1	BEFORE THE PUBLIC SERVICE COMMISSION
2	STATE OF MISSOURI
3	
4	TRANSCRIPT OF PROCEEDINGS
5	POST-HEARING CONFERENCE
6	May 22, 2003
7	Jefferson City, Missouri
8	Volume 3
9	
10	
11	In the Matter of the Tariff) Case No. GT-2003-0032
12	Filing of Laclede Gas Company)
13	
14	DEFODE.
15	BEFORE:
16	LEWIS R. MILLS, JR. DEPUTY CHIEF REGULATORY LAW JUDGE.
17	
18	
19	
20	
21	
22	REPORTED BY:
23	TRACY L. CAVE, CSR, CCR ASSOCIATED COURT REPORTERS
24	
25	

1		APPEARANCES
2	RICK Z	UCKER, Attorney at Law 720 Olive Street, Suite 1524
3		St. Louis, Missouri 63101 314-342-0533
4	FOR:	Laclede Gas Company
5	KEITH V	WENZEL, Attorney at law Hendren and Andrae
6		221 Bolivar Street Jefferson City, Missouri 65101
7	FOR:	573-636-8135 Missouri School Boards Association
8	DOUGLAS	S E. MICHEEL, Senior Public Counsel
9		P.O. Box 7800 Jefferson City, Missouri 65102
10	FOR:	573-751-5559 Office of Public Counsel and the Public
11	ROBERT	FRANSON, Senior Counsel P.O. Box 360
12 13		Jefferson City, Missouri 65102 573-751-6651
14	FOR:	Staff of the Missouri Public Service Commission
15		
16		
17		
18		
19		
20		
21		
22		
23		
24		
25		

Τ	JUDGE MILLS: We're on the record this morning
2	for a conference. This is actually a post-hearing
3	conference in Case No. GT-2003-0032.
4	The purpose of this conference is to go on the
5	record, hear from the parties on the impact, if any, of the
6	passage of Senate Bill 686 and House Bill 208, which both
7	have language concerning pipeline capacity costs and
8	eligible school entities. And that's why we're here today.
9	Let's begin with entries of appearance
10	starting on my left with Staff, then company, Public
11	Counsel, and then schools.
12	MR. FRANSON: Thank you, your Honor. Robert
13	Franson, senior counsel, appearing on behalf of the Staff of
14	the Public Service Commission, P.O. Box 360, Jefferson City,
15	Missouri 65102.
16	MR. ZUCKER: Rick Zucker, Z-u-c-k-e-r, Laclede
17	Gas Company, 720 Olive Street, Suite 1524, St. Louis,
18	Missouri 63101.
19	MR. MICHEEL: Douglas E. Micheel, appearing
20	on behalf of the Office of Public Counsel and the public,
21	P.O. Box 7800, Jefferson City, Missouri 65102-7800.
22	MR. WENZEL: Keith Wenzel of the law firm of
23	Hendren and Andrae, appearing on behalf of Missouri School
24	Boards Association, 221 Bolivar Street, Jefferson City,
25	Missouri 65101.

1	JUDGE MILLS: Okay. Thank you.
2	And for the record I'll note that Louie Ervin
3	is attending by telephone. Are you still there, Mr. Ervin?
4	MR. ERVIN: I am, thank you.
5	JUDGE MILLS: Okay. I don't really have a set
6	agenda for this morning. I set out in the order setting
7	this conference a few sort of overview questions that I want
8	to get addressed, and there's no particular order. I don't
9	think there's going to be any advantage or disadvantage by
10	going in any particular order.
11	So I'll just go with Staff first and we'll go
12	in the same order as entries of appearance and just hear
13	your positions on the possible impacts of these two bills.
14	MR. FRANSON: Thank you, Judge. First of all,
15	need to emphasize that this is all strictly speculation,
16	because while House Bill No. 208 and Senate Bill No. 686
17	have been passed by the legislature
18	MR. ERVIN: Is there a way that Mr. Franson
19	can get to the microphone?
20	MR. FRANSON: Not in here. None that I see.
21	JUDGE MILLS: Can you stand and speak a little
22	louder?
23	MR. FRANSON: Yeah.
24	MR. ERVIN: I couldn't hear any of it. Thank
25	you.

1	MR. FRANSON: Judge, the point is that House
2	Bill No. 208 has been truly agreed to and finally passed.
3	And it contains part of is the proposed revisions to
4	Section 393.310. We also have truly agreed to and passed
5	Senate Bill No. 686.
6	The very first question is, are they
7	identical. They would appear to be, but I have not compared
8	them word for word and I don't know that anyone else has
9	either.
10	However, be that as it may, it is all
11	speculation today completely from everybody because these
12	have been passed by the legislature, but the Governor has
13	not signed them. We don't know whether he will. So we have
14	to presuppose that the Governor will sign one or both of
15	these. And if he should happen to sign both, we also have
16	to hope that the statutes are exactly identical word for
17	word.
18	With that being said, the first thing the
19	first problem with this is they may both very well be a
20	nullity completely because it is absolutely impossible, the
21	way these are worded, for Laclede to comply.
22	The reason is, when these were written, they
23	did not go in and change certain dates. According to the
24	statute, House Bill 208 and Senate Bill No. 686, even though
25	there are changes, Laclede is still obligated to file

1	tariffs complying with that by August 1, 2002. That's
2	simply not possible.
3	We have Article 1, Section 13 of the Missouri
4	State Constitution that prohibits ex post facto laws.
5	That's a problem, a major problem. But obviously this
6	Commission cannot say a statute is unconstitutional.
7	So if the Governor signs it, he's going to
8	sign it in this form. The Governor does not have the
9	ability to go in and change it. But if we look at if we
10	assume the Governor signs it and it applies only
11	prospectively, then we're out to August 28th, 2003 and
12	assuming we get past all those problems
13	JUDGE MILLS: Let me take you back and have
14	you address one of those problems in more detail. Aren't we
15	in the position now that Laclede has to file new tariffs
16	anyway?
17	MR. FRANSON: Under the way the statute is
18	written, no, we are not.
19	JUDGE MILLS: No. Without the new bills being
20	passed, because the way the stipulation was worded, aren't
21	we in a position where Laclede has to file new tariffs.
22	MR. FRANSON: The way the stipulation is
23	worded, there has to be a revision in the tariffs. And
24	whatever the Commission decision would be if the
25	Commission says Laclede is right and given what the

10 and Agreement? 11 MR. FRANSON: No, Judge, it wouldn't. And the 12 reason is the parties proceeded with that down the line and 13 they held this out and the Commission approved it. So, no, 14 that was all in compliance with the statute. And those are 15 revisions in tariffs which can be made. 16 The problem and that's completely and 17 totally different than the problem we've got here. Now, 18 hypothetically we've got this new statute and it says that 19 every gas corporation in the state and it would only be a 20 problem for Laclede because there's a way out, the School 21 Board Association and the other school districts have agreed 22 otherwise, so this is really only applicable to Laclede. 23 And it says they have to do this by August 1, 2002. 24 The way it is worded, without regard to	1	current law and what we have now, then Laclede would be
MR. FRANSON: That is also correct. MR. FRANSON: That is also correct. JUDGE MILLS: So wouldn't the same problem that you're identifying with the bills MR. FRANSON: No. JUDGE MILLS: be present in the Stipulation and Agreement? MR. FRANSON: No, Judge, it wouldn't. And the reason is the parties proceeded with that down the line and they held this out and the Commission approved it. So, no, that was all in compliance with the statute. And those are revisions in tariffs which can be made. The problem and that's completely and totally different than the problem we've got here. Now, hypothetically we've got this new statute and it says that every gas corporation in the state and it would only be a problem for Laclede because there's a way out, the School Board Association and the other school districts have agreed otherwise, so this is really only applicable to Laclede. And it says they have to do this by August 1, 2002.	2	ordered by the Commission to file tariffs in compliance.
MR. FRANSON: That is also correct. JUDGE MILLS: So wouldn't the same problem that you're identifying with the bills MR. FRANSON: No. JUDGE MILLS: be present in the Stipulation and Agreement? MR. FRANSON: No, Judge, it wouldn't. And the reason is the parties proceeded with that down the line and they held this out and the Commission approved it. So, no, that was all in compliance with the statute. And those are revisions in tariffs which can be made. The problem and that's completely and totally different than the problem we've got here. Now, hypothetically we've got this new statute and it says that every gas corporation in the state and it would only be a problem for Laclede because there's a way out, the School Board Association and the other school districts have agreed otherwise, so this is really only applicable to Laclede. And it says they have to do this by August 1, 2002. The way it is worded, without regard to	3	JUDGE MILLS: But those tariffs would not be
that you're identifying with the bills MR. FRANSON: No. JUDGE MILLS: be present in the Stipulation and Agreement? MR. FRANSON: No, Judge, it wouldn't. And the reason is the parties proceeded with that down the line and they held this out and the Commission approved it. So, no, that was all in compliance with the statute. And those are revisions in tariffs which can be made. The problem and that's completely and totally different than the problem we've got here. Now, hypothetically we've got this new statute and it says that every gas corporation in the state and it would only be a problem for Laclede because there's a way out, the School Board Association and the other school districts have agreed otherwise, so this is really only applicable to Laclede. And it says they have to do this by August 1, 2002. The way it is worded, without regard to	4	before August of 2002 also. Is that not correct?
that you're identifying with the bills MR. FRANSON: No. JUDGE MILLS: be present in the Stipulation and Agreement? MR. FRANSON: No, Judge, it wouldn't. And the reason is the parties proceeded with that down the line and they held this out and the Commission approved it. So, no, that was all in compliance with the statute. And those are revisions in tariffs which can be made. The problem and that's completely and totally different than the problem we've got here. Now, hypothetically we've got this new statute and it says that every gas corporation in the state and it would only be a problem for Laclede because there's a way out, the School Board Association and the other school districts have agreed otherwise, so this is really only applicable to Laclede. And it says they have to do this by August 1, 2002.	5	MR. FRANSON: That is also correct.
MR. FRANSON: No. JUDGE MILLS: be present in the Stipulation and Agreement? MR. FRANSON: No, Judge, it wouldn't. And the reason is the parties proceeded with that down the line and they held this out and the Commission approved it. So, no, that was all in compliance with the statute. And those are revisions in tariffs which can be made. The problem and that's completely and totally different than the problem we've got here. Now, hypothetically we've got this new statute and it says that every gas corporation in the state and it would only be a problem for Laclede because there's a way out, the School Board Association and the other school districts have agreed otherwise, so this is really only applicable to Laclede. And it says they have to do this by August 1, 2002.	6	JUDGE MILLS: So wouldn't the same problem
JUDGE MILLS: be present in the Stipulation and Agreement? MR. FRANSON: No, Judge, it wouldn't. And the reason is the parties proceeded with that down the line and they held this out and the Commission approved it. So, no, that was all in compliance with the statute. And those are revisions in tariffs which can be made. The problem and that's completely and totally different than the problem we've got here. Now, hypothetically we've got this new statute and it says that every gas corporation in the state and it would only be a problem for Laclede because there's a way out, the School Board Association and the other school districts have agreed otherwise, so this is really only applicable to Laclede. And it says they have to do this by August 1, 2002.	7	that you're identifying with the bills
10 and Agreement? 11 MR. FRANSON: No, Judge, it wouldn't. And the 12 reason is the parties proceeded with that down the line and 13 they held this out and the Commission approved it. So, no, 14 that was all in compliance with the statute. And those are 15 revisions in tariffs which can be made. 16 The problem and that's completely and 17 totally different than the problem we've got here. Now, 18 hypothetically we've got this new statute and it says that 19 every gas corporation in the state and it would only be a 20 problem for Laclede because there's a way out, the School 21 Board Association and the other school districts have agreed 22 otherwise, so this is really only applicable to Laclede. 23 And it says they have to do this by August 1, 2002. 24 The way it is worded, without regard to	8	MR. FRANSON: No.
MR. FRANSON: No, Judge, it wouldn't. And the reason is the parties proceeded with that down the line and they held this out and the Commission approved it. So, no, that was all in compliance with the statute. And those are revisions in tariffs which can be made. The problem and that's completely and totally different than the problem we've got here. Now, hypothetically we've got this new statute and it says that every gas corporation in the state and it would only be a problem for Laclede because there's a way out, the School Board Association and the other school districts have agreed otherwise, so this is really only applicable to Laclede. And it says they have to do this by August 1, 2002. The way it is worded, without regard to	9	JUDGE MILLS: be present in the Stipulation
reason is the parties proceeded with that down the line and they held this out and the Commission approved it. So, no, that was all in compliance with the statute. And those are revisions in tariffs which can be made. The problem and that's completely and totally different than the problem we've got here. Now, hypothetically we've got this new statute and it says that every gas corporation in the state and it would only be a problem for Laclede because there's a way out, the School Board Association and the other school districts have agreed otherwise, so this is really only applicable to Laclede. And it says they have to do this by August 1, 2002. The way it is worded, without regard to	10	and Agreement?
they held this out and the Commission approved it. So, no, that was all in compliance with the statute. And those are revisions in tariffs which can be made. The problem and that's completely and totally different than the problem we've got here. Now, hypothetically we've got this new statute and it says that every gas corporation in the state and it would only be a problem for Laclede because there's a way out, the School Board Association and the other school districts have agreed otherwise, so this is really only applicable to Laclede. And it says they have to do this by August 1, 2002. The way it is worded, without regard to	11	MR. FRANSON: No, Judge, it wouldn't. And the
that was all in compliance with the statute. And those are revisions in tariffs which can be made. The problem and that's completely and totally different than the problem we've got here. Now, hypothetically we've got this new statute and it says that every gas corporation in the state and it would only be a problem for Laclede because there's a way out, the School Board Association and the other school districts have agreed otherwise, so this is really only applicable to Laclede. And it says they have to do this by August 1, 2002. The way it is worded, without regard to	12	reason is the parties proceeded with that down the line and
15 revisions in tariffs which can be made. 16 The problem and that's completely and 17 totally different than the problem we've got here. Now, 18 hypothetically we've got this new statute and it says that 19 every gas corporation in the state and it would only be a 20 problem for Laclede because there's a way out, the School 21 Board Association and the other school districts have agreed 22 otherwise, so this is really only applicable to Laclede. 23 And it says they have to do this by August 1, 2002. 24 The way it is worded, without regard to	13	they held this out and the Commission approved it. So, no,
The problem and that's completely and totally different than the problem we've got here. Now, hypothetically we've got this new statute and it says that every gas corporation in the state and it would only be a problem for Laclede because there's a way out, the School Board Association and the other school districts have agreed otherwise, so this is really only applicable to Laclede. And it says they have to do this by August 1, 2002. The way it is worded, without regard to	14	that was all in compliance with the statute. And those are
totally different than the problem we've got here. Now, hypothetically we've got this new statute and it says that every gas corporation in the state and it would only be a problem for Laclede because there's a way out, the School Board Association and the other school districts have agreed otherwise, so this is really only applicable to Laclede. And it says they have to do this by August 1, 2002. The way it is worded, without regard to	15	revisions in tariffs which can be made.
hypothetically we've got this new statute and it says that every gas corporation in the state and it would only be a problem for Laclede because there's a way out, the School Board Association and the other school districts have agreed otherwise, so this is really only applicable to Laclede. And it says they have to do this by August 1, 2002. The way it is worded, without regard to	16	The problem and that's completely and
every gas corporation in the state and it would only be a problem for Laclede because there's a way out, the School Board Association and the other school districts have agreed otherwise, so this is really only applicable to Laclede. And it says they have to do this by August 1, 2002. The way it is worded, without regard to	17	totally different than the problem we've got here. Now,
problem for Laclede because there's a way out, the School Board Association and the other school districts have agreed otherwise, so this is really only applicable to Laclede. And it says they have to do this by August 1, 2002. The way it is worded, without regard to	18	hypothetically we've got this new statute and it says that
Board Association and the other school districts have agreed otherwise, so this is really only applicable to Laclede. And it says they have to do this by August 1, 2002. The way it is worded, without regard to	19	every gas corporation in the state and it would only be a
otherwise, so this is really only applicable to Laclede. And it says they have to do this by August 1, 2002. The way it is worded, without regard to	20	problem for Laclede because there's a way out, the School
23 And it says they have to do this by August 1, 2002. 24 The way it is worded, without regard to	21	Board Association and the other school districts have agreed
The way it is worded, without regard to	22	otherwise, so this is really only applicable to Laclede.
	23	And it says they have to do this by August 1, 2002.
	24	The way it is worded, without regard to
anything else, is an ex post facto law. And that is the	25	anything else, is an ex post facto law. And that is the

1	problem I'm referring to as a violation of Article 1,
2	Section 13. And the problem is the Commission cannot
3	declare a statute to be unconstitutional. So you got to
4	deal with it.
5	The only way that it could possibly be dealt
6	with is prospectively from the effective date of the
7	statute, which would be August 28, 2003, I believe. I've
8	not checked the calendar, but I believe that is the correct
9	date. Sometime in late August of this year.
10	So that would be the first problem that has to
11	be dealt with, because there is a possibility the way this
12	is worded that it's a nullity because it's simply not
13	possible to comply.
14	Now, the other thing that this does
15	substantively is it takes the whole issue away that we were
16	litigating here and it treats in a different way. That's
17	the capacity cost. Those costs are not going to be borne by
18	the School Board Association under this statute. They're
19	out there and they're going to be borne by someone else.
20	But that's a question for another day in another proceeding,
21	presumably either a Laclede rate case or their next ACA
22	covering this period.
23	But I'm bringing this problem to your
24	attention because it is a serious matter. The way it's
25	worded it is very much an ex post facto law. And there may

1	be ways to deal with that, but that's got to be only
2	prospectively. And it's not the same thing when we were
3	modifying tariffs that were properly filed under the
4	existing statute. If it is a nullity, then the Commission
5	will need to decide the current case on the merits.
6	But also, Judge, there's another part here
7	that needs to be addressed. In the current case, if the
8	Commission issues a decision next week, the Commission will
9	either presumably rule in favor of Laclede and say, You will
10	file compliance tariffs that have these provisions in them.
11	If the Commission should decide the School
12	Boards have the better position, then Laclede will be
13	ordered to file compliance tariffs in accord with the
14	Commission's ruling.
15	So if this thing does go into effect, Judge,
16	the School Board Association tariff cannot be adopted as it
17	is here in this case. And the reason for that is two-fold.
18	One, School Boards cannot file a proposed tariff and force
19	it on Laclede except by order of the Commission.
20	If the Commission thinks that tariff needs to
21	be filed and there's a proceeding, then the Commission will
22	order Laclede to file a tariff in compliance therewith. And
23	that's how it would come about.
24	However, the way this would work is if this
25	law is considered prospective only, then Laclede will have

1	to file a tariff in compliance with it. Nobody across the
2	board, none of the parties when this case was being
3	litigated, were considering these bills the way they have
4	come out of the legislature.
5	There are, in fact, some similarities between
6	the School Board position and these and this law, but
7	they are not identical. This issue was not before the
8	Commission.
9	The only way to do it, if this law goes into
10	effect, is essentially probably not even decide anything in
11	this case and say this law has superseded it, assuming it's
12	not ex post facto. And you say, Okay, Laclede, there's a
13	new statute, file tariffs in compliance with it. That's the
14	only way it could work.
15	And then if there's litigation over those
16	tariffs, then there's litigation over those tariffs. But
17	that's the proper proceeding, a compliance filing under this
18	new statute, if it should come about. So that's how Staff
19	looks at the first question of how the landscape has
20	changed.
21	First of all, right now it hasn't changed at
22	all. But assuming that Governor Holden signs one or both of
23	these bills, and also assuming they're identical and you get
24	past the ex post facto problem, then you've got a new
0.5	

statute changing the substance of this and Laclede would

1	have to file compliance tariffs.
2	Before I go on, that's pretty much my answer
3	to A. Do you have any other questions on that, Judge?
4	JUDGE MILLS: Well, you're probably going to
5	get to them, but I mean, if you assume that the Governor
6	does sign them and they do become law, then you would
7	concede, I guess, that the landscape has changed.
8	MR. FRANSON: Yes. Absolutely.
9	JUDGE MILLS: You're saying that it hasn't
10	changed yet, although it looks as though it may. That's
11	what you're saying?
12	MR. FRANSON: Judge, what I'm suggesting is
13	the Commission's concern is what happens if these pass. And
14	because we've got a case before the Commission that directly
15	is affected
16	JUDGE MILLS: Right.
17	MR. FRANSON: by proposed legislation, but
18	that only becomes an issue if Governor Holden signs it, but
19	then it only becomes an issue if it goes into effect. But
20	that's a separate issue than what we have now, but it
21	would it would, in effect
22	JUDGE MILLS: Well, I mean, the mere
23	possibility that those things may happen changes the
24	landscape. You don't agree?

MR. FRANSON: Not necessarily, Judge, because

1	it's all speculation. I mean, the legislature could
2	change could abolish this program in January 2004. The
3	federal government could do something to change it. There's
4	all kinds of possibilities of things that you can't live
5	and think, well, these things could happen.
6	It may make sense for the Commission to say,
7	Well, we need to wait and see what happens, because there's
8	a fair possibility Governor Holden will sign one or both of
9	these. But at the present time that is still speculation.
10	So one option for the Commission would be to
11	go ahead and decide the thing on the merits now and then if
12	Governor Holden signs these one or both of these bills,
13	bring them back and at that time order Laclede to file a
14	tariff in compliance.
15	The other possibility, which Staff would
16	certainly not object to, is to hold this, just not decide it
17	for a certain amount of time. Staff really doesn't see a
18	problem with not deciding this by June 1, an effective date.
19	Certainly the Commission is not obligated to do that.
20	The parties have asked the Commission to do
21	that and these proposed laws do have some bearing on that.
22	However, there's a couple things. Number one, right now
23	nobody's signed up for this program. I have not heard
24	anything to the contrary from Laclede and the School Boards,
25	and that was the evidence at hearing.

1	It would seem that if no one signs up in
2	June or if the Commission holds this off and no school
3	district signs up, there's not a problem. But when you get
4	out to July, August, if the Governor signs this or if the
5	Commission needs to issue a decision, the problem is you
6	start getting into the School Boards' ability and Laclede's
7	ability to prepare for the next heating season.
8	And even though there may be changes in
9	capacity, the actual process of how it's done won't change
10	much. And it may be more attractive to schools to sign up
11	if it's one way or not.
12	So, in other words, Judge, Staff does not see
13	a major problem with holding off a little bit as long as
14	nobody signs up for this program. But if some schools come
15	in and sign up during the month of June, it's kind of in
16	limbo. There's some provisions that aren't accounted for in
17	the tariffs. That's the capacity issue and the cost
18	assigned thereto. And that would be the harm if the school
19	signed up. But since no one has, that would apparently
20	would not be a problem.
21	How long that Laclede and the School Boards
22	think they can hold off, I'll leave to them. But from
23	Staff's viewpoint, it may not be a problem unless someone
24	signs up or it gets into the ability of Laclede and the
25	School Boards to prepare for the next heating season.

1	The third option third question was if the
2	Commission adopts Laclede's proposal and approves the tariff
3	substantially similar to that proposed by Laclede, what
4	would be the effect on that tariff if House Bill 208 became
5	effective.
6	The answer, Judge, that would be a nullity.
7	That Laclede would have to file a new tariff in compliance
8	with the new law. So what you'd have is a time frame where
9	they had one tariff, then they have to file a new tariff
10	changing the landscape of everything.
11	So that may not be desirable. And perhaps the
12	best idea would be to hold this off as long as possible, but
13	it may not be possible to wait until August 28th. But some
14	time in the first or second week of July and hopefully
15	sooner we'll know what Governor Holden decides on this
16	matter.
17	So Staff's answer, Judge, would be there are
18	problems with the law as it's written, which we've talked
19	about, but as long as nobody signs up and Laclede and the
20	School Boards can prepare for the next heating season, there
21	may be a window open, and I'll leave it to them to tell us
22	how much, that hopefully Governor Holden would act within
23	that time frame.
24	JUDGE MILLS: Okay. Thank you, Mr. Franson.
25	Mr. Zucker.
	196

1	MR. ZUCKER: Thank you, Judge. I agree with
2	most of what Mr. Franson said. Definitely the substance of
3	it.
4	I think, first off, the law currently, as
5	we stand here today, the law is as it has been. We've
6	argued a case based on that law. And certainly the easiest
7	and cleanest way is to make a decision hopefully by the
8	May 31 deadline based on that law and the arguments that
9	we've presented.
10	The issue that the Commission is facing is
11	that they see on the potentially very near-term horizon a
12	change in the law. And the effect of that is no different
13	than any change in the law that occurs.
14	For example, a year ago there were no school
15	aggregation tariffs. A law was passed that said we're going
16	to have school aggregation programs and everyone filed
17	tariffs. So now this year there's another change. There's
18	a change to that law and we would react appropriately by
19	filing in tariffs.
20	So obviously the first option is to go ahead
21	and make a decision now. To the extent that this law
22	this bill, House Bill 208, becomes law, we, Laclede Gas,
23	would then file new tariffs conforming to that law.
24	JUDGE MILLS: Okay. Pragmatically speaking,
25	if we do that, it's my impression and I think it's fairly

1	clear from the testimony at the hearing, you won't have
2	anybody sign up if you file tariffs as you've proposed.
3	And if you don't and if that doesn't happen
4	and then we come around to August 28th and you have to file
5	new tariffs, what would be the point of having had those
6	tariffs in place that nobody's going to take advantage of?
7	Why would the Commission want to bother going
8	through those steps, make you go through those steps to have
9	tariffs in place that nobody would use and that we would
10	be at least by July 31 when the Governor either signs or
11	doesn't sign all the bills, we would know whether or not the
12	landscape is going to change? Why would we bother doing
13	that?
14	MR. ZUCKER: That's true. Well, I guess,
15	one the answer to that is that, first of all, I would say
16	that it's probable that no one will sign up for the first
17	year. For the second year, I don't know. You know, we've
18	made a different offer in the proposal we've made here that
19	has a lesser requirement than the capacity that was in the
20	original tariff.
21	So I don't know what the position of the
22	schools will be for the second year of the program.
23	Although I agree it's unlikely that there will be any
24	sign-up between now and the end of the first year, which is
25	October.

1	Obviously if the schools if the Commission
2	makes a decision now and the bill does not become law, then
3	that decision can continue undisturbed.
4	To the extent that the new bill does become
5	law, a tariff will a new tariff will need to be filed.
6	And, you're right, that decision will have the decision
7	that a Commission would make now would be short term. So I
8	guess there are some pros and cons to it.
9	If we wait and if we way, Okay and I think
10	that that's an appropriate option also to the extent that we
11	can maintain the status quo. In other words, right now the
12	tariff says May 31st, everything stays in place until
13	May 31st. To the extent that we can maintain the status quo
14	until, let's say, August 1st, that would give the Commission
15	a chance to see if the law does pass.
16	And then if the law does pass, basically that
17	moots our current case. You won't have to issue any orders,
18	because now we're talking about a different statute. And
19	there's plenty of case law that talks about how cases get
20	mooted by changes in law.
21	And our reaction, just like I mentioned a few
22	moments ago, would be to file new tariffs that conform with
23	the new law.
24	I think one thing that's important to note is
25	that neither of the tariff proposals before you now comply

1	with the law as revised if that law passes. So I don't
2	think that you can take the arguments made under the current
3	law and say one of those is appropriate under the new law.
4	I think neither of them are. And I think that Laclede would
5	need to have the opportunity to file a tariff that does
6	conform. I can give you an example of changes, if you'd
7	like.
8	JUDGE MILLS: For the purpose of what we're
9	doing today, I don't think we need to get into the details
10	of the tariff language.
11	MR. ZUCKER: The reason I raised it is because
12	a filing was made by MSBA yesterday that says that, in
13	effect, you could rule in favor on their tariff should the
14	new law pass. And for the record, we disagree with that.
15	JUDGE MILLS: Okay.
16	MR. ZUCKER: So I guess one of the let me
17	address one of the other MSBA concerns, and that is that
18	they want to make sure they're ready to go for the second
19	year.
20	The new law, if it is enacted, is effective
21	August 28th. If it is to be signed by the Governor, it will
22	need to be signed by about July 14th. So we should know by
23	the middle of July if this is going to be a new law.

tariff proposed and on file with an effective date that's $% \left(1\right) =\left(1\right) \left(1\right) \left($

And Laclede is willing to commit to get a new

24

1		⊥ 1 ₀ 0	7	2012	م ــا ــ ام		⊥ 1a − ⊥	⊥ 1 ₀ 0] _	~ ~ ~	
1	around	une	August	28 L M	aate	SO	tnat	une	schools	can	go

- 2 forward there. I think the schools -- I think that would be
- 3 acceptable to the schools, but we had not got that nailed
- 4 down before this meeting.
- 5 Let me think if there are any other issues I
- 6 need to address.
- 7 JUDGE MILLS: I can't think of any
- 8 specifically right now.
- 9 MR. ZUCKER: Okay. One last point is I agree
- 10 with Mr. Franson that to the extent that there is no sign-up
- on the program here in the intervening months while this is
- 12 being kind of -- and, in effect, if the status quo is
- 13 extended and there's no sign-up, I don't think there will be
- 14 any harm done to extending the status quo until, let's say,
- 15 August 1st.
- JUDGE MILLS: Thank you.
- 17 Mr. Micheel.
- 18 MR. MICHEEL: Thank you, your Honor. I'm just
- 19 going to go down and answer the A, B, C questions.
- I would say that I would echo what both
- 21 Mr. Franson and Mr. Zucker have said with respect to House
- 22 Bill 208. It's not been passed into law yet, so -- and we
- don't know whether it's going to be passed into law yet.
- 24 And so standing here today you've got 393, Section 200, the
- 25 case that we talked about and that's the way the Commission

1	should decide the issue.
2	I view it as like looking at a bunch of storm
3	clouds on the horizon. You know the storm is coming and it
4	may or may not rain. And until it starts to rain, you can't
5	say it's raining. And that means, you know, he's got to
6	sign the law.
7	And once he does sign the law, I would agree
8	with everyone the landscape has changed. However, I would
9	say how that landscape has changed, we don't know. I think,
10	first of all, Laclede would have to file a tariff to comply
11	with that law.
12	And, of course, I've been around long enough
13	to know that perhaps Laclede's view of what the law says
14	versus what the School Boards' view of what the law says it
15	means and the Staff's view and Public Counsel's view of what
16	appropriate tariff language should be to reflect that law
17	may be somewhat different, your Honor.
18	And I would agree with both Mr. Franson and
19	Mr. Zucker that the case that we tried was about the current
20	law. And I don't think that it would be appropriate to say,
21	Well, we know what the new law is and so this evidence in
22	this case conforms with that law. I mean, I think that
23	would be a wholly inappropriate procedure. I think the
24	proper procedure, if the law is to change and become

effective, for Laclede to file a tariff complying with that

1	law.
2	The B question, what harm will occur if the
3	Commission does not approve a revised program, I'm unaware
4	of any specific harm that would occur. I recognize that I
5	was a signator to that Stipulation and Agreement that put
6	the May 31st deadline for decision.
7	The Office of Public Counsel would be more
8	than willing to extend that until we get more clarity into
9	this issue. And so make that offer today on the record if
10	that suits the Commission.
11	JUDGE MILLS: And just so the record's clear,
12	it wasn't actually a deadline. It was a request that the
13	Commission issue a decision.
14	MR. MICHEEL: Yes. I'm sorry. It was a
15	request. I'm willing to extend that request or it won't
16	trouble the Office of the Public Counsel.
17	On C, if Commission adopted Laclede's proposal
18	and obviously House Bill 208 is law, we'd be back at square
19	one and we'd have to see how that tariff is at odds with
20	what is now the law and remedy that situation.
21	And I recognize that it would be a short-term

I think, unfortunately, there's no emergency clause in this 24 law and we don't know whether it's going to pass. 25 I mean, I think the Commission, quite frankly,

thing, but sometimes that's just the way it has to be. And

22

23

1	should just decide this case on its merits. It's teed up,
2	ready to go. Make the decision and then if the law changes,
3	Laclede is going to have a duty to follow the law. They're
4	going to have to file the tariffs, the School Boards are
5	going to have their view, we'll have our view, the Staff
6	will have their view and the Commission can decide whose
7	competing tariff provisions comply with the new law.
8	JUDGE MILLS: Thank you.
9	And for the school.
10	MR. WENZEL: Your Honor, if I might defer to
11	Mr. Ervin.
12	MR. ERVIN: Okay. I think the schools agree
13	with all of the comments in terms of not having a problem,
14	in fact, savoring delaying the decision until we know
15	whether the Governor's going to sign this.
16	And, again, in the tariff it is a request for
17	the Commission to make a decision by June 1st. There's
18	certainly no requirement that they make that decision by
19	June 1st. And given the circumstances, we think it best
20	that they make that decision as soon as possible after the
21	Governor has either signed or not signed the new laws.
22	So that having been said, we believe that we
23	can deal with, manage the processes if the Commission were
24	to approve a tariff on or about August 1st to be effective
25	September 1st. As long as we know that there's going to be

1	a tariff effective September 1st, we can put the wheels in
2	motion around the 1st of August and believe excuse me
3	and believe that we can go through the processes and at
4	least get a preliminary list of schools that would
5	participate to Laclede by September 1st.
6	There's a provision in their tariff that
7	during the first year we have some leeway as to when we get
8	the enrollments to them, but the second and the third year
9	is very specific. We have to give them initial list of
10	schools by September 1st and then we can adjust that by up
11	to 20 percent. I'm not sure either by October or
12	November.
13	So it's not going to be comfortable to
14	compress it in more than that, but we'll do whatever we can
15	to make the program work within that time line. We really
16	don't see any reason to make a decision by June 1st in this
17	case. Keith?
18	MR. WENZEL: I agree.
19	JUDGE MILLS: Okay. With that, all of this
20	gives me a lot more information to take back to the
21	Commission and discuss this again.
22	Is there anything further the parties want to
23	say on the record?
24	Okay. Let me ask this and I certainly
25	don't want to try to put anybody down and you all may very

1	well not know it, but do any of the parties have any
2	indication whether or not the Governor is likely to sign
3	either or both of these bills?
4	MR. FRANSON: Staff certainly doesn't have any
5	insight into that, Judge. And even if someone had a
6	preliminary indication, it still would be more speculation.
7	Nobody knows until the Governor acts on these, whichever way
8	he decides to go.
9	JUDGE MILLS: That's absolutely correct, but,
10	you know
11	MR. FRANSON: We don't have any inside
12	knowledge, Judge.
13	JUDGE MILLS: The Commission's going to want
14	to act based on the best information available, even though
15	some of it is, of necessity, speculation. Okay. So nobody
16	seems to have any information on that question.
17	MR. ERVIN: Is Melissa Randall there, attorney
18	for Missouri School Boards Association, staff attorney?
19	JUDGE MILLS: No, she's not.
20	MR. ERVIN: She may have some feel for that,
21	but
22	JUDGE MILLS: Okay.
23	MR. ERVIN: she had told me that she

but I'm taking that secondhand.

24

25

thought that it was really high probability he would sign,

1	MR. FRANSON: Judge, I might address one other
2	thing. Of course, I don't know which one Mr. Ervin thought
3	his information was on, but there's certainly two
4	possibilities.
5	But there's also, in both of these, an
6	emergency clause. But I don't believe that that the way
7	it's worded, it applies to other provisions in the bills,
8	not to this provision. So I don't think that it applies
9	to the emergency clause does not apply to either one of
10	these is the way I read it.
11	JUDGE MILLS: That's my reading too.
12	MR. MICHEEL: I agree.
13	MR. ERVIN: I don't I don't know the legal
14	interpretation of that.
15	JUDGE MILLS: Okay. And, you know, my last
16	question was primarily directed at Senate Bill 686. The
17	Commission has been following HB 208 throughout. And the
18	Commissioners probably have as much insight as anyone in the
19	world on the probability of it being signed.
20	But I don't know that any of us here in public
21	utility regulation land even really had 686 on our radar
22	screen. It's my understanding that we weren't tracking it
23	at all and so have no knowledge of its support from the
24	Governor's office. So I was hoping that maybe you all had
25	some information on that. But

1	MR. ERVIN: With regard to the emergency
2	provision, I'm not an attorney so I really don't offer any
3	legal view on that, but seems to me like if the original
4	bill had a sense of urgency to get these programs started
5	and we're now a year later, from a practical point of view,
6	that sense of urgency is at least as great today in that we
7	should move forward as quickly as reasonable. I don't think
8	it's reasonable to move forward before we know if the
9	Governor signs.
10	JUDGE MILLS: Okay. Thank you. Anything
11	else?
12	Mr. Franson.
13	MR. FRANSON: Judge, what do you anticipate
14	next? Will this be on agenda another time, or do you know?
15	JUDGE MILLS: I do know that, although it's
16	possible that the Commissioners may decide to withdraw it.
17	It's my plan to and I'm going to put the court reporter
18	on the spot a little bit to get a transcript on
19	relatively quick turnaround. And because of the three-day
20	weekend, I won't put it on next Tuesday's agenda, but I will
21	put it on next Thursday's agenda.
22	Given what I understood the parties to say,
23	which is that the schools say don't act now, none of the
24	other parties say that there's a burning need to act now, it
25	would be my guess that the Commission will hold off at least

1	for a time to see whether the Governor is going to sign
2	either or both of these bills into law.
3	But the only part that I can say for sure is
4	that I will put it on agenda for discussion next Thursday.
5	It's very possible that there may be a more definitive
6	answer from the Commission after that discussion.
7	Anything further? Okay. Let's go off the
8	record.
9	WHEREUPON, THE POST-HEARING CONFERENCE WAS
10	ADJOURNED.
11	
12	
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	