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Sponsoring Party:	
Case No.:	
Date Prepared:	

Depreciation Thomas J. Sullivan Direct Testimony Missouri Gas Energy GR-2009-April 1, 2009

MISSOURI PUBLIC SERVICE COMMISSION

MISSOURI GAS ENERGY

CASE NO. GR-2009-

DIRECT TESTIMONY OF

THOMAS J. SULLIVAN

Jefferson City, Missouri

April 1, 2009

1		DIRECT TESTIMONY OF THOMAS J. SULLIVAN
2		CASE NO. GR-2009-
3		APRIL 1, 2009
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5	Q.	Please state your name and business address.
6	A.	Thomas J. Sullivan, 11401 Lamar, Overland Park, Kansas 66211.
7	Q.	What is your occupation?
8	A.	I am currently a Managing Director in the Rate and Regulatory Advisory
9		Solution Set of the Enterprise Management Solutions Division of Black &
10		Veatch Corporation.
11	Q.	How long have you been associated with Black & Veatch?
12	A.	I have been employed by the Company since 1980.
13	Q.	What is your educational background?
14	A.	I earned a Bachelor of Science Degree in Civil Engineering from the University
15		of Missouri - Rolla in 1980, summa cum laude, and a Master of Business
16		Administration degree from the University of Missouri - Kansas City in 1985.
17	Q.	Are you a registered professional engineer?
18	A.	Yes, I am a registered Professional Engineer in the State of Missouri.
19	Q.	To what professional organizations do you belong?
20	A.	I am a member of the American Society of Civil Engineers.
21	Q.	What is your professional experience?
22	A.	I have been responsible for the preparation and presentation of numerous studies for gas,
23		electric, water, and wastewater utilities. Clients served include investor-owned utilities,
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1		publicly owned utilities, and their customers. Studies involve valuation and depreciation,
2		cost of service, cost allocation, rate design, cost of capital, supply analysis, load
3		forecasting, economic and financial feasibility, cost recovery mechanisms, and other
4		engineering and economic matters.
5		Prior to joining the Enterprise Management Solutions Division in 1982, I worked as a
6		staff engineer in Black and Veatch's Energy and Water Divisions.
7	Q.	Have you previously appeared as an expert witness?
8	A.	Yes, I have. In Schedule TJS-1, I list cases where I have filed expert witness testimony.
9	Q.	For whom are you testifying in this proceeding?
10	A.	I am testifying on behalf of Missouri Gas Energy ("MGE" or "Company").
11	Q.	What is the purpose of your testimony in this matter?
12	A.	To review the Company's existing depreciation rates and, where appropriate,
13		recommend changes to those rates such that the rates will, as accurately as
14		possible, match the useful life of the property and the Company's recent
15		experience with net salvage. Based on this review, I am recommending the
16		following:
17		1. The Company use the average service life ("ASL") for Account 380
18		- Services of 32 years contained in the 2005 Report on
19		Depreciation Accrual Rates ("2005 Report") I prepared for the
20		Company in June 2005 to meet its requirements of 4 CSR
21		240.040(6).
22		2. The Company use the ASL for Account 376 – Mains of 44 years
23		contained in the 2005 Report I prepared for the Company in June
	Direc	t Testimony of Thomas J. Sullivan

1		2005 to meet its requirements of 4 CSR 240.040(6). This ASL is
2		equal to the ASL underlying the Company's existing depreciation
3		rate for Mains.
4		3. The Company use a net salvage allowance for Mains and Services
5		of 0.12 percent and 0.25 percent, respectively, based on the
6		Company's actual experience for the period 2004-2008.
7		4. The average service life and net salvage components be combined
8		with the resulting total depreciation rates for Mains equaling 2.39
9		percent and for Services equaling 3.38 percent.
10		5. The Company establish separate sub-accounts for transportation
11		equipment (Account 392) for automobiles and small trucks
12		(Account 392.1) and heavy trucks (Account 392.2) and establish
13		separate depreciation rates for these sub-accounts, 13.33 percent
14		for Account 392.1 and 7.62 percent for Account 392.2.
15	Q.	Do you sponsor any Schedules in connection with your direct testimony?
16	А.	Yes, in addition to Schedule TJS-1 previously discussed, I sponsor the following
17		exhibits:
18		Schedule TJS-2 – Report on Depreciation Accrual Rates
19		Schedule TJS-3 – Net Salvage Calculation
20		Schedule TJS-4 – Transportation Equipment Proposed Depreciation Rate
21		These schedules were prepared under my direction and supervision.
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SERVICES

Q. What is the current depreciation rate for Account 380 – Services?

A. Based on the Stipulation and Agreement in the Company's last rate case in Case No. GR-2006-0422, the current depreciation rate is 3.13 percent. This is a total depreciation rate (including both ASL and net salvage) based on an ASL of 40 years and a negative net salvage allowance of 25 percent. The current rate consists of two components, 2.50 percent based on a 40 year ASL (1/40) and 0.63 percent based on a 25 percent negative net salvage allowance (0.25/40).

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Q. Please explain the term negative net salvage.

A. 10 Negative net salvage means the same thing as a net cost of removal. For MGE, the net salvage allowance includes salvage, reimbursements, and cost of removal. 11 12 Net salvage equals salvage plus reimbursements minus cost of removal. Salvage and reimbursements are amounts received by the Company when plant is retired 13 or replaced and therefore reduce the amount of plant depreciated, and cost of 14 15 removal is an expense incurred when plant is retired or replaced and therefore increases the amount depreciated. Therefore, a positive net salvage allowance 16 17 reduces the depreciation rate and a negative net salvage allowance increases the depreciation rate. 18

19 Q. Does the existing depreciation rate for Services provide a reasonable match 20 with the useful life of the property?

A. No, it does not. The 40 year ASL is too long. Based on the analyses contained
in my 2005 Report (Schedule TJS-2) and supplemental data and analyses I

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provided in connection with Case No. GR-2006-0422, the most reasonable ASL for Services is 32 years.

Q. What is the ASL you recommended for Services in your 2005 Report?

A. In the 2005 Report, I recommended an ASL of 32 years. This ASL was based on analysis of regional gas utilities and simulated plant balance analysis.

Q. Please summarize the supplemental data and analyses you provided in Case No. GR-2006-0422.

A. The supplemental data and analyses I provided in Case No. GR-2006-0422
indicated that the magnitude of MGE's safety line replacement program
("SLRP") significantly impacts (reduces) the ASL for Services on MGE's
system. Also, based on data available through 2006, limited analysis of MGE's
mortality experience with Services indicated an ASL of 28 years.

Q.Does the net salvage allowance underlying the current depreciation rate for4Services reflect the Company's recent experience?

A. No, it does not. The current allowance of negative 25 percent results in a deprecation rate allowance of 0.63 percent (0.25 divided by 40 years). Based on the Company's year-end 2008 plant balance for Services of \$323,088,664, this depreciation rate correlates with an annual net salvage amount of negative \$2,035,000. The Company's net salvage for Services has averaged negative \$806,000 over the last five years, as shown in Schedule TJS-3. This is comparable to a 0.25 percent depreciation rate net salvage allowance.

Q. What depreciation rate are you recommending that the Company use for Account 380 - Services?

1	A.	I am recommending that the Company use a depreciation rate of 3.38 percent.
2		This is based on an ASL of 32 years (1/32 equals 3.13 percent) plus a negative
3		net salvage allowance of 0.25 percent (\$800,000 divided by \$323,088,664).
4	Q.	Does this conclude your prepared direct testimony related to Services?
5	A.	Yes, it does.
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1		MAINS
2	Q.	What is the current depreciation rate for Account 376 – Mains?
3	A.	Based on the Stipulation and Agreement in the Company's last rate case in Case
4		No. GR-2006-0422, the current depreciation rate is 2.16 percent. This is a total
5		depreciation rate (including both ASL and net salvage) based on an ASL of 44
6		years and a positive net salvage allowance of 5 percent. The current rate consists
7		of two components, 2.27 percent based on a 44 year ASL (1/44) minus 0.11
8		percent based on a positive 5 percent net salvage allowance $(0.05/44)$.
9	Q.	Does this depreciation rate provide a reasonable match with the useful life of
10		the property?
11	А.	Yes, it does. The 44 year ASL is equal to the ASL recommended in my 2005
12		Report.
13	Q.	Does the net salvage allowance underlying the current depreciation rate for
14		Mains reflect the Company's recent experience?
15	A.	No, it does not. The current allowance of positive 5 percent results in a
16		deprecation rate allowance of negative 0.11 percent (0.05 divided by 44 years).
17		Based on the Company's year-end 2008 plant balance for Mains of
18		\$375,529,186, this depreciation rate correlates with an annual net salvage
19		amount of positive \$413,000. The Company's net salvage for Mains has
20		averaged <u>negative</u> \$450,000 over the last five years, as shown in Schedule TJS-3.
21		This is comparable to a 0.12 percent depreciation rate net salvage allowance.
22	Q.	What depreciation rate are you recommending that the Company use for
23		Account 376 - Mains?

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1	A.	I am recommending that the Company use a depreciation rate of 2.39 percent.
2		This is based on an ASL of 44 years (1/44 equals 2.27 percent) plus a negative
3		net salvage allowance of 0.12 percent (\$450,000 divided by \$375,529,186).
4	Q.	Does this conclude your prepared direct testimony related to Mains?
5	A.	Yes, it does.
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TRANSPORTATION EQUIPMENT

2 Q. What is the current depreciation rate for Account 392 – Transportation 3 Equipment?

A. Based on the Stipulation and Agreement in the Company's last rate case in Case
No. GR-2006-0422, the current depreciation rate is 7.83 percent. This is a total
depreciation rate (including both ASL and net salvage) based on an ASL of 11.5
years and a <u>positive</u> net salvage allowance of 10 percent. The current rate
consists of two components, 8.70 percent based on a 11.5 year ASL (1/11.5)
minus 0.87 percent based on a positive 10 percent net salvage allowance
(0.10/11.5).

11 Q. Does this depreciation rate provide a reasonable match with the useful life of 12 the property?

A. No, it does not. At the time of the last rate case and at the time of my 2005
Report, the Company primarily leased automobiles and small trucks. As
discussed more fully in the direct testimony of Michael R. Noack, the Company
is now purchasing automobiles and small trucks. At the time of the last rate case
and my 2005 Report, Account 392 consisted almost exclusively of heavy trucks.
The life characteristics of small and large vehicles are significantly different.

19 Q. What is the ASL you are recommending for Transportation Equipment?

A. I am recommending that the Company establish separate sub-accounts for small
 and large vehicles. Account 392.1 would consist of passenger cars, light trucks,
 and sport utility vehicles (SUVs) and Account 392.2 would consist of heavy
 trucks. By establishing the separate sub-accounts, the Company will be able to

more precisely recognize the difference in life characteristics between these two classes of vehicles.

As shown in Schedule TJS-4, the Company's standard for the vehicles comprising Account 392.1 is 6 years. Also shown in Schedule TJS-4 is the result of our retirement analysis of the heavy trucks, which make up the historical Account 392 and will make up the proposed Account 392.2, showing an ASL of 10.5 years.

Q.Does the net salvage allowance underlying the current depreciation rate forTransportation Equipment reflect the Company's recent experience?

A. No, it does not. The current allowance is equal to a positive 10 percent. The Company's recent experience is equal to 20 percent.

Q. What depreciation rate are you recommending that the Company use for Transportation Equipment?

A. I am recommending that the Company use a depreciation rate of 13.33 percent for Account 392.1. This is based on an ASL of 6 years (1/6 equals 16.66 percent) minus a positive net salvage allowance of 3.33 percent (0.20/6). I am recommending that the Company use a depreciation rate of 7.62 percent for Account 392.2. This is based on an ASL of 10.5 years (1/10.5 equals 9.52 percent) minus a positive net salvage allowance of 1.90 percent (0.20/10.5).

Q.Does this conclude your prepared direct testimony related to Transportation21Equipment?

2 A. Yes, it does.

1		And you making any other depresistion rate recommendations?
1	Q.	Are you making any other depreciation rate recommendations:
2	A.	Not at this time.
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1 Expert Witness Testimony of Thomas J. Sullivan

- Peoples Natural Gas Company of South Carolina, South Carolina Public Service <u>Commission Docket No. 88-52-G (1988)</u>. Natural gas utility revenue requirements and rate design.
- 4 <u>Peoples Natural Gas (UtiliCorp United, Inc.), Iowa Utilities Board Docket No. RPU-92-6</u> (1992). Natural gas utility class cost of service study and peak day demand requirements.
- Peoples Natural Gas (UtiliCorp United, Inc.), Kansas Corporation Commission Docket No. <u>193,787-U (1996)</u>. Natural gas utility class cost of service study, rate design, and peak day demand requirements.
- Southern Union Gas Company, Railroad Commission of Texas Gas Utilities Docket No. 8878 (1998). Natural gas utility depreciation rates.
- 9 <u>Southern Union Gas Company, City of El Paso (1999).</u> Natural Gas utility depreciation rates.
- UtiliCorp United, Inc., Kansas Corporation Commission Docket No. 00-UTCG-336-RTS (1999). Natural gas utility weather normalization, class cost of service, and rate design.
- Philadelphia Gas Works, Pennsylvania Public Utility Commission Docket No. R-0000604212(2001). Natural gas utility revenue requirements.
- Missouri Gas Energy, Missouri Public Service Commission Docket No. GR-2001-292 (2001). Natural gas utility depreciation rates.
- Aquila Networks, Iowa Utilities Board Docket No. RPU-02-5 (2002). Natural gas utility class cost of service study, rate design, and weather normalization adjustment.
- Aquila Networks, Michigan Gas Utilities, Michigan Public Service Commission Case No. U-<u>13470 (2002)</u>. Natural gas utility class cost of service study, rate design, and weather normalization adjustment.
- 18 <u>Aquila Networks, Nebraska Public Service Commission Docket No. NG-0001, NG0002,</u> <u>NG0003 (2003).</u> Natural gas utility weather normalization adjustment.
- Aquila Networks, Missouri Public Service Commission Docket No. GR-2003 (2003). Natural gas utility class cost of service study, rate design, annualization adjustment, and weather normalization adjustment.
- North Carolina Natural Gas, North Carolina Utilities Commission Docket No. G-21-Sub 442 (2003). Filed intervenor testimony on behalf of the municipal customers regarding natural gas cost of service and rates related to intrastate transmission service.

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- 1 <u>Texas Gas Service Company, Division of ONEOK, Railroad Commission of Texas Gas</u> <u>Utilities Docket No. 9465 (2004)</u>. Natural gas utility depreciation rates.
- 2 3 Missouri Gas Energy, Missouri Public Service Commission Docket No. GR-2004-<u>0209 (2004)</u>
- Natural gas utility depreciation rates.
- Aquila Networks, Kansas Corporation Commission Docket No. 05-AQLG-367-RTS (2004).
 Natural gas utility weather normalization, class cost of service, and rate design.
- Aquila Networks, Iowa Utilities Board Docket No. RPU-05-02 (2005). Natural gas utility class cost of service study, rate design, grain drying adjustment and weather normalization adjustment.
- 8 PJM Interconnection, LLC, Federal Energy Regulatory Commission Docket No. ER05-1181 (2005). Operating cash reserve requirements.
- *Kinder Morgan, Inc., Wyoming Public Service Commission Docket No. 30022-GR-6-73* (2006). Natural gas utility weather normalization adjustment, development of load factors, billing cycle adjustment, determination of test year billing units and revenues, and depreciation rates.
- <u>Missouri Gas Energy, Missouri Public Service Commission Docket No. GR-2006-</u>
 <u>0422 (2006).</u> Natural gas utility depreciation rates.
- Kinder Morgan, Inc., Nebraska Public Service Commission Docket No. NG-0036 (2006). Natural gas utility weather normalization adjustment, test year billing determinants and revenues under existing rates, customer and usage trends and rate design.
- Aquila Networks, Kansas Corporation Commission Docket No. 07-AQLG-431-RTS (2006). Natural gas utility class cost of service study, rate design, irrigation adjustment, and weather normalization adjustment.
- Aquila Networks, Nebraska Public Service Commission Docket No. NG-0041-RTS (2006). Natural gas utility jurisdictional and class cost of service study, rate design, and revenue synchronization adjustment.
- 19
 <u>Zia Natural Gas Company, New Mexico Public Regulation Commission Case No. 08-00036-UT (2008).</u> Natural gas utility billing determinants and revenues, weather normalization adjustment, customer growth adjustment, peak day analysis, revenue requirement, class cost of service study, and rate design.
- SourceGas Distribution, LLC, The Public Utilities Commission of the State of Colorado Docket No. 08S-0108G (2008). Natural gas utility weather normalization adjustment, irrigation adjustment, group load factor analysis, therm billing, test year billing determinants and revenues, and trends in customer usage.

- <u>Black Hills/Iowa Gas Utility Company, LLC (fka Aquila Networks), Iowa Utilities Board</u> <u>Docket No. RPU-08-3 (2008)</u> Natural gas utility weather normalization adjustment, grain drying adjustment, revenue synchronization adjustment, class cost of service study, and rate design.
- Black Hills/Colorado Gas Utility Company, LLC (fka Aquila Networks), The Public Utilities Commission of the State of Colorado Docket No. 08S-430G (2008) Natural gas utility weather normalization, revenue synchronization adjustment, customer reclassification, thermal billing, test year billing determinants, revenues under existing and proposed rates, class cost of service study, and rate design.
- ⁶ <u>Wyoming Gas Company, Wyoming Public Service Commission Docket No 30009-48-GR-8</u>
 ⁷ <u>(2008)</u> Natural gas utility weather normalization adjustment, test year billing determinants, revenues under existing and proposed rates, rate of return, revenue requirement, class cost of service study, and rate design.

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