; is that correct?

- 1 A. For Missouri Public Service, that's correct.
- 2 MR. MICHEEL: Thank you, Mr. McKinney.
- 3 THE WITNESS: Thank you.
- 4 JUDGE WOODRUFF: Staff?
- 5 MR. DOTTHEIM: Yes, thank you.
- 6 CROSS-EXAMINATION BY MR. DOTTHEIM:
- 7 Q. Good afternoon, Mr. McKinney.
- 8 A. Good afternoon.
- 9 Q. If I could direct you to page 8 of your
- 10 direct testimony.
- 11 A. Yes.
- 12 Q. And respecting your testimony on that page,
- is it correct that the proposed five-year rate
- 14 moratorium for Empire will not include Empire's water
- 15 operations?
- 16 A. That is correct.
- 17 Q. Does that mean that Empire's water rates can
- 18 be increased over the five-year period for which there
- is a rate moratorium for Empire's electric rates?
- 20 A. Yes. The rates -- the water operation is
- 21 not impacted in any regard by the regulatory plan.
- Q. Do you know if there are any plans for a
- 23 water rate case within the next five years?
- 24 A. We have not made an analysis of those as of
- 25 this point in time. During due diligence, at that

- 1 point Empire was selling the water operations to
- 2 another company, and so when we were evaluating Empire
- 3 to make our bid, it was assumed the water properties
- 4 would be sold to another party.
- 5 That transaction has since not gone forward.
- 6 So the water properties will come with it. I don't
- 7 believe the water properties at this time are earning
- 8 a very good return. It will be my responsibility to
- 9 take a look at that and determine after the merger is
- 10 closed if a rate case is needed, and at that point in
- 11 time we'll take a look and we'll make that
- 12 determination.
- 13 Q. Will Empire's water operations be assigned
- 14 some portion of the UtiliCorp corporate allocations to
- be charged to Empire after the merger?
- 16 A. Yes.
- 17 Q. Is it possible that being included in the
- 18 overall corporate allocation process may lead to an
- increase in cost of service for Empire's water
- 20 operations?
- 21 A. We haven't made that evaluation. Anything
- 22 is possible. It's very possible that it'll result in
- 23 a decrease. Like I said, we have not made that
- 24 analysis, so I can't judge either way.
- 25 Q. Mr. McKinney, if I could direct you on

- 1 page 8, lines 16 and 17 --
- 2 A. Yes.
- 3 Q. -- wherein you state, The rates of the water
- 4 operations will not be increased as a result of the
- 5 merger.
- A. Says none of the costs of the transaction.
- 7 On line 16 it says, UtiliCorp will ensure none of the
- 8 costs of the transaction will be assigned to the water
- 9 operation, and the rates of the water operation will
- 10 not be increased as a result of the merger.
- 11 Q. And where you say the rates of the water
- 12 operations will not be increased as a result of the
- merger, you're referring specifically, will not be
- increased as a result of the costs of the merger
- 15 transaction?
- 16 A. Basically, yes. Like I said, I made no
- 17 evaluation of the synergies. The water operation will
- 18 enjoy synergies, but we're not going to be assigning
- any premium there because the premium wasn't based on
- 20 that. So the net -- I can't tell you what the net
- 21 will be at this time.
- 22 Q. The corporate allocation process will change
- as a result of the merger, will it not?
- 24 A. Yes. It will be different than it is today.
- 25 Q. Therefore, the provision that the water

- operations, the rates of the water operations will not
- 2 be increased as a result of the merger does not
- 3 encompass any change in corporate allocations as a
- 4 result of the merger?
- 5 A. No. There's A&G, customer accounting costs
- 6 being allocated to water operations today that would
- 7 continue. Today there are costs assigned by Empire.
- 8 In the future there'll be costs assigned by UtiliCorp.
- 9 I don't consider those costs created that way.
- 10 We have to bill the customers. Empire today
- 11 sends bills out, and they send a cost over there for
- 12 that. UtiliCorp will do the same. I have not made a
- 13 comparison of what those costs will be, so I can't say
- they will be higher or lower.
- 15 Q. Mr. McKinney, I'd like to refer you to your
- 16 surrebuttal testimony, page 25.
- 17 A. Yes.
- 18 Q. And I'd like to refer you to line 4 where
- 19 you state, do you not, It is not essential to
- 20 determine any specific tracking system now?
- 21 A. That is correct.
- 22 Q. Is there any other aspect of the proposed
- 23 regulatory plan for which you believe it is not
- 24 essential to receive a Commission determination in
- 25 this merger proceeding?

- 1 A. I don't believe the Commission has to
- 2 determine today what the total level of synergies will
- 3 be. That's upon us to bring to the Commission in that
- 4 post-moratorium rate case. So there are other items,
- 5 yes.
- 6 Q. Anything other than the item you just named?
- 7 A. The final premium will be different than
- 8 what we're looking at today. That will be based on
- 9 stock prices. So that will be a little bit different.
- 10 Synergies, of course, will change. The tracking
- 11 mechanism, of course, it's incumbent upon us to bring
- in at a later time. Off the top of my head this
- 13 quick, that's about the three main things that I'd
- 14 consider.
- 15 Q. Are there present projections for Missouri
- 16 Public Service to file any rate increase proceedings
- 17 within the next five years?
- 18 A. Yes. We've notified the Staff last week and
- 19 in casual conversation this week that we're looking at
- 20 one at this very present time.
- 21 Q. And is that an electric or a gas or both?
- 22 A. It's electric, and gas is one of the main
- drivers the way gas prices have gone up.
- Q. Does it also relate to the gas operations of
- 25 Missouri Public Service?

1	Α.	No,	not	at	this	time.	On	the	gas	side	we

- 2 have a PGA, and so that's not causing a general
- 3 increase like it is on electric.
- 4 O. Other than the one possible rate increase
- 5 which you just referred to for the electric operations
- 6 in Missouri Public Service, are there any projections
- 7 for later in that five-year period, the next five
- 8 years, for there to be a Missouri Public Service
- 9 electric rate increase case?
- 10 A. Yes. I believe when I testified in St. Joe
- 11 I indicated there would be two. The first one may end
- 12 up -- we're going to have conversations with the Staff
- and with the Office of the Public Counsel on filing
- 14 mechanisms. There can be one case or two cases
- depending on how we can possibly agree on filing it,
- 16 because right now we have these gas prices coming
- through and a power agreement that we need to address.
- In 2001, 2002 we have a new purchase
- 19 agreement coming in from a power plant, the Aries
- 20 power plant, and then that contract will expire in
- about four years, and that'll probably, depending on
- 22 power prices and the structure of the industry, may
- 23 cause another case.
- Q. Would you agree that indirect recovery of a
- 25 portion of the merger premium is effectuated by

- 1 UtiliCorp's frozen capital structure proposal?
- 2 A. Yes, that's its intent.
- 3 Q. Would you agree that indirect recovery of a
- 4 portion of the merger premium is effectuated by
- 5 UtiliCorp's frozen corporate allocators proposal?
- 6 A. The premium? Part of the premium will be
- 7 recovered, yes.
- 8 Q. I'd like to refer you in part back to your
- 9 surrebuttal testimony, page 12.
- 10 A. Yes.
- 11 Q. And I'd like to refer you on line 16 where
- it's that bold-faced heading, Rate Moratorium.
- 13 A. Yes.
- 14 Q. Is the moratorium that UtiliCorp/Empire are
- seeking with your proposed regulatory plan solely a
- 16 rate moratorium? And by that I mean is it intended
- 17 that the Commission cannot on its own motion or the
- 18 Staff cannot on its own engage in an investigation
- 19 regarding the operation, for example, of the Missouri
- 20 Public Service or Empire generating units?
- 21 A. No. There's no intent to stop any of those
- 22 type activities.
- 23 Q. The intent under the regulatory plan is to
- 24 only stop Commission and Staff activity regarding rate
- investigations, rate complaint cases?

- 1 A. Formal actions, yes.
- 2 Q. I'd like to refer you to your direct
- 3 testimony again, page 9.
- 4 A. Yes.
- 5 Q. And I'm going to -- and I'm looking at in
- particular lines 11 through 17 where you make
- 7 reference to the moratorium language in the
- 8 Stipulation and Agreement in Case No. EM-97-515.
- 9 A. Yes.
- 10 Q. I have a copy of that Commission Order to
- 11 which a copy of the Stipulation and Agreement is
- 12 attached, and I'd like to ask you to direct me to what
- paragraph or paragraphs you're referring to.
- 14 A. I don't have that with me. If you have one,
- 15 I'd be happy to. This might take me just a moment.
- 16 Excuse me.
- 17 Q. Maybe if I could be of assistance, if I
- might direct you to page 7 of the attached Stipulation
- and Agreement, the section denominated 11, rate case
- 20 moratorium.
- 21 A. Yes, I think you had the page that you were
- 22 asking me to find.
- 23 Q. And what I handed you was a copy of the
- 24 Commission's September 2, 1999 Order Approving
- 25 Stipulation and Agreement in Case No. EM-97-515?

- 1 A. I believe so.
- Q. Mr. McKinney, I'd like to direct you in that
- 3 same document to page 20.
- 4 A. All right.
- 5 Q. And I'd like to direct you to Section
- 6 No. 18, the Commission's Rights, which states,
- 7 Acceptance of this Stipulation and Agreement by the
- 8 Commission shall not be deemed as constituting an
- 9 agreement on the part of the Commission to forego
- during the above-identified periods the use of any
- 11 discovery, investigative or other power which the
- 12 Commission presently has.
- 13 For example, nonsignatories to this
- 14 Stipulation and Agreement may file or request or
- 15 encourage or assist in any filing of a request for an
- 16 earnings investigation on Westar, and in response or
- 17 on its own motion the Commission may direct the Staff
- 18 to conduct an earnings investigation of Westar.
- 19 There's nothing in this Stipulation and
- 20 Agreement is intended to impinge or restrict in any
- 21 manner the exercise by the Commission of any statutory
- 22 right, including the right of access to information or
- 23 any statutory obligation. Nothing in this Stipulation
- 24 and Agreement is intended to impinge, restrict or
- limit in any way Public Counsel's discovery powers,

- 1 including the right to access information and to audit
- 2 and investigate matters related to Westar or its
- 3 successors.
- 4 Did I read that section accurately?
- 5 A. Yes, you did.
- 6 Q. The language that UtiliCorp/Empire are
- 7 looking for approval from the Commission respecting
- 8 the regulatory plan as far as a moratorium, that does
- 9 not include the language in paragraph Section 18 that
- 10 I just read, does it?
- 11 A. No, it does not.
- 12 Q. In fact, that language would be specifically
- excluded, would it not, under the regulatory plan?
- 14 A. Not entirely. We're not restricting Public
- 15 Counsel in any way.
- MR. DOTTHEIM: If I could have a moment,
- 17 please?
- 18 JUDGE WOODRUFF: Certainly.
- 19 BY MR. DOTTHEIM:
- Q. Mr. McKinney, I'm going to hand you another
- 21 document, the Stipulation and Agreement in Case
- 22 No. ER-99-313 and Case No. EM-97-515. Mr. McKinney,
- 23 I'd like to direct you to paragraph -- or Section 2 on
- 24 page 3.
- 25 A. All right.

- 1 Q. Okay. And this Stipulation and Agreement is
- 2 executed respecting, and I'm looking at page 9, Kansas
- 3 City Power & Light Company, the Staff of the Missouri
- 4 Public Service Commission and the Office of the Public
- 5 Counsel, is it not?
- 6 A. Yes, it is.
- 7 Q. And again, the utility that is involved is
- 8 Kansas City Power & Light, is it not?
- 9 A. That's correct.
- 10 Q. In looking at paragraph 2, is that paragraph
- of the nature that UtiliCorp/Empire are looking in the
- way of language for purposes of the regulatory plan?
- 13 Let me read that section, it's just a paragraph, into
- 14 the record.
- 15 2, signatories to this Stipulation and
- Agreement will not file any case with the Commission
- or encourage or assist in any -- excuse me -- or
- 18 encourage or assist in filing any case with the
- 19 Commission requesting, (i) a general increase or
- 20 decrease in KCPL's Missouri retail electric rates or
- 21 (ii) rate credits or rate refunds respecting KCPL's
- 22 Missouri retail electric rates prior to the earlier of
- 23 September 1, 2001 or the closing of the Western
- 24 Resources/KCPL merger unless there is the incurrence
- of a significant unusual event such as an act of God,

1	а	significant	change	in	federal	or	state	t.ax	law.	а

- 2 significant change in federal or state utility law or
- 3 regulation, or an extended outage or shutdown of a
- 4 major generating unit/units which has a major effect
- 5 on KCPL or its successors.
- 6 Would that language be consistent with the
- 7 language that UtiliCorp/Empire are seeking from the
- 8 Commission in the regulatory plan that it has
- 9 proposed?
- 10 A. Well, that language under paragraph 2 and
- 11 the language under paragraph 11 in the other
- 12 stipulation are very similar, and they are similar to
- 13 the language we're processing.
- 14 Q. And I'd just like to refer you to one last
- paragraph, and that's paragraph 4 in that same
- document on page 4, and let me read that into the
- 17 record.
- 18 4, Acceptance of this Stipulation and
- 19 Agreement by the Commission shall not be deemed as
- 20 constituting an agreement on the part of the
- 21 Commission to forego during the above-identified
- 22 periods the use of any discovery, investigative or
- 23 other power which the Commission presently has. For
- 24 example, nonsignatories to this Stipulation and
- 25 Agreement may file or request or encourage or assist

- 1 in any filing of or request for an earnings
- 2 investigation of KCPL, and in response or on its own
- 3 motion, the Commission may direct the Staff to conduct
- 4 an earnings investigation of KCPL.
- 5 There's nothing in this Stipulation and
- 6 Agreement is intended to impinge or restrict in any
- 7 manner the exercise by the Commission of any statutory
- 8 right, including the right of access to information or
- 9 any statutory obligation.
- 10 Nothing in this Stipulation and Agreement is
- intended to impinge, restrict or limit in any way
- 12 Public Counsel's discovery powers, including the right
- 13 to access information and to audit and investigate
- 14 matters related to KCPL or its successors.
- The language that I just read in paragraph 4
- would not be consistent, would it, with the language
- that UtiliCorp/Empire are seeking from the Commission
- in the proposed regulatory plan?
- 19 A. No. We didn't address a number of those
- 20 items. We didn't try to impinge the Commission or the
- 21 Public Counsel in some of their investigatory powers.
- 22 All we've asked the Commission to do in this
- 23 case is not to launch an earnings investigation during
- 24 the five-year moratorium. We didn't try to impinge
- 25 any of their other investigatory rights. We didn't

- 1 try to impinge Public Counsel.
- 2 Q. Or what you're also seeking is during that
- 3 five-year period that the Staff of the Commission not
- 4 engage in any investigation of Empire's rates or in
- 5 the filing of earnings complaint case?
- 6 A. On the electric side, as we talked earlier.
- 7 Q. Yes.
- 8 A. Purely electric.
- 9 Q. If I could have a moment, please.
- 10 Mr. McKinney, I have one other question for
- 11 you. If I could refer you to your surrebuttal
- testimony, page 7, lines 3 to 5.
- 13 A. Yes.
- 14 Q. And I'd like to refer you to the sentence,
- 15 In other words -- again, lines 3 to 5. In other
- words, the status quo will be maintained at least for
- 17 the immediate future with no change in rates or
- 18 conditions of service.
- 19 Mr. McKinney, do you define not detrimental
- 20 to the public interest as maintaining the status quo?
- 21 A. Yes, if there's no change, I believe that
- does. I can only speak as a layman. If there's no
- 23 harm, there's no detriment, status quo is no harm.
- Q. For what period of time must the status quo
- 25 be maintained in order for there not to be a detriment

- 1 to the public interest?
- 2 A. Oh, we've asked for in our case that there
- 3 be a five-year period of time moratorium that we are
- 4 maintaining the status quo of rates.
- 5 After that, there will be a rate review. I
- 6 can't predict at this time what will happen in that,
- 7 other than we are committing to a three-year cost of
- 8 service reduction. There will be changes that happen
- 9 in the future. None of us can speculate today for
- sure what's going to be happening out in the future.
- 11 MR. DOTTHEIM: Thank you, Mr. McKinney.
- 12 THE WITNESS: Thank you.
- JUDGE WOODRUFF: We'll come up for questions
- from the Bench. Commissioner Schemenauer?
- 15 COMMISSIONER SCHEMENAUER: Thank you.
- 16 QUESTIONS BY COMMISSIONER SCHEMENAUER:
- 17 Q. Good afternoon, Mr. McKinney.
- 18 A. Good afternoon.
- 19 Q. I just have a few questions, and we're
- 20 talking about the overall regulatory plan and nothing
- 21 really specific, I guess.
- In the overall regulatory plan, if the
- 23 Commission adjusted some of your -- some of the things
- 24 that you want in your plan or deleted some or added
- some, would that mean the deal's off or could you

- 1 consider turning it off?
- 2 A. No. As I said in my testimony, and I want
- 3 to make sure it's clear, that if the Commission does
- 4 want to make changes to the plan, of course they have
- 5 that right and of course we will review those when we
- 6 make our final determinations.
- 7 We're hopeful the Commission will ensure
- 8 that the deal stays economically feasible as we have
- 9 presented it. We'll look at any change the Commission
- 10 would like us to look at.
- 11 Q. The rate moratorium in your direct testimony
- on page 8 where you're requesting that we tie the
- 13 Staff's hands and not let them investigate UtiliCorp
- or Empire for the five years, even though you say OPC
- 15 could file a case, we couldn't have our staff assist
- them in investigating whether or not a rate complaint
- 17 case is justified?
- 18 A. That's what we requested, that's correct.
- 19 Q. Also, you have some other back doors, I
- 20 guess, depending on acts of God, power failures,
- 21 change in federal or state tax laws. And I assume any
- 22 change in federal or state utility law would mean a
- 23 restructuring law went into place so you wouldn't
- 24 be -- I mean, you could change your rates?
- 25 A. Legislation may require us to under

- 1 restructuring. We may have to unbundle. The
- 2 Legislature may require something else that would
- 3 mandate by law. Of course, we'd have to abide by the
- 4 state statutes.
- 5 Q. But if any of these occurrences come to
- 6 pass, you would have the option to initiate some
- 7 action. However, the Staff or the Commission would
- 8 not have any options; is that right? Is that how it's
- 9 laid out to you?
- 10 A. That's correct.
- 11 Q. Does that seem logical from the Commission's
- 12 standpoint that they would want to do that?
- 13 A. I can't speak for what the Commission would
- 14 want to do, I've learned a long time ago.
- 15 Q. Would you want to do it if you were on the
- other side? I mean if you were entering into the
- 17 deal, would you want your hands tied but not your
- 18 partner's hands? I mean, it just seems to me like
- 19 it's kind of a one-way deal there, but you did say
- it's not a drop-dead issue, correct?
- 21 A. That's correct.
- 22 COMMISSIONER SCHEMENAUER: That's all I
- have.
- 24 QUESTIONS BY JUDGE WOODRUFF:
- Q. I have a question, and it also concerns the

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- 1 rate freeze, the moratorium, and it's triggered by
- 2 something you mentioned earlier, that MPS might have
- 3 to come in for a rate increase because of the
- 4 increasing gas costs.
- 5 What happens if a couple years from now
- 6 suddenly the natural gas prices again go through the
- 7 roof, double or triple, would UtiliCorp have a right
- 8 to come back in for a rate increase under those
- 9 circumstances?
- 10 A. For which division, Empire or --
- 11 Q. For Empire.
- 12 A. No. We would be frozen.
- 13 Q. So no matter how high the natural gas prices
- 14 went or coal costs, whatever --
- 15 A. That's correct.
- 16 Q. -- you'd still be frozen?
- JUDGE WOODRUFF: Okay. That's the only
- 18 questions I had.
- 19 THE WITNESS: Thank you.
- 20 JUDGE WOODRUFF: Okay. Back to recross from
- 21 questions from the Bench, beginning again with IBEW?
- MR. JOLLEY: No questions.
- JUDGE WOODRUFF: Retirees?
- MR. DEUTSCH: No questions.
- JUDGE WOODRUFF: Natural Resources?

- 1 MS. WOODS: No questions.
- 2 JUDGE WOODRUFF: Praxair and Springfield are
- 3 not here. Public Counsel?
- 4 MR. MICHEEL: No questions.
- JUDGE WOODRUFF: Staff?
- 6 MR. DOTTHEIM: No questions.
- JUDGE WOODRUFF: Any redirect?
- 8 MR. SWEARENGEN: Just one, your Honor.
- 9 REDIRECT EXAMINATION BY MR. SWEARENGEN:
- 10 Q. Mr. McKinney, Mr. Micheel was asking you
- 11 about the moratorium earlier and you wanted to expand
- on your answer and he wouldn't let you. Do you
- 13 remember the question?
- 14 A. Unfortunately, I don't.
- 15 (Laughter.)
- 16 Q. Do you remember what you wanted to say?
- 17 A. No, I don't.
- 18 MR. SWEARENGEN: That's all I have. Thank
- 19 you.
- JUDGE WOODRUFF: Thank you. You may step
- 21 down.
- 22 (Witness excused.)
- Next witness.
- MR. SWEARENGEN: We're up to Mr. Fancher.
- 25 (Witness sworn.)

- JUDGE WOODRUFF: You may inquire.
- 2 MR. SWEARENGEN: Thank you. We have Fancher
- direct, which is Exhibit 8. We have Fancher
- 4 supplemental direct, which is Exhibit 9. We have
- 5 Fancher surrebuttal testimony, a nonproprietary
- 6 version, which is Exhibit 10. And we have Fancher
- 7 surrebuttal testimony, the HC version, which is
- 8 Exhibit 10HC.
- 9 (EXHIBIT NOS. 8, 9, 10 AND 10HC WERE MARKED
- 10 FOR IDENTIFICATION.)
- 11 ROBERT FANCHER testified as follows:
- 12 DIRECT EXAMINATION BY MR. SWEARENGEN:
- 13 Q. Mr. Fancher, you have in front of you four
- 14 pieces of testimony, your direct testimony, Exhibit 8,
- 15 your supplemental direct testimony, Exhibit 9, your
- 16 surrebuttal testimony, two versions of that, the
- 17 nonproprietary version which is Exhibit 10 and the
- 18 highly confidential version which is Exhibit 10HC; is
- 19 that correct?
- 20 A. That's correct.
- MR. SWEARENGEN: I would offer those
- 22 exhibits into evidence at this time and tender
- 23 Mr. Fancher for cross-examination.
- JUDGE WOODRUFF: Okay. Mr. Fancher will be
- 25 back again for other issues?

1	MR	SWEARENGEN:	That's	correct.	Т

- 2 understand that this is the regulatory plan overall
- 3 issue.
- 4 JUDGE WOODRUFF: Yes. Okay. For
- 5 cross-examination, then, we'll begin with IBEW.
- 6 CROSS-EXAMINATION BY MR. JOLLEY:
- 7 Q. Mr. Fancher, I've been referred to several
- 8 subsequent witnesses, and I'm not sure to which
- 9 witness I was referred on what issue, so let me take a
- 10 shot on a question with you.
- 11 We heard some testimony about a severance
- 12 package that Mr. Myron McKinney will receive in the
- event of termination of his position if the merger is
- 14 approved. Can you tell me how many individuals in
- 15 executive positions or other positions at Empire
- 16 District will likewise receive that type of severance
- package, maybe not that much, maybe not that many
- 18 years, but how many received severance packages?
- 19 A. There are five officers of the company that
- 20 have a contract that calls for three years of
- 21 severance pay. There are approximately 20 department
- 22 heads, which is the next level below vice president,
- 23 that have individual contracts that call for two weeks
- of severance per year of service.
- 25 Q. So as to the five executives, do you know

- what the three-year payout will entail?
- 2 A. I do not.
- 3 Q. Are you receiving one?
- 4 A. Yes, I am.
- 5 Q. What will you receive over the course of
- 6 three years?
- 7 A. It'll be three years times my annual salary
- 8 at the current time.
- 9 Q. Can you share that with us?
- 10 A. Yes. My current salary is \$127,000.
- 11 O. And are the other four individuals
- 12 comparably paid to your salary?
- 13 A. Some would be higher, some less, but it
- 14 would be in that range, yes.
- 15 Q. How long have you worked for Empire?
- 16 A. 29 years.
- 17 Q. During that 29 years, have you become
- 18 familiar with the fact that Empire distributes to its
- 19 employees during the course of their employment the
- 20 various retirement benefits, an explanation of the
- 21 retirement benefits they can expect upon their
- 22 retirement?
- 23 A. We have an employee handbook, I believe.
- Q. And it outlines those retiree benefits?
- 25 A. Yes. And I believe there are individual

- 1 booklets also on the retirement plan, health care
- benefits, that type of thing.
- 3 Q. And you would acknowledge, would you not,
- 4 that employees who make the decision to retire have
- 5 taken into account, relied upon the benefits that have
- 6 been promised to them by Empire?
- 7 A. I think they take into account what the plan
- 8 calls for at the time they retire, yes.
- 9 Q. And with the expectation, wouldn't there be,
- 10 that those retiree health benefits would continue to
- 11 remain in effect?
- 12 A. I think with the hope that they'd continue
- 13 to remain in effect.
- 14 Q. Are you saying the hope but not the
- 15 expectation?
- 16 A. Well, I'm not sure what the difference is.
- 17 Q. Okay.
- 18 A. Each of the plans states in the plan that it
- 19 can be changed at any time by the company.
- Q. Hasn't, in fact, the history been that to
- 21 the extent that retirees pay a portion of their
- 22 benefits, that portion tracks a percentage that is
- 23 applicable to the bargaining -- to other employees,
- 24 bargaining unit and non-union?
- 25 A. State that again. I'm sorry.

- 1 Q. As retiree health benefits have been
- 2 modified over the course of time -- strike that.
- 3 Do retirees at Empire currently pay a
- 4 portion of the premium cost of their retiree health
- 5 benefits?
- A. Yes, that is correct.
- 7 Q. And isn't it true that the changes over the
- 8 course of time in their contribution, their own
- 9 personal contribution to the retiree health benefit,
- 10 has tracked that same -- any increases that have been
- 11 made applicable to employees for their health
- 12 benefits?
- 13 In other words, if the union and non-union
- 14 health benefit personal contribution goes from \$20 to
- 15 \$22 a month, that same percentage of increase would be
- 16 made applicable to retiree health coverage?
- 17 A. I'm not sure that's exactly true. It's
- 18 probably in the same ballpark, but they don't
- 19 necessarily track each other as far as the changes
- 20 every year.
- 21 Q. Okay.
- 22 A. It's based on the previous year's experience
- 23 by group. So one group might change at a different
- level than the other.
- 25 Q. And would you agree that the retiree health

- 1 benefits and retirement benefits are a form, in fact,
- of deferred compensation that employees earn as they
- 3 provide their service over the course of time to
- 4 Empire?
- 5 A. I don't know that I would agree with that.
- 6 Q. Do you disagree with it?
- 7 A. I don't know that I would disagree with it.
- 8 Q. You don't have an opinion?
- 9 A. I just haven't thought about it.
- 10 Q. Would you agree that retirement benefits and
- 11 retiree health benefits are one of the inducements and
- 12 attractive incentives that Empire has made available
- in recruiting and bringing on board skilled, trained,
- 14 competent, capable employees?
- 15 A. I think the entire compensation package
- which includes benefits is important, yes, but it's
- 17 the whole range of those things.
- 18 Q. And certainly that -- would you agree that
- 19 retirement is important to employees?
- 20 A. Yes, it is.
- 21 Q. And the earning and accumulation and accrual
- of those benefits when that day comes when he or she
- 23 retires?
- A. Absolutely.
- Q. And so current employees, in fact, who have

- 1 been there from on an average of 16 -- well, in the
- 2 case of bargaining unit, 16 years on average and up to
- 3 25, 30, 35 years, would you agree that they have the
- 4 legitimate expectation that those benefits will be
- 5 made available to them when they retire, this year,
- 6 next year, the closer they get into retirement age?
- 7 A. I'm not sure I agree with going that far. I
- 8 think they -- they expect certain things based on
- 9 where they're at at the time, but I don't think
- 10 there's any of those things that you can guarantee
- 11 continue exactly the way they were.
- 12 Q. If I'm 52 or 53 years old and I've been
- working at Empire for 25 years and I know that for
- 14 those 25 years all retirees have gotten a retirement
- 15 package that includes retiree health benefits, that
- retirees pay a small portion of the premium but Empire
- bears the majority portion of that cost, wouldn't you
- 18 acknowledge that I have an expectation that when I get
- 19 there in three years from now when I'm 55 or seven
- years from now when I get there at age 60, that's
- 21 going to be there for me?
- 22 A. Again, I would say that it's more a hope.
- Q. But you can't really distinguish between
- hope and expectation, as you indicated earlier?
- 25 A. Well, it depends. Hope is more I'd love to

- 1 have it that way. Expectation might be, yeah, it's
- going to be that way. There's a difference.
- 3 Q. To your knowledge, has Empire ever advised
- 4 individual employees, advised employees of that
- 5 difference, that they shouldn't have the expectation
- 6 that these retirement benefits are going to be there
- 7 when they retire?
- 8 A. I wouldn't believe -- of course, I'm not
- 9 involved in that.
- 10 Q. You're not aware of any such?
- 11 A. I'm not involved in that end of the
- 12 business.
- 13 Q. Do you get the same retirement benefits that
- 14 non-executive personnel get upon retirement?
- 15 A. Yes, I will.
- 16 Q. Have you ever been advised, then, that those
- benefits may not be there, Mr. Fancher, when you
- 18 retire?
- 19 A. Well, in my position I'm aware of the policy
- that it can be changed, yes. So my knowledge might be
- 21 a little different than the average employee.
- 22 Q. When you say you're aware that the policy
- can be changed, what are you referring to?
- 24 A. Well, as I stated earlier, in all of the
- 25 plans it says that this can be changed by the company.

- 1 Q. And it has been changed by the company?
- 2 A. And it has been changed. We didn't used to
- 3 charge any premium at all. We now do.
- 4 Q. And it's been changed periodically to adjust
- 5 the portion of premium paid by retirees?
- 6 A. Yes.
- 7 Q. But generally tracking that same kind of
- 8 historical benchmark that it goes up a couple of
- 9 percent or a couple of dollars?
- 10 A. That's true.
- 11 MR. JOLLEY: I have no other questions.
- 13 MR. DEUTSCH: Yes.
- 14 CROSS-EXAMINATION BY MR. DEUTSCH:
- 15 Q. Mr. Fancher?
- A. No "r". Mr. Fancher.
- 17 Q. Fancher.
- 18 A. Yes.
- 19 Q. I'm sorry. I'm Jim Deutsch. Nice to meet
- 20 you.
- 21 This hope that you talk about, help me out
- 22 with that expectation. Do you have a hope or an
- 23 expectation that you're going to get your parachute if
- this merger goes through?
- 25 A. I have a contract that states that I will

- 1 get it. There's a difference.
- 2 Q. And can you direct me to the writing where
- 3 I'd find it in the record or elsewhere that tells the
- 4 EDE employees that they won't get the subsidy that
- 5 they're getting right now in the future?
- 6 A. No, I didn't say that. I said that it says
- 7 in the plan that it can be changed. It doesn't say
- 8 that it will be changed. It says that it can be.
- 9 Q. Wouldn't you say that, given the history of
- 10 EDE starting in the '70s paying all of the costs of
- 11 the plan, and then I think it was probably in the '90s
- 12 that they started a copayment system where the subsidy
- for a lot of retirees is like 90 percent, does that
- indicate to you that they shouldn't -- they should
- 15 have more than simply a hope?
- 16 Where do they glean the evidence that
- they're going to lose their subsidy and have to pay a
- 18 hundred percent of their own health care costs?
- 19 A. There was no indication that that would
- 20 happen. I agree with you.
- 21 Q. I just wanted to get that straight. Also
- with regard to the premium, you are aware, aren't you,
- 23 that those premiums -- and, of course, they don't
- 24 change that often. They have, but they haven't
- 25 adjusted the premium, the copayment, have you, in

- 1 recent years?
- 2 A. We adjust it every year.
- 3 Q. You adjust it based upon what cost the plan
- 4 called for, but as far as the retiree pays 10 percent,
- 5 that 10 percent remains the same, it's just maybe a
- 6 larger number?
- 7 A. Right. That's correct.
- 8 Q. You don't change the 10 percent very
- 9 regularly, do you?
- 10 A. No. It's been in that ballpark.
- 11 Q. Been in that precise ballpark since about
- 12 '93, hasn't it?
- 13 A. Well, not exactly, because we take a number,
- 14 we take approximately 10 percent and look at that
- 15 number, round it off.
- 16 Q. I'm talking about the 10 percent, not the
- 17 number. I know the number moves because health care
- 18 costs go up. We'd like them to go down, but they move
- 19 around.
- 20 A. Right.
- 21 Q. But the number is different, but the
- 22 10 percent isn't different?
- 23 A. The 10 percent is approximately 10 percent.
- It's not exactly 10 percent.
- Q. Okay. Aren't you aware that that 10 percent

- and the amount of the subsidy has been included in,
- for instance, collective bargaining agreements?
- 3 A. That 10 percent, yes, it is.
- 4 Q. So do you think an employee who sees that
- 5 after every negotiation he's still got a subsidy
- 6 coming in that's mentioned in the collective
- 7 bargaining agreement, is there anything there that
- 8 would give them some kind of a hope rather than an
- 9 expectation that that's what they're going to get?
- 10 A. Well, for the bargaining unit employees,
- during the term of that contract, yes, they can expect
- 12 that.
- 13 Q. Going back to what Mr. Jolley was asking
- 14 you, historically, don't all of the other benefits for
- 15 non-bargaining unit employees and retirees basically
- 16 track that course of events, that you bargain with the
- employees, come up with what you've got and apply it
- 18 to everybody?
- 19 A. That is not true. There have been instances
- 20 in which we've instituted things in the company that
- 21 are benefits prior to the bargaining unit accepting
- 22 those. So the company non-union employees do not just
- get the benefits that are negotiated by the bargaining
- 24 unit.
- Q. Well, you lost me there.

- 1 A. Well, what you said was the bargaining unit
- 2 collectively bargains benefits and then the other
- 3 employees get what they agreed to, and I'm saying that
- 4 is not true.
- 5 Q. Okay. I misspoke if I said that. What I'm
- 6 saying is, regardless of when the negotiation took
- 7 place, that generally the retirement and health care
- 8 and other benefits for all your other employees
- 9 generally track along the same lines over years of
- 10 time to what it is that your union employees have
- 11 negotiated or will negotiate?
- 12 A. I disagree with that.
- 13 Q. How?
- 14 A. Well, what you said was that they negotiate
- something and everybody else gets that.
- 16 Q. I didn't say that.
- 17 A. That's what I understood you to say.
- 18 Q. Let me try it again.
- 19 A. Okay. Try it again.
- 20 Q. 1993, say there's a collective bargaining
- 21 agreement and it's 10 percent. That would apply at
- 22 some time there or thereafter and has to the non-union
- 23 and other people, including yourself as a member of
- the retirement scheme, to everybody else?
- 25 A. That is not true.

- 1 Q. How is that untrue?
- 2 A. That was instituted prior to that bargaining
- 3 agreement, and the union wanted it to be in the
- 4 contract after it was instituted.
- 5 Q. Okay. Well, let's do it that way, then.
- 6 You made the change, the union agreed to it, but
- 7 everybody followed the same basic approach, no matter
- 8 who it was that agreed?
- 9 A. They didn't follow the approach. The
- 10 approach was made before it was in the contract. What
- 11 you're doing is putting things out of order with what
- 12 actually happened.
- 13 Q. Okay. You said 10 percent. The union said,
- 14 We want that in the contract, and you gave everybody
- 15 else what?
- 16 A. We gave everybody 10 percent --
- 17 Q. Really?
- 18 A. -- prior to it being in the contract.
- 19 Q. Why?
- 20 A. Okay. Because we were going from zero up to
- 21 10 percent, but it wasn't negotiated in the contract
- 22 first.
- Q. Okay. Our disagreement then seems to be
- 24 with regard to the presence of the collective
- 25 bargaining agreement. So let's just take that out.

- 1 A. Okay.
- 2 Q. Let's say there is no collective bargaining
- 3 agreement. Don't you treat everybody pretty much the
- 4 same with regard to the percentage of subsidies paid
- 5 to your employees for their health care benefits on
- 6 the retirement plan?
- 7 A. Yes. We attempt to do that. We try not to
- give benefits to one group that the other doesn't get.
- 9 What I'm saying is that it's not negotiated in the
- 10 collective bargaining agreement and everybody else
- just gets what they negotiate. That's what I'm
- 12 saying.
- 13 That's one example. We increased from zero
- 14 percent to 10 percent for everyone, and the union
- 15 wanted that in the collective bargaining agreement in
- 16 a written form.
- Q. What year was that?
- 18 A. It was back in that time frame.
- 19 Q. Were you in that negotiation?
- 20 A. I've never been in union negotiations.
- 21 Q. So the scenario you outlined to me is what
- 22 you know from someone else who was involved telling
- 23 you about it?
- 24 A. Well, that's what I know from meetings in
- which we've discussed the policy. Being an officer of

- 1 the company at the time, I would have been involved in
- 2 the policy setting.
- 3 Q. And the policy that you're talking about is
- 4 whether to set the amount of the subsidy or whether to
- 5 put it in the collective bargaining agreement?
- 6 A. Well, at that time, the initial step was
- 7 that we were going from zero premium up. We did not
- 8 charge employees for health care prior to that time.
- 9 Q. That's right.
- 10 A. And health care costs were going up, so we
- 11 instituted a deal to charge.
- 12 Q. Right. And the union then wanted that in
- 13 the contract?
- 14 A. Yes.
- 15 Q. And who was --
- 16 A. It was already applied to the other
- 17 employees.
- 18 Q. Do you know the name of who it was that told
- 19 you that they wanted that in the contract?
- 20 A. Well, it was part of the negotiations that
- 21 year.
- Q. You weren't in the negotiations?
- 23 A. No.
- Q. But you know that that's what happened?
- 25 A. That's true.

- 1 O. You know it because?
- 2 A. Well, because the officers who were involved
- 3 in the negotiations are in meetings in which I am in,
- 4 and that's discussed.
- 5 Q. So they told you?
- 6 A. That's correct.
- 7 MR. DEUTSCH: That's all I have, Judge.
- JUDGE WOODRUFF: It's time for a break.
- 9 Let's come back at 3:15.
- 10 (A recess was taken.)
- JUDGE WOODRUFF: Let's go on the record.
- 12 I believe we were up to cross-examination.
- 13 We were up to Natural Resources.
- MS. WOODS: I have no questions. Thank you.
- JUDGE WOODRUFF: Praxair and Springfield are
- 16 not here. Public Counsel?
- 17 CROSS-EXAMINATION BY MR. MICHEEL:
- 18 Q. Hello, Mr. Fancher,
- 19 A. Hello.
- 20 Q. I guess Mr. Deutsch and Mr. Jolley had asked
- 21 you some questions about the officer severance
- 22 packages, and I just wanted to follow up on that.
- MR. MICHEEL: May I approach the witness,
- your Honor?
- JUDGE WOODRUFF: You may.

- 1 BY MR. MICHEEL:
- 2 Q. Let me ask you to look at this copy of Data
- 3 Request No. 1 submitted in this case, and I've got it
- 4 open to a page called Summary of Costs to Achieve
- 5 Synergies Transition and Transaction Costs there. If
- 6 you could look at line 2 of that document. Tell me
- 7 what number you see there.
- 8 A. I see \$1,406,000.
- 9 Q. Thank you.
- 10 In your surrebuttal testimony, Mr. Fancher --
- do you know, Mr. Fancher, if that number that you read
- is related to the five officer level positions?
- 13 A. That number was calculated by UtiliCorp
- 14 personnel. I'm not familiar with the derivation of
- 15 that number.
- 16 Q. Thank you.
- 17 In your surrebuttal testimony, sir, at
- page 3, you discuss projected rate cases; is that
- 19 correct?
- 20 A. That's correct.
- 21 Q. Is it correct that the company had projected
- a rate case filing in 1999?
- 23 A. Originally, prior to the merger discussions,
- in the projection we had done in 1998, we had
- 25 projected a rate case to be filed in 1999, to be

- 1 completed in the year 2000, followed by one filed in
- 2 2000 to be completed in year 2001.
- 3 Q. And you did not file the 1999 rate case, so
- 4 that projection did not come true; is that correct?
- 5 A. That's correct.
- 6 Q. And you are indeed going to file what we'll
- 7 call the premoratorium rate case; is that correct?
- 8 A. That is correct.
- 9 Q. So that projection is going to come true; is
- 10 that correct?
- 11 A. That is correct.
- 12 Q. And we don't know whether or not you're
- going to be filing the 2002 or 2003 rate case, do we,
- 14 Mr. Fancher?
- 15 A. That depends on whether there's a merger or
- 16 not.
- 17 Q. Or any other type of interceding event;
- isn't that correct?
- 19 A. That's correct. If the revenues were
- significantly greater than what we projected, yes.
- 21 Q. So sometimes in -- at least in, for example,
- 22 the projection you had for the '99 case, sometimes
- 23 those projections don't come true; isn't that correct?
- A. Well, there's special circumstances there.
- 25 We filed a merger in May of 1999, and in part of the

- discussions with the Staff they said that to file a
- 2 case in 1999 and be processing that at the same time
- 3 as a merger case would significantly impact the merger
- 4 case. So we didn't file the case for that very
- 5 reason, not because we didn't need the money.
- 6 Q. Does the Staff control whether or not you
- 7 can file a rate case with this Commission,
- 8 Mr. Fancher?
- 9 A. Well, in this particular case, it was the
- 10 discussion of the impact on the merger case. So no,
- 11 we decided not to file the case because of that
- 12 impact.
- 13 Q. And it's Empire District Electric in its
- 14 sole discretion who decides when and if it's going to
- file a rate case; isn't that correct, Mr. Fancher?
- 16 A. That was correct prior to the merger
- 17 agreement.
- 18 Q. And under the merger agreement you have no
- rights to file a rate case at the present time?
- 20 A. We would file a rate case only with the
- 21 concurrence of our merger partner.
- MR. MICHEEL: Thank you very much.
- JUDGE WOODRUFF: Staff?
- MR. DOTTHEIM: Yes, thank you.
- 25 CROSS-EXAMINATION BY MR. DOTTHEIM:

- 1 Q. Good afternoon, Mr. Fancher.
- 2 A. Good afternoon.
- Q. Mr. Fancher, I'd like to ask you several
- 4 questions relating to your surrebuttal testimony,
- 5 pages 2 and 3.
- 6 On page 3 where you have a discussion of
- 7 projected rate cases, you mention Empire's projection
- 8 provided to UtiliCorp during the due diligence review.
- 9 Did you participate in the due diligence review?
- 10 A. Not directly. We provided documents for
- 11 UtiliCorp to review.
- 12 Q. Do you recall in what time frame, time
- period the due diligence activities took place?
- 14 A. In the fall of 1998.
- 15 Q. And when would the financial projections
- have been performed that were involved in the due
- 17 diligence review?
- 18 A. Probably earlier in 1998.
- 19 Q. Mr. Fancher, again in respect to your
- 20 surrebuttal testimony, I'd like to direct you to your
- 21 Schedule RBF-1, page 1 of -- page 1 of 7.
- 22 A. Did you say page 1?
- 23 Q. Yes, sir.
- A. Is that HC? I've got the two separated
- 25 here. Okay. Page 1.

- 1 Q. I do not see an HC on that -- on that page.
- 2 A. That page is not stamped HC.
- 3 Q. Okay. I'd like to direct you to the line
- 4 rate relief.
- 5 A. Yes.
- Q. Which states, I believe, Rate Relief: None
- 7 allowed through 2000. A \$15 million case effective
- 8 10/2001, 10.50 percent ROE driver in 2003 and beyond.
- 9 Could you explain that entry on page 1 of 7 of your
- 10 schedule?
- 11 A. Basically, this is a quidance to the person
- 12 running the model. And so the first sentence says,
- None allowed through 2000, means that in the model
- 14 it'll show no rate relief in 2000, and it'll show a
- 15 case effective in October of 2001 of \$15 million
- 16 related to State Line combined cycle.
- For the years beyond 2001, the model will
- 18 try to achieve a 10 1/2 percent return on equity in
- 19 those years rather than putting in a discrete case
- 20 each year. It shows the rate relief that would be
- 21 required to hit that return on equity.
- Q. Okay. Thank you. Pardon me a moment.
- 23 Mr. Fancher, I'd like to refer you to page
- 24 3, which is marked highly confidential. I'm sorry. I
- 25 should have thought of this earlier while we were on

- break or really before break. I'm not certain that I
- 2 can do this without going into the numbers, but let me
- 3 see if I can.
- 4 A. Maybe I can help. If you're only discussing
- 5 the rate relief line, then that's not highly
- 6 confidential.
- 7 Q. Okay. I am only going to be discussing the
- 8 rate relief line, and there is one other line. It's
- 9 the return on equity line, the third line from the
- 10 bottom.
- 11 A. That one we probably shouldn't discuss
- 12 openly.
- Q. Well, let me ask you --
- MR. DOTTHEIM: Can we go off the record a
- 15 moment?
- JUDGE WOODRUFF: All right.
- 17 (Discussion off the record.)
- 18 JUDGE WOODRUFF: Let's go back on the
- 19 record.
- 20 While we were off the record, counsel for
- 21 the Staff had discussions, private conversations with
- 22 the staff for -- counsel for the companies and with
- 23 the witness concerning how, I presume how to proceed
- 24 without having to go in-camera; is that correct?
- MR. DOTTHEIM: That is correct.

- 1 JUDGE WOODRUFF: And were you able to make a
- 2 resolution to that?
- 3 MR. DOTTHEIM: I think, and I know
- 4 Mr. Fancher will tell me if I go too far. But I think
- 5 based upon what we've discussed, that we should be
- 6 able to accomplish this without going in-camera.
- 7 JUDGE WOODRUFF: Very good. You may
- 8 proceed, then.
- 9 BY MR. DOTTHEIM:
- 10 Q. Mr. Fancher, again, if I can refer you to
- 11 your Schedule RBF-1, page 3 of 7.
- 12 A. Yes, I have it.
- 13 Q. I'd like to refer you to the line Rate
- 14 Relief where numbers are shown for each of the years
- 2000 to 2004, and I think you've indicated that the
- numbers for those years on that line are not highly
- 17 confidential?
- 18 A. They are not.
- 19 Q. And the number that is shown, the rate
- 20 relief that is shown for 2000 is zero?
- 21 A. That's correct.
- 22 Q. And the number that is shown for rate relief
- 23 for 2001 is 3.125?
- A. That's correct.
- Q. And that 3.125, is that the additional

- 1 revenue requirement, the additional revenues that
- 2 would be sought or assumed to be awarded in a rate
- 3 case?
- 4 A. Yes. The numbers in 2001 and 2002 would be
- 5 the result of what's called in here the premoratorium
- 6 rate case, which would take effect in October of 2001.
- 7 So you'd have part of a year in 2001 and you'd have
- 8 the full year in 2002.
- 9 Q. And if I can refer you to the column 2003
- and 2004, there are numbers in those columns, and if
- it's not highly confidential, which I think you've
- indicated, let me indicate the numbers for those
- 13 columns. Excuse me. I think I mentioned for 2001 is
- 3.125, and that would be millions?
- 15 A. That would be millions of dollars, yes.
- Q. And for 2002, the number is 15 million?
- 17 A. That's correct.
- 18 Q. For 2003, the number is 23.705 million?
- 19 A. That's correct.
- Q. And for 2004, the number would be
- 21 27.592 million?
- 22 A. Yes. And those are cumulative numbers in
- 23 2003 and '4 and include the rate relief that's shown
- 24 in 2002.
- 25 Q. And for -- and I can refer you back to

- 1 page 1 of 7 where there is the reference 10.50 percent
- 2 ROE driver in 2003 and beyond. Is that 10.5 percent
- 3 ROE the driver for the numbers that are shown for the
- 4 columns 2003 and 2004 for page 3 of 7 of your
- 5 schedule?
- 6 A. That's correct.
- 7 Q. And when you say cumulative, could you
- 8 explain what you mean by cumulative, for example, from
- 9 2003 to 2004?
- 10 A. It might be easier to go back and show 2003,
- 11 which is the first year in which the return on equity
- is the driver. Shows an increase of 23.7 million.
- 13 That includes the fact that there was a case in 2002
- or 2001 which generated an annual increase of
- 15 15 million. So the additional rate relief beyond the
- 16 first rate case would be \$8.7 million.
- 17 Q. And again, 2004 is cumulative also?
- 18 A. Yes. Would be approximately \$4 million,
- 19 little less.
- MR. DOTTHEIM: Thank you, Mr. Fancher.
- JUDGE WOODRUFF: We will come up to
- 22 questions from the Bench. Commissioner Schemenauer?
- 23 COMMISSIONER SCHEMENAUER: Thank you.
- 24 QUESTIONS BY COMMISSIONER SCHEMENAUER:
- Q. Good afternoon, Mr. Fancher.

- 1 A. Good afternoon.
- 2 Q. I just have a few questions. If the rate
- 3 moratorium as requested by UtiliCorp is approved, does
- 4 that mean that any increase in rates proposed by
- 5 Empire must be approved with no investigation by
- 6 Staff?
- 7 A. No. The rate moratorium means that after
- 8 the premoratorium rate case there would be no rate
- 9 proposals for the next five years.
- 10 Q. The premoratorium rate case, does that
- 11 preclude Staff from doing any work on that rate case?
- 12 A. Absolutely not.
- 13 Q. And is that clear in your testimony
- 14 anywhere?
- 15 A. I think it's clear in the testimony that
- that's expected to be a regular rate case proceeding.
- 17 Q. That would occur after the decision is made
- in the merger case?
- 19 A. Well, we will actually -- we expect to file
- 20 that case November the 1st of this year. So the case
- 21 will be in process when the Order comes out on the
- 22 merger.
- 23 Q. So if the Order on the merger approved
- 24 UtiliCorp's requirement that Staff not be involved in
- any, it wouldn't preclude them from finishing that

- 1 case?
- 2 A. No. It's expected in the plan that we have
- 3 filed that that would be a rate -- a fully
- 4 participated rate case with all parties involved.
- 5 Q. Okay. Now, that rate case is being
- 6 generated because of the construction of the State
- 7 Line combined cycle generating unit that you expect to
- 8 come on line in June --
- 9 A. That's correct.
- 10 Q. -- of next year?
- 11 Will this plant be producing additional
- 12 power for Empire?
- 13 A. We will -- yes, it will be for Empire's
- 14 requirements. We need that plant on line whether the
- 15 merger takes place or not.
- Q. And you need it to replace power that you're
- 17 presently purchasing?
- 18 A. Well, there will be some smaller purchase
- 19 contracts that end June the 1st of next year, but we
- 20 needed the plant regardless of that, primarily for our
- 21 load growth.
- 22 Q. You needed it primarily because of what?
- 23 A. Our customer growth and the demands that
- they place on the system have grown over the years.
- 25 So we --

- 1 Q. So you're not replacing a generating unit
- 2 that's presently on line?
- 3 A. We are not.
- 4 Q. And you're not replacing large purchases of
- 5 power that you're making to take care of your load?
- 6 A. No. That's not the primary purpose.
- 7 Q. So you're speculating that you need that to
- 8 take care of future growth in your area?
- 9 A. We're taking -- we're not speculating. We
- 10 need that to take care of growth that has already
- 11 occurred.
- 12 Q. Well, how are you satisfying that growth if
- it's already occurred and you don't have the plant on
- 14 line?
- 15 A. Some short-term purchases for the last few
- 16 years.
- 17 Q. Okay. So in effect it is replacing purchase
- 18 power and then providing for future demands on power.
- 19 You're going to build it so you have some reserve.
- 20 A. Well, it's replacing some short-term
- 21 purchases. When we made this decision a few years
- ago, we tried to look at the possibility of purchasing
- on a long-term contract to supply that load and, quite
- frankly, we just didn't get the offers for people to
- 25 sell us power.

- 1 Q. Okay. Will the new plant, if it's going to
- 2 have some excess capacity, will you be selling power
- 3 off line when peak demands are being experienced by
- 4 other utilities?
- 5 A. On an economy basis, we would do that any
- time if we have power available at peak. This plant
- 7 will have a small amount above our needs for the first
- 8 year and after that will not have any excess.
- 9 Q. Okay. So did you have -- did Empire have
- 10 the option to build this plant and put it on line as a
- 11 merchant plant rather than a base plant?
- 12 A. We could build a merchant plant. The
- problem is we needed the power. Empire load needs the
- power.
- 15 Q. If you build it as a merchant plant and you
- purchase power from it, would you need a rate case?
- 17 A. I think we would. Somehow we have to have
- the capacity payment, whether it's in our own plant or
- 19 purchased. We have to have that capacity payment
- 20 included in rates.
- 21 Q. Okay. I have one -- let's see. I have one
- 22 question on your Schedule RBF-1 on page 6. I don't
- 23 think it's confidential. I want to ask you about
- something that's not on that page. Okay?
- 25 A. Okay. I'm not sure I have the right page

- here that we're not going to refer to.
- 2 O. It's the tax detail.
- 3 A. A tax detail?
- 4 Q. Page 6 of 7 on RBF-1. It's highly
- 5 confidential.
- 6 A. Okay. I'm probably not going to be able to
- 7 answer too many tax questions.
- 8 Q. I didn't see any deferred income tax amount
- 9 there, and you're showing the accelerated tax
- depreciation and straight line depreciation. There's
- 11 a difference between the two that would be a result of
- 12 the tax, and you'd defer the tax because you're paying
- it -- you're not paying it now but you will pay it
- 14 later?
- 15 A. Yes. Page 6 is a detail of the tax
- 16 calculation itself.
- 17 Q. Okay. So --
- 18 A. Showing deductible items and so forth.
- 19 Q. But it didn't indicate any deferred tax
- amounts, right?
- 21 A. That's probably somewhere else in the
- 22 system, not on this particular page.
- 23 Q. And then one last question. On page 5 of
- 24 your direct testimony, you indicate that, that Empire
- 25 positions that are vacant, and I presume as a result

- of job eliminations due to this merger, will be
- 2 included in the cost of service study in the
- 3 premoratorium case as if they were filled. And can
- 4 you explain that a little bit to me on the rationale
- 5 for that?
- A. Yes. We have had a number of people leave
- 7 the company after the merger was announced because
- 8 they either didn't want to face the uncertainty for
- 9 the next year and a half or so or were in a position
- 10 that they felt was going to be eliminated. Even
- 11 before the transition teams had done their work we had
- 12 some people leave. At the current time, we have about
- 13 60 vacant positions. At least 40 of those are
- 14 directly related to the merger.
- What we have proposed in the premoratorium
- rate case is to show the salaries for those positions
- as if those people were there because that, in effect,
- is gaining the early synergies of the merger. And if
- 19 you don't show those as being filled, you're
- 20 automatically flowing through some synergies in the
- 21 premoratorium rate case, which is what we didn't want
- 22 to do.
- Q. If the rate case doesn't go through, are you
- 24 going to fill those positions?
- 25 A. If the rate case --

- 1 Q. I'm sorry. If the merger case doesn't go
- through, would Empire fill those positions?
- 3 A. Yes. In fact, we've been trying to fill
- 4 them. The problem that we have now in attracting new
- 5 employees is that, why would I go to work for a
- 6 company for a few months and then lose my job? So
- 7 we've had trouble filling the positions. It's not
- 8 that we don't want to fill those positions at this
- 9 time.
- 10 Q. Even the 40 that are vacant as a result of
- 11 the merger, you would -- you're still trying to fill
- 12 those?
- 13 A. Well, when I say as a result of the merger,
- 14 individuals left because we announced the merger. We
- 15 didn't want them to leave.
- Q. But you're telling me if the merger fails,
- 17 you would -- you wouldn't use a two-man crew, you'd go
- 18 back to a three-man crew, you'd go back to staffing
- 19 the way it was before the merger was announced; is
- 20 that correct?
- 21 A. Well, yes. These positions don't have
- 22 anything to do between the choice of a two-man or a
- 23 three-man crew. These positions are, for example, the
- 24 controller of the company left. So that's a position,
- yes, we have filled that, but the person that filled

- 1 that position left a vacancy where they were, and all
- of those positions need to be filled for a continuing
- 3 operation.
- Q. So the 60 vacancies that are -- 60 or more
- 5 that have currently occurred, none of those are
- 6 linemen or electricians?
- 7 A. No, sir. There have been some linemen that
- 8 have left, electricians. There have been bargaining
- 9 unit people that have left also.
- 10 Q. But there's no vacant positions for those
- 11 people. You've hired replacements, is that what
- 12 you're telling me?
- 13 A. No, sir. We have some vacant positions
- 14 there also.
- 15 Q. Okay. But those vacancies won't be filled
- if the merger goes through, but if the merger doesn't
- go through, you would hire replacements in those
- 18 positions?
- 19 A. I can't guarantee that in every position
- 20 that we would in either case. The ones that I'm
- 21 familiar with we would need to replace, in the finance
- area we'd certainly need to replace those people that
- 23 left. If the merger closes, then I think the
- 24 positions that are vacant will be compared to where
- 25 the eliminations are going to occur.

- 1 Q. Then as a result of this regulatory
- 2 agreement, I guess, what you're indicating on page 5
- 3 of your direct is that the Staff when they look at
- 4 labor costs to determine a rate increase, that they
- 5 look at all your positions as if they've been filled
- 6 all along and not that they're vacant in order to come
- 7 to a predetermined figure for a rate increase --
- 8 A. That's correct.
- 9 Q. -- in this case?
- 10 A. And that would set the base for the
- 11 moratorium.
- 12 Q. Okay. And then the synergies or the
- 13 savings, I guess, that are currently being experienced
- by Empire, will they fit into the formula any place in
- 15 this rate case?
- 16 A. The savings due to those vacancies?
- 17 Q. Yes.
- 18 A. No. What we're trying to -- what we're
- 19 trying to say is that those are a part of the
- 20 synergies, and, therefore, to get the base that would
- occur prior to synergies, then we need to show those
- 22 as if they were filled.
- 23 Q. So the synergies will include the savings in
- labor costs prior to the merger date; is that what
- you're telling me?

- 1 A. Well, if we didn't show those salaries for
- 2 those positions, we would have, in fact, flowed
- 3 through 60 positions of the 270 already.
- 4 Q. I understand that. But my question, I
- 5 guess, is, the savings that have already occurred and
- 6 are currently occurring to the company because of the
- 7 vacancies, will they be offset against future
- 8 synergies or the rate case or anywhere?
- 9 A. No. I may not be understanding your
- 10 question, but --
- 11 Q. Your company's saving money because you
- don't have people in those positions now, right?
- 13 A. That's correct.
- 14 Q. And those savings won't be reflected in the
- rate case or the future synergies; is that correct?
- 16 A. That's correct.
- 17 Q. Okay. That was my question.
- 18 COMMISSIONER SCHEMENAUER: Thank you.
- 19 That's all I have.
- 20 QUESTIONS BY JUDGE WOODRUFF:
- 21 Q. I have some questions about the health
- 22 benefits issue. Can you tell me how Empire currently
- 23 handles the health premiums for their current
- 24 employees? Do they pay a hundred percent of the
- 25 premium?

- 1 A. No. The 10 percent number that was
- 2 mentioned is approximately correct.
- 3 Q. So right now you're paying 90 percent --
- 4 Empire's paying 90 percent?
- 5 A. That's correct.
- 6 Q. Will that change after the merger with
- 7 UtiliCorp?
- 8 A. Well, for those people that remain employees
- 9 of UtiliCorp, yes, that will change.
- 10 Q. What does UtiliCorp do for their employees?
- 11 A. I couldn't answer that.
- 12 Q. Do you know if they pay a hundred percent of
- the premium or none of the premium for current
- 14 employees?
- 15 A. I do not know.
- 16 Q. Another question is, the retired employees
- for Empire, are they under a different risk pool or
- 18 are they all grouped together with the current
- 19 employees?
- 20 A. The calculation is different for each group.
- 21 We have -- for the retirees we have two groups, I
- 22 believe, under 65 and those over 65 as a separate
- 23 calculation, and it's based on the experience for the
- 24 prior year.
- 25 Q. So presumably health insurance for the

- 1 retirees is going to be more expensive than for the
- general employees or the current employees?
- 3 A. It could be.
- 4 Q. Presuming older people have more health
- 5 problems?
- 6 A. Right. But it's based on the expenses for
- 7 that group. They're not lumped in with current
- 8 employees. It's a lump sum calculation.
- 9 Q. Okay. That's my question.
- JUDGE WOODRUFF: Okay. Back to recross,
- 11 then. IBEW has left for the day, I believe. Empire
- 12 Retirees?
- MR. DEUTSCH: No questions.
- 14 JUDGE WOODRUFF: Okay. Natural Resources?
- MS. WOODS: No questions.
- JUDGE WOODRUFF: Praxair and Springfield are
- 17 also gone for the day. Public Counsel?
- 18 MR. MICHEEL: Yes.
- 19 RECROSS-EXAMINATION BY MR. MICHEEL:
- 20 Q. Mr. Fancher, I think Commissioner
- 21 Schemenauer was asking you some questions regarding
- 22 the premoratorium rate case. Do you recall those
- 23 questions?
- 24 A. Yes, I do.
- 25 Q. And he asked you specific questions about

- the vacancy positions; is that correct?
- 2 A. Yes, he did.
- 3 Q. Are there any other preconditions to the
- 4 premoratorium rate case that the company's asking to
- 5 be decided in this merger proceeding?
- 6 A. There's a number of things that are listed
- 7 in the premoratorium rate case in the regulatory plan,
- 8 yes.
- 9 MR. MICHEEL: Thank you very much,
- 10 Mr. Fancher.
- JUDGE WOODRUFF: Staff?
- MR. DOTTHEIM: No questions.
- JUDGE WOODRUFF: Thank you. Redirect?
- MR. SWEARENGEN: No redirect. Thank you.
- JUDGE WOODRUFF: You may step down.
- 16 (Witness excused.)
- Next witness?
- MR. SWEARENGEN: Mr. Siemek.
- 19 JUDGE WOODRUFF: Welcome back, Mr. Siemek.
- I believe you were sworn yesterday.
- THE WITNESS: Yes, I was.
- JUDGE WOODRUFF: You're still under oath.
- 23 MR. SWEARENGEN: And we tender Mr. Siemek on
- 24 the issue of regulatory plan overall.
- JUDGE WOODRUFF: All right.

- 1 Cross-examination. Again, IBEW has left. Retirees?
- 2 Mr. Deutsch, did you have any questions?
- 3 MR. DEUTSCH: Yes, I think I do.
- 4 VERN SIEMEK testified as follows:
- 5 CROSS-EXAMINATION BY MR. DEUTSCH:
- 6 Q. Hi, Mr. Siemek.
- 7 A. Good afternoon.
- Q. I just wanted to try to clarify something.
- 9 Could you open your testimony, I think, to Schedule
- 10 VJS-2.
- 11 A. Yes.
- 12 Q. First of all, line 2, VJS-2, officers
- severance/retention 1,406,000. Could you tell me what
- 14 that is?
- 15 A. That represents the expected payments to the
- officers of Empire for the change in the control or
- 17 the severance contracts that they have in place with
- 18 the Empire board of directors.
- 19 Q. Okay. And then line 12, curtailment costs
- for retiree medical plan, 2,732,000. What is that?
- 21 A. That represents the special expense to
- 22 the -- to the FAS 106 retirement costs as a result of
- 23 changes in the plan and changes in the -- as I
- 24 understand it, changes in the number of eligible
- employees.

- 1 Q. What are those changes to the FAS 106
- 2 account?
- 3 A. Well, given the fact that there are roughly
- 4 200 net positions being reduced, the population for
- 5 the calculation of retiree medical plans changes
- 6 substantially, and the -- and the changes that were
- 7 agreed to in the purchase agreement also affect the
- 8 calculation, I believe. That information was provided
- 9 to me by Mr. Browning. These calculations were
- 10 provided by Mr. Browning.
- 11 Q. Is that 2.7 million a cost that is going to
- 12 be taken out of the FAS 106 account?
- 13 A. No. It's a -- as I understand it, it's an
- 14 accrual.
- Q. An accrual of a liability?
- 16 A. Well, you're treading on -- I'm treading on
- thin ice to expand on my explanation. I can attempt
- 18 to explain it to you as I understand it, but the more
- definitive answer would probably come from
- 20 Mr. Browning. It is not a cash payment, if that
- 21 answers your question.
- 22 Q. I was just trying to figure out if that is
- an amount of money that you're going to have to spend
- in order to make a change to reduce the benefits of
- 25 the employees and retirees in your EDE system

- currently after the merger?
- 2 A. It's -- I think the answer to that is no, it
- 3 is not an amount that you have to spend.
- 4 Q. Do you know how much you have to spend, if
- 5 at all, to achieve that result of reducing, changing
- 6 the benefit system?
- 7 A. No. I don't believe you spend any money to
- 8 do that.
- 9 Q. Why is it listed under transition/
- 10 transaction costs?
- 11 A. Well, because it's a special expense that
- 12 occurs, again from my understanding, because you are
- 13 changing the calculation, the accounting calculation
- 14 of benefits, of retiree medical costs in the future
- over the entire life of the liability. I am not sure
- 16 I can explain it in any more detail.
- 17 Q. I'll take it up with Mr. Browning.
- 18 A. All right.
- 19 Q. Turn to Schedule VJS-4. This appears to be
- 20 the other side of the equation, Empire District
- 21 synergies, Benefits and Payroll Taxes. Lines 1 and 2,
- 22 retiree medical bargaining plan, and then right below
- 23 that, line 2, retiree medical non-bargaining plan.
- 24 It's got a series of numbers under what appear to be
- 25 the years 2001 through 2010.

- 1 Is this an effort to track cost savings as a
- 2 result of the merger of the companies and the
- 3 transition of the Empire employees and retirees into
- 4 the UCU health care plan?
- 5 A. It includes that impact. It also, I
- 6 believe, includes the impact of the reduced number of
- 7 employees, as I mentioned earlier.
- 8 Q. Could you explain this exhibit to me? For
- 9 instance, retiree non-bargaining plan, who is in that
- 10 line? What is that composed of?
- 11 A. Well, these are actually -- this is actually
- information from Mr. Browning's direct testimony. I'm
- 13 not sure if that's Schedule RBB-6 or RBB-8. I don't
- have the cross-reference with me.
- 15 Q. Do you know who those retirees in the
- 16 non-bargaining plan are?
- 17 A. I would have to defer to Mr. Browning, but I
- 18 presume it is the employees that are not covered by
- 19 the IBEW contract.
- 20 Q. Would it also include retirees?
- 21 A. Oh, I'm sorry. I believe it includes both
- 22 active employees and retired employees.
- 23 Q. And would those numbers under there, for
- instance a negative 2,310,000 for 2001, as far as
- 25 synergies, does that mean that it would -- it's not a

- 1 synergy?
- 2 A. That's correct. It's a negative synergy or
- 3 a cost, an accounting -- an accrual cost in that
- 4 instance.
- 5 Q. But then following after that, starting in
- 6 2002, there appear to be costs listed ranging from
- 7 1.58 million in 2002 up to 2.84 million in 2010 that
- 8 are cost synergies?
- 9 A. 2.848, yes. That's correct.
- 10 Q. Does this represent that those are the
- 11 yearly costs that will be saved by having the retirees
- 12 and the non-bargaining plan employees pay 100 percent
- of their health insurance premiums?
- 14 A. I don't think it could be exactly described
- 15 that way. There are other -- there are other things
- that impact that line, for example the number of
- 17 employees because of the position reductions. There
- is a reduction in the level of cost for retiree
- 19 medical costs in the future. If you --
- 20 Q. You're not going to lose any retirees as a
- result of the merger?
- 22 A. No, but --
- Q. I hope you're not.
- 24 A. I hope not also. This covers the retiree
- 25 medical -- retiree medical costs for all current and

- 1 future retirees of Empire and the non-bargaining --
- 2 under the non-bargaining plan.
- 3 If there are 50 less current employees
- 4 because of position eliminations, then future costs of
- 5 the retiree medical plan would be less because there
- 6 would be 50 less people in that plan. That's what I
- 7 was trying to point out.
- 8 Q. Okay. But this is your projection of what
- 9 the savings would be? Regardless of the number of
- 10 retirees or employees after the merger, this is your
- 11 projection of what the savings from the merger would
- be by having, as I understand it, both employees and
- 13 retirees go to the UCU health care plan where a
- 14 hundred percent of the health care costs are paid by
- 15 the employee or the retiree?
- 16 A. Well, the specifics of your question I
- 17 probably would need to defer to Mr. Browning.
- 18 MR. DEUTSCH: Okay. I don't have any other
- 19 questions, your Honor.
- JUDGE WOODRUFF: Thank you. Natural
- 21 Resources?
- MS. WOODS: No questions.
- JUDGE WOODRUFF: Public Counsel?
- MR. MICHEEL: Yes, your Honor.
- 25 CROSS-EXAMINATION BY MR. MICHEEL:

- 1 Q. Mr. Siemek, could you turn to your
- 2 Schedule VJS-2, and I believe Mr. Deutsch also talked
- 3 with you about this schedule. On line 6 there you
- 4 have a number of severance payments for non-officer
- 5 key employees; is that correct?
- A. Yes.
- 7 Q. And that amount is what?
- 8 A. \$998,000. I'm sorry. \$998,800.
- 9 Q. So those are the 22 employees that
- 10 Mr. Fancher had talked about earlier; is that correct?
- 11 A. I believe that's correct.
- 12 Q. So you have the five officers and directors
- shown on line 2 and then the 22 managers shown on line
- 14 6; is that correct?
- 15 A. Yes.
- MR. MICHEEL: Thank you, Mr. Siemek.
- JUDGE WOODRUFF: Staff?
- MR. DOTTHEIM: No questions.
- JUDGE WOODRUFF: Come up to the Bench.
- 20 Chair Lumpe?
- 21 QUESTIONS BY CHAIR LUMPE:
- 22 Q. Mr. Siemek, on the discussion about the
- 23 medical payments for the retirees, there was some
- 24 discussion this morning, I think, and somewhere in the
- 25 testimony that someone said that that was a deal

- 1 breaker if you did not address the medical care of the
- 2 retirees and so a compromise was arrived at.
- 3 Since the pension plans for the retirees was
- 4 grandfathered, what would have been the difference in
- 5 cost of grandfathering instead of coming to the
- 6 compromise that you did?
- 7 A. I'm sorry.
- 8 Q. Is that anywhere in here?
- 9 A. No, it's not. That would have been -- if it
- 10 was calculated, would have been part of the
- 11 negotiation team discussions, and I do not have any
- information that would tell me what that cost would
- 13 be.
- Q. So I really wouldn't -- there's nowhere that
- 15 you know of that number might be that if you had
- grandfathered the medical for the retirees as opposed
- 17 to the phase-out?
- 18 A. I can't -- there's nowhere that I know of
- 19 that that information would be. It would --
- 20 Q. Is there any way of calculating it?
- 21 A. Well, it's -- I can tell you that it
- 22 probably is less than \$18 million or -- sorry --
- 23 \$19 million.
- Q. And the compromise, what was that?
- 25 A. I'm sorry. That represents the compromise.

- 1 Q. The compromise is less than 19 million?
- 2 A. And the only reason I can say that is
- 3 because on my schedule that we -- that Mr. Deutsch and
- 4 I just discussed, there's a total synergies amount
- 5 that represents retiree medical synergies. That's
- 6 \$20 million, and some part of that is from the
- 7 compromise, and some cost that was charged against
- 8 that is from the compromise, but I don't have detailed
- 9 information.
- 10 Q. If 20 million were the synergies, would it
- 11 be too simplistic to say that whatever less than
- 12 19 million is, I don't know what that number is, plus
- 20 million, is that what you're suggesting? I mean,
- 14 if synergies from that one item are 20 million, then
- 15 could I draw that conclusion?
- 16 A. Not very accurately.
- 17 Q. Okay.
- 18 A. The 20 million already represents the
- 19 compromise. So the synergies would have been a higher
- 20 number without the compromise, and I don't know what
- 21 that information was either. I can just refer to the
- 22 20 million to say that that's probably the closest to
- 23 a number that I would have access to. So it can give
- you perhaps a general range, but it could be anywhere
- from 10 to \$30 million, and I don't know that.

- 1 Q. All right. And you wouldn't be able to
- 2 calculate that?
- 3 A. I would not. You need to be an actuary to
- 4 calculate this kind of information.
- 5 CHAIR LUMPE: Thank you.
- 6 JUDGE WOODRUFF: Commissioner Schemenauer?
- 7 COMMISSIONER SCHEMENAUER: No questions.
- JUDGE WOODRUFF: I have no questions. So
- 9 recross based on questions from the Bench, beginning
- 10 with Empire Retirees?
- 11 RECROSS-EXAMINATION BY MR. DEUTSCH:
- 12 Q. Going back to the question Chair Lumpe was
- asking, you said 10 to \$30 million. You're not
- talking about, like -- that's over, what, ten years?
- 15 A. That's over the ten years that's covered by
- 16 this schedule.
- 17 Q. So on an annual basis it -- yeah. And I
- 18 understand. It's becoming very clear to me,
- 19 Mr. Siemek, that you don't really -- you put the
- 20 numbers down, but I'll have to look elsewhere for my
- 21 details.
- 22 But I just want to get clear that when we're
- 23 talking about dollars of synergy, we're talking about
- 24 perhaps \$10 million in synergies over a period of time
- which the company projects that it may achieve

- 1 \$383 million in savings and synergies for comparative
- 2 purposes?
- A. Perhaps 10, perhaps 30.
- 4 Q. Perhaps a larger amount?
- 5 A. Right.
- 6 Q. Some amount, though?
- 7 A. Right.
- 8 Q. That would indicate that -- \$10 million
- 9 sounds like a lot of money to me, but the comparative
- 10 number as to what portion of those employee and
- 11 retiree health insurance premiums represents a savings
- 12 compared to the total savings from the merger is
- something on a scale of 10 million as opposed to
- 14 380 million?
- 15 A. Perhaps is 10 million.
- 16 Q. Am I right about the 383 million or is that
- 17 going to be lower than --
- 18 A. Let me refresh my memory.
- 19 Q. Well, that was from somebody else's
- 20 testimony. I don't know that it was from yours. I'll
- 21 leave that go.
- MR. DEUTSCH: No further questions.
- JUDGE WOODRUFF: Okay. Natural Resources?
- MS. WOODS: Nothing. Thank you.
- JUDGE WOODRUFF: Public Counsel?

1	MR. MICHEEL: No.
2	JUDGE WOODRUFF: Staff?
3	MR. DOTTHEIM: No questions.
4	JUDGE WOODRUFF: All right. Redirect?
5	MR. SWEARENGEN: No redirect. Thank you.
6	JUDGE WOODRUFF: Mr. Siemek, you may step
7	down.
8	THE WITNESS: Thank you.
9	(Witness excused.)
10	JUDGE WOODRUFF: And I believe that
11	completes UtiliCorp's information on the regulatory
12	plan - overall; is that correct?
13	MR. SWEARENGEN: That is correct.
14	JUDGE WOODRUFF: All right. For Staff then?
15	MR. DOTTHEIM: Staff would call as its first
16	witness on regulatory plan - overall Mr. Mark L.
17	Oligschlaeger.
18	JUDGE WOODRUFF: And Mr. Oligschlaeger, you
19	were sworn yesterday. So you're still under oath. Is
20	he tendered for cross-examination?
21	MR. DOTTHEIM: Yes. I'm sorry. At this
22	point I'd like to tender Mr. Oligschlaeger for
23	cross-examination.
24	JUDGE WOODRUFF: Okay. For
25	cross-examination, then, starting with Natural

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- 1 Resources?
- MS. WOODS: No questions. Thank you.
- JUDGE WOODRUFF: IBEW is not here anymore,
- 4 Retirees?
- 5 MR. DEUTSCH: No questions of this witness.
- 6 JUDGE WOODRUFF: Praxair and Springfield are
- 7 not here today. Public Counsel?
- 8 MR. COFFMAN: No questions.
- 9 JUDGE WOODRUFF: UtiliCorp?
- 10 MR. SWEARENGEN: I have a few. Thank you,
- 11 your Honor.
- 12 MARK L. OLIGSCHLAEGER testified as follows:
- 13 CROSS-EXAMINATION BY MR. SWEARENGEN:
- 14 Q. Mr. Oligschlaeger, the issue here is
- regulatory plan overall; is that correct?
- 16 A. Yes.
- 17 Q. Once again, let's make sure. Is it your
- 18 understanding that, under the proposed regulatory
- 19 plan, the rate levels at which the present Empire
- 20 customers will receive service during the five-year
- 21 rate moratorium period will be set in what we've been
- talking about here as the premoratorium rate case?
- 23 A. That's my understanding.
- Q. And to make it clear, is it your
- 25 understanding that the Staff and everybody else that

- wants to will be able to participate fully in that
- premoratorium rate case?
- 3 A. That's my understanding as well.
- 4 Q. That the moratorium which would prevent
- 5 UtiliCorp from filing a rate case and which would
- 6 prevent the Staff from bringing a complaint against
- 7 the Empire rates would not take effect until that
- 8 premoratorium rate case has been decided. Is that
- 9 your understanding?
- 10 A. Yes, it is.
- 11 Q. Is it true that representatives of Empire
- 12 have had discussions with representatives of the Staff
- about the timing of the filing of that premoratorium
- 14 rate case?
- 15 A. Yes.
- 16 Q. Would you agree that at one time Empire was
- 17 considering filing that case perhaps as early as
- 18 August or September of this year?
- 19 A. The date September 1st sticks out in my
- 20 mind.
- Q. Were you a participant in any of those
- 22 discussions concerning the timing of the filing of
- 23 that case?
- 24 A. I was in some discussions, not all.
- 25 Q. Is it your understanding that, based on

- 1 those discussions, the anticipated filing date for
- that case will now be around the first of November?
- 3 A. That is my understanding of the current
- 4 plans.
- 5 Q. If that happens, if the Empire District
- 6 Electric Company does file tariffs designed to
- 7 increase its electric rates sometime around the first
- 8 of November of this year, when would you anticipate
- 9 that that case would be decided?
- 10 A. It would have to be decided within the
- 11 11-month operation of law period, which would run
- approximately to October 1st of 2001.
- 13 Q. And then, as I think you have indicated,
- 14 those rates would be in effect for five years if the
- 15 proposed regulatory plan is adopted which includes the
- 16 five-year rate moratorium; is that true?
- 17 A. That's true, with the exception of the
- 18 so-called kick-out clauses or back door clauses which
- 19 were discussed by some witnesses earlier, if those
- 20 would happen to be implemented or take effect.
- 21 Q. There would also be the possibility, would
- there not, that someone such as the Office of Public
- 23 Counsel or some other proper party could bring a
- 24 complaint against those rates during that period of
- 25 time which would lead to a change in those rates?

- 1 A. I believe they would retain that right, yes.
- 2 Q. Then once again under the post-moratorium
- 3 rate case, is it your understanding that UtiliCorp is
- 4 proposing a \$3 million minimum cost of service
- 5 reduction?
- 6 A. That is part of their regulatory plan.
- 7 Q. And that would be for years six through ten
- 8 after the closing of the merger; is that not correct?
- 9 A. Under their proposal, yes.
- 10 Q. Would you characterize that \$3 million
- 11 reduction in cost of service as a benefit?
- 12 A. If it were -- if it were to be possible to
- 13 accurately track merger savings and merger costs in
- order to determine whether the \$3 million provision
- 15 would need to be kicked in, so to speak, or not, it
- 16 would be a benefit. My own belief is that it will not
- be possible a tracking mechanism to effectively
- 18 enforce the minimum \$3 million benefit.
- 19 Q. You and I have been doing this too long, for
- 20 too many years, because that was going to be my very
- 21 next question. I was going to refer you to page 32 of
- your testimony where you say that the process of
- 23 guaranteeing a certain level of merger benefits can
- only work if UtiliCorp can, in fact, track merger
- savings, and that's your testimony; is that right?

- 1 A. That is correct.
- 2 Q. If UtiliCorp could, in fact, track merger
- 3 savings, would you concede that its proposed
- 4 regulatory plan could work?
- 5 A. That would not change my mind certainly
- about the overall recommendation that the overall
- 7 regulatory plan should be rejected. I think there's
- 8 still plenty of other things wrong with that plan.
- 9 However, if it were possible to track merger
- 10 savings accurately and to impute costs -- or impute
- into costs of service some level of minimum merger
- benefit guarantees, obviously that would be better
- 13 than the situation we face now.
- 14 Q. Your real view, though, your real opinion is
- that it's impossible to track merger savings, or
- 16 nearly impossible?
- 17 A. Nearly or practically impossible is how I
- 18 would express it.
- 19 Q. And is that because it would require a
- 20 comparison between actual financial results achieved
- 21 after a merger and compare those to what those
- 22 financial results would have been for the entity if
- the merger had not been completed?
- 24 A. That is one aspect of the problem. The
- other aspect is the difficulty in determining what

- 1 impact exactly the merger had on the actual financial
- 2 results.
- 3 Q. My memory is from the UtiliCorp/St. Joe
- 4 merger case that you raised the possibility that the
- 5 rates which would result in the post-moratorium rate
- 6 case in that proceeding would be higher if the merger
- 7 would be approved than they would have been for
- 8 St. Joe otherwise. Do you recall that testimony?
- 9 A. That's certainly my belief, yes.
- 10 Q. Would that also be your testimony in
- 11 connection with the proposed UtiliCorp/Empire merger,
- in other words, that rates for Empire's customers in
- 13 the future will be higher than they would have been if
- 14 the merger does not take place?
- 15 A. Yes. Our analysis of the merger, estimated
- 16 merger costs and savings would suggest that result,
- and the lack of an effective tracking mechanism makes
- 18 the difficulty in making sure that costs actually
- 19 don't increase due to the merger a problem. You can't
- 20 be sure that costs won't increase.
- 21 Q. During the course of the hearing in the
- 22 St. Joe/UtiliCorp merger case, you made a statement,
- 23 and I think I'm quoting you accurately here, I think
- you said, To make any kind of hard and fast finding in
- 25 terms of actual savings exceeding actual costs, we

- 1 would have to put forward some evidence of what the
- 2 likely stand-alone cost of St. Joe Light & Power
- 3 Company would be. Do you recall making that
- 4 statement?
- 5 A. I'm sorry. Can you read that again?
- 6 Q. To make any kind of hard and fast finding in
- 7 terms of actual savings exceeding actual costs, we
- 8 would have to put forward some evidence of what the
- 9 likely stand-alone costs of St. Joe Light & Power
- 10 Company would be.
- 11 A. Yes, I recall making that statement.
- 12 Q. Would that also be true in this case with
- 13 respect to savings exceeding costs with respect to the
- 14 Empire/UtiliCorp merger?
- 15 A. Yes. The tracking problem works both ways,
- against either the company in asserting merger savings
- and the Staff in asserting a merger shortfall in a
- 18 future rate proceedings.
- 19 Q. And to do that, either for the company to do
- 20 it or the Staff to do it, you would say that, in the
- 21 case of Empire, five years after the post-moratorium
- 22 rate case we'd have to look back and see what would
- 23 have happened to Empire had the merger not occurred?
- 24 A. To do it correctly, yes, I believe you would
- 25 have to do that.

- 1 Q. And I think you also said in the St. Joe
- 2 case that that would be an exercise in speculation.
- 3 Do you recall that testimony?
- 4 A. Yes.
- 5 Q. And would you make the same statement in
- 6 this case with respect to the UtiliCorp/Empire merger?
- 7 A. Yes.
- 8 Q. So in other words, even though you're
- 9 arguing in this case that the costs will exceed the
- 10 benefits of the transaction, whether or not rates
- 11 under an Empire stand-alone company will be lower in
- 12 five years in the future or higher if the merger does
- not occur cannot be demonstrated or proven with
- reasonable accuracy; would you agree to that?
- 15 A. Yes.
- 16 Q. You can't prove it now, that the rates will
- 17 be higher for Empire in the future if the merger
- 18 occurs?
- 19 A. No. That's obviously dependent upon future
- 20 events.
- 21 Q. And five years from now, you won't be able
- 22 to prove it either because you would have to speculate
- as to what would have happened with respect to a
- 24 stand-alone Empire?
- 25 A. Once again, that's one of the reasons why

- 1 it's practically impossible to track the actual
- 2 financial impact of a merger.
- 3 MR. SWEARENGEN: That's all I have. Thank
- 4 you.
- 5 JUDGE WOODRUFF: All right. Questions from
- 6 the Bench, Chair Lumpe?
- 7 CHAIR LUMPE: I have no questions.
- 8 JUDGE WOODRUFF: Commissioner Schemenauer?
- 9 COMMISSIONER SCHEMENAUER: I have a few.
- 10 QUESTIONS BY COMMISSIONER SCHEMENAUER:
- 11 Q. Good afternoon.
- 12 A. Good afternoon.
- 13 Q. In your rebuttal testimony on page 11,
- 14 you're discussing the regulatory plan, and I think
- that's what you're up here to talk about. On line 12
- 16 through the bottom of the page, you're talking
- about -- you're talking about the regulatory plan as
- proposed. On line 15, they're proposing that Empire
- 19 be allowed to recover 50 percent of the acquisition
- 20 premium for the return of any rate base return on this
- amount. Now, 50 percent of the acquisition premium
- 22 would be 135 million?
- 23 A. Based on the --
- Q. The 270 that they gave us?
- 25 A. -- current estimate. Now, there will also

- 1 by year five there will be, as I understand it, five
- 2 years worth of amortization applied to the original
- 3 balance of the acquisition adjustment.
- 4 Q. Okay. Now, when I talked about the
- 5 acquisition adjustment yesterday, I think we concluded
- 6 that, in addition to the 270 million, there's
- 7 \$29 million worth of interest on the acquisition
- 8 premium annually?
- 9 A. A carrying cost?
- 10 Q. Yes.
- 11 A. The company is seeking recovery of that
- 12 carrying cost or at least 50 percent of it. I'm not
- familiar with the \$29 million quantification.
- 14 Q. I think it was in Mr. Siemek's schedule. I
- asked him about it. So then 50 percent that they're
- 16 wanting to recover would be 135 million plus five
- years worth of interest at 29 million a year less
- 18 the -- less 50 percent of that.
- 19 And then they want -- they're also asking on
- 20 line 17, they want an amortization of the transaction
- 21 costs and costs to achieve, both without rate base
- 22 treatment. That's \$33 million, I think is what
- 23 Mr. Siemek said these costs to achieve were. So that
- 24 would also be in this post-moratorium rate case?
- 25 A. As I understand it, they're proposing a

- 1 ten-year amortization of the, what they call the costs
- 2 to achieve, what the Staff would call both transaction
- 3 costs and costs to achieve. Five years of that
- 4 amortization would run before rates would reflect that
- 5 actual amortization in the post-moratorium rate case.
- 6 Q. So half of it would be gone?
- 7 A. Right.
- 8 Q. Already amortized?
- 9 A. Amortized.
- 10 Q. And so the trade-off on this is this
- \$3 million reduction a year for the ratepayers?
- 12 A. That is what they purport will be the
- 13 benefit flow to customers in each of years six through
- ten if they're -- assuming that a tracking system is
- in place to actually enforce or make that possible.
- 16 Q. So the company is stating that the synergies
- from the merger will offset 50 percent of the
- 18 acquisition premium and the amortization of the
- 19 transaction in cost to achieve, that all those will be
- 20 offset to synergies, and then in addition the
- 21 ratepayers would receive a \$3 million decrease?
- 22 A. As I understand the way the plan would work,
- 23 they would retain enough synergies to directly recover
- 50 percent of a return of and a return on the
- 25 acquisition adjustment. The ten-year amortization of

- 1 costs to achieve, and actually, to be totally
- 2 accurate, I think some of the costs to achieve are
- 3 actually proposed to be amortized over 40 years.
- 4 And after you take those into account, plus
- 5 the fact that the increased level of corporate
- 6 allocated costs that will go to Empire customers as a
- 7 result of this merger, what is left is the 3 million
- 8 per year that is allegedly available to go to
- 9 customers as of year six.
- 10 And that's -- as has been explained in
- 11 testimony, that's approximately -- if customers
- 12 actually get the 3 million per year for years six
- 13 through ten, that will be 3 percent of the total
- 14 merger savings that would be available over the
- 15 ten-year period with the company retaining in effect
- 16 the other 97 percent.
- 17 Q. So why wouldn't the post-moratorium rate
- 18 case just be to take the rates that were set at the
- 19 premoratorium rate and reduce them by \$3 million a
- 20 year and forget about everything else?
- 21 A. As I understand the proposal, it -- or the
- 22 company is taking the possibility that their
- 23 non-merger revenue requirement may change up or down,
- 24 and that would possibly increase the rate reduction
- 25 that might otherwise go to customers or it might

- 1 offset the rate reduction associated with the 3
- 2 million cause for even a rate increase.
- 3 Q. So there's really no guarantee that
- 4 customers will see a \$3 million rate decrease; it's
- 5 just whatever the rate increase was, it could be
- 6 reduced by 3 million?
- 7 A. Their minimum benefit is a purported
- 8 guarantee of a revenue requirement benefit. They do
- 9 $\,$ not guarantee it will ever come in the form of a rate
- 10 decrease.
- 11 Q. That's what I was trying to get out.
- 12 MR. SCHEMENAUER: I think that's all I have.
- 13 Thank you.
- 14 OUESTIONS BY JUDGE WOODRUFF:
- 15 Q. I have a question about the tracking system
- 16 and the \$3 million cost reduction that's guaranteed in
- 17 years six through ten. It's been referred to as a
- guarantee, but now you're testifying that the tracking
- 19 system has to be functioning and workable before that
- 20 guarantee kicks into effect. Can you explain that to
- 21 me?
- 22 A. Sure. Conceptually how the company's
- 23 proposal works is the assumption that we will be able
- 24 to go in the year five post-moratorium rate case,
- 25 examine test year financial results, determine what

1	the impact of the merger has been, specifically what
2	the merger savings incurred to date has been, compare
3	that to the target level of the \$3 million of minimum
4	merger savings, and if there's a shortfall of actual
5	merger savings, net merger savings compared to the
6	target, then they would propose to impute in effect
7	additional savings into the test year to give the
8	customers the benefit of that \$3 million in merger
9	savings whether the company's actually achieved that,
10	in fact, or not.
11	Now, the problem with that is that assumes a
12	very black and white situation that we can see the
13	difference between actual savings and the \$3 million
14	and adjust the numbers so that the \$3 million is
15	reached one way or the other.
16	The reality is, any effort to track merger
17	savings at best will give you answers that are very
18	much shades of gray in which it will be, I think it's
19	clear, subject to much dispute by the parties in terms
20	of whether this merger savings was actually created as
21	a result of the merger, whether it could have been
22	created by the companies on a stand-alone basis,
23	whether the benchmark perhaps was something that was
24	appropriate, whether it whether the benchmark
25	itself reflected the abilities of the companies to

- 1 improve or become productive over time on a
- 2 stand-alone basis.
- 3 There's any number of possible disputes and
- 4 disagreements associated with post-merger estimates of
- 5 actual merger savings achieved.
- 6 Q. Now, suppose they come in in that five --
- 7 that post-moratorium rate case and the Commission at
- 8 that time decides that, Sorry, you've not met your
- 9 burden of proof. You haven't proven any merger
- 10 savings. The Commission finds that it's zero. Do the
- 11 ratepayers get the \$3 million?
- 12 A. Under their proposal, they would get the
- 13 \$3 million, or at least that's how I interpret it.
- 14 You might ask the company witnesses.
- 15 Q. Okay. So it is guaranteed to that extent?
- 16 A. To that extent. Now, there are other
- 17 scenarios. I think we saw, it was alluded to
- 18 yesterday in the Kansas proceeding at West Plains, the
- 19 parties had very different estimations of actual
- 20 merger savings associated with the Centel acquisition
- 21 that UtiliCorp made a number of years ago. The KCC
- 22 had to make decisions of who had the best evidence and
- 23 so on, and I assume the result was pretty much
- somewhere they split it down the middle or divided the
- 25 baby, so to speak.

1	Now, the problem is, once again, without
2	hard and fast evidence or knowledge of what actual
3	merger savings has been, what the KCC did in effect
4	was a guess, and that guess could be materially
5	different than the actual level of merger savings
6	achieved, and whether that guess was below the level
7	of actual savings achieved or above it, in other
8	words, it could go either in favor of the company or
9	against the company.
10	But the problem is any determination I
11	think the determination the KCC made last year or the
12	determination the Missouri Commission will make in the
13	future under this plan is subject you can never be
14	certain or you can never be even sure with any degree
15	of confidence that the judgment that this Commission

19 Q. Is that a problem more for the Commission 20 five years from now than it is for the Commission

would make would actually even come close to actual

merger savings achieved, which by definition is a

21 today?

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22 A. You can probably make some fairly

number that's unknown.

- 23 intelligent guess in terms of some immediate merger
- 24 impacts immediately after a merger closes, because
- employee positions will be reduced and so on.

1	As you go out further in time, once again,
2	because we've seen the trends of companies over time
3	reducing their employee levels, then you become I
4	think by definition you have become less and less sure
5	that some level of employee reductions, just to use
6	that for an example, could not have been achieved by
7	the company on a stand-alone basis.
8	JUDGE WOODRUFF: Commissioner Simmons, would
9	you like an opportunity to ask questions of this
10	witness?
11	COMMISSIONER SIMMONS: I don't have any
12	questions. Thank you, sir.
13	JUDGE WOODRUFF: Thank you. I have no other
14	questions. So we'll go back to recross based on
15	questions from the Bench, and Natural Resources?
16	MS. WOODS: Nothing, thank you.
17	JUDGE WOODRUFF: The Retirees?
18	MR. DEUTSCH: No questions.
19	JUDGE WOODRUFF: And Praxair and Springfield
20	are not here. Public Counsel?
21	MR. COFFMAN: Yes, just one.
22	RECROSS-EXAMINATION BY MR. COFFMAN:
23	Q. Mr. Oligschlaeger, in your answers to
24	Commissioner Schemenauer you were discussing your

understanding of the acquisition premium costs. Are

- 1 you familiar with Schedule VJS-1 of Mr. Siemek's
- 2 direct testimony?
- 3 A. Yes, I am.
- 4 Q. Do you have a copy of that with you?
- 5 A. I'm there.
- 6 Q. Okay. And if I could direct you to Roman
- 7 Numeral VI, the premium costs as that's broken down in
- 8 one, two, three there under Roman Numeral VI. Do
- 9 those line items refer to the components of the
- 10 acquisition premium costs as estimated by the company
- and to which you were referring in your answers to
- 12 Commissioner Schemenauer?
- 13 A. Yes.
- 14 Q. And just if you could briefly describe your
- 15 understanding of line 1 there, return on premium, what
- does that reflect?
- 17 A. It reflects inclusion of the premium in rate
- 18 base or what Commissioner Schemenauer referred to as
- 19 carrying costs.
- 20 Q. And the first column, that shows the
- 21 estimate in years one through five, and the second
- 22 column estimates for years six through ten; is that
- 23 correct?
- 24 A. Yes.
- 25 Q. And why would the amount in the second

- 1 column be slightly less?
- 2 A. Because once you begin amortizing the
- 3 premium, and I believe the company's proposing a
- 4 40-year amortization period, every year you would take
- 5 the amount of the annual amortization and reduce the
- for the following forms of the following fore
- 7 declining cost.
- 8 Q. If you could just briefly describe what you
- 9 understand lines 2 and 3 to be.
- 10 A. Okay. Line 2, amortization of premium,
- 11 reflects again the amortization -- the proposed
- 12 amortization of the acquisition adjustment balance
- over 40 years. Line 3 reflect non-tax-deductibility
- of the premium, reflects the fact that the -- as I
- 15 understand it, the current IRS code does not allow the
- 16 company to deduct the premium amortization for tax
- 17 purposes.
- 18 Therefore, to give it rate -- what they're
- 19 proposing to give full rate recovery of 50 percent of
- the premium, if that makes sense, you have to factor
- 21 up the amount of the annual amortization by
- 22 approximately 60 percent in order to allow the company
- 23 to recover the additional income taxes associated with
- 24 the premium.
- 25 Q. Thank you for that clarification.

- 1 MR. COFFMAN: That's all that I have.
- JUDGE WOODRUFF: And for UtiliCorp?
- 3 MR. SWEARENGEN: Just a couple.
- 4 RECROSS-EXAMINATION BY MR. SWEARENGEN:
- 5 Q. Mr. Oligschlaeger, in response to several
- 6 questions from the Bench you talked about again how
- 7 difficult it will be in that post-moratorium rate case
- 8 to measure what you would call merger savings.
- 9 Would you agree that most of the forecasted
- 10 merger savings in this case are in the areas of joint
- 11 dispatch and off-system sales from the company's
- 12 standpoint?
- 13 A. Just looking -- well, I'm still turned to
- 14 Schedule VJS-1 attached to Mr. Siemek's direct
- 15 testimony. Just looking at the category one operating
- 16 costs on that schedule, I believe it reflects that
- 17 approximately half the total savings is in the
- 18 so-called dispatching and generation savings category.
- 19 Q. And how much is that amount? Let me ask you
- 20 this question. The number that sticks in my mind is
- 21 approximately \$100 million. Does that sound correct?
- 22 A. Actually, over the ten years, the total
- 23 estimated savings for dispatching and generation would
- 24 be in excess of that and probably closer to
- 25 200 million.

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- 2 this merger case that any savings in these areas, in
- 3 the area of joint dispatch and off-system sales, would
- 4 be considered merger related, wouldn't that eliminate
- 5 the measurement of those savings as an issue in that
- 6 rate case five years from now?
- 7 A. I'm sorry. Again, could you repeat that?
- 8 Q. If the Commission in this case would decide
- 9 that any savings in the area of joint dispatch and
- 10 off-system sales would be considered merger related,
- 11 wouldn't that solve the problem of measuring those
- 12 costs, those savings in the post-moratorium rate case
- 13 five years from now?
- 14 A. Well, yes, if the Commission were to direct
- 15 the parties to assume that those are merger related,
- 16 that would, I guess, solve a problem -- solve the
- 17 problem in a sense.
- 18 Q. And likewise, if benchmarks are established
- 19 now in this merger case for other areas of cost so
- 20 that they could be measured five years from now in the
- 21 post-moratorium rate case, wouldn't that solve the
- 22 problem with respect to those areas of cost as well?
- 23 A. Yeah. And like the earlier example
- 24 reflecting the dispatching and generation savings, it
- 25 would solve the problem of agreement on a mechanical

- 1 process. I would still state it does not solve the
- 2 real problem of the ability to measure merger savings
- 3 after the fact.
- 4 MR. SWEARENGEN: Okay. Thank you. That's
- 5 all I have.
- JUDGE WOODRUFF: Any redirect?
- 7 MR. DOTTHEIM: Yes.
- 8 REDIRECT EXAMINATION BY MR. DOTTHEIM:
- 9 Q. Mr. Oligschlaeger, you've been asked --
- JUDGE WOODRUFF: Your microphone.
- 11 BY MR. DOTTHEIM:
- 12 Q. Mr. Oligschlaeger, you've been asked a
- 13 number of questions regarding the \$3 million guarantee
- 14 and the post-moratorium rate case. In particular,
- Mr. Swearengen asked you to assume that tracking would
- 16 work.
- Does the Staff have any concerns about the
- 18 \$3 million guarantee in addition to tracking?
- 19 A. As stated in my rebuttal testimony, the
- 20 \$3 million over five years represents what is clearly
- 21 an immaterial and insignificant amount of total merger
- 22 savings over the ten-year period that would be covered
- 23 by the regulatory plan.
- I've stated in testimony, if the Commission
- 25 would embark on an approach of trying to determine

- 1 what share of merger savings should go to customers,
- 2 in the past we have suggested that a minimum of
- 3 50 percent over a period of time should go to
- 4 customers unless there are weighty reasons of public
- 5 interest that would suggest some other outcome.
- 6 MR. DOTTHEIM: One moment, please.
- 7 BY MR. DOTTHEIM:
- 8 Q. Mr. Oligschlaeger, if I could direct you to
- 9 Schedule VJS-1 in regards to some questions that you
- 10 received from Mr. Coffman, and I'd like to direct you
- 11 to the line vi, premium costs and the lines below
- 12 that, one, two, three and four. Are those average
- 13 annual costs in those lines?
- 14 A. Yes. There are two columns on
- 15 Schedule VJS-1. The first column represents average
- amounts over the first five years, the second column
- average amounts over the second five years or years
- 18 six through ten.
- 19 Q. Those are not total costs, then, are they?
- 20 A. No. They are average annual costs.
- 21 MR. DOTTHEIM: One moment, please. No
- 22 further questions.
- JUDGE WOODRUFF: All right. Thank you. You
- 24 may step down.
- 25 (Witness excused.)

- 1 Go ahead and call your next witness.
- 2 MR. DOTTHEIM: The Staff calls as its next
- 3 witness Mr. Cary Featherstone.
- 4 (Witness sworn.)
- 5 MR. DOTTHEIM: At this time I'd like to have
- 6 marked as Exhibit No. 702 the rebuttal testimony of
- 7 Cary G. Featherstone.
- 8 (EXHIBIT NO. 702 WAS MARKED FOR
- 9 IDENTIFICATION.)
- JUDGE WOODRUFF: You may inquire.
- 11 CARY FEATHERSTONE testified as follows:
- 12 DIRECT EXAMINATION BY MR. DOTTHEIM:
- 13 Q. Mr. Featherstone, do you have any
- 14 corrections to make at this time to your rebuttal
- testimony that's been marked as Exhibit No. 702?
- 16 A. Yes. I just have one that I know of. Staff
- 17 counsel pointed out that page 36, line 15, I got the
- names wrong. It should be, instead of Robert, it
- 19 should be Richard Green, who is chief executive
- 20 officer and chairman of the board of UtiliCorp United,
- Inc. That's the only one I have that I know of.
- MR. DOTTHEIM: I tender Mr. Featherstone for
- 23 cross-examination.
- JUDGE WOODRUFF: Do you offer 702 also?
- 25 MR. DOTTHEIM: Yes. I also offer Exhibit

1	No. 702.
2	JUDGE WOODRUFF: Okay. Cross-examination
3	then. Natural Resources?
4	MS. WOODS: No questions.
5	JUDGE WOODRUFF: IBEW has left for the day.
6	Retirees?
7	MR. DEUTSCH: No questions.
8	JUDGE WOODRUFF: Praxair and Springfield are
9	also not here today. Public Counsel?
10	MR. COFFMAN: No questions.
11	JUDGE WOODRUFF: UtiliCorp?
12	MR. SWEARENGEN: No questions.
13	JUDGE WOODRUFF: We'll come up to questions
14	from the Bench. Chair Lumpe?
15	CHAIR LUMPE: I have no questions.
16	JUDGE WOODRUFF: Commissioner Simmons?
17	COMMISSIONER SIMMONS: I have no questions.
18	Thank you, sir.
19	JUDGE WOODRUFF: I have no questions either,
20	so there's no recross or redirect. You may step down.
21	(Witness excused.)
22	Let's try our luck on the next one, then.
23	MR. DOTTHEIM: The Staff calls as its next

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witness on regulatory plan - overall Steven Traxler.

JUDGE WOODRUFF: And Mr. Traxler, you were

- sworn yesterday, so you're still under oath. You may
- 2 inquire.
- 3 MR. DOTTHEIM: I tender Mr. Traxler for
- 4 cross-examination.
- 5 JUDGE WOODRUFF: Okay. Natural Resources?
- 6 MS. WOODS: No questions.
- JUDGE WOODRUFF: Retirees?
- 8 MR. DEUTSCH: Yes.
- 9 STEVEN TRAXLER testified as follows:
- 10 CROSS-EXAMINATION BY MR. DEUTSCH:
- 11 Q. Hi, Mr. Traxler. Your rebuttal testimony,
- 12 turn to page 23.
- 13 A. I'm at 23.
- 14 Q. Could you take us through here? I think
- maybe you have some answers that I've been looking
- for, and I think they're in here, but you're going to
- have to decipher it for me because I'm not too bright.
- 18 First of all, you begin by discussing the
- 19 FAS 106 account using the information made available
- 20 to you from the company through Data Requests, and you
- 21 discuss a feature that came up during my examination
- of Mr. Siemek concerning what this \$2.7 million in
- 23 planned curtailment costs are. Could you explain to
- 24 me exactly what that is?
- 25 A. Yes, sir, I can. FASB 106 makes provision

1	in the curtailment section to provide for an
2	additional expense recognition for what we would call
3	an abnormal event. In essence, we're talking about
4	the fact that we have a significant number of
5	employees who were expected to work longer at Empire
6	but as a result of merger are actually retiring.
7	So what's happening is the fact that the
8	accrual for FASB 106, let's assume, for those people
9	is being accrued on an assumption they're going to
10	work for 20 years and then the benefits won't actually
11	start being paid until after the 20 year in service
12	date. In this instance, we're talking about a
13	situation where that 20-year time frame is being
14	reduced to 15 years.
15	So the benefits become payable at a much
16	earlier date, and that was not expected in the initial
17	accrual. That requires an increase in the liability
18	to reflect the fact that we have to start paying these
19	benefits sooner than was expected prior to the merger.
20	What in effect you have is a trade-off
21	between medical costs that were initially assumed to
22	be paid as employee medical costs in the income
23	statement, those are reduced by 2.7, but the
24	post-retirement benefit costs for medical costs go up
25	by 2.7 because of the timing of the early retirements.

- 1 Q. And does the company recognize this
- 2 trade-off in its calculation of its costs and its
- 3 benefits with regard to this 2.7 million? Are they
- 4 taking it out of both sides?
- 5 A. They should be, yes, and I'm confident
- 6 that's occurred.
- 7 Q. The 2.7 million as an additional expense,
- 8 would that be something included in rates?
- 9 A. The curtailment -- the curtailment under
- 10 FASB 106 requires recognition when the event occurs.
- 11 Under normal accounting, as soon as we know that that
- 12 event occurs -- let's say the retirement takes place
- in 1999. The requirement for recognition of the
- initial cost of liability takes place in that year.
- Now, if we had a rate case with a test year
- of that year, 1999, there would be some consideration.
- However, if we have a test year after 1999, we do not
- 18 go back and try to capture costs that occurred in a
- 19 previous year, if that answers your question, if
- 20 that's clear.
- 21 Q. That's clear. Thank you.
- 22 Maybe you can tell me, and I unfortunately
- don't have a copy of one of your schedules. I know
- 24 it's yours because I can see everything but the
- 25 number, but it looks like this (indicating), and it's

- 1 attached to your testimony. Could you identify for me
- 2 which schedule that is?
- 3 A. Yes, sir. That's Schedule SMT-4.
- 4 Q. Thank you. What is that -- referring you to
- 5 Schedule SMF-4, what does that show?
- 6 A. That is a comparison to Mr. Browning's
- 7 projections for the cost reduction, synergies if you
- 8 will. On line 1, the employee benefit cost head count
- 9 reductions. No. 2 is the reduction in FASB 106
- 10 post-retirement benefits, and that gives a total
- 11 savings for those years of 11.525, 11,525,737 in
- 12 column F, line 3.
- 13 Q. That's over five years?
- 14 A. That's correct.
- 15 Q. And could you tell me from this or from
- 16 whatever other information that I've been searching
- for, can you tell me what the -- what is it that the
- 18 company saves by phasing out the subsidy that they --
- 19 that the Empire District currently pays for health
- 20 insurance on behalf of its retirees and employees, I'd
- 21 like to know that, but particularly the retirees if
- you know what that is?
- 23 A. That question can better be answered on work
- 24 papers supporting Mr. Siemek's schedules, which I
- 25 have, which will give you the entire impact over the

- 1 entire ten-year time frame.
- 2 Q. That's on one of Mr. Siemek's schedules?
- 3 A. It's actually something that -- it wouldn't
- 4 be in testimony. It's work papers that I have
- 5 available to support those schedules that I can refer
- 6 to to answer your question.
- 7 Q. Please refer to those.
- 8 A. Okay. If you refer to Schedule SMT-2, let's
- 9 tie this in with their total projections in this area
- in my testimony. Line No. 6, you seek conversion to
- 11 UtiliCorp benefits.
- 12 Q. Yes.
- 13 A. Column A, 50,030,000, that is a total
- 14 projected savings from conversion to benefits for the
- entire ten-year time frame for the company. If you
- look at column C, the 28,450,000 is the amount for
- 17 years six through ten. Now, I'm going to give you by
- 18 category what makes up the 50 million.
- 19 Q. Now, 50 million you mentioned is total?
- 20 A. Total for ten years.
- 21 Q. For our benefits curtailment?
- 22 A. Benefits conversion.
- 23 I'll give you all the categories that make
- 24 up total 50 million.
- Q. Proceed.

- 1 MR. DOTTHEIM: Excuse me. Maybe this has
- been established, but schedule --
- JUDGE WOODRUFF: Your microphone. We can't
- 4 hear you.
- 5 MR. DOTTHEIM: Excuse me. I don't know if
- 6 this has already been established, but Schedule SMT-2
- 7 is marked highly confidential.
- 8 THE WITNESS: It's not a highly confidential
- 9 schedule.
- 10 MR. DOTTHEIM: Okay. Excuse me. I'm
- 11 working from a copy where all the copies, regardless
- of whether they contained highly confidential
- information or not, are stamped highly confidential.
- 14 Again, the only page that's highly confidential is
- page 70, now that I recall that.
- 16 THE WITNESS: That's correct.
- MR. DOTTHEIM: Excuse me. I'm sorry.
- JUDGE WOODRUFF: You may proceed.
- 19 THE WITNESS: The reduction in retiree
- 20 medical for bargaining plan employees or former
- 21 bargaining plan members is 1,504,000 for the years
- 22 2001 through 2010.
- 23 The reduction for the -- reduction in
- 24 retiree medical for the non-bargaining former employee
- retirees for that same time frame is 18,420,000.

- 1 The pension cost reduction for non-bargaining plan in
- 2 total, this would be in total, pension costs
- 3 non-bargaining, 9,441,000. Pension cost reductions
- 4 for bargaining plan, 3,533,000.
- 5 There's a line entitled all other benefits.
- 6 This includes the current additional benefits for
- 7 employees only in the health -- for medical costs,
- 8 401K plan, stock contribution. That reduction is
- 9 estimated to be 4,655,000.
- 10 And then the reduction resulting from
- 11 payroll tax savings from the head count reductions is
- included on the schedule, and that's part of the
- 50 million, is reflected to be 7,276,000. Those will
- 14 total to the 50 million on the front schedule.
- 15 BY MR. DEUTSCH:
- Q. Okay. Just to be clear, then, for the
- medical coverage non-bargaining, 18,420,000?
- 18 A. For the retiree portion. That's retiree
- 19 only.
- Q. Okay. And that is a ten-year total?
- 21 A. That's correct.
- Q. And do you happen to know what the total
- 23 ten-year savings in synergies number that the company
- is proposing they will come up with is?
- 25 A. That's the 50 million that I referred to

- 1 earlier.
- 2 Q. Total for everything, not just --
- A. That's correct. That's the 50 million we
- 4 were just talking about. That's the components of the
- 5 50 million on Mr. Siemek's schedule and my schedule
- from the entire savings from benefits conversion.
- 7 Q. Right. And now I would like you to compare
- 8 that to total savings from everything.
- 9 A. Oh, I see.
- 10 Q. I couldn't remember if that was in your
- 11 testimony that I saw that. If you don't know, that's
- 12 fine.
- 13 A. We have it right here on the schedule. That
- 14 question could be answered depending on your
- 15 definition of total savings. Let me give you an
- answer based on SMT-2 and see if that satisfies your
- 17 question.
- 18 If you look at line No. 18, column A, the
- 19 company expects a net savings prior to any recognition
- of the acquisition premium, in other words the
- 21 difference between merger savings and merger costs
- excluding premium recovery, of 176,166,000. Okay. Of
- that amount -- for benefits conversion is 50,030,000.
- 24 So of the amount available for them to recover the
- 25 acquisition premium as requested, of the 176, 50

- 1 million of that comes from benefits conversion.
- 2 MR. DEUTSCH: Thank you. No further
- 3 questions.
- 4 JUDGE WOODRUFF: And Praxair and Springfield
- 5 are not here. Public Counsel?
- 6 MR. COFFMAN: No questions.
- 7 JUDGE WOODRUFF: And UtiliCorp?
- 8 MR. SWEARENGEN: No questions. Thank you.
- 9 JUDGE WOODRUFF: Questions from the Bench.
- 10 Chair Lumpe?
- 11 QUESTIONS BY CHAIR LUMPE:
- 12 Q. Mr. Traxler, see if I understand this. You
- said that the benefits from the non-bargaining
- 14 retirees medical was 18 million?
- 15 A. 18,420,000 over a ten-year time frame.
- 16 Q. From the retirees that are in the bargaining
- unit, was that a million something?
- 18 A. 1,504,000.
- 19 Q. 504. Okay. And are these -- are these the
- ones that are recognized? Do you remember the
- 21 question I asked Mr. Siemek about what would have been
- 22 the figure if they had grandfathered them? Is that
- figure recognized in here?
- 24 A. You're talking about specifically with
- 25 regard to retirees only?

- 1 Q. Yes.
- 2 A. Let me think for a minute and see if that
- 3 question can be answered in a general answer based on
- 4 the information we have here.
- 5 Q. Let me ask you this. Does this represent
- 6 the compromise, these numbers, for retirees' medical?
- 7 A. No. This represents the --
- 8 Q. This represents the --
- 9 A. -- additional reduction in benefits of those
- 10 employees after the compromise. They are going to
- incur additional costs as a result of benefit
- 12 reductions.
- Q. So these are the savings --
- 14 A. That's correct.
- 15 Q. -- that if they had given the retirees the
- 16 grandfathering? All right. Thank you.
- 17 A. I think that's -- that was going to be my
- answer. I think that's an accurate answer to your
- 19 question, that basically since these are the benefits
- 20 being reflected as a synergy available to justify this
- 21 merger, that the 20 million does, in fact, represent,
- 22 if it was grandfathered, the retirees would not be
- incurring this kind of an increase. That's the
- 24 reduction benefit synergy, if you will.
- 25 CHAIR LUMPE: Thank you.

1	JUDGE WOODRUFF: Commissioner Simmons?
2	COMMISSIONER SIMMONS: I have no questions.
3	Thank you.
4	JUDGE WOODRUFF: Move to recross. To save
5	some time, does anyone have any recross?
6	(No response.)
7	All right. Seeing none. Any redirect?
8	MR. DOTTHEIM: No redirect.
9	JUDGE WOODRUFF: All right. Mr. Traxler,
10	you can step down, then.
11	(Witness excused.)
12	And this is a good stopping point for today
13	Before we do go off the record, I notice the next
14	witness is listed as Mr. Proctor and there's also a
15	note on here that he's not available to testify. How
16	is that going to be handled?
17	MR. DOTTHEIM: We need to resolve that
18	matter. At one time we had discussed having
19	Dr. Proctor made available for cross-examination a
20	subsequent week after this week if any of the parties
21	wanted to conduct cross-examination or if the
22	Commissioners or the RLJ wanted to conduct
23	cross-examination. We haven't discussed that this
24	week, but, of course, we need to.
25	JUDGE WOODRUFF: Well, let's take that up
	562

1	first thing tomorrow morning then and we'll deal with
2	that.
3	Anything else before we go off the record?
4	All right. Off the record, then
5	WHEREUPON, the hearing of this case was
6	recessed until 8:30 a.m., September 13, 2000.
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