## BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

In the Matter of the Application of Liberty Utilities (Missouri Water) LLC d/b/a Liberty Utilities for Authority to Issue Long Term Unsecured Debt

File No. WF-2021-0016

### **STAFF RECOMMENDATION**

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**COMES NOW** the Staff of the Missouri Public Service Commission ("Staff"), through counsel, and files its *Staff's Recommendation* and attached Memorandum, recommending that the Missouri Public Service Commission ("Commission") approve Liberty Utilities (Missouri Water) LLC's ("Liberty Water") *Application for Authority to Issue Long Term Unsecured Debt* ("Application"), and *Liberty Utilities (Missouri Water) LLC's Amendment to Application for Authority to Issue Long Term Unsecured Debt* ("Amendment"), with conditions. In support of Staff's Memorandum, Staff states as follows:

#### **Procedural History**

1. On January 15, 2021, Liberty Water filed its Application pursuant to Section 393.200 RSMo., and Commission Rules 20 CSR 4240-2.060, 20 CSR 4240-2.080, and 20 CSR 4240-10.125.

2. On January 19, 2021, the Commission issued an order directing Staff to file no later than February 9, 2021, a recommendation regarding Liberty Water's Application or a status report stating when Staff expects to file its recommendation.

3. Staff filed a status report on February 9, 2021, in which Staff stated it was still awaiting a response from Liberty Water on an outstanding data request and further stated Staff anticipated filing its recommendation in this matter no later than

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March 1, 2021. Subsequently, the Commission issued an order directing Staff to file its recommendation no later than March 1, 2021.

4. On March 1, 2021, Staff filed its *Staff Recommendation* and attached *Memorandum* in which it recommended the Commission approve Liberty Water's Application, subject to five conditions recommended by Staff.

5. The Commission issued an order on March 3, 2021, in which it directed Staff to file a clarification to its *Recommendation* and attached *Memorandum* no later than March 10, 2021.

6. On March 5, 2021, Liberty Water filed its Amendment, in which it adopted and incorporated paragraphs 1-21 and appendices 1-4 of its Application, but the Amendment included a new WHEREFORE clause that corrected a mistake in the WHEREFORE clause in Liberty Water's Application. On that same day, the Commission issued an order that vacated Staff's obligation to file a clarification by March 10, 2021, and instead directed Staff to file a recommendation regarding Liberty Water's Application and Amendment or a status report stating when Staff expects to file such recommendation no later than March 15, 2021.

#### Liberty Water's Application and Amendment

7. Liberty Water proposes to issue two new unsecured promissory notes to its indirect parent company, Liberty Utilities Co. ("LUCo") in the amounts of \$5,715,000 (Refinanced Note) for a 10-year term at a fixed rate of 2.079%, and up to \$12.69 million (New Note) for a term matching the tenor of Liberty Utilities Finance GP1's ("GP1") next debt issuance and at a yield to maturity rate equal to the yield maturity of GP1's next debt placement.

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8. Liberty Water proposes to use the issuance for the following purposes: 1) refinance an existing \$5,715,000 short-term unsecured debt obtained from LUCo, utilized, in part, to purchase the water assets of affiliate The Empire District Electric Company; and 2) issue a long-term unsecured promissory note to LUCo in an amount up to \$12.69 million, in order to acquire, control, operate and maintain the water and sewer system in Bolivar, Missouri, which serves approximately 9,000 water and wastewater connections.

### **Staff's Recommendation**

9. Staff has reviewed Liberty Water's Application and Amendment, conducted discovery, and had discussions with Liberty Water. Based on Staff's review and investigation, Staff recommends the Commission approve Liberty Water's Application and Amendment as not detrimental to the public interest, subject to the four proposed conditions in its attached Memorandum:<sup>1</sup>

- 1. That nothing in the Commission's order shall be considered a finding by the Commission of the value of this transaction for rate making purposes, which includes, but is not limited to, the capital structure, and that the Commission reserves the right to consider the rate making treatment to be afforded the financing transaction and its impact on cost of capital, in any later proceeding;
- 2. That the Company shall file with the Commission, all final terms and conditions of the proposed financing, including, but not limited to, the aggregate proceeds received, price information, and estimated expenses;
- 3. That the Company shall file with the Commission any information concerning communication with credit rating agencies concerning the proposed financing; and,

<sup>&</sup>lt;sup>1</sup> On March 3, 2021, Liberty Water and Staff discussed Staff's Recommendation and Memorandum that was filed on March 1, 2021. Liberty Water and Staff came to an agreement that the condition labeled as Condition 4. in Staff's March 1, 2021 Recommendation and Memorandum was not possible nor necessary given the nature of the request in this case. As such, Staff is removing that condition from this recommendation.

4. That the approval of the issuance of the New Note be subject to Commission approval of Liberty Water's request for a CCN to acquire the Bolivar system, File Nos. WA-2020-0397 and SA-2020-0398.

10. Consistent with Section 393.200, RSMo., the proposed issuance of debt is or will be reasonably required for the purposes specified in the Application and Amendment and that such purposes are not in whole, or in part, reasonably chargeable to operating expenses or to income.

**WHEREFORE,** Staff recommends the Commission authorize Liberty Water's Application and Amendment with Staff's recommended conditions.

Respectfully submitted,

## /s/ Jamie S. Myers

Jamie S. Myers Associate Counsel Missouri Bar No. 68291 Attorney for the Staff of the Missouri Public Service Commission P.O. Box 360 Jefferson City, MO 65102 573-526-6036 (Voice) 573-751-9285 (Fax) jamie.myers@psc.mo.gov

# **CERTIFICATE OF SERVICE**

I hereby certify that copies of the foregoing have been electronically mailed to all parties and/or counsel of record on this 15<sup>th</sup> day of March, 2021.

# /s/ Jamie S. Myers