# BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

In the Matter of Missouri American Water Company	)	
For Authority to Issue up to \$180,000,000 of	)	File No. WF-2017-0349
Long-Term Unsecured Debt	)	

# STAFF RECOMMENDATION

**COMES NOW** the Staff of the Missouri Public Service Commission, by and through counsel, and for its *Recommendation*, states as follows:

- 1. On June 28, 2107, Missouri-American Water Company ("MAWC" or "Company") filed an application with the Commission for authority to issue up to \$180,000,000 of long-term unsecured indebtedness.
- 2. On June 30, 2017, the Commission ordered Staff to file a recommendation on the Company's application by July 31, 2017. On July 11, 2017 Staff filed its *Motion for Extension of Time* requesting to file its *Recommendation* by August 4, 2017. The Commission granted Staff's request on July 12, 2017.
- 3. Staff has reviewed MAWC's *Application* and has summarized its conclusions in a *Memorandum* that is attached to this *Recommendation*, labeled Appendix A, and incorporated by reference.
- 4. § 393.200.1 RSMo 2000, provides, among other things, that a regulated water or sewer company may issue evidences of indebtedness "when necessary for the acquisition of property, the construction, completion, extension or improvement of its plant or system, or for the improvement or maintenance of its service or for the discharge or lawful refunding of its obligations or for the reimbursement of moneys actually expended from income, or from any other moneys in the treasury of the

corporation not secured or obtained from the issue of stocks, bonds, notes or other evidence of indebtedness of such corporation..." This statute also states, in part, that the Commission may issue an Order approving indebtedness if the money sought is "reasonably required" for the purposes approved by the Commission in its Order.

5. The application indicated that the financial authority sought was based upon objectives articulated in the statute summarized in paragraph 4 above. Staff concluded in its *Recommendation* that the proposed transaction was reasonable, subject to the imposition of certain conditions.

**WHEREFORE**, based upon the foregoing, Staff respectfully recommends that the Commission enter an Order approving the Application with the following conditions:

- A. That nothing in the Commission's order shall be considered a finding by the Commission of the value of this transaction for rate making purposes, which includes, but is not limited to, the capital structure, and that the Commission reserves the right to consider the rate making treatment to be afforded the financing transaction and its impact on cost of capital, in any later proceeding;
- B. That the Company shall file with the Commission, all final terms and conditions of the proposed financing, including, but not limited to, the aggregate proceeds received, price information, and estimated expenses; and
- C. That the Company shall file with the Commission any information concerning communication with credit rating agencies concerning the proposed financing.

Respectfully Submitted,

# /s/ Casi Aslin

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# **CERTIFICATE OF SERVICE**

I hereby certify that copies of the foregoing have been mailed, hand delivered, transmitted by facsimile or electronically mailed to all counsel of record this 4<sup>th</sup> day of August, 2017.

/s/ Casi Aslin

#### MEMORANDUM

TO: Missouri Public Service Commission Official Case File

Case No. WF-2017-0349, Missouri-American Water Company

FROM: Jeffrey Smith, Financial Analysis

/s/ Jeffrey Smith 08/04/2017 /s/ Casi Aslin 08/04/2017
Project Coordinator / Date Staff Counsel's Office / Date

SUBJECT: Staff Recommendation concerning the Application of Missouri-American Water

Company, ("Missouri-American," "Company," or "Applicant"), for the authority

to issue up to \$180,000,000 of long-term unsecured debt.

DATE: August 4, 2017

1. (a) **Type of Issue:** Unsecured Long-Term Debt

(b) **Amount:** Up to \$180,000,000.

- (c) **Rate:** The interest rate for notes evidencing New Long-Term Debt, including any applicable discounts, will bear interest at a rate consistent with similar securities of comparable credit quality and maturities issued by other companies. The Applicant, with respect to the issuance of New Long-Term Debt, requests authority to enter into agreements in order to use, at its discretion, derivative instruments such as interest rate swaps, treasury locks, forward-starting swaps, caps, collars or other derivatives to manage the risk associated with interest rate fluctuations and other financial exposures that may occur before the issuance of the unsecured long-term debt.
- (d) **Other Provisions:** The maturities will not exceed fifty years at market interest rates.
- 2. **Proposed Date of Transaction:** The Company is requesting that the financing approval granted by the Commission remain in effect for three years, starting on the effective date of the order in this case.
- 3. (a) **Statement of Purpose of the Issue:** Missouri-American intends to apply the net proceeds from the New Long-Term Debt for the acquisition of property, the construction, completion, extension or improvements or additions to its facilities, other capital investments, all of which shall be necessary and proper for the rendition of public water supply and wastewater service, the improvement or maintenance of its service, the discharge or lawful refunding of indebtedness outstanding and to reimburse its treasury for any costs heretofore incurred. Some of the proceeds from the debt issuances will be used to replace maturing or other long-term debt at market rates and replace short-term borrowings accrued during the period of time Missouri-American's financing plan is in effect.

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# (b) From a financial perspective, does Staff deem this Statement of Purpose of the Issue reasonable?:

Yes, with conditions imposed.

## 4. **Type of Transaction:**

Missouri-American proposes to receive unsecured debt proceeds from American Water Capital Corporation.

5. Certified copy of resolution of the directors of applicant, or other legal documents authorizing the issuance of the securities reviewed:

Yes

6. **Pro-forma Balance Sheet and Income Statement reviewed:** 

Yes

7. Capital expenditure schedule reviewed:

Yes

8. Journal entries required to be filed by Missouri-American to allow for the Fee Schedule to be applied:

No. Promptly after the issuance and sale of each series of unsecured long-term debt, a report setting forth the amount, price information and other terms and provisions concerning long-term indebtedness incurred by Missouri-American and setting forth information concerning the use of the proceeds from any such issuance will be late filed as Appendix 6 (a-x as applicable) to the Application. Each of Missouri-American's reports will include a statement identifying the portion of the issuance of long-term indebtedness, if any, that is subject to the fee schedule set forth in § 386.300 RSMo 2000, in accordance with 4 CSR 240-3.615(1)(F).

#### 9. **Recommendation of the Staff:**

Conditional Approval granted pending receipt of definite terms of issuance (see Comments and Recommended Conditions)

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### **COMMENTS:**

Missouri-American is a Missouri corporation with its principal office and place of business at 727 Craig Road, St. Louis, Missouri 63141. Missouri-American is a wholly-owned subsidiary of American Water Works Company, Inc. (AWW). Applicant is qualified to conduct business as a public utility in the State of Missouri subject to the jurisdiction of the Commission as provided by law. Applicant is engaged, generally, in the business of furnishing water service to approximately 463,700 accounts and wastewater service to approximately 12,400 accounts. These services are provided in approximately one hundred sixty (160) communities located in twenty-seven (27) counties in the State of Missouri.

Missouri-American has filed an Application requesting that the Commission authorize the Company to issue up to \$180,000,000 in aggregate principal amount of New Long-Term Debt through American Water Capital Corporation (AWCC). AWCC is a wholly-owned financing subsidiary of AWW and an affiliate of the Applicant.

<u>Issuance of Debt.</u> The long-term borrowings will be evidenced by a Promissory Note, payable to AWCC, attached as Appendix 1 to the Company's Application. The general descriptions and parameters of the agreement between Applicant and AWCC were set forth in Applicant's Application to the Commission, filed on May 30, 2002 and docketed as Case No. WF-2002-1096. These general descriptions and parameters can be found in paragraphs 13-25 of that Application.

The cost of the debt financing provided to Missouri-American under the proposed Promissory Note would not be based on Missouri-American's stand-alone creditworthiness; rather, it would be based on the creditworthiness of AWW. This is the case because AWW pools the financing requirements of its water and wastewater utility subsidiaries and then issues an aggregate amount of debt to an investor(s). This results in AWW's subsidiaries being assigned the same debt costs if the debt proceeds they receive come from the same aggregate pools of funds.

If AWW's subsidiaries were being viewed as stand-alone subsidiaries for purposes of the cost of this debt, one would believe that differences in credit quality among the subsidiaries would result in cost differences, but because it is the parent company, AWW, that is providing the backing, *i.e.* a support agreement, for the ultimate payment of the aggregate debt issuance to the investor, the cost is based on the aggregate creditworthiness of AWW rather than that of the individual subsidiaries.

<u>Effect on Credit Quality.</u> Normally, Staff would perform a detailed analysis of the Company's credit quality by analyzing the major financial ratios evaluated by credit rating agencies, but because MAWC does not have a credit rating and the cost of the debt it receives from AWCC is based on the credit quality of AWW, Staff does not believe this analysis is warranted. Because the proposed debt proceeds in this Application amount to less than 4 percent of American Water's total outstanding debt as of March 31, 2017, Staff believes that this transaction will have minimal to no impact on AWW's credit quality which drives the cost of the debt funds that Missouri-American receives from AWCC.

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# **OTHER ISSUES:**

The Staff has verified that the Company is not delinquent on any assessment. On June 13, 2017 the Company's annual report was accepted by the Commission.

### **RECOMMENDED CONDITIONS:**

Staff recommends that the Commission approve the Application submitted by Missouri-American in this case subject to the following conditions:

- 1. That nothing in the Commission's order shall be considered a finding by the Commission of the value of this transaction for rate making purposes, which includes, but is not limited to, the capital structure, and that the Commission reserves the right to consider the rate making treatment to be afforded the financing transaction and its impact on cost of capital, in any later proceeding;
- 2. That the Company shall file with the Commission, all final terms and conditions of the proposed financing, including, but not limited to, the aggregate proceeds received, price information, and estimated expenses; and
- 3. That the Company shall file with the Commission any information concerning communication with credit rating agencies concerning the proposed financing.

# BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

In the Matter of Missouri A For Authority to Issue up to Long-Term Unsecured Del	o \$180,000,000 of	) ) )	<u>File No. WF-2017-0349</u>
	AFFIDAVIT OF JEFFR	EY SMI	ТН
STATE OF MISSOURI	) ) ss		
COUNTY OF COLE	)		

COMES NOW Jeffrey Smith and on his oath states that he is of sound mind and lawful age; that he contributed to the foregoing Staff Recommendation in Memorandum form; and that the same is true and correct according to his best knowledge and belief.

Jeffrey Smith

Further the Affiant sayeth not.

#### **JURAT**

Subscribed and sworn before me, a duly constituted and authorized Notary Public, in and for the County of Cole, State of Missouri, at my office in Jefferson City, on this 4n day of August, 2017.

Notary Public

DIANNA L. VAUGHT
Notary Public - Notary Seal
State of Missouri
Commissioned for Cole County
My Commission Expires: June 28, 2019
Commission Number: 15207377