Exhibit No.: Issue: Witness: Sponsoring Party: Type of Exhibit: Case No.: Date Testimony Prepared:

Merger Savings Steve M. Traxler MoPSC Staff Rebuttal Testimony GR-2004-0072 February 13, 2004

MISSOURI PUBLIC SERVICE COMMISSION

UTILITY SERVICES DIVISION

REBUTTAL TESTIMONY

OF

STEVE M. TRAXLER

AQUILA, INC. d/b/a AQUILA NETWORKS-MPS and AQUILA NETWORKS-L&P

CASE NO. GR-2004-0072

Jefferson City, Missouri February 2004

BEFORE THE PUBLIC SERVICE COMMISSION

OF THE STATE OF MISSOURI

In the Matter of Aquila, Inc. d/b/a Aquila) Networks-MPS and Aquila Networks-L&P,) Natural Gas General Rate Increase)

Case No. GR-2004-0072

AFFIDAVIT OF STEVE M. TRAXLER

STATE OF MISSOURI)	
)	SS.
COUNTY OF COLE)	

Steve M. Traxler, being of lawful age, on his oath states: that he has participated in the preparation of the following rebuttal testimony in question and answer form, consisting of <u>7</u> pages to be presented in the above case; that the answers in the following rebuttal testimony were given by him; that he has knowledge of the matters set forth in such answers; and that such matters are true and correct to the best of his knowledge and belief.

Steve M. Traxler

Subscribed and sworn to before me this 44 day of February 2004.



Notary

TONI M. CHARLTON NOTARY PUBLIC STATE OF MISSOUR! COUNTY OF COLE My Commission Expires December 28, 2004

1		REBUTTAL TESTIMONY
2		OF
3		STEVE M. TRAXLER
4		AQUILA, INC. d/b/a AQUILA NETWORKS-MPS
5		AND AQUILA NETWORKS-L&P
6		CASE NO. GR-2004-0072
7	Q.	Please state your name and business address.
8	А.	My name is Steve M. Traxler, and my business address is Noland Plaza Office
9	Building, Sui	te 110, 3675 Noland Road, Independence, Missouri 64055.
10	Q.	By whom are you employed and in what capacity?
11	А.	I am a Regulatory Auditor for the Missouri Public Service Commission
12	(Commission).
13	Q.	Are you the same Steve M. Traxler, who previous filed direct testimony in
14	this case?	
15	А.	Yes, I am.
16	Q.	What is the purpose of your rebuttal testimony?
17	А.	My testimony will address the direct testimony of Aquila witness
18	Vern J. Sieme	ek on the issue of sharing merger savings.
19	PROPOSED	SHARING OF MERGER SAVINGS
20	Q.	Please summarize Mr. Siemek's proposed adjustments to share merger
21	savings from	the acquisition of the former St. Joseph Light & Power Company [SJLP or
22	Aquila Netwo	orks-L&P (L&P)].

1	A. Mr. Siemek's proposed sharing of merger savings for Aquila
2	Networks-MPS (MPS) includes two areas, which are described on pages 9 and 10 of his
3	direct testimony:
4	1) Reduced allocation to MPS of Aquila's corporate general plant facilities
5	which are allocated to all Aquila divisions.
6	2) Reduced allocation of Aquila's corporate overhead (operations &
7	maintenance support costs) to MPS.
8	However, Mr. Siemek has not proposed any sharing of merger savings for the L&P
9	division.
10	Q. Were you involved in the Staff's review of the Aquila–SJLP merger in the
11	merger case?
12	A. Yes. I was responsible for reviewing the merger savings and costs resulting
13	from the merger in Case No. EM-2000-292. I was also involved with the Staff's review of
14	the Aquila-Empire District Electric Co. (Empire) merger in Case No. EM-2000-369. The
15	merger with SJLP closed on December 31, 2000. The merger with Empire did not take
16	place.
17	I also filed testimony relating to the Aquila-SJLP merger in the last MPS general rate
18	case, Case No. ER-2001-672.
19	Q. Was Mr. Siemek the primary witness on projected merger savings in the
20	Aquila-SJLP merger case, Case No. EM-2000-292?
21	A. Yes. Mr. Siemek's testimony summarized all of the merger "costs" and
22	"savings" projected to result from the acquisition of SJLP.

Q. Is Mr. Siemek's proposed adjustment to share merger savings in Case
 No. GR-2004-0072 consistent with his presentation to the Commission in the Aquila-SJLP
 merger case, Case No. EM-2000-292?

4 No it is not. Mr. Siemek's presentation in the Aquila-SJLP merger case was A. 5 based upon a showing that merger savings exceeded merger costs resulting in a "net" savings 6 to SJLP's customers. However, in Case No. GR-2004-0072, Mr. Siemek has not only not 7 identified any merger savings for the L&P division, he has failed to consider the increase in 8 cost of service to L&P as a result of the allocation to L&P of Aquila's corporate general 9 plant. Mr. Siemek's merger savings adjustments for MPS ignore the merger costs to the 10 L&P division as a result of higher post merger general plant and related depreciation costs 11 resulting from the allocation of Aquila corporate plant assets and related depreciation 12 expense.

Consistency with Mr. Siemek's "net savings" presentation to the Commission in justifying the Aquila-SJLP merger in Case No. EM-2000-292 would require that both merger savings and merger costs be considered in any proposal to share "net savings" from the merger.

Q. Have you prepared a schedule below that compares L&P's revenue
requirement increase resulting from the allocation of Aquila's general plant?

A. Yes. The schedule reflected below reflects the L&P revenue requirement
increase resulting from Aquila's allocation of corporate general plant to L&P.

21

Q. Please explain the schedule that appears below.

1		A.	Line 4 reflects	SJLP's net general pla	nt as of December 31	, 2000, 1	the last
2	mea	asurement	date prior to bein	ng merged with Aquila	SJLP's net general	plant invo	estment
3	for	its gas ope	erations was \$184	,995.			
4		Line	13 reflects L&P r	net general plant as of S	September 30, 2003, th	ne update	period
5	for	Case No	GR-2004-0072	The net general pla	nt for L&P is now	\$891 307	7 as of
6				resents an increase, due			
			-		-		
7			,	ease in net general plant	represents a 382% inc	crease as	a result
8	oft	he merger	with Aquila.				
9		Q.	What is the rev	enue requirement impac	et on L&P of the \$706	5,312 inci	rease in
10	net	general pl	lant?				
11		A.	Line 15 reflects	Aquila's recommended	13.88% gross of tax 1	rate of ret	turn for
12	Cas	se No. GR	-2004-0072. The	revenue requirement in	npact for the increase	in genera	ıl plant,
13	as a	result of	the merger, is refl	ected on line 16 to be \$9	98.036 for Case No. G	R-2004-0	072.
			0,		,		
14			Analysis of	f SJLP General Gas Pl	ant – Post-Merger		
14	1	SJLP Gen	Analysis of		ant – Post-Merger		
14	1 2		•		ant – Post-Merger	\$	268,086
14	1 2 3	Total Gen	eral Gas Plant – Dece			\$ \$	
14	3	Total Gen Reserve fo	eral Gas Plant – Dece eral Gas Plant or General Gas Plant		FERC Form 1	\$	268,086 83,091
14		Total Gen Reserve fo	eral Gas Plant – Dece eral Gas Plant		FERC Form 1		268,086
14	3	Total Gen Reserve fo Net Gener	eral Gas Plant – Dece eral Gas Plant or General Gas Plant ral Gas Plant	ember 31, 2000	FERC Form 1 FERC Form 1	\$	268,086 83,091
14	3 4 5	Total Gen Reserve fo Net Gener GR-2004-	eral Gas Plant – Dece eral Gas Plant or General Gas Plant ral Gas Plant -0072 – L&P – Gen.		FERC Form 1 FERC Form 1	\$ \$	268,086 83,091
14	3 4 5 6	Total Gen Reserve fo Net Gener GR-2004- L&P Gene	eral Gas Plant – Dece eral Gas Plant or General Gas Plant ral Gas Plant -0072 – L&P – Gen. eral Gas Plant	ember 31, 2000	FERC Form 1 FERC Form 1	\$ \$ \$	268,086 83,091 184,995 162,415
14	3 4 5 6 7	Total Gen Reserve fo Net Gener GR-2004 L&P Gene L&P Com	eral Gas Plant – Dece eral Gas Plant or General Gas Plant ral Gas Plant -0072 – L&P – Gen. eral Gas Plant imon Gas Plant	omber 31, 2000 Gas Plant as of Sept. 30, 20	FERC Form 1 FERC Form 1	\$ \$ \$ \$ \$	268,086 83,091 184,995 162,415 55,513
14	3 4 5 6	Total Gen Reserve fo Net Gener GR-2004 L&P Gene L&P Com	eral Gas Plant – Dece eral Gas Plant or General Gas Plant ral Gas Plant -0072 – L&P – Gen. eral Gas Plant	omber 31, 2000 Gas Plant as of Sept. 30, 20	FERC Form 1 FERC Form 1	\$ \$ \$	268,086 83,091 184,995 162,415
14	3 4 5 6 7	Total Gen Reserve fo Net Gener GR-2004- L&P Gene L&P Com UCU – Al	eral Gas Plant – Dece eral Gas Plant or General Gas Plant ral Gas Plant -0072 – L&P – Gen. eral Gas Plant imon Gas Plant	omber 31, 2000 Gas Plant as of Sept. 30, 20	FERC Form 1 FERC Form 1	\$ \$ \$ \$ \$	268,086 83,091 184,995 162,415 55,513
14	3 4 5 6 7 8 9	Total Gen Reserve fo Net Gener GR-2004 L&P Gene L&P Com UCU – Al Total L&F	eral Gas Plant – Dece eral Gas Plant or General Gas Plant ral Gas Plant -0072 – L&P – Gen. eral Gas Plant imon Gas Plant llocated General Plant P General Gas Plant	ember 31, 2000 Gas Plant as of Sept. 30, 20	FERC Form 1 FERC Form 1	\$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$	268,086 83,091 184,995 162,415 55,513 732,861 950,789
14	3 4 5 6 7 8 9 10	Total Gen Reserve fo Net Gener GR-2004 L&P Gene L&P Com UCU – Al Total L&F Depr. Rese	eral Gas Plant – Dece eral Gas Plant or General Gas Plant cal Gas Plant -0072 – L&P – Gen. eral Gas Plant mon Gas Plant llocated General Plant P General Gas Plant erve – General Gas P	ember 31, 2000 Gas Plant as of Sept. 30, 20	FERC Form 1 FERC Form 1	\$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$	268,086 83,091 184,995 162,415 55,513 732,861 950,789 71,282
14	3 4 5 6 7 8 9	Total Gen Reserve fo Net Gener GR-2004 L&P Gene L&P Com UCU – Al Total L&F Depr. Rese	eral Gas Plant – Dece eral Gas Plant or General Gas Plant ral Gas Plant -0072 – L&P – Gen. eral Gas Plant imon Gas Plant llocated General Plant P General Gas Plant	ember 31, 2000 Gas Plant as of Sept. 30, 20	FERC Form 1 FERC Form 1	\$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$	268,086 83,091 184,995 162,415 55,513 732,861 950,789
14	3 4 5 6 7 8 9 10	Total Gen Reserve fo Net Gener GR-2004- L&P Gene L&P Com UCU – Al Total L&F Depr. Rese Depr. Rese	eral Gas Plant – Dece eral Gas Plant or General Gas Plant cal Gas Plant -0072 – L&P – Gen. eral Gas Plant imon Gas Plant llocated General Plant P General Gas Plant erve – General Gas P erve – Common Plant	ember 31, 2000 Gas Plant as of Sept. 30, 20	FERC Form 1 FERC Form 1	\$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$	268,086 83,091 184,995 162,415 55,513 732,861 950,789 71,282
14	3 4 5 6 7 8 9 10 11	Total Gen Reserve fo Net Gener GR-2004 L&P Gene L&P Com UCU – Al Total L&F Depr. Rese Depr. Rese Total Dep	eral Gas Plant – Dece eral Gas Plant or General Gas Plant cal Gas Plant -0072 – L&P – Gen. eral Gas Plant imon Gas Plant llocated General Plant P General Gas Plant erve – General Gas P erve – Common Plant	ember 31, 2000 Gas Plant as of Sept. 30, 20 t lant t s Plant – GR-2004-0072	FERC Form 1 FERC Form 1	\$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$	268,086 83,091 184,995 162,415 55,513 732,861 950,789 71,282 (11,800)
14	3 4 5 6 7 8 9 10 11 12	Total Gen Reserve fo Net Gener GR-2004- L&P Gene L&P Com UCU – Al Total L&F Depr. Rese Depr. Rese Depr. Rese Depr. Rese Net Gener	eral Gas Plant – Dece eral Gas Plant or General Gas Plant cal Gas Plant -0072 – L&P – Gen. eral Gas Plant mon Gas Plant llocated General Plant P General Gas Plant erve – General Gas P erve – Common Plant r. Reserve – Gen. Gas	ember 31, 2000 Gas Plant as of Sept. 30, 20 t lant t s Plant – GR-2004-0072	FERC Form 1 FERC Form 1	\$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$	268,086 83,091 184,995 162,415 55,513 732,861 950,789 71,282 (11,800) 59,482

15	Aquila's Gross of Tax Rate of Return	13.88 %
16	Increased Revenue Requirement – Rate of Return	\$ 98,036
17	Democratican Evenence Data Manager 2000	¢ 9.476
17	Depreciation Expense – Pre-Merger – 2000	\$ 8,476
18	Depreciation Expense – Aquila Filing – GR-2004-0072	\$ 97,845
10		
19	Increased Revenue Requirement – Depreciation Expense	\$ 89,369
20	Total Post-Merger Revenue Requirement Increase – Gen. Plant	\$ 187,405

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2

- Q. What additional merger costs result from the increase in the L&P division's general plant due to the merger?
- A. The increase in general plant results in an increase in depreciation expense due to the merger. Line 19 reflects an \$89,369 increase in depreciation expense related to the increase in general plant due to the merger.
- 6 Q. What is the total revenue requirement increase for L&P gas division resulting
 7 from the increase in general plant due to the merger?
- 8 A. Line 20 reflects that L&P has experienced a total revenue requirement
 9 increase of \$187,405 as a result of the increase in general plant and related depreciation
 10 expense due to the merger.
- Q. Did Mr. Siemek prepare a schedule intended to illustrate how the SJLP
 merger has produced savings for **both** the L&P and MPS divisions?
- A. Yes. On pages 6 through 8, of Mr. Siemek's direct testimony, he describes his
 Schedule VJS-1 which is intended to show how lower support costs (allocated corporate
 overhead expense) benefit both MPS and L&P as a result of the merger. Column F reflects a
 \$.12 savings to the L&P division and a \$7.88 savings to the MPS division.

Q. Does Mr. Siemek's Schedule VJS-1, described in your last answer, provide an
 accurate example of Mr. Siemek's proposed merger savings adjustments in this case, Case
 No. GR-2004-0072?

A. No, it does not. Mr. Siemek's proposal to share merger savings in this case,
Case No. GR-2004-0072, is limited to the MPS division. No merger savings have been
identified for the L&P division.

Q. Please summarize your position regarding Mr. Siemek's proposed merger
savings sharing adjustments for the MPS division.

9 A. Mr. Siemek's adjustment should be rejected because it considers only merger 10 savings for the MPS division while ignoring a significant merger cost to the L&P division. 11 Under Mr. Siemek's proposal, L&P's ratepayers are not benefiting from any merger savings. 12 To the contrary L&P customers are having to bear 100% of the cost of the post merger 13 increase in general plant and related depreciation expense. The unfairness of this Aquila 14 proposal is obvious. The SJLP merger, Case No. EM-2000-292 was presented to the 15 Commission, by Mr. Siemek, as being beneficial to the L&P ratepayers. Not only has 16 Mr. Siemek failed to identify any savings to the L&P ratepayers, he is recommending that 17 L&P ratepayers bear the burden of an additional \$187,405 increase in their rates as a direct 18 result of a general plant increase resulting from the merger. The Commission should not 19 view this proposal on a MPS division only basis as recommended by Mr. Siemek. Fairness 20 dictates that the impact of the merger on both divisions be considered in deciding this issue.

21

Q. Are you the only Staff witness addressing this issue?

A. No. The Staff's position on Mr. Siemek's proposed merger savings adjustments is also addressed in the rebuttal testimony of Staff witnesses Cary G. Featherstone, Janis E. Fischer and Mark L. Oligschlaeger.

- Q. Does this conclude your rebuttal testimony?
- 5

4

A. Yes it does.