# BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

In the Matter of the Application of	)
Acceris Management and Acquisition	)
LLC for Certificate of Service Authority	) Case No. TA-2005-0507
to Provide Intrastate Interxchange and	Tariff File YX-2005-1166
Local Exchange Telecommunications	) Tailli File 1 X-2003-1100
Services within the State of Missouri and	
for Competitive Classification	)

### **STAFF RECOMMENDATION**

COMES NOW the Staff of the Public Service Commission, and for its recommendation in this matter, states:

- 1. On June 30, 2005, Acceris Management and Acquisition LLC filed an application seeking authority to provide intrastate interexchange and non-switched local exchange telecommunications services.
- 2. In conjunction with this Staff Recommendation, Staff is filing a recommendation in Case No. TO-2005-0508. In that case, Acceris Management and Acquisition LLC and Acceris Communications Corp. filed a joint application seeking approval for the former company to acquire the latter company. Staff's favorable recommendation in that case is contingent upon the grant of authority to Acceris Management and Acquisition LLC in this case.
- 3. In the attached Memorandum, labeled Appendix A, the Staff recommends that the Missouri Public Service Commission grant Acceris Management and Acquisition LLC (Applicant) a certificate of service authority to provide intrastate, interexchange telecommunications services as well as to provide local exchange telecommunications services limited to dedicated, private line services. The Commission shall grant an application for a

certificate of telecommunications service authority upon a finding that the grant of authority is in the public interest. §§ 392.430 and 392.440 RSMo. (2000).

- 4. Staff also recommends that the Commission classify the Applicant and the services it proposes to offer in its *Application* as competitive. The Commission may classify a telecommunications provider or its services as competitive if the Commission determines it is subject to sufficient competition to justify a lesser degree of regulation. §392.361.4. All the services a competitive company provides must be classified as competitive. §392.361.3.
- 5. Staff further recommends that the Commission grant the waivers listed in the *Notice of Applications*. The Commission may waive the application of its rules and certain statutes if the Commission determines that waiver is consistent with the purposes of Chapter 392. §§ 392.185, 392.361.5 and 392.420.
- 6. Finally, Staff recommends that the Commission grant approval of the Applicant's proposed tariff, Missouri PSC Tariff No. 1, with a proposed effective date of August 14, 2005.

WHEREFORE, Staff recommends that the Commission grant Acceris Management and Acquisition LLC a certificate of service authority to provide intrastate, interexchange telecommunications services as well as to provide local exchange telecommunications services limited to dedicated, private line services; grant it the requested competitive classification; grant the waivers listed in the Commission's Notice of Application; and approve its proposed tariff Missouri PSC Tariff No. 1, with a proposed effective date of August 14, 2005.

Respectfully submitted,

DANA K. JOYCE General Counsel

#### /s/ David A. Meyer

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#### **Certificate of Service**

I hereby certify that copies of the foregoing have been mailed, hand-delivered, or transmitted by facsimile or electronic mail to all counsel of record this 1st day of August 2005.

/s/ David A. Meyer

#### Memorandum

To:	Missouri Public Service Commission Official Case File Case No. TO-2005-0508, TA-2005-0507 File No. YX-2005-1166	
From:	Lisa Mahaney, Telecommunications Department	
	William Voight 7/29/05 Utility Operations Division/Date  /s/ David A. Meyer 8/1/05 General Counsel's Office/Date	
Subject: Staff Recommendation for Application Seeking Commission Approval of Competitive Company Transaction		
Date:	7/29/05	
The Telecommunications Department Staff (Staff) recommends the Commission (check, as applicable):		
☐ Approve Merger ☐ Approve Consolidation ☐ Approve Sale of Assets		
☐ Approve Name Change		
☐ C	ancel Certificate(s) & Tariff(s)	

According to Commission rules, competitively classified companies are required to provide minimal information in applications to merge, consolidate or sell/transfer assets. Based on the information provided to Staff, Staff does not believe this particular transaction will be detrimental to the public interest. This transaction solely involves competitively classified companies and is not detrimental to the public interest since a customer has/will receive advance notice and can freely switch to another provider. The following chart summarizes this transaction.

Companies Involved in Transaction	Customer Served By ("X", if applicable)		Sale of Assets ("X", if applicable)		Certificates* (If applicable, indicate "C" to cancel, "A" to approve)			Tariffs* (If applicable, indicate Tariff PSC MO Nos.)	
	Before	After	Seller	Buyer	IXC	Local	Basic Local	Cancel	Approve
Acceris Communications Corp. (ACC)	X		X						
Acceris Management and Acquisition LLC (Acceris)		X		X	A	A			No. 1

<sup>\*</sup>See attachment to Staff recommendation for further details associated with approving certificates or tariffs.

Merge	er, Consolidation, Sell or Transfer Assets			
	ffected customers be switched to a different company?	☐ No	⊠ Yes	
Cus	Customers have been notified and a copy of the notification is attached to this Staff Recommendation.			
Camp	No. No. Change No.4:6: aa4: au			
Comp	any Name Change Notification			
	Company has notified its customers of the name change. A copy of the	customer notic	e is attached.	
billing	Staff recommends the Commission order the Company to notify its cus cycle of the name change and file a copy of the notice with the Commission		ore the next	
Does t	his transaction involve a company in bankruptcy?  Yes No			
	a copy of the bankruptcy order is attached.			
	Competitive Company Transaction Review Iter	ns		
Admii	Application solely involves competitively classified companies.  No applications to intervene filed.			
Noteworthy Transaction Application Requirements of 4 CSR 240-3.520 and 4 CSR 240-3.525:  Will have no impact on tax revenues pursuant to 4 CSR 240-3.520(F) or 4 CSR 240-3.525(F)  Appropriate Secretary of State authorization has been submitted for any applicant (or if previously submitted, reference to prior case number). Case No.  **Missouri corporations:* A Certificate of Good Standing.  **Foreign corporations:* Authorization to do business in Missouri.  **If business conducted under a fictitious name:* A copy of registration of the fictitious name.				
$\boxtimes$	No pending or final judgments/decisions described in 4 CSR 240-2.060 A statement that no annual report or assessment fees are overdue for an			
	ere additional recommendations or special considerations? explain in an attachment.	☐ No	Yes	
The conditation of the conditati	e Company is not delinquent in filing an annual report and paying the PS e Company is delinquent. Staff recommends the Commission grant the rion the applicant corrects the delinquency. The applicant should be instructed this case after it has corrected the delinquency.  To annual report Unpaid PSC assessment. Amount owed:	requested relief/		

## **Attachment to Staff Recommendation**

Is this transaction requesting the granting of certificates and approval of tariffs?   No   Yes (If yes, see below. Attach additional sheets, if necessary.)
Applicant:
The applicant has met Staff's review of requirements for obtaining a certificate of service authority and tariff approval. Therefore, Staff recommends the applicant be granted the following certificate(s), as indicated below. The certificate shall be conditioned to become effective on the same date the tariff becomes effective; however no later than the approval date of the transaction involving the competitively classified companies.
certificate to provide basic local exchange telecommunications services. Granting the certificate should be based on the following conditions:
1. The applicant's originating and terminating access rates will be no greater than the lowest Commission approved corresponding access rates in effect for each ILEC within whose service area the applicant seeks authority to provide service, unless authorized by the Commission pursuant to Sections 392.220 and 392.230 RSMo.
2. The certificate and service classification for switched access service is conditioned on the continued applicability of Section 392.200 RSMo, and the requirement that any increases in switched access services rates above the maximum switched access service rates set forth herein shall be made pursuant to Sections 392.220 and 392.230 RSMo, and not Sections 392.500 and 392.510 RSMo.
3. If the directly competing ILEC, in whose service area the applicant is operating, decreases its originating and/or terminating access service rates, the applicant shall file an appropriate tariff amendment to reduce its originating and/or terminating access rates in the directly competing ILEC's service area within 30 days of the directly competing ILEC's reduction of its originating and/or terminating access rates in order to maintain the cap.
4. (Check, if applicable) Grant the request for waiver of 4 CSR 3.510(1)(C), which requires the filing of a tariff with an effective date not fewer than 45 days from the issue date. The applicant cannot lawfully provide service until tariffs are effective.
certificate to provide interexchange telecommunications services.  certificate to provide local exchange telecommunications services.*  *local exchange authority should be restricted to dedicated, private line services.
No objection to tariff taking effect No. 1 (indicate PSC MO numbers)  8/14/05 Effective Date
Staff recommends the applicant and its services receive competitive classification. In addition, Staff recommends approval of the waivers normally granted to competitively classified companies (392.210.2,

recommends approval of the waivers normally granted to competitively classified companies (392.210.2, 392.240.1, 392.270, 392.280, 392.290, 392.300.2, 392.310, 392.320, 392.330, 392.340, 4 CSR 240-10.020, 4 CSR 240-30.040, and 4 CSR 240-3.550(5)(C) (this last rule only applies to companies providing basic local telecommunications service).

Certifi	icate applications, if applicable:
	Statement of character of business performed. Application includes an affidavit. Applicant seeks waivers of rules or statutes previously granted to a competitively classified company. Applicant shows that grant of authority is in the public interest.
Additi	onal review items for CLEC applications, if applicable:
	Possesses sufficient technical, financial and managerial resources and abilities. Identifies geographic area (no smaller than an exchange). Statement that applicant will offer basic local service as a separate and distinct service. Statement that applicant will give equitable access to all Missourians.
Tariff	review items (applicable for all competitively classified companies):
	Properly formatted: (Company name, PSC MO No., Page #, Page revision #, proposed effective date) Identifies competitive classification. Identifies waivers granted. ICB pricing, if proposed, limited for private line, special access or Centrex-like services. (392.200(8)). Proposed rates do not establish geographic deaveraged rates (if not checked, explain in attachment). (392.200(4). If an alternative operator service provider (receives more than 40% of revenues from traffic aggregators) operator service rates do not exceed: Person-to-Person (\$10.00), Station-to-Station/card (\$5.50). (392.515(1)) If increasing rates, potentially affected customers have been provided with written notification at least 10 days in advance.
Tariff	review items (applicable only for CLECs):
	Interconnection agreement approved (if not checked, explain in attachment)  Tariff clearly indicates areas offering local service area  (SWB,Verizon,Sprint,Spectra,Other.)  Tariff offers local service as a separate and distinct service.  Switched access service rates capped at ILEC's rates.

Attachment to Case No. TO-2005-0508, TA-2005-0507

File No. YX-2005-1166

Company should be ordered to notify the Commission when the transfer of assets takes place so that the existing company's certificates and tariff can be cancelled at that time. Customers will be notified at least 30 days prior to being switched to a different company. The proposed tariff filed by Acceris Management and Acquisition LLC in Case No. TA-2005-0507 does not contain identical terms to the existing tariff for customers of ACC. However, the terms are substantially similar and no customer should receive an increase in rates.

Acceris Management and Acquisition LLC is a limited liability company organized under the laws of the State of Minnesota and is a wholly owned subsidiary of North Central Equity (NCE). NCE is a privately owned holding company established in 2004 with experience in the telecommunications industry.