1	STATE OF MISSOURI						
2	PUBLIC SERVICE COMMISSION						
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6	TRANSCRIPT OF PROCEEDINGS						
7	Hearing						
8	October 21, 2003 Jefferson City, Missouri						
9	Volume 6						
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12	In the Matter of the Application by ) Aquila, Inc. for Authority to Assign,) Case No. EF-2003-0465 Transfer, Mortgage or Encumber Its ) Franchise, Works or System )						
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17	RONALD D. PRIDGIN, Presiding, REGULATORY LAW JUDGE.						
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19	CONNIE MURRAY, STEVE GAW,						
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21	COMMISSIONERS.						
22	REPORTED BY:						
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Service Commission.

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- JUDGE PRIDGIN: On the record, please.
- 3 Good morning. We are resuming the Aquila
- 4 hearing, Case No. EF-2003-0465. Again, I'm Ron Pridgin, the
- 5 Regulatory Law Judge assigned by the Commission to preside
- 6 over this hearing. We're resuming on Tuesday, October 21st,
- 7 2003. The time is about 8:35 in the morning.
- 8 And we're picking back up with Office of the
- 9 Public Counsel's office cross-examination of Mr. Rick
- 10 Dobson. Mr. Micheel, are you ready to proceed?
- MR. MICHEEL: I am, your Honor.
- 12 JUDGE PRIDGIN: All right. Whenever you're
- 13 ready, sir.
- 14 RICK DOBSON testified as follows:
- 15 CROSS-EXAMINATION (RESUMED) BY MR. MICHEEL:
- 16 Q. Mr. Dobson, when we left last night we were
- 17 talking about the concept of fairness. Do you recall that,
- 18 sir?
- 19 A. I do.
- 20 Q. And is it your position that the Missouri
- 21 Public Service Commission owes some duty of fairness to
- 22 ratepayers in Iowa, Minnesota, Kansas, Nebraska and
- 23 Michigan?
- 24 MR. BOUDREAU: I object. It calls for a legal
- 25 conclusion.

- 1 JUDGE PRIDGIN: Could you ask the question
- 2 again, please.
- 3 MR. MICHEEL: Sure.
- 4 BY MR. MICHEEL:
- 5 Q. Is it your view that the Missouri Public
- 6 Service Commission owes some sort of duty of fairness to the
- 7 ratepayers in Minnesota, Iowa, Michigan, Nebraska and Kansas
- 8 and Colorado?
- 9 MR. BOUDREAU: Same objection; calls for a
- 10 legal conclusion.
- 11 JUDGE PRIDGIN: I'll overrule.
- 12 THE WITNESS: I believe it's fair from a
- 13 collateral standpoint, in that all of the states have their
- 14 different peaks, Missouri's probably being more in the
- 15 summertime than the winter. That's what I believe.
- 16 BY MR. MICHEEL:
- 17 Q. Do you believe that the Missouri Public
- 18 Service Commission should be concerned about the ratepayers
- 19 in any other state but Missouri?
- 20 A. That the Missouri ratepayers should be
- 21 concerned about the other ratepayers?
- 22 Q. No. The Missouri Commission should be
- 23 concerned about ratepayers in any other state but Missouri?
- 24 A. I don't know from a legal aspect if they
- 25 should or shouldn't.

- 1 Q. I'm not asking you from a legal aspect,
- 2 Mr. Dobson.
- 3 A. I don't know from a fiduciary duty standpoint
- 4 if they should or shouldn't. I guess I don't know the
- 5 answer to that question.
- 6 Q. That's a perfectly acceptable answer.
- 7 The final reason that you give in your direct
- 8 testimony for the Commission to approve this is that the
- 9 borrowing rate under the facility dropped 75 basis points if
- 10 Aquila adds additional utility operations as collateral; is
- 11 that correct?
- 12 A. Yes.
- Q. Would you agree with me, Mr. Dobson, that the
- 14 lower interest rate costs will not be passed on to
- 15 customers?
- 16 A. I would agree with you. But the lower
- 17 interest rate cost will stabilize, be a stabilizing factor
- 18 in the company as it moves forward with the three
- 19 positioning plan.
- 20 Q. Is it correct that Aquila only needs 60 more
- 21 million dollars of regulated assets to be placed in the pool
- 22 to achieve the interest rate reduction?
- 23 A. Yes.
- Q. Would you agree with me that regulated
- 25 customers did not get any direct -- do not get any direct

- 1 benefit from the interest rate reduction?
- 2 A. Except from a stabilization standpoint, they
- 3 do not get any direct benefit, but they do get the
- 4 stabilization of the company.
- 5 Q. Let's unpack this stabilization of the
- 6 company. Is it correct that by getting the \$430 million
- 7 three-year term loan, the company got a stable financial
- 8 position?
- 9 A. Yes, a stabler financial condition.
- 10 Q. And isn't that what Aquila told its investors?
- 11 A. Yes.
- 12 Q. And isn't that what Aguila told the rating
- 13 agencies?
- 14 A. I believe so. The interest rate, Mr. Micheel,
- 15 does also add to our stabilization by saving us future cash
- 16 flows from our operations.
- 17 Q. And so it's your position that regulated
- 18 assets should be used to stabilize the Aquila company cash
- 19 flow; is that correct?
- 20 A. No. It's my position that the rate reduction
- 21 would stabilize the company, and that's important.
- 22 Q. Is the company currently unstable, Mr. Dobson?
- 23 A. The company currently has adequate liquidity
- 24 to function.
- 25 Q. So is the company unstable or is it stable,

- 1 Mr. Dobson?
- 2 A. That's very difficult for me to answer,
- 3 because I don't understand. I don't understand what you
- 4 mean by the word stable, how you define stable in this
- 5 instance.
- 6 Q. Well, let me ask you this. How do you define
- 7 stable, Mr. Dobson?
- 8 A. I define stable as a company that has a
- 9 long-term future that is investment grade.
- 10 Q. Does this company have a long-term future that
- 11 is investment grade, Mr. Dobson?
- 12 A. I don't know at this standpoint.
- 13 Q. Without the Commission's approval of putting
- 14 the collateral into the pool, does this company have a
- 15 long-term future with a investment grade?
- 16 A. It may.
- 17 Q. And if the Commission denies Aquila's ability
- 18 to place the Missouri assets in the pool, that denial is not
- 19 fatal, isn't that correct, Mr. Dobson?
- 20 A. I don't know at this point. I would suspect
- 21 it's not.
- Q. Well, let me ask you this, Mr. Dobson. When
- 23 the company did its financial planning, did the company plan
- 24 for the fact that there was -- there was a possibility that
- 25 public service commissions in Minnesota, Iowa, Kansas,

- 1 Missouri and Colorado would deny this application?
- 2 A. Yes, we did.
- 3 Q. And what were those plans, Mr. Dobson?
- 4 A. Those plans were that we would potentially,
- 5 from a contingency perspective, receive no other state
- 6 approval.
- 7 Q. And the company has a financial plan to keep
- 8 going forward as a going concern even if it doesn't receive
- 9 approval; isn't that correct, Mr. Dobson?
- 10 A. It would only be prudent to have a plan like
- 11 that.
- 12 Q. And what is that plan, Mr. Dobson?
- 13 A. I think you just said, that plan -- you said
- 14 it would -- we had a plan that contemplated not having all
- 15 the states in. We developed a plan that had that ability to
- 16 survive. It would be imprudent not to.
- 17 Q. And so this \$430 million term loan for which
- 18 the company already has the proceeds, that  $\operatorname{--}$  the company
- 19 can survive whether or not another utility asset is thrown
- 20 into the pool; isn't that correct, Mr. Dobson?
- 21 A. For a period of time, yes.
- Q. Well, this term loan's only for three years;
- 23 isn't that correct, Mr. Dobson?
- 24 A. That is correct.
- 25 Q. So is it your testimony today that

- 1 irrespective of whether or not any more utility collateral
- 2 gets thrown into that pool, for at least the next three
- 3 years Aguila can survive?
- A. Nobody can say that absolutely, but it's my
- 5 opinion that we can, yes.
- 6 Q. And you're the chief financial officer; isn't
- 7 that correct, Mr. Dobson?
- 8 A. Yes, I am, Mr. Micheel.
- 9 Q. And so you would have a pretty good idea about
- 10 the chances of Aquila's survival, would you not,
- 11 Mr. Dobson?
- 12 A. Yes.
- 13 Q. You would agree with me, would you not,
- 14 Mr. Dobson, that the term loan does not require approval
- 15 from the Missouri Public Service Commission?
- 16 A. Yes.
- 17 Q. And is it your testimony, Mr. Dobson, that
- 18 Aquila has no specific plan, no specific financial plan in
- 19 the event that the Commission or commissions reject Aquila's
- 20 request?
- 21 A. Could you clarify that question a little bit?
- 22 When you say no specific plan should they reject it, what do
- 23 you mean by that?
- Q. Well, what I'm trying to understand,
- 25 Mr. Dobson, is, you've told me a little bit earlier that,

- 1 well, maybe our liquidity will be affected, our flexibility
- 2 will be affected if all the assets aren't thrown into the
- 3 pool from the various states.
- And my question is, do you have a plan, I
- 5 mean, other than the fact that you've got \$430 million term
- 6 loan, if those assets aren't thrown into the pool? Does
- 7 Aquila have a plan?
- 8 A. We have contingency plans for that eventuality
- 9 if that occurs.
- 10 Q. And what are those contingency plans?
- 11 MR. BOUDREAU: I'm not sure this is in the
- 12 form of an objection, but if we're -- I just want to remind
- 13 the witness that we're in public session. So if any of this
- 14 is highly confidential, signal me somehow so we can take
- 15 care of that.
- 16 THE WITNESS: Yeah. I'm thinking of that as
- 17 he's asking the questions. Thank you.
- 18 It's actually very intuitive. What would
- 19 happen if -- if we were to suffer or we were to predict from
- 20 a contingency standpoint not to have enough collateral, we
- 21 would suffer a waterfall or a disposition, mandatory
- 22 prepayment, to use the words of the agreement. We would
- 23 then hold back some of our disposition proceeds so that we'd
- 24 have sufficient liquidity.
- 25 BY MR. MICHEEL:

- 1 Q. And is it correct, Mr. Dobson, that Aquila has
- 2 committed to keeping the 250 and \$180 million separation of
- 3 the term loan?
- 4 A. Yes.
- 5 Q. So is it correct that, in any event, Aquila,
- 6 if it does not have enough assets in the pool to support the
- 7 \$180 million nonregulated portion of the term loan, would
- 8 pay down that term loan?
- 9 A. Yes.
- 10 Q. Currently, isn't it correct that Aquila has
- 11 enough assets in the pool to support the \$250 million
- 12 portion for regulated utilities in the pool?
- 13 A. Yes, it's true.
- Q. And so with respect to that, they would not
- 15 have to do any sort of mandatory pay down to that \$250 (sic)
- 16 level; isn't that correct?
- 17 A. Yes.
- 18 Q. And isn't it correct with the mandatory pay
- 19 down, there would be no make-whole premium; isn't that
- 20 correct?
- 21 A. That's correct.
- Q. And if you have to do an optional prepayment,
- 23 there is a make-whole premium; isn't that correct?
- 24 A. Yes.
- Q. And isn't it correct if you have that loan

- 1 over-collateralized, okay -- and I'm not going to get into
- 2 the specific numbers -- beyond the 1.67 or 2 times that the
- 3 company needs, and you only have utility property in there
- 4 in the pool, and you need to meet the pay down for the 180,
- 5 isn't it correct that that would be an optional pay down,
- 6 optional prepayment, Mr. Dobson?
- 7 A. Mr. Micheel, you've confused me a little bit
- 8 between what the agreement actually requires us to do and
- 9 what we've committed to do. Could you unpack that a little
- 10 for me?
- 11 Q. Sure. I'm talking about what you've committed
- 12 to do. Let's assume for the purposes of this question you
- 13 have \$1.3 billion of regulatory assets in the pool. Can you
- 14 make that assumption?
- 15 A. Yes, I can.
- 16 Q. And let's say you have zero, no unregulated
- 17 assets in the pool. Can you makes that assumption?
- 18 A. I can.
- 19 Q. And it's your testimony that Aquila has
- 20 committed in that instance to pay down the \$180 million and
- 21 \$430 million term loan related to nonregulated assets; isn't
- 22 that correct, Mr. Dobson?
- 23 A. Yes.
- 24 Q. And isn't it correct if there's \$1.3 billion
- 25 of regulatory assets in the pool and Aquila has to pay down

- 1 the \$180 million related to the nonregulated assets because
- 2 there are no nonregulated assets in the pool, Aquila would
- 3 be required to make an optional prepayment; isn't that
- 4 correct?
- 5 A. Not per the agreement, but per what we said we 6 would do, yes.
- 7 Q. And I'm not saying per the agreement,
- 8 Mr. Dobson, and that's why it would be called an optional
- 9 prepayment; isn't that right, Mr. Dobson?
- 10 A. Correct.
- 11 Q. And so if you are over-collateralized with
- 12 regulated utility assets in the pool and you have no
- 13 nonregulated assets in the pool, you will be required, you
- 14 being Aquila, to make an optional prepayment; is that
- 15 correct?
- 16 A. We would do that on our own volition, yes.
- 17 Q. And that optional prepayment has a make-whole
- 18 premium associated with that; isn't that correct,
- 19 Mr. Dobson?
- 20 A. If we were to do that, yes, it would.
- 21 Q. And what's that make-whole premium,
- 22 Mr. Dobson?
- 23 A. It's a calculation of the remaining interest
- 24 payments related to the term loan through its maturity date,
- 25 I believe, of May 15th, 2006, divided by the treasury rate

- 1 for the appropriate tenure plus 50 basis points.
- 2 Q. Right on. In other words, you have to make
- 3 the lender, Credit Suisse/First Boston, Cayman branch,
- 4 completely whole at that point; isn't that correct?
- 5 A. Yeah, assuming I didn't leave the cash
- 6 proceeds from the divestitures that you've hypothetically
- 7 assumed I made on my regulated property as collateral
- 8 against the pool.
- 9 Q. And you could do that, couldn't you,
- 10 Mr. Dobson?
- 11 A. I could.
- 12 Q. And that would reduce Aquila's financial
- 13 flexibility, wouldn't it, Mr. Dobson?
- 14 A. I don't know at this point in time.
- 15 Q. Well, if you have to leave that collateral in
- 16 the pool, you wouldn't be able to use that collateral to pay
- 17 down any other loans, would you, Mr. Dobson?
- 18 A. Potentially.
- 19 Q. And that would reduce your financial
- 20 flexibility, wouldn't it, Mr. Dobson?
- 21 A. It could.
- 22 Q. I've got a question for you, sir, about your
- 23 Schedule RD-4. And you've got a list of working capital
- 24 facilities there from a number of investor-owned utilities;
- 25 is that correct, sir?

- 1 A. Yes.
- Q. Would you agree with me that none of those
- 3 utilities on that schedule are meeting their working capital
- 4 needs with a term loan?
- 5 A. Yes.
- 6 Q. Would you agree with me that all of those
- 7 utilities on that schedule are investment grade?
- 8 A. I believe they are.
- 9 Q. Would you agree with me that the issuance of
- 10 secured debt to support peak day working capital
- 11 requirements is an unusual event?
- 12 A. I don't know if I would agree with that.
- 13 Q. Okay. Do you have your direct testimony with
- 14 you, Mr. Dobson?
- 15 A. I do.
- 16 Q. Would you turn to page 14 of your direct
- 17 testimony, sir. And again, we don't have any line numbers,
- 18 so I'm looking at the third answer on there, your last
- 19 sentence there where you say, the issuance of secured debt
- 20 by utilities is not an unusual event.
- 21 A. It's not.
- 22 Q. But is it an unusual event for peak day
- 23 working capital, Mr. Dobson?
- A. I don't know.
- Q. Would you agree with me, Mr. Dobson, that this

- 1 is the first time in your knowledge that Aquila has had a
- 2 secured term loan to support its peak day working capital
- 3 requirements?
- 4 A. It's a difficult question to answer because
- 5 the markets evolve, and sometimes they evolve over long
- 6 periods of time. If, for instance, we were still investment
- 7 grade and we were to go out into the market and look for a
- 8 revolving credit agreement and we were to query the market
- 9 as to what our LIBOR plus rate would be if it was secured or
- 10 unsecured and the market would come back to me, as it does
- 11 from time to time, and say, well, Mr. Dobson, it's LIBOR
- 12 plus 150 unsecured, it's LIBOR plus 50 secured, I may make
- 13 the decision to secure at that point in time, obviously with
- 14 the Commission's approval, because it would save me 100
- 15 basis points of borrowing capacity.
- 16 Q. That wasn't my question, though, Mr. Dobson.
- 17 My question was, at any time in your tenure with Aquila,
- 18 have you or has Aquila secured its peak day working capital
- 19 with a term loan?

24 to us.

- 20 A. We have not. I believe during my tenure, even
- 21 though it's -- I hate to speculate on this -- that the
- 22 spreads between unsecured and secured have been pretty
- 23 tight. So that avenue probably wouldn't have been available
- Q. Let's look at your Q and A there on page 14

- 1 where you say, but isn't Aquila securing debt because its
- 2 credit rating has been reduced to below investment grade?
- 3 Answer: At this point in Aquila's history, that's its only
- 4 option. Isn't that what you state on page 14?
- 5 A. Of my direct testimony?
- 6 Q. Yes, sir.
- 7 A. Yes.
- Q. And so aren't you stating right there in your
- 9 direct testimony the only reason that you are securing the
- 10 debt, the peak day working capital needs with a three-year
- 11 \$430 million term loan is that was Aquila's only option?
- 12 A. At that point in time, it was.
- Q. At this point in time, is it Aquila's only
- 14 option?
- 15 A. I haven't surveyed the market, but I would
- 16 believe it still is.
- 17 Q. Is that because Aquila's below investment
- 18 grade?
- 19 A. Yes.
- 20 Q. And is that because, because Aquila's below
- 21 investment grade, it has absolutely no access to the
- 22 commercial paper markets?
- A. That's correct.
- Q. And generally, it's the commercial paper
- 25 markets that Aquila has utilized to fund its peak day

- 1 working capital; isn't that correct, Mr. Dobson?
- 2 A. No. I believe we used our revolving lines of
- 3 credit to do that, and then for any surprises on a
- 4 short-term basis we would use the commercial paper markets.
- 5 Now we keep excess liquidity in the balance sheet to do
- 6 that.
- 7 Q. So a surprise like that you would access the
- 8 paper markets would be, say, an ice storm?
- 9 A. Right.
- 10 Q. But if that surprise has its eventually now,
- 11 you can't do that, you being Aquila; isn't that correct?
- 12 A. That's correct.
- 13 Q. And that's because Aquila's below investment
- 14 grade; isn't that correct?
- 15 A. Yes. That's why we rounded it out to 250 in
- 16 the working capital calculation.
- 17 Q. Mr. Dobson, is it ever possible for an
- 18 encumbrance case to affect a change in the company's rates,
- 19 if you know?
- 20 A. I don't know.
- 21 Q. Is it correct that Aquila has separated the
- 22 \$430 million term loan into two components, \$250 million for
- 23 regulated and \$150 million for nonregulated?
- 24 A. Yes.
- 25 Q. Is it correct that that term loan is attached

- 1 as Schedule RD-9 to your testimony?
- 2 A. Yes.
- 3 Q. Your direct testimony. I'm sorry.
- 4 A. Yes.
- 5 Q. Is it correct that the term loan requires a
- 6 1.67 to 1 coverage ratio for regulated assets?
- 7 A. Yes.
- 8 Q. Is it correct that the term loan requires a
- 9 2 to 1 coverage ratio for unregulated assets?
- 10 A. The term loan goes through a scenario whereby
- 11 you have to answer disposition questions to understand what
- 12 the collateral coverage ratios need to be, and so to answer
- 13 that question, I have to -- I have to know if we've disposed
- 14 of our Canadian properties first or our independent power
- 15 producing properties first.
- 16 Q. So you can't tell me sitting there today
- 17 whether it's 2 to 1 or 1.67 to 1?
- 18 A. I have to know whether -- as I previously
- 19 said, I have to know, Mr. Micheel, whether the Canadian
- 20 properties have been disposed of first as the agreement's
- 21 written or the IPPs have disposed of first. If you'll give
- 22 me a hypothetical, I will then tell you how the collateral
- 23 coverage works.
- Q. All in due time, Mr. Dobson.
- 25 Let me ask you this, Mr. Dobson. Did I take

- 1 your deposition on October 7, 2003?
- 2 A. You did.
- 3 Q. And I did this wrong yesterday, so let me
- 4 approach the witness and show him his deposition.
- 5 I just want you to read that question and
- 6 answer, or you can read around it.
- 7 A. And what about other property, what ratio, for
- 8 example, the peakers, the IPPs? I believe that's also 2 to
- 9 1.
- 10 Q. And so when I took your deposition, did you
- 11 indicate to me that for the peakers and the IPPs, that the
- 12 coverage ratio was 2 to 1?
- 13 A. It may be.
- 14 Q. And then let me show you the next question
- 15 there, and you can read it on the record or read it to
- 16 yourself.
- 17 Now, Mr. Dobson, is it correct that I asked
- 18 you, so is it your understanding, is it fair to say that
- 19 under the term loan the collateral value to loan balance
- 20 ratio is 1.67 to 1 for utility-regulated assets and 2 to 1
- 21 for all other assets? And you answered, I think that's
- 22 correct, yes.
- 23 A. I may be correct in that instance.
- Q. Is it correct, Mr. Dobson, that the interest
- 25 rate on the term loan is LIBOR plus 5.75 percent subject to

- 1 a 3 percent LIBOR floor?
- 2 A. Yes.
- 3 Q. So tell me what LIBOR is, Mr. Dobson.
- 4 A. In its basic terms, it's a commercial interest
- 5 rate that is widely traded, very liquid, and simulates --
- 6 this is the way I like to think about it -- it simulates a
- 7 AA credit.
- 8 Q. I just wanted to know whether LIBOR stood for
- 9 London InterBank Rate?
- 10 A. It does.
- 11 Q. So you have said in your testimony that the
- 12 interest rate is currently 8.75 percent; is that correct?
- 13 A. Yes.
- 14 Q. And isn't it correct, a more accurate
- 15 statement would be that that it's the LIBOR interest rate
- 16 plus 5 percent, plus 5.75 percent, plus a 3 percent LIBOR
- 17 floor?
- 18 A. I don't know if I'd say more accurate. It's
- 19 current 8.75, but the technical definition in the agreement
- 20 is a LIBOR plus 557 basis points with a LIBOR floor of 300
- 21 basis points.
- Q. And that's a variable rate, is it not,
- 23 Mr. Dobson?
- A. The LIBOR is a variable rate with a floor,
- 25 yes.

- 1 Q. And currently that variable rate is
- 2 8.75 percent; is that correct?
- 3 A. Yes.
- 4 Q. And would you agree with me that under the
- 5 terms of the agreement, the interest rate floor is
- 6 8 percent, Mr. Dobson?
- 7 A. Yes.
- 8 Q. So that's the lowest interest rate Aquila can
- 9 get over the life of the three-year term loan; isn't that
- 10 correct, Mr. Dobson?
- 11 A. That's correct.
- 12 Q. Never going lower?
- 13 A. Yes.
- Q. Would you agree with me, Mr. Dobson, pursuant
- 15 to the term loan Section 2.7, that Aquila is required to
- 16 make a mandatory prepayment when collateral in the pool does
- 17 not meet the coverage ratios required by the lenders?
- 18 A. Yes.
- 19 Q. Is it correct that when Aquila is required to
- 20 make a mandatory prepayment, it does not have to pay the
- 21 make-whole premium?
- 22 A. Yes.
- 23 Q. Is it correct that pursuant to Section 2.7 of
- 24 the term loan, Aquila can make optional prepayments of the
- 25 loan?

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- 1 A. Yes.
- 2 Q. Is it correct that when Aquila makes an
- 3 optional prepayment of the loan, it must pay the make-whole
- 4 premium?
- 5 A. Yes.
- 6 Q. Would you agree with me that the optional --
- 7 that an optional prepayment would occur if Aquila had
- 8 over-collateralized the term loan?
- 9 A. Would you repeat the question, please?
- 10 Q. Sure. Would you agree with me that an
- 11 optional prepayment would occur if Aquila had
- 12 over-collateralized the term loan?
- 13 A. When you say over-collateralized, you mean the
- 14 term loan had enough collateral that a mandatory prepayment
- 15 was not required?
- 16 Q. Yes, sir.
- 17 A. Then under the agreement, we wouldn't be
- 18 required to make an optional prepayment.
- 19 Q. But if you make an optional prepayment, you
- 20 have to pay the make-whole premium; isn't that correct?
- 21 A. That's correct.
- 22 Q. And at any time under the term loan, per your
- 23 commitment to this Commission, if the nonregulated assets in
- 24 that pool fall below \$180 million, Aquila's going to make an
- 25 optional prepayment if they're over-collateralized; isn't

- 1 that correct, Mr. Dobson?
- 2 A. That's what we said we'd do, and if they do,
- 3 we will.
- 4 Q. Would you agree with me, sir, to meet the
- 5 1.67 collateral ratio, per the term loan, Aquila must have
- 6 approximately \$718.5 million utility collateral in the pool
- 7 or more to meet the full \$430 million collateralization
- 8 requirements?
- 9 A. Yes.
- 10 Q. Would you agree with me for -- just to meet
- 11 the utility portion of the \$250 million, Aquila merely needs
- 12 \$417.5 million in the pool of utility collateral?
- 13 A. Yes.
- 14 Q. Let me go back to page 11, sir, of your direct
- 15 testimony where you made this change on the first question
- 16 and answer there, and I've got a bunch of questions about
- 17 that change.
- 18 Is it correct, sir, in making the change in
- 19 that answer about you may -- Aquila may be required to make
- 20 a mandatory prepayment there, that in answering that you're
- 21 making the assumption that Aquila sells its IPPs, sir?
- 22 A. Would you repeat the question?
- 23 Q. Sure. Where you say that if the Canadian
- 24 assets would be sold, the mandatory prepayment may be
- 25 required in accordance with Section 2.7 of the term loan,

- 1 the assumption you're making there is, sir, that the IPPs
- 2 have already been sold; isn't that correct?
- 3 A. That could be one instance.
- 4 Q. Or another assumption you're making there is
- 5 that the peakers are sold; isn't that correct, Mr. Dobson?
- 6 A. That could be.
- 7 Q. Because if either the IPPs or the peakers are
- 8 in the pool at the time Aquila sells its Canadian property,
- 9 there's no requirement for mandatory prepayment, is there,
- 10 Mr. Dobson?
- 11 A. As long as the collateral coverage ratios are
- 12 met in the agreement, that's correct.
- 13 Q. And if the peakers and the IPPs were in the
- 14 pool or just the IPPs or just the peakers were in the pool,
- 15 Aquila would be meeting that coverage ratio; isn't that
- 16 correct, Mr. Dobson?
- 17 A. That's potentially correct.
- 18 Q. And it's also correct, Mr. Dobson, is it not,
- 19 the other assumption that you're making there in answering
- 20 that question is that no other utility collateral has joined
- 21 that pool; isn't that correct, Mr. Dobson?
- 22 A. That's correct.
- 23 Q. Because if other utility collateral hops in
- 24 the pool, for example Missouri and its \$1 billion worth of
- 25 assets, and the IPPs are sold and the peakers are sold and

- 1 Canada's sold, Aquila may be required to make an optional
- 2 prepayment to meet its commitment to the Commission; isn't
- 3 that correct, Mr. Dobson?
- 4 A. Yeah. Effectively Missouri's only putting in
- 5 60 million the way the agreement's written because
- 6 everything above the 718 is available for first liens. But
- 7 if all that happened, Mr. Micheel, that would be correct.
- 8 Q. And that would be a more accurate way to state
- 9 that, wouldn't it, Mr. Dobson, because, I mean, there's no
- 10 where in your testimony where you talk about your
- 11 assumptions about the IPPs or the peakers or any of that, is
- 12 there, Mr. Dobson?
- 13 A. Not that I recall.
- 14 Q. And so it's a possibility when Aquila sells
- 15 its Canadian assets that it could be required to either make
- 16 a mandatory prepayment under the term loan requirement or an
- 17 optional prepayment under its commitment to this Commission;
- 18 isn't that correct, Mr. Dobson?
- 19 A. Well, there are a number of things that could
- 20 happen that will all be subject to future negotiations
- 21 potentially of the term loan agreement, and that I could add
- 22 other unregulated collateral like Everest. I could add
- 23 merchant receivables. I could add the merchant trade book.
- 24 I could leave cash in related to the disposition of those
- 25 projects. There's a lot of things could happen. So it's

- 1 difficult for me to answer specifically that question.
- 2 Q. Let's unpack that. Put the merchant trade
- 3 book in. Do you have counter-parties to those trades, sir?
- 4 A. I do.
- 5 Q. Would you have to get approval from those
- 6 counter-parties to throw those assets into the pool?
- 7 A. I don't know.
- 8 Q. Do you think you might?
- 9 A. We might, in some instances.
- 10 Q. Does Aquila have any plans to put any of those
- 11 items that you talked about into its asset pool to support
- 12 nonregulated assets?
- 13 A. We may at some point.
- 14 Q. Is that anywhere in the plan attached as RD-1?
- 15 A. Not in this plan, no.
- 16 Q. Is that going to be in the plan that you are
- 17 formulating, Mr. Dobson?
- 18 A. I don't know at this point.
- 19 Q. That's not something you've looked at in that
- 20 draft plan that you're going to present to the board on
- 21 November 5th?
- 22 MR. BOUDREAU: I believe the question's been
- 23 asked and answered.
- 24 JUDGE PRIDGIN: I don't know that it was a
- 25 question. Ask your question again.

- 1 MR. MICHEEL: My question was, that's not
- 2 something you're going to look at in the plan that you're
- 3 going to present to the board on November 5th?
- 4 JUDGE PRIDGIN: I'll overrule, let him answer.
- 5 THE WITNESS: It may be. We're in the throes
- 6 of that right now.

## 7 BY MR. MICHEEL:

- 8 Q. How far away is November 5th, Mr. Dobson?
- 9 A. A couple weeks.
- 10 MR. BOUDREAU: I think I'm going to object.
- 11 Is that a serious question? I mean, anybody can take out a
- 12 calendar and look at it. Is that a serious question? I'm
- 13 just going to object to it. It's just harassment of the
- 14 witness.
- JUDGE PRIDGIN: I'll overrule.
- 16 BY MR. MICHEEL:
- 17 Q. Would you agree with me that for nonregulated
- 18 assets in the pool to support the 180 million Aquila needs
- 19 \$360 million worth of nonregulated collateral?
- 20 A. That depends. To add new collateral we'll
- 21 have to negotiate what the collateral coverage would be. If
- 22 I decide to leave cash, I would hope I could negotiate
- 23 something closer to one to one.
- Q. But that would be subject to negotiations;
- 25 isn't that correct, Mr. Dobson?

- 1 A. Yes.
- 2 Q. And as the term loan is written today, that's
- 3 the requirement, isn't it, Mr. Dobson?
- 4 A. The term loan doesn't address those other
- 5 things I talked about. They'll be negotiated after the
- 6 fact.
- 7 Q. I have some examples that I want to take you
- 8 through. You indicated you wanted some examples,
- 9 Mr. Dobson, and your wish is my command on that.
- 10 MR. MICHEEL: Your Honor, this is going to be
- 11 all highly confidential because we're going to be talking
- 12 about specific asset pricing pursuant to the bearing point
- 13 appraisals, and those numbers are all HC. So at this point
- 14 we're going to need to go into highly confidential.
- JUDGE PRIDGIN: All right. Let me go off the
- 16 record just long enough to go off the webcast and ask
- 17 anybody who is -- ask counsel to please see if there's
- 18 anybody who doesn't belong to anybody. I don't see anybody,
- 19 but just in case. So we're going to suspend the webcast
- 20 here for a moment.
- 21 (AN OFF-THE-RECORD DISCUSSION WAS HELD.)
- 22 (REPORTER'S NOTE: At this point, an in-camera
- 23 session was held, which is contained in Volume 7, pages 390
- 24 through 402 of the transcript.)

25

- 1 JUDGE PRIDGIN: We're back on the record.
- 2 Mr. Micheel.
- 3 BY MR. MICHEEL:
- 4 Q. Mr. Dobson, is it correct with respect to the
- 5 merchant contracts that Aquila's trying to sell those?
- A. No, we're not.
- 7 Q. And is it Aquila's intention as a company to
- 8 keep those until their fruition?
- 9 A. At this point in time, it is.
- 10 Q. Does Aquila have any intention of selling
- 11 Everest Communication?
- 12 A. We do not at this point in time.
- 13 Q. What about the merchant contracts with
- 14 counter-parties?
- 15 A. We don't, but things evolve.
- 16 Q. So those plans could change?
- 17 A. Depending on the marketplace, they sure could.
- 18 Q. Would you agree with me that Aquila has
- 19 outstanding debt that is higher-cost debt than the term
- 20 loan?
- 21 A. Yes.
- Q. Would you agree with me that Aquila has a
- 23 fiduciary duty to its shareholders?
- 24 A. Yes.
- Q. Would you -- would Aquila be maintaining that

- 1 fiduciary duty if it kept its commitment to the Commission
- 2 and paid down its lower-cost debt as an optional prepay
- 3 because it has no regulated assets in the pool rather than
- 4 paying down higher-cost debt?
- 5 A. I don't know that we're going to do that.
- 6 Q. Well, let's assume you do that. Make that 7 assumption.
- 8 A. I don't know if I can make that assumption.
- 9 If it would be not in our fiduciary duty, we probably
- 10 wouldn't. We'd have to wait at the time we get there. It's
- 11 a little hard to speculate at this point in time.
- 12 Q. So if you had lower-cost debt outstanding and
- 13 higher-cost debt outstanding, you were trying to make the
- 14 choice, you just had one bundle of money to pay, you would
- 15 have to rethink which debt you were going to pay down, the
- 16 higher-cost debt or the lower-cost debt; isn't that correct,
- 17 Mr. Dobson?
- 18 A. We'd have to make an evaluation at that point
- 19 in time, yes.
- 20 MR. MICHEEL: I need to get another exhibit
- 21 marked, your Honor. It's going to be Exhibit 49.
- 22 (EXHIBIT NO. 49 WAS MARKED FOR IDENTIFICATION
- 23 BY THE REPORTER.)
- 24 BY MR. MICHEEL:
- Q. Mr. Dobson, I've handed you what's been marked

- 1 for purposes of identification as Exhibit 49. It's Public
- 2 Counsel -- it's Aquila's response to Public Counsel Data
- 3 Request 520. Do you have that in front of you, sir?
- 4 A. I do.
- 5 Q. And have you read that answer, sir?
- 6 A. I'm reading it. I've read it.
- 7 Q. Okay. Do you agree with that answer,
- 8 Mr. Dobson?
- 9 A. Which part of it?
- 10 Q. All of it.
- 11 A. The last sentence could be interpreted
- 12 different ways.
- 13 Q. And how is that, Mr. Dobson?
- 14 A. The last sentence reads, to keep the loan
- 15 amount intact, we would be forced with either not selling
- 16 Canada or our IPP portfolio, both of which are key elements
- 17 to the successful implementation of our restructuring plan.
- 18 They are both key elements. And under the
- 19 strict reading of the loan agreement and the way it is,
- 20 without adding -- without renegotiating additional
- 21 collateral additions, that's a correct statement. If we
- 22 sell both those assets with only those three states in, then
- 23 we would -- we would have a mandatory prepayment event.
- 24 And to the spirit of that, that's correct.
- 25 But if you more broadly interpret what we have the ability

- 1 to do with the loan agreement, then we -- it may not occur.
- 2 MR. MICHEEL: I'd move the admission of
- 3 Exhibit 49, your Honor.
- 4 JUDGE PRIDGIN: Any objections?
- 5 MR. BOUDREAU: None.
- 6 JUDGE PRIDGIN: Hearing no objections, Exhibit
- 7 No. 49 is admitted into evidence.
- 8 (EXHIBIT NO. 49 WAS RECEIVED INTO EVIDENCE.)
- 9 BY MR. MICHEEL:
- 10 Q. Mr. Dobson, when I was discussing Exhibit 48
- 11 with you, you were looking at a matrix sheet, were you not,
- 12 sir?
- 13 A. Yeah, I was looking at a sheet that has a
- 14 couple of different paths that occur in accordance with the
- 15 loan agreement, yes.
- 16 Q. Could I see that sheet?
- 17 A. Sure (indicating).
- 18 Q. And what is this sheet, sir?
- 19 A. It's something that was prepared by the
- 20 company and -- in connection with how Section 2.7 and
- 21 various other interrelated sections work in the loan
- 22 agreement in the event that collateral is being disposed of
- 23 in the pool.
- MR. MICHEEL: Your Honor, I'd like to make
- 25 this sheet an exhibit, if I may. And obviously I don't have

- 1 copies right now, but could I reserve an exhibit for that
- 2 and ask Mr. Dobson to allow me to copy this?
- 3 THE WITNESS: Yes.
- 4 JUDGE PRIDGIN: Certainly fine with me.
- 5 BY MR. MICHEEL:
- 6 Q. Okay. And, Mr. Dobson, is this sheet called
- 7 Aquila, Inc. Credit Facilities Payment Analysis?
- 8 A. Yes.
- 9 Q. And are you familiar with this sheet?
- 10 A. I am.
- 11 Q. And was it created by the Office of General
- 12 Counsel on August 5th, 2003?
- 13 A. I believe it was. That's the date on the
- 14 sheet.
- 15 MR. MICHEEL: Your Honor, I would move for the
- 16 admission of Exhibit 50.
- 17 JUDGE PRIDGIN: Could you describe again that
- 18 exhibit, please?
- 19 MR. MICHEEL: Aquila, Inc. Credit Facilities -
- 20 Payment Analysis.
- JUDGE PRIDGIN: Any objections?
- 22 (No response.)
- JUDGE PRIDGIN: No objections. Hearing none,
- 24 Exhibit No. 50 is admitted.
- 25 (EXHIBIT NO. 50 WAS RECEIVED INTO EVIDENCE.)

- JUDGE PRIDGIN: And, Mr. Micheel, at your
- 2 earliest convenience, if you could get --
- 3 MR. MICHEEL: At our first break I will go up
- 4 and make the copies, your Honor.
- 5 MR. BOUDREAU: I would like to have Mr. Dobson
- 6 have that document available to him should he need it to
- 7 answer any further questions.
- 8 MR. MICHEEL: Sure.
- 9 JUDGE PRIDGIN: Certainly.
- 10 THE WITNESS: I'm okay for now.
- 11 MR. MICHEEL: I'm not asking any more
- 12 questions about it.
- 13 BY MR. MICHEEL:
- 14 Q. Is it correct, Mr. Dobson, under the first
- 15 mortgage bond that Aquila cannot make any new first mortgage
- 16 bond mature during the tenure of the current four-year
- 17 300-- three-year \$430 million term loan?
- 18 A. I believe it's correct in connection with
- 19 Section 6 of the \$430 million loan agreement negative
- 20 covenant restricts us at this point in time from issuing any
- 21 new debt with a maturity that's inside six months of May 15,
- 22 2006. That's correct.
- 23 Q. At page 6, sir, of your surrebuttal testimony,
- 24 and I believe -- let's see. That is Exhibit 8. You state,
- 25 upon completion of the non-core asset sales, there may be

2		A.	Yes.
3		Q.	And my question to you is, what is that level?
4	And if	it's H	C, we'll have to unplug the microphones and do
5	all tha	at.	
6		Α.	It would be HC.
7			JUDGE PRIDGIN: Okay. We'll go off just long
8	enough	to sto	p webcasting and turn off the microphones. Go
9	off the	e recor	d, please.
10			(AN OFF-THE-RECORD DISCUSSION WAS HELD.)
11			(REPORTER'S NOTE: At this point, an in-camera
12	session	n was h	eld, which is contained in Volume 7, pages 410
13	through	n 411 o	f the transcript.)
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1 some level of excess liabilities. Do you see that, sir?

- 1 JUDGE PRIDGIN: We're back on the record.
- 2 Mr. Micheel -- we just went off the record to get the
- 3 webcast going again. We went off the webcast briefly for
- 4 some highly confidential, and we're back in public forum
- 5 now.
- 6 Mr. Micheel?
- 7 BY MR. MICHEEL:
- 8 Q. Would you agree with me, Mr. Dobson, that
- 9 there will be no service reductions regarding Missouri's
- 10 regulated public utilities if the Commission doesn't approve
- 11 this application?
- 12 A. Yes.
- 13 Q. Are you aware, Mr. Dobson, that Aquila has to
- 14 receive certificates of necessity and convenience from the
- 15 Missouri Public Service Commission in order to operate in
- 16 Missouri?
- 17 A. I wasn't aware of that.
- 18 Q. Are you aware that in order to increase rates,
- 19 Aquila has to come to the Missouri Public Service Commission
- 20 and request a rate increase?
- 21 A. I was aware of that.
- 22 Q. Are you aware that Aquila needs to get
- 23 franchises from various cities and areas to operate in those
- 24 areas within the state of Missouri?
- 25 A. I had heard that, yes.

- 1 Q. Would you agree with me, sir, that since
- 2 Aguila received the three-year \$430 million term loan,
- 3 Aquila has resolved the uncertainty regarding its financial
- 4 position with or without the Missouri assets being placed
- 5 into the pool?
- 6 A. For the time being, yes.
- 7 Q. For the three-year term of that loan; isn't
- 8 that correct, Mr. Dobson?
- 9 A. That is my belief, yes.
- 10 Q. And is that indeed what -- well, let me just
- 11 make another exhibit. This would be Exhibit 51, and it's
- 12 going to be Public Counsel Data -- a portion of Public
- 13 Counsel Data Request 5012.
- 14 (EXHIBIT NO. 51 WAS MARKED FOR IDENTIFICATION
- 15 BY THE REPORTER.)
- 16 BY MR. MICHEEL:
- 17 Q. Mr. Dobson, I've handed you what's been marked
- 18 as Exhibit 51 for purposes of identification. That's OPC
- 19 Data Request 5012, and that is a portion of the response
- 20 there to that Data Request, and is that the Aquila annual
- 21 shareholders meeting presentation of June 4th, 2003?
- 22 A. It appears to be, yes.
- 23 Q. And could you turn to page 18 of that
- 24 document, sir?
- 25 A. I have.

- 1 Q. And does that document indicate refinancing
- 2 completed, uncertainty removed?
- 3 A. Yes.
- 4 Q. And is that referring to the three-year
- 5 \$430 million term loan?
- 6 A. I believe that's the core message, yes.
- 7 Q. And down at the bottom there it says,
- 8 refinancing was a key component of financial stability; is
- 9 that correct, Mr. Dobson?
- 10 A. Yes.
- 11 Q. And so when this presentation was done to the
- 12 shareholders on June 4th, 2003, Aquila was aware that the
- 13 public service commissions, all of them, could reject
- 14 placing utility assets into the pool; is that correct,
- 15 Mr. Dobson?
- 16 A. Yes.
- 17 Q. And yet Aquila management was telling its
- 18 shareholders financially stable, uncertainty resolved; isn't
- 19 that correct?
- 20 A. I think in the near term we were saying that,
- 21 yes.
- MR. MICHEEL: I would move admission of
- 23 Exhibit 51.
- JUDGE PRIDGIN: Any objections?
- MR. BOUDREAU: None.

- JUDGE PRIDGIN: Hearing none, Exhibit No. 51
- 2 is admitted.
- 3 (EXHIBIT NO. 51 WAS RECEIVED INTO EVIDENCE.)
- 4 BY MR. MICHEEL:
- 5 Q. Mr. Dobson, could you tell me who Richard
- 6 Green is?
- 7 A. Richard Green's the CEO of Aquila.
- 8 Q. Is he also the president?
- 9 A. I don't recall if he's the president. He may
- 10 be the president, CEO and chairman of the board, actually.
- 11 I know he's the CEO and chairman of the board.
- 12 Q. I think you got it right.
- 13 MR. MICHEEL: Thank you for your time,
- 14 Mr. Dobson. Really appreciate it.
- JUDGE PRIDGIN: Mr. Micheel, thank you.
- Mr. Williams?
- 17 MR. MICHEEL: If you could just give me a
- 18 minute.
- 19 JUDGE PRIDGIN: Certainly.
- 20 MR. MICHEEL: Sorry for the delay, your Honor.
- JUDGE PRIDGIN: No problem.
- 22 CROSS-EXAMINATION BY MR. WILLIAMS:
- Q. Good morning, Mr. Dobson.
- A. Good morning.
- Q. My name is Nathan Williams and I'm appearing

- 1 for the Staff. I believe we've met before.
- 2 A. We have.
- 3 Q. Earlier Mr. -- or yesterday Mr. Micheel asked
- 4 you regarding the plan that you had attached as a schedule
- 5 to your testimony as RD-1.
- 6 A. Yes.
- 7 Q. And it's my understanding that there have been
- 8 some events that have not occurred in accordance with the
- 9 projections in that plan and that, based on your responses
- 10 to Mr. Micheel yesterday, that you're in the process of
- 11 formulating or have formulated some modifications to that
- 12 plan that you intend to present to your board of directors?
- 13 A. Yes. We got more -- we sold our Australian
- 14 assets faster for more money than we thought, and we settled
- 15 the Acadia transaction for less of a price and faster than
- 16 we thought. Some of the other dates will probably move,
- 17 too, but we are in the process of forming another plan
- 18 around this core plan.
- 19 Q. And as I understood your response yesterday,
- 20 you indicated that you weren't going to divulge any
- 21 information about the change plan to this Commission because
- 22 you didn't want it to believe that if the board adopted a
- 23 different plan, that there was a vacillation of that plan
- 24 the company's proposing?
- 25 A. I did say that. I would like this Commission

- 1 to get the final plan so that it can evaluate in the most
- 2 efficient manner it possibly can what we're planning to do.
- 3 As Mr. Micheel represented, that will happen very quickly.
- 4 Q. Would Aquila then make that plan available
- 5 once its board of directors has approved it?
- 6 A. Yes.
- 7 MR. WILLIAMS: I'd ask that an exhibit be left
- 8 open for a late-filed exhibit, being that financial plan,
- 9 once the board of directors of Aquila has approved it.
- JUDGE PRIDGIN: Mr. Boudreau?
- 11 MR. BOUDREAU: I have some concerns about -- I
- 12 guess my concern's more timing than the concept. Presumably
- 13 at the close of this record we'll commence with the briefing
- 14 schedule, aiming ultimately towards a decision. And what  ${\tt I}$
- 15 don't know is how long does that hold open the record
- 16 before.
- 17 MR. WILLIAMS: Maybe I could ask the question.
- 18 MR. MOLTENI: Your Honor, I'm going to object.
- 19 Not that I want to make my colleague's life difficult, but I
- 20 think Aquila has to live or die with this application with
- 21 what they filed.
- JUDGE PRIDGIN: Mr. Williams, did you want to
- 23 inquire of the witness when and if this --
- 24 MR. WILLIAMS: When he anticipates the board
- 25 of directors may approve the plan?

- 1 JUDGE PRIDGIN: Right.
- 2 THE WITNESS: It has the possibility to be
- 3 very shortly after November 5th, but it could be a little
- 4 bit longer. They may want some time after the presentation
- 5 to approve it. But I would anticipate within a reasonable
- 6 time thereafter.
- 7 BY MR. WILLIAMS:
- 8 Q. When are you planning on making the
- 9 presentation?
- 10 A. November 5th.
- 11 JUDGE PRIDGIN: If I understood, Mr. Boudreau,
- 12 you're not necessarily going to object to the document
- 13 coming in?
- MR. BOUDREAU: Well, I'm not sure that the --
- 15 that I have any problem with having the document presented
- 16 to the Commission in some fashion. Whether or not it should
- 17 be made an exhibit in this case is problematic, in the sense
- 18 that the company has prepared and filed the case that it's
- 19 prepared. And I'm concerned that by making it an exhibit it
- 20 will be taken as some sort of amendment of the company's
- 21 application, and it wouldn't be,
- 22 So I'm trying -- I think I'm troubled by the
- 23 concept of making -- at some point providing the plan to the
- 24 Staff or to the Commission in some sort of fashion, but
- 25 whether or not to make it an exhibit in this case, I think I

- 1 do have a problem with making it an exhibit in this case,
- 2 because it's just sort of coming in in the abstract, and I'm
- 3 not sure what meaning it has for the issue that's before the
- 4 Commission in this case.
- 5 JUDGE PRIDGIN: Mr. Boudreau, I guess could
- 6 you state your objection and give me a legal objection, or
- 7 do you have a legal objection?
- 8 MR. BOUDREAU: Can I confer for a moment?
- 9 JUDGE PRIDGIN: Certainly.
- 10 MR. MICHEEL: Your Honor, while we have a
- 11 break, I've had copies made of Exhibit 50. I'd like to
- 12 distribute those and provide Mr. Dobson his copy back.
- 13 JUDGE PRIDGIN: That's fine. Thank you.
- 14 MR. BOUDREAU: Let me state the objection in a
- 15 more formalistic, legalistic form. I would object to the
- 16 admission of the exhibit on the grounds it's really not
- 17 relevant to the case that's before the Commission.
- 18 That is, the application is for approval by
- 19 this Commission of the company's plan to encumber its
- 20 properties to support the first mortgage funds. It's not
- 21 for approval of a financial plan, and therefore, the
- 22 financial plan or the new revised updated financial plan
- 23 isn't relevant to this proceeding.
- JUDGE PRIDGIN: Mr. Molteni, your legal
- 25 objection, if any?

- 1 MR. MOLTENI: My objection is that it exceeds
- 2 the scope of the application, and if Aquila wants to
- 3 incorporate that as the record, I think they ought to
- 4 withdraw their application and refile with their new
- 5 financial plan.
- 6 JUDGE PRIDGIN: I'll sustain Mr. Boudreau's
- 7 objection, and obviously that's something that Staff can get
- 8 to with a Data Request at a later time. I don't think that
- 9 there's any problem with the Commission getting that
- 10 information. As far as making it a part of this case and
- 11 leaving the record open --
- 12 MR. BOUDREAU: I don't want to suggest that
- 13 the company's opposing providing the information to the
- 14 Commission in some fashion, but I do object to it being made
- 15 an exhibit for the reasons I've stated.
- JUDGE PRIDGIN: All right.
- 17 BY MR. WILLIAMS:
- 18 Q. Mr. Dobson, I'd like to turn your attention
- 19 back to Schedule RD-1. Was that plan approved by your board
- 20 of directors?
- 21 A. I believe it was.
- 22 Q. And did management request that the board of
- 23 directors approve that plan?
- 24 A. We reviewed the plan with the board and we --
- 25 if I recollect correctly, we did ask them to approve moving

- 1 forward with this type of plan, yes.
- 2 Q. Did you provide options to the board at the
- 3 time you presented RD-1?
- 4 A. We did not put any formal options out at that
- 5 point in time, but we did discuss the fact that the plan
- 6 would evolve, it's a changing marketplace, and that we would
- 7 come to them periodically, like in November, with updates to
- 8 the plan as the market changed and we made changes in the
- 9 course of the direction of the core plan.
- 10 Q. So is it my understanding that RD-1 was the
- 11 only plan that the management presented to the board and the
- 12 board accepted that plan?
- 13 A. That's correct.
- 14 Q. Does the board typically accept the
- 15 recommendations that its management makes to it?
- 16 A. To my recollection, with my short stay on the
- 17 senior management team, it has.
- 18 Q. Do you have any reason to believe that the
- 19 plan, the revisions to the plan that you anticipate
- 20 presenting to the board would be rejected by it?
- 21 A. I don't.
- 22 Q. And with the understanding that the board has
- 23 not approved those revisions, do you object to telling this
- 24 Commission what those revisions are?
- 25 A. They haven't been finalized at this point in

- 1 time.
- Q. What happens if the Missouri Public Service
- 3 Commission grants Aquila's application and Aquila fails to
- 4 keep its commitments to the Commission that it's making in
- 5 that application?
- 6 A. We will keep our commitment.
- 7 Q. I'm asking what happens if you don't?
- 8 A. What happens from what perspective?
- 9 Q. Aquila's made a commitment to keep collateral
- 10 separated so that there's at least collateral coverage for
- 11 the 250 million in utility assets. What happens if Aquila
- 12 fails to keep the collateral separated?
- 13 A. With respect to the loan agreement or --
- 14 Q. I don't think it has anything -- impact on the
- 15 loan agreement, does it?
- 16 A. I don't think it does either. With respect to
- 17 our -- the fact that our word is --
- 18 Q. With respect to anything.
- 19 A. It's too broad for me to answer. I can answer
- 20 from this perspective. We said we would do that and we will
- 21 do it.
- Q. Didn't you borrow money from Citicorp on a
- 23 revolver and make commitments to keep certain collateral
- 24 coverages?
- 25 A. I don't recall. I wasn't involved in the

- 1 consummation of that borrowing, only the refinancing of it.
- 2 Q. It was probably debt to equity ratio
- 3 coverages. Do you have any familiarity with that?
- 4 A. I am familiar with the fact that we had
- 5 certain covenants in that arrangement, yes.
- 6 Q. And was one of those covenants to maintain a
- 7 certain debt to equity ratio?
- 8 A. It may have been.
- 9 Q. Do you know why Aquila went into default on
- 10 that loan?
- 11 A. We were in the default -- we were in default
- 12 of certain covenants. I believe the debt to equity was one
- 13 of the covenants. To be perfectly sure, I'd have to kind of
- 14 refresh my memory on our 10K, but I believe that's correct.
- 15 Q. And didn't Aquila enter into that agreement
- 16 making a commitment to maintain a certain debt to equity
- 17 ratio?
- 18 A. We did.
- 19 Q. And you didn't do that, did you?
- 20 A. We did everything in our power to possibly do
- 21 it.
- 22 Q. Is the sole basis for Aquila's position that
- 23 its application should be granted that doing so would impact
- 24 neither the rates charged nor the service quality provided
- 25 to Missouri utility customers?

- 1 A. I believe that's correct.
- 2 Q. Would encumbering Aquila's Missouri assets
- 3 with a \$430 million three-year term loan entail no risk to
- 4 Aquila's Missouri utility customers?
- 5 A. I don't believe it would.
- 6 Q. Why not?
- 7 A. It won't have any impact on our liquidity. It
- 8 won't have any impact on the rates they're charged, and it
- 9 won't have any impact on the level of service and the
- 10 quality of service that we provide.
- 11 Q. If Aquila defaults on the three-year term
- 12 loan, what would happen?
- 13 A. That's difficult for me to say at this point
- 14 in time. If we would default -- and I'm not an attorney by
- 15 any stretch of the imagination  $\operatorname{--}$  I imagine we would
- 16 cross-default some other agreements. I'm not sure what
- 17 would happen after that.
- 18 Q. If Missouri utility assets are put into the
- 19 collateral pool, won't the lenders on the \$430 million term
- 20 loan have rights with respect to those assets?
- 21 A. I believe they would.
- Q. And don't those rights with respect to those
- 23 assets create risk for Aquila's Missouri utility customers?
- 24 A. I don't think they do, but I'm not an
- 25 attorney, so it's very difficult for me to make that

- 1 positive assertive assessment.
- Q. What is Aquila's total outstanding debt as of
- 3 this date, approximately?
- 4 A. About \$3 billion, I believe.
- 5 Q. And what was Aquila's total outstanding debt
- 6 on April 12, 2003, approximately?
- 7 A. I believe it was about the same amount.
- 8 Q. Why hasn't Aquila reduced its outstanding debt
- 9 since April 12, 2003?
- 10 A. Primary I have hesitated from entering into a
- 11 debt reduction program at this point in time until we clear
- 12 the winter.
- 13 Q. Why is that?
- 14 A. Even though we have a model that predicts
- 15 where our liquidity spike will be, we've never actually
- 16 completed a whole winter from a non-investment rate status.
- 17 And to make sure that we have the liquidity to provide safe
- 18 and reliable service and for the stability of the company,
- 19 it is my opinion, I think opinion of the company, that it's
- 20 prudent to keep that liquidity on our balance sheet through
- 21 the winter before we make any debt reductions.
- Q. What is Aquila's debt rating?
- 23 A. It's a split rating between Moody's and S&P.
- Q. What is it currently?
- 25 A. I believe Moody's has us rated at CCC and S&P

- 1 at B.
- 2 Q. Have you characterized that as a high yield
- 3 junk rating?
- 4 A. I think I've characterized it as a high yield,
- 5 and I may have characterized it as the slang term of junk,
- 6 yes.
- 7 Q. What was the external source of funds that
- 8 Aquila was using to support its working -- the working
- 9 capital needs of its U.S. domestic utility operations before
- 10 it executed the \$430 million three-year term loan?
- 11 A. It was relying on the \$650 million revolver.
- 12 Q. When was that \$650 million revolver executed?
- 13 A. I don't recall the exact date, but I believe
- 14 it was sometime in early 2002.
- MR. WILLIAMS: Judge, may I approach the
- 16 witness?
- 17 JUDGE PRIDGIN: You may.
- 18 BY MR. WILLIAMS:
- 19 Q. I'm going to hand you what's been marked as
- 20 Exhibit 24 for identification. Would you please take a look
- 21 at that exhibit.
- 22 A. I have.
- 23 Q. Is that a Data Request response that was made
- 24 by Aquila, in particular by Mark Reed?
- 25 A. Yes.

- 1 Q. Are you familiar with Mr. Reed?
- 2 A. I do know Mark.
- 3 Q. Who is he?
- 4 A. He's an employee of Aquila that works in the
- 5 regulated side of our business.
- 6 Q. Do you have any reason to doubt the work that
- 7 he's done in response to this Data Request?
- 8 A. I do not.
- 9 Q. Are you familiar the information that's
- 10 contained in that Data Request?
- 11 A. I haven't seen this type of information
- 12 exactly in this format, but I have seen this type of
- 13 information before.
- 14 Q. Can you show where on -- it's my understanding
- 15 that this Data Requests lists the debt instruments that were
- 16 allocated to Aquila's regulated operations. Is that
- 17 correct?
- 18 A. I believe that's correct.
- 19 Q. And do you believe that all of Aquila's debt
- 20 is properly allocated in the responses provided?
- 21 A. I do.
- Q. Could you show me where on this document, this
- 23 response, the \$650 million credit facility that you've been
- 24 referring to is?
- 25 A. I don't see the short-term revolving credit

- 1 facility on this long-term debt assigned matrix that you've
- 2 handed out.
- 3 Q. Are you telling me that not all of the debt
- 4 that was assigned to the utilities is reflected on this
- 5 document?
- 6 A. I don't believe I'm saying that.
- 7 Q. Well, you just told me you don't see the
- 8 short-term debt.
- 9 A. I don't see the revolving facility, no.
- 10 Q. And as of December 2002, that facility should
- 11 have been in place, should it not?
- 12 A. Yes.
- 13 Q. Do you see anything else on this sheet that's
- 14 not there?
- 15 A. I believe the assignment of debt to the
- 16 utilities for ratemaking purposes -- and I'm not an expert
- 17 on this. Jon Empson is -- is the format that this addresses
- 18 here, and that when it comes to ratemaking purposes and
- 19 long-term capital structure assignments, this is a complete
- 20 document, to the best of my knowledge.
- 21 What I'm not sure about and what Jon Empson
- 22 would be sure about is whether we even allocate from a
- 23 ratemaking perspective the short-term borrowing costs of
- 24 that facility, since in most likelihood they're fairly small
- 25 in the ratemaking process. But I'm not an expert in that

- 1 area.
- 2 MR. WILLIAMS: I'd like to offer Exhibit 24.
- JUDGE PRIDGIN: I'm sorry, Mr. Williams. This
- 4 has already been premarked as Exhibit 24?
- 5 MR. WILLIAMS: Yes, premarked exhibit.
- JUDGE PRIDGIN: Any objections?
- 7 MR. BOUDREAU: No objection.
- 8 JUDGE PRIDGIN: Hearing none, Exhibit No. 24
- 9 is admitted.
- 10 (EXHIBIT NO. 24 WAS RECEIVED INTO EVIDENCE.)
- 11 BY MR. WILLIAMS:
- 12 Q. Let's turn back to the Citicorp \$650 million
- 13 short-term facility. When did Aquila borrow all the funds
- 14 that it could from that facility?
- 15 A. I don't recall the exact date, but I believe
- 16 in the fall of 2002 we completely drew down the facility.
- 17 Q. Why?
- 18 A. I don't recall the decision at that point in
- 19 time. I wasn't in this capacity.
- Q. When did Aquila go in default on that
- 21 facility?
- 22 A. I don't recall the exact date at this point in
- 23 time.
- Q. To the best of your knowledge?
- 25 A. We -- I don't know if I would -- and this is

- 1 where I'm drawing on my memory. I don't know if I would use
- 2 the term default. We requested a waiver in November of 2002
- 3 with respect to some covenants that we were violating, and
- 4 we received that waiver, I believe, through April 12th of
- 5 2003 from the various institutions involved in that
- 6 facility.
- 7 Q. When did you violate those covenants that
- 8 required you to seek a waiver?
- 9 A. It would have been, if my recollection's
- 10 correct, in the third quarter of 2002, but I could be wrong
- 11 about that.
- 12 Q. Did Aquila voluntarily violate those
- 13 covenants?
- 14 A. No, it did not.
- MR. WILLIAMS: May I approach the witness?
- JUDGE PRIDGIN: You may.
- 17 BY MR. WILLIAMS:
- 18 Q. I'm handing you what's been premarked for
- 19 identification as Exhibit No. 25.
- 20 A. I've taken a review of this document.
- Q. Was that document prepared by a Mr. Steve
- 22 Fischer?
- 23 A. It was.
- Q. Is he an employee of Aquila?
- 25 A. He is.

- 1 Q. And as part of that response to a request that
- 2 was made by the Staff of Aquila, would you turn to page 3 of
- 3 that. And in the row that's labeled short-term debt, does
- 4 it show zeros across for the years 1998 through 2007?
- 5 A. I'm sorry.
- 6 Q. The last page of the exhibit, very last page,
- 7 there's a table.
- 8 A. Oh, yeah. I'm sorry. Yes, it does.
- 9 Q. Does that reflect target capitalization by
- 10 state jurisdiction?
- 11 A. I believe it does.
- 12 Q. And does it show short-term debt for the years
- 13 '98 through 2007 to be zero?
- 14 A. It does.
- 15 Q. And in particular does it show that the
- 16 short-term debt target for Missouri's utility operations to
- 17 be zero for that period of time?
- 18 A. It does.
- 19 Q. Is that correct?
- 20 A. In the context of ratemaking in this format,
- 21 that is correct.
- 22 Q. In what context would it not be correct?
- 23 MR. BOUDREAU: I guess I'm going to object to
- 24 the form of the question. It seems like he's been asked a
- 25 double negative.

- 1 JUDGE PRIDGIN: I'll overrule.
- THE WITNESS: In this instance, on this
- 3 schedule, short-term debt is a zero percentage, and that was
- 4 the meaning of my answer.
- 5 MR. WILLIAMS: I'd like to offer Exhibit 25.
- 6 JUDGE PRIDGIN: Exhibit 25 has been offered.
- 7 Any objections?
- 8 MR. BOUDREAU: No objection.
- 9 JUDGE PRIDGIN: Hearing none, Exhibit 25 is
- 10 admitted.
- 11 (EXHIBIT NO. 25 WAS RECEIVED INTO EVIDENCE.)
- 12 BY MR. WILLIAMS:
- 13 Q. Mr. Dobson, is Aquila in default on a
- 14 construction loan that it entered into in connection with
- 15 the construction of an Aries plant in Missouri?
- 16 A. I believe it is.
- 17 Q. Do you know when Aquila went into default on
- 18 that loan?
- 19 A. I don't recall the exact dates, but I believe
- 20 it was around the end of July of 2003.
- 21 Q. Did Aquila voluntarily go into default on that
- 22 loan?
- 23 A. I don't recall.
- Q. Do you know how much Aquila owes on that loan?
- 25 A. I don't recall the exact number, no, I don't.

- 1 Q. Do you know approximately?
- 2 A. It would be very difficult for me to
- 3 speculate. Maybe 100, 120 million, something like that.
- 4 Very fuzzy right now on that.
- 5 Q. I'm going to turn your attention to the
- 6 treasury account. What safeguards has Aquila proposed to
- 7 this Commission to ensure that the balance in the treasury
- 8 account where it's placed the proceeds for the \$430 million
- 9 three-year term loan will not drop below \$250 million?
- 10 A. What controls have we put in place to ensure
- 11 that the cash -- I'm rephrasing your question to make sure I
- 12 have it right -- the cash or the liquidity in the treasury
- 13 account does not drop below \$250 million?
- 14 Q. I think that accurately --
- 15 A. Is that an accurate depiction of your
- 16 question?
- 17 Q. Yes.
- 18 A. I don't -- I don't think we -- it's not my
- 19 intention to make sure that the cash balance in that account
- 20 stays at 250 or above. I believe the cash balance could
- 21 drop below that.
- Q. How much will the balance in the treasury
- 23 account increase if this Commission grants Aquila's
- 24 application in this case?
- 25 A. It will not change.

- 1 Q. What is the current balance in that treasury
- 2 account?
- 3 A. Which treasury account? Can you be more
- 4 specific? We have a number of treasury accounts; domestic,
- 5 foreign, consolidated.
- 6 Q. The treasury account where you placed the
- 7 \$430 million. And could you identify what account that is?
- 8 A. The Northern Trust account.
- 9 O. And what is the balance in that account now?
- 10 A. I don't recall what it is today. I know an
- 11 approximate number that's --
- 12 Q. Go ahead and give that approximate number.
- 13 A. -- from last Friday. 475 million, I believe.
- Q. What interest rate is Aquila charging to its
- 15 U.S. domestic utility divisions for their borrowings from
- 16 that account?
- 17 A. When the U.S. utility needs working capital
- 18 funds on a short-term base, it's being charged the
- 19 short-term BBB investment grade rate. We derive that from
- 20 the Bloomberg system.
- 21 Q. Do you know approximately what that rate would
- 22 be today?
- 23 A. I would speculate, and I hate do it, but in
- 24 this case approximately 3 percent.
- Q. Are Aquila's shareholders absorbing the

- 1 difference between that rate and the current 8.75 percent
- 2 rate of the \$430 million three-year term loan?
- 3 A. Yes.
- 4 Q. What are all the sources of the funds that are
- 5 in the -- make sure I get this right -- Northern Trust
- 6 account?
- 7 A. The sources of the funds that are in that
- 8 account?
- 9 Q. Yes.
- 10 A. It's a whole host of sources, but to the best
- 11 of my recollection it would be a combination of operating
- 12 cash flows from our various operations less capital
- 13 expenditures, primarily related to the -- almost solely
- 14 related now to the domestic utility, other operating
- 15 expenses such as interest cost and things like that we
- 16 deduct from our operating cash flow, plus proceeds from
- 17 asset divestitures, less any maturities that would be due on
- 18 a short-term basis.
- 19 Q. Is the Northern Trust account limited to
- 20 Aquila's utility operations or does it encompass funds from
- 21 other activities as well?
- 22 A. It does.
- 23 Q. Which?
- 24 A. It encompasses funds from our consolidated
- 25 operations in North America.

- 1 Q. Are you familiar with Aquila's working cash
- 2 study, its peak day working cash study that it's relying on
- 3 to support its claim that its U.S. domestic utility
- 4 operations have peak day working capital needs of
- 5 \$250 million?
- 6 A. I'm familiar.
- 7 Q. What was your role with respect to that study?
- 8 A. I supervised it, saw the output.
- 9 Q. Did you request that it be performed?
- 10 A. I was involved in discussion to have that
- 11 performed so we'd understand what our liquidity peaks are
- 12 from a management perspective, yes.
- 13 Q. When did Aquila begin work on that study?
- 14 A. I don't know the exact date, but we began that
- 15 type of process to understand our peak working capital needs
- 16 really in the winter of 2002 and 2003. Did I say that
- 17 right? I think I did.
- 18 Q. When did that study first produce any results?
- 19 A. I don't recall the date.
- 20 Q. Do you recall approximately when?
- 21 A. I don't.
- 22 Q. Do you know when the study was completed?
- 23 A. I don't recall the date right now. Sometime
- 24 early in 2003.
- Q. Would it have been before April 30th of 2003?

- 1 A. I believe it would have been, yes.
- Q. Would it have been before April 12th of 2003?
- 3 A. It may have been. I don't recall the exact
- 4 day.
- 5 Q. Would it have been before April 1st of 2003?
- 6 MR. BOUDREAU: This may be leading somewhere,
- 7 but I'm having trouble figuring out where it may be. I'm
- 8 going to object on the grounds that the question's been
- 9 asked and answered about a half dozen times now, that he
- 10 doesn't know precisely.
- If there's something to refresh his memory,
- 12 I'd suggest that maybe it be offered, but otherwise I'm
- 13 going to object to continuing down this road.
- 14 MR. WILLIAMS: I'm just trying to narrow down
- 15 the date when this study was completed.
- JUDGE PRIDGIN: I'll overrule, but if he
- 17 doesn't know, he doesn't know.
- MR. WILLIAMS: I understand that.
- 19 JUDGE PRIDGIN: Okay.
- 20 BY MR. WILLIAMS:
- 21 Q. Do you know if the study was completed before
- 22 April 1 of 2003?
- 23 A. I don't. I'd have to go back to -- I have to
- 24 go back to my computer, which I think I've saved a version
- 25 of this study on, and look at the date that it was sent to

- 1 me. But I don't recall at this point in time.
- 2 Q. You said a version of the study. Then there
- 3 were different studies; there were modifications performed
- 4 to the study at different times?
- 5 A. I'm sorry. I misspoke. I meant the study. I
- 6 was e-mailed this study.
- 7 Q. Does the study include capital needed for
- 8 construction?
- 9 A. I don't believe it does.
- 10 Q. Where does Aquila's money for capital
- 11 construction come from?
- 12 A. It will come from a combination. Primarily
- 13 from operating cash flow, and in the shorter term from
- 14 divestiture proceeds of our unregulated assets and to some
- 15 extent from the \$430 million loan. It will be a combination
- 16 of those areas.
- 17 Q. And in particular, to narrow this down a
- 18 little bit, where would construction -- or where would
- 19 capital for construction that might take place for Aquila's
- 20 Missouri operations come from?
- 21 A. That same pool of cash.
- 22 Q. Did Aquila also do a study for its working
- 23 capital needs for its non-utility operations?
- A. Not that I recall.
- 25 Q. Why not?

- 1 A. The -- the amount of volatility left in our
- 2 nonregulated operations is not nearly as significant as it
- 3 is related to our regulated operations.
- 4 Q. Did Aquila make a due diligence inquiry into
- 5 the creditworthiness of the lenders from whom it borrows
- 6 money, such as the \$430 million three-year term loan?
- 7 A. You mean the institutions that invested in the
- 8 \$430 million note? Like the various hedge funds of other
- 9 institutions, investigating them, is that what you're
- 10 referring to?
- 11 Q. Let's start with that.
- 12 A. The paper is basically what I would call a
- 13 fairly liquid paper that's traded in the marketplace, and
- 14 it's sold to -- counterparts are willing to lend us money,
- 15 and I don't believe we did investigate their
- 16 creditworthiness.
- 17 It would be very difficult for us to do that,
- 18 since that paper changes hands in the marketplace as we
- 19 speak. It's actually not a concern of ours, since they've
- 20 given us the money. It's more a concern of theirs about our
- 21 creditworthiness.
- JUDGE PRIDGIN: I'm sorry, Mr. Williams. Do
- 23 you have an idea about how much longer your line of
- 24 questioning will go? I'm just trying to think of a natural
- 25 place to break, if possible, and if not --

- 1 MR. WILLIAMS: If you want to break now,
- 2 that's fine.
- JUDGE PRIDGIN: Okay. Let's go ahead and take
- 4 a break. I show a little after 10:20 on the clock on the
- 5 wall. Let's try to come back around 10:30 or so.
- We are off the record.
- 7 (A BREAK WAS TAKEN.)
- JUDGE PRIDGIN: We're back on the record.
- 9 Mr. Williams, if you would continue your questioning,
- 10 please.
- 11 MR. WILLIAMS: Thank you.
- 12 BY MR. WILLIAMS:
- Q. Mr. Dobson, what I'm asking is directed more
- 14 to the lenders and the assurances that you're going to
- 15 actually receive loan proceeds. So my question is, does
- 16 Aquila make a due diligence inquiry of creditors whenever
- 17 it's borrowing funds to assure that it's actually going to
- 18 receive those funds?
- 19 A. We do.
- 20 Q. And I'm going to go back to the \$650 million
- 21 revolving line of credit with Citicorp. Staff understands
- 22 that Aquila had a revolving line of credit with Citicorp
- 23 that was replaced with all or part of the \$430 million
- 24 three-year term loan; is that correct?
- 25 A. Yes. We used -- we used part of the 430 to

- 1 retire the 650, what was left of the \$650 million revolver.
- Q. What was left of the \$650 million revolver?
- 3 A. Somewhere around approximately \$380 million, I
- 4 believe.
- 5 Q. That had been paid down in part with proceeds
- 6 from something else?
- 7 A. It had been paid down in part with proceeds
- 8 from Essingers (phonetic spelling).
- 9 Q. What was Citicorp's creditworthiness whenever
- 10 you entered into that \$650 million line of credit with them?
- 11 A. I don't recall the creditworthiness at the
- 12 time we did the deal, but at the time of my tenure, I
- 13 believe they're either A or AA rated.
- 14 Q. Is that investment grade?
- 15 A. Yes, it is.
- 16 Q. And what was the creditworthiness of the
- 17 lenders on the \$430 million three-year term loan when it was
- 18 initially executed? Were they also investment grade?
- 19 A. I don't know.
- 20 Q. Did anyone make an inquiry as to that on your
- 21 behalf, Aquila's behalf?
- 22 A. We didn't need to.
- 23 Q. Why not?
- 24 A. They were giving us the funds. We just needed
- 25 to have the -- we just needed to have the understanding that

- 1 our Credit Suisse/First Boston could place the placement. I
- 2 don't know the creditworthiness of all the people behind the
- 3 senior debt that we've issued over the years either. Some
- 4 of them are just individuals, but I have their money.
- 5 Q. Let me step back to the working capital study
- 6 that was done for the regulated operation -- or utility
- 7 operations peak day needs. Was that study used to determine
- 8 the amount of borrowing the \$430 million with the three-year
- 9 term loan?
- 10 A. I believe it was -- it was more driven towards
- 11 to give us an understanding of what our peak day wintertime
- 12 or our peak day working capital needs would be. It so
- 13 happens it ended up being in the wintertime.
- 14 Q. I understand why the study was performed to
- 15 determine what your peak day working capital needs were for
- 16 your utility operation. What I'm asking is whether or
- 17 not -- or how that study was used for determining to borrow
- 18 \$430 million?
- 19 A. That would have been a component in the
- 20 thinking, if I recall correctly.
- 21 Q. In what fashion?
- 22 A. To understand what the level of borrowing
- 23 should be.
- Q. Did Aquila have any limitations from FERC on
- 25 what its borrowing should be?

- 1 A. It did.
- 2 Q. And what was that limitation?
- 3 A. I believe it was 430 million.
- 4 Q. Couldn't Aquila have sought additional
- 5 authority from FERC to borrow additional amounts?
- 6 A. We could have.
- 7 Q. But you didn't seek that authority, did you?
- 8 A. It could have -- it may have taken too much
- 9 time for us to get it done, relative to the maturity date of
- 10 the revolving line of credit.
- 11 Q. But you didn't seek that additional authority,
- 12 did you?
- 13 A. We did not.
- Q. Do you know what your peak working capital
- 15 needs are of your non-utility operations?
- 16 A. I don't.
- 17 Q. When Aquila solicited the lenders for the
- 18 \$430 million three-year term loan and associated first
- 19 mortgage bonds, was that offering oversubscribed?
- 20 A. Yes.
- Q. What was the total aggregate amount that the
- 22 lenders offered to Aquila?
- 23 A. I don't recall, but it was a multiple of the
- 24 times of the borrowing.
- 25 Q. How large of a multiple of the times of the

- 1 borrowing? Are we talking about a billion dollars?
- 2 A. Three or four times, I think oversubscribed.
- 3 Q. So a billion or in excess?
- 4 A. Yeah. I think it was in excess of a billion
- 5 dollars, if I recollect correctly.
- 6 Q. Why didn't Aquila seek to increase its
- 7 borrowing for \$430 million if lenders were willing to lend
- 8 Aquila roughly a billion on those terms?
- 9 A. I think the timing was such that we didn't
- 10 feel like we had the time to do that.
- 11 Q. What impediment was there that created a time
- 12 issue?
- 13 A. The maturity date of the \$650 million revolver
- 14 of 2003.
- 15 Q. We discussed earlier that you only had
- 16 existing FERC authority to borrow \$430 million. Did Aquila
- 17 have any reservations about its ability to increase that
- 18 limit?
- 19 A. We just felt we couldn't get it done in time.
- 20 Q. Could you identify each of Aquila's IPPs and
- 21 peakers?
- 22 A. I could not without some help from our --
- 23 either our 10K or some other information. I could do the
- 24 peakers, but the IPPs, they're too numerous for me to get
- 25 all right at one time.

- 1 Q. Go ahead and identify the peakers.
- 2 A. Peakers in the way I define them, there's
- 3 Racoon Creek, Goose Creek and Crossroads.
- 4 Q. Where's the Racoon Creek peaker located?
- 5 A. I believe that's in Illinois.
- 6 Q. Goose Creek?
- 7 A. Illinois.
- 8 Q. And I'm sorry. What was the third?
- 9 A. Crossroads.
- 10 Q. And where's that located?
- 11 A. I believe it's in Mississippi.
- 12 Q. And could you give its fair value for purposes
- 13 of collateral for the \$430 million three-year term loan?
- 14 And that could be based on your opinion if you don't have an
- 15 analysis from elsewhere, but I would like for you to
- 16 identify that it is your opinion.
- 17 A. I don't have an opinion at this point in time.
- 18 I don't have that level of expertise to make that assessment
- 19 of what the fair value is related to those assets. I know
- 20 that their cost basis is 500 million in aggregate,
- 21 approximately.
- Q. What do you mean by cost basis?
- 23 A. Cost to construct those three facilities was,
- 24 in aggregate, approximately \$500 million.
- 25 Q. Do you know if the Iowa Staff or Commission

- 1 was aware of any of the changes to the plan that you have
- 2 set out in Schedule RD-1?
- 3 A. I don't.
- 4 Q. And in response to a question from
- 5 Mr. Micheel, I believe you used the word tenure in
- 6 connection with the three-year term loan. Could you define
- 7 what that term means in the sense that you used it?
- 8 A. It means the duration of time until the
- 9 maturity of the three-year term loan.
- 10 Q. Do you have Ms. Lownds' testimony available to
- 11 you?
- 12 A. I don't.
- MR. WILLIAMS: May I approach?
- 14 JUDGE PRIDGIN: You may.
- 15 BY MR. WILLIAMS:
- 16 Q. I'm handing you what's been marked as
- 17 Surrebuttal Schedule CL-8, which is an attachment to the
- 18 testimony of Ms. Lownds that's been filed as -- I believe
- 19 it's Exhibit 3.
- 20 A. I've reviewed the document.
- 21 Q. Do you see a reference in there to a
- 22 \$190.3 million working capital facility?
- 23 A. I do.
- Q. Was that working capital facility used to
- 25 support Aquila's working capital needs for both its utility

- 1 and non-utility operations?
- 2 A. I believe this document says it was.
- 3 Q. Were there other working -- were there other
- 4 facilities that Aquila also used to supply its working
- 5 capital needs at the time it had this \$190.3 million
- 6 facility?
- 7 A. I don't believe there were other facilities
- 8 like this, no.
- 9 Q. Well, you earlier referred to a \$650 million
- 10 line of credit from -- revolving line of credit from
- 11 Citicorp?
- 12 A. Uh-huh.
- 13 Q. Is this something different from that?
- 14 A. It's not. This is what's left of a two-piece
- 15 325 million three-year tronch and a 325 million one-year
- 16 tronch after the waterfalls of -- the waterfalls of the
- 17 various divestiture proceeds that we agreed to after the
- 18 default in November of 2002.
- 19 Q. Could you restate that answer in layman's
- 20 terms?
- 21 A. I will. The \$650 million revolving line of
- 22 credit that I referred to -- that I have referred to -- that
- 23 was before the time that I was in this role -- to the best
- 24 of my knowledge was composed of two pieces, a \$325 million
- 25 three-year facility and a \$325 million one-year facility.

- 1 This is based on my recollection.
- When we received the waivers related to our
- 3 default in the fall of 2002, just during my transition time,
- 4 we agreed to give part of the proceeds related to asset
- 5 divestitures that we were in the process of doing at that
- 6 point in time to reduce the value of this loan, which was a
- 7 two-part loan.
- 8 The remaining pieces of that facility that
- 9 were left, the time we paid them off with some of the
- 10 proceeds from the \$430 million facility were the working
- 11 capital, what we referred to as the \$190.3 million working
- 12 capital in the portion of the \$165.5 million cash
- 13 collateralization of letters of credit.
- Was that a little more clear?
- 15 Q. Yes. Are you saying that the -- and
- 16 forgive me if I don't recall the specific numbers -- but the
- 17 \$190 million and the \$165 million comprised the components
- 18 of the \$650 million facility that you'd referred to earlier?
- 19 A. Approximately, which means I was a little bit
- 20 off in my estimate of 380 million I said earlier. But I
- 21 think I did use the word "approximate."
- 22 Q. So those two funds that you've identified were
- 23 used to support the -- Aquila's working capital needs at
- 24 that time?
- 25 A. That's what was left of the facility, yes.

- 1 Q. What would that total number be?
- 2 A. If you add these two up, it would be
- 3 \$355.8 million, plus all the cash, excess cash related to
- 4 the waterfall proceeds that didn't come to us would still be
- 5 in the balance in all likelihood.
- 6 Q. Can you tell me what the status of the Aries
- 7 combined cycle unit is in terms of whether it's being sold
- 8 or acquired or --
- 9 A. I don't have the current status at this point
- 10 in time.
- 11 Q. Is it considered to be one of the peakers? It
- 12 is not one of the peakers that you've identified, is it?
- A. No, it's not.
- 14 Q. Is it one of the IPPs?
- 15 A. It is not.
- 16 Q. Do you have an opinion as to what interest
- 17 rate Aquila would have been able to obtain had it been of
- 18 investment grade quality at the time it executed the
- 19 \$430 million credit facility?
- 20 A. Less than what we consummated the transaction
- 21 for, yes. Anything below that, it would be hard for me to
- 22 speculate at this point in time. I don't recall the markets
- 23 at that point in time related to that.
- Q. Would 3 to 4 percent be out of line?
- 25 A. I wouldn't disagree with that. That would be

- 1 a reasonable range.
- 2 MR. WILLIAMS: No further questions at this
- 3 time.
- 4 JUDGE PRIDGIN: Mr. Williams, thank you.
- 5 Mr. Conrad?
- 6 CROSS-EXAMINATION BY MR. CONRAD:
- 7 Q. Just a couple things. Good morning,
- 8 Mr. Dobson.
- 9 A. Good morning.
- 10 Q. I don't have very many things to check out
- 11 with you. Just a couple of loose ends to tie up on my
- 12 notes.
- 13 Was there a note issued or series of notes
- 14 issued for this \$430 million?
- 15 A. I believe there was a note issued, yes.
- 16 Q. Single note, more than one?
- 17 A. I don't recall, Mr. Conrad.
- 18 Q. Has that note -- a copy of that been placed in
- 19 the record anywhere?
- 20 A. I don't recall. It may have been. I just
- 21 don't know.
- 22 Q. And the term, you want to use the word tenure,
- 23 but I would call it a term of the note is three years?
- 24 A. The note matures, I believe, on May 15th of
- 25 2006. So at the time we consummated, it was approximately

- 1 three years.
- Q. And you'd agree with me that it's for a period
- 3 longer than 12 months?
- 4 A. I would.
- 5 Q. Before getting into that, did you or did the
- 6 company look at financing or collateralizing the individual
- 7 utilities state by state?
- 8 A. Not to my recollection, no.
- 9 Q. Do you know why that wasn't looked at?
- 10 A. I don't know why.
- 11 Q. We've mentioned before that the approximate
- 12 value of the Missouri assets was a billion dollars, plus or
- 13 minus small change?
- 14 A. Plus or minus.
- 15 Q. So there would be ample collateral on a
- 16 stand-alone basis to finance the Missouri operations, would
- 17 there not?
- 18 A. If we could, if our structure was such.
- 19 MR. CONRAD: I've lost the numbers, but I have
- 20 a Data Request.
- JUDGE PRIDGIN: This is a new exhibit,
- 22 Mr. Conrad?
- 23 MR. CONRAD: Yes. I'm sorry. New exhibit.
- 24 JUDGE PRIDGIN: I believe I have it at No. 52.
- 25 (EXHIBIT NO. 52 WAS MARKED FOR IDENTIFICATION

- 1 BY THE REPORTER.)
- 2 MR. CONRAD: Forgive me, your Honor. It was
- 3 54?
- 4 JUDGE PRIDGIN: 52.
- 5 MR. CONRAD: Thank you.
- 6 BY MR. CONRAD:
- 7 Q. Mr. Dobson, we've distributed to you what's
- 8 been marked for identification as Exhibit 52. What does
- 9 that appear to be?
- 10 A. It's a Data Request.
- 11 Q. Do you know who Randy Miller is?
- 12 A. Treasurer of the company, of Aquila, Inc.
- 13 Q. Somebody that could speak authoritatively for
- 14 the company in these areas?
- 15 A. I believe so.
- 16 Q. Do you have any reason to believe that this
- 17 isn't his signature, since you-all don't choose to sign the
- 18 Data Request responses?
- 19 MR. BOUDREAU: I'm going to object to the
- 20 comment. That's not accurate, but --
- 21 BY MR. CONRAD:
- 22 Q. Do you see a manual signature on this
- 23 response?
- 24 A. I do.
- Q. Where?

- 1 A. Oh, no. I'm sorry. I just see a typed
- 2 signature. Excuse me. At the very bottom, Randy Miller. I
- 3 don't see one at the bottom of this, a manual signature.
- Q. But other than that, you recognize this as a
- 5 authoritative statement for your company?
- 6 A. I do.
- 7 MR. CONRAD: Offer Exhibit 52.
- JUDGE PRIDGIN: Any objections?
- 9 MR. BOUDREAU: None.
- 10 JUDGE PRIDGIN: Hearing none, Exhibit 52 is
- 11 admitted.
- 12 (EXHIBIT NO. 52 WAS RECEIVED INTO EVIDENCE.)
- 13 BY MR. CONRAD:
- 14 Q. Mr. Dobson, you also mentioned something about
- 15 your structure a moment ago. Is that the divisional
- 16 structure that you're feeling limits you in your ability to
- 17 individually collateralize states?
- 18 A. To the best of my knowledge, that's correct.
- 19 MR. CONRAD: I have one more, your Honor. Bet
- 20 it's going to be 53.
- 21 (EXHIBIT NO. 53 WAS MARKED FOR IDENTIFICATION
- 22 BY THE REPORTER.)
- 23 BY MR. CONRAD:
- Q. Mr. Dobson, I've shown you what has been
- 25 marked for identification as Exhibit 53. Do you recognize

- 1 that document?
- 2 A. I'm reading it --
- 3 Q. All right. Take a moment, please.
- 4 A. -- to refresh my memory.
- 5 I'm finished.
- 6 Q. Who is Mike Cole?
- 7 A. Mike Cole is a person that works for Aquila,
- 8 Inc. in the treasury department.
- 9 Q. Despite the fact that Mr. Cole has not
- 10 physically and manually signed this response, do you have
- 11 any reason to believe that this isn't an authoritative
- 12 position and response on behalf of your company?
- 13 A. I believe it is.
- 14 Q. You believe it is an authoritative response?
- 15 A. I do.
- MR. CONRAD: Move the admission of 53.
- JUDGE PRIDGIN: Any objections?
- 18 (No response.)
- 19 JUDGE PRIDGIN: Hearing none, Exhibit 53 is
- 20 admitted.
- 21 (EXHIBIT NO. 53 WAS RECEIVED INTO EVIDENCE.)
- 22 BY MR. CONRAD:
- 23 Q. The \$430 million that we've been talking about
- 24 here for the last day and a half, that was for general
- 25 corporate purposes?

- 1 A. I believe it was.
- MR. CONRAD: Thank you. That's all, your
- 3 Honor.
- 4 JUDGE PRIDGIN: Mr. Conrad, thank you.
- 5 Mr. Molteni?
- 6 CROSS-EXAMINATION BY MR. MOLTENI:
- 7 Q. Good morning, Mr. Dobson.
- 8 A. Good morning.
- 9 Q. I don't have too many questions for you, but
- 10 I've just got a few cleanup areas, so I'll be jumping around
- 11 a little bit.
- During Mr. Micheel's cross-examination of you,
- 13 he had Exhibit 50 marked, which was the mandatory prepayment
- 14 matrix. Do you know what I'm talking about?
- 15 A. I do.
- 16 Q. Do you have in your possession a matrix for
- 17 optional prepayments according to the term loan?
- 18 A. I don't.
- 19 Q. Has one been created?
- 20 A. It may have been. I don't have it, though, if
- 21 it is.
- 22 Q. Have you ever seen an optional prepayment
- 23 matrix that's akin to the one that's marked as Exhibit 50?
- 24 A. I have not seen one like that, no.
- Q. If this Commission denies Aquila's application

- 1 in this case, is that going to increase Aquila's rates?
- 2 A. No.
- 3 Q. And will it reduce the quality of service that
- 4 Aquila provides its ratepayers?
- 5 A. It will not.
- 6 Q. If this Commission denies Aquila's
- 7 application, that won't put Aquila in default of its term
- 8 loan agreement, will it?
- 9 A. No, it won't.
- 10 Q. Do you recall on October 7th I took your
- 11 deposition?
- 12 A. I do.
- 13 Q. Do you recall we talked about a little bit
- 14 about the stock market?
- 15 A. We did.
- 16 Q. And I asked you whether the stock market
- 17 accurately reflects Aquila as valued as a company. Do you
- 18 remember that?
- 19 A. Vaguely.
- 20 Q. And your response was, over time it's a fair
- 21 representation?
- 22 A. I think over the long-term it is, yes.
- Q. And Aquila's stock at its high was somewhere
- 24 around \$37 a share; is that right?
- 25 A. I believe that's correct.

- 1 Q. And that's back when it was UtiliCorp?
- 2 A. Yes.
- 3 Q. And as of the date of your deposition, which
- 4 was October 7th, it was trading around \$3.50 to \$3.60 a
- 5 share; is that right?
- 6 A. Yes. That's correct.
- 7 Q. And just to clarify, Aquila is not an
- 8 investment grade utility with respect to its credit rating
- 9 right now?
- 10 A. That's correct.
- 11 Q. And its credit rating has junk bond status?
- 12 A. It's CCC, a split-rated CCC slash B, which has
- 13 been defined as junk bond in the slang term.
- 14 Q. And do you recall that at your deposition I
- 15 asked you about the people who were interested in acquiring
- 16 Aquila's stock? Do you remember that?
- 17 A. I do.
- 18 Q. And you told me that the group of people
- 19 interested in Aquila's stock are the people that are
- 20 speculative in nature. Do you remember that?
- 21 A. Yes.
- 22 Q. Were you involved at all in discussing the
- 23 settlement of a price manipulation case that the FERC had
- 24 inquired of Aquila about?
- 25 A. I was not.

- 1 Q. Are you cognizant of it?
- 2 A. Vaguely aware of it, yes.
- 3 Q. Did Aquila pay a settlement to the FERC?
- 4 MR. BOUDREAU: I'm going to object to this
- 5 line of questioning on the grounds of relevance.
- JUDGE PRIDGIN: Mr. Molteni, how's it
- 7 relevant?
- 8 MR. MOLTENI: It's relevant as to the nature
- 9 of Aquila's business that led to the point that they need a
- 10 \$430 million term loan at the interest rate that they're
- 11 paying.
- 12 MR. BOUDREAU: I'm still not sure I see what
- 13 the relevance this has to do with the question presented to
- 14 the Commission.
- 15 JUDGE PRIDGIN: I'll overrule.
- 16 THE WITNESS: My recollection is that we did
- 17 have a settlement with them, but it's a little fuzzy now. I
- 18 don't remember the number being very big. That's why it's
- 19 fuzzy.
- 20 BY MR. MOLTENI:
- 21 Q. But there was a settlement with the FERC?
- 22 A. I think there was. I could be wrong about
- 23 that, but I believe there was.
- Q. And it relates to price manipulation?
- 25 A. I'm not sure what it related to.

- 1 Q. And were you involved in the decision-making
- 2 regarding that settlement?
- 3 A. I was not.
- 4 Q. So if Richard -- you testified earlier,
- 5 Richard Green is the CEO, the president and the Chairman of
- 6 Aquila?
- 7 A. Yes.
- 8 Q. Did you read his deposition?
- 9 A. I did read through it, yes.
- 10 Q. So if Mr. Green said that you were involved in
- 11 the decision-making regarding the settlement of the FERC,
- 12 could we assume he was mistaken?
- 13 A. I don't recall that part of his deposition
- 14 but, I mean, I may have participated in a meeting, but I
- 15 just don't recall.
- 16 Q. Do you know who Krull & Associates are?
- 17 A. I do.
- 18 Q. Who are they?
- 19 A. They are consultants that help companies
- 20 potentially restructure.
- Q. You said you read Mr. Green's deposition.
- 22 Would he have referred to them in the deposition as forensic
- 23 accountants?
- 24 A. I believe they also have that line of
- 25 consulting in their firm, too.

- 1 Q. And have they been retained by Aquila as
- 2 forensic accountants?
- 3 A. I believe they have, yes.
- 4 Q. And they've been in that line to investigate
- 5 accusations that Aquila supplied false prices to natural gas
- 6 trade publications; is that correct?
- 7 A. I think they're working on that, yes.
- 8 Q. And are you reviewing any of the work in that
- 9 regard?
- 10 A. I'm not per se reviewing it. I have seen, a
- 11 long time ago, a little piece of outcome, but --
- 12 Q. What kind of outcome was that?
- MR. BOUDREAU: I'm going to object again to
- 14 the relevance of this line of questioning to the proceeding
- 15 at hand. This doesn't have any bearing on the topic at hand
- 16 in this case. This is not just a fishing expedition.
- JUDGE PRIDGIN: I'll show this as a standing
- 18 objection, Mr. Boudreau, on this line of questioning, and
- 19 I'll overrule.
- 20 THE WITNESS: Would you repeat the question?
- MR. MOLTENI: Would the court reporter read
- 22 the question back please?
- 23 THE REPORTER: "Question: What kind of
- 24 outcome was that?"
- 25 THE WITNESS: It was a preliminary analysis of

- 1 the type of work they were doing, nothing -- nothing, no
- 2 outcomes, no conclusions, what they were looking at.
- 3 BY MR. MOLTENI:
- 4 Q. It was a written work product?
- 5 A. Some type of work product, yes.
- 6 Q. And have you received any subsequent reports
- 7 from Krull?
- 8 A. I have not.
- 9 Q. Are you aware that any exist within Aquila?
- 10 A. I'm not aware that any exist, but they could
- 11 be.
- 12 Q. You sign Aquila's public financial statements,
- 13 don't you?
- 14 A. Yes, I do.
- 15 Q. Has Aquila disclosed the retention of FERC in
- 16 any of its publicly filed financial statements?
- 17 A. Retention of?
- 18 Q. Of Krull, I'm sorry.
- 19 A. You know, I don't recall, but we may have. We
- 20 may have discussed that. I'm not sure. I don't recall any
- 21 longer. We're in the query process right now, but we may
- 22 have discussed the fact that there are ongoing
- 23 investigations. We may not have discussed the consultant
- 24 that we're using in connection with the investigations. I
- 25 just don't recall the details.

- 1 Q. So your financial statements do disclose an
- 2 investigation regarding providing false prices to trade
- 3 publications, correct?
- 4 A. I believe they -- they address the
- 5 investigations that we're under from a contingency
- 6 standpoint, yes.
- 7 Q. And these publicly filed securities
- 8 disclosures that you sign, have they -- have any of them
- 9 addressed the FERC settlement?
- 10 A. I don't recall. They may have.
- 11 Q. Do you read them before you sign them?
- 12 A. Absolutely.
- 13 Q. Have you signed any within the last two
- 14 months?
- 15 A. No, I have not.
- Q. When was the last one that you signed?
- 17 A. I want to correct myself.
- 18 Q. Go ahead, please.
- 19 A. I would have signed one -- no, it would be
- 20 over two months now. I apologize. I did the math wrong. I
- 21 signed the last one, I believe, August 15th. It was a
- 22 little over two months ago.
- 23 Q. And at that time was Aquila in negotiations
- 24 with the FERC regarding the price manipulation charge?
- 25 A. I don't recall at this point.

1	MR. MOLTENI: I have one final question, but
2	it's highly confidential.
3	JUDGE PRIDGIN: All right. Let me take just a
4	second to suspend the web, and chances are we will take a
5	break after the highly confidential, so let's go off the
6	record for just a moment, please.
7	(AN OFF-THE-RECORD DISCUSSION WAS HELD.)
8	(REPORTER'S NOTE: At this point, an in-camera
9	session was held, which is contained in Volume 7, page 464
10	of the transcript.)
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- 1 JUDGE PRIDGIN: We're back on the record. The
- 2 highly confidential testimony is complete and we're back in
- 3 public forum.
- 4 Mr. Dobson, this is normally the time that the
- 5 Commission would ask questions. As you can see, they are in
- 6 agenda meeting. I will need to take a brief recess to go
- 7 poll the Commissioners to see where they are in agenda and
- 8 when they would be available to come down. So let's recess
- 9 for about ten minutes and try to resume about 11:20 or so.
- 10 We are off the record.
- 11 (AN OFF-THE-RECORD DISCUSSION WAS HELD.)
- 12 JUDGE PRIDGIN: We are back on the record. I
- 13 went upstairs to try to speak to Chairman Simmons while
- 14 they're in agenda, and he just indicated to me to go ahead,
- 15 but -- go forth and prosper. I do know that they will want
- 16 to ask questions of this witness, and I don't have a
- 17 terribly strong preference either way.
- 18 If the parties wish, this may be a convenient
- 19 time to break for lunch. It's a little early, but not
- 20 terribly. It's roughly 11:30. Or we can excuse Mr. Dobson
- 21 from the stand for now and have to recall him for the
- 22 Commission and move on to Mr. Empson.
- I don't have a strong preference either way,
- 24 and I don't know how the counsel feel.
- MR. MOLTENI: Can we get Mr. Empson sworn in

- 1 and do the preliminaries and then break for lunch?
- JUDGE PRIDGIN: That's fine with me. It
- 3 doesn't matter to me.
- 4 MR. BOUDREAU: Let's try to accommodate the
- 5 Commissioners, obviously, and what we'll do is we'll make
- 6 Mr. Dobson available after lunch. I think maybe the idea of
- 7 putting Mr. Empson on the stand and maybe doing the
- 8 preliminaries, offering his testimony, making whatever
- 9 changes, let's go ahead and do that. And then we can go
- 10 ahead and take a break and hopefully that will work into
- 11 everybody's schedule.
- 12 JUDGE PRIDGIN: That's fine. And perhaps by
- 13 then I'll get some sort of signal from upstairs. But
- 14 failing that, once we're finished with the preliminaries of
- 15 Mr. Empson, I'll repoll counsel and see if they just want to
- 16 go on to lunch or something.
- 17 MR. BOUDREAU: Why don't we just -- let me
- 18 make this suggestion. Rather than put Mr. Empson on the
- 19 stand right now, let's just go ahead -- my request would be
- 20 that we just go ahead and break, wrap up with Mr. Dobson,
- 21 then we'll put Mr. Empson on the stand if you would
- 22 accommodate that.
- 23 JUDGE PRIDGIN: That's certainly fine with me
- 24 if I don't hear any objections.
- 25 (No response.)

- JUDGE PRIDGIN: All right. Hearing none, this
- 2 seems to be a good time to break for lunch. Let's --
- 3 because I know the Commission's going to be running late,
- 4 there's no sense in setting an hour time limit just to come
- 5 back and sit and wait and have to go through this again. It
- 6 might be a little better to go ahead and break for lunch
- 7 until one o'clock or so, and hopefully if they're not ready,
- 8 they will -- they usually take late lunches on a day like
- 9 this and will be available at one o'clock or shortly
- 10 thereafter.
- 11 So let's go off the record, and we will
- 12 reconvene at one o'clock. We're off the record.
- 13 (A BREAK WAS TAKEN.)
- 14 JUDGE PRIDGIN: All right. We're back on the
- 15 record. We are resuming the Aquila hearing.
- This is one o'clock, about five after one,
- 17 actually, October 21st, and I believe all the attorneys have
- 18 finished questioning Mr. Dobson, and we'll open the
- 19 questions up to the Commission.
- 20 Commissioner Murray, do you have any
- 21 questions?
- 22 COMMISSIONER MURRAY: Thank you. Yes, I have
- 23 a few.
- 24 QUESTIONS By COMMISSIONER MURRAY:
- Q. Good afternoon, Mr. Dobson.

- 1 A. Good afternoon.
- 2 Q. I apologize because these are probably going
- 3 to be fairly disjointed, since we've been coming and going
- 4 this morning, but I wanted to ask you just kind of a -- I
- 5 quess it's a philosophical question as much as anything.
- 6 If Missouri is a net provider of peak day
- 7 working capital -- just assume that it is -- would it be
- 8 appropriate to collateralize Missouri assets in this
- 9 fashion?
- 10 A. If it only was a -- if it only was a peak day
- 11 provider and never a -- and never a peak day borrower at
- 12 some point?
- 13 Q. Right. If it were a net provider.
- 14 A. That's a tough question. If it was -- if it
- 15 was a net provider, truly, the whole time, I don't really
- 16 have the answer to that question.
- 17 Q. Would that amount to subsidizing nonregulated
- 18 operations?
- 19 A. No, it would not, because we've aligned the
- 20 collateral to be split between regulated and unregulated.
- 21 It wouldn't amount to that.
- 22 Q. Would it amount to subsidizing the cash
- 23 working capital requirement of other jurisdictions'
- 24 utilities?
- 25 A. You know, I don't know if I would answer it

- 1 that way. And the reason I say it that way, just to be open
- 2 and honest about the whole thing, is when I look at that
- 3 list in some of my other exhibits that we've talked about of
- 4 other utilities in the state of Missouri that have working
- 5 lines of credit, and some of those may have -- they may -- I
- 6 don't know for sure -- may have the same profile as our
- 7 Missouri electric utilities also, in that their working
- 8 capital peaks are other times during the year, but they
- 9 still have those revolving lines of credit.
- 10 And so they have those for safety's sake
- 11 because of ice storms and tornadoes, and because it's just
- 12 embarrassing not to have access to it if something does
- 13 catch you by surprise, or if you do happen to have a peak
- 14 day need for whatever reason you didn't anticipate.
- 15 So it's hard to say with certainty that your
- 16 assumption, even if Missouri was the only state we owned and
- 17 I had done studies that proved to me that we -- that
- 18 electric utility only produced positive working capital, I
- 19 would still probably be advocating some type of facility for
- 20 the unintending consequence of something happening.
- 21 So it's hard for me to say that they would be
- 22 subsidizing other regulated states, because in my mind they
- 23 still need some type of safety net provision. That's a long
- 24 way to answer your question, but that's the way I feel about

25 it.

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- 1 Q. And for those times in which you might need
- 2 something like for an ice storm, for example, where would
- 3 you go to get that, if you did not have this
- 4 collateralization?
- 5 A. I will go to the available cash in our balance
- 6 sheet that will keep -- in lieu of having a working capital
- 7 line right now, because we're not going to have one capital
- 8 line. We keep the cash in our balance sheet. Because we do
- 9 have a duty to our customers and a duty to a bunch of
- 10 stakeholders, we'll keep the liquidity in our balance sheet.
- 11 May be asset divestitures and things like that
- 12 to operate our company anyway, but that's what we would do.
- 13 We would keep asset divestiture and consolidate operating
- 14 cash flow on our balance sheet in the eventuality that we
- 15 would have an ice storm or a windstorm and we would need
- 16 that cash to fund capital expenditures and things like that.
- 17 Q. Is there any additional risk to Missouri
- 18 ratepayers if these assets are collateralized?
- 19 A. I don't believe there is.
- Q. None whatsoever?
- 21 A. In my opinion, no.
- 22 Q. Is there any tangible benefit to Missouri
- 23 ratepayers?
- 24 A. Tangible is a -- I would answer the question
- 25 it's difficult to say tangible. There's the intangible

- 1 aspect of the fact that there's a marketplace signal if
- 2 we're turned down potentially about our relationship with
- 3 the Commission and the fact that they weren't willing to put
- 4 the assets in a pool.
- 5 But strictly speaking to your question of
- 6 tangible, it's very difficult to answer. Probably
- 7 specifically tangible in dollars and cents, no.
- 8 Q. On page 11 of your direct testimony, about a
- 9 little above the middle of the page, you're giving reasons
- 10 there in your answer. And the second reason that you give,
- 11 you say, it's only fair that since the working capital
- 12 facility is needed to support the day-to-day operations of
- 13 all Aquila's utility operations, then all of Aquila's
- 14 utility assets should be part of the pool. That's part of
- 15 your testimony, correct?
- 16 A. It is. Yes, it is.
- 17 Q. Wouldn't actual fairness, if we were trying to
- 18 measure fairness, result in Missouri utility assets being
- 19 pledged only to the approximate amount of about 36 million?
- 20 A. Yeah, which would -- when you say that, you
- 21 mean that 36 million to the loan value, which would be about
- 22 60 million in collateral, because you've got to divide by
- 23 1.67. From a strict technical sense, that's fairly sound
- 24 reasoning. I think from a logistics standpoint it's very
- 25 difficult to do.

- 1 From a -- from a timeline perspective now,
- 2 where we're at now with Michigan and Nebraska being in and
- 3 Colorado being in, Missouri going in, the way the agreement
- 4 works at this point in time, will actually only then use
- 5 up about \$60 million to get to 718 million.
- 6 Everything above that, what we refer to as the
- 7 billion dollars of collateral -- it's actually probably
- 8 closer to 900 million. That then is available for first
- 9 lien other debt at some point in time, if we desire and if
- 10 the Commission would approve it.
- 11 So effectively, with the way this is worked
- 12 chronologically with the states that have approved it so
- 13 far, with two that we didn't need to and the one that did,
- 14 Colorado, Missouri would effectively be, in my opinion, only
- 15 putting in 60, because the rest of that collateral is
- 16 available under Section 6.10(i) of the agreement to be used
- 17 at some other time, obviously with the Commission's
- 18 approval.
- 19 Q. With another approv-- Commission approval?
- 20 A. Well, we would anticipate that any financing
- 21 that we would do we would come back to the Commission with,
- 22 if we so needed it.
- 23 Q. I thought the -- I thought what you were
- 24 asking was that the full amount be committed and that you
- 25 not have to come back and --

- 1 A. That's what I'm saying, but it would be
- 2 available in the event -- some of the testimonies refer to
- 3 the fact that you don't have use of it once you put it in.
- 4 But if the full amount was committed, in effect, with the
- 5 chronological order of the way the collateral's gone in,
- 6 only about 60 million of that would be used up, and the full
- 7 amount would be sitting there available in the event that it
- 8 was needed, not saying that it is.
- 9 Q. Let's pursue that. It would be there
- 10 available in the event that it was needed by either
- 11 regulated or nonregulated needs; is that correct?
- 12 A. It would be -- we don't really have many
- 13 unregulated needs left, but it would be there in the event
- 14 the company felt that it was needed, and then obviously they
- 15 would come to the Commission for approval.
- Q. Who would come to the Commission for approval?
- 17 A. If we were going to issue some more debt?
- 18 Q. Well, I'm not -- I guess I'm not understanding
- 19 what your request is, because I thought your request was to
- 20 collateralize the full amount.
- 21 A. It is.
- 22 Q. So at what point would you be coming back to
- 23 the Commission for approval of part of that amount?
- A. Oh, and I'm sorry to mislead you. We're not
- 25 intending to. That's not a request. In the event it would

- 1 still -- the additional collateral would be available in the
- 2 event that it was to be used for collateralization. The
- 3 point I'm making is, it's not lost once it goes in.
- 4 Q. But you don't have to come back here? Under
- 5 your proposal, you would not have to come back here to seek
- 6 approval for any more beyond this -- the initial 60 million
- 7 you talked about, would you?
- 8 A. I don't think we would, no.
- 9 Q. So, in effect, it could be used for Missouri
- 10 needs or it could be used for another state's needs?
- 11 A. I quess it could. It wouldn't be prudent of
- 12 us to actually, if we needed to do that, to do that without
- 13 the permission of the Missouri Commission, though.
- 14 Q. But you're not under any obligation?
- 15 A. We're not under any obligation, I don't
- 16 believe.
- 17 Q. Will the rate -- will the Missouri ratepayers
- 18 see any reduction in rates as a result of the drop of the
- 19 75 basis points?
- 20 A. No, they will not.
- 21 Q. Somewhere, and I don't recall where, actually,
- 22 it was mentioned about the costs and effort involved in this
- 23 proceeding in terms of putting together data and just
- 24 preparing for this proceeding, and I'm sure there are
- 25 significant costs involved in going through this application

- 1 process.
- Where are those costs being charged? Who's
- 3 paying for this proceeding?
- 4 A. Who's paying for those? Well, those costs are
- 5 incurred at our corporate offices. Well, let me restate
- 6 that. The costs are incurred by the company, and they would
- 7 then go through an allocation process that, I guess, if they
- 8 were incurred in a test period, they could end up in rates.
- 9 Q. Okay. That's what I was getting to. They
- 10 could -- the costs of this proceeding eventually could end
- 11 up in part of what you would request in rate recovery?
- 12 A. I suppose it's possible, yes.
- 13 Q. As a regulatory expense?
- 14 A. These type of costs that we're incurring now
- 15 are not that unusual for a regulated company, though, but it
- 16 does require manpower to do the work.
- 17 Q. So would that be a detriment to the
- 18 ratepayers, in that they might eventually have to pay for
- 19 the costs of what it took you, took the company to be able
- 20 to collateralize these assets?
- 21 A. The fact that we had to spend the money to
- 22 answer all the IDRs and things like that, to come forth
- 23 here?
- Q. Yeah. In other words, the proposal is that
- 25 there's no -- it's not going to change the status quo of the

- 1 ratepayers. And I think there's been a lot of testimony or
- 2 at least allegations that the needs are not -- were not
- 3 created by the ratepayers, the need to do this
- 4 collateralization.
- 5 Therefore, we can approve it if there's really
- 6 no harm to the ratepayers, if there's no change in the
- 7 status quo either immediately or if it doesn't set something
- 8 in motion that will change the status quo of the ratepayer
- 9 detrimentally. But if the ratepayer has to pay the costs of
- 10 getting approval, that they don't see any other change, they
- 11 don't see any benefit, doesn't what -- isn't that a net
- 12 detriment?
- 13 A. Well, whether it's approved or not approved,
- 14 those costs have already been incurred, but I understand
- 15 your point.
- 16 Q. Just one second, Judge. Let me look in one
- 17 more place here. And I don't recall why I wanted to know
- 18 the answer to this, but on page 5 of your surrebuttal
- 19 testimony, about the top third of the page, you say -- this
- 20 may be highly confidential, although I don't see it marked
- 21 that way. Your surrebuttal was not marked highly
- 22 confidential; is that right?
- 23 A. I don't think it is.
- 24 Q. You mention Aquila's current level of secured
- 25 domestic debt?

- 1 A. Yes, I do.
- Q. And the percentage there. How will that
- 3 change if you get approval here, or do you know?
- A. I don't think it does. Let me just check one
- 5 of my exhibits to confirm that, without saying it just off
- 6 the top of my head. It doesn't change it.
- 7 COMMISSIONER MURRAY: I think that's all I
- 8 have. Thank you.
- 9 JUDGE PRIDGIN: Commissioner Murray, thank
- 10 you.
- 11 Commissioner Gaw?
- 12 COMMISSIONER GAW: I'm going to pass right
- 13 now.
- 14 JUDGE THOMPSON: Thank you, Commissioner.
- 15 Commissioner Forbis?
- 16 COMMISSIONER FORBIS: You want to go ahead and
- 17 go?
- 18 JUDGE PRIDGIN: Commissioner Clayton?
- 19 OUESTIONS BY COMMISSIONER CLAYTON:
- 20 Q. Good afternoon, Mr. Dobson. I just have a
- 21 couple of general questions, and I think you ought to be
- 22 able to get through these fairly quickly.
- The loan proceeds have already been received
- 24 by Aquila; is that correct?
- 25 A. That's correct.

- 1 Q. And that amount is -- we've talked about
- 2 \$430 million, and that's the -- is that the amount of cash
- 3 that you-all receive? How much of -- cash do you actually
- 4 have left? Some went to go retire old debt; isn't that
- 5 correct?
- 6 A. That is correct. What happened is, and it
- 7 goes back to a point, we drew down the working capital
- 8 revolver that we had, so that cash was effectively on our
- 9 balance sheet. But then to take the banks out, that
- 10 revolver out, they said, well, we'd like our money back. So
- 11 effectively, there's different ways to look at it.
- 12 We drew the 430 back down from a new group of
- 13 investors and gave that cash on the balance sheet back to
- 14 the banks and said, okay, thank you very much. Now we have
- 15 this new set of cash, and they're effectively the same
- 16 amount, about 430 million.
- 17 Q. Yesterday I indicated my confusion on the
- 18 structure of Aquila with some of the language that's been
- 19 used, like dividends and divisions and different operations,
- 20 utilities. Basically Aquila is one company that operates in
- 21 divisions; is that correct?
- 22 A. That's correct.
- 23 Q. There's just one corporation that we're really
- 24 talking about here?
- 25 A. That's correct.

- 1 Q. Okay. And Aquila will hold these funds for
- 2 the peak working day capital needs. And I keep not saying
- 3 those words, but that's the way that you-all intend. The
- 4 corporation will hold it, and then money will be distributed
- 5 to the different divisions?
- 6 A. That's correct.
- 7 Q. Has Aquila earmarked the funds that are left,
- 8 the cash that is left from the loan for different states?
- 9 A. We have not. It's in a centralized cash
- 10 management account right now at the Northern Trust.
- 11 Q. What does that mean, the centralized?
- 12 A. It's in one account.
- 13 Q. It's in one account?
- 14 A. And as states need it, we clear it to the
- 15 various states. So if Missouri would need it in May or
- 16 June, we would clear to them. If Minnesota or Michigan
- 17 would need it in the wintertime, we would clear to them.
- 18 Q. You-all have not determined, I quess, as of
- 19 today or even at the time of filing which state is going to
- 20 need how much capital? You have an estimate but you haven't
- 21 earmarked an amount for a particular state or a different
- 22 division, have you?
- 23 A. That's exactly right. In fact, this will be
- 24 our first winter going through it completely as a
- 25 non-investment grade company. So we haven't, and I

- 1 previously testified, I plan to -- I will err on the
- 2 conservative side this winter to see what actually happens,
- 3 because models are only as good as models. And I'll
- 4 probably earmark -- err on the conservative side, see how
- 5 the winter goes, see who used it and how much we used, and
- 6 then that will be a better representation of what we really
- 7 need to have going forward.
- 8 So we have a model, we have a representation,
- 9 but without access to other markets, it would be imprudent
- 10 at this point in time just to assume that is the number. If
- 11 we're wrong for whatever reason, we have no other access.
- 12 So we'll err on the conservative side.
- 13 Q. Okay. Give me the best-case scenario. Let's
- 14 say that throughout all your jurisdictions -- or I say
- 15 jurisdictions. Excuse me -- each of your states, each of
- 16 your different divisions, best-case scenario, you've got a
- 17 warmer than normal winter, no ice storms, no problems. Is
- 18 the best-case scenario that you wouldn't need this working
- 19 capital in the absolute best-case scenario?
- 20 A. That we wouldn't need any of the 250 million?
- 21 Probably not at this point, now that we're not investment
- 22 grade.
- 23 Q. Having asked that question, you can anticipate
- 24 what the next question will be. What would the worst-case
- 25 scenario be with these funds?

- 1 A. We believe, because that's -- the 250 was
- 2 derived through stress testing. And I'm not a statistical
- 3 expert by any stretch of the imagination, but the stress
- 4 testing that arrived at the 241 number that we kind of
- 5 rounded up to with other events that could drive it up there
- 6 was based on, I think, two standard deviation type of
- 7 weather.
- 8 So it could be cold and we could have an
- 9 extra -- more flow on the pipes that could cause this peak.
- 10 So we stress tested to hope to get to that number that we
- 11 could be pushed to of 250. We think more normally -- and I
- 12 think it's filed here -- that it will be more like 170, but
- 13 it could be 250.
- 14 Now, like I said, the model could be wrong,
- 15 and two standard deviations, what if we have a three
- 16 standard deviation winter? I don't -- what that means is it
- 17 could be really, really cold. If that's the case, I have no
- 18 other access to funds. So the likelihood that we keep
- 19 \$350 million or \$400 million on our balance sheet which
- 20 would likely be funded by divestiture of its unregulated
- 21 assets, we'll do it anyway. It just makes prudent sense.
- 22 And we'll -- this winter will be a nice test
- 23 to go back and compare the model against what actually
- 24 happened. So if it's warmer than normal and there's low
- 25 flow, then we'll see what that meant, and if it's really

- 1 cold and there's high flow, we'll see what that meant.
- 2 That's really what I'm anticipating happening,
- 3 but we do have a model that tells us with a two standard
- 4 deviation type of stress test \$250 million is the type of
- 5 working capital we need on our peak.
- 6 COMMISSIONER CLAYTON: I haven't used the term
- 7 standard deviation since my sophomore year in college, but I
- 8 appreciate you using it here today.
- 9 I don't have any other questions at this time.
- 10 JUDGE PRIDGIN: Commissioner Clayton, thank
- 11 you.
- 12 Commissioner Forbis or Commissioner Gaw?
- 13 COMMISSIONER GAW: No.
- 14 COMMISSIONER FORBIS: He's waiting to wrap up.
- 15 COMMISSIONER GAW: I may not have any
- 16 questions.
- 17 QUESTIONS BY COMMISSIONER FORBIS:
- 18 Q. Good afternoon. I don't have very many. I'm
- 19 just trying to clarify a few things.
- 20 One, I'm still confused on the 75 basis point
- 21 reduction. Do you need the Missouri assets to be
- 22 collateralized in order to get the 75 percent -- 75 basis
- 23 point reduction?
- 24 A. What we need is another \$60 million of
- 25 collateral to come into the pool from some source, some

- 1 regulated source, some state is a better way to put it, for
- 2 us to get the reduction. It doesn't have to mean Missouri.
- 3 If the State of Iowa would come in, that would be enough to
- 4 cause the reduction to happen, hypothetically speaking.
- 5 Q. So you don't have enough now to get the
- 6 75 basis points, you need it from someplace?
- 7 A. That's correct, Commissioner.
- 8 Q. Doesn't have to be Missouri?
- 9 A. Does not have to be Missouri.
- 10 Q. And there are some other avenues out there?
- 11 A. We are waiting on a couple of other states,
- 12 that's correct.
- 13 Q. Okay. How many Missouri shareholders do you
- 14 have?
- 15 A. I don't know, Commissioner.
- 16 Q. Okay. Just curious. This is maybe along the
- 17 lines of Commissioner Clayton's question, and it's kind of a
- 18 crystal ball question, so if you don't feel comfortable, but
- 19 if your request was not granted here, what's the worst
- 20 possible outcome for ratepayers that could happen?
- 21 A. I don't think there is any real negative
- 22 effect to ratepayers if we have a negative outcome here.
- 23 Q. Okay. What's the best possible outcome for
- 24 ratepayers?
- 25 A. I don't think the ratepayers are generally

- 1 affected by this.
- Q. At all, either way, up or down?
- 3 A. I don't believe they are, in my opinion.
- Q. Can you summarize for me, then, why you guys
- 5 are -- why you're here? What do you need this for?
- 6 A. In my opinion, Commissioner, I'll give you
- 7 what I think. We're here for a couple of reasons. We said
- 8 we would make a good faith effort to make a total pool of
- 9 collateral, No. 1, and that would max out from a utility
- 10 perspective at \$718 million on a 1.67 coverage ratio.
- 11 And No. 2, we believe it's fair to have a pool
- 12 of collateral of all of our states, such that the different
- 13 states have different peaks of working capital. Missouri's
- 14 will be different than the gas states; there's no question
- 15 about that.
- I shouldn't say there's no question. It's
- 17 highly unlikely that they would be the same. So their peaks
- 18 would be in different times of the year, like May and June
- 19 and things like that, possibly the summer.
- 20 And so the way I would look at it is the
- 21 collateral then, from a sharing perspective, the other
- 22 states would be sharing in their collateral with the State
- 23 of Missouri, and then on the flip side, the State of
- 24 Missouri would then be sharing in their collateral for the
- 25 winter peaks.

- I tend -- this is just me now. I tend to
- 2 think of it as a pool, and since the pool only consumes at a
- 3 maximum \$718 million and the rest of the utility collateral
- 4 from all the states -- and we don't have appraisals from all
- 5 the states, but let's just say hypothetically it would be
- 6 like one and a half billion of access capital -- that would
- 7 still be available -- and I'm sorry, Commissioner, for
- 8 confusing the issue -- but that would still be available in
- 9 the event that we are going to do -- in the event that we
- 10 thought that we needed to do no secured financing.
- 11 We have no plans of that whatsoever, but the
- 12 point's been made before. I'm just trying to clarify that
- 13 if you put that in here, that collateral, you're wasting a
- 14 billion dollars worth of collateral for \$60 million. That's
- 15 not actually the case. We've used some of it up to get the
- 16 rate reduction, but the rest is available. Do we have plans
- 17 to use it? None at all. Not at this point in time.
- 18 That's my reason. My reasoning is to try to
- 19 be clear, we have -- we have a good faith effort. We've
- 20 done that now, and we think it's fair that there's a pool of
- 21 collateral supporting the working capital of seven state
- 22 domestic utilities.
- 23 Q. Those are the only two I came up with, too.
- 24 Thank you very much.
- 25 Explain to me a little bit again, you putting

- 1 all the assets in now, you're saying you wouldn't use them
- 2 all, and the rest -- help me understand that better. It
- 3 would still be available for future -- because arguments
- 4 have been that they would not be then in the future.
- 5 A. That's correct, Commissioner. The excess
- 6 collateral above what's 1.67 times the 430 million, that is
- 7 available, everything above that is available for future
- 8 financings if we desire. Like I said, our plan currently
- 9 doesn't desire that, but it's available for use if we needed
- 10 to. And that's the argument that's been made. It's not
- 11 available. If we put it in now, it's gone forever. It's
- 12 not gone forever.
- I believe -- and like I said, I'm not an
- 14 attorney here, but I negotiated big portions of the
- 15 agreement and I've read the agreement, but Section 6.10(i)
- 16 allows us to do that. And you have to inter-reference some
- 17 other parts of the agreement, too, but that's the part of
- 18 the agreement that moves into allowing us to secure
- 19 additional -- to enter in additional secured debt if we --
- 20 if we need to. Like I said, there's no plans to currently
- 21 do that.
- 22 Q. Having come before the Commission and made the
- 23 good faith effort to request this, one outcome would be the
- 24 Commission does not approve the request.
- 25 A. That's correct.

- 1 Q. You already have the money. So there's no net
- 2 negative effect on Aquila from the loan perspective?
- 3 A. From a pure loan perspective, no, sir, there's
- 4 not. And I only speak to the intangible effect of the
- 5 marketplace looking to that as a relationship and trying to
- 6 peer into our relationship with the Missouri Commission and
- 7 say, well, I wonder if they have a good one or a bad one.
- 8 And the reason I say that, Commissioner, is I get that
- 9 question from investors, and I would say, well, I think we
- 10 have a good one. Well, why do you think that? Your
- 11 collateral was turned down. It's an intangible, but --
- 12 Q. Okay.
- 13 A. Just for informational purposes.
- 14 Q. I was going to make some witty comment about
- 15 the market and the Missouri Commission, and I can't come up
- 16 with one, so I won't even try. I'll leave that to
- 17 Commissioner Gaw. Give him time to prepare something.
- 18 Let me ask you if it's -- again, to the degree
- 19 you feel comfortable -- I believe your counsel maybe in the
- 20 first day of the hearing talked about some surprise perhaps
- 21 that there wasn't negotiations made between the company and
- 22 other parties as to how this request could be adjusted, some
- 23 give and take. What sort of give and take might be talked
- 24 about?
- 25 A. Boy, at this point in time, I would -- I could

- 1 only speculate. I have really no idea as far as how you
- 2 would maybe parse out a portion of the collateral or
- 3 something like that.
- 4 Q. Set aside, make sure enough of it is set aside
- 5 for Missouri. We've already talked about percentages and
- 6 that sort of thing. You wouldn't want to venture any other
- 7 guess or suggestions as to what might be on the table?
- 8 A. Not at this time, Commissioner. It would be
- 9 very difficult for me.
- 10 Q. Okay. Worst possible outcome to the company
- 11 if this does not happen is loss of face, or is there
- 12 anything else?
- 13 A. Realistically, yeah, potentially a loss of
- 14 stakeholder confidence a little bit, and maybe it's only
- 15 temporary, but that would be, in my opinion, the major
- 16 component of that.
- 17 Q. Okay. And the best possible outcome again for
- 18 the company?
- 19 A. Collateral to go into the pool to be used on
- 20 basically a pro rata basis.
- 21 COMMISSIONER FORBIS: Thanks. That's all my
- 22 questions.
- JUDGE PRIDGIN: Thank you, Commissioner
- 24 Forbis. Commissioner Gaw?
- 25 QUESTIONS BY COMMISSIONER GAW:

- 1 Q. Mr. Dobson, I'm not sure if I should ask you
- 2 these questions or someone else, and so let me just ask in a
- 3 broad sense who you think I should ask.
- 4 If I were inquiring about the lenders not only
- 5 on this -- on the loan that's the subject of this request
- 6 for collateralization, but also on the other lenders to
- 7 Aquila, who would be the most familiar with them and the
- 8 amounts of those loans and the relationship between the
- 9 lenders and the company?
- 10 A. Commissioner, when you say the lenders, you
- 11 mean the people that actually bought the portion of the note
- 12 when we sold the note?
- 13 Q. I'm talking about -- I'm trying to, in a
- 14 general sense, understand all of the liabilities on any
- 15 notes that may be outstanding that Aquila may owe on, and I
- 16 don't know if you would be more familiar with them or
- 17 someone else.
- 18 A. I have -- I have a, what I would call a
- 19 reasonable familiarity with that. The treasurer of the
- 20 company would have more of a detailed familiarity with that,
- 21 but there are three big buckets, from an informational
- 22 standpoint. There are senior noteholders that are
- 23 unsecured --
- Q. All right.
- 25 A. -- that we --

- 1 Q. Do you know -- and forgive me. If I ask a
- 2 question that should be in HC, please just tell me. But if
- 3 you could tell me how much is in that bucket currently?
- 4 A. I'll use approximate numbers because, like I
- 5 said, my familiarity is moderate, not high. But probably
- 6 about \$2 billion is in that bucket of senior noteholders.
- 7 Q. \$2 billion?
- 8 A. Yes.
- 9 Q. All right. And then the next bucket?
- 10 A. There would be a bucket like this loan of
- 11 \$430 million.
- 12 Q. All right. And that bucket you would describe
- 13 in what was --
- 14 A. Secured senior noteholders.
- 15 Q. Secured senior. Okay. All right. And is
- 16 there another bucket or is that basically it?
- 17 A. There's one other bucket. And the senior
- 18 noteholders that I talked about in roughly the \$2 billion
- 19 range would be related to our North American domestic
- 20 operations, and the other bucket would be debt primarily
- 21 centered up in our Canadian operations that will be divested
- 22 of later on early in 2004, more than likely. And that's
- 23 probably in the \$400 million range.
- 24 Q. What did you tell me the second bucket was?
- 25 A. Basically the \$430 million term note that's

- 1 secured.
- 2 Q. Is that the only thing in there, in that
- 3 second bucket?
- 4 A. It is now, yes.
- 5 Q. Okay. And I know it's in the material, but
- 6 the total assets of -- approximate value of the total assets
- 7 of Aquila currently?
- 8 A. The -- I would have to speculate on -- when
- 9 you're talking about what we would disclose in the 10Q,
- 10 which would include receivables and book property plant and
- 11 equipment, things like that?
- 12 Q. Yes.
- 13 A. I don't recall that number exactly, but that's
- 14 in our second quarter 10Q.
- 15 Q. All right. That's in the record somewhere?
- 16 A. It is in the --
- 17 Q. At least it's in some.
- 18 A. Probably in a Data Request somewhere.
- 19 Q. We don't know if it's in the record yet?
- 20 Maybe someone else can answer that later.
- 21 The total amount of -- and I know you've
- 22 testified to this, I think, today before. The total amount
- 23 of collateral that, at a maximum, could be subject to this
- 24 \$430 million loan, the value of that would be how much?
- 25 A. If we take a -- if we take a snapshot in time,

- 1 let's say now, the total amount of collateral -- and this is
- 2 my opinion again, because obviously we don't have appraisals
- 3 on all of it -- but the total amount of utility collateral
- 4 would probably be about around \$2.2 billion.
- 5 O. 2.2 billion?
- 6 A. Yes.
- 7 Q. And that would be subject to the second
- 8 bucket's note?
- 9 A. That would be -- that would be the potential
- 10 amount of utility collateral that could go in if all the
- 11 states approved it.
- 12 Q. 2.2 billion?
- 13 A. That's my opinion, yes.
- 14 Q. You've got a \$430 million note, correct?
- 15 A. Right.
- 16 Q. On the second bucket?
- 17 A. Yes.
- 18 Q. And you have in the first bucket \$2 billion of
- 19 unsecured obligations to various creditors. Are they -- is
- 20 that a small -- well, let me ask -- let me ask the question,
- 21 I guess, again, because I'm putting two questions in one for
- 22 you, and I apologize for that.
- There's a \$430 million secured note that
- 24 potentially uses, at a maximum, 2.2 billion of collateral?
- 25 A. And also, that was just the utility portion.

- 1 Q. Okay. Please continue.
- 2 A. I will, Commissioner. Thank you. Also it
- 3 could -- it could also hold -- at this point in time it does
- 4 hold, in fact -- excuse me. It holds the Canadian assets.
- 5 Q. Which are -- the value of that would be?
- 6 A. It's in -- it is in the record.
- 7 Q. Is it -- do you know what it is off the top of
- 8 your head?
- 9 A. The --
- 10 Q. Approximately?
- 11 A. Approximately \$500 million.
- 12 O. That's fine.
- 13 A. The IPP assets would also have to be in.
- 14 Q. IPP, which would be approximately?
- 15 A. 200 million.
- 16 Q. Okay.
- 17 A. The peaking assets could be put into the
- 18 agreement.
- 19 Q. Okay.
- 20 A. We don't have an appraisal on them, but the
- 21 book cost is 500 million. Excuse me. We don't have
- 22 appraisal on all three of them. But the book cost is
- 23 500 million.
- Q. Okay. And when you say they could be put in,
- 25 what does that mean?

- 1 A. We could petition the noteholders to add
- 2 collateral to the agreement and then put those in to shore
- 3 the agreement up, if we desired.
- 4 Q. And why would you want to do that again?
- 5 A. If we felt that we didn't have enough
- 6 unregulated collateral aligned with the unregulated
- 7 businesses, we would add that collateral in.
- 8 Q. Those are all possibilities, but when you're
- 9 looking at the -- at the \$430 million note itself, what is
- 10 the maximum -- under the agreement that you currently have
- 11 with the lender, what's the maximum amount of collateral
- 12 that could be put in for that 430 million?
- 13 A. I think you have it right there, which would
- 14 be 2.9 billion.
- Okay. Here's what I'm trying to understand.
- 16 Let me ask you this question first, though. Is the pool of
- 17 unsecured creditors a large number of entities, is it a
- 18 small number of entities, do you know?
- 19 A. The definition of large and small is tough.
- 20 Q. I mean, how many? Are there a lot of them?
- 21 A. I would think there's quite a few.
- 22 Q. Can you give me an estimate, approximately?
- 23 More than 10?
- 24 A. Over 100.
- Q. Over 100. Okay. Are there -- are there

- 1 variations on -- I mean, within that group, are there some
- 2 that are owed a significant amount of money as opposed to a
- 3 smaller amount?
- 4 A. Absolutely.
- 5 Q. All right. Here's what I'm trying to
- 6 understand. Why are those creditors not concerned about
- 7 this collateralization of the potentially \$2.9 billion worth
- 8 of assets?
- 9 A. Why are they not concerned?
- 10 Q. And maybe they are, but if they're -- I
- 11 haven't heard anybody say that there's any problem with any
- 12 of this from the -- from any creditor's standpoint.
- 13 A. You know, I don't know if they are.
- 14 Q. Are they aware of it?
- 15 A. Oh, yeah, absolutely. I'm sure they are. I'm
- 16 sure they're watching it the whole time.
- 17 Q. The potential exists for, I mean, this is --
- 18 if this is just narrowly looked at from the creditors'
- 19 standpoint, you're giving one creditor priority over the
- 20 rest, as I think I understand this?
- 21 A. I think you're correct.
- Q. And I'm -- in order to get this \$430 million,
- 23 true?
- 24 A. I think that's -- I'm not an attorney, but I
- 25 think you're right about that. That does give them

- 1 priority.
- 2 Q. Yes. And the rest of them are owed somewhere
- 3 around 2 billion?
- 4 A. That's correct. I can say this.
- 5 Q. Go ahead.
- 6 A. It's strictly a market-based indicator.
- 7 Q. Yes.
- 8 A. So it's somewhat factual. Before we did the
- 9 430 million secured loan, our bonds, which many of them
- 10 trade in the public, for instance, were trading
- 11 significantly below where they're trading now, and many of
- 12 them or all of them are trading up significantly. But that
- 13 is a function of the company's execution of the plan and the
- 14 fact that they're getting better clarity on the stability of
- 15 the company. So they're trading up that way.
- So I would imagine the confidence in what's
- 17 happening to them ebbs and flows with their confidence flow
- 18 of what's happening within the company. And this would be
- 19 an event that's happening in the company. And my point is
- 20 that apparently it's not driving them too much, because
- 21 their bonds keep -- our bonds keep trading up every day.
- 22 Q. How much familiarity do you have with this
- 23 entity that's loaning you -- Aquila \$430 million?
- A. The -- which entity is that?
- 25 Q. The one that has loaned you the 430 million

- 1 that you're asking to pledge assets on. I think that's the 2 one.
- 3 A. Effectively, like I said, I'm not a treasury
- 4 expert by any stretch, but effectively there are -- a number
- 5 of lenders have bought into this note issuance.
- 6 Q. So is the note -- is the note -- are the -- is
- 7 there more than one lender listed on the note?
- 8 A. There are -- there are a whole portfolio of
- 9 investors that buy into what they say in the marketplace,
- 10 this paper, invest in this paper, which is a three-year term
- 11 loan.
- 12 Q. On the note itself, though, who -- who is the
- 13 creditor or creditors on the note?
- 14 A. It would be a whole host of people that either
- 15 bought in initially and still hold the note or have
- 16 subsequently bought after the fact. For instance -- it's
- 17 much like this, Commissioner. If you bought in, you went to
- 18 the public market and bought a piece of a McDonald's note
- 19 maturing in 2007, you would now be a lender, and if
- 20 McDonald's was to go into receivership, you would get in
- 21 line with your note and say, how much am I going to get
- 22 back?
- 23 There are people in this -- those -- I'm not
- 24 saying it's individuals, but there are large institutions
- 25 just like that in the facility that own a piece of our note.

- 1 Some may own a lot and some may own smaller amounts.
- 2 Q. And I understand the concept. What I'm trying
- 3 to be specific about in this case is whether or not there is
- 4 some entity that is the actual creditor that they're
- 5 investing through or whether they individually as a number
- 6 of different entities or individuals or whoever is involved
- 7 with this are the actual lenders. It's a distinction from a
- 8 legal standpoint that I'm trying to understand, if you know.
- 9 A. Yeah. I don't really know. I think the
- 10 conduit is a vehicle set up by Credit Suisse/First Boston.
- 11 Q. Okay.
- 12 A. And they will act as our communicator in the
- 13 event we want to change something in the note, but they have
- 14 to contact all of the then noteholders if we were to request
- 15 such a change and say would you -- like, if you owned
- 16 McDonald's, they would contact you and say, are you willing
- 17 to make this change, and you would vote yes or no.
- 18 Q. Is the note itself in the record anywhere or
- 19 in any of the documents that the Commission has?
- 20 A. The term note itself, the term loan itself --
- 21 excuse me. I don't mean to use the wrong term. The term
- 22 note itself is in my testimony.
- 23 Q. Can you show me where it is?
- 24 A. It's in RD-9.
- Q. On that document, Mr. Dobson, can you point me

- 1 to the page where it names the lenders?
- 2 A. This document here will not particularly name
- 3 the lenders. It will name all of the covenants and the
- 4 restrictions and the arrangements and the definitions around
- 5 the loan. The very first page kind of gives you an idea of
- 6 the structure of the loan, Aquila as the borrower with
- 7 several lenders and issuing banks, using Credit Suisse/First
- 8 Boston as kind of our conduit or our administrative agent.
- 9 And so I don't have a list of all the people.
- 10 I'm not sure that it's been filed, but we can get one,
- 11 though. We can get that, but it changes. Effectively it
- 12 could change every day.
- 13 Q. And I guess the answers to these questions may
- 14 lie within this document, so I apologize for asking them on
- 15 the record here. But those -- the names of the -- of the
- 16 lenders that are operating through this -- through this
- 17 agreement, are they known to Aquila?
- 18 A. Many of them. They can all be known, I
- 19 believe, through different access, through different
- 20 channels, and many of them are known because they will call
- 21 us from time to time and talk about the status of the
- 22 company.
- Q. All right.
- A. Many of them, Commissioner, may be just big
- 25 investment houses.

- 1 Q. Sure. And the role of the administrative
- 2 agent in this agreement, would all of their -- would all of
- 3 their rights pursuant to this agreement be contained in this
- 4 agreement or will there be or could there be side agreements
- 5 between Credit -- is it Swiss?
- 6 A. Credit Suisse.
- 7 Q. -- Suisse --
- 8 A. Yes.
- 9 Q. -- First Boston with the lenders that they act
- 10 on behalf of as administrative agent?
- 11 A. I don't believe there is.
- 12 Q. Do you think that all of the information that
- 13 would have to do with the relationship between the
- 14 administrative agent and the lenders would be contained in
- 15 this document that's RD-9, your Schedule RD-9?
- 16 A. I think, Commissioner, RD-9, RD-10 and
- 17 RD-11 --
- 18 Q. All right.
- 19 A. -- which are some additional documentation
- 20 that go with the note, that indenture of mortgage and deed
- 21 of trust.
- 22 Q. Yes.
- 23 A. And the supplemental indenture would also
- 24 be -- are also necessary to a complete reading of the
- 25 agreement, but I think that would be all-inclusive.

- 1 Q. Okay. Would it be true to say that as of now
- 2 the Commission is not being made aware of, maybe because of
- 3 practicalities, all of the entities who would have an
- 4 interest in the collateral, in the regulated assets that are
- 5 being used as collateral if we approved collateralization of
- 6 Missouri's regulated assets?
- 7 A. Do you mind if I paraphrase?
- 8 Q. If you want to answer that in your own words,
- 9 then I'll come back if I don't think you're answering my
- 10 question the way I intended it.
- 11 A. Thank you. I believe it is true that, at this
- 12 point in time, in reference to the individual holders of the
- 13 notes behind this agreement, that the Commission probably
- 14 doesn't have a complete list of who they are. It would --
- 15 it would also in all practicality be very difficult, because
- 16 as we sit here today there could be a new owner of a note
- 17 who just repurchased from another owner.
- 18 Q. That's going to be a fluid situation?
- 19 A. I believe it is.
- 20 Q. And so the interest in the regulated assets
- 21 themselves will also be a fluid situation?
- 22 A. That would be true. That would be somewhat
- 23 true for all the other senior debt we have also, because
- 24 there are many noteholders behind that unsecured senior
- 25 debt, too, who are very interested in the company as a

- 1 whole.
- 2 Q. But they don't have a direct interest in the
- 3 regulated asset itself, do they?
- 4 A. They do not. These institutional holders
- 5 actually, in my opinion, don't really have a direct interest
- 6 either. What they're hoping for and what they would like is
- 7 for us to pay the interest rate to the maturity of the loan
- 8 and get their money back. But you're right, they have a
- 9 priority over these unsecured noteholders.
- 10 Q. And they will be -- they have not only
- 11 priority in regard to ensuring that they get paid first,
- 12 they also have an interest from a legal standpoint that
- 13 attaches directly to those regulated assets if it is
- 14 approved, this request is approved?
- 15 A. Yeah. The way I think about it -- and maybe
- 16 it's incorrect because I'm not an attorney. But the way I
- 17 think about it is they have a -- they have a little better
- 18 place in line in the event something very bad would happen,
- 19 which I obviously do not anticipate.
- 20 Q. They not only have a better place in line,
- 21 they have a legal interest in this -- in the regulated
- 22 assets in Missouri if we approve this request; isn't that
- 23 true?
- 24 A. You know, I can't answer that for sure because
- 25 I'm not an attorney, so I won't speculate on that.

- 1 Q. Is there much difference in the whole scheme
- 2 of things as we look at a security interest if, Mr. Dobson,
- 3 if we were dealing with, you're going to the bank and buying
- 4 a house and getting a deed of trust from a lender or giving
- 5 a deed of trust to a lender so that they would have a
- 6 security interest in the real estate that you were
- 7 purchasing, if you know?
- 8 A. I would suspect it's not much different than 9 that.
- 10 Q. Have you -- have you ever done that in the
- 11 general sense? I'm not going to get into your personal
- 12 affairs, but do you have some familiarity with borrowing
- 13 money and getting a -- giving a security interest in the
- 14 asset that you have bought?
- 15 A. I just got my title back from my little house
- 16 in Liberty, so -- that I did pay off. But, yeah, I did have
- 17 some money on that at one time.
- 18 Q. Okay. And the lender that you borrowed the
- 19 money from, they got a document called a deed of trust, in
- 20 all likelihood, I would suspect. Do you recall?
- 21 A. They did, and they sold my loan around a
- 22 couple times, too.
- 23 Q. They did, didn't they? And that got recorded
- 24 in a local recorder's office, didn't it?
- 25 A. I'm pretty sure it did.

- 1 Q. And that showed that security interest of the
- 2 bank or whoever they sold the note to and the interest and
- 3 the deed of trust subsequently, did it not?
- 4 A. I'm sure it did.
- 5 Q. And that interest was tied directly to that
- 6 piece of real estate?
- 7 A. It was.
- 8 COMMISSIONER GAW: I think I'm going to stop
- 9 right now, Judge. Thank you, Mr. Dobson.
- 10 JUDGE PRIDGIN: Commissioner Gaw, thank you.
- 11 Commissioner Murray, did you have follow-ups?
- 12 COMMISSIONER MURRAY: Thank you, Judge. I
- 13 just had one brief follow-up.
- 14 FURTHER QUESTIONS BY COMMISSIONER MURRAY:
- 15 Q. Commissioner Forbis was asking you about some
- 16 give and take between the parties, and he asked you what
- 17 might be a give and take situation, and you were unable to
- 18 come up with one. But if this Commission were able to
- 19 determine that there would be no detriment to the
- 20 ratepayers, would it be possible for this Commission to
- 21 approve a pledge of \$60 million in Missouri assets in this
- 22 proceeding?
- 23 A. I don't know. I honestly don't know the
- 24 answer to that question from a -- from a legal lien
- 25 perspective. It might be possible. I just don't know

- 1 logistically. I think anything's possible, Commissioner. I
- 2 just don't know logistically how it would work, and that's
- 3 why I was hesitant to answer the questions, because I don't
- 4 know for sure.
- 5 Q. And would that be certain assets that would be
- 6 designated, do you know?
- 7 A. I would suspect -- again, I'm not an expert,
- 8 but I would suspect if you were going to try to do something
- 9 like that, you would want to designate discrete assets so
- 10 that they could be -- in the event that somebody were to get
- 11 them, right, if you had two cars and you were -- and you
- 12 didn't want to pledge them both and you said, well, I'll
- 13 give you a half interest in both of them, the party might
- 14 go, well, I'll just take the '69 Camaro, because I can't use
- 15 half of two cars. So I would imagine that's the way you
- 16 would go down that road, if you were going to go down that
- 17 road.
- 18 COMMISSIONER MURRAY: All right. Thank you.
- 19 JUDGE PRIDGIN: Thank you, Commissioner
- 20 Murray. Commissioner Clayton?
- 21 FURTHER QUESTIONS BY COMMISSIONER CLAYTON:
- 22 Q. Commissioner Gaw's questions kind of raised a
- 23 few questions in my mind. I apologize for not bringing
- 24 these up the first time.
- I was tending to think in a traditional sense,

- 1 you go to a bank, you borrow the money, you have one note or
- 2 a handful of notes that set out your rights and a deed of
- 3 trust or secured agreement. And I wasn't thinking in terms
- 4 of multiple parties, and I also wasn't thinking about
- 5 whether or not this would be considered a security or not,
- 6 this commercial paper or these notes. Would you consider it
- 7 a security?
- 8 A. I would consider this term note a security,
- 9 because the lender -- the investors is the better way to put
- 10 it -- the investors behind it do change.
- 11 Q. And it's a tradable document, it's something
- 12 that you can buy and sell on the market, on a market
- 13 somewhere?
- 14 A. It's not highly liquid, but I think from a
- 15 broad perspective, with big institutions, they can trade it
- 16 and they do. For you and I to go out and try to get a piece
- 17 of it, probably not.
- 18 Q. So Fannie Mae wouldn't be a part of this
- 19 operation, right?
- 20 A. Probably not, but hedge funds might be.
- 21 Q. Sure. And pension funds would possibly or --
- 22 A. Possibly.
- 23 Q. -- an institutional investor?
- A. They might be. They're high yield aspect.
- Q. And if investors come in and go, depending on

- 1 what their needs are, who directs the administrative agent,
- 2 who directs First Bos-- Credit Suisse/First Boston? Who
- 3 directs them? Is there a committee? Do they have votes?
- A. I don't believe so. I'm not an expert in
- 5 this, but I don't believe so, Commissioner. What I think
- 6 happens is -- it's similar to you and I actually could buy a
- 7 very small note, and I have done that myself, obviously
- 8 generally investment grade stuff, but you buy a very small
- 9 note. You have the right of what that note entitles you to,
- 10 generally nothing but to receive interest payments and to
- 11 have potentially, if it's a secured note, an interest in the
- 12 property in the event something bad would happen.
- 13 Q. I understand, but if -- if, say, you wanted to
- 14 renegotiate a rate or a term or something, who decides --
- 15 obviously Aquila would be the borrower. Do you go to a
- 16 committee? Do they elect a group of people to dictate terms
- 17 or negotiate for them? How does that work in terms of
- 18 control on the lender's side?
- 19 A. I believe -- and I'm a little bit fuzzy on
- 20 this. But I believe what happens is our administrative
- 21 agent would go to a group, the biggest group, and I'm not
- 22 sure how much they have to get before they can actually
- 23 force the whole group to do what they want. Maybe it's all,
- 24 but I think it's a certain majority.
- 25 And they would go to the biggest holders,

- 1 because they'll know who they are, and say, we have this
- 2 proposal. The borrower would like to do this, and would you
- 3 like to do it, yes or no, check this box and send it back
- 4 in. Now, we may get that in the mail for a small holder,
- 5 but they may just send it back and say, the big holder's
- 6 already approved this, so by the way, here's your new terms
- 7 and covenants of this agreement.
- 8 Q. When you say big holders, you're probably
- 9 meaning a group of people that would hold more than a
- 10 50 percent interest? I mean, you're talking majority?
- 11 A. I believe so.
- 12 Q. And certainly if you're talking about several
- 13 large investors, and then you've got a handful of small
- 14 investors, I mean, the big entities are going to be running
- 15 the show, but there still is going to be an organization of
- 16 control, wouldn't there?
- 17 A. That's right. And as a point of reference,
- 18 even in our revolving line of credit that we had last year,
- 19 we had 19 banks in that, and we -- depending on what it was,
- 20 if it was a major change, we had to get all 19 banks'
- 21 approval. And this is all defined. If it was a certain
- 22 change, we might only have to get a majority approval or
- 23 two-thirds approval. So this is like that, only a little
- 24 bit more dispersed.
- 25 Q. So one year from now you could be dealing with

- 1 a completely different set of investors than you are right
- 2 now?
- 3 A. We could be.
- 4 Q. And Credit Suisse/First Boston would be
- 5 continuing supposedly to just be the agent who really has no
- 6 power?
- 7 A. Yes.
- 8 Q. Do you have -- this is a legal question. I
- 9 apologize for asking, but I can't resist. How does one
- 10 perfect a security interest in a utility? And if you don't
- 11 know --
- 12 A. I don't really know. I think I knew at one
- 13 time and now it escapes me.
- 14 Q. You buy your house, you've got the deed of
- 15 trust, and as soon as you record it in the recorder's
- 16 office, the lien is perfected.
- 17 But with assets of this size, I was wondering
- 18 what has to be done. Do you just go to the  $\operatorname{--}$  do you go to
- 19 the Jackson County Courthouse and drop off one sheet of
- 20 paper and you're protected?
- 21 A. There are attorneys in our company that could
- 22 help you with that, but there is a process. There's
- 23 actually two ways to do it, and I don't recall either --
- 24 which way there are. One way is better than the other. One
- 25 way is very labor intensive, where I think it is kind of the

- 1 concept of filing a lien on everything, versus another way,
- 2 which I think gives them more coverage.
- 3 Like I said, I'm not an attorney, so I don't
- 4 know. There's another way to do it that I don't recall any
- 5 longer.
- 6 Q. Well, we tend to talk in these large numbers
- 7 in bulk and we make reference to the Missouri assets, but
- 8 the Missouri assets would be made up of real estate, of
- 9 right to receive funds, of certificates of service of some
- 10 sort?
- 11 A. Absolutely. Big generating plants and coal
- 12 piles and transmission lines --
- 13 Q. Inventory?
- 14 A. Everything.
- 15 Q. Accounts receivable?
- 16 A. Yes.
- 17 Q. So to perfect this security interest, it may
- 18 take quite a bit of work?
- 19 A. Yeah. Generally it's not things like accounts
- 20 receivable and that, that's what the assets generate, but it
- 21 is the assets themselves, generally. I just don't know
- 22 exactly the logistics or the legalities of how that works.
- 23 Q. Are you familiar with, on your Schedule RD-9,
- 24 the terms of default under this agreement?
- 25 A. I do have an understanding of this.

- 1 Q. Could you describe some of these events of
- 2 default for me? I'm not asking for an exhaustive, but
- 3 obviously failing to pay when something is due, filing
- 4 bankruptcy, insolvency?
- 5 A. It is. Missing a covenant, the debt to cap --
- 6 if the debt to cap is out of -- out of align, meaning if we
- 7 get -- if we're more than 75 percent of debt, total cap is
- 8 defined by GAAP the end of the year --
- 9 Q. I'm sorry. Would you -- what is that? And I
- 10 apologize. You use a lot of terms that are so far over my
- 11 head. I'm not -- I didn't --
- 12 A. It's my fault, Commissioner. Sorry.
- 13 Q. No, it's not. It's my lack of paying
- 14 attention in school, but if you would explain what you just
- 15 said.
- A. As an example, in Section 6.1 of the financial
- 17 covenants under the negative covenants in the agreement on
- 18 page 65, it talks about total capitalization. And what that
- 19 means is you take all the debts on our balance sheet and
- 20 divide it by all the debts plus our equity on our balance
- 21 sheet. If that ratio exceeds 75 percent, then we would be
- 22 in default on our agreement.
- 23 Q. Do you know what that percentage would be
- 24 today?
- 25 A. I think at the end of the -- not today, but at

- 1 the end of the second quarter was about 66 percent.
- Q. Okay. So about nine percentage points. I
- 3 mean, that's lots closer than what I anticipated. Is that
- 4 considered close in the business?
- 5 A. That's actually -- that's actually not that
- 6 close. It seems close, but you have to understand, then,
- 7 how many more -- if you take the numbers, how many more
- 8 losses would I have to incur to knock my equity down or how
- 9 much more debt would I have to -- excuse me -- how much more
- 10 debt would I have to borrow to make that debt percentage go
- 11 up?
- 12 And as you can see by the financial plan, all
- 13 I intend to do going forward is to reduce debt.
- 14 Q. I understand.
- 15 A. And so the other thing to say, Commissioner,
- 16 never say never, but obviously one of the things I was
- 17 heavily involved with was the design of these covenants,
- 18 such that over the life of the strategic plan, which I know
- 19 does evolve, it's a core plan, we would not trip these.
- 20 Now, could we trip them? Sure, we could. There's always
- 21 things you don't anticipate. But did I negotiate these with
- 22 cushion in mind? Of course I did. That wouldn't be
- 23 prudent.
- Q. Everything's relative?
- 25 A. Everything's relative.

- 1 Q. Kind of like when you said you had \$2 billion
- 2 in unsecured debt, I wanted to say how can you sleep at
- 3 night. That's a lot of debt.
- 4 The terms of default, I was looking at a few
- 5 of these; limitations on transactions with affiliates,
- 6 limitations on structure. I guess I was -- these documents
- 7 are very lengthy, and there are a lot of terms that -- the
- 8 lender is going to set up a lot of mechanisms that would
- 9 trigger default. Generally, would you agree with that?
- 10 A. They are. What they're really going to aim
- 11 at, though, when you boil down through this is -- and we
- 12 talked about the company and what's happened in the past.
- 13 Now, this thing is designed around preventing any really
- 14 significant investment in anything that's unregulated. It
- 15 will allow us to -- it will allow us to issue debt, but
- 16 only -- only after the maturity date of their -- six months
- 17 after the maturity date of their debt.
- 18 So they are going to write obviously covenants
- 19 that are going to protect them during the term of this loan.
- 20 And obviously, in a negotiation, we're going to fight back
- 21 in those as much as we can. But we needed this money at
- 22 that point in time, so that's kind of a negotiation thing,
- 23 like when you walk in and you need a car, it's going to be
- 24 hard to get the best deal.
- 25 Q. You're going to get the undercoating. I

- 1 understand. I understand.
- 2 The provisions of default I don't think are
- 3 that unusual. At least I haven't seen any yet that are that
- 4 unusual. My concern, though, is that there are a lot of
- 5 them. And my next round of questions, basically you would
- 6 agree that the Missouri assets would be the largest, if we
- 7 were to grant this or agree with you. Missouri would have
- 8 the largest, would be the largest single asset in the pool,
- 9 wouldn't it?
- 10 A. It would.
- 11 Q. It would. And if two years down the road
- 12 these notes are traded and perhaps a less desirable investor
- 13 gets ahold of it, like what the trend was in the '80s when
- 14 people were buying up companies or going after companies and
- 15 then carving them up, if someone that you had no idea comes
- 16 in that wants to trigger one of these terms of default,
- 17 they're going to go after Missouri first, wouldn't they?
- 18 A. Well, that's an interesting concept. We would
- 19 have to actually violate one of these, right.
- 20 Q. I understand.
- 21 A. But you're not incorrect in thinking that,
- 22 say, we did, heaven forbid, violate one of these. Generally
- 23 a lot of times, if your investor -- if your investor pool is
- 24 investors, let's say the other type that really want their
- 25 interest rate and want to be paid out at maturity, then what

- 1 they generally say is, oh, I see you violated your covenant,
- 2 would you pay me so many basis points and I'll waive it.
- 3 So it's not a freebie, but you go ahead and pay me so many
- 4 basis points and we'll waive that covenant.
- 5 And what they'll probably do in advance of
- 6 that is, let me look at your financial position of your
- 7 company, because I want to make sure that you really aren't
- 8 in trouble. They make the assertation, you pay them the fee
- 9 up front, and you would move on.
- 10 But what I'm -- this is just my opinion. An
- 11 investor that would want to trigger the default of the
- 12 company, what they would be doing -- and this is strictly my
- 13 opinion -- what they would be doing, then, is triggering
- 14 cross-defaults to all unsecured debt and actually forcing us
- 15 into a very bad situation and putting themselves in their
- 16 priority point place in line, for what reason I don't know.
- 17 Q. Well, there was discussion about that earlier
- 18 with Commissioner Gaw that this is just priority and that
- 19 your -- that these creditors would be in a better position.
- 20 And I disagree with that, because I'd think they'd be in the
- 21 best position, because the secured assets would be
- 22 completely dedicated to this group of people. And we don't
- 23 even know who they are, correct?
- A. That's correct.
- 25 Q. And it's not really a question of priority

- 1 because there are more rights in this document and
- 2 responsibilities than any of the \$2 billion in unsecured
- 3 debt, which would just be -- and forgive -- it would be like
- 4 credit card debt or a personal note or --
- 5 A. Not as stringent, right.
- 6 Q. Not as stringent. But the concern that I have
- 7 is that if you were to get an undesirable investor in
- 8 circumstances like that that would take a -- a very
- 9 technical approach to these terms of default, a \$430 million
- 10 loan that is being secured by, what, over a billion in
- 11 assets, all of his collection costs would be paid for out of
- 12 a potential foreclosure or sale. Would you agree with that?
- 13 A. That would cause a -- that would call on me to
- 14 speculate a little bit. But with the sheer size of the
- 15 collateral above this loan, in the event when something bad
- 16 would happen, then there would be -- and like I said, I'm
- 17 not a bankruptcy expert -- but there would be a creditors
- 18 committee of which they would be a prominent part of it.
- 19 There would be a trustee and there would be all that stuff.
- 20 But they would be way up in line, so they would be pretty
- 21 comfortable that they're going to -- in whatever course they
- 22 take the company.
- 23 Q. Would you agree as a secured creditor they'd
- 24 be in their own line, they'd have their own separate line
- 25 and they wouldn't be in line with everybody else? Would you

- 1 agree with that statement?
- 2 A. Like I said, I'm not an expert. I would think
- 3 they would get their first bite, but since this bite is
- 4 pretty rich, that they would feel pretty good about it.
- 5 Q. I would hope they'd feel pretty good about it.
- 6 A. But when I say that, though, I mean,
- 7 hypothetically there was some bites in some dotcoms and some
- 8 telecoms where even the secured bite wasn't big enough to
- 9 get their money back. But in this case, probably so.
- 10 Probably so.
- 11 Q. And believe me, I understand. We're talking
- 12 worst-case scenario here.
- 13 A. Oh, absolutely.
- Q. Do you know -- you may not know. Do you know
- 15 whether or not the current list of investors are familiar
- 16 with the utility industry?
- 17 A. I don't know, but I do talk with some of the
- 18 bigger ones on occasion. They actually will literally call
- 19 my office and want to talk to me, and I will talk to them.
- 20 Major stakeholders in the company. In general, these people
- 21 are what I would term just savvy stakeholders. So whether
- 22 they're utility experts or not, generally they're experts in
- 23 whatever they're investing in, so I would imagine they are,
- 24 even though I'm speculating on that.
- 25 Q. If they are savvy, why is this a good deal --

- 1 why is this a good deal for them? Explain -- is this a
- 2 savvy deal for the investors?
- 3 A. It's a -- it's a good deal in that, relative
- 4 to other returns for the risk -- and this is my opinion
- 5 again.
- 6 Q. I understand.
- 7 A. I think it's a pretty good deal, and the way
- 8 our debts trade lately, I think the market thinks it's a
- 9 good deal too, because our debt's all trading up.
- 10 Q. Is it purely based on the interest rate?
- 11 A. Probably. Best way to answer that, probably.
- 12 Q. Would it also be because it's going to be
- 13 heavily securitized, if that's even a word, if it's going to
- 14 have a lot of heavily secured?
- 15 A. They would have to be speculating on that,
- 16 right, but it already has a security level in it, and they
- 17 put provision in here to keep that security level at a
- 18 certain level. So I think they're already considering where
- 19 they're at when they make that decision. They're not
- 20 looking at Missouri coming in and then having all this
- 21 collateral over-collateralized because they gave up the
- 22 rights for additional deals to be done above that, beyond
- 23 their term. So they're not -- so --
- Q. What do you mean additional deals over and
- 25 above that?

- 1 A. Hypothetically speaking, let's say you went
- 2 in -- and this is where I got in a little bit of a --
- 3 because it's purely hypothetical. Let's say then this
- 4 agreement does allow us to issue more secure debt. Not in
- 5 our plan, we don't want to do that, but let's say we did.
- 6 Let's say we came here and said, guys, we know it's two
- 7 years later and we want to issue some more secured debt
- 8 maturing in ten. And you guys go, you know, that makes
- 9 sense, let's do that. Well, these people would now be
- 10 secured creditors, to.
- 11 Q. Do you know -- I'm sorry.
- 12 A. I'll just finish. They would be secured
- 13 creditors, too. So they would have a nice bite, too, but
- 14 their bite would be the same. It's 1.67 times coverage.
- 15 Q. Okay. Credit Suisse/First Boston says on RD-9
- 16 that it's the Cayman branch, and I'm sure this has probably
- 17 been discussed. Is there a reason why the Cayman branch was
- 18 involved, as opposed to another branch?
- 19 A. You know, I actually don't know the answer to
- 20 that question.
- 21 Q. I'm not saying it's a dumb idea. You have --
- 22 I'm sure you have lots of meetings down there, but --
- 23 A. I actually haven't had any meetings down
- 24 there, and until that actually -- until the question was
- 25 asked on under some other venue, I didn't realize that.

- 1 I -- believe it or not, I just glossed over it. I'm sure
- 2 there's some banking structure reason why they wanted to do
- 3 that.
- 4 Q. When you say they, who is they?
- 5 A. Credit Suisse/First Boston. I'm sure there's
- 6 something behind that, otherwise they wouldn't do it.
- 7 Q. So there was no option of Aquila -- you know,
- 8 I have this idea of going to see a banker and you go down to
- 9 the corner and see the banker. Obviously there are lots of
- 10 contacts that have to be made.
- 11 Are you saying that Credit Suisse/First Boston
- 12 chose the Cayman branch for this deal?
- 13 A. The entity involved in this deal with that
- 14 Cayman branch nameplate on it, they did -- they did choose
- 15 that. We never -- myself and my staff never went to the
- 16 Caymans to negotiate the deal.
- 17 Q. Made a mistake.
- 18 A. I did make a mistake. I actually did most of
- 19 the negotiation from Kansas City, Missouri in a conference
- 20 room on the weekends, but some of my people did go to
- 21 New York where the deal was negotiated.
- 22 Q. To the best of your knowledge, are any of the
- 23 investors that were assembled at the Credit Suisse/First
- 24 Boston Cayman branch, are you aware of any of them being
- 25 non-domestic companies?

- 1 A. I don't know, Commissioner, but those -- those
- 2 companies on Wall Street and different companies on Wall
- 3 Street that invest in this, they will set up structures --
- 4 and this is my hypothetical statement again, or my belief.
- 5 They set up structures that are most tax advantageous, and I
- 6 think that's what drives a lot of this, but I could be
- 7 wrong.
- 8 Q. So you're assuming that it's based on taxes?
- 9 A. I guess I don't want to say that in the
- 10 record. I'm not assuming that, but some companies do set up
- 11 structures --
- 12 O. You don't know?
- 13 A. I don't know.
- 14 COMMISSIONER CLAYTON: Okay. Thank you. I
- 15 have no further questions. Thank you, Mr. Dobson.
- 16 JUDGE PRIDGIN: Commissioner Clayton, thank
- 17 you.
- 18 I think I have just a few questions, and then
- 19 I'll see if the Commission has any other questions.
- 20 QUESTIONS BY JUDGE PRIDGIN:
- Q. And I understand that you said you're not a
- 22 statistician, and I'm not either, and so I may stumble
- 23 through this, and I apologize.
- 24 Wasn't it your testimony that the model you
- 25 used to come up with the \$250 million working capital need

- 1 was based upon two standard deviations? In other words,
- 2 that you're confident within two standard deviations that
- 3 that \$250 million would be enough? Am I stating your
- 4 testimony correctly?
- 5 A. That is correct.
- 6 Q. Okay. If I remember correctly, is plus or
- 7 minus two standard deviations roughly a 95 percent
- 8 confidence level?
- 9 A. It is. And you are a statistician.
- 10 Q. I'm so scared that I remembered that.
- Do you recall -- do you recall the bottom
- 12 figure? In other words, isn't the \$250 million -- strike
- 13 that.
- 14 Wasn't it more like \$241 million was the plus
- 15 two standard deviation?
- 16 A. That's correct. That's the tail.
- 17 Q. All right. Do you recall what the mean was,
- 18 if I'm using my terms correctly, what the zero point was?
- 19 A. I think you are using the term correctly. I
- 20 think what we filed was, I think the mean around that two
- 21 standard deviation 95 percent confidence was 107 million.
- 22 Q. You probably stated that. And do you recall
- 23 what the bottom, what the minus two was?
- A. I don't recall that.
- 25 Q. All right. When Aquila borrowed this money,

- 1 did you ever see the actual physical promissory note or
- 2 notes?
- 3 A. I did not.
- 4 JUDGE PRIDGIN: Okay. And I don't think I
- 5 have any further questions. Anything else from the Bench?
- 6 (No response.)
- 7 JUDGE PRIDGIN: All right. Let me see what
- 8 kind of recross we're going to have and see if this might be
- 9 a better time to take a break.
- 10 Mr. Micheel, first of all, do you have
- 11 recross?
- MR. MICHEEL: Yes, your Honor.
- 13 JUDGE PRIDGIN: Can you give me a ballpark if
- 14 it's going to be extensive or brief?
- MR. MICHEEL: Seven, eight, ten questions.
- JUDGE PRIDGIN: If you're ready, you can go
- 17 ahead.
- 18 MR. MICHEEL: I'm ready.
- 19 RECROSS-EXAMINATION BY MR. MICHEEL:
- Q. Mr. Dobson, do you remember the
- 21 questions Commissioner Clayton asked you regarding the
- 22 over-collateralization of the loan?
- 23 A. I believe I do.
- 24 Q. And whether or not that was something that
- 25 investors were looking at when they were considering whether

2	Α.	Yes.
3		MR. MICHEEL: May I approach the witness?
4		JUDGE PRIDGIN: You may.
5	BY MR. MICHEE	L:
6	Q.	I'm handing you a copy, Mr. Dobson, of OP a
7	portion of OP	C-5014. And this is the investor presentation
8	that Aquila g	ave on March 2003 to investors.
9		MR. MICHEEL: And I guess I note it's
10	marked highly	confidential, so unfortunately we'll have to
11	go into highl	y confidential.
12		JUDGE PRIDGIN: All right. Let me take just a
13	3 brief recess.	
14		MR. MICHEEL: Sorry.
15		JUDGE PRIDGIN: It's not a problem. And we'll
16	suspend the w	ebcast and go off the record very briefly.
17		(AN OFF-THE-RECORD DISCUSSION WAS HELD.)
18		(REPORTER'S NOTE: At this point, an in-camera
19	session was h	eld, which is contained in Volume 7, pages 525
20	through 526 o	f the transcript.)
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		ASSOCIATED COURT REPORTERS

1 or not to buy a piece of the loan?

- JUDGE PRIDGIN: We're on the record, and we
- 2 went off the webcast temporarily for highly confidential.
- 3 We are now back in public forum.
- 4 Mr. Micheel?
- 5 BY MR. MICHEEL:
- 6 Q. Mr. Dobson, I believe you said in response to
- 7 one of Commissioner Clayton's questions that the investors
- 8 in this term loan are, quote, savvy investors; is that
- 9 correct?
- 10 A. I did.
- 11 Q. And I believe you said that those investors
- 12 believe that this investment was a good deal; is that
- 13 correct?
- 14 A. I did say that.
- 15 Q. Would you agree with me that those investors
- 16 knew at the time they were investing that there was a chance
- 17 that utility collateral would not be placed in the pool?
- 18 A. I don't know what they were thinking at the
- 19 time.
- 20 Q. Well, do you think savvy investors looked at
- 21 the agreement, Mr. Dobson?
- 22 A. I think they looked at what was in the pool
- 23 and made their evaluation based on that and the potential
- 24 for other stuff, other utility collateral to go in, but
- 25 weighed all those factors in making their decision.

- 1 Q. And at the time they made their initial
- 2 decision to invest, isn't it correct that there were only
- 3 Michigan and Nebraska utility collateral in the pool,
- 4 Mr. Dobson?
- 5 A. As well as the foreign utility collateral,
- 6 too.
- 7 Q. And the second lien on the IPP?
- 8 A. Correct.
- 9 Q. Commissioner Gaw asked you some questions
- 10 about, I think you termed it the three buckets of debt. Do
- 11 you recall those questions, sir?
- 12 A. I do.
- 13 MR. MICHEEL: I'd like to get an exhibit
- 14 marked, and I believe this is going to be No. 52.
- JUDGE PRIDGIN: 54.
- MR. MICHEEL: 54.
- 17 (EXHIBIT NO. 54 WAS MARKED FOR IDENTIFICATION
- 18 BY THE REPORTER.)
- 19 BY MR. MICHEEL:
- Q. Mr. Dobson, I've handed you supplemental
- 21 response to OPC Data Request 5008, and that's marked for
- 22 purposes of identification as Exhibit 54. Do you have that
- 23 in front of you?
- 24 A. I do.
- 25 Q. And is that a response to a Public Counsel

- 1 Data Request?
- 2 A. Yes.
- 3 Q. And is that answered by Mark Reed?
- 4 A. Yes.
- 5 Q. And Mark Reed works for Aquila?
- 6 A. He does.
- 7 Q. Could you turn to a page that is entitled
- 8 estimated prepayment or open market purchase costs for
- 9 selected Aquila senior notes?
- 10 A. I have.
- 11 Q. Are those the notes that would fit in the
- 12 first bucket of unsecured senior notes that you were
- 13 discussing with Commissioner Gaw?
- 14 A. The first five are. The last one is the term
- 15 loan.
- 16 Q. And I guess that's on the fifth page of
- 17 Exhibit 54; is that correct, sir?
- 18 A. That is correct.
- 19 Q. So with the exception of the \$430 million
- 20 three-year term loan, are those the five major senior notes
- 21 that Aquila currently has outstanding?
- 22 A. Those are five of the senior notes that we
- 23 have outstanding.
- Q. Are those the biggest senior notes you have
- 25 outstanding?

- 1 A. No, they're not. There are some other ones
- 2 bigger than the smaller ones on that page.
- 3 Q. And why weren't they put on this document, if
- 4 you know?
- 5 A. I believe this is -- this is notes that have
- 6 either make-whole or call provisions in them. So that's why
- 7 it was captured on this page.
- 8 MR. MICHEEL: I would move the admission of
- 9 Exhibit 54, your Honor.
- JUDGE PRIDGIN: Any objections?
- MR. BOUDREAU: Give me a moment, please.
- 12 I guess I have an objection as to relevance.
- 13 I'm still struggling to figure out what the relevance of
- 14 this exhibit is.
- JUDGE PRIDGIN: Mr. Micheel?
- MR. MICHEEL: Well, Commissioner Gaw asked
- 17 about the specifics of some of the unsecured senior notes.
- 18 And I recognize Mr. Dobson said it's not all of them, but
- 19 now we have in the record at least five or six of them and
- 20 what their terms are, how much is outstanding, what the
- 21 make-whole premium is, and it's relevant to a question the
- 22 Commissioner asked and it adds specificity to the record.
- 23 JUDGE PRIDGIN: I will overrule the objection
- 24 and Exhibit No. 54 is admitted into evidence.
- 25 (EXHIBIT NO. 54 WAS RECEIVED INTO EVIDENCE.)

## 1 BY MR. MICHEEL:

- 2 Q. Mr. Dobson, you had a conversation with
- 3 Commissioner Forbis, and you indicated that even if there's
- 4 \$1 billion of regulated assets in the pool, the company
- 5 could still issue first mortgage bonds; is that correct?
- 6 A. If there were \$1 billion of regulated assets
- 7 in the pool, I think I said the agreement would allow for us
- 8 to issue some first mortgage bonds outside of six month --
- 9 six months past the maturity date of the term loan.
- 10 Q. So Aquila can't issue any first mortgage bonds
- 11 that come due before the maturity date of the three-year
- 12 \$430 million term loan; is that correct?
- 13 A. I'm actually not sure we can issue any debt
- 14 that comes before that maturity debt, in accordance with the
- 15 negative covenants of the arrangement.
- 16 Q. Is it correct, though, that if Aquila is
- 17 over-collateralized and has a billion dollars of debt in the
- 18 pool -- I'm sorry -- a billion dollars of collateral in the
- 19 pool, Mr. Dobson, and it does not have enough collateral to
- 20 meet the requirements for the \$180 million nonregulated
- 21 portion, that a paydown would necessitate an optional
- 22 prepayment with the make-whole?
- 23 A. That is correct.
- 24 Q. Commissioner Forbis asked you to summarize why
- 25 Aquila is here for this proceeding. Do you remember that?

- 1 A. I do.
- 2 Q. And you offered two reasons. Do you recall
- 3 that?
- 4 A. I do.
- 5 Q. And the first reason is that you had -- the
- 6 company had to make a good faith effort; is that correct?
- 7 A. Yes.
- 8 Q. And is that good faith effort required by
- 9 Section 5.13 of the term loan which is attached to your
- 10 direct testimony as Schedule RD-9?
- 11 A. I believe it is.
- 12 Q. And so that's a contractual obligation that
- 13 Aquila has to the lenders; isn't that correct?
- 14 A. Yes.
- MR. MICHEEL: Thank you, Mr. Dobson.
- JUDGE PRIDGIN: Mr. Micheel, thank you.
- 17 Mr. Williams?
- 18 And after Mr. Williams I'll be likely to pause
- 19 for a break.
- 20 RECROSS-EXAMINATION BY MR. WILLIAMS:
- 21 Q. Hello again, Mr. Dobson. Just a few
- 22 questions.
- A. Good afternoon.
- Q. With regard to some responses you provided to
- 25 questions by Commissioner Forbis, I believe you indicated

- 1 there would still be something like 1.5 billion in utility
- 2 assets that would be available for security for loans, even
- 3 if this agreement were approved?
- 4 A. I believe what I was saying is that, in my
- 5 opinion, if all the states were in, the pool of collateral.
- 6 Q. Would that be 2.2 billion?
- 7 A. That would be 2.2 billion, which would leave
- 8 an excess of 1.5 billion, and that is my opinion, because we
- 9 have not received appraisals on all the states of the
- 10 utilities. So that is strictly my opinion. I'm not an
- 11 appraiser, but that is my estimate.
- 12 Q. You're not saying that the 718 million would
- 13 be available?
- 14 A. The 718 million would be used up. It would be
- 15 consuming the 430.
- 16 Q. And what would be the collateral ratio if you
- 17 had all of the utility assets in the collateral pool, and
- 18 assuming there weren't any non-utility assets, your
- 19 collateral-to-debt ratio?
- 20 A. 718 divided by 430 is 1.67.
- Q. No. I'm saying if you have 2.2 billion in
- 22 assets as collateral for the loan, what would be your
- 23 collateral-to-debt ratio?
- 24 A. Well, the pure arithmetic without a calculator
- 25 would be approximately --

- 1 Q. Be something in excess of 4?
- 2 A. -- in excess of 4, approaching 5. Actually
- 3 might be 5, 2.15.
- 4 MR. WILLIAMS: No further questions.
- 5 JUDGE PRIDGIN: Mr. Williams, thank you.
- 6 Mr. Finnegan, do you have any recross?
- 7 MR. FINNEGAN: No, I don't.
- JUDGE PRIDGIN: Mr. Molteni?
- 9 MR. MOLTENI: Just a couple.
- 10 RECROSS-EXAMINATION BY MR. MOLTENI:
- 11 Q. Mr. Dobson, do you recall Commissioner Forbis
- 12 questioning you about the 75 basis points?
- 13 A. I do.
- 14 Q. And you recall stating that you were still
- 15 waiting on some -- that Aquila was still waiting on some
- 16 other states weighing its applications there?
- 17 A. In addition to Missouri, yes.
- 18 Q. What other states is Aquila waiting on?
- 19 A. Iowa, Missouri, Kansas, and to my knowledge,
- 20 Minnesota.
- 21 Q. To your knowledge? What do you mean by to
- 22 your knowledge?
- 23 A. That's what I know today. I'm not following
- 24 it that closely personally.
- 25 Q. Have you been informed whether Minnesota's

- 1 already voted on Aquila's application or not?
- 2 A. I don't know. All I know is -- I don't know
- 3 if they made a final determination. I've heard some
- 4 preliminary stuff kind of around this room, but that's all
- 5 I've heard.
- 6 Q. Has anybody from your staff told you whether
- 7 Minnesota's voted on Aquila's application yet?
- 8 A. Nobody from my staff has told me, no.
- 9 Q. Has your counsel told you whether Aquila's --
- 10 whether Minnesota's voted on Aquila's application yet?
- 11 MR. BOUDREAU: Well, if counsel had, that
- 12 would be privileged communication.
- 13 MR. MOLTENI: I'll withdraw that question.
- 14 THE WITNESS: Yeah. I'm not aware if they
- 15 have or not, Mr. Molteni. I just don't -- I don't know.
- 16 BY MR. MOLTENI:
- 17 Q. No employee from Aquila has informed you as to
- 18 whether Minnesota has voted on Aquila's application yet; is
- 19 that your testimony today?
- 20 A. That's my understanding today, yes.
- 21 Q. And you haven't discussed Minnesota's vote
- 22 with any Aquila employee; is that correct?
- 23 A. I may have asked them how Minnesota's going,
- 24 and they didn't have an answer.
- Q. And who may you have asked that of?

- 1 A. I'm not -- I don't even recall any longer.
- MR. MOLTENI: Thanks a lot, Mr. Dobson.
- JUDGE PRIDGIN: Mr. Molteni, thank you.
- 4 Mr. Boudreau, I think you're up for redirect.
- 5 I'll certainly leave it up to you, since your witness has
- 6 been up there for quite a while. I assume you'd like a
- 7 break, unless your redirect is going to be real brief.
- 8 MR. BOUDREAU: I would like to give my witness
- 9 a chance for a break.
- JUDGE PRIDGIN: Why don't we take a break for
- 11 roughly ten minutes or so, and then try to resume at roughly
- 12 2:50. And we will go off the record.
- 13 (A BREAK WAS TAKEN.)
- JUDGE PRIDGIN: We're back on the record.
- 15 Mr. Boudreau, some redirect for Mr. Dobson?
- MR. BOUDREAU: Yes, I do. Thank you.
- 17 REDIRECT EXAMINATION BY MR. BOUDREAU:
- 18 Q. I'll be brief. Mr. Dobson, I'm not sure which
- 19 attorney to attribute this line of questioning to. I think
- 20 it was either Mr. Micheel or Mr. Williams asked whether you
- 21 believe that the company had a fiduciary duty or the officer
- 22 had a fiduciary duty to its shareholders?
- 23 A. Yes.
- Q. Do you recall that?
- 25 A. Yes.

- 1 Q. And your answer was, I believe, yes. And my
- 2 question to you is, do you believe the company also has a
- 3 duty under the law to comply with orders issued by this
- 4 Commission that are applicable to the company?
- 5 A. Yes.
- 6 MR. MICHEEL: I'm going to object to the legal
- 7 nature, calls for a legal conclusion.
- JUDGE PRIDGIN: I'll overrule.
- 9 THE WITNESS: I believe we do.
- 10 BY MR. BOUDREAU:
- 11 Q. Thank you. I believe also Mr. Micheel had
- 12 asked you a little bit about -- let me withdraw that.
- Mr. Micheel, I believe, took you through a
- 14 number of scenarios dealing with the mechanics of the
- 15 optional prepay under the provisions of the term loan. Do
- 16 you recall that?
- 17 A. I do.
- 18 Q. And he handed you a work sheet with a number
- 19 of scenarios set forth.
- 20 A. Yes.
- Q. Do you recall that? He walked you through
- 22 those?
- 23 A. He did.
- 24 Q. How would you characterize those scenarios
- 25 with which you were presented?

- 1 A. Highly speculative, very difficult to
- 2 ascertain where we'll be at that point in time, what
- 3 collateral will be left, due to the diverse scenarios that
- 4 we do have in front of us to collateralize the \$430 million
- 5 term loan with respect to its nonregulated and regulated
- 6 pieces.
- 7 Q. Thank you. So with respect to any particular
- 8 scenario through which you were talked, that occurrence may
- 9 or may not take place; isn't that correct?
- 10 A. It may or may not take place.
- 11 Q. Also with respect to the issue of the
- 12 make-whole premium, does the make-whole premium become a
- 13 lesser amount over the term of the term loan?
- 14 A. By design, the make-whole premium gets smaller
- 15 with time, as we move to the termination of the loan. We
- 16 kind of control our destiny that way. When we look at the
- 17 portfolio of nonregulated assets that we keep in there and
- 18 how long we keep them in, and that may drive your
- 19 decision-making process because it gets smaller and smaller
- 20 with time, ultimately terminating on the extinguishing of
- 21 the loan.
- 22 Q. You received questions from a number of
- 23 people, but I believe that Mr. Williams, among them, asked
- 24 you a little bit about the \$650 million revolver. I think
- 25 it was basically a two-part facility, about the \$650 million

- 1 revolver that was replaced by the term loan. Do you recall
- 2 that exchange?
- 3 A. I do.
- 4 Q. And you indicated that, in the transition, at
- 5 least some of the original amount was paid down?
- 6 A. Yes.
- 7 Q. And that the balance of it was, to
- 8 characterize your testimony, refunded or replaced with the
- 9 \$430 million term loan; is that correct?
- 10 A. That's correct.
- 11 Q. What was the purpose of the \$650 million
- 12 revolver that was ultimately paid down and replaced? What
- 13 was that in place for?
- 14 A. To service the working capital needs of the
- 15 regulated and unregulated operations.
- 16 Q. Okay. Is there any reason for anybody to
- 17 believe that those peak working capital needs and
- 18 requirements of the company somehow evaporated between the
- 19 time the \$650 million revolver was paid down in part and
- 20 replaced and the time the \$430 million term loan was put in
- 21 place?
- 22 A. They have not.
- 23 Q. I believe Mr. Williams asked you a question or
- 24 two about the lenders' right to foreclose under the terms of
- 25 the term loan. Do you recall that?

- 1 A. Yes.
- Q. Would you agree with me that under any sort of
- 3 secured financing arrangement, that the lender typically has
- 4 a right to foreclose on the loan in the event of a default?
- 5 A. They do.
- 6 Q. And this wouldn't be any different than any
- 7 other sort of financing arrangement, would it?
- 8 A. This is no different than any other secured
- 9 financing arrangement.
- 10 Q. I believe there was a little bit of confusion
- 11 caused in an exchange of questions and answers with
- 12 Commissioner Murray about whether or not the amount by which
- 13 the term loan is over-collateralized would be available for
- 14 additional mortgaged back debt financing in the future. Do
- 15 you recall that exchange?
- 16 A. I do.
- 17 Q. I believe one of the questions that was asked
- 18 by Commissioner Murray dealt with whether or not the company
- 19 would, if it got approval of this application, whether it
- 20 would be required to come back and get additional approval
- 21 from the Commission in the event of the issuance of an
- 22 additional series of first mortgage bonds under the
- 23 indenture. Do you recall that?
- 24 A. I do.
- 25 Q. And I believe your answer suggested, or at

- 1 least in the exchange you suggested, no, you didn't think
- 2 the company would have to get approval. Do you recall that?
- 3 A. I did. I was incorrect. We do. As I stated
- 4 previously in parts of the earlier testimony, when I talked
- 5 about if we were to issue additional secured debt, we would
- 6 come back for the approval, but I did misspeak in that
- 7 instance.
- 8 Q. Also in response to some questions from
- 9 Commissioner Murray, you were asked about the extent to
- 10 which the costs that the companies incurred associated with
- 11 prosecuting this case might be included in rates in a
- 12 subsequent rate case. Do you recall that?
- 13 A. I do.
- 14 Q. Now, to the extent any costs associated with
- 15 this case would be passed along to Missouri customers, this
- 16 Commission would have to approve that in a subsequent rate
- 17 case, wouldn't they?
- 18 A. They would.
- 19 Q. If the company did not ask for rate recovery
- 20 of the costs associated with this case, would those costs be
- 21 passed on to customers in rates?
- 22 A. They would not.
- 23 Q. And if the company did ask for recovery of
- 24 those costs in whole or in part, wouldn't -- they wouldn't
- 25 be passed on unless the Commission approved it, would they?

- 1 A. That's correct.
- 2 Q. Now, as far as whether or not the costs of
- 3 this case are going to be included in any pending or current
- 4 rate case, would those questions better be addressed to Jon
- 5 Empson? Would he be in a position to answer how the
- 6 company's handling those things?
- 7 A. I believe he would.
- 8 MR. BOUDREAU: Just give me a moment. I
- 9 believe I may be about done, or done. I don't believe that
- 10 I have any more questions, Mr. Dobson.
- 11 One of the things I would like to do, I
- 12 believe that this is an error I'd like to blame on my
- 13 secretary, but I think it is my fault. Schedule RD-12 to
- 14 Mr. Dobson's direct testimony was a copy of some corporate
- 15 resolutions. It occurred to me that those were the
- 16 incorrect set of resolutions, that subsequently a substitute
- 17 schedule of resolutions were passed or were filed, let me
- 18 put it this way, and I neglected to have the correct set of
- 19 resolutions offered.
- 20 It's my understanding by agreement of counsel
- 21 that what we'd like -- what I'd propose to do is to reserve
- 22 an exhibit and to offer that later on. I don't -- I believe
- 23 with agreement of counsel, we can do that. I don't think
- 24 there's going to be an objection to offering what amounts to
- 25 a substitute set of resolutions.

- 1 And with that understanding, I'd ask that
- 2 Mr. Dobson be excused.
- JUDGE PRIDGIN: That's certainly fine. I'm
- 4 hearing no objection to Mr. Dobson being excused; is that
- 5 correct?
- 6 (No response.)
- JUDGE PRIDGIN: Mr. Dobson, thank you very,
- 8 very much for your time and your testimony.
- 9 MR. BOUDREAU: As a mechanical matter, would
- 10 you like to reserve an exhibit number now or would you like
- 11 to deal with that -- assigning an exhibit number for that
- 12 document later?
- 13 JUDGE PRIDGIN: I can go ahead and assign a
- 14 number. I mean, if it's something that you want to offer
- 15 and you understand that the other parties don't object, we
- 16 can take care of that now.
- 17 MR. BOUDREAU: I don't have a copy of the
- 18 document with me. I'll have to offer it in the next day or
- 19 so.
- 20 JUDGE PRIDGIN: That's fine. I'll just leave
- 21 it up to you, and you can offer that.
- MR. BOUDREAU: We'll just take care of
- 23 identifying that at a later time.
- JUDGE PRIDGIN: That's fine.
- MR. BOUDREAU: Thank you very much.

- 1 JUDGE PRIDGIN: Thank you.
- 2 Do we have Jon Empson at the stand?
- 3 Mr. Empson, if you would please raise your
- 4 right hand to be sworn.
- 5 (Witness sworn.)
- 6 JUDGE PRIDGIN: Thank you very much. Please
- 7 be seated.
- 8 Mr. Boudreau, whenever you're ready.
- 9 MR. BOUDREAU: Thank you.
- 10 JON EMPSON, being sworn, testified as follows:
- 11 DIRECT EXAMINATION BY MR. BOUDREAU:
- 12 Q. Good afternoon.
- 13 A. Good afternoon.
- 14 Q. Would you state your name for the record, sir.
- 15 A. My name is Jon R. Empson.
- 16 Q. By whom are you employed and in what capacity,
- 17 sir?
- 18 A. I'm employed by Aquila, Inc. as senior vice
- 19 president responsible for regulatory, legislative and gas
- 20 supply services.
- 21 Q. Are you the same Jon Empson that has caused
- 22 to be filed what has been marked for identification as
- 23 Exhibit 9, which is your prepared direct testimony?
- 24 A. Yes, I am.
- Q. Have you also filed what has been identified

- 1 or marked for identification as Exhibit 10, which is your
- 2 surrebuttal testimony nonproprietary version?
- 3 A. Yes, I have.
- 4 Q. And also Exhibit -- what has been identified
- 5 as Exhibit 11, which is the highly confidential version of
- 6 your surrebuttal testimony?
- 7 A. Yes.
- 8 Q. Was that testimony prepared by you or under
- 9 your direct supervision?
- 10 A. Yes, it was.
- 11 Q. With respect to your direct testimony, do you
- 12 have any corrections to make to it at this time?
- 13 A. Yes, I do.
- 14 Q. Please proceed.
- 15 A. If you would turn to page 5, line 18, there is
- 16 a sentence that starts, Aquila is also committed to work
- 17 with, and it has bracket State Commission. That should be
- 18 with the Missouri Public Service Commission, and then go on
- 19 to modify its current internal quality matrix.
- 20 Q. Do you have any other corrections to your
- 21 direct testimony?
- 22 A. I do not.
- 23 Q. Do you have any corrections to make to your
- 24 surrebuttal testimony?
- 25 A. Yes, I do. I have several corrections just to

- 1 get my testimony in sync with Staff Witness Wandell and a
- 2 few other minor corrections.
- 3 Q. If I can ask you for clarification for the
- 4 record, are you working off the nonproprietary or highly
- 5 confidential?
- 6 A. I am working off the highly confidential.
- 7 Q. Very good. Proceed, please.
- 8 A. At the bottom of page 1 on line 24, it says,
- 9 Carol Lownds, senior financial manager for Aquila Networks.
- 10 It should be senior financial manager for regulatory,
- 11 legislative and gas supply services. She was moved into a
- 12 different job after I wrote my testimony.
- 13 Q. Could you repeat that again, please.
- 14 Regulatory?
- 15 A. Regulatory, legislative, and gas supply
- 16 services.
- 17 On page 2, line 19, the lines 26 to 27
- 18 reference should be lines 6 to 7.
- MR. FINNEGAN: I'm sorry. What page?
- 20 THE WITNESS: Page 2, line 19 on the highly
- 21 confidential, 26, 27 should be 6 and 7.
- 22 Page 3, line 16 where it says lines 19 through
- 23 20 should be lines 8 through 9, and on line 17 where it
- 24 talks about lines 12 through 14 should be lines 2 through 4.
- 25 And on line 25, where it talks about lines 20 through 22,

- 1 that should be 10 through 12. And then delete page 11,
- 2 lines 1 and 2.
- On page 4, line 1, it should be -- instead of
- 4 page 11, lines 3 through 4, should be page 10, lines 15
- 5 through 17. On line 22, it should be -- instead of page 48,
- 6 it should be page 47. And on line 23, instead of lines 1
- 7 through 19, it should be lines 5 through 23.
- 8 On page 5, on line 10, instead of page 47, it
- 9 should be page 46. On line 11, instead of lines 3 through
- 10 9, it should be lines 9 through 15. At the bottom of that
- 11 page, line 25, it should be -- instead of page 47, lines 13
- 12 to 14, it should be page 46, line 19 through 20.
- Then on page 7, line 18, instead of page 46,
- 14 lines 1 through 9, it should read page 45, lines 8 through
- 15 16.
- Page 24, line 2, it should read, just on page
- 17 49, and strike 50 and take the rest off. And then a
- 18 correction in content on line 15 and 16. The sentence
- 19 starts on line 14. It says, the Colorado Staff and Office
- 20 of Consumer Counsel both intervened and the Staff issued the
- 21 seven data requests referred to. The sentence should read,
- 22 the Colorado Staff and Office of Consumer Counsel both
- 23 intervened and the Staff issued several, instead of the
- 24 seven, data requests. And cross out referred to in
- 25 Mr. Robinson's testimony, page 15, line 7.

- 1 That's it.
- 2 Q. Does that conclude your changes?
- 3 A. It does.
- 4 Q. Let me ask you this. As far as the changes
- 5 you've just indicated through the highly confidential
- 6 version of your testimony, would parallel changes be made
- 7 also to the nonproprietary document as well?
- 8 A. Yes, they would.
- 9 MR. BOUDREAU: If that's okay, rather than go
- 10 through the document the separately --
- 11 JUDGE PRIDGIN: That's certainly fine with me.
- 12 BY MR. BOUDREAU:
- 13 Q. All right. With those changes, sir, if I were
- 14 to ask you the same questions as appear in both your
- 15 prepared direct and prepared surrebuttal testimony today,
- 16 would your answers be substantially the same?
- 17 A. There's one area that would change.
- 18 Q. Would you please direct the Commission's
- 19 attention to the area that would change.
- 20 A. Yes, I will. On page 23, there's a question
- 21 on line 23 that talks about Staff Witness Wandell and OPC
- 22 Witness Robertson and their comments about the status in
- 23 Colorado, Iowa, Kansas and Minnesota, and asked the
- 24 question, do you have any reactions to their comments? The
- 25 statement that I made at the time was that Staff Witness

- 1 Wandell provided a good factual summary of the status of our
- 2 cases on page 49 of her testimony.
- 3 Since I have written that testimony, her --
- 4 her testimony no longer reflects the current status of what
- 5 is going on in several of our states. And I could provide
- 6 an update so that the Commissioners and the intervenors
- 7 would be well aware of what's going on.
- 8 Q. Would you please do so?
- 9 A. Yes. At the time the testimony was written,
- 10 we still had two pending transactions going on that were
- 11 imminent in Iowa and Minnesota. Since the time of the
- 12 filing, we had a meeting up in the state of Minnesota. The
- 13 commission -- I presented a position along with our counsel
- 14 to the State of Minnesota, the Commissioners.
- And basically the regulatory process up in
- 16 Minnesota is a very informal process. We filed basically
- 17 the same testimony we did here, but they docket it and then
- 18 ask the Department of Commerce just to provide reply
- 19 comments based upon the information that we put into our
- 20 filing. And then you go through a series of responses. We
- 21 respond to their comments and then they respond and then we
- 22 finalize it, and then it goes before the Commission either
- 23 for a decision or to be sent to an Administrative Law Judge.
- 24 At the time that the Department of Commerce
- 25 filed their comments, they agreed with the company that we

- 1 needed \$250 million of working -- peak day working capital
- 2 to service the needs of the utility. They felt their
- 3 assumptions were valid and the dollar amount was
- 4 representative. So that became a nonissue in that
- 5 proceeding.
- 6 What we did then was deal with how the funds
- 7 were going to be used, and my surrebuttal testimony
- 8 addresses the disagreement we had. When it came before the
- 9 Commission, as we were presenting the information, it became
- 10 obvious that I had probably made a tactical mistake in the
- 11 proceeding in Minnesota, because the Commission -- the
- 12 comment that came from Commissioner Scott when I was talking
- 13 about the need for cash working capital in Minnesota was,
- 14 where will you show me in the record how much of that
- 15 \$250 million is needed in the State of Minnesota?
- 16 Since it was a noncontested issue as
- 17 far as the Department of Commerce, we never dissected that
- 18 \$250 million to show how much was going to be used in
- 19 Minnesota, so the record was incomplete. So his question
- 20 back was basically, how can we approve of an application if
- 21 you have not put into the record how much Minnesota needs?
- 22 After a lot of discussion, basically what they
- 23 did was issue an Order on a five-zero vote denying our
- 24 application, saying that we had made commercially reasonable
- 25 efforts to get their approval, that the loan was fully

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- 1 collateralized. The verbiage they were using at the time of
- 2 the discussion was that we had not put into evidence how
- 3 much Minnesota needed and, therefore, they were denying the
- 4 application.
- 5 But also during the discussion they indicated
- 6 they would include in that denial our right to come back
- 7 either on reconsideration or refiling with the documentation
- 8 needed to demonstrate what Minnesota needed.
- 9 So while there's been a lot of discussion,
- 10 there was a five-zero vote, but it was not a total
- 11 rejection. What it was was, in my opinion anyway, more of a
- 12 deferral of the final decision until we could respond.
- 13 Q. Is it your understanding that the Minnesota
- 14 Commission will be issuing a written decision incorporating
- 15 those thoughts?
- 16 A. That is my understanding, and we are waiting
- 17 to get that order so we can determine then what steps we'll
- 18 take next.
- 19 Q. You mentioned there have also been some
- 20 changes in the regulatory status of the proceeding in Iowa?
- 21 A. Yes, there has. As indicated in the report,
- 22 we did have a hearing in the State of Iowa. The Order is
- 23 set to be issued late this month. We received a copy of the
- 24 Staff position in the State of Iowa late last week. I think
- 25 they actually issued it October 7th, but it was something

- 1 that we did not get served with.
- 2 Basically the Staff in Iowa is recommending to
- 3 the Commission that they approve the application that we
- 4 have submitted, and that we are allowed to put the Iowa
- 5 assets into the pool. Now, the board is meeting as we are
- 6 having this proceeding today. We would anticipate they will
- 7 have a deliberation and that our counsel will be calling me
- 8 later tonight or tomorrow with what the board actually does.
- 9 We do not have that final order, but we do
- 10 have the Staff recommendation, and then the formal order,
- 11 like in Minnesota, will follow after that vote is taken.
- 12 Q. Very good. Any other updates to your
- 13 testimony in regard to regulatory developments in other
- 14 states?
- 15 A. That's it.
- 16 Q. Now, with that update to your testimony with
- 17 respect to that topic, if I were to -- taking those into
- 18 account, if I were to ask you the same questions today,
- 19 would your answers be substantially the same?
- 20 A. Yes, they would.
- 21 MR. BOUDREAU: With that, I would offer into
- 22 the record Exhibits 9, 10 and 11, and tender Mr. Empson for
- 23 cross-examination.
- JUDGE PRIDGIN: Mr. Boudreau, thank you. Any
- 25 objections to Exhibit 9, 10 and 11?

- 1 MR. FINNEGAN: Your Honor, I object to the
- 2 updates that were put on the stand. There's no way we can
- 3 check on these or -- he's not a lawyer. He's giving us
- 4 legal conclusions about what the Minnesota Commission did.
- 5 He's telling us what the Iowa Staff did. Doesn't mention
- 6 what the Iowa Consumer Counsel did or what the Iowa
- 7 Commission's done. I think that should be stricken.
- 8 JUDGE PRIDGIN: The objection will be
- 9 overruled. Exhibit 9, 10 and 11 will be admitted.
- 10 Mr. Finnegan, obviously, you're free to cross-examine the
- 11 witness on those issues.
- 12 (EXHIBIT NOS. 9, 10, AND 11 WERE RECEIVED INTO
- 13 EVIDENCE.)
- JUDGE PRIDGIN: Mr. Micheel?
- 15 CROSS-EXAMINATION BY MR. MICHEEL:
- 16 Q. Mr. Empson, assume that Iowa, the Iowa
- 17 Utilities Board approves Aquila's application to put the
- 18 Iowa assets in the pool. Can you make that assumption?
- 19 A. Yes, I can.
- 20 Q. Is it correct, then, with the Iowa assets in
- 21 the pool, Aguila would meet the \$718 million requirement to
- 22 get the 75 basis point reduction?
- 23 A. I would have to speculate on what the actual
- 24 appraisal would be, Mr. Micheel. So I cannot say for sure
- 25 that that would be the case.

- 1 Q. If the appraisal is consistent with the
- 2 appraisal found in highly confidential Schedule RD-2
- 3 attached to Mr. Dobson's testimony, would it be your opinion
- 4 that it would meet the \$718 million number?
- 5 A. The information attached to Mr. Dobson's
- 6 testimony is not a formal appraisal. What it is is based
- 7 upon some multiples of even/odd to determine what the value
- 8 could be, and that value is in the record but is not a
- 9 formal appraisal. So I can't say what the formal appraisal
- 10 would be until we would receive the appraisal.
- 11 Q. So sitting there today, you have no clue?
- 12 A. All I can do is, you have the same exhibit I
- 13 have to say what the value was on the EBIDA and we can say
- 14 that that is a ballpark number for what might come out. But
- 15 I'm not an appraiser and I cannot give you what the actual
- 16 appraisal will be.
- 17 MR. MICHEEL: I need to get an exhibit marked.
- 18 Your Honor, I believe it's Exhibit 55.
- 19 JUDGE PRIDGIN: I believe 55.
- 20 (EXHIBIT NO. 55 WAS MARKED FOR IDENTIFICATION
- 21 BY THE REPORTER.)
- 22 BY MR. MICHEEL:
- 23 Q. Mr. Empson, do you have before you what's been
- 24 marked for purposes of identification as Exhibit 55?
- 25 A. Yes, I do.

- 1 Q. And is that the company's response to Public
- 2 Counsel Data Request 5087?
- 3 A. Yes, it is.
- 4 Q. And was that answered by you?
- 5 A. Yes, it was.
- 6 Q. And is your answer true and correct to the
- 7 best of your belief and knowledge?
- 8 A. Yes, it is.
- 9 MR. MICHEEL: I'd move the admission of
- 10 Exhibit 55, your Honor.
- MR. BOUDREAU: No objection.
- 12 JUDGE PRIDGIN: Hearing no objection, Exhibit
- 13 No. 55 is admitted.
- 14 (EXHIBIT NO. 55 WAS RECEIVED INTO EVIDENCE.)
- MR. MICHEEL: I need to get another exhibit
- 16 marked, your Honor. I believe this is Exhibit 56.
- 17 (EXHIBIT NO. 56 WAS MARKED FOR IDENTIFICATION
- 18 BY THE REPORTER.)
- 19 BY MR. MICHEEL:
- 20 Q. Mr. Empson, in your supplemental testimony
- 21 this afternoon, you indicated the actions of the Minnesota
- 22 PUC, did you not?
- 23 A. Yes, I did.
- 24 Q. Are you aware that the Minnesota PUC placed on
- 25 their website what actions they took?

- 1 A. I was not until you presented it yesterday.
- 2 Q. Are you aware now sitting there today?
- 3 A. I'm aware you handed -- if this is where that
- 4 came from, I'm aware of it now. I wasn't sure what the
- 5 source was that you're handing me.
- 6 Q. Have you taken some time to read that?
- 7 A. Yes, I have.
- 8 Q. Is that consistent with the actions the
- 9 Minnesota Commission took?
- 10 A. Fairly consistent. We'll see in the final
- 11 order what the actual wording is.
- 12 MR. MICHEEL: Your Honor, with that I would
- 13 move the admission of Exhibit 56.
- JUDGE PRIDGIN: Any objections?
- 15 MR. BOUDREAU: I'm still not sure that this is
- 16 the appropriate -- it seems to me the appropriate exhibit
- 17 would be the Order itself.
- 18 JUDGE PRIDGIN: So what is your objection, I
- 19 guess?
- 20 MR. BOUDREAU: I quess my objection is this is
- 21 not the order of the Commission, of the Minnesota
- 22 Commission, so I'm not sure it has any particular
- 23 independent value.
- MR. MICHEEL: Well, your Honor, this witness
- 25 just testified to what the Minnesota Commission did. I just

- 1 pulled this -- and you guys have access to the web up there.
- 2 Go to the Minnesota Commission. I mean, this is on their
- 3 website. I have no reason to believe that the Minnesota
- 4 Commission is going to be putting something on their website
- 5 that's factually incorrect. And I asked this witness if
- 6 this statement was consistent with what he testified to and
- 7 he said it was. I mean, it's certainly relevant.
- JUDGE PRIDGIN: Mr. Boudreau, one more time,
- 9 what's your objection?
- 10 MR. BOUDREAU: Well, my objection is, like
- 11 this Commission, I assume that the Minnesota Commission
- 12 speaks solely through the orders it issues, and this --
- 13 although I don't know where it posted. I have no reason to
- 14 doubt Mr. Micheel's characterization of its source, but this
- 15 would be a synopsis, I suppose, of an Order yet to come.
- And I'm not sure I have any objection to the
- 17 Order -- the actual Order of the Minnesota Commission being
- 18 submitted at the time it's available, but I'm a little
- 19 concerned that this be taken into the record as basically
- 20 evidence of what the Commission -- the Minnesota
- 21 Commission's Order is going to say.
- MR. MOLTENI: It has all the validity of
- 23 Mr. Empson's testimony of what -- in fact, more so because
- 24 it's the original source coming off their own website, and
- 25 Mr. Boudreau doesn't object to the authenticity of the

- 1 source of the document. So to the extent that it
- 2 inaccurately explains what Minnesota's done, it does so no
- 3 more than Mr. Empson, who just validated the contents of
- 4 that writing.
- 5 JUDGE PRIDGIN: I'll overrule and let it in.
- 6 Exhibit 56 is admitted over objection.
- 7 (EXHIBIT NO. 56 WAS RECEIVED INTO EVIDENCE.)
- 8 MR. MICHEEL: Thanks for your time.
- 9 JUDGE PRIDGIN: Mr. Williams?
- 10 MR. WILLIAMS: Thank you.
- 11 CROSS-EXAMINATION BY MR. WILLIAMS:
- 12 Q. Mr. Empson, would you take a look at
- 13 Exhibit 56.
- 14 A. Could you -- they're not numbered for me,
- 15 Mr. Williams. Could you tell me for sure just what
- 16 Exhibit 56 is?
- 17 Q. It was the press release. It was the last
- 18 document.
- 19 A. Yes, I will. Thank you.
- 20 Q. Are there any factual inaccuracies in that
- 21 document?
- 22 A. It's not as complete as the conversation that
- 23 we had.
- Q. I'm not asking as to its completeness. I'm
- 25 asking if it's accurate.

- 1 MR. BOUDREAU: I think the witness ought to be
- 2 allowed to answer the question.
- 3 MR. WILLIAMS: And I think he ought to answer
- 4 the question posed.
- 5 JUDGE PRIDGIN: Let me go ahead and overrule
- 6 the objection. Mr. Williams, try to let Mr. Empson answer
- 7 the question. If he doesn't answer, you can reask and stay
- 8 after him, but at least try not to interrupt.
- 9 BY MR. WILLIAMS:
- 10 Q. What I'm asking you is if any statements made
- 11 in this document are inaccurate?
- 12 A. None of the statements in this document are
- 13 inaccurate, but it's not a complete representation of the
- 14 discussions that we had about what it would take to get
- 15 approval in the State of Minnesota.
- 16 Q. That's fine. Mr. Empson, is the sole basis
- 17 for Aquila's position that its application be granted is
- 18 doing so would impact neither the rates charged nor the
- 19 service quality provided to its Missouri customers?
- 20 A. That is the -- one basis of the application,
- 21 yes, it is.
- Q. Do you have other bases?
- 23 A. I think our point is that, given what we have
- 24 been advised of the standards in the State of Missouri of
- 25 not detrimental to the public interest, that's the

- 1 evaluation criteria that might be used by this Commission.
- 2 And I think as we were putting together the regulatory plan
- 3 to gain approval in the jurisdictions, we dealt with several
- 4 other issues.
- 5 Q. Would encumbrance of Aquila's Missouri assets
- 6 with the \$430 million three-year term loan entail no risk to
- 7 Aquila's Missouri utility customers?
- 8 A. I don't believe the risk would be any
- 9 different than exists today with the unsecured debt that is
- 10 out there that also has obligations back to those assets.
- 11 Q. Mr. Empson, on page 8 of your surrebuttal
- 12 testimony, you indicate that before pledging assets located
- 13 in their states as collateral, you met with the chairs of
- 14 the Rate Area Committees in Nebraska, the Lincoln, Nebraska
- 15 city attorney, and the Michigan Staff and Commissioners
- 16 regarding the pledging of Aquila's utility assets located in
- 17 their states and that you have met with them subsequently.
- 18 What concerns did the Rate Area Committee
- 19 chairs and Lincoln, Nebraska city attorney express to you?
- 20 A. The first consideration was understanding what
- 21 the state law was and why they did not have any approval
- 22 rights for us putting the Nebraska assets into a pool to
- 23 secure the debt. After we reviewed that with them and
- 24 this -- just to clarify, I was not personally involved in
- 25 the meeting. We had a meeting and I had people representing

- 1 me at that meeting.
- 2 But after that, they wanted some update on our
- 3 financial position, where we were, what our outlook was, and
- 4 then just some general questions about how we
- 5 see -- how we saw ourselves proceeding in the future in
- 6 working with them.
- 7 Q. And what were those general questions?
- 8 A. We were involved in preparing to file a rate
- 9 case in the State of Nebraska, and they wanted to know what
- 10 the implications were in the regulatory process for what we
- 11 were doing. They were wondering if it had any impact at all
- 12 on the quality of service that we were going to be providing
- 13 to the customers that we had in the state of Nebraska, and
- 14 they had questions about whether or not this meant the Iowa
- 15 utility properties themselves might be something that we'd
- 16 be looking at selling. I'm sorry. The Nebraska utility
- 17 properties might be something we were looking at selling.
- 18 Q. Did they express any other concerns?
- 19 A. Not to my recollection.
- 20 Q. What concerns did the Michigan Staff and
- 21 Commissioners express?
- 22 A. It was basically the same concerns. We went
- 23 up and met before we issued the debt so they would be well
- 24 aware of what the position was. We had advised them long
- 25 before even the meeting through our counsel up there, given

- 1 what the state law was, the steps we were going to take.
- 2 They were very understanding of what the state law was.
- 3 When we met with the chairperson of the Michigan Commission,
- 4 her questions dealt more with what's our outlook.
- 5 They have some troubled utilities up in the
- 6 State of Michigan. They wanted to know how we would
- 7 differentiate ourselves from those utilities, and they
- 8 wanted to know what steps we were going to take to make sure
- 9 that other states would also be participating in the
- 10 collateral pool in order to support the loan, so that
- 11 Michigan and Nebraska were not the only two states.
- 12 Q. That was only Michigan that expressed that
- 13 concern about other state participation?
- 14 A. To the best of my recollection, it was. I
- 15 participated in the Michigan meeting myself. As I said, I
- 16 did not participate directly in the Nebraska meetings.
- 17 Q. Has Minnesota made a decision regarding
- 18 Aquila's sister application in that state?
- 19 A. Has the State of Minnesota?
- 20 Q. Yes. And I'm referring to your -- the request
- 21 you're making here in Missouri.
- 22 A. Beyond -- beyond what I just explained in the
- 23 update of my surrebuttal testimony, they have made a verbal
- 24 Order or a verbal vote, and have not issued the Order yet.
- Q. When are you anticipating that that Order will

- 1 be issued?
- 2 A. They thought within two weeks of last week, so
- 3 I would expect maybe next week or the week after we'll see
- 4 that Order.
- 5 Q. And has Kansas made a decision on your sister
- 6 application in that state?
- 7 A. They have not. We go to hearing right now
- 8 November 20th in the State of Kansas.
- 9 Q. Is there a procedural schedule that has any
- 10 timeline for when a decision may issue in that state?
- 11 A. There's not a formal procedural schedule.
- 12 O. And Colorado has issued a decision?
- 13 A. Yes, it has.
- 14 Q. And when was that decision issued?
- 15 A. Toward the latter part of June. I believe it
- 16 was June 26th, if I remember correctly.
- 17 Q. And Colorado gave you approval?
- 18 A. Yes, it did.
- 19 Q. Did Colorado have any limitations on the
- 20 approval that it gave you for using its assets?
- 21 A. There were conditions that were assigned to
- 22 the approval.
- 23 Q. Were any of those conditions dependent upon
- 24 the actions of other states?
- 25 A. There was one condition that's been discussed

- 1 here. There's two parts to our application. First is the
- 2 collateralization of the initial \$430 million, and then we
- 3 also asked in all of our states if we could extend that
- 4 \$430 million collateralization when it became due out for
- 5 some period of time.
- 6 What they did was say they will approve the
- 7 initial use of Colorado assets for the first three years,
- 8 but they want to see what actions other commissions take in
- 9 these proceedings before they make a decision on the
- 10 extension.
- 11 Q. Has Iowa made a decision on your sister
- 12 application in that state?
- 13 A. They have not. We're anticipating that a
- 14 verbal vote will be taken today with an Order issued by the
- 15 end of the month.
- 16 Q. Is there any time frame by which a decision
- 17 must be made in Iowa that you're aware?
- 18 A. Yes, there is. It has to be issued,
- 19 the best of my recollection, it's either October 27th or
- 20 October 29th, but there is a set schedule that has to be
- 21 met.
- 22 Q. How did Aquila arrive at the figure of
- 23 \$430 million for its borrowing?
- A. I'm just not part of that decision, so I could
- 25 not tell you.

- 1 Q. How is the figure of \$430 million related to
- 2 Aquila's working capital needs?
- 3 A. Of the \$430 million, we have identified
- 4 through the testimony of Carol Lownds that there's about
- 5 \$250 million of it needed for the cash working capital
- 6 requirements on a peak day for our U.S. utility property.
- 7 Q. What about the remaining 180 million?
- 8 A. I'm not sure of the question. What about the
- 9 remaining 180 million?
- 10 Q. How is it related to Aquila's working capital
- 11 needs?
- 12 A. My assumption is that there was some
- 13 indication that we were going to need at least that much
- 14 cash for our nonregulated part of the business.
- 15 Q. What's that assumption based on?
- 16 A. That we have a \$430 million loan.
- 17 Q. Are you aware of a FERC -- outstanding
- 18 authorization that Aquila has from FERC for issuing secured
- 19 debt?
- A. I am not.
- 21 Q. When Aquila solicited lenders for the
- 22 \$430 million three-year term loan and associated first
- 23 mortgage bonds, was that offering oversubscribed?
- 24 A. My understanding from the testimony today from
- 25 Mr. Dobson is that it was.

- 1 Q. Do you know why Aquila didn't seek to borrow
- 2 more than \$430 million?
- 3 A. I do not.
- 4 Q. Mr. Empson, you've attached to your
- 5 surrebuttal testimony Schedule JRE-1 that discusses a means
- 6 of insulating utilities from nonregulated activities?
- 7 A. Yes, I have.
- 8 Q. Please direct your attention to page 5 of that
- 9 exhibit. Would you please read the first two sentences of
- 10 the third paragraph aloud.
- 11 A. In some instances, the utility is held as a
- 12 division of a parent company without a separate capital
- 13 structure. In these instances, the regulator might want to
- 14 consider requiring utility operations be held as a separate
- 15 subsidiary, instead of being operated as a division, so that
- 16 a clearly separate capital structure can be defined.
- 17 Q. That's not the sentence I was directing you
- 18 to. The third full paragraph.
- 19 A. I'm sorry. I thought you said the first full
- 20 paragraph.
- 21 Q. If I did, I misspoke. The third full
- 22 paragraph, the second sentence. Actually, if you'd go ahead
- 23 and read the first two.
- 24 A. State commissions generally have broad powers
- 25 to protect utilities from any adverse actions of affiliated

- 1 companies. Some of these powers are explicitly provided for
- 2 by statute, including prohibitions on the use of debt for
- 3 non-utility purposes and encumbering utility assets for
- 4 non-utility purposes.
- 5 Q. Now, would you please turn to page 12 of that
- 6 same exhibit. Would you read the sentence that begins, the
- 7 following are suggested areas to be considered, through
- 8 what's numbered 1 as a subparagraph, subsentence.
- 9 A. The following are suggested areas to be
- 10 considered ring fencing measures, paren, some are more
- 11 strenuous forms of others given, end of paren. No. 1,
- 12 Commission authority to restrict and mandate use and terms
- 13 of sale of utility assets. This includes restriction
- 14 against utility assets as collateral or guarantee for any
- 15 non-utility business.
- 16 Q. Do you agree that prohibiting the encumbering
- 17 of utility assets for non-utility purposes would serve to
- 18 protect utility operations from nonregulated activities?
- 19 A. Yes, I do. And that's why we have designed
- 20 our application in a way to provide that protection.
- 21 Q. I want to direct your attention back to the
- 22 peak day need working capital study for Aquila's utility
- 23 operations. What was your role with respect to that study?
- 24 A. I did not actively participate in the study at
- 25 all. My role was simply during our pre-meetings with

- 1 several of the state commissions during the latter part of
- 2 2002, and specifically when we had filed an initial
- 3 application in the State of Colorado, the State of Colorado
- 4 and the Staff asked us that question.
- 5 So as part of it, even though they were
- 6 already looking at what we needed for cash working capital,
- 7 I asked that we provide some documentation in these
- 8 applications so all the commissions would understand what
- 9 the support was for the \$250 million.
- 10 Q. So you initiated that the study be done?
- 11 A. I did not initiate that the study be done. I
- 12 initiated that it be included as part of our filing so we
- 13 would share it with the state commissions. The study was
- 14 initiated as part of our internal cash management process to
- 15 understand what working capital is required for a utility.
- 16 Q. Do you know when the study was initiated?
- 17 A. In my opinion, we were talking about it in the
- 18 latter part of last year, because we were having a lot of
- 19 detailed discussions about the filing of the applications,
- 20 and that's when I was aware they were looking at what our
- 21 peak requirements were.
- 22 Q. And do you know when the study was completed?
- 23 A. Well, my understanding would be, since the
- 24 date is April 23rd and we're using the forward price group
- 25 of April 23rd going forward, that it had to be completed on

- 1 or about April 23rd.
- 2 Q. Does that study include capital needed for
- 3 construction?
- 4 A. I cannot give the details behind the study
- 5 itself.
- 6 Q. Has Aquila entered into an agreement with
- 7 AmerenUE for the sale of what is known as the eastern gas
- 8 properties in Missouri?
- 9 A. That's my understanding, yes.
- 10 Q. Would the result -- would the sale of those
- 11 properties have an impact on the results of the peak day
- 12 working capital needs study?
- 13 A. There's no way to determine that. We're not
- 14 sure if the properties in the eastern system were part of
- 15 that coincident peak that we looked at that occurred on
- 16 January 2nd. So I cannot state whether it would or would
- 17 not have an impact.
- 18 MR. WILLIAMS: No further questions at this
- 19 time.
- JUDGE PRIDGIN: Mr. Williams, thank you.
- 21 Mr. Finnegan?
- MR. FINNEGAN: No questions at this time.
- JUDGE PRIDGIN: Thank you. Mr. Molteni?
- MR. MOLTENI: I don't have a question, your
- 25 Honor, but I have a housekeeping matter. Mr. Williams asked

- 1 Mr. Empson some questions about what took place in Nebraska,
- 2 and at the end of Mr. Empson's narrative he said, but I
- 3 wasn't there, which means everything he knows about Nebraska
- 4 is hearsay. And I would move that that be stricken from the
- 5 record.
- 6 MR. BOUDREAU: Well, my response to that is
- 7 the objection is way untimely. I don't think it's proper at
- 8 the best. The question has been asked and answered.
- 9 JUDGE PRIDGIN: I don't think it's proper and
- 10 timely, and so I'll overrule it.
- 11 Let me see if we have -- we don't have any
- 12 more questions from counsel, I understand. Let me see about
- 13 questions from the Bench.
- 14 Commissioner Murray, do you have any
- 15 questions?
- 16 COMMISSIONER MURRAY: I have a few. Thank
- 17 you, Judge.
- 18 QUESTIONS BY COMMISSIONER MURRAY:
- 19 Q. Good afternoon.
- 20 A. Good afternoon, Commissioner.
- 21 Q. I think Mr. Boudreau, when he was redirecting
- 22 Mr. Dobson, indicated that a question that I had asked
- 23 Mr. Dobson would have been more appropriate for you
- 24 regarding the costs being potentially recovered in the next
- 25 rate case.

1	And	before	Т	ask	VO11	that.	Т	MOIIId	like	+0

- 2 refer you to page 5 of your surrebuttal testimony at lines
- 3 18 and 19 where you say -- 18, 19, 20 and 21 actually -- the
- 4 term loan will be functioning as a traditional revolver and
- 5 the Staff has agreed that costs associated with the
- 6 traditional revolver can be recovered in rates.
- 7 So first of all, what would those costs be?
- 8 A. As part of the process for planning for the
- 9 \$430 million term loan, I sat down to try to consider the
- 10 sensitivities that any state commission might have when
- 11 they're making the applications. And what we have done is,
- 12 while we have executed a term loan, a three-year term loan,
- 13 we have postured it within the corporation as if the
- 14 corporation were serving as the bank and the bank was
- 15 providing a revolving account for the utilities to draw on.
- And they would only pay for the use of those
- 17 funds when they use it, and at that point in time they would
- 18 pay what the short-term typical revolver interest rate would
- 19 be for a BBB credit rated company. I believe Mr. Dobson has
- 20 testified he believed that might be in the 3 percent range.
- 21 So that that would be what would be included just on those
- 22 days that it was being used if we were to be involved in a
- 23 rate case.
- 24 Q. But if this -- whether or not this application
- 25 is approved, is -- or do you know if Aquila will be seeking

- 1 recovery of the costs of this proceeding in its next rate 2 case?
- 3 A. Commissioner, it was not our intent to do
- 4 that. And I'd like to step back, because there's a person
- 5 on my -- on my staff or who's part of our accounting group
- 6 that I asked that person to go back before we filed the last
- 7 rate case -- and it's in the testimony of the last rate
- 8 case -- to go through the entire test year and do the best
- 9 job they could of identifying any costs that related to the
- 10 financial difficulties our company was incurring at that
- 11 time and take them out of the test year.
- So we've heard a lot of mention today about
- 13 Krull, consultants that we've used, whether it's Krull or
- 14 EverCorps or CSFB, what we have done is to try to strip all
- 15 those costs out. We've also instructed the accounting group
- 16 to make sure that any of the legal costs from our attorneys
- 17 that are representing us in these proceedings are held at
- 18 the corporate level and not allocated out to any of the
- 19 utilities.
- 20 So we've made the best effort that we could,
- 21 and I'm hopeful that it is as clean as possible, that the
- 22 costs that are directly associated -- incremental costs
- 23 directly associated with these proceedings will, first of
- 24 all, not be allocated out from the corporation to the
- 25 utility, and that we would not try to collect any of those

- 1 costs in a proceeding. And that if any costs happened to
- 2 miss the screening, that we would voluntarily and -- remove
- 3 all those costs from consideration.
- 4 Q. All right. Thank you for clarifying that.
- 5 I wanted to ask you about the concept of ring
- 6 fencing, and I know that you referenced the and included as
- 7 an -- an attachment to your testimony the article that was
- 8 provided at the last meeting regarding ring fencing. And I
- 9 guess my question is, do you think that it's possible to do
- 10 ring fencing that is at all effective with the structure
- 11 that Aquila has?
- 12 A. Commissioner, with our current structure, it
- 13 is virtually impossible to provide what you would say would
- 14 be a solid ring fence. The article itself I thought was
- 15 insightful, because there's been a lot of discussion about
- 16 the ring fencing of utilities from the nonregulated.
- 17 And this article or paper that was presented
- 18 has basically said there is no perfect ring fence, that no
- 19 matter what there's an inalienable right of the parent
- 20 company where they could, in fact, bring all of the property
- 21 that they're responsible for into bankruptcy.
- 22 What we were trying to do was to provide a --
- 23 what I'll call a financial operating ring fence, given our
- 24 structure and what we have to work with, what can we do to
- 25 ensure this Commission that, no, there will be no

- 1 operational or financial detriment to our customers in the
- 2 State of Missouri?
- 3 And so we have created what we believe is a
- 4 very legitimate ring fence from a regulatory perspective.
- 5 But we cannot do it given what our organizational structure
- 6 is today, from a structural perspective, and it's
- 7 questionable whether anybody can really provide that type of
- 8 structural ring fencing.
- 9 Q. On page 5 of that article attached to your
- 10 surrebuttal testimony, which was Schedule JRE-1, I believe?
- 11 A. Uh-huh.
- 12 Q. At the top of the page, the article addresses
- 13 a utility being held as division of a parent company without
- 14 a separate corporate structure, and it goes on to say, in
- 15 these instances the regulator might want to consider
- 16 requiring utility operations to be held as a separate
- 17 subsidiary instead of being operated as a division so that a
- 18 clearly separate capital structure can be defined.
- 19 Is that something that should be considered in
- 20 terms of Aquila?
- 21 A. At this point in time, in our corporate life,
- 22 that is not a possibility, because all of the debt is issued
- 23 at the Aquila, Inc. level, at the parent level. So we would
- 24 not have the opportunity to try to create a holding company
- 25 at this point in time.

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- 1 Q. The last sentence in that paragraph states
- 2 that a regulated utility operating as a division of the
- 3 parent company results in a higher risk profile for the
- 4 utility than if held as a separate subsidiary. You would
- 5 not disagree with that, I assume?
- 6 A. I don't disagree with the statement, but I
- 7 also go back to how we've been operating our utility
- 8 property within the context of Aquila since 1988, where we
- 9 have established, for regulatory purposes, a hypothetical
- 10 capital structure which reflects the risk profile of a
- 11 utility. So the rates that we have into effect in Missouri
- 12 and what we would be proposing in future cases could be, in
- 13 fact, based upon that hypothetical capital structure.
- 14 And that, in fact, provides some form of ring
- 15 fencing or insulation of the financial costs that the
- 16 corporation might be incurring on the utility.
- 17 Q. But it only does so so long as the parent
- 18 remains healthy, right?
- 19 A. That's correct. That's why I try to
- 20 differentiate between a pure financial ring fencing and a
- 21 structural one, where we're not capable right now of trying
- 22 to do something structurally that might try to provide some
- 23 protection. We are capable of doing what we can to provide
- 24 whatever financial or operational protections for the
- 25 utility.

- 1 Q. And the pledging of the Missouri assets as
- 2 you're making application here to do would -- I know there
- 3 have been several scenarios that have been talked about,
- 4 depending on how many other assets are collateralized, but
- 5 assuming that Missouri's are the only additional assets that
- 6 get -- could get collateralized, what -- how would that
- 7 affect the overall corporate health?
- A. If the Missouri assets were the only
- 9 additional utility assets put into the pool, we would then
- 10 receive an interest rate reduction of three-quarters of a
- 11 percentage point, which would save the company about
- 12 \$3.2 million, which does then free up cash flow that could
- 13 be used not only if it's to retire other debt but maybe for
- 14 the operational needs of a utility for capital investment or
- 15 other activities that they might be engaged in.
- So by adding the next layer of utility in, as
- 17 long as it gets us to that coverage ratio, would give us
- 18 that interest rate reduction.
- 19 MR. MICHEEL: Your Honor, I'm going to object
- 20 to that question. When I asked Mr. Empson about what effect
- 21 would be putting the Iowa assets into the pool, he told me
- 22 that he wasn't an appraiser and he couldn't venture a guess,
- 23 and now in response to Commissioner Murray's question, which
- 24 is a hypothetical, he's ventured a guess of what those
- 25 assets are going to appraise at. He's speaking

- 1 authoritatively.
- 2 So I would ask that that be stricken because
- 3 this witness, by his own admission, can't tell because he's
- 4 not an appraiser what those assets are going to be valued
- 5 at.
- JUDGE PRIDGIN: I'll overrule. Obviously
- 7 you'll have a chance to cross him on that.
- 8 COMMISSIONER MURRAY: I think most of my other
- 9 questions have pretty much been covered already. Thank you.
- 10 JUDGE PRIDGIN: Commissioner Murray, thank
- 11 you. Commissioner Gaw?
- 12 COMMISSIONER GAW: Thank you, Judge.
- 13 QUESTIONS BY COMMISSIONER GAW:
- 14 Q. Mr. Empson, Aquila has its heritage in a very
- 15 old company, does it not?
- 16 A. Yes, it does.
- 17 Q. Originally -- do you know what the original
- 18 name of Aquila was?
- 19 A. My history goes only for the last 17 years, so
- 20 I know Missouri Public Service, and there might have been a
- 21 predecessor company, but my familiarity starts with Missouri
- 22 Public Service when they started their acquisition of
- 23 utility companies about 1984, '85.
- Q. And can you go through the changes in
- 25 corporate structure that have occurred since you arrived at

- 1 what is now Aquila?
- 2 A. It is my understanding there really basically
- 3 hasn't been a change in corporate structure, that we started
- 4 out with a single utility in the State of Missouri, and as
- 5 we grew, the utility really became the parent, Aquila, Inc.,
- 6 operating with the various divisions.
- 7 So we had Missouri Public Service as a
- 8 division, acquired People's Natural Gas; it became a
- 9 division. We acquired Michigan Gas Utilities; it became a
- 10 division.
- 11 And at some point in the history, given what
- 12 was going on with the deregulation of the wholesale markets,
- 13 we created wholly-owned subsidiaries of that utility that
- 14 were engaged in wholesale trading activities and merchant
- 15 activities.
- 16 Q. When was that?
- 17 A. About 1986 within People's Natural Gas,
- 18 we had two people that we basically assigned to start
- 19 growing that business. And that's what grew into the
- 20 merchant trading operation that we just recently closed
- 21 down, of over 1,200 people.
- 22 Q. And when it started out, it was a separate
- 23 subsidiary?
- 24 A. It's my understanding at the initial time it
- 25 started, it was not. It was doing some activities and was

- 1 pretty localized in the State of Kansas and that it was done
- 2 on a nonregulated basis by the utility for below the line.
- 3 But as that business grew, then we did incorporate it as a
- 4 separate stand-alone subsidiary of the parent utility.
- 5 Q. What was its name at that point, do you know?
- 6 A. Yes, I do, but right now it's slipping my
- 7 mind. I know it will come back.
- Q. Okay. Well, if it comes on while you're still
- 9 on the stand, perhaps you can share that with us. And --
- 10 but that -- that trading activity started about 1986; is
- 11 that correct?
- 12 A. Yes, it did.
- 13 Q. And when did you come on board?
- 14 A. I started in 1986 with -- the company was
- 15 UtiliCorp United at that time.
- 16 Q. Okay. So about the same time you came on
- 17 board?
- 18 A. That's correct.
- 19 Q. And where did you come from prior to being
- 20 with this company?
- 21 A. I was with Northern Natural Gas Company that
- 22 later became Enron. I was there for about seven years.
- 23 Q. And as the trading operation went along, was
- 24 it expanded? Did it grow as time went on?
- 25 A. Yes, it did. It was grown kind of internally.

- 1 It was not grown through acquisition, which was different
- 2 than our utility strategy which we grew through acquisition.
- 3 Q. All right. And the other acquisitions that
- 4 were made -- and I'm strictly looking at from your arrival
- 5 forward, so we can kind of keep a timeline -- were any of
- 6 those acquisitions done in -- through a separated entity, a
- 7 separate corporate structure, if you know?
- 8 A. I'm really not sure, Commissioner.
- 9 Q. Okay. At some point in time, did the trading
- 10 company acquire a new name?
- 11 A. Yes, it did. It was known then as Aquila
- 12 Merchant.
- 13 Q. Do you know when that occurred, approximately?
- 14 A year would be fine if you've got that.
- 15 A. I can't -- I really do not recall. I know
- 16 they were still located in Omaha, Nebraska at that time
- 17 before relocating to Kansas City. So it probably would have
- 18 been five, six years ago, is what I would guess.
- 19 Q. Okay. And as far as unregulated activity of
- 20 the corporation and its affiliates were concerned, was all
- 21 of that done by the separate subsidiary, some of it, can you
- 22 give me an idea?
- 23 A. The vast majority of it fell within the
- 24 management of separate subsidiaries. They might have
- 25 created other subs in order to hold various assets they

- 1 might have purchased or have built, but I'm not aware of all
- 2 the legal entities that are involved in the ownership on the
- 3 merchant side of the business.
- 4 Q. All right. But you believe that most of the
- 5 unregulated activity was going on in a separate subsidiary?
- 6 A. Most of the merchant wholesale trading
- 7 activity was going on in the separate subsidiary. We had
- 8 other -- like the telecommunications business, that was
- 9 another separate subsidiary, I believe, that was created.
- 10 So typically, I believe, they were done through separate
- 11 subsidiaries when they were created, and we had a minimal
- 12 amount of nonregulated, like, an appliance repair program
- 13 was done as an integrated part of the utility.
- 14 Q. All right. Okay. So -- and at some point in
- 15 time -- and I assume the subsidiaries were wholly-owned
- 16 corporations, wholly-owned subsidiaries of UtiliCorp at the
- 17 time?
- 18 A. UtiliCorp and then probably moving to
- 19 wholly-owned subsidiaries of Aquila, Inc. That's my
- 20 understanding.
- Q. At some point in time, did any of those
- 22 subsidiaries change in regard to the ownership of their
- 23 stock?
- A. Yes. There was a partial IPO, I believe, of
- 25 the Aquila merchant business that occurred maybe in 2001, if

- 1 I recall correctly.
- Q. All right. And tell me what you mean by a
- 3 partial IPO.
- 4 A. They didn't do a full IPO for 100 percent
- 5 ownership of the business. They did a percentage. I don't
- 6 remember the exact numbers, but they sold part of it to the
- 7 public to have public ownership of that business.
- 8 Q. All right. You want to say what an IPO is for
- 9 the record?
- 10 A. It's the --
- 11 Q. The initial public offering?
- 12 A. Right. Initial public offering. Thank you.
- 13 As I'm getting older, Commissioner, these things slip out of
- 14 the mind pretty easily.
- 15 Q. That's all right. I have the same problem.
- 16 And again, what time frame was that?
- 17 A. My recollection, it was about 2001 that that
- 18 was occurring.
- 19 Q. All right. Do you know -- do you know
- 20 approximately what the stock price was of the subsidiary
- 21 when it was first offered to the public?
- 22 A. I don't recall, Commissioner.
- 23 Q. Do you recall how -- what percentage of the
- 24 shares were sold?
- 25 A. My recollection is about 20 percent, I

- 1 believe, were sold.
- 2 Q. Of the outstanding shares?
- 3 A. Right, that they initially, yes, sold about
- 4 20 percent.
- 5 Q. Okay.
- 6 A. I think it is outlined in our 2001 annual
- 7 report, which we'd be glad to provide as part of the public
- 8 record if it's not already.
- 9 Q. Sure. I think -- I think you're right. I
- 10 don't know if it's a part of the record or not. If -- and
- 11 then I'm just trying to get a -- just kind of up to speed
- 12 from a historical standpoint. So at some point in time --
- 13 and the proceeds from the sale of that stock went where?
- 14 A. Back to Aquila, Inc., I assume.
- 15 Q. Was it still called Aquila, Inc. -- or
- 16 UtiliCorp at the time or was it called Aquila, Inc. by then?
- 17 A. My recollection is Aquila, Inc. by then.
- 18 Q. Do you know when that changed?
- 19 A. It also might have been around 2001.
- 20 Q. Was that around the same time -- approximately
- 21 the same time frame as when the merchant subsidiary was
- 22 offered to the public, that some of the stock was offered to
- 23 the public?
- A. That's my recollection, give or take a year's
- 25 period of time in there.

- 1 Q. And you're not sure about how much revenue
- 2 that brought in to the parent?
- 3 A. I'm not but, again, I'll be glad to provide
- 4 the annual report. I'm sure it has the detail.
- 5 Q. And how long -- was there a point in time when
- 6 the parent sought to reacquire shares of stock that had been
- 7 offered to the public?
- 8 A. Yes, there was.
- 9 Q. And do you recall approximately when that was?
- 10 A. I do not, Commissioner.
- 11 Q. Was it -- was it within a year of the time
- 12 when it was initially offered, the stock was originally
- 13 offered to the public?
- 14 A. My recollection it was probably within about a
- 15 year to 18 months.
- 16 Q. And that reacquisition, what was the reason
- 17 for that?
- 18 A. At this point, I cannot recall, but I -- I do
- 19 have the 2001 annual report. If we take a break, I'd be
- 20 glad to read through that and be able to answer that
- 21 question.
- 22 Q. You knew at the time, though, I think?
- 23 A. We did. We had a meeting over here to explain
- 24 it with Mr. Stamm. We've gone through a lot of different
- 25 proceedings, and unfortunately that's one of those bits of

- 1 information I have not retained.
- 2 Q. If -- on the reacquisition of the stock, do
- 3 you know whether or not the stock price at the time of the
- 4 reacquisition was more or less than the stock price when it
- 5 was sold?
- 6 A. My recollection it was less.
- 7 Q. And was all of the outstanding stock brought
- 8 back into the parent?
- 9 A. I can't give a definitive answer on that,
- 10 Commissioner.
- 11 Q. At some point in time was the subsidiary
- 12 merged into the parent corporation?
- 13 A. Again, I'm not sure of the transactions. My
- 14 career life within this company has been on the utility
- 15 side. So I have not been involved a lot at the corporate
- 16 side or the merchant side to be able to give a good
- 17 definitive answer of what was going on at that level.
- 18 Q. Do you know if the -- if any entity affiliated
- 19 with Aquila, including Aquila itself, requested that
- 20 approval for the merger of that subsidiary into the parent?
- 21 A. Approval from a state commission?
- 22 Q. From this one in particular.
- 23 A. I'm not aware that we did, no.
- Q. Now -- but, in fact, there was a merger at
- 25 some point, would that be correct? Because today -- the

- 1 reason I'm assuming that is because today the testimony is
- 2 that there is no separate subsidiary.
- 3 A. I'm just not sure of the transaction, but I
- 4 still believe we have a subsidiary that has the residual
- 5 part of our merchant business. So it would not be a
- 6 publicly traded entity, but I believe that there still is a
- 7 subsidiary that's within our corporate structure that is
- 8 involved in winding down a lot of those activities. But
- 9 again, I'm not knowledgeable enough on the legal structure
- 10 to give you an authoritative answer.
- 11 Q. Who would be? We seem to be -- I'm getting
- 12 different images. Maybe it's just my perception of what the
- 13 corporate structure of Aquila is at the present time. Who
- 14 knows the answer to that?
- 15 A. Probably the best person would be our general
- 16 counsel, and we would be glad to, if you would like, to have
- 17 us, we could provide a schematic of exactly what the
- 18 structure is to show the divisions, what the legal entities
- 19 are that are remaining, and provide that as a late-filed
- 20 exhibit.
- 21 Q. Well, I'd rather have it earlier than later,
- 22 but that's -- I'm not sure -- I'm not sure if I have
- 23 questions about that after I see it.
- 24 Let me ask you this. If -- what I'm trying to
- 25 understand -- and I may be going around the long ways for no

- 1 reason here. I'm trying to understand at what point in time
- 2 the obligations that you currently -- not you, but that
- 3 Aquila, the corporation that's requesting this ability to
- 4 use its regulated assets as collateral, at what point in
- 5 time the obligations that are now shown as obligations on
- 6 its books were incurred and for what purposes those
- 7 obligations were incurred, and whether or not any of those
- 8 obligations were ever originally separated into and through
- 9 a separate subsidiary, or if the entire length of history
- 10 since you came on board in '86 has always been that the
- 11 parent had all of the obligations regardless of the
- 12 corporate structure.
- And I know that's very long, but just so you
- 14 can understand what I'm trying to grasp here in part.
- 15 A. It is my recollection, the vast majority of
- 16 the obligations resided at the parent level at Aquila, Inc.
- 17 There were some obligations where we would have -- for some
- 18 wholly-owned subsidiaries there might have been some unique
- 19 debt. I think we had a pipeline entity down in Texas that
- 20 issued some of its own debt at one point in time. Our
- 21 international properties would have issued some of their own
- 22 debt that would have just gone recourse back to those
- 23 properties.
- 24 My recollection would be that most of the
- 25 obligations resided at Aquila, Inc. and that is why when

- 1 back in '88 we started the concept of trying to financially
- 2 ring fence those obligations away from the utility and
- 3 propose to our state commissions that they regulate our
- 4 rates based upon comparable company analysis and
- 5 hypothetical capital structures, so whatever did exist out
- 6 there as far as costs would not impact the operations of the
- 7 utility as far as the ratemaking process.
- 8 Q. But if you move away from the ratemaking
- 9 process, which I understand is very important, but from the
- 10 standpoint of simply protecting the regulated assets from
- 11 the unregulated activity, was there ever any attempt by
- 12 Aquila to do that, to provide some corporate laws in between
- 13 the regulated and the unregulated basis of Aquila, UtiliCorp
- 14 or whatever it has been called over the years?
- 15 Since you came on board in '86 -- I'm not
- 16 doing that to put you on the spot, only because that's where
- 17 your knowledge begins -- has there been any attempt by
- 18 Aquila to provide legal protection through corporate
- 19 structure to separate the unregulated and regulated
- 20 activities of Aquila and its affiliates?
- 21 A. Unfortunately, I'm just not familiar enough
- 22 with how that merchant was structured to say whether or not
- 23 Aquila, Inc. was still behind that merchant activity or not.
- 24 So I apologize, but I just cannot give you a good enough
- 25 explanation on the legal structure and how those companies

- 1 were structured.
- 2 Q. But your general counsel would know that?
- 3 A. He sure should.
- 4 Q. Anybody else besides your general counsel that
- 5 would be knowledgeable about those sorts of things?
- 6 A. Our chief operating officer, Mr. Keith Stamm,
- 7 might be knowledgeable about those. I'm not a lawyer, and I
- 8 just don't understand.
- 9 Q. I've heard that statement from so many people
- 10 now, I just don't know how to take it.
- 11 A. Please take it in a positive way.
- 12 Q. For you or for the rest of us who might happen
- 13 to be, I don't know which that is.
- 14 If you -- if you're looking at the ability to
- 15 protect regulated assets from unregulated activity, you
- 16 mentioned some things. And I don't know, you may have
- 17 attached an exhibit, I think, that you were talking about
- 18 earlier.
- 19 To your knowledge, has there ever been -- have
- 20 you seen other corporate structures in your experience in
- 21 dealing with utility -- in the utility world where there
- 22 have been separations by corporate structure of regulated
- 23 from unregulated activity?
- 24 A. Yes, I have.
- Q. Would you say that that is fairly commonplace?

- 1 A. I've seen several examples where it is, when
- 2 you set up a holding company. I've seen others where they
- 3 operate on a similar basis to what we do. So I don't know
- 4 the balance between whether or not it's totally commonplace
- 5 or not, but I think it's -- as we saw the industry changing,
- 6 there probably were some holding companies that were
- 7 created.
- 8 Q. And there are reasons or rationales why
- 9 sometimes state commissions have an interest in seeing that
- 10 separation occur, too, wouldn't you say?
- 11 A. Yes, I would agree.
- 12 Q. In fact, I believe -- and maybe you're
- 13 familiar with this -- isn't it true that recently Kansas has
- 14 made some effort to do that with some -- some of the -- one
- 15 of the entities that it regulates?
- 16 A. That is correct, the Kansas Commission looked
- 17 at that, and in the settlement agreement they backed off of
- 18 the forcing of the separation of the utility that was
- 19 embedded at the corporate level into a separate subsidiary.
- 20 Q. Mr. Empson, do you believe that if this -- if
- 21 the Missouri Commission were to deny the requested relief
- 22 here, that -- do you believe that you have done everything
- 23 that you, Aquila I should say, has agreed to do under the
- 24 financing agreement in regard to the Missouri portion of
- 25 your regulated assets by the request that you filed here, by

- 1 the testimony that you filed, by the extensive work that
- 2 your counsel has done in regard -- in presenting the case to
- 3 the Commission?
- 4 A. It would sure be my position that we've made
- 5 commercially reasonable efforts to gain the approval of this
- 6 Commission in this docket.
- 7 COMMISSIONER GAW: I think that's all I have,
- 8 Judge. Thank you, Mr. Empson.
- 9 JUDGE PRIDGIN: Thank you, Commissioner Gaw.
- 10 Commissioner Forbis:
- 11 QUESTIONS BY COMMISSIONER FORBIS:
- 12 Q. Mr. Empson, how are you?
- 13 A. Fine, Commissioner. Thank you.
- 14 Q. Just a couple of follow-up questions, I think.
- 15 Some of this may be getting repetitive. I'm trying to pound
- 16 it into my head. Aquila is -- the last couple days Aquila's
- 17 had some opportunities to talk about the benefit to the
- 18 company or the ratepayers, and so I'm going to ask you the
- 19 same question.
- 20 What do you see as benefits of -- I know that
- 21 you made a commitment to -- that we just talked about to ask
- 22 for it, and there are some -- some other maybe intangible
- 23 reasons, but do you see any other benefits to this proposal
- 24 being approved?
- 25 A. Yes. I believe we've talked about the

- 1 interest rate reduction, which again will help us
- 2 financially. There's two other elements that are probably
- 3 on the softer side of this transaction. As I mentioned,
- 4 I've been with the company for 17 years, and what we're
- 5 seeing is our company is transitioning now. There's a lot
- 6 of interest from our employees on just what the future
- 7 viability, financial viability of this corporation is.
- 8 So they are watching very carefully the
- 9 deliberations going on in the various states and are --
- 10 we're continually trying to update them. And I think I made
- 11 a comment during the interviews that we had with the Staff
- 12 that I believe favorable decisions by state commissions,
- 13 allowing us to do something of encumbering their assets or
- 14 basically issuing secured debt, which is fairly commonplace
- 15 among a lot of utilities, when we get that approval, it's
- 16 going to be viewed very favorably.
- 17 As I'm -- as I'm working as an officer within
- 18 the utility side of the business and a manager, I'm very
- 19 concerned about employee retention, that we can tell them
- 20 they do have a future and that we do not lose good people to
- 21 competitive businesses. So I think there's a very strong
- 22 intangible in the marketplace for how they're viewing
- 23 decisions that are coming out from commissions.
- And not to put that burden back on this
- 25 Commission. It's something I just have to deal with as a

- 1 manager of a function, to try to explain to them if we do
- 2 get a denial why it occurred, and if we do get approval to
- 3 understand that we are getting the support.
- 4 I think the second thing is in the financial
- 5 markets. There was -- I remember reading some commentary
- 6 when we first were making the filings that there were some
- 7 assumptions made in the marketplace that we would gain
- 8 approval, believing that utilities have traditionally issued
- 9 secured debt. So when we don't gain approval in a state
- 10 commission, I think that does create some of the intangibles
- 11 that Mr. Dobson was talking about.
- 12 It casts some uncertainty in the minds of the
- 13 financial community if, for example, Minnesota does deny our
- 14 application. We go back and refile. We end up having it
- 15 denied. What message does that send on our ability to raise
- 16 secured debt in the future when it might be viewed in the
- 17 marketplace as something that is not uncommon for a utility
- 18 to do?
- 19 Q. Would it be safe for me to say, though, that
- 20 there is not a -- to be somewhat dramatic, there's not a
- 21 direct linkage between this request and Aquila staving off
- 22 financial disaster?
- 23 A. I can't say there's a direct linkage. I think
- 24 the testimony has been that we have received the money, that
- 25 we have enough collateral to support the utility part, and

- 1 that when we made this application, we were dealing more
- 2 with the -- our perception anyway and basically my
- 3 philosophy on fairness, that if we do have all the utilities
- 4 that need working capital, it would be fair, in my opinion,
- 5 to have all the utilities participating by putting their
- 6 assets in the pool. So it's one of those fairness issues
- 7 that I think is important for us to maintain in a
- 8 proceeding.
- 9 Q. Several states are still processing these
- 10 requests, and I know there's some indication at least others
- 11 are kind of waiting to see how it comes together, maybe
- 12 who's going to blink first. Do you have a sense of
- 13 whether -- would it not be reasonable for Missouri to wait
- 14 to see if, in fact, you really do need this, at least to the
- 15 degree that you're asking it, before we move ahead?
- 16 A. My assumption is that the basis for a decision
- 17 in Missouri would not be on a need basis, but is whether
- 18 what we're asking is detrimental to the public. And there's
- 19 been no demonstration in my understanding that this will
- 20 result in an increase in rates or a decrease in the quality
- 21 of service. So if we're looking at that standard versus a
- 22 need standard, I believe we meet that standard.
- 23 Q. So you're not envisioning that there's any
- 24 potential of a risk. There's some questions earlier perhaps
- 25 about losing control of the assets should there be a

- 1 bankruptcy proceeding and so on. You don't see, and even in
- 2 the short term or long term, there's a risk to the
- 3 ratepayers or the investors because of it?
- 4 A. Again, not giving a legal opinion, but having
- 5 gone through proceedings now in two other states, and we did
- 6 have a bankruptcy lawyer testify for us in the State of
- 7 Iowa. I think his basic testimony at that time was the risk
- 8 really hasn't changed.
- 9 MR. MICHEEL: I'm going to object to the
- 10 hearsay nature of that right now and ask that that answer be
- 11 stricken.
- 12 MR. BOUDREAU: The witness was asked about his
- 13 understanding about risk. I mean, he's -- he's trying to
- 14 answer the question.
- MR. FINNEGAN: His answer is hearsay.
- JUDGE PRIDGIN: I'll let him get into it.
- 17 You're obviously free to cross on it. I'll overrule.
- 18 MR. FINNEGAN: Your Honor, as a result of the
- 19 recent Supreme Court cases, appellate case, the use of
- 20 hearsay in these types of proceedings becomes relevant,
- 21 competent testimony if it's allowed in without objection.
- 22 We are objecting to the hearsay portion of this so it does
- 23 not happen that we just end up and agree that he can say
- 24 hearsay because it won't matter because this is the Public
- 25 Service Commission. That's not the law anymore.

- 1 JUDGE PRIDGIN: So is it your position that
- 2 once you do object, that the hearsay no longer -- that the
- 3 Commission can no longer use it simply by your objection?
- 4 MR. FINNEGAN: That's correct. It's
- 5 unobjected hearsay. It's hearsay. He's trying to give
- 6 something for the truth of what it says, and if that's the
- 7 case, that's hearsay, and unless it's -- if it's objected
- 8 to, it cannot be used as competent evidence. That's what
- 9 the recent ruling was in the Court of Appeals, I believe.
- JUDGE PRIDGIN: Well, if I've overruled your
- 11 objection, what -- how does that case change that?
- 12 MR. FINNEGAN: It doesn't change that. I just
- 13 wanted to make sure that the objection's on the record.
- JUDGE PRIDGIN: That's fine. And that's
- 15 certainly something that if you want to file any kind of
- 16 memorandum, show a case, that's fine. That's something that
- 17 can be addressed in a potential Report and Order. That's
- 18 fine.
- 19 I'm sorry. Mr. Empson, were you still trying
- 20 to answer Commissioner Forbis' question?
- 21 BY COMMISSIONER FORBIS:
- Q. We can leave it at that, Mr. Empson.
- A. Thank you.
- Q. I want to ask you, then, your response to
- 25 this -- to a statement that was made yesterday, if it's

- 1 appropriate and you feel you can answer.
- 2 The statement was made that the Commission is
- 3 being asked to approve a request at the back end for
- 4 something we would never have approved at the front end,
- 5 which is committing regulated assets to, as I understand,
- 6 debt that is, in part, generated from nonregulated activity.
- 7 Do you -- how do I put this? Simply, would
- 8 you agree with that statement, that it's something that this
- 9 is basically a -- a different -- just a different way to
- 10 look at an issue that the Commission traditionally would not
- 11 consider?
- 12 A. I'll try to answer that. If I don't, please
- 13 reask it. There was a --
- 14 Q. My asking was somewhat inartful.
- 15 A. There was a statement within the question
- 16 itself that first I'd have to challenge, because you talked
- 17 about the regulated assets being used to support, I believe
- 18 you said, some nonregulated obligations. That is not what
- 19 we have filed to do. We have committed to this Commission
- 20 that we will maintain regulated assets to support the
- 21 working capital needed for the regulated utility, and we
- 22 will maintain nonregulated assets to support the working
- 23 capital needed for the nonregulated activity.
- 24 And at what point -- at the point in time we
- 25 cannot maintain that nonregulated commitment, then we will

- 1 retire the debt. So that inherent part of the question I
- 2 have a hard time responding to.
- 3 The second part, being that we're on the back
- 4 end, we would agree that, at this point in time, we do have
- 5 the debt that has been issued and we do have the money. But
- 6 before we could encumber that debt with Missouri assets, we
- 7 had to come before this Commission with this filing to gain
- 8 their approval. So in that perspective, it is more of a
- 9 traditional encumbrance-type application, from my
- 10 understanding.
- 11 COMMISSIONER FORBIS: I'll leave it. Thank
- 12 you for your reflection. I appreciate that.
- That's it, Judge.
- 14 JUDGE PRIDGIN: Thank you, Commissioner
- 15 Forbis. Commissioner Clayton?
- 16 COMMISSIONER CLAYTON: Thank you.
- 17 QUESTIONS BY COMMISSIONER CLAYTON:
- 18 Q. Good afternoon.
- 19 A. Good afternoon.
- 20 Q. First question that I wanted to ask you
- 21 relates to a comment that you made maybe five minutes, maybe
- 22 ten minutes ago relating to the standard of not detrimental
- 23 to the public interest. And you made a statement regarding
- 24 rates and customer service, and I was wondering if you have
- 25 any authority for that standard that you referenced?

- 1 A. The authority I have is from our counsel,
- 2 Mr. Paul Boudreau and Jim Swearengen, who I believe also
- 3 filed documents in the -- in this proceeding when we had the
- 4 oral argument whether the case itself, I'll call it, should
- 5 be dismissed. I know that's not the proper legal term. But
- 6 I believe that is the source of  $\ensuremath{\mathsf{my}}$  information, is from our
- 7 legal counsel.
- 8 Q. Okay. Just -- and I just wanted to make sure.
- 9 You made reference to that, and I know that you're not a
- 10 lawyer. In this setting, there's so many accountants. I
- 11 like to say, well, I'm not a CPA, so bear with me.
- 12 A. I'm not a lawyer or a CPA, Commissioner.
- 13 Q. Lucky you. At the beginning of your testimony
- 14 here today -- and it was still on direct -- you made some
- 15 references to creditors having the same rights to property,
- 16 regardless of whether they were secured creditors or
- 17 unsecured creditors. Do you recall making that statement?
- 18 A. In general, yes.
- 19 Q. Okay. Would you explain what you mean by
- 20 that, that they are the same or that they have the same
- 21 rights?
- 22 A. It's in a very general way that my
- 23 understanding now is that we, virtually before we issued
- 24 this \$430 million, have all unsecured debt at the Aquila
- 25 Inc. level. So essentially all the assets that we have

- 1 within the corporation are backing the unsecured debt. So
- 2 if something fatal would happen to our company where we get
- 3 into a situation of bankruptcy, all the unsecured holders of
- 4 our debt would be going after the assets within the company.
- 5 By securing a portion of our assets to support
- 6 the \$430 million term loan, it's my understanding that as we
- 7 get into a proceeding of a bankruptcy, we're giving some
- 8 priority to those that have a secured interest first and
- 9 then the unsecured would follow.
- 10 Q. Let's assume that there's no bankruptcy
- 11 situation. Is it your understanding that there's a
- 12 difference in secured and unsecured status for a creditor?
- 13 Does one have more rights than another in a nonbankruptcy
- 14 setting, to the best of your knowledge?
- 15 And if you don't know, don't hesitate saying
- 16 you don't know.
- 17 A. I really don't know the specifics of that.
- 18 Q. Okay. Did you participate in the negotiation
- 19 of the loan at hand?
- 20 A. No, I did not.
- 21 Q. Okay. Did you participate in the negotiation
- 22 of the -- of the terms of the security agreement which is at
- 23 issue here today?
- A. No, I did not.
- 25 Q. Are you personally familiar with the terms of

- 1 default in the security agreement?
- 2 A. No, I am not.
- 3 Q. Are you personally knowledgeable in the
- 4 payback terms of the note at issue in this case?
- 5 A. Could you further define for me what the
- 6 payback -- what you're referencing as payback terms?
- 7 Q. You personally now, did you participate in the
- 8 negotiation of any of those terms?
- 9 A. No, I did not.
- 10 Q. So you weren't part of this financing. That's
- 11 not your role; is that a fair statement?
- 12 A. That is.
- Q. Okay. Would it be a fair statement that you
- 14 don't have the legal background to discuss who has a better
- 15 right and who doesn't have a better right?
- 16 A. That is correct.
- 17 Q. Okay. And in the statement that you made
- 18 earlier about priority and abilities of secured and
- 19 unsecured creditors to take action against your company, you
- 20 really don't have any background to be providing this
- 21 Commission those opinions; is that a fair statement?
- 22 A. I don't personally have that background. It's
- 23 just based upon the comment of our company representatives
- 24 that do.
- Q. Basically, in conversations with your

- 1 attorneys, these are the things that have come up?
- 2 A. That's correct.
- 3 Q. Are you familiar with whether or not the
- 4 company has treasury stock?
- 5 A. I am not.
- 6 Q. You're not. Are you aware of whether or not
- 7 any treasury stock was pledged for the security agreement at
- 8 issue in this case or potentially will be pledged?
- 9 A. I am not.
- 10 Q. It is your understanding that the company must
- 11 act diligently in seeking collateralization of these assets
- 12 according to the loan and security agreement; is that
- 13 correct?
- 14 A. Yes, it is.
- 15 Q. You mentioned earlier -- I believe it was you,
- 16 and forgive me if I mix people up. I apologize for that.
- 17 You mentioned earlier, I think, that you only needed perhaps
- 18 the value of the Iowa assets and you would reach the amount
- 19 of collateralization to satisfy the percentage of assets
- 20 pledged to meet the requirements under this security
- 21 agreement. Is that an accurate statement?
- 22 A. That was the proposition made by Attorney
- 23 Micheel, and I said I could not confirm that until we get a
- 24 full appraisal of that property to see if we did meet that
- 25 threshold.

- 1 Q. Okay. Well, let's just ignore the State of
- 2 Iowa. Could you give me a dollar amount that would need to
- 3 be pledged from some state to reach the -- is it the
- 4 1.67 times of value?
- 5 A. It's about \$60 million of value.
- 6 Q. Okay. If we were to make -- if we could
- 7 assume that you reach that amount before a decision is made
- 8 in Missouri, it comes from somewhere, I don't care where,
- 9 and I'm not going to ask you about cases or what's going on
- 10 in other states. But let's make that assumption, if we
- 11 could, that you get there. Under the terms of the
- 12 agreement, can Aquila walk away from Missouri and not have
- 13 to take action here anymore to collateralize the Missouri
- 14 assets?
- 15 A. If you mean by the term just withdraw from
- 16 this proceeding, I would say we might have a difficult time
- 17 doing that from what a commercially reasonable effort might
- 18 have been to gain the collateral, but I could not speak to
- 19 that interpretation for sure.
- 20 Q. As part of my hypothetical situation, assuming
- 21 that you've reached the asset level sufficient under the
- 22 agreement, you get the 60 million from somewhere else.
- 23 A. Uh-huh.
- Q. Under the terms of the agreement, can Aquila
- 25 back away or withdraw its proposal in Missouri, under the

- 1 due diligence?
- 2 A. I really can't speak to the interpretation
- 3 that the lenders might give to that, whether or not we have
- 4 fulfilled all the obligation if there is a threshold amount,
- 5 or if we have to exhaust remedy in every one of our
- 6 jurisdictions first.
- 7 Q. Do you know who decides on the due diligence
- 8 on the part of Aquila to achieve a certain amount of
- 9 collateralization of assets? Who makes that decision? If
- 10 you don't know, you don't know. That's fine.
- 11 A. The entire plan was developed with the
- 12 approval of the chief operating officer and chief executive
- 13 officer of the company that we would pursue having all of
- 14 the states put into the -- to the collateral pool to support
- 15 all the states working capital. So I assume that the same
- 16 process would work, that we would go back through that with
- $17\,$  the chief operating officer and CEO of the company and gain
- 18 that.
- 19 Q. So the COO and the CEO would decide when
- 20 Aquila has met the due diligence standard set out in the
- 21 security agreement and note?
- 22 A. I doubt very much if they'd make that
- 23 determination without consulting probably CSFB and say,
- 24 here's where we are, here's what has happened, do we -- have
- 25 we complied with that agreement and have some legal

- 1 interpretation, because we would not want to be viewed to be
- 2 in default of the agreement for not exercising all of our
- 3 commercially reasonable efforts.
- Q. Well, that's my next question. What happens
- 5 if they say that you have not acted sufficiently in due
- 6 diligence? What happens if they say you haven't acted --
- 7 you haven't tried hard enough in Missouri, what would
- 8 happen?
- 9 A. I don't know if I can give a definitive answer
- 10 to that. I think you'd probably have to go back, and if
- 11 they did something, I guess we'd have to go back to
- 12 Mr. Dobson and find out if that is a problem within the
- 13 agreement.
- 14 Q. Do you know one way or the other whether that
- 15 would trigger a default?
- 16 A. I do not. Just in the discussion, I know
- 17 there was the emphasis on the importance of making sure that
- 18 we did put forth all commercially reasonable efforts to gain
- 19 approval in all of our jurisdictions.
- 20 Q. There's been considerable discussion regarding
- 21 segregation of funds between regulated and nonregulated
- 22 assets. Would you agree with that statement?
- 23 A. Yes, I would.
- Q. Okay. Could you tell me the purpose behind
- 25 separating the loan proceeds to be used between regulated

- 1 assets and nonregulated assets?
- 2 A. Yes, I can.
- 3 Q. Would you do that for me?
- 4 A. Yes, I would.
- 5 Q. Briefly. I mean -- I don't mean that against
- 6 you. I mean, you don't have to worry about a long answer.
- 7 A. Basically, as I mentioned early on, when we
- 8 developed the strategy for the filing, we did have a lot of
- 9 pre-meetings with several of our state jurisdictions, and
- 10 the questions that came up are how are the loan proceeds
- 11 going to be used and what kind of assurances can you give us
- 12 that you're going to properly align the collateral for the
- 13 -- utility collateral supporting the utility needs and
- 14 non-utility collateral supporting the non-utility needs?
- 15 So as an element of our application when we
- 16 developed our plan in testimony, it was to reflect that
- 17 alignment.
- 18 Q. Okay. Is at least one of the reasons that --
- 19 that you were trying to protect regulated utilities from
- 20 supporting nonregulated utilities?
- 21 A. Yes, it is.
- 22 Q. So from that, is it a fair statement that if
- 23 loan proceeds were to go to a nonregulated asset from
- 24 perhaps funds that had been derived from a regulated asset,
- 25 there would be a problem, that would be in violation of your

- 1 policy at your company?
- 2 A. It would be in violation of the intent of our 3 policy, yes.
- 4 Q. I have been trying to, in my mind, compare
- 5 that to funds being used not across the line of regulated
- 6 versus nonregulated assets, but between regulated assets and
- 7 varying states. And there's been discussion about fairness.
- 8 Is it not the same thing using money or funds derived from,
- 9 say, a Missouri asset and use it in Kansas? Does that not
- 10 violate the same spirit that we discussed before?
- 11 A. I don't believe so. I mean, what we're trying
- 12 to achieve here is the most cost-effective way to meet the
- 13 cash working capital needs of the utility. If we were to
- 14 engage in a peak day analysis for every one of our utility
- 15 properties, we might find that that peak occurs at a
- 16 different time in the year. And if we did, if we added that
- 17 all up, it could be that we'd be going out for a larger
- 18 amount of financing to meet all of the noncoincident peaks
- 19 than we are if we pool it together and gain some economies
- 20 on a coincident peak.
- 21 So I believe there is some of that sharing of
- 22 benefit, but the economies of that are beneficial to our
- 23 customers, in that we're not incurring higher cost or higher
- 24 level of debt than we would have to if we didn't do it.
- 25 Q. Are you in a position to agree with me -- with

- 1 the statement that Missouri has the least needs of all of
- 2 utility -- regulated utility operations among the varying
- 3 states?
- 4 A. I can only agree with that statement based
- 5 upon the peak day that we sized this for, and that being the
- 6 January 2nd, I believe, in the analysis. I cannot agree
- 7 with that because we haven't gone out to determine what is
- 8 the peak requirement for Missouri electric.
- 9 When we're out there buying fuel in the
- 10 summertime for that plant, when we're buying purchase power,
- 11 we would find that that number should be significantly
- 12 different from the basic knowledge of how this -- how the
- 13 electric utilities operate versus the gas.
- 14 Q. But you would agree that some states need more
- 15 help than others?
- 16 A. Yes.
- 17 Q. And you can, in a general sense, list out
- 18 which states need more help than others in terms of meeting
- 19 those cash requirements?
- 20 A. Well, it's going to be on relative size and
- 21 fuel, most likely, and so if you were to look at, that's why
- 22 the peak occurred for us in January, the high price of
- 23 natural gas where it is today, and the number of customers
- 24 that we have on the natural gas side of the business. But
- 25 also Missouri represents our largest electric utility. So I

- 1 would expect that on a relationship basis, that we would
- 2 probably see the highest need on the electric side to be on
- 3 Missouri.
- 4 It is also the only jurisdiction we have that
- 5 does not have what we call an ECA or a fuel adjustment
- 6 clause for the electric. So all of that increased cost
- 7 above our base rates has to be borne somewhere within the
- 8 corporation through cash working capital needs.
- 9 Q. Would you agree that Missouri's assets,
- 10 regulated assets account for more than any other one state,
- 11 that it's the largest regulated asset of Aquila?
- 12 A. Yes. Missouri assets represent about
- 13 50 percent of our total utility investment that we have.
- Q. Would you agree with the statement that
- 15 Missouri has the most to lose than any other state?
- 16 A. You have to give me some frame of reference on
- 17 what you mean by the most to lose.
- 18 Q. Would you agree with the statement that if
- 19 Missouri agrees with this arrangement and allows for the
- 20 pledging of these assets, that Missouri ratepayers have more
- 21 on the line than any other ratepayers in the varying
- 22 jurisdictions?
- 23 A. I can't agree with that statement.
- O. How come?
- 25 A. To me, what we're asking to do really doesn't

- 1 have any element of impact on the customers, because
- 2 there'll be no reflection in rates. It will be secured
- 3 debt. But I don't believe that it's adding another element
- 4 of risk there.
- 5 Q. Okay. Why do you think the reason is that the
- 6 lenders would require security for this type of loan if it
- 7 doesn't matter?
- A. I'm not sure I used the word it doesn't
- 9 matter. My understanding at this point in time, in our
- 10 history, with our credit rating the way it is, the lenders
- 11 are requiring us to use secured debt. If we go back in the
- 12 history of our corporation, we have always issued a lot of
- 13 secured debt up until about 19, let's say '86 or '87, and
- 14 that the practice is still fairly common for other utilities
- 15 to issue secured debt.
- 16 Q. Do you believe that security provides
- 17 protections for a lender --
- 18 A. Yes.
- 19 Q. -- that would not otherwise be there in an
- 20 unsecured arrangement?
- 21 A. Yes, I do.
- Q. Do you disagree with the statement that that
- 23 protection does not allow for additional risk to the asset
- 24 owner than if there were not?
- 25 A. I struggle with that conclusion. Typically

- 1 what we're seeing is that companies that are out there
- 2 issuing secured debt are doing that for financial reasons.
- 3 I think we have an exhibit in here, the secured debt that
- 4 has been issued during the last, like, 18 months, and the
- 5 vast majority of it was investment grade utilities.
- 6 And so they have placed their assets into a
- 7 secured position in order to gain that benefit. So the
- 8 motivation can be different, and what we don't know today is
- 9 that even if we were investment grade, would we not, in
- 10 fact, be here to issue secured debt to meet our working
- 11 capital needs.
- 12 Q. Are you familiar that the -- are you familiar
- 13 with what rights this creditor has while holding this
- 14 security?
- 15 A. I am not familiar with that. I cannot speak
- 16 to it.
- 17 Q. Are you familiar with the mechanisms for
- 18 seizing collateral under an agreement such as this, outside
- 19 of a bankruptcy proceeding?
- A. I am not.
- 21 Q. Are you familiar with bankruptcy law enough to
- 22 discuss the rights and remedies of parties in a secured and
- 23 unsecured creditor setting in either Chapter 11 or Chapter 7
- 24 bankruptcy?
- 25 A. No, I'm not.

- 1 Q. Are you capable -- and I don't mean this as an
- 2 insult. Are you capable of determining whether or not there
- 3 is risk to the ratepayer without this knowledge in this
- 4 setting?
- 5 A. I quess I am capable of assembling the
- 6 information that I have heard in the proceedings and to
- 7 reach that conclusion as a personal observation, but not
- 8 represented as a professional, factual opinion that could
- 9 be -- could be used in a legal setting.
- 10 Q. I understand. And out of curiosity, I know
- 11 that you and Commissioner Gaw were discussing that. Who is
- 12 your general counsel?
- 13 A. Chris Perrett.
- 14 Q. And is he participating in this case?
- 15 A. He was deposed by the parties in this case,
- 16 but is not a participant in the proceeding per se.
- 17 COMMISSIONER CLAYTON: I thank you for your
- 18 patience with me.
- 19 JUDGE PRIDGIN: Commissioner Clayton, thank
- 20 you. Commissioner Murray, did I understand you had a
- 21 follow-up?
- 22 COMMISSIONER MURRAY: Thank you. Commissioner
- 23 Clayton covered it for me.
- JUDGE PRIDGIN: Thank you. Commissioner Gaw?
- 25 COMMISSIONER GAW: Thank you. Thank you,

- 1 Judge.
- 2 FURTHER QUESTIONS BY COMMISSIONER GAW:
- 3 Q. I think Commissioner Clayton may have done
- 4 this as well, but have you any knowledge at all,
- 5 Mr. Empson, about how bankruptcy proceedings work? For
- 6 instance, are you familiar with the difference between a
- 7 Chapter 7 and a Chapter 11 bankruptcy proceeding?
- 8 A. It was explained to me that a Chapter 7 was
- 9 kind of a liquidation event, and a Chapter 11 was a
- 10 reorganization where basically you step in and have maybe a
- 11 debtor in possession that gets involved in the operations
- 12 and you continue to operate as an ongoing operation. That's
- 13 the extent of my knowledge.
- 14 Q. You're not -- then you're not familiar with
- 15 the way the -- the fact that in a Chapter 11, the purpose in
- 16 part is to see whether or not there can be some sort of a
- 17 reorganization that will allow the entity to continue to
- 18 exist?
- 19 A. I am familiar with the reorganization plan
- 20 that would have to be approved, just on that limited basis.
- Q. And you're also familiar with the fact that
- 22 the creditors have an interest and have input in that kind
- 23 of proceeding?
- 24 A. Generally, yes.
- 25 Q. And you would also be familiar, would you,

- 1 with the fact that there is a significant difference in --
- 2 in the stake that unsecured creditors have from secured
- 3 creditors have in such a proceeding?
- A. I'm sorry. I missed the first part of your
- 5 question.
- 6 Q. Are you familiar with the fact that there's a
- 7 significant difference in the stake that secured and
- 8 unsecured creditors have in the proceeding?
- 9 A. Yes, just of a general nature. Yes.
- 10 Q. Are you familiar with the fact that unsecured
- 11 creditors, as a result of a reorganization plan, can lose
- 12 significant amounts of what they're entitled to recover if a
- 13 plan is approved that also approves the lowering of the
- 14 amount of recovery that those nonsecured creditors have?
- 15 A. Yes, I am.
- 16 Q. And are you familiar with the fact, then, that
- 17 secured creditors, so long as their security interest is
- 18 greater than the amount of the debt, are for the most part
- 19 fully protected in such a proceeding, other than the stays
- 20 that may be in effect during the time frame that the
- 21 bankruptcy proceeding is going on, up until there is some
- 22 sort of an order that may allow that stay to be
- 23 extinguished?
- 24 A. Yes, I am.
- 25 Q. And are you familiar with the fact that in

- 1 such an environment, a secured creditor cannot have the
- 2 amount of -- so long as their interest, their security
- 3 interest is greater than the amount of the debt, cannot have
- 4 the amount of their loan lowered?
- 5 A. I am not.
- 6 Q. You don't know the answer to that?
- 7 A. I assume it's correct, but I cannot -- the
- 8 others I have heard. That one I have not.
- 9 Q. So if a corporation, for instance,
- 10 hypothetically, if you would assume that to be the case --
- 11 and I'll just ask you to assume it. If you were to assume
- 12 that to be the case, then gaining -- gaining secured status
- 13 is certainly a benefit to a secured creditor if the
- 14 possibility may exist, and it could in any case, I suppose,
- 15 exist that at some point in time there might be some sort of
- 16 a bankruptcy proceeding?
- 17 A. Yes.
- 18 Q. If all of the creditors were unsecured by a
- 19 corporation and if you assume that all of the creditors that
- 20 were thus unsecured would have to be part of a
- 21 reorganization plan, and that if it could be that that plan
- 22 would involve the reduction of all the debt that was
- 23 unsecured, the status in regard to the corporation itself
- 24 and its ability to lower the total amount of debt would be
- 25 different than if, for instance, you were dealing with

- 1 secured creditors who, if we assume that my presumption is
- 2 correct, would not be able to have their amount lowered,
- 3 would be a difference in the outcome in regard to potential
- 4 for lowering the debt, would there not?
- 5 A. I'm just not knowledgeable enough as you went
- ${\bf 6}$  through those scenarios to say whether I could agree or
- 7 disagree.
- 8 Q. I understand. Are you going to present to
- 9 this Commission, as you did in Iowa, a bankruptcy expert?
- 10 No?
- 11 A. It was not an issue in the case, as a
- 12 contested part of the case as an issue. There was in Iowa,
- 13 so we did present one. I'm not sure what the process would
- 14 be to try to do the same type of thing here now, given that
- 15 it was not an issue in the filing.
- 16 Q. Sure. Well, bankruptcy law is a matter of
- 17 law, I suppose. If we need information on it, we can
- 18 receive it from other sources besides witnesses. I would --
- 19 I would ask -- and this is an issue that came up with
- 20 Mr. Dobson. I'm not sure I'm clear on it, Mr. Empson, as a
- 21 totally different process.
- Does -- do you believe that if Aquila secures
- 23 permission from this Commission to use Missouri regulated
- 24 assets as collateral, that it is necessary if the amount --
- 25 if Aquila wishes to increase the amount of collateral or if

- 1 it's asked to do that by -- by the creditor in this case,
- 2 more than what Aquila's representing that it needs at the
- 3 present time, that Aquila must come back to the Commission
- 4 to request further permission to do that?
- 5 A. Can I paraphrase what I believe the question
- 6 is?
- 7 Q. I believe it's a long question.
- 8 A. Is the question if the lenders currently
- 9 believe that we need 1.67 times a certain amount in order to
- 10 provide proper collateral, if they would come back and say,
- 11 now we believe -- and I don't know if they can do this --
- 12 two times, would we have to come back, or is the question
- 13 dealing with the over-collateralization and if we want to
- 14 use the over-collateralization for future debt issuance?
- Q. Why don't you answer both questions for me?
- 16 A. The first one I can't answer, as I don't know
- 17 if there's any capability for them to change what the loan
- 18 agreement already says, so I don't -- I can't answer that.
- 19 Q. If you assumed that they could, what would
- 20 your answer be?
- 21 A. Given that we are requesting to put all of the
- 22 assets into the pool, we probably would not need to come
- 23 back and say the collateral ratio has changed, because the
- 24 assets would still be supporting the same \$430 million. It
- 25 really wouldn't be a difference in that base amount.

- 1 If we would ever change the base amount, and
- 2 let's say that we went out and we needed to raise additional
- 3 funds to support the utility, we would come back to this
- 4 Commission and say, we now want to pledge assets for this
- 5 specific purpose to gain your approval, separate from the
- 6 \$430 million that you've already approved.
- 7 Q. All right. Now, the second part of that, did
- 8 you answer the second part of your original question?
- 9 A. I thought I had.
- 10 Q. I just want to make sure.
- 11 A. Okay. Because the first part -- my first part
- 12 was the second part, perhaps, in that we are only asking
- 13 this Commission to allow us to use the assets to support the
- 14 current \$430 million loan.
- 15 Q. All right.
- 16 A. And whether or not the collateral ratios
- 17 change, whether it's 1.67 to 2, if that is even
- 18 theoretically or legally possible, it would not be my
- 19 opinion that we would have to come back, because the assets
- 20 are already in the pool and it really doesn't change the
- 21 nature of what they are supporting. It still would be just
- 22 \$430 million.
- 23 Q. All of the Missouri assets would be in the
- 24 pool under your request?
- 25 A. Correct.

- 1 Q. So there wouldn't be any need to come back,
- 2 even if you initially only used a portion of them in the
- 3 pool?
- 4 A. If only a portion was really needed to provide
- 5 us with the coverage ratios, that is correct.
- 6 Q. And is that --
- 7 A. If that's the decision of the Commission.
- 8 Q. I'm sorry. I didn't mean to interrupt you.
- 9 Is that Aquila's decision in regard to how much, if the --
- 10 if the Commission says, we give you permission on your
- 11 request, Aquila, is it Aquila's decision about how much of
- 12 Missouri's assets to put in the pool or is that a foregone
- 13 conclusion under the agreement that you've already signed?
- 14 A. It would be my understanding that would be
- 15 this Commission's decision on what they grant on our
- 16 application. We have requested that all the assets be put
- 17 into the pool to support the debt collateralization.
- 18 Q. But if we grant that request and has
- 19 Aquila -- does Aquila have any ability under the terms of
- 20 the agreement that you've signed to say, we're only going to
- 21 place this amount in the pool, because we have more than
- 22 enough and we count up everything else, and we only need a
- 23 little bit or a portion of all of the Missouri assets?
- 24 A. It would be my understanding that all of the
- 25 property would be mortgaged and it would go into the pool,

- 1 because the excess would still be available to us just as if
- 2 it were not in the pool. So we would still have the ability
- 3 to do future financing on the over-collateralization,
- 4 whether it is or is not in the pool.
- 5 Q. Okay. Thanks.
- 6 A. Can I do one follow-up statement?
- 7 Q. Does it have --
- 8 A. Well, you asked me the question, PSI.
- 9 Q. Does it have to do with my question?
- 10 A. Yes.
- 11 Q. Yes. Please do.
- 12 A. You asked me what the original name was. It
- 13 was PSI, of our marketing group.
- Q. PSI. Thank you. What did that stand for?
- 15 A. Well, now, it's good enough that I came up
- 16 with the initials.
- 17 COMMISSIONER GAW: Okay. Thank you.
- 18 JUDGE PRIDGIN: Commissioner Gaw, thank you.
- We are at five o'clock. This seems to be a
- 20 perfect time to shut it down for the day. We will resume
- 21 tomorrow morning at 8:30, give counsel a chance to recross
- 22 Mr. Empson.
- We are now off the record.
- 24 WHEREUPON, the hearing of this case was
- 25 recessed until October 22, 2003.

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