EXHIBIT NO.

ISSUE: VOLUMES AND CITY GATES
WITNESS: RICHARD C. KREUL
TYPE OF EXHIBIT: REBUTTAL TESTIMONY
SPONSORING PARTY: MISSOURI PIPELINE COMPANY
CASE NO. GR-92-314

MISSOURI PIPELINE COMPANY

REBUTTAL TESTIMONY

OF

RICHARD C. KREUL

DECEIVE DAN 19 1993

ACCOUNTING DEPT.
PUBLIC SERVICE COMMISSION

January 15, 1993



BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

In the matter of Missouri Pipeline Company for authority to file tariffs increasing rates for gas transportation service to customers within its service area.

Case No. GR-92-314

AFFIDAVIT

STATE OF OKLAHOMA

COUNTY OF TULSA

COMES NOW Richard C. Kreul, having been duly sworn, upon his oath states that he has caused to be prepared the attached written testimony in question answer form to be presented in the above-captioned proceeding; that the answers and information contained therein are true and correct to the best of his knowledge, information and belief.

Subscribed and sworn to before me this # day of January, 1993.

My Commission Expires:

1		BEFORE THE PUBLIC SERVICE COMMISSION
2		OF THE STATE OF MISSOURI
3		REBUTTAL TESTIMONY OF RICK C. KREUL
4		CASE NO. GR-92-314
5		
6		
7	Q.	Please state your name and business address.
8	A.	My name is Richard C. Kreul and my business address is 400
9		Oneok Plaza, 100 West Fifth Street, Tulsa, Oklahoma 74103.
10	Q.	By whom are you employed and in what capacity?
11	A .	I am presently employed by Missouri Pipeline Company ("MPC"
12		or "Company") as President of the Company.
13	Q.	What is the purpose of your rebuttal testimony?
14	A.	I will address several of the comments made by witnesses for
15		the Fidelity Natural Gas Company ("Fidelity") relating to
16		City Gates and the Staff's proposed zone rates.
17	Q.	Have you reviewed the direct testimony of Mr. Ken Matzdorff
18		and Mr. John C. Dunn of Fidelity Natural Gas Company?
19	Α.	Yes I have.
20	Q.	Do you agree with Mr. Matzdorff's statement at Page 5, Lines
21		14 through 15 of his direct testimony that Fidelity is not a
22		typical, well established natural gas distributor like most
23		LDCs in Missouri?
24	Α.	No, not completely. Fidelity is very similar to Laclede Gas
25		Company's ("Laclede") subsidiary Missouri Natural Gas

("MONAT"). Like MONAT, Fidelity has been granted the right to serve as an LDC in a city where natural gas previously had not been available. Like MONAT, Fidelity must compete with propane as a source of energy within the city. Like MONAT, a new delivery system must be constructed and operated. Thus, Fidelity is very much like Laclede's subsidiary in the Franklin County area.

Q. Do you agree with Mr. Ken Matzdorff's statement at Page 6,
Lines 6 and 7 of his direct testimony that MPC is Fidelity's
only pipeline supplier?

A. No. MPC is only the last link in a series of pipelines that provide natural gas transportation to Franklin County, Missouri. For example, Fidelity has almost certainly arranged and paid for transportation on Panhandle Eastern Pipeline Company ("PEPL"). The following chart shows that MPC's current rates are 33% of PEPL charges for firm transportation to Fidelity and presently comprise only 25% of Fidelity's transportation cost:

19		Cost Per	
20		MMBTU	Ratio
21	PEPL Transportation Charges	\$1.41	75%
22	MPC Transportation Charges	\$0.47	25%
23	Total	\$1.88	

As this chart clearly shows, PEPL transportation charges are much more significant than the rates charged by MPC.

- Q. What are the sources of the transportation charges you are citing?
- A. The PEPL transportation charge is taken from PEPL's current tariff on file with the Federal Energy Regulatory Commission ("FERC") using a 25% load factor. MPC's transportation charge is taken from MPC's tariff currently on file with the Missouri Public Service Commission ("MPSC" or "Commission") using a 25% load factor.
- Q. Do you agree with Mr. Matzdorff's statement at Page 7, Lines 4 through 7 of his direct testimony that the rates approved by this Commission in GA-90-280 are appropriate for MPC?
- 12 No, I do not. The MPC rates Mr. Matzdorff proposes as being Α. 13 appropriate were authorized over 3 years ago in MPC's 14 original certification case, GA-89-126. These rates were granted by this Commission specifically conditioned upon MPC 15 filing a rate case within two years after the pipeline became 16 operational. 17 This future filing was ordered by this 18 Commission to allow all interested parties to incorporate the actual, historical operating data and current facts about 19 MPC's operation into the rate determination process. 20 21 Matzdorff's suggestion that the rates be maintained at their present levels is completely unfair, absolutely unreasonable 22 23 and contrary to the Commission order in Case No. GA-89-126. 24 Fidelity would not even exist if MPC had not extended its 25 pipeline into Franklin County at a cost in excess

\$23,000,000. The cost of this extension was not even contemplated when MPC's current rates were adopted in GA-89-126. Everyone, including Fidelity, knew or should have known of the Commission's true-up requirement in the present case. At Page 7 of the Commission's order granting MPC its original certificate, the Commission stated, in pertinent part, as follows:

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

In order to evaluate the reasonableness of tariffs proposed by the Applicant, the Commission must review the evidence supporting However, because this is a start-up service, there is no historical data by which the Commission can judge the reasonableness of Applicant's proposed tariffs. Missouri has no other intrastate natural gas transportation companies by which Commission can make a comparison. performance is the best indicator for rates and other terms of service... The Commission has determined that Applicant should file a rate case within two years from the date the pipeline goes in service. This will allow sufficient time for market penetration data to be collected.

To keep the expenditures to build the pipeline to Fidelity out of the rates to be determined in this case would be ludicrous, if not draconian.

- Q. Do you agree with Mr. Matzdorff's statement at Page 7, Line
 29 21 of his direct testimony that it is inappropriate for MPC
 30 to increase its rates at this time?
- 31 A. No. The Commission ordered MPC to file this rate case when it 32 received its original certificate; this case does not

constitute an "optional" filing by MPC. It was understood that this filing would enable all parties to incorporate MPC's historical operating data and the current facts about MPC into the determination of MPC rates. Essentially, all parties except Fidelity have attempted to do that during this process. It would be unreasonable and unfair not to allow MPC to adjust its rates, based upon the additional MPC pipeline investment (the Franklin County extension) not taken into account at the time the current MPC rates were established in GA-89-126.

1

2

3

4

5

6

7

8

9

10

- 11 Q. Do you have an opinion on Dr. Proctor's proposal that two
 2 zones and rates be applied on MPC's pipeline?
- 13 A. Yes. MPC does not oppose Dr. Proctor's zone rate design.
- 14 Q. Have you calculated the impact upon Fidelity of the zone 15 rates attached to the Hearing Memorandum expected to be filed 16 in this matter?
- Yes, I have. If the Commission authorized MPC to charge the 17 zone rates attached to the Hearing Memorandum versus the rate 18 "Total" on Attachment A identified as to the 19 Memorandum, the difference between the Zone 2 rate and the 20 Total rate would be equivalent to a \$.005 per gallon change 21 in the price of propane. If a \$.005 change in the price of 22 propane per gallon can place all of Fidelity's investment in 23 distribution facilities in jeopardy, as alleged by Mr. 24 Matzdorff at Page 7, Lines 15-18 of his direct testimony, 25

- then perhaps the information provided by Fidelity in its certificate case should be reviewed again to determine its accuracy and reasonableness. The increase in zone rates proposed by the Staff are just not that significant to Fidelity.
- Q. Do you agree with Mr. Matzdorff's statement at Page 10, Lines
 10 and 11 of his direct testimony that all city gate
 facilities be eliminated from the MPC rate base?
- 9 Α. No. City gate facilities that have been paid for by various 10 customers of MPC were not included in the MPC rate base. 11 However, the investment made by MPC in city gate delivery 12 points for Laclede should be included in MPC's rate base. 13 This city gate investment is used to provide service to not 14 only Laclede, but to other customers behind Laclede, and without Laclede's significant long term commitment to become 15 16 a customer of MPC, the Franklin County extension (which 17 enables Fidelity to exist) would not have been constructed. 18 The potential costs of Laclede's interconnection borne by 19 customers other than Laclede are insignificant, when compared 20 to the cost benefits brought to the other customers by 21 For example, Laclede's annual load factor coupled 22 with potential industrial sales equates to approximately a 23 factor into the St. Louis market. This 24 approximately three times the annual load factor projected 25 for Fidelity (25%). Laclede's high load factor enables MPC

- to charge lower rates to all of its other customers, including Fidelity, than would be the case without Laclede's higher than average load factor.
- Q. Do you agree with Mr. Matzdorff's characterization found at Page 8, Line 25 of his direct testimony that MPC "required" Fidelity to make payment for city gate facilities?
- No, I do not. Mr. Matzdorff has mischaracterized the entire Α. 7 city gate negotiation process between MPC and Fidelity. 8 offered Fidelity the same basic proposal MPC had offered, and 9 which was agreed to by, Laclede: MPC offered to construct 10 Fidelity's city gate at MPC's cost and expense if Fidelity 11 would enter into a contract reserving a certain level of firm 12 pipeline capacity. After an analysis of the cost and expense 13 to construct the city gate, MPC management determined that a 14 transaction with Fidelity would make economic sense, and thus 15 firm enter into if Fidelity would prudent, 16 be transportation contract for 5,000 MMBTU/day. Fidelity's 17 response to the MPC proposal was to offer to enter into a 18 contract for 50 MMBTU/day of firm capacity. This level of 19 reservation by Fidelity would have equaled a monthly revenue 20 stream to MPC of \$123.50. MPC decided that acceptance of 21 such a counter proposal from Fidelity would be imprudent and 22 MPC rejected Fidelity's counter proposal. Fidelity then 23 chose to pay for its city gate and reserve firm pipeline 24 In essence, if Fidelity had capacity of 300 MMBTU/day. 25

- committed to enough pipeline capacity so that the economics of the suitation would have justified the city gate, MPC would have constructed and paid for the Fidelity city gate as it had done for Laclede. However, Fidelity was not willing to make the required capacity commitment and Fidelity elected to directly pay for the cost of its city gate.
- Q. Do you agree with Mr. Matzdorff's statement on Page 9, Lines

 11-15 of his direct testimony that the customers will be
 required to pay twice for the cost associated with the
 Fidelity city gate facilities?
- 11 A. No, I do not. The costs of Fidelity's city gate are not
 12 included in MPC's rate base. Thus, the cost of Fidelity's
 13 city gate facilities will only be recovered once through
 14 Fidelity's retail rates.
- 15 Q. How does the cost of the Fidelity city gate compare to the cost of the remainder of its distribution system?
- 17 A. The cost of the Fidelity city gate is approximately \$150,000.

 18 This represents less than 4% of the total cost of Fidelity's

 19 system. It is highly unlikely that a 4% increase in

 20 distribution investment cost alone would make Fidelity's

 21 project noncompetitive with existing sources of energy.
- 22 Q. Do you agree with Mr. Dunn's statement at Page 7, Lines 12
 23 through 16 of his direct testimony, that approximately
 24 \$50,000 of the Fidelity city gate cost was due to overhead
 25 costs transferred from MPC related entities?

A. No. Mr. Dunn's client, Fidelity, has been supplied the detail of the cost of its city gate. This cost does not include \$50,000 of costs billed to MPC from its affiliated entities. The cost breakdown is as follows:

5	Account	Description		Cost
6 7 8 9 10 11 12	150.010 150.020 150.030 150.060 150.070 150.090 150.100 150.110	Right of Way Acquisition/Options Survey/Clearing Meters Valves & Fittings Measurement/Equip Ex Meters X-Ray/NDT/Hydrotest/Safety	\$	750 750 750 5,525 36,507 2,589 2,244
14 15 16	150.110 150.120 150.130 150.140	Paint/Line Mark/Signs/Weeds Fence/Buildings DEHY/Trims/Pulsation/Tanks		1,000 1,875 53,535
17 18 19	150.140 150.160 150.180 150.190	Cathod Protection Inspection/Line Patrol Prel Eng & Dev Engineering		1,000 2,000 1,000 1,000
20 21 22	150.220 150.230 150.250	Misc Materials/Fuel/Tools Misc Services/Freight/Radio Equip Calibration		8,512 522 1,500
23 24 25	150.254 150.255 150.256	SCADA Instrumentation Electrical		6,330 8,253 16,442
26 27	150.260 150.280	Capitalized Salaries Employee Travel/Living		6,000 1,569
28			\$ 3	159,653

- Q. Do you agree with Mr. Dunn's contention at Page 9, Line 18 through 24 of his direct testimony that the entire MPC rate filing be deferred until some future date?
- A. Absolutely not. Mr. Dunn's recommendation is totally unwarranted and not supported by the facts. Mr. Dunn has performed no in-depth analysis of the MPC filing and has

submitted no evidence that indicates the investment in pipeline facilities, level of operating costs or proposed throughput levels are not fixed, known and measurable.

Moreover, this recommendation would be contrary to this Commission's prior Order and mandate requiring MPC to file the present case.

- Q. Do you agree with Mr. Dunn's statement at Page 11, Line 7 of his direct testimony that MPC's requirement that Fidelity's purchase its city gate was an exercise of monopoly power?
- I stated earlier, MPC offered to pay for 10 Α. the installation of the Fidelity city gate in return for 11 Fidelity's agreement to a larger capacity contract (5,000 12 MMBTU/day). In other words, the MPC decision not to pay for 13 14 the Fidelity city gate was based on a prudent economic decision. Likewise, the agreement to pay for the Laclede 15 16 city gates was based on the magnitude of the transportation commitment made on behalf of Laclede of 55,000 MMBTU/day. 17
- 18 Q. Do you agree with Mr. Dunn's characterization of the
 19 negotiations between MPC and Fidelity's city gate facilities
 20 described at Page 11, Lines 21-26 and Page 12, Lines 1-27 of
 21 his direct testimony?
- A. No, I do not. MPC did not <u>demand</u> that Fidelity do anything.

 As I previously stated, MPC offered to pay for the

 installation of Fidelity's city gate facilities if Fidelity

 would agree to a firm capacity contract which would make it

economically justifiable and prudent for MPC to enter into the contract and pay for the Fidelity city gate. The Commission did not influence MPC's decision at all during these negotiations, as MPC was completely unaware that Fidelity had gone to the Commission's Staff with its objection and had not been afforded an opportunity to respond. The negotiations with Fidelity were based strictly upon prudent economic factors.

- Does this conclude your rebuttal testimony? Q.
- Yes, it does. Α.