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Witness: Dr. Ronald E. White
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MISSOURI PUBLIC SERVICE COMMISSION

CASE NO. _____

DIRECT TESTIMONY

OF

DR. RONALD E. WHITE

ON BEHALF OF

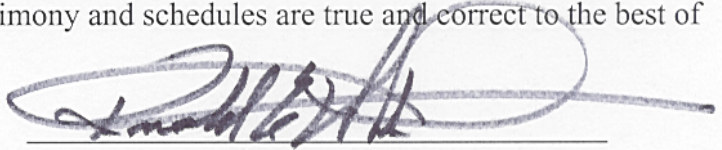
**AQUILA, INC.
d/b/a
AQUILA NETWORKS – MPS
and
AQUILA NETWORKS – L&P**

**Omaha, Nebraska
August, 2003**

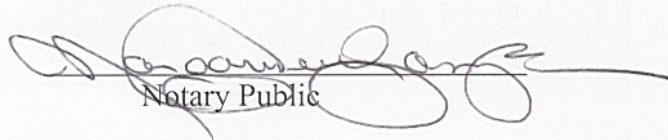
State of Florida)
) ss
County of Lee)

AFFIDAVIT OF RONALD E. WHITE

Ronald E. White, being first duly sworn, deposes and says that he is the witness who sponsors the accompanying testimony and schedules entitled "Direct Testimony of Ronald E. White"; that said testimony was prepared by him and/or under his direction and supervision; that if inquiries were made as to the facts in said testimony and schedules, he would respond as therein set forth; and that the aforesaid testimony and schedules are true and correct to the best of his knowledge, information, and belief.



Subscribed and sworn to before me this 23rd day of July, 2003.



Notary Public

My Commission expires:

OFFICIAL NOTARY SEAL
MARGARET E LANGE
NOTARY PUBLIC STATE OF FLORIDA
COMMISSION NO. DD060866
MY COMMISSION EXP. OCT. 19, 2005

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1 **DIRECT TESTIMONY OF DR. RONALD E. WHITE**

2 **Q. WOULD YOU PLEASE STATE YOUR NAME AND BUSINESS ADDRESS?**

3 A. My name is Ronald E. White. My business address is 17595 S. Tamiami Trail,
4 Suite 212, Fort Myers, Florida 33908.

5 **Q. WHAT IS YOUR OCCUPATION?**

6 A. I am an Executive Vice President and Senior Consultant of Foster Associates,
7 Inc.

8 **QUALIFICATIONS**

9 **Q. WOULD YOU BRIEFLY DESCRIBE YOUR EDUCATIONAL TRAINING AND**
10 **PROFESSIONAL BACKGROUND?**

11 A. I received a B.S. degree (1965) in Engineering Operations and an M.S. degree
12 (1968) and Ph.D. (1977) in Engineering Valuation from Iowa State University. I
13 have taught graduate and undergraduate courses in industrial engineering, engi-
14 neering economics, and engineering valuation at Iowa State University and pre-
15 viously served on the faculty for Depreciation Programs for public utility
16 Commissions, companies, and consultants, sponsored by Depreciation Pro-
17 grams, Inc., in cooperation with Western Michigan University. I also conduct
18 courses in depreciation and public utility economics for clients of the firm.
19 I have prepared and presented a number of papers to professional organizations,
20 committees, and conferences and have published several articles on matters re-
21 lating to depreciation, valuation and economics. I am a past member of the Board
22 of Directors of the Iowa State Regulatory Conference and an affiliate member of
23 the joint American Gas Association (A.G.A.) – Edison Electric Institute (EEI) De-

1 preciation Accounting Committee, where I previously served as chairman of a
2 standing committee on capital recovery and its effect on corporate economics. I
3 am also a member of the American Economic Association, the Financial Man-
4 agement Association, the Midwest Finance Association, the Electric Coopera-
5 tives Accounting Association (ECAA), and a founding member of the Society of
6 Depreciation Professionals.

7 **Q. WHAT IS YOUR PROFESSIONAL EXPERIENCE?**

8 A. I joined the firm of Foster Associates in 1979, as a specialist in depreciation, the
9 economics of capital investment decisions, and cost of capital studies for rate-
10 making applications. Before joining Foster Associates, I was employed by North-
11 ern States Power Company (1968-1979) in various assignments related to
12 finance and treasury activities. As Manager of the Corporate Economics Depart-
13 ment, I was responsible for book depreciation studies, studies involving staff as-
14 sistance from the Corporate Economics Department in evaluating the economics
15 of capital investment decisions, and the development and execution of innovative
16 forms of project financing. As Assistant Treasurer at Northern States, I was re-
17 sponsible for bank relations, cash requirements planning, and short-term borrow-
18 ings and investments.

19 **Q. HAVE YOU PREVIOUSLY TESTIFIED BEFORE A REGULATORY BODY?**

20 A. Yes. I have testified in numerous proceedings before administrative and judicial
21 bodies in Alabama, Arizona, California, Colorado, Delaware, Hawaii, Idaho, Illi-
22 nois, Iowa, Maryland, Massachusetts, Michigan, Minnesota, Missouri, Montana,
23 Nevada, New Hampshire, New Jersey, North Carolina, North Dakota, Ohio, Ore-

1 gon, Pennsylvania, Rhode Island, South Carolina, South Dakota, Tennessee,
2 Vermont, Virginia, Wisconsin, and the District of Columbia. I have also testified
3 before the Federal Energy Regulatory Commission, the Federal Power Commis-
4 sion, the Alberta Energy Board, the Ontario Energy Board, and the Securities
5 and Exchange Commission. I have sponsored position statements before the
6 Federal Communication Commission and numerous local franchising authorities
7 in matters relating to the regulation of telephone and cable television. A more de-
8 tailed description of my professional qualifications is included in attached Sched-
9 ule REW-1.

10 **PURPOSE OF TESTIMONY**

11 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS PROCEEDING?**

12 A. Foster Associates was engaged by Aquila Networks (“Aquila” or “Company”) to
13 conduct depreciation studies for its gas properties operated by Aquila Net-
14 works—MPS and Aquila Networks—SJLP. The engagement also included a
15 2003 Depreciation Rate Study of Aquila Corporate Assets shared with other
16 business units, including MPS and SJLP. The purpose of my testimony is to
17 sponsor the studies conducted by Foster Associates for MPS, SJLP and Corpo-
18 rate Assets operations.

19 **DEVELOPMENT OF DEPRECIATION RATES**

20 **Q. WOULD YOU PLEASE EXPLAIN WHY DEPRECIATION STUDIES ARE** 21 **NEEDED FOR ACCOUNTING AND RATEMAKING PURPOSES?**

22 A. The goal of depreciation accounting is to charge to operations a reasonable
23 estimate of the cost of the service potential of an asset (or group of assets) con-

1 sumed during an accounting interval. A number of depreciation systems have
2 been developed to achieve this objective, most of which employ time as the ap-
3 portionment base.

4 Implementation of a time-based (or age-life system) of depreciation accounting
5 requires the estimation of several parameters or statistics related to a plant ac-
6 count. The average service life of a vintage, for example, is a statistic that will not
7 be known with certainty until all units from the original placement have been re-
8 tired from service. A vintage average service life, therefore, must be estimated
9 initially and periodically revised as indications of the eventual average service life
10 become more certain. Future net salvage rates and projection curves, which de-
11 scribe the expected distribution of retirements over time, are also estimated pa-
12 rameters of a depreciation system that are subject to future revisions.

13 Depreciation studies should be conducted periodically to assess the continuing
14 reasonableness of parameters and accrual rates derived from prior estimates.

15 The need for periodic depreciation studies is also a derivative of the ratemaking
16 process which establishes prices for utility services based on costs. Absent regu-
17 lation, deficient or excessive depreciation rates will produce no adverse conse-
18 quence other than a systematic over or understatement of the accounting
19 measurement of earnings. While a continuance of such practices may not com-
20 port with the goals of depreciation accounting, the achievement of capital recov-
21 ery is not dependent upon either the amount or the timing of depreciation
22 expense for an unregulated firm. In the case of a regulated utility, however, re-
23 covery of investor-supplied capital is dependent upon allowed revenues, which

1 are in turn dependent upon approved levels of depreciation expense. Periodic re-
2 views of depreciation rates are, therefore, essential to the achievement of timely
3 capital recovery for a regulated utility.

4 It is also important to recognize that revenue associated with depreciation is a
5 significant source of internally generated funds used to finance plant replace-
6 ments and new capacity additions. It can be shown that given the same financing
7 requirements and the same dividend payout ratio, an increase in internal cash
8 generation will accelerate per-share growth in earnings, dividends, and book
9 value over the business life of a firm. Financial theory provides that the marginal
10 cost of external financing will be reduced by these enhanced measurements of
11 financial performance. This is not to suggest that internal cash generation should
12 be substituted for the goals of depreciation accounting. However, the potential for
13 realizing a reduction in the marginal cost of external financing provides an added
14 incentive for conducting periodic depreciation studies and adopting proper depre-
15 ciation rates.

16 **Q. WHAT ARE THE PRINCIPAL ACTIVITIES INVOLVED IN CONDUCTING A**
17 **DEPRECIATION STUDY?**

18 A. The first step in conducting a depreciation study is the collection of plant
19 accounting data needed to conduct a statistical analysis of past retirement ex-
20 perience. Data are also collected to permit an analysis of the relationship be-
21 tween retirements and realized gross salvage and removal expense. The data
22 collection phase should include a verification of the accuracy of the plant ac-
23 counting records and a reconciliation of the assembled data to the official plant

1 records of the company.

2 The next step in a depreciation study is the estimation of service life statistics
3 from an analysis of past retirement experience. The term *life analysis* is used to
4 describe the activities undertaken in this step to obtain a mathematical descrip-
5 tion of the forces of retirement acting upon a plant category. The mathematical
6 expressions used to describe these forces are known as survival functions or
7 survivor curves.

8 Life indications obtained from an analysis of past retirement experience are
9 blended with expectations about the future to obtain an appropriate projection life
10 curve. This step, called *life estimation*, is concerned with predicting the expected
11 remaining life of property units still exposed to the forces of retirement. The
12 amount of weight given to the analysis of historical data will depend upon the ex-
13 tent to which past retirement experience is considered descriptive of the future.

14 An estimate of the net salvage rate applicable to future retirements is usually ob-
15 tained from an analysis of the gross salvage and removal expense realized in the
16 past. An analysis of past experience (including an examination of trends over
17 time) provides a baseline for estimating future salvage and cost of removal. Con-
18 sideration, however, should be given to events that may cause deviations from
19 the net salvage realized in the past. Among the factors which should be consid-
20 ered are the age of plant retirements; the portion of retirements that will be re-
21 used; changes in the method of removing plant; the type of plant to be retired in
22 the future; inflation expectations; the shape of the projection life curve; and eco-
23 nomic conditions that may warrant greater or lesser weight to be given to the net

1 salvage observed in the past.

2 A comprehensive depreciation study will also include an analysis of the adequacy
3 of the recorded depreciation reserve. The purpose of such an analysis is to com-
4 pare the current balance in the recorded reserve with the balance required to
5 achieve the goals and objectives of depreciation accounting if the amount and
6 timing of future retirements and net salvage are realized exactly as predicted.

7 The difference between the required (or theoretical) reserve and the recorded re-
8 serve provides a measurement of the expected excess or shortfall that will re-
9 main in the depreciation reserve if corrective action is not taken to extinguish the
10 reserve imbalance.

11 Although reserve records are typically maintained by various account classifica-
12 tions, the total reserve for a company is the most important measure of the status
13 of the company's depreciation practices and procedures. Differences between
14 the theoretical reserve and the recorded reserve will arise as a normal occur-
15 rence when service lives, dispersion patterns and salvage estimates are adjusted
16 in the course of depreciation reviews. Differences will also arise due to plant ac-
17 counting activity such as transfers and adjustments, which require an identifica-
18 tion of reserves at a different level from that maintained in the accounting system.

19 It is appropriate, therefore, and consistent with group depreciation theory, to pe-
20 riodically redistribute recorded reserves among primary accounts based on the
21 most recent estimates of retirement dispersion and salvage. A redistribution of
22 the recorded reserve will provide an initial reserve balance for each primary ac-
23 count consistent with the estimates of retirement dispersion selected to describe

1 mortality characteristics of the accounts and establish a baseline against which
2 future comparisons can be made.

3 Finally, parameters estimated from service life and net salvage studies are inte-
4 grated into an appropriate formulation of an accrual rate based upon a selected
5 depreciation system. Three elements are needed to describe a depreciation sys-
6 tem. These elements (*i.e.*, method, procedure and technique) can be visualized
7 as three dimensions of a cube in which each face describes a variety of sub-
8 elements that can be combined to form a system. A depreciation system is there-
9 fore formed by selecting a sub-element from each face such that the system con-
10 tains one method, one procedure and one technique. The sub-elements
11 commonly used in constructing a depreciation system are shown in Table 1.

METHODS	PROCEDURES	TECHNIQUES
Retirement	Total Company	Whole-Life
Compound-Interest	Broad Group	Remaining-Life
Sinking-Fund	Vintage Group	Probable-Life
Straight-Line	Equal-Life Group	
Declining Balance	Unit Summation	
Sum-of-Years'-Digits	Item	
Expensing		
Unit-of-Production		
Net Revenue		

TABLE 1. ELEMENTS OF A DEPRECIATION SYSTEM

2002 MPS DEPRECIATION RATE STUDY

12
13 **Q. DID AQUILA PROVIDE FOSTER ASSOCIATES PLANT ACCOUNTING DATA**
14 **FOR CONDUCTING THE 2002 MPS DEPRECIATION STUDY?**

15 **A.** Yes, they did. The database used in the 2002 study was compiled from two
16 sources. Detailed accounting transactions were extracted from these sources
17 and assigned transaction codes which identify the nature of the accounting activ-

1 ity. Transaction codes for plant additions, for example, are used to distinguish
2 normal additions from acquisitions, purchases, reimbursements and adjustments.
3 Similar transaction codes are used to distinguish normal retirements from sales,
4 reimbursements, abnormal retirements and adjustments. Transaction codes are
5 also assigned to transfers, capital leases and other accounting activity which
6 should be considered in a depreciation study.

7 The first data source was an electronic file historically provided to the Missouri
8 Commission to conduct independent analyses. While the file included vintage
9 years since inception through 1997, it did not provide a distinction between addi-
10 tions, transfers, and adjustments. The file, therefore, was recreated by the Com-
11 pany using a legacy system database to provide the appropriate distinctions. A
12 translation program was then used by Foster Associates to create a database in
13 a format compatible with the software used to conduct the depreciation study.

14 The second source of data was the current CPR system installed by Aquila in
15 1998. The database obtained from this system included activity year transactions
16 over the period 1998-2001 and the age distribution of surviving plant at Decem-
17 ber 31, 2001. Age distributions at December 31, 2001 were used in conjunction
18 with activity year transactions to reverse the transaction flow and generate an
19 age distribution at December 31, 1997. The resulting age distributions were then
20 compared to the age distributions generated by the Commission database. Dif-
21 ferences were coded as vintage adjustments in 1997 to interconnect and provide
22 continuity between the two databases. Care was taken in creating the Foster As-
23 sociates database to ensure a proper mapping of the legacy system account

1 structure to the current CPR account structure. No attempt, however, was made
2 to reconcile the Foster Associates database to the historical Commission data-
3 base because of the treatment of adjusting transactions in the Commission data-
4 base.

5 The accuracy and completeness of the assembled data base was verified by
6 Foster Associates for activity years 1998 through 2001 by comparing the begin-
7 ning plant balance, additions, retirements, transfers and adjustments, and the
8 ending plant balance derived for each activity year to the official plant records of
9 the Company. Age distributions of surviving plant at December 31, 2001 were
10 reconciled to the CPR.

11 **Q. DID FOSTER ASSOCIATES CONDUCT A STATISTICAL LIFE ANALYSIS**
12 **FOR MPS GAS OPERATIONS?**

13 A. Yes, we did. As discussed in Schedule REW-2, all plant accounts were analyzed
14 using a technique in which first, second and third degree polynomials were fitted
15 to a set of observed retirement ratios. The resulting function can be expressed as
16 a survivorship function, which is numerically integrated to obtain an estimate of
17 the average service life. The smoothed survivorship function is then fitted by a
18 weighted least-squares procedure to the lowa-curve family to obtain a mathe-
19 matical description or classification of the dispersion characteristics of the data.
20 Service life indications derived from the statistical analyses were blended with in-
21 formed judgment and expectations about the future to obtain an appropriate
22 projection life curve for each plant category.

23 **Q. DID FOSTER ASSOCIATES CONDUCT A NET SALVAGE ANALYSIS FOR**

1 **MPS GAS OPERATIONS?**

2 A. Yes, we did. A traditional, historical analysis using a five-year moving average of
3 the ratio of realized salvage and removal expense to the associated retirements
4 was used in the study to a) estimate a realized net salvage rate; b) detect the
5 emergence of historical trends; and c) establish a basis for estimating a future
6 net salvage rate. Cost of removal and salvage opinions obtained from MPS op-
7 erating personnel were blended with judgment and historical net salvage indica-
8 tions in developing estimates of the future.

9 The average net salvage rate for an account was estimated using direct dollar
10 weighting of historical retirements with the historical net salvage rate, and future
11 retirements (*i.e.*, surviving plant) with the estimated future net salvage rate.

12 **Q. DID FOSTER ASSOCIATES CONDUCT AN ANALYSIS OF THE RECORDED**
13 **DEPRECIATION RESERVE FOR MPS GAS OPERATIONS?**

14 A. Yes, we did. Statement C (page 16) of Exhibit REW-2 provides a comparison of
15 the computed and recorded reserves for MPS on December 31, 2001. The re-
16 corded reserve was \$26,053,965 or 31.1 percent of the depreciable plant invest-
17 ment. The corresponding computed reserve is \$31,660,494 or 37.8 percent of
18 the depreciable plant investment. A proportionate amount of the measured re-
19 serve imbalance of \$5,606,529 will be amortized over the composite weighted-
20 average remaining life of each rate category.

21 **Q. IS FOSTER ASSOCIATES RECOMMENDING A REBALANCING OF DEPRE-**
22 **CIATION RESERVES FOR MPS?**

23 A. Yes, we are. A redistribution of recorded reserves is appropriate for MPS.

1 Although recorded reserves have been maintained by primary account (and loca-
2 tions within primary accounts), these reserves were largely ignored in the devel-
3 opment of the presently prescribed whole-life accrual rates. Present gas rates
4 were established by negotiations and compromise in Formal Case No. GR-88-
5 171 and GR-88-194 pursuant to a Stipulation and Agreement dated September
6 1, 1988. Reserve ratios were not considered in the settled rates.

7 This failure to address prior reserve imbalances produces an added dimension of
8 instability in accrual rates beyond the variability attributable to the parameters es-
9 timated in the current study. A redistribution of the recorded reserve is neces-
10 sary, therefore, to develop an initial reserve balance for each primary account
11 consistent with the age distributions and estimates of retirement dispersion de-
12 veloped in this study.

13 A redistribution of the recorded reserve was achieved for MPS by multiplying the
14 calculated reserve for each primary account within a function by the ratio of the
15 function total recorded reserve to the function total calculated reserve. The sum
16 of the redistributed reserves within a function is, therefore, equal to the function
17 total recorded depreciation reserve before the redistribution.

18 **Q. WOULD YOU PLEASE DESCRIBE THE DEPRECIATION SYSTEM**
19 **CURRENTLY APPROVED BY THE COMMISSION FOR MPS?**

20 A. MPS is presently using a depreciation system composed of the straight-line
21 method, vintage group procedure, whole-life technique. The formulation of an ac-
22 count depreciation accrual rate using the straight-line method, vintage group
23 procedure, whole-life technique is given by:

$$Accrual\ Rate = \frac{1.0 - Average\ Net\ Salvage\ Rate}{Average\ Life}.$$

1
2 **Q. IS FOSTER ASSOCIATES RECOMMENDING A CHANGE IN THE DEPRECIATION SYSTEM FOR MPS?**
3

4 A. Yes, we are. It is the opinion of Foster Associates that the objectives of depreciation accounting can be more nearly achieved using the vintage group procedure
5 combined with the remaining life technique. The formulation of an account accrual rate using the straight-line method, vintage group procedure, remaining-life
6 technique is given by:
7
8

$$Accrual\ Rate = \frac{1.0 - Reserve\ Ratio - Future\ Net\ Salvage\ Rate}{Remaining\ Life}.$$

9
10 **Q. WHAT IS THE RELATIONSHIP BETWEEN A WHOLE-LIFE RATE AND A REMAINING-LIFE RATE?**
11

12 A. The principal distinction between a whole-life rate and a remaining-life rate is the
13 treatment of depreciation reserve imbalances caused largely by imprecise estimates of service life statistics and net salvage rates. A reserve imbalance is
14 measured as the difference between a theoretical or computed reserve and the corresponding recorded reserve for a rate category. A remaining-life rate is the
15 sum of two components: a) a whole-life rate; and b) an amortization of any reserve imbalance over the composite weighted average remaining life of a rate
16 category. In other words, a remaining-life accrual rate is equivalent to
17
18
19

$$Accrual\ Rate = \frac{1.0 - Average\ Net\ Salvage\ Rate}{Average\ Life} + \frac{Computed\ Reserve - Recorded\ Reserve}{Remaining\ Life}$$

20
21 where both the computed reserve and the recorded reserve are expressed as ra-

1 tios to the plant in service.

2 Unlike the currently prescribed whole-life rates in which reserve imbalances are
3 addressed by the presence of compensating deviations in the estimated average
4 service life of each vintage, the remaining-life technique provides a systematic
5 amortization of these imbalances over the composite weighted average remain-
6 ing life of a rate category. A permanent excess or deficiency will be created in the
7 depreciation reserve by a continued application of the whole-life technique if ser-
8 vice life deviations are not exactly offsetting. The potential for a permanent re-
9 serve imbalance can be eliminated by an application of the remaining-life
10 technique.

11 **Q. WOULD YOU PLEASE SUMMARIZE THE DEPRECIATION RATES AND**
12 **ACCRUALS FOSTER ASSOCIATES RECOMMENDED FOR MPS IN THE 2002**
13 **STUDY?**

14 A. Table 2 provides a summary of the changes in annual rates and accruals for
15 MPS resulting from adoption of the parameters and depreciation system recom-
16 mended in the 2002 study.

Function	Accrual Rate			2002 Annualized Accrual		
	Present	Proposed	Difference	Present	Proposed	Difference
Transmission	1.71%	1.36%	-0.35%	\$124,855	\$99,584	(\$25,271)
Distribution	3.07%	3.61%	0.54%	2,280,006	2,681,404	401,398
General Plant	9.96%	5.66%	-4.30%	203,641	115,755	(87,886)
Total Utility	3.12%	3.46%	0.34%	\$2,608,502	\$2,896,743	\$288,241

TABLE 2. 2002 MPS DEPRECIATION STUDY RATES AND ACCRUALS

17 Foster Associates recommended primary account depreciation rates equivalent
18 to a composite rate of 3.46 percent. Depreciation expense is presently accrued at
19 an equivalent composite rate of 3.12 percent. The recommended change in the

1 composite depreciation rate is, therefore, an increase of 0.34 percentage points.
2 A continued application of rates currently prescribed would provide annualized
3 depreciation expense of \$2,608,502 compared to an annualized expense of
4 \$2,896,743 using the rates developed in the 2002 study. The proposed 2002 ex-
5 pense increase is \$288,241. Of this increase, \$167,427 represents amortization
6 of a \$5,606,529 reserve imbalance. The remaining portion of the increase is at-
7 tributable to changes in service life and net salvage parameters.

8 **2002 SJLP DEPRECIATION RATE STUDY**

9 **Q. DID AQUILA PROVIDE FOSTER ASSOCIATES PLANT ACCOUNTING DATA**
10 **FOR CONDUCTING THE 2002 SJLP DEPRECIATION STUDY?**

11 A. Yes, they did. The database used in the 2002 study was compiled from two
12 sources. Detailed accounting transactions were extracted from these sources
13 and assigned transaction codes which identify the nature of the accounting activ-
14 ity. Transaction codes for plant additions, for example, are used to distinguish
15 normal additions from acquisitions, purchases, reimbursements and adjustments.
16 Similar transaction codes are used to distinguish normal retirements from sales,
17 reimbursements, abnormal retirements and adjustments. Transaction codes are
18 also assigned to transfers, capital leases and other accounting activity which
19 should be considered in a depreciation study.

20 The first data source was an electronic file used by SJLP in conducting its 1998
21 depreciation rate study. The legacy data base was updated by SJLP to include
22 activity years 1998 through 2000. The earliest activity year in the updated file
23 was 1980. An electronic worksheet was used by Foster Associates to create a

1 coded database in a format compatible with the software used to conduct the
2 2002 depreciation study.

3 The second source of data was the current CPR system installed by Aquila in
4 1998. The database obtained from this system included activity year transactions
5 for calendar year 2001 and the age distribution of surviving plant at December
6 31, 2001. Plant transactions for 2001 were added to the legacy database to gen-
7 erate age distributions at December 31, 2001. The resulting age distributions
8 were then compared to the age distributions extracted from the current CPR. Dif-
9 ferences were coded as vintage adjustments in 2001 to interconnect and provide
10 continuity between the two databases. Care was taken in creating the Foster As-
11 sociates database to ensure a proper mapping of the legacy system account
12 structure to the current CPR account structure.

13 The accuracy and completeness of the assembled data base was verified by
14 Foster Associates for activity year 2001 by comparing additions, retirements,
15 transfers and adjustments, and the ending plant balance derived for 2001 to the
16 official plant records of the Company. The legacy database contains adjustments
17 for depreciation study purposes which prevents reconciling the database to the
18 official plant records for activity years prior to 2001.

19 **Q. DID FOSTER ASSOCIATES CONDUCT A STATISTICAL LIFE ANALYSIS**
20 **FOR SJLP GAS OPERATIONS?**

21 A. Yes, we did. As discussed in Schedule REW-3, all plant accounts were analyzed
22 using a technique in which first, second and third degree polynomials were fitted
23 to a set of observed retirement ratios. The resulting function can be expressed as

1 a survivorship function, which is numerically integrated to obtain an estimate of
2 the average service life. The smoothed survivorship function is then fitted by a
3 weighted least-squares procedure to the lowa-curve family to obtain a mathe-
4 matical description or classification of the dispersion characteristics of the data.
5 Service life indications derived from the statistical analyses were blended with in-
6 formed judgment and expectations about the future to obtain an appropriate pro-
7 jection life curve for each plant category.

8 **Q. DID FOSTER ASSOCIATES CONDUCT A NET SALVAGE ANALYSIS FOR**
9 **SJLP GAS OPERATIONS?**

10 A. Yes, we did. A traditional, historical analysis using a five-year moving average of
11 the ratio of realized salvage and removal expense to the associated retirements
12 was used in the study to a) estimate a realized net salvage rate; b) detect the
13 emergence of historical trends; and c) establish a basis for estimating a future
14 net salvage rate. Cost of removal and salvage opinions obtained from SJLP op-
15 erating personnel were blended with judgment and historical net salvage indica-
16 tions in developing estimates of the future.

17 The average net salvage rate for an account was estimated using direct dollar
18 weighting of historical retirements with the historical net salvage rate, and future
19 retirements (*i.e.*, surviving plant) with the estimated future net salvage rate.

20 **Q. DID FOSTER ASSOCIATES CONDUCT AN ANALYSIS OF THE RECORDED**
21 **DEPRECIATION RESERVE FOR SJLP GAS OPERATIONS?**

22 A. Yes, we did. Statement C (page 16) of Exhibit REW-3 provides a comparison of
23 the computed and recorded reserves for SJLP on December 31, 2001. The re-

1 corded reserve was \$3,483,626 or 45.6 percent of the depreciable plant invest-
2 ment. The corresponding computed reserve is \$4,168,382 or 54.6 percent of the
3 depreciable plant investment. A proportionate amount of the measured reserve
4 imbalance of \$684,756 will be amortized over the composite weighted-average
5 remaining life of each rate category.

6 **Q. IS FOSTER ASSOCIATES RECOMMENDING A REBALANCING OF DEPRE-**
7 **CIATION RESERVES FOR SJLP?**

8 A. Yes, we are. A redistribution of recorded reserves is appropriate for SJLP.

9 Although recorded reserves have been maintained by primary account (and loca-
10 tions within primary accounts), these reserves were largely ignored in the devel-
11 opment of the presently prescribed whole-life accrual rates. Present gas rates
12 were established pursuant to a Stipulation Agreement in Formal Case No. ER-
13 99-246 dated August 17, 1999. Parameters and reserve ratios were not specified
14 in the settled rates. This failure to address prior reserve imbalances produces an
15 added dimension of instability in accrual rates beyond the variability attributable
16 to the parameters estimated in the current study. A redistribution of the recorded
17 reserve is necessary, therefore, to develop an initial reserve balance for each
18 primary account consistent with the age distributions and estimates of retirement
19 dispersion developed in this study. Reserves were also realigned in the 2002
20 study to reflect implementation of the vintage group procedure.

21 A redistribution of the recorded reserve was achieved for SJLP by multiplying the
22 calculated reserve for each primary account within a function by the ratio of the
23 function total recorded reserve to the function total calculated reserve. The sum

1 of the redistributed reserves within a function is, therefore, equal to the function
2 total recorded depreciation reserve before the redistribution.

3 **Q. WOULD YOU PLEASE DESCRIBE THE DEPRECIATION SYSTEM**
4 **CURRENTLY APPROVED BY THE COMMISSION FOR SJLP?**

5 A. SJLP is presently using a depreciation system composed of the straight-line
6 method, broad group procedure, whole-life technique. The level of asset group-
7 ing identified in the broad group procedure is the total plant in service from all
8 vintages in an account. Each vintage is estimated to have the same average ser-
9 vice life. The formulation of an account depreciation accrual rate using the
10 straight-line method, broad group procedure, whole-life technique is given by:

$$11 \quad \text{Accrual Rate} = \frac{1.0 - \text{Average Net Salvage Rate}}{\text{Average Life}}.$$

12 **Q. IS FOSTER ASSOCIATES RECOMMENDING A CHANGE IN THE DEPRECIA-**
13 **TION SYSTEM FOR SJLP?**

14 A. Yes, we are. It is the opinion of Foster Associates that the objectives of deprecia-
15 tion accounting can be more nearly achieved using the vintage group procedure
16 combined with the remaining life technique. Unlike the broad group procedure in
17 which each vintage is estimated to have the same average service life, consid-
18 eration is given to the realized life of each vintage when average service lives
19 and remaining lives are derived using the vintage group procedure. The vintage
20 group procedure distinguishes average service lives among vintages and com-
21 posite life statistics are computed for each plant account. The formulation of an
22 account accrual rate using the straight-line method, vintage group procedure,
23 remaining-life technique is given by:

$$Accrual\ Rate = \frac{1.0 - Reserve\ Ratio - Future\ Net\ Salvage\ Rate}{Remaining\ Life}$$

1
2 **Q. WHAT IS THE RELATIONSHIP BETWEEN A WHOLE-LIFE RATE AND A**
3 **REMAINING-LIFE RATE?**

4 A. The principal distinction between a whole-life rate and a remaining-life rate is the
5 treatment of depreciation reserve imbalances caused largely by imprecise esti-
6 mates of service life statistics and net salvage rates. A reserve imbalance is
7 measured as the difference between a theoretical or computed reserve and the
8 corresponding recorded reserve for a rate category. A remaining-life rate is the
9 sum of two components: a) a whole-life rate; and b) an amortization of any re-
10 serve imbalance over the composite weighted average remaining life of a rate
11 category. In other words, a remaining-life accrual rate is equivalent to

$$Accrual\ Rate = \frac{1.0 - Average\ Net\ Salvage\ Rate}{Average\ Life} + \frac{Computed\ Reserve - Recorded\ Reserve}{Remaining\ Life}$$

13 where both the computed reserve and the recorded reserve are expressed as ra-
14 tios to the plant in service.

15 Unlike the currently prescribed whole-life rates in which reserve imbalances are
16 addressed by the presence of compensating deviations in the estimated average
17 service life of each vintage, the remaining-life technique provides a systematic
18 amortization of these imbalances over the composite weighted average remain-
19 ing life of a rate category. A permanent excess or deficiency will be created in the
20 depreciation reserve by a continued application of the whole-life technique if ser-
21 vice life deviations are not exactly offsetting. The potential for a permanent re-
22 serve imbalance can be eliminated by an application of the remaining-life

1 technique.

2 **Q. WOULD YOU PLEASE SUMMARIZE THE DEPRECIATION RATES AND**
3 **ACCRUALS FOSTER ASSOCIATES RECOMMENDED FOR SJLP IN THE**
4 **2002 STUDY?**

5 A. Table 3 provides a summary of the changes in annual rates and accruals for
6 SJLP resulting from adoption of the parameters and depreciation system recom-
7 mended in the 2002 study.

Function	Accrual Rate			2002 Annualized Accrual		
	Present	Proposed	Difference	Present	Proposed	Difference
Distribution	2.24%	3.55%	1.31%	\$167,092	\$265,617	\$98,525
General Plant	2.60%	3.49%	0.89%	4,125	5,544	1,419
Total Utility	2.24%	3.55%	1.31%	\$171,217	\$271,161	\$99,944

TABLE 3. 2002 SJLP DEPRECIATION STUDY RATES AND ACCRUALS

8 Foster Associates recommended primary account depreciation rates equivalent
9 to a composite rate of 3.55 percent. Depreciation expense is presently accrued at
10 an equivalent composite rate of 2.24 percent. The recommended change in the
11 composite depreciation rate is, therefore, an increase of 1.31 percentage points.
12 A continued application of rates currently prescribed would provide annualized
13 depreciation expense of \$171,217 compared to an annualized expense of
14 \$271,161 using the rates developed in the 2002 study. The proposed 2002 ex-
15 pense increase is \$99,944. Of this increase, \$27,623 represents amortization of
16 a \$684,756 reserve imbalance. The remaining portion of the increase is attribut-
17 able to changes in service life and net salvage parameters.

18 **2003 AQUILA CORPORATE ASSETS DEPRECIATION STUDY**

19 **Q. DID AQUILA PROVIDE FOSTER ASSOCIATES PLANT ACCOUNTING DATA**

1 **FOR CONDUCTING THE 2003 CORPORATE ASSETS DEPRECIATION**
2 **STUDY?**

3 A. Yes, they did. The database used in the 2003 study was compiled from the
4 current CPR system installed by Aquila in 1998. The database was provided to
5 Foster Associates in an electronic format containing activity year transactions
6 over the period 1999 through September 30, 2002. Forecasted plant additions
7 and depreciation accruals were provided over the period October 1 through De-
8 cember 31, 2002.

9 Transaction codes are used to describe the nature of the detailed accounting ac-
10 tivity extracted from the CPR. Transaction codes for plant additions, for example,
11 are used to distinguish normal additions from acquisitions, purchases, reim-
12 bursements and adjustments. Similar transaction codes are used to distinguish
13 normal retirements from sales, reimbursements, abnormal retirements and ad-
14 justments. Transaction codes are also assigned to transfers, capital leases and
15 other accounting activity which should be considered in a depreciation study.

16 The database was initially constructed to provide a reverse calculation of the his-
17 torical arrangement over the period 1998–2002 for each account. Age distribu-
18 tions of plant exposed to retirement at the beginning of each activity year were
19 obtained by adding (or subtracting) transaction amounts to the coded age distri-
20 bution of surviving plant at the end of 2002. Plant additions for each activity year
21 and age distributions of surviving plant at the beginning of 1999 derived from
22 these transactions were subsequently coded and added to the database. The
23 age distribution of surviving plant at the end of 2002 was then removed from the

1 database. This conversion of the database from a reverse construction to a for-
2 ward construction of the historical arrangement was made to facilitate maintain-
3 ing the database for future depreciation studies. Future activity-year transactions
4 (including plant additions) can now be appended to the database without remov-
5 ing or adjusting prior coded transactions.

6 The accuracy and completeness of the assembled data base was verified by
7 Foster Associates for activity years 1999 through September 30, 2002 by com-
8 paring the beginning plant balance, additions, retirements, transfers and adjust-
9 ments, and the ending plant balance derived for each activity year to the official
10 plant records of the Company. Forecasted plant and reserve activity could not be
11 reconciled to any official plant records of the Company.

12 **Q. DID FOSTER ASSOCIATES CONDUCT A STATISTICAL LIFE ANALYSIS**
13 **FOR CORPORATE ASSETS OPERATIONS?**

14 A. Yes, we did. As discussed in Schedule REW-4, all plant accounts were analyzed
15 using a technique in which first, second and third degree polynomials were fitted
16 to a set of observed retirement ratios. The resulting function can be expressed in
17 terms of a survivorship function, which is numerically integrated to obtain an es-
18 timate of the average service life. The smoothed survivorship function is then fit-
19 ted by a weighted least-squares procedure to the lowa-curve family to obtain a
20 mathematical description or classification of the dispersion characteristics of the
21 data. Service life indications derived from the statistical analyses were blended
22 with informed judgment and expectations about the future to obtain an appropri-
23 ate projection life curve for each plant category.

1 Without exception, service life indications were indeterminate from a statistical
2 analysis of the available activity years. Much of the plant activity over the period
3 1999–2002 consisted of transfers, adjustments, and several large retirements
4 associated with the formation of the Corporate Assets business unit. Service life
5 indications were generally much shorter than either experience or the anticipated
6 future use of the assets would suggest. Absent meaningful indications from the
7 analysis of historical retirement activity, the service-life statistics recommended in
8 this study were based largely on judgment and a consideration of the parameters
9 approved for similar assets managed by other Aquila business units.

10 **Q. DID FOSTER ASSOCIATES CONDUCT A NET SALVAGE ANALYSIS FOR**
11 **CORPORATE ASSETS OPERATIONS?**

12 A. Yes, we did. A traditional, historical analysis using a five-year moving average of
13 the ratio of realized salvage and removal expense to the associated retirements
14 was used in the study to a) estimate a realized net salvage rate; b) detect the
15 emergence of historical trends; and c) establish a basis for estimating a future
16 net salvage rate. Cost of removal and salvage opinions obtained from Aquila op-
17 erating personnel were blended with judgment and historical net salvage indica-
18 tions in developing estimates of the future.

19 Account 390001 (Structures and Improvements) is the only account for which net
20 salvage has been recorded. Salvage proceeds resulted from the sale of infra-
21 structure improvements on developable land. Foster Associates was advised by
22 Aquila that any future interim salvage from Corporate Assets will, most likely, be
23 offset by removal expense. Accordingly, a future net salvage rate of zero percent

1 is recommended for all Corporate Asset accounts.

2 The average net salvage rate for Account 390001 was estimated using direct dol-
3 lar weighting of historical retirements with the historical net salvage rate, and fu-
4 ture retirements (*i.e.*, surviving plant) with the estimated future net salvage rate.

5 **Q. DID FOSTER ASSOCIATES CONDUCT AN ANALYSIS OF THE RECORDED**
6 **DEPRECIATION RESERVE FOR CORPORATE ASSETS OPERATIONS?**

7 A. Yes, we did. Statement C (page 19) of Schedule REW-4 provides a comparison
8 of the computed and recorded reserves forecasted for Corporate Assets – MPS
9 on December 31, 2002. The recorded reserve is \$2,051,206, or 3.9 percent of
10 the depreciable plant investment. The corresponding computed reserve is
11 \$14,280,435 or 27.1 percent of the depreciable plant investment. A proportionate
12 amount of the measured reserve imbalance of \$12,229,229 will be amortized
13 over the composite weighted-average remaining life of each rate category.

14 Statement C (page 26) of Schedule REW-4 provides a comparison of the com-
15 puted and recorded reserves forecasted for Corporate Assets – SJLP on De-
16 cember 31, 2002. The recorded reserve is \$697,985, or 4.1 percent of the
17 depreciable plant investment. The corresponding computed reserve is
18 \$4,718,586 or 27.6 percent of the depreciable plant investment. A proportionate
19 amount of the measured reserve imbalance of \$4,020,601 will be amortized over
20 the composite weighted-average remaining life of each rate category.

21 **Q. IS FOSTER ASSOCIATES RECOMMENDING A REBALANCING OF DEPRE-**
22 **CIATION RESERVES FOR CORPORATE ASSETS?**

23 A. Yes, we are. A redistribution of recorded reserves is appropriate for Corporate

1 Assets. Although recorded reserves have been maintained by primary account,
2 these reserves were largely ignored in the development of the currently used
3 whole-life accrual rates. Depreciation rates currently used for Corporate Assets
4 allocated to Missouri were approved by the Missouri Public Service Commission
5 pursuant to a Stipulation and Agreement in consolidated Case Nos. ER-2001-672
6 and EC-2002-265 (Agreement dated February 5, 2002). The rates adopted for
7 Corporate Assets were established by negotiations and compromise without
8 specifying the projection curve and reserve ratios contemplated in the settled
9 rates.

10 The failure to address prior reserve imbalances produces an added dimension of
11 instability in accrual rates beyond the variability attributable to the parameters es-
12 timated in the current study. A redistribution of the recorded reserve is neces-
13 sary, therefore, to develop an initial reserve balance for each primary account
14 consistent with the age distributions and estimates of retirement dispersion de-
15 veloped in this study. Reserves should also be realigned in this study to reflect
16 implementation of the vintage group procedure.¹

17 A redistribution of the recorded reserve was achieved for Corporate Assets by
18 multiplying the calculated reserve for each primary account within the general
19 function by the ratio of the function total recorded reserve to the function total
20 calculated reserve. The sum of the redistributed reserves within the general func-
21 tion is, therefore, equal to the function total recorded depreciation reserve before

¹Depreciation reserves allocated to Missouri are adjusted for differences in the accrual rates prescribed in Missouri and those currently used for all other jurisdictions and non-regulated business units. The reserve adjustment is the cumulative difference in accruals resulting from the application of unique depreciation rates in Missouri. Reserve adjustments are shown on Statement C of Schedule REW-4.

1 redistribution.

2 **Q. WOULD YOU PLEASE DESCRIBE THE DEPRECIATION SYSTEM**
3 **CURRENTLY APPROVED BY THE COMMISSION FOR CORPORATE**
4 **ASSETS?**

5 A. Aquila is presently using a depreciation system composed of the straight-line
6 method, broad group procedure, whole-life technique. The level of asset group-
7 ing identified in the broad group procedure is the total plant in service from all
8 vintages in an account. Each vintage is estimated to have the same average ser-
9 vice life. The formulation of an account depreciation accrual rate using the
10 straight-line method, broad group procedure, whole-life technique is given by:

11
$$\text{Accrual Rate} = \frac{1.0 - \text{Average Net Salvage Rate}}{\text{Average Life}}.$$

12 **Q. IS FOSTER ASSOCIATES RECOMMENDING A CHANGE IN THE DEPRECIA-**
13 **TION SYSTEM FOR CORPORATE ASSETS?**

14 A. Yes, we are. It is the opinion of Foster Associates that the objectives of deprecia-
15 tion accounting can be more nearly achieved using the vintage group procedure
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17 which each vintage is estimated to have the same average service life, consid-
18 eration is given to the realized life of each vintage when average service lives
19 and remaining lives are derived using the vintage group procedure. The vintage
20 group procedure distinguishes average service lives among vintages and com-
21 posite life statistics are computed for each plant account. The formulation of an
22 account accrual rate using the straight-line method, vintage group procedure,
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$$Accrual\ Rate = \frac{1.0 - Reserve\ Ratio - Future\ Net\ Salvage\ Rate}{Remaining\ Life}$$

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2 **Q. WHAT IS THE RELATIONSHIP BETWEEN A WHOLE-LIFE RATE AND A**
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10 serve imbalance over the composite weighted average remaining life of a rate
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13 where both the computed reserve and the recorded reserve are expressed as ra-
14 tios to the plant in service.

15 Unlike the currently prescribed whole-life rates in which reserve imbalances are
16 addressed by the presence of compensating deviations in the estimated average
17 service life of each vintage, the remaining-life technique provides a systematic
18 amortization of these imbalances over the composite weighted average remain-
19 ing life of a rate category. A permanent excess or deficiency will be created in the
20 depreciation reserve by a continued application of the whole-life technique if ser-
21 vice life deviations are not exactly offsetting. The potential for a permanent re-
22 serve imbalance can be eliminated by an application of the remaining-life

1 technique.

2 **Q. WOULD YOU PLEASE SUMMARIZE THE DEPRECIATION RATES AND**
3 **ACCRUALS FOSTER ASSOCIATES RECOMMENDED FOR CORPORATE**
4 **ASSETS IN THE 2003 STUDY?**

5 A. Table 4 provides a summary of the changes in annual depreciation rates and
6 accruals applicable to Corporate Assets devoted to MPS operations.

Function	Accrual Rate			2003 Annualized Accrual		
	Present	Proposed	Difference	Present	Proposed	Difference
General Plant	1.39%	11.86%	10.47%	\$732,797	\$6,256,676	\$5,523,879

TABLE 4. 2003 CORPORATE ASSETS – MPS RATES AND ACCRUALS

7 The composite accrual rate recommended for MPS operations is 11.86 percent.

8 The current equivalent rate is 1.39 percent. The recommended change in the
9 composite rate is an increase of 10.47 percentage points.

10 A continued application of rates currently adopted for MPS would provide annual-
11 ized depreciation expense of \$732,797 compared to an annualized expense of
12 \$6,256,676 using the rates developed in this study. The proposed expense in-
13 crease is \$5,523,879. Of this increase, \$1,985,795 represents amortization of a
14 \$12,229,229 reserve imbalance. The remaining portion of the increase is attrib-
15 utable to recommended changes in service life parameters.

16 Table 5 provides a summary of the changes in annual depreciation rates and ac-
17 cruals applicable to Corporate Assets devoted to SJLP operations.

Function	Accrual Rate			2003 Annualized Accrual		
	Present	Proposed	Difference	Present	Proposed	Difference
General Plant	1.41%	11.97%	10.56%	\$241,203	\$2,046,124	\$1,804,921

TABLE 5. 2003 CORPORATE ASSETS – SJLP RATES AND ACCRUALS

18 The composite accrual rate recommended for SJLP operations is 11.97 percent.

1 The current equivalent rate is 1.41 percent. The recommended change in the
2 composite rate is an increase of 10.56 percentage points.

3 A continued application of rates currently adopted for SJLP would provide annu-
4 alized depreciation expense of \$241,203 compared to an annualized expense of
5 \$2,046,124 using the rates developed in this study. The proposed expense in-
6 crease is \$1,804,921. Of this increase, \$663,511 represents amortization of a
7 \$4,020,601 reserve imbalance. The remaining portion of the increase is attribut-
8 able to recommended changes in service life parameters.

9 **Q. DOES THIS CONCLUDE YOUR DIRECT TESTIMONY?**

10 A. Yes, it does.

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