April 28, 2006



The Honorable Colleen M. Dale Secretary/Chief Regulatory Law Judge Missouri Public Service Commission P.O. Box 360 Jefferson City, Missouri 65102-0360

Re: Case Nos. WC-2006-0082, WC-2006-0090, WC-2006-0107, WC-2006-0122, WC-2006-0121, WC-2006-0120, WC-2006-0129, WC-2006-0139, WC-2006-0138

The Honorable Judge Dale:

Please find enclosed for filing, "Complainant's Request For Formal Complaint and This Document to be Entered into Evidence for the Evidentiary Hearing" for Case Numbers WC-2006-0139 and WC-2006-0138. Five additional copies of each filing are also enclosed for the appropriate Commission personnel: If you would be so kind as to bring these filings to their attention.

Please contact me if you should have any questions regarding these filings. One filing is for myself, Cindy Fortney and the second filing is for my father, Dean Leon Fortney.

Thank you,

Cindy Fortney

3298 Big Island Drive Roach, MO. 65787

BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

| Cindy Fortney, et al. | |
|--------------------------------|--------------------------------|
| Complainant, |) |
| v. |) Case No. WC-2006-0082, et al |
| |) (Case No. WC-2006-0138) |
| Folsom Ridge, LLC. (Owning and |) |
| Controlling the BIHOA) |) |
| Respondent. |) |

COMPLAINANT'S REQUEST FOR FORMAL COMPLAINT AND THIS DOCUMENT TO BE ENTERED INTO EVIDENCE FOR THE EVIDENTIARY HEARING

- 1. Complainant requests that her Formal Complaint (e.g. Case Number WC-2006-0082, et al. Case No. WC-2006-0138) be entered into evidence as an exhibit to this pleading for the convenience of the Public Service Commission (PSC) in reviewing the issues and providing answers to the questions contained herein.
- 2. Complainant requests that the PSC address/identify issues of the formal complaint that fall within jurisdiction of a formal finding of fact by the PSC in which a determination/ruling is made that Folsom Ridge, LLC (Owning and Controlling the BIHOA) is operating as an 'unlicensed public utility' by providing service to and billing non-members. The remaining issues that were generated by and resulting from Folsom Ridge, LLC (Owning and Controlling the BIHOA) by the mismanagement and poor operation of the utility as an 'unlicensed public utility' will then become the jurisdiction of the civil court.

Additional points and questions complainant would like noted and addressed in addition to her Formal Complaint:

- 1. All complainants are unanimous in wanting a utility that will provide safe adequate service into the future. This would be in the best interest of all the residents of Big Island, not just the complainants.
- 2. All complainants agree that the water and sewer utility should be regulated, but do question certifying the same entity that has created the problems and the reason we are asking the PSC for relief.
- 3. How does the PSC intend to enforce the regulatory tariffs by which a 'certificated' utility company operates to ensure that safe and adequate service is provided when the 'certificated' utility company is the very same entity (now operating under a different company name) that has a 7 year history of

unashamed disregard to the regulatory rules and laws of the state of Missouri by committing a series of violations and repeat violations? (see Case Number WC-2006-0082 as my Formal Complaint was consolidated under this case number per the PSC.)

- 4. What assurance/guarantee can the PSC provide that 'certificating' this newly named company, however same entity, will equate to safe and adequate services in the future?
- 5. What fines and/or penalties are imposed by the PSC when violations of the regulatory tariffs are committed and jeopardize the safety and adequacy of the service being provided?

Respectfully submitted,

Condy Fort

Cindy Fortney

CERTIFICATE OF SERVICE

I HEREBY CERTIFY THAT A TRUE AND CORRECT COPY OF THE ABOVE AND FOREGOING DOCUMENT WAS SENT THIS 28TH DAY OF APRIL, 2006, TO THE GENERAL COUNSEL'S OFFICE, THE OFFICE OF PUBLIC COUNSEL AND VIA U.S. MAIL, POSTAGE PREPAID TO MARK COMLEY, 601 MONROE STREET, SUITE 301, P.O. BOX 537, JEFFERSON CITY, MISSOURI 65102

BEFORE THE PUBLIC SERVICE COMMISSION

SEP 2 7 2005

OF THE STATE OF MISSOURI

UTILITY OPERATION:

| Cindy Fortney, | Complainant, |) | | OIVISION |
|---|---------------------|--------|----------|----------|
| V5. | |) | Case No. | · |
| Folsom Ridge, LLC (Owning the Big Island and Control Homeowners' Association, | ling the Big Island |)) | | |
| | Respondent. |) | | |

COMPLAINT

FILED³

SEP 2 7 2005

1. Complainant resides at:

(your address)

3296 Big Island Drive

Roach, MO. 65787

Phone: 573-346-7813

Missouri Public Service Commission

2. Respondent:

(Company's name and address)

Folsom Ridge, LLC

Big Island Homeowners Association

P.O. Box 54

Longmont, CO. 80502

is a public utility providing service to the complainant's residence:

3. As the besis of this compl

Hirsch were not members of the Big Island Home Owners Association (BitHOA). This residence, 3298 Big Island Drive does have a sever tap that the Hirsch's purchased from Felsom Ridge, LLC, for \$4800 with the contractual agreement and understanding that they would not have to pay additional fees until they hocked up to the system and receive services. (See attachment from David Lees) Sometime after the purchase of the tap, they were coerced by Felsom Ridge, owning and controlling the Big Island Homeowners Association, into paying \$7 a month maintenance fee, to the Bill-OA, even though they were not hocked up to the system nor were they members of the Bill-OA for were they receiving services. During the real estate closing of the property I was purchasing, I was coerced to pay \$14 in Association Dues: to Big Island HOA. (See sittachment with the line items from closing, line item 1204.) I am not a member of the Bill-OA, nor did I agree to become a member in the Bill-OA, and I was told by the closing agent, that if I didn't pay this \$14, the closing would be stopped until the issue was resolved. I do not lasve a law degree, but in my opinion, I certainly don't think it can be legal in the state of Missouri to Interfere with, and/or hinder and/or impade a sale of \$275,000.00! 14th, 2005 from Richard and Carol Hirsch. bought this house July

I have not received any documentation about ongoing BIHOA payments nor enything about the BIHOA itself. Maybe this is because Folsom Ridge, LLC owning and controlling the BIHOA, knows that they were in the wrong or they simply don't know who are members, who are not members, who are paying and who are not paying, etc. To my knowledge, a BIHOA membership listing has never been supplied to the property owners of Big Island who are being charged these fees, and/or are receiving services by being connected to the system, and/or who have signed to join the BIHOA. In fact, when representatives of Folsom Ridge are saked who are members and/or who are receiving services, they are unable to answer the

it has taken the following steps to pres 4. The com

Several discussions between Folsom Ridge, LLC representatives and myself to try to readive these fise' issues have been ongoing alnos my residency here, with no resolve as of the date of this Formal Complaint.

PSC to do?) WHEREFORE, comp mper won in ing relief: (What do you went the

A determination and ruling as to the BIHOA and its operation as an uniformed public utility that should be regulated by the PSC. Also, because of the legal issues resulting from Folsom Ridge owning and controlling the BIHOA, and now interfering with and obstructing real estate closings, I am requesting that the PSC also make a determination and ruling as to the questionable illegal and certainly unefficial business practices of Folsom Ridge, owning and controlling the BIHOA. Furthermore, as a result of the many state regulations that have been violated by Folsom Ridge, and now their attempts to hinder real estate closings, I am seeking the permanent revocation of all permits that allow this out of state developer to operate in the stat of Missouri.

Please regulate this association, as it is operating as an unificensed public utility, by providing service, and billing people who are nowmembers and non users of the service.

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- 2, It is anticipated with the ma ming cactor account wher of mees to this system, that we will have an excess of finals in the interest
- 3. The schedule to oversee this system will be on a as acoded basis. We have been advised that to oversee this particular system, to clean filters, check equipment and take samples will require 2 to 3 visits a weak. Where chosen, is to be state incaract and accountable to the state of Missouri. Whoever is
- The cost to minimize and operate the system will depend entirely on the units and flow to the war S WHEN STREET
- "4. If a homeowner hooks up to the system , the see is \$10.00 a month. If they elect to pay their \$4800.00, and a "waste water stub is installed at their property, they will not be charged a monthly see until they hook up.
- 5. We intend to accommodate each homeowner with the housion of the stab out, mo t convenient to their needs.
- 6..The funding for the new sephalt mad has been funded and is the sale responsibility of the Federal Ridge LLC. The munics for this project are in escrow at Control bank, Canadauton, Mo.
- property owner. 7. There will be 5 board metabas which will consist of the 3 developers , one new property owner and one cristing
- 8.It is your option to book up to this system. You are under no obligations to do no. If you have any concerns about the developers funncial capabilities as stated, feel free to call Jeff Welch at Central Bank of Camdenton, Mo. Telephone # 573 346 2203 and artisfy yourself as to the LLC's financial capabilities.
- 9. This offer to book up to this system is one DNR for any new bom dary to any existi tiony by the

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Sincerely, Dave Lon

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Commissioners

JEFF DAVIS
Chairman

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STEVE GAW

ROBERT M. CLAYTON III

LINWARD "LIN" APPLING



Missouri Public Service Commission

POST OFFICE BOX 360

POST OFFICE BOX 360

JEFFERSON CITY MISSOURI 65102

573-751-3234

573-751-1847 (Fax Number)

http://www.psc.mo.gev

WESS A. HENDERSON Executive Director

WARREN WOOD Director, Utility Operations ROBERT SCHALLENBERG Director, Utility Services

> COLLEEN M. DALE Secretary

DANA K. JOYCE General Counsel

<u>Information Sheet Regarding Mediation of Commission Formal Complaint Cases</u>

Mediation is a process whereby the parties themselves work to resolve their dispute with the aid of a neutral third-party mediator. This process is sometimes referred to as "facilitated negotiation." The mediator's role is advisory and although the mediator may offer suggestions, the mediator has no authority to impose a solution nor will the mediator determine who "wins." Instead, the mediator simply works with both parties to facilitate communications and to attempt to enable the parties to reach an agreement which is mutually agreeable to both the complainant and the respondent.

The mediation process is explicitly a problem-solving one in which neither the parties nor the mediator are bound by the usual constraints such as the rules of evidence or the other formal procedures required in hearings before the Missouri Public Service Commission. Although many private mediators charge as much as \$250 per hour, the University of Missouri-Columbia School of Law has agreed to provide this service to parties who have formal complaints pending before the Public Service Commission at no charge. Not only is the service provided free of charge, but mediation is also less expensive than the formal complaint process because the assistance of an attorney is not necessary for mediation. In fact, the parties are encouraged not to bring an attorney to the mediation meeting.

The formal complaint process before the Commission invariably results in a determination by which there is a "winner" and a "loser" although the value of winning may well be offset by the cost of attorneys fees and the delays of protracted litigation. Mediation is not only a much quicker process but it also offers the unique opportunity for informal, direct communication between the two parties to the complaint and mediation is far more likely to result in a settlement which, because it was mutually agreed to, pleases both parties. This is traditionally referred to as "win-win" agreement.

The traditional mediator's role is to (1) help the participants understand the mediation process, (2) facilitate their ability to speak directly to each other, (3) maintain order, (4) clarify misunderstandings, (5) assist in identifying Issues, (6) diffuse unrealistic expectations, (7) assist in translating one participant's perspective or proposal into a form that is more understandable and acceptable to the other participant, (8) assist the participants with the actual negotiation process, (9) occasionally a mediator may propose a possible solution, and (10) on rare occasions a mediator may encourage a participant to accept a particular solution. The mediator will not possess any specialized knowledge of the utility industry or of utility law.

In order for the Commission to refer a complaint case to mediation, the parties must both agree to mediate their conflict in good faith. The party filing the complaint must agree to appear and to make a good faith effort to mediate and the utility company against which the complaint has been filed must send a representative who has full authority to settle the complaint case. The essence of mediation stems from the fact that the participants are both genuinely interested in resolving the complaint.

Because mediation thrives in an atmosphere of free and open discussion, all settlement offers and other information which is revealed during mediation is shielded against subsequent disclosure in front of the Missouri Public Service Commission and is considered to be privileged information. The only information which must be disclosed to the Public Service Commission is (a) whether the case has been settled and (b) whether, irrespective of the outcome, the mediation effort was considered to be a worthwhile endeavor. The Commission will not ask what took place during the mediation.

If the dispute is settled at the mediation, the Commission will require a signed release from the complainant in order for the Commission to dismiss the formal complaint case.

If the dispute is not resolved through the mediation process, neither party will be prejudiced for having taken part in the mediation and, at that point, the formal complaint case will simply resume its normal course.

Colleen M. Dale

Secretary of the Commission

Date: September 28, 2005

STATE OF MISSOURI

OFFICE OF THE PUBLIC SERVICE COMMISSION

I have compared the preceding copy with the original on file in this office and I do hereby certify the same to be a true copy therefrom and the whole thereof.

WITNESS my hand and seal of the Public Service Commission, at Jefferson City,

Missouri, this 28th day of September 2005.

Colleen M. Dale Secretary

MISSOURI PUBLIC SERVICE COMMISSION September 28, 2005

Case No. WC-2006-0138

Dana K Joyce P.O. Box 360 200 Madison Street, Suite 800 Jefferson City, MO 65102 Lewis R. Mills, Jr. P.O. Box 2230 200 Madison Street, Suite 650 Jefferson City, MO 66102

Cindy Fortney Cindy Fortney 3298 Big Island Dr. Roach, MO 65787 Folsom Ridge, LLC Legal Department P.O. Box 54

Longmont, CO 80502

Enclosed find a certified copy of a NOTICE in the above-numbered case(s).

Sincerely,

Colleen M. Dale Secretary

DEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

| Cindy Fortney, |) |
|--|-----------------------|
| Complainant, | |
| v. | Case No. WC-2006-0138 |
| Folsom Ridge, LLC, Owning and Controlling the Big Island Homeowners Association, |) |
| Respondent. | } |

NOTICE OF COMPLAINT

issue Date: September 28, 2005

Folsom Ridge, LLC
Big Island Homeowners Association
P.O. Box 54
Longmont, Colorado 80502
CERTIFIED MAIL

On September 27, 2005, Cindy Fortney filed a complaint with the Missouri Public Service Commission against Folsom Ridge, LLC. A copy of the complaint is enclosed. Under Commission Rule 4 CSR 240-2.070, Folsom Ridge has 30 days from the date of this notice to file an answer or to file notification that the complaint has been satisfied. Since this notice is being issued on September 28, Folsom Ridge's response is due by October 28.

In the alternative, Folsom Ridge may file a written request that the complaint be referred to a neutral third-party mediator for voluntary mediation. If the Commission receives a request for mediation, the 30-day time period for filing an answer or notice of satisfaction will be tolled while the Commission determines whether the complainant is also willing to mediate. If the complainant agrees to mediation, the time for Folsom Ridge to file an answer or notice of satisfaction will be suspended until the mediation is finished. Additional information regarding the mediation process is enclosed.

If the complainant does not wish to mediate, Folsom Ridge will be notified in writing that the tolling has ceased and will also be told when to file its answer or notice of satisfaction. That response will usually be due at the end the remaining portion of the original 30-day period.

All pleadings, including the answer, must be mailed to:

Secretary of the Public Service Commission P.O. Box 360 Jefferson City, Missouri 65102-0360

A copy must be served upon the complainant at the address listed within the enclosed complaint. A copy of this notice has been mailed to the complainant.

BY THE COMMISSION

Colleen M. Dale Secretary

(SEAL)

Dated at Jefferson City, Missouri, on this 28th day of September, 2005.

Woodruff, Senior Regulatory Law Judge

BEFORE THE PUBLIC SERVICE COMMISSION

DECEIVE SEP 2 7 2005

OF THE STATE OF MISSOURI

UTILITY OPERATIONS

Folsom Ridge, LLC (Owning and Controlling the Big Island and Controlling the Big Island Homeowners' Association, (BIHOA))

SEP & 7 2005

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Roach, MO. 65787

Phone: 573-348-7813

Missouri Public 3298 Big Island Drive
Service Commission

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(Company's name and address)

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To Mr. Folson Ridge, LLCO filler issen volenger i van sande grungen senera verd seussi, erendre di

Big latend Homeowners Association

P.O. Box 54

Longmont, CO. 80502

is a public utility providing service to the complainant's residence:

3. As the basis of this complaint, complainent states the following facts:

Hirsch were not members of the Big Island Home Owners Association (BIHOA). This residence, 3298 Big Island Drive does have a sewer tep that the Hirsch's purchased from Folsom Ridge, LLC, for \$4800 with the contractual agreement and understanding that they would not have to pay additional fees until they hooked up to the system and receive services. (See strachment from David Less) Sometime after the purchase of the tap, they were occurred by gotsom Ridge, owning and controlling the Big Island Homeowners Association, into paying \$7 a month maintenance fee, to the BIHOA, even though they were not hooked up to the system nor were they members of the BIHOA nor were they receiving services. During the real estate closing of the property I was purchasing, I was coerced to pay \$14 in Association Duest to Big Island HOA. (See alterhment with the line items from closing, line item 1204.) I am not a member of the BIHOA, nor did I agree to become a member in the BIHOA, and I was told by the closing agent, that if I didn't pay this \$14, the closing would be stopped until the issue was resolved. I do not have a law degree, but in my opinion, I certainly don't think it can be legal in the state of Missouri to interfere with, and/or hinder and/or impede a state of \$275,000.00! bought this house July 14th, 2005 from Richard and Carol Hirsch. Richard and Carol

I have not received any documentation about ongoing BIHOA payments nor anything about the BIHOA itself. Maybe this is because Folsom Ridge, LLC owning and controlling the BIHOA, knows that they were in the wrong or they simply don't know who are members, who are not members, who are paying and who are not paying, etc. To my knowledge, a BIHOA membership listing has never been supplied to the property owners or Big Island who are being charged those less, and/or are receiving services by being connected to the system, and/or who have signed to join the BIHOA. In fact, when representatives of Folsom Ridge are esked who are members and/or who are receiving services, they are unable to answer these

int has taken the following steps to present this complaint to the

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this Formal Complaint Several discussions between Folsom Ridge, LLC representatives and myself to try to resolve these fee' issues have been ongoing since my residency here, with no resolve as of the date of the Marking or produced The state of the state of 在工行時間下別

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WHEREFORE, complainant now requests the following ratio: (What do you want the PSC to do?)

A determination and ruling as to the BIHOA and its operation as an uniformed public utility that should be regulated by the PSC. Also, because of the legal issues resulting from Folsom Ridge owning and controlling the BIHOA, and now interfering with and obstructing real estate closings, I am requesting that the PSC also make a determination and ruling as to the questionable illegal and certainly unethical business practices of Folsom Ridge, owning and controlling the BIHOA. Furthermore, as a result of the many state regulations that have been violated by Folsom Ridge, and now their attempts to hinder real estate closings, I am seeking the permanent revocation of all permits that allow this out of state developer to operate in the stat of Missouri.

Please regulate this sesociation, as it is operating as an uniformsed public utility, by providing service, and billing people who are normembers and non users of the service.

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1. We will have a monthly fee for the waste water system of \$10.00 per month. This fee will be deposited to the Homeowners interest bearing account...

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- 2. It is anticipated with the number of users to this system, that we will have an excess of funds in the interest bearing excess account.
- 3. The schedule to oversee this system will be on a as needed basis. We have been advised that to oversee this particular system, to clean filters, check equipment and take samples will require 2 to 3 visits a week. Whoever is chosen, is to be state licensed and accountable to the state of Missouri.

 The cost to maintain and operate the system will depend entirely on the units and flow to the waste water system.
- 4. If a homeowner hooks up to the system, the see is \$10.00 a month. If they elect to pay their \$4800.00, and a' waste water stob is installed at their property, they will not be charged a monthly see until they hook up.
- 5. We intend to accommodate each homeowner with the location of the stub out, most convenient to their needs.
- 6. The funding for the new aspiralt road has been funded and is the sole responsibility of the Folson Ridge LLC.

 The monies for this project are in estrow at Central bank, Canadeuton, Mo. 1982 (1982) (1982) (1982).
- 7. There will be 5 board members which will consist of the 3 developers, one new property owner and one existing property owner.
- 8. It is your option to book up to this system. You are under no obligation to do so. If you have any concerns about the developers financial capabilities as stated, feel free to call Jeff Welsh at Central Bank of Camdenton, Mo. Telephone # 573 346 2203 and satisfy yourself as to the LLC's financial capabilities.
- 9. This offer to book up to this system is completely voluntary to any existing homeowners. It is mandatory by the DNR for any new homeowners.

We hope that this addresses some of your concerns. If not feel free to contact me at 573 346 6158. FAX same number.

Sincerely, Dave Loca

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| 1204. Association Dues; to Big Island HOA | | | 17.00 | |
| 1206. | | | Anot. | |
| 1900. Additional Settlement Charges | | | The state of the s | |
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| 1302. Pest inspection to | | The second of the second of the second of | | |
| 1903. | | | | |
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| 1400. Total Settlement Charges (arther on Shas 103, Section J and 502, Section K) | r on lines 103, Section J | and 502. Section (C) Congress | 1025.05 | |
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and funds disburged or to be disbursed for this The Settlement Statement which I have proper transction. Lita A. Petusan, Scattement Agent to a fine and imprisonment. For details sac. 07/14/05 CACAL