

*Exhibit No.:*

*Issue:* *Discretionary Bonuses,  
Lobbying Adjustment to  
Labor, Other Payroll Issues,  
PSC Assessment, Leases,  
Snow Removal, Lockbox  
Function, True-Up Items*

*Witness:* *Brian Wells*

*Sponsoring Party:* *MoPSC Staff*

*Type of Exhibit:* *Surrebuttal Testimony*

*Case No.:* *ER-2014-0258*

*Date Testimony Prepared:* *February 6, 2015*

**MISSOURI PUBLIC SERVICE COMMISSION**

**REGULATORY REVIEW DIVISION**

**UTILITY SERVICES - AUDITING**

**SURREBUTTAL TESTIMONY**

**OF**

**BRIAN WELLS**

**UNION ELECTRIC COMPANY,  
d/b/a Ameren Missouri**

**CASE NO. ER-2014-0258**

*Jefferson City, Missouri  
February 2015*

**\*\* Denotes Highly Confidential Information \*\***

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**OF**  
**BRIAN WELLS**  
**UNION ELECTRIC COMPANY,**  
**d/b/a Ameren Missouri**  
**CASE NO. ER-2014-0258**

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1 area of discretionary bonuses with which the Company disagreed. What were those two items  
2 which were disallowed?

3 A. The two items in question were labeled as Training—Fenton (“TF”) and  
4 Light Work—Gas (“LWG”) in the response to Staff Data Request No. 0061. No other  
5 explanation for these costs was provided in the response to the data request. Staff requested  
6 additional explanation from Ameren Missouri witness Laura M. Moore via email and the  
7 information provided by the Company suggested that the training that occurred in Fenton,  
8 Missouri pertained to Ameren Illinois employees. In addition, the information provided for the  
9 LWG code suggested that these payments made to Ameren Missouri gas employees were  
10 somehow charged to Ameren Missouri’s electric operations.

11 Q. Has Staff subsequently changed its position regarding these disallowances?

12 A. Yes. The information that was provided by the Company in its supplemental  
13 response to Staff Data Request No. 0061, subsequent to Staff’s direct testimony filing on  
14 December 5, 2014, is sufficient for Staff to concur with the Company that these items should not  
15 be removed from Staff’s annualization of payroll. This supplemental response explained that the  
16 TF payments had an incorrect coding that referenced Illinois employees. It went on to explain  
17 that the training that occurred in Ameren Missouri’s Fenton, Missouri technical training center  
18 was for Ameren Missouri electric employees, not Illinois employees. In addition, the  
19 supplemental response explained that the amounts pertaining to LWG were, in fact, related to gas  
20 operation. However the amounts identified were not recorded on Ameren Missouri’s electric  
21 books and, therefore, did not need to be removed. With these adjustments, Company and Staff  
22 are in agreement with regard to the proper ratemaking treatment for these two items.

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1 Q. Company witness Krista G. Bauer states on page 5, lines 4 through 23, page 6,  
2 lines 1 through 21, and page 7, lines 1 through 2, of her rebuttal testimony filed January 16,  
3 2015, that there were three disallowances made by Staff concerning discretionary bonuses with  
4 which the Company disagreed. What were those three items which were disallowed by Staff in  
5 its direct filing?

6 A. The disallowed items were labeled as Performance Bonus Program (“PBP”),  
7 Bonus Payment—Non-Pension (“BNA”), and Bonus—Discretionary (“BBI”).

8 Q. Why did Staff disallow these items in its direct testimony filing?

9 A. Staff disallowed these three items because it considered them to be discretionary  
10 in nature based on the information regarding these programs provided by the Company, meaning  
11 that these types of bonuses are did not appear to be based on measureable performance and are  
12 ultimately awarded at the discretion of the Company.

13 Q. Has Staff changed its position regarding any of these disallowances?

14 A. Yes, partially. Staff agrees with the Company for the reasons identified on page 5,  
15 lines 12 through 20, of Ms. Bauer’s rebuttal testimony, that the PBP payments for union contract  
16 employees should be included in rates. Furthermore, Staff agrees with the Company for reasons  
17 identified below, that BBI payments to union contract employees should also be included in  
18 rates. However, Staff maintains its position in relation to the executive portions of the BBI and  
19 BNA payments.

20 Q. Is the Company obligated by a collective bargaining agreement or any  
21 other contract with an external entity, to make the payments which it classified under the pay  
22 code “BNA”?

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1           A.     No. The Company's response to Staff's supplemental Data Request No. 0061.1  
2 provided no indication of such an obligation for the payment of bonuses which the Company  
3 classifies under BNA.

4           Q.     To whom are BNA payments made?

5           A.     BNA payments are made to executive employees, but not to contract employees.

6           Q.     What must an executive employee do to earn a BNA payment?

7           A.     The Company's supplemental response to Staff Data Request No. 0061 identifies  
8 payments made under this classification as being in the nature of "sign-on" or retention bonus  
9 payments. This means that the payments are not awarded on the basis of any performance  
10 metrics such as Key Performance Indicators ("KPI") or scorecards. These payments are purely  
11 discretionary and provide no benefit to the ratepayers.

12          Q.     Is it Staff's opinion that the payments classified as BNA are necessary payments?

13          A.     No. These sign-on and retention bonus payments are in addition to the employees'  
14 standard salary. Evidence provided in Staff Data Request No. 0157, along with evidence  
15 gathered in Staff's review of Ameren's board of directors meeting minutes and attachments,  
16 shows that compensation for Ameren Missouri's executives is comparable to that of other  
17 participants in the peer group (similar utilities in the industry), as shown by studies which were  
18 conducted by third party compensation consultants. Given that Ameren executive employees are  
19 already fairly compensated for their work, the payment of BNA bonuses are unnecessary as well  
20 as discretionary and should not be included in rates.

21          Q.     Have payments classified as BBI to management employees been disallowed by  
22 Staff in previous cases?

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1           A.    Yes. In Ameren Missouri rate case ER-2012-0166, \*\* \_\_\_\_\_ \*\* was  
2 disallowed for management employees. Similarly in Ameren rate case ER-2011-0028,  
3 \*\* \_\_\_\_\_ \*\* was disallowed for management employees.

4           Q.    Has the Company contested the disallowance of BBI payments in any of the  
5 aforementioned cases?

6           A.    No, the Company has made no such contest.

7           Q.    For what reasons are BBI bonuses paid to employees of the Company?

8           A.    BBI payments are made to employees of the Company for one of three reasons:  
9 (1) the employee is employed at the Callaway Nuclear Power Plant (“Callaway”) and maintains  
10 an Emergency Medical Transportation (“EMT”) license, (2) the employee is employed at  
11 Callaway and serves as a part of the Adversary Team—a security team required by the Nuclear  
12 Regulatory Commission (“NRC”), or (3) \*\* \_\_\_\_\_  
13 \_\_\_\_\_ \*\*.

14          Q.    Are any BBI payments required under collective bargaining agreement?

15          A.    Yes, but this requirement only applies to contract employees. However, BBI  
16 payments were made to both contract and executive employees during the test year. Staff  
17 recommends inclusion of the BBI payments made to union contract employees since this is part  
18 of their collective bargaining agreement.

19          Q.    Why would bonuses negotiated under a collective bargaining agreement be paid  
20 to employees to whom the collective bargaining agreement does not apply?

21          A.    For the bonuses which pertained to Adversary Team and EMT activities, the  
22 payments are part of the Company’s adherence to an internal “equity” policy which dictates that,  
23 since bonus payments are made to contract employees who participate in certain activities, the

1 management employees who participate in the same activities should receive the same payments.

2 \*\* \_\_\_\_\_

3 \_\_\_\_\_

4 \_\_\_\_\_ \*\*

5 Q. Why does Staff object to Ameren Missouri's internal equity policy that requires  
6 that bonuses be awarded to Ameren Missouri's management employees simply because bonuses  
7 were awarded to contract employees as part of a collective bargaining agreement?

8 A. The Company has no basis to claim that it upholds compensation equality  
9 between management and contract employees. For Ameren Missouri employees, as of December  
10 2014, the average salary for a contract employee was \*\* \_\_\_\_ \*\* while the average salary for  
11 a management employee was \*\* \_\_\_\_ \*\*. Similarly, for Ameren Services employees, as of  
12 September 2014, the average salary for a contract employee was \*\* \_\_\_\_ \*\* while the  
13 average salary for a management employee was \*\* \_\_\_\_ \*\*. For Ameren Missouri and  
14 Ameren Services employees, management employees' salaries were 35.3% and 39.3% higher,  
15 respectively, than those of contract employees, on average. (This information comes from the  
16 Company's response to Staff Data Request No. 0282.) The assertion that management  
17 employees must be given a bonus equal in amount to those given to contract employees,  
18 otherwise the management employees will be underpaid is not supported by the evidence.  
19 Furthermore, during the test year, bonuses classified as BBI were paid to contract employees in  
20 the amount of \*\* \_\_\_\_ \*\*, while BBI payments paid to management employees totaled  
21 \*\* \_\_\_\_ \*\*. Additionally, if the maintenance of EMT licenses and service on the  
22 Adversary Team are required of these Callaway executive employees, whether by NRC



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1 requirement or internal policy, then these tasks are parts of their normal job duties, meaning that  
2 the compensation for these tasks is part of base salary, which is included in rates.

3 Q. Are there any performance metrics such as KPIs or scorecards which provide a  
4 basis for awarding these bonuses for Callaway executive employees?

5 A. No. As previously stated, the only action executive employees must take to  
6 qualify for receipt of these payments is to be involved in certain activities which are part of the  
7 employees' job description and for which they are compensated with peer-competitive salaries.

8 Q. \*\* \_\_\_\_\_  
9 \_\_\_\_\_ \*\*

10 A. \*\* \_\_\_\_\_  
11 \_\_\_\_\_  
12 \_\_\_\_\_  
13 \_\_\_\_\_  
14 \_\_\_\_\_  
15 \_\_\_\_\_ \*\*

16 Q. \*\* \_\_\_\_\_  
17 \_\_\_\_\_ \*\*

18 A. \*\* \_\_\_\_\_  
19 \_\_\_\_\_  
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21 \_\_\_\_\_  
22 \_\_\_\_\_  
23 \_\_\_\_\_ \*\*

1 Q. Given this information, what do you conclude regarding the inclusion of BBI  
2 payments in rates?

3 A. Given the preceding information, Staff concludes that the collective bargaining  
4 agreement for contract employees should be included in rates. However, Staff recommends  
5 that BBI payments made to executive employees be disallowed because they are discretionary  
6 and unnecessary.

7 **LOBBYING ADJUSTMENT TO LABOR**

8 Q. Why did Staff make an adjustment to labor expense for lobbying activities?

9 A. During Staff's review of the Company's board of directors meetings' minutes, it  
10 came to Staff's attention that several Ameren executive employees spend material amounts of  
11 time on activities which are related to lobbying activities. Reviews of certain employees'  
12 appointment calendars corroborated this finding. An example of such lobbying activities is on  
13 March 4, 2014, when \*\* \_\_\_\_\_  
14 \_\_\_\_\_

15 \_\_\_\_\_ \*\*. Lobbying expenses are traditionally and consistently disallowed from rates  
16 since incurring the expense typically provides benefits to shareholders and not to ratepayers, and  
17 because utility customers should not be expected to subsidize a utility's political activities. Since  
18 certain Ameren Missouri employees are devoting material amounts of time to these activities,  
19 Staff disallowed a proportionate amount of these employees' salaries.

20 Q. How was the amount of the adjustment determined in Staff's direct filing?

21 A. In the Company's response to Staff Data Requests Nos. 0380 and 0381, the  
22 Company claimed that payroll records are not kept in a way conducive to determining how much  
23 of an employee's time was devoted to one specific activity or another. As a result, Staff made

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1 estimations of how much of each employee's time would likely have been devoted to lobbying  
2 activities. These estimations were as follows: 50% for Warren Wood and 10% each for  
3 Warner Baxter, Michael Moehn, Lynn Barnes, and Martin Lyons.

4 Q. Did the Company object to these percentages estimated by Staff?

5 A. Yes. The Company asserted that these percentages were too high and  
6 therefore inaccurate.

7 Q. Did the Company provide Staff with information as to what it considered to be  
8 appropriate allocations of employees' salaries to lobbying activities?

9 A. On December 16, 2014, subsequent to Staff's direct testimony filing, the  
10 Company responded to Staff Data Request No. 0488 providing percentages of each employee's  
11 time which was dedicated to lobbying activities on a general basis.

12 Q. The Company made the claim at the settlement conference on January 13-14,  
13 2015, that a portion of certain employees' salaries are already allocated to lobbying activities and  
14 accounted for below the line. Is this assertion true?

15 A. Yes. In the Company's response to Staff's Supplemental Data Request  
16 No. 0488.1, provided on January 26, 2015, the Company provided that, for all employees, a  
17 material portion of whose salary may be allocated to lobbying activities, that material portion is  
18 accounted for in a below-the-line account.

19 Q. So has Staff changed its position on this issue?

20 A. Yes. Staff has eliminated this adjustment.

21 Q. Does this resolve the issue between the Company and Staff?

22 A. Yes, it does.

1 **OTHER PAYROLL ISSUES**

2 Q. Has Staff made any corrections to its payroll annualization?

3 A. Yes. When calculating ongoing payroll levels for management employees, Staff  
4 used a certain percentage wage increase found on the payroll lead sheet on page LMM-WP-332  
5 of the Company's direct filing workpapers. Based upon how the workpaper was labeled, Staff  
6 made the assumption that this percentage increase took effect on January 1, 2014, and therefore  
7 took steps to annualize the increase by multiplying the percentage by nine months out of twelve.  
8 This assumption and subsequent calculation were errors on Staff's part. The percentage provided  
9 on the above-referenced page had been calculated by the Company on page LMM-WP-356 of  
10 the Company's direct filing workpapers, already factoring in the timing of the increase. The  
11 percentage should have been applied on a 100% basis. Staff has agreed to correct this error. This  
12 correction is in the amount of an \*\* \_\_\_\_\_ \*\* increase to payroll expense.

13 Q. Has Staff made any corrections to employee relocation expense based upon  
14 information that was provided to the Staff subsequent to its direct testimony filing?

15 A. Yes. Staff has updated its employee relocation expense adjustment. In Staff's  
16 review of Ameren Missouri and Ameren Services employee relocation costs at the time of direct  
17 testimony, Staff completed a "placeholder" adjustment to remove the test year level of relocation  
18 expenses associated with employees that were hired from an affiliate, Ameren Energy Resources,  
19 that was sold by Ameren Corporation to Dynegy during 2013 until it had access to a history of  
20 actual employee relocation costs over time. Since the time of the Staff's direct testimony filing in  
21 this case, Staff received a response to Data Request No. 0484, which provided a five-year history  
22 of employee relocation expense. Based upon Staff's review of that information, Staff has  
23 replaced that adjustment with a three-year normalization of employee relocation costs that  
24 occurred during the period covering April 1, 2011, through March 31, 2014, resulting in an

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1 adjustment to Ameren Missouri employee relocation costs of \*\* \_\_\_\_\_ \*\* and an  
2 adjustment to Ameren Services employee relocation costs of \*\* \_\_\_\_ \*\*.

3 Q. Was this adjustment made in Staff's direct testimony filing on December 5, 2014?

4 A. An adjustment was made in Staff's direct testimony filing, but it was of a  
5 different nature than the normalization recommended here. At the time of the filing, Staff only  
6 had employee relocation expense information for the test year and an identification of employee  
7 relocation costs related to the divestiture of Ameren Energy Resources ("AER"). Since these  
8 costs would not likely be incurred again, Staff disallowed the costs as non-recurring.

9 Q. Why has Staff now changed its position on this issue, subsequent to the direct  
10 testimony filing?

11 A. On November 25, 2014, prior to its direct testimony filing, Staff issued Data  
12 Request No. 0484 which requested historical data regarding employee relocation costs, the  
13 information on which Staff relied to perform its current normalization. The Company responded  
14 to Staff Data Request No. 0484 on December 15, 2014—after Staff's direct testimony filing. The  
15 Company did not provide the requested information in time for Staff to make use of it in Staff's  
16 direct testimony filing.

17 Q. Should Staff take the information provided in Staff Data Request No. 0484 into  
18 account for its surrebuttal testimony filing?

19 A. Yes. It would be inappropriate for Staff to ignore information which is obviously  
20 pertinent to its audit for this rate case.

21 Q. Just to be clear, is the normalization which Staff is currently recommending in  
22 addition to the disallowance made in its direct testimony filing on December 5, 2014, or does the  
23 normalization replace the disallowance?

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1           A.     This normalization replaces the disallowed AER employee relocation costs. The  
2 AER costs are included in the total employee relocation costs that Staff now proposes to  
3 normalize using a three-year history of employee relocation expenses.

4           **PSC ASSESSMENT**

5           Q.     Has the Company updated its position regarding the PSC assessment?

6           A.     Yes. The Company has accepted Staff's level of PSC assessment. The Company's  
7 direct workpapers were generated before the assessment was established for fiscal year 2015;  
8 thus, its workpapers were based on estimations of the assessment. Staff used the actual, current  
9 assessment level in establishing the ongoing level of the assessment.

10          Q.     Does this resolve this issue?

11          A.     Yes, it does.

12          **LEASE EXPENSE**

13          Q.     Company witness Laura M. Moore stated on page 39, lines 21 through 24, and  
14 page 40, lines 1 through 4, of her rebuttal testimony that the Company disagrees with Staff's  
15 disallowance of two leases which exist between the Company and World Wide Technology.  
16 Why did Staff make this disallowance?

17          A.     Staff disallowed these contracts because the Company stated in its response to  
18 Staff Data Request No. 0320.1 that these contracts would be discontinued on December 31,  
19 2014. Since it believed that the expense associated with these contracts would not be ongoing,  
20 Staff disallowed the expense.

21          Q.     Has Staff changed its position regarding these disallowances?

22          A.     Yes. Subsequent to Staff's direct testimony filing, the Company has provided  
23 information indicating that these contracts are not expiring and were instead extended until such

1 time as the contract can be officially renewed and that, in the meantime, the expense level would  
2 remain constant. Staff requested confirmation of the contract's extension in Staff Data Request  
3 No. 0554 which was provided. Staff has recalculated the ongoing level of lease expense,  
4 incorporating this new evidence.

5 **SNOW REMOVAL EXPENSE**

6 Q. Has Staff changed its adjustment position regarding snow removal expense?

7 A. Yes. To perform its normalization of snow removal costs, Staff calculated a  
8 five-year average of snow removal costs. In calculating this average, Staff identified  
9 \*\* \_\_\_\_ \*\* of expense during the 2011/2012 winter. However, the Company identified  
10 \*\* \_\_\_\_ \*\* of expense for the same period. Based upon this updated information, Staff  
11 now agrees with Company's cost level for the 2011/2012 winter and has incorporated that  
12 amount into Staff's five-year normalization of these costs. This change reflects an additional  
13 \*\* \_\_\_\_ \*\* in the normalized ongoing snow removal expense level, resulting in a total ongoing  
14 expense level of \*\* \_\_\_\_ \*\*. Staff's adjustment to normalize test year snow removal costs  
15 reduces the cost of service calculation by \*\* \_\_\_\_\_ \*\*.

16 Q. Does this resolve this issue?

17 A. Yes, it does.

18 **LOCKBOX FUNCTION**

19 Q. \*\* \_\_\_\_\_  
20 \_\_\_\_\_ \*\*

21 A. \*\* \_\_\_\_\_  
22 \_\_\_\_\_  
23 \_\_\_\_\_

1 \_\_\_\_\_

2 \_\_\_\_\_ \*\*

3 Q. \*\* \_\_\_\_\_ \*\*

4 A. \*\* \_\_\_\_\_

5 \_\_\_\_\_

6 \_\_\_\_\_

7 \_\_\_\_\_ \*\*

8 **TRUE-UP ITEMS**

9 Q. What issues or items are you addressing as part of Staff's true-up audit?

10 A. I am addressing several true-up items including the impact of new insurance  
11 policies, updated insurance information, updated information regarding payroll and benefits  
12 other than pensions and OPEBs, and the Company's provision of actual Callaway Refuel 20  
13 payroll data on the Company's cost of service.

14 Q. Please explain these items.

15 A. The Company acquired two new insurance policies during the true-up period. One  
16 of these policies was for solar property insurance which provides coverage specific to the  
17 Company's new O'Fallon, Missouri solar generation facilities. The policy went into effect on  
18 December 1, 2014, and its annual premium is \*\* \_\_\_\_ \*\*. The other new insurance policy  
19 provides coverage for pollution liability claims specifically related to ash ponds and landfills.  
20 This coverage was necessary as the Company's existing liability policies will no longer cover  
21 these potential claims due to events outside of the Company's control. However, such coverage  
22 is a necessary expense for the Company. The policy went into effect on December 4, 2014, and  
23 the portion of its annual premium that is allocated to Ameren Missouri is \*\* \_\_\_\_\_ \*\*.



1           Other than the two additional contracts identified above, the Company made numerous  
2 changes in its proposed ongoing insurance expense. Much of the information on which the  
3 Company relied for its direct workpapers was based on estimations due to the unavailability of  
4 actual information at that time. During the true-up period, the Company has acquired actual  
5 information for various policy premiums as well as updated factors for allocating various costs to  
6 Ameren Missouri. Staff has taken these updates into account for its true-up audit.

7           Much of the information which Staff relied upon in reaching an annualized level of  
8 payroll expense has also been updated since Staff's true-up filing on December 5, 2014. These  
9 updates have included updated employee counts for Ameren Missouri and Ameren Services,  
10 updated average salary data for contract and management employees of Ameren Missouri and  
11 Ameren Services, and updated benefit expense information for Ameren Missouri and Ameren  
12 Services employees. Staff has taken these updates into account for its true-up audit.

13           The information which Staff relied upon in reaching a normalized level of overtime  
14 payroll expense related to Callaway refueling events was based on estimations made by the  
15 Company, provided before the most recent refueling event, Refuel 20, had occurred. As part of  
16 its true-up update, the Company has provided actual data from Refuel 20 to serve as a basis for  
17 Staff's establishment of an ongoing overtime payroll expense level for Callaway refuelings.

18           Q.     Does this conclude your surrebuttal testimony?

19           A.     Yes, it does.

