

No.:
Witness: Michael Gorman
Type of Exhibit: Direct Testimony
Issues: Cost of Service, Rate Design
Sponsoring Party: Missouri Industrial Energy Consumers
Case No.: WR-2010-0131

**BEFORE THE PUBLIC SERVICE COMMISSION
OF THE STATE OF MISSOURI**

In the Matter of)
Missouri-American Water)
Company's Request for Authority)
to Implement a General Rate)
Increase for Water and Sewer)
Services Provided in Missouri)
Service Areas)
_____)

Case No. WR-2010-0131

Direct Testimony and Schedule of

Michael Gorman

On behalf of

Missouri Industrial Energy Consumers

March 26, 2010



Project 9233

**BEFORE THE PUBLIC SERVICE COMMISSION
OF THE STATE OF MISSOURI**

**In the Matter of
Missouri-American Water
Company's Request for Authority
to Implement a General Rate
Increase for Water and Sewer
Services Provided in Missouri
Service Areas**

Case No. WR-2010-0131

Direct Testimony of Michael Gorman

1 **Q PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**

2 A Michael P. Gorman. My business address is 16690 Swingley Ridge Road, Suite 140,
3 Chesterfield, MO 63017.

4 **Q WHAT IS YOUR OCCUPATION?**

5 A I am a consultant in the field of public utility regulation and a Managing Principal of
6 Brubaker & Associates, Inc., energy, economic and regulatory consultants.

7 **Q PLEASE DESCRIBE YOUR EDUCATIONAL BACKGROUND AND EXPERIENCE.**

8 A This information is included in Appendix A to my testimony.

9 **Q ON WHOSE BEHALF ARE YOU APPEARING IN THIS PROCEEDING?**

10 A This testimony is presented on behalf of the Missouri Industrial Energy Consumers
11 (MIEC). Member companies purchase substantial amounts of water from Missouri-
12 American Water Company (Missouri-American or Company).

**Michael Gorman
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1 Q PLEASE SUMMARIZE THE ISSUES YOU WILL ADDRESS IN YOUR TESTIMONY.

2 A I will respond to the Company's class cost of service study sponsored by Missouri-
3 American witness Mr. Paul Herbert. I believe Mr. Herbert has inappropriately
4 allocated purchased power expense in his class cost of service study. A more
5 accurate allocation of purchased power cost, on the basis of demand and energy
6 billing components for customers, will more accurately assign cost of service to
7 customer classes.

8 **Cost of Service Study**

9 Q DID YOU REVIEW MISSOURI-AMERICAN'S COST OF SERVICE STUDY
10 SPONSORED BY MISSOURI-AMERICAN WITNESS MR. HERBERT?

11 A Yes, I did. His cost of service study utilizes the widely accepted Base-Extra Capacity
12 method for *functionalizing*, *classifying* and *allocating* costs to Missouri-American's
13 various customer classes. Investment in water utility plant and operating costs are
14 first *functionalized* according to the role they play in providing water service: water
15 supply, pumping, treatment, transmission, distribution, metering and billing. Next,
16 these costs are *classified* into cost categories that reflect the causation of these
17 costs: Base, or average day rates of flow; Extra Capacity-Maximum Day and Extra
18 Capacity-Maximum Hour rates of flow; and Customer-related costs, such as metering
19 and billing.

20 Q IS MR. HERBERT'S COST OF SERVICE STUDY FOR THE ST. LOUIS METRO
21 DISTRICT REASONABLE?

22 A I generally agree with the classifications and cost allocations in Missouri-American's
23 cost of service study. However, I would propose a different allocation factor be used

1 for purchased power costs. The Company has not properly differentiated between
2 the costs it incurs for these items based on its average daily usage on the one hand,
3 and its peaking requirements on the other. These costs vary in part based on the
4 Company's customer peak demands, and they should be allocated on a
5 corresponding basis.

6 **Q CAN YOU CITE ANY AUTHORITY FOR YOUR PROPOSED CLASSIFICATION OF**
7 **ELECTRIC POWER EXPENSE?**

8 A Yes, I can. American Water Works Association's Manual M-1, *Principles of Water*
9 *Rates, Fees and Charges*, states on page 54 that the demand portion of power costs
10 should be allocated to extra capacity to the degree that it varies with demand
11 pumping requirements.

12 **Q WHICH ALLOCATION FACTOR DO YOU RECOMMEND BE USED FOR**
13 **PURCHASED POWER IN MR. HERBERT'S COST STUDY?**

14 A I recommend the same allocation factor used to allocate the cost of pumps, or
15 Factor 6. The Company apparently agreed because on Schedule C-SLM of the
16 Company's cost of service study, Factor 6 is shown as "Allocation of Costs
17 Associated with Power and Pumping Facilities." However, the Company did not apply
18 Factor 6 to power costs. Instead, the Company used Factor 1, which is associated
19 with average daily consumption. Factor 6 is tied primarily to average flow, and peak
20 day and peak hour demand requirements. This is a more appropriate allocation
21 factor to reflect the seasonal pricing differential of power, as well as the increased
22 cost for peak periods that normally coincide with peak demands on the water utility
23 system.

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1 Q WHY DO YOU BELIEVE THAT FACTOR 6 MORE ACCURATELY ALLOCATES
2 PURCHASED POWER COST BETWEEN CUSTOMER CLASSES RELATIVE TO
3 THE COMPANY'S FACTOR 1?

4 A Factor 6 allocates cost based on customers' monthly demands, and average flow or
5 volume. Also, AmerenUE's commercial rates are broken out for seasonal variation in
6 energy charges. The energy rates during the summer period, a period where water
7 demand is highest, reflect significantly higher demand and energy charges than rates
8 in the winter period. Variation in rates reflects higher demands during the summer
9 during average annual flow conditions. As such, the Company's cost of purchased
10 power is impacted by customers' peak monthly demands, seasonal demand, and
11 energy purchased for base volume.

12 Q WHAT IS THE RESULT OF MODIFICATIONS TO THE COMPANY'S CLASS COST
13 OF SERVICE STUDY AS YOU PROPOSE?

14 A A modified class cost of service study for the St. Louis Metro District is shown on my
15 Schedule MPG-1. As shown on that schedule, with the adjustments described
16 above, Rate A residential and commercial customers should get approximately a
17 system average increase in order to increase their rates to the Company's cost of
18 service, using the Company's claimed revenue deficiency as a surrogate for testing
19 this cost of service model accuracy. In contrast, Rate B and Rate J should get a
20 below system average increase, and Rate E, Public Fire Hydrant Service, should get
21 an above system average increase.

22 Q DOES THIS CONCLUDE YOUR DIRECT TESTIMONY?

23 A Yes, it does.

Appendix A

Qualifications of Michael Gorman

1 **Q PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**

2 A Michael P. Gorman. My business address is 16690 Swingley Ridge Road, Suite 140,
3 Chesterfield, MO 63017.

4 **Q PLEASE STATE YOUR OCCUPATION.**

5 A I am a consultant in the field of public utility regulation and a Managing Principal with
6 Brubaker & Associates, Inc., energy, economic and regulatory consultants.

7 **Q PLEASE SUMMARIZE YOUR EDUCATIONAL BACKGROUND AND WORK
8 EXPERIENCE.**

9 A In 1983 I received a Bachelors of Science Degree in Electrical Engineering from
10 Southern Illinois University, and in 1986, I received a Masters Degree in Business
11 Administration with a concentration in Finance from the University of Illinois at
12 Springfield. I have also completed several graduate level economics courses.

13 In August of 1983, I accepted an analyst position with the Illinois Commerce
14 Commission (ICC). In this position, I performed a variety of analyses for both formal
15 and informal investigations before the ICC, including: marginal cost of energy, central
16 dispatch, avoided cost of energy, annual system production costs, and working
17 capital. In October of 1986, I was promoted to the position of Senior Analyst. In this
18 position, I assumed the additional responsibilities of technical leader on projects, and
19 my areas of responsibility were expanded to include utility financial modeling and
20 financial analyses.

1 In 1987, I was promoted to Director of the Financial Analysis Department. In
2 this position, I was responsible for all financial analyses conducted by the staff.
3 Among other things, I conducted analyses and sponsored testimony before the ICC
4 on rate of return, financial integrity, financial modeling and related issues. I also
5 supervised the development of all Staff analyses and testimony on these same
6 issues. In addition, I supervised the Staff's review and recommendations to the
7 Commission concerning utility plans to issue debt and equity securities.

8 In August of 1989, I accepted a position with Merrill-Lynch as a financial
9 consultant. After receiving all required securities licenses, I worked with individual
10 investors and small businesses in evaluating and selecting investments suitable to
11 their requirements.

12 In September of 1990, I accepted a position with Drazen-Brubaker &
13 Associates, Inc. In April 1995 the firm of Brubaker & Associates, Inc. (BAI) was
14 formed. It includes most of the former DBA principals and Staff. Since 1990, I have
15 performed various analyses and sponsored testimony on cost of capital, cost/benefits
16 of utility mergers and acquisitions, utility reorganizations, level of operating expenses
17 and rate base, cost of service studies, and analyses relating industrial jobs and
18 economic development. I also participated in a study used to revise the financial
19 policy for the municipal utility in Kansas City, Kansas.

20 At BAI, I also have extensive experience working with large energy users to
21 distribute and critically evaluate responses to requests for proposals (RFPs) for
22 electric, steam, and gas energy supply from competitive energy suppliers. These
23 analyses include the evaluation of gas supply and delivery charges, cogeneration
24 and/or combined cycle unit feasibility studies, and the evaluation of third-party
25 asset/supply management agreements. I have also analyzed commodity pricing

1 indices and forward pricing methods for third party supply agreements, and have also
2 conducted regional electric market price forecasts.

3 In addition to our main office in St. Louis, the firm also has branch offices in
4 Phoenix, Arizona and Corpus Christi, Texas.

5 **Q HAVE YOU EVER TESTIFIED BEFORE A REGULATORY BODY?**

6 A Yes. I have sponsored testimony on cost of capital, revenue requirements, cost of
7 service and other issues before the Federal Energy Regulatory Commission and
8 numerous state regulatory commissions including: Arkansas, Arizona, California,
9 Colorado, Delaware, Florida, Georgia, Idaho, Illinois, Indiana, Iowa, Kansas,
10 Louisiana, Michigan, Missouri, Montana, New Jersey, New Mexico, New York, North
11 Carolina, Oklahoma, Oregon, South Carolina, Tennessee, Texas, Utah, Vermont,
12 Virginia, Washington, West Virginia, Wisconsin, Wyoming, and before the provincial
13 regulatory boards in Alberta and Nova Scotia, Canada. I have also sponsored
14 testimony before the Board of Public Utilities in Kansas City, Kansas; presented rate
15 setting position reports to the regulatory board of the municipal utility in Austin, Texas,
16 and Salt River Project, Arizona, on behalf of industrial customers; and negotiated rate
17 disputes for industrial customers of the Municipal Electric Authority of Georgia in the
18 LaGrange, Georgia district.

19 **Q PLEASE DESCRIBE ANY PROFESSIONAL REGISTRATIONS OR**
20 **ORGANIZATIONS TO WHICH YOU BELONG.**

21 A I earned the designation of Chartered Financial Analyst (CFA) from the CFA Institute.
22 The CFA charter was awarded after successfully completing three examinations
23 which covered the subject areas of financial accounting, economics, fixed income and

1 equity valuation and professional and ethical conduct. I am a member of the CFA
2 Institute's Financial Analyst Society.

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MISSOURI-AMERICAN WATER COMPANY

ST. LOUIS METRO DISTRICT

COST OF SERVICE STUDY - ADJUSTED (JUNE 30, 2009)

Customer Classification (1)	Revenues, Present Rates		Cost of Service**		Increase Necessary for Cost of Service	
	Amount (2)	Percent (3)	Amount (4)	Percent (5)	Amount (6)	Percent (7)
Rate A - Res/Com/Ind/OPA	\$ 136,795,310	88.2%	\$ 166,212,623	87.1%	\$ 29,417,313	21.5%
Rate B - Sales for Resale	2,418,389	1.6%	2,523,227	1.3%	104,838	4.3%
Rate J - Manufacturing	5,928,260	3.8%	6,799,683	3.6%	871,423	14.7%
Rate F - Private Fire	2,070,724	1.3%	1,931,158	1.0%	(139,566)	-6.7%
Rate E - Public Fire	<u>8,001,215</u>	<u>5.1%</u>	<u>13,340,454</u>	<u>7.0%</u>	<u>5,339,239</u>	66.7%
Total Sales	155,213,898	<u>100.0%</u>	190,807,146	<u>100.0%</u>	35,593,248	22.9%
Other Revenues*	<u>4,361,115</u>		<u>5,309,208</u>		948,093	21.7%
Total	<u>\$ 159,575,013</u>		<u>\$ 196,116,354</u>		<u>\$ 36,541,341</u>	22.9%

* Includes Rate G and H Contract Sales.

** Cost of Service includes a revenue contribution to the Brunswick, Parkville Water, Warren County Water, Warren County Sewer and Cedar Hill Sewer Districts. Includes an adjustment of Purch Fuel / Power for Pump from Factor 1 to Factor 6.