Exhibit No.:

Issue: Policy

Witness: Craig A. Unruh

Type of Exhibit: Surrebuttal Testimony

Sponsoring Party: Southwestern Bell Telephone, L.P.

d/b/a/ AT&T Missouri

Case No.: TO-2007-0053

Date Testimony Prepared: February 16, 2007

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Missouri Public Service Commission

SOUTHWESTERN BELL TELEPHONE, L.P. d/b/a AT&T MISSOURI

CASE NO. TO-2007-0053

SURREBUTTAL TESTIMONY

OF

CRAIG A. UNRUH

St. Louis, Missouri

AT+T Exhibit No. 6

Case No(s). 10-2007-0053

Date 3-8-07 Rptr Tu

BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

Class	Matter of the Review of the fication of the Exchanges of the Exchanges of telephone, L.P., d/b/a AT&T	f Southy	vestern)))	Case No. TO-2007-0053
	AFF	TDA VI	FOF CR	AIG /	A. UNRUH
STAT	E OF MISSOURI)	SS		
CITY OF ST. LOUIS			4.747		
I, Cra	ig A. Unruh, of lawful age, l	heing du	dy sworn	, depos	ese and state:
ŧ.	My name is Craig A. Unru Telephone, L.P. d/b/a AT&			ve Dire	ector-Regulatory for Southwestern Bell
2.	Attached hereto and made	a part h	ereof for	all pur	rposes is my Surrebuttal Testimony,
3.					ned in the attached testimony to the to the best of my knowledge and belief
			6))	Tailg A. Uffreh

My Commission Expires: January 5, 2008

Subscribed and sworn to before me this 15th day of February, 2007.

MARYANN PURCELL
Notary Public - Notary Seal
STATE OF MISSOURI
City of St. Louis

My Commission Expires: Jan. 5, 2008

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6 7	INTE	RODUCTION
8	Q.	PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.
9	A.	My name is Craig A. Unruh and my business address is One AT&T Center, Room
0		3528, St. Louis, Missouri, 63101.
1 1		
12	Q.	ARE YOU THE SAME CRAIG A. UNRUH THAT FILED REBUTTAL
13		TESTIMONY IN THIS CASE?
14	A.	Yes.
15		
16	PUR	POSE AND MAIN POINTS OF TESTIMONY
17	Q.	WHAT IS THE PURPOSE OF YOUR TESTIMONY?
18	A.	My testimony responds to the testimony of John Van Eschen, which concludes
19		that competitive classification should be confirmed for all of AT&T Missouri's
20		competitively classified exchanges.
21		
22	Q.	WHAT ARE THE MAIN POINTS THE COMMISSION SHOULD
23		UNDERSTAND ABOUT YOUR TESTIMONY?
24	A.	The Commission should understand the following points about my testimony:

¹ Rebuttal Testimony of John Van Eschen submitted on behalf of the Commission Staff (Staff) dated January 18, 2007.

i	 This case simply requires the Commission to review AT&T Missouri's
2	competitive classifications previously granted by the Commission to ensure
3	the required competitive criteria continue to exist.
4	• The evidence presented in Staff's report, Staff's rebuttal testimony and in my
5	rebuttal testimony clearly demonstrates that the competitive criteria continue
6	to exist.
7	While I concur in general with Staff's assessment, I need to make the
8	following clarifications for proper context and understanding:
9	(1) Wireless providers offer service in all exchanges at issue here. Even
10	when a wireless carrier may not have its own local numbers, the
11	wireless carrier can port local numbers from AT&T Missouri;
12	(2) While changes in carrier line counts are not relevant here, AT&T
13	Missouri has also lost customer lines. Such fluctuations simply reflect
14	the general decline in wireline usage and customers' exercise of their
15	right to change carriers;
16	(3) There are additional exchanges beyond those identified by Staff that
17	now qualify for competitive classification under the 30-day criteria.
18	

19

i	STAF	F REACHES THE CORRECT CONCLUSION THAT COMPETITIVE
2	CLAS	SIFICATION SHOULD BE CONFIRMED FOR ALL OF AT&T
3	MISS	OURI'S COMPETITIVELY CLASSIFIED EXCHANGES
4	Q.	DID STAFF CONCLUDE IN ITS REBUTTAL TESTIMONY THAT THE
5		COMMISSION SHOULD CONFIRM COMPETITIVE CLASSIFICATION
6		FOR AT&T MISSOURI'S EXCHANGES?
7	A.	Yes. Mr. Van Eschen's rebuttal testimony reiterates what Staff concluded in its
8		August 8, 2006 Report that the competitive conditions continue to exist so the
9		Commission should confirm the competitive classifications. ²
0		
I	Q.	DO YOU GENERALLY CONCUR WITH THIS ASSESSMENT?
2	A.	Yes.
3		
4	AT&T	MISSOURI'S CLARIFICATIONS
5	Q.	ARE THERE ANY MATTERS IN MR. VAN ESCHEN'S TESTIMONY TO
6		WHICH YOU NEED TO RESPOND?
7	A.	Yes. I need to make the following clarifications for proper context and
8		understanding:

² See, for example, Van Eschen Rebuttal Testimony, p. 2, In. 10-11.

1	(1)	WIRELESS PROVIDERS OFFER SERVICE IN ALL EXCHANGES AT
2		ISSUE AND PORTING ALLOWS THEM TO OFFER LOCAL
3		TELEPHONE NUMBERS WHERE THEY MAY NOT HAVE THEIR OWN.
4	Q.	WHAT DID STAFF'S TESTIMONY SAY ABOUT WIRELESS
5		CARRIERS?
6	A.	Staff testified that there were more than enough CLEC providers in AT&T
7		Missouri's exchanges to confirm competitive classification. Staff stated that it is
8		not aware of any wireless provider exiting any markets.3 Staff also reviewed
9		numbering assignments and confirmed that wireless carriers have their own
10		numbering resources in most exchanges thus indicating a presence in those
11		exchanges.4
12		
13	Q.	DOES THE ABSENCE OF NUMBERING RESOURCES INDICATE THAT
14		A WIRELESS CARRIER IS NOT PRESENT?
15	A.	No. As indicated in my rebuttal testimony, wireless carriers' websites were
16		checked for service availability and we confirmed the presence of wireless carrier
17		availability in all of AT&T Missouri's competitively classified exchanges,
18		including the 12 exchanges noted in Staff's rebuttal testimony where wireless
19		carriers may not have their own numbering resources.
20		

³ Van Eschen Rebuttal Testimony, p. 13, ln. 4-7.

⁴ Van Eschen Rebuttal Testimony, p. 13, ln. 11-15. Staff noted there are only 12 exchanges where wireless carriers do not appear to have directly assigned telephone numbers.

ł	Q.	CAN WIRELESS CARRIERS PORT TELEPHONE NUMBERS FROM
2		AT&T MISSOURI TO PROVIDE SERVICE TO CUSTOMERS
3		MIGRATING FROM AT&T MISSOURI TO A WIRELESS CARRIER?
4	A.	Yes. If a customer chooses to replace AT&T Missouri's service with service
5		from a wireless carrier, the customer may port his or her telephone number from
6		AT&T Missouri to the wireless carrier. Customers can do this in all of AT&T
7		Missouri's competitively classified exchanges, including the 12 exchanges Staff
8		identified as exchanges where wireless carriers may not have their own local
9		number resources.
10		
11	Q.	HAVE CUSTOMERS PORTED TELEPHONE NUMBERS FROM AT&T
12		MISSOURI TO WIRELESS CARRIERS?
13	A.	Yes. This type of wireline to wireless porting is occurring throughout the state
14		and, in fact, has occurred within most of the 12 exchanges Staff identified as
15		exchanges where wireless carriers may not have their own local number
16		resources.
17		
18	Q.	WHILE STAFF INDICATED THAT NO WIRELESS CARRIER APPEARS
19		TO HAVE DIRECTLY ASSIGNED TELEPHONE NUMBERS IN THE ST.
20		CLAIR EXCHANGE, DOES US CELLULAR HAVE DIRECTLY
21		ASSIGNED NUMBERS IN ST. CLAIR?
22	A.	Recent numbering information from the Local Exchange Routing Guide (LERG)
23		shows that US Cellular holds 1000 directly assigned telephone numbers in the St.

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Clair exchange. US Cellular appears to have obtained this thousand-block when a ì new NXX code was opened for the expansion of MCA service in this exchange. 2 3 Q. DOES MCA SERVICE PLAY A ROLE IN WIRELESS CARRIERS' USE 4 5 OF TELEPHONE NUMBERS? 6 Yes. Wireless carriers are able to take advantage of the expanded local calling A. 7 scopes provided by MCA service to minimize the number of directly assigned 8 telephone numbers they require. Wireless carriers can establish telephone 9 numbers in the inner portion of the MCA and then all MCA subscribers are able 10 to locally call these wireless customers. Since the vast majority of customers 11 have MCA service, this means the vast majority of customers have local calling to 12 the wireless carriers even though a wireless carrier may not have directly assigned 13 telephone numbers in every MCA exchange. Ten of the twelve exchanges 14 identified by Staff as not having directly assigned telephone numbers for wireless carriers are within an MCA calling area.5 15 16 DOES THE LAW REQUIRE WIRELESS CARRIERS TO HAVE LOCAL 17 Q. 18 NUMBER RESOURCES AS A CONDITION FOR BEING COUNTED AS 19 A COMPETITOR IN THE EXCHANGE?

⁵ The ten exchanges within an MCA calling area are Ash Grove, Billings, Clever, Furley, Grain Valley. Greenwood, Marionville, Richmond, St. Clair and Walnut Grove. The two exchanges that are not within an MCA calling area are Linn and Montgomery City.

No. The law simply indicates that one wireless carrier may be counted in an A. 2 exchange and provides for no further restrictions on how wireless carriers are to be counted.6 3 4 5 WHILE CLEC LINE COUNT CHANGES ARE NOT RELEVANT, AT&T MISSOURI CONTINUES TO LOSE ACCESS LINES 6 7 Q. OPC AND THE STAFF HAVE PRESENTED INFORMATION ON 8 CHANGES IN CLEC LINE COUNTS. IS THIS INFORMATION 9 RELEVANT IN THIS CASE? 10 A. No. The law simply requires the Commission to count the number of providers in the exchange to ensure there are two or more providers.⁷ 11 12 13 Q. NONETHELESS, HAVE AT&T MISSOURI'S ACCESS LINES BEEN 14 DECLINING? 15 A. Yes. Mr. Van Eschen's schedules 5 and 6 show that CLEC lines have 16 increased in some exchanges and decreased in others. This is indicative of 17 a competitive market where customers are choosing between providers 18 and relative customer counts within the market will vary over time. It is 19 also indicative of the decline in traditional wireline telephone usage as 20 customers continue to replace traditional wireline usage with other 21 services. What Mr. Van Eschen's testimony does not show, however, is

⁶ Section 392.245.5(1).

⁷ Section 392.245.5.

I		that AT&T Missouri's lines continue to decline. Over the time period
2		highlighted in Staff's testimony (December 2004 to December 2005),
3		AT&T Missouri lost over 84,000 access lines.
4		
5	(3)	THERE ARE ADDITIONAL AT&T MISSOURI EXCHANGES BEYOND
6		THOSE STAFF IDENTIFIES THAT MEET THE 30 DAY CRITERIA
7	Q.	DOES STAFF IDENTIFY EXCHANGES THAT WERE PREVIOUSLY
8		GRANTED COMPETITIVE CLASSIFICATION UNDER THE 60 DAY
9		CRITERIA THAT WOULD NOW MEET THE 30 DAY CRITERIA?
10	Α.	Yes. Mr. Van Eschen's Schedule 1 indicates that 15 out of the 51 residential
11		exchanges that qualified under the 60 day criteria would now meet the 30 day
12		criteria. Additionally, Mr. Van Eschen's Schedule 2 indicates that 23 out of the
13		30 business exchanges that qualified under the 60 day criteria would now meet
14		the 30 day criteria.
15		
16	Q.	DID YOU PRESENT EVIDENCE THAT ADDITIONAL 60 DAY
17		EXCHANGES, BEYOND THOSE IDENTIFIED BY STAFF, ALSO
18		WOULD QUALIFY UNDER THE 30 DAY CRITERIA?
19	A.	Yes. Unruh Schedule 2(HC) and Unruh Schedule 3(HC) from my rebuttal
20		testimony demonstrates that at least 27 of the 51 residential exchanges and at least
21		27 of the 30 business exchanges previously granted competitive classification
22		under the 60 day track would now appear to qualify under the 30 day track.

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SUMMARY

Q. PLEASE SUMMARIZE YOUR TESTIMONY.

A. I concur with Staff's general conclusion that competitive classification should be confirmed in all of AT&T Missouri's competitively classified exchanges. Staff has provided sufficient evidence that the competitive criteria continue to exist in each of AT&T Missouri's exchanges.

[4

For clarification, I explained that while the law does not require wireless carriers to have local telephone numbers, wireless carriers nonetheless have the ability to port AT&T Missouri's telephone numbers in all AT&T Missouri exchanges, including the few exchanges where wireless carriers may not have directly assigned telephone numbers. In any event, there are more than a sufficient number of CLECs operating in AT&T Missouri's exchanges to confirm competitive classification even without using a wireless carrier. In response to Staff's testimony that CLECs have both gains and losses in the market, I noted that AT&T Missouri has experienced access line losses and this data reflects the general decline of wireline usage and customers' exercise of choice. Finally, I noted that there are even more exchanges than those identified by Staff that now qualify for competitive classification under the 30 day track.

It is clear from the information presented in this case that there is sufficient evidence to confirm competitive classification. OPC has presented no evidence to

1 the contrary. OPC's efforts to revive the old "effective competition" statute must 2 be ignored. Moreover, OPC's claim that competitive classification is contrary to 3 the public interest is not relevant in this case where the Commission is simply to confirm whether or not the competitive criteria continue to exist. Even if the 5 public interest standard were relevant, OPC has not presented sufficient evidence 6 that competitive classification is contrary to the public interest. The Commission 7 should confirm the competitive classification for all of AT&T Missouri's 8 competitively classified exchanges. 9 10 Q. DOES THIS CONCLUDE YOUR SURREBUTTAL TESTIMONY? 11 A, Yes.