1	STATE OF MISSOURI
2	PUBLIC SERVICE COMMISSION
3	WINDING
4	HEARING April 29, 1999 Jefferson City, Missouri
5	Volume 3
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8	In the Matter of the Investigation) into the Class Cost of Service and)Case No. EO-96-15
9	Rate Design for Union Electric) Company
10	Company ,
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12	BEFORE:
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14	SHELLY A. REGISTER, Presiding, REGULATORY LAW JUDGE.
15	SHEILA LUMPE, Chair, HAROLD CRUMPTON,
16	CONNIE MURRAY, ROBERT G. SCHEMENAUER,
17	M. DIANNE DRAINER, Vice-Chair COMMISSIONERS.
18	DEDODEED DV.
19	REPORTED BY:
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- 2 (Written Entries of Appearance filed.)
- JUDGE REGISTER: We're reconvening the
- 4 hearing in Case No. EO-96-15 in the matter of the
- 5 investigation into the class cost of service and rate
- 6 design for Union Electric Company.
- 7 I'm Judge Shelly Register.
- 8 I suppose we ought to go ahead and take --
- 9 since we're actually at a new hearing date, take
- 10 entries this morning -- or this afternoon.
- 11 Mr. Cook, would you like to begin?
- 12 MR. COOK: Certainly. James J. Cook, Post
- 13 Office Box 66149, St. Louis, Missouri, 63166,
- 14 appearing on behalf of Ameren and Ameren UE and Union
- 15 Electric Company.
- JUDGE REGISTER: Thank you.
- 17 Mr. Krueger?
- MR. KRUEGER: Keith R. Krueger and Dennis L.
- 19 Frey, for the Staff of the Missouri Public Service
- 20 Commission. Our address is P.O. Box 360, Jefferson
- 21 City, Missouri, 65102.
- JUDGE REGISTER: Mr. Coffman?
- 23 MR. COFFMAN: John B. Coffman, on behalf of
- 24 the Office of the Public Counsel, P.O. Box 7800,
- 25 Jefferson City, Missouri, 65102.

- JUDGE REGISTER: Mr. Byrne?
- 2 MR. BYRNE: Thomas M. Byrne, appearing on
- 3 behalf of Laclede Gas Company, 720 Olive Street,
- 4 St. Louis, Missouri, 63101.
- 5 JUDGE REGISTER: Ms. Schmidt, do you want to
- 6 enter your appearance?
- 7 MS. SCHMIDT: Diane Schmidt, Brian Cave LLP,
- 8 211 North Broadway, St. Louis, Missouri, 63102,
- 9 appearing on behalf of Missouri Industrial Energy
- 10 Consumers.
- JUDGE REGISTER: Mr. Molteni?
- 12 MR. MOLTENI: Ronald Molteni, Office of the
- 13 Attorney General, P.O. Box 899, Jefferson City,
- 14 Missouri, 65102, appearing on behalf of the State of
- 15 Missouri.
- 16 JUDGE REGISTER: Okay. And for the record,
- 17 I spoke to Mr. Johnson by telephone, and he asked to
- 18 be excused this morning. He didn't think that he
- 19 needed to be here for this remaining procedure for the
- 20 hearing today. And I believe Mr. Overfelt -- I'm
- 21 sorry.
- 22 Dallas, go ahead.
- 23 MS. FORREST: Dallas M. Forrest, of the law
- 24 firm Goller, Gardner & Feather, 131 East High Street,
- 25 Jefferson City, Missouri, 65101, appearing on behalf

- 1 of the Retirement Facilities Coalition.
- JUDGE REGISTER: Thank you, Ms. Forrest.
- 3 Anybody else here?
- 4 (No response.)
- 5 JUDGE REGISTER: Missouri Retailers'
- 6 Association, Sam Overfelt, I think told me he didn't
- 7 think he would be returning for today's hearing
- 8 either.
- 9 And Robert Fulton, who told us the other day
- 10 that -- Ms. Schmidt, you got his authority this
- 11 morning.
- 12 Mr. Stuart is not here.
- MR. MOLTENI: Your Honor, the State of
- 14 Missouri would ask to be excused. We don't have any
- 15 questions for any of the witnesses that will testify
- 16 today.
- 17 I would like to reserve the right to file
- 18 any post-hearing briefs that might result from this
- 19 hearing.
- 20 JUDGE REGISTER: Parties, any objection to
- 21 Mr. Molteni leaving?
- (No response.)
- JUDGE REGISTER: We have no objection.
- 24 That's fine --
- MR. MOLTENI: Thank you.

- 1 JUDGE REGISTER: -- Mr. Molteni. In case
- 2 the parties need to get ahold of you, they know where
- 3 to reach you; is that right?
- 4 MR. MOLTENI: Absolutely.
- 5 JUDGE REGISTER: Thank you.
- 6 All right. Are we ready to go on the record
- 7 this morning, or --
- 8 MR. KRUEGER: Your Honor, I would like to go
- 9 off the record to discuss a couple of things I think
- 10 we might resolve more readily off the record.
- 11 JUDGE REGISTER: Go ahead and go off the
- 12 record, Kristal, please.
- 13 (A discussion off the record.)
- 14 JUDGE REGISTER: We're ready for the opening
- 15 statements. We spoke when we were off the record that
- 16 because the issues remaining are Laclede's issues that
- 17 Mr. Byrne would begin our opening statements.
- MR. BYRNE: Thank you, your Honor.
- 19 May it please the Commission? My name is
- 20 Tom Byrne, and I'm representing Laclede Gas Company in
- 21 this proceeding.
- 22 As you may know, all of the other parties to
- 23 this proceeding besides Laclede are in the process of
- 24 entering into a stipulation resolving all of the class
- 25 cost of service issues and all of the rate design

- 1 issues in this case.
- 2 Laclede has no objection to the
- 3 stipulation's treatment of all of the class cost of
- 4 service issues and a majority of the rate design
- 5 issues. However, we do have problems with the two
- 6 discrete rate design issues which we are prepared to
- 7 address in the hearing today.
- 8 The first of these issues is UE's seasonal
- 9 rate differential for its residential class. This
- 10 issue arises because UE's residential rates are
- 11 differentiated between a four-month summer season and
- 12 an eight-month winter season. UE's summer rates have
- 13 a single usage charge, whereas UE's winter rates have
- 14 a two-step usage charge.
- 15 UE's usage charge for the summer period is
- 16 its highest usage rate. The usage charge for UE's
- 17 first block of winter usage, which runs up to 750
- 18 kilowatt hours, is the second highest usage rate, and
- 19 the usage rate for the tail block of winter usage,
- 20 which is above 750 kilowatt hours, is the lowest usage
- 21 charge. The seasonal differential is a percentage
- 22 which expresses the relationship between the summer
- 23 usage rate and the winter tail block usage rate.
- 24 For over a decade Laclede has argued that
- 25 this seasonal rate differential is too high. In other

- 1 words, UE's summer usage rate is too high in
- 2 comparison to the winter tail block usage rate.
- 3 We believe that UE has an incentive to
- 4 design its rates in this way because residential
- 5 customers really have no alternative to using
- 6 electricity to run their air conditioners, appliances,
- 7 and lights during the summer.
- 8 Similarly, non-space heating customers whose
- 9 consumption is generally limited to the first block of
- 10 winter usage have no realistic alternatives to using
- 11 electricity for their appliances and lights in the
- 12 winter.
- 13 But electric space heating customers whose
- 14 usage typically extends into the tail block of the
- 15 winter usage have access to a number of alternative
- 16 fuels, including natural gas which can be used to heat
- 17 their homes. UE has designed its rates to afford it
- 18 an unfair advantage in competing with those
- 19 alternative fuels for space heating loads.
- In the last proceeding in which UE's rate
- 21 design was litigated, the 1985 Callaway rate
- 22 proceeding, the Commission recognized this problem and
- 23 ordered UE to bring its seasonal rate differential
- 24 down to 75 percent over an eight-year phase-in period.
- 25 However, due to subsequent rate case settlements, this

- 1 phase-in was never fully materialized. In UE's
- 2 current rates, the seasonal rate differential has
- 3 grown to approximately 109 percent, and in this
- 4 proceeding, UE originally proposed to increase it even
- 5 further to 161 percent.
- If this proposal had been implemented, UE's
- 7 customers would have seen an 12.2 percent increase in
- 8 their summertime usage rates, and a 10.5 percent
- 9 decrease in the winter tail block usage rates, even
- 10 though the residential class is unaffected overall.
- 11 Laclede believes that UE's strategy of
- 12 maintaining a high seasonal differential is clearly
- 13 contrary to the interests of UE's summer customers who
- 14 are captive to UE's system, and it is anti-competitive
- 15 with respect to the subsidized rates which apply to
- 16 UE's winter space heating customers. Moreover, it is
- 17 inconsistent with the evidence concerning UE's costs
- 18 which Laclede is presenting in this case.
- 19 Consequently, Laclede requests that the
- 20 Commission order UE to design its rates, its
- 21 residential rates, so that the seasonal rate
- 22 differential is reduced to 75 percent in accordance
- 23 with the Commission's treatment of this issue the last
- 24 time it was litigated.
- 25 Laclede is sponsoring two witnesses on this

- 1 issue. Mike Cline, Laclede's manager of tariff and
- 2 rate administration, will provide the policy
- 3 justification for our position on this issue. And
- 4 Neal Suess, a consultant, will provide evidence of the
- 5 cost support for Laclede's position on this issue.
- 6 The second issue that Laclede is addressing
- 7 in this proceeding relates to UE's Rider E. Rider E
- 8 is a rate schedule that applies to customers who
- 9 co-generate and use UE's electric service as a backup
- 10 or to supplement the customer's own generation.
- 11 Laclede believes that UE has designed
- 12 Rider E so that it provides strong disincentives for
- 13 customers to co-generate. UE accomplishes this by
- 14 unreasonably limiting the customers who are eligible
- 15 to take service under Rider E and by charging
- 16 customers unreasonably high minimum charges which
- 17 apply whether the customer actually takes service from
- 18 UE during a particular month or not.
- 19 In this proceeding UE originally proposed to
- 20 amend Rider E to increase the minimum charges even
- 21 further. Although UE has now agreed to withdraw its
- 22 proposed changes to Rider E as part of a settlement,
- 23 Laclede requests that the Commission establish a
- 24 separate proceeding to comprehensively examine the
- 25 problems with UE's existing Rider E and to assure the

- 1 Commission and the parties that it is not creating
- 2 uneconomic or unreasonable barriers to co-generate.
- 3 Mr. Suess will be Laclede's witness who addresses this
- 4 issue.
- 5 Thank you very much.
- JUDGE REGISTER: UE is next.
- 7 MR. COOK: Thank you, your Honor.
- 8 My name is Jim Cook, and I am representing
- 9 Union Electric Company in this case.
- 10 And, frankly, I'm hesitant about starting
- 11 because I am -- I am -- it's been awhile since I made
- 12 an opening statement here, and I had forgot that
- 13 apparently it's closing arguments instead of opening
- 14 statement.
- 15 I'm, frankly, offended at the very clear
- 16 implications that Union Electric has a strategy to do
- 17 various things, that it has a strategy to take
- 18 advantage of its customers in the summer to help its
- 19 winter load, that it has a strategy to give
- 20 disincentive to co-generation. Mr. Byrne just barely
- 21 made mention once or twice that the Company's position
- 22 might actually have something to do with cost.
- Union Electric, frankly, prefers to compete
- 24 in the marketplace and not in the Commission, and I
- 25 wish we could keep it that way.

- 1 Union Electric's position in this case is
- 2 cost-based and our proposal is cost-based, but as part
- 3 of the settlement we've agreed that the seasonal
- 4 differential in the new rates will remain at the
- 5 current level.
- 6 What Mr. Byrne and Laclede have asked this
- 7 Commission to do is go back 14 years to a decision
- 8 that was made back then and which has, in effect, been
- 9 superseded by numerous Commission decisions approving
- 10 settlements in other proceedings that had to do with
- 11 Union Electric's rates and most of which Laclede
- 12 participated in.
- 13 The testimony that we've put in, I believe,
- 14 will speak for itself. I believe it will become
- 15 obvious that the intent of Laclede is not to encourage
- 16 this Commission to be sure that our rates are cost-
- 17 based, but to give them an advantage that they wish.
- 18 Concerning Rider E, again, the implication
- 19 is that we've designed it to give strong disincentives
- 20 to co-generation without any suggestion that it just
- 21 might actually be cost-based. I think the testimony
- 22 will -- or the evidence will show that that -- well,
- 23 that we don't need another docket at this time to look
- 24 into that, but it seems to me that the logical choice
- 25 would be if Laclede does not like the rate, they can

- 1 file a complaint. And then the Commission could
- 2 decide at that time whether or not it's necessary
- 3 based on the evidence in that petition whether
- 4 something should be done. I assume Laclede doesn't
- 5 want to do that because then they would have the
- 6 burden to prove that the rate was not cost-based.
- 7 Mr. Kovach will be the witness that we have
- 8 for both of these issues, and he will be available for
- 9 cross-examination. Thank you.
- 10 JUDGE REGISTER: Thank you.
- 11 Mr. Krueger?
- MR. KRUEGER: May it please the Commission?
- 13 My name is Keith Krueger, and I represent the Staff in
- 14 this proceeding.
- 15 The parties have filed direct and rebuttal
- 16 and surrebuttal testimony and conducted a prehearing
- 17 conference and extensive negotiations. As a result of
- 18 those negotiations, we have reached agreement on
- 19 virtually all of the issues that were in dispute in
- 20 this case.
- In the Hearing Memorandum, we identified, I
- 22 believe, a total of 19 issues. All parties have
- 23 agreed on all of those except two. The two -- on the
- 24 two issues on which we disagree, all parties agree
- 25 except for Laclede, and those are the two issues that

- 1 we're going to be trying this afternoon.
- 2 Since we reached that agreement a couple of
- 3 days ago, I have been working on a Stipulation and
- 4 Agreement which we hope to file with the Commission
- 5 very soon. We have not got the approval of all
- 6 parties to it, but I think that we're in agreement and
- 7 should have a signed and filed agreement within a
- 8 couple of days.
- 9 That agreement provides for a distribution
- 10 of the rate reduction which we expect that the
- 11 Commission will order in Case No. EM-96-149. One of
- 12 the provisions of that is that there will be no change
- 13 to the revenue requirement from the residential class.
- 14 The revenue reductions will be distributed among other
- 15 classes.
- We've also agreed to some changes in
- 17 customer charges for various classes, a reduction of
- 18 the rate differential between the large general
- 19 service and the small primary service class, changes
- 20 to the amount of the discounts which apply to
- 21 customers who own their own substations and the
- 22 replacements of the interruptible power rate.
- 23 The two unresolved issues that remain are
- 24 the ones that Mr. Byrne and Mr. Cook have talked
- 25 about, the residential seasonal differential and the

- 1 Rider E.
- 2 In the Stipulation and Agreement that I have
- 3 circulated to the other parties, which I must point
- 4 out has not been agreed to by everybody, but I believe
- 5 that it does faithfully record the agreement that we
- 6 have reached, the -- we state that the Staff and all
- 7 other parties, except Laclede, have agreed that there
- 8 should be no change to Rider E in this case. Also the
- 9 Staff and all other parties, except Laclede, have
- 10 agreed that there should be no change to the seasonal
- 11 differential and the residential service rate 1-M and
- 12 that the winter tail block charge should continue to
- 13 apply to consumption in excess of 750 kilowatt hours
- 14 per month during the eight billing months of October
- 15 through May.
- 16 We believe that the prefiled evidence in
- 17 this case and the evidence that you hear today
- 18 supports the position of the Staff and the other
- 19 parties and that there should be no change to either
- 20 Rider E or the residential seasonal differential.
- 21 Thank you.
- 22 JUDGE REGISTER: Mr. Coffman, do you have an
- 23 opening statement?
- MR. COFFMAN: Not much of one.
- 25 May it please the Commission? I will concur

- 1 in what Mr. Krueger said about the settlement.
- 2 Regarding the seasonal differential, the Office of the
- 3 Public Counsel supports the current differential.
- 4 Implicit support for that is in the testimony of Ryan
- 5 Kind.
- 6 Regarding Rider E our office takes no
- 7 position at this time.
- 8 I understand cross-examination for Mr. Kind
- 9 has been waived, but he is available if the Commission
- 10 has any questions.
- 11 Thank you.
- 12 JUDGE REGISTER: Ms. Schmidt?
- MS. SCHMIDT: On behalf of the Missouri
- 14 Industrial Energy Consumers, I have no opening
- 15 statement and will not be planning to do any
- 16 cross-examination today because of the settlement.
- 17 Thank you.
- JUDGE REGISTER: Ms. Forrest?
- 19 MS. FORREST: The Retirement Facilities
- 20 Coalition will also waive opening statement at this
- 21 time.
- JUDGE REGISTER: Thank you.
- I believe that those are -- anyone else left
- 24 for opening statement?
- 25 (No response.)

- JUDGE REGISTER: That's it.
- Okay. Mr. Byrne, would you proceed with
- 3 your first witness?
- 4 MR. BYRNE: I think Mr. Cook --
- 5 JUDGE REGISTER: Excuse me. I'm sorry.
- 6 COMMISSIONER DRAINER: Before we go on the
- 7 record with the witnesses, I have a question for
- 8 Mr. Krueger. I want a clarification with the
- 9 Stipulation and Agreement. You mentioned twice that
- 10 you have not -- it's not signed yet and agreed to by
- 11 all parties.
- 12 But are you expecting to have a Stipulation
- 13 and Agreement that is approved by all parties except
- 14 Laclede on these two issues?
- MR. KRUEGER: We do. As far as I know,
- 16 there isn't any disagreement at all. I'm just saying
- 17 that the question is whether we have faithfully
- 18 reduced to writing the terms that we agreed upon the
- 19 other day.
- 20 I've circulated it to everybody this
- 21 morning. I have not heard anybody express any
- 22 disagreement with anything that is in it, but until
- 23 it's signed, it's not signed.
- 24 COMMISSIONER DRAINER: And are you expecting
- 25 to file this this week?

- 1 MR. KRUEGER: Yes.
- 2 COMMISSIONER DRAINER: Okay. Thank you.
- 3 No other questions.
- 4 MR. KRUEGER: We were hoping to have it by
- 5 today, but we couldn't quite make that.
- 6 COMMISSIONER DRAINER: Okay.
- 7 JUDGE REGISTER: Mr. Byrne, would you call
- 8 your first witness?
- 9 MR. BYRNE: Actually, your Honor, it's
- 10 Mr. Cook's turn.
- 11 JUDGE REGISTER: Oh, I'm sorry. Mr. Cook is
- 12 going to call. I've got that wrong then.
- 13 All right. Mr. Cook, you were going to
- 14 present Mr. Kovach; is that right?
- MR. COOK: Yes. Mr. Kovach.
- Union Electric will call Mr. Richard J.
- 17 Kovach, please.
- 18 (Witness sworn.)
- 19 RICHARD J. KOVACH testified as follows:
- 20 DIRECT EXAMINATION BY MR. COOK:
- Q. Would you state your name for the record,
- 22 please, sir?
- 23 A. Richard J. Kovach.
- Q. Mr. Kovach, by whom are you employed?
- 25 A. Ameren Services.

- 1 Q. And in that capacity, did you have
- 2 prepared -- did you prepare direct, rebuttal and
- 3 surrebuttal testimony for filing in this case on
- 4 behalf of Union Electric Company?
- 5 A. Yes, I did.
- 6 Q. Your testimony has previously been marked,
- 7 and I will direct your attention to Exhibit No. 6,
- 8 which is the direct testimony of Richard J. Kovach on
- 9 cost of service items. Do you have that in front of
- 10 you?
- 11 A. Yes, I do.
- MR. COOK: Since we are not putting those
- 13 with the reporter now, and we did that later, I will
- 14 assume that the Commissioners have copies. If extra
- 15 copies are needed, please let me know.
- 16 JUDGE REGISTER: I think everybody has the
- 17 witness's testimony.
- MR. COOK: Thank you.
- 19 JUDGE REGISTER: And that document was
- 20 marked as Exhibit -- do you have that exhibit number,
- 21 Mr. Cook?
- MR. COOK: Exhibit 6. I'm sorry.
- JUDGE REGISTER: Exhibit 6. Thank you.
- 24 This was the class cost of service testimony
- 25 then?

- 1 MR. COOK: Yes. Yes. Let me see if I can
- 2 do some of this in a group. It may be quicker.
- JUDGE REGISTER: I think we only brought --
- 4 I only have the rate design that we were going to be
- 5 examining on today.
- 6 BY MR. COOK:
- Q. Exhibit No. 7 is entitled, "Direct Testimony
- 8 of Richard J. Kovach on Rate Design"; is that correct,
- 9 sir?
- 10 A. Yes.
- 11 Q. Do you have Exhibit No. 8, which is the
- 12 rebuttal testimony -- your rebuttal testimony on cost
- of service issues; is that correct?
- 14 A. Yes.
- 15 Q. Exhibit 9 would be the rebuttal testimony
- 16 prepared by you on rate design issues; is that
- 17 correct?
- 18 A. Yes.
- 19 Q. And Exhibit 10 is surrebuttal testimony of
- 20 both cost of service and rate design; is that correct?
- 21 A. Yes.
- Q. Was all of that testimony prepared by you
- 23 for submission in this case?
- 24 A. Yes, it was.
- Q. And were the exhibits or schedules that are

- 1 attached thereto either prepared by you or under your
- 2 direction?
- 3 A. Yes, they were.
- 4 Q. And if I were to ask you the questions that
- 5 are included in these exhibits, would your answers be
- 6 the same as listed in here?
- 7 A. They would be substantially the same. i
- 8 have a few minor changes to make.
- 9 Q. I'll get to that.
- 10 A. Okay.
- 11 Q. Subject to those corrections, they would be
- 12 the same; is that correct?
- 13 A. Yes.
- 14 Q. And are the schedules true and accurate to
- 15 the best of your knowledge and belief?
- 16 A. Yes, they are.
- 17 Q. Since it's possible that there could be
- 18 corrections to virtually anyone's testimony that is
- 19 being submitted that is not the subject of
- 20 cross-examination, I will skip that, and just direct
- 21 your attention, Mr. Kovach, to Schedule 7 of your
- 22 direct rate design testimony. Are there any changes
- 23 or corrections that you need to make to that
- 24 testimony?
- JUDGE REGISTER: Exhibit No. 7?

- 1 MR. COOK: Seven. Did I say -- yeah, seven,
- 2 rate design direct.
- 3 THE WITNESS: Yes, I have a few changes to
- 4 that testimony.
- 5 BY MR. COOK:
- 6 Q. All right. Starting on what page, please?
- 7 A. Page 4, Line 7, there was a phrase there
- 8 that looked like it was repeated a second time on that
- 9 line. The phrase is "or incremental costs." That's
- 10 repeated twice. It should be deleted the second time.
- 11 Q. So that line would read, "For variable
- 12 costs, marginal or incremental costs would represent
- 13 the Company's out of pocket"; is that correct?
- 14 A. That's correct.
- 15 Q. All right. Next?
- 16 A. On Page 12, Line 12, the sentence that
- 17 starts on Line 12 that says, "The Company has
- 18 retained . . . " there were three words that were left
- 19 out there. "The use of" are the three words that
- 20 should be inserted. So that sentence would read, "The
- 21 Company has retained the use of such seasonal
- 22 differentials for the allocation of capacity costs in
- 23 this case."
- Q. All right. Next?
- 25 A. Page 36, Lines 5 and 6, which is the first

- 1 sentence of the answer, that sentence came out very
- 2 garbled. I think I would just like to read a
- 3 corrected sentence rather than try to insert words and
- 4 delete words, if that's permissible.
- 5 Q. All right.
- 6 A. The sentence should be -- should read as
- 7 follows: "The annual revenue requirement of the
- 8 distribution substations providing 34.5/69 KV to 4 KV
- 9 service was determined to be \$5,587,000."
- 10 Q. I suspect you need to repeat that. You do
- 11 for me.
- 12 JUDGE REGISTER: Go ahead.
- 13 BY MR. COOK:
- 14 Q. Try it again, please.
- 15 A. One more time?
- 16 Q. Yes.
- 17 A. Okay. The new sentence, including all of
- 18 the corrections, would read as follows: "The annual
- 19 revenue requirement of the distribution substations
- 20 providing 34.5/69 KV to," t-o, "4 KV service was
- 21 determined to be \$5,587,000."
- That concludes my corrections.
- JUDGE REGISTER: Mr. Cook?
- MR. COOK: Yes.
- JUDGE REGISTER: I'd ask the witness to look

- 1 at Page 18, Line 10. I think there is a word there,
- 2 wad, w-a-d. I believe that should be --
- 3 THE WITNESS: That is correct. That is a
- 4 typo. I was instructed by Mr. Cook not to change
- 5 those minor ones that would be obvious, but you are
- 6 quite right about that. Should be the word "was."
- 7 JUDGE REGISTER: Okay. Thank you.
- 8 MR. COOK: There is no residential class wad
- 9 that we're aware of, at issue here anyway.
- 10 BY MR. COOK:
- 11 Q. Let's direct your attention to Page 9, the
- 12 rebuttal testimony and rate design. Do you have any
- 13 changes or corrections to make to that testimony?
- 14 A. No, I do not.
- 15 Q. How about Exhibit 10, the surrebuttal
- 16 testimony?
- 17 A. I have no corrections.
- 18 MR. COOK: All right. I would ask that
- 19 Exhibits 6, 7, 8, 9 and 10 be admitted into evidence,
- 20 and Mr. Kovach will be available for
- 21 cross-examination.
- JUDGE REGISTER: Thank you, Mr. Cook.
- 23 Are there any objection to the admission of
- 24 Exhibits 6, 7, 8, 9 and 10 into the record at this
- 25 time?

- 1 (No response.)
- JUDGE REGISTER: Hearing no objections,
- 3 Exhibits 6, 7, 8, 9 and 10 are admitted into the
- 4 record.
- 5 (EXHIBIT NOS. 6 THROUGH 10 WERE RECEIVED
- 6 INTO EVIDENCE.)
- 7 MR. COOK: Thank you.
- JUDGE REGISTER: And, Mr. Byrne, you're
- 9 first on cross-examination; is that correct?
- 10 MR. BYRNE: That's correct.
- JUDGE REGISTER: Thank you.
- MR. BYRNE: Thank you, your Honor.
- 13 CROSS-EXAMINATION BY MR. BYRNE:
- Q. Good afternoon, Mr. Kovach.
- 15 A. Good afternoon.
- 16 Q. First, I would like to talk to you a little
- 17 bit about the seasonal rate differential.
- 18 First of all, UE's rates are divided into
- 19 two seasons, is that correct, the residential rates?
- 20 A. All of our rates have seasonal
- 21 differentials.
- Q. Okay. And for the residential, and maybe
- 23 for all of the rest of the classes, isn't it correct
- 24 that the summer period is four months and the winter
- 25 period is eight months?

- 1 A. That's correct.
- Q. What are the four months of summer?
- 3 A. Summer is June through September. Those are
- 4 the billing months of June through September. The
- 5 winter months are the October through May billing
- 6 months, for all customers.
- 7 Q. And do you know how the total residential
- 8 usage compares in the summer and winter months for UE?
- 9 A. Well, if you're referring to the magnitude
- 10 of usage, it's higher in the summer than it is in the
- 11 winter, on the average.
- 12 Q. Okay. But in total, is it higher in the
- 13 winter or the summer, if you know?
- 14 A. Total kilowatt hours sold?
- 15 Q. Yes.
- 16 A. Well, with the winter season having eight
- 17 months, there are more kilowatt hours sold in the
- 18 winter total than in the summer.
- 19 Q. Do you have any idea what the magnitude of
- 20 that difference might be?
- 21 A. I think you're going to have to be a little
- 22 more clear on what you mean by "magnitude of
- 23 difference." Could you rephrase it?
- Q. Do you sell a lot more kilowatt hours in the
- 25 winter than in the summer, or only a few? Do you have

- 1 any -- can you quantify it at all even on an order of
- 2 magnitude what the difference is?
- 3 A. Well, again, with the number of months being
- 4 twice as many months in the winter, it's probably
- 5 close to twice as many kilowatt hours.
- 6 Q. Okay. So if you allocate costs -- if you
- 7 allocate demand costs to summer and winter periods --
- 8 say, for example, you were to allocate 50 percent of
- 9 demand cost to summer and 50 percent to winter, isn't
- 10 it true that the rate impact of those demand costs on
- 11 summer would be greater because there are fewer
- 12 kilowatt hours to spread those costs over? Is that
- 13 true?
- 14 A. Well, first of all, I wouldn't agree that
- 15 you should allocate 50 percent of your demand costs to
- 16 each season.
- 17 Q. Sure. I understand. But just for -- as a
- 18 hypothetical, if you did, wouldn't the impact on rates
- 19 be greater in the summer because there are fewer
- 20 kilowatt hours that you are spreading those costs
- 21 over?
- 22 A. If you have a fixed amount of dollars to
- 23 recover, and you have fewer billing units over which
- 24 to recover, that would result in a higher rate than if
- 25 you had a greater number of billing units.

- 1 Q. Okay. In your testimony you talk about
- 2 three types of costs that are allocated to the
- 3 residential class, and I guess I'm referring -- well,
- 4 it's on Page 7 of your direct testimony, but the costs
- 5 I'm referring to are customer demand and energy-
- 6 related costs.
- 7 MR. COOK: Is this Exhibit 7? I'm sorry.
- 8 Rate design direct?
- 9 MR. BYRNE: Rate design direct, yes
- 10 Exhibit 7.
- 11 MR. COOK: Thank you.
- 12 THE WITNESS: And what page number was that
- 13 again, please?
- 14 BY MR. BYRNE:
- 15 Q. On Page 7.
- 16 A. I have it.
- 17 Q. Line 21 and 22, in there. It talks about
- 18 customer energy and demand-related costs.
- 19 A. It does.
- Q. Okay. And those -- are those the three
- 21 types of costs that are allocated to residential
- 22 customers?
- 23 A. Those are the types of costs that are
- 24 allocated to all customers.
- Q. Okay. And could you just briefly explain

- what customers costs are?
- 2 A. Customer costs are generally defined as
- 3 costs that don't vary with customer usage. They are
- 4 cost of making service available to customers without
- 5 regard to the level of the customer usage.
- 6 Q. So would that be like a minimum-sized meter,
- 7 minimum-sized service line, that type of thing?
- 8 A. Postage, getting a bill out, keeping a staff
- 9 on hand to handle customer inquiries about bills,
- 10 things of that nature.
- 11 Q. And would it also include the things that I
- 12 said, the minimum-sized meter and service line?
- 13 A. Yes.
- 14 Q. Okay. And are those recovered -- under your
- 15 rate design, and for that matter our proposed rate
- 16 design, at least the majority of those costs are
- 17 recovered through a customer charge. Right?
- 18 A. Much more so on your rate design than our
- 19 rate design, since you have higher customer charges
- than we do.
- 21 Q. You mean -- you're talking about Laclede
- 22 Gas?
- 23 A. Laclede Gas Company, yes.
- Q. Okay. Not our -- okay. I was referring to
- 25 the rate design proposal that we've filed in this case

- 1 under Mr. Suess's testimony, as well as yours. The
- 2 majority of Union Electric's customer-related costs
- 3 are recovered through the customer charge; isn't that
- 4 correct?
- 5 A. You'll have to -- he has several rates in
- 6 his testimony. You'll have to refer me to which one
- 7 you're talking about.
- 8 Q. Well, I don't -- I don't have one to refer
- 9 you to.
- 10 Let me ask about energy charges. What are
- 11 energy charges?
- 12 A. Energy charges are generally variable costs,
- 13 the cost of producing a kilowatt hour.
- 14 Q. Okay. And how are those recovered in your
- 15 proposed rate design?
- 16 A. Through a kilowatt-hour charge.
- 17 Q. And isn't it true that Mr. Suess has the
- 18 same treatment of energy charge that you do?
- 19 A. He's added more to the energy charges than
- 20 we do under our rate design.
- Q. And why is that?
- 22 A. I have no idea.
- Q. Is that because of the additional customer-
- 24 related costs which he's put in the energy charge?
- 25 A. I think he may have done that, but I think

- 1 he put an awful lot of demand-related costs in the
- 2 energy charge.
- Q. Okay. Well, the third kind of cost is
- 4 demand-related costs. And could you please, again,
- 5 briefly explain what those are?
- 6 A. Demand-related costs are generally costs
- 7 incurred in adding capacity to the system. It could
- 8 be generating capacity, transmission capacity,
- 9 distribution capacity. Generally, facilities
- 10 necessary to meet maximum customer peak loads placed
- 11 on the system during peak load periods.
- 12 Q. Well, you just mentioned generation,
- 13 transmission and distribution. Are those the three
- 14 subcategories of demand-related costs?
- 15 A. Yes.
- 16 Q. Okay. Let me ask you a little bit about the
- 17 generation-related demand costs. What kind of costs
- 18 are included in that category?
- 19 A. Well, the cost of generation of plant.
- 20 Q. Okay. So all of your generation plants,
- 21 would those be in that category?
- 22 A. Yes, they would.
- Q. Both your baseload and peaking plants would
- 24 be in that category?
- 25 A. Yes.

- 1 Q. What's the difference between a baseload and
- 2 a peaking plant?
- 3 A. A baseload plant is usually designed to run
- 4 more hours of the year. A peaking plant is designed
- 5 to run a shorter number of hours a year. There is
- 6 usually some trade-offs between initial cost and
- 7 running cost between the two types of plants.
- 8 Q. And is it true in respect to that that
- 9 the -- generally the construction costs of baseload
- 10 plants are relatively high and the operating costs of
- 11 baseload plants are relatively low compared to peaking
- 12 plants?
- 13 A. That's a fair statement.
- 14 Q. Is the Callaway Nuclear Plant an example of
- 15 a baseload plant on your system?
- 16 A. Yes.
- 17 Q. And does it follow the pattern of having a
- 18 high construction cost and a low operating cost?
- 19 A. That's correct.
- 20 Q. Do you know what the operating cost of the
- 21 Callaway Plant is?
- 22 A. In terms of total dollars? No, I don't.
- 23 Q. In terms of, you know, cents per kilowatt
- 24 hour, or some reference like that?
- 25 A. I believe that generation costs are less

- 1 than one cent per kilowatt hour, variable -- variable
- 2 production costs. It would be less than a penny.
- 3 Q. And do you know what the total cost of
- 4 constructing the Callaway Plant was?
- 5 A. I did at one time. I -- I don't know. I --
- 6 I was a participant in the Callaway case, but there
- 7 were some disallowances, so I really don't know the
- 8 number anymore.
- 9 Q. It was hundreds of millions of dollars,
- 10 wasn't it, or --
- 11 A. Well, it was more than a billion dollars.
- 12 Q. More than a billion dollars?
- 13 A. Uh-huh.
- 14 Q. Okay. How many other baseload units do you
- 15 have on your system besides Callaway?
- 16 A. I believe I indicate that in my testimony.
- 17 Q. If you've got a reference, that would be
- 18 okay.
- 19 A. I would say we have -- I'm referring to
- 20 Page 7 of my direct cost of service. That would
- 21 indicate seven baseload plants.
- Q. Okay. What lines are you on? I'm sorry,
- 23 Mr. Kovach.
- 24 A. The first two lines on Page 7. Five fossil
- 25 steam plants, one nuclear plant, one run-of-the-river

- 1 hydro plant. Those would all be considered as base
- 2 plants on our system.
- 3 Q. Okay.
- 4 A. So that would be seven plants.
- 5 You asked -- I'm not sure whether you asked
- 6 about units, but some of those plants have multiple
- 7 units, so the number of actual units would be much
- 8 larger than seven.
- 9 Q. Do you know what it is, what the number is?
- 10 A. I think it would be in the range of 20.
- 11 Q. Okay. And how many peaking units do you
- 12 have on your system?
- 13 A. That same testimony indicates one pump
- 14 storage plant, nine combustion turbines. And I would
- 15 consider that the pump storage plant has two units, so
- 16 if you're counting number of units, that would be
- 17 eleven peaking units.
- 18 Q. Okay. And do you have a number in that
- 19 testimony that -- on Line 3 of Page 7 of your direct
- 20 cost of service testimony, you have a number that
- 21 shows the baseload units -- okay. That's the total --
- 22 that's the total kilowatts that can be produced, the
- 23 7,924,000 kilowatts?
- 24 A. That's total system capacity.
- 25 Q. Okay. Do you know how much of that is

- 1 attributable to baseload versus peaking units?
- 2 A. No, not off the top of my head, I do not.
- 3 Q. Is it fair to say the vast majority of that
- 4 is attributable to baseload units?
- 5 A. You will you a have to define "vast
- 6 majority" for me.
- 7 Q. More than 75 percent.
- 8 A. I think that would be a fair statement.
- 9 Q. More than 80 percent?
- 10 A. Now, I told you I didn't know the exact
- 11 number, so -- I'll say it's more than 75 percent, but
- 12 that's my best estimate without, you know, having
- 13 documents to look at.
- 14 Q. Sure. I understand. And how about in terms
- 15 of cost -- in terms of the costs that are in the
- 16 generation-related demand category? Would it be a
- 17 fair statement to say that baseload units constitute
- 18 the vast majority of the costs in that category as
- 19 opposed to the peaking units?
- 20 A. Yes.
- 21 Q. And wouldn't their costs probably be even
- 22 greater than the proportion of their production
- 23 because they have such high construction costs?
- 24 A. If you're talking about the plant investment
- 25 costs only, yes. But that wouldn't be true for

- 1 production costs or running costs or the cost of
- 2 generating kilowatt hours.
- 3 Q. Okay. But for the generation demand-related
- 4 costs, that would be true, would it not?
- 5 A. Baseload plant is higher than peaking plant,
- 6 yes.
- 7 Q. Do you think it would be greater than
- 8 90 percent of the costs in that category attributable
- 9 to baseload plants?
- 10 A. I don't know.
- 11 Q. Okay. You talk a little bit about the 1985
- 12 rate design case, the Callaway rate case. Didn't you
- 13 participate in that case, Mr. Kovach?
- 14 A. Yes.
- 15 Q. Let me ask you this: What has changed about
- 16 Union Electric's generation plants since that 1985
- 17 case? I guess you included Callaway at that point, is
- 18 that true, in your rates?
- 19 A. Callaway was being phased in per the order
- 20 of the Commission.
- 21 Q. Okay. Have you constructed any other
- 22 generating units since 198-- since that 1985 case?
- 23 A. I can't think of any. I don't think there
- 24 is anything significant.
- Q. Okay. Let me ask you about transmission

- 1 demand costs. What are those, just in general?
- 2 A. Well, basically the cost of the transmission
- 3 system, which is mostly all fixed demand-related costs
- 4 associated with the transmission system capacity. The
- 5 transmission system has no variable cost. It would
- 6 all be capacity or demand related.
- 7 Q. And is transmission attributable to
- 8 different plants on your system? For example, is some
- 9 of the transmission attributable to the baseload units
- 10 and some of the transmission attributed to the peaking
- 11 units?
- 12 A. No. It's a grid system, the function of
- 13 which is to -- is to both import and export bulk power
- 14 and to move bulk power around the system from the
- 15 power plants and from other sources off of our system.
- 16 So it's not related to any type of plant, is really
- 17 the direct answer to your question.
- 18 Q. I mean, some of it, I guess, would. For
- 19 example, the Callaway Plant, there is probably a
- 20 transmission line or two or three that runs from the
- 21 Callaway Plant, but you're saying there are other --
- 22 A. I'm sorry. Go ahead.
- Q. But there are other transmission functions
- 24 that transmission lines move power around your system?
- 25 A. Right. Every power plant has to have outlet

- 1 capacity to the transmission system. It has to be
- 2 connected to the grid. But the transmission system
- 3 has other functions other than just outlet capacity
- 4 for the power plants.
- 5 Q. Okay. And let me ask you the same question
- 6 about transmission-related demand costs. Have there
- 7 been any significant changes to the transmission-
- 8 related demand costs since the 1985 Callaway rate
- 9 case?
- 10 A. I'm sure there has been additional
- 11 investment. Again, without some before and after
- 12 documents to look at and compare, I couldn't tell you
- 13 what that -- what that is.
- 14 Q. Okay. So you can't tell me any difference
- 15 right now sitting on the stand?
- 16 A. No. But I'm confident that we have more
- 17 invested in transmission plant today than we had at
- 18 the time of the Callaway construction.
- 19 Q. But you don't have any idea of an order of
- 20 magnitude of that?
- 21 A. No, I do not.
- 22 Q. How about distribution-related demand costs?
- 23 What are those?
- 24 A. Well, those are -- those are costs
- 25 associated with generally the poles and lines that you

- 1 see on the street driving from your office to your
- 2 home. And it's -- it's the investment in that system
- 3 which is -- has to be constructed to handle customers'
- 4 maximum demands.
- 5 Q. And so as customers -- your customer base
- 6 and your service area expands, you would have to
- 7 construct additional distribution facilities, and that
- 8 would impact the distribution-related demand costs; is
- 9 that correct?
- 10 A. That's correct. We would have to extend our
- 11 facilities to where the new customers are located.
- 12 That would be one piece of the cost.
- 13 And then we would have to construct those
- 14 facilities with adequate capacity to handle the
- 15 electrical requirements of those new customers.
- 16 Q. Okay. With regard to the seasonal
- 17 allocation of these demand costs, in your prefiled
- 18 testimony you supported a 60 percent allocation of
- 19 these -- all of the demand costs to the summer period
- 20 and a 40 percent allocation of all of the demand costs
- 21 to the winter period; is that correct?
- 22 A. That's correct.
- Q. Okay. And, again, I guess that 60 percent/
- 24 40 percent relationship doesn't necessarily -- or it
- 25 doesn't express the impact that it would have -- the

- 1 relative impact that it would have on the rates
- 2 because there are fewer billing units in the summer,
- 3 and maybe as many as twice as many billing units in
- 4 the winter; is that correct?
- 5 A. The number of billing units does vary
- 6 between the seasons, yes.
- 7 Q. Okay. And what was the basis for your
- 8 allocation of 60 percent of the demand costs to the
- 9 summer?
- 10 A. We looked at several applications of the
- 11 average and excess demand methodology that's a
- 12 methodology written up and described in the NAARUC
- 13 Cost Allocation Manual, and there are some variations
- 14 of that methodology. You can select one or more peaks
- 15 in determining the peak demand. You can define or
- 16 vary somewhat what you consider as average demand.
- 17 The methodology makes various calculations
- 18 for cost allocation purposes on the difference between
- 19 peak and average demand, and that difference is
- 20 referred to as excess demand, and that's where the
- 21 name of the procedure comes from.
- 22 And that was the methodology that we used to
- 23 allocate costs to customer classes, and so we followed
- 24 that same methodology in determining what the seasonal
- 25 differentials should be in our demand-related costs

- 1 since that's the way those costs were allocated to
- 2 begin with.
- 3 Q. And are the ones that you looked at, the
- 4 specific average and excess methodologies that you
- 5 looked at, set forth in Schedule 24 to your -- I guess
- 6 it's your surrebuttal testimony?
- 7 A. Yes. Now, you asked me the first time about
- 8 whether we did this in the last case, and that's --
- 9 and I said yes, we did. And those were the -- those
- 10 were the same methods we looked at in the last case.
- 11 And so we simply took those same methods and applied
- 12 them to the more current data relevant to this case.
- 13 Q. Okay. Could you turn to Schedule 24, if you
- 14 don't mind?
- 15 A. I have it.
- Q. Okay. And I guess where the analyses are
- 17 labeled A through G, those were the seven analyses --
- 18 the seven average and excess analyses that you
- 19 updated for data in this case and used to derive
- 20 your 60 percent/40 percent allocation of summer and
- 21 winter?
- 22 A. Yes.
- Q. Okay. Do you show anywhere in your
- 24 testimony, or is there anywhere else in the evidence
- 25 in this case how those calculations were performed or

- 1 what went into those calculations?
- 2 A. I don't -- I think that detail is contained
- 3 in work papers, but it's not contained in any of the
- 4 direct testimony. And I'm not sure we put that detail
- 5 in the last case either.
- 6 Q. Okay. And it's not -- I mean, to your
- 7 knowledge, it's not anywhere in the evidence in this
- 8 case; is that correct?
- 9 A. Well, the demands that were used were part
- 10 of the work papers that everybody received that were
- 11 participants in this case. I know everybody for a
- 12 fact received those, because I handed them out myself
- 13 to all of the parties at one of our technical
- 14 conferences.
- 15 Q. But I guess -- what I'm trying to determine
- 16 is, is there anything in the record in this case, and
- 17 of course those work papers are not in the record in
- 18 this case, at least now, that shows how these
- 19 calculations were done?
- 20 A. I'm not real sure what you're -- what you're
- 21 looking for, but the details behind this are not in
- 22 the record. The average and excess demand methodology
- 23 is described in my testimony. And that's -- that's
- 24 really it.
- The methodology is described and the details

- 1 were contained in the work papers that were
- 2 distributed to all of the parties. So anyone could
- 3 have calculated these had they chose to do so.
- 4 Q. Well, let me ask you this: You know, look
- 5 at No. G, the maximum NCP. How did you calculate
- 6 that?
- 7 A. Let's see if I can -- I'm sorry. Which one
- 8 were you referring to?
- 9 Q. "G," where it says, "Maximum NCP, minimum
- 10 NCP month."
- 11 A. Okay.
- 12 Q. How did you do that calculation?
- 13 A. We gave out the non-coincident demands for
- 14 the residential class to all of the parties. That
- 15 particular value right there represents the highest of
- 16 the 12 demands of the residential class during the
- 17 test year.
- 18 Q. But I guess I'm not -- how did the
- 19 calculation go that led you to 60.3 percent and
- 20 39.7 percent? What was the calculation that gets us
- 21 to that result?
- 22 A. I'll just describe it generically. The
- 23 maximum demand is one number. Call that A.
- 24 Q. Okay.
- 25 A. The minimum demand is the lowest demand of

- 1 the year. Call that B. The difference between A and
- 2 B is the excess demand.
- 3 Q. Okay.
- 4 A. So we're using, in this case, for Line G,
- 5 the minimum demand as the average demand for the
- 6 period, and we're using the difference between the two
- 7 numbers as the excess demand. And the average and
- 8 excess demand methodology states that you weight those
- 9 components by load factor and the complement of load
- 10 factor of one minus load factor.
- 11 And you do this for each season. You sum up
- 12 the results, and the summation of that process is as
- 13 shown there: 60.3 percent in summer and 39.7 in the
- 14 winter.
- 15 Q. Okay. And I -- my understanding -- well, I
- 16 don't know if I have a good understanding, but I think
- 17 E and F are variations on that same methodology; is
- 18 that correct?
- 19 A. They are all variations of the same
- 20 methodology.
- Q. What's the difference between F and G?
- 22 A. In the case of F, we used as the seasonal
- 23 peak demand -- we used the summer and the winter, and
- 24 we did -- we did those individually or looked at the
- 25 seasons individually. So we had a summer peak and we

- 1 had a winter peak. And then we had the minimum
- 2 demand, and we subtracted that minimum for both the
- 3 summer and the winter. And that difference again
- 4 became the excess demand.
- 5 Q. So you looked at it on a season-specific
- 6 basis, as opposed to G where you looked at the whole
- 7 year; is that true?
- 8 A. Yes. What we tried to do in the last case
- 9 and what we tried to do in this case is envision every
- 10 variation that anybody might want to say. Did you
- 11 look at this? Did you look at that? And so we did
- 12 them all. And that was to basically assist anybody
- 13 that wanted to look at variations, present the
- 14 results, and, as you can see, there is -- it's within
- 15 a very narrow range.
- 16 Q. And E is -- is the difference between E and
- 17 F that you used four months in the wint-- four months
- 18 in the winter and four months in the summer, rather
- 19 than eight months in the winter?
- 20 A. Yes.
- 21 Q. Okay.
- 22 A. And, again, that was to address the issue,
- 23 if someone would say, how about equalizing the two
- 24 periods and making the number of months the same.
- 25 Q. Okay.

- 1 A. So we said, okay, we'll do that. We will
- 2 devaluate the results, and there as, again, displayed
- 3 on the exhibit.
- 4 Q. How did you know which winter months, which
- 5 four winter months to pick for that one?
- 6 A. You pick the maximum four.
- 7 Q. Okay. And this is the last one I'll ask
- 8 you. I don't want to beat this to death. But how do
- 9 you do B, summer, winter, eight?
- 10 A. Well, you have the -- you have the maximum
- 11 summer, and you have the maximum winter. That's a
- 12 single peak. The eight refers to the period of
- 13 determination of the average demand. And what we did
- 14 there is we averaged the four summer months to get a
- 15 summer average, and we average the four -- I'm
- 16 sorry -- the eight winter months to get a winter
- 17 average. And, again, the difference between average
- 18 and peak was excess demand.
- 19 Q. Okay. And, similarly, the -- I guess the
- 20 only difference between A and B is in A you used four
- 21 winter months, and in B you used eight winter months?
- 22 A. In the determination of the average demand,
- 23 yes.
- 24 Q. Okay.
- 25 A. Uh-huh.

- 1 Q. Okay. Isn't it true that there -- well, let
- 2 me ask you this: Did you do any other analyses
- 3 similar to this other than the ones listed, A through
- 4 G?
- 5 A. No, I don't believe we did, not in this
- 6 case. I am -- I keep thinking about the past case,
- 7 and they tend to run together.
- 8 Q. Isn't it true you could do more, though, by
- 9 varying the months that you look at? I mean, you
- 10 could really do a lot more of these kind of analyses
- 11 if you wanted to?
- 12 A. No, I don't -- you could -- you could do
- 13 other things, but I think these are all of the
- 14 reasonable variations of the average and excess demand
- 15 methodology.
- 16 You should not be doing a bunch of averaging
- 17 to get the peak, because then you no longer have a
- 18 peak. You've got some kind of an average. And you
- 19 could certainly -- I guess, for a year, or 12 months,
- 20 you could do it for one peak, two peaks, three peaks,
- 21 but I wouldn't recommend that. I don't think that's
- 22 very reasonable. I think you're moving far, far away
- 23 from the average and excess demand methodology as it's
- 24 described in the NAARUC manual, if you start doing
- 25 that.

- 1 Q. You could, though, like, change the number
- 2 of months. Instead of four months, you could look at
- 3 two months, couldn't you? Instead of eight months,
- 4 you could look at six months?
- 5 A. For which item on that exhibit?
- 6 Q. Well, for A you could look at, you know, six
- 7 winter months instead of four winter months?
- 8 A. What column would we be talking about?
- 9 Q. I'm sorry. A, Column 3, where it says
- 10 number of winter months. In there you -- you looked
- 11 at four winter months. You could have looked at some
- 12 other number of winter months, couldn't you?
- 13 A. You could pick that number. It wouldn't be
- 14 right. I mean, our -- our season is eight months.
- 15 And you've got two choices, as I see it. You either
- 16 stick with the season you have, or I think it might be
- 17 valid that someone could suggest that, shouldn't you
- 18 do this on an equivalent length of season between
- 19 summer and winter, and that would be to work with --
- 20 because we have four summer months, that would be to
- 21 work with four winter months.
- 22 I think any other numbers in between that --
- 23 I don't think there is any basis for it. That's why
- 24 we didn't do it. Mathematically, you could do
- 25 whatever you want, but I don't think it would make

- 1 much sense.
- Q. Okay. Let me ask you this: Isn't it true
- 3 that for all these analyses you used system-wide data
- 4 as opposed to data that's specific to the residential
- 5 class?
- 6 A. No, that's not correct. This data was
- 7 performed with residential class data. In the last
- 8 case we performed it on a system basis. But this
- 9 information is based on residential class data.
- 10 Q. Okay. On the E, F, and G, or minimum NCP
- 11 month methodologies, did you use those minimum NCP
- 12 month methodologies in the last rate case?
- 13 A. I believe we did, yes.
- 14 Q. Are you aware of any regulatory commissions
- 15 that have adopted the minimum NCP methodology in
- 16 setting rate design?
- 17 A. I didn't attempt to research that. We
- 18 thought it was a good thing to put on there in case
- 19 somebody wanted to see the results. That's why it's
- 20 there.
- 21 Q. Is the minimum NCP month methodology
- 22 referenced in the NAARUC manual?
- 23 A. The NCP methodology is a -- is a cost
- 24 allocation method in the NAARUC manual.
- Q. But not specifically the minimum NCP month?

- 1 A. No. It's just defined as an NCP cost
- 2 allocation methodology. When you have 12 months,
- 3 you're going to have a peak month and you're going to
- 4 have a minimum month, and you're going to have all of
- 5 the other months in between.
- 6 Q. But the NAARUC manual doesn't talk about
- 7 using the minimum in the way you have here, does it?
- 8 A. It probably doesn't.
- 9 Q. Okay.
- 10 A. But, again, it's on there to display the
- 11 results of the calculation.
- 12 Q. Okay. Let me ask you this: If peak winter
- 13 usage became equal to peak summer usage on UE's
- 14 system, would there be any need for seasonal
- 15 differentiation?
- 16 A. I'd say -- I'd say we would have to take a
- 17 look at it, but the distribution system as it's
- 18 constructed can handle higher peak loads in the
- 19 wintertime than it can during the summertime because
- 20 of less thermal constraints.
- 21 So that really -- even if we had equal
- 22 peaks, and we're a long ways from having equal season
- 23 peaks, the distribution system that we have today can
- 24 handle higher summer loads than it can winter, if we
- 25 would ever get to that point.

- 1 Q. If they were ever equalized taking into
- 2 account that engineering problem, then --
- 3 A. It's a engineering benefit, not really a
- 4 problem.
- 5 Q. I'm sorry. Engineering benefit. If they
- 6 were ever equalized taking into account that
- 7 engineering situation, would it then be reasonable not
- 8 to have a seasonal differential?
- 9 A. I think we would have to -- we would have to
- 10 perform a similar analysis at the time and run a cost
- 11 of service study and see what that -- what those study
- 12 results were before I could answer that.
- Q. Okay. Okay. Let me ask you this: My
- 14 understanding is your position in this case is the
- 15 settlement rates, is that correct, should be
- 16 implemented?
- 17 A. Yes, we're going to sign the settlement
- 18 agreement.
- 19 Q. Okay. Is there any evidence in the record
- 20 on the seasonal allocation underlying the settlement
- 21 rates?
- 22 MR. COOK: I'm going to object. That calls
- 23 for a legal conclusion. Mr. Kovach can testify about
- 24 what is on the record, but as to whether or not
- 25 it's -- I forgot what the exact question was, but it

- 1 called for a legal conclusion.
- 2 MR. BYRNE: Let me ask a different question.
- JUDGE REGISTER: Thank you, because I was
- 4 going to have to have you repeat the question.
- 5 The question is withdrawn. Mr. Byrne is
- 6 going to ask another question.
- 7 BY MR. BYRNE:
- 8 Q. So the question is, is there any evidence in
- 9 the record -- I hope this is a different question.
- 10 Is there any evidence in the record that
- 11 supports the seasonal allocation of demand costs
- 12 underlying the settlement rates?
- 13 A. If I understand your question, you're asking
- 14 if there is some type of exhibit or schedule which
- 15 provides numbers that lead to the exact conclusion of
- 16 what our current rates are. And -- and I don't think
- 17 anybody has a study to that effect.
- 18 I think various parties put in testimony
- 19 showing what the differential, perhaps, should be
- 20 changed to. But I don't think anybody has got it to
- 21 say that it calculates out exactly to where we are
- 22 today. I think that would probably be sheer
- 23 coincidence.
- Q. Let me ask you, since it is your position
- 25 that the -- that the settlement rates should be

- 1 implemented, what are those settlement rates? Aren't
- 2 they for the residential class a little bit different
- 3 from exactly what you have now? In other words, isn't
- 4 there an increase and -- isn't there an increase in
- 5 the customer charge? Can you just run over what the
- 6 settlement rates are so we know what we're talking
- 7 about here?
- 8 A. The settlement rates provide for a slight
- 9 increase in the residential customer charge because it
- 10 has not changed for 14 years.
- 11 Q. What is that in-- what is it now and what
- 12 is --
- 13 A. A \$1.50 a month. From \$5.75 a month to
- 14 \$7.25 a month.
- 15 Q. Okay. And, then, since -- as I understand
- 16 the residential class -- the revenue contribution from
- 17 the residential class stays the same. I guess the
- 18 usage charges have to reduce to offset those
- 19 increases?
- 20 A. Those charges were all reduced.
- Q. And do you know how they were reduced?
- 22 A. They were reduced to maintain the same
- 23 seasonal differentials that are in the current rates.
- Q. Was it an equal percentage reduction for
- 25 each, I guess, usage charge is the right way to say

- 1 it?
- 2 A. No. It would not -- it would not result in
- 3 an equal percentage adjustment.
- 4 Q. Okay. But it's designed to maintain the
- 5 existing seasonal differential?
- 6 A. As Laclede has defined it, yes.
- 7 Q. Okay. Okay. I'd like to talk to you a
- 8 little bit about once the -- once the demand costs are
- 9 allocated to the summer and winter, how do you
- 10 allocate them to the first block and the second block
- 11 of usage in the winter? Okay. How do you allocate
- 12 the distribution demand costs to the first and second
- 13 block in the winter?
- 14 A. Well, why don't we just read my testimony?
- 15 Q. Okay. If you have a reference to your
- 16 testimony, that would be fine.
- 17 A. I would refer to my direct rate design
- 18 testimony, and that would be Exhibit 7, and my
- 19 discussion of how the residential rate was designed
- 20 starts on Page 17.
- 21 Q. Okay. Where does it say how the
- 22 distribution demand costs are allocated to the winter
- 23 charges?
- 24 A. That would start about -- with the Q and A
- on Line 8 of page -- I'm sorry -- Line 8 of Page 18.

- 1 And I think it generally goes on to conclude on
- 2 Page 20.
- 3 Q. Well, let me ask you this: Is it your
- 4 understanding that the way you allocated demand costs
- 5 between the two rate steps in the winter is the same
- 6 way that Mr. Suess allocated it to the rate steps in
- 7 the winter? I understand you start off with a
- 8 different pot of costs, but don't you -- within the
- 9 winter period, don't you treat demand-related -- I
- 10 mean distribution-related demand costs the same?
- 11 A. I did this testimony -- filed it on March
- 12 the 4th. I didn't know who Mr. Suess was at the time.
- 13 I had no idea what he was going to say. I don't even
- 14 know if Laclede hired him at that time. But we
- 15 certainly didn't confer on rate design.
- 16 And if you're asking me details about what
- 17 he did in his testimony --
- 18 Q. You don't know?
- 19 A. Well, I would have to hunt down answers to
- 20 those details.
- 21 Q. Okay. You don't know off the top of your
- 22 head whether your treatment of demand-related -- or
- 23 distribution-related demand costs in the winter period
- 24 is the same as Mr. Suess? You just don't know that?
- 25 A. I know what I did.

- 1 Q. Okay. That's fine.
- Okay. Let's talk about the other two
- 3 categories of demand costs. We've got generation-
- 4 related demand costs and transmission-related demand
- 5 costs allocated to the winter period that have to be
- 6 divided between the first and second step.
- 7 My understanding is you allocated 85 percent
- 8 of those costs to the first winter step, is that
- 9 correct, and 15 percent to the tail block of winter
- 10 usage?
- 11 A. That may not have been the order in which I
- 12 arrived at that conclusion. I think what we looked at
- 13 was the marginal costs associated with providing
- 14 service on the tail block over 750 kilowatt hours per
- 15 month. And we added a contribution to fix costs, and
- 16 I think the figure was 15 percent, which is the same
- 17 15 percent adder we use in allocating costs to our
- 18 large industrial customers. And then the balance of
- 19 the winter demand cost was included in the first
- 20 block.
- 21 Q. So I'm correct in saying 85 percent of those
- 22 costs were allocated to the first block and 15 percent
- of those costs were allocated to the tail block?
- 24 A. That sounds correct. I'll accept it for
- 25 right now. And if I think it's wrong later, I'll have

- 1 to let you know. But it sounds correct.
- Q. Okay. Let me ask you this: What's the cost
- 3 basis, if there is any, for allocating 85 percent to
- 4 the first block and 15 percent to the tail block?
- 5 A. Well, again, the cost basis is not for the
- 6 85 percent, but the cost basis is that we can serve
- 7 additional load in the winter at no additional demand
- 8 cost. And so we're -- we're pricing that -- that
- 9 winter usage over 750 kilowatt hours a month to cover
- 10 the full incremental fuel costs, the full distribution
- 11 demand costs and a partial contribution to fixed
- 12 generation and transmission costs, which aren't
- 13 changing or aren't being driven by any sales in the
- 14 winter months.
- 15 Q. Okay. So is it -- what I'm asking about is
- 16 what's the cost basis for that 15 percent partial
- 17 contribution of generation in transmission demand
- 18 costs? Are you saying there isn't any cost basis for
- 19 that?
- 20 A. Your question is, how did we get that
- 21 number?
- 22 Q. Yes.
- 23 A. Oh, okay. As I indicated earlier, the --
- 24 that is the same adder that we used in designing our
- 25 large primary service rate for our large industrial

- 1 customers, and that adder is developed from the --
- 2 what we refer to as the vary curve analysis that we do
- 3 for designing that customer rate.
- 4 It basically shows that based on inflection
- 5 points on that cost curve function that some 15 to
- 6 20 percent of those fixed costs don't vary with
- 7 customer load factor, so they should be included in an
- 8 energy cost or an energy charge.
- 9 And we merely took that -- took that same
- 10 adder that we use in that rate design and said it's
- 11 appropriate there and it's also appropriate for the
- 12 winter step in the residential rate.
- Q. Well, isn't it true that your large primary
- 14 service class has a single block usage charge, not
- 15 a -- in other words, there is not a -- it's not a
- 16 two-step charge like residential, is it?
- 17 A. No, it is not. And that's exactly why we
- 18 have the 15 to 20 percent adder. Otherwise, we would
- 19 be selling all kilowatt hours to the large industrial
- 20 with no markup or no adder whatsoever. We would be
- 21 selling it to them for fuel cost only. And I don't
- 22 know of a single utility in the country that does
- 23 that.
- Q. So the 15 percent is in the single usage
- 25 charge. It's an allocation of generation and

- 1 transmission-related demand costs that goes into that
- 2 single usage rate that the large primary service
- 3 customers pay?
- 4 A. That's correct.
- 5 Q. Okay. Isn't it true that the large primary
- 6 service class has completely different characteristics
- 7 than the residential class?
- 8 A. What do you mean by "characteristics"?
- 9 Q. Well, for example, don't have a much higher
- 10 load factor than the residential class?
- 11 A. I'd say they do.
- 12 Q. Do you know what the load factor for the
- 13 large primary service class is?
- 14 A. Not offhand, no.
- 15 Q. And, of course, they take -- they take
- 16 service at a higher voltage than the residential
- 17 customers, don't they?
- 18 A. Yes.
- 19 Q. And they pay a demand charge that
- 20 residential customers don't pay; is that correct?
- 21 A. They pay a demand charge which the
- 22 residential rate does not have, but both rates pay
- 23 demand costs. And the demand costs we're talking
- 24 about are generation and transmission costs. Those
- 25 costs are included in both the residential rate and

- 1 the industrial rates.
- Q. And isn't there a minimum usage amount that
- 3 you're required to take before you qualify for the
- 4 large primary service class?
- 5 A. The large primary class, there is a minimum
- 6 bill of 5,000 kilowatts.
- 7 MR. BYRNE: Okay. I think that's all of the
- 8 questions I have on seasonal differential. I would
- 9 like to ask you a few questions on Rider E, if I
- 10 could.
- 11 And, your Honor, I'd like to mark an exhibit
- 12 off the record, if I might.
- 13 JUDGE REGISTER: Certainly.
- 14 (EXHIBIT NO. 36 WAS MARKED FOR
- 15 IDENTIFICATION.)
- 16 JUDGE REGISTER: Ready to go?
- 17 BY MR. BYRNE:
- 18 Q. Mr. Kovach, I've handed you what the court
- 19 reporter has marked Exhibit 36. Can you identify
- 20 that?
- 21 A. It consists of three -- four tariff sheets.
- 22 Three tariff sheets, 103, 104 and 105 are rider -- the
- 23 Company's Rider E supplementary service, and the
- 24 fourth tariff sheet is No. 67.4, which is
- 25 miscellaneous charge tariff sheet.

- 1 Q. And do some of those charges on 67.4 apply
- 2 to Rider E service?
- 3 A. Under some circumstances, they might.
- 4 Q. Okay.
- 5 A. They may or may not apply.
- 6 Q. Let me ask you, who -- who on UE's system is
- 7 eligible to take Rider E service?
- 8 A. Anyone -- anyone that has some form of
- 9 self-generation can apply for Rider E service.
- 10 Q. Well, let me ask you this: Do you have to
- 11 be a primary service customer in order to take Rider E
- 12 service? And I guess what I'm looking at is C-1 on
- 13 Sheet No. 103 seems to suggest it's available only to
- 14 primary service customers, but maybe I'm misreading
- 15 it. Is --
- 16 A. No. That's the same paragraph I was going
- 17 to go to to answer your question, that that fits --
- 18 that fits the requirements of all of the current
- 19 Rider E customers that we have.
- 20 Q. So if you're not a primary -- only primary
- 21 service customers are eligible? Is that true under
- 22 your tariff?
- 23 A. I think what I'd rather say is only primary
- 24 service customers have ever asked or requested for
- 25 Rider E. We've had no requests that I'm aware of from

- 1 secondary service customers.
- Q. So that's why -- that's why the tariff is
- 3 set up to say primary service?
- 4 A. Yes. It was basically set up to serve the
- 5 requests that we've been getting.
- 6 Q. If somebody who was not a primary service
- 7 customer -- say if a large general service customer
- 8 asked for Rider E service, would you guys amend your
- 9 tariff to include large general service?
- 10 A. Not having been faced with that, I don't --
- 11 I don't know what the answer would be. We might -- we
- 12 might suggest to the customer initially that he ought
- 13 to own his own transformer and take primary service.
- 14 Q. Okay. Under the current tariff, is it
- 15 available to both large general -- large primary
- 16 service and small primary service customers, or is it
- 17 limited to large primary service?
- 18 A. No, it's not limited, and either of those
- 19 two rate customers can take that. I think what you're
- 20 reading there in the first paragraph is just basically
- 21 the original language that was in there before we had
- 22 two primary service rates.
- Q. Yeah. It does just say primary service. It
- 24 neither specifies large or small.
- 25 How many Rider E customers does Union

- 1 Electric Company have?
- 2 A. I believe the number is around a dozen --
- 3 Q. Okay.
- 4 A. -- give or take a couple.
- 5 Q. I'd like to talk to you for a minute about
- 6 the minimum bill that a customer would pay under
- 7 Rider E, and I guess my understanding of the minimum
- 8 bill, and correct me if I'm wrong, is it would be
- 9 shown on that last sheet, Sheet No. 67.4. And,
- 10 specifically, my understanding is that a customer
- 11 would pay -- well, the first part of the minimum bill
- 12 would pay a \$210 customer charge; is that correct?
- 13 A. That's the standard primary service customer
- 14 charge, and that would apply to a primary service
- 15 customer that's also a Rider E customer. So it
- 16 wouldn't apply twice. It just applies one time.
- Q. Okay. So he only pays -- say he's
- 18 co-generating for a portion of his load and taking a
- 19 portion of his load as a primary service customer. He
- 20 would only pay one \$210 customer charge per month?
- 21 A. That's correct.
- 22 Q. Okay. But that charge would apply even if
- 23 he -- even if he co-generated all of his load and
- 24 didn't take any service in that particular month from
- 25 UE; is that correct?

- 1 A. If he's requesting the service, that we be
- 2 connected to his system, backing up his generation,
- 3 yes, that would be an appropriate charge because we
- 4 would still have to go out and read the meter each
- 5 month and determine what went on out there, whether
- 6 any service was delivered or not, and we'd have to
- 7 render a bill each month.
- 8 Q. Sure.
- 9 A. So that's all of the customer charge
- 10 components. As you indicated earlier, there is the
- 11 metering costs and other hookup facilities that have
- 12 to be paid whether the customer takes any service or
- 13 not, and that's all part of the \$210.
- 14 Q. Okay. And then I think the second component
- of the minimum bill that's shown on that Sheet 67.4
- 16 is -- I guess maybe it's -- would it be fair to call
- 17 the \$15.85 in the summer and \$7.20 per kilowatt in the
- 18 winter, is that a demand charge?
- 19 A. Yes. Those are also the same demand charges
- 20 that the primary service customers pay on the large
- 21 primary rate.
- Q. Let's take, for example, in the summer
- 23 period, the \$15.85 demand charge. And that's per
- 24 kilowatt. Right?
- 25 A. Yes.

- 1 Q. And a kilowatt is a unit of demand. How
- 2 would you know what to apply that \$15.85 per kilowatt
- 3 charge to? How would you know how many kilowatts to
- 4 apply that to?
- 5 A. Well, you go back to the Rider E tariff and
- 6 you apply it to the contract demand.
- 7 Q. Okay. What's the contract demand?
- 8 A. Well, the contract demand is defined on
- 9 Page 104, Paragraph D-1. That's D, as in dog.
- 10 Q. Okay.
- 11 A. It indicates there how the contract demand
- 12 is determined.
- Q. Okay. And it's got an A and B. It's the
- 14 higher of A and B, and A is a number that's agreed
- 15 upon by the Company and the customer as representing
- 16 the maximum requirements under all conditions of use.
- 17 Okay. I understand that one.
- 18 And B is the maximum demand established by a
- 19 customer in use of Company service. I don't
- 20 understand that one.
- 21 How is that one calculated, or how do you
- 22 come up with that?
- 23 A. Well, that basically provides for and allows
- 24 a customer to -- to grow beyond the original contract
- 25 demand. So that -- that you may -- you may have an

- 1 initial contract demand, but the customer may have
- 2 growth on his premises. And so if the meter sees
- 3 something at some future or subsequent time that's in
- 4 excess of contract demand, that means we're providing
- 5 more than what was originally intended, and,
- 6 therefore, the higher number then becomes the new
- 7 contract demand.
- 8 Q. Okay. So it kind of keeps track of the peak
- 9 kilowatt demand as -- the meter keeps track of that;
- 10 is that correct?
- 11 A. Yes. The meter keeps track of what we
- 12 provide. If we're not providing that much, then
- 13 basically the contract specifies what the capacity is
- 14 of the generating equipment that the customer has on
- 15 the premise.
- 16 Q. Okay. How long -- let's say the meter
- 17 records a kilowatt reading that sets -- that's higher
- 18 than what you've mutually agreed to, I guess, due to
- 19 expansion. How long -- is that -- if that's the
- 20 maximum kilowatt demand that the meter ever records,
- 21 does that become his contract demand forever until it
- 22 is superseded by a higher reading from the meter?
- 23 A. Either that or until it's superseded by some
- 24 change in the customer operations where he may have,
- 25 let's say, for some reason, ceased operations or

- 1 eliminated a product line. If they contact us, and
- 2 this is a permanent change, then we will -- we will
- 3 redo the contract with the customer.
- 4 Q. Okay. But if there isn't such a permanent
- 5 change, that -- that maximum kilowatt reading could
- 6 apply for years in the future. Right?
- 7 A. Yes. Yes.
- 8 Q. It would be used to bill them each month
- 9 until there is a change?
- 10 A. Yes. And that's, again, on the basis that
- 11 we have to have adequate distribution capacity to
- 12 supply those requirements at all times. And -- and
- 13 the customer -- the customer may be generating. His
- 14 unit may fail any time. And we've got to have
- 15 facilities there to supply that, and that's why that
- 16 stays -- that stays in place, unless there is some
- 17 subsequent change that takes place.
- 18 Q. Okay. Are there any other minimum charges?
- 19 I know the demand charge is different in the summer
- 20 and the winter, 15.85 in the summer and \$7.20 in the
- 21 winter.
- 22 But other than those customer charges and
- 23 demand charges, are there any other minimum charges
- 24 that the Rider E customer pays?
- 25 A. Well, let me clarify what this is. You said

- 1 a minimum charge that the customer pays. The customer
- 2 may not pay any of these demand charges if the
- 3 customer takes sufficient usage from the Company that
- 4 exceeds this minimum bill calculation. If he -- if
- 5 the usage -- the dollar amount of the usage exceeds
- 6 these minimum demand charges, basically, we just bill
- 7 for the usage. So the customer may not necessarily
- 8 pay these charges.
- 9 Q. Okay. Well, let me ask a couple of things
- 10 about that.
- 11 One, is if he doesn't take any -- anything
- 12 from the Company at all, he'll pay the customer charge
- 13 and the demand charge times his contract demand.
- 14 Right?
- 15 A. That type of customer would. We don't have
- 16 any customers like that. All of our current Rider E
- 17 customers take sufficient use from the Company that
- 18 they go beyond the minimum bill amount, and we rarely
- 19 collect anything from anybody on this minimum bill
- 20 provision.
- Q. Okay. Tell me how that works. How do
- 22 they -- how do they through usage have a bill greater
- 23 than the minimum bill? What's the usage charge, I
- 24 guess, we could start with?
- 25 A. Well, let me just give you an example. Just

- 1 assume any level of use you want as a normal customer
- 2 without generation. You would generate a bill of a
- 3 certain amount of dollars. Okay. We would -- that
- 4 would be the same as any meter usage for these
- 5 customers. He would be would get a bill. A bill
- 6 would be generated for a certain amount of dollars.
- 7 Then the minimum bill calculation using those demand
- 8 charges would take place, and the two amounts would be
- 9 compared.
- 10 And so as long as the amount for the service
- 11 being provided exceeds the minimum bill amount, there
- 12 is no minimum bill charge. He just -- the customer
- 13 would just be billed for the amount of the service
- 14 that was taken.
- 15 Q. So would it -- if you're -- if you're
- 16 co-generating only a small amount of your usage, and
- 17 you take -- say you take service for 90 percent of
- 18 your usage from UE, because 90 percent of your usage
- 19 isn't even -- isn't even being dealt with by that
- 20 co-generation, you're always going to probably exceed
- 21 the minimum bill?
- 22 A. Yes, you will. And unfortunately we would
- 23 then be reserving that 10 percent of the generation
- 24 for free, and that's one of the -- that's one of the
- 25 shortcomings of the Rider E.

- 1 Q. But on the other hand, if you had a
- 2 co-generation unit that was capable of supplying
- 3 100 percent of your use, and you only used UE for a
- 4 backup, much more frequently you would be paying that
- 5 minimum bill, assuming your co-generation unit wasn't
- 6 down all of the time, but most of time you would be
- 7 paying the minimum bill, and it would just be, I
- 8 guess, in a more rare situation where your usage would
- 9 exceed the minimum bill?
- 10 A. Under that scenario, that would be correct.
- 11 But, as I said, we don't have any customers like that.
- 12 Q. You don't have customers have that
- 13 co-generation that can supply, like, 100 percent of
- 14 their needs?
- 15 A. Not at this point in time, we do not.
- 16 Q. What percent typically do they supply of
- 17 their own needs?
- 18 A. It varies. It varies. But I would say for
- 19 the most part most of them are taking over half of
- 20 their requirements from Union Electric.
- 21 Q. Okay.
- 22 A. But that does vary.
- Q. Okay. Are these rates the same as are in
- 24 your primary -- large primary service?
- 25 A. Yes, they are.

- 1 Q. Let me ask you this: With regard to the
- 2 demand charge, isn't it true that for your large
- 3 primary service, don't you recalculate the kilowatts
- 4 that the demand charges apply to each month?
- 5 A. Yes. It's based on monthly meter readings.
- 6 Q. So where as a co-generation customer, if you
- 7 had a high demand at one point in time, that would
- 8 stay in effect until there was a change; for a large
- 9 primary service customer, every month the demand gets
- 10 reset by what's metered; is that correct?
- 11 A. That's right. But it is different because
- 12 we're always standing by to back up that Rider E
- 13 customer any time his unit fails, and that's the
- 14 difference. A customer with no generation, there will
- 15 be fluctuations between months, but it's not going to
- 16 fluctuate from zero to 100 percent like it could be,
- 17 or zero to 50 percent like it could be for a Rider E
- 18 customer with generation. So you've got a lot more
- 19 risk there in what you're backing up, and there is a
- 20 financial cost associated with that.
- Q. Do you have any evidence that co-generators
- 22 have disproportionate amounts of outages on your peak
- 23 periods, or -- well, that's the end of my question.
- 24 A. I have not studied that. I couldn't -- I
- 25 couldn't tell you one way or another.

- 1 Q. Okay. So for all you know, it's equally
- 2 likely that they will have an outage on your peak
- 3 period or any other period?
- 4 A. For all I know. We sure don't want the
- 5 outages on our peak period. That would be the very
- 6 worst time and the most costly time. But as I say, I
- 7 have not studied it, and I don't know what the track
- 8 record is.
- 9 Q. Does UE want to encourage co-generation by
- 10 its customers?
- 11 A. I don't think we have an opinion on it one
- 12 way or another. We believe in cost-based rates, so if
- 13 there is a desire for co-generation service, so long
- 14 as we can cover the cost of providing that service, I
- 15 think we really don't have an opinion.
- 16 If the customer finds that co-generation is,
- 17 in fact, in his best interest, well, that's fine with
- 18 us, so long as we're not providing free backup
- 19 service -- that's where we have an interest -- and
- 20 making sure that co-generation customers are not
- 21 subsidized by other customers that don't have
- 22 co-generation. And that's one of the things that
- 23 Rider E attempts to address.
- Q. Well, couldn't co-generation by customers
- 25 provide some benefits to UE? And, I guess,

- 1 specifically I'm talking about maybe reducing your
- peaks, maybe helping your reserve margin out?
- 3 Couldn't there be some benefits like that that UE
- 4 could get from customers that co-generate?
- 5 A. That would be a residual benefit, again, so
- 6 long as the co-generator could guarantee that they
- 7 would be on at time of peak and not on our system at
- 8 times of peaks.
- 9 Q. Is there any other rate besides Rider E that
- 10 you have for co-generators on your system?
- 11 A. No. That generally is what all of the
- 12 customers with some form of self-generation are on.
- 13 Q. What do you do if a customer installs
- 14 co-generation but doesn't go on Rider E? Does that
- 15 ever happen?
- 16 A. I don't know if it's ever happened. I know
- 17 we would be concerned about it from a safety
- 18 standpoint and from -- just from a system stability
- 19 standpoint, because if a customer puts in a generator
- 20 and we're not aware of it, and various things are
- 21 going on at the time our people, let's say, are in the
- 22 area working on lines, and we have a backfeed
- 23 situation into our system, that could be a hazardous
- 24 situation.
- 25 If a customer's generator is, let's say,

- 1 pulling down the voltage in the area of neighboring
- 2 customers that we're serving, that would be a
- 3 detriment to the service being supplied to neighboring
- 4 customers. So we really need to know when that's
- 5 going to take place and we need to make sure that the
- 6 proper protective equipment is installed both on our
- 7 side of the meter and the customer's side of the meter
- 8 to accommodate situations like that.
- 9 Q. Okay. Now, you said these Rider E rates are
- 10 the same as the large primary service rates. Is it
- 11 true that the large primary demand rate is based on
- 12 costs allocated to large primary service usage during
- 13 peak periods?
- 14 A. Well, theoretically it should be, if it was
- 15 set based on cost of service. It was -- it was --
- 16 those rates were established by settlement in the last
- 17 rate design case.
- 18 Q. Okay.
- 19 A. So, you know, you can take different
- 20 positions on what's actually included.
- 21 MR. BYRNE: Okay. I think I'm done, but
- 22 just one minute.
- I have no further questions.
- JUDGE REGISTER: Thank you, Mr. Byrne. I'm
- 25 going to ask -- I need to take a five-minute break at

- 1 this time, so let's resume here at 3:00.
- 2 (A RECESS WAS TAKEN.)
- JUDGE REGISTER: Mr. Byrne said he was
- 4 finished with this witness, and according to my order,
- 5 then Staff would be next. No. Did we change that?
- 6 MR. KRUEGER: I think that is correct.
- We have no questions.
- JUDGE REGISTER: Thank you, Mr. Krueger.
- 9 Public Counsel?
- 10 MR. COFFMAN: No questions.
- 11 JUDGE REGISTER: And Ms. Schmidt?
- MS. SCHMIDT: No questions. Thank you.
- JUDGE REGISTER: And Ms. Forrest?
- MS. FORREST: No questions.
- 15 JUDGE REGISTER: All right. So then that --
- 16 are there questions from the Bench at this time then?
- 17 Chair, would you like to --
- 18 CHAIR LUMPE: Yes, just a couple.
- 19 QUESTIONS BY CHAIR LUMPE:
- Q. Mr. Kovach, I was interested in why the
- 21 division -- the seasonal division is four months and
- 22 eight months. Is that historically going back, or
- 23 what's that based on?
- 24 A. It is somewhat historical, but there is a --
- 25 there is a schedule in my testimony that shows the

- 1 distribution of our monthly peak loads, and there is a
- 2 real fairly distinct division between the summer loads
- 3 and the winter loads, as you will see from that.
- 4 And --
- 5 Q. So based on that sort of graphing over the
- 6 years --
- 7 A. Yes.
- 8 Q. -- you have come up with group of four
- 9 months here and a group of eight months here?
- 10 A. Yes. And, generally, the peaks are caused
- 11 by air-conditioning loads, and I think we all know
- 12 when the air-conditioners run. The air-conditioners
- 13 run generally between June and September, and that
- 14 tends to drive those system peaks.
- 15 Q. I have one that's sort of a follow-up. And
- 16 I would agree that we need to know if there is a
- 17 co-generator out there, because you discussed safety
- 18 issues, et cetera. But would that co-generator need
- 19 to be a Rider E company? Could they chose not to be a
- 20 Rider E company, or because they have co-generation
- 21 they, of necessity, must be a Rider E company?
- 22 A. We require any customer with generation to
- 23 sign a parallel operating agreement so that, again, we
- 24 can protect the integrity of our system. And then
- 25 with that information, we would also require the

- 1 customer to become a Rider E customer.
- 2 Q. So it is a requirement?
- 3 A. Yes.
- 4 Q. If you are a co generator, you are required
- 5 to do that?
- 6 A. Yes.
- 7 Q. Thank you.
- 8 A. But I would like to add, as I indicated,
- 9 that if a customer does take a portion of his use from
- 10 the Company, as well as generating a portion, usually
- 11 the customer does not incur any minimum bill under
- 12 Rider E. It's only under the circumstances when he
- 13 takes practically nothing from the Company that
- 14 Rider E comes into play with some billing charges for
- 15 the backup and the standby service that we're
- 16 providing.
- 17 Q. I wasn't clear on the earlier question
- 18 whether if you are a co-generator you must be a
- 19 Rider E, and your answer is yes?
- 20 A. Uh-huh.
- 21 Q. Okay. Thank you.
- 22 A. May I give you a reference to that chart I
- 23 was referring to?
- Q. I think I've seen it, and I just -- where it
- 25 goes along and then it's sort of up here a little.

- 1 But I didn't know how historical that was.
- 2 A. That would be Schedule 2 in my direct cost
- 3 of service study.
- 4 CHAIR LUMPE: Okay. Thank you.
- 5 JUDGE REGISTER: Commissioner Crumpton?
- 6 COMMISSIONER CRUMPTON: No questions at this
- 7 time.
- 8 JUDGE REGISTER: Commissioner Murray?
- 9 COMMISSIONER MURRAY: Thank you.
- 10 QUESTIONS BY COMMISSIONER MURRAY:
- 11 Q. Good afternoon.
- 12 A. Good afternoon.
- 13 Q. Do you consider it more cost-effective to
- 14 serve customers during the non-peak load periods than
- 15 during the peak load periods? And I may not have
- 16 phrased that question exactly right, but --
- 17 A. At this point the way we have our system
- 18 constructed, the capacity that we have, we can supply
- 19 additional usage during off-peak periods without
- 20 incurring any fixed cost investment. Generally, we
- 21 can serve that just with -- by spending money for
- 22 variable generation costs.
- 23 Q. So is that behind the rationale in
- 24 determining that your proposed rates are going to be
- 25 highest in the summer during the peak periods and then

- 1 the winter you would separate into two block periods
- 2 because the more -- the second block being less cost
- 3 per kilowatt hour because the more kilowatt hours that
- 4 you sell during the off-peak period then actually the
- 5 less it costs you to sell those; is that correct?
- 6 A. It does cost less because we're mainly
- 7 incurring vary-- just variable costs, but to the
- 8 extent that the rate has more in it than just our
- 9 variable costs, and it certainly does -- I want to
- 10 assure you that -- then those additional sales and the
- 11 additional costs that we're recovering over and above
- 12 variable costs, that goes to basically keep the rest
- 13 of our rates lower than they otherwise would be. And
- 14 so it all -- all customers on the system benefit from
- 15 off-peak sales that we're able to make.
- 16 Q. Okay. And for the summer and winter periods
- 17 that we're talking about here, and the division that
- 18 you have proposed, I'm -- I'm trying to see if that --
- 19 if this fits with that reasoning.
- 20 And it appears to me that the design for the
- 21 proposed rates that you have shown with two winter
- 22 blocks would be sending -- one, they would send price
- 23 signals that it costs more to serve during peak-load
- 24 periods and by breaking the winter into two periods
- 25 that that continues that price signal that actually

- 1 the more usage during those low-peak periods should
- 2 result in less costs. Would that be correct?
- 3 A. That is essentially correct. Yes.
- Q. One thing, I guess, I'm -- I don't quite
- 5 understand is that under your current rates there was
- 6 a 109 percent differential -- winter/summer rate
- 7 differential, and then under your proposed rates it
- 8 looks like it's up to about 161 percent.
- 9 Why should that differential increase?
- 10 A. That differential was arrived at from our
- 11 cost of service study, and our cost of service study
- 12 showed that the -- we were earning a sub-par or
- 13 below-average rate of return on the residential class
- 14 as a whole and that the residential class rates
- 15 needed -- needed to come up, and some of the other
- ones needed to be reduced.
- 17 I would -- I would underline the fact that
- 18 the rates that we have settled on, that is no longer
- 19 our position. But the rates that we proposed at the
- 20 beginning of this case were a reflection of our cost
- 21 of service study.
- 22 COMMISSIONER MURRAY: Okay. I believe
- 23 that's all of the questions I have. Thank you.
- 24 THE WITNESS: You're welcome.
- JUDGE REGISTER: Commissioner Schemenauer?

- 1 COMMISSIONER SCHEMENAUER: Thank you, Judge.
- 2 QUESTIONS BY COMMISSIONER SCHEMENAUER:
- 3 Q. Goods afternoon.
- 4 I don't know if I have a question or if I
- 5 just want you to kind of clear something up for me.
- 6 The reason you're having a higher rate for
- 7 the four months in the summer is because -- it's a
- 8 result of the law of physics, so to speak. The higher
- 9 the demand you have, the hotter your transmission
- 10 wires get, the more voltage you have to generate to
- 11 push the same amount of current through those
- 12 transmission lines, so you are not as efficient in
- 13 your generation or your transmission in the summer as
- 14 you would be in the winter because the demand goes
- 15 down; is that correct?
- 16 A. Yes, that's correct. That's a part of it.
- 17 Plus -- plus, our system peak loads are
- 18 actually higher in the summer months than in the
- 19 winter, so we really have -- that -- it's the summer
- 20 period that drives our system capacity requirements,
- 21 so we've got to add more capacity to serve those
- 22 higher loads in the summer, and that's in addition to
- 23 the point that you've correctly raised.
- Q. Okay. Then I guess a -- an unintended
- 25 impression that could be gained by this would be that

- 1 you're penalizing your captive customers in the summer
- 2 because they can't go anywhere else for
- 3 air-conditioning outside of the electrical supplier,
- 4 and then you're favoring your winter electric heat
- 5 users with a lower rate because they can go to gas.
- 6 And I think that's an unintentional result of maybe
- 7 the cost of additional generation and transmission
- 8 costs.
- 9 Is there any -- I guess, have you considered
- 10 adjusting the winter rates slightly higher and the
- 11 summer rates slightly lower so the differential isn't
- 12 so great?
- 13 A. Well, let me respond to your first comment.
- I believe I did see that in somebody's
- 15 testimony about the competitive aspects, and, again,
- 16 as I think Mr. Cook mentioned in his opening remarks,
- 17 we don't have any end use rates like some of the other
- 18 utilities have that are designated for heating or
- 19 designated for water heating or anything.
- 20 We believe in generic cost-based rates, and
- 21 those rates are structured on the basis of what our
- 22 cost studies show, and the differentials evolve from
- 23 the differences in the loads between the seasons.
- Now, yes, someone could say, well, why don't
- 25 you compress the differential a little bit, but I --

- 1 this concept about captive loads, I -- I guess what I
- 2 would say is whoever is out there that is a space
- 3 heating customer is also a summer air-conditioning
- 4 customer, and so we're not penalizing one customer to
- 5 the benefit of another. We're really talking about
- 6 essentially the same customer. And all we're trying
- 7 to do is get the seasonal rates set to follow our cost
- 8 of service studies and give the proper price signals
- 9 to all of our customers.
- 10 Q. Okay. My last question is, do you have
- 11 any -- any heating assistance or air-conditioning
- 12 assistance programs in place for poor people to use in
- 13 the summertime like you do in the wintertime? Are
- 14 there any special allowances that you give to folks
- 15 who would qualify?
- 16 A. That's a little bit out of my area. I might
- 17 ask Mr. Cook if he knows anything about that. That's
- 18 just completely out of my area of responsibility --
- 19 Q. Okay.
- 20 A. -- so I'm afraid I couldn't answer.
- Q. That's all right. I don't need an answer.
- 22 A. Okay.
- 23 COMMISSIONER SCHEMENAUER: That's all I
- 24 have. Thank you.
- 25 JUDGE REGISTER: Commissioner Crumpton, I

- 1 believe, has some questions of Mr. Kovach.
- 2 COMMISSIONER CRUMPTON: Thank you.
- 3 QUESTIONS BY COMMISSIONER CRUMPTON:
- 4 Q. I have the impression that there is somewhat
- 5 of a winter peak load in electricity. Is that not
- 6 true?
- 7 A. Well, again, if you refer to that bar chart,
- 8 Schedule 2 of my testimony --
- 9 COMMISSIONER CRUMPTON: Do you have his -- I
- 10 brought the one for rate design.
- 11 JUDGE REGISTER: Right.
- 12 BY COMMISSIONER CRUMPTON:
- 13 Q. So there is a small peaking -- peak load in
- 14 the winter?
- 15 A. Usually during the coldest month of the
- 16 winter, yes.
- 17 Q. Okay. Now, is it a good public policy to
- 18 shift some of the costs from the period during which
- 19 the citizen is paying the largest amount for his
- 20 utilities, which in this case would be the summertime,
- 21 shifting some of those payments to those off-period
- 22 times? Is that good public policy?
- 23 A. Well, public policy, I guess, is somewhat
- 24 kind of the eye of the beholder on what one feels is
- 25 good public policy.

- 1 As I indicated earlier, what we're trying to
- 2 do is reflect the cost of the service that we provide.
- 3 We are trying to reflect when we have capacity
- 4 available during off-peak periods, we should do the
- 5 very best we can to make as much utilization --
- 6 cost-effective utilization of that capacity and on --
- 7 in the very short run additional sales during off-peak
- 8 periods. The only costs that we incur out of pocket
- 9 or fuel costs.
- 10 Q. And I understand. You're, then, just making
- 11 a pure cost presentation to us as justification for
- 12 the method that you're using?
- 13 A. Yes.
- 14 Q. But in other circumstances the Commission
- 15 may reject that and say we want to allocate some of
- 16 those costs away from the time when the citizens are
- 17 being asked to pay the most, like \$200 or \$300 a month
- 18 electric bills, to those other eight months when their
- 19 costs are a little bit lower. Your company ends up in
- 20 the same position in its -- total recovery of its
- 21 total cost, but the citizen is sort of paying a little
- 22 bit less.
- Now, I understand that citizens have an
- 24 option of doing a budget plan, but you're just
- 25 providing us information. We could say that this

- 1 ought to be changed, but you are just giving us
- 2 information from your point of view?
- 3 A. Yes. What I -- what I could add to the cost
- 4 information that we've provided in response to your
- 5 point, certainly setting policy is part of your
- 6 responsibility.
- 7 Q. Right.
- 8 A. However, we need to be careful of the price
- 9 signals that we're giving customers. If we wind up
- 10 giving too low of a price signal during the peak
- 11 summer period, this might encourage even more use
- 12 during that summer period and basically drive us into
- 13 spending more dollars for adding more capacity to take
- 14 care of that additional summer use.
- 15 And then the flip side of that would also be
- 16 true, if those off-peak rates get -- get boosted up
- 17 and get boosted up too high, we might be discouraging
- 18 additional use during the off-peak period, and that
- 19 would also be detrimental to the customer.
- 20 So it's a tightrope. It's a balancing act
- 21 that we need to consider very carefully.
- Q. But tweaking it a little bit may not have
- 23 that much of an impact. It depends on the elasticity
- 24 of the band. If the citizens don't have any more
- 25 money, I mean, I don't care what we do, they are still

- 1 only going to consume a limited amount.
- 2 We have citizens who are rationing their
- 3 money between food, rent, insurance, medicine, and
- 4 cool air in the summer. And many of them are opting
- 5 to forgo the cool air, and some of them don't survive,
- 6 because we have -- I'm not keeping statistics on it,
- 7 but it is sometimes good public policy to shift some
- 8 of the burden to periods other than the period in
- 9 which the cost is incurred.
- 10 A. I think we appreciate that. I think
- 11 generally -- and, I guess, I would say this maybe is
- 12 my personal feeling --
- 13 Q. Uh-huh.
- 14 A. -- we have various forms of public
- 15 assistance available, whether it be through the state,
- 16 the federal government, and as I say, I don't know for
- 17 a fact that our company may also have some assistance
- 18 program to help the very people that you mentioned.
- 19 I really think that is a better way of
- 20 addressing those that are truly in need as opposed to
- 21 deviating significantly from cost by moving -- moving
- 22 the collection of this around between -- between
- 23 seasons, because then you're doing it really to all of
- 24 the customers and not just the ones that may need the
- 25 assistance.

- 1 Q. But you -- don't you use a different ratio
- 2 for the customer under 750 kilowatt hours versus the
- 3 customer over 750?
- 4 A. The rate is different, yes.
- 5 Q. So we could tweak that a little bit, could
- 6 we not?
- 7 A. I think you can -- you can recommend
- 8 whatever you feel is the way you need to recommend.
- 9 Q. Or we could order you to adjust it?
- 10 A. I think we have to clearly identify the
- 11 problem we're trying to solve and -- and roll up our
- 12 sleeves and go to work on it.
- Q. Okay. Well, your presentation of the
- 14 calculations, I think, are impeccable, but there may
- 15 be some other issues that we have to look at.
- 16 A. I understand.
- 17 Q. Thank you very much.
- 18 A. Thank you.
- 19 JUDGE REGISTER: Chair Lumpe has another
- 20 question. Chair Lumpe?
- 21 FURTHER QUESTIONS BY CHAIR LUMPE:
- Q. It's sort of a follow-up on that, and it
- 23 sort of goes to the issue of the four and the eight.
- 24 If you were to use six months and six
- 25 months, there would be a differential of the six

- 1 months and the six months that might level off the
- 2 very high and the lower. And that's somewhat of what
- 3 my question was, what was the rationale for taking
- 4 these four months and making it high and eight months
- 5 and making it low.
- 6 And the other question, then, is a
- 7 clarification -- and that was a comment, not a
- 8 question to you, Mr. Kovach.
- 9 -- is that as you said in the winter months
- 10 the more you use, the less it costs. But the summer
- 11 months it isn't the more you use the less it costs
- 12 because it's the generating -- the generation needed
- 13 for the summer that we have the greatest generation
- 14 capacity, so you couldn't make that statement across
- 15 the board. You could make it for the winter, the more
- 16 you use, the less it costs, but you couldn't make that
- 17 overall because in your peak months you get into the
- 18 capacity need that makes it cost more. Is that
- 19 correct?
- 20 A. Yes. Generally, that would be correct.
- 21 Q. Okay.
- 22 A. And might I make a comment on your six
- 23 month --
- Q. You may make a comment.
- 25 A. The Schedule -- Schedule 2, again, I think a

- 1 picture is worth a thousand words.
- 2 COMMISSIONER CRUMPTON: It sure is.
- 3 THE WITNESS: And at one time, I think Union
- 4 Electric Company -- I can't remember exactly how far
- 5 back, but there used to be probably three billing
- 6 periods throughout the year, and my recall is -- I
- 7 don't remember the exact months, but if you look at
- 8 the bar chart, you can almost guess this, I think,
- 9 that the lowest months of the year would be the spring
- 10 and the fall. April/May, October/November. And if we
- 11 were to do anything those are the months. And you can
- 12 see from the bar chart, they are almost identical
- 13 months from a load perspective.
- 14 BY CHAIR LUMPE:
- 15 Q. So you have sort of a mini peak in the
- 16 summer?
- 17 A. Yes.
- 18 Q. And you have these two and then you have a
- 19 mini peak and then the high peak?
- 20 A. Yes.
- Q. Or vice versa.
- 22 A. One of the things we also need to keep in
- 23 mind, of course, is that we need time to bring our big
- 24 generating units off-line and do annual maintenance,
- 25 and that's usually in those spring and fall months and

- 1 to a certain extent during the winter when the loads
- 2 are down, so we still have to have room in the
- 3 schedule for that.
- 4 Q. And do you have a bud-- or a level rate
- 5 program, in other words, that a person can pay a flat
- 6 rate --
- 7 A. Yes, we do.
- 8 Q. -- a flat rate each month?
- 9 A. I'm on it.
- 10 CHAIR LUMPE: Thank you.
- 11 THE WITNESS: You're welcome.
- 12 JUDGE REGISTER: Don't go away because we
- 13 still have cross after we finish up -- or recross
- 14 after we finish up here.
- 15 Commissioner Crumpton had another question.
- 16 COMMISSIONER CRUMPTON: Yes.
- 17 FURTHER QUESTIONS BY COMMISSIONER CRUMPTON:
- 18 Q. In the allocation of the cost in these
- 19 various periods, is some of that not arbitrary?
- 20 A. Well --
- 21 Q. I don't mean capricious, but just --
- 22 A. I think if you read the introduction to the
- 23 NAARUC manual, they will -- they will tell you that
- 24 they are generally acceptable cost allocation
- 25 methodologies that are used. And some of them are

- 1 subject to the whims of the person selecting the cost
- 2 allocation method.
- 3 I tried to summarize the general methods
- 4 earlier in my testimony. I know the Company differs
- 5 somewhat with the Staff on how those costs should be
- 6 allocated. We differ with other parties. These are
- 7 purely professional differences of opinion, so I
- 8 would -- I would say that there are more -- that there
- 9 is more than one way to do it. We think our way does
- 10 it, does a very good job, but it's not the only way to
- 11 do it.
- 12 Q. And I think that's the point.
- 13 I want to talk about the allocation of cost
- 14 for the peaking units.
- In the allocation of cost of the peaking
- 16 units, in the process that you use, did you allocate
- 17 the carrying cost of the peaking units throughout the
- 18 entire 12 months.
- 19 A. The peaking units are included. They are
- 20 included with other generation plant.
- Q. Okay. So they are all in there?
- 22 A. Yes, they are all in there. But the amount
- 23 of dollars that are allocated are -- there is more
- 24 dollars, obviously, allocated in the summer months
- 25 than in the winner months.

- 1 Q. That's the point. So we could just smooth
- 2 that out, could we not, smooth out some of those costs
- 3 throughout the year?
- 4 A. I don't know that you would want to move the
- 5 peaking -- the peaking units cost more appropriately
- 6 belong in the summer months because that's when
- 7 they're generally called upon.
- 8 Q. Right. I understand. But I'm not speaking
- 9 of the variable costs. I mean, are there other costs
- 10 that we could spread out throughout the 12-month
- 11 period as opposed to locking them into the four-month
- 12 period? For instance, in Missouri, in St. Louis, we
- 13 can have hot days in May where people will turn on
- 14 their air-conditioners and run them pretty well. And
- 15 we can have cool days in July where they are not
- 16 turning them on. So your peaking unit is not locked
- 17 into these 12 months. Am I right or wrong? Do you
- 18 just start them up on June the 1st and hut them down
- on September the 31st?
- 20 A. Ideally, we won't run them at all because
- 21 they would be part of our reserve capacity. But,
- 22 generally, when they would be called upon, 99 times
- out of 100 would be during the summer months, yes.
- Q. You never call upon them in May?
- 25 A. I would say not. However, occasionally in

- 1 the winter when we have the other large units down for
- 2 maintenance, we get a very sharp cold snap. There
- 3 might be an occasion when we would have to bring the
- 4 peaking units on in the winter. But that would be
- 5 very rare compared to how they would normally be used.
- 6 Q. Could you take the baseload units down in
- 7 April?
- 8 A. We do that.
- 9 Q. Okay. Then you're using peaking units in
- 10 April?
- 11 A. No.
- 12 Q. You could?
- 13 A. We could, but we do not because generally
- 14 the loads are low enough in April that we can take
- 15 some larger units off and do maintenance and still
- 16 have enough capacity left to supply the lower loads.
- 17 COMMISSIONER CRUMPTON: Okay. I was just
- 18 trying to figure out -- I mean, in my
- 19 cross-examination of you to identify some alternatives
- 20 to putting all of the costs in that twelve -- that
- 21 four-month period. Thank you.
- 22 JUDGE REGISTER: Vice Chair Drainer had a
- 23 question about the differential.
- 24 QUESTIONS BY JUDGE REGISTER:
- 25 Q. Under the settlement agreement, what

- 1 will the differential -- the seasonal differential
- 2 be?
- 3 A. In terms of percentage, it will be exactly
- 4 the same as it is under our current rates.
- 5 Q. And that is the 109 percent?
- 6 A. Yes.
- JUDGE REGISTER: That's the only question I
- 8 had.
- 9 Commissioner Schemenauer?
- 10 COMMISSIONER SCHEMENAUER: I just had one
- 11 more.
- 12 FURTHER QUESTIONS BY COMMISSIONER SCHEMENAUER:
- 13 Q. I'm following up Commissioner Crumpton's
- 14 line.
- 15 I'm trying to predict, someone who doesn't
- 16 use air-conditioning, they are a low-income family,
- 17 and they haven't been increasing their load. Have you
- 18 ever given any thought to having a summer
- 19 differential -- I know right now it's all kilowatts,
- 20 but if you have zero to 300 kilowatts as a lower rate
- 21 and then 300 kilowatts and above at a higher rate, it
- 22 would help those that don't use air-conditioning
- 23 because they can't afford it, or -- anyway, it would
- 24 protect those least able to afford the higher rates in
- 25 the summer.

- 1 Have you ever consider anything like that?
- 2 A. That has been considered in the past. I
- 3 don't know that we would be strongly opposed to that.
- 4 I -- I'm stretching my memory a little bit to think
- 5 about how various parties that may have discussed a
- 6 proposal like that responded. I really don't
- 7 remember, but that has been -- has come up in the
- 8 past.
- 9 Q. Okay.
- 10 A. And it certainly is something that could be
- 11 looked into.
- 12 COMMISSIONER SCHEMENAUER: Okay. Thank you.
- That's all I have.
- 14 COMMISSIONER CRUMPTON: And that basically
- 15 was where I was headed. I thought we could keep the
- 16 two, but lower the cost on the first 350, and then
- 17 raise it on that second tier, 350 and up.
- 18 JUDGE REGISTER: Any other questions,
- 19 Commissioners?
- 20 (No response.)
- JUDGE REGISTER: We'll go to recross, then,
- 22 at this time, beginning, then, with Laclede; is that
- 23 right?
- MR. BYRNE: That's right, your Honor.
- 25 I just have a few questions.

- 1 RECROSS-EXAMINATION BY MR. BYRNE:
- Q. Mr. Kovach, Commissioner Murray asked you
- 3 about off-peak service, and I believe you said that
- 4 off-peak your customers could be served for a little
- 5 more than the variable running costs of your system.
- 6 Is that what -- do you recall that?
- 7 A. That's what I said.
- 8 Q. Okay. But isn't it true that your baseload
- 9 units are designed to run all year long?
- 10 A. They are designed to run all hours when they
- 11 are not scheduled down for maintenance.
- 12 Q. So, for example, the Callaway Nuclear Plant
- 13 runs all of the time unless it's being maintained,
- 14 does it?
- 15 A. That's correct.
- Q. And is it the same for coal-fired baseload
- 17 units?
- 18 A. Generally, it is, but some coal-fired units
- 19 are sort of designed for intermediate-type use, which
- 20 wouldn't necessarily be around-the-clock, all hours.
- 21 They may be running two shifts, for example, and maybe
- 22 one shift on weekends, or something like that.
- 23 Q. If you were to design your generation only
- 24 to serve summer -- your summer peak, wouldn't there be
- 25 less expensive alternatives than, say, the Callaway

- 1 Nuclear Plant and the big coal-baseload units that
- 2 could serve that peak if you weren't also concerned
- 3 about serving winter loads?
- 4 A. That sounds awful multifaceted. Could you
- 5 break that down for me? I'll try and answer it.
- 6 Q. Well, wouldn't there be a cheaper generation
- 7 alternative if all you were concerned about is serving
- 8 your summer peak and you didn't have to serve
- 9 customers all year long, cheaper than, say, the
- 10 Callaway Nuclear Plant or the baseload coal plants
- 11 that you've built? Wouldn't there be cheaper
- 12 generation alternatives than those?
- 13 A. Is this getting to peaking capacity versus
- 14 baseload capacity?
- 15 Q. It's not getting to anything. It's just --
- 16 the question is just, if you designed your system only
- 17 to serve your summer peaks, couldn't you construct
- 18 cheaper generating units than the Callaway Nuclear
- 19 Plant and your baseload coal plants?
- 20 A. That's -- that hypothetical question just
- 21 isn't realistic. We have -- we have customers we have
- 22 to serve twelve months a year, so that -- really, the
- 23 question doesn't make any sense.
- Q. So that's why you built the Callaway Nuclear
- 25 Plant, and that's why you built the baseload coal

- 1 plants?
- 2 A. We built the Callaway Plant because the
- 3 system had a need for baseload capacity at the time,
- 4 and that was the lowest cost alternative at the time.
- 5 Q. Baseload capacity twelve months out of the
- 6 year. Right?
- 7 A. However baseload capacity is going to be
- 8 used.
- 9 Q. And on your system it's used twelve months
- 10 out of the year, isn't it?
- 11 A. If we possibly can use it twelve months of
- 12 the year, yeah. It doesn't make sense to invest money
- in a facility and let it sit there idle.
- 14 Q. And the only reason you wouldn't is if
- 15 you're doing maintenance on it or it's out of service?
- 16 A. Ideally, you would like to maximize the
- 17 output of any asset.
- 18 Q. Commissioner Crumpton asked you a question
- 19 about, I guess, the arbitrariness of cost assignment
- 20 in between seasons. And isn't it true, though -- and
- 21 I think you referred to the NAARUC manual, and there
- 22 are some standards that we all try to use. Do you
- 23 remember that question and answer?
- 24 A. Generally, I remember it.
- 25 Q. Isn't it true that there is a lot of

- 1 different variations on cost allocation methodologies
- 2 that are acceptable under the NAARUC manual, and you
- 3 can reach a lot of different results employing various
- 4 combinations of those analyses?
- 5 A. I don't know what you mean by a-lot. I
- 6 think the cost allocation methods that are discussed
- 7 in the NAARUC manual fall into a limited number of
- 8 general categories, and then within each category
- 9 there may be some variations.
- 10 But they are pretty well categorized. I
- 11 wouldn't -- "a lot" sounds like you've got 1,000 of
- 12 them to choose from, and that's not necessarily so at
- 13 all.
- 14 Q. Okay. In response to another question from
- 15 Commissioner Crumpton, you suggested that peaking
- 16 units -- the cost of peaking units should be more
- 17 allocated to the summer than the winter. Do you
- 18 remember that?
- 19 A. I remember saying that, but -- but I don't
- 20 think it was in response to that type of question. I
- 21 don't remember the exact question, but I don't think
- 22 it was -- it was just, how do you allocate peaking
- 23 units? Or how should you allocate peaking units? I
- 24 think it was in response to another question, which I
- 25 don't remember.

- 1 Q. Okay. But do you remember saying peaking
- 2 units should be more allocated to the summer than the
- 3 winter period?
- 4 A. Well, I may have said that, but I don't
- 5 remember what I was responding to.
- 6 Q. Okay.
- 7 A. So, I mean, that is not a general statement
- 8 that I would say across the board to each and every
- 9 question that might be put to me.
- 10 Q. Well, let me ask you this: Under the same
- 11 logic that peaking units should be more allocated to
- 12 the summer than the winter, shouldn't baseload units
- 13 be allocated more to the winter than summer because
- 14 there is more kilowatt hours of usage in the
- 15 eight-month winter period than there is in the
- 16 four-month summer period?
- 17 A. Again, that's a multifaceted question, but
- 18 it seems to go against your earlier question that the
- 19 baseload units should be run all of the time. So why
- 20 would you want to -- why would you want to allocate
- 21 more of them to the winter than to the summer. You're
- 22 acting as though they're not going to be needed in the
- 23 summer at all.
- Q. Well, it's because there is an eight-month
- 25 winter period and only a four-month summer period;

- 1 isn't that true?
- 2 A. That's true, but you have to go back to why
- 3 did you put that unit in to begin with. What drove
- 4 the need for that capacity to be added to the system?
- 5 And it was not growth in winter loads. It was growth
- 6 in summer loads that caused that capacity to be added.
- 7 And by that you could make an argument
- 8 100 percent of it ought to go to the summer. We're
- 9 not doing that, but if you want to get real extreme
- 10 about it, you could take that position.
- 11 MR. BYRNE: I don't have any further
- 12 questions.
- JUDGE REGISTER: Before we go on,
- 14 Commissioner Crumpton has another question, and then
- 15 I'll allow Mr. Byrne to recross if he has questions
- 16 from him.
- 17 COMMISSIONER CRUMPTON: I apologize for not
- 18 asking this question earlier.
- 19 FURTHER QUESTIONS BY COMMISSIONER CRUMPTON:
- 20 Q. Would your client care very much if the
- 21 Commission ordered a revenue neutral change of, say, 3
- 22 to 5 percent in the allocation between summer and
- 23 winter, as long as your client received the money that
- 24 they deserve?
- 25 A. Well, we'd have to look at that and try to

- 1 make some assessment whether or not that would have
- 2 some impact on customer usage. And -- and I would not
- 3 want to see that transferred to our tail block in the
- 4 winter --
- 5 Q. Okay.
- 6 A. -- because I think we have a lot of
- 7 customers that have usage on that block, and -- and
- 8 they're certainly not all heating customers. And we'd
- 9 have to take a look at that also.
- 10 Q. Your customer -- your client does not want
- 11 to underrecover its costs and neither does it want to
- 12 overrecover, I would assume, because we have
- 13 mechanisms to try to discourage that. But as long as
- 14 they're recovering what they deserve, and you've had a
- 15 chance to analyze the impact on the tail issue, and it
- 16 seems to me that we should have a latitude to very
- 17 these rates a little.
- 18 JUDGE REGISTER: Is that a question? Are
- 19 you just following up on your question?
- 20 BY COMMISSIONER CRUMPTON:
- 21 Q. Do you agree with me?
- JUDGE REGISTER: Thank you.
- 23 COMMISSIONER CRUMPTON: That is a question.
- 24 JUDGE REGISTER: Thank you.
- 25 THE WITNESS: Given -- given the choice

- 1 between transferring costs between seasons or perhaps
- 2 putting in that initial block that I believe the other
- 3 Commissioner may have referred to, I think without
- 4 checking with anyone else, my gut reaction would be
- 5 that we would probably prefer to set up that initial
- 6 block.
- 7 BY COMMISSIONER CRUMPTON:
- 8 Q. Of varying?
- 9 A. Yes. That would be the first choice.
- 10 COMMISSIONER CRUMPTON: Thank you very much.
- 11 JUDGE REGISTER: Mr. Byrne, do you have any
- 12 further questions on recross from that?
- MR. BYRNE: No, your Honor.
- 14 JUDGE REGISTER: Continuing with recross,
- 15 Staff?
- MR. KRUEGER: No questions.
- 17 JUDGE REGISTER: Public Counsel?
- MR. COFFMAN: No questions.
- 19 JUDGE REGISTER: Ms. Schmidt?
- 20 MS. SCHMIDT: No. Thank you.
- JUDGE REGISTER: Ms. Forrest?
- MS. FORREST: No. Thank you.
- JUDGE REGISTER: Thank you.
- 24 Then we are finished with this witness?
- MR. COOK: No.

- 1 JUDGE REGISTER: Oh, sorry. Thank you very
- 2 much, Mr. Cook. How about redirect? Would you like
- 3 to have redirect now?
- 4 MR. COOK: Oh, please. Thank you.
- 5 REDIRECT EXAMINATION BY MR. COOK:
- 6 Q. Mr. Kovach, let me follow up directly on the
- 7 most recent question by Commissioner Crumpton. If by
- 8 moving the cost of recovery from the peak period to an
- 9 off-peak period or to the winter, that -- even though
- 10 the Company would recover the same total amount of
- 11 revenue in the year, that sent price signals that
- 12 caused the Company to have to add capacity because now
- 13 peak times is cheaper and, therefore, easier to use,
- 14 would that additional capacity have an effect on the
- 15 Company and eventually on the customers?
- 16 A. Well, if that happened that would increase
- 17 the cost of doing business.
- 18 Q. And that's just a general theory of sending
- 19 the correct pricing signals; is that correct?
- 20 A. Yes.
- 21 Q. And that would be probably less of a
- 22 problem, is it your testimony, if we -- there was an
- 23 initial block in the summer which at least kept the
- 24 peak period cost recovery in the peak period?
- 25 A. Yes. I think that would be a better way to

- 1 go.
- Q. Okay. A little bit earlier Commissioner
- 3 Schemenauer asked about the increased cost in the
- 4 summer, and the one point he mentioned was those
- 5 increased costs that are caused by the physics of it
- 6 being hot and requiring more effort to get the power
- 7 to the customers. You mentioned that was part of it,
- 8 and the other part was also just the fact that you
- 9 have to have more capacity to meet the additional
- 10 loads of air-conditioning.
- 11 Which is the greater effect on the cost?
- 12 A. The capacity requirements for taking care of
- 13 the air-conditioning loads would probably be the more
- 14 major factor, and the other factor would be a lesser
- 15 factor, but still a factor.
- 16 Q. Okay. Chair Lumpe was talking about -- I
- 17 think it was the Chair who was talking about Rider E
- 18 and whether a co-generator must be on Rider E. And
- 19 you said yes.
- 20 And I guess my question to follow up on that
- 21 is, if we look at Exhibit 36, which is Rider E, the
- 22 very first sentence under the definition, I believe,
- 23 says, "Where the service provided -- supplied by
- 24 Company is available in the event of failure or
- 25 shutdown of customer's private plant service,"

- 1 et cetera.
- 2 If a customer has generating capacity which
- 3 would probably not be considered co-gen but had
- 4 generating capacity that if it shut down did not
- 5 require any service from Union Electric, they wouldn't
- 6 need Rider E, would they? They would just be without
- 7 electricity.
- 8 A. You're talking about a situation where the
- 9 customer would be isolated from the Union Electric
- 10 system?
- 11 Q. Or at least that portion of the customer's
- 12 service, yes.
- 13 A. Yes, that would be correct. An isolated
- 14 customer would have no need for Rider E and would not
- 15 be compelled to take it.
- 16 Q. So Rider E is there because Union Electric
- 17 would be there to provide the service if the co-gen
- 18 failed?
- 19 A. Yes.
- 20 Q. All right. I think the only other question
- 21 I had was to clarify for me. I'm not sure -- I'm sure
- 22 you said it right, but I'm not sure I heard it right.
- 23 Earlier we were talking about the conditions
- 24 on the electrical system in the summer versus the
- 25 winter and that the -- I don't recall which you said

- 1 that the system was better able to handle a higher
- 2 load. Was that in the summer or winter?
- 3 A. I said the existing distribution system is
- 4 capable of handling higher loads in the wintertime as
- 5 opposed to the summer.
- 6 Q. Okay.
- 7 A. And that's what I meant to say. If I said
- 8 it in the reverse, that was incorrect.
- 9 Q. Do you know about how much more capability
- 10 there is?
- 11 A. It's my understanding on the range of 15 to
- 12 20 percent more load can be handled on our
- 13 distribution system in the winter as opposed to
- 14 summer. And I think some of our more enthusiastic
- 15 distribution engineers will even claim that it is
- 16 25 percent. But, generally, it's my understanding
- 17 15 to 20 percent is the approximate range.
- 18 Q. There was one other area that came up, I
- 19 think, in a few questions from the Bench concerning
- 20 winter use, summer use, and what kind of customers are
- 21 on at different times.
- 22 Is it your understanding that the only
- 23 customers of Union Electric that benefit -- receive
- 24 the benefit effect of a lower tail block rate in the
- 25 winter are heating customers?

- 1 A. No, that's not true at all. We have a
- 2 number of customers that are high winter users that
- 3 when we used to keep track of who we thought was a
- 4 heating customer and who was not, they were not
- 5 heating customers.
- 6 Q. Do you know any -- are there any numbers on
- 7 that percentage that you're aware of from past
- 8 studies?
- 9 A. I believe in the last rate design case that
- 10 issue came up, and I -- I believe we found that less
- 11 than 40 percent of the customers that got on that tail
- 12 block in the winter were heating customers at that
- 13 time. Today, we have no idea what that is, but it was
- 14 less than 40 percent.
- MR. COOK: Okay. I believe that's all I
- 16 have.
- 17 Thank you.
- 18 JUDGE REGISTER: Mr. Kovach, I believe you
- 19 can be excused at this time.
- THE WITNESS: Thank you.
- 21 (Witness excused.)
- JUDGE REGISTER: And we will now move to
- 23 Laclede's witnesses.
- 24 MR. BYRNE: I would like to call Michael
- 25 Cline to the witness stand.

- JUDGE REGISTER: Mr. cline, raise your right
- 2 hand.
- 3 (Witness sworn.)
- 4 JUDGE REGISTER: Thank you. Please be
- 5 seated.
- 6 MICHAEL T. CLINE testified as follows:
- 7 DIRECT EXAMINATION BY MR. BYRNE:
- 8 Q. Mr. Cline, will you please state your name?
- 9 A. Michael T. Cline.
- 10 Q. By whom are you employed, Mr. Cline?
- 11 A. Laclede Gas Company.
- 12 Q. And in what capacity are you employed by
- 13 Laclede Gas Company?
- 14 A. I'm Manager of Tariff and Rate
- 15 Administration.
- 16 Q. Okay. Your direct testimony in this
- 17 proceeding has been marked as Exhibit 27. Do you have
- 18 your direct testimony with you?
- 19 A. Yes, I do.
- 20 Q. Do you have any corrections to that
- 21 testimony?
- 22 A. No, I do not.
- Q. Are the answers contained in that testimony
- 24 true and complete to the best of your knowledge?
- 25 A. Yes, they are.

- 1 Q. And if I was to ask you the questions in
- 2 your testimony here today, under oath would your
- 3 answers be the same?
- 4 A. Yes, they would.
- 5 Q. And your surrebuttal testimony has been
- 6 marked as Exhibit 29. Do you have that?
- 7 A. Yes, I do.
- 8 Q. Do you have any corrections to your
- 9 surrebuttal testimony?
- 10 A. No, I do not.
- 11 Q. Are the answers in your surrebuttal
- 12 testimony true and correct to the best of your
- 13 knowledge?
- 14 A. Yes, they are.
- 15 Q. If I was to ask you the same questions in
- 16 that testimony here today, when you are under oath,
- 17 would your answers be the same?
- 18 A. Yes, they would be.
- 19 MR. BYRNE: Okay. I'd offer Exhibits 27 and
- 20 29, and tender the witness for cross-examination.
- JUDGE REGISTER: Thank you, Mr. Byrne.
- 22 Any objection to the admission of
- 23 Exhibits 27 and 29 into the record?
- 24 (No response.)
- 25 JUDGE REGISTER: Hearing none, I will admit

- 1 Exhibits 27 and 29 into the record at this time.
- 2 (EXHIBIT NOS. 27 AND 29 WERE RECEIVED INTO
- 3 EVIDENCE.)
- 4 JUDGE REGISTER: Mr. Cook, I believe you're
- 5 first up on cross-examination.
- 6 MR. COOK: Yes. Thank you.
- 7 CROSS-EXAMINATION BY MR. COOK:
- 8 Q. Good afternoon, Mr. Cline.
- 9 A. Good afternoon.
- 10 Q. You've been with Laclede since 1975; is that
- 11 right?
- 12 A. Yes, sir.
- 13 Q. And you've worked in budgeting and treasury
- 14 and financial planning and in marketing; is that
- 15 right?
- 16 A. I've not been in marketing.
- 17 Q. Well, you were a staff assistant to the
- 18 Executive Vice President of Operations and Marketing.
- 19 Is that right?
- 20 A. Yes, sir, I was, but I had no marketing role
- 21 at that time.
- Q. Okay. Do you have any marketing role now?
- 23 A. No, sir, I do not.
- Q. Okay. The effect of your proposal to
- 25 increase the rates for electricity used by UE's

- 1 residential customers during the winter would help
- 2 Laclede's marketing of its product, wouldn't it?
- 3 A. It certainly would -- it certainly would
- 4 lessen the advantage that Union Electric would have to
- 5 make winter heating sales.
- 6 Q. Or increase the advantage that Laclede would
- 7 have; is that right?
- 8 A. It would increase -- it would certainly make
- 9 natural gas in comparison to electricity more
- 10 advantageous.
- 11 Q. Okay. Now, you state that -- let's look at
- 12 the differential first.
- 13 You state on Page 3, Line 5 of your
- 14 testimony --
- MR. BYRNE: Which testimony?
- 16 MR. COOK: I'm sorry. The direct testimony,
- 17 Exhibit 27.
- 18 BY MR. COOK:
- 19 Q. -- that basically that "Rates should be
- 20 indicative of the relative energy-related costs of
- 21 providing residential service to customers in the
- 22 different seasons"; isn't that correct?
- 23 A. That's what I said.
- Q. Is it true?
- 25 A. Yes, sir.

- 1 Q. Okay. And you say that -- let's see, that
- 2 "This is true for rates which are based on cost of
- 3 service." That's how you start the answer. Is that
- 4 right?
- 5 A. Yes.
- 6 Q. Did you perform a cost of service study for
- 7 UE in this case?
- 8 A. No, I did not.
- 9 Q. Did any witness for Laclede?
- 10 A. Yes. Neal Suess, our consultant, basically
- 11 performed a study relying on a cost of service
- 12 breakdown already provided by Union Electric witness
- 13 Cooper.
- 14 Q. Okay. I mean, you're familiar with what a
- 15 full cost -- class cost of service study and the other
- 16 cost of service studies are. Right?
- 17 A. I certainly am.
- 18 Q. And that's not what he did, is it?
- 19 A. He used the class -- he used the results of
- 20 the class cost of service study of Wil Cooper, as I
- 21 understand it.
- 22 Q. Okay. Did any of those cost of service
- 23 studies, except for what Mr. Suess did, support this
- 24 75 percent differential that you're recommending?
- 25 A. Mr. Suess used the class cost of service

- 1 study of Mr. Cooper to actually support a seasonal
- 2 differential far in excess of 75 percent, or much
- 3 lower, I should say, than 75 percent.
- 4 Q. Okay. And it's only Mr. Suess's efforts
- 5 from other people's cost of service studies that did
- 6 that or indicated any support for changing the initial
- 7 winter lock from 750 to 1,000; is that right?
- 8 A. I don't believe Mr. Suess addressed any
- 9 change in the blocks that you refer to.
- 10 Q. Okay. So is there no support for that then,
- 11 going to 1,000?
- 12 A. I wouldn't say there is no support for it.
- 13 The support I believe we have is that was the -- the
- 14 block split that was in effect at the time the
- 15 Commission in the Callaway order approved a phase-in
- of a seasonal differential to 75 percent over a period
- 17 of seven or eight years, and for that reason I
- 18 recommended that that be done in this proceeding.
- 19 Q. Okay. Did you or anyone else examine the
- 20 studies that were developed in the Callaway case?
- 21 A. I did not examine any specific studies in
- 22 the Callaway case. I certainly looked at some of
- 23 the -- I certainly looked at the Commission order and
- 24 the materials that Laclede prepared in that
- 25 proceeding.

- 1 Q. Okay. And you were aware that the change in
- 2 the seasonal differential that was ordered in the
- 3 Callaway case was to be phased in; is that right?
- 4 A. Yes, sir.
- 5 Q. And do you know what that phase-in
- 6 corresponded to?
- 7 A. I think you need to be more specific. What
- 8 do you mean by -- corresponded to what?
- 9 Q. That's my question. Do you know if it was
- 10 corresponding to anything else, or was it just an
- 11 eight-year phase-in for the rate differential?
- 12 A. I assume -- as we all know, the Callaway
- 13 case involved a phase-in of the costs of the -- of the
- 14 Callaway Nuclear Plant, so I assume it was calculated
- 15 with that. And that should have been done by 1992,
- 16 and that never came to fruition.
- 17 Q. Okay. Well, you said you read the order.
- 18 Did you -- is that true?
- 19 A. I read -- I certainly did not read the
- 20 entire order. It was a very extensive order, as you
- 21 know. I read the parts that pertain to the issue that
- 22 we are raising in this case.
- Q. Okay. So it was to be phased in with an
- 24 eight-year rate increase to phase in the effect of the
- 25 Callaway Plant. Does that sound right?

- 1 A. Like I said before, I assumed that the
- 2 phase-in -- it kind of made sense that that had some
- 3 bearing on the revenue requirement phase-in of the
- 4 Callaway cost.
- 5 Q. All right. They were both phased in over
- 6 eight years; is that right?
- 7 A. I don't know that for sure.
- 8 Q. All right. The change in the differential
- 9 was an eight-year phase-in?
- 10 A. I believe so. I do know for sure that on --
- 11 my recollection was that by 1992 certainly the
- 12 75 percent should have been -- should have been phased
- 13 in entirely.
- 14 Q. All right. The Callaway order that you've
- 15 been citing was issued when? Do you remember?
- 16 A. I believe in March of 1985.
- 17 Q. All right. Close enough.
- Now, isn't it true that the Commission
- 19 subsequently issued an order terminating the phase-in,
- 20 and that occurred in 1987?
- 21 A. I believe pursuant to a -- what was probably
- 22 a Stipulation and Agreement that did occur.
- Q. All right. Now, isn't it true that in 1986
- 24 and '87 there were complaints filed by the Staff and
- 25 the Public Counsel concerning Union Electric's rates,

- 1 and that did end in a Stipulation, and the order that
- 2 was issued in that case terminated the phase-in; is
- 3 that right?
- 4 Do you take it subject to check also that
- 5 that was effective on December 31, 1987?
- 6 A. Most of what you're saying sounds real
- 7 familiar to me in terms of the Staff and the Public
- 8 Counsel initiating some complaint-type proceedings,
- 9 and that -- I believe ultimately a settlement was --
- 10 was struck, and there was -- the Commission
- 11 undoubtedly approved the Stipulation and Agreement.
- 12 Q. Was Laclede a party to that case -- to those
- 13 cases? There were actually two cases in one.
- 14 A. I'm not sure.
- 15 Q. Okay. Would you take it subject to check
- 16 that Gerald T. McNeive, Associate General Counsel of
- 17 Laclede Gas Company, is listed as appearing in that
- 18 case?
- 19 A. I'm certainly familiar with Mr. McNeive, and
- 20 it wouldn't surprise me if he had been involved in
- 21 that proceeding at that time.
- 22 Q. All right. Have you read that order in case
- 23 EC-87-114 and EC-87-115?
- 24 A. I'm familiar with the order. I did look at,
- 25 I believe, most of the orders that came about between

- 1 the Callaway case and this proceeding. I don't recall
- 2 reading them in great detail, but I certainly did do
- 3 that much in terms of trying to familiarize myself
- 4 with what occurred in between these two time periods.
- 5 Q. Do you know if Laclede requested the
- 6 Commission, or did the Commission, in fact, order an
- 7 exception to the termination of the phase-in that
- 8 would somehow direct the Company to continue to reduce
- 9 its seasonal differential?
- 10 A. I don't know.
- 11 Q. So you don't know that Laclede even raised
- 12 that issue in this case -- that case; is that right?
- 13 A. I do not know that.
- 14 Q. And you do not know whether there is
- 15 anything in that order that suggests that the Company
- 16 was supposed to do anything other than terminate the
- 17 phase-in; is that right?
- 18 A. I do know that the -- that there was an
- 19 agreement that the phase-in would be -- would be
- 20 terminated. I assumed it was part of a package deal
- 21 in a settlement, and I'm sure there were -- there were
- 22 a lot of give and take on both sides. So it wouldn't
- 23 surprise me that part of the a settlement could have
- 24 involved the termination of that phase-in.
- Q. Okay. And the Commission, of course,

- 1 approved that; is that right?
- 2 A. I believe it did.
- 3 Q. Okay.
- 4 A. I should say it approved that, and -- but I
- 5 don't believe the -- there was any evidence, rate
- 6 design or cost of service study that was offered at
- 7 that time dealing with -- with the particular issue
- 8 we're discussing.
- 9 Q. Well, isn't it true that if the Commission
- 10 had wanted to, it could have said, hey, two years ago
- 11 we told you to reduce your seasonal differential over
- 12 eight years. We're going to end the phase-in of the
- 13 rate decrease, but we want you to do something about
- 14 the differential? They didn't do that, though, did
- 15 they?
- 16 A. I assume they did not, nor was there any --
- 17 nor was there any cost -- was there any evidence on
- 18 the record at that time, as I understand it, any
- 19 testimony filed that dealt with the seasonal rate
- 20 differential we're dealing with in this case.
- 21 Q. Okay. In 1990 the Commission issued an
- 22 order in a UE rate design case, EO-87-175, cited by
- 23 Mr. Kovach.
- 24 Are you familiar with that case, generally?
- 25 A. I'm familiar with that case generally. And

- 1 I do believe, once again, that was another settlement,
- 2 and the Commission --
- 3 Q. Mr. Cline, I asked you if you were familiar
- 4 with the case, and you answered yes.
- 5 A. I did say that, yes.
- 6 Q. Good. Was Laclede a party to that case?
- 7 A. Yes, it was.
- 8 Q. Have you read that order?
- 9 A. Yes, I did.
- 10 Q. Did it direct the Company to reinstate the
- 11 phase-in of the reduction in the seasonal
- 12 differential?
- 13 A. Can you repeat that question?
- 14 Q. Sure. Did that order direct the Company to
- 15 reinstate the phase-in of the reduction in the
- 16 seasonal differential that had been directed four
- 17 years before then, several years before?
- 18 A. No, I don't believe that was provided for in
- 19 any order, because the settlement didn't call for any
- 20 such reinstatement.
- Q. Was Laclede a party to that case?
- 22 A. Yes, we were.
- Q. Okay. Did you request that, do you know?
- A. Did we request what?
- Q. What we've been talking about for the last

- 1 half hour, that the Company be directed to reinstate
- 2 its phase-in of the rate differential.
- 3 A. We, in that case, filed testimony
- 4 recommending that there be a reinstatement of the
- 5 75 percent -- a reinstatement of the 75 percent
- 6 differential, yes.
- 7 Q. Okay. There was an order of the Commission
- 8 in 1992 changing UE's rates effective 1-1-93. Was
- 9 Laclede a party to that case?
- 10 A. I'm not sure.
- 11 Q. Are you familiar with that case at all? Do
- 12 you know whether it direct UE to re-resurrect the old
- 13 phase-in or go to that 75 percent seasonal
- 14 differential?
- 15 A. I'm familiar with there being several --
- 16 numerous proceedings between the Callaway case and
- 17 this case and -- involving, once again, settlements.
- 18 And, no, I'm not aware of any settlement calling for a
- 19 reinstatement of the 75 percent differential.
- Q. Okay. And there was another order of the
- 21 Commission in 1995, again changing UE's rates. And
- 22 Laclede was a party to that, too?
- 23 A. I believe we probably were.
- Q. Okay. And I can ask the same questions and
- 25 I'll get the same answers. Right?

- 1 A. You probably would.
- Q. Okay. Should we presume that the Commission
- 3 just forgot?
- 4 A. No, I don't think that's fair to say that at
- 5 all. I think we can presume that there was
- 6 settlements negotiated over all of these years. And
- 7 as you're, I'm sure, very much familiar with a lot of
- 8 these -- there is tradeoffs in any settlement, and
- 9 those were the deals that were struck at that time.
- 10 And the parties came to the Commission requesting that
- 11 these settlements be approved, and the Commission, I
- 12 assume -- obviously, they examined the settlement, but
- 13 approved them.
- 14 And so, no, I don't believe the Commission
- 15 forgot about the 75 percent differential phase-in.
- 16 I'm not suggesting that at all. I do believe it's
- 17 time that that be addressed again.
- 18 Q. Okay. Mr. Cline, what is the --
- 19 approximately, what is the gas heating saturation in
- 20 your market area?
- 21 MR. BYRNE: I'm going to object because it's
- 22 outside the scope of his testimony.
- 23 MR. COOK: The whole point of his testimony
- 24 is his competition with -- our service with their
- 25 service, and he's indicated previously that it

- 1 certainly has an effect on -- our rates have an effect
- 2 on their sales. I think it's appropriate.
- JUDGE REGISTER: I'll allow it. The
- 4 objection is overruled.
- 5 THE WITNESS: I don't know the exact
- 6 saturation. I recall seeing some numbers that are
- 7 very high.
- 8 BY MR. COOK:
- 9 Q. Ninety percent probably?
- 10 A. A number like that sounds familiar to me,
- 11 but I can't say I know exactly how that number was
- 12 computed. I'm not intimately familiar with how that
- 13 saturation is measured.
- 14 Q. Okay. If you could look at Page 4 of your
- 15 direct testimony, Line 25, you say, "The low winter
- 16 tail block energy charge that benefits UE's space
- 17 heating customers is being subsidized by UE's
- 18 summertime energy charge."
- 19 Isn't it true that that assumes that all
- 20 usage in the tail block, as Mr. Byrne seemed to
- 21 suggest in his opening statement, is space heating
- 22 usage?
- 23 A. I don't think it is assumed that all heating
- 24 usage -- all usage in that tail block is, no.
- 25 Q. Have you conducted any study to determine

- 1 how much of that usage is space heating?
- 2 A. No, I have not, nor do I believe a study
- 3 would be necessary to reach any kind of conclusion
- 4 with respect to there being a subsidy that could be
- 5 potentially taking place. I don't believe a detailed
- 6 study would be necessary in that case.
- 7 Q. Okay. Would you agree with Mr. Kovach's
- 8 testimony on cross-examination, or questions from
- 9 someplace, that winter heating customers are also
- 10 summer customers of Union Electric -- let me rephrase
- 11 that -- that electric winter heating customers are
- 12 also summer electric customers of Union Electric?
- 13 A. I don't disagree with that, but I don't
- 14 think that tells the whole story, because I think that
- 15 certainly there are a lot of -- there are a lot of
- 16 customers who are -- who are electric customers of
- 17 Union Electric during the summertime that are not
- 18 space heating customers of Union Electric in the
- 19 wintertime. And for that reason, I believe there is a
- 20 subsidy taking place whereby the winter space heating
- 21 customers of Union Electric are getting low rates at
- 22 the expense of the other non-heating customers.
- Q. If the rates are cost-based, then there
- 24 would not be a subsidy; is that right? And I
- 25 recognize that we differ on how -- whether or not they

- 1 are cost-based. But my question is, if the summer
- 2 rates and the winter rates are cost-based, then there
- 3 is no subsidy, is there?
- 4 A. I would have a hard time contending that
- 5 there was a subsidy it the rates were based on a
- 6 summer/winter tail block seasonal differential of
- 7 75 percent.
- 8 Q. That didn't answer my question. My
- 9 question --
- 10 A. Ask it again.
- 11 Q. My question is, if the rates are cost-based,
- 12 whatever that turns out to be, there is no subsidy?
- 13 A. And I believe -- and I believe that there is
- 14 evidence to show that a cost basis would support at
- 15 least a 75 percent differential.
- 16 MR. COOK: I'm going to ask that that be
- 17 stricken and ask the witness to respond to the
- 18 question.
- 19 JUDGE REGISTER: I'm going to direct the
- 20 court reporter to strike that response from the
- 21 record, and direct the witness to respond to the
- 22 question.
- 23 BY MR. COOK:
- Q. Do you want the question asked again?
- 25 A. No, I don't believe I need to have it asked

- 1 again.
- 2 I believe that if rates -- if rates have
- 3 been appropriately designed on a cost basis, they are
- 4 tied to costs, there would be no subsidy that takes
- 5 place.
- 6 Q. You seemed awfully reluctant to admit that.
- 7 Is there a problem with admitting that cost-based
- 8 rates would result with no subsidy --
- 9 A. No.
- 10 Q. -- and, therefore, that is a goal that may
- 11 be trumped by a public policy, but at least that would
- 12 result in no subsidy. Is that right?
- 13 A. No, sir, I'm not reluctant to concede that
- 14 at all. I just want to make sure that it's understood
- 15 that we -- that there has to be agreement as to what
- 16 the appropriate cost-based rates are.
- 17 Q. Thank you.
- 18 Let's go to your surrebuttal testimony, if
- 19 we could, Exhibit No. 29, Page 2. Your first answer
- 20 there, you said, "The design of the rates approved by
- 21 the Commission since the Callaway case has not been
- 22 subjected to the scrutiny of the Commission in a full
- 23 evidentiary hearing."
- It is true, is it not, that each of the
- 25 cases that has been before the Commission since then

- 1 has gone to the Commission for a determination; is
- 2 that right?
- 3 A. Could you repeat that question, please?
- 4 Q. Isn't it true that each of the cases that
- 5 have gone to the Commission for a determination since
- 6 the Callaway case, it has been up to the Commission to
- 7 approve those settlements or not; is that right?
- 8 A. Certainly.
- 9 Q. Okay. And are you aware if -- whether or
- 10 not Laclede -- apparently, you believe Laclede was a
- 11 party to virtually all of those cases; is that right?
- 12 A. I'm not sure that we were involved except --
- 13 there were numerous cases. I'm not so sure we were
- 14 involved in all of those cases. It would not surprise
- 15 me if we were in many of them.
- 16 Q. All right.
- 17 A. I do know for sure we were in 1990 -- the
- 18 1990 case.
- 19 Q. All right. We can probably take it for
- 20 granted that we've annoyed each other in our cases
- 21 pretty generally for the last ten years, haven't we?
- 22 A. That we've what? I'm sorry.
- Q. Have annoyed each other in each other's
- 24 cases since 1990 or so, haven't we?
- 25 A. I still didn't catch your --

- 1 Q. Annoyed.
- 2 A. Annoyed. That we annoyed each other?
- 3 Q. Yes. Participated?
- A. Certainly, we have a habit of participating
- 5 in each others rate cases, that's correct.
- 6 Q. Thank you. That's fine.
- 7 Was the Staff a party to each of those
- 8 cases?
- 9 A. Each case that either Union Electric or
- 10 Laclede has --
- 11 Q. Well, let's go back to the Union Electric
- 12 cases since Callaway.
- 13 A. Has Staff been a party to each of those
- 14 cases?
- 15 Q. Uh-huh.
- 16 A. I would assume they would be.
- 17 Q. Now, in your examination of the records of
- 18 those cases, and your memory if you were participating
- 19 in them, have you found any place where the Staff or
- 20 Laclede, before this case, made any attempts to
- 21 reverse the termination of the differential reduction
- 22 phase-in that was ordered 14 years ago?
- MR. BYRNE: I'm going object. That question
- 24 has already been answered. It has been asked and
- 25 answered. Mr. Cline said they filed testimony

- 1 requesting reinstatement of the 75 percent, I believe,
- 2 in the 1990 case.
- 3 MR. COOK: Well, I ask this time if he was
- 4 aware if Staff had made any attempts to reverse the
- 5 termination.
- 6 MR. BYRNE: Oh, I'm sorry.
- JUDGE REGISTER: Your objection is
- 8 withdrawn, Mr. Byrne?
- 9 MR. BYRNE: Withdrawn, Judge. Thank you.
- 10 JUDGE REGISTER: Thank you.
- 11 Do you remember the question, Mr. Cline?
- 12 THE WITNESS: Why don't you repeat it,
- 13 please?
- 14 BY MR. COOK:
- 15 Q. Sure. Do you recall in any of those cases
- 16 where the Staff made any attempt or suggested or
- 17 requested the Commission to reverse the termination --
- 18 I'm sorry -- to reverse the -- yeah, the previous
- 19 termination of the differential reduction?
- 20 A. Well, I guess, as far as I know, there would
- 21 have been only one opportunity where the Staff could
- 22 have -- where there would have been any detailed
- 23 investigation of rate design issues that would have
- 24 involved something like that, and that would have
- 25 occurred in the 1990 case. And I'm not aware whether

- 1 the Staff -- what position the Staff took in that
- 2 case.
- 3 Q. Mr. Cline, isn't it true that the Staff any
- 4 day of the week could file something with the
- 5 Commission requesting that?
- 6 MR. BYRNE: Your Honor, I'm going to object.
- 7 It calls for a legal conclusion. I'm not sure they
- 8 could, and I'm sure that Mr. Cline isn't qualified to
- 9 answer the question.
- 10 MR. COOK: I'll stipulate to that and
- 11 withdraw it.
- 12 BY MR. COOK:
- 13 Q. Let's look at Page 3 of your testimony,
- 14 please.
- 15 A. Surrebuttal?
- 16 Q. Yes. Let's look at Line 19, and the
- 17 sentence around that, anyway. I guess the sentence
- 18 starts on Line 15. It says, "To the extent UE can
- 19 enforce non-heating loads to bear a portion of the
- 20 costs it incurs to serve space heating loads, its
- 21 rates for space heating become more attractive, which,
- 22 in turn, encourages customers to choose electricity
- 23 over natural gas to satisfy their heating
- 24 requirements."
- Did I read that sentence accurately?

- 1 A. I think you did.
- Q. All right. Do you believe it is important
- 3 that a customer should be able to freely choose
- 4 between electric and gas heating?
- 5 A. Yes, I do.
- 6 Q. Okay. And that -- that choice should be
- 7 unencumbered by subsidies; is that right?
- 8 A. That is correct.
- 9 Q. Okay. Is there a difference in the cost to
- 10 a residential developer if he only offers gas heating
- 11 in his homes versus offering his customers a choice
- 12 between electric and gas heating?
- 13 A. I'm sorry. I missed the first part of that
- 14 question.
- 15 Q. Is there a difference in the cost to a
- 16 residential developer in what he has to pay Laclede
- 17 for line extension if he offers only gas heating in
- 18 his homes versus offering his customers a choice
- 19 between electric and gas heating?
- 20 A. Does Laclede -- are you asking if Laclede
- 21 makes -- is there a difference from Laclede's
- 22 standpoint?
- Q. Is there a difference from the developer's
- 24 standpoint?
- 25 A. As far as what Laclede would ask for as far

- 1 as contribution, or --
- 2 Q. Uh-huh.
- 3 A. Not that I'm aware of.
- 4 Q. Isn't it true that there is no charge for
- 5 laying lines if there is 100 percent gas heating in a
- 6 development, and if the lines -- if UE is going to
- 7 have the ability to serve the electric loads there is
- 8 a charge for -- that the developer has to pay Laclede?
- 9 A. I'm not aware of that at all.
- 10 Q. There is no difference?
- 11 A. I'm not aware of any -- let me qualify that.
- 12 Certainly, when we -- yeah, it is -- I'm not aware of
- 13 any explicit -- I guess what I read into your question
- 14 was there was some sort of explicit differentiation
- 15 there between a -- you know, a subdivision that's
- 16 going to have electric space heating versus one that's
- 17 going to have natural gas, but -- and I don't believe
- 18 there is any such thing.
- 19 But, certainly, as we look at -- as we
- 20 extend lines to different subdivisions, different
- 21 developments, we -- the economics of the extensions
- 22 are obviously different, dependent of their -- they
- 23 are dependent on the expected gas usage of those
- 24 developments. So to the extent there would be more
- 25 natural gas consumed, I would see that -- see that it

- 1 would have some impact.
- Q. You're in charge of tariffs; is that right?
- 3 A. Yes, sir.
- Q. And there is -- aren't there tariffs that
- 5 cover line extensions, main extensions into
- 6 developments?
- 7 A. Yes, there are.
- 8 Q. And isn't there a difference, or is it just
- 9 all free, no matter what your developer is going to
- 10 do, or is there a charge to the developer?
- 11 A. Well, all I can say is it has nothing to do
- 12 with -- it has nothing to do with an explicit -- any
- 13 kind of explicit difference between a subdivision
- 14 that's going to go electric heating versus gas.
- 15 Q. I'm sure it's not explicit, but what is the
- 16 difference?
- 17 A. I believe, like I said, like I just stated
- 18 before, I believe the only way that there could be any
- 19 difference built into a calculation like that would be
- 20 through a projection of what the natural gas usage is
- 21 going to be of that subdivision or development if it
- 22 goes -- if the developer decides to go with gas
- 23 heating versus electric.
- Q. So it's -- if there is going to be all gas
- 25 heating, then, obviously, the gas company is going to

- 1 have more sales there, and so it is more to the
- 2 Laclede economic advantage to lay the lines that
- 3 have -- to provide enough capacity for that, versus a
- 4 residential development that has -- that you know is
- 5 going to have the choice of electric heat, isn't that
- 6 right, because you're not going to sell as much gas in
- 7 that second residential development?
- 8 A. I think, first of all, we have to make
- 9 sure -- you know, we have to make sure we understand
- 10 we're talking about a main extension policy. Not in
- 11 every case are we looking for a contribution.
- 12 I mean, it may be pretty clear that whether
- 13 the subdivision has electric space heating or not,
- 14 that doesn't -- we still may -- we still may -- the
- 15 economics still may be such that we're going to go
- 16 ahead and lay gas mains into the area.
- 17 Q. Fine. If I come to you and tell you I'm
- 18 going to put in a subdivision, 300 houses, all gas, am
- 19 I going to have to pay anything to Laclede to lay
- 20 those lines?
- 21 A. You may.
- 22 Q. Why?
- 23 A. Because we have -- we have certain -- we
- 24 just don't -- we just do not extend our system
- 25 willy-nilly. There is -- there is -- if there is too

- 1 much cost involved relative to the usage, we expect a
- 2 contribution from the customer, the developer, in
- 3 order to make that extension, you know, a viable
- 4 investment for Laclede, whether it's -- whether it's,
- 5 you know, for a development that's going to have
- 6 natural gas space heating or electric space heating.
- 7 But there is no -- no built-in difference or advantage
- 8 for natural gas over electric.
- 9 Q. Will some subdivisions not have to pay
- 10 anything?
- 11 MR. BYRNE: Your Honor, I'm going to object
- 12 to continuing this line of questioning. I haven't
- 13 objected for a while, but this case is not about
- 14 Laclede's extension policy. I think it's of marginal
- 15 relevance to UE's rate design, and so I'm going to
- 16 object on relevance grounds.
- 17 JUDGE REGISTER: I think I understand your
- 18 point. Mr. Cook, how much more do you think you need
- 19 to get into it?
- 20 MR. COOK: Well, I don't think I'm getting
- 21 straight answers, your Honor. I would like a little
- 22 more leeway. I'll eventually give up, I'm sure.
- MR. BYRNE: You got a perfectly straight
- 24 answer to the last question.
- 25 MR. COOK: If I could be indulged for a few

- 1 more minutes, and if I go too far, please stop me.
- JUDGE REGISTER: Let's try to keep it
- 3 moving. We are getting close to the end of the day.
- 4 BY MR. COOK:
- 5 Q. Is there a situation where the developer
- 6 would not have to pay?
- 7 A. Where a developer would not have to pay --
- 8 Q. Anything for line extension?
- 9 A. Yes, there are situations where a developer
- 10 does not have to pay anything for a line extension.
- 11 Q. Now, isn't it true that's most likely to be
- 12 a situation where it's all gas, because that's going
- 13 to be more economical for you?
- 14 A. I don't disagree with that.
- 15 Q. All right. So you'd put it in even if it
- 16 wasn't economical?
- 17 A. I'm sorry. Can you repeat that question,
- 18 please?
- 19 Q. No, never mind.
- 20 JUDGE REGISTER: You're withdrawing that
- 21 question, is that right, Mr. Cook?
- 22 MR. COOK: That's right. I'm withdrawing
- 23 the question.
- I will ask leave to be able -- I think I'd
- 25 have it anyway -- to cite to Laclede's tariffs in any

- 1 briefs that we might file, their filed tariffs, and
- 2 we'll get a straight answer.
- JUDGE REGISTER: Any objection, Mr. Byrne?
- 4 MR. BYRNE: Only if I can have leave to cite
- 5 to UE's tariffs in any brief I might want to file.
- 6 JUDGE REGISTER: As long as you provide
- 7 copies of those with your briefs, if they're not
- 8 already in evidence. You may have to have late-filed
- 9 exhibits if that's --
- 10 MR. BYRNE: Sure. Okay.
- 11 JUDGE REGISTER: -- necessary.
- 12 Any further questions, Mr. Cook?
- MR. COOK: Oh, yes.
- 14 JUDGE REGISTER: Just checking.
- MR. COOK: Okay.
- 16 BY MR. COOK:
- 17 Q. On that same page, Page 3 on Lines 7, 8 and
- 9, you state, "Even though gas air-conditioning units
- 19 exist, they are not widely used"; is that right?
- 20 A. That's what I said, yes.
- Q. You also go on to say that, "UE can increase
- 22 the rates for these energies uses and expect very
- 23 little, if any, reduction in use"; is that right?
- 24 A. That's what I said.
- Q. Okay. In fact, how much has Union

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- 1 Electric's summer rates gone up in the last ten years?
- 2 A. I don't have -- I don't have that in front
- 3 of me. I think maybe -- I am just not sure of that.
- 4 Q. Actually, they have gone down three times,
- 5 haven't they, in 1990, '93, and '95?
- 6 A. They may have, but, once again, I don't see
- 7 that having anything to do with the issue in this
- 8 case. We're -- as I stated in my surrebuttal to the
- 9 comments Mr. Kovach raised in his rebuttal testimony,
- 10 I think that the revenue requirement needs written
- 11 requirements, kind of irrespective of what we're
- 12 dealing with here. What's important is the
- 13 appropriate relationship between summer and winter
- 14 rates, and not the absolute magnitude of those rates.
- 15 Q. Well, I'm asking you a question about this
- 16 statement. "UE can increase the rates for these
- 17 energy uses, " which is air-conditioning, "and expect
- 18 very little, if any, reduction in use" --
- 19 A. Right.
- 20 Q. -- which leads the Commission to believe
- 21 that UE is free to increase its rates.
- 22 And I'm asking you how many times that has
- 23 happened in the last ten years.
- 24 A. And I said I wasn't sure, but I wouldn't
- 25 disagree with you that those rates have probably gone

- 1 down to some extent. But you should understand the
- 2 context of that statement there. That was --
- 3 Q. Could I interrupt and ask that he leave the
- 4 context to redirect?
- 5 MR. BYRNE: He gets a chance to explain his
- 6 answer, your Honor.
- JUDGE REGISTER: Let him finish his
- 8 response, Mr. Cook, and we'll move on.
- 9 Some of your -- I do want to explain that
- 10 some of the things you want to bring out your counsel
- 11 will be allowed to redirect you and will be able to
- 12 clean those things up if you have concerns.
- Go ahead and finish your response, please.
- 14 THE WITNESS: My concern was that that
- 15 statement was made in response to Union Electric's
- 16 proposal in this proceeding to increase summertime
- 17 rates by over 12 percent, and -- while the second
- 18 block of the winter rates were being reduced by over
- 19 10 percent. And that's why I thought it was important
- 20 to make that statement.
- 21 BY MR. COOK:
- Q. Going back to the business about the gas
- 23 air-conditioning is not being widely used, is it
- 24 possible that your summer rate customers are -- that
- 25 gas air-conditioning is not being widely used because

- 1 your summer rate customers are currently subsidizing
- 2 your winter heat customers making gas air-conditioning
- 3 uneconomical?
- 4 A. I would suspect that's not the reason. I
- 5 would suspect the reason is more tied to the
- 6 technology and just the fact that the commercial
- 7 feasibility of attractive residential gas
- 8 air-conditioning units is not out there.
- 9 Q. Okay. Generally, you've accused Union
- 10 Electric of artificially increasing their on-peak rate
- 11 to subsidize the off-peak usage; isn't that true?
- 12 A. I don't know if "accused" is the right word.
- 13 I just -- certainly, there seems to be -- certainly,
- 14 the proposal of Union Electric in this case would
- 15 suggest that that's what's going on.
- 16 Q. And you're concerned that this gives UE an
- 17 advantage in competing with Laclede for winter usage;
- 18 isn't that true?
- 19 A. Yes.
- 20 Q. Okay. To be able to compete for winter
- 21 sales, it is to Laclede's advantage to hold their
- 22 winter rates down; isn't that true?
- 23 A. Certainly, if we're going to be viable
- 24 competitors we need to be not only looking at your
- 25 costs, but, more importantly, even our costs. And

- 1 like I stated in my testimony, we're willing to
- 2 compete with Union Electric for space heating load,
- 3 but on -- you know, on a level playing field and not
- 4 with an artificial rate advantage.
- 5 Q. And that would be true for both UE and
- 6 Laclede. Right?
- 7 A. Can you clarify what you mean by that?
- 8 Q. Do you want an artificial rate advantage?
- 9 A. Do we want an artificial rate advantage?
- 10 Q. Uh-huh.
- 11 A. I don't believe we have an artificial rate
- 12 advantage.
- 13 Q. I'll accept that answer not for the truth,
- 14 but for what you didn't say.
- 15 Which of the two seasons, winter or summer,
- 16 is the higher cost period for Laclede?
- 17 MR. BYRNE: I'm going to object to the
- 18 question, your Honor. It's outside of the scope of
- 19 anything he testified on. Again, it's much like the
- 20 extension policy. It's not the issue that's in this
- 21 case.
- MR. COOK: Well, we're talking about the
- 23 seasonal differential and costs and how they best
- 24 track and whether Union Electric is getting an
- 25 advantage over Laclede. I think it's relevant to know

- 1 whether Laclede has an appropriate seasonal
- 2 differential and what their costs are as well.
- JUDGE REGISTER: We certainly don't want to
- 4 get into this in any great detail, so if you could
- 5 make your point as quickly as possible, Mr. Cook, I
- 6 will allow that.
- 7 BY MR. COOK:
- 8 Q. Okay. Which is the higher season, the
- 9 higher cost season for Laclede, winter or summer?
- 10 A. Certainly, for the bulk of our costs, which
- 11 are natural gas supply costs -- we went through all of
- 12 this with Union Electric very actively involved
- 13 several years ago -- and, certainly, our studies
- 14 showed that our -- our -- that there is not much of a
- 15 difference between our average gas cost in the
- 16 wintertime versus the summertime.
- 17 Q. How high are your winter system demands in
- 18 relation to your summer peak demands? Ten to 1,
- 19 12 to 1, something like that?
- 20 A. Oh, I'll state it this way: I know that our
- 21 winter demands can go as high as maybe a million-one,
- 22 a million-two-hundred-thousand MCF a day, and we can
- 23 have -- whereas our average -- average daily load may
- 24 be in the range of 300,000 a day, 300,000 MCF a day.
- 25 Q. I didn't ask for your -- your winter peak to

- 1 your average. I asked what your winter season peak is
- 2 to your summer peak demands?
- 3 A. Summer peak demands may be more the range
- 4 of -- oh, summer peak? Well, summer peak, our summer
- 5 peaks can be as high as 300,000, 400,000 a day.
- 6 Q. What about your summer minimum?
- 7 A. Could be in the vicinity of 100,000 MCF a
- 8 day.
- 9 Q. That would be ten to one, wouldn't it,
- 10 ballpark?
- 11 A. Ballpark.
- 12 Q. Thank you.
- 13 Do you know what the corresponding number is
- 14 for Union Electric's loads?
- 15 A. Peak summer day compared to --
- 16 Q. A minimum day in the winter --
- 17 A. -- compared to minimum day --
- 18 Q. -- or off peak --
- 19 A. No, I do not know that.
- 20 Q. -- winter peak?
- 21 A. I have not studied that.
- 22 Q. Would you accept subject to check by looking
- 23 at RJK -- well, go back to direct, Schedule 2, that
- 24 it's less than two to one?
- 25 A. I have not seen that schedule.

- 1 MR. COOK: Okay.
- JUDGE REGISTER: Kristal, go off the record
- 3 for a minute.
- 4 (A discussion off the record.)
- 5 MR. COOK: Bear with me a moment, and let me
- 6 try to get where I was heading a quicker way.
- 7 That's all. Thank you.
- 8 JUDGE REGISTER: Staff?
- 9 MR. KRUEGER: No questions.
- 10 JUDGE REGISTER: Public Counsel?
- 11 MR. COFFMAN: No questions.
- 12 JUDGE REGISTER: MIEC?
- MS. SCHMIDT: No questions.
- JUDGE REGISTER: RFC?
- MS. FORREST: No. Thank you.
- JUDGE REGISTER: Cross from the Bench.
- 17 Commissioner Murray?
- 18 COMMISSIONER MURRAY: Thank you.
- 19 QUESTIONS BY COMMISSIONER MURRAY:
- 20 Q. In your testimony you stated on Page 4 of
- 21 your direct testimony that Mr. Neal Suess filed
- 22 rebuttal testimony on behalf of Laclede in which he
- 23 supported your recommendation through the use of
- 24 current class cost of service data.
- Whose class cost of service data was that?

- 1 A. We relied on the class cost of service data
- 2 from Union Electric.
- 3 Q. So you did no independent study on class
- 4 cost of service?
- 5 A. We did not.
- 6 COMMISSIONER MURRAY: I don't believe I have
- 7 any other questions. Thank you.
- 8 JUDGE REGISTER: Commission Schemenauer?
- 9 COMMISSIONER SCHEMENAUER: No questions.
- 10 JUDGE REGISTER: I don't think there is
- 11 anything further from the Bench.
- 12 Recross?
- MR. COOK: No.
- 14 JUDGE REGISTER: Staff?
- MR. KRUEGER: No.
- JUDGE REGISTER: Public Counsel?
- 17 MR. COFFMAN: No. Thank you.
- JUDGE REGISTER: MIEC?
- MS. SCHMIDT: No, your Honor.
- JUDGE REGISTER: And RFC?
- MS. FORREST: No. Thank you.
- JUDGE REGISTER: And redirect?
- MR. BYRNE: No. Thank you, your Honor.
- JUDGE REGISTER: Thank you, Mr. Byrne.
- 25 And I believe that we are finished with

- 1 Mr. Cline.
- Thank you, Mr. Cline. You may step down.
- 3 (Witness excused.)
- 4 JUDGE REGISTER: And, Mr. Byrne, do you have
- 5 another witness you would like to call?
- 6 MR. BYRNE: I do. I would like to call to
- 7 the stand Neal Suess.
- 8 JUDGE REGISTER: Raise your right hand,
- 9 please, Mr. Suess.
- 10 (Witness sworn.)
- 11 JUDGE REGISTER: Thank you.
- 12 Please be seated.
- 13 NEAL D. SUESS testified as follows:
- 14 DIRECT EXAMINATION BY MR. BYRNE:
- 15 Q. Please state your name.
- 16 A. My name is Neal D. Suess, S-u-e-s-s.
- 17 Q. Mr. Suess, by whom are you employed?
- 18 A. I'm employed by R.W. Beck & Associates --
- 19 or, actually, R.W. Beck, Incorporated.
- 20 Q. And have you been retained by Laclede Gas
- 21 Company to file testimony in this case?
- 22 A. Yes, I have.
- 23 Q. And did you file rebuttal testimony, which
- 24 has been marked Exhibit 28?
- 25 A. Yes, I have.

- 1 Q. Do you have that testimony with you?
- 2 A. Yes, I do.
- 3 Q. Do you have any corrections?
- 4 A. I have one correction.
- 5 On Page 22 of my rebuttal testimony, Line 7,
- 6 the word "necessary" should be stricken.
- 7 Q. Okay. Mr. Suess, with that change, are all
- 8 of the answers true and correct to the best of your
- 9 knowledge?
- 10 A. Yes, they are.
- 11 Q. If I was to ask you the same questions that
- 12 are contained in your rebuttal testimony here today
- 13 when you're under oath, would your answers be the
- 14 same?
- 15 A. Yes, they would.
- MR. BYRNE: I offer Exhibit 28, and tender
- 17 Mr. Suess for cross-examination.
- 18 JUDGE REGISTER: Any objections to the
- 19 admission of Exhibit 28 into the record?
- 20 (No response.)
- JUDGE REGISTER: Hearing none, Exhibit
- 22 No. 28 is admitted into the record.
- 23 (EXHIBIT NO. 28 WAS RECEIVED INTO EVIDENCE.)
- MR. BYRNE: Your Honor, just before we
- 25 start, I forgot to offer Exhibit 36, which was the

- 1 Rider E tariff.
- JUDGE REGISTER: Thank you.
- 3 Any objection to Exhibit No. 36 at this
- 4 time?
- 5 (No response.)
- 6 JUDGE REGISTER: Hearing none, Exhibit
- 7 No. 36 is admitted into the record.
- 8 (EXHIBIT NO. 36 WAS RECEIVED INTO EVIDENCE.)
- 9 JUDGE REGISTER: And, Mr. Cook, you may
- 10 proceed.
- 11 MR. COOK: Thank you.
- 12 CROSS-EXAMINATION BY MR. COOK:
- Q. Good afternoon, Mr. Suess.
- 14 A. Good afternoon.
- 15 Q. Let's start with Page 1 of your testimony.
- 16 Since we only have one, I don't have to keep
- 17 correcting myself.
- 18 A. Okay.
- 19 Q. Your degree is in mechanical engineering; is
- 20 that correct?
- 21 A. That's correct.
- Q. On Line 13 of -- starting on Line 13 of your
- 23 first page, you say, a substantial portion of the work
- 24 that you have been doing with R.W. Beck is related to
- 25 litigated rate proceedings before the Federal Energy

- 1 Regulatory Commission and various state and local
- 2 regulatory commissions; is that true?
- 3 A. That's correct.
- Q. Okay. I am a little confused because then
- 5 if I look at your Schedule 1, record of testimony
- 6 submitted by Neal D. Suess, you only have two
- 7 proceedings listed there, one before the Council of
- 8 the City of New Orleans and one before the
- 9 Massachusetts Appellate Tax Board.
- 10 A. That's correct.
- 11 Q. Did you forget to put the FERC and other
- 12 state regulatory commissions in?
- 13 A. I said I worked on various matters related
- 14 to litigated rate proceedings before FERC and various
- 15 state and local regulatory commissions. I didn't
- 16 necessarily file testimony before them.
- 17 Q. Okay. Thank you.
- 18 The next case you can add one.
- 19 A. I already have.
- 20 Q. Good. On Page 2 you have indicated that you
- 21 worked for the Oklahoma Municipal Power Authority and
- 22 you worked in assisting the development of wholesale
- 23 rate design; is that right?
- 24 A. That's correct.
- 25 Q. What kind of wholesale rates -- what kind of

- 1 features of those rates did you generally design?
- 2 A. I designed all features of the rates, both
- 3 demands and energy rates. OMPA is a joint action
- 4 agency that serves a number of municipal electric
- 5 utilities in the Oklahoma area. And we designed our
- 6 rates for service to those municipal utilities.
- 7 Q. Okay. So the Oklahoma Municipal Power
- 8 Authority is -- do they own generation?
- 9 A. Yes, they do.
- 10 Q. Okay. And then they also purchase it?
- 11 A. That's correct.
- 12 Q. And then they sell that to other municipal
- 13 authorities; is that right?
- 14 A. That's correct.
- 15 Q. Now, there would be no retail rate design
- 16 required in that; is that right?
- 17 A. Not in that particular one; although, we did
- 18 help our retail -- our municipal wholesale members
- 19 establish retail rates.
- Q. Okay. Did you have occasion to use the
- 21 average and excess methodology for any of that?
- 22 A. No, I did not.
- Q. Okay. Did you do any rate design work when
- 24 you were with the City of Pella?
- 25 A. Yes, I did.

- 1 Q. Okay. And you have been with Beck since
- 2 '96?
- 3 A. I was with Beck from 1982 to 1992
- 4 previously, and then I rejoined Beck in 1996.
- 5 Q. Okay. And you're also a member of the
- 6 American Society of Mechanical Engineers and the
- 7 American Society of Appraisers. I don't suppose
- 8 you've gone to any seminars or continuing education
- 9 from those particular groups that have to do the
- 10 average and excess?
- 11 A. No, I haven't.
- 12 Q. Okay. When were you first contacted by
- 13 Laclede to participate in this case?
- 14 A. My recollection is that we were first
- 15 contacted sometime in late February.
- 16 Q. Okay. Was that before or after Mr. Cline
- 17 prepared his direct testimony, or do you know?
- 18 A. I believe it was before he filed it.
- 19 Whether he had prepared it before or not, I'm not
- 20 aware of that or not.
- Q. Did you have occasion to read his direct
- 22 testimony before you did your work for Laclede?
- 23 A. Before I filed my rebuttal testimony?
- 24 Q. Yes.
- 25 A. Yes, I did.

- 1 Q. Did you file it before you did any of
- 2 your -- did you read it before you did any of your
- 3 studies, your average and excess efforts?
- 4 A. Yes, I did.
- 5 Q. Okay. Were you asked to file testimony
- 6 supporting Mr. Cline's direct testimony?
- 7 A. I was asked to perform -- to look at the
- 8 residential rate design that was proposed by Union
- 9 Electric and determine whether that rate design was
- 10 appropriate, and, if not, if there were any other
- 11 methodologies or ways to perform that rate design on
- 12 the residential rate design that might be accurate.
- 13 Q. Were you asked to file testimony supporting
- 14 Mr. Cline's direct testimony, though?
- 15 MR. BYRNE: I'm going to object. It's been
- 16 asked and answered. He just asked the same question
- 17 twice in a row. He's already got an answer.
- 18 MR. COOK: Well, I got an answer, but it
- 19 wasn't -- I didn't hear either yes or no as to whether
- 20 he was asked to file testimony supporting Mr. Cline's
- 21 direct testimony.
- 22 JUDGE REGISTER: I think his answer was
- 23 nonresponsive and needs to be answered again.
- 24 BY MR. COOK:
- Q. I will repeat it.

- 1 A. Okay.
- Q. Perhaps if you try to answer it directly.
- 3 Were you asked to file testimony supporting
- 4 Mr. Cline's direct testimony?
- 5 A. No.
- 6 Q. Thank you.
- 7 You've reviewed Mr. Kovach's direct
- 8 testimony, at least, and probably all of it in this
- 9 case, haven't you?
- 10 A. His direct rate design testimony, yes, I
- 11 have.
- 12 Q. Okay. Did you read his direct cost of
- 13 service testimony?
- 14 A. No, I did not.
- 15 Q. Okay. Did you read his rebuttal rate design
- 16 testimony?
- 17 A. Portions of it. Not all of it.
- 18 Q. Did you read his surrebuttal testimony?
- 19 A. Portions of it. Not all of it.
- Q. All right.
- 21 A. I need to make a correction. I did not read
- 22 his rebuttal testimony. I misspoke.
- Q. His rate design rebuttal testimony?
- 24 A. That's right.
- Q. Okay. Have you read any of his testimony,

- 1 Mr. Kovach's testimony, in any of the previous cases
- 2 that you may have heard about today?
- 3 A. Not as part of my preparation for this case.
- 4 Q. Okay. Are you generally familiar with any
- of UE's cases since the Callaway case?
- 6 A. Yes, I am.
- 7 Q. Have you reviewed any of those orders?
- 8 A. No, I have every not.
- 9 Q. Have you reviewed Laclede's testimony that
- 10 was presented in any previous UE case?
- 11 A. Yes, I have.
- 12 Q. Okay. Did you base your testimony today on
- 13 any of that testimony?
- 14 A. I utilized methodologies that were similar
- 15 to those utilized in that testimony.
- 16 Q. All right. Thank you.
- 17 Let's look at Page 5 of your testimony,
- 18 please. You state starting about Line 16 in response
- 19 $\,$ to a question that Mr. Kovach provided no support for
- 20 the 60/40 summer/winter seasonal split for production,
- 21 transmission and distribution costs; is that correct?
- 22 A. That's what it says.
- JUDGE REGISTER: What page are you on,
- 24 Mr. Cook?
- 25 MR. COOK: I'm sorry. Page 5, Line 16.

- 1 BY MR. COOK:
- Q. In fact, Mr. Kovach explained that he used
- 3 an analysis based upon several variations of the
- 4 average and excess methodology in its last rate case,
- 5 EO-87-175. That's explained in his direct testimony
- 6 on Page 12. Did you not see that?
- 7 A. I did see that.
- 8 Q. Okay. Did you review that testimony that he
- 9 referred to?
- 10 A. No, I did not.
- 11 Q. Okay. So even though he specifically
- 12 directed anyone interested in his analysis where they
- 13 could find further details, you did not bother to look
- 14 that up; is that right?
- 15 A. I didn't feel it was relevant.
- 16 Q. Okay. Did you -- okay. Did you send any
- 17 data requests seeking information?
- 18 A. I did not send any data requests.
- 19 Q. Well, I've got to back up to the last one.
- 20 If it wasn't relevant, why did you criticize
- 21 him for not providing any support?
- 22 A. My criticism is that he was using data, or
- 23 he claimed that he was using data based upon a
- 24 methodology in Union Electric's last rate design case,
- 25 which I feel isn't particularly relevant to this rate

- 1 design case. That's what my -- it wasn't relevant.
- Q. Okay. So, certainly, something that came
- 3 from a rate -- from the rate case 14 years ago would
- 4 not have relevance to this rate case, would it?
- 5 A. Not necessarily. It might have relevance.
- 6 Q. Oh, okay. Now, on Pages 5 and 6, just
- 7 generally here, you acknowledge, I think -- yeah, you
- 8 acknowledge that Mr. Kovach used the average and
- 9 excess methodology; is that right?
- 10 A. Uses a form of the average and excess
- 11 methodology. Correct.
- 12 Q. Okay. And I guess what confused me is that
- 13 on the top of Page 6, the first line, you say -- after
- 14 saying he used the average and excess variations of
- 15 the average and excess demand methodology you then say
- on Line 1, Page 6, "I believe that the use of an
- 17 average and excess allocation methodology provides for
- 18 a more appropriate allocation."
- 19 I'm confused. Is it just a question of who
- 20 did it right?
- 21 A. I believe that the analysis that we did is
- 22 more appropriate.
- 23 Q. But they are both -- you both claim that
- 24 you're using an average and excess methodology.
- 25 Right?

- 1 A. That's correct.
- 2 Q. If you could turn to Page 12 in your
- 3 testimony, please, that first full answer there, is
- 4 that where you describe the average and excess
- 5 methodology and how it's done generally?
- 6 A. It's a general description of it, yes.
- 7 Q. Okay. Let's look also then at Schedule 3 of
- 8 your testimony.
- 9 A. What particular page on Schedule 3?
- 10 Q. Yeah. The first page.
- 11 A. Okay.
- 12 Q. You've -- if you look in -- what I want to
- 13 try to do here for a moment is try to pick out some of
- 14 the things that we're going to need to use as we look
- 15 at how this methodology is used.
- 16 The winter peak demand appears in January of
- 17 '96; is that right?
- 18 A. You're talking about in Column 2?
- 19 Q. Yes. Yeah, the non-coincident peak.
- 20 A. If you assume that there -- I assume you are
- 21 making the assumption that the winter period is
- 22 running from October through May?
- Q. Correct. We are going to use UE's season,
- 24 if you would.
- 25 A. Okay.

- 1 Q. That's what you used in this, I assume?
- 2 A. That's correct.
- 3 Q. Okay. So the winter peak would be in
- 4 January of '96. Correct?
- 5 A. That's correct.
- 6 Q. All right. The summer peak was in August
- 7 down near the bottom?
- 8 A. That's correct.
- 9 Q. All right. And then your calculations
- 10 indicate over in the right that the excess then for
- 11 the winter period is that 1,170,596 kilowatts or 1,170
- 12 megawatts; is that right?
- 13 A. That's the excess. That's what you get by
- 14 taking the NCP and subtracting the average from that.
- 15 Q. The average from the peak there?
- 16 A. That's correct.
- 17 Q. Okay. And then for the summer peak --
- 18 it's down there -- it's the two-million-two; is that
- 19 right?
- 20 A. 2205.239. That's correct.
- 21 Q. All right. Okay. Now, you, of course, are
- 22 familiar with the NAARUC manual that we've --
- 23 Mr. Kovach talked about previously?
- 24 A. Generally aware of it.
- MR. COOK: I would ask that an exhibit be

- 1 marked, please.
- 2 (EXHIBIT NO. 37 WAS MARKED FOR
- 3 IDENTIFICATION.)
- 4 JUDGE REGISTER: Let's proceed.
- 5 MR. COOK: Okay. Thank you.
- 6 BY MR. COOK:
- 7 Q. Mr. Suess, let me show you what has been
- 8 marked as Exhibit 37. You may want to write that up
- 9 there.
- 10 A. Sure.
- 11 Q. And I will submit to you that Exhibit 37
- 12 consists of copies from the Electric Utility Cost
- 13 Allocation Manual, dated January 1992, published by
- 14 the National Association of Regulatory Utilities
- 15 Commissions. I have copied the cover sheet, the
- 16 preface and Page 49, which discusses the average and
- 17 excess methodology.
- 18 I will give you temporarily the entire
- 19 manual. Are you familiar with this document
- 20 (indicated)?
- 21 A. I believe I've seen it before.
- 22 Q. All right. There are directions for using
- 23 the average and excess methodology on Page 49; is that
- 24 right?
- 25 MR. BYRNE: Your Honor, I'm going to object

- 1 to him asking any questions about this document. The
- 2 fact that the witness has seen it before does not --
- 3 is not sufficient to be a foundation to use it for
- 4 anything in this proceeding.
- 5 He hasn't identified it. He hasn't -- he
- 6 hasn't said what it is or that he knows that it has
- 7 any significance. And if my witness doesn't know
- 8 enough about this document, it's not -- there is
- 9 not -- a proper foundation has not been laid.
- 10 MR. COOK: Let me attempt to ask some
- 11 foundation questions, first, then, if I might.
- 12 JUDGE REGISTER: Is that -- do you have any
- 13 objection?
- 14 MR. BYRNE: He can ask foundation questions.
- 15 JUDGE REGISTER: Okay. I'll consider your
- 16 previous question withdrawn, and you will produce --
- 17 you will go on to foundational questions.
- 18 BY MR. COOK:
- 19 Q. All right. Let's start at the basics. Are
- 20 you familiar with the National Association of
- 21 Regulatory Utility Commissions?
- 22 A. I know what it is.
- Q. All right. And are you aware that -- is it
- 24 your understanding that there are various methods that
- 25 are generally accepted as cost allocation

- 1 methodologies in the utility business?
- 2 A. There are several different methods.
- 3 Q. All right. Are you aware of any particular
- 4 treatise or manual or learned document that attempts
- 5 to pull together the generally accepted cost
- 6 allocation methodologies under this manual?
- 7 A. I believe there is another -- number of
- 8 other books published by various organizations that
- 9 talk about cost allocation methodologies.
- 10 Q. All right. Are they electric organizations,
- 11 electric utility organizations?
- 12 A. A number of them are.
- 13 Q. All right. And are you familiar with the
- 14 average and excess method as being one method that is
- 15 used to allocate costs?
- 16 A. I am familiar that that is one method.
- 17 That's correct.
- 18 Q. Are you -- okay. And do you know whether or
- 19 not the method that is described here -- well, let me
- 20 ask you this: Do you know whether the method you used
- 21 is consistent with the method that is listed in this
- 22 manual?
- 23 A. No, I do not. I might add, though, that I'm
- 24 not -- this talks more about a cost of service
- 25 allocation, and as we go in through the manual it

- 1 talks about allocating costs to the various classes.
- 2 What we were trying to perform is an allocation within
- 3 a class to various seasons, and we used average and
- 4 excess demands to perform that allocation.
- 5 Q. All right. So depending on what you're
- 6 doing with the average and excess methodology, you may
- 7 use certain different of the variations, for instance,
- 8 that Mr. Kovach suggested?
- 9 A. I'm sure there are several different
- 10 variations.
- 11 Q. But both UE and he used the average and
- 12 excess methodology for the same purpose, is that
- 13 right, in this case? You just did it differently.
- 14 A. Well, I believe initially that we used some
- 15 different information. We used the residential
- 16 information that was provided by Mr. Kovach, at least
- 17 initially in his testimony.
- 18 I was under the understanding that
- 19 Mr. Kovach was using a system average and excess
- 20 allocation methodology to apply seasonal functions to
- 21 the residential class; whereas, we used residential
- 22 demands to apply that allocation within the class.
- Q. Did Mr. Kovach testify on cross-examination
- 24 that that was not true? Did you hear him say that
- 25 today?

- 1 A. I did not hear him say that.
- Q. Okay. The record will reflect whether
- 3 that's true or not.
- 4 Well, is it the bottom line of your
- 5 testimony that you don't -- you don't really know what
- 6 this document is? You've never used it. You don't
- 7 know if it's worthy of respect or following or not; is
- 8 that right?
- 9 A. I have -- I don't have an opinion on it one
- 10 way or another.
- 11 Q. Okay. And if, in fact, the method that's
- 12 set out in here is different from what you did, you
- 13 wouldn't know that?
- 14 A. Once again, we were trying to do -- we were
- 15 performing an allocation within a class to different
- 16 seasons. And using the average demand versus the
- 17 excess demand was a methodology, an appropriate
- 18 methodology to perform that seasonal allocation.
- 19 Q. Okay. And Mr. Kovach used an average and
- 20 excess methodology to perform a seasonal allocation;
- 21 is that right?
- 22 A. Although my understanding is -- according to
- 23 what his -- I believe his direct testimony says it is
- 24 a system average, not a residential average and excess
- 25 methodology.

- 1 Q. Okay. That's a different question. My
- 2 question is whether or not you both used an average
- 3 and excess methodology, so we don't have to worry
- 4 about the fact that an average and excess in and of
- 5 itself is appropriate or not for a seasonal
- 6 allocation?
- 7 A. Yes.
- 8 Q. It is appropriate for a seasonal allocation?
- 9 A. One method that can be used.
- 10 Q. The question is whether you do it right or
- 11 not; is that right?
- 12 A. I don't believe it's a question of whether
- 13 you do it right or not. There -- I believe it's a
- 14 question of what is most appropriate.
- 15 Q. All right. Okay. Did you use a load
- 16 factor? Did load factor come into account at all in
- 17 your analysis?
- 18 A. No, it did not.
- 19 Q. Okay. Would it surprise you to know that it
- 20 is required in the average and excess methodology
- 21 that's listed here?
- 22 A. It wouldn't surprise me or not surprise me.
- Q. So you would have no opinion as to whether
- or not they're right and you're wrong, or vice versa,
- on whether or not a load factor needs to be taken into

- 1 account in doing the seasonal allocation?
- 2 A. I believe performing the seasonal allocation
- 3 like we did is an appropriate way to perform the
- 4 allocation.
- 5 Q. I know that. The question is whether or not
- 6 you have an opinion on whether a load factor -- the
- 7 Company's load factor, system load factor, or any
- 8 other load factor, is appropriate to be used in this
- 9 analysis.
- 10 A. It may be appropriate in performing a cost
- 11 of service among the classes. It may or may not be
- 12 appropriate in performing an allocation within a
- 13 class.
- Q. Well, let's see if you did it the way it's
- 15 supposed to be done here.
- MR. BYRNE: I'm going to object to the
- 17 testifying of counsel --
- MR. COOK: I'm sorry.
- 19 MR. BYRNE: -- and ask it be stricken.
- 20 MR. COOK: I would like --
- 21 That was a question. Let's see if you did
- 22 it the way it was done in this -- in this document,
- 23 which I guess isn't a question. It's a statement of
- 24 where I'm going next.
- 25 BY MR. COOK:

- 1 Q. Mr. Suess, would you look at the data
- 2 requirements that is listed on Page 49 of Exhibit 37?
- 3 MR. BYRNE: I'm object to him asking any
- 4 questions off of Exhibit 37 since Mr. Suess has only
- 5 said that he has seen the document. There has been no
- 6 adequate foundation laid that this document has any
- 7 authority or relevance to this case at all.
- JUDGE REGISTER: Mr. Cook, foundation?
- 9 MR. COOK: Well, I've asked my foundation
- 10 questions, and I guess Mr. Suess is unfamiliar with
- 11 this document.
- MR. BYRNE: Which means he can't use it in
- 13 cross-examination.
- 14 JUDGE REGISTER: Any other parties want to
- 15 comment, or --
- 16 (No response.)
- 17 JUDGE REGISTER: I think that if Mr. Suess
- 18 is not familiar with this document, unless you can lay
- 19 your foundation with another witness --
- 20 MR. COOK: Well, I have an opinion on the --
- 21 never mind.
- 22 No. I have no further foundation questions
- 23 for this witness. If he doesn't know what this
- 24 document is, then he doesn't know.
- 25 JUDGE REGISTER: I think given the objection

- 1 by Laclede, at this time -- you've not offered this
- 2 exhibit into evidence at this time; is that right?
- 3 MR. COOK: Well, let me -- let me do this:
- 4 Given the answers that Mr. Suess has given to this
- 5 document and given what I would make as an offer of
- 6 proof of the relevance of this document to any
- 7 consultant's ability to testify on this area in a
- 8 public utility case, I think it should be entered into
- 9 evidence for the purposes of indicating what Mr. Suess
- 10 is not familiar with. And I will ask no questions
- 11 about it.
- MR. BYRNE: Your Honor, I object to entering
- 13 it into evidence. It is a 1992 version of a rate book
- 14 that Mr. Suess says he's seen but couldn't tell us
- 15 anything about. I don't know if it's been
- 16 subsequently superseded by other things. I don't know
- 17 anything about this document, and he hasn't laid a
- 18 proper foundation for it, and it shouldn't be allowed
- 19 in the record.
- 20 JUDGE REGISTER: Any other comment at this
- 21 time?
- 22 (No response.)
- JUDGE REGISTER: It's my understanding of
- 24 the rules that I can allow you to make an offer of
- 25 proof on this, regardless what the ruling is. So if

- 1 you would like to make an offer of proof at this time,
- 2 or were you having your previous statement -- was that
- 3 your offer of proof?
- 4 MR. COOK: My offer of proof is the document
- 5 itself as to what it would show and my -- plus the
- 6 statement that there is relevance to -- going to the
- 7 weight of this witness's testimony, in light of his
- 8 answers to the question about this document.
- 9 JUDGE REGISTER: Okay. I'm going to take
- 10 this objection under advisement and rule on the
- 11 admissibility at a later time.
- 12 MR. COOK: Thank you.
- 13 JUDGE REGISTER: Your offer of proof -- the
- 14 document will be considered an offer of proof but not
- 15 admitted for other purposes at this time.
- MR. COOK: Yes, that's correct.
- 17 BY MR. COOK:
- 18 Q. The rates that you developed, Mr. Suess,
- 19 after your analysis, did you check to see if those
- 20 rates would hit the revenue target? Do you know what
- 21 I mean by "hit the revenue target"?
- 22 A. I believe I understand what you mean by
- 23 hitting the revenue target. And I believe they come
- 24 fairly close.
- 25 Q. Is \$1,000,000 close enough for you?

- 1 A. Within rounding, it's not bad.
- 2 Q. All right.
- 3 A. I mean, if we were talking about a
- 4 \$1,000,000 system, probably not. But we are talking
- 5 about -- I believe it's eight-hundred-some-million
- 6 dollars worth of revenue requirements.
- 7 Q. Okay. You, I believe, found Union
- 8 Electric's 60/40 split to be inappropriate, is that
- 9 correct, the 60/40 split, or did you make an analysis
- 10 of that?
- 11 A. I did not make an analysis of it.
- 12 Q. Okay. So you don't know what kind of
- 13 seasonal allocation split would result from your
- 14 analysis; is that right?
- 15 A. I'm sure the numbers could be crunched to do
- 16 it.
- Q. Okay. Let's start down that road. Let's
- 18 look at Page -- Schedule 3, Page 4. Have you got
- 19 Page 4 of Schedule 3?
- 20 A. Page 4 of Schedule 3?
- 21 Q. Yes.
- 22 A. Okay.
- Q. Schedule 3, Page 4.
- 24 A. Okay.
- Q. Total residential demand cost is

- 1 486,555,000, is that correct, if you look under the
- 2 heading near the left called "Classified Cost of
- 3 Service." Under "Demand" the total demand is 486,555;
- 4 is that right?
- 5 A. Right. Approximately, \$486 million.
- 6 Q. Right. And that is the addition of average
- 7 and excess right below that; is that right?
- 8 A. Actually, no. The 486,555 is an input
- 9 number into the spreadsheet.
- 10 Q. And then you divided it into the average and
- 11 excess?
- 12 A. That's correct.
- 13 Q. All right. Now, can you divide the total
- 14 average into the summer and winter components, and
- 15 you've got -- let's see here. If you go back to the
- 16 previous page -- is that right, yeah -- at 37 1/2 --
- 17 well, let's look at your billing determinants on --
- 18 I'm sorry. You are going to have to go back to the
- 19 previous page.
- 20 Look at the billing determinants on the same
- 21 page. In the middle you've got 10 million plus, and
- 22 then that's divided into summer and winter; is that
- 23 right?
- 24 A. You're talking about the 10,647,042?
- 25 Q. Uh-huh.

- 1 A. And divided into the summer and winter?
- 2 Q. Uh-huh.
- 3 A. 3,995,814 summer.
- 4 Q. Uh-huh.
- 5 A. And 6,651,228 in winter.
- 6 Q. Right.
- 7 A. Okay.
- 8 Q. Well, what I want to get is the percentages
- 9 of summer and winter of the billing determinants.
- 10 A. The summer energy billing determinants are
- 11 approximately 37 1/2 percent --
- 12 Q. Okay.
- 13 A. -- of the total billing determinants for the
- 14 residential class.
- 15 Q. Uh-huh. And that would be 62 1/2 percent
- 16 for the winter?
- 17 A. That's correct.
- 18 Q. Okay. Now, would you apply those to that
- 19 total average.
- 20 A. Which number --
- 21 Q. To the 252,848. Did you get a summer and
- 22 winter division?
- 23 You need to keep track of these numbers,
- 24 please.
- 25 A. The summer amount is approximately

- 1 \$95 million.
- Q. Okay. Winter, please?
- 3 A. Approximately \$158 million.
- Q. Okay. Did you write those down, please?
- 5 A. I didn't write them down. I stored them in
- 6 my calculator.
- 7 Q. Even better. Thank you.
- 8 Now, can you do the same thing for the
- 9 excess?
- 10 A. I don't believe we need to. I believe it's
- 11 already done.
- 12 Q. Okay. What are those numbers, then?
- 13 A. For the summer it's 152,609.
- Q. Okay. I see it there, yeah.
- 15 A. And for the winter, I think if you go back
- 16 to Page 3 it shows a clear indication of 81--
- 17 Q. 81--
- 18 A. --098.
- 19 Q. Okay. Could you add together the two summer
- 20 numbers, the average and excess of the summer and the
- 21 average and excess of the winter, please?
- 22 A. Okay.
- Q. And then would you calculate what then your
- 24 seasonal allocations then would be against the total
- 25 486,555?

- 1 A. The summer would be approximately 51 percent
- 2 and the winter would be approximately 49 percent.
- 3 Q. Okay. So that would be your analysis of
- 4 what the seasonal allocation should be instead of that
- 5 60/40: Is that right? Basically, 50/50?
- 6 A. 51/49.
- 7 Q. Okay. Thank you.
- 8 Let's look at Page 6 of your testimony.
- 9 A. Do I need to keep those numbers anymore?
- 10 Q. No.
- 11 A. Okay.
- 12 Q. I'm going to go back and talk about the
- 13 15 percent issue here. You indicate that Mr. Kovach
- 14 arbitrarily -- in the middle of Line 10, arbitrarily
- 15 assigned 15 percent of these costs to the tail block.
- 16 Have you read the additional explanation of
- 17 this matter in Mr. Kovach's surrebuttal on Pages 24
- 18 and 25?
- 19 A. Yes, I have.
- 20 Q. Okay. Were you aware that it had previously
- 21 been used -- his explanation had previously been used
- 22 and addressed in testimony in the previous rate case
- 23 that he had earlier cited?
- 24 A. No, I was not aware of that.
- Q. Okay. Do you know how many electric heating

- 1 customers UE has?
- 2 A. No, I do not.
- 3 Q. Do you have any notion of the saturation of
- 4 UE heating in its market or Laclede's in its market?
- 5 A. No, I do not.
- 6 Q. Do you know what the average usage is for
- 7 the winter months -- I'm sorry -- average electric
- 8 usage is for the winter months?
- 9 MR. BYRNE: I'm going to object on the
- 10 grounds that the question is -- you mean for UE's
- 11 system?
- 12 MR. COOK: Yeah.
- 13 BY MR. COOK:
- 14 Q. I'm sorry. The average residential use
- 15 kilowatt hours for a winter month, did you calculate
- 16 that anyplace in any of your --
- 17 A. No, I have not.
- 18 Q. Okay. Do you believe it is less than the
- 19 750, so that virtually all use over 750 is heating?
- 20 A. I have no idea.
- 21 Q. Would it make any difference to you in
- 22 your -- in your opinions as to whether or not, in
- 23 fact, it is higher than 750?
- 24 A. Can you repeat the question again?
- 25 Q. Yeah. If you calculated that the average

- 1 use of an electric customer in winter was above
- 2 750 kilowatt hours, would that have any bas-- would
- 3 that affect your position concerning Union Electric's
- 4 proposals in this case, or its rates?
- 5 A. Well, I think you might have to look at
- 6 where the splits are to determine where the blocking
- 7 should be for the particular type of load -- loading,
- 8 and then the requirement of that loading within the --
- 9 within the blocking splits.
- 10 Q. And what relevance would the use of electric
- 11 heat have to that? Any? I mean, would you want it
- 12 blocked right where electric heat picks up?
- 13 A. You might. It depends on the particular --
- 14 it depends on what you were trying to do with the rate
- 15 design.
- 16 Q. Okay. I think the numbers are on your
- 17 Schedule 3, Page 4. Let's see if we can get there
- 18 quickly.
- 19 A. Okay.
- 20 Q. If you look at -- yeah, under "Billing
- 21 Determinants, " mostly, I guess, we have 11-million-
- 22 plus bills; is that right?
- 23 A. That's what Union Electric says.
- Q. All right. Would you divide that number by
- 25 12, please? And you have a number of 937246?

- 1 A. .1667
- 2 Q. That's fine. I suspect you'll want to save
- 3 that somewhere.
- 4 A. But I don't have to keep all of those other
- 5 numbers. Correct?
- 6 Q. The ones you already used?
- 7 A. Correct.
- 8 Q. That's correct. Just that one.
- 9 Now, if you look at the summer megawatt
- 10 hours per month, you've got right under 4 million down
- 11 there, 399,5?
- 12 A. Okay.
- 13 Q. You would divide that by four to get your
- 14 summer average usage. Right?
- 15 A. Okay.
- 16 Q. Okay. 998,954?
- 17 A. That's correct.
- 18 Q. Okay. Now, if you divide that number by the
- 19 average number of bills, you get an average of 1,066
- 20 kilowatt hours per bill?
- 21 A. Doing the calculation you get a number of
- 22 1,066.
- Q. Okay. Would that be an average kilowatt
- 24 hour for a summer bill, if you followed what we were
- 25 doing, taking your average number of bills per month

- 1 and you figured your average number of kilowatt hours
- 2 per month?
- 3 A. That would be one way to come up with it.
- 4 You might be able to do some differences within the
- 5 customer bills if you have the -- if you know what the
- 6 monthly numbers are for the particular month.
- 7 Q. Sure. Let's look at -- then look at winter.
- 8 The usage is 6,651,228, is that right, in that same
- 9 column? And divide that by eight winter months, you
- 10 get what?
- 11 A. Divided by -- oh, eight winter months. I
- 12 see. Excuse me. 831,404.
- 13 Q. Okay. And then divide that by the average
- 14 number of bills. What do you get for the average
- 15 kilowatt hour use for a winter month?
- 16 A. Using the numbers, the calculation comes out
- 17 to be 887.
- 18 Q. Okay. Thank you.
- 19 Let's go back to Page 7 of your testimony.
- 20 Now, there you've said that the majority of
- 21 residential customers who have consumption that
- 22 exceeds 750 kilowatt hours most likely have electric
- 23 space-heating loads. You don't really have anything
- 24 to support that, do you, other than your guess?
- 25 A. It's a general statement.

- 1 Q. Okay. You haven't done any study about
- 2 that?
- 3 A. No, I have not.
- 4 Q. Okay. Then you say, "Since these loads
- 5 generally occur at time of peak usage for an
- 6 electric system during the winter months, at 4 a.m.
- 7 and 5 p.m., " et cetera, et cetera.
- 8 Now, is your assumption that people turn
- 9 their heat off during the day?
- 10 A. I believe, in general, people might have a
- 11 tendency to reduce the use of their heating
- 12 requirements during the day. It may be from a
- 13 combination of either reducing the temperature setting
- 14 on their thermostat or from the fact that it's
- 15 generally warmer during the day and a house may not
- 16 need as much heat as it would during the evening.
- 17 Q. Okay. All right. Would you agree that the
- 18 maximum heating use would probably come in the coldest
- 19 hours of the day or night?
- 20 A. Not necessarily.
- 21 Q. The maximum heating use would not
- 22 necessarily come at the coldest hour? This is heating
- 23 use I'm asking about.
- 24 A. Okay. It may or may not. Some people -- I
- 25 happen to be one. I turn my heater down during the

- 1 evening to keep it a little cooler in the house and
- 2 then I turn it up in the morning when I wake up.
- 3 Q. Okay. Do you know when the daily electric
- 4 peak is during winter months?
- 5 A. I looked at when Union Electric's peak was
- 6 for the last three year -- for 1995, 1996 and 1997.
- 7 Q. And when was it?
- 8 A. In the winter it generally occurred sometime
- 9 in the neighborhood of between, oh, 7:00 and 8:00 in
- 10 the morning and 4:00 to 6:00 at night.
- 11 Q. In the winter?
- 12 A. That's correct. There are a number of
- 13 variations on that, but, for the most part, that's
- 14 generally when it occurred.
- 15 Q. Okay.
- MR. COOK: Could we go off the record for
- 17 just a moment?
- 18 JUDGE REGISTER: Certainly.
- 19 (A RECESS WAS TAKEN.)
- JUDGE REGISTER: Let's go ahead and proceed,
- 21 Mr. Cook.
- MR. COOK: Thank you.
- 23 BY MR. COOK:
- Q. We talked a few minutes ago about whether or
- 25 not the electric -- we talked about usage and the

- 1 coldest hours. Would you agree that -- let me back
- 2 up.
- 3 You also indicated that during the day,
- 4 probably, is not usually the coldest hours. The
- 5 coldest hours usually are in the middle of the night
- 6 and early in the morning; is that correct?
- 7 A. In general, that would tend to be the case.
- 8 Q. Do you have any doubt that Union Electric
- 9 has adequate capacity to sustain additional load
- 10 during those periods, those early morning hours in the
- 11 winter?
- 12 A. I assume Union Electric has the ability to
- 13 meet its capacity requirements year-round.
- 14 Q. Okay. So you don't have any notion that
- 15 Union Electric would have to add capacity if its load
- 16 actually did increase during those hours, do you?
- 17 A. "Those hours" being --
- 18 Q. The early morning hours in the winter.
- 19 A. I wouldn't think that they would.
- 20 Q. Okay. And so what's the additional cost of
- 21 adding usage at those types of off-peak times?
- 22 A. Well, for additional kilowatt hours --
- 23 Q. Uh-huh.
- 24 A. -- I guess the key word there is
- 25 "additional," it would be -- it probably would be

- 1 variable running costs of generation of some sort.
- 2 Q. Okay. Thank you.
- 3 Let's look at Page 8 of your testimony.
- 4 Here you've developed an alternative to Mr. Kovach's
- 5 residential rate design based on a one-step winter
- 6 rate, and you've come up with what you believe to be
- 7 the appropriate rate; is that right?
- 8 A. That's correct.
- 9 Q. Okay. Have you analyzed what the impacts
- 10 are for those changes? In other words, the percentage
- 11 increases of those rates over the current rates?
- 12 A. No, I have not.
- Q. Would you write a couple of numbers down?
- 14 And would you accept subject to check that the current
- 15 summer energy charge is 8.271 cents per kilowatt hour?
- 16 A. Okay.
- 17 Q. The first block in the winter is 5.998.
- 18 A. Okay.
- 19 Q. And over the tail block is 3.965.
- 20 Could you quickly calculate what percentage
- 21 increase your rates would result --
- MR. BYRNE: Or decrease.
- 23 BY MR. COOK:
- Q. -- or decrease?
- 25 A. Over current rates?

- 1 Q. Yes.
- 2 A. For the summer energy charge, it would be an
- 3 increase of 12.2 percent.
- 4 Q. Okay.
- 5 A. For the winter energy charge, it would be
- 6 21.6 percent -- an increase of 21.6 percent.
- 7 Q. Okay. Is that in the first --
- 8 A. No. I.
- 9 Q. I think you went the wrong direction.
- 10 A. I went the wrong direction, so let me do my
- 11 calculations again. I apologize for that.
- 12 Q. It is currently 5.998, and you are
- 13 recommending 4.93.
- 14 A. Okay. It would be a decrease of 17.8
- 15 percent.
- 16 Q. Okay. And then the tail block would go from
- 17 3.965 to 4.93, which is what?
- 18 A. An increase of 24.3 percent.
- 19 Q. Okay. If you would turn to Page 14 of your
- 20 testimony, please?
- 21 A. Okay.
- 22 Q. In the middle of the page, it discusses
- 23 recovery of customer-related revenue. And you're
- 24 recommending that the portion of the customer-related
- 25 revenue that does not get recovered in the customer

- 1 charge be recovered equally over all energy
- 2 consumption by the residential class; isn't that true?
- 3 A. That's what it says.
- 4 Q. You've indicated that you've looked at some
- 5 rate text, anyway, or some documents that discuss how
- 6 rates are handled.
- 7 Isn't it true that virtually every rate text
- 8 or theory calls for recovery of these costs through
- 9 the customer charge first and then only from the
- 10 initial block of an energy charge if there is more
- 11 than one block? In other words, that the customer --
- 12 we've agreed that they are customer-related charges
- 13 and they don't vary with usage, but, for whatever
- 14 reason, political, public policy, whatever, we've
- 15 decided we're not going to put them all in customer
- 16 charge. We've got to spread them out further than
- 17 that.
- 18 Isn't the next best thing to make sure they
- 19 go in the first block of the energy charge rather than
- 20 spreading them all out?
- 21 A. Excuse me. I don't know that that's
- 22 necessarily the best thing.
- Q. I didn't say whether you think it is the
- 24 best thing. I said, isn't that the consensus of the
- opinion in most every treatise and text on this issue?

- 1 A. I believe there is certain individuals that
- 2 might disagree with that.
- 3 Q. All right. Can you name any of them?
- 4 A. Not off the top of my head.
- 5 Q. Okay. On Pages 15 and 16 of your testimony
- 6 you have two alternatives for your rate design. I'd
- 7 like to do the impacts on those also, please, the
- 8 changes. Again the summer --
- 9 MR. BYRNE: Jim, what if we stipulate you
- 10 can use the percentage changes in your brief without
- 11 running him through it?
- MR. COOK: Because somebody might not get
- 13 that far in my brief.
- MR. BYRNE: Okay.
- JUDGE REGISTER: Plus, it needs to be in the
- 16 evidence.
- 17 THE WITNESS: I should have them here for
- 18 you shortly.
- 19 MR. COOK: Okay.
- 20 THE WITNESS: On Page 15, for the summer
- 21 energy charge, a decrease 1.1 percent.
- 22 BY MR. COOK:
- Q. I'm sorry. Say that again.
- A. A decrease of 1.1 percent.
- 25 For the winter charge, the first 750

- 1 kilowatt hour block, an increase of 5.7 percent.
- 2 And for the excess kilowatt hour block, an increase
- 3 of 9.9 percent.
- 4 Q. All right. Thank you.
- 5 Could you do that for Alternative 2, as
- 6 well, please?
- 7 A. For the summer energy charge on
- 8 Alternative 2, it is an increase of 1.1 -- pardon
- 9 me -- a decrease of 1.1 percent. For the winter
- 10 energy charge, the first 750 hour kilowatt block, a
- 11 decrease of 6.9 percent. And for the excess kilowatt
- 12 hour block, an increase of 40.7 percent.
- 13 Q. 40.7 percent?
- 14 A. That's correct.
- 15 MR. COOK: Your Honor, I would like to go
- 16 back briefly to the offer of proof that I made, and I
- 17 would like to supplement that offer of proof with a
- 18 document that I don't have copies of yet. I would
- 19 like to mark it as an exhibit, and indicate that this
- 20 would be the proper calculation or the calculation of
- 21 the average and excess seasonal allocator using
- 22 Mr. Suess's numbers, using the methodology that is in
- 23 the manual.
- MR. BYRNE: I'm going to object to that,
- 25 your Honor. The manual hasn't even been identified.

- 1 There has been no foundation for the manual, much less
- 2 Mr. Cook's handwritten calculations that he derives
- 3 from a manual that's not in evidence. I object to the
- 4 whole thing.
- 5 MR. COOK: Trust me. They are not my
- 6 calculations. But they are calculations that have
- 7 been made pursuant to Mr. Suess's numbers, pursuant to
- 8 the description of the process in the manual. I'm
- 9 asking that it be added to the offer of proof. And,
- 10 certainly, I would not object to the witness or
- 11 Mr. Byrne being able to provide a document that showed
- 12 the math was wrong or the attempt to follow the
- 13 methodology was in error.
- MR. BYRNE: Your Honor, he has got a
- 15 calculation by somebody who is not even a witness now.
- 16 I guess somebody in the back of the room made a
- 17 calculation, and he wants to put it in evidence. I
- 18 think that is ridiculous.
- 19 MR. COOK: Mr. Kovach made the calculation.
- JUDGE REGISTER: Hold on, Mr. Cook. Let
- 21 Mr. Byrne finish.
- 22 MR. BYRNE: Your Honor, he ought not be able
- 23 to put it in the record, even as an offer of proof, I
- 24 don't think. It's improper. He doesn't have a
- 25 witness making the calculation, and the calculation is

- 1 based on a document that should not get into evidence.
- JUDGE REGISTER: Mr. Cook, let me ask you a
- 3 question. These are not the recordings of the
- 4 calculations that you have been having Mr. Suess make
- 5 here while you've been examining him? They are
- 6 something different?
- 7 MR. COOK: No. Correct. These are the
- 8 calculations that I would have asked Mr. Suess to do
- 9 pursuant to his numbers and pursuant to the Exhibit 37
- 10 that has been accepted as an offer of proof, or
- 11 offered as an offer of proof. That is a follow up of
- 12 that.
- MR. BYRNE: I object to this even being put
- 14 in as an offer of proof.
- MR. COOK: Well, let me say that -- if I may
- 16 respond. I'm sorry -- that should the eventual
- 17 decision of the Chair be that the offer of proof is
- 18 appropriate and that that item be admitted into
- 19 evidence, then it is appropriate that the calculations
- 20 that naturally follow from that would also be admitted
- 21 into evidence.
- 22 MR. BYRNE: Could I have Mr. Cline make a
- 23 separate set of calculations and then we'll submit
- 24 those, too? I mean, that's just -- that's just not
- 25 proper.

- 1 It's not the witness making these
- 2 calculations, and it's not based on any document that
- 3 he has any knowledge of. It's just -- it's just
- 4 improper. It's as improper as if I would have
- 5 Mr. Cline make a separate set of calculations and
- 6 submit those to you into evidence.
- 7 MR. COOK: And I am suggesting that if
- 8 counsel wishes to have someone provide a similar
- 9 document showing that this is done wrong either --
- 10 that we followed the process wrong or the calculations
- 11 are wrong mathematically, then that be would be
- 12 appropriate to be put in.
- MR. BYRNE: Mr. Kovach had a chance to file
- 14 direct testimony and he had a chance to file rebuttal
- 15 testimony, and he had a chance to file surrebuttal and
- 16 he had -- he had two hours up on the witness stand
- 17 when he didn't enter these calculations into the
- 18 record.
- 19 Now Mr. Kovach is not on the witness stand
- 20 anymore and it's improper to have Mr. Kovach make any
- 21 calculations and be putting them in the record while
- 22 my witness is on the stand. That's just not right,
- 23 and I object to it.
- JUDGE REGISTER: Okay. Under the rules
- 25 4 CSR 240-2.130, evidence, "Evidence to which an

- 1 objection is sustained, the requested party seeking to
- 2 introduce the same may nevertheless be heard and
- 3 preserve in the record together with any
- 4 cross-examination with respect to the evidence and any
- 5 rebuttal of the evidence unless wholly irrelevant,
- 6 repetitious, privileged, or unduly long."
- 7 The other option I think we have is if --
- 8 Mr. Kovach is obviously still here, and he seems to
- 9 be the only one that has been on the witness stand
- 10 that could testify to both the document marked as
- 11 Exhibit 37 and the calculations that he has made.
- MR. BYRNE: Your Honor --
- 13 JUDGE REGISTER: We can take it as an offer
- 14 of proof here because it's permitted by the rule, or
- 15 we can --
- 16 MR. BYRNE: Well, he is not entitled -- I
- don't think he is entitled to supplement his
- 18 testimony. I asked him no questions about that when
- 19 he was on the stand and nobody else did and --
- 20 Well, anyway, if you have to take it as an
- 21 offer of proof, take it as an offer of proof.
- MR. COOK: Let me suggest that I think it
- 23 would be appropriate based on that reading of the rule
- 24 for me to, as an offer of proof, go through this
- 25 process with this witness to come up with these

- 1 numbers.
- What I'm suggesting at this point -- and
- 3 then it would either be accepted or it would be thrown
- 4 out of the record, depending upon the final
- 5 determination by the hearing examiner.
- 6 This I'm suggesting is a shortcut to that,
- 7 and I'm suggesting that I would not object to a -- the
- 8 witness and Mr. Byrne looking at it and submitting a
- 9 similar document if this is incorrect.
- 10 MR. BYRNE: It's ten minutes until six on
- 11 the last day of hearing. I've never seen these
- 12 calculations before. I'm not in a position to
- 13 adequately respond to them.
- 14 MR. COOK: That would be the equivalent of
- 15 allowing Mr. Byrne to cross-examine this witness about
- 16 my direct -- or my cross-exam-- letting him redirect
- 17 this witness on my cross-examination which would
- 18 elicit this information.
- 19 JUDGE REGISTER: Here is what I'm going to
- 20 do.
- 21 Does anybody else want to comment at this
- 22 point?
- 23 (No response.)
- 24 JUDGE REGISTER: I'm going to sustain your
- 25 objection, Mr. Byrne, but I'm going to accept it into

- 1 the record as an offer of proof.
- 2 MR. BYRNE: Okay.
- JUDGE REGISTER: Okay.
- 4 MR. COOK: Thank you, your Honor.
- 5 I will discuss with you how we should handle
- 6 the copies.
- 7 JUDGE REGISTER: That's fine.
- 8 MR. COOK: I have no further questions of
- 9 this witness.
- 10 JUDGE REGISTER: Thank you, Mr. Cook.
- 11 Staff?
- MR. KRUEGER: No questions.
- 13 JUDGE REGISTER: Thank you.
- 14 Public Counsel?
- MR. COFFMAN: Yeah, I actually have one.
- JUDGE REGISTER: Okay. Please proceed.
- 17 CROSS-EXAMINATION BY MR. COFFMAN:
- 18 Q. Mr. Suess --
- 19 A. Yes.
- 20 Q. -- in recommending your rate design, you've
- 21 recommended a rate design that I think better reflects
- 22 Laclede's view of the -- of the cost, and you did a
- 23 customer charge and an energy charge for the
- 24 residential class. Correct?
- 25 A. That's correct. I actually -- I provided

- 1 the number of alternatives. I recommended that the
- 2 Commission should look at discussions that were
- 3 contained in Mr. Cline's testimony regarding the
- 4 75 percent summer/winter rate differential and should
- 5 move toward that goal as part of this proceeding.
- 6 Q. Okay. In other words, you did seasonally
- 7 differentiated customer charges -- or energy charges?
- 8 A. That's correct. There was a summer charge
- 9 and a winter charge.
- 10 Q. And what I was wondering is why you didn't
- 11 include a seasonally differentiated demand charge for
- 12 the residential class?
- 13 A. Typically, demand charges for residential
- 14 classes are not collected through a demand charge.
- 15 Generally, from my knowledge of operation of utility
- 16 systems, demand meters for residential classes are
- 17 cost prohibitive. Companies generally don't have
- 18 demand meters that would record demand for that
- 19 particular type of customer. And they roll all of the
- 20 charges into a single energy charge to recover it on a
- 21 kilowatt hour usage basis.
- I believe in my testimony on page -- I
- 23 believe there is a page --
- 24 Q. Page 11 or 12, perhaps?
- 25 A. Yeah, that sounds about right.

- 1 Yeah, if you start on Line 11 of Page 11, it
- 2 talks about demand rates --
- 3 Q. Okay.
- A. -- and demand charges, and why you wouldn't
- 5 have a demand charge for the residential class.
- 6 MR. COFFMAN: That answers my question.
- 7 Thank you very much.
- 8 THE WITNESS: Okay.
- 9 JUDGE REGISTER: That's all you have,
- 10 Mr. Coffman?
- 11 MR. COFFMAN: That's correct.
- 12 JUDGE REGISTER: Thank you.
- 13 MIEC?
- MS. SCHMIDT: No questions. Thank you.
- JUDGE REGISTER: Thank you, Ms. Schmidt.
- 16 RFC?
- MS. FORREST: No questions. Thank you.
- JUDGE REGISTER: Thank you, Ms. Forrest.
- 19 Questions from the Bench. Commissioner
- 20 Murray?
- 21 COMMISSIONER MURRAY: No questions.
- JUDGE REGISTER: I don't have any questions.
- 23 Since there are no questions from the Bench, we will
- 24 go straight to redirect.
- MR. BYRNE: I just have a couple, your

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- 1 Honor.
- JUDGE REGISTER: Okay.
- 3 REDIRECT EXAMINATION BY MR. BYRNE:
- 4 Q. Mr. Suess, in response to a question from
- 5 Mr. Cook you agreed that Mr. Kovach had used the
- 6 average and excess methodology? Do you recall that --
- 7 A. That's correct?
- 8 Q. -- line of questioning?
- 9 A. Right.
- 10 Q. And, specifically, Mr. Kovach's average and
- 11 excess methodology is set out on that -- I think it's
- 12 Exhibit 24 to his surrebuttal testimony. Are you
- 13 familiar with that exhibit?
- 14 A. Schedule 24?
- 15 Q. Schedule 24. I'm sorry. Schedule 24 to his
- 16 surrebuttal testimony, which --
- 17 A. Yes, I am familiar with it.
- 18 Q. And the last three -- it has methodologies A
- 19 through G, which I guess you agreed are average and
- 20 excess methodologies?
- 21 A. According to what I heard Mr. Kovach say,
- 22 they are a form of using the average and excess
- 23 methodology.
- Q. Well, have you ever seen minimum NCP
- 25 methodologies used which are E, F, and G,

- 1 Methodologies E, F, and G on Schedule 24? Have you
- 2 ever seen those used to design rates before?
- 3 A. I have not seen those used in an allocation
- 4 similar to what's being used here.
- 5 Q. Do you think it's appropriate to use those
- 6 for the allocation as it's being used here by
- 7 Mr. Kovach?
- 8 A. I believe using an average and excess
- 9 methodology as put forth in my testimony is an
- 10 appropriate way to couple up with a seasonal class
- 11 allocation between the summer and winter rates for
- 12 Union Electric's residential class.
- 13 Q. Okay. Mr. Kovach -- or Mr. Cook asked you
- 14 if your numbers hit the revenue target. Do you
- 15 remember that line of questioning?
- 16 A. Yes, I do.
- 17 Q. Wouldn't you agree that UE's rates should be
- 18 designed to hit the revenue target?
- 19 A. As close as possible. I'm sure if mine are
- 20 off it's due strictly to rounding, and rounding within
- 21 what the computer does versus rounding -- you know,
- 22 computers can take things out to 99 decimal spots if
- 23 you really want them to. And truncating them to a
- 24 rate design within a reasonable level that Union
- 25 Electric or any other company can bill with would

- 1 create some rounding differential.
- Q. You're not advocating rates that don't hit
- 3 Union Electric's revenue target, are you?
- 4 A. No, I'm not.
- 5 Q. Okay. Mr. Cook asked you some questions
- 6 about, I guess, a 1992 NAARUC cost allocation manual?
- 7 A. That's correct.
- 8 Q. And I guess you had -- you had limited
- 9 familiarity with it.
- 10 Are you familiar with other treatises that
- 11 explain how to do electric rate design?
- 12 A. I've taken rate design courses by the
- 13 American Public Power Association. I've read rate
- 14 manuals by individuals in -- within W.R. Beck who had
- 15 filed rate manuals, namely Ed Cecil and Mike Schmidt.
- 16 I've read and have participated in a number of cases
- in which various pieces of Mr. Bonbright, I think it's
- 18 B-o-n-b-r-i-g-h-t, has discussed various allocation
- 19 methodologies and rate design methodologies.
- 20 There is a number of others that we have in
- 21 our library which go to speak to rate design and
- 22 retail rate design.
- 23 Q. A number of other treatises in your library?
- 24 A. Yes, sure.
- Q. That you are familiar with?

- 1 A. Yes.
- Q. Okay. Just one last couple of questions.
- 3 Mr. Cook asked you, and I think he was
- 4 looking on Schedule -- I think it was Schedule 3,
- 5 Page 4, attached to your rebuttal testimony. Let me
- 6 make sure that's right.
- 7 Yes, Schedule 3, Page 4. And he ran you
- 8 through some calculations where you divided winter and
- 9 summer megawatt hours by a twelfth of the total bills
- 10 number. Do you remember that line of questioning?
- 11 A. Yes. Yes, I do.
- 12 Q. And I guess wouldn't -- wouldn't whether
- 13 those answers are accurate depend on whether the
- 14 monthly amount of bills is accurate?
- 15 A. To the extent that you have a number of
- 16 different bills in the summer than you would in the
- 17 winter, that would affect the answer.
- 18 Q. Or if the number of customers was increasing
- 19 or decreasing over the course of the year, the average
- 20 number of bills might not be the number of bills for a
- 21 particular month; is that right?
- 22 A. That's correct.
- MR. COOK: I object to the leading form of
- 24 that redirect question.
- 25 JUDGE REGISTER: The question is asked and

- 1 answered.
- 2 Mr. Byrne, I will overrule Mr. Cook's
- 3 objection, but be careful, please.
- 4 MR. BYRNE: Okay.
- 5 BY MR. BYRNE:
- 6 Q. Sorry. I do have one last question.
- 7 Public Counsel asked you why you didn't
- 8 propose seasonally differentiated demand charges for
- 9 residential customers. Do you remember that --
- 10 A. That's correct.
- 11 Q. -- question? And you responded that
- 12 generally demand -- meters that record demand are
- 13 prohibitively expensive?
- 14 A. Uh-huh.
- 15 Q. Isn't it possible, however, to determine
- 16 demand cost responsibilities for residential customers
- in other ways?
- 18 A. That's correct. We've done -- we've
- 19 provided methodology in this case, as has Mr. Kovach,
- 20 for doing -- coming up with demand costs, and there
- 21 are other ways to do it.
- 22 Q. So just because you don't have a meter that
- 23 measures that doesn't mean you can't assign demand
- 24 costs within the residential class?
- 25 A. That's correct.

- 1 MR. BYRNE: Thank you.
- 2 That's all I have.
- 3 JUDGE REGISTER: We've completed examination
- 4 of this witness, and you may step down, Mr. Suess.
- 5 THE WITNESS: Thank you, your Honor.
- 6 (Witness excused.)
- 7 JUDGE REGISTER: No further witnesses at
- 8 this time.
- 9 We will -- oh, there are a couple of other
- 10 matters that do need to be taken care of.
- 11 First of all, I wanted to clarify,
- 12 Mr. Byrne, the ruling that I made sustaining your
- 13 objection. I also intended that to be the ruling
- 14 that I had previously taken under advisement on
- 15 Exhibit No. 37, sustaining that objection, but taking
- 16 that as an offer of proof.
- 17 And all other exhibits, the exhibits I have
- 18 admitted at this time are 6, 7, 8, 9, 10, 27, 28, 29,
- 19 and 36. Ruling on 37 is not admitting it. And so do
- 20 you want to offer -- or to have all other exhibits,
- 21 except for those already ruled upon, admitted at this
- 22 time?
- 23 Mr. Cook, how about you first?
- MR. COOK: All of the rest of the testimony,
- 25 we're talking about?

1 JUDGE REGISTER: Yes. The prefiled 2 testimony marked as exhibits. MR. KRUEGER: That is what Staff wishes. 3 4 MR. COOK: That's agreeable. JUDGE REGISTER: Mr. Byrne? 5 6 MR. BYRNE: Yes, your Honor. 7 JUDGE REGISTER: Mr. Coffman? 8 MR. COFFMAN: Yes. JUDGE REGISTER: MIEC and RFC? 9 10 MS. SCHMIDT: Yes. 11 MS. FORREST: Yes. JUDGE REGISTER: Then I will admit all other 12 testimony not already ruled upon into -- that are 13 14 marked as exhibits into the record at this time. 15 (EXHIBIT NOS. 1 THROUGH 5, 11 THROUGH 26, and 30 THROUGH 35 WERE RECEIVED INTO EVIDENCE.) 16 17 JUDGE REGISTER: Are there any other matters we need to take care of at this time? 18 19 (No response.) 20 JUDGE REGISTER: The parties will be getting their Stipulation and Agreement filed tomorrow? 21 22 MR. KRUEGER: We hope so. JUDGE REGISTER: Okay. Then we will be off 23

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(A discussion off the record.)

the record.

24

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- 1 JUDGE REGISTER: Do you have a proposal 2 for a briefing schedule? MR. BYRNE: No. 3 4 MR. KRUEGER: I don't. JUDGE REGISTER: It will just be on these 5 6 two issues; is that correct? 7 MR. BYRNE: That's correct. 8 MR. KRUEGER: Yes. 9 JUDGE REGISTER: That doesn't necessarily 10 need to be done in correlation with the formal 11 presentation on the Stipulation and Agreement.
- 12 Correct?
- 13 MR. COOK: I wouldn't think so. I mean,
- 14 assuming that they are going to take some time after
- 15 that -- well, in fact, this order is probably not
- 16 going to be issued until the other case as well,
- 17 perhaps, so it will probably be awhile.
- 18 JUDGE REGISTER: It may be. I think the
- 19 rule provides 20 days for the initial briefs and --
- 20 MR. COOK: Probably.
- 21 JUDGE REGISTER: -- unless you-all -- let's
- 22 see 20 days for -- and that's 20 days after the
- 23 completed transcript.
- 24 MR. COOK: Okay. That's fine.
- JUDGE REGISTER: Is that good? And then ten

1	days for reply briefs?
2	MR. BYRNE: That would be fine.
3	MR. KRUEGER: That's fine.
4	JUDGE REGISTER: Then that's what we'll do.
5	Twenty days after the completion of the transcript;
6	and ten days after the initial briefs are filed, your
7	reply briefs will be due.
8	MR. COOK: Thank you.
9	MR. KRUEGER: Thank you.
10	JUDGE REGISTER: Anything else we need to do
11	before we go off the record?
12	MR. BYRNE: No, your Honor.
13	MR. KRUEGER: No.
14	JUDGE REGISTER: I think that's it this
15	time.
16	(EXHIBIT NO. 38 WAS MARKED FOR
17	IDENTIFICATION.)
18	WHEREUPON, the hearing of this case was
19	concluded.
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