TRANSCRIPT OF PROCEEDINGS Hearing May 19, 2000 Jefferson City, Missouri Volume 13 In the Matter of an Investigation) for the Purpose of Clarifying and) Determining Certain Aspects) Surrounding the Provisioning of) Case No. TO-99-483 Metropolitan Calling Area Service) After the Passage and Implementation of the Telecommunications Act of 1996.) NANCY M. DIPPELL, Presiding, SENIOR REGULATORY LAW JUDGE. NANCY M. DIANNE DRAINER, Vice-Chair COMMISSIONERS. REPORTED BY: KELLENE K. FEDDERSEN, CSR, RPR ASSOCIATED COURT REPORTERS, INC.	1	STATE OF MISSOURI
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1	APPEARANCES:
2	W.R. ENGLAND, III, Attorney at Law BRIAN T. McCARTNEY, Attorney at Law
3	Brydon, Swearengen & England, P.C.
4	P.O. Box 456 312 East Capitol Avenue
	Jefferson City, Missouri 65102-0456
5	TOD: Alltel Mineral Tra
6	FOR: Alltel Missouri, Inc. Cass County Telephone Company. Citizens Telephone Company.
7	Grand River Mutual Telephone Company.
8	Green Hills Telephone Company. Lathrop Telephone Company.
9	Orchard Farm Telephone Company.
	CRAIG JOHNSON, Attorney at Law
10	Andereck, Evans, Milne, Peace & Johnson
11	P.O. Box 1438 305 East McCarty Street
	Jefferson City, Missouri 65102
12	TOD. MITTO
13	FOR: MITG.
	PETER MIRAKIAN, Attorney at Law
14	Spencer, Fane, Britt & Browne, LLP 1000 Walnut, Suite 1400
15	Kansas City, Missouri 64106
16	FOR: Brooks Fiber Communications of Mo.
17	JAMES M. FISCHER, Attorney at Law LARRY W. DORITY, Attorney at Law
18	Fischer & Dority
10	101 West McCarty, Suite 215
19	Jefferson City, Missouri 65101
20	FOR: GTE Midwest, Incorporated.
21	CARL J. LUMLEY, Attorney at Law Curtis, Oetting, Heinz, Garrett & Soule, P.C.
22	130 South Bemiston, Suite 200
23	St. Louis, Missouri 63105
43	FOR: Gabriel Communications, Inc.
24	Primary Network Communications, Inc. MCI Worldcom Communications, Inc.
25	MCI Metro Access Transmission Service.

1	PAUL G. LANE, General Attorney-Missouri
2	MIMI B. MACDONALD, Attorney at Law One Bell Center, Room 3520 St. Louis, Missouri 63101
3	FOR: Southwestern Bell Telephone Company.
4	
5	PAUL DeFORD, Attorney at Law Lathrop & Gage 2345 Grand Boulevard
6	Kansas City, Missouri 64108
7	FOR: AT&T Communications of the S.W., Inc.
8	LINDA GARDNER, Senior Attorney 5454 W. 110th Street
9	Overland Park, Kansas 66211
10	FOR: Sprint Communications Company, LP. Sprint Spectrum LP, d/b/a Sprint PCS.
11	Sprint Missouri, Inc.
12	MARK W. COMLEY, Attorney at Law Newman, Comley & Ruth
13	601 Monroe, Suite 301 P.O. Box 537
14	Jefferson City, Missouri 65102
15	FOR: Nextlink Missouri, Inc.
16	BRENT STEWART, Attorney at Law Stewart & Keevil
17	1001 Cherry Street, Suite 302 Columbia, Missouri 65201
18	and
19	SCOTT SAPPERSTEIN, Attorney at Law
20	3625 Queen Palm Drive Tampa, Florida 33619
21	FOR: Intermedia Communications, Inc.
22	MARY ANN (GARR) YOUNG, Attorney at Law
23	William D. Steinmeier, P.C. 2031 Tower
24	P.O. Box 104595 Jefferson City, Missouri 65110-4595
25	111012011 010 ₁ , 111220011 00110 1000

Τ	6400 C Street SW
2	P.O. Box 3177 Cedar Rapids, Iowa 52406-3177
3	FOR: McLeod USA Telecom Services, Inc.
4	
5	MICHAEL DANDINO, Senior Public Counsel P.O. Box 7800 Jefferson City, Missouri 65102-7800
6	
7	FOR: Office of the Public Counsel and the Public.
8	MARC POSTON, Assistant General Counsel JULIE KARDIS, Assistant General Counsel
9	P.O. Box 360 Jefferson City, Missouri 65102
LO	
L1	FOR: Staff of the Missouri Public Service Commission.
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- JUDGE DIPPELL: Let's go ahead and go back
- 3 on the record.
- 4 We were in the middle of cross-examination
- 5 by Staff of Mr. Unruh, and let's go ahead and finish
- 6 that and then we have some exhibit issues to take up.
- 7 CRAIG UNRUH testified as follows:
- 8 CROSS-EXAMINATION (RESUMED) BY MR. POSTON:
- 9 Q. Good morning.
- 10 A. Good morning.
- 11 MR. POSTON: I believe I was about to have
- 12 another exhibit marked. Could I approach the witness?
- 13 JUDGE DIPPELL: Yeah. We're up to Exhibit
- 14 No. 62. I originally said yesterday that 62 would be
- the initial Brief, but I changed my mind on that and
- 16 said that if Mr. Lane wanted to offer that today I
- 17 would assign an exhibit number when he did so. So
- 18 Exhibit No. 62.
- 19 MR. POSTON: 62. Okay. Your Honor, this is
- 20 a letter I'd like to have the Commission take official
- 21 notice of.
- JUDGE DIPPELL: What case number was this?
- 23 MR. POSTON: TO-92-306.
- 24 (EXHIBIT NO. 62 WAS MARKED FOR
- 25 IDENTIFICATION.)

- 1 BY MR. POSTON:
- Q. Mr. Unruh, I'll give you a chance to read
- 3 through this if you could.
- 4 JUDGE DIPPELL: I'm sorry. Mr. Poston, did
- 5 you make your request for official notice on that?
- 6 MR. POSTON: Yes, I did.
- 7 JUDGE DIPPELL: Would there be any objection
- 8 to the Commission taking official notice of this
- 9 letter dated May 6th, 1993 that was filed in Case
- 10 No. TO-92-306?
- 11 (No response.)
- 12 Commission will take notice of that letter.
- 13 THE WITNESS: Okay.
- 14 BY MR. POSTON:
- 15 Q. Would you identify this document.
- 16 A. This document appears to be a letter to
- 17 Mr. Brent Stewart, Executive Secretary of the Missouri
- 18 Public Service Commission, from Southwestern Bell,
- 19 signed by Dale Robertson, which appears to be the
- 20 cover letter for a tariff filing.
- Q. Would you agree that the proposed rate
- increases in this tariff filing are intended to
- 23 recover the net revenue loss that Southwestern Bell
- 24 will experience as a result of the implementation of
- 25 COS, OCA service and MCA service?

1	A. I would agree that it appears to intend to
2	recover the amount of money that was sort of left on
3	the table after accounting for the new revenue stream
4	that would be recovered via the optional MCA
5	subscription rates.
6	Again, back to the way this sort of was laid
7	out, the existing WASP plan, there was toll calling
8	among the exchanges. You then created the MCA plan
9	which was going to eliminate that toll revenue, but in
LO	place of that you were creating a new optional MCA
L1	rate which the subscribers to MCA service would be
L2	paying. That was part of the revenue calculation
L3	equation where lost toll and some lost EAS was then
L4	recovered by the revenues associated with the optional
L5	MCA service.
L6	I think in I forget the exhibit, but it's
L7	an attachment to the, I believe the first the Order
L8	approving the first technical committee report, it
L9	shows that MCA service for Southwestern Bell, the
20	implementation of MCA service actually created a
21	positive gain to Southwestern Bell with respect to the
22	implementation of MCA service. Then when you bring in
23	COS, the modification to COS and the addition of OCA,
24	that resulted in a net loss to Southwestern Bell.
25	I think what this reflects is the revenue

- 1 that would be sort of the net loss once you looked at
- the plan in total. But I think from clearly seeing
- 3 the MCA service resulted in a positive gain, it more
- 4 than shows that the toll loss from moving from the
- 5 WASP plan to the MCA plan was subsumed in or contained
- 6 within the new rates that were created for optional
- 7 MCA service.
- 8 MR. POSTON: Okay. Moving right along, I
- 9 have one more exhibit I would like to have marked,
- 10 please, and I'd like have the Commission take official
- 11 notice of this. This was another letter that was
- 12 filed in TO-92-306.
- JUDGE DIPPELL: Exhibit No. 63.
- 14 (EXHIBIT NO. 63 WAS MARKED FOR
- 15 IDENTIFICATION.)
- JUDGE DIPPELL: Is there any objection to
- 17 the Commission taking official notice of a letter in
- its files from Case No. TO-92 306 that's dated
- 19 November 18th, 1993?
- 20 (No response.)
- 21 Then I will receive that into the record.
- 22 (EXHIBIT NO. 63 WAS RECEIVED INTO EVIDENCE.)
- 23 BY MR. POSTON:
- Q. Mr. Unruh, have you had a chance to read
- 25 through this letter?

- 1 A. Yes, I have.
- 2 Q. And would you please identify what this
- 3 letter appears to be?
- 4 A. This letter appears to be to a Mr. Jack
- 5 Stewart, who's an attorney at law obviously rep-- or I
- 6 assume representing some community, and the letter is
- from a Vickie Coleman, and it's on Southwestern Bell
- 8 Telephone letterhead.
- 9 Q. So does it appear this letter is from
- 10 Southwestern Bell?
- 11 A. I would assume so.
- 12 Q. And your testimony is that the optional tier
- 13 rates were set to compensate Southwestern Bell for the
- loss of toll?
- 15 A. Yes.
- 16 Q. And how can you testify to that when,
- 17 according to this letter, the rates were
- 18 nonremunerative to start with?
- 19 A. Well, this letter points out that the
- 20 Commission implemented three calling plans, and it
- then suggests that those plans are nonre--
- 22 nonremunerative. That's not easy to say, especially
- 23 this early in the morning.
- Q. I've been practicing.
- 25 A. And I would assume from that, what

1	Ms.	Coleman	was	attempting	t.o	explain	t.o	this	attornev

- 2 was that the revenues created by these new plans
- didn't cover the costs of the new plans, and I think
- 4 that's borne by again that same attachment to the
- 5 Order which shows that Southwestern Bell had a net
- 6 loss of -- I don't recall what that showed, but I
- 7 think it was in the neighborhood of \$6 million.
- 8 So to me all that suggests that when you
- 9 looked at the implementation of these plans, there was
- 10 a net loss among the three plans. Again, MCA appeared
- 11 to have a positive gain while COS and OCA had a
- 12 negative. When you put those three together,
- 13 Southwestern Bell experienced a net negative revenue
- 14 which then I think is reflected from the pricing
- increases that you saw in your earlier handout.
- 16 Q. Actually, I think I just have one more
- 17 question, change the focus a little bit. And if any
- 18 party thinks I'm getting into proprietary data, please
- 19 stop this. But I want to ask you about the take rates
- 20 in Tiers 5, 4 and 3, and would you testify that as
- 21 you -- the further out you go, that the take rates are
- 22 lower?
- 23 A. What we're experiencing today is your
- question, what we have today?
- Q. Correct.

- 1 A. Yeah, as a general statement.
- Q. And if those take rates are lower, how can
- 3 you testify that the return calling feature is so
- 4 important if those parties in those optional tiers are
- 5 purchasing the service less than in inner tiers?
- 6 A. I'm not sure I understand that question, but
- 7 I guess it would be reasonable to assume that as the
- 8 price gets more expensive, which is the case with MCA
- 9 service where MCA-5 is priced significantly more than
- 10 MCI-3, I would expect to see a declining subscription
- 11 rate.
- 12 In addition, I would also expect to see the
- further you get out, say, from St. Louis, the less
- 14 people who may feel that St. Louis is their community
- of interest. So I guess I would expect to see that
- 16 sort of behavior.
- 17 O. Would you please turn to page 4 of your
- supplemental testimony, supplemental rebuttal
- 19 testimony.
- 20 A. Page 4?
- Q. Yes, please.
- 22 A. Okay.
- Q. You state at line 8, I believe -- well,
- answering the question, Why would customers want to
- 25 retain the current MCA service when they also purchase

1	Local Plus, and you answer, I believe it reflects the
2	importance of the return calling feature.
3	Do you have any data or anything that
4	supports your answer as to what customers prefer?
5	Have you surveyed customers?
6	A. Prefer in terms of?
7	Q. In terms of your answer here to this
8	question.
9	A. Well, what I was demonstrating here was that
10	what we're witness what we're experiencing with the
11	introduction of Local Plus is the fact that customers
12	are not discontinuing, as a general rule not
13	discontinuing MCA service, but they're actually
14	keeping MCA service and adding Local Plus.
15	Now, if customers weren't concerned about
16	the ability to receive calls within the MCA, then they
17	would have no reason to subscribe to both services
18	because the Local Plus service would provide them a
19	much broader outgoing calling scope than MCA service.
20	So they would simply drop MCA service and subscribe to
21	Local Plus service.
22	But they're keeping MCA service and also
23	subscribing to Local Plus service, which to me
24	suggests that they're wanting to retain MCA service so

they have the ability for other customers to call them

- 1 on a local basis.
- 2 Q. Is Local Plus a substitute service or is it
- a complimentary service to MCA as you seem to be
- 4 saying here?
- 5 A. I think it's complimentary.
- 6 Q. And have you been able to determine and
- 7 quantify which customers subscribe to MCA just for the
- 8 return call feature?
- 9 A. No.
- 10 MR. POSTON: That's all I have, your Honor.
- 11 JUDGE DIPPELL: Thank you. Public Counsel?
- MR. DANDINO: No questions, your Honor.
- 13 Thank you.
- JUDGE DIPPELL: AT&T is --
- MR. DeFORD: No questions.
- JUDGE DIPPELL: -- back with us.
- 17 Intermedia?
- 18 MR. SAPPERSTEIN: I've got a few questions,
- 19 your Honor.
- 20 CROSS-EXAMINATION BY MR. SAPPERSTEIN:
- Q. Good morning, Mr. Voight.
- 22 A. Mr. Unruh.
- Q. I'm sorry, Mr. Unruh.
- A. Good morning.
- Q. Wrong place, wrong time.

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- the testimony of Mr. Hughes?
- 3 A. Yes.
- 4 Q. And during that testimony, Southwestern Bell
- 5 indicated that it's Southwestern Bell's position --
- 6 let me start over.
- 7 Are you familiar with the Memorandum of
- 8 Understanding that's been discussed in this case?
- 9 A. Yes.
- 10 Q. As a matter of fact, that Memorandum of
- 11 Understanding is referenced in Voight, which is
- 12 Exhibit 1, Voight direct, I believe it's Exhibit
- 13 No. 1, Schedule 6. As a matter of fact, you are very
- 14 familiar with it as you were part of the Southwestern
- Bell negotiating team for that MOU, correct?
- 16 A. I wouldn't characterize it quite that way.
- 17 At the end of the negotiations I participated in, I
- 18 believe, two conference calls with ICI.
- 19 Q. Are you familiar with the terms and
- 20 conditions of the MOU?
- 21 A. Generally.
- Q. Now back to yesterday's discussion. It's my
- 23 understanding that it's now Southwestern Bell's
- 24 position that it was not the intent of the Memorandum
- of Understanding to apply the 2.6 cents addition to be

1	part	of	the	MCA	t.o	apply	r to	calls	from	Southwestern
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- 2 Bell customers within the principal zones and Tiers 1
- and 2 to Intermedia's customers within the principal
- 4 zone Tiers 1 and 2?
- 5 A. I wouldn't characterize it as saying that it
- 6 was not Southwestern Bell's intent. We have an
- 7 agreement that both parties signed. So I think the
- 8 agreement speaks for itself in terms of what the
- 9 compensation is supposed to apply to.
- 10 What we did say and what we are willing to
- 11 do on a prospective basis is that that 2.6 cents would
- 12 not apply to the calls you described in your example.
- 13 Q. Does Southwestern Bell currently charge its
- 14 customers in the principal zones and MCA Tiers 1 and 2
- for calls to Southwestern Bell's customers in the
- principal zone and MCA Tiers 1 and 2?
- 17 A. As part of their basic local rate, yes.
- 18 Q. If Intermedia is charging the same basic
- 19 local rate and Intermedia customers then can also call
- 20 Southwestern Bell customers in the principal zones and
- 21 Zones 1 and 2, there's compensation for that call,
- 22 correct?
- 23 A. Compensation to ICI from its customers, is
- that your question?
- Q. Who's ICI?

- 1 A. I'm sorry. ICI. Yes.
- Q. Who is ICI?
- 3 A. Intermedia. I thought your example was
- 4 Intermedia. Did you not say ICI?
- 5 Q. No.
- 6 A. I apologize. Intermedia Communications.
- 7 Q. So currently Southwestern Bell customers
- 8 don't have to pay any addition besides their basic
- 9 local service to call their own customers within the
- 10 principal zone and MCA Tiers 1 and 2, correct?
- 11 A. It's a toll-free call, yes.
- 12 Q. So in order for Intermedia to play in that
- same game in the local calling scope, Southwestern
- 14 Bell wants to assess Intermedia the price of -- an
- extra charge of 2.6 cents per minute for your
- 16 customers to call Intermedia's customers on a local
- 17 dial in the principal zones and Zones 1 and 2?
- 18 A. Again, that's the agreement as we -- as both
- 19 parties signed it. However, on a prospective basis
- 20 and I believe contained within this agreement is the
- 21 agreement that we will modify this agreement to
- 22 reflect the outcome of the decision in this case, and
- 23 it's Mr. Hughes' testimony that we would not be asking
- for the 2.6 cents for calls from SWBT's customers in
- 25 the principal zone, MCA-1 and 2 to Intermedia's

- 1 customers in the principal zone, MCA-1 and 2.
- Q. Does Southwestern Bell -- prior to today,
- does Southwestern Bell assess a 2.6 cents per minute
- 4 of use adder to any other -- for local calls to any
- 5 other CLEC in the St. Louis metropolitan area from a
- 6 Southwestern Bell customer in the principal zone and
- 7 MCA Zones 1 and 2 to another CLEC customer in the
- 8 principal zone and in MCA Zones 1 and 2?
- 9 A. I'm not aware of any other agreement similar
- 10 to that.
- 11 Q. So would it be fair to say that at this time
- 12 the only customer that -- the only CLEC that
- 13 Southwestern Bell is charging an additional 2.6 cents
- for local calls in the principal zone and MCA Zones 1
- and -- if I get this straight it's going to be good --
- is Intermedia Communications?
- 17 A. As far as I know.
- 18 Q. And it wouldn't be fair, then, for there
- 19 to -- for retroactively, as I believe the Memorandum
- of Understanding is retroactive to July '99, to assess
- 21 charges to Intermedia for those calls, would it?
- 22 A. Well, I'm not an attorney, but that's our,
- 23 what I would take to be a contract here that both
- 24 parties entered into.
- Q. That wasn't my question. Is it fair?

1	Α.	Ι	think	we	both	signed	an	agreement,	so	ves.

- 2 I would say it's fair.
- Q. Does Southwestern Bell have the authority to
- 4 set the local calling scope within the St. -- I'm
- 5 sorry -- within the St. Louis metropolitan area for
- 6 its customers or is that calling scope established by
- 7 the Commission?
- 8 A. We operate under the authority of our
- 9 tariff, which is approved by the Missouri Public
- 10 Service Commission.
- 11 Q. Likewise, looking at the Memorandum of
- 12 Understanding, currently as it exists today is it a
- 13 local call for Southwestern Bell customers in the MCA
- 14 Tier 3 to call other customers, Southwestern Bell
- 15 customers in MCA Tier 3?
- 16 A. Was your example a call from a Southwestern
- 17 Bell MCA subscriber in Tier 3? It varies, so --
- 18 O. Let me start over. Is it a local dialed
- 19 call for a Southwestern Bell customer, non-MCA
- 20 subscriber, to call another Southwestern Bell MCA
- 21 nonsubscriber in Tier 3?
- 22 A. Only within their own local exchange and any
- 23 EAS, extended area service points around that exchange
- which define a mandatory local calling scope.
- MR. SAPPERSTEIN: Can I approach the

- witness, your Honor?
- JUDGE DIPPELL: Yes.
- 3 MR. SAPPERSTEIN: Thanks.
- 4 BY MR. SAPPERSTEIN:
- 5 Q. Referring to the large map of the Missouri
- 6 area that we've been referring to during this hearing,
- 7 would it be a local dialed call for a Southwestern
- 8 Bell customer in Chesterfield -- and if I get the
- 9 geography wrong or the ILEC for that, I hope you'll
- 10 correct me -- for a Southwestern Bell customer in
- 11 Chesterfield to call a Southwestern Bell customer in
- Manchester, would that be a local dialed call?
- 13 A. I believe because of an EAS arrangement, I'm
- 14 pretty sure there is an EAS arrangement between
- 15 Chesterfield and Manchester, which then would make it
- 16 a local call.
- 17 O. Is there any addition -- as long as that
- 18 customer's not an MCA customer, is there any
- 19 additional charge for those customers to call each
- other on a local dialed basis?
- 21 A. They likely pay an EAS rate which is in
- 22 addition to their local rate.
- Q. You say they likely. Do you not know?
- 24 A. I'm pretty sure that -- I couldn't tell you
- 25 the amount, but I believe there is an EAS charge.

- 1 Q. Is that a mandatory charge or is it an
- 2 optional service?
- 3 A. Mandatory charge.
- 4 Q. So for Southwestern Bell customers within
- 5 those exchanges, it is part of their local dialing
- 6 charge?
- 7 A. It's part of the local mandatory calling
- 8 scope.
- 9 Q. So when a customer in Manchester, a
- 10 Southwestern Bell customer becomes an Intermedia
- 11 customer in Manchester and attempts to call a
- 12 Southwestern Bell customer in Chesterfield,
- 13 Southwestern Bell now, according to the Memorandum of
- 14 Understanding, feels it's equitable to charge
- 15 Intermedia an additional 2.6 cents per minute for its
- 16 customers to call your customer in Chesterfield where
- 17 before it was a local call?
- 18 A. I believe you may have stated that
- 19 backwards.
- 20 O. Okay.
- 21 A. I think you said an Intermedia customer
- 22 calling a Southwestern Bell customer. Is that your
- 23 question?
- Q. That was my question.
- 25 A. The 2.6 cents would apply -- would not

- 1 apply.
- Q. You're absolutely correct. You're
- 3 absolutely correct. The call from your customer in
- 4 Chesterfield to the Intermedia customer in Manchester,
- 5 that call prior to the signing of a Memorandum of
- 6 understanding is a local dialed call, correct?
- 7 A. I apologize. Your --
- 8 Q. Prior to the signing of the Memorandum of
- 9 Understanding, a call from a Southwestern Bell
- 10 customer in Chesterfield to an Intermedia customer in
- 11 Manchester would have been a local dialed call,
- 12 correct?
- 13 A. Yes, I believe so.
- 14 Q. After signing the Memorandum of
- 15 Understanding, Southwestern Bell now feels it
- 16 equitable to assess an additional charge of 2.6 cents
- 17 per minute to Intermedia for that same Southwestern
- 18 Bell Chesterfield customer to call that same
- 19 Intermedia Manchester customer, correct?
- 20 A. That charge wouldn't necessarily apply
- 21 unless the customer, the Southwestern Bell customer
- 22 was an MCA subscriber.
- 23 Q. Assuming that customer was an MCA
- 24 subscriber, Southwestern Bell MCA subscriber in
- 25 Chesterfield, would that charge apply?

- 1 A. It appears to.
- 2 Q. Is Southwestern Bell also assessing its
- 3 customer in Chesterfield an MCA -- optional MCA charge
- 4 for MCA service?
- 5 A. In Chesterfield?
- 6 Q. Yes.
- 7 A. Yes.
- 8 O. So in addition to the 2.6 cents per minute
- 9 that Southwestern Bell is charging Intermedia for
- 10 Southwestern Bell's customer to call an Intermedia
- 11 customer in Manchester, Southwestern Bell is also
- 12 assessing its customer in Chesterfield an optional MCA
- charge in addition to its local dialed service?
- 14 A. In accordance to the agreement signed by
- 15 Intermedia Communications and Southwestern Bell and
- 16 according to our tariff, yes.
- 17 O. There's been a lot of discussion by
- Southwestern Bell, and I believe it's Southwestern
- 19 Bell's position, that the 2.6 cents adder in
- 20 Memorandum of Understanding was to collect lost toll
- 21 for the return dial feature, the return call feature,
- 22 correct?
- A. That's correct.
- Q. And I hope I can get this example correct.
- 25 If an Intermedia customer in MCA Tier 4 receives a

- call from a Southwestern Bell MCA subscriber in
- 2 Tier 3, use Chesterfield as the example there,
- 3 Southwestern Bell assesses Intermedia a charge of 2.4
- 4 cents per minute for that call from the Southwestern
- 5 Bell MCA subscriber in Chesterfield to the Intermedia
- 6 customer in MCA Tier 4, correct?
- 7 A. The Intermedia customer was an MCA
- 8 subscriber in your example?
- 9 Q. Yes.
- 10 A. Yes.
- 11 Q. And for purposes of my example, assume that
- 12 all Intermedia customers are MCA subscribers.
- 13 A. Okay.
- Q. So your answer to that was yes?
- 15 A. Yes.
- 16 Q. In addition to that, Southwestern Bell is
- 17 charging its MCA subscriber the tariffed -- additional
- 18 tariffed rate for optional MCA service in Tier 3?
- 19 A. That's correct.
- 20 Q. And as you've previously stated, part of
- 21 that -- part of that optional MCA charge is to recover
- 22 the very return call feature that Intermedia then just
- paid 2.6 cents for; am I correct?
- A. That's correct. But again, that's pursuant
- 25 to this agreement which we've -- which the two parties

- 1 signed. I can't help that you agreed to the
- 2 agreement. But as Mr. Hughes testified in his
- 3 testimony, how the terms of this agreement apply is
- 4 not what we are asking for on a prospective basis.
- 5 Q. And as a matter of fact, the terms of this
- 6 agreement are on an interim basis, correct?
- 7 A. That's correct.
- 8 Q. And the terms of this agreement specifically
- 9 refer to this proceeding or a similar proceeding,
- 10 correct?
- 11 A. Yes, I believe that's correct.
- 12 Q. And as a matter of fact, the terms of this
- agreement call for this Commission, if an Order is --
- if an Order in this or similar proceeding is -- final
- Order is established by I believe it's November 5th,
- 16 any compensation that is ordered at all, whether it be
- zero or 1 cent per minute or 5 cents per minute,
- 18 whatever it is, would be retroactively applied to all
- minutes of usage back to July of '99 according to the
- 20 Memorandum of Understanding; am I correct?
- 21 A. Can you point me to a reference in the
- 22 Memorandum of Understanding?
- 23 Q. Sure. I believe paragraph --
- A. Possibly 4.
- Q. Possibly 4.

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- 2 agreed that the interim compensation we've been
- 3 discussing of 2.6 cents would be subject to a
- 4 retroactive true-up to the price, if any, established
- 5 pursuant to this case.
- 6 Q. As long as you're looking there, by when
- 7 does an Order need to be issued in order for there to
- 8 be a retroactive true-up?
- 9 A. November 5th, 2000.
- 10 Q. So this Commission would need to issue a
- 11 final Order in order for Intermedia not to have to --
- 12 not to have to pay Southwestern Bell for all those
- minutes of use back to July '99, there would have to
- be a final Order by November 5th, 2000, correct?
- 15 A. That's correct.
- 16 Q. Are you familiar with the Southwestern
- 17 Bell/AT&T Interconnection Agreement?
- 18 A. Well, overall, no, but I've seen certain
- 19 pieces of it.
- 20 Q. Are you aware that there is a reciprocal
- 21 compensation mechanism for termination of local
- 22 traffic contained within the AT&T/Southwestern Bell
- 23 Interconnection Agreement?
- 24 A. Generally familiar with it.
- Q. Well, let me rephrase. Are a you aware that

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- 2 per minute of use charge reciprocally for termination
- 3 of local traffic that's contained within the
- 4 AT&T/Southwestern Bell Interconnection Agreement?
- 5 A. That's my understanding.
- 6 Q. Are you aware that Intermedia has opted into
- 7 the AT&T/Southwestern Bell Interconnection Agreement?
- 8 A. That's my understanding.
- 9 Q. So the same rates and terms would apply to
- 10 Intermedia as well?
- 11 A. Yes.
- 12 Q. In addition to the 2.6 cents per minute of
- 13 use that Southwestern Bell is assessing Intermedia to
- 14 allow Intermedia to play in the MCA game, and in
- 15 addition to the charges Southwestern Bell is receiving
- 16 from its own customers, own MCA subscribers, for the
- 17 return call feature, Southwestern Bell receives on a
- 18 per minute of use basis reciprocal compensation for
- 19 termination of calls from an Intermedia customer; is
- 20 that correct?
- 21 A. We don't receive the 2.6 cents or the
- 22 optional MCA revenue from calls in --
- 23 Q. That wasn't my question. Does --
- 24 MR. LANE: Your Honor, I ask that he be
- given an opportunity to answer the question. If it

- winds up not matching, that's fine, but I think the
- witness is entitled to answer the question.
- JUDGE DIPPELL: Let the witness answer
- 4 the -- finish his answer before you begin the next
- 5 question.
- 6 MR. SAPPERSTEIN: I'm sorry.
- 7 THE WITNESS: Southwestern Bell would not
- 8 receive the 2.6 cent compensation or the optional MCA
- 9 revenue if you will for the call from the ICI
- 10 subscriber to the Southwestern Bell subscriber.
- 11 BY MR. SAPPERSTEIN:
- 12 Q. Let me correct the record first and just --
- 13 ICI is not Intermedia Communications.
- 14 A. I apologize.
- 15 Q. There's a cable company somewhere here in
- 16 the midwest that hates it when they see that on the
- 17 record. So if we can just refer to Intermedia as
- 18 Intermedia I'd appreciate it.
- 19 A. My apologies.
- 20 Q. So it's your testimony that if Southwestern
- 21 Bell is assessing the 2.6 cents per minute of use to
- 22 Intermedia for termination of calls within the MCA,
- that it is not assessing the reciprocal compensation
- 24 rate for local termination as well?
- 25 A. I believe we're talking about two different

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- Southwestern Bell originates a toll-free call to
- 3 Intermedia Communications, at which point Southwestern
- 4 Bell then pays the reciprocal compensation rate you
- 5 were describing.
- 6 When Intermedia places a call to a
- 7 Southwestern Bell customer, the 2.6 cent charge does
- 8 not apply, and at that point Intermedia pays
- 9 Southwestern Bell the reciprocal compensation rate to
- 10 terminate the call.
- 11 Q. So a call from Southwestern Bell -- from a
- 12 Southwestern Bell customer to an Intermedia customer
- in principal zone -- in the principal zone or Tiers 1
- and 2, which is a local call, Southwestern Bell is
- 15 paying local reciprocal compensation to Intermedia
- when Intermedia terminates that call, correct?
- 17 A. I think if I followed you through that,
- 18 Southwestern Bell when it originates a call to
- 19 Intermedia within the principal zone, within the
- 20 mandatory area, it's my understanding Southwestern
- 21 Bell would pay Intermedia the reciprocal terminating
- 22 compensation contained in the agreement.
- 23 Q. And is it not your testimony, at least up
- 'til today that, in addition to that, Southwestern
- 25 Bell was charging Intermedia a 2.6 cent adder for

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- 2 customer?
- 3 A. Pursuant to this agreement, Intermedia
- 4 Communications was paying Southwestern Bell 2.6 cents
- 5 for the call from the Southwestern Bell customer to
- 6 the Intermedia customer, and in return Southwestern
- 7 Bell was paying Intermedia the terminating reciprocal
- 8 comp rate.
- 9 Q. At the time that the Memorandum of
- 10 Understanding was negotiated, you're aware, are you
- 11 not, that Intermedia had actual customers that had
- been -- that were in jeopardy at -- strike that.
- 13 At the time the Memorandum of Understanding
- 14 was being negotiated, during that time Intermedia had
- 15 actual customers that had been temporarily
- 16 disconnected from the switch by Southwestern Bell?
- 17 A. No. I would disagree with that. They were
- 18 not disconnected from the switch.
- 19 Q. Let me rephrase. Are you aware there was a
- 20 period in time when Southwestern Bell reconverted in
- 21 its switches the local NXXs -- the NXXs of Intermedia
- 22 such that its customers could no longer receive
- 23 both -- it being Intermedia -- its customers could no
- 24 longer receive toll-free calls from Southwestern Bell?
- 25 A. I don't want to quibble over the question,

- 1 but that's not entirely correct because there were
- 2 still -- it gets into the complication of the MCA
- 3 calling scope.
- 4 But I think where you're going with your
- 5 question is, as we heard from Ms. Mellon, there was a
- 6 period of, I think she said four or five days, I don't
- 7 recall exactly, when after a long period of
- 8 negotiations that didn't appear to be going anywhere,
- 9 was my understanding -- I wasn't party to that -- that
- 10 Southwestern Bell retranslated its translations to
- 11 match the translations that we were doing for all the
- other CLECs to make it a toll call in certain
- 13 circumstances within the MCA.
- 14 Q. And then --
- 15 A. And then subsequent to my understanding,
- 16 Intermedia contacting Southwestern Bell to resume
- 17 negotiations, we agreed to, during the term of those
- 18 negotiations, to change the translations back.
- 19 Q. So it's your understanding that actual
- 20 customers of Intermedia, their service was impaired by
- 21 an action of Southwestern Bell?
- 22 A. I hate to call it impaired. I mean, we
- 23 began treating your customers like we were treating
- 24 all other non-MCA participants.
- 25 Q. By actions of Southwestern Bell, an

- 1 Intermedia customer was not able to receive on day two
- 2 the same call from Southwestern Bell customers
- 3 toll-free they could receive on day one; is that not
- 4 correct?
- 5 A. Day one and two being when we made the
- 6 change?
- 7 Q. That's correct.
- 8 A. Yes, for certain calls.
- 9 Q. So there was a sense of urgency at the time
- 10 so Intermedia would not lose customers in a
- 11 competitive environment, correct?
- 12 A. I would assume that's your position, yes.
- 13 Q. By the way, there's been reference to
- renegotiations or restarting the negotiations by
- 15 Southwestern Bell. The initial -- the initial offer
- 16 by Southwestern Bell to Intermedia was not 2.6 cents
- for termination of this traffic, was it?
- 18 A. I'm not aware of early discussions, although
- 19 I think I've heard, perhaps in testimony here, that
- 20 early discussions centered around assessing
- 21 Southwestern Bell's toll rates --
- 22 Q. That would be --
- 23 A. -- or some approximation of those.
- Q. I'm sorry.
- 25 A. And any specific number might be highly

- 1 confidential.
- 2 Q. Are your toll rates tariffed in the state of
- 3 Missouri?
- 4 A. There is a broad range of toll rates, and so
- 5 I just want to be careful about where you may be
- 6 going. So some sort of average rate may be highly
- 7 confidential.
- 8 Q. Would the range of 12 cents per minute sound
- 9 out of line?
- 10 A. With what?
- 11 Q. With what Southwestern Bell initially
- 12 offered in its initial Memorandum of Understanding to
- 13 Intermedia for Intermedia to play in the St. Louis MCA
- 14 game?
- 15 A. I don't believe I ever saw that, but that's
- 16 possible. It could be. I have no reason to doubt
- 17 that that offer may have been made.
- 18 MR. SAPPERSTEIN: Thank you. I've got no
- 19 further questions. Thank you.
- JUDGE DIPPELL: Birch?
- 21 MR. MIRAKIAN: No questions.
- JUDGE DIPPELL: McLeod?
- MR. KRUSE: Just a couple, your Honor.
- 24 CROSS-EXAMINATION BY MR. KRUSE:
- Q. Mr. Unruh, on page 10 of your rebuttal

- 1 testimony, you refer to executive complaints in
- lines 14 through 17. What's an executive --
- 3 A. I'm sorry. You said rebuttal?
- 4 Q. Yes.
- 5 A. Page 10?
- 6 Q. Yes.
- 7 A. Okay, I'm there.
- 8 Q. Okay. So what's an executive complaint?
- 9 A. We have a system for tracking complaints.
- 10 They're called executive complaints, and I guess they
- derive from sort of multiple venues, if you will,
- where we get calls from the Commission, maybe a
- 13 customer's called the Commission to complain and the
- 14 Commission calls us to let us know or somebody writes
- us a letter or somebody actually calls an executive or
- 16 calls a complaint bureau, that sort of thing, and we
- 17 try to track those so we can keep track of issues.
- 18 Q. Okay. So how does something become an
- 19 executive complaint?
- 20 A. Well, again, it's things that maybe come in
- 21 as letters or calls via the Commission or that sort of
- thing.
- 23 O. Okay. So it can be -- an executive
- 24 complaint can be a written letter from a customer?
- 25 A. That's my understanding.

- 1 Q. Okay. Could it be a written letter from a
- 2 CLEC or from an ILEC or from another carrier, or are
- 3 we only talking about customers?
- 4 A. I would assume end user customers that --
- 5 letters, like I say, from a CLEC would probably be
- 6 handled through an account team process, and I doubt
- 7 that would find its way to this executive complaint.
- 8 It might depend on the specific issue.
- 9 Q. So it can include letters from end users,
- and it could also be correspondence from the Public
- 11 Service Commission?
- 12 A. I believe so.
- 13 Q. And that would include phone calls?
- 14 A. I was going to say, a lot of times it's
- 15 probably phone calls.
- 16 Q. And you record those?
- 17 A. Record them as in tape them --
- 18 Q. Well --
- 19 A. -- or --
- 20 O. Make a --
- 21 A. -- or like log that they call us and this
- was the issue?
- Q. Do you make a log of them?
- 24 A. Yes.
- 25 Q. Document them?

1	Α.	Yes.	And	these	executive	complaints

- 2 there's some system, I guess, for logging the issue,
- 3 what the issue was and who talked to whom and that
- 4 sort of thing.
- Q. Are there any other things that could become
- 6 executive complaints other than the two that we just
- 7 identified?
- 8 A. I'm not completely familiar with what all
- 9 may feed into that process.
- 10 Q. You indicate that you have no way of
- 11 tracking contacts that might be received by your
- various customer contact personnel. What sorts of
- 13 things would comprise contacts received by your
- 14 customer contact personnel that wouldn't make it into
- 15 an executive complaint?
- 16 A. An example would be if somebody calls up to
- 17 order service or to add a service to their line or
- 18 something and they're talking to a service rep, for
- 19 example, and they make some comment about something,
- 20 you know, related to telephone service, that wouldn't
- 21 necessarily find its way into this executive complaint
- 22 tracking process.
- 23 O. Sure.
- 24 A. We have hundreds of thousands of
- 25 conversations a day with people.

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- 2 not being able to make a toll -- excuse me.
- 3 Somebody could call up a Southwestern Bell
- 4 representative and make a complaint to them about
- 5 having to dial ten digits and not being charged a toll
- 6 call, and that necessarily wouldn't make it into an
- 7 executive complaint, would it?
- 8 A. Yeah. In your example, a ten-digit call
- 9 would be a local call, but yes, you're correct.
- 10 Q. In fact, there's a variety of situations in
- 11 which an end user could call Southwestern Bell and
- 12 make a complaint that's related in some way to the MCA
- but it wouldn't necessarily find its way into an
- 14 executive complaint?
- 15 A. That's correct, yes.
- 16 Q. I want to go to page 8 of your surrebuttal
- 17 testimony.
- MS. McDONALD: What page did you say?
- MR. KRUSE: I'm sorry. Page 8, lines 21 and
- 20 22.
- 21 BY MR. KRUSE:
- Q. I'd like you to focus on that statement
- 23 where it says Southwestern Bell is not opposed to
- 24 CLECs participating in the MCA plan so long as it is
- done fairly and is not at Southwestern Bell's expense.

1 I'm trying to understand what you mean by

- that. Isn't what you're saying really that
- 3 Southwestern Bell does not mind CLEC participation in
- 4 the MCA as long as there is no adverse economic
- 5 consequences whatsoever to Southwestern Bell?
- 6 A. No.
- 7 Q. Okay.
- 8 A. I mean, we fully expect to see competitive
- 9 losses.
- 10 Q. Okay. But wouldn't competitive losses be at
- 11 the expense of Southwestern Bell?
- 12 A. Yes.
- Q. Okay. So then that -- then what you're
- 14 really saying now is Southwestern Bell is not opposed
- to CLEC participation in the MCA plan so long as it is
- 16 done fairly?
- 17 A. Yes. Oh, okay. I understand. Fair enough.
- 18 This could have been qualified. What we were
- intending to say is that CLEC -- you know, as stated,
- 20 we're not trying to keep the CLECs out of the MCA plan
- 21 if the Commission determines that the MCA -- that
- 22 CLECs should be allowed to participate in the MCA
- 23 plan. We just believe that needs to be done in a fair
- manner.
- 25 Now, by necessity that's going to mean that

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- 2 what happens in a competitive market. So I was not
- 3 trying to imply that not at SWBT's expense meant that
- 4 SWBT wasn't going to lose anything by your
- 5 participation in the MCA.
- 6 It's just that the MCA plan was set up with
- 7 terms and conditions, part of a revenue neutrality
- 8 based mechanism, and if we're going to change that
- 9 plan to allow CLEC participation, then the Commission
- 10 needs to take into consideration how the plan was
- 11 crafted originally, changes that are going to be
- 12 brought about by CLEC participation and make sure
- that's done in a fair manner.
- 14 Q. Okay. So your choice of the word expense in
- that sentence was really meant to convey that CLEC
- 16 participation just had to be in a way that was fair to
- 17 Southwestern Bell?
- 18 A. Yes.
- 19 Q. And you're not saying that Southwestern Bell
- as a result of CLEC participation has to be kept in
- 21 the same or better economic position?
- 22 A. With respect to competitive losses, no.
- 23 Q. But wouldn't you say that the proposed MOU
- is designed in large part to maintain Southwestern
- 25 Bell's economic position, make sure that participation

1	isn't	done	at	Southwestern	Bell's	expense?

- 2 A. I think the 2.6 cents proposal is a
- 3 mechanism we're proposing to take care of the revenue
- 4 neutrality issue associated with changing the plan to
- 5 let CLECs participate. Okay. It's not designed to
- 6 make SWBT whole for all of its competitive losses.
- 7 So, for example, when you -- when a CLEC
- 8 takes away a customer, you know, we're not asking for
- 9 all of the revenue that we used to collect from that
- 10 customer to be given back to us as some make-whole
- 11 mechanism.
- 12 Q. So it's -- then it's not designed -- the MOU
- is not designed to make Southwestern Bell whole and
- 14 compensated for all its competitive losses, it's just
- designed to minimize its competitive losses?
- 16 A. No, it's not designed to minimize
- 17 competitive losses.
- 18 O. Also in the next sentence after the one
- 19 we've just talked about, you indicate that
- 20 Southwestern Bell is advocating CLEC entry into the
- 21 MCA under terms fair to all participants; is that
- 22 correct?
- 23 A. I don't believe that's what my next sentence
- says.
- Q. I'm sorry. Well, let's go from line 22 on

- 1 page 8 down to line 5 on page 9.
- A. Yes. I'm pointing out that basically that's
- 3 what this case is about, to determine how CLECs should
- 4 participate in the plan and what those terms and
- 5 conditions should be.
- 6 Q. Okay. How long has Southwestern Bell -- has
- 7 it been Southwestern Bell's position that CLEC
- 8 participation in the MCA is okay as long as it's done
- 9 fairly and not at Southwestern Bell's expense?
- 10 A. I guess I don't know how to answer that in
- 11 terms of giving a time frame. I mean, I guess in the
- 12 development of this case we, you know, discussed our
- issues or our positions with respect to issues, and
- 14 positions evolve over time.
- 15 Q. Well, was there a point in time when
- 16 Southwestern Bell changed its position, or has it
- 17 always been Southwestern Bell's position that CLECs
- 18 could participate in the MCA as long as it was done
- 19 fairly and not at Southwestern Bell's expense?
- 20 A. I don't know the answer to that, because I
- 21 wouldn't have been dealing with this issue throughout
- 22 the whole time that it might have been an issue.
- 0. Okay.
- 24 A. So I couldn't give you a time line --
- 25 Q. So as far as you know --

- 1 A. -- who said what, where and when.
- Q. So as far as you know as you sit here today,
- 3 there could have been a time when Southwestern Bell
- 4 was opposed to CLEC participation in the MCA plan
- 5 under any terms and conditions as far as you know?
- 6 A. I don't know.
- 7 MR. LANE: I'm going to object as calling
- 8 for speculation. He's said what he understands the
- 9 position to be.
- 10 MR. KRUSE: I think it's exactly what he
- 11 said. I'm just following up and trying to clarify.
- 12 JUDGE DIPPELL: You asked the question so as
- 13 far as you know there might have been a time, and the
- 14 witness has already answered he doesn't know what the
- time frame was. The objection is sustained.
- MR. KRUSE: What was the objection, asked
- 17 and answered?
- 18 MS. McDONALD: Mischaracterization of his
- 19 testimony.
- 20 BY MR. KRUSE:
- Q. So what you're saying, then, Mr. Unruh, is
- you're not exactly sure when it became the position of
- 23 Southwestern Bell that it was not opposed to CLEC
- 24 participation in the MCA as long as it was done fairly
- and not at Southwestern Bell's expense?

- 1 A. I don't know if -- I can't say whether that
- was ever not our position. I don't know.
- Q. Okay. And doesn't it follow from that that
- 4 there could have been a time, as far as you know --
- 5 JUDGE DIPPELL: The objection was actually
- 6 speculation, and that's the one that's sustained.
- 7 MR. KRUSE: Okay.
- 8 BY MR. KRUSE:
- 9 Q. If there was a point in time when
- 10 Southwestern Bell was opposed to CLEC participation in
- 11 the MCA plan under any set of circumstances, you
- weren't aware of that?
- 13 MR. LANE: Objection. It's been asked and
- answered, your Honor.
- MR. KRUSE: No. That's a different
- 16 question.
- 17 JUDGE DIPPELL: I'll let the witness answer
- 18 that question.
- 19 THE WITNESS: Please restate the question.
- 20 MR. KRUSE: Can you read it back, please?
- 21 (THE REQUESTED TESTIMONY WAS READ BY THE
- 22 REPORTER.)
- THE WITNESS: That's correct.
- MR. KRUSE: I don't have any more questions.
- JUDGE DIPPELL: Gabriel?

- 1 MR. LUMLEY: Good morning, Mr. Unruh.
- THE WITNESS: Good morning.
- 3 MR. LUMLEY: I have no questions for you
- 4 this morning.
- 5 JUDGE DIPPELL: Nextlink?
- 6 MR. COMLEY: No questions.
- 7 JUDGE DIPPELL: Mr. Unruh, I have one
- 8 question from Commissioner Drainer.
- 9 QUESTIONS BY JUDGE DIPPELL:
- 10 Q. On page 9 of your direct testimony you talk
- 11 about lost compensation. Has there been a change in
- 12 customer numbers since the plan began, a growth or a
- decline in customers since the MCA plan began?
- 14 A. Is your question have the number of optional
- MCA subscribers changed from the time the plan began?
- 16 Q. Yes.
- 17 A. Yes, it has.
- 18 Q. Has it grown or declined?
- 19 A. I would say as a general statement it has
- 20 grown.
- 21 Q. And --
- 22 A. There may be particular exchanges where it
- has not.
- Q. In the most recent -- say in the most
- 25 recent -- well, since the implementation of the

- 1 Telecommunications Act, since 1996, has it grown or
- declined since then, generally?
- 3 A. I don't know. I haven't analyzed data from
- 4 that period to now to see what might have happened.
- 5 Q. Do you believe that there needs to be a
- 6 true-up of some sort with regard to the MCA
- 7 subscribers?
- 8 A. With respect to --
- 9 Q. With respect to --
- 10 A. -- going back to the implementation from
- 11 92-306?
- 12 Q. Yes.
- 13 A. No, I don't believe so. The revenue
- 14 neutrality that would have taken place at that point
- in time is basically a snapshot of what exists
- 16 pre-plan and what exists post-plan. You adjust to try
- 17 to make that revenue neutral, and then what happens
- 18 going forward I don't believe is relevant.
- 19 JUDGE DIPPELL: Thank you. Are there
- 20 recross questions based on my questions?
- 21 (No response.)
- Is there redirect?
- MS. McDONALD: Yes, please.
- 24 REDIRECT EXAMINATION BY MS. McDONALD:
- Q. Good morning, Mr. Unruh.

- 1 A. Good morning.
- 2 Q. Do you remember yesterday when Mr. Poston
- 3 asked you a series of questions regarding revenue
- 4 neutrality?
- 5 A. Yes.
- 6 Q. Could you tell me some of the documents you
- 7 reviewed to reach your conclusion that toll revenue
- 8 lost as a result of the implementation of the MCA plan
- 9 was included in the rates for the optional MCA
- 10 subscribers?
- 11 A. There was a lot of activity throughout the
- 12 case, a lot of testimony. I reviewed Southwestern
- 13 Bell testimony. I reviewed Staff testimony. There
- 14 were data requests that were -- that I guess gave sort
- of a work sheet for how to analyze the revenue and
- 16 expense changes associated with the plan. There
- 17 were -- there was a technical conference established
- 18 by the Commission's order to examine revenue
- 19 neutrality.
- 20 So it's my understanding that that technical
- 21 committee actually set up a subcommittee to work on
- revenue neutrality. So there were a lot of minutes
- associated with those ongoing discussions about how to
- 24 quantify the revenue and expense impacts of going
- 25 through the plan.

1	I reviewed the Orders where they discussed
2	revenue neutrality, both in the Order initiating the
3	case and in the Order actually implementing adoption
4	of MCA service. So there's kind of a series of things
5	that described the activities at that time.
6	Q. Did you have the opportunity to review the
7	Initial Brief of Southwestern Bell Telephone Company
8	in Case No. 92-306?
9	A. Yes.
10	Q. Did you have the opportunity to review the
11	surrebuttal testimony of Carol Gay Smith on behalf of
12	the Missouri Public Service Commission in 92-306?
13	A. Yes.
14	Q. Did you have the opportunity to review the
15	rebuttal testimony of Debbie J. Halpin in Case
16	No. 92-306?
17	A. Yes.
18	MS. McDONALD: Your Honor, at this time I
19	would ask that these three documents be marked as
20	exhibits in this case and be entered under judicial
21	notice.
22	JUDGE DIPPELL: Do you have copies of those
23	MS. McDONALD: I sure do.
24	MR. LANE: First, your Honor what we have on
25	the Initial Brief is the section of the brief which

- deals with revenue neutrality plus the cover sheet and
- 2 index.
- JUDGE DIPPELL: The Initial Brief I'll mark
- 4 as Exhibit 64, those portions thereof.
- 5 (EXHIBIT NO. 64 WAS MARKED FOR
- 6 IDENTIFICATION.)
- 7 JUDGE DIPPELL: The surrebuttal testimony,
- 8 is this all of the surrebuttal testimony? This is the
- 9 nonproprietary version.
- 10 MR. LANE: That's the nonproprietary version
- of her testimony in that case, your Honor.
- JUDGE DIPPELL: Do you know, was this
- 13 actually admitted as an exhibit in the case?
- MR. LANE: My understanding, yes.
- JUDGE DIPPELL: I'll mark that as
- 16 Exhibit 65.
- 17 MR. LANE: The last Exhibit, your Honor, is
- 18 the rebuttal testimony of Debbie J. Halpin in 92-306,
- 19 and it is marked as proprietary from that case, your
- Honor.
- 21 MS. McDONALD: And with regard to the court
- 22 reporter's copy, we put nonpro--
- JUDGE DIPPELL: I'm sorry. Counsel, could I
- 24 get one of you to deal with this witness and the other
- 25 one to --

1	MR. LANE: Sure.
2	MS. McDONALD: With regard to the court
3	reporter's copy, we put the nonproprietary pages on
4	the top and in the sealed envelopes we put the
5	proprietary pages.
6	JUDGE DIPPELL: Is the proprietary
7	information actually relevant to this proceeding? Is
8	that the portion that is relevant?
9	MS. McDONALD: I would say yes.
10	JUDGE DIPPELL: Okay. I'll mark that as
11	Exhibit 66HC.
12	MS. GARDNER: Are we keeping the proprietary
13	version as HC?
14	JUDGE DIPPELL: That's different under the
15	protective order, isn't it? Okay. We'll mark it
16	Exhibit 66P.
17	(EXHIBIT NO. 66P WAS MARKED FOR
18	IDENTIFICATION.)
19	JUDGE DIPPELL: Okay. Would there be any
20	objection to the Commission taking official notice of
21	Exhibit No. 64, which is portions of Southwestern Bell
22	Telephone Company's Initial Brief in Case
23	No. TO-92-306?
24	MR. STEWART: Your Honor, I don't know if
25	this is an objection or a question. I assume the

1	Commission could take official notice of its case
2	files for that entire case if it wanted to.
3	JUDGE DIPPELL: It does not want to,
4	counsel.
5	(Laughter.)
6	MR. STEWART: Then I object to receiving
7	this in. I don't know they're picking and choosing
8	which piece parts that they want to present to the
9	Commission in this case from an eight-year-old case.
10	And there's a lot of testimony in this case, and if
11	we're going to be going back and looking at that old
12	case, you ought to have all of the documents in.
13	JUDGE DIPPELL: Is your objection relevance?
14	MR. STEWART: Yeah, how about that?
15	(Laughter.)
16	MR. JOHNSON: I object on the basis that
17	it's not material to this case, your Honor.
18	JUDGE DIPPELL: And does Southwestern Bell
19	have a response to those objections?
20	MR. LANE: Yes, your Honor.
21	JUDGE DIPPELL: You may go ahead, Mr. Lane.
22	MR. ENGLAND: Before he begins, can I use up
23	one of my objections?
24	JUDGE DIPPELL: Yes.
25	MR. ENGLAND: I don't really have one. I

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1	just want to use one. I'm sorry. Go ahead.
2	(Laughter.)
3	MR. LANE: The issue that was raised in the
4	cross-examination of this witness by Staff asked what
5	materials he looked at to form his conclusion that the
6	MCA additive in the optional tiers was designed to
7	recover toll lost from calls from the mandatory zone
8	southward.
9	He identified those yesterday. He's
10	identified them here today. They're clearly relevant
11	to the case given the contention by some parties,
12	including Staff, that the MCA additive was not set in
13	a manner designed to recover toll loss.
14	JUDGE DIPPELL: The objections, all three of
15	them, are overruled, and I will take official notice
16	of these portions of the Brief.
17	Is there any objection to the Commission
18	taking official notice of Exhibit 65? Does your
19	objection carry over to all of those exhibits,
20	Mr. Stewart?
21	MR. STEWART: It sure does.
22	JUDGE DIPPELL: Is your response the same,
23	Mr. Lane, for Exhibit No. 65?
24	MR. LANE: Worked once. Yes, it is.
25	JUDGE DIPPELL: And Exhibit No. 66, same
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- 1 objection?
- 2 MR. STEWART: Same objection.
- JUDGE DIPPELL: Same response?
- 4 MR. LANE: Yes, your Honor.
- 5 JUDGE DIPPELL: And Mr. Johnson, do you also
- 6 have the same objections?
- 7 MR. JOHNSON: Yes. It's not material and
- 8 it's -- he's already identified the documents. It's
- 9 not necessary now to put the documents themselves in.
- 10 JUDGE DIPPELL: As much as I hate to have
- 11 this record cluttered up with the record of TO-92-306,
- 12 it seems that we have already done so, and, therefore,
- 13 I think that now these things are relevant. So I will
- 14 allow official notice to be taken of Exhibits 65 and
- 15 66P.
- Is there anything further, Ms. McDonald?
- 17 MS. McDONALD: Yeah. I had just a few other
- 18 questions.
- 19 BY MS. McDONALD:
- 20 Q. Do you remember this morning when
- 21 Mr. Sapperstein was asking you some questions with
- regard to a Southwestern Bell customer in Tier 3
- 23 calling what he considered an Intermedia MCA
- 24 subscriber in Tier 4?
- 25 A. Yes, I recall.

- 1 Q. Now, if the Southwestern Bell customer in
- 2 Tier 3, for example in Chesterfield, would call a
- 3 South-- would call a Southwestern Bell customer who
- 4 did not subscribe to the MCA plan in Tier 4, would the
- 5 customer in Tier 3 incur a toll charge for that call?
- 6 A. Yes, that's correct.
- 7 Q. And would it be fair to say that
- 8 Southwestern Bell considers the Intermedia customer in
- 9 Tier 4 as a nonparticipant in the MCA plan?
- 10 A. That's correct.
- 11 Q. Do you also remember when Mr. Sapperstein
- 12 asked you some questions about the Interconnection
- 13 Agreement entered into between Intermedia and
- 14 Southwestern Bell?
- 15 A. Yes, I recall that.
- 16 Q. Is it your understanding that the
- 17 Interconnection Agreement between Southwestern Bell
- 18 and Intermedia was not entered into at the time that
- 19 the MOU was signed?
- 20 A. That's my understanding.
- 21 MS. McDONALD: I have nothing else. Thank
- 22 you.
- JUDGE DIPPELL: Thank you, Mr. Unruh. I
- 24 believe we are finished with you and you may be
- excused.

1	(Witness excused.)
2	JUDGE DIPPELL: It's 9:15. We have two
3	witnesses remaining. I think I'd like to go ahead and
4	take a ten-minute break and begin the next witness
5	after that.
6	Let's go off the record.
7	(Discussion off the record.)
8	JUDGE DIPPELL: Let's go ahead and go back
9	on the record.
LO	Staff, I believe you had a motion that you'd
L1	like to make before our next witness?
L2	MR. POSTON: Thank you, your Honor.
L3	During the cross-examination of Staff
L4	witness Amania Moore, some inaccuracies in her
L5	schedules and in her testimony in general were pointed
L6	out. Ms. Moore has made those corrections, and the
L7	Staff would like these figures to be put into the
L8	record since they are accurate.
L9	I don't know if you would prefer to have
20	these made an exhibit and entered into the record or
21	have Ms. Moore take the stand and make the corrections
22	on the stand under oath. Either way, Ms. Moore would
23	be available for cross-examination on any new data
24	that's being put into the record.
25	JUDGE DIPPELL: I can go ahead and mark that

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1	as an exhibit and you can offer it, or I guess you
2	can't offer it without Ms. Moore.
3	Would there be objections to a late-filed
4	correction of Ms. Moore's exhibit?
5	MS. McDONALD: Yes. We would object to
6	well, I mean, I guess our problem with the late-filed
7	exhibit is literally there's hundreds of calculations
8	that I had to do to be able to understand those
9	numbers, and there's no way I could redo all the
10	calculations as we sit right here so I can effectively
11	cross-examine her.
12	If it was taken as a late-filed exhibit,
13	then I'd have absolutely no ability to cross-examine
14	her with regard to those figures.
15	JUDGE DIPPELL: I'm going to mark your
16	corrections as an exhibit, treat it as a late-filed
17	exhibit, give the parties an additional ten days to
18	make any objections, make written objections, and
19	decide on its admissibility at that time.
20	MR. POSTON: Okay. I haven't made the
21	copies yet. Would you prefer that the changes be
22	somehow identified and separated out onto the filed
23	copy, onto the exhibit?
24	JUDGE DIPPELL: Yes.
25	MR. POSTON: Okay. I'll make those changes
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- 1 then.
- 2 JUDGE DIPPELL: I will reserve the next
- 3 exhibit number for that, and that will be Exhibit 67
- 4 will be a late-filed exhibit from Staff. At the time,
- 5 Ms. McDonald, you can renew your objection.
- 6 MS. McDONALD: Thank you, your Honor.
- 7 JUDGE DIPPELL: Okay. I believe -- were
- 8 there any other Southwestern Bell witnesses?
- 9 MS. McDONALD: No, your Honor. Thank you.
- 10 JUDGE DIPPELL: Then I believe we're ready
- 11 for GTE's first witness. Mr. Evans has already taken
- 12 the stand.
- 13 (Witness sworn.)
- JUDGE DIPPELL: You may proceed.
- MR. FISCHER: Thank you.
- DAVID W. EVANS testified as follows:
- 17 DIRECT EXAMINATION BY MR. FISCHER:
- 18 Q. Please state your name and business address
- 19 for the record.
- 20 A. My name is David W. Evans. I work for GTE.
- 21 My business address is 601 Monroe Street, Suite 304,
- Jefferson City, Missouri 65101.
- 23 Q. Mr. Evans, are you the same Dave W. Evans
- that caused to be filed in this proceeding two pieces
- of testimony, one rebuttal testimony marked Exhibit 39

- and a second piece of surrebuttal testimony marked
- 2 Exhibit 40?
- 3 A. That's correct.
- 4 Q. Do you have any changes or corrections that
- 5 need to be made to those pieces of testimony?
- 6 A. None that I'm aware of.
- 7 Q. If I were to ask you the same questions that
- 8 are contained in Exhibits 39 and 40, would your
- 9 answers be the same?
- 10 A. Yes.
- 11 MR. FISCHER: Your Honor, with that I would
- move for the admission of 39 and 40 and tender the
- 13 witness for cross-examination.
- 14 JUDGE DIPPELL: Is there any objections to
- 15 Exhibit 39 and 40?
- 16 (No response.)
- 17 Then I will receive those into the record.
- 18 (EXHIBIT NOS. 39 AND 40 WERE RECEIVED INTO
- 19 EVIDENCE.)
- 20 JUDGE DIPPELL: Is there cross-examination
- 21 by Sprint?
- MS. GARDNER: No, thank you.
- JUDGE DIPPELL: AT&T?
- MR. DeFORD: No, thank you.
- JUDGE DIPPELL: Intermedia?

1	MR.	STEWART:	No.	thank	vou.

- JUDGE DIPPELL: Birch?
- 3 MR. MIRAKIAN: No questions.
- 4 JUDGE DIPPELL: McLeod?
- 5 MR. KRUSE: Just a couple brief ones, your
- 6 Honor.
- 7 CROSS-EXAMINATION BY MR. KRUSE:
- 8 Q. Does GTE currently engage in the screening
- 9 of CLEC NXX codes with respect to any of the MCA
- 10 markets?
- 11 A. GTE does not have any CLECs that I'm aware
- 12 of in the outer tiers. So to the extent that we send
- 13 traffic to the CLECs that are in the inner tiers, no,
- 14 we do not. We send traffic down there as any other
- 15 MCA call.
- 16 Q. Does GTE otherwise treat CLEC NXX codes any
- 17 differently than it would a Southwestern Bell NXX code
- 18 anywhere in Missouri?
- 19 A. In the situation that exists today, all the
- 20 CLECs that we send MCA traffic to are in the inner
- 21 tiers, and per our tariff it makes no difference
- 22 whether that's a CLEC or an ILEC customer. So
- consequently no, we do not.
- Q. So in such a situation where you had a CLEC
- in an inner tier, there would be no differentiation

- 1 made between a CLEC and ILEC?
- 2 A. No. Since we operate in Tier 4 and 5 and
- 3 calls from Tier 4 and 5 to the inner tier are based on
- 4 the position of the customer, not the identity of the
- 5 carrier, no, we do not differentiate.
- 6 MR. KRUSE: Thank you. No further
- 7 questions.
- JUDGE DIPPELL: Gabriel?
- 9 MR. LUMLEY: Thank you, your Honor.
- 10 CROSS-EXAMINATION BY MR. LUMLEY:
- 11 Q. Mr. Evans, if you would turn your attention
- to page 4 of your rebuttal testimony, actually the
- 13 question starts at the bottom of page 3 and carries
- over, where you're discussing intercompany
- 15 compensation.
- 16 Isn't it correct that part of your proposal
- 17 that you're describing there is that, as between
- 18 carriers in adjoining service areas, that the
- 19 reciprocal -- that the intercompany compensation
- 20 methodology would continue to be bill and keep under
- 21 the MCA plan as it is today?
- 22 A. Let me clarify. By adjoining service area
- you mean, for example, a call from GTE's Wentzville
- 24 exchange to Southwestern Bell's Chesterfield exchange,
- 25 is that the type of --

- 1 Q. Correct.
- 2 A. Okay. That would be on a bill and keep
- 3 basis as it is today, that's correct.
- 4 O. And including for a CLEC that was operating
- 5 in the Southwestern Bell exchange an MCA traffic going
- 6 back and forth from GTE to that CLEC?
- 7 A. Yeah. My recommendation is that for all
- 8 carriers the bill and keep arrangement be maintained.
- 9 Q. In that kind of a circumstance?
- 10 A. That's correct.
- 11 Q. But the other part of your recommendation is
- 12 that, with respect to carriers competing head to head
- 13 within the same exchange, that intercompany
- 14 compensation be governed by their Interconnection
- 15 Agreement?
- 16 A. I left that open for that, the purpose being
- 17 that I wasn't clear as to whether or not there was the
- 18 ability of the Commission to order otherwise. I think
- 19 Commissioner Drainer asked all the attorneys to brief
- 20 that.
- 21 Certainly there's probably the option held
- 22 open that this Commission could perhaps make all
- 23 traffic in the MCA bill and keep, but I think that's
- 24 going to be contingent on what the attorneys might
- find in rendering their Briefs.

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- 2 most likely that would be governed by the
- 3 Interconnection Agreement?
- 4 A. I think that's probably correct.
- 5 Q. And you make the comment that such traffic
- 6 would not be MCA traffic, the traffic exchanged
- 7 between carriers in the same exchange, and I think I
- 8 know what you meant by that but I just want to
- 9 clarify. You would still consider that call to be
- 10 within the calling scope of the MCA customers,
- 11 wouldn't you?
- 12 A. Yes. It's within the confines of the MCA
- 13 footprint, that's correct.
- 14 Q. Okay. Thank you.
- Now I'd like to talk to you about, still
- looking at your relationship as GTE exchanging MCA
- 17 traffic and other traffic with CLECs operating in
- 18 other areas. Okay. And if this Commission were to
- order that the intercompany compensation methodology
- 20 for MCA traffic exchanged between GTE and CLECs in
- 21 other exchanges and non-GTE exchanges was bill and
- 22 keep, and just as background, GTE does have access
- tariffs in place, correct?
- 24 A. Yes.
- Q. And assuming that the Commission makes clear

1	that any non-MCA traffic, nonlocal traffic exchanged
2	between GTE and a CLEC operating in non-GTE exchanges
3	would be subject to access under those tariffs, do you
4	see the need for any other arrangement for the
5	exchange of traffic between GTE and those CLECs?
6	A. If I followed your question correctly, I
7	would say probably not, because my recommendation is
8	that CLECs be integrated into the MCA and in general
9	terms be treated exactly the way the ILECs are.
10	Q. So would you see any need for GTE in that
11	circumstance, having a determination that MCA traffic
12	would be bill and keep, other traffic would be subject
13	to GTE's access tariff and vice versa, the CLEC's
14	access tariff, would you see any need for GTE to
15	request any traffic to be blocked?
16	A. What traffic would you I guess I'm not
17	clear as to what you're suggesting GTE might request
18	blocked.
19	Q. That's what I was trying to identify is
20	whether there would be another category of traffic.
21	If MCA traffic going between GTE and CLECs in non-GTE
22	exchanges within the MCA is subject to bill and keep

category of traffic that would need to be blocked

and other traffic exchanged is subject to GTE's access

tariff and the CLEC's access tariff, is there another

23

24

1	pending further arrangements between the companies
2	regarding the exchange of traffic?
3	A. Let me answer it this way. In answer to
4	your question, I don't think so much, and the reason I
5	don't think so is because there would be a presumption
6	that MCA traffic that is truly MCA traffic in the pure
7	definition would be bill and keep. The other traffic
8	would either be what I'll describe as local local, for
9	example intraexchange, or it could be toll traffic
10	which would be subject to the switched access tariffs.
11	And I would have a presumption that the
12	originating carrier abide by the responsibility to
13	provide downstream records for the billing of that
14	traffic, and in that case I don't see any reason why
15	any traffic would have to be blocked with those
16	provisos.
17	Q. And likewise, if a carrier if a CLEC was
18	not only operating in non-GTE exchanges but also chose
19	to operate within GTE exchanges in the MCA areas and
20	had a negotiated or arbitrated and approved
21	Interconnection Agreement with GTE, would there be any
22	other arrangement that would be necessary for the
23	exchange of traffic between those companies?
24	A. I don't think so.
25	MR. LUMLEY: Thank you. That's all my

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- 1 questions.
- JUDGE DIPPELL: Nextlink?
- 3 MR. COMLEY: I have no questions, thank you.
- 4 JUDGE DIPPELL: Staff?
- 5 MR. POSTON: No questions, thank you.
- 6 JUDGE DIPPELL: Public Counsel?
- 7 MR. DANDINO: No questions, your Honor.
- JUDGE DIPPELL: Southwestern Bell?
- 9 MS. McDONALD: I have just a couple.
- 10 CROSS-EXAMINATION BY MS. McDONALD:
- 11 Q. Good morning, Mr. Evans.
- 12 A. Good morning.
- 13 Q. In 1992, is my understanding correct that
- 14 you were with GTE?
- 15 A. That's correct.
- 16 Q. And while at GTE, did you participate in the
- 17 revenue neutrality discussions that took place when
- 18 the MCA plan was implemented?
- 19 A. I was in the pricing group. I did a lot of
- 20 the rate design calculations and things of that
- 21 nature. I was peripherally involved in the
- 22 discussions. Most of that was done by our regulatory
- and governmental affairs group. I did have some
- 24 ancillary participation in conference calls and the
- like, but my primary focus was on rate design.

1	Q. Okay. Could you tell me, was the loss of
2	toll revenue from calls from the mandatory zone to the
3	optional zones included in the calculation of revenue
4	neutrality when the MCA additive was determined?
5	A. We had a gargantuan spread sheet that had a
6	lot of things on it. One of them was the lost toll on
7	the return traffic from the center zone out to the
8	optional tiers, that's correct.
9	Q. Okay. So it would be fair to say that the
10	additive reflected the amount of lost toll that would
11	have occurred once the MCA plan was implemented?
12	A. Yes, with a qualification. It's not as
13	direct as some of the more simple revenue neutrality
14	calculations that we've all experienced in other
15	programs. There were numerous puts and takes.
16	But I think I would be safe to say that the
17	rates in the optional tiers certainly were said to
18	recover at least a portion of the revenue requirement,
19	and part of that revenue requirement would be the lost
20	toll. So I think in that logical progression you
21	could say yes.
22	MS. McDONALD: That's all the questions I
23	have.
24	JUDGE DIPPELL: Cass County?
25	MR. ENGLAND: Yes, please.

	-EXAMTNATTON	

- Q. Mr. Evans, I think in response to questions
- 3 from the attorney for McLeod you indicated that GTE
- 4 has, and I'll use the phrase turned up CLEC NXXs in
- 5 the principal and Tiers 1 and 2 zone of the MCA for
- 6 purposes of receiving your customers' MCA calls and
- 7 completing your customers' MCA calls. Do you recall
- 8 that?
- 9 A. Yes, I recall that conversation.
- 10 Q. And I guess my question to you is, how did
- 11 you or how did GTE know to turn up those NXXs?
- 12 A. You first of all have to understand, we're
- 13 not looking at the NXXs specifically in terms of is it
- 14 an MCA NXX. Our tariff specifies that call from our
- MCA customers, for example in Wentzville Tier 5, to a
- 16 center zone tier is an MCA call to all customers in
- 17 that area. So I don't believe -- our tariff doesn't
- 18 differentiate who serves that customer.
- 19 My understanding in talking to our industry
- 20 affairs people is that we get perhaps notification of
- a new NXX code through the terminating point master as
- 22 well as checking in the Local Exchange Routing Guide,
- 23 the LERG. And in an entry in the LERG, there is a
- 24 notification of route like, and we might see route
- like next to that NXX code which gives us the location

- 1 of that code.
- We also look at the wire center that that
- 3 code exists in. If we find that there's a new code in
- 4 the Bridgeton exchange, for example, we know that our
- 5 customers can call the Bridgeton exchange because of
- 6 its wire center location.
- 7 Q. Would you agree with me that there is no
- 8 centralized entity, if you will, that administers or
- 9 tells the parties which NXX codes are MCA and which
- 10 are not?
- 11 A. I don't believe there's a formalized process
- 12 for that, no.
- 13 Q. Today?
- 14 A. Not that I'm aware of at least.
- 15 Q. What would you do in the -- to the extent a
- 16 CLEC does exist today in the optional tiers, how is
- 17 GTE handling those CLEC NXXs?
- 18 A. I don't know how much of that exists, but
- 19 the process I've described to you is the only process
- that I'm aware that we have.
- 21 Q. Would you automatically turn up a CLEC NXX
- in an optional tier today?
- 23 A. Dependent on the direction of the call. For
- 24 example, we're in Tier 4 and 5. So any CLEC that
- exists in Tiers 4, 3, 2, 1 and principal zone would

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1	aet	calling	irom	our	MCA	customers	because	that

- 2 calling is controlled by our tariff to all customers,
- and that's, to my knowledge, the only CLECs that have
- 4 located have been in Tiers 3, 2 1 and principal zone.
- 5 Q. Okay. Well, what if the CLEC popped up in a
- 6 Tier 4 or Tier 5 where your tariff requires the MCA
- 7 calling to be identified by an MCA NXX? Do you see
- 8 what I'm saying?
- 9 A. Well, let me give you a Tier 5 example. In
- 10 the Tier 5 example, we have not treated CLECs as MCA
- 11 participants heretofore, and I think that's what this
- 12 case is about. We've advocated the inclusion of
- 13 CLECs, and on a prospective basis, assuming the
- 14 Commission agrees with my position, we will begin
- treating those NXX codes as MCA codes.
- 16 Q. And following up, then, on that, my
- 17 understanding is you, at least for the time being,
- 18 recommend the continuation of the bill and keep
- intercompany compensation arrangement for all MCA
- 20 traffic including CLECs?
- 21 A. That's correct.
- 22 O. And I want to make sure I understand your
- 23 understanding of bill and keep, and I believe you've
- 24 been here through the cross-examination of witnesses
- 25 Cadieux and Cowdrey; is that correct?

- 1 A. Correct.
- Q. And my questions to them regarding bill and
- 3 keep?
- 4 A. Yes.
- 5 Q. And Southwestern Bell witness Hughes?
- 6 A. Yes.
- 7 Q. And again his understanding with respect to
- 8 bill and keep?
- 9 A. Right.
- 10 Q. Trying to shorten this up as much as I can,
- 11 would you say your understanding of bill and keep is
- more in line with those of Mr. Cadieux and Hughes
- or -- excuse me -- Mr. Cadieux and Cowdrey or
- 14 Mr. Hughes?
- 15 A. My recommendation is the bill and keep
- 16 arrangement as it is today, which I think is the same
- 17 as Mr. Cowdrey's, is what we should use on a
- 18 prospective basis.
- 19 MR. ENGLAND: Thank you. No other
- 20 questions.
- JUDGE DIPPELL: MITG?
- MR. JOHNSON: Thank you.
- 23 CROSS-EXAMINATION BY MR. JOHNSON:
- Q. Mr. Evans, GTE has exchanges in the optional
- tiers of all three of the metropolitan calling areas?

- 1 A. That's correct.
- Q. Are you getting any 92 records from CLECs
- 3 today?
- 4 A. I don't know that we are. I don't know one
- 5 way or the other to be honest with you.
- 6 Q. Does GTE have the ability at your end office
- 7 to distinguish a terminating MCA call from a
- 8 terminating toll call?
- 9 A. Where is the call coming from? Give me an
- 10 example. I think it would be easier.
- 11 Q. Coming from anywhere in the LATA, can you
- 12 distinguish -- a call terminating to GTE, can you
- distinguish it -- can you tell from your terminating
- 14 facilities if it's an MCA call versus an intraLATA
- 15 toll call?
- 16 A. At our end office, I don't believe we can.
- 17 O. Has GTE ever measured the difference between
- 18 the total intraLATA traffic terminating to your end
- office as compared to what's reported to you for
- 20 compensation purposes?
- 21 A. I don't know that we have or have not. I
- think part of that's being handled in the 593 case,
- 23 but I don't know that we've done that measurement.
- 24 MR. JOHNSON: That's all I have, your Honor.
- 25 JUDGE DIPPELL: Are there questions from the

- 1 Bench for Mr. Evans, Chair Lumpe?
- 2 CHAIR LUMPE: Just very briefly.
- 3 QUESTIONS BY CHAIR LUMPE:
- 4 Q. Mr. Evans, I think it's your rebuttal
- 5 testimony on page 5, and it's right down at the bottom
- 6 there, the last question actually, and you say, On the
- 7 balance the plan proposed by Staff seems to have more
- 8 advantages.
- 9 As a one-way calling plan, would it not be
- 10 possible for companies to have that plan in place
- 11 today, not called MCA, but to have a one-way calling
- 12 plan?
- 13 A. The answer, unfortunately, is yes and no.
- 14 Yes, it's possible to institute an unilateral one-way
- 15 calling plan, whereas MCA is a multi-lateral plan that
- 16 requires cooperation among the industry.
- 17 The rates that are in place for MCA I don't
- think are necessarily able to be charged on a
- 19 unilateral plan because the fundamental foundation of
- 20 the MCA rate design is the notion of bill and keep for
- 21 exchange of traffic.
- Q. Which rate would be higher, the one-way or
- 23 the additive? If you did a one-way, would that
- 24 necessarily require a higher rate or would it be a
- lesser rate than the two-way plan with additives?

1	A. I think if you're talking about the Staff
2	proposal, I think there is a definite possibility for
3	some increase in the rates to the consumer.
4	If you're talking about a uni excuse me
5	a unilateral plan offered by a company, I'd be hard
6	pressed to guess because I don't know what the
7	ramifications of that would be, but I would suspect
8	that those rates may actually have to be higher
9	because of the fact that the company would be paying
LO	some terminating compensation.
L1	Q. In looking at any possible changes to MCA,
L2	should we be looking at the costs and whether there
L3	should be changes in the additives or rates?
L4	A. One of the one of the foundational
L5	principles of the existence of MCA is that the
L6	Commission in 1992 saw a need for some uniform
L7	offering of a local calling plan in these metropolitan
L8	areas, and the foundational mechanism that allowed
L9	that to occur is this ordered relationship between the
20	parties.
21	If we were to begin looking at individual
22	company offerings and the costs associated with those
23	absent the ordered bill and keep arrangement, I'm
24	quite sure that the rates would go up because of the
25	fact that you would companies would begin paying
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1	compensation	on	all	the	traffic	that	is	heretofore

- If you're asking me should we be looking at
- 4 the cost to implement a plan like Staff has proposed,
- 5 we certainly have got to look at the changes that
- 6 would occur based on that plan.

bill and keep.

- 7 Certainly changing to that plan would not be
- 8 cost-free, but I think that's why this Commission
- 9 should -- if you're interested in that plan, I think
- 10 you should establish an industry group to take a look
- 11 at all of those changes and then make the decision if
- 12 it's to benefit the consumer and the industry or is it
- just frankly too expensive to do.
- 14 Q. I guess I'm just sort of wondering if a
- one-way plan would be higher, then why would you do
- 16 that?

- 17 A. There's a couple of reasons, and the
- advantages that I see in Staff's plan is, first of
- 19 all, as Mr. Voight points out, is that it would
- 20 eliminate a lot of the NXX problems that we have where
- 21 we have to assign potentially two NXXs per carrier in
- order to differentiate traffic.
- The other advantages to the consumer is that
- 24 now they would be able to call the entire population
- of the MCA area. So that would be to consumer

- 1 benefit. 2 Simplification of billing. We would not 3 have to have our switch translations look at the called party. We would simply take a look at the 4 5 class marking of the customer, the originating customer and the wire center destination, which is 6 7 what you do on a typical calling plan. 8 So there are advantages in looking at it, 9 and I think it probably should be looked at. Having 10 said that, we may come to the conclusion that the 11 doggone thing is just too expensive, and that may be the answer, but I just don't know. 12 13 Ο. But if that is the case, then do you agree, 14 then, that the current rates and additives are not cost-based and they don't necessarily cover the costs, 15 the residual? 16 17 Α. I don't know of any recent cost study to analyze that. They were -- it was certainly an 18 attempt to base them on revenue recovery and be 19 20 revenue neutral at the time they were established. 21 to that extent, they are, but I don't think there's
- MR. LUMLEY: Thank you, Mr. Evans.

unquote, cost-based, no.

22

23

JUDGE DIPPELL: Vice Chair Drainer?

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any recent study to demonstrate that they are, quote,

1	OTTEGETORG	DX	COMMITCATONIED	DD 7 TATED.
\perp	OUESTIONS	BY	COMMISSIONER	DRAINER:

- 2 Q. Good morning.
- 3 A. Good morning, Commissioner.
- 4 O. You've had a fun week, huh?
- 5 A. Big fun.
- 6 Q. I need some clarifications. First of all,
- 7 is it your understanding that we're in this case
- 8 because we're trying to assure that the metropolitan
- 9 area is opened up to the CLECs without having any kind
- of a competitive disadvantage or are we here because
- 11 there's an outcry from the public that they want a new
- 12 and improved MCA plan, or are we here for some other
- reason that I'm not seeing?
- 14 A. I think it's the former rather than the
- 15 latter. I think we're here originally because of the
- 16 NXX code problems pointed out by the small carriers
- 17 and ultimately because the CLECs have pointed out the
- 18 need to be integrated into the MCA.
- 19 Q. So that's like the first step of what we
- 20 really need to be doing up here in this case?
- 21 A. Correct.
- Q. When you have an exchange such as a Troy
- 23 exchange that calls Orchard Farm and you have an MCA
- 24 customer, they can call any -- they can call Orchard
- 25 Farm and it's recognized as a local call, anyone in

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T	Orchard	rarm	OT	OHT	IVIC.A	CUSCOMETS	T11	Orchard	rarm:

- 2 A. A GTE MCA customer in Troy can call the
- 3 entire exchange of Orchard Farm as a local call.
- Q. All right. Now, if you have a customer
- 5 that's non-MCA --
- 6 A. In Troy?
- 7 Q. -- in Troy and they call Orchard Farm, you
- 8 pay terminating access?
- 9 A. That's a toll call and we pay Orchard Farm
- 10 terminating access.
- 11 Q. All right. Now, do you have to have an
- 12 agreement with Orchard Farm of any kind that you are
- paying them terminating access or is that just done?
- 14 A. It's typically just done because of our
- 15 access tariffs. The fact of the matter is there has
- 16 to be some sort of an established relationship so that
- 17 the carrier, the receiving carrier can process the
- 18 records that are being sent. I mean, there has to be
- 19 an acknowledgement that if I send them 92-99s or if I
- 20 send them Category 11s, that they are able to process
- 21 those particular records.
- 22 Q. All right. Then if you have an
- 23 interconnection agreement with a CLEC and they want to
- 24 be in your Troy exchange and they want MCA, you would
- 25 propose that it be bill and keep so that if they were

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1	calling	Orchard	Farm	lτ	woula	рe	seen	as	Tocal	ana

- 2 there would be -- there would not be recognized or
- 3 need to be recognized as toll, correct?
- 4 A. Yeah. My recommendation would be that a
- 5 CLEC MCA customer in Troy would enjoy local calling to
- 6 Orchard Farm, that's correct.
- 7 Q. Now, if the CLEC has a customer who's not
- 8 MCA in Troy and they call Orchard Farm, they should
- 9 have to pay terminating access, correct?
- 10 A. Yes.
- 11 Q. Will they need an agreement with Orchard
- 12 Farm to pay them terminating access? I'm trying to
- 13 really understand. Does Orchard Farm have a way of
- 14 knowing that that CLEC is dropping a toll call to
- 15 them?
- 16 A. Absent the contact by that CLEC, I'm not
- 17 sure if they do. If I can give you an example of GTE
- 18 sending toll traffic to a CLEC in the center zone, for
- 19 example, which is occurring today, we're in the
- 20 process of establishing a relationship with AT&T's
- local carrier to make sure that they are able to
- 22 process any toll records that we may send them.
- 23 And I think it's incumbent on the local
- 24 originator of traffic to initiate that process. If
- 25 they're going to be sending traffic, then they need to

- 1 insure that the terminating party is capable of
- 2 processing the records that they're going to send
- 3 them.
- 4 O. So you would say it would be incumbent on
- 5 Orchard Farm to have to deal with the CLEC to make
- 6 sure that they could --
- 7 A. No. I mean, the CLEC who's going to
- 8 originate the traffic should insure that Orchard Farm
- 9 can process and receive whatever terminating records
- 10 they're going to be sending.
- 11 Q. Well, if a CLEC hasn't done that, then --
- and if they didn't do that for GTE, what do you
- 13 believe GTE's option should be, to block the call
- 14 until it is done?
- 15 A. You're saying if a CLEC's in my territory in
- 16 Troy and they're transiting traffic, toll traffic to
- Orchard Farm to be terminated, what's my
- 18 responsibility as the transiting carrier?
- 19 Q. What do you think the CLEC's
- 20 responsibility -- you say the CLEC's responsibility is
- 21 to let Orchard Farm --
- 22 A. That's correct.
- Q. Well, if they don't, then what are the
- 24 options?
- A. Well, for GTE, absent some Commission Order,

-				_	-	
1	I'm	not	sure	Ι	have	any.

- 2 Q. Well, what do you think your option should
- 3 be if the CLEC is in the center zone and wanting to
- 4 call out to GTE and you're the guy at the end and they
- 5 haven't worked out an agreement and they're somehow
- dropping traffic and you're not getting records?
- 7 A. To my knowledge, our industry affairs people
- 8 have been attempting to hammer out those agreements,
- 9 and that's the only process that I'm aware of that
- 10 exists. There may be another process that exists. I
- 11 don't get square in the middle of interconnection
- 12 agreements, but I am aware that we're trying to hammer
- out those types of arrangements.
- 14 Q. Okay. Well, I guess that's going to be my
- 15 request No. 2 in the Briefs because I believe I heard
- Mr. Lumley's concerns when he was asking you about the
- 17 blocking issue, and I really do want to know if the
- 18 Commission is perceived as having the legal authority
- 19 to direct the CLECs to work out agreements with the
- 20 small ILECs, and then if they have an Interconnection
- 21 Agreement with you or Southwestern Bell, any other
- large ILEC, that your Interconnection Agreements
- 23 basically say that they're supposed to work out
- 24 agreement with the small LECs and if they haven't, can
- 25 this Commission instruct you that you need to block

1	those calls until such time they give you proof that
2	they have worked out those agreements?
3	So I think maybe that is a legal question
4	because you're talking about from a practical sense
5	that ought to happen, and
6	A. I was going to suggest that that's a legal
7	question.
8	Q. Yeah. Letting you off the hook. But I
9	appreciate the dialog, but I do think we need to know
10	how that how we move this competition forward on a
11	level playing field for all local exchange companies.
12	Now, I believe you were in here when I was
13	talking to Mr. Hughes about if we kept if this
14	Commission at this time were on an interim basis to
15	open up the market, ask that it be bill and keep, that
16	it have obviously the same calling scope because
17	that's what MCA is, and that the NXXs continue to be
18	designated segregated for MCA, do you believe that we
19	can move forward on this issue with instructions then
20	to ask for the parties and the industry to have a task
21	force to look at a long-term solution and would there
22	need to be revenue true-ups?
23	A. Yeah, I think that's a good solution. In

talking about whatever comes of our long-term

terms of revenue true-up, I'm presuming that you're

24

1	solution?
2	0.

- Q. Uh-huh.
- 3 A. Well, then I would agree with that, yes.
- 4 Q. I mean, does that need to be done? We can't
- 5 ignore that piece?
- 6 A. No, I don't think we can.
- 7 Q. With respect to your testimony, and it
- 8 should be the same terms and conditions, from what
- 9 you've heard this week, as long as the MCA is the
- 10 geographic footprint, the description of what it is
- 11 today as far as the local calling scopes, do you have
- any concerns for any company offering MCA adding
- exchanges as long as they, as Mr. Kohly had "The
- 14 Stuff", so they could have MCA plus stuff or whatever,
- but that they had worked out other settlement
- 16 agreements and you were not being asked to consider
- 17 those as the -- under the same settlement agreement?
- 18 A. My fundamental concern is that if we begin
- 19 tinkering with MCA too much we destroy it, and I have
- 20 a concern for the several thousand customers I've got
- 21 who enjoy MCA today. I'm not in the market to take
- that away from them.
- That said, in going back to our original
- 24 task force prior to the institution of this formal
- 25 case, we talked about integrating CLECs on exactly the

_	same terms and conditions as the index, and in my mind
2	that was a completely level playing field.
3	I agree with you that I think the geography
4	is clearly defined and should stay that way. And with
5	regard to "The Stuff", I suppose as long as the
6	plan for example, I think Gabriel has a plan
7	called, I heard the Millennium Plan or whatever that's
8	called. As long as the CLEC, I think, doesn't make an
9	attempt to characterize their MCA as a bigger and
LO	better MCA, because I think Mr. Kohly said he doesn't
L1	think it's a patented or proprietary name, maybe not
L2	in a legal sense but certainly from the context of the
L3	order in the minds of the customer it is what it is,
L4	and I think it should be kept as a separate unit.
L5	Frankly, I like Southwestern Bell's
L6	methodology a little bit better where they have MCA
L7	and then when they expanded they had a new thing that
L8	you can buy, which I think is a better way to do it,
L9	but I don't think doing what Gabriel did is
20	necessarily an evil thing or anything like that.
21	I do have a concern, frankly, in the
22	optional tiers, and I'm struggling to reconcile this,
23	that if a company offers "Stuff" for \$40, for example,
24	in the optional tiers, there's a rule in Chapter 33
25	that says that the rate for basic local exchange

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- 2 not sure how a company would do that if in Tier 4 or
- 3 something like that they're selling "The Stuff" and
- 4 somehow basic is buried in that. Functionally I think
- I have a concern about that. Beyond that, I guess I
- 6 don't.
- 7 Q. So really what we're saying is -- or what
- 8 you're saying is that we freeze MCA in the name for
- 9 what it is, it's in the public interest that people
- 10 understand -- they understand now that is and that is
- in the public interest for them to not be confused on
- 12 that?
- A. Uh-huh.
- 14 Q. Additionally, it is an add-on. Anything
- 15 else that someone wants to add, additional services
- 16 they can add in the competitive environment, they can
- 17 work out their agreements, but it needs to be broken
- out on a bill --
- 19 A. Right.
- 20 Q. -- in some title or term, that it's Local
- 21 Plus or whatever it is?
- 22 A. A CLEC could say, Buy MCA get three
- 23 exchanges free, you know, and that way not charge any
- 24 more for it and actually add on exchanges or
- something, sure, but as long as it's segregated. And

<pre>1 I think there's an advantage, and I</pre>	haven't	thought	it
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- 2 completely through, but if you do keep MCA set apart,
- I think your tracking and billing for traffic may be a
- 4 little bit easier.
- Q. And finally, with respect to the MCA codes
- 6 and how they're to be administered, is that something
- 7 that could be dealt with in a task force for a
- 8 long-term solution or is it just your position that we
- 9 don't need to go to a third neutral party but just
- 10 continue with the LERG?
- 11 A. I think in the near term something has to be
- 12 done fairly soon. I've heard some folks talk about
- 13 everyone sending letters or acknowledging their
- 14 current codes, and that's probably a good thing to at
- 15 least start off with a baseline data set that
- 16 identifies all the codes because I think that needs to
- 17 be done rather rapidly in order to integrate CLECs
- 18 readily.
- 19 Long-term, I don't know that we have to have
- 20 some sort of a formal committee or coordinator for
- 21 that. I think the industry should take a look at
- 22 whether or not the LERG can be used to do this. I'm
- 23 told it can, although I'm not a LERG expert by any
- 24 stretch of the imagination, and we may come to the
- conclusion that there needs to be a coordinator. I

- 1 don't know.
- I will say -- I will say I think we need to
- 3 do something pretty quickly to solidify what codes are
- 4 and what codes aren't because that speaks to the
- original, I won't say complaint, but original concern
- of the small telephone companies about how do you
- 7 program your switch, and I think that needs to be
- 8 taken care of.
- 9 Q. And that's the passing of information?
- 10 A. Correct.
- 11 Q. So whether it's -- so it would be making
- sure that everybody does share which NXXs they're
- 13 using and segregating as MCA that every local exchange
- 14 carrier and carrier of local exchange in the MCA
- 15 carries?
- 16 A. Right.
- 17 O. And I heard a lot of discussion in here on
- 18 the bill and keep, that under the Federal Act that
- 19 bill and keep is appropriate if it's basically equal
- 20 percentage traffic, but you have a right to another
- 21 type of settlement.
- 22 So I guess I'm also wondering, is it that
- 23 bill and keep can be used now but in the future that
- 24 it really, after traffic studies or studies that were
- done by all the parties, is going to have to be

1 something	else?
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- 2 A. The traffic if we're talking about what
- 3 today is truly MCA traffic, for example from a GTE
- 4 Wentzville exchange to a customer in center zone is
- 5 truly an MCA call, assuming it's a GTE MCA customer, I
- 6 would -- I would say that the only reason the MCA plan
- 7 exists at all is because that traffic is deemed to be
- 8 bill and keep.
- 9 If we move to a reciprocal compensation for
- 10 that traffic, we effectively destroy MCA. I don't see
- any way around that, because it didn't exist before we
- 12 deemed that to be bill and keep, and I submit that it
- won't exist after we deem that to be reciprocal comp
- 14 simply because the -- certainly not at the rates that
- 15 exist today.
- 16 Q. And with your knowledge of your customers
- 17 and the current MCA that's in place, is it in the
- 18 public interest, in your view, that we keep MCA and
- 19 that bill and keep, if that's a part of it, that we
- 20 must do that so that we can keep -- so that we keep
- 21 MCA in the metropolitan areas?
- 22 A. I think it was deemed to be in the public
- 23 interest in '92, and I think you could make that same
- argument today, yes.
- 25 COMMISSIONER DRAINER: Thank you. I have no

- 1 other questions.
- JUDGE DIPPELL: Chair Lumpe, you have
- 3 additional questions?
- 4 CHAIR LUMPE: Just a follow-up.
- 5 FURTHER QUESTIONS BY CHAIR LUMPE:
- 6 Q. Do I hear you express concern about basic
- 7 local being bundled in "Stuff"?
- 8 A. Yeah.
- 9 Q. Would you comment on that?
- 10 A. The concern I have, and I'm trying to work
- 11 it through in my own mind, Mr. Kohly talked about and
- 12 a number of people talked about how a CLEC wishes to
- 13 actually take MCA and create this bundled service
- offering to where you don't charge a -- for example,
- 15 GTE today charges a customer a residential one-party
- 16 rate of whatever it is, and then we also charge them
- 17 an MCA rate, and when the customer gets their bill
- 18 they see both of those.
- There is a section in Chapter 33 billing
- 20 rules that says every bill shall clearly state, and
- one of those things is the rate for basic local
- 22 exchange service. And my reading of that means that I
- 23 have to continue to show whatever my basic local
- 24 exchange service rate is.
- 25 And if in the optional tiers and arguably in

1	the	inner	tiers	where	"Stuff"	miaht.	be	the	basic

- 2 service for that, in the optional tiers I don't know
- 3 that that's necessarily the case. And I'm only a
- 4 virtual attorney so I can't go too far, but it seems
- 5 to me that if you bundle everything together in the
- 6 optional tiers you may not be in compliance with that
- 7 rule, and I struggled with that idea a little bit.
- 8 MR. LUMLEY: Thank you.
- 9 JUDGE DIPPELL: Is there recross based on
- 10 questions from the Bench from Sprint?
- 11 MS. GARDNER: Yes, there are, thank you.
- 12 RECROSS-EXAMINATION BY MS. GARDNER:
- 13 Q. Mr. Evans, I want to get back to this
- 14 blocking notion, and not from the legal perspective
- 15 but more from a practical perspective. And I believe
- 16 you were talking about a Wentzville GTE exchange
- 17 calling, for example, the Orchard Farm exchange.
- 18 Today if it's a GTE MCA customer calling an
- 19 Orchard Farm MCA customer, it's all bill and keep and
- that's pursuant to the TO-92-306 Order, and there's
- 21 nothing else, no other agreement to do that; is that
- 22 correct?
- 23 A. Correct.
- Q. If it's a GTE non-MCA subscriber, then it's
- a toll call to the Orchard Farm customer; is that

1	correct?
2	Α.

- A. That's correct.
- Q. And it's passed and paid for under Orchard
- 4 Farm's access tariff; is that correct?
- 5 A. That's correct.
- 6 Q. And the relationship that you were talking
- 7 about that had to be established, is that, I think,
- 8 what's called an ASR?
- 9 A. The Access Service Request is in -- I'm
- 10 stretching my knowledge a bit now, but I've always
- 11 associated that with originating access where a
- 12 carrier, a toll carrier might enter our exchange and
- seek to originate toll and they would give us an ASR
- in order to do that.
- 15 I don't know that an ASR exists for GTE, for
- 16 example, to send traffic to a terminating LEC. That
- may be part of that process. I don't know for sure.
- 18 But typically I do know that particularly
- with an emerging carrier we typically have to hammer
- 20 out -- or I won't say hammer out. It's not like it's
- a big deal, but we have to at least enter in a
- relationship where we're assured that when we hand
- them a record they are capable -- we don't want to
- 24 send them an 11 record when they can process 92s or
- 25 send them a 92 when they can process 11s or something

- 1 of that nature.
- Q. So how has GTE established this relationship
- 3 for terminating access?
- 4 A. I think we've had a historical relationship
- 5 and in terms of -- in terms of the relationship of
- 6 trading records, I think we're squarely in the middle
- 7 of that following the PTC case and now in the 593 case
- 8 of solidifying that, and that may be the case in which
- 9 CLECs could finalize some of their agreements.
- 10 Q. And, in fact, in 593 aren't the parties
- 11 looking at whether the terminating records reflect all
- of the traffic and properly identify who the
- originating carrier is, including whether it's a CLEC
- or a wireless or the ILEC?
- 15 A. Part of that case is to reconcile total
- terminating traffic with originating records, that's
- 17 correct.
- 18 Q. And insure proper identification of who the
- 19 originating carrier is in order to insure proper
- 20 billing of the originating carrier; isn't that
- 21 correct?
- 22 A. Yeah. At least in part, that's the case.
- 23 Q. And the parties are in the process of
- working on that docket as we speak?
- 25 A. That's correct.

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- a CLEC into the Wentzville exchange and it's a CLEC
- 3 MCA customer, the Commission's let them in, it's a
- 4 CLEC MCA customer. I believe you testified that with
- 5 respect to that CLEC traffic to the MCA Orchard Farm
- 6 customer, it should be local bill and keep just as the
- 7 ILECs do today; is that correct?
- 8 A. With the presumption that the Commission
- 9 integrates CLECs into the MCA, yes, that would be
- 10 correct.
- 11 Q. And no additional relationship in order to
- 12 do that?
- 13 A. I wouldn't think so, no.
- 14 Q. Now, if it's a non-CLEC MCA customer or
- 15 non-MCA CLEC customer, let me put it that way, you had
- 16 talked with Commissioner Drainer about the possibility
- of blocking that traffic to Orchard Farm until there's
- a relationship established. Do you recall that
- 19 discussion?
- 20 A. I believe she said something about blocking,
- 21 and I said to the extent that GTE -- I think GTE would
- need some sort of an order to do that. That's not
- 23 something we take on as a routine responsibility.
- Q. And the CLEC -- in order for GTE to be
- 25 technically capable of blocking that traffic, the CLEC

- 1 would have to use your facilities?
- 2 A. Yes, they would have to use our facilities.
- 3 Q. Is the blocking an all or nothing, or can
- 4 you distinguish the CLEC originated local traffic
- 5 versus the CLEC originated toll traffic to block or
- 6 would you block everything out of that CLEC?
- 7 A. I don't know for sure.
- 8 O. In fact, that CLEC may not be the provider
- 9 of that 1+ traffic; isn't that correct? I mean, the
- 10 customer may choose someone else to use?
- 11 A. If you assume the CLEC has equal access, it
- 12 could be any toll provider.
- MS. GARDNER: That's all I have.
- JUDGE DIPPELL: AT&T?
- MR. DeFORD: No questions.
- 16 JUDGE DIPPELL: Intermedia?
- 17 MR. STEWART: No questions.
- JUDGE DIPPELL: Birch?
- MR. MIRAKIAN: No questions, your Honor.
- JUDGE DIPPELL: McLeod?
- MR. KRUSE: No questions, your Honor.
- JUDGE DIPPELL: Gabriel?
- MR. LUMLEY: Thank you, your Honor.
- 24 RECROSS-EXAMINATION BY MR. LUMLEY:
- 25 Q. Following up on the record exchange

- 1 questions, currently does GTE exchange any records
- 2 with Orchard Farm with respect to the termination of
- 3 MCA traffic in the Orchard Farm exchange?
- 4 A. Of MCA traffic?
- 5 Q. Yes.
- 6 A. No.
- 7 Q. And with respect to the exchange of toll
- 8 traffic or access traffic, whichever way you want to
- 9 look at it, what records are exchanged in the state of
- 10 Missouri today between companies?
- 11 A. Pursuant to the Order in -- I don't remember
- 12 the number of the PTC case. I think it's the 254
- 13 docket -- the former PTCs were required for their
- 14 traffic to render Category 11 records with the small
- 15 telephone companies.
- 16 Q. Does the transiting carrier have a role in
- 17 the delivery of Category 11 records?
- 18 A. Does the transiting carrier?
- 19 Q. Do you understand my question?
- 20 A. It is the responsibility of the originating
- 21 LEC to cut the Category 11 records as I understand the
- 22 process.
- 23 Q. Okay. But does the transiting carrier play
- a role in the delivery of those records to the
- 25 terminating carrier?

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- 2 if I'm the originating LEC and the transiting carrier,
- 3 by definition I do that. If I'm the originating LEC
- 4 but someone else is the transiting carrier, I don't
- 5 know that the transiting carrier bears that
- 6 responsibility. I'm not that familiar with it since
- 7 we haul all of your own intraLATA toll traffic.
- 8 O. Are a Category -- when we talk about
- 9 Category 11 records, are we talking about paper
- documents that are being transmitted?
- 11 A. GTE is putting in place a process to do it
- 12 electronically, I believe. You're starting to get
- 13 close to the edge of my knowledge base, but I --
- 14 Q. But today it's the exchange of paper?
- 15 A. No. We did not -- we never went from --
- this is in the context of the results of the PTC
- 17 docket and moving into the protocols docket, which is
- 18 the 593 case.
- 19 There was an industry -- a set of industry
- 20 meetings to hammer out how we were going to do that.
- 21 We ultimately arrived at the decision to use
- 22 Category 11 records. For a transition period some
- 23 companies offered to use paper reports while they
- developed Category 11 records.
- 25 GTE decided to move immediately to Category

- 1 11 records as opposed to developing -- because we
- 2 didn't have a paper report. So we moved immediately
- 3 to, as I understand it, to electronic Category 11
- 4 records, which my understanding is we've recently
- 5 began shipping all those to all of the small carriers.
- 6 Q. Okay. And when you say electronic, are we
- 7 talking about information that's transmitted through
- 8 the network with the traffic or information that's
- 9 transmitted electronically in a separate method?
- 10 A. You're real close to the edge of my
- 11 knowledge base, counsel, but I don't believe it's
- 12 transmitted simultaneously with the traffic.
- 13 Q. So it's more like some of kind of a monthly
- 14 report?
- 15 A. Correct. It would be done, it would be
- 16 rendered on a monthly basis.
- 17 O. And the 92-99 records that have been
- 18 discussed in the case, is that a similar exchange,
- 19 some kind of periodic exchange as opposed to
- information that flows with the traffic?
- 21 A. I believe that's a periodic exchange. It's
- 22 not something that happened simultaneous with the
- 23 call, no.
- Q. And does the transiting -- is there a
- 25 transiting carrier involved in that that's responsible

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- 2 A. In principle, I think that would be the same
- 3 way as what we're doing with the Category 11s.
- 4 Q. You talked about separating charges on bills
- 5 under a Commission rule. Do you recall that?
- 6 A. Uh-huh.
- 7 Q. Is it your understanding that the MCA
- 8 additive rate is for a basic local service?
- 9 A. In the optional tiers?
- 10 O. Correct.
- 11 A. I wouldn't think so. I think it's an
- 12 ancillary rate.
- 13 Q. So you weren't meaning to suggest that that
- 14 particular rate couldn't be bundled with other rates?
- 15 A. Oh, no. You could, for example, have a
- 16 residential rate of, let's say, \$10 and then you could
- have all the other stuff as one rate, yeah.
- 18 Q. And finally, there were some questions about
- 19 revenue true-ups, and I wasn't sure I understood your
- 20 response. Do you see the need for any kind of a
- 21 revenue true-up process related to the admission of
- 22 the CLECs into the MCA plan, that particular action?
- 23 A. All things remaining equal, no. What I was
- 24 talking with Commissioner Drainer about is if we move
- forward and we revamp MCA, for example.

1	Q.	Like with MCA-2 or something like that?
2	Α.	Or whatever, yes. Then definitely we'll

- 3 have to take a look at some true-ups or neutrality or
- 4 whatever you want to call it.
- 5 MR. LUMLEY: Thank you. That's all my
- 6 questions.
- 7 JUDGE DIPPELL: Nextlink?
- 8 MR. COMLEY: No questions.
- 9 JUDGE DIPPELL: Staff?
- MR. POSTON: No questions.
- JUDGE DIPPELL: Public Counsel?
- MR. DANDINO: No questions, your Honor.
- JUDGE DIPPELL: Southwestern Bell?
- MS. McDONALD: I have just a couple.
- 15 RECROSS-EXAMINATION BY MS. McDONALD:
- Q. Mr. Evans, when you were discussing the
- 17 examples with Commissioner Drainer of a call going
- from Troy to Orchard Farm from a non-MCA GTE
- 19 customer --
- A. Toll call?
- Q. A toll call. Does -- is GTE directly
- 22 connected with Orchard Farm?
- 23 A. I don't think they subtend our tandem. I
- don't have intimate knowledge of all of our subtending
- arrangements, but my recollection is that Orchard Farm

- 1 subtends to Southwestern Bell.
- 2 Q. So Southwestern Bell would perform the --
- 3 would be the transiting carrier for that call?
- 4 A. I think we originate it at our tandem, hand
- 5 it off to your tandem and you drop it at Orchard Farm.
- 6 Q. And when SWBT transports that call, is SWBT
- 7 compensated for that call?
- 8 A. If it's a toll call?
- 9 Q. Uh-huh.
- 10 A. I think there's a -- I think there is a
- 11 compensation mechanism between the tandem arms.
- 12 Q. Okay. And then my last question is just a
- 13 clarification question. When you were discussing with
- 14 Commissioner Drainer the other Southwestern Bell plan
- 15 besides MCA service, the one that you were referring
- 16 to was Local Plus; is that correct?
- 17 A. Yeah, that's correct.
- MS. McDONALD: Thank you.
- 19 JUDGE DIPPELL: Cass County?
- MR. ENGLAND: Oh, yes.
- 21 RECROSS-EXAMINATION BY MR. ENGLAND:
- Q. One of my many faults is not being able to
- leave well enough alone. I want to talk about
- 24 records, passing of records --
- 25 A. Okay.

- 1 Q. -- things of that nature. Let's use the
- Wentzville. Is that your tandem by the way?
- 3 A. I believe it is, yes.
- 4 Q. Let's assume for purposes of my question
- 5 that you do have a tandem in Wentzville.
- 6 A. All right.
- 7 Q. That your assumption a minute ago is
- 8 correct, that a call to Orchard Farm is handed off
- 9 from your tandem to Southwestern Bell's tandem and
- 10 then finally terminated to Orchard Farm.
- 11 A. That's the way I understand it to work.
- 12 Q. Let's take a 1+ intraLATA toll call from
- 13 Wentzville through the Southwestern Bell tandem to
- Orchard Farm carried by GTE the LEC.
- 15 A. Okay.
- 16 Q. Under today's situation, post-PTC
- 17 environment, you create an originating record for that
- 18 call, do you not?
- 19 A. Correct.
- 20 Q. And you pass a 92 record to Southwestern
- 21 Bell so that they can bill you their portion of the
- transport, if you will?
- 23 A. My understanding is that we are still using
- 92s for purposes of tandem-to-tandem compensation,
- 25 correct.

- 1 Q. Between the former PTCs?
- 2 A. Correct.
- 3 Q. And they bill you transport out of their
- 4 intrastate access tariff?
- 5 A. I would assume that's correct. I don't know
- 6 that for sure.
- 7 Q. And then you pass a Category 11 record to
- 8 Orchard Farm so they can bill you the terminating
- 9 piece of that call pursuant to their intrastate access
- 10 tariff?
- 11 A. Correct.
- 12 Q. That gets to a question that Mr. Lumley had
- asked you. In today's post-PTC environment, the
- transiting carrier, in this case Southwestern Bell,
- does not pass originating records up or downstream,
- 16 depending on your view?
- 17 A. No. That's the -- that's the purview or the
- 18 responsibility of the originating carrier, which is
- 19 me.
- 20 O. Now, if that same Wentzville customer has
- 21 chosen AT&T as their intraLATA --
- 22 A. Okay.
- 23 Q. -- toll carrier -- they still can do that,
- 24 can't they?
- 25 A. Yes, they can.

- 1 Q. -- makes the same call to Orchard Farm, it
- 2 also hits your tandem in Wentzville but gets sent on
- 3 to AT&T's network at that point?
- 4 A. Unless they've directly connected to my end
- office, I think that would be correct.
- 6 Q. I'm sorry. I'm talking about a customer in
- 7 Wentzville, and I just assumed your switch there was
- 8 both a tandem and a --
- 9 A. Right. One way or another it's going to hit
- 10 my one-hundred switches there in Wentzville.
- 11 Q. So it leaves Wentzville, goes to AT&T's
- 12 facilities?
- 13 A. Right.
- 14 O. AT&T terminates it to Southwestern Bell's
- 15 tandem in St. Louis, and Southwestern Bell sends that
- 16 call on to Orchard Farm, and I'm assuming Orchard Farm
- 17 is an end office, not a tandem. Would you agree with
- 18 me?
- 19 A. Well, I'm going to accept that that's the
- 20 way that call goes because I don't know for sure.
- 21 Q. Okay. Well, let's assume that for purposes
- of my questions, because what I really want to do is
- 23 understand the record flow. In that case, you don't
- create an originating record that you pass on to
- 25 anybody, do you, 1+ call --

- 1 A. No.
- Q. -- handled by AT&T?
- 3 A. I would not.
- 4 Q. What's created at the terminating tandem in
- 5 Southwestern Bell's office is a Category 11 record
- 6 when that call enters its network from AT&T's,
- 7 correct?
- 8 A. I can tell you that that's what happens when
- 9 an IXC call terminates at our end office and we hand
- 10 it off. So I presume that's what happens at
- 11 Southwestern Bell.
- 12 Q. Fair enough. Then you as that end tandem
- owner, if you've got a third-party LEC behind you,
- 14 transmit that Category 11 record. In this case Bell
- 15 would transmit the Category 11 record to Orchard Farm
- 16 for which they bill AT&T for their terminating portion
- 17 of the call pursuant to their intrastate access
- 18 tariff?
- 19 A. Correct.
- 20 Q. Now, the distinction I want to make is, the
- 21 call to AT&T was over the Feature Group D network, and
- 22 the call that you-all handled was over the LEC-to-LEC
- 23 Feature Group C network that we've heard so much about
- in all these proceedings?
- 25 A. That's correct.

- 1 Q. And under the Feature Group C arrangement,
- 2 originating records are passed to the terminating
- 3 carrier for compensation purposes?
- 4 A. That's correct.
- 5 Q. In the Feature Group D example, it's
- 6 actually records of the terminating tandem that are
- 7 created and from which access bills are rendered?
- 8 A. That's correct.
- 9 Q. Now let's take the MCA. Now we're going to
- 10 overlay the MCA situation.
- 11 A. All right.
- 12 Q. And we're in Wentzville again, and it's an
- 13 MCA customer making --
- A. A GTE MCA customer?
- 15 Q. Yes.
- 16 A. Okay.
- 17 O. Yes. I haven't introduced a CLEC into your
- 18 Wentzville area yet.
- 19 A. Thank you.
- Q. GTE MCA customer calling Orchard Farm.
- 21 Again, that call was carried over the Feature Group D
- 22 LEC-to-LEC network, you hand it off to Southwestern
- 23 Bell in St. Louis and they get it to Orchard Farm?
- A. Correct.
- Q. And there's no compensation on that path

- that you pay to either Southwestern Bell or Orchard
- 2 Farm?
- 3 A. That's a bill and keep call.
- 4 O. And that's a seven-digit or ten-digit dialed
- 5 call?
- 6 A. That's correct.
- 7 Q. Non-1+. Okay. Now I think I want to
- 8 introduce the CLEC into your exchange.
- 9 A. All right.
- 10 Q. And they directly connect with you in
- 11 Wentzville. Presumably you'll have an Interconnection
- 12 Agreement for that arrangement?
- 13 A. Are we assuming that they drop the switch in
- 14 there?
- 15 Q. Switch or they're purchasing the network
- 16 elements, the switch elements from you to do that.
- 17 I'm not sure how that works.
- 18 A. Okay. We just go down the line.
- 19 Q. What I want them to be is a facilities-based
- 20 CLEC.
- 21 A. Okay. The easiest way is to say they drop
- the switch in.
- Q. Fair enough. And they want to play in the
- 24 MCA.
- 25 A. Right.

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- 2 the same terms and conditions as everybody else does
- 3 today.
- 4 A. Okay.
- 5 Q. An MCA call by the CLEC customer, would that
- 6 go through your switch because they're directly
- 7 connected, interconnected?
- 8 A. Not typically, because GTE has a policy of
- 9 not terminating CLEC traffic beyond the subtending
- 10 offices of its original tandem.
- 11 Q. Okay.
- 12 A. So if they did, I suspect there would have
- 13 to be a downstream arrangement made before we would
- 14 agree to do that.
- 15 Q. A downstream agreement between who?
- 16 A. We would have to have to see an agreement
- 17 where the CLEC has agreed to some mechanism for
- 18 accounting for that traffic. Well, see, I'm thinking
- 19 now in terms of a toll call.
- 20 Q. I was going to say --
- 21 A. Let me back up and think in terms of an MCA
- 22 call. I don't think at this point GTE terminates --
- 23 would terminate MCA traffic beyond our original
- 24 tandem. I don't think we'd do that on a tandem to
- 25 tandem basis, but I'd have to say that's subject to

- 1 check.
- 2 Q. Even though the Commission's told you that
- 3 CLECs are permitted to participate in the MCA on the
- 4 same terms and conditions?
- 5 A. Yeah. And that's a -- that's an issue that
- 6 frankly I haven't explored. I haven't gone that far
- 7 yet.
- Q. Okay.
- 9 A. I mean, if that's what we have to do, that's
- 10 what we have to do. But at this point we generally do
- 11 not terminate CLEC traffic beyond our original tandem.
- 12 Q. Let's assume that the Commission has
- 13 directed you to do that either directly or indirectly.
- 14 A. Okay.
- 15 Q. And you are going to take that CLEC's MCA
- 16 subscriber's call, get it to the Southwestern Bell
- 17 tandem and then on to the Orchard Farm customer.
- 18 A. Okay.
- 19 Q. Again, if they're playing under the same
- 20 rules as we have today, that's a bill and keep
- 21 arrangement?
- 22 A. Correct.
- 23 Q. And there's no compensation that the CLEC
- 24 owes to Southwestern Bell or to Orchard Farm for
- completing that call?

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- Q. Okay. Now, let's take the CLEC non-MCA
- 3 subscriber. As I understand, again, same rules as
- 4 today and overlaying maybe your requirements under
- 5 your Interconnection Agreement, they may not go
- 6 through your switch. They may have to make other
- 7 arrangements to get that call to Orchard Farm?
- 8 A. That's correct.
- 9 Q. And I think this gets to a question somebody
- 10 asked you before, but unless they're sending
- 11 originating records or Southwestern Bell is recording
- 12 at their tandem in St. Louis and passing those records
- on to Orchard Farm, Orchard Farm has no idea who sent
- that call or what to bill, correct?
- 15 A. Unless they cut an originating record or
- 16 they popped out their traffic to an IXC, that would be
- 17 correct.
- 18 Q. That was going to be my next question.
- 19 Let's assume the CLEC carries it on a seven or
- 20 ten-digit dial basis. Unless they create an
- 21 originating record, pass it to Orchard Farm or a
- record is created at the terminating tandem that's
- 23 passed to Orchard Farm, Orchard Farm has no knowledge
- of that?
- 25 A. You said seven or ten digits, and we were

- 1 talking about a non-MCA customer.
- Q. Right.
- A. Okay. So if we've got a non-MCA customer,
- 4 it's a seven or ten-digit dialed basis.
- 6 A. It's their "Stuff". First of all, I don't
- 7 think we would carry "Stuff" as a toll call, and I
- 8 presume that they would have to have an underlying
- 9 carrier to do that.
- 10 But your contention is still correct.
- 11 Unless there's an originating record or it hits Bell's
- switch as an IXC call, Orchard Farm I don't think
- 13 would have a way of identifying that call for access.
- 14 Q. If, however, that CLEC non-MCA subscriber
- dials a 1+ call that's carried by an interexchange
- 16 carrier, presumably it would follow or at least end up
- 17 following the same path as the 1+ call handled by AT&T
- 18 out of your exchange today, and that is it would go
- 19 through the terminating tandem at which Category 11
- 20 records would be created and passed downstream or
- 21 upstream, however you want to look at it, to Orchard
- 22 Farm for billing?
- 23 A. If it's carried to Bell as an IXC call, I
- 24 think that process would work that way.
- Q. I'm going to shift gears on you. In

1	response to a question I believe from I'm not sure
2	if it was Chair Lumpe or Commissioner Drainer, but
3	there was a discussion about moving from a bill and
4	keep to maybe a different type of intercompany
5	compensation arrangement based on minute of use.
6	Would you agree with me that one of the
7	major impediments to creating any kind of expanded
8	calling plan in the metropolitan area before the
9	Commission mandated MCA was the fact that intercompany
10	compensation arrangement was based on a minute of use
11	or usage type basis?
12	A. Well, yeah, that's correct.
13	MR. ENGLAND: Thank you. No other
14	questions.
15	JUDGE DIPPELL: MITG?
16	MR. JOHNSON: No, thank you.
17	JUDGE DIPPELL: Commissioner Drainer, you
18	had an additional question?
19	COMMISSIONER DRAINER: Yeah.
20	FURTHER QUESTIONS BY COMMISSIONER DRAINER:
21	Q. I won't leave well enough alone either. I

- 23 you with respect to if there was a CLEC in your

- 24 Wentzville exchange that carried a non-MCA call to
- Orchard Farm and because of their own switch they were

just want a clarification on what Mr. England asked

1	able to do it without a 1+ call, can they do that?
2	A. Well, you can program your switch to
3	transport traffic pretty much any way you want, but
4	you have to account for it. Typically toll traffic is
5	used by 1+ to tell the switch where to direct the toll
6	call to a toll trunk or something like that and local
7	traffic goes somewhere else.
8	Risking my accreditation as an electrical
9	engineer, which I'm not, I think you can get
10	Q. What are you?
11	(Laughter.)
12	A. It's a really long story, Commissioner.
13	I presume that you could program a switch to
14	handle a particular call and pop that call out if you
15	wanted to based on that dialing pattern. I don't know
16	how else the CLECs would propose to do what they're
17	planning on doing. If they're planning on making all
18	calls "Stuff" and all of it seven or ten-digit dialed,
19	then presumably even those calls that are handled as
20	toll calls have to be able to be dialed that way by
21	the end user.
22	So I suppose you could do your translations
23	to say if it's going to Wentzville, which is an MCA

exchange, it's a seven and ten-digit dialed local

call. If it's going to Washington, Missouri, it's a

24

- seven and ten-digit dialed but I'm going to put it on
- 2 my toll trunks because it has to be accounted for as a
- 3 toll call. I think that's the way you could do the
- 4 translations.
- 5 Q. But if they chose not to put it on the toll
- 6 but to go through -- I mean, I guess I was
- 7 concerned --
- 8 A. I'm not sure how that call would be
- 9 terminated.
- 10 Q. I guess I was just concerned because --
- 11 maybe I misunderstood. You're not saying that any
- 12 current CLEC that's operating in Missouri but looking
- 13 to the future and with competition, one of the
- 14 concerns is you can get fly-by-night operations in.
- 15 Is it possible to have someone come in with a switch
- 16 and pass traffic where they then are not accountable
- for terminating access when it really isn't part of
- 18 the MCA?
- 19 A. In my experience, somebody can get the
- 20 network to do practically anything they want it to do.
- 21 Q. Which I suppose then brings me back to the
- 22 importance of the necessity of CLECs having agreements
- 23 with all current LECs that they would be dropping
- traffic to. That's why you're hammering out your
- 25 agreements, right?

1	Α.	Right.	And	in	our	Interconne	cti	on

- 2 Agreements it does specify that the CLEC that we're
- interconnected with should have -- I don't remember
- 4 what the wording is, but should be capable of
- 5 notifying all people in the downstream end of the call
- 6 that the call existed. It's fairly generic language.
- 7 COMMISSIONER DRAINER: Okay. Well, I have
- 8 no other questions.
- 9 JUDGE DIPPELL: Are there any additional
- 10 cross-examination questions based on the
- 11 Commissioner's last questions?
- MR. LUMLEY: I do.
- JUDGE DIPPELL: Is there anyone else?
- 14 Gabriel.
- MR. LUMLEY: Thank you, your Honor.
- 16 FURTHER RECROSS-EXAMINATION BY MR. LUMLEY:
- 17 O. Just to follow up on that, currently today
- 18 we have a live example of a carrier that is allowing
- 19 customers to dial on a local basis for non-MCA calls
- and that's the Local Plus plan, correct?
- 21 A. Yeah. Local Plus is intraLATA and it's
- dialed on a seven and ten-digit basis.
- 23 Q. Do you know for -- and we've had discussions
- 24 that there are actually customers that subscribe to
- 25 both MCA and Local Plus at the same time.

1 So	do	you	know	what	happens	to	а	Local	Plus
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- 2 call that's not MCA traffic? Customer's dialing on a
- 3 local basis but it's going to another -- it's
- 4 terminating to another LEC's facilities. Do you know
- 5 what's going on so that that terminating LEC knows,
- 6 even though it was dialed as a local call, that
- 7 they're receiving an access call?
- 8 A. Bell is sending us 92 records on those
- 9 calls.
- 10 Q. Is that happening uniformly, as far as you
- 11 know?
- 12 A. We're getting them. I mean, I presume that
- Bell is doing it uniformly, but we're getting 92
- 14 records regularly.
- 15 Q. And with regard to the concern about
- 16 carriers misidentifying traffic as local to avoid
- 17 access charges, would you agree that if the Commission
- 18 established a process that Mr. Cadieux described that
- 19 requires a carrier to certify that their MCA NXXs are
- 20 being used for the MCA calling scope, that by
- 21 submitting a sworn statement to the Commission to that
- 22 effect if someone was then abusing the system the
- 23 Commission would seem to have the ability to sanction
- them for having falsely certified?
- 25 A. At the risk of offering a legal opinion, I

- 1 suspect that the Commission would then have that
- 2 authority.
- 3 Q. I appreciate your virtual legal opinion.
- 4 A. I'm virtually correct about that.
- 5 JUDGE DIPPELL: I should have gone down the
- 6 list. Let me go back and make sure. Sprint, AT&T,
- 7 Intermedia, Birch, McLeod, any questions?
- 8 (No response.)
- 9 Okay. Nextlink?
- MR. COMLEY: No questions.
- JUDGE DIPPELL: Staff?
- MR. POSTON: No questions.
- JUDGE DIPPELL: Public Counsel?
- MR. DANDINO: No questions.
- JUDGE DIPPELL: SWBT?
- MS. McDONALD: No questions.
- 17 JUDGE DIPPELL: Cass County?
- MR. ENGLAND: No, thank you.
- JUDGE DIPPELL: MITG?
- MR. JOHNSON: Thank you.
- 21 RECROSS-EXAMINATION BY MR. JOHNSON:
- Q. Mr. Evans, Orchard Farm could be a single
- 23 exchange company doing business in an entire
- 24 St. Louis -- doing business in that St. Louis LATA,
- 25 right?

- 1 A. It could be?
- Q. Yeah. It is, isn't it?
- 3 A. Sure.
- 4 O. How many interexchange carriers are doing
- 5 business in that entire LATA?
- 6 A. Billions and billions and billions. There
- 7 are lots of them.
- 8 Q. How many CLECs are doing business in that
- 9 LATA?
- 10 A. I have no idea. More than one.
- 11 Q. Of course, out there in that LATA these IXCs
- 12 and CLECs could have all kinds of their own individual
- interconnections and interconnection arrangements; is
- 14 that right?
- 15 A. I don't know that IXCs necessarily have
- 16 interconnection arrangements, but yeah, they could
- 17 have ASR arrangements to originate traffic and CLECs
- 18 could have interconnection agreements with various
- 19 carriers, yes.
- 20 Q. You get IXCs that have underlying carriers
- 21 that have contracts. You have IXCs that connect with
- 22 people, that don't connect with people, that hand off
- 23 traffic, they pay people to terminate traffic for
- them. That all goes on today, does it not?
- 25 A. That's correct.

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- 2 different relationship with somebody originating
- 3 traffic in the LATA that depends on those upstream
- 4 relationships? Why should they vary their billing
- 5 relationship based on what happens upstream from them?
- 6 A. I don't know that I understand what you're
- 7 asking me. Which billing relationship are we talking
- 8 about?
- 9 Q. Today Orchard Farms has relationships with
- 10 the carriers that directly interconnect with it, does
- 11 it not?
- 12 A. Are we talking about IXCs now or --
- 13 Q. Yes.
- 14 A. Well, all the IXCs interconnect with Orchard
- 15 Farm, I think, pretty much on the same basis. I mean,
- 16 they drop traffic where they drop traffic, and the
- 17 mechanism described by Mr. England kicks in.
- 18 Q. The PTC relationship no longer exists, does
- 19 it?
- 20 A. Correct.
- 21 MR. JOHNSON: That's all I have, your Honor.
- JUDGE DIPPELL: Redirect?
- MR. FISCHER: I have just a couple.
- 24 REDIRECT EXAMINATION BY MR. FISCHER:
- Q. Mr. Evans, you mentioned in your

- 1 conversation with Commissioner Drainer that if we
- 2 begin tinkering with MCA too much we will destroy it.
- 3 Do you recall that?
- 4 A. Yes, I do.
- Q. And I think you also indicated that if we
- 6 moved to reciprocal compensation we'll destroy MCA.
- 7 Do you remember that?
- 8 A. Yes.
- 9 Q. Is that what you were talking about when you
- 10 meant tinkering with MCA?
- 11 A. Primarily. I'm primarily talking about the
- 12 compensation arrangement which fundamentally is what
- allows MCA to exist in the first place.
- 14 Q. Are there other aspects with the existing
- MCA which you would caution the Commission not to
- 16 tinker with?
- 17 A. Well, I think Commissioner Drainer and I
- 18 talked a little bit about the geographic footprint. I
- 19 think there needs to be retention of a clear
- 20 definition of what is and is not the MCA footprint. I
- 21 think the bill and keep arrangement that I talked
- 22 about is very important. And I think those two things
- are the fundamental foundations of what makes MCA MCA.
- 24 Q. You also had a conversation with Chair Lumpe
- 25 regarding your testimony where you made some favorable

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1	comments	about	MCA-Z.	DO VOU	recall	LHat:

- 2 A. Yes.
- Q. Do you believe that there are issues to be
- 4 resolved before MCA-2 should be seriously considered
- 5 by the Commission?
- 6 A. Oh, absolutely. I think the notion that we
- 7 need to perhaps have an industry whatever you want to
- 8 call it, task force or whatever to take a look at all
- 9 the issues surrounding that proposal is a valid one.
- 10 Q. It's not ready for prime time today?
- 11 A. I don't think the Commission has enough
- information today to order it out, no.
- 13 Q. You also mentioned in your conversation with
- 14 Commissioner Drainer a technical term, LERG. Do you
- 15 recall that?
- 16 A. Yes, the Local Exchange Routing Guide.
- 17 Q. Would you explain what the function of that
- 18 guide is?
- 19 A. In my limited exposure to that, it is a
- 20 repository of NXX codes for the purpose of the
- 21 industry accessing information about those codes. I'm
- 22 not familiar exactly what all information is in there,
- 23 but I'm told that it has various fields to identify
- the purpose and functionality of those NXX codes.
- Q. And in the interest of having all the

- technical terms defined, you used the term "Stuff".
- What were you talking about there?
- 3 A. I'm not exactly sure what all of those
- 4 letters refer to, but "Stuff" was the name Mr. Kohly
- 5 gave to his possible offering in the MCA area.
- 6 Q. And that's bundled services that do not
- 7 include MCA services?
- 8 A. It would be -- in his parlance, I presumed
- 9 it to be bundled services that might include basic
- 10 local exchange service and a whole bunch of other
- 11 things, which brought up my concern that I expressed
- 12 to Chair Lumpe about the billing issue that arises in
- 13 Chapter 33. And in response to Mr. Lumley, I think if
- "Stuff" were everything other than the basic local
- there wouldn't be any conflict at all.
- 16 MR. FISCHER: That's all I have. Thank you,
- 17 your Honor.
- 18 JUDGE DIPPELL: Thank you. Thank you,
- 19 Mr. Evans. You may be excused.
- 20 (Witness excused.)
- 21 JUDGE DIPPELL: Do you need a break or just
- go to the next witness?
- MR. LANE: Short break.
- 24 JUDGE DIPPELL: Short break. Come back at
- 25 11.

- 1 (A recess was taken.)
- 2 JUDGE DIPPELL: Let's go back on the record.
- 3 Were there any other GTE witnesses?
- 4 MR. FISCHER: No, your Honor.
- 5 JUDGE DIPPELL: And is Cass County ready to
- 6 call its witness?
- 7 MR. ENGLAND: Yes, we are, your Honor, and
- 8 we would call Mr. Matzdorff to the witness stand.
- 9 (Witness sworn.)
- 10 JUDGE DIPPELL: You may proceed,
- 11 Mr. England.
- MR. ENGLAND: Thank you, your Honor.
- 13 KENNETH M. MATZDORFF testified as follows:
- 14 DIRECT EXAMINATION BY MR. ENGLAND:
- 15 Q. Would you please state your full name and
- 16 your business address, please.
- 17 A. My name is Kenneth Michael Matzdorff. My
- business address is 192 West Broadway, Peculiar,
- 19 Missouri.
- 20 Q. And Mr. Matzdorff, are you the same
- 21 individual who has caused to be prepared and filed in
- 22 this case three pieces of prepared testimony, the
- 23 first being your direct testimony which has been
- 24 marked for purposes of identification as Exhibit 41,
- 25 the second being your rebuttal testimony marked for

- 1 purposes of identification as Exhibit 42, and the
- 2 third being your surrebuttal testimony marked for
- 3 purposes of identification as Exhibit 43?
- 4 A. Yes.
- 5 Q. Are there any corrections or changes that
- 6 you wish to make to that testimony at this time?
- 7 A. None that I'm aware of.
- 8 Q. Is the testimony contained in those prepared
- 9 testimonies true and correct to the best of your
- 10 knowledge, information and belief?
- 11 A. Yes, it is.
- 12 MR. ENGLAND: Thank you, sir. I have no
- 13 further questions of the witness. Would offer
- Exhibits 41, 42 and 43 and tender him for
- 15 cross-examination.
- 16 JUDGE DIPPELL: Mr. England, did you provide
- 17 copies of those to the court reporter?
- MR. ENGLAND: Yes, we did.
- 19 JUDGE DIPPELL: Are there any objections to
- 20 Exhibit Nos. 41, 42 and 43 coming into the record?
- 21 (No response.)
- Then I will receive those into in the
- 23 record.
- 24 (EXHIBIT NOS. 41, 42 AND 43 WERE RECEIVED
- 25 INTO EVIDENCE.)

- 1 JUDGE DIPPELL: Is there cross-examination
- by Southwestern Bell?
- MR. LANE: No, your Honor.
- 4 JUDGE DIPPELL: MITG?
- 5 MR. JOHNSON: No, your Honor.
- 6 JUDGE DIPPELL: Sprint?
- 7 MS. GARDNER: No, thank you.
- 8 JUDGE DIPPELL: GTE?
- 9 MR. FISCHER: No, thanks.
- JUDGE DIPPELL: Staff?
- MR. POSTON: Yes.
- 12 CROSS-EXAMINATION BY MR. POSTON:
- 13 Q. Hello, Mr. Matzdorff.
- 14 A. Good morning.
- 15 Q. Do you recall receiving a Data Request
- No. 14 from William Voight?
- 17 A. I remember various Data Requests. I'm not
- 18 sure which one is No. 14.
- 19 Q. Well, I'm just going to ask the question
- 20 from the Data Request.
- 21 A. Sure.
- Q. It's in reference to page 5 of your rebuttal
- 23 testimony.
- 24 A. I do recall the question.
- Q. On lines 28 through 30, you make the

1	statement, In addition this proposal you're
2	speaking of the MCA-2 proposal. This proposal may
3	have adverse implications for customers who choose not
4	to subscribe to MCA service. And the question that
5	was proposed to you in data request No. 14 is, Do you
6	have an explanation which supports this statement?
7	A. Yes. My point in that is I'll give an
8	example of one of my companies. I have a very high
9	take rate on the existing MCA service, about
10	90 percent, and it's a mixture of MCA-4 and MCA-5. At
11	the time of Mr. Voight's presentation of the MCA-2
12	proposal, my understanding was it would be a mix and
13	one rate. There's talk of consolidation of the rate.
14	My concern was in the context of if there
15	was a revenue neutral filing that was required as a
16	result of the rate going down because I'm on the
17	higher end of the rate that would cause the rate to go
18	down. There could be an impact on the customers that
19	chose not to take MCA or in our case, for revenue
20	neutral filing, the existing MCA customers, because if
21	for instance the rate was below the average rate I had
22	in order to achieve revenue neutrality, I presumably
23	would have to go to the only other sources I have,
24	which is local rates.

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- 1 I'm going to end up having a rate increase for people
- 2 that in most cases the 10 percent that do not take the
- 3 MCA service are making absolutely no calls into the
- 4 MCA area. So they would by default be paying for an
- 5 increase or expansion of the MCA service, and that's
- 6 what I was referring to.
- 7 Q. Thank you.
- 8 MR. POSTON: That's all.
- 9 JUDGE DIPPELL: Public Counsel?
- MR. DANDINO: No questions, your Honor.
- JUDGE DIPPELL: AT&T?
- MR. DeFORD: No questions.
- JUDGE DIPPELL: Intermedia?
- 14 MR. STEWART: No questions, your Honor.
- JUDGE DIPPELL: Birch?
- MR. MIRAKIAN: No questions.
- 17 JUDGE DIPPELL: McLeod?
- MR. KRUSE: No questions, your Honor.
- 19 JUDGE DIPPELL: Gabriel?
- MR. LUMLEY: Thank you, your Honor.
- 21 CROSS-EXAMINATION BY MR. LUMLEY:
- Q. Good morning, sir.
- A. Good morning.
- Q. If a CLEC operating in the -- well, let me
- 25 back up. Your companies are involved in the Kansas

- 1 City metropolitan MCA?
- 2 A. In the Kansas City. We also have
- 3 representatives from the St. Louis MCA area. I don't
- 4 believe we have any from the Springfield.
- Q. Okay.
- 6 A. Well, I take that back. ALTELL does. So we
- 7 do have some in all three.
- 8 Q. All three. Okay. If a CLEC is operating in
- 9 one of the metropolitan areas but not within one of
- 10 the exchanges of your company and the Commission has
- 11 reaffirmed their participation in the plan and the
- 12 Commission has said that as between your company and
- that CLEC it's a bill and keep arrangement for MCA
- 14 traffic and your company -- your company has access
- 15 tariffs in place, correct?
- 16 A. That's correct.
- 17 Q. Okay. And if the CLEC -- if we assume that
- the CLEC has access tariffs in place as well, is there
- 19 any other formal agreement or arrangement that would
- 20 be required for the exchange of traffic between your
- 21 companies and that CLEC?
- 22 A. I don't think so. I think the only concern
- 23 would be in the area of NXX identifying what would
- 24 be -- what portion is non-MCA. But certainly if we
- 25 had the NXX process worked out, I don't believe there

- 1 would be a requirement for that.
- 2 Q. Do you believe that your companies are
- 3 currently terminating Local Plus traffic of
- 4 Southwestern Bell customers?
- 5 A. Can you say that question for me one more
- 6 time?
- 7 Q. Yeah. Do you believe your companies are
- 8 terminating calls of Southwestern Bell Local Plus
- 9 customers?
- 10 A. I assume so.
- 11 Q. What information, if any, do you get from
- 12 Southwestern Bell that allows your companies to
- 13 recognize that access charges are owed by Southwestern
- 14 Bell for that termination?
- 15 A. I think Mr. Evans' explanation is my
- 16 understanding as well.
- 17 O. The 92-99 records?
- 18 A. Yes.
- 19 Q. And that's working satisfactorily?
- 20 A. Appear to be. We're receiving the records
- in a regular period time frame.
- Q. And those records allow you to bill your
- 23 access charges?
- A. Yes, to the extent that we know what we
- 25 have. I mean, we are relying on the originating party

- 1 for those records.
- Q. Okay. And with regard to Cass County, was
- 3 it doing business in 1992?
- 4 A. No, it was not.
- 5 Q. But it is now an MCA plan participant in
- 6 full?
- 7 A. Yes. We acquired properties from GTE that
- 8 were participants in the MCA plan in 1992.
- 9 Q. Did you get any specific permission from
- 10 Southwestern Bell to become a plan participant?
- 11 A. Yes.
- 12 Q. And how was that delivered?
- 13 A. We had primary toll carrier agreements and
- 14 also miscellaneous contract agreements. We also
- 15 negotiated processes by which we passed records and
- 16 identified the format of the records and identified
- 17 the billing companies involved and all the process
- 18 associated with starting the company.
- MR. LUMLEY: Thank you.
- JUDGE DIPPELL: Nextlink?
- 21 MR. COMLEY: Very quickly, thank you.
- 22 CROSS-EXAMINATION BY MR. COMLEY:
- 23 Q. Mr. Matzdorff, I don't know whether you have
- 24 it available. I think it was marked as Exhibit 8, and
- 25 that was the direct testimony of Donald Stowell. On

- 1 page 15 of his testimony he made the statement that,
- Because the mandatory MCA tiers are the target of more
- 3 calls than are the optional tiers, there is more
- 4 traffic going from the optional tiers to the mandatory
- 5 tiers than vice versa. Would you agree with that
- 6 statement?
- 7 A. I don't know if I can give you a
- 8 generalization. I know only on the basis of my own
- 9 company that generally I have more calls being
- 10 originated from my area into the other tiers than
- 11 there are coming into my area. I think that's more a
- 12 function of the mix of my company's customers, which
- are predominantly a bedroom community, into the
- 14 metropolitan area of Kansas City.
- 15 Q. Again, you said the take rate for your MCA
- 16 service was around 90 percent?
- 17 A. In the Tier 4 Category, it's roughly
- 18 90 percent.
- MR. COMLEY: Thank you.
- 20 JUDGE DIPPELL: Are there questions from the
- 21 Bench, Chair Lumpe?
- 22 QUESTIONS BY CHAIR LUMPE:
- Q. Mr. Matzdorff, I think this is in your
- 24 rebuttal. You refer to it as a mandated service, not
- 25 cost-based. And my question is, should it be

1	cost-based and should there be flexibility and would
2	that drive these rates to cost?
3	A. I think I have to echo Mr. Evans's comments
4	to you that if it's driven to cost-based and we
5	identify the elements in reciprocal compensation,
6	there won't be anything to evaluate. The service will
7	have to end.
8	I can give you some additional insight for
9	my reasoning on that is in the early '80s I was a
10	financial analyst for Contel Corporation, a
11	predecessor of GTE, in the St. Charles St. Charles
12	County predominantly they had service in. And we had
13	the same pressures that were kind of the precursor to
14	some of the COS, COS-2 and MCA services.
15	And we introduced a service I think we
16	called Metropolitan Optional Service Plan, and we had
17	a lot of the same issues here, bedroom community,
18	citizens moving to that area from the metropolitan
19	area. It was growing rapidly, and we had all the
20	problems of red-lined communities because they didn't
21	have metropolitan calling, those type of things.
22	When we introduced the service, and the
23	issue always is if you're trying to have a flat-rate
24	service that you're paying the compensation on a per
25	minute use basis, it usually kills it, or you have to
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- 2 game with the units. So it creates a lot of problems
- 3 in that regard, and you usually end up with higher
- 4 prices for less service.
- 5 And I can't recall the exact prices, but it
- 6 was in excess of \$50, and we did it in 300-minute
- 7 units simply because if you had someone that hit that
- 8 very hard -- you've got to recognize this is before
- 9 the advent of Internet, which has taken the average
- 10 hold times way beyond what they were at the time.
- 11 A typical voice message is maybe four or
- 12 five minutes for time. With Internet it's not unusual
- to have it up for, if you don't have time lots on it,
- 14 to have it up for the entire day. I've had situations
- 15 where they had cut-overs in switches and went back and
- 16 looked at it and someone had the Internet service up
- 17 for five and a half days.
- 18 Q. Do you think then that allowing flexibility
- in pricing would destroy the plan?
- 20 A. Yes, I do. I was a party as well in the
- 21 92-306 and also the compensation area, and the big
- issue -- and this goes back, all the way back to my
- 23 experience of dealing with metropolitan calling plans
- for 20 years. The concept of looking over the fence,
- if you get the price too low, which I think we had at

1	one time with one of the precursors for MCA, it
2	creates this demand beyond, beyond, beyond where you
3	don't know where you end the community calling.
4	If you have the price I think what we've
5	done is, with the sensitivity of the pricing, it
6	drives where people at some logical point don't have
7	enough community of interest to drive the service.
8	I guess to answer your question is, by
9	having what turned out to be a standardized price,
10	it's driven a lot of questions of why do I why
11	should I pay for this when I there's always
12	somebody that's just one foot beyond the line. So
13	they get beyond this why should I pay different than
14	the guy next door because of all the different
15	elements.
16	I think if you go back and look in the
17	record of the number of Commission complaints and
18	irate customer calls on the part of the incumbent
19	telephone companies in the early '80s before these
20	plans arrived versus now, it's a whole different
21	ballgame.
22	I've participated in some of the field
23	contacts, and I guess my generalization of those field
24	hearings were they basically said, Don't screw it up.
25	Leave us alone. Don't screw it up. We've got a good

_	ching going here. That is my predominant goar here.
2	Q. You also comment on the issue of the NXX
3	codes and the use. Do you have suggestions,
4	alternatives to how that issue might be dealt with?
5	A. I don't know that I have any good answers.
6	I know there's from the time that we filed our
7	testimony until now there's been some things on the
8	national front dealing with conservation of numbers
9	that I'm hopeful will maybe break it down to when we
10	make decision it's not 10,000 line blocks but rather
11	thousand-line blocks or something less which hopefully
12	will allow us to aggregate some things.
13	I filed a case to consolidate some exchanges
14	because of community of interest. You may be aware of
15	them. And when we did that we utilized one MCA NXX
16	code, and that allowed us to avoid some things like
17	that.
18	So perhaps those type of things, and I
19	think I think those are going to be national issues
20	that are going to be addressed because it's not just
21	the MCA services of the world. It's everything. It's
22	everything that's being NXX driven. That's what's
23	driving the exhaust of the telephone numbers.
24	MR. LUMLEY: Thank you.
25	JUDGE DIPPELL: Vice Chair Drainer?

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1	QUESTIONS BY COMMISSIONER DRAINER:
2	Q. Good morning.
3	A. Good morning.
4	Q. Let me ask about the pricing flexibility
5	with the additive because that's really where there
6	could be where it's broken out in the optional
7	tiers.
8	Do you believe that there should not be
9	allowed pricing flexibility on the additives in the
10	optional tiers?
11	A. I think I said in my testimony I think
12	it's a very difficult question because it's inherently
13	hard to say in a competitive environment the price
14	should be fixed, but I do recommend that. And the
15	reason I cite that is, one is for the points that
16	Chairman Lumpe brought up. We've never distinguished
17	cost from pricing here, and it's all kind of bundled
18	together, and we did that for public service issues, I
19	mean for socialization and public interest.
20	And without that there's going to be
21	disadvantages inherent to that because one group of
22	companies owned the network. Another group did not.

disadvantages inherent to that because one group of companies owned the network. Another group did not.

Inherent in the price and support of those rates, I was involved in some of the compensation methodologies and you have a mixture of everything. I think one of

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- 2 result of being surrounded in all the calling scope to
- 3 begin with, Orchard Farm. You had others that
- 4 received compensation for a period of five years and
- 5 phase into that. You have others that allowed us to
- 6 average the rates.
- 7 So if you don't -- if you take that away,
- 8 you start nibbling at the core of the business plan,
- 9 which was provide something that provides enough
- 10 public interest and community interest so we don't
- 11 have red-line communities in Kansas City and St. Louis
- 12 and Springfield and we don't have directional calling
- where people say, Call me up after you get one ring,
- those type of things that we dealt with in the 1980s.
- 15 So I think if you want to keep MCA you have to do
- 16 that.
- 17 O. Okay. And as you are the last witness and
- 18 as you've heard and read the testimony of this case
- 19 here, can you tell me how you would summarize for the
- 20 Commission what you believe must be the actions that
- 21 come out of this docket?
- 22 A. Well, Mark McGwire does a better job of this
- 23 than I do, but -- especially last night.
- To me, the core issue, and I think you've
- 25 hit on it in your conversation with earlier witnesses,

1	is you have	to address	the entrance	e of CLECs into the
2	community.	I look at	it from a cor	sumer aspect, and

3 the answer to me is obvious. They need to be allowed

4 into the MCA process.

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5 The next step is to identify the process to make that as expeditious as possible without trampling 7 over the rights of individual companies. I think you 8 can outline some of those elements in your Order. And 9 I've always been in favor that you give as much help 10 as you can give an industry program. I notice you've 11 noticed that before, and I do recommend that is, if we want to look at some alternatives in some of the 12 13 administratives, we should initiate an industry task 14 force with representatives from all members involved 15 so we can -- so we can get some of the administrative issues that are just impossible to deal with in a 16 17 hearing type environment.

- Q. But that would be long-run solution?
- A. That would be a long-run. I think there are certain elements of this case which are obvious and there's ways that can be done. The interim Order that was proposed, there's some elements there. I think there's been five steps and I heard six steps from witnesses from yesterday's testimony.
- 25 I think you have a good handle on those

1 based on questions I heard. That allows u	s to	do i	t
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- 2 as quickly as we can and still not miss the main
- 3 parts.
- 4 Q. And because of the concerns on records of
- 5 compensation, would -- does Cass County Telephone
- 6 Company believe that if it's bill and keep, that they
- 7 do not need any other type of agreement with the
- 8 CLECs, that that will secure for them that they're
- 9 receiving terminating access where they need to with
- 10 respect to MCA?
- 11 A. I think I would go a little farther than
- 12 that in terms of I think there's just some
- administrative things that need to be done. This case
- 14 didn't start out as a CLEC entrance case. It was
- 15 started by Don Stowell with him essentially trying to
- 16 gleam out where -- who he should be adding to the
- 17 system and who he shouldn't for MCA.
- 18 And the companies I represent here today
- 19 have some of the same issues. We have some that are
- 20 hooked up, some that are not, and there really isn't a
- 21 clear delineation on that. So I think it's important
- for us to have some mechanism, whether it's an
- 23 administrator or interim administrator or something
- that allows us to at least identify where we are today
- and where we need to get to based on the Order.

1	The other experience I've had is you're
2	going to be having new entrants into the industry that
3	the players here today will be mushroomed, and those
4	folks if they don't have a procedural process, kind of
5	a cookbook how they're going to get going, you're
6	going to run into the same issues a year from now.
7	So I would suggest that we do come up with
8	some administrative process that allows at a minimum
9	to identify these steps and go through these elements
10	if you're going to participate in the MCA process.
11	Q. And that would be, so I'm clear, some type
12	of administrative steps that they would have to take
13	with all incumbent LECs in the metropolitan areas in
14	order to implement MCA and non-MCA customers?
15	A. I think it could be as simple as in the
16	order directing that with new companies, that they be
17	provided a list of existing CLECs and incumbent
18	companies with the location. An example I had is some
19	of the information on the Data Request, we had Cass
20	County Telephone. There's another Cass County
21	telephone in Illinois.
22	Well, I receive checks, I receive contracts
23	and fortunately some bills through Cass County in
24	Illinois, and, you know, the understanding of who's
25	involved in that process would hopefully help simplify

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- about them today is through customer complaints or
- 3 trouble tickets.
- 4 Q. Would it help in the interim basis with
- 5 respect to the MCA and the NXX issue if there -- if it
- 6 was suggested here that it could be as simple as
- 7 everyone has to let all participating companies in the
- 8 area know by letter which NXX they're designating as
- 9 MCA?
- 10 A. Yes, but I think given that is they have to
- 11 know where the addresses are. Otherwise my stuff will
- show up in Illinois. So if you can get a complete
- 13 list, that could be assisted through the Commission, I
- 14 think that would be very helpful for anyone new coming
- 15 into the state.
- 16 Q. All right. Is there anything else in the
- 17 short run or long run with respect to these issues
- 18 that I'm not seeing? I understand the five positions
- 19 and the six positions that Mr. Cadieux had. So I
- 20 guess my concern is, we're at the end of this hearing,
- 21 and is there some ball I'm dropping that you need to
- 22 point out to me?
- 23 A. My sense based on your questions are that
- you have a good handle on all the issues.
- Q. Well, you're nice. Thank you. Anything to

1	get out of here by noon, right?
2	(Laughter.)
3	A. I didn't say that.
4	Q. No, I know. Thank you very much. I was
5	just joking. But I have no other questions. I
6	appreciate your answers.
7	JUDGE DIPPELL: Is there any recross based
8	on questions from the Bench from Southwestern Bell?
9	MR. LANE: No, your Honor.
10	JUDGE DIPPELL: MITG?
11	MR. JOHNSON: No.
12	JUDGE DIPPELL: Sprint?
13	MS. GARDNER: No.
14	JUDGE DIPPELL: GTE?
15	MR. FISCHER: No, thanks.
16	JUDGE DIPPELL: Staff?
17	MR. POSTON: No questions.
18	JUDGE DIPPELL: Public Counsel?
19	MR. DANDINO: No questions.
20	JUDGE DIPPELL: AT&T?
21	MR. DeFORD: I've been quiet all morning.
22	Can I have a couple?
23	RECROSS-EXAMINATION BY MR. DeFORD:

flexibility with Commissioner Drainer. Do you recall

Mr. Matzdorff, I think you discussed pricing

24

25

Q.

- 1 that?
- 2 A. Yes, I do.
- Q. And I think you express the concern that
- 4 allowing too much pricing flexibility may lead to the
- 5 demise of MCA?
- 6 A. That's correct.
- 7 O. Isn't it true that in the Report and Order
- 8 in Case No. TO-92-306 which I think has maybe been
- 9 officially noticed, at least copies were distributed,
- 10 that the Commission did specifically address the issue
- of future pricing changes and looking over the fence?
- 12 A. Yes, they did.
- Q. And didn't they indicate there that they
- 14 fully expected it could be necessary in the future for
- prices to change and that different companies would
- 16 charge different rates for that service?
- 17 A. They made provisions for that, I agree.
- 18 Q. And they concluded that the looking over the
- 19 fence phenomena was something that just couldn't be
- 20 prevented?
- 21 A. I guess I look at that and, as you said,
- that was the conclusions in 1992. There's been a
- 23 couple things change. Namely, your company came into
- 24 existence since then. So there's a lot of issues
- 25 beyond the issue of looking over the fence and

- 1 standardized rates. In a world of monopolies that
- 2 does change things.
- Q. Right. But, in fact, the Commission
- 4 recognized that in adopting its solution there that
- 5 they were really attempting to resolve some egregious
- 6 differences in service and rates that hopefully will
- 7 satisfy most customers?
- 8 A. That's correct.
- 9 MR. DeFORD: Thank you. That's all I have.
- 10 JUDGE DIPPELL: Intermedia?
- 11 MR. STEWART: Just one clarifying question.
- 12 RECROSS-EXAMINATION BY MR. STEWART:
- 13 Q. I believe in response to a question from
- 14 Commissioner Drainer you used the phrase interim
- 15 order. I think I -- I think I know what you meant.
- You're not suggesting that the Commission would keep
- 17 this docket open --
- 18 A. No.
- 19 Q. -- until it's resolved?
- 20 A. No. I guess I was reading into the
- 21 questions that have been asked for the Commissioners
- 22 that are looking at ordering some solution at which
- point they would look for, I think what's been
- described as a permanent solution.
- 25 Q. So it's an interim solution versus a longer

1	term?
2	A. Yes.
3	Q. That's what I thought you meant. So you
4	would not you would not be opposed to the
5	Commission as quickly as possible issuing a final
6	Order in this docket dealing with the fundamental
7	issues, I believe is how you referred to them, as
8	quickly as possible and then moving on to phase two
9	down the road?
10	A. As long as they don't trample on the
11	incumbent rights, I don't have any problem with that.
12	MR. STEWART: Thank you.
13	JUDGE DIPPELL: Birch?
14	MR. MIRAKIAN: No questions.
15	JUDGE DIPPELL: McLeod?
16	MR. KRUSE: No questions.
17	JUDGE DIPPELL: Gabriel?
18	MR. LUMLEY: No, thank you.
19	JUDGE DIPPELL: Nextlink?
20	MR. COMLEY: No questions.
21	JUDGE DIPPELL: Is there redirect?
22	COMMISSIONER DRAINER: I have one more
23	question.
24	JUDGE DIPPELL: You have one more?
25	FURTHER QUESTIONS BY COMMISSIONER DRAINER:

1	Q. I'm sorry, but when we're talking pricing
2	flexibility I just want I appreciate your expert
3	opinion on whether this would be reasonable or not.
4	If the Commission today, based on the limited amount
5	of local competition that's currently developed, were
6	to reaffirm and do the necessary things so that all
7	companies could have MCA and stated that it was at
8	this time, because the competition hadn't developed to
9	that point yet, to really allow for pricing
10	flexibility, that the prices would be set as they were
11	and deemed as reasonable at their current level but
12	were to ask the parties on a going-forward basis to be
13	collecting information to address it in two years or
14	three years on whether it was now time to open it up
15	to flexibility, No. 1, would that be reasonable,
16	recognizing that the companies could do or file
17	tariffs and propose other stuff, such as the MCA at
18	the set prices but if they want to work out
19	compensation arrangements so there'd be three or four
20	additional exchanges or whatever, we that's not
21	MCA. That's "Stuff".

- 22 A. Right.
- Q. Would that be a reasonable approach to
- looking and protecting the MCA service?
- 25 A. I think the most important thing is if you

1	can	transition	the	CLECS	in	the	process	with	as	little
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- 2 change in the core process of MCA the better off
- 3 you're going to be in terms of customer familiarity.
- 4 We don't want to have a situation where we have new
- 5 players, new rules, new processes, and notifications
- 6 while we're trying to get familiar with each other.
- 7 I think it's a well-reasoned approach, and I
- 8 think the most important thing is before you make
- 9 changes you have all the data at your hand so you can
- 10 make a well-reached decision.
- 11 COMMISSIONER DRAINER: Okay. Thank you.
- 12 JUDGE DIPPELL: Last chance. Any additional
- recross on Commissioner Drainer's final question? Let
- me just go down the list. Southwestern Bell?
- MR. LANE: No, your Honor.
- JUDGE DIPPELL: MITG?
- MR. JOHNSON: No.
- JUDGE DIPPELL: Sprint?
- 19 RECROSS-EXAMINATION BY MS. GARDNER:
- 20 Q. Mr. Matzdorff, did you understand the last
- 21 question to be that the MCA prices would be set for
- 22 both CLECs and ILECs?
- 23 A. Yes, I did.
- 24 Q. And you are aware the CLECs are classified
- as competitive companies; is that correct?

- 1 A. Yes, I am.
- Q. And with the exception of access charges,
- 3 can you cite to me any other service of a CLEC that is
- 4 set by this Commission at a particular rate, leaving
- 5 aside the issue of the Commission approves tariffs?
- 6 A. No, but this is also the only service that
- 7 I'm aware of that is a mandatory service of any of the
- 8 carriers.
- 9 Q. And mandatory in the sense that ILECs have
- 10 to offer it or mandatory as in the mandatory tiers of
- 11 the MCA and the optional tiers of the MCA?
- 12 A. I always look at the MCA plan as being a
- 13 package deal, and as such it requires definition of
- the rates, the terms and the conditions and most
- importantly the compensation between companies.
- 16 Q. Does the Commission set the CLECs', with the
- 17 exception again of the mechanics of approving the
- 18 tariff, the CLECs' basic local service rates?
- 19 A. To my knowledge, no.
- 20 O. In fact, some basic local service rates are
- 21 higher or they could be lower than the incumbent?
- 22 A. That's my understanding.
- MS. GARDNER: Thank you.
- JUDGE DIPPELL: GTE?
- MR. FISCHER: No questions.

1	JUDGE DIPPELL: Staff?
2	MR. POSTON: No questions.
3	JUDGE DIPPELL: Public Counsel?
4	MR. DANDINO: No questions.
5	JUDGE DIPPELL: AT&T?
6	MR. DeFORD: No questions.
7	JUDGE DIPPELL: Intermedia?
8	MR. STEWART: No questions.
9	JUDGE DIPPELL: Birch?
LO	MR. MIRAKIAN: No questions.
L1	JUDGE DIPPELL: McLeod?
L2	MR. KRUSE: Just one.
L3	RECROSS-EXAMINATION BY MR. KRUSE:
L4	Q. Mr. Matzdorff, given the low level of local
L5	competition that Commissioner Drainer referred to,
L6	wouldn't it also be a reasonable alternative to allow
L7	for pricing flexibility for CLECs until such time that
L8	it was evidence was provided that that was
L9	actually that that pricing flexibility was actually
20	hurting the viability of the MCA plan?
21	In other words, wouldn't it be reasonable to
22	start out with pricing flexibility and then revisit
23	the issue at some time in the future when we revisit
24	some of the other issues?
25	A. I guess my response would be no, and the

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1	reason is, that's the exact issue is, in this
2	introductory stage, do you want to have MCA being used
3	as a process to make that low-level competition
4	high-level competition, then we determine what it is.
5	I've been watching a lot of the elements in
6	terms of one thing there's not a low level of is
7	advertising. I enjoy listening to David Scott make a
8	fool out of himself on the radio. It's great
9	entertainment. But there's a great deal of
LO	advertising, and I guess the issue is for two you
L1	set the price at the same competitive rates for three
L2	years and then we'll look at it, what's going to
L3	happen in that three years, and then are you going to
L4	turn around and have a great deal on the customer and
L5	say, Well, we changed our mind. We're going to have
L6	no pricing flexibility. So now your rate is not \$2
L7	because you didn't have any costs built into your
L8	model, but it's \$22.95 like everyone else. They're
L9	going to scream like crazy.
20	So I wouldn't think that the CLECs would
21	want that because they're going to lose customers or
22	that it's inherently fair.
23	Q. Well, but once significant competition
24	developed, then wouldn't the incumbents be free to
25	petition the Commission for change of change of the
	1213

- 1 capped rate and seek their own pricing flexibility at
- 2 that time?
- 3 A. I think you're presupposing the outcome,
- 4 that there's going to be competitive pricing. My
- 5 position is that if you have competitive pricing there
- 6 is no MCA.
- 7 So to me this Commission has a very
- 8 straightforward view. They can decide if they want
- 9 MCI -- excuse me -- MCA or they can decide if they
- 10 want competition, and all I -- in my view, what I'm
- 11 trying to propose is something that allows both at
- 12 least as long as we can.
- JUDGE DIPPELL: Gabriel?
- MR. LUMLEY: Thank you, your Honor.
- 15 RECROSS-EXAMINATION BY MR. LUMLEY:
- 16 Q. Mr. Matzdorff, the evidence in this case has
- 17 already indicated that there are CLECs reselling MCA
- 18 service at a lower price. Wouldn't you agree with me
- 19 that if this Commission were to mandate a price
- 20 increase to those customers that changed carriers to
- 21 obtain a lower price, likely those customers would be
- dissatisfied with that action?
- 23 A. That would probably be in line with my
- 24 previous answer before that you might have some of
- 25 that. I would agree with that.

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- 2 any specific evidence that the existence of resellers
- 3 of MCA service at a lower price has had a negative
- 4 impact on the MCA plan?
- 5 A. I'm not as familiar with the competitors
- 6 because in my area I have no competitors. But I guess
- 7 going back to your previous question is, my
- 8 understanding is part of this docket is for the CLECs
- 9 to be allowed into MCA. I mean, when you talk about
- 10 MCA service and what they're being offered, is that
- 11 MCA or is that "The Stuff"?
- 12 Q. No. I'm talking about companies reselling
- 13 ILEC MCA service as has been discussed in the record.
- 14 A. And they've chose to resell it at a price
- 15 lower than what --
- 16 O. The ILEC offers it.
- 17 A. I guess the conclusion is is they're using
- 18 it as a loss leader, and the question is should they
- 19 be allowed to do that.
- 20 Q. No. The question was, can you point out any
- 21 specific negative impacts that have flowed from the
- 22 fact that that pricing is occurring today?
- 23 A. I don't have any reselling going on in my
- 24 areas or any of my clients that I represent today. So
- I can't really answer that question. I just don't

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- Q. And it's correct, isn't it, that there are
- 3 no CLECs authorized to provide service within the
- 4 exchanges that are served by your companies?
- 5 A. To my knowledge, that's correct.
- 6 Q. So any pricing flexibility granted to CLECs
- 7 would not result in head-to-head price competition for
- 8 your company, would it?
- 9 A. No, I'd have to disagree with that. As I
- 10 understand the definition of bill and keep with the
- 11 Southwestern Bell proposal is really an outcome of
- 12 competition, which if I understand it -- follow me
- 13 through with this -- is if competition is driving the
- 14 fact that Southwestern Bell now wants to charge for me
- 15 to complete a call to you versus to them for the same
- 16 customer that was a customer of Southwestern Bell day
- one, customer of yours day two. Now I have to pay
- 18 terminating transiting charges. Then competition did
- 19 have a direct impact on the costs of my company which
- I have to pass on to the customers of my territory.
- Q. I understand your answer, but I don't
- 22 believe it was responsive to my question. What I was
- asking is, since there are no CLECs authorized to
- 24 provide service in your company's exchanges, then any
- 25 pricing flexibility granted to CLECs as a result of

- 1 this case is not going to result in any head-to-head
- 2 price competition for your MCA service offerings
- 3 unless and until the Commission were to grant a
- 4 certificate of authority for a CLEC to operate within
- 5 your exchanges; would you agree with me?
- 6 A. I would agree.
- 7 MR. LUMLEY: Thank you.
- 8 JUDGE DIPPELL: Is that all, Mr. Lumley?
- 9 MR. LUMLEY: Yes.
- 10 MR. COMLEY: I have no questions.
- 11 JUDGE DIPPELL: Thank you, Mr. Comley. Is
- 12 there redirect?
- MR. ENGLAND: Yes, a few. Thank you.
- 14 REDIRECT EXAMINATION BY MR. ENGLAND:
- 15 Q. Going back to an earlier exchange with
- 16 Mr. Lumley regarding records you receive for
- 17 terminating Local Plus traffic, do you recall that?
- 18 A. Yes.
- 19 Q. Is it correct that -- excuse me. Let me
- 20 rephrase that. I forgot you were my witness.
- 21 (Laughter.)
- Do you know whether you receive Category 92
- 23 or Category 11 records for that terminating Local Plus
- 24 traffic?
- 25 A. I am not an expert in that area. We

1 contract out most of our services there. I did follow	low
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- in the discussion with Mr. Evans who's probably a
- 3 little more involved in that process.
- 4 Q. Do you know if you receive from Southwestern
- 5 Bell originating records for traffic originated by
- 6 other carriers other than Southwestern Bell that
- 7 terminates in your exchange?
- 8 A. No, I don't know that.
- 9 Q. Again, following up on a question from
- 10 Mr. Lumley, and I think he explored with you the need
- 11 for any formal agreements between Cass and CLECs if
- MCA traffic was handled by the Commission's Order
- directing MCA and access traffic was handled by your
- 14 access tariffs, and I think you indicated that no
- additional agreements in your opinion were necessary;
- 16 is that correct?
- 17 A. I did, but I also -- also in some earlier
- 18 discussion along the same lines, you have to establish
- 19 the NXX code so that we can identify what is truly MCA
- 20 service versus what is non-offered MCA service in
- 21 those areas. Otherwise we're going to have a
- 22 situation where we have no way of identifying calls.
- 23 We also have to be able to identify the
- traffic in terms of how to receive that, where the
- 25 collection points are, and then there should be some

1	process, either through the Order or through that
2	they direct us to have some kind of agreement that
3	states that we will receive past records in a format
4	that's acceptable to both parties for passage of
5	information in order to do the billing per the tariffs
6	or the other processes. That will be necessary.
7	MR. ENGLAND: Thank you. That's all I have.
8	JUDGE DIPPELL: Thank you. Mr. Matzdorff, I
9	believe you are finished and you may be excused.
LO	THE WITNESS: Thank you.
11	(Witness excused.)
L2	JUDGE DIPPELL: Are there any other Cass
L3	County witnesses?
L4	MR. ENGLAND: No, there are not.
L5	JUDGE DIPPELL: I believe that concludes the
L6	witnesses that were on our list of witnesses to
L7	testify today or this week.
L8	Mr. Poston, you look like you have something
L9	to say.
20	MR. POSTON: Yes. Mr. DeFord raised the
21	question whether the Report and Order in TO-92-306,
22	whether administrative notice has been taken of that.
23	Has administrative notice been taken of that order?
24	JUDGE DIPPELL: I don't believe
25	administrative notice has actually been taken of the
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1	Report	and	Order	There	Were	 there	พลร	an	Order
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- 2 from that case, and there were also the technical
- 3 committee reports, and there was an Order approving
- 4 those different reports.
- 5 MR. POSTON: I have sufficient copies of
- 6 that Order, and I think it would be appropriate, since
- 7 it has been mentioned several times in this case, that
- 8 notice be taken of that.
- 9 JUDGE DIPPELL: You're probably correct as
- 10 many documents from that case as have been entered
- into the record.
- 12 MR. ENGLAND: I object.
- 13 JUDGE DIPPELL: You'd object and you'd be
- overruled, Mr. England.
- MR. ENGLAND: Thank you.
- 16 JUDGE DIPPELL: He's referring to an earlier
- 17 jest I made off the record in case the record is a
- 18 little confused by that.
- 19 So I'll mark that as Exhibit 67 -- I mean
- 20 68. Excuse me. That's the actual Report and Order in
- 21 TO-92-306. Would there be any other objections to the
- 22 Commission taking official notice of the Report and
- 23 Order?
- 24 (No response.)
- Then the Commission will take notice of

1	that.
2	(EXHIBIT NO. 68 WAS MARKED FOR
3	IDENTIFICATION.)
4	JUDGE DIPPELL: Yesterday I mentioned that
5	when we got to the end I would go ahead and mark as
6	exhibits the other items that I had taken judicial
7	notice of, and I apologize if I implied that I was
8	going to ask you for the copies today. I really meant
9	I would ask you to submit copies later, but most of
10	you brought those copies today, and I appreciate that.
11	The first thing was, the first item I took
12	official notice of Southwestern Bell's Local Plus
13	tariff, specifically the costs of Local Plus. And I
14	didn't write down which party requested that, but
15	since that was Southwestern Bell's tariff, I wonder if
16	I might ask Southwestern Bell to provide copies of
17	that.
18	MR. LANE: Sure. We can do it now. Do we
19	have an exhibit number set aside for it already, your
20	Honor?
21	JUDGE DIPPELL: I'm going to mark it as
22	Exhibit No. 68 I'm sorry, 69. I just marked 68.
23	(EXHIBIT NO. 69 WAS MARKED FOR
24	IDENTIFICATION.)
25	JUDGE DIPPELL: The next item was the
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1 notice or was the Report and Order in TT-88-4

- 2 and that was requested by Sprint, and Ms. Gardner has
- 3 already provided copies of that to me and all the
- 4 parties and the court reporter. So I will mark that
- 5 as Exhibit No. 70.
- 6 (EXHIBIT NO. 70 WAS MARKED FOR
- 7 IDENTIFICATION.)
- 8 JUDGE DIPPELL: And the last item that I
- 9 took judicial notice of that I'd like to mark as
- 10 Exhibit 71 is the Section 37 from, I believe from the
- 11 Interconnection Agreement in TO-2000-26. That was the
- request made by Cass County on May 17th.
- MR. ENGLAND: And I do not have copies, so
- 14 I'll have to provide them after the hearing.
- 15 JUDGE DIPPELL: All right. Those copies
- 16 will be provided to me. That will be marked as
- 17 Exhibit 71.
- 18 MR. LANE: Could you say what that is again,
- 19 your Honor?
- 20 JUDGE DIPPELL: Yes. It was Section 37 of,
- I believe, the Interconnection Agreement in Case
- 22 TO-2000-26.
- 23 MR. LANE: Okay. Thank you, your Honor.
- 24 JUDGE DIPPELL: And if you could provide
- those copies to me, Mr. England, by May 26th, and any

1	other late-filed exhibits need to be provided by
2	May 26th. You need to submit those directly to me. I
3	need an original and eight copies, and also please
4	provide a copy to each party in the case, not to me.
5	Send that copy to them. Serve them with that.
6	Are there any other questions about
7	exhibits? Have I completely confused you?
8	MR. LUMLEY: Just for the record, I did
9	distribute copies of Exhibit 60 this morning as we had
10	discussed yesterday.
11	JUDGE DIPPELL: Yes, thank you.
12	Let's talk about briefing schedule. Do you
13	feel the need to do Reply Briefs?
14	MS. GARDNER: Yes.
15	JUDGE DIPPELL: Okay. Here's what I'm
16	looking at. I'm expecting that the transcript will be
17	ready in two weeks. Transcripts will be ready in two
18	weeks, which should be by those should be filed no
19	later than June 5th. I'll give you until well, let
20	me back up and go back to late-filed exhibits.
21	Late-filed exhibits due on the 26th.
22	Objections to late-filed exhibits due on the 5th. Any
23	responses to late-filed to objections to late-filed

exhibits, I'm going to shorten your response time.

Instead of the regular ten days, you'll just have

24

1	until the 12th of June to file those responses if
2	there are objections to late-filed exhibits.
3	Initial Briefs due on June 30th, and Reply
4	Briefs due on July 17th. And I will set those dates
5	all out in a notice to follow so that you have them in
6	writing.
7	You had a question, Mr. Lumley?
8	MR. LUMLEY: Your Honor, I'd request that
9	you consider asking the parties to submit proposed
10	orders with their Initial Briefs pursuant to the new
11	rule.
12	JUDGE DIPPELL: Thank very much, Mr. Lumley.
13	As a matter of fact, I was going to request that
14	you or order that you submit Proposed Findings of
	Fact and Conclusions of Law as the Commissioners have
15	
16	indicated a desire to have those in this case.
17	MR. ENGLAND: May I ask a question?
18	JUDGE DIPPELL: Yes.
19	MR. ENGLAND: Can that be done with the
20	reply as opposed to the initial?
21	JUDGE DIPPELL: I'm assuming, Mr. Lumley,
22	that you wanted a chance to actually respond to those.
23	Was that your thoughts on having them submitted with

MR. LUMLEY: Right.

the initial?

24

1	JUDGE DIPPELL: I would not have a problem
2	with those being submitted with the Reply Briefs. I
3	don't want to generate an entire I don't want to
4	get into objections and responses to people's Findings
5	of Fact and Conclusions of Law.
6	So you can submit those with the Reply
7	Briefs, and any filings I get after those are
8	submitted I will definitely be shortening response
9	times and trying to limit those.
LO	I think the Commission will those are
L1	merely just to be more like the position statements or
L2	your advising the Commission of what you believe needs
L3	to be found and what evidence in the record supports
L4	those things and not meant to generate an entire ream
L5	of paper of responses and other pleadings. Just
L6	caution you on that.
L7	MR. JOHNSON: I'm sorry to be dense here.
L8	So the Proposed Findings and Conclusions are not due
L9	until the Reply Brief but you can file it earlier if
20	you wanted to?
21	JUDGE DIPPELL: Certainly you can file it
22	earlier if you want to. They're not due 'til the date
23	of the Reply Brief, which is July 17th unless for some
24	reason I should order otherwise later.
25	Again, I will try to set out all these

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1	deadlines in a notice to follow later next week.
2	MR. LUMLEY: Just out of curiosity, when
3	does the filing address change for mailing things to
4	the Commission?
5	JUDGE DIPPELL: The Commission's proposed
6	move date at this point is July 22nd, I believe. That
7	is subject to change.
8	MS. GARDNER: But you'll keep the same post
9	office box?
LO	JUDGE DIPPELL: As far as I know the post
L1	office box will remain the same, and you-all should
L2	receive notices from the Commission when we actually
L3	move to where we are. We're not going to try to hide
L4	from you.
L5	Anything else that needs to go on the
L6	record? I appreciate you-all being cooperative and
L7	moving this along and at least getting us out of here
L8	by noon on Friday. Thank you.
L9	Off the record.
20	WHEREUPON, the hearing of this case was
21	concluded.
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EXHIBIT NO. 69

Tariff PSC Mo. No. 35

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2	EXHIBIT NO. 71 Section 37 Interconnection		
4	Agreement TO-2000-26	*	
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5	*Late-Filed Exhibit. **Judicial Notice Taken.		
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