0001 BEFORE THE PUBLIC SERVICE COMMISSION 1 2 STATE OF MISSOURI 3 TRANSCRIPT OF PROCEEDINGS 4 5 HEARING 6 April 19, 2004 7 Jefferson City, Missouri 8 Volume 1 9 10 In the Matter of Proposed) Case No. TX-2003-0379 11 Amendments to Commission Rule) 4 CSR 240-3.545 (formerly) 4 CSR 240-30.010) 12) 13 14 15 NANCY M. DIPPELL, Presiding, 16 SENIOR REGULATORY LAW JUDGE. 17 ROBERT CLAYTON, III COMMISSIONER. 18 _____ 19 20 21 REPORTED BY: TRACY L. THORPE, CSR, CCR 22 MIDWEST LITIGATION SERVICES 23 24 25

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0003 PROCEEDINGS 1 2 JUDGE DIPPELL: Good morning. We'll go ahead 3 and go on the record. This is Case No. TX-2003-0379 in the 4 matter of the proposed amendments to Commission Rule 4 CSR 5 240-3.545, formerly known as 4 CSR 240-30.010. I am Nancy 6 Dippell, I am the regulatory law judge assigned to this 7 matter. 8 We're here today to take public comments on 9 this proposed rule making. There have been several comments 10 filed and if you've made written comments, it's not 11 necessary to repeat those comments here today, but if you 12 have additions or things that you'd like to add, that's 13 perfectly fine. 14 I'll begin by asking if there are any comments 15 completely in support of the rule. If you'd like -- if you 16 have both comments for and against the rule, then we can 17 kind of take those as they come. 18 MR. DANDINO: I have comments in support of 19 the rule. 20 JUDGE DIPPELL: All right, Mr. Dandino. 21 And then we'll go to comments opposed to the 22 rule. I know that many of you here are attorneys and are 23 used to representing your clients as such. In rule-making 24 hearings, everybody is a witness so I will swear you each 25 in. I will ask that you -- the camera is fixed on the

0004 podium so I think I'll just ask that you come to the podium 1 to make your comments. And I believe that's it. 2 3 Are there any questions before we begin? 4 Then I will ask to begin then with comments in 5 favor of the rule. And Mr. Dandino had indicated that 6 Public Counsel had some comments, so I'll ask if he'd like 7 to begin. 8 MR. DANDINO: Thank you, your Honor. 9 (Witness sworn.) 10 JUDGE DIPPELL: Thank you. Go ahead. 11 MICHAEL DANDINO testified as follows: 12 MR. DANDINO: May it please the Commission. 13 I'm here to speak in favor of the pending rule. In fact, 14 I'm here too strongly support the rule change. It's 15 substantially as Public Counsel proposed it to the 16 Commission. The changes that the Commission adopted in 17 addition to what we proposed is perfectly fine with us. 18 We saw a need for this rule. There was 19 information just missing in the present filings that were 20 being made where a ratepayer or any member of the public 21 looking at the tariffs that were filed would have to go 22 through a lot of looking -- digging through tariffs and 23 would -- in some cases would have to have some technical 24 knowledge of what they were doing and some knowledge of how 25 to search the Commission's records, when Public Counsel

0005 believes that this should be a clear matter of public record 1 of what the Commission -- or what the utility is proposing 2 3 and what is before the Commission. 4 We have a number of the -- our comments are 5 pretty extensive, very extensive and we're not going to 6 reiterate all of those here, but I think it's just important 7 to remember that the purpose of this is disclosure and 8 notice. And it's important also for the open consideration 9 of tariffs -- of public business by the Public Service 10 Commission. 11 We think it's good procedural practice, it is 12 good public policy and it's good for the protection of the 13 ratepayers and for the promotion of public interest. 14 We believe it costs very little to comply with 15 this. The telephone companies already have to have this 16 information at hand because they're making this basic 17 evaluation and they have to know what they're changing it from and to, and that's what we're asking for, the amount of 18 19 the change, they have to know that. 20 They should know the percentage of the change 21 because many times they have to comply with the price cap 22 statute which provides for a CPITS, Consumer Price Index for 23 Telecommunications Service, requirement or an 8 percent cap. 24 So it should be on the face of the pleading or 25 the face of the tariff filing, the face of the consumer

impact statement that they comply with the statute and what 1 they're doing. And I think that is such a minimum that 2 3 we're asking for. And any administrative cost certainly 4 outweighs the procedural benefits and the public policy 5 benefits. 6 I want to just give the Commission -- remind 7 the Commission of one of the reasons why we need this. It 8 happened in the Sprint filing for their 2003 rebalancing, 9 their price cap revisions other than the rebalancing. And 10 this occurred in December of 2003. I think they -- Sprint had filed it in November or even late October with effective 11 12 date sometime in mid-December. 13 The problem is that it made the statement --14 the public statement in the cover letter was very vague and 15 general and basically was a parroting of the statute, of 16 saying, We're filing this because it's required by the price 17 cap statute and basically set out the terms of the statute 18 in summary form. 19 At the same time, Sprint provided -- did not 20 file a pleading or an impact statement which designated what 21 the from and to percentage increases were. You could not

23 about some 1,900 tariff -- or rates, rate changes. I 24 believe in my comments I said 1,500 and that was my

identify it from the face of what they filed. We're talking

25 recollection, but I think it was closer to 1,900.

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0007 1 And at the same time they filed this, they did 2 file the information that was requested -- or that this rule 3 requires with the Staff of the Commission, but it was not 4 part of the filing and it was not provided as part of the 5 filing to the Office of Public Counsel. 6 So Public Counsel submitted data requests to 7 Sprint. They objected to them generally after 10 days to 8 preserve their interest, that's fine. And then after 9 20 days, the full 20 days allowed by the statute or by the 10 Commission's rules, they provided the information that they 11 provided the Staff. 12 Now, the problem was they provided it to 13 Public Counsel and they provided it to Staff. The 14 Commission didn't have this. It wasn't in their records. 15 And so the Commissioners had requested that the Staff, I 16 think, file a supplemental pleading that delineated what 17 these changes were. 18 We went through a lot of trouble, a lot of 19 expense during this time from the last two months of the 20 year and it was right up against the deadline when the 21 information -- even the information was provided. 22 And when it was provided, Public Counsel 23 stated to the Commissioners that, you know, this is what --24 exactly what we were looking for. I mean, this was the 25 information we thought was missing and why we raised the

0008 1 suspension, why we raised an objection to these tariffs. 2 Could have saved a lot of time and trouble. 3 But I think the more important thing is, it's 4 important for the public, it's important for the 5 Commission's records on the face of these records to show 6 what these -- you know, what the changes proposed are going 7 to be. 8 Now, I notice many of the comments by the 9 telephone companies indicate that, oh, there's a 100-word 10 limit in the cover letter. And they make quite a bit of 11 complaint about this 100-word limit, which reminds me of 12 when the judge sentenced the man to three 99-year sentences. 13 And he said, Judge, I can't possibly do it -- do those three 14 99-year consecutive sentences. And the judge says, Well, 15 just do the best you can. 16 And I think that's what we're talking about 17 here. They can do the best they can within the 100-word limit. As far as I'm concerned, that limit can be lifted 18 19 and only be providing maybe a spreadsheet, which would 20 probably be more beneficial to this. As long as we don't substitute a complete 21 22 spreadsheet that only has numbers with no narrative that 23 says this is the impact, its impact on it or where the 24 source of their -- either authority or where the tariffs are 25 located.

0009 1 Many of the commenters also said, Well, they can look through the tariffs, Public Counsel can look 2 3 through the tariffs, we're just adding additional work. 4 Well, this is something that instigated -- the tariffs are 5 instigated by the company, it's what they want and I think they should be provided -- they should provide the 6 7 information what they want in a clear and unambiguous and 8 straightforward manner. Thank you, your Honor. 9 JUDGE DIPPELL: Thank you. 10 Commissioner Clayton, did you have any 11 questions for Mr. Dandino? 12 COMMISSIONER CLAYTON: Not at this time. Is 13 he going to stick around? 14 MR. DANDINO: Yes, sir. 15 JUDGE DIPPELL: Are there any other comments 16 in support of the rule? All right. Are there comments 17 opposed to the rule? Anyone like to -- Mr. Bates, did Staff 18 have comments? 19 MR. BATES: Yes, thank you. 20 JUDGE DIPPELL: Are you going to be making the 21 comments? 22 MR. BATES: Not specifically. What I might 23 argue is -- excuse me. I'd ask the Commission to accept 24 Ms. Dietrich is here. She is able much more ablely than I 25 am to comment on the specifics of Staff's position. She's

0010 available. 1 JUDGE DIPPELL: All right. Then, 2 3 Ms. Dietrich, would you like to come up? If the podium is 4 okay, I'd just let you come up there, if you don't mind standing. 5 MS. DIETRICH: That's fine. 6 7 (Witness sworn.) 8 JUDGE DIPPELL: Thank you. 9 NATELLE DIETRICH testified as follows: 10 MS. DIETRICH: First of all, I wanted to start 11 by staying that the proposed rule was largely intended to 12 update 4 CSR 240-3.545 which contains many outdated 13 references and processes. The proposed rule incorporates 14 current terminology and processes and allows for electronic 15 filings. 16 Staff has reviewed the comments filed in this 17 case and offers the following response. We are generally in support of the rule as filed with one exception. And then 18 19 we do have some changes based on comments from other 20 parties. 21 For many of the sections the intent of the 22 proposed rule is to provide guidance in preparing tariffs 23 for submission to the Commission, not to mandate specific 24 terminology. There was never an intent during the 25 rule-making process to require companies to completely

0011 rewrite their tariffs or to resubmit tariffs that are 1 2 currently in effect. 3 Therefore, Staff suggests that the following 4 sentence be added to Section 3 of the rule, Unless 5 specifically indicated, tariff pages or sheets in effect as of the effective date of this rule are considered in 6 7 compliance with the rule. 8 For Section 7, a few of the comments stated 9 that the issuing officer has delegated responsibilities to 10 another representative. Staff suggests that Section 7 be 11 modified to state, The name, title and address of the 12 issuing officer or company designated representative shall 13 appear in the marginal space at the bottom of the sheet. 14 In the same section, technologies management 15 suggests that the section be modified to allow for the 16 issuing effective date and the issuing officer or 17 representative information to appear either in a header or 18 in a footer. 19 The telecommunications department staff 20 reviewed this request. And while we don't have any 21 objection to the request, I did speak with the data center 22 about the technology -- or the technical merits of that. 23 There are some technical limitations that would need to be 24 considered if the Commission wants to move with that 25 recommendation.

What the data center said was that wherever 1 2 the effective date does ultimately appear, there needs to be 3 enough space for the data center to enter a new effective 4 date. And this comes into play if a company requests an 5 extension or if the tariff should be suspended and then 6 ultimately go into effect at some later date. They have to 7 have space to actually put in what date that tariff goes 8 into effect. 9 Another technical limitation, they have to 10 place an electronic stamp on each tariff that says that it's

11 been approved by the PSC. And this stamp requires 12 approximately a three-quarter by three-quarter inch space. 13 So as long as those two requirements are met or 14 accommodations are met so they have room for those things, 15 they did not have a problem with that suggestion either. 16 For Section 8, SBC suggests several changes. 17 Staff supports SBC's -- Staff supports SBC changes to 18 Section 8 B, C and D as proposed, and that's on page 2 of 19 SBC's comments. 20 As far as Section G, Staff understands SBC's

21 concerns with that section, but we do not support the 22 proposed change. Instead we propose to modify the 23 introductory of the section as follows, Tariffs for all 24 telecommunications services shall contain the following 25 information and shall be updated as changes occur.

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0013 For new tari-- or excuse me, for new tariffs 1 2 filed after the effective date of this rule, information contained in Sections A through F will appear at the 3 4 beginning of the company's tariff. 5 For Section 8 G, AT&T states that this section 6 is unlawful because it regulates marketing and advertising 7 practices. AT&T also suggests that the rule requires it to 8 advertise its interstate offerings, which it -- excuse me, 9 intrastate offerings, which it may not do at this time. 10 Staff disagrees with these comments. The 11 intent of the rule, just for clarification, is that it 12 regulates the tariffs and what the tariffs look like. For 13 instance, if an offering is advertised as Call Across Town 14 Plan, then the tariff name must also be Call Across Town 15 Plan. 16 We have had situations where customers contact 17 the PSC with questions about a plan and they may call up and say, We have this Call Across Town Plan and when we go and 18 19 look in the tariffs and all the plans in the tariffs are listed as Plan A, Plan B, Plan C or some other name. 20 21 So we're not able to easily cross-reference 22 the name the customer is calling about with the name that's 23 in the tariff. So that was the intent of that section, was 24 to make sure that whatever the customer name -- whatever the 25 customer recognizes as the name is the name that's in the

0014 tariff. 1 2 Then that section also was intended to ensure 3 that any offering name that includes a rate accurately 4 reflects the rate within the plan for the interstate 5 offering. For instance, a plan cannot be called a Nickel 6 Plan but the intrastate rate would be 15 cents or some other 7 rate, so that was the other point of that section. 8 For Section 8 H, a few of the commenters 9 suggested changes to this section. We've kind of 10 incorporated the changes and we support a change as follows, 11 For competitive and incumbent local exchange 12 telecommunications carriers, a tariff shall contain an 13 alphabetical list of the exchange area service by rate group 14 if applicable, including state name if other than Missouri, 15 period. 16 Competitive local exchange carriers shall be 17 permitted to provide an alphabetical list of the exchange area by incumbent local exchange carrier, period. Areas 18 19 served with basic local exchange service must follow 20 exchange boundaries of the incumbent local exchange 21 telecommunications company and also must be no smaller than 22 an exchange absent a ruling by the Commission under 392.200, 23 Section (2)(b), RSMo 2000. 24 Staff objects to the recommendations that

companies be allowed to concur in the exchange lists of the

ILEC by having the companies affirmatively state in their 1 2 tariff each exchange that they plan to offer service. It's 3 easier for someone searching the tariffs to make sure that 4 they understand the exchanges that are being served and it 5 also makes it easier for the Commission and Staff and OPC 6 and it resolves doubts that a competitor is serving the 7 entire service area as certificated. 8 For Section 9, commenters suggest this section

9 is restrictive and could result in companies having to 10 refile all tariffs in effect. As I previously stated, it 11 was not intended for over 600 companies to rewrite their 12 tariffs, but to provide general guidance for tariff 13 formatting.

14 Therefore, Staff proposes this section be 15 modified as follows, All new tariffs or all new pages added 16 to tariffs shall be designated as an original sheet, open 17 paren, page, closed paren, period.

18 All changes to tariffs must be designated 19 substantially as follows, colon. First revised sheet, open 20 paren, page, closed paren, cancelling, open paren, cancels, 21 comma, replaces, closed paren, original sheet. Second 22 revised sheet, open paren, page, closed paren, cancelling, 23 open paren, cancelled, comma, replaces, closed paren. First 24 revised sheet, open paren, page, closed paren, etc., and 25 must contain reference notes -- reference marks denoting

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0016 1 changes. On Section 9, also technologies management 2 3 suggests the rule provide for the use of check sheets. 4 Check sheets are not used in Missouri because we have found 5 them to be inaccurate. Staff will not object if a company submits a check sheet, but Staff does not support 6 7 incorporating check sheet language in the rule which would 8 imply that the Commission and Staff are endorsing the use of 9 the check sheets. 10 For Section 13, AT&T suggests this section is 11 duplicative and unnecessary. In recent past EFIS was 12 modified to allow for 100 words in the comment section. 13 Therefore, Staff supports AT&T's comment and 14 suggests the section be modified as follows, All 15 telecommunications companies are required to submit a clear 16 and concise statement as to the purpose of the filing when 17 submitting any tariff filing electronically through EFIS. 18 This statement may be in lieu of the cover 19 letter required in 4 CSR 240-3.545, 12 providing it contains 20 all the information required of cover letters as outlined in 21 4 CSR 240-3.545, 12. This statement shall be entered on the 22 appropriate EFIS tariff submission screen. 23 For Section 14, several commenters suggest 24 that Section 14 be modified to link associated tariff filing 25 together. While Staff acknowledges this request is

0017 reasonable, the requirement that each PSCMo number have a 1 2 separate tracking number is a shortcoming of EFIS at this 3 time. What the commenters recommend cannot be accommodated 4 in EFIS without significant change orders. And I have 5 talked to our information services department about this. Therefore, Staff recommends the following 6 7 language be added to Section 14, That related tariff filings 8 impacting multiple PSCMo number tariffs shall be linked 9 together when technically feasible. 10 For Section 15, several commenters request the 11 customer notification language be modified because customer 12 notice may not be required and customer notice is not always 13 sent by the time tariff filings are submitted to the 14 Commission. Many commenters also request that the 15 requirement to send customers -- or to send notice to 16 customers at least 10 days in advance of the rate's 17 effective date be removed. Several commenters also note the reference to Chapter 33 is in error. 18 19 Staff agrees with suggestions, however, Staff 20 does not agree that the 10-day language be removed. It is 21 not an unreasonable expectation to require companies to 22 provide customers 10 days notices of rate changes. 23 We suggest that the language be modified as 24 follows, All telecommunications companies are required to

submit to the Commission with the tariff filing a copy of

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0018 the notification of rate increases that was sent or will be 1 2 sent to customers pursuant to 4 CSR 240-33.0404 and a 3 positive affirmation in writing that the notice was sent or 4 will be sent to customers at least 10 days in advance of the 5 rate's effective date. 6 At Section 16, Sprint proposes to change this 7 section to allow for new service offerings to be submitted 8 to the Commission with a 7-day effective day date. Staff 9 objects to this suggestion. Tariff filing requirements are 10 typically dictated by statutory guidelines. 11 For Section 19, several commenters suggest 12 promotions filed with the Commission on 7- or 10-day notice 13 should be tied to whether a service is competitive, not 14 whether the company is competitive. Staff supports this 15 comment and suggests companies be replaced with services 16 each time it appears in Section 19. Staff also recommends 17 the parenthetical reference to ILECs be removed with this 18 change. 19 At Section 20, some of the commenters 20 recommend the customer notice requirement in Section 20 be 21 removed because not all name changes affect the general 22 public. 23 Staff recommends the last sentence in Section 24 20 be modified as follows, In addition to following the 25 items in 4 CSR 240-2.060, applicant must notify its

0019 customers at or before the next billing cycle of any name 1 2 change affecting customer recognition of the company and 3 file a copy of that notice with the adoption notice. 4 This would allow the Commission and/or Staff 5 and Public Counsel to request customer notification if 6 there's a discrepancy in what's considered customer 7 recognition of the names. 8 Section 22, this section requires companies to 9 provide and maintain a current regulatory contact for the 10 telecommunications department. Technologies management 11 suggests this requirement be expanded to include tariff 12 filings, reporting complaints, whatever type of contact 13 there might be. 14 EFIS already provides a source for providing 15 these various contacts. What Staff was looking for in this 16 section was a contact -- a regulatory contact to be 17 submitted to the telecommunications department so we know who to contact with regulatory type questions realizing that 18 19 if we needed the other information, we could go to EFIS. 20 Finally, as stated in our written comments, 21 Staff strongly opposes the current cover letter requirements 22 contained in Section 12 and supported by OPC. As all other 23 parties except OPC have stated, these requirements are 24 excessive and should not replace the review process that a 25 company files.

0020 1 OPC cites the recent current price cap filing 2 in support for the enhanced cover letter requirements, but 3 as OPC notes, much of the information that ultimately 4 satisfied the request of OPC and the Commission was 5 contained in spreadsheets and some in highly confidential 6 documents. 7 These documents are supporting documents and 8 should be available from any company upon request by Staff 9 or OPC. And Staff agrees that this concept -- that 10 information should be provided upon request, but does not 11 think the requirement should be included in the rule 12 requesting that information to be provided in a cover letter 13 for all companies for all tariff filings. 14 Staff reiterates its position that the cover 15 letter should contain enough information to inform the 16 reader of the intended changes and whether those changes 17 result in increases or decreases to the customer. 18 The reader can then decide if it is necessary 19 to further review the remainder of the public document, 20 which is the tariff, which is filed with the Commission at 21 the time of the cover letter and contains all the changes 22 and reference marks and highlights those sections. 23 Mr. Dandino mentioned the fiscal impact, so I 24 thought I'd just briefly explain how we came up with the 25 fiscal impact. We contacted several entities that filed

0021 tariffs before the Commission knowing that depending on the 1 2 type of company, they use different means for filing. 3 For instance, some companies go to -- their 4 corporate office prepares the tariffs, sends the tariffs to 5 their local office here in Jefferson City or in Missouri and 6 it's that local office that actually goes through that 7 tariff and pulls out the information to put in a cover 8 letter. Some companies have it all done at the same office 9 depending on their size. Then other companies use vendors 10 or consultants to put together the information. 11 So we contacted companies that use all those 12 different means, asked them for the fiscal impact. There 13 was a wide range in the dollar amounts that we were provided 14 for tariff filing that these cover letter requirements would 15 provide. 16 We took those numbers, tried to average them 17 together, tried to calculate them out by the types of 18 filings that we received from these different types of 19 entities and that's how the fiscal impact was calculated. I'll be glad to answer any questions or explain any of these 20 21 changes in more detail. 22 JUDGE DIPPELL: Thank you. Commissioner 23 Clayton, did you have questions? 24 I just have one question for you, 25 Ms. Dietrich. You were discussing Section 13 and the

0022 limitations of EFIS. If that concise statement is allowed 1 2 to be substituted for the cover letter in EFIS, do you know 3 on that who will be able to view or will everyone be able to 4 view that concise statement in the electronic filing system? 5 MS. DIETRICH: Everyone should be able to review the concise statement in the electronic filing 6 7 system. I know right now -- there was some discussion in 8 agenda about one of them appeared that said the reason it 9 was entered was Lisa requested this change. So I know even 10 the Commissioners are able to see that. 11 JUDGE DIPPELL: Okay. But would the general 12 public be able to see that just as they would be able to see 13 a cover letter if that were filed? 14 MS. DIETRICH: That I'm not sure of. 15 JUDGE DIPPELL: Okay. Okay. That's all the 16 questions I have for you. Thank you. 17 THE COURT REPORTER: Would you state and spell 18 your name, please? 19 MS. DIETRICH: Natelle, N-a-t-e-l-l-e, 20 Dietrich, D-e-i-t-r-i-c-h. 21 JUDGE DIPPELL: Are there other comments in 22 opposition or -- Ms. MacDonald, would you like to come 23 forward? 24 MS. MACDONALD: Did you want to briefly do 25 entries of appearance?

0023 JUDGE DIPPELL: Well, since this is a 1 2 rule-making hearing, everybody is really a witness here. so 3 instead, I will ask you -- and like I should have asked 4 Ms. Dietrich and Mr. Dandino to state your name and --5 MS. MACDONALD: Okay. Well, I'm not going to make our comments, so that's why I was asking. But my name 6 7 is Mimi MacDonald, M-i-m-i, my last name is MacDonald, 8 M-a-c-D-o-n-a-l-d and I'm appearing on behalf of 9 Southwestern Bell Telephone, LP doing business as SBC 10 Missouri. My business address is One SBC Center, Room 3510, 11 St. Louis, Missouri 63101. 12 And for SBC's comments about today's proposed 13 rule, we're prepared to present Jason Olson, who's direct 14 regulatory for SBC Missouri. 15 JUDGE DIPPELL: All right. Thank you. 16 Mr. Olsen? 17 (Witness sworn.) 18 JASON OLSON testified as follows: 19 JUDGE DIPPELL: Would you please state your 20 name and spell it for the court reporter? 21 MR. OLSON: My name is Jason Olson, J-a-s-o-n 0-1-s-o-n. 22 23 JUDGE DIPPELL: Go ahead with your comments. 24 MR. OLSON: Thank you. SBC Missouri 25 understands the Commission's desire for uniform tariff

0024 filing rules. However, SBC believes these revisions are 1 2 unnecessary. To the extent that the Commission determines 3 to go forward with these proceedings, SBC would like to make 4 specific comments. 5 In my comments there will be two themes throughout. One of them being that we want these tariff 6 7 filings to be prospective in nature only, as Ms. Dietrich 8 discussed; and two, we would ask the Commission to allow 9 these rules to be as flexible as possible. 10 We ask these rules to be prospective in nature 11 because refiling tariffs and resubmitting tariffs would 12 be -- would cause significant efforts and be significantly 13 costly to the Commission, its Commission Staff and the 14 carries as well. 15 SBC alone has thousands of tariff pages and it 16 would be unnecessary and, more importantly, no consumer 17 benefits could be derived from refiling these tariffs. We ask the Commission to make these prospective in nature. 18 19 Second theme would be within the context of 20 the rules, we'd like to make them as flexible as possible. 21 And the reason we ask for this is SBC, like many other 22 carriers, operates in a multi-state jurisdiction. And to 23 the extent that we can keep flexibility in these rules, it 24 allows SBC and other carriers who operate in multiple 25 jurisdictions to standardize the tariff processes as much as

0025 1 possible. 2 And I can give you an example. In the 3 Ameritech states of SBC, they have one tariff filing that no 4 matter what state you go to, the section and the section --5 the tariff and the section over it contains the same 6 information for each state. 7 And while we're not there yet in the SBC 8 southwestern states, that would be a goal to move forward to 9 and allowing flexibility would help that. And we believe 10 that that benefits customers by allowing tariff filings --11 or tariff information to be easily located. 12 Since all the rules in this proceeding are in 13 one rule, I'll simply refer to the rules I'm discussing as number. With respect to No. 3, SBC Missouri attempted to go 14 15 through each subsection of this rule to make it prospective. 16 For example, in No. 4, SBC Missouri adds 17 language that, Effective on a specified date in the future, 18 tariffs will become -- tariffs must comply with this rule. 19 We believe this is superior language. By adding a specific 20 date will eliminate any confusion about when the CLEC or 21 when an ILEC has to comply with these rules. 22 AT&T and MCI both offer language in Section 3. 23 While SBC agrees with that language, we think adding 24 language in 4 and in other places throughout the tariff that 25 contains a specific date will make it absolutely clear that

0026 1 carriers will know when they need to change their tariff 2 filing practices. 3 With respect to No. 7, technology management 4 advocates resubmitting tariffs if the effective date 5 changes. SBC Missouri is opposed to this ruling. SBC 6 believes that the current practice of bates stamping tariffs 7 works well. We don't see the need to change this and we ask 8 the Commission not to accept TMI's proposals. 9 With respect to No. 8, SBC Missouri has two 10 comments. Although not in a written comments, SBC Missouri 11 proposes to add the following language at the beginning of 12 this section. Effective with tariff filings that are filed 13 after -- and then we'll insert a date -- the sentence would 14 then continue, Tariffs for all telecommunications services 15 shall contain the following. 16 SBC Missouri proposes to leap the phrase in 17 the order listed and continue -- and continuing that 18 sentence, Shall be updated as changes occur. 19 Thus, the first sentence would read, Effective 20 with tariff filings that are filed after this date, tariffs 21 for all telecommunications companies services shall contain 22 the following information and shall be updated as changes 23 occur. Again, this language ensures that this rule would be 24 prospective in nature for the same reason as stated before. 25 Our second comment is SBC believes that the

0027 company should be able to list their exchanges 1 2 alphabetically. SBC, and I believe other carriers as well, 3 their local exchange rates are linked to rate groups. 4 Let's consider Hayti and Harvester for a 5 minute. Hayti is a rate group A exchange and Harvester is a rate group B exchange. In our local exchange tariff, we 6 7 have a local -- a local rate for each rate group, not each 8 specific exchange. 9 So by allowing carriers to list exchanges 10 alphabetically by rate group will make it easier for 11 customers to understand what rates they'll be charged should 12 they be looking at our tariff. We believe it's just a more 13 practical structure. 14 With No. 9, again, we ask the proposed 15 language be prospective in nature. Companies should be 16 allowed to be flexibly -- the flexibility should be allowed 17 to determine how they codify their replacement pages. 18 Whether a carrier chooses to use the word 19 "sheet" or the word "page" or the word "cancel" or the word "replace," as long as the carriers clearly identify what 20 21 they're doing and they're consistent throughout their 22 tariffs, we'd ask the Commission for flexibility on this. 23 In No. 12, SBC Missouri wishes to add language 24 that we did not include in our written comments. SBC 25 Missouri proposes to modify the second sentence as follows,

0028 1 A proposed change shall be submitted in the form of revised 2 tariff accompanied by a cover letter, period. And we delete 3 the word "and." 4 At least 10 days in advance of a tariff's 5 effective date all telecommunications companies shall 6 file -- and then we continue with -- a copy of any customer 7 notice sent or required to be sent to the proposed changes. 8 SBC would note that most of the time customer 9 notification will be completed at the time the tariff is 10 filed; however, there will be instances when customer 11 notification will not have been drafted. 12 Again, we're asking for the flexibility for 13 these situations, the rules to be flexible enough to reflect 14 these what we'll call rare situations. 15 Our second comment on this, SBC Missouri, 16 along with other parties, advocate the removal of the 17 following sentence, The cover letter should be limited to 18 approximately 100 words or less. 19 Often with our tariff filings, they require 20 substantial tariff changes and explaining them with 100 21 words is just not possible. 22 Our third modification to Section 12 is after 23 reviewing the comments filed by all parties that comment in 24 this proceeding, SBC Missouri wishes to support MTIA's 25 proposed language. Specifically, MTIA proposes to modify

0029 the fifth sentence as follows, The cover letter shall 1 2 identify each proposed change or category of change, provide 3 a brief summary of each proposed change or category of 4 changes, identify the general effect of the change on the 5 company's customers and provide the requested effective date 6 of the revised tariff. 7 SBC Missouri continues this recommendation to 8 delete the last two sentences of this -- of this rule. And 9 we certainly support Staff and other parties' request to 10 delete the last sentence in its entirety. 11 SBC Missouri also notes that TMI proposed to 12 combine the last two sentences to read, Where practical, 13 each change or adjustment in the price for fees the summary 14 shall identify, A, whether the change is adjustment, results 15 in an increase or decrease in the price; and B, the current 16 and proposed price for fee a percent change in price. 17 SBC objects to TMI's proposed change because 18 we believe the words "too practical" is too indefinite to 19 provide clarity as to what is required on behalf of 20 companies with respect to their tariff filings. SBC 21 believes with respect to the changes, it strikes a 22 reasonable balance for providing meaningful customer 23 information and not being overly burdensome on 24 telecommunications customers. 25 With respect to 14, SBC Missouri has proposed

0030 language subsection 14 that it believes is superior to other 1 2 parties. We believe this language is superior because it 3 clarifies that although tariff submissions are to be filed 4 separately, meaning that we'll have a tariff filing separate 5 for each Public Service Commission numbered tariff, multiple 6 tariffs may be assigned the same tracking number. 7 We believe our language is superior because it 8 makes explicitly clear that tariff filings while filed 9 separately are -- are linked together. While conceptually 10 SBC agrees with Sprint's and MCI's changes, it recommends 11 that the Commission adopt its proposals. 12 We need a meaningful way to link tariffs and 13 we prefer an EFIS solution be created to fix this problem. 14 For instance, when you file a tariff in EFIS, EFIS asks you 15 if this tariff is linked to a case number. Perhaps EFIS 16 could be modified to add, you know -- ask the questions is 17 this tariff filing linked to another tariff filing number? 18 And hopefully this would correct the need that all the carriers -- or address the needs that all carriers have to 19 20 link the tariff filings together. 21 With respect to 15, our comments are similar 22 to 12. SBC Missouri requests the addition of its language, 23 It is conceivable that customer notes may not be completed 24 until the tariff is filed. We'd just wish -- we'd just ask

the Commission for flexibility for these rare circumstances

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0031 1 where that occurs. 2 With respect to 17, MCI proposes language to 3 address situations where tariff filings will be made in 4 compliance with Commission orders. SBC does not object to 5 MCI's proposed changes in 17. 6 In 19, SBC Missouri, Sprint and CenturyTel all 7 agree that services should be used for tariff 8 classification, the filing intervals should -- the service 9 should be the basis, not the competitive or non-competitive 10 status of the company. 11 And with respect to 20, Sprint and MCI propose 12 that the last sentence of this rule be deleted. SBC Missouri supports this change. When Southwestern Bell 13 14 changed its name from Southwestern Bell Telephone Company to 15 Southwestern Bell Telephone, LP, if we would have notified 16 our customers of that change, it would simply cause 17 confusion and likely unnecessary calls to the business 18 office. 19 We believe that customers -- or excuse me, 20 companies should have the flexibility to determine when it 21 is appropriate to notify its customers. I believe companies 22 are in the best position to know when that is required. 23 These are the initial comments that we have on 24 behalf of SBC. If anybody has questions, I'd be happy to 25 answer those questions.

0032 JUDGE DIPPELL: Thank you, Mr. Olson. I don't 1 2 believe there's any questions for you. 3 MR. OLSON: Thank you. 4 JUDGE DIPPELL: Thank you. Are there other 5 comments to be made? Go ahead and come --6 MR. IDOUX: Go morning, Judge. John Idoux on 7 behalf of Sprint. 8 (Witness sworn.) 9 JOHN IDOUX testified as follows: 10 JUDGE DIPPELL: Would you go ahead and state 11 your name and spell it for the court reporter? 12 MR. IDOUX: It's John Idoux, I-d-o-u-x. My 13 address is 6450 Sprint Parkway, Overland Park, Kansas 66251. 14 JUDGE DIPPELL: Go ahead with your comments. 15 MR. IDOUX: I don't necessarily have any 16 additional comments other than the ones that Sprint did 17 propose on April 12th. I just wanted to make myself 18 available for any questions that you or the Commissioners 19 may have. 20 JUDGE DIPPELL: Let me double check and make 21 sure. I don't believe we have any questions for you, 22 Mr. Idoux. 23 MR. IDOUX: Thank you. 24 JUDGE DIPPELL: Appreciate you coming forward. 25 Mr. Kohly, do you have comments?

MR. KOHLY: I have no comments but will answer questions. JUDGE DIPPELL: I don't believe I have any questions for AT&T. MR. KOHLY: I'll save the appearance. JUDGE DIPPELL: Are there any other people that would like to make comments? A lot of people out there. Okay. Then if there are no further comments, -- anything further? Then I will conclude the on-the-record portion of this hearing and I appreciate you all coming today. Thank you very much. We can go off the record. WHEREUPON, the hearing was adjourned.