1	STATE OF MISSOURI
2	PUBLIC SERVICE COMMISSION
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6	TRANSCRIPT OF PROCEEDINGS
7	Presentation
8	October 9, 2002
9	Jefferson City, Missouri Volume 1
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12	In the Matter of an Investigation) into the Effects of the Bankruptcy) Case No. TW-2003-0063 of Telecommunications Carriers in)
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14	the State of Missouri.)
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16	MENTH A HILOMDOON Drootding
17	KEVIN A. THOMPSON, Presiding, DEPUTY CHIEF REGULATORY LAW JUDGE.
18	CONNIE MURRAY,
19	STEVE GAW, BRYAN FORBIS,
20	COMMISSIONERS.
21	REPORTED BY:
22	KELLENE K. FEDDERSEN, CSR, RPR, CCR ASSOCIATED COURT REPORTERS
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- JUDGE THOMPSON: We'll go on the record at
- 3 this time.
- 4 Good morning. My name is Kevin Thompson. I'm
- 5 the Regulatory Law Judge assigned to preside over this
- 6 matter, which is an Investigation into the Effects of the
- 7 Bankruptcy of Telecommunications Carriers in the State of
- 8 Missouri, Case No. TW-2003-0063.
- 9 At this time we will take entries of
- 10 appearance, beginning with the Staff.
- MR. ANDERSON: Good morning, your Honor. My
- 12 name is Eric Anderson representing the Staff of the Missouri
- 13 Public Service Commission. Our address is 200 Madison
- 14 Street, P.O. Box 360, Jefferson City, Missouri 65102.
- JUDGE THOMPSON: Thank you, Mr. Anderson.
- 16 WorldCom?
- 17 MR. LUMLEY: Good morning, Judge. Carl Lumley
- 18 of the Curtis Oetting law firm representing the WorldCom
- 19 companies that are part of this matter. With me today is
- 20 Neal Larsen, the regional executive for law and public
- 21 policy, and he'll be making the presentations for the
- 22 company today.
- JUDGE THOMPSON: Thank you, Mr. Lumley.
- Office of the Public Counsel?
- MR. DANDINO: Good morning, your Honor.

1	JUDGE	THOMPSON:	Good	morning.

- 2 MR. DANDINO: Michael Dandino, Office of the
- 3 Public Counsel, Post Office Box 7800, Jefferson City,
- 4 Missouri 65102, representing the Office of the Public
- 5 Counsel and the Public.
- JUDGE THOMPSON: Thank you.
- 7 Southwestern Bell?
- 8 MR. LANE: Thank you, your Honor. Paul Lane
- 9 appearing on behalf of Southwestern Bell Telephone, LP,
- 10 doing business as Southwestern Bell Telephone Company. My
- 11 address is One SBC Center, Room 3520, St. Louis, Missouri
- 12 63101.
- 13 JUDGE THOMPSON: Thank you, Mr. Lane.
- 14 NuVox? Isn't that our other intervenor?
- 15 Okay. Let the record reflect that NuVox is not present.
- Do we have any preliminary matters at this
- 17 time? Any of the parties have anything to bring to the
- 18 attention of the Commission? Mr. Anderson?
- MR. ANDERSON: Your Honor, I was wondering,
- 20 with your, I believe it was, October 9th Order Directing
- 21 Notice, you said participants will not be permitted to
- 22 conduct any discovery without prior approval by the
- 23 Commission. Procedurally, what were you --
- 24 JUDGE THOMPSON: That's not referring to Staff
- 25 or Public Counsel who have separate statutory authority to

- 1 conduct discovery which, since we're not abridging it, the
- 2 question of whether we can is not before us.
- 3 Rather, it is the intention of the Commission
- 4 to offer participation without intervention to interested
- 5 carriers, and I think that was explained in the Order
- 6 Granting Intervention, that there is -- while there's
- 7 sensitivity to the concerns that WorldCom very properly
- 8 expressed that this not become some sort of concurrent
- 9 bankruptcy forum, that the Commission is certainly
- 10 interested in receiving information from other carriers who
- 11 are affected so that the Commission may better understand
- 12 what the effects and possible ramifications are of carrier
- 13 bankruptcies.
- 14 So, in fact, one thing we need to figure out
- 15 right now is exactly what the procedure is that we
- 16 anticipate this morning. What I will do is ask each party
- 17 or each participant to give an opening statement if they
- 18 would like. We will then proceed to the presentation by
- 19 WorldCom.
- I do not anticipate any cross-examination,
- 21 and, in fact, I will not permit participants. I do not
- 22 anticipate any from Staff and Public Counsel. It's not what
- 23 this hearing, this presentation is intended for. There will
- 24 very, very likely be questions from the Commission, however.
- Is that acceptable to everyone, the order of

- 1 procedure that I have outlined? Mr. Lumley?
- 2 MR. LUMLEY: Your Honor, we don't really have
- 3 a separate opening planned. We just have the remarks.
- 4 JUDGE THOMPSON: We can skip that part if
- 5 you'd like, but I wanted to give the other participants an
- 6 opportunity to say something.
- 7 MR. LUMLEY: I understand. Also, logistically
- 8 would you want Mr. Larsen at the podium, is that acceptable,
- 9 or do you want him in the witness seat or --
- 10 JUDGE THOMPSON: I think he could be either
- 11 place, wherever he's most comfortable. Perhaps he would
- 12 like to be at the podium and looking directly at the
- 13 Commissioners, or he can sit down for it, but I will swear
- 14 him.
- Mr. Lane, do you have opening remarks?
- MR. LANE: I do have some comments, your
- 17 Honor. I could do them after Mr. Larsen.
- JUDGE THOMPSON: Would you prefer to do them
- 19 after or before?
- MR. LANE: Sure. After's fine.
- JUDGE THOMPSON: After. Okay. That's fine.
- Mr. Dandino?
- MR. DANDINO: I don't have any opening
- 24 comments.
- JUDGE THOMPSON: Okay. Mr. Anderson?

- 1 MR. ANDERSON: No, your Honor.
- JUDGE THOMPSON: Well, in that case, we will
- 3 skip opening comments and just go directly to the
- 4 presentation by Mr. Larsen.
- 5 So at this time I'm going to recess briefly,
- 6 go get the Commissioners and bring them down, and then we
- 7 will go directly into Mr. Larsen's presentation. Thank you.
- 8 We are in recess.
- 9 (A recess was taken.)
- 10 JUDGE THOMPSON: We'll go back on the record
- 11 at this time.
- 12 Mr. Larsen, good morning, sir. Are you going
- 13 to use the podium or would you like to use the witness seat?
- 14 MR. LARSEN: This is fine if it's okay with
- 15 the Commissioners and yourself.
- JUDGE THOMPSON: That's all right, as I said
- 17 earlier. Go ahead and state your name, sir.
- 18 MR. LARSEN: My name is Neal Larsen.
- 19 (Witness sworn.)
- JUDGE THOMPSON: Thank you, sir. Please
- 21 proceed.
- MR. LARSEN: Thank you. Commissioners, Judge
- 23 Thompson, my name is Neal Larsen and I'm MCI WorldCom's
- 24 regional executive for law and public policy for the
- 25 southern region.

- 1 As the Commission is certainly well aware,
- 2 WorldCom and virtually all of its active domestic
- 3 subsidiaries filed for Chapter 11 reorganization under
- 4 federal bankruptcy law in the U.S. Bankruptcy Court for the
- 5 Southern District of New York on July 21st, 2002.
- 6 Since that time, more than 1,500 motions,
- 7 petitions and orders have been filed in that case. Much of
- 8 that activity took place before we filed our first quarterly
- 9 report with the Commission and is summarized in that report.
- 10 And one of the principal goals of a Chapter 11
- 11 proceeding is to reorganize the capital structure of the
- 12 company and emerge from bankruptcy as a viable, financially
- 13 sound company. During that reorganization process, the
- 14 company will continue to operate in the ordinary course of
- 15 business providing service to customers throughout Missouri,
- 16 the country and around the world.
- 17 Now, I know that your major concerns center
- 18 around what all of this will mean to Missouri customers and
- 19 other Missouri telecommunications companies, and I have
- 20 prepared remarks this morning in which I'll address the
- 21 specific questions that we've received from the Staff, and I
- 22 will also attempt to answer any other questions that you may
- 23 have.
- 24 Fundamentally, Missouri customers have not and
- 25 should not generally see any change as a result of this

- 1 reorganization effort. WorldCom is continuing to offer
- 2 local and long distance service as before to its hundreds of
- 3 thousands of Missouri customers.
- 4 WorldCom's residential customers receive their
- 5 local service via the UNE platform arrangement. Our
- 6 business customers receive local service over WorldCom's own
- 7 local network facilities, and, of course, MCI has had its
- 8 facilities-based nationwide long distance network for many,
- 9 many years.
- 10 We recently announced that we had signed up
- 11 our one-millionth customer nationwide for MCI's local and
- 12 long distance product, The Neighborhood, which is now
- 13 available in Missouri as well as 31 other states. And on
- 14 the business customer side, WorldCom has lost none of its
- 15 100 largest national customers.
- The bottom line is that WorldCom does not
- 17 intend to discontinue service as a result of this
- 18 reorganization.
- 19 Concerning customer notice, Missouri customers
- 20 are being provided the following information in their
- 21 monthly bills regarding the WorldCom bankruptcy filing:
- Now more than ever MCI remains committed to
- 23 providing the most competitive, innovative products as well
- 24 as the best customer service possible. You can count on us
- 25 to meet your communications needs today and tomorrow. We

- 1 appreciate your business and will work hard to keep your
- 2 trust and continued patronage.
- 3 Customers that are billed directly by us
- 4 receive this message in both the August and September
- 5 billings. Customers who are billed by the ILECs received
- 6 the message in September and will receive it in the bills
- 7 again this month.
- 8 I understand that the Commission has asked how
- 9 much advance notice WorldCom customers would be provided in
- 10 the event WorldCom discontinued service.
- Of course, WorldCom does not intend to
- 12 discontinue service in Missouri, but in the very unlikely
- 13 event that any service were to be discontinued, we would
- 14 provide as much notice as possible and at least 30 days
- 15 prior notice to customers in order to provide the end users
- 16 with an orderly transition to another carrier.
- 17 The Staff had also inquired about the
- 18 application of the PSC's snap-back rule, and from my
- 19 understanding of that rule, I don't think it applies in this
- 20 case because WorldCom is not reselling basic local
- 21 telecommunications service.
- But regardless of that application, in the
- 23 unlikely event that WorldCom might discontinue local service
- $24\ \text{in Missouri,}$ we would provide end users with as much notice
- 25 as possible and certainly at least 30 days prior notice.

- 1 I'd also been asked to address the impact of
- 2 the Chapter 11 filing on other Missouri telecommunications
- 3 companies.
- 4 Concerning current obligations, the bankruptcy
- 5 court on August 14th approved WorldCom's motion to provide
- 6 adequate assurance to other carriers for the payment of
- 7 post-petition bills. Accordingly, WorldCom is obligated to
- 8 pay on a timely basis all undisputed invoices, and other
- 9 carriers are obligated to continue providing services to
- 10 WorldCom. WorldCom and the vendors must negotiate in good
- 11 faith to establish an expedited dispute resolution procedure
- 12 for any disputes involving current invoices.
- 13 And as a part of that order the bankruptcy
- 14 court granted the other carriers the right to petition the
- 15 court for reconsideration of that order if there were to be
- 16 a material or adverse change to WorldCom's liquidity or
- 17 other financial condition, and to then seek an order
- 18 requiring WorldCom to provide deposits or letters of credit
- 19 or to prepay for future services.
- 20 The court also directed WorldCom to provide
- 21 other carriers a weekly report showing WorldCom's
- 22 unrestricted cash and the availability of cash under the
- 23 debtor in possession financing arrangements, subject to the
- 24 carrier executing an appropriate confidentiality agreement.
- 25 I'd also been asked to address the amounts

- 1 owed to and from other carriers. When the Chapter 11
- 2 petition was filed, WorldCom owed companies like
- 3 Southwestern Bell money for services such as faxes, charges
- 4 and UNE usages. At the same time, Southwestern Bell owed
- 5 monies to WorldCom for things such as wholesale services,
- 6 reciprocal compensation, access charges and receivables for
- 7 long distance billings.
- 8 The bankruptcy court has exclusive
- 9 jurisdiction over the payment of pre-petition debts and the
- 10 amounts which creditors will ultimately receive. The court
- 11 has ordered WorldCom and the other carriers to negotiate in
- 12 good faith to establish procedures for the mutual setoff of
- 13 payments for both pre-petition and post-petition services.
- 14 To the extent that WorldCom and the utility
- 15 company are unable to agree on these procedures, either
- 16 party may seek relief from the bankruptcy court.
- 17 These discussions are ongoing with
- 18 Southwestern Bell and other companies. I think at this
- 19 point we can only speculate as to the amounts that will
- 20 ultimately be paid after any setoffs.
- 21 WorldCom is currently planning to file its
- 22 plan of reorganization with the bankruptcy court during
- 23 March of next year. Such a Chapter 11 plan is, in effect, a
- 24 contract among the parties, an interest in which the debt is
- 25 restructured.

- 1 JUDGE THOMPSON: Could you speak up a little
- 2 bit, sir?
- 3 MR. LARSEN: Sure. The plan will be developed
- 4 by management and counsel, presented to the creditors, voted
- 5 on, and if confirmed by the bankruptcy court it will be
- 6 implemented. It will really not be until that time that we
- $7\ \mbox{know which creditors will be paid and how much they will be}$
- 8 paid.
- 9 WorldCom is currently in a relatively good
- 10 cash position. When the bankruptcy filing was made, the
- 11 court approved immediate financing of \$750 million and
- 12 preliminarily approved up to \$2 billion in debtor in
- 13 possession financing.
- None of this \$750 million credit line has been
- 15 tapped into, and it's now anticipated that the request for
- 16 debtor in possession financing will be more in the 1.25 to
- 17 \$1.5 billion range. This lower than expected financing
- 18 requirement is due to cost-cutting measures and to higher
- 19 customer retention than initially anticipated. Currently
- 20 WorldCom has 600 million in cash on hand.
- I hope that these remarks have been helpful
- 22 and that I've addressed most of your questions and concerns.
- 23 I'll be more than pleased to try and answer any other
- 24 questions you may have either now or in the future. Thank
- 25 you.

- JUDGE THOMPSON: Thank you, Mr. Larsen.
- 2 Questions from the Bench, Commissioner Murray.
- 3 COMMISSIONER MURRAY: Thank you, Judge.
- 4 QUESTIONS BY COMMISSIONER MURRAY:
- 5 Q. Good morning, Mr. Larsen.
- 6 A. Good morning.
- 7 Q. Thank you for being here to answer some
- 8 questions for us today. I have several questions.
- 9 First of all, does WorldCom or do any of its
- 10 subsidiaries owe any pre-petition regulatory fees to the
- 11 Missouri Public Service Commission, do you know?
- 12 A. Not that I'm aware of.
- 13 Q. And are you aware of whether there are any
- 14 sales and use taxes owed to the State of Missouri or its
- 15 political subdivisions? And I'm talking about pre-petition.
- 16 A. Commissioner, I'm not personally aware of what
- 17 obligations there may be to the State or whether there are
- 18 any unpaid obligations to the State.
- 19 Q. That information is available, though, I'm
- 20 sure, is it not?
- 21 A. We certainly could find that, I'm sure.
- 22 Q. And I know that you have been given discretion
- 23 to -- as to whether any or all of the pre-petition
- 24 regulatory or sales or use taxes would be paid?
- 25 A. Correct.

- 1 Q. I would be interested in knowing if you've
- 2 taken a position on that.
- 3 A. I can get back with you on exactly what may
- 4 have happened on Missouri's specific regulatory fees and
- 5 taxes.
- 6 Q. All right. And I would also like to know if
- 7 there are currently any disputed invoices with respect to
- 8 post-petition telecommunications services rendered by other
- 9 Missouri carriers.
- 10 A. Commissioner, I don't know specifically.
- 11 There are generally disputes over access billing all the
- 12 time. So I wouldn't be surprised that there are not ongoing
- 13 disputes.
- 14 Q. Now, you mentioned that there would be an
- 15 expedited dispute resolution procedure as called for by the
- 16 bankruptcy court and that the carriers must negotiate in
- 17 good faith to establish that procedure. Is that for
- 18 post-petition disputes?
- 19 A. Yes.
- 20 Q. And from what I understand, and correct me if
- 21 I'm wrong, but it sounds as if WorldCom is seeking to be
- 22 relieved of at least some of the pre-petition debt that it
- 23 or its subsidiaries owe to other telecommunications carriers
- 24 in Missouri. Would that be accurate?
- 25 A. Well, I wouldn't say that we're attempting to

- 1 avoid paying -- I mean, we can't pay any pre-petition
- 2 obligations without the bankruptcy court's approval.
- 3 Q. Certainly, that's a given.
- 4 A. And the creditors are fighting all of that out
- 5 and will continue to fight that out in the bankruptcy court
- 6 as to exactly who gets what.
- 7 Q. And don't you make the initial proposal?
- 8 A. We will make an initial proposal, yes, and
- 9 that will be part of the plan of reorganization.
- 10 Q. And it's unclear at this point whether you
- 11 will be seeking to be relieved of any of the pre-petition
- 12 debt owed to other telecommunications carriers?
- 13 A. I'm not at all -- I mean, I can't speculate on
- 14 what might happen at that point.
- 15 Q. And I believe you said you don't know what the
- 16 total pre-petition debt owed to other telecommunications
- 17 carriers in Missouri would be; is that correct?
- 18 A. Well, because of the disputed amounts and
- 19 setoff issues, I think it's -- it's premature to try and put
- 20 dollar figures on what those -- what those amounts will
- 21 actually turn out to be.
- 22 Q. When do you think those amounts will be
- 23 determined?
- 24 A. Well, certainly prior to the plan of
- 25 reorganization. All of this is being worked on now, but I

- 1 can't give you a specific date.
- Q. If WorldCom is relieved of significant amounts
- 3 of -- or significant levels of debt that are owed to other
- 4 telecommunications carriers and then emerges from
- 5 bankruptcy, is it possible that that would place WorldCom
- 6 and its subsidiaries at a competitive advantage over other
- 7 carriers whose debt won't be paid?
- 8 A. There's been a lot of speculation in the press
- 9 about that. I don't know that we would be in any favored
- 10 position coming out of bankruptcy.
- 11 Q. Your website explains that Chapter 11 of the
- 12 bankruptcy code is often used by a company that has a
- 13 fundamentally strong business and loyal customer base to
- 14 restructure its financial position and debts to
- 15 strategically strengthen its business.
- 16 WorldCom falls into that category, your
- 17 website says, and I'm wondering how you would defend against
- 18 an allegation that WorldCom's strategy is indeed to
- 19 strengthen its business and become profitable again at the
- 20 expense of other telecommunications carriers?
- 21 A. Again, there's been a lot of speculation about
- 22 that in the press, and I think you have to keep in mind that
- 23 Chapter 11 bankruptcy is not, I don't believe, undertaken
- 24 frivolously by anyone, and a lot of people are hurt on all
- 25 sides when something like this happens, particularly the

- 1 shareholders who will tend to likely lose all equity
- 2 interest.
- 3 So I don't think that, you know, anyone can
- 4 accuse us of doing this to benefit ourselves because
- 5 obviously officers and employees have lost a great deal of
- 6 money and have lost all of their equity in the process.
- 7 Q. Okay. I want to ask you about how this all
- 8 plays in with your non-U.S. entities. Since there's no
- 9 restructuring outside the United States when bankruptcy is
- 10 declared, only termination of operations is allowed, you've
- 11 not declared bankruptcy anywhere except within the United
- 12 States; is that correct?
- 13 A. Yes.
- 14 Q. So what safeguards are employed when a
- 15 multi-national corporation such as WorldCom files for
- 16 Chapter 11 for its U.S. operations but continues its
- 17 non-U.S. operations?
- 18 In other words, what prevents WorldCom from
- 19 subsidizing its non-U.S. operations through the
- 20 restructuring of its U.S. operations?
- 21 A. Keep in mind that there are a lot of people
- 22 watching everything that's being done, the bankruptcy court,
- 23 the monitors that have been appointed by the bankruptcy
- 24 court, the creditors committee. There are a lot of
- 25 interested parties who will make it their job to be very

- 1 diligent in making sure that moneys are not siphoned off or
- 2 any other activity like that takes place.
- 3 Q. So you think the fishbowl effect is a
- 4 significant safeguard?
- 5 A. It's very real.
- 6 Q. Do you know if any of your Missouri customers,
- 7 and I'm talking about your larger Missouri customers who
- 8 have contractual agreements, have asked to terminate their
- 9 contracts?
- 10 A. Not that I'm aware of, Commissioner.
- 11 Q. If they would ask to do so, is it WorldCom's
- 12 and the subsidiary's position that they would be held to
- 13 those contractual terms?
- 14 A. Those contracts I believe are -- would be
- 15 considered an asset and certainly not something that we
- 16 could -- that we could waste.
- 17 Q. So in other words, they might fall into the
- 18 jurisdiction of the bankruptcy court if they're considered
- 19 an asset?
- 20 A. Well, what I mean is that I don't think that
- 21 we could give them -- we need to defend them. We can't give
- 22 them away. We would need to enforce them.
- 23 Q. I wanted to reference something on your
- 24 website again, if I can find it here. In a section entitled
- 25 "What Happens Next?" on WorldCom's website, you list

- 1 seven -- you list several things that expected following --
- 2 expected to follow, and the last one of those things that
- 3 were listed is that WorldCom exits Chapter 11 operating a
- 4 streamlined, transparent, more efficient business based upon
- 5 the highest ethical standards. How will it be streamlined?
- 6 A. There are and continue to be discussions of
- 7 selling off some of the assets that were acquired in the
- 8 WorldCom acquisition period that perhaps no longer fit in
- 9 with the current business plans, but that does not include
- 10 things like residential long distance and residential local.
- 11 Some of -- you know, they're talking about
- 12 we've already gotten rid of the exit and the wireless resale
- 13 business, was a good example of something I believe they're
- 14 referring to there in the streamlining the company, not
- 15 major business focus areas.
- 16 Q. And I was interested in the use of the word
- 17 transparent, and I was wondering how, coming out of
- 18 Chapter 11, the business will be more transparent?
- 19 A. I think that's referring to it being
- 20 transparent to customers that, in fact, anything has
- 21 happened.
- 22 Q. And then lastly, the statement that it would
- 23 be based upon the highest ethical standards, what will
- 24 ensure that going forward?
- 25 A. Well, be assured that there's no group of

- 1 people more disturbed by the things that have transpired
- 2 than the bulk of the employees of WorldCom, especially the
- 3 long-term employees like myself.
- I think there's a, as you can see in the
- 5 papers every day, a concerted effort to identify and pursue
- 6 wrongdoers and get back on a strong ethical standard.
- 7 Q. Because Chapter 11 can enhance a company's
- 8 ability to get financing since lenders are repaid first,
- 9 that is ahead of other creditors, and a company can emerge
- 10 stronger following bankruptcy and it's still in control of
- 11 its assets, still in control of its business, do you think
- 12 all those pluses for reorganization under Chapter 11 are
- 13 likely to cause more companies to be opting for bankruptcy?
- 14 And I'm talking about more telecommunications carriers.
- 15 A. I don't think anyone undertakes Chapter 11
- 16 unless they have to, because as I said earlier, there are
- 17 lots and lots of people everywhere that suffer some sort of
- 18 harm. So no, I don't think it's undertaken frivolously, and
- 19 I don't think it's undertaken to improve your -- improve
- 20 your line.
- 21 Q. Do you know if there's anything that we as
- 22 regulators could do to protect Missouri carriers from
- 23 getting left holding significant levels of uncollectible
- 24 debt going forward?
- 25 And I'm not talking about specifically with

- 1 WorldCom or companies that have already declared bankruptcy,
- 2 but have you thought about whether there is anything that we
- 3 should be doing to protect Missouri carriers?
- 4 A. Commissioner, I'm not sure that the
- 5 telecommunications business is really any different than any
- 6 other business in that it's a business risk, I think, that
- 7 perhaps one of your customers, one or more of your customers
- 8 gets into financial trouble and owes you money.
- 9 Whether you're running a lumberyard or a long
- 10 distance company, you run the risk, a common business risk
- 11 of anyone, that one of your customers is going to be
- 12 bankrupt and not be able to pay you.
- So I'm not sure that there's anything in
- 14 particular that can be done to protect telecommunications
- 15 carriers other than anyone in general business.
- 16 Certainly MCI and WorldCom faced numerous
- 17 bankrupt customers over the years, particularly in providing
- 18 wholesale services to long distance carriers. We were
- 19 constantly confronted with bad debt and bankruptcies.
- 20 Winstar owed a phenomenal amount of money to WorldCom when
- 21 they filed Chapter 11.
- Q. Were you required to continue to do business
- 23 with them and extend credit post-petition?
- A. As far as I know, we were. They weren't
- 25 around very long. They were -- it was liquidated, sold and

- 1 liquidated relatively quickly.
- 2 Q. And I see that as a distinction between
- 3 telecommunications carriers and other general businesses in
- 4 that I believe that if you were just a, I don't know, take
- 5 an automotive business as an example, and you had supplied
- 6 product or services to another company that ended up in
- 7 bankruptcy, you would not be required to continue to offer
- 8 services or supply products to that bankrupt company while
- 9 it was reorganizing, is my understanding.
- 10 Whereas, in the telecommunications industry,
- 11 those carriers who may be owed significant levels of debt
- 12 are still required to continue to extend credit
- 13 post-petition. Is that not the case?
- 14 A. Well, except that they're getting paid, and if
- 15 they're not getting paid currently, then they can require
- 16 deposits or payment in advance.
- 17 Q. Only if you come in default on the
- 18 post-petition and it's undisputed, an undisputed default; is
- 19 that correct?
- 20 A. Well, no. If there's a material change in the
- 21 financial or liquidity of the company, too, they can go back
- 22 to the court and ask for deposits or payment in advance.
- 23 So we not only have to be current in payments,
- 24 but we also have to be maintaining sufficient liquidity and
- 25 cash position going forward or those companies like

- 1 Southwestern Bell can go back to the court and say, okay, I
- 2 want a deposit, I want payment in advance.
- 3 Q. Okay.
- A. So it's a bit more than just continuing to
- 5 extend credit, because it's dependent upon getting paid,
- 6 plus our financial condition that they have a weekly view 7 of.
- 8 Q. Now, I just want to touch briefly on something
- 9 that I'm really a little bit concerned about and I'm a
- 10 little bit confused about, and maybe you can help clarify
- 11 that. Is there anything, to your knowledge, in the
- 12 bankruptcy law that would prevent a company from
- 13 reorganizing and discharging debts where securities fraud is
- 14 involved?
- 15 A. Not that I'm aware of.
- 16 Q. So if corporate level executives were
- 17 convicted of fraud, which I think would be very arguable had
- 18 an effect upon the bottom line of the company, the company
- 19 would not be prevented from discharging debts in bankruptcy
- 20 as a result of the fraud?
- 21 A. I don't believe that there's a requirement or
- 22 a bar in the bankruptcy law.
- 23 Q. Now, there have been reports in the news media
- 24 that the company would be seeking return of certain bonuses
- 25 to former executives that would have been indicted and/or

- 1 pled guilty to fraud.
- 2 If that is the case, if that happens, would
- 3 any of the recovered money be applied to reimbursing
- 4 creditors or would it go to trying to make shareholders
- 5 whole, or do you know?
- 6 A. There have been suits filed to address the
- 7 first part of your question, to recoup some bonuses that
- 8 have been paid. I think any recovery would simply be a
- 9 general asset of the company. I'm not sure it would be
- 10 applied to any -- anything in particular other than the
- 11 overall how the assets are used to reorganize and whatever
- 12 creditors may eventually be paid, be that in money or in
- 13 equity or however that's decided.
- 14 Q. That would not be at the discretion of the
- 15 company, then, that would be in accordance with the way the
- 16 bankruptcy court treated it; is that your understanding?
- 17 A. I honestly don't know, but I don't know that
- 18 there would be -- that the money would be treated
- 19 differently than any other cash asset at that point.
- 20 Q. Okay. Thank you for answering my questions,
- 21 and I'm going to pass it along to --
- 22 A. Thank you.
- 23 Q. -- the other Commissioners.
- JUDGE THOMPSON: Thank you, Commissioner
- 25 Murray. Commissioner Gaw.

- 1 COMMISSIONER GAW: Thank you, Judge.
- 2 QUESTIONS BY COMMISSIONER GAW:
- 3 Q. Good morning, sir.
- 4 A. Good morning.
- 5 Q. If you would, just to give me some
- 6 perspective, your position is what again?
- 7 A. Law and public policy.
- 8 Q. And your official title?
- 9 A. Regional executive.
- 10 Q. All right. And who do you report to?
- 11 A. I report to a man named Jim Lewis.
- 12 Q. What's his position?
- 13 A. Senior Vice President State Law and Public
- 14 Policy.
- 15 Q. And who does he report to?
- 16 A. Mike Salsbury, the general counsel.
- 17 Q. All right. And you're an attorney?
- 18 A. Yes.
- 19 Q. If you could, could you give me any kind of an
- 20 estimate about how long this bankruptcy is likely to take?
- 21 A. The latest public statements that I've seen
- 22 are discussing emerging in March of next year, and that's
- 23 coming from the restructuring, chief restructuring officer
- 24 that's been hired.
- 25 Q. All right. And at that point in time, is

- 1 there any anticipation about the amount of unsecured debt
- 2 that might be discharged?
- 3 A. I haven't seen any numbers on that.
- Q. Can you give me an approximate amount, if you
- 5 know, of what the debt was coming in to the bankruptcy of
- 6 WorldCom and its affiliates?
- 7 A. Well, there was bond debt of approximately
- 8 \$30 billion. I don't know of other obligations.
- 9 Q. 30 how much?
- 10 A. Billion.
- 11 Q. 30 billion? And you don't know of other
- 12 obligations or you don't know that there were?
- 13 A. I don't know the total of that, Commissioner.
- 14 Q. You think there were other obligations?
- 15 A. I'm sure there were.
- 16 Q. All right. Do you know what the total
- 17 asset -- total assets were of the companies at that time,
- 18 approximately?
- 19 A. Well, one of the problems is that financials
- 20 are being restated.
- 21 Q. All right.
- 22 A. So it's difficult to -- and, of course,
- 23 goodwill is in those original asset numbers, which now needs
- 24 to be backed out by everybody.
- 25 Q. Because goodwill -- the goodwill has been

- 1 dissipating?
- 2 A. Well, it's not just us. I mean, goodwill
- 3 needs to be gotten rid of by most folks as an asset. So
- 4 it's really -- you know, it's -- until the financials get
- 5 restated, we really can't talk about what the asset number
- 6 would be.
- 7 Q. You don't believe that the figures as
- 8 initially stated in the bankruptcy filing were probably
- 9 accurate or wouldn't be accurate today in any event?
- 10 A. Well, I think things are -- you know, things
- 11 continue to change and the value of things continue to
- 12 change dramatically.
- 13 Q. Give me an idea about, if you would, the
- 14 changes that have occurred in regard to stock prices of
- 15 WorldCom over the last couple of years.
- A. Well, it's gone from \$46 to 10 cents.
- 17 Q. Is that approximately what it is today?
- 18 A. Yes.
- 19 Q. In the last -- since the filing of the
- 20 bankruptcy, what level has the stock price been? Has it
- 21 been consistently that low or has it been dropping down to
- 22 that level?
- 23 A. It's been about the same.
- Q. All right. Do you know how many --
- 25 COMMISSIONER GAW: And if I get into

- 1 information that's deemed highly confidential, Judge, I know
- 2 that I do that from time to time without realizing it. Just
- 3 let me know.
- 4 JUDGE THOMPSON: Well, Commissioner, I don't
- 5 believe there has been a Protective Order entered.
- 6 COMMISSIONER GAW: I may ask a question,
- 7 though, that may be outside of that. If I get into that, I
- 8 just want you to know it.
- 9 JUDGE THOMPSON: Yes, sir. I would instruct
- 10 counsel, then, that if the Commissioner should ask a
- 11 question that appears to require the revelation of
- 12 information that you believe should be designated highly
- 13 confidential or proprietary, that you will raise an
- 14 objection promptly.
- Thank you.
- 16 BY COMMISSIONER GAW:
- 17 Q. Sorry, Mr. Larsen. I want to know if you can
- 18 tell me the approximate number of Missouri customers that
- 19 your company has?
- 20 A. Well, I said hundreds of thousands, and we
- 21 have maintained that the customer counts are confidential
- 22 information. They've been filed with the Commission.
- 23 Q. Can you give me some sort of an idea about how
- 24 many of that, what percentage of your figures might be local
- 25 exchange as opposed to long distance?

- 1 A. No. The vast bulk of those are residential
- 2 long distance customers.
- 3 Q. So in the event, and I'm not -- we obviously
- 4 don't know what's going to happen in the future, but in the
- 5 event that WorldCom was unable to survive, we'd have a
- 6 significant number of individuals who would have to find
- 7 other long distance service in the state --
- 8 A. Correct.
- 9 Q. -- is that right?
- 10 Would you say that figure for long distance is
- 11 hundreds of thousands?
- 12 A. Yes.
- 13 Q. And do you have any opinion about how that
- 14 might impact the marketplace in regard to other carriers
- 15 being able to handle that number of customers? And I'm --
- 16 we're really -- we're not just talking about Missouri here.
- 17 I'm talking about the number of customers nationally that
- 18 might have to find other service within some window of time.
- 19 What kind of impact might that have?
- 20 A. Commissioner, I don't think there's any
- 21 shortage of long distance capacity. The danger would be in
- 22 less competitors.
- Q. All right. I want to go there in just a
- 24 minute, Mr. Larsen. I want to focus for a moment on
- 25 WorldCom itself. We are in a position here where some of

- 1 your folks upstream, leaders of the corporation, have been
- 2 in the news quite a bit lately, as you know. I'm sure it's
- 3 not something that you appreciate.
- 4 How much of what we're dealing with with
- 5 WorldCom is due to the actions of WorldCom's leadership over
- 6 the course of the last few years, if you can answer that
- 7 question without causing your own security to be at risk?
- 8 A. Well, I don't think it's disputed,
- 9 Commissioner, that the admission that numbers had to be
- 10 restated precipitated the Chapter 11 filing. So I think
- 11 there's certainly a direct connection there.
- 12 Q. Can you help develop that a little bit? When
- 13 we're talking about how we arrived at where we are with
- 14 WorldCom being in bankruptcy, and there are -- I suspect
- 15 there are other elements to this, and I want to get into
- 16 them in a minute, but when we're dealing with this
- 17 particular issue, the general -- the general issue in regard
- 18 to the accounting questions that are currently being
- 19 scrutinized by many, can you explain what was going on with
- 20 that in laymen's terms?
- 21 A. Well, after -- after Bernie Ebers left and
- 22 there was new management installed, progress was being made
- 23 on refinancing the bond debt. When the disclosures were
- 24 made by the company about the need to restate the numbers,
- 25 those negotiations, of course, fell apart, and that

- 1 precipitated the necessity to file.
- 2 Q. So you were in the middle of negotiations to
- 3 restructure some debt, refinance?
- 4 A. Exactly.
- 5 Q. And at that point in time when --
- 6 A. Right. Additional letters of credit were
- 7 being negotiated --
- 8 Q. Negotiated, right.
- 9 A. -- to replace others that were expiring, and
- 10 there was progress being made on that.
- 11 Q. All right.
- 12 A. Which stopped with the -- with the accounting
- 13 revelations.
- 14 Q. And the accounting revelations were in a
- 15 nutshell what?
- 16 A. Capitalizing expenses.
- 17 Q. And that means that rather than -- that
- 18 expenses that normally would have been shown over a period
- 19 of years -- excuse me, not expenses, but accounting methods
- 20 of deduction would be shown over a period of years instead
- 21 of being expensed out in one year, is that accurate, or is
- 22 it the other way around?
- 23 A. Yes, that's what the -- I mean, expenses or
- 24 outlays that should have been expensed in the current year
- 25 were spread out over several years, and that's what the

- 1 restatements will be doing.
- 2 Q. And when that -- when that was occurring, then
- 3 the books looked a whole lot healthier --
- 4 A. Yes.
- 5 Q. -- than they really were under accounting
- 6 standards that were supposed to be followed?
- 7 A. Correct.
- 8 Q. Of course, and when that came out, I'm sure it
- 9 probably didn't help stock prices either?
- 10 A. Not at all.
- 11 Q. What's the impact of falling stock prices to a
- 12 corporation when they fall significantly?
- 13 A. Well, certainly the capital structure becomes
- 14 weaker and weaker, which, you know, one can argue that it
- 15 shouldn't make any difference what the stock price is, but,
- 16 of course, in the business world it makes a lot of
- 17 difference what the stock price is.
- 18 Q. Can you explain that?
- 19 A. Well, I think as far as the availability of
- 20 capital, attracting additional capital, it's very difficult
- 21 when the stock is trading at very low prices.
- 22 Q. It's very difficult to get -- to get
- 23 additional loans from outside entities, I assume?
- 24 A. Yes.
- 25 Q. Your debt to capital ratio starts moving?

- 1 A. Yeah. I mean, the value of the equity is
- 2 important. Those ratios are important, most important to
- 3 investors and to lenders.
- 4 Q. And all of that -- all of that gets at some
- 5 point in time into a spiral, doesn't it?
- 6 A. It can.
- 7 Q. One impacts the other negatively, and that
- 8 impacts the first negatively, and you go round and round and
- 9 down; is that correct?
- 10 A. That certainly can happen.
- 11 Q. How much money is associated with payments of
- 12 bonuses and payments or loans to corporate executives over
- 13 the last few years, do you know?
- 14 A. Well, I think there's the \$400 million loan to
- 15 Bernie Ebers. I think that's the only thing that I'm aware
- 16 of of any significance.
- 17 Q. Do you know what salary he was drawing while
- 18 he was with the company?
- 19 A. I think the salary was about a million dollars
- 20 a year.
- Q. Was he drawing bonuses in addition to that?
- 22 A. Certainly in most years.
- 23 Q. Do you know what they averaged or range of
- 24 them would be?
- 25 A. We can -- I mean, that's all public

- 1 information, but I don't honestly recall.
- 2 Q. That's all right. If you have that
- 3 information --
- 4 A. They're all in the annual reports. We can get
- 5 that to you.
- 6 Q. We may have that here. I don't know. But if
- 7 not, if we could have that, I'd like to have that. Not just
- 8 him, other high-level corporate executives.
- 9 Let me ask you on a different vein here for a
- 10 little bit. WorldCom isn't the only company,
- 11 telecommunications company that's in bankruptcy or has been
- 12 in bankruptcy over the last year to year and a half; is that
- 13 correct?
- 14 A. Yes.
- 15 Q. I think we just saw a telecommunications
- 16 company in the press that had emerged from a short duration
- 17 in bankruptcy court that had discharged several million
- 18 dollars of debt in restructuring. I think it was maybe
- 19 Birch. Is that your understanding? Do you know?
- 20 A. That may be what you're referring to.
- 21 Q. You're not familiar with that?
- 22 A. I've seen something about it, but not -- I
- 23 couldn't discuss any details.
- 24 Q. That's all right. But there are some other --
- 25 would you say that -- do you have any idea whether there are

- 1 significant numbers of telecommunications companies that
- 2 have gone through the bankruptcy process over the last few
- 3 years?
- 4 A. I think there are -- there are certainly a
- 5 number of them. I don't know whether -- what that ratio
- 6 might be to the total.
- 7 Q. Would you say, if you know, whether or not the
- 8 number of telecommunications companies that are going
- 9 bankrupt in any way in regard to those that are in existence
- 10 in any way is different than other industries?
- 11 A. I'm not sure that it is, Commissioner. I
- 12 think bankruptcies in general are very high at the moment
- 13 with the economy in the state that it's at.
- 14 Q. So do you think that the 1996 Act,
- 15 Telecommunications Act is working?
- 16 A. I think it is beginning to work. I think
- 17 we're finally beginning to see the emergence of at least a
- 18 noticeable amount and availability of competition for local
- 19 service. I think our Neighborhood product is the first one
- 20 to be virtually nationwide and be the subject of nationwide
- 21 mass marketing.
- Q. What is that product, by the way?
- 23 A. That's local service and long distance
- 24 unlimited for a set price.
- 25 Q. Okay. And from a -- from the standpoint of

- 1 potential changes in the '96 Act in regard to ability of
- 2 competitive carriers to acquire unbundled network elements,
- 3 are you aware of any changes on the horizon that might have
- 4 an impact on the ability of telecommunications carriers to
- 5 compete for local service?
- 6 A. Well, there's certainly a number of things
- 7 under discussion, particularly at the FCC right now; in
- 8 particular, potential limiting of the number of UNEs; in
- 9 particular, possible limitation of the unbundled switching,
- 10 which would, you know, were that to go away, would cause
- 11 some serious harm to those that are trying to provide
- 12 competitive local service.
- 13 Q. Explain that to me, if you would.
- 14 A. Well, the only thing that has truly worked on
- 15 any significant size is the use of the so-called UNE
- 16 platform to provide competitive local service.
- 17 Q. Do you want to explain what a UNE platform is?
- 18 A. Yeah. It's a term that -- I'm not exactly
- 19 sure where it came from, but in any event, it's buying all
- 20 of the UNEs that are necessary to provide a competitive
- 21 local service, and one of those is unbundled switching.
- 22 Q. All right. And when you say buying them,
- 23 you're buying them from who?
- A. Buying them from the incumbent local exchange
- 25 carrier.

- 1 Q. Okay. I'm sorry to interrupt. Go ahead.
- 2 A. And one of the -- one of those UNEs that's
- 3 necessary to provide local service via the platform is
- 4 unbundled switching, and were that to go away, it would be
- 5 extremely difficult for anybody to continue to be providing
- 6 competitive local service in any significant numbers.
- 7 Q. And why is that?
- 8 A. Simply because you'd have to either put in
- 9 your own switches or try and buy switching from someone
- 10 else.
- 11 Q. All right. And that would be, what, was that
- 12 cost prohibitive or something, is that what you're saying?
- 13 A. It would be difficult to do physically and it
- 14 would be difficult -- it would be prohibitive to put enough
- 15 switches in enough locations to continue to be providing the
- 16 almost ubiquitous type of service that can be provided with
- 17 the so-called platform.
- 18 Q. So would that have a major impact if that
- 19 change were to occur on WorldCom?
- 20 A. It would certainly have a major impact on our
- 21 ability to continue to provide the nationwide local service,
- 22 residential local service that we're doing now.
- 23 Q. And I assume that by deduction that would mean
- 24 Missouri as well?
- 25 A. Yes. What I mean, Commissioner, is simply

- 1 that the service that's being provided in Missouri is the
- 2 same type of arrangement as in the other 31 states.
- 3 Q. And that's -- thank you for that
- 4 clarification. That's what I was assuming.
- 5 These relationships that WorldCom has with
- 6 carriers in Missouri where you have to make payments to
- 7 carriers, I heard you say earlier that on post-filing
- 8 matters, that WorldCom is current on those payments?
- 9 A. Yes, to the best of my knowledge, we are.
- 10 Q. All right. There's been some discussion in
- 11 some nationally and state to state about requiring certain
- 12 companies that have a Moody's rating of less than a certain
- 13 amount to file or to post some money ahead of time for those
- 14 services. What kind of impact would that have on WorldCom
- 15 or others that might be in a similar situation?
- 16 A. Well, first of all, I don't think there's any
- 17 need for that, in particular our case, where we are paying
- $18\ \text{current}$ at present and the carriers have access to our cash
- 19 position. There shouldn't be any concern, and if they -- if
- 20 that were to deteriorate, they can go back and try and
- 21 change those arrangements.
- The biggest problem, I think, and it wouldn't
- 23 only impact WorldCom but the whole competitive industry, is
- 24 that you're talking about really making a massive shift of
- 25 capital from the competitors to the incumbent local exchange

- 1 carriers. And if you take everyone's capital away and give
- 2 it to the local carriers as deposits, then you're
- 3 significantly harming the ability of those competitive
- 4 carriers to carry on their business and to compete.
- 5 Q. I hate to keep belaboring this issue,
- 6 Mr. Larsen, but in your opinion, would WorldCom be in
- 7 bankruptcy today if it were not for the misrepresentation of
- 8 assets by some of the corporate leadership?
- 9 A. I think that's a fair assessment, yes.
- 10 Q. That they would not be?
- 11 A. Correct.
- 12 COMMISSIONER GAW: I think that's all I have.
- 13 Thank you, Mr. Larsen.
- 14 JUDGE THOMPSON: Thank you, Commissioner Gaw.
- 15 Commissioner Forbis?
- 16 QUESTIONS BY COMMISSIONER FORBIS:
- 17 Q. Mr. Larsen, good morning.
- 18 A. Good morning.
- 19 Q. How are you doing?
- 20 A. Good, I think.
- 21 Q. I won't be too bad. There maybe follow-up,
- 22 though, from somebody else. Just a couple of quick
- 23 questions, mostly follow-up to what I think you've already
- 24 talked about.
- Do you have any sense, I mean, are you seeing

- 1 a bleedoff of local Missouri customers given the press that
- 2 your company is experiencing?
- 3 A. Fortunately, we have not --
- 4 Q. Nothing significant?
- 5 A. -- experienced any significant customer
- 6 losses.
- 7 Q. Residential or business?
- 8 A. Correct.
- 9 Q. I was curious. You probably have like a
- 10 calling center or something where if folks have a question
- 11 they can call and find out what's happening with the company
- 12 and there's a message. Is there a script for that? I mean,
- 13 could we get a copy, if it's possible, of the kind of
- 14 information that the calling center shares with customers
- 15 who might inquire about what's happening with WorldCom?
- 16 A. Certainly.
- 17 Q. That would be helpful. I think that might
- 18 give us some sense of where the company's -- you mentioned a
- 19 notice that's going to be in the bills, but -- and there's
- 20 probably a number you can call on there or whatever, right?
- 21 A. Yeah. We can -- customer service answers
- 22 questions like that.
- 23 Q. That would be handy. I would appreciate that.
- 24 Thank you.
- 25 You also mentioned that, of course, the

- 1 company is trying to, I guess, divest itself of certain
- 2 assets and trying to generate some capital. Are you -- I
- 3 know in other bankruptcy questions like this there's often
- 4 concerns that you're selling off revenue producers in the
- 5 short run that will hurt the company in the long run. Are
- 6 you afraid that could be happening here?
- 7 A. The only thing that's happened so far, as I
- 8 mentioned, was the wireless resale, and that certainly was
- 9 not generating positive cash flows.
- 10 Q. So that's all that's out there right now that
- 11 you're aware of. Okay. Might be a good thing.
- 12 The only other notion, to kind of follow up
- 13 with something that Commissioner Murray asked about
- 14 assurances that these sorts of situations that we've been
- 15 talking about with the upper corporate levels wouldn't
- 16 happen again. I'm assuming that the company has now put in
- 17 different auditing practices, there are safeguards, there
- 18 are new policies that will better protect against loans and
- 19 that sort of activity?
- 20 A. Well, there are new auditors, there is new
- 21 management, there are new board members, and there's a lot
- 22 of outside scrutiny.
- 23 Q. And also I assume a lot of things have been
- 24 codified. There's a whole new set of -- there's a new book
- 25 on the shelf somewhere that people follow or --

- 1 A. I'm not sure that the books weren't there.
- 2 Q. They were there before. Okay. Just maybe
- 3 they weren't paying good attention to those. So the new
- 4 guys are going to watch to make sure the old books and the
- 5 old rules are applied differently.
- 6 A. Well, I don't think there's much of the old
- 7 accounting department left.
- 8 COMMISSIONER FORBIS: I think that's all I
- 9 wanted to ask you. Thank you.
- MR. LARSEN: Thanks.
- 11 JUDGE THOMPSON: Thank you, Commissioner
- 12 Forbis. Other questions from the Bench?
- 13 (No response.)
- JUDGE THOMPSON: Thank you, Mr. Larsen.
- MR. LARSEN: Thank you.
- JUDGE THOMPSON: You may step down.
- 17 Mr. Lane, you indicated you had some remarks.
- 18 MR. LANE: Thank you, your Honor. I'll be
- 19 fairly brief.
- 20 WorldCom has focused on its operations and its
- 21 customers, and that's understandable, but I'd like to give a
- 22 little broader view about the impact of bankruptcy filings
- 23 in general on telecommunications carriers in Missouri. The
- 24 comments that I'd offer, I have three, but they're not
- 25 WorldCom specific. They're more related to the totality of

- 1 the industry.
- 2 The first is that we believe that the
- 3 Commission should approve tariffs and interconnection
- 4 agreements that call for higher deposit levels and greater
- 5 assurances of payments. SBC as a company has over
- 6 \$500 million at risk from telecommunications carriers that
- 7 have filed bankruptcy, and that type of exposure simply
- 8 can't be repeated.
- 9 Interexchange carrier tariffs for the payment
- 10 of access charges should contain provisions assuring
- 11 payment, including increased deposits when a company is
- 12 experiencing financial difficulty. I think the Spectra
- 13 tariff that this Commission is considering in TT-2003-43,
- 14 which is scheduled for hearing in November, is the first
- 15 opportunity for the Commission to consider that.
- Other ILECs will file tariffs and will ask for
- 17 provisions in interexchange agreements for local service
- 18 that do a better job of guaranteeing payment from carriers
- 19 that are utilizing our services, and we would ask the
- 20 Commission to consider those matters carefully to avoid the
- 21 kind of situation that we've experienced today.
- 22 Second is that we believe that the Commission
- 23 should recognize the risk of nonpayment from carriers in
- 24 determining rates for unbundled network elements. I think
- 25 it's beyond dispute that the cost of capital of a company,

- 1 of an ILEC, is clearly impacted by the risk of nonpayment,
- 2 that that risk has not been appropriately assessed in
- 3 setting cost of capital when determining the appropriate
- 4 rates for UNEs. Nor has the level of uncollectibles been
- 5 appropriately recognized in setting rates for unbundled
- 6 network elements.
- 7 I think the Commission should do what it needs
- 8 to do to ensure that ILECs that provide unbundled network
- 9 elements have rates that are appropriately set and ensure
- 10 that they're paid when carriers use those unbundled network
- 11 elements and services.
- 12 The third is more of a general comment that
- 13 the Commission should refrain from taking actions that are
- 14 designed to protect carriers that are in bankruptcy or that
- 15 are in financial difficulties. I'll say it may be natural
- 16 to let the financial considerations of these carriers impact
- 17 your decisions, but that you should not.
- 18 Taking a look and trying to take actions that
- 19 benefit carriers that are in bankruptcy or are having
- 20 financial difficulties could ultimately have deleterious
- 21 effects on the industry in general and on Missouri providers
- 22 of service in particular.
- 23 I think most industry analysts have recognized
- 24 that the telecommunications industry has significant
- 25 problems today that need to be worked through, and in my

- 1 view the problems are exacerbated by bankruptcy filings, and
- 2 I think you may have seen different telecommunications
- 3 analysts that have focused on that.
- 4 Part of the concern is that there's an
- 5 enhanced ability to compete coming out of bankruptcy as
- 6 unsecured debts are written off and secured debts are
- 7 significantly reduced. These carriers have an ability to
- 8 price lower than a normal company would because they don't
- 9 have the level of debt that they need to cover and they
- 10 don't have to ensure payment of some of the expenses that
- 11 were incurred pre-petition.
- 12 While this may enable them to lower prices in
- 13 the short run and while that may be good for consumers in
- 14 the short run, I think the Commission needs to look at what
- 15 the long-range impact of that is.
- The long-range impact is potentially if you
- 17 take actions that are designed to benefit carriers that are
- 18 in financial difficulties at the expense of the carriers
- 19 that are providing services to them, that you will create
- 20 disincentives to invest in the telecommunications
- 21 infrastructure in Missouri.
- I think it's critical that you realize and
- 23 recognize that we need to have a vibrant telecommunications
- 24 infrastructure and that, at least as of today, it's the
- 25 ILECs that are providing that ubiquitous level of service to

- 1 all customers and that we need to take actions that ensure
- 2 that they have the appropriate incentives to invest.
- 3 Actions that you take through approving tariff rates and
- 4 unbundled network element charges are critical to making
- 5 sure that the incentive is proper.
- 6 That's all I have. Thank you.
- JUDGE THOMPSON: Thank you, Mr. Lane.
- 8 COMMISSIONER GAW: I have some questions.
- 9 JUDGE THOMPSON: Questions from the Bench.
- 10 Commissioner Murray?
- 11 COMMISSIONER MURRAY: I don't have any
- 12 questions. Thank you.
- 13 JUDGE THOMPSON: Commissioner Gaw?
- 14 COMMISSIONER GAW: Thank you.
- Mr. Lane, just a few things. When you were
- 16 talking about the issue of the amount at risk, did I hear
- 17 you say any kind of a number about how much you're talking
- 18 about?
- 19 MR. LANE: Something in excess of 500 million
- 20 in pre-petition debts for carriers that have gone through or
- 21 are presently in bankruptcy proceedings in the last -- since
- 22 the beginning of 2000. I'm talking that's SBC-wide,
- 23 Commissioner, not Missouri.
- 24 COMMISSIONER GAW: Are those debts that have
- 25 been discharged in bankruptcy against Southwestern -- that

- 1 were owed to Southwestern Bell or are those things that --
- 2 are some of that number bankruptcies that have been filed
- 3 but not completed?
- 4 MR. LANE: Yes, it's a combination of both.
- 5 COMMISSIONER GAW: Do you have the figure
- 6 about how much has actually been discharged by chance?
- 7 MR. LANE: I do not. Most of it is obviously
- 8 still out there. I think we disclosed that, with regard to
- 9 the WorldCom companies, I think we said something in excess
- 10 of \$300 million is the pre-petition amount that is at issue.
- 11 And so obviously the majority of that, since it's -- since
- 12 my figure's 500 million, the majority of that is still open
- 13 and to be determined as to whether we'll see any recovery
- 14 and, if so, how much.
- 15 COMMISSIONER GAW: And I know that would be
- 16 guesswork to try to figure that part out.
- 17 What I'm interested, though, is whether
- 18 there -- if you can get the figure for us on what you --
- 19 what has been up to this point in time discharged in a
- 20 bankruptcy proceeding that has been completed. I guess do
- 21 you know that -- did Birch owe Southwestern Bell money at
- 22 the filing of their bankruptcy?
- MR. LANE: Yes.
- 24 COMMISSIONER GAW: Do you know what that
- 25 figure was, if it's disclosable?

- 1 MR. LANE: I do know it. I don't know whether
- 2 it's disclosable or not.
- 3 COMMISSIONER GAW: Well, don't go there if you
- 4 don't know, but --
- 5 MR. LANE: And I will say, I can try to get
- 6 information that would satisfy your interest. I can tell
- 7 you that I don't know how readily available it is to start
- 8 with. There's a number of factors that come into it.
- 9 When a company goes into bankruptcy, you wind
- 10 up engaging in negotiations with them to settle pre-petition
- 11 debt as well as any claims they may have against you, and
- 12 you often work out an agreement.
- 13 COMMISSIONER GAW: So some of it could be net?
- 14 MR. LANE: Yeah. I don't know that I could
- 15 give you a number. I will look and find out if there is a
- 16 number to give, and if there is, I will. I just don't know
- 17 if it's --
- 18 COMMISSIONER GAW: That would be fine.
- 19 MR. LANE: I don't know if it's --
- 20 COMMISSIONER GAW: I don't want you to go
- 21 through a lot of effort to get that. If it's something
- 22 that's available and you can share it with us, that would be
- 23 helpful.
- MR. LANE: Okay.
- 25 COMMISSIONER GAW: And I guess the next

- 1 question I have about that is, when you -- when you're
- 2 giving that figure somewhere over 500 million, is that --
- 3 that figure is a gross figure when you say some of it
- 4 might -- there may be claims back and forth between
- 5 companies?
- 6 MR. LANE: That's the pre-petition claim that
- 7 we would make.
- 8 COMMISSIONER GAW: By Bell against those
- 9 companies --
- MR. LANE: Yes.
- 11 COMMISSIONER GAW: -- that have filed?
- MR. LANE: Yes.
- 13 COMMISSIONER GAW: Okay.
- 14 MR. LANE: It is not an indication that we
- 15 have lost that amount of money. I want to make that clear.
- 16 COMMISSIONER GAW: That's fine, but that --
- 17 but that's helpful.
- 18 Some -- there is some amount of that money,
- 19 though, at some point in time that you assume you will lose?
- MR. LANE: Yes, unfortunately.
- 21 COMMISSIONER GAW: That you believe you're
- 22 owed?
- MR. LANE: Sure.
- 24 COMMISSIONER GAW: And the chances are not
- 25 real great that there are claims by those companies against

- 1 Bell that would exceed that amount, so that we're really
- 2 talking about a loss here when you get finished by Bell?
- 3 MR. LANE: Absolutely.
- 4 COMMISSIONER GAW: Can you tell me, of those
- 5 amounts that are claimed, what part of that has to do with
- 6 access with the UNEs? Do you have a breakdown on any of
- 7 that? Is there something that makes up the bulk of it
- 8 that's identifiable?
- 9 MR. LANE: I don't have a breakdown. I can
- 10 give you my estimation of what I think it is.
- 11 COMMISSIONER GAW: That's fine.
- 12 MR. LANE: I would say that certainly a large
- 13 portion of it is access charges for interexchange carriers.
- 14 COMMISSIONER GAW: Yeah. So Bell --
- 15 MR. LANE: And a significant amount for local.
- 16 I'm just saying, if I had to guess, my guess is that we'd
- 17 see something over -- and it really is a guess, but probably
- $18\ \mathrm{a}\ \mathrm{little}\ \mathrm{bit}\ \mathrm{more}\ \mathrm{on}\ \mathrm{the}\ \mathrm{interexchange}\ \mathrm{side}\ \mathrm{than}\ \mathrm{on}\ \mathrm{the}$
- 19 local side.
- 20 COMMISSIONER GAW: I'm just trying to get a
- 21 picture of what we're dealing with.
- MR. LANE: I understand.
- 23 COMMISSIONER GAW: So there are other
- 24 telecommunications companies out there that would be in the
- 25 same boat, probably not because of their size in the same --

- 1 dealing with the same numbers, but that would be also owed
- 2 money in the same way that Bell is owed money? Talking
- 3 about local ILECs, rural ILECs, others that might be out
- 4 there in the same position.
- 5 MR. LANE: Yes. Certainly on the access side
- 6 I would say that any company that's operating in Missouri
- 7 such as WorldCom would have a duty to pay access charges
- 8 probably to every ILEC in the state for terminating access,
- 9 if not originating access.
- 10 The amount that's owed or the companies that
- 11 are owed for providing interconnection for local services
- 12 would be a more limited group. Most of the small companies
- 13 in Missouri do not have CLECs operating in their
- 14 territories. It's more limited to Southwestern Bell and to
- 15 a smaller degree the old GTE, Verizon, now CenturyTel, the
- 16 Spectra group, and possibly Sprint as well.
- 17 COMMISSIONER GAW: Okay. When we're dealing
- 18 with access charge, of course, they would be impacted to
- 19 some percentage level fairly significant, could be impacted
- 20 significantly?
- 21 MR. LANE: I believe that WorldCom, for
- 22 example, operates on an originating basis in CenturyTel now,
- 23 Spectra, Sprint, Southwestern Bell territory and probably
- 24 many others, but I don't --
- 25 COMMISSIONER GAW: I can't recall either,

- 1 so --
- 2 MR. LANE: But certainly on a terminating
- 3 basis they terminate calls to all of the companies.
- 4 COMMISSIONER GAW: Yes. Do you think that if
- 5 WorldCom -- I'm using WorldCom as an example mainly because
- 6 they're here, and that may be unfortunate, but also because
- 7 of their size.
- 8 If WorldCom were to be unable to continue
- 9 business at some point in the future, what does that -- does
- 10 that have any impact to Bell? Pushing aside the financial
- 11 side of it, does it have an impact on your -- your
- 12 facilities or anything like that? Is there any real problem
- 13 that comes along, expense that comes along with that,
- 14 difficulty to consumers, anything of that sort?
- MR. LANE: Well, clearly there would be
- 16 difficulties from a consumer perspective until they switched
- 17 over their -- either their local service or their long
- 18 distance service.
- 19 On the long distance side, it's relatively
- 20 easy to change a customer's PIC, its primary interexchange
- 21 carrier. It's a change that you make to the software in the
- 22 switch to recognize who the long distance provider is. We
- 23 do that routinely, I believe within a day normally, maybe
- 24 even less than that.
- 25 But if we're talking about changing thousands

- 1 and thousands of customers, then that would potentially pose
- 2 some difficulty in working through that. If they have
- 3 hundreds of thousands of customers and if they all want to
- 4 change it on day one, I would anticipate that there would be
- 5 some problems working all of those in a normal time frame.
- But I don't anticipate overall that there
- 7 would be a problem in getting those changes worked in a
- 8 reasonable period if time if that were to occur.
- 9 On the local side, it's a little more
- 10 difficult. It's --
- 11 COMMISSIONER GAW: Yeah. Go ahead.
- MR. LANE: Well, the Commission has a
- 13 snap-back rule that I believe Mr. Larsen accurately stated
- 14 applies when a company is engaging in the resale of the
- 15 ILEC's service, and WorldCom does not utilize resale. They
- 16 utilize for their residential customers, as they say,
- 17 unbundled network element platform, which is a different way
- 18 of doing business and the snap-back rule doesn't apply to
- 19 that.
- 20 Those customers would have to pick a local
- 21 carrier, and we would need to -- to the extent we're
- 22 involved in the process, we would need to work that with the
- 23 customer and with the carrier that they chose to get that
- 24 taken care of.
- 25 Again, you'd have a problem if they do it all

- 1 on the same day.
- 2 COMMISSIONER GAW: Help me out here on this --
- 3 on this issue on dealing with unbundled network elements.
- 4 If the -- if, for instance, a major company that utilized
- 5 the UNE platform were to cease operations, what happens with
- 6 that equipment? What goes on with it? Do you understand
- 7 what I'm saying?
- 8 MR. LANE: I'm not sure I do. Are you asking
- 9 is it stranded?
- 10 COMMISSIONER GAW: The network elements
- 11 themselves that are being utilized, what happens with that?
- 12 Is it just -- does it continue to sit in the same offices?
- 13 Where's the -- where does the ownership go? I mean, I'm
- 14 just --
- 15 MR. LANE: Unbundled network elements, those
- 16 are piece parts of Southwestern Bell's network. If they're
- 17 not used by a particular company or if they cease using
- 18 them, the elements themselves continue to exist.
- 19 COMMISSIONER GAW: They're owned by -- they're
- 20 owned by Bell, right?
- MR. LANE: We own them.
- 22 COMMISSIONER GAW: They're leasing them?
- MR. LAW: That's right.
- 24 COMMISSIONER GAW: Now they're not being
- 25 utilized, but I guess do they then act as additional

- 1 capacity to deal with the customers that were using them
- 2 only with WorldCom?
- 3 MR. LANE: They would be available, yes. I'm
- 4 not sure if I'm following you, but --
- 5 COMMISSIONER GAW: Well, I'm asking --
- 6 MR. LANE: We can break it down into the loop
- 7 and the switch, if we look at it that way, which is -- those
- 8 are the two main elements of the unbundled network element
- 9 platform. The loop is out there, and it would be available
- 10 to either Southwestern Bell if the customer chose us --
- 11 COMMISSIONER GAW: Right.
- 12 MR. LANE: -- or if the CLEC, if they chose a
- 13 CLEC to take the place of a WorldCom, for example, it would
- 14 be available to the CLEC to use to provide service.
- 15 COMMISSIONER GAW: What I'm going to, I'm
- 16 trying to understand whether or not from an efficiency
- 17 standpoint, if they were just to revert back to Bell, if
- 18 they would go to Bell, do you just keep them on the same --
- 19 just keep them on the same part of the loop, keep them in
- 20 the same -- or is there an efficiency to bring them back
- 21 into some other pieces of equipment that you're utilizing?
- 22 I'm talking just from a physical standpoint. It's probably
- 23 a question that's easy, but I --
- 24 MR. LANE: I would say from any individual
- 25 customer that if they chose to come back from a WorldCom

- 1 utilizing the unbundled network element platform and they
- 2 wanted to be served by Southwestern Bell, we would probably
- 3 utilize, in general, the equipment that's in place to do
- 4 that.
- Now, we have a problem sometimes that we've
- 6 asked the Commission to address in prior arbitrations where
- 7 carriers would not release the unbundled network elements to
- 8 us to serve a customer, and that can create a significant
- 9 problem if they continue to maintain -- they say, well, I've
- 10 paid for these through the end of the month. I may want to
- 11 pay for them next month. I may want to get another customer
- 12 on board to use this, so I'm not going to release that.
- 13 If those elements aren't released, then
- 14 whether the customer has chosen us or another CLEC, then
- 15 there may not be facilities available to provide service to
- 16 those customers in that case.
- 17 COMMISSIONER GAW: Is it possible that a
- 18 company on -- if this were -- if for some reason the
- 19 bankruptcy were converted to a 7 and the assets of the
- 20 company then would be liquidated, would those assets then
- 21 just revert back to Bell or would they be subject to
- 22 potential purchase by someone else?
- 23 MR. LANE: Our unbundled network elements are
- 24 not assets of the CLEC utilizing them. They are our assets.
- COMMISSIONER GAW: But the lease is, right? I

- 1 mean, I guess what I'm asking is whether or not whatever
- 2 they were doing with those assets -- and you may have just
- 3 answered the question, but I want to make sure that's what
- 4 would happen.
- 5 If there's a liquidation, they would
- 6 automatically go back to Bell. There would not be a
- 7 question about whether other carriers might be able to
- 8 somehow acquire them?
- 9 MR. LANE: I don't believe so, Commissioner.
- 10 COMMISSIONER GAW: But if they purchased the
- 11 customer base in that proceeding, then what would happen?
- 12 MR. LANE: If the customer base were
- 13 purchased, then the new carrier would presumably have its
- 14 own plan for how it wanted to serve them. If it wanted to
- 15 serve them in the exact same way that the prior carrier had
- 16 been serving them, then those arrangements could be made.
- 17 COMMISSIONER GAW: So under those
- 18 circumstances they would continue to have access to the same
- 19 UNE platform, if that's how they chose to do it?
- 20 MR. LANE: If that's how the first carrier was
- 21 doing it and that's how the second carrier chose to do it,
- 22 yes.
- 23 COMMISSIONER GAW: Sorry I --
- MR. LANE: I mean, I think you're asking is
- 25 there a potential for difficulties from a customer

- 1 perspective. I mean, I gather that's why you're asking.
- 2 The answer is --
- 3 COMMISSIONER GAW: And from Bell's
- 4 perspective.
- 5 MR. LANE: Yes, there can be, but if it's
- 6 handled properly, there may not -- it may not.
- 7 COMMISSIONER GAW: Okay. Again, I apologize
- 8 for dwelling on that. I just want to gather an
- 9 understanding.
- 10 That's all I have, too. Thank you.
- 11 JUDGE THOMPSON: Thank you, Commissioner Gaw.
- 12 Commissioner Forbis?
- 13 COMMISSIONER FORBIS: I don't have any
- 14 questions.
- 15 JUDGE THOMPSON: Other questions from the
- 16 Bench?
- 17 You may step down, Mr. Lane. Thank you.
- 18 Any remarks from Public Counsel, Mr. Dandino?
- MR. DANDINO: No, your Honor. Thank you.
- JUDGE THOMPSON: Staff?
- MR. ANDERSON: No, your Honor.
- JUDGE THOMPSON: Mr. Lumley?
- MR. LUMLEY: I don't believe we have anything
- 24 further this morning, your Honor.
- JUDGE THOMPSON: Thank you. Anything further

1	from any parties?
2	(No response.)
3	JUDGE THOMPSON: Hearing nothing further, th
4	on-the-record presentation then will be adjourned at this
5	time. Thank you very much.
6	WHEREUPON, the presentation was concluded.
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