Exhibit No.:

Issues: Investigation into Signaling Protocols,

Call Records, Trunking and Traffic

Witness: Arthur P. Kuss

Sponsoring Party: MOPSC Staff
Type of Exhibit: Rebuttal Testimony

Case No.: TO-99-593

MISSOURI PUBLIC SERVICE COMMISSION

UTILITY OPERATIONS DIVISION



REBUTTAL TESTIMONY

OF

ARTHUR P. KUSS

In the Matter of the Investigation into Signaling Protocols, Call Records, Trunking Arrangements, and Traffic Measurement

CASE NO. TO-99-593

Jefferson City, Missouri December 20, 2000

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REBUTTAL TESTIMONY

OF

ARTHUR P. KUSS

DEC 2 0 2000 Service Commission

IN

CASE NO. TO-99-593

- Q. Please state your name and give your business address.
- A. My name is Arthur P. Kuss, Governor Office Building, 200 Madison Street, Suite 500, P.O. Box 360, Jefferson City, Missouri 65102-0360.
 - Q. By whom are you employed?
 - A. I am employed by the Missouri Public Service Commission (Commission).
 - Q. How long have you been employed by this Commission?
- A. I have been employed by the Commission as a Utility Engineering Specialist since February 1998. My educational background is in electrical engineering. I hold a Bachelors Degree in Electrical Engineering, and a Masters Degree in Engineering Management.

Q. What are your duties at the Commission?

A. My duties include the review and analysis of various telecommunications industry proposals, interconnection agreements, tariff filings, and certificate applications, as well as making recommendations to the Commission.

Q. Have you previously filed testimony?

A. I have filed written testimony and testified before the Commission in Case No. TO-99-254, regarding the Primary Toll Carrier Plan, in Case No. TO-99-615, regarding a Carrier of Last Resort obligation, and in Case No. TC-2000-325, regarding cutoff of certain

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toll-free traffic. I have also filed written testimony in Case No. TO-2000-667, regarding resale of traffic identified with the Trade Name "Local Plus."

Q. What is the purpose of your rebuttal testimony?

- A. My purpose is to respond to the Direct Testimonies of:
 - David Jones, on behalf of the Missouri Independent Telephone Company Group (MITG).
 - Joyce L. Dunlap, representing Southwestern Bell Telephone Company (SWBT).
 - Richard T. Scharfenberg, on behalf of SWBT.
 - Robert C. Schoonmaker, representing the Small Telephone Company Group (STCG).

The members of MITG and STCG are hereinafter referred to as small Local Exchange Carriers (LECs).

Q. What are the proposals suggested by the above-named witnesses?

A. Mr. Schoonmaker and Mr. Jones recommend the Commission authorize changes in the business relationships for terminating intraLATA traffic. Ms. Dunlap and Mr. Scharfenberg argue that the current arrangement is satisfactory, and change will be costly¹.

Q. Do you agree the current arrangement is satisfactory?

A. The evidence indicates problems with the current arrangement. The traffic test revealed billing and record discrepancies between companies.

Q. What was the purpose in conducting the traffic test for this case?

¹ Direct Testimony of Richard T. Scharfenberg, Pages 15 and 16, Lines 12 through 15, and 1 through 3, respectively.

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A. A concern was expressed that Feature Group C traffic was not being properly recorded or compensated.² By comparing all company LEC-to-LEC traffic records for an agreed-upon test period, discrepancies in records and compensation could perhaps be identified, and solutions proposed.

Q. What may be inferred from the test results?

A. Preliminary test results suggest certain interexchange traffic may not be properly recorded or compensated.³ Some of this unrecorded traffic may have included SWBT's Local Plus traffic as mentioned in Case No. TO-2000-667. Other traffic from undetermined sources may remain at issue. Problems related to this other unrecorded traffic were also at issue in Case No. TC-2001-20, in which a member of MITG had threatened to interrupt traffic flowing from the SWBT common trunk group. In any case, it appears to have been demonstrated the current system of reporting and billing traffic is less than perfect.

Q. Has the test established ultimate responsibility for all errors in traffic recording and compensation?

A. Not entirely. The results of the traffic test are continuing to be reviewed, and all issues have not been fully evaluated at this time. A final report of the test results is being compiled and is expected to be complete early next year.

Q. Is it easy for a terminating LEC to resolve a billing discrepancy problem?

A. No, it does not appear to be easy to resolve such billing problems. The testimony of Mr. Jones indicates the difficulty encountered by at least one terminating LEC to resolve a

² Direct Testimony of David Jones, Pages 9, 10 and 11, Lines 9 through 22, 1 through 23, and 1 through 8, respectively.
3 Direct Testimony of Robert C. Schoonmaker, Page 10, Lines 6 through 17.
4 Direct Testimony of Joyce L. Dunlap, Page 9, Lines 18 through 20.

Schoonmaker, Page 12, Lines 16 through 22.

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billing discrepancy regarding terminating switched access. The cause of the billing discrepancy was identified and the problem was resolved only after Mid-Missouri Telephone Company (Mid-Mo) started to take steps to block certain traffic.

Q. What do the small LECs propose?

- A. I see the small LECs advancing essentially a two-part proposal:
- 1. The company responsible for the terminating common trunk(s) from the tandem switch to the terminating LEC will be responsible for all of the residual traffic volumes remaining after subtracting out certain types of traffic.
- 2. The terminating LEC has the option to bill terminating compensation based upon the terminating LEC's measurement of total terminating usage.
 - Q. Do you have any comments claiming the Commission has previously rejected such a proposal?

A. Ms. Dunlap maintains that the Commission has already decided against such a proposal in Case Nos. TO-99-254, TO-96-440 and TT-97-524. In contrast, I don't believe these Commission decisions clearly rejected such a proposal. In Case No. TO-99-254, the Commission only declined to order such a plan as being unnecessary to resolve the issues in that Case. 6 In Case No. TO-96-440 concerning interconnection agreements, the Commission did not make any general findings concerning compensation arrangements other than specifically addressing the situation of SWBT's Metropolitan Calling Area (MCA) service when provided through another party. In Case No. TT-97-524, concerning revisions to wireless carrier interconnection agreements, again it appears that the Commission did not

⁶ Case No. TO-99-254 Report and Order, Pages 10 through 15. 7 Case No. TO-96-440 Report and Order, Page 6.

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make any general findings concerning compensation arrangements beyond the situation of SWBT's relationships with a particular type of traffic carrier.8

Q. Is there a need to consider allowing changes in business relationships?

A. I agree with Mr. Jones that there is minimal incentive for a carrier to assure that its traffic measurement is correct when it is not responsible for the compensation of that traffic.9 The small LEC proposal appears to remedy that problem.

O. Do you support the proposal submitted by the small LECs?

A. At this time, I have no objections to it. The traffic test verified there are shortcomings to the business arrangement as it exists, and identification of problems and their correction and compensation are slow to proceed. In the opposite view, it may be costly to initiate changes in established switching and recording systems, and such changes may require a significant amount of time. However, the figures quoted in the SWBT Testimony apply only to a particular effort to accommodate a change in signaling protocol, and do not specifically address the small LECs' proposal.

Q. In summary, what are your recommendations?

A. I concur with the statements made by the parties in regard to the necessity for accurate recording and compensation for toll traffic. I have no objections to Mr. Jones's and Mr. Schoonmaker's suggestions in regard to changing the business relationships for terminating intraLATA traffic. Ms. Dunlap and Mr. Scharfenberg contend that changes to SWBT's systems will be lengthy and costly. Pending review of the Rebuttal Testimonies of

⁸ Case No. TT-97-524 Report and Order, Pages 13 through 16. 9 Jones, Page 7, Lines 4 through 14.

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the parties regarding the small LECs' proposals, I do not oppose the small LECs positions at this time.

- Q. Does this conclude your rebuttal testimony?
- A. Yes, it does.

BEFORE THE PUBLIC SERVICE COMMISSION

OF THE STATE OF MISSOURI

In the Matter of the Investigation into Signaling Protocols, Call Records, Trunking Arrangements, and Traffic Measurement

Case No. TO-99-593

AFFIDAVIT OF ARTHUR P. KUSS

STATE OF MISSOURI

COUNTY OF COLE

SS.

Arthur P. Kuss, of lawful age, being duly sworn and on his oath states: that he hereby swears and affirms that his answers contained in the attached rebuttal testimony to the questions therein propounded, consist of $\underline{6}$ pages to be presented in the above case; that he has knowledge of the matters set forth in such answers; and that such matters are true and correct to the best of his knowledge and belief.

Arthur P. Kuss

Subscribed and sworn to before me this 20th day of December 2000.

Notary Public, State of Missouri

County of Cole

My Commission Expires Jane 1, 2001

Service List for: Case No. TO-99-593

Revised: December 20, 2000 (lb)

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