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Sauk Investment  
Witness: Mark C. Birk  
Sponsoring Party: Union Electric Company  
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**MISSOURI PUBLIC SERVICE COMMISSION**

**CASE NO. ER-2011-0028**

**DIRECT TESTIMONY**

**OF**

**MARK C. BIRK**

**ON**

**BEHALF OF**

**UNION ELECTRIC COMPANY  
d/b/a AmerenUE**

**St. Louis, Missouri  
September, 2010**

**NP**

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1 **DIRECT TESTIMONY**

2 **OF**

3 **MARK C. BIRK**

4 **CASE NO. ER-2011-0028**

5 **I. INTRODUCTION**

6 **Q. Please state your name and business address.**

7 A. My name is Mark C. Birk. My business address is One Ameren Plaza,  
8 1901 Chouteau Avenue, St. Louis, Missouri.

9 **Q. By whom and in what capacity are you employed?**

10 A. I am employed by Union Electric Company d/b/a AmerenUE (“Company”  
11 or “AmerenUE”) as Vice President of Power Operations.

12 **Q. Please describe your educational background and employment**  
13 **experience.**

14 A. I received my Bachelor of Science degree in Electrical Engineering from  
15 the University of Missouri-Rolla in 1986 and my Master of Science in Electrical  
16 Engineering from the same institution in 1991. In 2009, I also received a Master of  
17 Business Administration from Washington University in St. Louis. I am a licensed  
18 professional engineer in the State of Missouri. I began my employment with Union  
19 Electric Company in 1986 as an assistant engineer in the nuclear function. In 1989, I  
20 transferred to Union Electric's Meramec Power Plant as an electrical engineer. In 1996, I  
21 transferred to the Energy Supply Operations Group and became a Power Supply  
22 Supervisor. I became Manager of Energy Supply Operations in the spring of 2000. I  
23 became General Manager of Energy Delivery Technical Services in the fall of 2001 and

1 Vice President of that department in 2002. I became Vice President of Ameren Energy,  
2 Inc., Ameren Corporation's short-term trading affiliate, in the fall of 2003 and assumed  
3 my current position with AmerenUE as Vice President of Power Operations in September  
4 of 2004.

5 **Q. Please summarize your duties and responsibilities as Vice President of**  
6 **Power Operations for AmerenUE.**

7 A. I am responsible for all of the generation assets of AmerenUE, except the  
8 Callaway Nuclear Plant, which is within the responsibility of Adam C. Heflin. This  
9 includes responsibility for the Company's coal-fired base load fleet, responsibility for the  
10 Company's intermediate and peaking combustion turbine generating units, and  
11 responsibility for the Company's hydroelectric plants. In addition to being chief safety  
12 officer for AmerenUE's non-nuclear generation fleet, I am also responsible for the safe,  
13 reliable and efficient operation of the plants, environmental compliance at the plants, and  
14 the design, construction management and implementation of all plant-related projects.

15 **II. PURPOSE OF TESTIMONY**

16 **Q. What is the purpose of your direct testimony in this proceeding?**

17 A. The purpose of my testimony is to address two issues, as follows:  
18 (1) adding to rate base the wet flue gas desulfurization units ("WFGD" or "scrubbers")  
19 being installed on both of the generating units at the Sioux Plant, which are expected to  
20 be placed in-service in November/December of this year; and (2) adding to rate base a  
21 small portion of the Company's investment in the new roller compacted concrete upper  
22 reservoir at the Taum Sauk Plant, consistent with the Company's agreement with the  
23 State of Missouri, which was placed in-service in April 2010.

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**III. SIOUX WFGD PROJECT**

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**Q. Please briefly outline the topics you will address relating to the Sioux WFGD Project.**

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A. My testimony will provide an overview of the project, including (i) a description of the project; (ii) a description of AmerenUE's cost, schedule and overall project management; and (iii) an explanation of the final anticipated cost of the project and how this compares with earlier estimates.

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**Q. What is the purpose of scrubbers and how do they function?**

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A. The purpose of the scrubbers is to remove acid gases (e.g., sulfur dioxide or SO<sub>2</sub>) from the flue gases before they exit the plant. SO<sub>2</sub> is formed from sulfur naturally occurring in the coal when it is burned to generate electricity at the plant. The scrubbers at Sioux were designed to remove in excess of 95% of the SO<sub>2</sub> generated by the plant. Based upon our expected fuel blend at the Sioux Plant in 2011, this would equate to an approximately 45,000 ton reduction in SO<sub>2</sub> emissions in 2011 versus the 2010 SO<sub>2</sub> emissions. A "wet" scrubber, the type being installed at the Sioux Plant, removes SO<sub>2</sub> by passing the flue gas through a spray of limestone slurry solution in the scrubber reaction vessel (absorber). A chemical reaction between the limestone, air, water and SO<sub>2</sub> converts the SO<sub>2</sub> to calcium sulfate, which is then removed from the scrubber and, in the case of the Sioux Plant, pumped in slurry form to the on-site landfill for final disposal.

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**Q. Will the Sioux Plant scrubbers provide additional environmental or other benefits?**

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A. Yes. In addition to SO<sub>2</sub> removal, the scrubbers at the Sioux Plant will also provide the additional benefit of removing oxidized mercury, sulfur trioxide, particulate,

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1 hydrogen chloride, and hydrogen fluoride from the flue gases before those gases leave the  
2 plant. In addition to the pollution reduction benefits associated with removing these  
3 pollutants, there are other benefits as well. For example, given the very likely adoption  
4 of new mercury rules in the relatively near future, the scrubbers at the Sioux Plant are  
5 expected to significantly lower operations and maintenance (“O&M”) costs compared to  
6 the other alternative for removing mercury; that is, the use of activated carbon. Another  
7 benefit arises from the removal of sulfur trioxide because this chemical compound can  
8 condense into sulfuric acid and cause corrosion to plant components. The WFGD units at  
9 the Sioux Plant also allow greater fuel flexibility and better diversification across the  
10 AmerenUE coal fleet. Prior to installation of the scrubbers the plant could only  
11 economically burn a relatively small proportion of Illinois Basin fuels. As the cost of  
12 Powder River Basin (“PRB”) coal continues to rise (including the very high relative cost  
13 of transporting PRB coal from Wyoming), the ability to burn more Illinois Basin coal  
14 when it is economical to do so will provide AmerenUE with a greater ability to achieve  
15 lower fuel costs and potentially higher unit capacities.

16 **Q. Please provide a description of the scope of work for the scrubber**  
17 **project at Sioux.**

18 A. Key components of the scrubbers that are being installed include the  
19 following items:

20 **WFGD Absorbers:** These are carbon steel vessels which include Stebbins tile  
21 ceramic brick liners and various alloy materials. Each generating unit has its own  
22 absorber, each of which is approximately 140 feet high and 70 feet in diameter. These

1 absorbers contain multiple piping headers and spray nozzles to effectively disperse the  
2 limestone slurry mixture into the flue gases.

3       **Common Service Building:** The two absorbers are served by a large common  
4 service building approximately 72 feet deep, 198 feet wide and 103 feet (10 stories) high.  
5 The main components contained in the service building are the slurry recirculation pumps  
6 (approximately 1750 horsepower (“HP”) each), and the necessary electrical equipment  
7 and other process control related items to continuously supply the limestone slurry to the  
8 absorber vessels. Each slurry pump has the capacity to pump more than 54,000 gallons  
9 of slurry per minute and, at full load, four of the five pumps are operational. The fifth  
10 pump serves as an in-place spare.

11       **Limestone Handling System:** A limestone handling system includes two large  
12 domes to store powdered limestone, a receiving system with blowers to allow unloading  
13 of limestone from outside the plant security fence from up to approximately 40 trucks per  
14 day, equipment to mix the limestone with water, storage tanks and forwarding pumps.

15       **Flue Gas Handling System:** Significant flue gas handling equipment includes a  
16 total of four 14,500 HP induced draft (“ID”) fans and an approximately 500-foot  
17 (50 story) tall wet chimney. The new ID fans were designed with adequate margin to  
18 allow installation of selected catalytic reduction (“SCR”) technology for NO<sub>x</sub> removal  
19 should this be required by future environmental regulation.

20       **Electrical System:** Extensive electrical and control additions were necessary to  
21 power and control all the new equipment as each scrubber uses approximately 12 MW of  
22 additional auxiliary power. The majority of electrical switchgear and equipment was  
23 fabricated off-site in pre-fabricated modules, or Power Distribution Centers (“PDCs”), as

1 opposed to being supplied and erected on-site. The selection of PDCs was based on an  
2 economic evaluation and the desire to reduce construction risk by moving labor to the  
3 shop rather than the field environment. For example, the PDC for the scrubber building  
4 is a very large structure, approximately 120 feet long by 40 feet wide, and contains 68  
5 high voltage circuit breakers as well as lower voltage breakers, and relay and controls  
6 equipment.

7 In summary, adding the scrubbers at the Sioux Plant can be best compared to  
8 newly constructing a large chemical and materials handling plant in an existing  
9 generating plant and then interfacing that new plant with the existing plant. Included as  
10 Schedule MCB-E1 to this testimony are pictures showing the major components of the  
11 scrubbers.

12 **Q. You outlined several benefits of the scrubbers earlier. Please**  
13 **elaborate on why AmerenUE's plans in 2006 were to install scrubbers at some of its**  
14 **plants.**

15 A. The driving forces behind the potential installation of scrubbers at  
16 multiple plants, including the Sioux Plant, were the following rules promulgated by the  
17 United States Environmental Protection Agency ("USEPA"):

18 Clean Air Interstate Rule ("CAIR") – March 10, 2005

19 Clean Air Mercury Rule ("CAMR") – March 15, 2005

20 Both CAIR and CAMR were "cap & trade"-based rules, allowing compliance  
21 either through emission reductions or through a trading program involving SO<sub>2</sub> and  
22 mercury ("Hg") emissions allowances. Because CAIR and CAMR impacted all of  
23 AmerenUE's coal-fired units and not just Sioux, the Company conducted an economic



1 analysis (based upon the best available information at the time) of various compliance  
2 strategies. Specifically, the Company evaluated the following: (1) reliance upon the use  
3 of emissions allowances only (which were expected to last only seven to eight years if the  
4 existing allowances were used at then-current emission rates), (2) installation of  
5 scrubbers on nearly all of AmerenUE's coal-fired generating units, and (3) various  
6 combinations of the installation of scrubbers on select generating units and the use of  
7 emissions allowances. This analysis included the examination of scenarios where the  
8 in-service dates for the scrubbers were varied. As a result of this analysis, AmerenUE  
9 developed a compliance strategy which included the installation of scrubbers on select  
10 generating units in a phased-in approach and the use of AmerenUE's existing SO<sub>2</sub>  
11 emissions allowance bank. This strategy balanced the use of allowances, and the  
12 optimization of capital expenditures for scrubbers as the means to comply with the CAIR  
13 and CAMR regulations. This strategy also allows a phased-in approach in terms of when  
14 costs associated with environmental compliance will be passed on to ratepayers.

15 **Q. Why did AmerenUE decide to proceed with the installation of**  
16 **scrubbers at the Sioux Plant?**

17 A. Having determined that the Company's compliance strategy would rely, in  
18 part, on the installation of scrubbers at some of its generating units, AmerenUE decided  
19 to install scrubbers at the Sioux Plant for several reasons. In 2005, there was significant  
20 uncertainty concerning the pricing and availability of future SO<sub>2</sub> allowances. The Sioux  
21 Plant is our most efficient fossil plant from a heat rate perspective. In order to maintain  
22 full capacity, however, it must burn a blend of Powder River Basin coal and higher sulfur  
23 Eastern coal (e.g., Illinois Basin). By installing scrubbers at the Sioux Plant and

1 effectively utilizing existing SO<sub>2</sub> allowances, AmerenUE was able to comply with CAIR  
2 requirements and delay significant capital expenditures associated with expected future  
3 scrubber installations at its Rush Island and Labadie Plants. The scrubbers also will  
4 provide improved air quality for the St. Louis region as the Sioux Plant emitted the most  
5 SO<sub>2</sub> tons per generating unit (approximately 25,000 tons per unit in 2010) of any of the  
6 AmerenUE generating units. Lastly, installing scrubbers at the Sioux Plant -- one of the  
7 more difficult retrofit construction projects (as explained below) -- would provide  
8 operating and construction experience with a new technology for the AmerenUE system  
9 which would be useful when the Company proceeded with what was then expected to be  
10 the need to install additional scrubbers at its generating plants at Rush Island and  
11 Labadie.

12       It should be noted that in July 2010, the USEPA issued a draft rule that is  
13 expected to replace the CAIR rules (called the Clean Air Transport Rule (“CATR”).  
14 The CATR is complex and remains under study, but a preliminary review of the new rule  
15 suggests that AmerenUE would not be in compliance with the projected emission limits  
16 under the CATR without the Sioux scrubbers; that is, use of SO<sub>2</sub> allowances alone would  
17 not achieve compliance with the CATR.

18       **Q. Please describe the challenges and complexities (in general – not Sioux**  
19 **specific) associated with a multi-year, large-scale construction project such as the**  
20 **installation of the scrubbers?**

21       A. The evaluation and selection of the equipment and materials required for  
22 complex industrial projects (whether a scrubber or similar projects) present particular  
23 challenges and require an extensive design process. Retrofit projects (including

1 scrubbers) are generally far more complicated than new construction as there are  
2 typically many more space and operating constraints involved. More specifically, a large  
3 project of this type requires literally millions of man-hours including engineering,  
4 procurement, contract development, site preparation, and construction of new buildings,  
5 chimneys, and equipment that comprises the retrofitted facility (in this case, two  
6 scrubbers). A typical scrubber project can contain over 200 miles of electrical cable,  
7 70,000 feet of process piping and 2,000 tons of structural steel. Moreover, large projects  
8 require frequent interaction and coordination with the operating plant staff and result in  
9 the need to adjust the design and construction to accommodate the on-going operation of  
10 the units. Finally, multi-year large projects are impacted as market conditions change  
11 over a period of time. Changing market conditions can include changes in the labor,  
12 material and equipment markets.

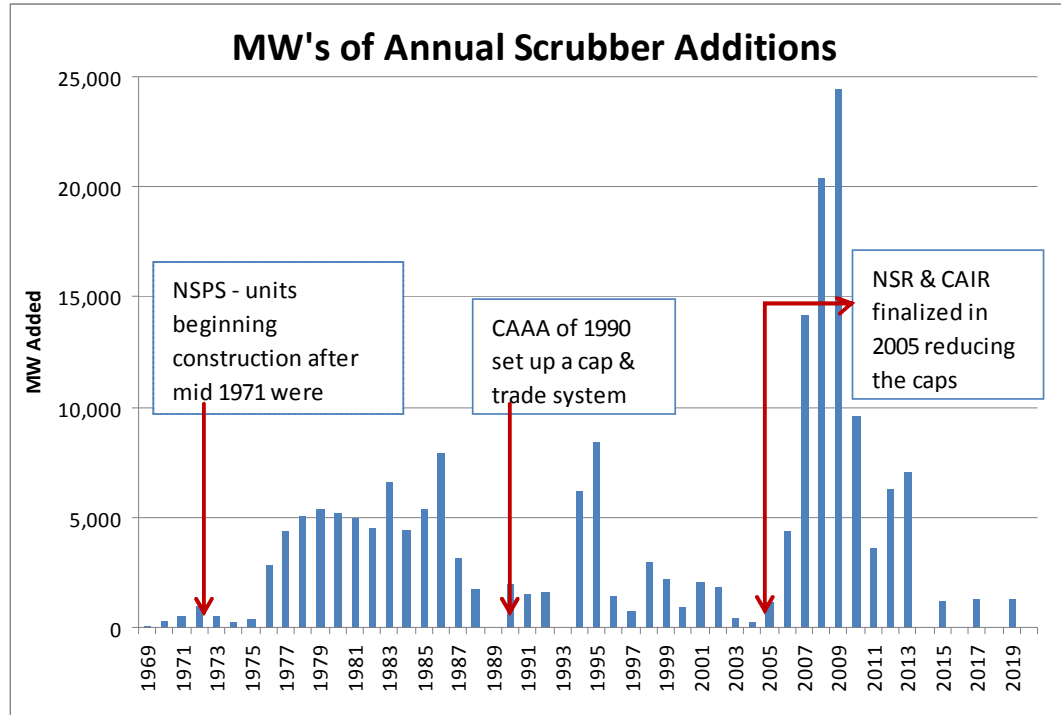
13 **Q. Aside from the normal challenges inherent in engaging in a multi-**  
14 **year, large scale construction project, did the Company face any unique challenges**  
15 **at the Sioux Plant?**

16 A. Yes. The unique challenges relating to the installation of the scrubbers at  
17 the Sioux Plant fall into five main categories: first, an extremely tight labor market due  
18 to significant planned construction in the region (both utility and non-utility construction)  
19 put upward pressure on the costs of labor needed to build the project; second, the large  
20 number of utility environmental control projects underway or expected to be underway in  
21 the mid- to late-2000s (driven by CAIR/CAMR), including a large number of scrubbers  
22 that would be needed, put substantial upward pressure on material and equipment costs;  
23 third, commodity prices for raw materials such as steel and copper were increasing

1 significantly because of the growing global economy -- particularly in China; fourth,  
2 there are many unique characteristics of the Sioux Plant site relating to its age, location  
3 and size which increased the complexity of the installation of scrubbers at the Sioux  
4 Plant; and fifth, during construction, the country in general and AmerenUE in particular  
5 had to deal with the late 2008/2009 banking and liquidity crisis that made access to cash  
6 the Company needed to operate its business uncertain and necessitated a schedule change  
7 for the project.

8 **Q. Please elaborate on the challenges which relate to the cost of labor,**  
9 **materials and equipment necessary for construction.**

10 A. In 2006, AmerenUE identified over \$100 billion in construction projects  
11 in the next five to seven years that would be competing for resources during the  
12 installation of scrubbers at the Sioux Plant and other generating units. Significant  
13 examples in close proximity included the Prairie State Energy Campus being built in  
14 Southern Illinois, an overhaul at the Conoco-Phillips refinery in Wood River, Illinois, and  
15 construction of Holcim's St. Genevieve, Missouri cement plant. Analysis of available  
16 construction labor resources revealed likely shortages of boilermakers and the other key  
17 skilled craft labor required to construct scrubber projects. At the same time that  
18 industrial construction in general was in a relative boom period, the new CAIR rule  
19 prompted a significant rise in utility scrubber projects across the country, as demonstrated  
20 by the following graph:



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**Q. You mentioned earlier that the Sioux Plant site presented unique challenges to the scrubber project. Please describe them.**

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**A.** First and foremost, when Sioux was originally designed in the 1960's, no allocation of space was made for a future expansion of this magnitude. Adding the scrubbers at the Sioux Plant was like wedging a football field-sized chemical plant between the existing smokestacks, coal pile and ash pond. As a result, there were significant space and lay-down challenges as well as the need to provide access for up to 550 construction workers at peak levels. Examples of the space constraints include the need to entirely remove the tire derived fuel system ("TDF") to accommodate the scrubber building, the need to remove the old water treatment plant (and to construct a new primary water treatment plant at a different location) to allow space for the new ID fans, and the need to temporarily fill-in a significant portion of the fly ash pond to allow for construction trailers, laydown and fabrication areas near the scrubbers. These

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1 constraints can be readily seen at pages 1, 3 and 4 of Schedule MCB-E1. A significant  
2 amount of demolition and relocation work was also required beyond the TDF facility  
3 including relocation of the waste oil tank and compressed hydrogen, nitrogen and CO<sub>2</sub>  
4 tanks.

5         There were also several support systems at the Sioux Plant that needed to be  
6 upgraded as part of the scrubber installations. The scrubbers require a significant amount  
7 of water for operation. This required replacement of the circulating water pumps, as well  
8 as the low pressure raw water pumps, and piping modifications. The new ID fans  
9 required upgrading and replacement of existing ductwork sections as well as controls  
10 upgrades.

11         Other unique features of the Sioux site include its sub-surface structure which,  
12 without significant modification, was not suitable for the scrubber construction.  
13 Specifically, the Sioux Plant was originally installed on fill removed from the Mississippi  
14 River. As a result, all significant scrubber structures required “H-pile” to be driven to  
15 bedrock approximately 120 feet below grade. Over 1,400 piles were required to be  
16 driven and significant coordination was needed to handle receiving approximately 100  
17 rail cars of pile material as well as movement and storage on-site. Due to its geographic  
18 location, the Sioux Plant is also unique among the AmerenUE coal plants in that it can  
19 become an island during either Mississippi or Missouri River floods. This potential had a  
20 significant impact on the limestone storage systems in that large amounts of reagent must  
21 be stored should deliveries not be possible. While a typical plant may maintain an  
22 inventory of five to seven days of powdered limestone, the Sioux Plant was designed for  
23 30-day storage, requiring unique dome structures (as opposed to silos) to store the large

1 volume of material necessary to ensure the continued operation of the scrubbers during  
2 extreme weather conditions.

3 **Q. Who were the major parties involved with design and construction of**  
4 **the Sioux scrubbers and what roles did they play?**

5 A. There were several major parties involved with the design and  
6 construction of the Sioux scrubbers. Key parties and roles were as follows:

- 7 • **Sargent & Lundy LLC (“S&L”)**: Engineering studies, detailed design,  
8 permitting and procurement services for items less than \$1 million.
- 9 • **Hitachi USA**: Scrubber process design and material supply; i.e., Hitachi  
10 provided the primary components of the scrubbers.
- 11 • **McCarthy Industrial Inc**: General contractor responsible for mechanical and  
12 civil erection.
- 13 • **Sachs Electric**: Electrical contractor responsible for electrical and controls  
14 installation.
- 15 • **Allied Power Solutions, LLC (“APS”)**: Construction oversight and  
16 coordination, including cost and schedule tracking, ensuring project safety and  
17 quality, and providing project-related reporting to the Company.
- 18 • **Hillsdale Fabricators**: Ductwork and structural steel supplier.
- 19 • **Karena**: Contractor responsible for the new chimney.

20 **Q. Please describe how AmerenUE managed the Sioux Project.**

21 A. Initially, AmerenUE managed the project primarily through use of  
22 Ameren Services Company personnel (including both engineering personnel and project  
23 management personnel) and through its contracts with APS and S&L. Effective

1 January 1, 2008, AmerenUE created a new Power Operations Services (“POS”)  
2 organization to provide project management, engineering, construction and other  
3 operational services to the AmerenUE fossil, combustion turbine generating and  
4 hydroelectric plants. The primary reasons for creating the POS organization included  
5 considerations related to the Federal Energy Regulatory Commission (“FERC”) code of  
6 conduct (i.e., information sharing restrictions between AmerenUE and Ameren  
7 Corporation’s unregulated generating company subsidiaries) and Commission Staff  
8 recommendations arising from the Taum Sauk event.

9           Until the organizational changes in 2008, project management was provided using  
10 APS and S&L personnel and also Ameren Services and AmerenUE personnel. APS’  
11 project management role was to take primary responsibility for construction oversight,  
12 tracking and reporting of construction costs, scheduling, and “lessons learned” across all  
13 of the scrubber sites with which APS had involvement. S&L’s project management role  
14 was to provide estimates on a monthly basis that included construction, material,  
15 engineering and all owner costs in an all-inclusive report. Monthly meetings were held  
16 with APS, the principal contractors and S&L to provide status updates and to make  
17 adjustments as necessary on the project. Weekly meetings were held to address and track  
18 project issues, and other meetings were held as necessary on major scope items such as  
19 the chimney and coatings.

20           After the reorganization I mentioned above, and consistent with AmerenUE  
21 taking greater responsibility for management and operation of its generating resources  
22 when the POS organization was put into place, AmerenUE assumed management of the  
23 project in place of Ameren Services and also assumed greater responsibility for project



1 management, procurement and construction, which reduced the extent to which these  
2 services were provided by APS and S&L.

3 **Q. You described the role of APS during the course of this Project. Why**  
4 **was APS formed to provide management services to AmerenUE for the project?**

5 A. The APS agreement, coupled with the contracts with the five major  
6 contractors (Graycor, Alberici, Sachs, S&L and MCI), formed an alliance structure that  
7 provided all work at cost and included a fee-at-risk arrangement. This alliance was  
8 formed after lengthy negotiations in the wake of the much more stringent environmental  
9 requirements that had been adopted in 2005 (CAIR & CAMR), and at a time when many  
10 electric generating companies were facing the need to install scrubbers in the coming  
11 decade. Consequently, we were competing across various industries, both in the U.S. and  
12 abroad, for the same engineering and construction management services, labor, material  
13 and equipment in roughly the same time frame. As a result of these market forces, the  
14 cost and duration of designing and constructing scrubbers was increasing and was  
15 expected to continue to escalate, and finding qualified contractors and qualified craft  
16 labor was becoming more uncertain and difficult.

17 By using the alliance structure, Ameren Services Company (which, as noted  
18 earlier, provided significant services to AmerenUE in managing these kinds of projects at  
19 the time) was able to “lock in” major contractors to help mitigate the impact of these  
20 issues on the need to install scrubbers. Because Ameren Services was also managing the  
21 installation of scrubbers at two plants owned by AmerenUE’s affiliate Ameren Energy  
22 Resources Generating Company (“AERG”), it was able to leverage the larger scope of  
23 the combined projects (three scrubber projects, not one) via the alliance structure.

1 Combining resources via the alliance structure provided several benefits because it  
2 allowed the sharing of contractor management and labor instead of each site competing  
3 for limited resources. One benefit realized through the use of the alliance was the  
4 transfer of “lessons learned” knowledge across all of the sites. The Sioux Plant has also  
5 benefited from operational knowledge gained during construction of scrubbers at  
6 AERG’s Duck Creek and Coffeen Plants because both plants have already placed their  
7 scrubbers in service. An example of lessons learned include the discovery of some liner  
8 failures at both facilities shortly after start-up in the flake glass used as the absorber  
9 interior lining, which had originally been planned for the Sioux scrubbers. Other lessons  
10 learned from AERG include checking clearances in recirculation gearboxes and adjusting  
11 the Sioux scrubbers’ gearboxes to avoid problems experienced at AERG’s Coffeen Plant,  
12 and the installation of an additional drain at Sioux with additional coatings to avoid  
13 corrosion at the WFGD inlet, like that experienced at AERG’s Duck Creek Plant.

14 Finally, Ameren Services previously had substantial (positive) experience with  
15 these contractors and the contractors were familiar with our operations.

16 **Q. How did the contracts within this alliance structure operate?**

17 A. Ameren Services negotiated an agreement with APS, whose members  
18 were Alberici, Graycor, MCI, Sachs and S&L (initially). AmerenUE contracted directly  
19 (for engineering or construction services, as applicable) with S&L, APS, Sachs and MCI.  
20 The APS contract allowed AmerenUE to take advantage of the alliance structure and  
21 allowed the benefits of this combined arrangement to be realized by all of the projects at  
22 both AmerenUE and AERG. Individual contracts with AmerenUE were “Sioux specific”  
23 and provided for the construction and engineering services needed to build the Sioux

1 scrubbers. All of the contracts were cost-based. The contracts used a variable profit  
2 structure capped at a maximum profit payout, with the range of profit being the product  
3 of extensive negotiations among the companies that were part of the alliance structure.  
4 Actual profit realized (within those ranges) was based upon key performance indicators:  
5 safety, cost, schedule compliance and customer satisfaction.

6 **Q. Please elaborate on some of the specific responsibilities of APS in this**  
7 **alliance structure.**

8 A. APS provided Project and Construction Management for all the scrubber  
9 installations at AmerenUE and AERG. For the Sioux project, its duties included  
10 oversight of the engineering deliverables, procurement and construction for the project.  
11 APS' responsibilities included providing services for common procurement of bulk  
12 materials. This arrangement was developed to maximize purchasing power through  
13 volume to reduce costs. Construction Management included responsibilities for  
14 subcontractors, schedule, safety, budget, quality assurance/quality control, inventories  
15 and deliveries. APS also provided robust construction cost tracking in detailed monthly  
16 reports.

17 **Q. How did S&L's role relate to the alliance structure?**

18 A. S&L was directly responsible for providing the engineering services for  
19 the project under its contract with AmerenUE. Prior to moving primarily to a  
20 construction phase for the project, S&L also operated within the alliance structure as part  
21 of APS' construction and project management team. More specifically, while operating  
22 within the alliance structure, S&L worked with the construction contractors to coordinate  
23 design packages and constructability reviews with the goal of optimizing overall value

1 and reducing costs. As noted, S&L transitioned out of this role with APS when the  
2 project moved primarily to its construction phase.

3 **Q. You mentioned that APS provided cost tracking services. What other**  
4 **cost management controls were in place for the Sioux project?**

5 A. APS provided cost tracking services for the construction portion of the  
6 project. Cost tracking for the overall scrubber project was managed by a combination of  
7 Ameren Services, AmerenUE and S&L. S&L created monthly cost reports based on  
8 input from Ameren Services, AmerenUE and APS. Reports were reviewed by  
9 AmerenUE and used as a basis for budget and cash flow forecasting for the project. As  
10 the project progressed and the scope became better defined, changes to the project were  
11 made through a formal change order process. Key reviews for change orders were made  
12 for both technical and cost justification. Change orders were tracked by APS.  
13 Throughout the course of the Sioux project, AmerenUE—along with third-party auditing  
14 firms—audited its construction management practices. As a result of these audits,  
15 changes were made during the construction process to better control costs and tighten  
16 management practices.

17 Both internal audits and independent audits performed by KPMG, Ernst and  
18 Young and Burns & McDonnell were also employed to control project costs. Each audit  
19 was targeted to specific areas of focus and included both APS and S&L. Audit findings  
20 and corrective actions were evaluated and addressed by AmerenUE.

21 **Q. What is the estimated cost of the Sioux project?**

22 A. The capital work order currently approved for the project totals  
23 approximately \$628 million, which was the last definitive estimate for the project based

1 upon a work order extension approved in June 2009. However, since approval of the  
2 \$628 million estimate we now believe that the final capital cost will be approximately  
3 \$594 million. The lower \$594 million estimate is based upon the advanced status of the  
4 project, with engineering now 100% complete and construction now approximately 92%  
5 complete.

6 **Q. How do these figures differ from earlier definitive estimates for the**  
7 **project?**

8 A. In May 2008, AmerenUE established the first definitive estimate for the  
9 project at approximately \$498 million, which was based on engineering being  
10 approximately 75% complete. At the time of the May 2008 estimate, major equipment  
11 contracts had been awarded, demolition activities were complete, the chimney and  
12 absorber shells were complete, absorber building steel was roughly 50% complete, and  
13 overall construction was approximately 30% complete. Details regarding the May 2008  
14 estimate were provided to the Staff during an August 2008 project briefing, which is  
15 attached to my testimony as Schedule MCB-E2.

16 Subsequent to May 2008, the project was re-estimated based on meaningful  
17 changes (including a significant schedule change caused by the liquidity crisis in late  
18 2008) resulting in an upward revision of the capital estimate in April 2009 to the  
19 approximately \$628 million estimate that is included in the currently approved work  
20 order for the project. The cost change from May 2008 to April 2009 was primarily due to  
21 the following:

- 22 • Construction cost increases: approximately \$47 million, including:
  - 23 ○ Absorber interior lining change.
  - 24 ○ Fall 2008 replacement of ESP inlet ductwork due to draft pressure issues
  - 25 associated with scrubbers.

- 1           ○ Powdered limestone costs that were not included in 2008 estimate.
- 2           ○ Electrical construction costs due to finalization of design.
- 3           • Construction slowdown increase of approximately \$18 million arising from
- 4           the need to defer 2009 capital expenditures at AmerenUE due to the severe
- 5           liquidity crisis that was occurring in the Fall of 2008 and early in 2009.
- 6           • Engineered Equipment: Increase of approximately \$18 million in engineered
- 7           equipment due to including the Stebbins tile, and additional powdered
- 8           limestone mechanical and electrical equipment.
- 9           • Indirect Expenses: Approximately \$23 million increase including internal and
- 10          external engineering resources due to design changes, permitting support,
- 11          start-up and commissioning costs and outside audit costs.
- 12          • Withheld Contingency: Decreased approximately \$4 million.
- 13          • AFUDC: Increase of approximately \$28 million.

14  
15           Details regarding this revised estimate were provided to the Staff during a May  
16 2009 presentation, which is included as Schedule MCB-E3 to my testimony.

17           **Q.     What items primarily resulted in the lowering of this estimate to \$594**  
18 **million?**

19           A.     The updated approximately \$594 million estimate for final completion is  
20 based primarily on the following two reductions from the April 2009 estimate of \$628  
21 million:

- 22           • Approximately \$12.5 million decrease in wet grind costs; and
- 23           • Approximately \$21.5 million decrease in project contingency (since we
- 24           are now nearing project completion).

25  
26           **Q.     The project was approved in September 2005. Was an estimated cost**  
27 **of the project developed at that time?**

28           A.     Yes. The project was preliminarily approved and initiated based upon a  
29 conceptual estimate in September 2005 of \$327 million, which was revised upward to  
30 approximately \$335 million in 2006 after decisions were made as to the particular FGD  
31 technology to be utilized. As is typical of preliminary conceptual estimates, this early  
32 Sioux estimate was inaccurate because it was developed at a time when no engineering

1 for the Sioux project had been completed and when no equipment had been purchased.  
2 Engineering firms develop these preliminary, conceptual estimates by extrapolating data  
3 from previous projects at other plants in other parts of the country. Ultimately,  
4 construction costs are highly site-specific. Some factors that influence the cost of  
5 scrubber systems include unit size, design, sulfur concentration of the fuel, stack  
6 requirements (both from a height and seismic perspective), required electrical system  
7 upgrades to the existing plant, materials associated with construction, severity of site  
8 constraints (as discussed earlier), material handling systems needed for limestone and  
9 scrubber by products, availability and cost of construction labor and market/economic  
10 conditions during project construction.

11 **Q. What were the principal drivers of the difference in the conceptual**  
12 **estimate versus the definitive estimate?**

13 A. As I noted, the conceptual estimate was essentially derived from an  
14 attempt to use other scrubber project cost estimates as a proxy for the cost of a scrubber  
15 at the Sioux Plant, whereas the definitive estimate was based upon Sioux-specific  
16 engineering (which in 2008 was 75% complete), and labor, material, and equipment  
17 costs. Construction itself was 25% complete when the May 2008 definitive estimate was  
18 developed. Moreover, between 2005 (when the conceptual estimate was developed) and  
19 May 2008, we saw drastic increases in material quantities and commodity prices  
20 including steel and copper; moreover, the pace of announced scrubber and other  
21 industrial projects accelerated substantially (driving up equipment and subcontractor  
22 costs), and we also ended up designing scrubbers with some features not initially  
23 conceptualized (e.g., use of ID fans instead of booster fans; guillotine dampers instead of

1 louvers; and the inclusion of an additional draft system capability to later add a selective  
2 catalytic reduction unit, due to anticipated environmental requirements).

3 **Q. Are the scrubbers on track to be placed in service in**  
4 **November/December of this year, as you had mentioned earlier?**

5 A. Yes. The majority of systems associated with the unit 2 scrubber have  
6 been tested and plans are in place to begin the scrubber tie-in for unit 2 coincident with  
7 its major overhaul that begins in early September. We currently expect unit 2 to return to  
8 service, with the scrubber in service, in early November. Commissioning activities are  
9 currently ongoing on unit 1 and we currently expect to take unit 1 out of service in mid-  
10 November for approximately four weeks to tie-in its scrubber and unit 1 should return to  
11 service in mid-December.

12 **IV. TAUM SAUK PLANT/NEW UPPER RESERVOIR PROJECT**

13 **Q. What topics relating to the Taum Sauk Plant will you address in this**  
14 **testimony?**

15 A. My testimony provides an overview of the Taum Sauk Hydroelectric Plant  
16 and the new upper reservoir project including: (i) a description of the plant and the new  
17 upper reservoir; (ii) details of the December 2005 breach of the old upper reservoir, and  
18 the subsequent investigation into the breach; (iii) a discussion of the costs relating to  
19 enhancements in the new upper reservoir versus the old upper reservoir, and a brief  
20 discussion of costs that would have been incurred even in the absence of the failure of the  
21 old upper reservoir; and (iv) a description of the costs of the project, the rate base  
22 investment included in the revenue requirement in this case, and costs that AmerenUE  
23 has absorbed arising from the breach.



1           **A.     TAUM SAUK PLANT DESCRIPTION**

2           **Q.     Please provide a description of the Taum Sauk Plant.**

3           A.     The Taum Sauk Plant is located in Reynolds County, Missouri, on the East  
4 Fork of the Black River, approximately 90 miles southwest of St. Louis. It is a reversible  
5 pumped storage project used to supplement the generation and transmission facilities of  
6 AmerenUE, and consists of a ridge top upper reservoir, a shaft and tunnel conduit, two  
7 220 megawatt pump-turbine units, a motor-generator plant, and a lower reservoir. The  
8 plant originally began operation in 1963, and was taken out of service after the upper  
9 reservoir breach that occurred on December 14, 2005. The plant resumed normal  
10 commercial operation on April 15, 2010.

11          **Q.     How does a pumped storage plant like Taum Sauk operate?**

12          A.     Taum Sauk is used primarily on a peaking basis and is dispatched when  
13 the demand for electricity is greatest. The pumped storage system works much like a  
14 conventional hydroelectric plant, but is usually used to meet daily peak power demands  
15 for short periods. Water stored in an upper reservoir is released to flow through turbines  
16 and into a lower reservoir during periods of high energy demand. Then, overnight, when  
17 the demand for electricity is low and market prices for electricity tend to be reduced, the  
18 water is pumped back into the upper reservoir, where it is stored until needed. As water  
19 passes through the powerhouse, water spins the turbines, which drive generators to  
20 produce electricity. As an added benefit, Taum Sauk is able to come on-line at full  
21 capacity in a very short timeframe, as opposed to the longer start-up times required for  
22 most other types of generation.

1           **Q.     What value does Taum Sauk add to the AmerenUE generating fleet?**

2           A.     The Taum Sauk Plant’s unique characteristics provide several benefits to  
3 the AmerenUE generation portfolio. It allows us to effectively store energy - like a big  
4 battery - and use it when it’s needed most. AmerenUE is able to make use of excess low-  
5 cost generation at night from nuclear, coal, wind, and other generating resources to pump  
6 water to the upper reservoir. During the day when energy loads are at their peak, we are  
7 able to utilize this stored potential energy and provide generation, thereby eliminating the  
8 near-term need to install additional base load generation facilities. Unlike most of  
9 AmerenUE’s coal-fired generation, the Taum Sauk Plant is capable of coming on-line  
10 and can be loaded to full capability within ten minutes. This unique ability positions the  
11 plant to support the stability and reliability of the regional electric system, should another  
12 generating asset be forced off-line for some reason. The plant’s turbine runners were  
13 replaced in the late 1990’s, which increased the efficiency and reliability of the plant.

14           **B.     THE DECEMBER 2005 BREACH**

15           **Q.     Please provide an explanation of the breach event that occurred on**  
16 **December 14, 2005.**

17           A.     During the early morning hours on December 14, 2005, a portion of the  
18 parapet wall and the northwest corner of the dike around the upper reservoir breached  
19 over a width of about 700 feet, causing an uncontrolled, rapid release of water down the  
20 west slope of Proffitt Mountain and into the East Fork of the Black River. The release of  
21 water destroyed a private residence, flooded Route N, and caused property and  
22 environmental damage to Johnson’s Shut-Ins State Park and Campground. Fortunately  
23 there were no fatalities. AmerenUE commissioned a forensic investigation into the

1 causes of the breach event and the stability failure of the dike. A primary cause of the  
2 breach was the unintentional over-pumping of the reservoir, due to problems with the  
3 level control instrumentation. Dam engineering firm Paul C. Rizzo Associates (“PCR”)   
4 completed the investigation, which concluded the following:

5 The stability failure of the dike was caused by:

- 6  
7 (1) A rapid rise in the phreatic surface and the associated pore pressure at  
8 the dike/foundation interface caused by the flow overtopping the parapet  
9 wall.  
10 (2) Weak foundation conditions attributed to the original design and  
11 construction specifications.  
12 (3) Inadequate shear strength of the material comprising the rock-fill  
13 attributed to the original design and construction practices.  
14 (4) Poor construction practices and failure to meet the intended design  
15 criteria.<sup>1</sup>  
16

17 The Federal Energy Regulatory Commission (“FERC”) also performed an independent  
18 investigation, which documented findings similar to the PCR report leading up to the  
19 failure of the parapet wall and section of dike. However, the FERC investigation differed  
20 slightly from the PCR report on the failure scenario. The FERC report noted that  
21 overtopping of the parapet wall started eroding the dike material on the downstream toe  
22 of the reservoir. The erosion then progressed below the parapet wall, likely causing  
23 instability and resulting in the initial loss of one or two parapet wall sections. Subsequent  
24 erosion and breach of the rock-fill embankment resulted in the final overall breach.

25 **Q. What were the lessons learned and actions taken resulting from the**  
26 **forensic investigation that was performed?**

27 A. While the original upper reservoir design was consistent with the general  
28 design practice of the late 1950s and early 1960s, it is not consistent with current

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<sup>1</sup> PCR, 2006, *Forensic Investigation and Root Cause Analysis, December 14, 2005 Incident, Upper Reservoir Dike, Taum Sauk Plant, FERC Project No. 2277*, p. 129 (“PCR Forensic Investigation Report”).

1 engineering design practice and, as indicated in the direct testimony of PCR President  
2 and CEO Paul C. Rizzo, who is also filing direct testimony in this proceeding on behalf  
3 of AmerenUE, was not consistent with current dam safety requirements, including the  
4 FERC’s Engineering Guidelines. Specifically, the rock that filled the old upper reservoir  
5 dike was dumped and then sluiced with water to remove fine material which moved the  
6 rock into a more dense state. Today, rock-fill is compacted with compacters and  
7 carefully monitored to prevent the inclusion of “fines” within the rock. Water sluicing is  
8 an abandoned practice. In addition, the modern day designer places a great deal of  
9 emphasis on the preparation of the foundation rock, including hand cleaning and removal  
10 of soil, weathered rock and other relatively low strength material – none of which were  
11 adequately specified in the original design.

12           It was PCR’s opinion that the construction practices followed in the field during  
13 original construction were not consistent with the design as shown on the drawings and in  
14 the specifications. Sluicing was specified by the designer for the removal of fines from  
15 the dumped rock-fill. Observation of the breach slopes clearly indicated that this was not  
16 uniformly achieved during construction. The design also called for the foundation rock  
17 to be cleaned with a bulldozer such that not more than two inches of low-strength  
18 material was left in place under the foundation. Yet, our field investigation determined  
19 that as much as 18 inches of virgin, low-strength material was left in place in certain  
20 areas.

21           The PCR Forensic Investigation Report also found a number of contributing  
22 causes, which either singularly or in combination with other contributing causes, would  
23 not have caused the stability failure of the rock-fill dike. First, the failure of the reservoir

1 level monitoring instrumentation to function as intended due to a failure of the  
2 instrumentation support system. Second, the failure of the level protection  
3 instrumentation to function as intended due to a misplacement of the level protection  
4 instrumentation as a result of human error. Third, it was PCR's opinion that inadequate  
5 attention was paid to dam safety considerations in regard to the design, operation, and  
6 management of the facility, and that this may also have been a contributing cause of the  
7 event. However, as noted, none of these contributing causes by themselves would have  
8 led to the stability failure of the dike.

9 AmerenUE took a number of actions in response to these investigatory findings,  
10 including the establishment of a formal Dam Safety Program, which included the creation  
11 of a new Chief Dam Safety Engineer position; the establishment of a new Quality  
12 Management Department; and the implementation of formal evaluation of training  
13 requirements, which resulted in substantial additional training (in a variety of areas) for  
14 AmerenUE Generation employees.

15 **C. THE NEW UPPER RESERVOIR PROJECT**

16 **Q. How was the decision made to build a new upper reservoir, and what**  
17 **approvals were required?**

18 A. After the forensic investigation of the breach was complete, AmerenUE  
19 quickly moved forward with a preliminary design for a new upper reservoir, and  
20 produced conceptual drawings, cost estimates, and schedules. Various alternatives were  
21 reviewed and compared. AmerenUE worked closely with the FERC to determine the  
22 best and most economical method to bring the plant back to an operational condition. A  
23 Board of Consultants ("BOC") recommended by AmerenUE and approved by the FERC,

1 together with an Independent Panel of Consultants (“IPOC”) appointed by the FERC, and  
2 AmerenUE’s consultant, PCR, all determined that the best alternative was the  
3 construction of a new upper reservoir utilizing Roller Compacted Concrete (“RCC”).  
4 During the design phase of the project, AmerenUE entered into a settlement agreement  
5 with the State of Missouri, settling all claims associated with the breach event. As part of  
6 this settlement, AmerenUE was required to build a new upper reservoir and bring the  
7 plant back into operation. AmerenUE satisfied the requirements set forth by the FERC,  
8 and in August, 2007 received authorization for the construction project. The first RCC  
9 was placed on October 10, 2007.

10 **Q. What type of procedures and project controls did AmerenUE have in**  
11 **place to ensure that the new upper reservoir was constructed with the highest**  
12 **possible quality?**

13 A. At the outset of the project, the FERC required AmerenUE to retain the  
14 BOC, which I referred to earlier. The BOC was made up of internationally recognized  
15 hydroelectric engineering experts, and its composition was approved by the FERC. The  
16 FERC also retained its own panel of industry experts (the IPOC mentioned earlier) to  
17 oversee the design and construction efforts. These groups, along with personnel from  
18 various FERC regions, met regularly during the design and construction to initially  
19 review the design, and eventually to study the construction phase. AmerenUE’s own  
20 Dam Safety and Hydro Engineering (“DSHE”) department also played a large role during  
21 each phase through design and on-site construction reviews. Commission Staff engineers  
22 were part of the efforts as well and regularly attended the FERC/BOC/IPOC meetings.

1           To ensure the project was constructed with the highest possible quality,  
2 AmerenUE adopted a formal Quality Control and Inspection Program (“QCIP”). The  
3 QCIP formed the framework by which the construction could be controlled and quality  
4 assured. The QCIP was written specifically for the project, although it utilized the  
5 guidelines required by the FERC. The QCIP was led and formally administered by  
6 AmerenUE’s Chief Dam Safety Engineer (“CDSE”) and Project Manager. While the  
7 general contractor performed much of the quality control efforts in the field, quality  
8 assurance was maintained by the on-site Resident Engineers and an outside independent  
9 testing agency (Fall Line Testing). Quality assurance/quality control activities were  
10 controlled by the Resident Engineer, and formal “stop work” authority was granted to  
11 certain individuals through the program. Audits of the program were required and  
12 performed at the direction of the CDSE.

13           **Q.     Were there any circumstances or conditions that were not reasonably**  
14 **foreseeable prior to the start of the project that were encountered in constructing**  
15 **the new the upper reservoir?**

16           A.     During the over two-year-long construction period, many challenges were  
17 presented which the project management team overcame to complete the project.  
18 Although each challenge was unique, one of the most difficult to deal with was the  
19 inclement weather experienced at high elevations on Proffitt Mountain from 2007-2009.  
20 This timeframe had one of the wettest springs on record for the area, as well as some of  
21 the colder and icier winters of recent years. Extreme heat, cold snaps, fog, and frequent  
22 storms (highlighted by the May 8, 2009 “inland hurricane” storm that shut down power  
23 and operations for an extended period of time and caused approximately \$1 million worth

1 of damage to construction equipment) were events that constantly challenged the  
2 management teams and often resulted in schedule setbacks.

3 In addition to the weather issues, other events also challenged the site  
4 professionals. During excavation of the foundation, geologic anomalies (e.g., unexpected  
5 clay seams that required extensive excavation so that the foundation could rest on  
6 bedrock) were uncovered. These anomalies required deeper excavations and additional  
7 design and construction efforts. Another issue that was not initially foreseen was the  
8 amount of “fines” or “dirty aggregate” in the original rock-fill dike. These fines  
9 contributed to a deleterious coating on the rock that was to be used in the RCC mix. This  
10 coating was difficult to remove and caused additional unforeseen expenses and schedule  
11 setbacks. Another unforeseen item that was identified early on in the construction period  
12 was some cracking between construction joints, which was addressed by a minor design  
13 change that called for adding additional PVC water-stops. The cost associated with all of  
14 these unforeseen circumstances or conditions totaled approximately \$26 million.

15 **Q. When did Taum Sauk go back into service?**

16 A. The Taum Sauk Plant completed all of the in-service criteria agreed upon  
17 between the Company and the Commission Staff on April 15, 2010. It has been  
18 dispatched as required on a regular basis since that time.

19 **Q. How has the plant been operating since it has returned to service?**

20 A. The plant has operated extremely well and reliably since its return to  
21 service. Because the plant was idle for in excess of four years, we expected to have a  
22 period of time after the return to service that would require trouble-shooting of  
23 components where problems arose. There were some minor complications when the



1 plant was operated during the first filling, but other than that, the plant has operated  
2 extremely well. In fact, as of mid-July, Taum Sauk had generated 84 days out of the 93  
3 possible, and was available every day since the April 15<sup>th</sup> return to service.

4 **D. ENHANCEMENTS AND COSTS THAT WOULD HAVE BEEN INCURRED**  
5 **ABSENT THE BREACH**

6  
7 **Q. You mentioned a settlement agreement with the state of Missouri.**

8 **Please elaborate.**

9 A. The state of Missouri filed suit against AmerenUE for damages to  
10 Johnson's Shut-Ins State Park and Campground, which was heavily damaged by the  
11 water that rushed down Profitt Mountain as a result of the breach. The state's lawsuit  
12 was resolved by a November 2007 Consent Judgment agreed to by AmerenUE, which  
13 was approved by the Reynolds County Circuit Court and which resolved all claims of the  
14 state against AmerenUE. Under the Consent Judgment, AmerenUE agreed to build the  
15 new upper reservoir, pay damages and expend sums relating to rebuilding Johnson's  
16 Shut-Ins State Park and Campground of approximately \$180 million, license an  
17 AmerenUE-owned railway corridor to the state for use as an extension to the Katy Trail  
18 in Western Missouri, and grant the state the right of first refusal to purchase Church  
19 Mountain, which is owned by AmerenUE. AmerenUE also agreed to continue to pay  
20 property taxes to the Reynolds County School Fund during the construction project to  
21 make up for tax revenues lost due to the plant being out of service. Finally, AmerenUE  
22 agreed that it would only seek to recover "allowed costs" from ratepayers, which are  
23 defined by the Consent Judgment as enhancements, costs incurred due to circumstances  
24 or conditions that are currently not reasonably foreseeable and costs that would have been

1 incurred absent the breach.<sup>2</sup> As discussed below, AmerenUE has included in rate base  
2 approximately \$92 million of the approximately \$491 million in total construction costs  
3 for the new upper reservoir, all of which are allowed costs under the Consent Judgment.

4 **Q. Enhancements are one type of allowed cost under the settlement**  
5 **agreement. What enhancements exist in the new upper reservoir?**

6 A. At the outset of the project, AmerenUE made a conscious decision to  
7 construct the new upper reservoir using the most current state-of-the-art design,  
8 construction, and systems. We felt that it was important to construct the new reservoir  
9 such that it would be of the highest possible quality, and safe to operate for generations to  
10 come. Some of the discrete enhancements in the new upper reservoir not present in the  
11 old reservoir include the overflow release structure, the drainage and inspection gallery, a  
12 continuous upstream grout curtain, a cementitious floor, a crest concrete roadway and  
13 guardrail, crest-to-gallery and foundation drains, and new instrumentation. The new  
14 instrumentation is located throughout the dam in the inspection gallery and the new  
15 instrumentation building. The instrumentation in the gallery includes piezometers,  
16 flumes, and an accelerometer. The instruments in the instrumentation building include a  
17 vast array of control and protection probes for reservoir level control. The instruments  
18 there include differential pressure probes, conductivity probes, mechanical displacement  
19 (float) devices, radar instruments, and ultrasonic gap switches. All of this new  
20 instrumentation has redundant communication paths and power sources, and includes  
21 continuous video monitoring by approximately 12 cameras. The instruments are

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<sup>2</sup> The Consent Judgment also required AmerenUE to provide written notice to the Attorney General, Director of the Department of Natural Resources and Director of the Department of Conservation prior to seeking to recover allowed costs in rates. Those notices were timely provided last month.

1 connected to AmerenUE’s Local Area Network, and the new Distributed Control System.  
2 Operators and engineers are able to review and analyze the data received from the  
3 instrumentation on-site or remotely. The foregoing enhancements materially improve the  
4 performance, safety and reliability of the new upper reservoir as compared to the old  
5 upper reservoir. The cost of these discrete enhancements is approximately \$67 million.

6 **Q. Please provide additional information about these discrete**  
7 **enhancements.**

8 A. The overflow release structure is an area approximately 800 feet long on  
9 the southeast portion of the dam where the crest is 2 feet lower than the rest of the dam.  
10 Should all of the level control and protection systems fail to shut off the pumps, the water  
11 will flow over the overflow release structure, down energy dissipation steps that are part  
12 of the structure, and into a “stilling basin.” It will then flow down an uninhabited portion  
13 of Proffit Mountain (all on AmerenUE’s property), and back into the lower reservoir.

14 The drainage and inspection gallery runs through the center portion of the dam,  
15 and runs the entire perimeter. The crest to gallery drains and foundation drains both drain  
16 to this gallery, where the leakage is quantified and safely routed out of the dam. The  
17 gallery contains vibrating wire piezometers, an accelerometer, joint meters, and flumes –  
18 all instrumentation to measure the “health” of the dam and provide real time information  
19 to the operators on how the dam is performing.

20 The continuous upstream grout curtain installed on the upstream portion of the  
21 dam prior to the first filling consists of holes drilled at very close spacing around the  
22 inside perimeter and filled with pressurized cementitious grout. The intent of the curtain  
23 is to fill in any cracks or voids to keep water from leaking under the dam.

1           The cementitious floor seals the exposed bedrock (to keep water from leaking  
2 through the floor) and to ensure positive drainage to the vertical shaft. During the  
3 periodic maintenance of the upper reservoir, the new floor is expected to keep the major  
4 siltation away from the dam walls and allow for much quicker access to dam interior.

5           The new crest roadway and guardrail allows for the passage of two vehicles, and  
6 has a robust downstream guardrail. It is much more durable and safe, in that it allows  
7 maintenance personnel to keep the roadway clear in the winter months. The previous  
8 dam crest was a gravel roadway, only wide enough for one vehicle, it was susceptible to  
9 frequent icing and winter weather problems, and did not have a downstream guardrail.

10          As noted, there are also crest-to-gallery and foundation drains, which are  
11 embedded within the dam, and were installed to collect any leakage (through the dam or  
12 under it) and safely route it to the drainage gallery.

13          The new instrumentation in the dam is significant. This instrumentation is located  
14 within the drainage gallery, on the dam crest, and within the instrumentation house. It  
15 includes the level control and protection equipment, as well as video cameras.

16          **Q.     Are those discrete items the only enhancements?**

17          A.     No. The safety, quality, reliability and life of the upper reservoir is also  
18 greatly increased by the fact that it is an RCC structure built to today's much more  
19 stringent dam safety guidelines, including the FERC's Engineering Guidelines, which  
20 didn't even exist in the 1960s. Perhaps most noteworthy among the enhanced features of  
21 the structure is the foundation of the new upper reservoir. The old upper reservoir did  
22 have "a foundation," but it was vastly inferior to the foundation in the new upper  
23 reservoir. The old foundation wasn't even built on bedrock in a significant number of

1 areas and was constructed of dumped rock-fill. By contrast, the new foundation is set on  
2 bedrock – in some cases approximately 60 feet below grade level – and is made entirely  
3 of concrete. The new foundation was constructed to stringent seismic design standards,  
4 which have increased dramatically since the previous reservoir was designed  
5 approximately 50 years ago. The engineer-of-record, PCR, utilized the new FERC  
6 seismic standards when the new reservoir was designed. As a result, the new reservoir is  
7 designed to withstand much stronger seismic events, and has new strong motion  
8 (accelerometer) instrumentation to monitor and alarm when events like these occur. The  
9 new dam is capable of withstanding a magnitude 7.7 event in the New Madrid Seismic  
10 Zone or a 5.8 event within the local area around the Taum Sauk Plant. The cost of  
11 constructing this enhanced foundation was approximately \$127 million.

12 There are also other enhancements to the dam that make it safer, more reliable  
13 and longer lived than the original upper reservoir. The roller compacted concrete used  
14 for the dam is far superior to the rock-fill material used for the prior dam in that it is  
15 safer, more durable, will last longer, and will withstand seismic events far greater than  
16 anything the old upper reservoir could have withstood.

17 **Q. Do the enhancements you discussed have tangible benefits for**  
18 **AmerenUE's customers?**

19 A. Yes. Because the new upper reservoir is comprised of RCC and  
20 conventional concrete, and as noted because it has an enhanced foundation that is set on  
21 bedrock, it has a service life far in excess of the service life that could have been achieved  
22 from the older upper reservoir.<sup>3</sup> The new upper reservoir's expected service life with

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<sup>3</sup> In fact, as Mr. Rizzo testifies, the old upper reservoir's service life was essentially at its end, even if the breach had not occurred.

1 regular maintenance is at least 80 years. The longer service life provides the Company  
2 and its ratepayers the benefits of having a pumped-storage unit of this kind as part of  
3 AmerenUE's generation portfolio for decades to come.<sup>4</sup>

4 **Q. Please elaborate on the benefit of this facility.**

5 A. As I described earlier, the Taum Sauk Plant provides quick peaking  
6 capacity but also allows the Company to lower its overall net fuel costs (fuel and  
7 purchased power costs less off-system sales) because the power generated by the plant is  
8 more valuable than the power it takes to pump water up the mountain. This provides  
9 lower cost power to retail ratepayers when the power is used to serve load, and also  
10 allows a large quantity of off-system sales which also lower costs for customers.

11 The much longer life of the new facility (at least 80 years) means that the capacity  
12 and energy value of the facility – i.e., those lower net fuel costs – will accrue for decades.  
13 We have very conservatively estimated that the value of this energy and capacity over the  
14 next 80 years in 2010 dollars is at least \$170 million.

15 The new upper reservoir also has additional energy value, apart from that  
16 produced by its longer life. This is because although the new upper reservoir was built  
17 essentially within the same footprint and shape as the old reservoir, we have determined  
18 that the upper reservoir has slightly greater capacity than the old upper reservoir. This  
19 too translates into additional energy and lower net fuel costs. We determined this by  
20 performing topographical surveys to compare the volume of the new reservoir with that  
21 of the old reservoir. While we are still evaluating the precise amount of additional  
22 capacity, our initial review shows an increase of approximately 100 megawatt-hours  
23 (“MWh’s”) per day during approximately three-fourths of the year (i.e., the non-winter

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<sup>4</sup> AmerenUE is depreciating the plant over 80 years.

1 months). Moreover, because of the manner in which we had to operate the older upper  
2 reservoir, we have an even greater capacity increase during the winter. This is because  
3 for various reasons associated with the water-retaining parapet wall, the old reservoir had  
4 to be placed into “winter service,” which meant that AmerenUE operated the reservoir  
5 about 8 feet below its normal operating level from approximately December 15<sup>th</sup> through  
6 March 15<sup>th</sup>. Because the new upper reservoir does not have a water-retaining parapet  
7 wall, the “winter service” restrictions will not be required. As a result, we’ve estimated  
8 that approximately 300 additional MWh’s per day can be generated by the plant during  
9 the winter months that were previously not possible. We’ve estimated the value of this  
10 additional energy (throughout the entire year) over an eighty year life to be  
11 approximately \$7 million in 2010 dollars.

12 **Q. Would some or all of the costs that AmerenUE incurred to build the**  
13 **new upper reservoir have been incurred even if the December, 2005 breach had not**  
14 **occurred?**

15 A. Yes. As outlined in detail in Mr. Rizzo’s direct testimony, the FERC-  
16 required Potential Failure Modes Analysis that would have commenced in 2008 and  
17 likely ended two or three years later would have ultimately required AmerenUE to either  
18 shut the plant down permanently at a huge cost, or to tear down the old upper reservoir  
19 and build a new upper reservoir essentially like the upper reservoir that we did build. In  
20 summary, essentially all of the costs we incurred would have been incurred even if the  
21 breach had not occurred.

1           **E.     PROJECT COSTS**

2           **Q.     What was the final cost for the construction of the new upper**  
3 **reservoir?**

4           A.     As noted earlier, the final construction costs for the new upper reservoir  
5 are expected to be approximately \$491 million.

6           **Q.     How much of the upper reservoir construction costs were covered by**  
7 **insurance?**

8           A.     AmerenUE recovered approximately \$422 million from its property  
9 insurers. Approximately \$25 million of that recovery relates to replacement power  
10 coverage, and approximately \$3 million relates to covered operations and maintenance  
11 costs, leaving approximately \$394 million of property insurance proceeds available for  
12 construction (approximately \$97 million less than the expected construction costs).  
13 Approximately \$6 million of the property insurance deductible relates to the construction  
14 portion of the insurance recovery.

15           **Q.     How much of the Company's investment in the new upper reservoir is**  
16 **included in rate base in this rate case?**

17           A.     After subtracting the approximately \$6 million deductible mentioned  
18 above, we have included a total of approximately \$92 million in the rate base that  
19 underlies our revenue requirement for this case.<sup>5</sup> This equates to a revenue requirement  
20 of approximately \$15 million annually (i.e., the return, taxes and depreciation on the \$92  
21 million rate base addition) or a rate increase of approximately half of one percent.

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<sup>5</sup> The actual rate base inclusion is \$92.3 million, which varies slightly from the difference between the \$97 million figure and the approximately \$6 million deductible due to rounding.



1           **Q.     Is AmerenUE seeking recovery of all the costs it incurred as a result**  
2 **of the Taum Sauk failure?**

3           A.     No. AmerenUE has absorbed significant costs associated with the breach  
4 that are unrelated to the cost of constructing the new upper reservoir. The following is a  
5 list of some of the costs AmerenUE has absorbed<sup>6</sup>:

6	• Property Claim Deductible:	\$15,000,000
7	• Costs Expensed on Property Claim:	\$5,282,390
8	• Liability Claim Deductible:	\$1,000,000
9	• FERC Fines:	\$10,000,000
10	• Required Local Community Contributions:	\$5,000,000
11	• Lost Energy & Capacity while	
12	Out of Service (net of replacement	
13	power insurance recovery):	<u>\$57,980,534</u>
14		
15	Total Costs Absorbed:	\$73,980,534

16           **Q.     Please summarize your testimony regarding the Company's**  
17 **investment in the new upper reservoir at the Taum Sauk Plant.**

18           A.     The Company has invested approximately \$491 million in building a new,  
19 state-of-the-art upper reservoir that will enable the Taum Sauk Plant to provide service to  
20 customers for at least another 80 years. The approximately \$92 million rate base addition  
21 included in the revenue requirement in this case consistent with the Company's  
22 settlement with the state of Missouri reflects a portion of the cost of enhancements made

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<sup>6</sup> AmerenUE is currently involved in insurance litigation regarding collection of amounts related to third-party liabilities that AmerenUE had to pay, for which AmerenUE carried third-party liability insurance. If this litigation does not result in full indemnity for the liabilities AmerenUE has paid, the costs AmerenUE has absorbed will increase.

Direct Testimony of  
Mark C. Birk

1 to the upper reservoir, and is also far less than the investment that would have been  
2 required to rebuild the facility even had the December, 2005 breach event not occurred.  
3 As a consequence of building this new facility, customers will benefit from this nearly  
4 \$500 million facility while having just approximately 20% of its cost reflected in their  
5 rates. In addition, the new upper reservoir enables the Company to generate energy (and  
6 provide capacity) for decades to come, with a resulting benefit to customers (through  
7 lower net fuel costs in the Company's fuel adjustment clause) which we estimate, very  
8 conservatively, to be approximately \$170 million in 2010 dollars.

9 **Q. Does this conclude your direct testimony?**

10 A. Yes, it does.

**BEFORE THE PUBLIC SERVICE COMMISSION  
OF THE STATE OF MISSOURI**

In the Matter of Union Electric Company     )  
d/b/a AmerenUE for Authority to File     )  
Tariffs Increasing Rates for Electric     )  
Service Provided to Customers in the     )  
Company's Missouri Service Area.     )

Case No. ER-2011-0028

**AFFIDAVIT OF MARK C. BIRK**

**STATE OF MISSOURI     )**  
  **) ss**  
**CITY OF ST. LOUIS     )**

Mark C. Birk, being first duly sworn on his oath, states:

1. My name is Mark C. Birk. I work in the City of St. Louis, Missouri, and I am employed by Union Electric Company d/b/a AmerenUE as Vice President, Power Operations.

2. Attached hereto and made a part hereof for all purposes is my Direct Testimony on behalf of Union Electric Company d/b/a AmerenUE consisting of 40 pages, Schedules MCB-E1 through MCB-E3, all of which have been prepared in written form for introduction into evidence in the above-referenced docket.

3. I hereby swear and affirm that my answers contained in the attached testimony to the questions therein propounded are true and correct.

  
\_\_\_\_\_   
Mark C. Birk

Subscribed and sworn to before me this 3 day of September, 2010.

  
\_\_\_\_\_   
Notary Public

My commission expires:

