1	Page 1
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5	AUDIO RECORDING
6	THE STATE OF THE MISSOURI PUBLIC SERVICE COMMISSION
7	VS.
8	I-70 MOBILE CITY, INC., dba I-70 MOBILE CITY PARK
9	
10	CASE NO. WC-2022-0295
11	JUNE 7, 2023
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15	
16	(Due to the quality of the recorded media, portions
17	were unable to be transcribed and include inaudible
18	portions. The transcript may also include
19	misinterpreted words and/or unidentified speakers.
20	The transcriber was not present at the time of the
21	recording; therefore, this transcript should not be
22	considered verbatim.)
23	
24	TRANSCRIBED BY: MELISSA LANE
25	



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(Silence in audio.)
 1
                            Okay. Kayla, if you want to go
 2
                THE COURT:
 3
    ahead and hit record.
 4
                KAYLA KLIETHERMES: Just started it.
 5
                            Okay. We will go on the
                THE COURT:
             Good afternoon.
 6
    record.
                              It is now 1:30 p.m.,
 7
    June 7th of 2023. The commission has set aside this
 8
    time today for a motion hearing in the matter of the
 9
    staff of the Missouri Public Service Commission,
10
    complainant, versus I-70 Mobile City, Incorporated,
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    doing business as I-70 Mobile City Park, respondent.
12
    And this is case number WC-2022-0295, and the motion
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    hearing today is on the motion to compel answers to
14
    certain data requests and I-70 Mobile Park's
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    opposition thereto.
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                Because of the court reporter shortage,
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    we've had difficulty scheduling court reporters.
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    there going to be witnesses for this hearing?
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                                 I don't have any.
                MS. KERR:
                           No.
20
                           I don't have any witnesses.
                MS. BELL:
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                THE COURT:
                            Okay.
                                   What I'm going to do is,
22
    we are recording this hearing and that recording will
23
    then be transcribed; okay?
24
                MS. KERR:
                           Okay.
25
                            All right. My name is John
                THE COURT:
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- Page 3 1 I'm the regulatory judge presiding over this Clark. 2 hearing today, if I didn't say that already. And I'm 3 going to ask counsel to enter their appearance for the record. 4 My name is Carolyn Kerr, I'm 5 MS. KERR: counsel for the Public Service Commission. 6 7 Thank you, Ms. Kerr. THE COURT: And on behalf of I-70 Mobile City Park? 8 9 And Stephanie Bell with Ellinger MS. BELL: Bell on behalf of I-70 Mobile Homes, and I've also got 10 11 Annaleigh Hobbs, who is a law student at Mizzou who is 12 joining us on the call as well. Thank you. 13 That is fine. Hope she THE COURT: Okay. 14 enjoys this proceeding. 15 Okay. Is there anything I have to take up 16 before we go into arguing the motion? Are there any 17 preliminary matters, staff? 18 MS. KERR: I don't think so. 19 THE COURT: I-70 Mobile City Park. 20 Your Honor, I just wanted to MS. BELL: 21 make sure you received the five exhibits that I 22 e-mailed over this afternoon.
- THE COURT: I received a dropbox that I was
 unable to access, but then you had sent over -- it
 looks like one, two, three, four -- and a -- yes. I

- 1 have them, and it appears that I can access those. 2
- MS. BELL: Okay.
- 3 THE COURT: So...
- 4 MS. KERR: I was able to access them as
- 5 well.
- 6 THE COURT: Okay. All right.
- 7 staff's motion, and since no party is presenting,
- 8 staff, you can go ahead with your argument.
- 9 MS. KERR: Thank you.
- 10 Staff filed this motion to compel answers
- 11 to certain data requests to tie up some final loose
- 12 ends in this case. We're trying to get as much
- 13 information as we can to adequately respond to I-70
- 14 Mobile City Park's motion for summary determination
- 15 and finalize discovery.
- 16 Unfortunately, I-70's failed to delay or
- 17 refuse to proceed certain requests and documents
- 18 making this motion necessary. We've tried getting
- 19 this information multiple times in many different ways
- 20 without filing anything with the commission, but as we
- 21 discussed and made clear in our discovery conference
- 22 back in March and in my written motion, we've had
- 23 little success. A motion does not even ask for much
- 24 It actually asks for I-70 to do more information.
- 25 what they're required to do and obligated to do which

- 1 is to update information and answer discovery
 2 requests.
- In my motion, I asked for updated responses
 to five DRs. Since the filing of my motion, back in
 April, counsel for I-70 actually responded with
 updates to two of them. Specifically DR numbers 19
- So we -- so we're here today three months

 later in June, only asking for updates to three DRs,.

 Specifically DR numbers 1442 and 44.
- 11 THE COURT: 1442 and 44?

and 20 on April 27th.

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Correct. Originally, DR number MS. KERR: 14 asked for an explanation of -- asked for an explanation of the billing process for water and sewer service provided to I-70 tenants and for five years of In July of '22, I-70 only produced customer bills. A sample bill, a billing history for five documents. three months of 2020, a software ledger from a billing program, and one showing water usage for October 2020 to June 2021, and a summary of I70's billing and payment of utility service from 8/2020 to June 2021. Their argument was a five years of documents was overly broad and burdensome. And that the staff and commission doesn't need to see all the bills to determine whether I-70 is engaging in the unlawful

Т	provision of water and sewer sewer services to the
2	public for gain. I-70 is making the relevancy
3	determination for the commission as to what documents
4	you need to see to make your legal conclusion. My
5	motion to compel, however, narrowed what staff was
6	asking for to copies of bills dated July 1st, 2022 to
7	the present. Basically, 11 months of bills instead
8	of five years of bills. We agree five years of bills
9	are a lot of documents, so we decided to narrow our
10	motion to ask for information about what I-70 Mobile
11	City Park is doing now. What is their current state
12	of business? That question is very relevant to the
13	question before the commission, and I-70 has a duty to
14	provide the staff with that information and fully and
15	completely answer DR number 14. At least the updated
16	request which is to provide copies of all customer
17	tenant bills for water and sewer services dated
18	July 20th July 1st, 2022, to the present. And
19	because they answered DR numbers 19, and 20 we know
20	that's that's 56 tenants, 56 water bills for water,
21	56 bills for sewer, and then with regard to DR number
22	42, that DR asked for copies of all water bills I-70
23	received from the public water district for the past
24	five years. Staff wanted to see how much I-70 was
25	being billed by the water company before calculated



1	the bills it sent out to its tenants, basically to see
2	what the gain was. The markup was between what they
3	pay the water company and what they charge their
4	customers. In July '22, I-70 responded that they
5	didn't it didn't have any bills to calculate tenant
6	bills, but nevertheless, attached one year's worth of
7	water bills from Bates City, Missouri, June 2020 to
8	June 2021. Again, I-70 argued that five years of
9	information was overbroad and burdensome and that one
10	year's worth of bills was sufficient information for
11	staff and the commission. Again, my motion to compel
12	narrowed the request for water bills to to the year
13	July 1st, 2022, to the present. It's not I-70's place
14	to determine what's relevant or sufficient for the
15	commission to make a decision. Staff asked for the
16	information in a DR in accordance with the rule. The
17	information requested by staff is relevant. Staff is
18	entitled to get the documents requested, and I-70 has
19	a duty to provide the staff with that information and
20	fully and completely answer DR number 42, at least the
21	updated request which are copies of all water bills.
22	I-70 received from the public water district or Bates
23	City, wherever it's getting its water dated July 1st,
24	2022 to the present, and finally, my original DR44 or
25	the staff's original DR44 asked for copies of all



- 1 lease agreements or contracts between I-70 Mobile City
- 2 and its tenants that were in effect in July of 2022.
- 3 | The date that DR was issued. I-70 sent no actual
- 4 leases or contracts in response to that DR. Instead,
- 5 | it referred staff to copies of sample arguments it
- 6 provided in DR number 16 and objected to the DR saying
- 7 | the request was overbroad, burdensome, duplicative,
- 8 and cumulative. Again, I-70 decided that relevancy of
- 9 the information for the commission and the staff for
- 10 | itself when it failed to answer and provide the
- 11 | documentation. Again, that's not the parties' role in
- 12 | this case. The judge and the commission determine
- 13 questions of law, i.e., relevancy of facts to the law,
- 14 | not the complainant, not the respondent.
- To date, no copies of leases between the
- 16 | actual tenants and I-70 have ever been provided to
- 17 | staff as requested by the language of DR number 44.
- 18 | Staff is entitled to copies of these documents.
- 19 | They're relevant to the question of whether I-70 is
- 20 | providing water or sewer or utility service to its
- 21 | tenants for gain and are likely to lead to discovery
- 22 of admissible evidence. The language of the lease
- 23 | documents may state how or give information about how
- 24 | the tenants are billed for their utility service.
- 25 | Staff does not know that because I-70 has chosen on

- 1 their own to not give the staff the requested
- 2 | documents. I-70 doesn't have the right to make that
- 3 | relevancy determination. Because I-70's response to
- 4 DR number 44 was insufficient and requires a full and
- 5 complete answer, I-70 has a duty to provide the staff
- 6 with copies of those lease agreements or contracts
- 7 between I-70 and its tenants that are currently in
- 8 effect.
- 9 According to I-70's most recent response to
- 10 DR's 19 and 20, like I said earlier, there are 56
- 11 | water and sewer tenants at the I-70 Mobile City Park.
- 12 | Therefore, there should be 56 lease agreements.
- 13 | That's 56 bills for water and sewer services for the
- 14 past 11 months. I don't think that's burdensome or
- 15 overbroad. That's information that's requested --
- 16 | is -- information commonly requested to determine
- 17 | whether an entity's operating as a utility.
- 18 The central issue in this case is whether
- 19 | I-70 is providing water and sewer services to the
- 20 | public for gain and whether it's acting as a public
- 21 utility. Those documents are directly relevant and
- 22 | will likely lead to the admission of evidence that
- 23 | will answer those questions. Therefore, I-70 should
- 24 | be compelled to provide the documents to staff without
- 25 | further delay. Thank you.



Audio Transcription June 07, 2023 Page 10 1 THE COURT: Thank you. 2 I'm going to ask you a few questions now. 3 MS. KERR: Sure. Some of them I think I know the 4 THE COURT: 5 answers to, but all the same, I want to keep the 6 record as clear as possible. 7 MS. KERR: Sure. Now you indicated as to DR14 THE COURT: 8 9 that the original request was for five years' worth of 10 bills and the commission -- or not the commission, I'm 11 sorry, staff paired that back to request for -- for 12 just shy of one year's worth of bills; is that 13 correct? 14 Right. July 1st, 2022, to the MS. KERR: 15 present. 16 Okay. And is that -- that same THE COURT: 17 thing is true for DR42 which would be bills to I-70 18 from the -- either you'd indicated the public or water 19 district or Bates City, and you're unsure as to which 20 at this point. 21 MS. KERR: Yes. I -- yes. THE COURT: And was that, that was also

- 22
- 23 paired down from a five-year request?
- 24 MS. KERR: Yes.
- 25 Okay. And in a DR44 which THE COURT:



Page 11 requests the tenant leases, was that -- was that also 1 2 for all leases for five years or was that paired to --3 down as well? No. That had asked for current 4 MS. KERR: 5 leases. 6 THE COURT: Current only. 7 MS. KERR: Yes. Okay. I believe you said that. THE COURT: 8 9 I'm sorry, I didn't --10 MS. KERR: That's okay. 11 Now, why do you believe -- why THE COURT: 12 do you believe that these bills will lead to 13 admissible evidence? 14 Well, it will show if -- the MS. KERR: 15 bills might show what -- if there's any extra charges 16 added to the water or the sewer bills whether there's 17 any extra fees. It'll show what -- it might show 18 whether the -- the rent is charged separate from 19 the -- the water or the sewer charge. You don't know. 20 What we -- were given of sample leases that may or may 21 not be used currently. We don't have -- we don't know 22 what's actually being used. And to look at what's 23 actually being used might let us know what -- what 24 I-70's actually doing. 25

Okay. In regards to DR42, same

THE COURT:

Page 12 1 question, why do you believe that bills from the 2 public water district or Bates City would lead to 3 admissible evidence? Well, depending on what the bill 4 MS. KERR: 5 is from the water district, and what the bills are that the -- the tenants are paying, you know, is there 6 7 a -- an added fee that the tenants are paying in 8 addition to what their -- what is actually being 9 charged for water? For example, is water -- is a charge of water \$50, and then the tenants are being 10 11 charged \$60? What is that extra \$10 for? Is that --12 that would go to whether I-70's charging extra and 13 obtaining a gain for that, you know, is acting as a 14 utility because they are charging extra for the 15 service for water service. Or for sewer service. But 16 we don't know that without looking at the bills. 17 THE COURT: Okay. And same question in 18 regards to the leases, how do you believe that those 19 are going to lead to admissible evidence? 20 Well, the leases might show --MS. KERR: there might be some language in the leases that talk 21 22 about how they're going to be billed for utilities, 23



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1 they're -- how they might be responsible for -- for 2 each charge that's -- that's part of their rent. 3 THE COURT: Okay. Now, I appreciate that staff has paired these down, and when I'm faced with a 4 5 question of whether or not something is overly broad or whether it is burdensome, I generally ask myself 6 7 what is a sufficient level of -- of discovery to 8 accomplish what it is that the party is trying to 9 accomplish. Is it staff's belief that this is the 10 minimum -- the minimum answers to discovery that would be sufficient for those DRs? 11 12 MS. KERR: I think this would show that --13 I think this would show enough to see how they've been 14 acting. I think a year would -- would give a good 15 snapshot. 16 THE COURT: Would six months give a good 17 snapshot? You may not know the answer to that. 18 MS. KERR: I -- I don't know. 19 THE COURT: Okay. So... 20 And then I think --MS. KERR: 21 THE COURT: You believe --22 MS. KERR: I believe --23 THE COURT: -- that a year would be 24 sufficient level? 25 MS. KERR: Yes.

THE COURT: So you indicated they already 1 2 answered DR19 and 20. Or -- now 19 and 20, are those 3 updates or answers? 4 MS. KERR: Those were up -- we asked for 5 updated information to find out what -- because the answer -- the answer that we had for 19 and 20 was as 6 7 of -- was originally as of June of '22, and so we 8 asked, you know, what -- what's the number of tenants 9 currently, and they responded with April 2023, how 10 many tenants they had currently. So that's --11 THE COURT: Bear with me just a moment. 12 MS. KERR: Sure. 13 Okay. Ms. Bell. THE COURT: Sure. I will go through, since 14 MS. BELL: 15 I think we've agreed that there is no longer a dispute 16 as to DR19 or 20, so I will forego arguments on that, 17 but starting with DR14, I think we need to back up 18 just a little bit. A little bit of background about I-70. 19

It's a small company, as Ms. Kerr indicated in response to DR's 19 and 20, I-70 indicated they've got about 50 tenants taking water or sewer service. we're not talking about a -- Ameren, a huge organization, that has unlimited staff and resources. In fact, I-70 has no employees and has two owners who

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- both live out of state, so when we're talking about burden on a small business, I think we need to keep that in mind that any additional discovery that would be required would require significant travel, and it's not like, you know, there's just someone sitting there waiting to pull records in this type of entity, so it's different than a lot of cases that I, at least, personally, see at the PSC.
 - In addition, I-70 received a questionnaire from the PSC and that was back in 2021, and they were just inquiring about I-70's operations. There was no complaint on file at that point. And at that time this was in April of 2021. And in that time, they had asked a number of questions and asked for a number of documents which I-70 happily and voluntarily provided records, many of which we are at issue today. And so if you could imagine in April of 2021, what I think the PSC -- I think the staff had asked for about a year of a lot of these records, so in general, I-70 provided backing up from, you know, records from 2020 and 2021, in an attempt to explain to the staff how I-70 was operating, so they pulled all these records back when they first were asked in 2021. Nothing happened for a number of months due to, I think, staff turnover and other internal issues, so ultimately,

- 1 | there was a lack of communication, I think, between
- 2 | 2021 until around December of that year. And it -- it
- 3 | resulted with a complaint being filed in April, I
- 4 think of 2022, so almost a year delay.
- 5 So when we're talking about Ms. Kerr had
- 6 said that she thinks a year of documents is sufficient
- 7 and that's really what I-70 has already provided, what
- 8 the staff wants is, they want a different year of
- 9 documents, and that's why you have the exhibits in
- 10 | front of you, so if we look at -- if we look at DR14
- 11 and what was actually provided, I think Ms. Kerr
- 12 described it as five documents, but it's actually 120
- 13 pages of documents.
- 14 THE COURT: What -- what exhibit are we
- 15 | starting with here so that I can catch up?
- MS. BELL: Exhibit one.
- 17 THE COURT: Exhibit 1.
- 18 MS. BELL: Uh-huh. And I think Ms. Kerr
- 19 | indicated, you know, it's just 56 bills. If there's
- 20 | 56 tenants, then it's 56 bills, but actually, it's 56
- 21 | bills times every month. They're monthly bills, so it
- 22 | would be 56 times 11 or 12. I think at one point she
- 23 | said 11 months, so that's not just 56 bills. It's
- 24 quite a lot. And if we go through the answer here,
- 25 and I think I'm on --

1 THE COURT: Which DR are we talking about?

2 | Are we talking about 44?

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3 MS. BELL: 14. Exhibit 1.

4 THE COURT: I see it.

In the first response, we MS. BELL: provided a lengthy narrative about how the bills are produced, and in the last paragraph, we say once the number's calculated the bill posts to the tenant portal. And so these bills are not mailed out. tenants log in and basically, their end of it, they can download what looks like a bill from their end, and then they -- then they pay it. So not only, you know, we do not have -- we do not mail these out, and we do not have hard copies sitting in a file room somewhere of these bills. They're all through a program, some software. And so what we did provide -and so a basic tenant of discovery is, you're not -you aren't required to provide document -- you aren't required to make up documents that you don't have, and so these documents are -- are through a portal that can be pushed out through the system but aren't currently in existence anywhere in what -- in paper form or PDF form. You would actually have to go in to each client to each month and download out of that

portal which is very burdensome for my client when

- Page 18
- 1 you're talking about 56 times 12. So what we did try
- 2 | to -- but we tried to provide -- and again, this was
- 3 provided in 2021, so if we turn to page 8 of the PDF,
- 4 | you see a sample bill and what that is, is when the
- 5 tenant goes into the portal.
- THE COURT: (Inaudible).
- 7 MS. BELL: I'm sorry?
- 8 THE COURT: Pages aren't numbered, so I
- 9 have to -- all right. You said page 8?
- MS. BELL: Yes. It should say --
- 11 THE COURT: Including the first page,
- 12 | that's including.
- 13 MS. BELL: The PDF numbers in the document,
- 14 | so you should see a statement at the top.
- 15 THE COURT: Got it.
- 16 | MS. BELL: Okay. And that is a sample
- 17 | bill. So if the tenant goes into the portal and
- 18 | clicks, I want to view my bill, this is -- this is
- 19 | what's shown, but essentially, it's a shell that is
- 20 | pulling these numbers from the computer program into
- 21 | the (inaudible) and Ms. Kerr said the reason why they
- 22 | want to view the statements is to know how much I-70
- 23 | is charging, and if it's marked up at all. And so
- 24 | this is a sample showing this is what -- this is what
- 25 | it looks like. This is how those numbers pull into

- 1 the bill. And if you want to know what the rate
- 2 | that's being charged, if you look down in the comment
- 3 | box, the bill shows this comment box water usage times
- 4 this rate, sewer usage times this rate, and so -- you
- 5 know, here's the other details, and that's the same
- 6 for every bill. It's just, you know, the numbers
- 7 change slightly due to whatever you're using. So
- 8 | that -- you know, she's trying to calculate what
- 9 | I-70 is actually charging. This is evidence of that.
- If we turn to the next page, there are
- 11 | Excel billing histories for that same kind of mid
- 12 | -20 -- mid-2020 to mid-2021, and again, it's showing
- 13 | the meter readings, the usage and what the bill is.
- 14 | The water bill, the sewer bill, and the combined bill.
- 15 | And those are Excel histories, and there's a number of
- 16 pages of those. The other documents that are
- 17 provided, if you go to what is page 34 in the Excel
- 18 document, you see a charge detail. And again, when
- 19 | you have these --
- 20 THE COURT: Hold on. Just a second. I
- 21 want to get there. Okay.
- MS. BELL: When you have these computer
- 23 | systems, they allow you to run certain reports, and so
- 24 | that's what I-70 was trying to do. I'm going to run a
- 25 report that shows all the charges for that time period

- 1 to show them this is what's going out on the bills.
- 2 | And that's -- so you have it for every month by
- 3 | customer for that entire period. If we flip again
- 4 | back to page 82.
- 5 THE COURT: Okay. Wait a second.
- 6 MS. BELL: Uh-huh.
- 7 THE COURT: Okay.
- 8 MS. BELL: You can see there's a report
- 9 | that's called Utility Historical Consumption, so for
- 10 | the same period, it is pulling those readings, the
- 11 previous readings, the consumption, the charge, the
- 12 post date, and the account number, and again, that's
- 13 | everything that would appear on the bill. It's just
- 14 | in the format that the portal spits it out in, and
- 15 | that's for -- that's for that period, you see, 10/1/20
- 16 to 10/31/20, and I think actually, it -- it goes into
- 17 | 2021, and I think -- I think the really important
- 18 | document is the last two pages. And this was the
- 19 | final document that was provided in response to 14,
- 20 | and that's something that when the -- the staff first
- 21 | inquired about, again, precomplaint and asked I-70
- 22 | what's going on. They took all this -- I-70
- 23 | voluntarily took all of this data and created this
- 24 | document to try to explain, here's how that -- all
- 25 | that works together, so what you see is --



Page 21 1 THE COURT: What page are we on now? 2 MS. BELL: So 119. It's the last two pages 3 of what was produced. Here in Exhibit 1. 4 THE COURT: There's also -- you said 92? 5 MS. BELL: I have 119. 6 THE COURT: Okay. Sorry. Bear with me. 7 That's this colorized table. Okay. I see it. 8 MS. BELL: Uh-huh. And that's a summary 9 that was created by I-70 to try to make sense of all 10 of this computer reporting out of this portal, and 11 they've summarized by month for a year of, here's the 12 usage, here's how much we pay for the water, here's 13 how much the tax was. So you'll note this also summarizes the Bates City bills, that's that the first 14 15 chart, shows the price, the tax, and how much they 16 paid. If you go down to the next box, you're looking 17 at what they billed the tenants by month, and what the 18 tenants paid, and what the tenants didn't pay. And that first box is for water and -- and the second box 19 20 is for sewer. 21 And so you're seeing basically they 22 summarized all of the previous -- I don't know -- 150 23

pages of -- from the portal in an attempt to show what's going on at the PSC.

So, again, what Ms. Kerr said what's



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- 1 important to her is, what's the mark-up, are they
- 2 | marketing it up, and you can see here exactly what's
- 3 going on.
- 4 THE COURT: Okay. You want me to ask
- 5 questions about that now or do you want to go on?
- MS. BELL: Let's -- we can address those
- 7 now.
- 8 THE COURT: Okay. I'm familiar that -- you
- 9 | know, that they -- at least discovery rules, you are
- 10 | correct, do not require you to create a document or
- 11 | something that does not exist, but that doesn't
- 12 | relieve people from providing copies of things that
- 13 | they already have or that they can access.
- 14 So let me ask this. Can the tenants
- 15 | individually download their bills? Are they capable
- 16 of downloading and printing out their bill?
- 17 MS. BELL: Are the tenants -- I believe so.
- 18 | I think they can get into their portal and access
- 19 | their past billing history.
- 20 THE COURT: And is your client able to get
- 21 | in there and print out individual bills? I understand
- 22 | the argument that would -- with a minimum of 616 of
- 23 | them, for 56 tenants, that's a lot, but is I-70 even
- 24 | capable of doing that?
- 25 | MS. BELL: I believe -- I -- I don't think



- 1 printing them out is the right term. Like, they're
- 2 | not sitting in a file folder where bills exist and we
- 3 | can just print them out. We would have --
- 4 THE COURT: I didn't gather that to be the
- 5 case. I gather that this is some sort of software,
- 6 but I would have to think that, that for the
- 7 | individual tenant's records as well as assuming I-70
- 8 Mobile City Park is paying taxes for those records as
- 9 | well that you would be able to access those.
- 10 MS. BELL: You can go in and click, like,
- 11 | publish or download. It would then create that
- 12 | invoice that the tenant sees, then you can save it,
- 13 and print it, but right now it doesn't exist.
- 14 THE COURT: And those individual -- those
- 15 | individual invoices, do those show a breakdown of
- 16 charges such as, you know, this is the charge for
- 17 rent, pad rent, this is the charge for water, sewer,
- 18 | cable, whatever you have; is that -- is that -- can
- 19 the customer print out something that would resemble a
- 20 | bill from this portal?
- MS. BELL: That would be page 8 from the
- 22 | statement.
- 23 THE COURT: That was that system,
- 24 approximately, that you had talked about before?
- MS. BELL: Uh-huh.



1	THE COURT: Let me go there again. So this
2	is what an if an individual customer printed out
3	their bill, this is what they would see?
4	MS. BELL: Correct.
5	THE COURT: Okay. Bear with me just a
6	second. I had another thought, but I lost it
7	momentarily.
8	Now you understand that you'd indicated
9	this was all provided a lot of this was provided
10	prior to the complaint; is that correct?
11	MS. BELL: It was provided at that time,
12	and then it was also provided in response to the DR.
13	So all of this if you turn to page let's see.
14	Page 7 6 and 7, right before the sample bill,
15	you'll see our response on July 7th, 2022, and the
16	second page says, see the following produced with this
17	response. And all of that all of this, 150 pages,
18	was provided back in July. It was provided again. We
19	had previously provided it, but we provided it
20	again again, with the thought being, we've given
21	this to you, we'll give it to again, but you're
22	requiring us to go in and and do a different year.
23	It's the same information. It's what we have.
24	THE COURT: And I'm not an engineer or
25	anything like that, so. There are a large parts of



- 1 utilities that are complete mysteries to me. I see
- 2 | this thing at the bottom, water usage times and gives
- 3 | a number and sewer usage times, and it gives a number.
- 4 But I don't know anything about those numbers. It
- 5 doesn't say, you know, gallons per minute. It
- 6 provides no units whatsoever. Or no explanation of
- 7 | what -- I'm sorry, it provides no unit -- explanation
- 8 of what units correspond to those numbers.
- 9 MS. BELL: Right. And so if you were to go
- 10 to the meter readings and the usage, I want to say --
- 11 | it's obvious, once you start doing the math, I think
- 12 | it's -- I think it's -- it's in tens of gallons;
- 13 | right? I think you, basically, remove the thousand,
- 14 but you see this usage, 561, 561, and you then see the
- 15 amount. Once you do the multiplication, it's on
- 16 there, and if you go to --
- 17 | THE COURT: That's the Excel?
- 18 MS. BELL: Yeah.
- 19 | THE COURT: Where it says gallons?
- 20 MS. BELL: Correct. There you go. And so
- 21 | I think they just dropped the zero actually on the
- 22 | bill, which I think when we go into the Bates City
- 23 | water bill, you'll see also that they don't put the --
- 24 | the extra zero on the end.
- 25 THE COURT: You said there are two owners,

- 1 | and they reside out of state?
- MS. BELL: Correct.
- 3 | THE COURT: Who collects the bills for
- 4 | these?
- 5 MS. BELL: The tenants play online through
- 6 | the portal.
- 7 THE COURT: So everything is done through
- 8 | the portal?
- 9 MS. BELL: There's an office -- and I think
- 10 | you can -- you can pay at the office, but you know,
- 11 | whether or not -- and who does that, I'm not sure. I
- 12 | believe most people pay through the portal.
- 13 | THE COURT: Is there -- you indicated they
- 14 | have no employees?
- MS. BELL: They do not.
- 16 THE COURT: Is that correct? Who's manning
- 17 | this office?
- 18 | MS. BELL: It is -- they have some
- 19 | independent contractors, but if you think about a
- 20 | mobile home, like an apartment building, many
- 21 | apartment buildings do not have someone sitting in an
- 22 office 24 hours a day.
- 23 THE COURT: Okay. That's noted. And your
- 24 objections to answering DR14 are that it is overly
- 25 | broad and burdensome and not necessary; is that



- 1 | correct?
- 2 MS. BELL: That's one of them. The other
- 3 one is, it's asking for -- if you specifically -- if
- 4 | you look at the objection letter G, it's asking for
- 5 documents that simply do not exist. It's also
- 6 duplicative and cumulative. You know, they want a
- 7 | year, they have a year. You know, now they want a
- 8 different year, but the -- the information that they
- 9 | would need or that -- the commission needs to decide
- 10 this question, and we say in our response, nothing has
- 11 | substantially changed about the business between the
- 12 | time that we produced this and today. We can give the
- 13 | updated reports, but it's just going to be
- 14 | structurally and operationally the same.
- 15 THE COURT: Ms. -- Ms. Kerr, do you have
- 16 | the -- the same PDF open in front of you?
- 17 MS. KERR: Yes.
- 18 THE COURT: And on page 8 of that PDF,
- 19 | are -- is -- are those the kind of billing documents
- 20 | that staff is looking for?
- 21 MS. KERR: Well, this is just one billing
- 22 | document. I mean, it doesn't have anybody's name on
- 23 | it or a unit number. So, you know, I know we can't
- 24 | verify that that's an actual bill to an actual tenant,
- 25 | you know, so perhaps, this is -- you know, this is

- 1 a -- I mean, this looks like a bill that would go out
- 2 | to a tenant, but this is the only bill that was
- 3 provided to us. We asked for all -- a system,
- 4 approximately -- we asked for all the bills to the
- 5 tenants. We got one single bill. And even if they
- 6 provided bills for the year 2020 or 2021, that does
- 7 | not give us -- you know, they can say that nothing's
- 8 changed, but we don't know that. We didn't verify
- 9 that without looking at the bills, the current bills
- 10 | for 2022, number one, and we asked for the bills of
- 11 | all the tenants. We got a single bill with nobody's
- 12 | name on it, no unit on it. So no, this is not
- 13 sufficient. This is not a sufficient answer.
- 14 THE COURT: Okay. Let me -- let me further
- 15 ask that. If it had a unit number, would that be
- 16 | sufficient?
- 17 MS. KERR: Probably. If it had -- yeah.
- 18 | I -- I suppose it would be. If we got more than one
- 19 | bill, so we could, you know -- and if we had the
- 20 | information from Bates City or the public water
- 21 | service.
- 22 THE COURT: That's a different DR. I'm not
- 23 | going to that right now.
- MS. KERR: Right, right. But --
- 25 THE COURT: Let me ask this then. So I see

- 1 here account number, and there's nothing under that.
- 2 | I see unit number. And there's a hashtag, but no unit
- 3 | number. It just says I-70 Mobile City, Incorporate,
- 4 at the top, and what I assume is, the address of the
- 5 park itself. Since the -- both the above and below
- 6 are identical, and there's no -- Ms. Bell, why doesn't
- 7 | this have the unit, the account number or any other
- 8 | information in regard to who?
- 9 MS. BELL: It was meant to be a sample bill
- 10 | as to showing this is how every bill is created, and
- 11 | so it's -- it was meant to be an example. I -- I
- 12 | believe this specific customer information was just
- 13 | redacted, I believe. And -- but what it's meant to
- 14 | show is, if you go to these other pages, where does it
- 15 contain things like unit number or consumption? The
- 16 program pulls in that personal information for each
- 17 | customer.
- 18 THE COURT: Yeah. But without it on this,
- 19 | there's no way to match the -- the sample bill to
- 20 anything, but that's -- that's just a -- that's not
- 21 | really a relevant comment.
- 22 Let me ask this. Hypothetically, if I were
- 23 to agree that as -- as was indicated, the neighborhood
- 24 of 616 bills was overly burdensome or too much to have
- 25 | your client print out. Well, I'm actually going to

- 1 start with Ms. Kerr, and we'll kind of back -- back
- 2 this to you, Ms. Bell.
- 3 Ms. Kerr, if -- if -- I'm trying to think
- 4 of how this could be done, if it could be done. Would
- 5 staff be agreeable to a representative sample of bills
- 6 for the relevant July 1st to present that would
- 7 encompass something smaller than the 616 bills, like
- 8 | 100 bills; would 100 -- I don't know how you would go
- 9 about selecting random bills. I know that's something
- 10 | that utilities sometimes do, but we're in a little bit
- 11 of a different --
- 12 MS. KERR: I think -- I think that -- I
- 13 | think we had -- I think a lesser -- a sampling would
- 14 be fine, 120, 150, I think, would be fine.
- MS. BELL: And Your Honor, can I ask a
- 16 | question?
- 17 | THE COURT: Go ahead.
- 18 | MS. BELL: And I don't know that -- I mean,
- 19 | I quess I don't know whether staff is seeking one
- 20 | customer over many months or just like one
- 21 representative month.
- So, for example, if we agree we have 56
- 23 | tenants right now, you know, could we do one month of
- 24 | all the bills for every tenant, because also if
- 25 | they're seeking -- these are transitory people, so

- 1 even if they picked a customer and they wanted it over
- 2 | 12 months, I don't know that that customer's there for
- 3 | 12 months. So in my mind, if we're going to limit it,
- 4 | it would be more of pick a month, and you can have all
- 5 | the tenants that are taking service that month and
- 6 that would be 55, I think, 56. Where are we at? 64
- 7 MS. KERR: I think we would want a
- 8 representative sample of the year.
- 9 THE COURT: And that makes sense to me as
- 10 | well. I'm listening. I can see -- Ms. Bell, I see
- 11 | your argument that people don't stay there a year all
- 12 the time. And that, that things may change in regard
- 13 to that. I would like -- I would think that there
- 14 | would be a way to do both, that there would be a way
- 15 to provide a few customers that have been there a year
- 16 and provide their complete year-long lineage of bills,
- 17 and at the same time provide a -- a random spattering.
- 18 | So if you had, you know, let's see, talking about, if
- 19 | you had five customers that had been there a year,
- 20 | having their complete bill lineage for that year, and
- 21 | then maybe having a -- a representative month or two
- 22 | sample across; would that be something that would work
- 23 | for staff?
- MS. KERR: I think, so at this point, sure.
- 25 THE COURT: Would that be something -- and

- 1 | I'm not saying this is what I'm going to do. I'm just
- 2 | kind of bouncing around ideas. Would that be
- 3 | something, Ms. Bell, that your client would be able to
- 4 do?
- 5 MS. BELL: If we're talking about five
- 6 | customers for -- you know --
- 7 THE COURT: A year.
- MS. BELL: -- for a year, that -- I mean, I
- 9 | think that's better. I think originally Ms. Kerr
- 10 | wanted everything in 10 days, and I'm not sure we can
- 11 | meet that timeline, with 60 downloads, but we can
- 12 | certainly try.
- 13 THE COURT: I'm less worried about time at
- 14 | this point. I mean, this case has gone for a while.
- 15 | What I'm more worried about is, being sure that every
- 16 | side is -- is getting the discovery that they need to
- 17 do what they need to do, so.
- 18 | MS. BELL: Yeah. And I think we'll get
- 19 | into it when we get into the sample agreements, but in
- 20 our mind, I think what Ms. Kerr is going to want to
- 21 | see is the bills of folks who are receiving water and
- 22 | sewer service, but once we get into the sample
- 23 | agreements, you know, if you're asking me what a
- 24 representative sample is a lot of the tenants at I-70
- 25 | are RV homes or other folks who lease the land who

1	aren't receiving any water or sewer service. And so
2	when we're talking about whether or not you you
3	provide sewer service to the public, I-70 only
4	provides sewer and water service to certain tenants
5	under certain contractual terms. So if we were going
6	to provide a representative sample of our full and
7	complete tenants, it would include folks who are not
8	receiving any water and sewer and are just paying pad
9	rent. I'm happy to provide the water and sewer
10	invoices to Ms. Kerr, but that provides an incomplete
11	picture of the operations at I-70. Now all of that
12	has been explained in other DR responses, that that
13	RV rentals are pretty common and are unaware of any RV
14	park that where they, you know, just rent the land
15	that's ever been you know, had an issue with the
16	PSC, and that's a pretty substantial portion of I-70's
17	business, but we're happy to provide the invoices, you
18	know, where the water and sewer is being provided.
19	THE COURT: And I'm going to tell you right
20	now, Ms. Bell, that I have presided over rate cases
21	that have involved vacation vacation pad rentals,
22	and that for parks that also that serve, you
23	know, semi-permanent residences, permanent residences,
24	who rent for years at a time, and also have also
25	have people that come and just stay the weekend and



- 1 | park their RV on a pad and access the utilities that
- 2 | way. It's not -- I've heard you made an argument a
- 3 | number of times, but I don't think it's unheard of,
- 4 and I have presided over cases involving that.
- 5 MS. BELL: May I --
- 6 MS. KERR: There are several mobile homes
- 7 on that property that are getting water and sewer. So
- 8 | there are plenty of bills for those mobile homes that
- 9 | you'll be able to provide.
- 10 THE COURT: Well, that's what I was getting
- 11 to is, if we're talking about a representative sample,
- 12 | certainly, out of 60 pads, I think you can find five
- 13 | that have stayed there a year or at least close to a
- 14 | year, and likewise, I think a matter of other bills,
- 15 | if a representative sample were to be sufficient for
- 16 | staff's purposes, I would think that that would be
- 17 doable, too, and that would be -- you talked,
- 18 | Ms. Bell, about this being a little bit of a different
- 19 | situation, and this being burdensome because the size
- 20 of the client being out of state, and so I'm trying to
- 21 | keep that in mind here while I look at this. Bear
- 22 | with me. I know I'm speaking in incomplete sentences.
- 23 | I'm aware of that.
- MS. BELL: No. I didn't mean to be unclear
- 25 | earlier with respect to the RVs. I was talking about

- Page 35
- 1 specifically RVs that don't -- that don't hook up to
- 2 any utilities, and there are leases and tenants that
- 3 | are -- that have no access to utilities on the
- 4 property whatever. I understand the RV was hooking up
- 5 to something that -- that's a different story.
- 6 THE COURT: Okay. Thank you. Thank you
- 7 | clarifying that for me.
- 8 All right. I think -- is there anything
- 9 else you wanted to say about DR14, Ms. Bell?
- MS. BELL: No, Your Honor.
- 11 THE COURT: Okay. Let's move on to your
- 12 | objections to DR42.
- 13 MS. BELL: Okay. And in the exhibits that
- 14 | I provided that is labeled as Exhibit 4.
- 15 THE COURT: Okay. Hold on. Wait just a
- 16 | second.
- 17 MS. KERR: I'm sorry, which DR?
- 18 | MS. BELL: 42.
- 19 THE COURT: 42.
- 20 MS. KERR: Okay. Sorry.
- 21 THE COURT: That's 19 pages; is that
- 22 | correct?
- MS. BELL: Correct.
- 24 THE COURT: Okay. Go ahead.
- MS. BELL: And this was the request for the

Bates City water bills, and what was done was a a
provision of one year of those bills to I-70. You can
see those are attached, and that is what was again,
we're talking about, you know, they want five years,
we gave them a year. This is the period for which we
provided other documentation that we just walked
through, and the point was, you know, what Ms. Kerr
wanted to see was, is there a markup for what's coming
from Bates City to the tenant bill which is why that
period matches up, but again, when we looked at that
colored summary from the last exhibit and you saw that
chart, this information is all summarized there
straight from this these documents. And so, you
know, this taken with Exhibit 14 would allow Ms. Kerr
to delineate what she said was relevant to her case,
but these are the actual Bates City's bills. It shows
the usage, the amount paid, the check number that it
was paid for, and you'll see that it matches up with
that chart. I think now, again, staff is seeking a
year, and I think, you know, the last 12 months.
So, again, our argument is, we provided
12 months, we provided the 12 months that coincides
with the other information we provided, so you can do
the calculations that you requested. You know, if we
provide this year or then they would need all the

- 1 bills from the corresponding month to do the
- 2 | calculation they want to do, and so we felt like staff
- 3 | could do the calculations with the documents they
- 4 received. And that we had provided them. Any request
- 5 | would be cumulative, duplicative, and burdensome.
- As you can see, these are not
- 7 | electronically stored records. They are mailed
- 8 records. And so it would likely require someone at
- 9 | the office to gather and photocopy these records. And
- 10 so they have a year, they wanted a year, and now
- 11 | they're just requesting a different year.
- 12 THE COURT: I guess my first thing is that
- 13 | the year doesn't really appear to correspond to
- 14 anything since it doesn't match up to any bills that
- 15 | are identifiable to any particular customer. As you
- 16 | indicated, these are -- these are -- these are
- 17 | physical bills from Bates City water. They clearly
- 18 | have them, and there is a continuing duty to update
- 19 discovery. So I guess I -- I'm not really
- 20 understanding your argument here as to -- again, if --
- 21 | if we were -- if everybody were to agree to a random
- 22 | sample or if the commission were to order compliance
- 23 | with -- with a sample that was somewhat paired down
- 24 | from the total number of bills, it would have to be
- 25 | able to -- this data has to be able to correspond to

- 1 something else. So if you have -- if you have -- if
- 2 | you're providing data from tenants for the year
- 3 of 20 -- you know, of July 2022 to now, that it's not
- 4 going to correspond to any of the Bates City water
- 5 | bills that -- that have been provided here. So I
- 6 | don't -- I don't think that any calculations could be
- 7 done between those two that would have any sort of
- 8 meaning.
- 9 MS. BELL: So if we flip back to the last
- 10 two pages of 14, the calculations there are done, for
- 11 | the period of 2020 and 2021. And so like we had
- 12 argued that, you know, all they need is one year.
- 13 | They had '20 and '21, this corresponds with that
- 14 period. So they could conduct the calculations
- 15 | because what was provided under 14 and what was
- 16 provided here under 42 was the same period. So if we
- 17 look at that chart, and you see tenant billing
- 18 | payment/nonpayment, you see the water bill, the final
- 19 | bill, and what the tenant paid. So you can see
- 20 | whether -- how those -- how those match up. If the
- 21 | commission were to --
- 22 THE COURT: For that period of time, but
- 23 | not the period of time of the complaint.
- MS. BELL: I -- well, the complaint's on
- 25 going. So should the commission order additional

- 1 | bills to be produced from a different time period, I
- 2 guess I would concur that you would need the -- the
- 3 Bates City bills from that same period in order to do
- 4 | the calculation.
- 5 THE COURT: And there's not 616 of those.
- 6 | I guess somebody would have to copy them. I guess
- 7 | somebody -- you know, find them, but I would think any
- 8 business would be expected to retain these relatively
- 9 | retrievable anyway.
- 10 MS. BELL: Yeah. I mean, if the commission
- 11 | wants us to produce those, we have copies of our
- 12 records. We are organized. I guess the point was,
- 13 | small business. We provided a year of both the
- 14 | bill -- the computer records and the Bates City bills,
- 15 and it -- if this goes on for two more years, what
- 16 stops the staff from coming in two years from now, now
- 17 | we want 2024.
- 18 So we were just taking the position that we
- 19 provided a year in both circumstances. Again, I would
- 20 | concur with Your Honor that if you require bills from
- 21 | 2022, that the staff would need the Bates City bills
- 22 to correspond to make that calculation. We were just
- 23 | saying they already have it from 2020 -- you know, '20
- 24 and '21. Nothing has changed. They should be able to
- 25 do the calculations and make their arguments based on

that year.

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THE COURT: Okay. And I see that that's your assessment. That may not necessarily be the commission's assessment. I do agree that, you know, if this were to go on for two or three or four more years, certainly, that it then becomes -- it becomes very problematic for your client to continually answer discovery requests on a case that's not moving.

And one other thing, Your Honor. MS. BELL: I would agree this request in isolation looks like not that much work, but I would say -- I think we're at 58 DRs or maybe 60 with all of the supplements, and we provided more than 300 pages of documents in multiple, multiple tranches of DR requests. So in isolation, you know, copying the Bates City bills is not -- is not -- you know, if that was the only thing that we were asking to do, I think we wouldn't be saying, oh, this is, you know, overly broad and burdensome, but given that this case, again, only involves 50 people in a mobile home park with a business that has barely any resources, you know, 400 pages, 50 plus DRs in totality has been -- has been a significant burden on the company and on its resources and on its -- on its (inaudible).

THE COURT: With that argument in mind, I



1 do think we're talking about -- I don't know, because 2 I'm not part of the -- the discovery process between 3 the parties other than in this capacity. So when we're talking about 11 or 12 bills from Bates City 4 5 water, just to update discovery as required by the rules to current, I'm a little lost there. 6 7 seems -- and as I indicated before, I mean, thousands 8 of pages of documents are meaningless if they don't 9 correspond to each other, if there's no way in which 10 they relate. I mean, if you have documents from the 11 1700's and documents from 2020, even if they're 12 covering the same items, there -- there's virtually no 13 relevance at all to each other, so I do see staff's 14 point in regard to this, so. Did you have anything 15 else you wanted to say about DR42? 16 No, Your Honor. MS. BELL: 17 THE COURT: And from staff's position, I'm 18 going to -- these are 19 pages with the bills from 19 Bates City water. Are these the kinds of bills that 20 staff is looking for in response to their DR? 21 MS. KERR: Yes. 22 THE COURT: Okay. So it would be -- you're 23 just looking for these kinds of bills that would be 24 from the July 1st, 2022, date forward.

And -- and really, the

Yes.

MS. KERR:

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- 1 only reason I added this to -- to this motion is
- 2 | because, you know, there's a duty to update, and I
- 3 asked in an e-mail, could you, please, update this,
- 4 and I never got a response, and that's why we're here
- 5 today on this. I mean, this could have been resolved
- 6 a long time ago.
- 7 THE COURT: That -- that's a continuing
- 8 problem. That is something that's carried over from
- 9 | our last --
- MS. KERR: Right. We just want updated
- 11 | information. That's it.
- 12 THE COURT: And I -- I just want the
- 13 | parties to communicate. So I get -- I am concerned
- 14 when it appears that the parties are not
- 15 | communicating.
- 16 All right. Let's go on to DR44. And those
- 17 | are the leases.
- 18 Ms. Bell, if you want to go over your
- 19 | objections to providing those.
- 20 MS. BELL: Sure. The staff had requested
- 21 all of the leases for all of the tenants, and as I
- 22 | indicated, the tenant leases -- the tenants are
- 23 | somewhat transient, and so we seem to be stumbling
- 24 over this point, and I think their original request
- 25 | was currently. Give us all your current leases. And



- 1 so is that the month that they asked, is that supposed
- 2 | to coincide with the period of the bills that they
- 3 | have requested. And so we -- it seems to be an issue
- 4 | and now, of course, you know, we're a year later, so
- 5 | is -- is it now today current, and at what point am I,
- 6 you know, continuing to provide these, especially if
- 7 | we've got folks coming in, you know, for an RV rental
- 8 for the weekend, you know, for two days, am I then
- 9 needing to produce all of those.
- 10 And so it's just, again, there's no one --
- 11 | there's -- it's not a huge organization with a lot of
- 12 resources or employees. And so we thought the best
- 13 | way to do this is explain that, you know, if a
- 14 | customer were to come in to -- come into I-70 today
- 15 and want to lease, these are the agreements that are
- 16 | used. It's -- like a sample bill, but, you know, a
- 17 | sample agreement, this is what they sign. These are
- 18 the forms of the tenants on the property. And so the
- 19 response is, when a guest or tenant at I-70 inquires
- 20 | about service, they are presented with the following
- 21 | agreements, and they get to choose. They can choose
- 22 | to take what's -- and so if we're -- we can actually
- 23 | flip to -- we're on exhibit -- I think this is
- 24 Exhibit 5.
- 25 | THE COURT: Hold on while I pull it up.

- 1 | Okay. And that's 18 pages; is that correct?
- 2 MS. BELL: Yes.
- 3 THE COURT: All right.
- 4 MS. BELL: And so depending on what the
- 5 needs of the particular tenant --
- 6 THE COURT: And this is -- I'm sorry to
- 7 | interrupt. This is a sample lease agreement with
- 8 | I-70; correct?
- 9 MS. BELL: I think there are five sample
- 10 | agreements here.
- 11 THE COURT: What makes these agreements --
- 12 | just so that I can -- I don't have to spend time
- 13 | reading through them during this hearing -- okay. I
- 14 | see a short term, a per week. So there's five
- 15 | agreements because there's five different -- you
- 16 | indicated no utilities that would be this boondocking
- 17 | one.
- 18 MS. BELL: Uh-huh.
- 19 THE COURT: Okay. I think that clarifies
- 20 | it to me. So these are representatives of the
- 21 | different kinds of rental agreements that I-70 Mobile
- 22 | City has?
- MS. BELL: Yeah, depending on the needs of
- 24 | the tenant and -- and so at any given -- and so I --
- 25 at any given time this question phrased as staff



- Page 45
- 1 has -- had asked it could be slightly misleading if we
- 2 provide current leases, because you don't know the
- 3 | full offerings of everything, and next week someone
- 4 might sign, you know, one of these that you didn't
- 5 | see, if I just gave you the current one.
- 6 So this is what's here. We're happy to
- 7 | provide the number of tenants that are -- and we did
- 8 | provide in a separate question, how many people are
- 9 receiving utility services versus RV versus tiny house
- 10 | versus boondocking. We can take that snapshot on a
- 11 day, but this is -- this is what -- you know, this is
- 12 | what they're being offered, the full spectrum and --
- 13 and so -- they know how many tenants are -- are at the
- 14 property. So we have responded.
- 15 THE COURT: And admittedly, the response is
- 16 | a range. It is a range, and I would say that this
- 17 | would fall on the minimal side of that range. You
- 18 | have provided leases, and you provided leases for
- 19 different kinds, which I think falls under the minimum
- 20 of that, but I guess if you're providing leases -- if
- 21 | you -- I -- what I don't understand is, why you didn't
- 22 | provide leases -- well, no. Scratch that. I'm not
- 23 | even going to go into that.
- MS. BELL: So I will say in a separate DR,
- 25 | not only did we provide the sample leases, we also

- 1 | identified how many of which types of guests are --
- 2 were on each lease at the time when they asked for a
- 3 snapshot and a date, and we said, we've got this many
- 4 tenants on this, this many tenants on, you know,
- 5 boondocking versus receiving utility service versus
- 6 one tiny home. So we kind of described the snapshot
- 7 on that date of what the park looked like, but
- 8 obviously, depending on weather and seasonality. That
- 9 changes.

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why it is.

10 THE COURT: This is kind of both parties 11 because here's kind of what I'm hearing. You know, I 12 asked for this, they gave us that. And from the other 13 end, I'm hearing, they asked for this, that is overly 14 burdensome, because of the way it's done, but it 15 doesn't appear that what -- what I'm not seeing is, it 16 doesn't appear that -- I'm going to get back to communication. It seems to me there would have been 17 18 some way to work this out without involving me to this 19 extent, and getting back to my idea of a 20 representative sample, and staff -- I -- like I said, 21 I see in regards to what they've said would lead to 22 admissible evidence and what they're asking for and

I also see your argument as to why if

you've got somebody who's staying a weekend or

somebody who's staying, you know, but I do -- I quess

- 1 I'm having a little difficulty -- you know, if you
 2 provide somebody's weekend lease to staff and they're
- 3 gone, you fulfilled your part of the discovery thing.
- 4 And then it's kind of staff's problem that the person
- 5 is no longer there, but with a -- with a
- 6 representative lease, that's not the case. And it
- 7 | doesn't -- while it may correspond to their leasing
- 8 practices, it is not a lease tied to any particular
- 9 place that may or may not be receiving utilities
- 10 | service, and that's -- that's where it becomes a -- a
- 11 | bit of an issue. However, if -- and I said assuming,
- 12 | you know, that -- that I -- you know, that a
- 13 | representative sample would be sufficient where you're
- 14 | talking about five tenants that carry all the way
- 15 | through for a year, and some other representative
- 16 bills that would go across these various groupings of,
- 17 | you know, short-term RV boondocking, et cetera. It
- 18 | would seem to me that would be something that could be
- 19 provided without being overly burdensome; would you
- 20 agree with that? And you don't have to. I'm asking
- 21 | if you do.
- MS. BELL: I mean, I don't agree -- I don't
- 23 | agree that it's not cumulative and duplicative since
- 24 we provided the sample agreements and the numbers of
- 25 everyone that's on there, and the other objection that



1	we raised is just simply relevance. I mean, you don't
2	have to have a lease here. So nothing about the lease
3	changes the nature you know, if I don't have a
4	lease and I'm providing water and sewer, the staff
5	could make the same argument, so based on the
6	billing. So it's just irrelevant to the ultimate
7	question of law about whether or not we're providing
8	water and sewer. It doesn't say, are you providing a
9	contract for water and sewer? It just says, are you
10	providing it? So whether or not or what the contract
11	says, I think the commission's going to look past that
12	and look at what we're actually doing, which they have
13	that information, and again, the contractor lease,
14	there's no allegation that we've violated any sort of
15	contractual contractual lease provision to the
16	extent that there are contracts or leases. And so I
17	don't see how the contracts are relevant to the
18	commission's question of whether they have
19	jurisdiction.
20	THE COURT: Jurisdiction is not the
21	question before us in regard to a motion to compel.
22	MS. BELL: But relevance is, and I think
23	THE COURT: It is, but that's, again, I

24

25

you're free to object that you don't think it's

that's not your determination to make. You can --

- 1 relevant, and you can explain to me why you don't
 2 think it's relevant, but that's the commission's
- 3 determination.
- 4 MS. BELL: Yes.
- 5 THE COURT: I just want to be -- I want to
- 6 be where I would -- for a second there, I didn't know
- 7 | where you were going with that. I thought it sounded
- 8 like you were confusing the staff and the commission.
- 9 And there is certainly a wall between those two
- 10 entities. And -- and I'm aware that you have other
- 11 objections such as duplicative and such as relevance,
- 12 but those are not anything, when -- when I'm trying to
- 13 look at what I think is reasonable in the way of
- 14 discovery, there's no way to reasonably move whether
- 15 | something is or isn't relevant. Either it is or it
- 16 | isn't, so. Those, I will -- I'll hear your arguments,
- 17 and I'll address those, but you're not going to hear
- 18 me ask questions about those.
- MS. BELL: Okay.
- 20 MS. KERR: Could I say --
- 21 THE COURT: Give me just a second.
- 22 MS. KERR: Okay.
- 23 THE COURT: Would you agree that a
- 24 representative sample of leases would be less
- 25 | burdensome than all leases for a year?



```
A representative sample over a
 1
                MS. BELL:
 2
   year or a representative sample of five years?
 3
                THE COURT: I'm not talking about five
 4
            I'm saying, if I -- I'm trying to relate these
 5
              So if you're talking about -- going back to
    together.
    DR14 and you're talking about 150 bills, and you're
 6
 7
    talking about possibly five-year long tenants over the
 8
    course of a year, and you're talking about a -- a
    representative, as you'd indicated, a monthly sample
 9
10
    of other tenants, that doesn't necessarily fall --
11
    follow their -- their legacy of bills throughout the
12
           That, again, would need to correspond to
    year.
13
    something and that would need to correspond to the
14
    leases of -- of those tenants. That would be -- that
15
    seems like that would be extraordinarily relevant.
16
                MS. BELL: So I think if -- what I'm
17
    hearing from you, if you picked, you know, five
18
    people, John Doe, A through E, and then in conjunction
19
    with their monthly bills, we would also provide leases
20
    for those customers. You know, I would -- I would
21
    consider that less burdensome than providing all of
22
    the leases.
23
                THE COURT:
                            Okay.
                                   I apologize, Ms. Kerr.
24
    I had stopped you, because I wanted to get that before
25
    I forgot.
               What did you want to say?
```



Well, two things. First of all, 1 MS. KERR: 2 I think after this DR went out, over the course of the 3 time, I think we've tried to make it clear that we 4 just want them to get copies of the leases that were 5 in effect for the water and sewer customers at that time, not -- you know, I don't think it was an open 6 7 ended, just get copies of leases, you know, whenever 8 and -- and my last e-mail that went out before these motions -- this motion was filed, in our last 9 10 discovery conference, I had said, you know, please 11 forward the -- you know, the leases that are currently 12 in effect. Whatever is currently in effect at that 13 time, that point in time, for those 56 water, and you 14 know, found out a week or so after that e-mail went 15 out, those 356 water customers. You know, what --16 what -- we just want to know what those leases say. 17 THE COURT: Okay. So. 18 And, you know, if -- and when we MS. KERR: 19 filed the complaint and I filed that -- filed the DR, 20 what were -- what were the leases in effect at that 21 time the DR was filed? That was the question. 22 wasn't an open ended, you know, keep filing leases 23 with us as, you know, every day, every week, every 24 It was what -- please give us copies of leases month.



that are currently in effect. That's what it means.

25

- Page 52
 That's what it meant, then, that's what it meant, when

 I asked for the updated ones. That's what it means
- $3 \mid now.$
- THE COURT: Okay. Ms. Bell, is that what
- 5 | you understood it to mean?
- 6 MS. BELL: No. Because I heard a lot today
- 7 that I'm under a duty to supplement. So I would
- 8 assume just like the bills, if I would have provided
- 9 all of the leases in 2021, we would be before you
- 10 asking me for all the bills from 2022 or the leases
- 11 from 2022. We've heard that multiple times today, so,
- 12 no, that's not how I understood the request.
- MS. KERR: You could call and ask. I -- I
- 14 can tell you and I -- my e-mail says currently in
- 15 effect.
- MS. BELL: Which at the time of the e-mail
- 17 | would be different than at the time of the request,
- 18 | and so --
- MS. KERR: I know. If you answered --
- THE COURT: Hey. Stop.
- 21 MS. KERR: Sorry.
- 22 THE COURT: I don't want you guys just
- 23 | bickering back and forth. If you want to bicker back
- 24 and forth, you can do that on your own time.
- MS. KERR: I apologize.



Page 53 This is -- this is -- you know, 1 THE COURT: as I indicated, I have frustrations when -- when 2 3 parties don't communicate with each other, and I think -- I think it --4 5 I apologize. MS. KERR: 6 THE COURT: I'm not asking for an apology. 7 I understand. Thank you. As you understand the request now, 8 Okay. 9 Ms. Bell, leases in effect for when the DR was filed; 10 is that an answerable DR for you? 11 MS. BELL: My --THE COURT: Let's assume for the moment 12 13 that wouldn't be -- that wouldn't require any update. 14 Let's assume that -- that. I'm not saying that that's 15 the case. MS. BELL: I think what we've been talking 16 17 about today, Your Honor, is to try to get everything 18 in the same period, so we're talking about the same 19 profile. And so if we are going to provide bills for 20 the last 12 months, and we're going to provide Bates 21 City for the last 12 months, then I think an 2.2 answerable DR for me would be to provide today current 23 or January 1, 2023, current leases, not two years ago. 24 THE COURT: No. I understand that. 25 Okay. And, again, this is hypothetical.

- 1 | I'm not ordering anything today. So from staff's
- 2 | position, if -- if we're talking about this July 1st,
- 3 | 2022 period, moving forward, if hypothetically staff
- 4 was to pick a day in there and say for the -- for -- I
- 5 | don't know -- say, St. Patrick's Day, March 17th,
- 6 provide all the leases that were in effect at I-70
- 7 | Mobile City Park on March 17th; is that what you're
- 8 looking for, something like that?
- 9 MS. KERR: Yes.
- 10 THE COURT: And that would be sufficient?
- MS. KERR: Yes.
- 12 THE COURT: Is that something -- and I'm
- 13 | not addressing your other objections, Ms. Bell,
- 14 | because I'm aware that they're out there as to all
- 15 | three DRs., but is that something that -- that you
- 16 | would be able to provide?
- 17 MS. BELL: To the extent there are leases
- 18 on that day, I -- I believe I could. I believe I
- 19 | could. I'm not sure. I think my preference, again,
- 20 | would be a representative sample, but I believe the
- 21 | lease -- there are signed leases available to copy.
- 22 | Whether there's anyone available to copy them, I'm not
- 23 | so sure.
- 24 THE COURT: Yeah. And I -- I understand
- 25 | your argument. I mean, theoretically, on any given



1 day of the year, there could be nobody in the park. 2 MS. BELL: Correct. 3 THE COURT: There could be zero, zero 4 I mean, probably unlikely, because then it's 5 not really a business, but so that number could --6 theoretically, that number could be 56, that number 7 could be 12. MS. BELL: But I think we can provide, you 8 9 know, a representative sample. 10 THE COURT: But what I'm saying is, if 11 you're providing five -- and again, I'm going back to 12 my hypothetical with that same thing. If you're 13 providing five customers with a year's worth of bills for those customers, customers who have stayed there 14 15 for a year, and over that year, you provide the -- all 16 the leases that were in effect over March 17th, those 17 should cross; that's correct, right? 18 MS. BELL: They should. And at that point 19 I would ask that the request be limited to those five 20 customers because they match up, because I think 21 another goal here, too, is to protect the -- you know, 22 is to keep as many documents public as we can, and 23 once we start getting into customer specific 24 information, I'm going to have to start redacting or

marking things confidential as we go forward.

25

1	So, I mean, my preference, again, as
2	someone who values individual privacy is, if we're
3	focused on five individuals for the billing that we
4	provide those five contracts or something less than
5	the entire universe, but, again, you know, we will
6	follow the Court's order or the commission's order to
7	the best of our ability.
8	THE COURT: Okay. I'm certainly amenable
9	to your concerns over privacy. And, you know, I would
10	have no problem doing a I would have no problem
11	doing an entire hearing in camera except for the hello
12	here, we are today, let's go on the record, and we'll
13	adjourn for the day, so. I certainly understand
14	privacy concerns. But there's got to be a way that
15	information can be shared, and yet, still adequately
16	address those concerns. And yet, comply with
17	Missouri's Discovery Rules.
18	And Ms. Bell, I'm sorry I've interrupted
19	you a number of times to ask my questions. You've

been very gracious about it. And so if I've cut you off or prevented you from saying anything you wanted to say about these DRs, I would like to give you an opportunity to address anything further that you would like to address at this time.

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MS. BELL: No. I think that -- I think



- 1 | that's it. I think we had voluntarily provided
- 2 | (inaudible) the documents where it was time limited
- 3 and voluntarily provided all of the sample agreements.
- 4 We've been doing our best given our limited resources,
- 5 and we appreciate your time today.
- 6 THE COURT: Okay. Anything further from
- 7 | staff?
- MS. KERR: No. The -- you had asked about
- 9 | the date. I think, ideally, if you were going to pick
- 10 | a date for the -- the leases, the response, since we
- 11 | got the response to DR19 on April 26th with 56 tenants
- 12 | for both water and sewer, I think that'll be an ideal
- 13 date.
- 14 THE COURT: April what?
- MS. KERR: I think April 26th, 2023, would
- 16 be an ideal date for those leases just because that's
- 17 | the date that we got the DR that says that there were
- 18 | 56 tenants that had both water and sewer service, so
- 19 | that date would correspond with the number of tenants
- 20 | that had that, so we know there would at least be 56
- 21 tenants. Now, whether there are 56 leases on that
- 22 | date, I don't know, but that would probably be the
- 23 | ideal -- an ideal date, but other than that, I -- I
- 24 | don't think we have anything else. I think -- I think
- 25 | we've gone through -- through everything that we need

to and --

2	MS. BELL: I just have one additional
3	request, Your Honor, that follows the motion to
4	compel, and we we've talked about this before, but
5	we we talk about how my motion for summary
6	determination has been sitting for some time and that
7	the commission or sorry, the staff's response
8	the commission stayed the staff's response time.
9	Since this is the you know, the staff has indicated
10	this is what they need to move forward, and we intend
11	to comply with whatever order you make, we'd like
12	to go ahead and get a response date from the staff on
13	that summary determination and a hearing date to
14	decide whether the commission has jurisdiction.
15	THE COURT: I don't think that's
16	unreasonable. I do think that the rule says that
17	that it can be stayed for a reasonable amount of time.
18	It does not define that reasonable amount of time, but
19	it does state, until discovery is concluded, I
20	believe, or something to that effect. I would have to
21	look at look it up. My concern is, we've had
22	multiple discovery issues that that have needed to
23	be addressed by the commission now. And so I'm
24	reluctant to order staff to respond respond to a
25	summary judgment order until I know that discovery has

1	been completed, and they've had an opportunity to look
2	at the information.
3	MS. BELL: May I propose a solution? Your
4	Honor, I could file a motion to set that date at the
5	time at which I respond to the discovery, and then
6	that would allow staff 10 days under the normal rules
7	to review my responses and to reply to my motion on
8	whether or not they still they find my responses
9	insufficient and that might be a way to move forward
10	that staff then could alert you if they're
11	uncomfortable with my responses.
12	THE COURT: I don't find that unreasonable.
13	Ms. Kerr, do you find that unreasonable?
14	MS. KERR: Not at all.
15	THE COURT: And I don't know, at this
16	point, what the commission will decide, but I
17	certainly will be putting this in front of them.
18	Okay. I don't have any further questions
19	at this time. I'm going to ask one more time, is
20	there anything else that the commission needs to
21	address at this motion hearing?
22	MS. BELL: Your Honor, can I offer
23	Exhibits 1 through 5 so they're part of the record?
24	THE COURT: I'm hesitant to do this at this
25	time, and my reasoning for that is my reasoning for



- 1 that is, this is a motion hearing. There's no witness
- 2 offering this. There's no foundation for it.
- 3 Let me ask this question. Staff, do you
- 4 | have any objections to admitting these exhibits for
- 5 | the purpose of this motion hearing?
- 6 MS. KERR: Yes. I -- I object that --
- 7 | first of all, we -- these are DR responses.
- 8 | They're -- they've been filed already and -- in EFIS.
- 9 I think our arguments are -- since it is a motion
- 10 | hearing, our arguments are sufficient to allow you to
- 11 | make any determination that you need to. If any of
- 12 | the -- the DRs or the DR responses need to come in,
- 13 | they can come in at the hearing. I -- I just received
- 14 | this, you know, right before the hearing anyway, but
- 15 | I -- I don't think these are necessary. I don't
- 16 | think -- like you said, there was no foundation.
- 17 | There's no witness to offer the exhibits. I would
- 18 object to them.
- 19 THE COURT: Okay. Ms. Bell, any response
- 20 | to that?
- MS. BELL: I would just argue under the
- 22 | statute under 536.070 that it's an agent -- I mean,
- 23 | Ms. Kerr admitted that they were filed in EFIS.
- 24 | There's no suggestion that they aren't the originals.
- 25 | They are an agency record at this point. And so I'd

Page 61 1 at least ask the judge -- that ask Your Honor to take 2 notice of the documents because they are a record of 3 the agency. 4 THE COURT: And you're talking about 5 that -- under 536, you're talking about the discovery 6 rule that says that -- that records of an agency come 7 in by themselves; correct? 8 MS. BELL: I believe so. 9 THE COURT: That's kind of the 10 summarization of that? 11 It's my understanding. MS. BELL: 12 I'm going to sustain staff's THE COURT: 13 objection at this time. I think that if they're in 14 EFIS and you clearly have them, they can be offered in 15 an evidentiary hearing, and I do have the sufficient 16 information I need to respond to the motion and 17 objections. So that will be sustained. 18 Anything further before we adjourn? 19 MS. KERR: Nothing. 20 No, Your Honor. MS. BELL: Thank you. 21 THE COURT: Thank you both for your time. 22 I appreciate it. 23 MS. KERR: Thank you. 24 And we are adjourned. THE COURT: Let's go

25

off the record.

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Page 62
     And Kayla, you can stop recording.
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 2
                             Thank you.
     KAYLA KLIETHERMES:
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     (Audio ended.)
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20	
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