

Exhibit No.:  
Issue: Fuel Adjustment Clause  
Witness: Lisa A. Starkebaum  
Type of Exhibit: Direct Testimony  
Sponsoring Party: Evergy Missouri West  
Case No.: ER-2020-\_\_\_\_\_  
Date Testimony Prepared: December 31, 2019

**MISSOURI PUBLIC SERVICE COMMISSION**

**CASE NO.: ER-2020-\_\_\_\_\_**

**DIRECT TESTIMONY**

**OF**

**LISA A. STARKEBAUM**

**ON BEHALF OF**

**EVERGY MISSOURI WEST, INC. d/b/a EVERGY MISSOURI WEST**

**Kansas City, Missouri  
December 2019**

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**DIRECT TESTIMONY**

**OF**

**LISA A. STARKEBAUM**

**Case No. ER-2020-\_\_\_**

1 **Q: Please state your name and business address.**

2 A: My name is Lisa A. Starkebaum. My business address is 1200 Main, Kansas  
3 City, Missouri 64105.

4 **Q: By whom and in what capacity are you employed?**

5 A: I am employed by Evergy, Inc. or the “Company”, as Manager, Regulatory  
6 Affairs.

7 **Q: What are your responsibilities?**

8 A: My responsibilities include the coordination, preparation and review of financial  
9 information and schedules associated with the Company’s compliance filings for  
10 Evergy including: Evergy Kansas Central, Evergy Kansas Metro, Evergy  
11 Missouri Metro and Evergy Missouri West.

12 **Q: Please describe your education.**

13 A: In 1994, I received a Bachelor of Science Degree in Finance from Northwest  
14 Missouri State University in Maryville, Missouri.

15 **Q: Please provide your work experience.**

16 A: In 1995, I joined Cerner Corporation as an Accountant in the Finance Department  
17 assisting with month-end close and reporting responsibilities. In 1997, I joined  
18 Aquila, Inc. (“Aquila”) where I worked in the Financial and Regulatory Reporting  
19 group as an Accountant, until joining Regulatory Accounting Services as a

1 Regulatory Analyst in 1999. I was employed by Aquila for a total of 11 years  
2 prior to beginning my employment with KCP&L in July 2008 as a part of the  
3 acquisition of Aquila, Inc., by Great Plains Energy Incorporated. Since that time,  
4 I have held various positions with increasing responsibilities within Regulatory  
5 Accounting Services and Regulatory Affairs. As a Lead Analyst in the  
6 Regulatory Affairs department, my main areas of responsibility included the  
7 preparation of FERC and jurisdictional reporting, and the preparation of rate cases  
8 and rate case support for both KCP&L and GMO. In December 2015, I became a  
9 Supervisor, Regulatory Affairs responsible for overseeing a team dedicated to  
10 compliance reporting and was later promoted to Manager, Regulatory Affairs  
11 effective June 2018. In my current position, I am responsible for overseeing  
12 various reporting requirements to ensure Evergy is compliant with its  
13 jurisdictional rules and regulations, in addition to the implementation of new  
14 reporting or commitments resulting from various rate case orders and other  
15 regulatory filings. In addition, I oversee the coordination, review and filing of the  
16 various rider mechanisms.

17 **Q: Have you previously testified in a proceeding before the Missouri Public**  
18 **Service Commission (“MPSC” or “Commission”) or before any other utility**  
19 **regulatory agency?**

20 A: Yes, I have testified before the MPSC, the Kansas Corporation Commission  
21 (“KCC” or “Commission”) and have provided written testimony before the Public  
22 Utilities Commission of Colorado. I have sponsored testimony in Missouri related  
23 to various tariff filings involving rider mechanisms utilized by the Company. In

1 addition, I have worked closely with both MPSC and KCC Staff on numerous  
2 filings and rate case matters.

3 **Q: What is the purpose of your testimony?**

4 A: In Case No. ER-2007-0004 (“2007 Case”), Evergy Missouri West, formerly  
5 GMO was authorized to implement a Fuel Adjustment Clause (“FAC”). A FAC  
6 is a way to ensure that customers pay only for the actual cost of fuel they use  
7 during a certain time-period rather than the estimated fuel costs set in base rates.  
8 This FAC tariff filing consists of a Fuel Adjustment Rate (“FAR”) for Evergy  
9 Missouri West. My testimony supports the rate schedule filed to adjust rates for  
10 the FAC includable costs experienced during the six-month period June 2019  
11 through November 2019. This six-month period represents the 25th accumulation  
12 period under Evergy Missouri West’s FAC, which was originally approved by the  
13 Commission in the 2007 Case and modified in Case Nos. ER-2009-0090, ER-  
14 2010-0356 (“2010 Case”), ER-2012-0175 (“2012 Case”), ER-2016-0156 (“2016  
15 Case”), and ER-2018-0146 (“2018 Case”). The proposed FAC charge for  
16 residential customers is \$0.00175 per kWh. Based on usage of 1,000 kWh per  
17 month, the customer will see a monthly charge of \$1.75. This represents a  
18 decrease of \$3.20 to an Evergy Missouri West residential customer’s monthly bill  
19 compared to the prior FAC.

20 **Q: Please explain why Evergy Missouri West filed the FAC adjustment rate  
21 schedules at this time.**

22 A: The Commission’s rule governing fuel and purchased power cost recovery  
23 mechanisms for electric utilities – specifically 20 CSR 4240-20.090(8)(A) –

1 requires Evergy Missouri West to make periodic filings to allow the Commission  
2 to review the actual net FAC includable costs the Company has incurred and to  
3 allow rates to be adjusted, either up or down, to reflect those actual costs. The  
4 Commission's rule requires at least one such review and adjustment each year.  
5 Evergy Missouri West's approved FAC calls for two annual filings – one filing  
6 covering the six-month accumulation period running from June through  
7 November and another filing covering the accumulation period running from  
8 December through May. Any increases or decreases in rates in these filings are  
9 then included in the customers' bills over a subsequent 12-month recovery period.

10 For the 25th accumulation period covering June 2019 through November  
11 2019, Evergy Missouri West's actual FAC includable costs exceeded the base  
12 energy costs included in base rates by approximately \$2.4 million, a decrease of  
13 \$12.3 million from the prior 24th accumulation period. In accordance with the  
14 Commission's rule and the Company's approved FAC, Evergy Missouri West is  
15 filing the FAC tariff that provides for a change in rates to recover 95% of those  
16 cost changes, or approximately \$2.3 million before interest.

17 In addition, a true-up filing is being made concurrent with this filing  
18 covering the 22nd accumulation period of December 2017 through May 2018 and  
19 its corresponding recovery period of September 2018 through August 2019. The  
20 proposed 22nd accumulation period true-up amount is an under-collection of  
21 \$128,984.

22 **Q: What are some of the drivers impacting this 25<sup>th</sup> accumulation period?**

1 A: Evergy Missouri West’s ANEC are \$5.4 million lower in the 25<sup>th</sup> accumulation  
2 period as compared to the previous 24<sup>th</sup> accumulation period primarily due to a  
3 decrease in purchased power expense of \$4.9 million. Fuel costs are slightly  
4 higher in the 25<sup>th</sup> accumulation period amounting to \$487K due to 6% more  
5 generation which in part allowed for the decrease in purchased power. In  
6 addition, there was a 7% increase in retail load requirements or Net System Input  
7 (“NSI”) in the 25<sup>th</sup> accumulation period over the 24<sup>th</sup> accumulation period. While  
8 the months of June, July and August were 6% cooler than normal, September was  
9 87% warmer than normal as shown in the table below. In addition, October and  
10 November were 38% colder than normal. Lastly, there was excess generation to  
11 sell amounting to an increase in off-system sales revenues of \$924K compared to  
12 the prior 24<sup>th</sup> accumulation period.

	KCI				KCI			
	Actual	30 Year Normal			Actual	30 Year Normal		
	CDD65	CDD65	Act-Normal		HDD55	HDD55	Act-Normal	
Jan	-	-	-	-	825	782	43	5%
Feb	-	-	-	-	764	603	161	27%
Mar	-	5	(5)	-100%	457	354	103	29%
Apr	17	24	(7)	-29%	73	110	(37)	-33%
May	81	99	(18)	-18%	20	14	6	46%
Jun	272	288	(16)	-5%	-	0	(0)	-100%
Jul	404	422	(18)	-4%	-	-	-	-
Aug	349	383	(34)	-9%	-	-	-	-
Sep	304	163	141	87%	-	6	(6)	-100%
Oct	22	32	(10)	-31%	174	89	85	95%
Nov	-	2	(2)	-100%	421	341	80	23%
Totals:								
Jun-Aug	1,025	1,092	(67)	-6%				
Oct-Nov					595	430	165	38%

13

1 **Q: Is there anything else worth noting for this semi-annual FAC filing that**  
2 **should be mentioned?**

3 A: Yes, there are a couple of items to note. First, this six-month accumulation period  
4 includes fuel and purchased power costs for the following Evergy Missouri West  
5 generating stations: Jeffrey Energy Center, Iatan, Greenwood, Nevada, South  
6 Harper, Crossroads, Lake Road, and Ralph Green as shown in the supporting  
7 workpapers accompanying this filing, specifically tab 8 (A) 2.A (II). Second, the  
8 Company has performed the plant in service accounting (“PISA”) calculations to  
9 determine the impact, if any, of this semi-annual FAR filing on the Average  
10 Overall Rate and Class Average Overall Rate for the Large Power customer class  
11 as set forth in the rule under the provisions of section 393.1655 RSMo, rate cap  
12 limitations. The compound average growth rate cap provisions of section  
13 393.1655 RSMo. applied to this FAR filing are 3.73% for the average overall rate  
14 cap and 2.48% for the class average overall rate cap for Large Power customers.  
15 The change in the FAC charge proposed in this filing does not exceed the average  
16 overall rate by more than 3.73% and, as such, the provisions of section  
17 393.1655.5 do not affect this FAR filing. In addition, the Company is using  
18 projected Large Power sales to calculate a Large Power FAC rate. In accordance  
19 with section 393.1655.6 RSMo., the proposed FAC charge applicable to Large  
20 Power customers does not exceed 2.48% of the class average overall rate for this  
21 rate class. Therefore, there are no PISA adjustments in this FAR filing.

22 **Q: How did you develop the various values used to derive the proposed FARs**  
23 **that are shown on Schedule LAS-1?**

1 A: The proposed tariff rates are shown in Schedule LAS-1. The filing made in  
2 conjunction with this testimony contains all the information as set in 20 CSR  
3 4240-20.090(8)(2)(A) which supports these proposed rates. In addition, I am  
4 submitting a copy of the workpapers that support the determination of the current  
5 FAR.

6 **Q: Please describe the impact of the change in costs and how it will affect a**  
7 **typical customer.**

8 A: The proposed current period FARs for Evergy Missouri West Large Power and  
9 Non-Large Power customers by voltage level is shown below:

<b>Proposed Current Period FARs</b>		
<b>(\$ per kWh)</b>		
<b>Voltage</b>	<b>Large Power Customers</b>	<b>Non-Large Power Customers</b>
Secondary	\$ 0.00034	\$ 0.00034
Primary	\$ 0.00034	\$ 0.00034
Substation	\$ 0.00033	\$ 0.00033
Transmission	\$ 0.00033	\$ 0.00033

10

11 This is the difference between base FAC includable costs and the actual costs  
12 incurred by the Company including interest during the 25th accumulation period  
13 of June 2019 through November 2019 and will be billed over the recovery period  
14 running from March 2020 through February 2021.

15 The proposed FAR was calculated in the manner specified in the  
16 Company's FAC tariff. Attached to my testimony, as Schedule LAS-1, is a copy  
17 of the tariff sheet with the current FAR, the prior period FAR and the total FAR  
18 that will be billed to customers over the recovery period. The FAR calculated for  
19 the 23rd accumulation period has been removed as its recovery period will cease

1 in February 2020. The FAR for the 24th accumulation period is added to the FAR  
 2 for the current 25th accumulation period to provide the annual FAR. Thus, given  
 3 the proposed current FAR calculations, the annual FAR for Evergy Missouri West  
 4 Large Power and Non-Large Power customers is shown in the table below:

<b>Proposed Current Annual FARs</b>		
<b>(\$ per kWh)</b>		
<b>Voltage</b>	<b>Large Power Customers</b>	<b>Non-Large Power Customers</b>
Secondary	\$ 0.00133	\$ 0.00175
Primary	\$ 0.00132	\$ 0.00173
Substation	\$ 0.00129	\$ 0.00170
Transmission	\$ 0.00129	\$ 0.00169

5  
 6 As stated earlier, based on usage of 1,000 kWh per month, this will result in a  
 7 monthly FAC charge of \$1.75, a decrease to an Evergy Missouri West residential  
 8 customer’s bill of \$3.20 per month.

9 **Q: If the rate schedules filed by Evergy Missouri West are approved or allowed**  
 10 **to go into effect, what safeguards exist to ensure that the revenues the**  
 11 **Company bills to its customers do not exceed the fuel and purchased power**  
 12 **costs that Evergy Missouri West actually incurred during the Accumulation**  
 13 **Period?**

14 A: Evergy Missouri West’s FAC and the Commission’s rules provide two  
 15 mechanisms to ensure that amounts billed to customers do not exceed the  
 16 Company’s actual, prudently-incurred fuel and purchased power costs. First, at  
 17 the end of each recovery period the Company is required to true up the amounts  
 18 billed to customers through the FAR with the excess fuel and purchased power

1 costs that were actually incurred during the accumulation period to which the  
2 FAR applies. Second, the Company’s fuel and purchased power costs are subject  
3 to periodic prudence reviews to ensure that only prudently-incurred fuel and  
4 purchased power costs are billed to customers through Evergy Missouri West’s  
5 FAC. These two mechanisms serve as checks to ensure that the Company’s  
6 customers pay only the prudently-incurred, actual costs of fuel and purchased  
7 power used to provide electric service.

8 **Q: Have each of these mechanisms been in effect throughout the FAC process**  
9 **since its inception in the 2007 Case?**

10 A: Yes, Evergy Missouri West has been through eight prudence reviews to date. In  
11 the most recent prudence review, Case No. EO-2019-0067, Staff found no  
12 evidence of imprudence for the items examined during the review period;  
13 however, the Office of Public Counsel has challenged the allocation of charges  
14 for the auxiliary electric power used by Evergy Missouri West for its steam  
15 operations. The Commission issued a Report and Order on November 6, 2019  
16 denying Office of Public Counsel’s (“OPC”) request for a prudence adjustment  
17 related to this issue. On December 5, 2019, OPC filed a Motion for Rehearing or  
18 Reconsideration. Therefore, this issue is still pending. In all previous prudence  
19 reviews, the MPSC Staff indicated in each of their reports that there were no areas  
20 of imprudence identified within the audits with the exception of Staff’s  
21 recommendation in the Company’s third prudence review which was taken before  
22 the Commission. However, following the Commission’s review, the Commission  
23 issued its order stating no indication of imprudence by the Company. In addition,

1 the Company has made 21 true-up filings, all of which were approved by the  
2 MPSC. The 22nd true-up filing is being made concurrent with this filing covering  
3 the 22nd accumulation period of December 2017 through May 2018 and its  
4 corresponding recovery period of September 2018 through August 2019. The  
5 Company's calculation of the proposed true-up resulting in an under-recovery for  
6 Evergy Missouri West has been included in the calculation of the current  
7 proposed tariff change.

8 **Q: What action is Evergy Missouri West requesting from the Commission with**  
9 **respect to the rate schedules that the Company has filed?**

10 A: The Company requests the Commission approve the rate schedule to be effective  
11 as of March 1, 2020.

12 **Q: Does this conclude your testimony?**

13 A: Yes, it does.

**EVERGY MISSOURI WEST, INC. d/b/a EVERGY MISSOURI WEST**

**P.S.C. MO. No.** 1 2<sup>nd</sup> Revised Sheet No. 127.23

Canceling P.S.C. MO. No. 1 1<sup>st</sup> Revised Sheet No. 127.23

For Missouri Retail Service Area

FUEL ADJUSTMENT CLAUSE – Rider FAC  
 FUEL AND PURCHASED POWER ADJUSTMENT CLAUSE  
 (Applicable to Service Provided December 6, 2018 and Thereafter,  
 Effective for the Billing Months of March 2020 through August 2020)

Accumulation Period Ending: November 2019			GMO	Large Power	Non-LP
1	Actual Net Energy Cost (ANEC) = (FC+E+PP+TC-OSSR-R)		\$104,627,314		
2	Net Base Energy Cost (B)	-	\$102,180,758		
	2.1 Base Factor (BF)		\$0.02240		
	2.2 Accumulation Period NSI (S <sub>AP</sub> )		4,561,641,000		
3	(ANEC-B)		\$2,446,555		
4	Jurisdictional Factor (J)	x	99.67242%		
5	(ANEC-B)*J		\$2,438,541		
6	Customer Responsibility	x	95%		
7	95% *((ANEC-B)*J)		\$2,316,614		
8	True-Up Amount (T)	+	\$128,984		
9	Interest (I)	+	\$567,995		
10	Prudence Adjustment Amount (P)	+	\$0		
11	Fuel and Purchased Power Adjustment (FPA)	=	\$3,013,594		
	11.1 PISA Deferral (Sec. 393.1400)		\$0		
	11.2 FPA Subject to Recover in True-Up		\$3,013,594	\$797,189*	\$2,216,405
12	Estimated Recovery Period Retail NSI (S <sub>RP</sub> )	÷	9,083,449,803	2,415,723,749	6,667,726,054
13	<b>Current Period Fuel Adjustment Rate (FAR)</b>	=		<b>\$0.00033</b>	<b>\$0.00033</b>
14	Current Period FAR <sub>Sec</sub> = FAR x VAF <sub>Sec</sub>			\$0.00034	\$0.00034
15	Prior Period FAR <sub>Sec</sub>	+		\$0.00099	\$0.00141
16	Current Annual FAR <sub>Sec</sub>	=		\$0.00133	\$0.00175
17	Current Period FAR <sub>Prim</sub> = FAR x VAF <sub>Prim</sub>			\$0.00034	\$0.00034
18	Prior Period FAR <sub>Prim</sub>	+		\$0.00098	\$0.00139
19	Current Annual FAR <sub>Prim</sub>	=		\$0.00132	\$0.00173
20	Current Period FAR <sub>Sub</sub> = FAR x VAF <sub>Sub</sub>			\$0.00033	\$0.00033
21	Prior Period FAR <sub>Sub</sub>	+		\$0.00096	\$0.00137
22	Current Annual FAR <sub>Sub</sub>	=		\$0.00129	\$0.00170
23	Current Period FAR <sub>Trans</sub> = FAR x VAF <sub>Trans</sub>			\$0.00033	\$0.00033
24	Prior Period FAR <sub>Trans</sub>	+		\$0.00096	\$0.00136
25	Current Annual FAR <sub>Trans</sub>	=		\$0.00129	\$0.00169
26	VAF <sub>Sec</sub> = 1.0426				
27	VAF <sub>Prim</sub> = 1.0268				
28	VAF <sub>Sub</sub> = 1.0133				
29	VAF <sub>Trans</sub> = 1.0100				

\*In accordance with Section 393.1655.6, the Current Period Fuel Adjustment Rate (FAR) is calculated by limiting the Fuel and Purchased Power Adjustment (FPA) to 2% per annum for the Large Power rate class beginning December 6, 2018. Non-LP includes all other rate classes.