

Exhibit No.:
Issue: Fuel Adjustment Clause
Witness: Lisa A. Starkebaum
Type of Exhibit: Direct Testimony
Sponsoring Party: Evergy Missouri Metro
Case No.: ER-2022-0206
Date Testimony Prepared: January 31, 2022

MISSOURI PUBLIC SERVICE COMMISSION

CASE NO.: ER-2022-0206

DIRECT TESTIMONY

OF

LISA A. STARKEBAUM

ON BEHALF OF

EVERGY METRO, INC. d/b/a EVERGY MISSOURI METRO

**Kansas City, Missouri
January 2022**

DIRECT TESTIMONY

OF

LISA A. STARKEBAUM

Case No. ER-2022-0206

1 **Q: Please state your name and business address.**

2 A: My name is Lisa A. Starkebaum. My business address is 1200 Main, Kansas City,
3 Missouri 64105.

4 **Q: By whom and in what capacity are you employed?**

5 A: I am employed by Evergy, Inc., as Manager, Regulatory Affairs.

6 **Q: What are your responsibilities?**

7 A: My responsibilities include the coordination, preparation and review of financial
8 information and schedules associated with Evergy, Inc.'s compliance and rider
9 mechanism filings including: Evergy Kansas Central, Evergy Kansas Metro, Evergy
10 Missouri Metro and Evergy Missouri West.

11 **Q: Please describe your education.**

12 A: In 1994, I received a Bachelor of Science Degree in Finance from Northwest Missouri
13 State University in Maryville, Missouri.

14 **Q: Please provide your work experience.**

15 A: In 1995, I joined Cerner Corporation as an Accountant in the Finance Department
16 assisting with month-end close and reporting responsibilities. In 1997, I joined
17 Aquila, Inc. ("Aquila") where I worked in the Financial and Regulatory Reporting
18 group as an Accountant, until joining Regulatory Accounting Services as a Regulatory
19 Analyst in 1999. I was employed by Aquila for a total of 11 years prior to beginning

1 my employment with KCP&L in July 2008 as a part of the acquisition of Aquila, Inc.,
2 by Great Plains Energy Incorporated. Since that time, I have held various positions
3 with increasing responsibilities within Regulatory Accounting Services and
4 Regulatory Affairs. As a Lead Analyst in the Regulatory Affairs department, my main
5 areas of responsibility included the preparation of FERC and jurisdictional reporting,
6 and the preparation of rate cases and rate case support for both KCP&L and GMO. In
7 December 2015, I became a Supervisor, Regulatory Affairs responsible for overseeing
8 a team dedicated to compliance reporting and was later promoted to Manager,
9 Regulatory Affairs effective June 2018. In my current position, I am responsible for
10 overseeing various reporting requirements to ensure Evergy is compliant with its
11 jurisdictional rules and regulations, in addition to the implementation of new reporting
12 or commitments resulting from various rate case orders and other regulatory filings.
13 In addition, I oversee the coordination, review and filing of the various rider
14 mechanisms.

15 **Q: Have you previously testified in a proceeding before the Missouri Public Service**
16 **Commission (“MPSC” or “Commission”) or before any other utility regulatory**
17 **agency?**

18 **A:** Yes, I have testified before the MPSC, the Kansas Corporation Commission (“KCC”
19 or “Commission”) and have provided written testimony before the Public Utilities
20 Commission of Colorado. I have sponsored testimony in Missouri related to various
21 tariff filings involving rider mechanisms utilized by the Company. In addition, I have
22 worked closely with both MPSC and KCC Staff on numerous filings and rate case
23 matters.

1 **Q: What is the purpose of your testimony?**

2 A: The purpose of my testimony is to support the Fuel Adjustment Clause (“FAC”) that
3 has been filed by Evergy Missouri Metro (“Company”). This FAC tariff filing consists
4 of actual fuel and purchased power costs, net of off-system sales revenues incurred by
5 the Company, less an updated adjustment for “extraordinary credits” incurred as a
6 result of the mid-February 2021 cold weather event known as Winter Storm Uri. My
7 testimony supports the rate schedule filed to adjust rates for the adjusted FAC
8 includable costs experienced during the six-month period July through December
9 2021. This six-month period represents the 13th accumulation period under Evergy
10 Missouri Metro’s FAC, which was originally approved by the Commission in Case
11 No. ER-2014-0370 (“2014 Case”) and modified in Case Nos. ER-2016-0285 (“2016
12 Case”) and ER-2018-0145 (“2018 Case”). The proposed FAC charge for Missouri
13 residential customers is a credit of (\$0.00071) per kWh. Based on usage of 1,000 kWh
14 per month, the customer will see a monthly credit of (\$0.71). This represents a
15 decrease of \$0.30 to an Evergy Missouri Metro residential customer’s monthly bill
16 compared to the prior FAC.

17 **Q: Please explain why Evergy Missouri Metro filed the FAC adjustment rate**
18 **schedules at this time.**

19 A: The Commission’s rule governing fuel and purchased power cost recovery
20 mechanisms for electric utilities – specifically 20 CSR 4240-20.090(8)(A) – requires
21 Evergy Missouri Metro to make periodic filings to allow the Commission to review
22 the actual net FAC includable costs the Company has incurred and to allow rates to be
23 adjusted, either up or down, to reflect those actual costs. The Commission’s rule

1 requires at least one such review and adjustment each year. Evergy Missouri Metro's
2 approved FAC calls for two annual filings – one filing covering the six-month
3 accumulation period running from January through June and another filing covering
4 the accumulation period running from July through December. Any increases or
5 decreases in rates in these filings are then included in the customers' bills over a
6 subsequent 12-month recovery period.

7 For the 13th accumulation period covering the period of July through
8 December 2021, Evergy Missouri Metro's "adjusted" actual FAC includable costs
9 were \$2,557,808 lower than the base energy costs included in base rates. In
10 accordance with the Commission's rule and Evergy Missouri Metro's approved FAC,
11 Evergy Missouri Metro is filing the FAC tariff that provides for a change in rates to
12 refund 95% of those cost changes, or \$2,429,918 before interest.

13 In addition, a true-up filing is being made concurrent with this filing covering
14 the 10th accumulation period of January through June 2020 and its corresponding
15 recovery period of October 2020 through September 2021. Evergy Missouri Metro's
16 10th recovery period produces a total true-up amount of \$2,224,850 to be refunded to
17 customers. Interest included in this FAR filing is also a credit of \$33,243, which
18 results in a total 13th accumulation period Fuel and Purchased Power Adjustment
19 ("FPA") credit or refund to customers of approximately \$4.7 million.

20 **Q: Please explain the updated adjustment to February 2021 actual costs incurred as**
21 **a result of Winter Storm Uri.**

22 **A:** The Company expected adjustments to the previously reported impact of Winter
23 Storm Uri due to resettlements of both costs and revenues from the Southwest Power

1 Pool (“SPP”). As explained in the Company’s last FAR filing, in order to identify the
2 extraordinary costs associated with Winter Storm Uri, Evergy Missouri Metro
3 established a baseline to approximate the normal conditions for the month of February
4 2021. In order to approximate more historic normal conditions in the month of
5 February, the Company calculated a three-year average baseline using actual February
6 costs for the years 2018, 2019 and 2020 for fuel, purchased power costs, emissions,
7 transmission expense and off-system sales revenues and compared the actual costs and
8 revenues that were incurred for February 2021 to that three-year average. When
9 compared to the three-year historic average for the month of February, with costs and
10 revenues updated through December 2021 resulting from SPP resettlements, Evergy
11 Metro’s (Total Company) actual energy costs and off-system sales for February 2021
12 were approximately \$45.6 million less than the February 2018-2020 average. This
13 amounts to an \$11.1 million reduction from the \$56.8 million identified and excluded
14 from the previous 12th accumulation period, Case No. ER-2022-0025, which was
15 requested for deferral through an AAO in Case No. EU-2021-0283. This \$11.1 million
16 reduction in Winter Storm Uri AAO credits has been reflected in the current 13th
17 accumulation period FAR calculation as a reduction in costs passed through to
18 customers in the FAC to be included in the Company’s proposed AAO request. These
19 adjustments are detailed in the workpaper support that accompanies this filing.

20 **Q: Is this the final adjustment to February 2021 actual costs incurred as a result of**
21 **Winter Storm Uri?**

22 **A:** While the Company believes that the majority of the resettlements have likely
23 occurred through December 2021, it is unclear at this time if the adjustments made to

1 date are final. There could be future SPP resettlements if SPP determines that further
2 adjustments are necessary.

3 **Q: What are some of the drivers impacting this accumulation period?**

4 A: As mentioned earlier, this FAR filing includes \$11.1 million of additional
5 credits due to resettlements of Metro's (Total Company) February 2021 related to
6 Winter Storm Uri in June, August and December 2021. The 10th true-up filing
7 includes the June resettlement of \$4.7 million (Total Company Metro) or \$2.4 after
8 Missouri jurisdictional allocation and 95% customer share. The August and December
9 resettlements of \$6.4 million are included in the 13th accumulation period adjusted
10 Actual Net Energy Costs ("ANEC").

11 The adjusted ANEC is lower than the base energy costs included in base rates
12 by approximately \$4.5 million. When compared to the prior 12th accumulation period,
13 the ANEC is \$7 million higher in the 13th accumulation period than in the previous
14 12th accumulation period due to a 14% increase in purchased power expense of \$12.2
15 million. Fuel costs are also higher in the 13th accumulation period by \$11.5 million.
16 For the second half of the year, the published natural gas contract settlement price
17 averaged \$4.92, which is 78% higher than the \$2.76 averaged earlier in the year. Also,
18 the 13th accumulation period had an 8% increase in load requirements due to 16%
19 warmer than normal summer weather. Lastly, the Company experienced a 25%
20 increase in off-system sales revenue of \$16.9 million compared to the 12th
21 accumulation period which offsets the increase in costs.

22 **Q: Is there anything else worth noting for this semi-annual FAC filing that should be**
23 **mentioned?**

1 A: Yes. There are a couple of items to note.

2 First, the supporting documentation provided in Tabs 8(A)2.A (I-V) reflects
3 the actual costs incurred by the Company and have not been adjusted for Winter Storm
4 Uri. Tab 8(A)2.A(XI) shows Winter Storm Uri extraordinary amounts not to be passed
5 through as adjusted in June, August and December 2021.

6 Second, the Company has performed the plant in service accounting (“PISA”)
7 calculations to determine the impact, if any, of this semi-annual FAR filing on the
8 Average Overall Rate and Class Average Overall Rate for the Large Power customer
9 class as set forth in the rule under the provisions of section 393.1655 RSMo, rate cap
10 limitations. The compound average growth rate cap provisions of section 393.1655
11 RSMo. applied to this FAR filing are 10.3145% for the average overall rate cap and
12 6.7953% for the class average overall rate cap for Large Power customers. The
13 change in the FAC charge proposed in this filing does not exceed the average overall
14 rate by more than 10.3145% and, as such, the provisions of section 393.1655.5 do not
15 affect this FAR filing. In addition, the Company is using projected Large Power sales
16 to calculate a Large Power FAC rate. In accordance with section 393.1655.6 RSMo.,
17 the proposed FAC charge applicable to Large Power customers does not exceed
18 6.7953% of the class average overall rate for this rate class. Therefore, there are no
19 PISA adjustments in this FAR filing.

20 **Q: How did you develop the various values used to derive the proposed FARs that**
21 **are shown on Schedule LAS-1?**

22 A: The proposed tariff rates are shown in Schedule LAS-1. The filing made in
23 conjunction with this testimony contains all the information as set in 20 CSR 4240-

1 20.090(8)(2)(A) which supports these proposed rates. In addition, I am submitting a
2 copy of the work papers that support the determination of the current FAR.

3 **Q: Please describe the impact of the change in costs and how it will affect a typical**
4 **customer.**

5 A: The proposed current period FARs for Evergy Missouri Metro’s customers by voltage
6 level is shown below:

| Proposed Current Period FARs | |
|-------------------------------------|-------------------|
| | \$ per kWh |
| Voltage | Rates |
| Transmission | (\$0.00054) |
| Substation | (\$0.00054) |
| Primary | (\$0.00055) |
| Secondary | (\$0.00056) |

7
8 This is the difference between the base FAC includable costs and the actual costs
9 incurred by the Company including interest and adjustments during the current 13th
10 accumulation period of July through December 2021 and will be billed over a
11 recovery period running from April 2022 through March 2023.

12 The proposed FAR was calculated in the manner specified in the Company’s
13 FAC. Attached to my testimony, as Schedule LAS-1, is a copy of the tariff sheet with
14 the current FAR, the prior period FAR and the total FAR that will be billed to
15 customers over the recovery period. The FAR calculated for the eleventh
16 accumulation period has been removed as its recovery period will cease in March
17 2022. The FAR for the 12th accumulation period is added to the FAR for the current
18 13th accumulation period to provide the annual FAR. Thus, given the proposed
19 current FAR calculations, the annual FARs for Evergy Missouri Metro customers are
20 shown in the table below:

| Proposed Current Annual FARs | |
|-------------------------------------|-------------------|
| | \$ per kWh |
| Voltage | Rates |
| Transmission | (\$0.00068) |
| Substation | (\$0.00068) |
| Primary | (\$0.00070) |
| Secondary | (\$0.00071) |

As stated earlier, this will result in a decrease of approximately \$0.30 per month for residential customers using 1,000 kWh per month compared to the prior FAC.

Q: If the rate schedules filed by Evergy Missouri Metro are approved or allowed to go into effect, what safeguards exist to ensure that the revenues the Company bills to its customers do not exceed the fuel and purchased power costs that Evergy Missouri Metro actually incurred during the Accumulation Period?

A: Evergy Missouri Metro’s FAC and the Commission’s rules provide two mechanisms to ensure that amounts billed to customers do not exceed the Company’s actual, prudently incurred fuel and purchased power costs. First, at the end of each recovery period the Company is required to true up the amounts billed to customers through the FAR with the excess fuel and purchased power costs that were actually incurred during the accumulation period to which the FAR applies. Second, the Company’s fuel and purchased power costs are subject to periodic prudence reviews to ensure that only prudently incurred fuel and purchased power costs are billed to customers through Evergy Missouri Metro’s FAC. These two mechanisms serve as checks to ensure that the Company’s customers pay only the prudently incurred, actual costs of fuel and purchased power used to provide electric service.

Q: Have each of these mechanisms been in effect throughout the FAC process since its inception in the 2014 Case?

1 A: Yes, Evergy Missouri Metro has made nine true-up filings, all of which were
2 approved by the MPSC. The 10th true-up filing is being made concurrent with this
3 semi-annual filing covering the 10th accumulation period of January through June
4 2020 and its corresponding recovery period of October 2020 through September 2021.
5 The Company's calculation of the proposed true-up resulting in a refund to customers
6 for Evergy Missouri Metro has been included in the calculation of the current
7 proposed tariff change.

8 In the first and second prudence reviews, the MPSC Staff indicated in each of
9 their reports that there were no areas of imprudence identified within the audits. In the
10 Company's third prudence review, Case No. EO-2020-0262, an Ordered Adjustment
11 was stipulated by parties amounting to \$199,104. This adjustment was included in the
12 11th accumulation period FAR filing, Case No. ER-2021-0244. The Company is still
13 awaiting a Commission Order on the remaining issues disputed in that prudence
14 review case. In addition, Staff initiated the fourth Evergy Metro prudence review on
15 September 1, 2021 in Case No. EO-2022-0064 covering the period of January 2020
16 through June 2021. Staff's Report & Recommendation is due by February 28, 2022 in
17 that case.

18 **Q: What action is Evergy Missouri Metro requesting from the Commission with**
19 **respect to the rate schedules that the Company has filed?**

20 A: The Company requests the Commission approve the rate schedules to be effective as
21 of April 1, 2022.

22 **Q: Does this conclude your testimony?**

23 A: Yes, it does.

EVERGY METRO, INC. d/b/a EVERGY MISSOURI METRO

P.S.C. MO. No. 7 7th Revised Sheet No. 50.31
 Canceling P.S.C. MO. No. 7 6th Revised Sheet No. 50.31

For Missouri Retail Service Area

FUEL ADJUSTMENT CLAUSE – Rider FAC
 FUEL AND PURCHASE POWER ADJUSTMENT ELECTRIC
 (Applicable to Service Provided December 6, 2018 and Thereafter)
 Effective for Customer Usage Beginning April 1, 2022 through September 30, 2022

| Accumulation Period Ending: | | December 31, 2021 |
|-----------------------------|--|-------------------|
| 1 | Actual Net Energy Cost (ANEC) = (FC+E+PP+TC-OSSR-R) | \$130,296,820 |
| 2 | Net Base Energy Cost (B) | - \$134,851,319 |
| | 2.1 Base Factor (BF) | \$0.01675 |
| | 2.2 Accumulation Period NSI (S _{AP}) | 8,050,825,000 |
| 3 | (ANEC-B) | (\$4,554,499) |
| 4 | Jurisdictional Factor (J) | x 56.160035% |
| 5 | (ANEC-B)*J | (\$2,557,808) |
| 6 | Customer Responsibility | x 95% |
| 7 | 95% *((ANEC-B)*J) | (\$2,429,918) |
| 8 | True-Up Amount (T) | + (\$2,224,850) |
| 9 | Interest (I) | + (\$33,243) |
| 10 | Prudence Adjustment Amount (P) | + |
| 11 | Fuel and Purchased Power Adjustment (FPA) | = (\$4,688,011) |
| 12 | Estimated Recovery Period Retail NSI (S _{RP}) | ÷ 8,855,390,805 |
| 13 | Current Period Fuel Adjustment Rate (FAR) | = (\$0.00053) |
| 14 | | |
| 15 | Current Period FAR _{Trans} = FAR x VAF _{Trans} | (\$0.00054) |
| 16 | Prior Period FAR _{Trans} | + (\$0.00014) |
| 17 | Current Annual FAR _{Trans} | = (\$0.00068) |
| 18 | | |
| 19 | Current Period FAR _{Sub} = FAR x VAF _{Sub} | (\$0.00054) |
| 20 | Prior Period FAR _{Sub} | + (\$0.00014) |
| 21 | Current Annual FAR _{Sub} | = (\$0.00068) |
| 22 | | |
| 23 | Current Period FAR _{Prim} = FAR x VAF _{Prim} | (\$0.00055) |
| 24 | Prior Period FAR _{Prim} | + (\$0.00015) |
| 25 | Current Annual FAR _{Prim} | = (\$0.00070) |
| 26 | | |
| 27 | Current Period FAR _{Sec} = FAR x VAF _{Sec} | (\$0.00056) |
| 28 | Prior Period FAR _{Sec} | + (\$0.00015) |
| 29 | Current Annual FAR _{Sec} | = (\$0.00071) |
| 30 | VAF _{Trans} = 1.0129 | |
| 31 | VAF _{Sub} = 1.0162 | |
| 32 | VAF _{Prim} = 1.0383 | |
| 33 | VAF _{Sec} = 1.0592 | |

Issued: January 31, 2022
 Issued by: Darrin R. Ives, Vice President

Effective: April 1, 2022
 1200 Main, Kansas City, MO 64105