EVIDENTIARY HEARING - Vol. 18 3/8/2018

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1 2	STATE OF MISSOURI PUBLIC SERVICE COMMISSION
3	TRANSCRIPT OF PROCEEDINGS
4	
5	Evidentiary Hearing
6 7	March 8, 2017 Jefferson City, Missouri
8 9	Volume 18
10	In the Matter of Missouri-American) Water Company's Request for)File No. Authority to Implement General Rate)WR-2017-0285, et al.
12	Increase for Water And Sewer Service)
13	
14	
15	KIM S. BURTON, Presiding REGULATORY LAW JUDGE
16	DANIEL Y. HALL, Chairman
17	WILLIAM P. KENNEY MAIDA J. COLEMAN,
18	COMMISSIONERS
19	
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1	PROCEEDINGS
2	JUDGE BURTON: Good morning, everyone.
3	Let's go ahead and go back on the record in File
4	No. WR-2017-0285.
5	Are there any parties present that need to
6	enter their appearance that haven't already done
7	so? Any attorneys?
8	Seeing none, I believe that where we left
9	off yesterday, was there was discussion about a
10	potential work option, pilot program agreement on
11	inclining block rates. Do the parties have
12	anything that they would like the Commission to
13	consider?
14	MR. WESTON: Yes, Judge. While we are
15	still working on the exact language, the parties
16	have reached an agreement in principle on a pilot
17	program for the Mexico service area that we are
18	looking forward to presenting a signed stipulation
19	and agreement on sometime today for the
20	Commission's consideration.
21	JUDGE BURTON: Do we have a time frame in
22	mind a realistic time frame in mind?
23	MR. WESTON: Well, the language is
24	currently the language is mostly agreed upon.
25	There are a few tweaks, and I believe that is being

- 1 worked on as we speak or I believe will be out in
- 2 the morning.
- 3 JUDGE BURTON: Okay. And this will be a
- 4 separate proposal from the stipulation and
- 5 agreement this was filed last week?
- 6 MR. WESTON: That's correct.
- 7 JUDGE BURTON: Okay. So my -- my thought
- 8 is, obviously, we needed to hear testimony on the
- 9 customer charge, commodity charge issues. But we
- 10 still have the other third -- I'll just call it the
- 11 stipulation and agreement third concerning the
- 12 sewer rate issues that was filed, what, Tuesday
- 13 afternoon?
- MR. WESTON: Yes, Judge. And that -- that
- 15 -- the sewer rate design has been resolved by that
- 16 stipulation.
- JUDGE BURTON: Okay. Now, we haven't had
- 18 a presentation on that. Would the parties like to
- 19 present or answer any questions the Commission
- 20 might have about that today?
- MR. SWEARENGEN: Sure. That would be
- 22 fine.
- JUDGE BURTON: Now, I know that we're just
- 24 discussing this now. So if we need to, we can give
- 25 you more time. But I would prefer to go ahead and

- 1 try to address that and try to address that at the
- 2 beginning of today's schedule if that will work for
- 3 everyone.
- 4 MR. WESTON: Yeah.
- 5 JUDGE BURTON: And then my understanding
- 6 is after that, we will deal with the customer
- 7 charge and commodity charge witnesses combined --
- 8 MR. WESTON: Yes.
- 9 JUDGE BURTON: -- together as an issue.
- 10 And although the parties had previously indicated
- 11 that the class cost of service and purchase power
- 12 issue was something that was in dispute, my
- 13 understanding that it wasn't presented as part of
- 14 the stipulation and agreement. The parties have
- 15 either resolved that issue and decided it's not an
- 16 issue that's contested?
- 17 MR. WESTON: That's correct, Judge. The
- 18 original large stip. addressed the class cost of
- 19 service piece. And then the -- the purchase power
- 20 pieces was all kind of falling out through that as
- 21 well.
- JUDGE BURTON: Okay. Sounds great. Are
- 23 there any other --
- MR. WESTON: Judge, I guess just a
- 25 clarification. Do you want us to present kind of

- 1 the in-work language for the stipulation and
- 2 agreement for the pilot program? Do you want us to
- 3 present that today or wait until it's filed today,
- 4 later today?
- 5 JUDGE BURTON: I would -- I would
- 6 personally prefer it if we have a copy that's
- 7 presentable to the parties so that -- or to the
- 8 Commission so the Commission can review it,
- 9 consider it and answer any questions. Or ask any
- 10 questions at that time based off of what the
- 11 parties have agreed to in writing.
- MR. WESTON: Okay. We will try to get the
- 13 writing to you guys very quickly.
- 14 JUDGE BURTON: I apologize to whoever is
- 15 also listening and writing this at the same time,
- 16 but your diligence is appreciated.
- 17 And, also, I know that whenever we've left
- 18 off on Monday discussing the main stipulation and
- 19 agreement, we might not have addressed all of the
- 20 issues during Mr. Cooper's presentation.
- 21 But if there are other parties that would
- 22 like to present their positions on that or make
- 23 comments for the Commission's consideration on that
- 24 stipulation and agreement as well or answer any
- 25 questions the Commission might have about that main

1 agreement, I say let's -- let's do that now. Okay? 2 So that being said, I'm looking in the center aisle to see if either Mr. Weston or 3 4 Mr. England would like to step up to the podium. MR. ENGLAND: Well, I'd be happy to. 5 6 Judge, I just need to know what are we taking 7 first? Sewer stipulation? Large stipulation? JUDGE BURTON: Let's start with sewer. 9 MR. ENGLAND: Okay. Because that's the 10 one I'm more familiar with. Good morning. We meet 11 again. 12 The parties, I believe, have resolved the 13 issues, as indicated a minute ago, regarding the 14 sewer rate design and sewer rates. 15 Specifically, there was an issue regarding 16 the allocation of the corporate or common costs 17 from water to sewer. This stipulation would resolve that. 18 19 Essentially, we're following Staff's 20 allocation. The water rate -- excuse me. 2.1 sewer rate design, there was an issue of whether or 2.2 not to begin consolidation of some of the what I 2.3 call non-Arnold sewer districts into fewer districts than we currently have. 24 And we've been able to do that. I believe 25

- 1 we have two rate groups, and customers would be
- 2 billed on a flat rate depending on which group
- 3 they're in.
- I suspect you may have some questions as
- 5 to how those rates change from present rates to
- 6 proposed rates, and I have a -- an exhibit that I
- 7 could hand out now if that would be helpful
- 8 JUDGE BURTON: That would be fine.
- 9 MR. ENGLAND: I didn't bring enough for
- 10 everybody. What -- like I said, what this attempts
- 11 to do is consolidate small groups into two rate
- 12 groups, one who's rate would be \$58.13, and the
- other would be \$38.75, if I'm reading my exhibit
- 14 correctly.
- I guess as a by-product of the
- 16 stipulation, although it's really not related to
- 17 the sewer rates or rate design, the company has
- 18 agreed to withdraw its proposal to bifurcate Rate A
- 19 on the water side into residential and
- 20 non-residential rate.
- 21 JUDGE BURTON: And Anna Meadows is in the
- 22 Arnold sewer district?
- 23 MR. ENGLAND: No. It's in the -- it's in
- 24 the lower of the two rate groups, your Honor.
- JUDGE BURTON: Okay.

1 MR. ENGLAND: No. This is -- this is everything but Arnold. 2 3 JUDGE BURTON: Okay. 4 CHAIRMAN HALL: I'm confused. I'm looking 5 at the stipulation where it says on eight and nine 6 where sewer customers are placed into two separate 7 tariff groups, Arnold and other wastewater. So that, to me, would indicate that 9 there's two rates being charged, one for Arnold, 10 one for other wastewater. 11 MR. ENGLAND: Then we weren't very good 12 with our wordsmithing. 13 CHAIRMAN HALL: Okay. 14 MR. ENGLAND: I think the first split was 15 Arnold and everybody else. Then the next split was to take everybody else and move them into two 16 17 different rate groups. Okav. And how does that 18 CHAIRMAN HALL: 19 -- not the dollar-wise, but the split, how does

that compare to the current tariffs?

will, for everybody other than Arnold.

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from the exhibit that I handed out, the current

tariffs are pretty much district-specific, if you

MR. ENGLAND: Well, the -- as you'll see

And we're -- they're -- depending on which

20

2.1

2.2

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24

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- of those districts you're in, you could see an
- 2 increase, you could see a decrease of varying
- 3 amounts.
- 4 CHAIRMAN HALL: What does that mean that
- 5 it was district-specific except for Arnold?
- 6 MR. ENGLAND: Well, I guess you can call
- 7 Arnold district specific as well. Arnold had its
- 8 own rate.
- 9 CHAIRMAN HALL: So what is happening to
- 10 the rate in Arnold?
- 11 MR. ENGLAND: I believe it's going up
- 12 approximately 12.5 percent.
- 13 CHAIRMAN HALL: When was -- when was
- 14 Arnold purchased by -- by American? Excuse me. By
- 15 Missouri-American?
- 16 MR. LAGRAND: May 2015.
- 17 MR. ENGLAND: May of 2015, your Honor.
- 18 CHAIRMAN HALL: And was there some
- 19 commitment at that time to keep their rates?
- MR. ENGLAND: There was.
- 21 CHAIRMAN HALL: But that agreement has
- 22 expired?
- 23 MR. ENGLAND: Not yet. My understanding
- 24 is we had an opportunity to -- or a limitation on a
- 25 subsequent increase after the last time we visited

- 1 this issue in the last case to increase rates by no
- 2 more than 15 percent. So this 12 and a half
- 3 percent increase is within that arrangement
- 4 agreement.
- 5 CHAIRMAN HALL: So these -- these rates
- 6 are set regardless of water usage; is that correct?
- 7 MR. ENGLAND: The proposed ones are, yes.
- 8 CHAIRMAN HALL: And how does this compare
- 9 to what is currently in effect?
- 10 MR. ENGLAND: That's probably beyond my
- 11 under -- ability to answer. Some of these are on a
- 12 flat rate. We're talking about non-Arnold,
- 13 correct?
- 14 CHAIRMAN HALL: Yes.
- 15 MR. ENGLAND: Some of these are already on
- 16 a flat rate. Some are on a flat, plus commodity
- 17 charge. But I can't tell you which, and I can't
- 18 tell you what impact that would be.
- I mean, we could probably get that
- 20 information to you. I just don't have it readily
- 21 available.
- 22 CHAIRMAN HALL: How many sewer customers
- 23 does the company have state-wide?
- MR. ENGLAND: Oh, goodness. Let me check.
- 25 I'll be right back. Roughly 13,000 total with

- 1 Arnold at about 7,000 and the rest collectively at
- 2 6,000, more or less.
- 3 CHAIRMAN HALL: I'd be interested in -- in
- 4 anyone's comments on -- on whether it is good --
- 5 good public policy to -- to bill sewer on a --
- 6 exclusively on a flat rate.
- 7 MR. ENGLAND: I might offer --
- 8 CHAIRMAN HALL: Okay.
- 9 MR. ENGLAND: My understanding is, and
- 10 other people can speak to this as well, but in some
- 11 instances, it's difficult to get water readings
- 12 depending on the -- the water supplier.
- 13 CHAIRMAN HALL: That's right. There's
- 14 been attempts to change -- I'm sorry.
- 15 MR. ENGLAND: My -- and this is a very
- 16 high level and working from memory, which at my age
- is not a good idea, but I think there's -- there's
- 18 an obligation on the part of PSC regulated water
- 19 companies to share that information with perhaps
- 20 the municipality or sewer district if they overlap.
- 21 But I don't think there's a reciprocal obligation
- 22 for them to share that with us.
- 23 CHAIRMAN HALL: Okay. And -- and for a
- 24 number of these systems, the company is only
- 25 providing sewer service?

1 MR. ENGLAND: I'm not going to say totally, but, yes, there's -- there's a mix. 2 In 3 some instances, we may provide the water. But in 4 others, we don't. 5 CHAIRMAN HALL: Okay. I have no further 6 questions. Thank you. 7 COMMISSIONER COLEMAN: Good morning. MR. ENGLAND: Good morning. 9 COMMISSIONER COLEMAN: As a clarification 10 on your last statement where it's some district 11 that water is provided, but some aren't, are you 12 saying that because Missouri-American Water may not provide that water that that's what causes the cost 13 14 to be more expensive for the sewer district? 15 MR. ENGLAND: No. I'm -- I'm saying that 16 where we provide water and sewer together, we --17 COMMISSIONER COLEMAN: Together. 18 MR. ENGLAND: -- we could probably have 19 the information for volumetric billing, if you will, on sewer. 20 2.1 But in an effort to consolidate, if you 2.2 will, rates, we also have systems where we don't 2.3 have the water service, and so we don't know or can't get had information. So we're trying to 24 25 equal -- make it the same for everybody on a flat

- 1 rate.
- 2 COMMISSIONER COLEMAN: But that affects
- 3 what you charge, correct? Plus sewer. If you
- 4 can't get that because --
- 5 MR. ENGLAND: Yes. It -- I'm sorry.
- 6 COMMISSIONER COLEMAN: During some of the
- 7 hearings, particularly one here in Jefferson City I
- 8 remember people saying that asking why can't their
- 9 sewer bill be from actual reading.
- 10 It was either sewer or water, and I'd have
- 11 to look back in my notes, but that was something
- 12 I've wondered about, also.
- MR. ENGLAND: Well, and I wasn't at the
- 14 local hearing. But, for example, the sewer service
- 15 here in Jefferson City is provided by the city.
- 16 COMMISSIONER COLEMAN: Okay.
- 17 MR. ENGLAND: And the water, of course, is
- 18 provided by Missouri-American. I believe we have
- 19 an arrangement to provide them with usage
- 20 information purposes.
- 21 But how they bill their customer is beyond
- 22 -- we don't have any control over that and neither
- 23 does the Commission. That's the municipality's
- 24 decision. So it may have been people on the sewer
- 25 -- City sewer --

1 COMMISSIONER COLEMAN: Okay. MR. ENGLAND: -- who was dissatisfied with 2 3 the way the City was billing them, but, 4 unfortunately, we can't -- we can't impact that. 5 COMMISSIONER COLEMAN: Sure. That helps. 6 I'll check my notes again. Thank you. 7 MR. ENGLAND: You bet. JUDGE BURTON: Is there anyone else that 9 would like to offer statements to the Commission on 10 -- on this agreement? Okay. 11 MR. WESTON: Just briefly, I'll state that 12. Staff and the company and other parties worked 13 together on this agreement and found it mutually 14 agreeable and believe that it resolved any concerns 15 or issues that the different parties had in 16 reaching this agreement. We support it. 17 JUDGE BURTON: But you all are in 18 agreement there's technically three different rates 19 for sewer? 20 MR. ENGLAND: Yes. 2.1 MR. WESTON: Yes. There is Arnold and 2.2 then these two other rate sets. JUDGE BURTON: That's identified in 23 paragraph 8 of the agreement under B, Other 24 25 Wastewater?

1 MR. WESTON: Yes. 2 JUDGE BURTON: Okay. 3 MR. ENGLAND: Judge, should I have this 4 exhibit marked and offered? 5 JUDGE BURTON: Yes. That would be nice. 6 We'll be up to 42. 7 MR. ENGLAND: 42? JUDGE BURTON: Would you like to offer it? 9 MR. ENGLAND: Yes, I would, please. 10 JUDGE BURTON: Are there any objections? 11 MR. WESTON: No objections. 12 JUDGE BURTON: Hearing none, Exhibit 42 is 13 as admitted. 14 (Exhibit 42 was offered and admitted into 15 evidence.) 16 CHAIRMAN HALL: Excuse me. I just have 17 another question. I'm looking at what appears to be a proposed tariff for Arnold where there -- and 18 19 -- which -- which has a -- a monthly customer charge and a monthly usage charge. 20 2.1 MR. ENGLAND: I believe you're correct. I 2.2 don't -- forgot to bring the attachment for the 23 Arnold tariff. 24 CHAIRMAN HALL: Okay. So when -- when you 25 were providing me with information about the -- the

1 increase for Arnold, you were doing that based upon 2. an average customer? 3 MR. ENGLAND: Yes. 4 CHAIRMAN ENGLAND: All right. Thank you. 5 JUDGE BURTON: Thank you. 6 MR. ENGLAND: Thank you. 7 JUDGE BURTON: Now, moving on to the main stipulation and agreement that was filed, does 9 Staff want to offer statements? MR. WESTON: Yes, your Honor. 10 11 morning, Judge. Good morning, Commissioners, 12 Chairman. 13 Just in support of this stipulation and 14 agreement, this -- this document was worked out 15 between the parties over longer than a two-week period, about three weeks, several late evenings, 16 17 many hours between the parties, lots of in-person conference calls working out details. 18 19 And what this document is is a sign of 20 compromise and collaboration between the parties. 2.1 We think that, as a group, this is a good mutual 2.2 agreement and in the best interest of the 23 ratepayers and the company and the stakeholders for 2.4 Missouri-American and the State. 25 The major issues resolved by this

- 1 agreement, obviously, are a generally agreed upon
- 2 total revenue requirement of \$318 million. That
- 3 represents approximately \$24 million over the
- 4 revenues authorized in the last rate case in
- 5 approximately a \$38 million increase over present
- 6 rate revenues.
- 7 This is, as you noted -- this was noted by
- 8 counsel for Warrensburg for yesterday,
- 9 approximately a 52 percent increase compared to the
- 10 24 percent that was requested by -- or 25 that was
- 11 requested by the company.
- 12 It also includes a range of the return on
- 13 equity, which the parties believe is appropriate.
- 14 It addresses how to treat the infrastructure system
- 15 replacement surcharge and provides addressment for
- 16 that in paragraph 8.
- 17 In paragraph 9, we identify the billing
- 18 determinants, which is an attachment to this
- 19 document that the parties agreed upon.
- 20 And most significantly, I -- I would think
- 21 that the biggest treatment that happened in this
- 22 document is the tax cut in Jobs Act 2017 and how we
- 23 go forward addressing that particular issue.
- Now, I will -- I will state that I think
- 25 the document itself does a fairly good job laying

- 1 out particular details. And to the extent you have
- 2 specific tax questions, I may not be able to answer
- 3 them, but I will attempt to do so to the best of my
- 4 ability.
- Now, the remaining issues that are
- 6 addressed, issues that were raised, pensions are
- 7 resolved. The tracker is resolved. Parties raised
- 8 affiliated transactions in this case, and that has
- 9 been resolved.
- 10 The low income tariff for the St. Joe
- 11 area, that has been continued, that pilot program.
- 12 Depreciation rates continue for it.
- 13 Issues with miscellaneous service charges
- 14 and special contracts, they have been resolved.
- 15 And it addresses, essentially, the majority -- I
- 16 would say three-quarters of the case potentially of
- 17 all the issues that were previously contested which
- 18 the parties have come to an agreement on.
- 19 I'm happy to try to answer specific
- 20 questions if I can. Let me draw your attention to
- 21 one particular item.
- In response to some of the items in the
- 23 tax resolution, Missouri-American has agreed to
- 24 provide to staff, OPC, MIEC, MECG the company's
- 25 usage revenues of the customer numbers. That's on

- 1 paragraph 12.
- 2 And they'll be filing this at the same
- 3 time with their annual reports. It will just allow
- 4 parties to keep track of what's going on to the
- 5 extent there are effects based on the decision made
- 6 to address the taxes.
- 7 CHAIRMAN HALL: Well, let me ask first,
- 8 concerning the -- the ISRS wind average cost of
- 9 capital at 9.44, how does that compare to the
- 10 weighted average cost capital currently in effect
- 11 for the ISRS?
- MR. WESTON: So this is the tax gross rate
- 13 of return. And if I remember, the current
- 14 agreement, I think this is less than what the
- 15 current agreement includes -- or not -- sorry.
- 16 Let me clarify that. The current previous
- 17 agreement on ISRS, which was in the last report and
- 18 order, that also included a tax grossed up number.
- 19 That number was higher than this current number is.
- 20 CHAIRMAN HALL: Do you know what it was?
- MR. WESTON: 10.35 percent, if I remember
- 22 correctly.
- 23 CHAIRMAN HALL: And my -- my memory is --
- 24 is that the -- the last rate case also settled in a
- 25 black box the ROE and capital structure.

1 MR. WESTON: Yes. CHAIRMAN HALL: So the Commission did not 2 3 determine what the -- what the weighted cost of 4 capital should be other than approving what the 5 parties agreed to for the ISRS; is that correct? 6 MR. WESTON: That's correct. 7 All right. On the -- on CHAIRMAN HALL: the tax cut, my understanding is that there's going 9 to be a -- be a tracker to capture all other direct income tax effects other than the corporate 10 11 reduction, corporate tax reduction; is that 12 correct? 13 MR. WESTON. Yes. Yes. That's 14 paragraph D on page 4. 15 CHAIRMAN HALL: And I assume that's 16 largely because the rules have not been written on 17 some of those provisions, and so there's a --18 there's some uncertainty as to how they would 19 actually be applied? 20 MR. WESTON: I think that's correct, 2.1 Chairman. Part of the issue is because of --2.2 because we don't know exactly what the impacts will 23 be, we it think it's appropriate to try to capture what some of those direct changes will be. 2.4 25 And -- and there was some discussion

- 1 between the parties about direct and we think
- 2 income tax financial impact is appropriate to
- 3 track.
- 4 CHAIRMAN HALL: For treatment in the next
- 5 rate case?
- 6 MR. WESTON: That's correct. And
- 7 depending on that balance, it would be amortized
- 8 over five years at the next rate case. That would
- 9 at least be the proposal.
- 10 CHAIRMAN HALL: And then how is ADIT being
- 11 handled?
- MR. WESTON: So I will do my best to try
- 13 to explain this. As I'm sure you're aware, the
- issue is that ADIT collected up to January 1, 2018,
- 15 was at the 35 percent rate. Now it's at the 21
- 16 percent rate.
- 17 So there's a discrepancy between what has
- 18 been collected and what should be collected. So
- 19 the company is still in the process of determining
- 20 how it is going to address that excess ADIT going
- 21 forward.
- 22 And this agreement requests that,
- 23 essentially, by February 28th next year, they
- 24 provide a report at the time Commission identifying
- 25 what method under the tax code they are going to

- 1 use to flow back those excess costs. So --
- 2 CHAIRMAN HALL: Those excess costs back to
- 3 January 1 of this year?
- 4 MR. WESTON: Correct. That's right. The
- 5 -- the preferred method to do so is ARAM. And the
- 6 company is still exploring exactly if it can do
- 7 ARAM.
- Again, I don't want to try to speak for
- 9 the company. But the parties' understanding is
- 10 that they are going to try to work towards doing
- 11 that. And the idea is to give them breathing room
- 12 to make sure they can meet all their tax flow
- 13 requirements --
- 14 CHAIRMAN HALL: And the cash flow issues?
- 15 MR. WESTON: And -- and all of that. And
- 16 then the ADIT balance from January 1 to that time
- 17 period, the discrepancies there will be tracked,
- 18 and that will also be addressed in amortization.
- 19 Is that --
- 20 CHAIRMAN HALL: And when that is
- 21 addressed, it should enure to the benefit of the
- 22 ratepayers, should it not?
- 23 MR. WESTON: That -- that is our intent,
- 24 yes.
- 25 CHAIRMAN HALL: But that would require

- 1 action in the next rate case?
- 2 MR. WESTON: I believe so. Yes. With --
- 3 with the caveat that the reporting that is required
- 4 of the company for next year, February 28th, would
- 5 at least identify the beginning steps of that
- 6 process.
- 7 So at least the Commission would have some
- 8 sense of what's going to happen and how the company
- 9 is going to be able to treat that. And that will
- 10 kind of T up what we anticipate will happen in the
- 11 next case.
- 12 CHAIRMAN HALL: Is it -- is it possible --
- 13 and I'm asking you, but I guess anyone else can
- 14 respond, and maybe the company.
- Is it possible that once the company
- 16 decides how to handle that that it could
- 17 voluntarily submit tariffs that would take that
- 18 into account prior to the next rate case? Is that
- 19 still under -- under discussion?
- 20 MR. ENGLAND: Mr. Jenkins will speak on
- 21 behalf of the company.
- 22 MR. JENKINS: Thank you. A couple
- 23 clarification points. Staff Counsel, excellent job
- 24 explaining deferred income taxes.
- 25 MR. WESTON: For not a tax attorney, I

- 1 appreciate that very much.
- 2 MR. JENKINS: So first of all, with the
- 3 accumulated preferred income tax balance, the
- 4 different in the rate that Staff Counsel mentioned,
- 5 keep in mind today, it's being deducted from rate
- 6 base. It's being treated as zero cost of capital.
- 7 So our customers are made whole in that front. So
- 8 now with respect to --
- 9 CHAIRMAN HALL: Under existing tariffs?
- 10 MR. JENKINS: Under the existing tariffs
- 11 under the \$318 million decrease. We filed this
- 12 case deducting that from rate base. And so that
- 13 continues.
- 14 CHAIRMAN HALL: Okay. That would -- this
- 15 would be the case starting May 31?
- 16 MR. JENKINS: Starting May 31. Yes.
- 17 CHAIRMAN HALL: Okay. So we still have
- 18 January 1 to May 31?
- 19 MR. JENKINS: Yes. Then with respect to
- 20 the tracker, in the challenge of measuring the
- 21 accumulated deferred income taxes and even, you
- 22 know -- I'm not necessarily a tax geek, but I guess
- 23 I'm close to it because I used to do that in a
- 24 prior life.
- 25 The computations of that are just

- 1 extremely complex. And you're right. We're not
- 2 going to have all the tax regs specifically written
- 3 on that. So that -- that is the uncertainty.
- 4 And so what we're going to do with it is
- 5 track -- after we can figure out exactly how to
- 6 measure it, we're going to track it. We are going
- 7 to go back to January 1st.
- 8 And then it's our recommendation -- and --
- 9 is to flow that back into the next rate filing.
- 10 And in terms of -- of trying to offset that or make
- 11 another tariff filing, one, I don't know how
- 12 material it is. And, two, that wasn't part of the
- 13 arrangement when we -- when we worked out the
- 14 agreement.
- 15 CHAIRMAN HALL: Okay.
- 16 MR. JENKINS: The only other thing I'd
- 17 like to mention, too, just measuring this ARAM, one
- 18 of the things with American Water, because we've
- 19 acquired all these systems over the years and the
- 20 records that we've got them at the various points
- 21 in time adds to that complexity of trying to build
- 22 up detailed property records, and we're to comply
- 23 with a ARAM.
- 24 So that's part of the challenge in that
- 25 and we've got that challenge all across the system.

- 1 And every water company in the country has that
- 2 challenge.
- 3 CHAIRMAN HALL: I do have one other
- 4 question. I'm not sure if it's for you. I was
- 5 wondering if someone could give me an update on the
- 6 low income pilot program?
- 7 MR. WESTON: So -- if you don't mind me
- 8 staying in my seat, Chairman. So the -- the
- 9 agreement is that the pilot as it currently exists
- 10 will continue forward.
- 11 The reason for that is we understand that
- 12 with some buy-in to the program through customers,
- 13 but maybe not enough to fully see if the point of
- 14 the program, which was to try to reduce
- 15 uncollectibles and other issues, was actually
- 16 having an effect. Again, with it being in the
- 17 process --
- 18 CHAIRMAN HALL: That is not the only plan.
- 19 Affordability is another major component of the
- 20 program.
- 21 MR. WESTON: Yes. Yes, Chairman. And the
- 22 idea is to let that continue forward to see what
- 23 affects it and how that will continue to work.
- 24 CHAIRMAN HALL: Well, how many -- what is
- 25 the participation in the program thus far?

- 1 MR. WESTON: Let -- let me check real
- 2 quick. We think it's about 120 customers at this
- 3 point in time.
- 4 CHAIRMAN HALL: Any idea as to how that
- 5 compares to -- to the number that would be
- 6 eligible?
- 7 MR. WESTON: I -- I don't know that off
- 8 the top of my head, Chairman. I don't know if --
- 9 if we know that right now at this point in time.
- 10 CHAIRMAN HALL: Because I would -- I would
- 11 have to believe that that is a number that is
- 12 attainable. I mean, you could go to the Community
- 13 Action Center, and I --
- DR. MARKE: Chairman, we could get a hold
- 15 of that number. Probably the easiest way would be
- 16 to contact Social Services that administers LIHEAP
- 17 and just find out the LIHEAP percentage that was
- 18 allocated last year for the St. Joe area.
- 19 CHAIRMAN HALL: What is -- that would be
- 20 -- that would be helpful information. What is the
- 21 company doing to -- to advertise, for lack of a
- 22 better word, this -- this program to those who
- 23 might be eligible for it?
- 24 MR. ENGLAND: Ms. Norton will address
- 25 that.

1 CHAIRMAN HALL: Good morning. MS. NORTON: My -- good morning. 2 addition to doing bill in-service and other kinds 3 4 of communications like that, we've reached out to 5 the Community Action Agencies in that area and 6 tried to get them to encourage their constituents, 7 the people who are coming in, to -- to apply for 8 this. 9 And we saw a fairly good uptake when we first started the program through all the regular 10 kinds of communication channels that we would do. 11 12 It wasn't very effective. I talked 13 yesterday about the code red calls. We did a code 14 red call out to the people in that community to let 15 them know that this was available. 16 But we really got the really biggest kind 17 of uptick and community agencies and asking them to -- to continue to help and giving them anything 18 19 that they needed to do. 20 CHAIRMAN HALL: Is there a -- a time limit 21 on the -- on the program? If --22 MS. NORTON: They have to apply -- they --2.3 they follow the same qualifications for the program as LIHEAP. So once they -- I think that's an 24 25 annual re-up that they have to do through LIHEAP.

1 CHAIRMAN HALL: Okay. And what has the company's expenses been in relation to the program 2 3 thus far, I quess, in deferred revenues? 4 MS. NORTON: 10,000. CHAIRMAN HALL: And did the -- did the --5 6 was that booked as regularly liability or asset? 7 MS. NORTON: Yes. CHAIRMAN HALL: And is that part of the 9 318 revenue requirement? 10 MR. LAGRAND: It's going to be continued 11 to defer going forward. MS. NORTON: We'll continue to do that 12 13 going forward. 14 CHAIRMAN HALL: So -- so you're not 15 attempting to recover that in this rate case? 16 MR. LAGRAND: Correct. 17 CHAIRMAN HALL: Well, I don't have a 18 problem with continuing the program. I would hope 19 that we could get more -- get higher participation 20 and, at some point in time, get a better understanding as to how such a program could --2.1 2.2 could affect that debt and cut-offs, et cetera. 23 Okay. Thank you. 24 MS. NORTON: Uh-huh. 25 JUDGE BURTON: Would any other party like

- 1 to add some additional comments for the
- 2 Commission's consideration on the stipulation and
- 3 agreement?
- 4 MR. SMITH: I quess I -- OPC would add
- 5 that we would echo Staff's and the company's
- 6 comments.
- 7 This stipulation was sort of a lengthy
- 8 negotiation. And I think those sides, if you will,
- 9 or lots of sides in this case, each kind of give a
- 10 little bit to get there. Other than that, I don't
- 11 really have anything unless there are questions.
- 12 JUDGE BURTON: Okay. Thank you.
- 13 CHAIRMAN HALL: I do have one other -- one
- 14 other question. In -- in the opening, I had in my
- 15 notes there was some number thrown out on the -- on
- 16 the -- on the corporate tax cut, how much of that
- 17 is reflected in the 318 number. And I had 18
- 18 million down, but I have no idea if that's --
- 19 MR. WESTON: Yeah. We -- from Staff's
- 20 perspective, we think that's an appropriate
- 21 approximation.
- 22 CHAIRMAN HALL: So that's the savings that
- 23 the parties agreed would -- would result from this
- 24 tax cut that's going back to -- to ratepayers?
- MR. WESTON: Yes. Based on -- based on

- 1 the company's original projections and Staff's
- 2 projections, which were slightly different based on
- 3 our different revenue requirements, that is
- 4 essentially the mid-point and the approximate
- 5 savings.
- 6 CHAIRMAN HALL: So it's an approximate
- 7 number that the parties had agreed to. It's not an
- 8 agreed to number that --
- 9 MR. WESTON: Correct.
- 10 CHAIRMAN HALL: All right. Thank you. I
- 11 have no further questions.
- 12 JUDGE BURTON: All right. Thank you. I
- don't see any other interested parties in making
- 14 statements or comments. Why don't we take a quick
- 15 10-minute recess? It's 9:47 now. We'll come back
- 16 at 10:00, and we'll begin with opening statements
- on the customer charge, commodity charge issues.
- 18 (Break in proceedings.)
- 19 JUDGE BURTON: Okay. Let's go ahead and
- 20 go back on the record. Before we begin with
- 21 opening statements, I just want to clarify for the
- 22 Coalition of Cities that we've confirmed this all
- 23 parties have waived cross-examination on
- 24 Mr. McGary?
- MR. ENGLAND: That's true as far as the

- 1 company is concerned.
- 2 JUDGE BURTON: Unless somebody hopefully
- 3 indicates otherwise. Otherwise, the Commission
- 4 does not believe it's going to have any questions
- 5 for cross-examination. So Mr. Steinmeier, I
- 6 believe at this time you would like to go ahead and
- 7 offer his testimony for the record?
- 8 MR. STEINMEIER: Thank you, your Honor.
- 9 Exhibits -- Exhibit 329 is the pre-filed direct
- 10 testimony of Michael J. McGary, Sr., on behalf of
- 11 the Coalition of Cities.
- 12 Exhibit 330 is his pre-filed rebuttal
- 13 testimony. Exhibit 331-C is the confidential
- 14 version of his surrebuttal testimony. Exhibit
- 15 331-P is the redacted public version of his
- 16 surrebuttal testimony. I would offer Exhibits 329,
- 17 330, 331-C and 331-P into the record, your Honor.
- 18 JUDGE BURTON: Okay. Exhibits 329, 330,
- 19 331-C and 331-P have been offered. Are there any
- 20 objections? Seeing none, they are admitted. Thank
- 21 you, sir.
- 22 (Exhibits 329, 330, 331-C and 331-P were
- 23 offered and admitted into evidence.)
- 24 MR. STEINMEIER: I also would like to have
- 25 marked as Exhibit 332 this press release -- okay.

- 1 It's a Missouri-American press release about a 2 Jefferson City project that was completed in 2011.
- I chatted with Counsel about it yesterday.
- 4 I don't think there's any controversy about it.
- 5 It's certainly not intended to inspire controversy.
- 6 JUDGE BURTON: Okay. I believe you have
- 7 copies for the Commission and for the court
- 8 reporter?
- 9 MR. STEINMEIER: I do. I do.
- 10 JUDGE BURTON: You're offering Exhibit 332
- 11 for the record?
- MR. STEINMEIER: Yes, your Honor.
- JUDGE BURTON: Okay. Are there any
- 14 objections to the admission of the press release
- 15 from December 20th, 2011? Seeing none --
- MR. ENGLAND: No, Judge.
- 17 JUDGE BURTON: Oh, sorry. Seeing none,
- 18 Exhibit 332 is admitted.
- 19 (Exhibit 332 was offered and admitted into
- 20 evidence.)
- 21 MR. STEINMEIER: And, finally, your Honor,
- 22 I would request that the Commission take
- 23 administrative notice of several past reports and
- 24 orders, specifically, first the report and order
- 25 and dissenting opinions in Case No. WR-2000-281,

- 1 the report and order in WR-2015-0301, and the
- 2 report and order in WR-2010-0131.
- JUDGE BURTON: And I imagine these are
- 4 prior Missouri American Water Company general rate
- 5 case decisions?
- 6 MR. STEINMEIER: Exactly.
- 7 JUDGE BURTON: Okay. Are there any
- 8 objections to the Commission taking official notice
- 9 of those report and orders in the dissenting
- 10 opinions?
- 11 MR. ENGLAND: No, your Honor.
- 12 JUDGE BURTON: All right. The Commission
- 13 will take notice.
- MR. STEINMEIER: Thank you very much.
- 15 JUDGE BURTON: Now, I believe at this
- 16 time, we are ready for the opening statements from
- 17 Missouri-American Water Company on the customer
- 18 charge and commodity charge issues.
- MR. ENGLAND: Thank you, your Honor.
- 20 OPENING STATEMENT
- 21 BY MR. ENGLAND:
- MR. ENGLAND: Good morning again. I
- 23 believe the only substantive issue left that has
- 24 not been resolved in this case involves the
- 25 appropriate customer charge for Missouri-American.

1 I say substantive because the issue was -also talks about a commodity charge issue, but I 2 believe that's more of a function of mathematical 3 4 exercise once you determine on whether you are 5 going to do three districts versus one district and 6 what's the appropriate fixed charge. 7 I believe all the parties agree the volumetric charge just rolls out from -- from those 9 determinations. Excuse me. 10 And some of the information regarding the 11 customer charge, I believe, was broached yesterday 12 in the examination of either company witness Norton 13 or Jenkins or both. 14 But, nevertheless, the company's current 15 customer charge or fixed charge as it's sometimes 16 called is \$15.33 per month for a five-eighths inch 17 meter. The larger the meter, the larger the 18 customer charge. 19 There is a ratioing effect that works its 20 way up depending on the size of the meter. And the 2.1 Company Witness Heppenstall can address that if you 22 have any questions. 23 The quarterly billed customers, which are primarily Grade A customer in St. Louis County, the 24 25 majority of our customers there, are billed \$22.35

- 1 for a five-eighths inch meter. And so if you
- 2 pro-rate that back to a monthly charge, it would be
- 3 \$7.45.
- 4 Both these monthly and quarterly rates
- 5 were established in the company's last rate case
- 6 and were based on Staff's class cost of service
- 7 study and were adopted uniformly or state-wide.
- In this case, however, the company is
- 9 proposing to lower the monthly charge to \$10. And
- 10 this is specifically contingent on your approval to
- 11 -- at the allow them to move quarterly billed
- 12 customers to monthly billing.
- So it's the -- although the \$10 rate is
- 14 not cost based, it's an effort to facilitate from
- 15 quarterly billing to monthly billing.
- So as a result of quarterly billed
- 17 customer who is converted to monthly billing would
- 18 only see an increase in their monthly charge of
- 19 \$2.55 of the \$10, thus \$7.45.
- This increase in the quarterly billed
- 21 customer -- customers fixed charge is largely
- 22 offset by the decrease in the monthly billed
- 23 customer charges of \$15.33 to \$10. And this can be
- 24 seen in the Exhibit 136 that was distributed
- 25 yesterday where under Scenario 1, this is the first

- 1 page, line 22, We have total fixed charges of
- 2 \$61.8 million, if you will. And that would be if
- 3 we kept the customer charges at their current
- 4 levels compared with line 46 totaled fix charges of
- 5 \$61.7 million if you were to change the customer
- 6 charges as proposed by the company in this case.
- 7 So it's a relatively revenue neutral, if
- 8 you will, switch, although some customers will see
- 9 an increase, and others will see a decrease.
- 10 Staff, on the other hand, and I think
- 11 several of the other parties proposed to keep the
- 12 fixed charges at the current levels and postpone
- 13 conversion from quarterly to monthly billing.
- 14 Staff wants to wait essentially until 2020
- 15 when the company expects to fully deploy its
- 16 advanced metering infrastructure, or AMI, before
- 17 beginning the conversion of quarterly billed
- 18 customers to monthly billing.
- The company, with all due respect,
- 20 believes this there is no reason to wait two years
- 21 to begin this conversion. It is already deployed
- between 100 and 150,000 AMI meters, and there's no
- 23 reason to delay implementation to monthly billing
- 24 and postpone the benefits of that as well as the
- 25 AMA metering.

The benefits of AMI meters include, and I 1 believe Ms. Norton talked a little bit about this 2. 3 yesterday, increasing billing accuracy and reducing 4 likelihood of estimated bills by automatically 5 providing timely and accurate meter readings. 6 AMI will also provide the customer with a 7 nearly real-time view of their personal consumption allowing them to monitor their usage for 9 conservation purposes or to identify unusually high 10 usage and -- and address it in a more rapid or a 11 quicker basis. 12 The transition from quarterly to monthly 13 billing will also make it easier for customers to 14 manage household budgets and allow quarterly billed 15 customers the option of paying bills under the 16 company's budget billing plan as described by Ms. Norton yesterday. Currently, the quarterly billing 17 customers cannot take advantage of the budget 18 19 billing plan. 20 For all of these reasons, the company 2.1 requests the Commission to allow it to begin 22 converting quarterly billed customers to monthly 23 billing and to facilitate that transition -- to facilitate that transition to change the fixed 24 25 charges to \$10 per month for a five-eighths inch

- 1 meter as proposed.
- One final comment. If, however, the
- 3 Commission does not authorize the company to begin
- 4 this conversion, then the company agrees with Staff
- 5 to maintain its current fixed charges at the levels
- 6 they're currently at. Thank you. And if you have
- 7 any questions, I'd be happy to answer them.
- 8 CHAIRMAN HALL: I have no questions.
- 9 Thank you.
- 10 JUDGE BURTON: Thank you.
- MR. ENGLAND: Thank you.
- 12 JUDGE BURTON: Staff?
- 13 OPENING STATEMENT
- 14 BY MS. PAYNE:
- 15 MS. PAYNE: Thank you. May it please the
- 16 Commission. As Counsel for the company has already
- 17 expressed, Staff is recommending to maintain the
- 18 customer charges that are currently in effect for
- 19 Missouri-American based on Staff's class cost of
- 20 service that we performed for this case.
- 21 The rates continue to reflect an
- 22 appropriate fixed amount to collect from the
- 23 customers.
- While the company does intend to implement
- 25 the AMI meters, it's not complete at this time.

- 1 And, therefore, to transition customers from
- 2 quarterly monthly billing could and probably will
- 3 result in a windfall to the company for customers
- 4 that are going to begin paying those amounts
- 5 immediately before the AMI meters are put out
- 6 there.
- Now, the commodity charge for each class
- 8 is determined based on the remaining amount of
- 9 revenue requirement that the company will need to
- 10 collect after it subtracts the revenue it's gaining
- 11 through the fixed customer charge.
- 12 Therefore, the Commission's determination
- on issues such as consolidation versus single
- 14 tariff pricing will determine the amount of
- 15 revenues and should affect the ultimate commodity
- 16 charge.
- Now, yesterday, the parties handed out
- 18 Exhibit 136, and that reflected the results of some
- 19 of the different scenarios that are before the
- 20 Commission for its determination along with what we
- 21 see as the outcomes from these different choices.
- 22 Should the Commission approve DE's
- 23 customer charge or the Coalition of Cities offset
- 24 mechanism, that will further affect those rates
- 25 that would need to be charged through the commodity

- 1 charge.
- Staff's witnesses Jim Busch and Matthew
- 3 Barnes will take the stand later and will be able
- 4 to answer any questions that you should have about
- 5 either of these issues. And in the meantime, if
- 6 the Commission has any questions for me?
- 7 CHAIRMAN HALL: I have -- you -- maybe I
- 8 misheard. But did you say that the company's
- 9 proposed change to the customer charge could
- 10 provide a windfall to the company? I don't
- 11 understand.
- MS. PAYNE: What it is, is if they change
- 13 that cust -- even changing that customer charge --
- 14 it's not the actual change in the customer charge.
- To move a customer from quarterly to
- 16 monthly billing at this time, they will be
- 17 collecting the customer charge more frequently. So
- 18 until the AMI meter is put in place, they could see
- 19 a windfall from the more frequented billing.
- 20 Mr. Busch can explain in more detail.
- 21 CHAIRMAN HALL: Okay. Because, I mean,
- 22 I'm looking at page 1 of Exhibit 136, which looks
- 23 at the total fixed charges under -- under the no
- 24 change to customer affixed charge.
- 25 And the company proposed to begin charging

- 1 -- its essentially the same number. So I'm a
- 2 little confused as to the windfall effect. But
- 3 I'll -- I'll -- I'll look forward to being educated
- 4 by Mr. Busch.
- 5 MS. PAYNE: It has more to do with
- 6 maintaining customer charge and moving to monthly
- 7 billing. And I apologize if I misstated that.
- 8 JUDGE BURTON: Thank you. Mr. Poston?
- 9 MR. POSTON: Good morning.
- 10 COMMISSIONER COLEMAN: Good morning.
- 11 OPENING STATEMENT
- 12 BY MR. POSTON:
- MR. POSTON: On the issue of rate design,
- 14 division of Energy believes the most important
- 15 decision to make is how high use of the customer
- 16 charge, as you know which is the flat fee paid by
- 17 customers just to receive service, fee they must
- 18 pay to stay connected to the distribution system
- 19 even if they don't use a drop of water during the
- 20 billing period.
- The company's residential customers pay
- 22 15.33 for monthly billed and 22.35 for quarterly
- 23 billed as you heard. The vast majority, I believe
- the number is 84 percent of the company's customers
- 25 are in the St. Louis area where the company charge

1 is quarterly. So the company proposes to increase the 2 3 customer charge from the 22.35 to 30, this is a 25 4 percent increase. We strongly urge you to reject 5 this proposal. 6 The primary reason for our opposition 7 follows the same reasons by -- the Commission ordered the company to file information on 9 inclining blocks in this case. And in the last rate case, the Commission 10 11 concluded, quote, It is also possible to design 12 volumetric rates using inclining blocks. Under 13 such a structure, customers would pay more for 14 water as they increase their usage. Such a 15 structure would be designed to encourage water 16 conservation by discouraging discretionary water 17 usage such as outdoor water or other summer use, 18 end quote. 19 We agree that inclining blocks encourages 20 conservation by requiring customers to pay more as 2.1 they use more. But inclining block is not the only 2.2 way to encourage conservation and discourage 23 excessive discussion or use through rate design. 24 Another very impactful approach is to 25 maintain a low customer charge, which results in a

- 1 higher commodity rate and a greater conservation
- 2 incentive.
- A low customer charge gives the customer
- 4 the ability to reduce usage and see more of a bill
- 5 impact than they would if they were to see high
- 6 customer charge.
- 7 And as you've heard previously, the
- 8 company is transitioning -- or wants to transition
- 9 to quarterly billed customers in the St. Louis area
- 10 to monthly.
- 11 And as the company transitions customers,
- 12 we urge you to set the customer charge at one-third
- of the current quarterly rate, which would result
- in a \$7.45 monthly customer charge.
- 15 And one thing that shouldn't be overlooked
- 16 here is that recovering revenue from customers
- 17 monthly rather than quarterly, the company is
- 18 reducing regulatory lag.
- I don't know if this is maybe the issue
- 20 that the Staff was getting at. But -- because by
- 21 billing monthly now instead of quarterly, the
- 22 company will receive two months of customer charge
- 23 revenues earlier than they would under quarterly.
- 24 So the point here is that by ordering the
- 25 company to keep the 22.35 rate and 7.45 as a

- 1 transition customers to monthly billing, the
- 2 company will still see a revenue recovery benefit
- 3 because they'll be getting paid earlier.
- 4 So the company benefits as they
- 5 transition, and everyone benefits from a low
- 6 customer charge due to the additional price signal
- 7 and conservation.
- 8 And conservation is very important to the
- 9 Division of Energy due to what's been labeled the
- 10 Water Energy Nexus. To bring water to a customer's
- 11 tap, it takes a significant amount of energy to
- 12 pump that water from wells to rivers and to
- 13 distribute it to customers. And because of this,
- 14 water efficiency results in energy efficiency.
- 15 The Division of Energy is sponsoring the
- 16 testimony of one witness, Mr. Martin Hyman.
- 17 Mr. Hyman has testified on rate design numerous
- 18 times before this Commission, including the
- 19 importance of the Division of Energy, which is this
- 20 monthly customer charge. Thank you. That's all
- 21 I've prepared.
- 22 CHAIRMAN HALL: Did -- did the Division
- 23 take a position on single tariff pricing?
- MR. POSTON: No, we did not.
- 25 CHAIRMAN HALL: Because it would seem to

- 1 me that -- okay. So if -- if the Commission were
- 2 to determine that single tariff pricing is
- 3 appropriate, what does the Division think should be
- 4 the customer charge for that single tariff?
- 5 MR. POSTON: We would want the \$7.35
- 6 customer charge -- or 7.45.
- 7 CHAIRMAN HALL: So you -- so a reduction
- 8 for everyone outside of St. Louis from 15.33 to
- 9 7.45?
- 10 MR. POSTON: That's correct.
- 11 CHAIRMAN HALL: Okay. Thank you.
- 12 JUDGE BURTON: Thank you. Mr. Smith?
- 13 OPENING STATEMENT
- 14 BY MR. SMITH:
- MR. SMITH: Good morning. Customer charge
- 16 is the fixed charge that a customer pays regardless
- 17 his or her usage.
- 18 Generally speaking, a lower customer
- 19 charge gives a customer more ability to control his
- 20 or her bill by controlling their usage, which
- 21 promotes conservation.
- It also means that low usage users will
- 23 not unduly subsidize high usage customers.
- 24 Philosophically, the customer charge should follow
- 25 cost causation principles.

1 You heard from Counsel for the company that the company's proposal is not cost-based. 2 3 also have heard that the customer charge is being 4 reduced. 5 But for whom would the customer charge be reduced? There would be a decrease from \$15.33 to 6 7 \$10 for some customers. However, approximate those customers on a quarterly bill, St. Louis County 9 customers, there would be a rate or a customer charge increase from \$22.35 to \$30. 10 11 And the St. Louis County customers 12. represent a very large percentage of the overall 13 customers. So, in fact, there will be a customer 14 charge increase on the whole. 15 For these reasons and for others, we would 16 ask the Commission to keep the charges the same as they are. OPC is strongly in line with Staff's 17 18 position on this matter, and I'm available for any 19 questions. 20 COMMISSIONER KENNEY: I have a question. 2.1 MR. SMITH: Yes. 22 COMMISSIONER KENNEY: If I read this 23 Exhibit 136 correctly, if you go to consolidate pricing and the \$10 fixed charge that the company 24 recommends for District 1, District 2 and District 25

- 1 3, if the average use that the -- the company
- 2 mentioned yesterday was under 3,500 gallons, the
- 3 average use -- is that correct, that 35 is average?
- 4 MR. SMITH: I would defer to the company
- 5 on what they stated.
- 6 COMMISSIONER KENNEY: Am I correct on
- 7 that?
- 8 MR. ENGLAND: It varies by district. I
- 9 think the 3500 was Mexico.
- 10 MR. MARKE: Was Mexico.
- 11 COMMISSIONER KENNEY: Was only Mexico.
- 12 MR. ENGLAND: There was a couple, I think,
- 13 besides Mexico, but some were higher.
- 14 COMMISSIONER KENNEY: Okay.
- MR. ENGLAND: I think we typically use
- 16 5,000.
- 17 COMMISSIONER KENNEY: Okay. 5,000. Okay.
- 18 Anyway, it appears to me on this charge -- on these
- 19 charts that at least at 4,000 all but one district
- 20 would be seeing a reduction of those low -- low
- 21 users -- low usage customers. Do you notice -- do
- 22 you see that? What's your opinion of that?
- 23 MR. SMITH: Can you point me to exactly
- 24 which page?
- 25 COMMISSIONER KENNEY: If you go to page 2,

- 1 District 1 monthly consolidated pricing on the far
- 2 right-hand corner, it shows you up to 6,000
- 3 gallons, there's a reduction in their overall cost;
- 4 is that correct?
- 5 MR. SMITH: I'm sorry. So you're --
- 6 you're speaking of the upper --
- 7 COMMISSIONER KENNEY: District 1 Rate A
- 8 monthly, consolidated pricing, changed to fixed
- 9 charge. Monthly usage up to 6,000, there's a
- 10 reduction in their bill. Do you see that?
- MR. SMITH: So you're saying the \$4.68
- 12 number?
- 13 COMMISSIONER KENNEY: Okay. Are you on
- 14 page 2?
- 15 MR. SMITH: Well, I -- I believe so.
- 16 Yeah.
- 17 COMMISSIONER KENNEY: Page 2 where it says
- 18 District 1, Rate A monthly?
- 19 MR. SMITH: Okay. I'm sorry. I was
- 20 looking at the page numbers in my --
- 21 COMMISSIONER KENNEY: Page 2. It says
- 22 Page 2 on the bottom.
- 23 COMMISSIONER COLEMAN: Here you go. Do
- 24 you see it?
- 25 MR. SMITH: Oh, okay. Yeah. I think I'm

- 1 there.
- 2 COMMISSIONER KENNEY: Usage, 1,000
- 3 gallons, go all the way to the far right-hand side
- 4 and, it says the reduction of 23 percent of the
- 5 charge, correct?
- 6 MR. SMITH: Yes.
- 7 COMMISSIONER KENNEY: And then if you go
- 8 all the way down to 6,000, it's a reduction of .6
- 9 percent.
- 10 MR. SMITH: I see that.
- 11 COMMISSIONER KENNEY: So that would be in
- 12 -- in St. Louis County. That's District 1,
- 13 correct?
- MR. SMITH: Well, District 1 --
- 15 COMMISSIONER KENNEY: Okay. But that's
- 16 District 1. Let's just leave it at that.
- 17 MR. SMITH: Well, St. Louis County is part
- 18 of District 1.
- 19 COMMISSIONER KENNEY: Right.
- 20 MR. SMITH: As I understand it, the -- the
- 21 quarterly customer are those living in St. Louis
- 22 County, not necessarily all of the District 1
- 23 customers.
- 24 COMMISSIONER KENNEY: Okay. Well, let's
- 25 go to, then -- it might be in other districts.

- 1 Let's go to page 4, District 2. Rate A monthly
- 2 consolidated, the first 1,000 is a reduction of
- 3 25.3 percent; is that correct?
- 4 MR. SMITH: That is what the number says,
- 5 yes.
- 6 COMMISSIONER KENNEY: And if you go down
- 7 to 6,000, it's a 10.5 reduction. And then on page
- 8 5, District 3 rate A monthly, 1,000 usage is 21.4
- 9 reduction. 4,000 is 1.1 percent.
- 10 So that -- with the average customers
- 11 using 5,000 gallons, wouldn't the average customer
- 12 see a reduction in their billing -- bill?
- MR. SMITH: By the average customer, do
- 14 you mean the average Missouri-American Water
- 15 customer?
- 16 COMMISSIONER KENNEY: Yes.
- 17 MR. SMITH: That -- that could be true. I
- 18 -- I would specifically refer to Dr. Geoff Marke.
- 19 COMMISSIONER KENNEY: Okay. Thank you.
- 20 JUDGE BURTON: And I believe those are all
- 21 the parties that are going to be having openings on
- 22 these issues. That being said, Missouri-American
- 23 you may call your first witness.
- MR. ENGLAND: Thank you, your Honor. Our
- 25 first witness is Jim Jenkins, please.

1 JIM JENKINS, being first duly sworn to testify the truth, the whole 2 3 truth, and nothing but the truth, testified as follows: 4 JUDGE BURTON: I'll remind you, sir, that 5 you are still under oath. MR. ENGLAND: And I believe all of his 6 7 testimony has been marked, received, corrected to 8 the extent it need to be corrected. 9 JUDGE BURTON: That's correct. MR. ENGLAND: And all I need to do is 10 11 tender him for cross-examination. 12 JUDGE BURTON: I believe so. 13 MR. ENGLAND: Thank you. That's what I'll 14 do. 15 JUDGE BURTON: Division of Energy? 16 MR. POSTON: Yeah. 17 CROSS-EXAMINATION BY MR. POSTON: 18 19 Good morning, Mr. Jenkins. 0 20 A Good morning. 21 My question is based off of England's Q 22 opening and something we heard in there where he --23 I believe he said that the company does not allow budget billing for quarterly billed customers. 24 25 that accurate?

- 1 A Yes.
- Q Can you please explain why?
- A It's a system issue. And that was
- 4 addressed yesterday with -- with our President. So
- 5 I don't know all the specifics, but I just know
- 6 it's a system issue, and we -- we are not capable
- 7 -- able to do that.
- 8 Q Okay. Okay. Is that -- is there more to
- 9 that that perhaps another witness that's coming up
- 10 today would know more about?
- 11 A No. I don't believe so. I think we
- 12 addressed that. But I'll defer to the Commission
- 13 with that.
- 14 Q You mean you addressed it -- addressed it
- 15 when?
- 16 A Addressed that through cross-examination
- 17 yesterday.
- 18 Q Okay. Okay.
- 19 A I don't know.
- 20 O Okay. I'll have to refer back to the
- 21 transcript then.
- MR. POSTON: Thank you.
- 23 A Okay.
- JUDGE BURTON: Staff?
- 25 MS. PAYNE: No questions. Thank you.

1	JUDGE BURTON: Public Counsel?
2	MR. SMITH: No question. Thank you.
3	JUDGE BURTON: From the Bench?
4	CHAIRMAN HALL: Yeah.
5	CROSS-EXAMINATION
6	BY CHAIRMAN HALL:
7	Q Good morning.
8	A Good morning.
9	Q So was the company's proposal designed to
10	be on on the customer charge, designed to be
11	revenue neutral?
12	A Yes. It was designed to be fixed cost
13	neutral.
14	Q And in traditional rate-making, the
15	customer charge is designed to cover what costs?
16	A It's designed to cover our fixed costs.
17	And in this in this docket, in my direct
18	testimony, I indicated that in the water industry,
19	and specifically Missouri-American, about 90
20	percent of our costs are fixed.
21	So, typically, in our regulatory filings,
22	recognizing that challenge of fixed cost recovery,
23	our typical policy in rate filing strategy is to
24	raise the fixed costs and move it closer to a
25	higher level to

1 0 To raise the customer charge? Sorry. To raise the monthly 2 Α Yeah. 3 customer charge. In this specific filing, just 4 because of -- of our -- of our strategy in terms of 5 wanting to move our St. Louis County quarterly 6 customers to monthly, when we filed the case, we 7 went on a fixed cost neutral approach. And that's the reason we adjusted the 9 fixed charges the way we did, lowering the monthly 10 fixed charge across the system and then raising the 11 quarterly charge, if you will, on the -- on the St. 12 Louis County quarterly customers by \$2.45 a month. 13 And when you net all that out, as we 14 indicated in opening statement and on the exhibit, 15 it's one -- I want to say Exhibit 133. If you look 16 at the -- 122 on the total fixed charges --17 JUDGE BURTON: 136? 136. And on line 22, you'll see that the 18 Α 19 -- under existing fixed charges of \$61.8 million, 20 and then under our proposal in which we adjusted 2.1 the fixed charges on line 46, it's, in essence, 2.2 \$61.8 million as well. So we did the best we could 23 with the numbers to make it neutral. 24 So if -- if the Commission were to 0 25 determine that single tariff price pricing was --

- 1 was appropriate and wanted to move St. Louis County
- 2 to monthly billing but was concerned about -- and
- 3 my math is a \$2.65 increase, but maybe my math is
- 4 wrong.
- 5 But if the Commission were concerned about
- 6 that kind of increase, what are -- are there other
- 7 options available?
- 8 A I don't -- I'm not aware of any. I felt
- 9 like in terms of how we filed it if -- if the
- 10 Commission -- and, certainly, it would be, you
- 11 know, our position, in order to keep it -- keep our
- 12 fixed costs recovery neutral, we believe that's the
- 13 fairest approach.
- I -- I imagine you could adjust the fixed
- 15 charges in a different purchase and either charge
- 16 that fixed cost neutrality.
- 17 CHAIRMAN HALL: I have no further
- 18 questions.
- 19 CROSS-EXAMINATION
- 20 BY COMMISSIONER KENNEY:
- Q Good morning.
- 22 A Good morning.
- Q Did you hear my discussion with OPC's
- 24 Counsel?
- 25 A I did.

1 Q I just want to make sure I'm correct on 2 this. 3 Α Okay. 4 So if I were to take District 1 month --O 5 going to monthly, District 2 monthly, District 3 6 under the company --7 JUDGE BURTON: Commissioner Kenney, could 8 you turn your microphone up? 9 COMMISSIONER KENNEY: My microphone is on. 10 (Commissioner Kenney) Under the 0 11 consolidated pricing, single tariff, do all 12 customers -- low usage customers under 4,000 gallons receive a reduction in their bill 13 14 determinants? 15 All monthly customers? Α 16 0 Yeah. So if we take St. Louis to 17 quarterly -- I mean, to monthly instead of 18 quarterly, those under 4,000 will still see a 19 reduction, correct? Actually more than that, 20 right? District, if you take --Well, yeah. 2.1 Α 2.2 Because if you do all monthly and in every Q 23 district do a consolidated single tariff, all 24 customers under 4,000 will receive a reduction; is 25 that correct?

1 Α Yes. 2 0 And then all high usage customers -- and 3 you have up to 25,000 will see a higher percentage 4 increase in their bill? 5 Α Correct. 6 Okay. So if I used 20,000 gallons, I 0 7 would be paying more than I did previously in any district? 9 Α That's, 10 Except maybe --Q 11 Α That's correct. 12 COMMISSIONER KENNEY: Okay. Thank you. 13 CROSS-EXAMINATION 14 BY JUDGE BURTON: 15 Can you identify the number of quarterly 16 customers that the company has? 17 Approximately about 370,000. Α 18 And of that three 370,000, are they all 19 residential? I believe so. We -- Company Witness 20 2.1 Heppenstall can confirm. But I think I'm 22 approximately correct that's all residential. 23 0 They are located in the St. Louis County 24 area? 25 A Yes.

1 0 And the 100 to 150,000 AMI meters that 2 your Counsel discussed being converted, are those 3 all in the quarterly area, in the quarterly billing 4 area? Or -- or were they located throughout? 5 Α Yes. That's -- that's within St. Louis 6 County. 7 JUDGE BURTON: Thank you. RECROSS EXAMINATION 9 BY CHAIRMAN HALL: 10 Actually, I have one question almost as a Q follow-up to the questions from Commissioner 11 12. Kenney. The Exhibit 136, what is the -- the 13 revenue requirement assumed in that -- oh, is that 14 based upon the stipulation for the 318? 15 A Yes. 16 JUDGE BURTON: Any re-cross from Division 17 of Energy? 18 MR. POSTON: Yes. 19 RECROSS EXAMINATION 20 BY MR. POSTON: 2.1 I want to follow up on the question you 0 2.2 got from the Chairman about how you determine the 23 customer charge. And have you read the direct 24 testimony of DE's witness, Mr. Hyman, on rate 25 design?

- 1 A At one point, yes.
- 2 Q And are you familiar with where he quotes
- 3 from the American Water Works Association's Cost
- 4 Allocation Manual and how they determine what
- 5 should be included with a customer charge?
- 6 A If you were to direct me to it, I could
- 7 refresh my memory.
- 8 Q Do you have that with you?
- 9 A No.
- 10 Q I've only got a couple pages of it here.
- 11 It's pages 6 and 7.
- 12 A Yes.
- 13 Q Would you agree that he quotes from the
- 14 American Water Works Association's Cost Allocation
- 15 Manual where it states, quote, Fixed and variable
- 16 charges as defined for rate design and a cost of
- 17 service water rate analysis depart from standard or
- 18 traditional accounting definitions of fixed and
- 19 variable costs. Down on -- towards the bottom on
- 20 page 6.
- 21 A Yes.
- 22 Q And that in a cost of service rate design,
- 23 the customer charge is recovered dedicated customer
- 24 related costs. Did you see where that's stated?
- 25 A That's correct.

1 0 And then if you look on page 7, he's also 2 -- do you see where he's also quoted in the Q&A 3 that begins on line 6 quoting to the -- that manual 4 where it lists meter reading, billing, meter and 5 service line related costs. And in the case of 6 minimum charges, the minimum quality of water is 7 typical cost included in customer charges. Do you see that? 9 Α Correct. 10 MR. POSTON: Thank you. That's all. 11 JUDGE BURTON: Staff? 12. MS. PAYNE: No questions. Thank you. 13 JUDGE BURTON: Public Counsel? 14 MR. SMITH: Yes. 15 RECROSS EXAMINATION 16 BY MR. SMITH: 17 I wanted to follow-up with a discussion 0 18 Commissioner Kenney had with me and with you. 19 that monthly sheet, page 2 --20 Α Correct. 2.1 -- that's for District 1, right? Q 2.2 Yes. Α 23 0 That compares the monthly customer -existing monthly customers with monthly customers, 24 25 right?

1 Α Correct. 2 Okay. So this isn't contemplating a 3 switch? It's not comparing quarterly customers of 4 today that under the company's proposal would 5 become monthly customers; is that correct? 6 Α Right. The volumetric rate would stay the 7 same. And if you flip to the next page, that's a 0 9 comparison of the quarterly customers with the 10 quarterly customers; is that true? 11 Α That's correct. 12 Okay. And did you see for the usage O 13 numbers on the far right from 5,000 and below? 14 Would you agree those are all percentage change 15 increases? 16 Α Yes. 17 And I think you had some questions from 0 18 the Bench that indicated there are about 370,000 19 quarterly customers; is that correct? 20 Α Correct. 2.1 MR. SMITH: Okay. No further questions. 2.2 JUDGE BURTON: Redirect? MR. ENGLAND: Yes, your Honor. 23 24 REDIRECT EXAMINATION BY MR. ENGLAND: 25

- 1 Q Mr. Jenkins, I believe you've answered 2 some questions from Chairman Hall regarding the --
- 3 I believe your belief that our proposed change in
- 4 fixed charges would be fixed charge revenue
- 5 neutral. Do you recall that?
- 6 A Yes.
- 7 Q If that is the case, would you agree -- or
- 8 excuse me. Would it be fair to say that the entire
- 9 increase that's -- will be resulting from this case
- 10 will be placed on the volumetric charges?
- 11 A That's correct.
- 12 MR. ENGLAND: Thank you. No other
- 13 questions.
- 14 JUDGE BURTON: You're excused.
- 15 Missouri-American, you may call your next witness.
- 16 MR. ENGLAND: Thank you. We would call
- 17 Connie Heppenstall, please.
- 18 JUDGE BURTON: I'll remind you that you're
- 19 still under oath.
- 20 MS. HEPPENSTALL: Yes. Thank you.
- 21 MR. ENGLAND: Your Honor, I believe
- 22 Ms. Heppenstall's prepared testimony in all its
- 23 forms has been marked and received.
- JUDGE BURTON: That's correct.
- 25 DIRECT EXAMINATION

- 1 BY MR. ENGLAND:
- 2 Q And subsequent to that, with your help, we
- 3 found a correction or a clarification that needs to
- 4 be made with respect to the direct testimony. If I
- 5 may, Ms. Heppenstall, can you identify that
- 6 correction?
- 7 A Yes. On page 12 of my testimony, line --
- 8 I'm sorry -- line 2 where I'm listing the -- the
- 9 different areas in the three rate districts, I
- 10 incorrectly listed Riverside in District 3. It
- 11 should be Riverside Terrace.
- 12 O Terrace?
- 13 A Is that what -- we were talking about
- 14 that. I thought I was Riverside Terrace.
- 15 O Or Estates?
- 16 A Riverside Estates. Thank you.
- 17 Q In any event, it's not Riverside that's
- intervened in this case, correct?
- 19 A That would be correct.
- MR. ENGLAND: Thank you. I have no
- 21 questions and would tender the witness for
- 22 cross-examination.
- 23 JUDGE BURTON: Thank you. Division of
- 24 Energy?
- 25 MR. POSTON: No questions.

1 JUDGE BURTON: Staff? 2. MS. PAYNE: No questions. 3 JUDGE BURTON: Public Counsel? MR. SMITH: No questions. 5 JUDGE BURTON: The Commission. 6 CROSS-EXAMINATION 7 BY CHAIRMAN HALL: 0 Let me -- good morning. Let me ask you a 9 question I posed to -- to Mr. Jenkins. And that is 10 if -- if the Commission were to determine that 11 single tariff pricing is appropriate and monthly 12 billing is appropriate for St. Louis County but was 13 concerned about the increase proposed by the 14 company to the customer charge for those customers, 15 are there other options available? 16 As Mr. Jenkins said, the Commission -there are other options available to the 17 18 Commission. I would just like the Commission to --19 to contemplate what they've said in their prior 20 order. 2.1 Okay. So what are those other options? O 2.2 Other options are -- I guess to keep the Α 23 -- the quarterly customers as quarterly customers and keep their customer charge the same. There is 24 25 a myriad of -- of options.

- 1 Q So -- so -- but if the -- if the company
- 2 -- the Commission wanted to have a -- was open to
- an increase for St. Louis County on the customer
- 4 charge, but just not the full 2.55 or whatever it
- is, the only -- the -- the effect of that would be
- 6 that the company would get a reduced portion of its
- 7 revenues from -- from the customer charge?
- 8 A That's correct.
- 9 Q And I take it that you view that as a
- 10 negative?
- 11 A Yes. In a declining usage environment, I
- 12 believe the company would find that as a negative.
- 13 Q Why would that be a negative?
- 14 A Because it -- it -- it puts the company at
- 15 risk that their -- a better part -- a larger part
- 16 of their revenue could decline because it is based
- 17 on purely volumetric rates.
- 18 Q And how is that potentially problematic
- 19 for ratepayers? Or is that potentially problematic
- 20 for ratepayers?
- 21 A I would think it would not be.
- 22 Q It would not be problematic for
- 23 ratepayers?
- 24 A I don't think so.
- 25 Q So it would be problematic for

- 1 shareholders, but not for ratepayers?
 2 A And for the level of service that the
- 3 company would like to supply, perhaps it could be
- 4 detrimental to ratepayers.
- 5 CHAIRMAN HALL: Okay. Thank you.
- 6 CROSS-EXAMINATION
- 7 BY JUDGE BURTON:
- 8 Q Are you able to identify what average
- 9 usage was for the residential districts that the
- 10 parties used in calculating for Exhibit 136?
- 11 A I think we were -- we were speaking with
- 12 the company uses 5,000. It does change by
- 13 district. I don't have those numbers at the top of
- 14 my head.
- 15 Q Isn't it typical that District 1, St.
- 16 Louis County, would have -- usually has a higher
- 17 average?
- 18 A I'm not sure about that. But -- but, you
- 19 know, when you think about the average of the
- 20 customers, of course, it would be higher.
- 21 Q Do you have a witness that you can
- 22 identify who might have that information on what
- 23 the average residential customer, let's say, on a
- 24 monthly basis would be?
- 25 MR. ENGLAND: Your Honor, I believe

1 Mr. LaGrand who comes next can provide that information. 2. 3 JUDGE BURTON: Okay. Thank you. 4 CROSS-EXAMINATION 5 BY COMMISSIONER KENNEY: 6 Q Good morning. 7 Α Good morning. Would it be difficult on the 136, this Q 9 chart, would it be difficult to adjust this and 10 show us, the Commission, a difference with an \$8 11 customer charge and a \$9 customer charge? 12 This -- this is based on company's proposal at \$10. I'm just curious if these numbers 13 14 would be difficult to put together and show us what 15 it would be like with an \$8 customer charge and a 16 \$9 customer charge? 17 We can do that. Α 18 0 Great. I'd like you to do that. 19 COMMISSIONER KENNEY: Thank you. 20 JUDGE BURTON: Any recross examination by 2.1 Division of Energy? 22 MR. POSTON: No questions. 23 JUDGE BURTON: Staff? 2.4 MS. PAYNE: No questions. 25 JUDGE BURTON: Public Counsel?

1 MR. SMITH: No questions. JUDGE BURTON: Redirect? 2. 3 MR. ENGLAND: I just -- I don't have a 4 question for Ms. Heppenstall, but I've got a 5 clarifying question for Commissioner Kenney's 6 request. 7 When you say provide a scenario of either 8 or \$9, is that District 1 only or --8 9 COMMISSIONER KENNEY: No. The whole -- I would like it for the entire -- just monthly single 10 11 tariff monthly, District 1 monthly quarterly 12. change, District 2 and District 3. 13 MR. ENGLAND: So --14 COMMISSIONER KENNEY: You -- this is based 15 on a \$10 customer charge. Your consolidated 16 pricing changed to fixed charge. 17 MR. ENGLAND: Right. COMMISSIONER KENNEY: I would like that so 18 19 it would be more in the volumetric side. But we've 20 had a lot of discussion today about St. Louis 2.1 County being at 7.35 going to 10. So I'm curious 2.2 how these numbers work if we did \$8 and \$9. I 23 don't know. Would that be difficult to -- to 24 produce? 25 MR. ENGLAND: No. We can -- we can do

- 1 that. I don't think we can do it here before
- 2 lunch, but --
- 3 COMMISSIONER KENNEY: No. That's fine.
- 4 MR. ENGLAND: I just wanted to make sure
- 5 we were doing it state-wide as opposed --
- 6 COMMISSIONER KENNEY: After lunch is fine.
- 7 MR. ENGLAND: I may be taking a late
- 8 lunch, your Honor.
- 9 CHAIRMAN HALL: So it's another run of
- 10 Exhibit 136 with -- with \$8.
- 11 MR. ENGLAND: That being the only
- 12 difference.
- 13 CHAIRMAN HALL: And another one at \$9.
- MR. ENGLAND: Okay.
- 15 COMMISSIONER KENNEY: That's correct.
- 16 CHAIRMAN HALL: Is that correct?
- 17 COMMISSIONER KENNEY: That's correct. So
- 18 the volumetric charge would increase.
- MR. ENGLAND: Sure.
- 20 COMMISSIONER KENNEY: So those people in
- 21 Branson aren't going to be happy. But -- okay.
- 22 Thank you.
- MR. ENGLAND: Thank you.
- 24 MS. PAYNE: Could Staff ask a clarifying
- 25 question in response to that?

1 MS. PAYNE: Yes. MR. LAGRAND: Just to help out the 2 3 company, when you talked about lowering the monthly 4 charge from eight to nine, do you then have the 5 quarterly charge at 24 and 27 to go along with that? 6 7 COMMISSIONER KENNEY: I'm saying we're getting rid of the quarterly charge. I don't care about the quarterly charge. I just want to know 9 what it would be well, -- does quarterly going to --10 11 instead of going to ten -- or going to 30, they go 12 to -- yes -- they go to 24 and --13 MR. LAGRAND: Okay. Okay. Thank you. 14 JUDGE BURTON: Okay. Missouri-American, 15 would you like to call your next witness? 16 MR. ENGLAND: We would. We would call 17 Brian LaGrand, please. 18 JUDGE BURTON: Please raise your right 19 hand. 20 BRIAN LAGRAND, 21 being first duly sworn to testify the truth, the whole 22 truth, and nothing but the truth, testified as follows: 23 DIRECT EXAMINATION BY MR. ENGLAND: 24 25 JUDGE BURTON: You may be seated.

- 1 MR. ENGLAND: Your Honor, I believe this
- 2 is the first time that Mr. LaGrand has taken the
- 3 stand in this case, so I need to go through his
- 4 testimony with him.
- 5 Q (By Mr. England) Would you state your
- 6 full name for the record, please?
- 7 A Yes. Brian LaGrand.
- 8 Q And by whom are you employed and in what
- 9 capacity?
- 10 A By Missouri-American Water. I'm the
- 11 Director of Rates for Missouri.
- 12 Q Mr. LaGrand, in that capacity, have you
- 13 caused to be prepared, filed and now marked a
- 14 document in this proceeding entitled Direct
- 15 Testimony of Brian LaGrand, Exhibit 22?
- 16 A Yes.
- 17 Q And have you also caused to be prepared
- 18 and filed and marked for purposes of identification
- in this case Rebuttal Testimony, Revenue
- 20 Requirement Brian LaGrand?
- 21 A Yes.
- 22 O I believe that's Exhibit 23. Next -- and
- 23 a document entitled Rebuttal Testimony Rate Design
- 24 Brian LaGrand marked for purposes of identification
- 25 as 24, Have you prepared that --

- 1 A Yes.
- Q -- or under your supervision? Thank you.
- 3 And then, I believe, the final piece of testimony
- 4 is your Surrebuttal Testimony of Brian LaGrand
- 5 marked for purposes of identification as 25-P,
- 6 which I assume stands for public, and 25-C, which
- 7 stand for confidential. Is that prepared by you?
- 8 A Yes.
- 9 Q Okay. Are there any changes or
- 10 corrections that need to be made to that testimony
- 11 at this time?
- 12 A No.
- 13 Q If I were to ask you the same questions
- 14 appearing on those pieces of testimony, would your
- answers here today be under oath -- would your
- answers under oath be the same?
- 17 A Yes, they would.
- 18 Q Thank you, sir. And are those answers
- 19 true and correct to the best of your knowledge,
- 20 information and belief?
- 21 A Yes.
- MR. ENGLAND: Thank you. I have no other
- 23 question questions of the witness. We would tender
- 24 MAWC Exhibits 22, 23, 24, 24, 25-P and C and tender
- 25 the witness for cross-examination.

1 JUDGE BURTON: Are there any objection to the admission of those exhibits? 2. 3 MR. SMITH: No objection. 4 JUDGE BURTON: Okay. Exhibits 22, 23, 24, 5 25-P and 25-C are admitted. (Exhibits 22, 23, 24, 25-P and 25-C were 6 7 offered and admitted into evidence.) MR. ENGLAND: Thank you. 9 JUDGE BURTON: Mr. Poston, I believe you 10 are up for cross-examination. 11 MR. POSTON: No questions. 12. JUDGE BURTON: Staff? 13 MS. PAYNE: No questions. Thank you. 14 JUDGE BURTON: Public Counsel? 15 MR. SMITH: Yes. Very briefly. 16 CROSS-EXAMINATION 17 BY MR. SMITH: 18 0 Mr. LaGrand, when the company has been 19 talking about average use today, what year has the 20 company been using? 2.1 Well, the -- are you referring to the Α 2.2 5,000 gallons that --. 23 Q Yes. So 5,000 is -- that's not the average use. 24 Α 25 I would say that is a common level of usage used

- 1 for illustrative purposes.
- 2 And we -- in the few minutes here, I have
- 3 not been able to come up with the average use
- 4 number to address the question before, but we can
- 5 certainly get it and provide it.
- 6 Q And so you would agree usage would vary
- 7 year to year?
- 8 A Yes.
- 9 Q And territory to territory?
- 10 A Yes.
- 11 Q And the usage, it was quoted had not been
- 12 -- been normalized, correct?
- 13 A The 5,000 gallons?
- 14 O Correct.
- 15 A Yeah. Yes. It was for illustrative
- 16 purposes, so it's not.
- 17 O So it's not normalized usage, to the best
- 18 of your knowledge?
- 19 A I'm not sure I understand what you mean by
- 20 normalized. It's an illustrative level.
- 21 MR. SMITH: No further questions. Thank
- 22 you.
- 23 JUDGE BURTON: Questions from the Bench?
- 24 COMMISSIONER KENNEY: Did you want to
- 25 think about that?

1 CHATRMAN HALL: Yeah. 2 CROSS-EXAMINATION 3 BY COMMISSIONER KENNEY: 4 Good morning. 0 5 Good morning. Α 6 In your -- regarding usage, I'm just 0 7 curious, on your rebuttal, page 9? Is it the revenue requirement rebuttal or 9 rate design rebuttal? 10 Revenue requirement. Just that table. 0 11 How come the company and Staff are so far off on 12 those usage numbers? You just got that question by 13 -- from Counsel for OPC. 14 You come up with about -- for District 1, 15 about 6100 gallons usage average, and then Staff 16 has it about 6,800. I'm just curious why -- what 17 causes that. Well, I think the cause of the different 18 Α 19 methodologies for calculating that is Staff, in 20 their direct testimony, had used a five-year 2.1 average. And the company used -- included 22 declining usage on base usage in our calculation. 23 Okay. So in your cal -- okay. All right. 24 That makes sense. So your calculations of 25 Districts 2 and 3 use about four to 4300 gallons

1 average monthly, 4,000 to 4300; is that correct? 2 Yes. That looks approximately correct. 3 Yes. 4 0 And St. Louis County uses on average about 5 -- more? 6100 or so? District 1. Yes. 6 Α 7 COMMISSIONER KENNEY: Okay. Thank you. A Yes. 9 CROSS-EXAMINATION 10 BY CHAIRMAN HALL: 11 Q Good morning. 12 A Good morning. 13 0 Do you think that there is any logical 14 relationship between AMI employment and movement 15 towards a monthly charge? Is there any reason to 16 tie those together? 17 Well, I would say that the -- I think the Α 18 reason to tie them together is the benefits the 19 customer would receive from being on AMI and 20 getting the -- the more frequent -- the more frequent information about their usage, which they 2.1 2.2 wouldn't get if they received a quarterly bill 23 would certainly be one of the primary drivers.

wait on moving to monthly billing until that

But is there -- is there any reason to

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- 1 deployment is complete?
- 2 A No. I don't think we need to wait until
- 3 it's complete. We just want to make sure we have a
- 4 mechanism we can divert them without, you know --
- 5 without -- if in the current environment we switch
- 6 somebody from 15.33 -- or sorry -- from the \$22
- 7 quarterly charge to the \$15 monthly, then we would
- 8 get a bump in revenue.
- 9 So we're trying to set it so that we don't
- 10 have that -- that issue going forward and we can
- 11 move people as they're converted.
- 12 O Well, my understanding is that Staff and
- 13 OPC have argued that we should wait to move to
- 14 monthly until they're -- until the AMI deployment
- is complete; is that correct?
- 16 A That's -- that's my understanding, yes.
- 17 Q And they -- and -- but you -- you do not
- 18 **degree?**
- 19 A Correct.
- 20 Q And I'm trying to understand why you do
- 21 not agree.
- 22 A Well, our perspective is that the -- we
- 23 think customers, once they get the technology,
- 24 should be able to enjoy the benefits of having that
- 25 technology once -- once it's installed rather than

- 1 waiting, in some cases, you know, two or more
- 2 years.
- 3 O From your perspective and from the
- 4 company's perspective, I assume there is a believe
- 5 that monthly billing is preferable to quarterly
- 6 billing?
- 7 A Yes.
- 8 Q And what are those benefits?
- 9 A Well, the -- there's the benefits we
- 10 discussed. You know, we utilize the budget billing
- 11 program. I think having a lower, more frequent
- 12 bill is perhaps easier for certain customers to
- 13 manage, you know, on their personal finances. It's
- 14 different from person to person.
- 15 And there's also the benefits of if there
- 16 is unusual water usage due to perhaps a leak, if it
- 17 is identified early in the quarter, you could have
- 18 a very long period that that leak could go on
- 19 undetected. And the AMI would allow that early
- 20 detection.
- 21 Q And is there also an advantage to the
- 22 company from monthly billing?
- 23 A Well, in the example of a \$30 quarterly
- 24 bill versus ten, I mean, we would be getting \$10
- 25 three times rather than 30, so we would receive

1 that a little bit quicker. So this -- there would be a financial 2 3 benefit to the -- to the company by getting 4 payments monthly as opposed to quarterly? 5 Α There would be a little bit of working 6 capital. Correct. 7 Has anybody in this -- in this case that you're aware of attempted to quantify that 9 guess the term windfall has been used, but that 10 windfall? 11 Well, I would -- I would not characterize it as a windfall. But the --12 13 You'd characterize it as a benefit? 0 14 Α Yes. And I -- I would have to confirm, 15 but I believe in -- in the working capital 16 calculations that the company made as part of our 17 direct filing, we included that impact in -- in the working capital. 18 19 Q Okay. 20 I need to ver -- I want to verify that, but I'm -- I will look at that. It's been a while, 2.1 22 but --23 0 That would be relevant.

CHAIRMAN HALL: All right. Thank you.

CROSS-EXAMINATION

2.4

25

1 BY COMMISSIONER KENNEY: 2 I have one more question, and maybe you're 3 not the one to ask it -- ask the question of. know District 1 has about five times As many 4 5 customers as Districts 2 and 3. What about 6 uncollectibles and shut-offs percentage difference? 7 I'm just curious because I would think on 8 a quarterly basis, a much higher bill, it may be 9 more difficult to collect. I'm just curious if you 10 have percentages and if you're the right person to 11 ask. 12 I would agree that logically makes sense. But I don't have that information. We could 13 14 certainly get that and happy to provide that. 15 I know I asked it late in the case, so 16 thank you. 17 JUDGE BURTON: Staff? 18 MS. PAYNE: No questions. Thank you. 19 JUDGE BURTON: Public Counsel? 20 MR. SMITH: No questions. Thank you. 2.1 JUDGE BURTON: Redirect? 2.2 MR. ENGLAND: Thank you, your Honor. 23 REDIRECT EXAMINATION BY MR. ENGLAND: 24 25 Q Following up on that last question by

- 1 Commissioner Kenney, is it possible that reducing
- 2 the amount of the bill from a quarterly amount to a
- 3 monthly amount might help with the uncollectibles
- 4 as far as the company is concerned?
- 5 A I think it's likely it would.
- 6 Q And do you know if we accounted for that
- 7 in our future book or future test year filing?
- 8 A We -- we did. We used a -- in our -- in
- 9 our original case file, we used .75 percent
- 10 uncollectible rate which is, I believe, lower than
- 11 our -- our current rate. Yes.
- 12 Q Thank you. And then with respect to the
- 13 interplay between moving from quarterly billing to
- 14 monthly billing and installation of AMA, if I
- understand it correctly, if you don't have AMI, you
- 16 have to send a meter reader out on a monthly basis
- 17 to read those meters; is that right?
- 18 A Yes.
- 19 Q So the conversion is not going to be a
- 20 flash cut everybody on Day 1. It's going to be
- 21 phased in as you install the AMI technology on
- 22 those quarterly billed customers?
- 23 A Yes. That's correct.
- MR. ENGLAND: Thank you. No other
- 25 questions.

1 JUDGE BURTON: Thank you, sir. You're 2. excused. 3 MR. LAGRAND: Thank you. 4 JUDGE BURTON: And I believe that that 5 concludes the testimony from Missouri-American's 6 witnesses. And we are now ready for Staff's 7 witness. DIRECT EXAMINATION OF JAMES BUSCH 9 BY MS. PAYNE: 10 Could you please state and spell your name 0 11 for the court reporter? 12. A James Busch, B-u-s-c-h. 13 MS. PAYNE: And, your Honor, I believe 14 that Mr. Busch's testimony has been has previously 15 been submitted and has been offered and accepted. 16 JUDGE BURTON: He was sworn in at the 17 time, yes. 18 MS. PAYNE: So at this time, I'll offer 19 him for cross. 20 JUDGE BURTON: Division of Energy? 2.1 MR. POSTON: No questions. 2.2 JUDGE BURTON: Public Counsel? 23 MR. SMITH: No questions. 24 JUDGE BURTON: The company? 25 MR. ENGLAND: No questions, your Honor.

1 JUDGE BURTON: Any questions from the 2. Commission? 3 CROSS-EXAMINATION 4 BY COMMISSIONER KENNEY: 5 Good morning. 0 Good morning, Commissioner. 6 Α 7 Earlier, I asked for -- on Exhibit 136 --0 Α Yes. 9 -- I discussed the different customer 10 charges of eight and nine. 11 Α Yes. 12 What did you think about doing something 0 13 like that? What would you -- what would Staff's 14 position be if we, I mean, made a gradual increase 15 to, say, \$8 to the entire -- if we went -- if the 16 Commission decided to go single tariff? 17 Well, I think that's a very similar Α 18 position to what Division of Energy has proposed, 19 basically taking a third of 22.45 and knocking it 20 down to seven something. 2.1 You would get a much lower customer 2.2 charge, which is going to increase the commodity 23 charge, which there are some users that are going to be impacted tremendously by that. 24 25 Q Wouldn't those be more of the high use

- 1 customers rather than low use customers?
- 2 A Those are definitely high use customers.
- 3 And what I heard at some of the public hearings --
- 4 O Branson.
- 5 A Definitely in Branson.
- 6 Q But those are half million dollar homes,
- 7 too.
- 8 A They don't like me already down there, and
- 9 so I don't know that I want to go back there one
- 10 more time and have to deal with that.
- I -- in all seriousness -- seriously,
- 12 Commissioner, we think our customer charge is right
- 13 at the cost. And lowering it that much, I wouldn't
- 14 recommend it, but --
- 15 Q So roughly, what, 20 percent of
- 16 American-Water's customers pay \$15.35 and 80
- percent pay 7.35 currently, correct?
- 18 A They do. And that's -- part of that's
- 19 because of the -- not having to send out bills on a
- 20 monthly basis, so it is a little bit cheaper to
- 21 send out a quarterly bill than a bill three times.
- 22 Q Sure. Okay. So if we raise that dollar
- 23 -- so in the application for rates, then it would
- 24 be 8.35, and we could probably balance it off,
- 25 correct?

- 1 A You could.
- Q Well, it's just -- you've got other work
- 3 that goes into it. So maybe it goes up from -- you
- 4 know, a little higher. So do you think that's
- 5 **feasible?**
- 6 A It's feasible. I mean, you're going to
- 7 get a much higher commodity charge. If that's what
- 8 the Commission desires --
- 9 Q I think the Commission stated pretty --
- 10 the Commission, I think, has put their finger on
- 11 that by inclining block rates, which means you're
- 12 going to have a higher customer charge for higher
- 13 usage.
- 14 A That is correct.
- 15 Q I think there was a little talk about that
- 16 earlier this morning.
- 17 A I'm vaguely familiar with this discussion.
- 18 O Okay. So -- so a minor increase like
- 19 Division of Energy suggests -- or they wanted to
- 20 stay the same.
- 21 A Right.
- 22 Q So higher commodity charge, lower customer
- 23 charge?
- 24 A It's -- it's doable, but, again, I -- we
- 25 weren't in favor of the 10 and 30, so I don't know

- that we'd be in favor without looking at it. 2. COMMISSIONER KENNEY: Okay. Thank you. 3 CROSS-EXAMINATION 4 BY CHAIRMAN HALL: 5 Let me follow up on that a little bit. 0 6 if the Commission were to determine that single 7 tariff pricing was appropriate and -- and wanted to move St. Louis County from quarterly billing to 9 monthly billing but was concerned about such a 10 dramatic increase in the customer charge for St. Louis County as proposed by the company, I assume 11 12 that whereas staff believes that its proposal is 13 appropriate, it would prefer a less dramatic 14 increase in the customer charge for St. Louis 15 County; is that correct? 16 To put a finer point on -- if you are
- 19 Okay. And you say that primarily for what Q

then I would -- I would agree with that.

going to go from the quarterly to monthly billing,

- 20 policy reasons?
- I think it's a -- it is -- it's a dramatic 2.1 Α
- 2.2 increase for those quarterly customers to go from
- 23 paying 22.45, they'll go up to \$30. And then once
- they get shifted from the quarterly to the monthly, 24
- 25 their bills are going to go up.

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1

- 1 So it would be a -- so those customers,
- which are the majority of Missouri-American's
- 3 customers, you will see a lower impact on them
- 4 doing it that way.
- 5 Q Okay. So less -- less rate shock would be
- 6 one policy rationale?
- 7 A For those customers.
- 8 Q For those customers. Okay. What about
- 9 the -- if you -- if there was a concern about
- 10 conservation, would -- would having a somewhat
- 11 reduced increase in the customer charge be a plus
- 12 from that policy perspective?
- 13 A If you are wanting to be concerned about
- 14 usage, a higher commodity rate would definitely
- 15 cause consumers to -- would probably since they use
- 16 less.
- 17 Q Okay. Any other policy concerns,
- 18 principles that you would raise in support of this
- 19 proposal?
- 20 A As I sit here right now, I cannot.
- 21 Q You mentioned, I believe, in response to a
- 22 question from Counsel or maybe it was from
- 23 Commissioner Kenney, I'm not sure, that Staff's
- 24 proposed customer charge squares with Staff's
- computation of the company's costs or something

along those lines; is that correct?

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- When we did our class cost of service 2. 3 study, our -- our results for what a customer 4 charge should be were right in line with the 5 current charges. 6 0 And that's just a dollar amount, correct? 7 That is correct. Α 0 Looking at total revenues -- I mean, I'm, 9 -- yeah. Looking at total revenues and -- okay. 10 Α Costs. 11 Q Looking at total costs and -- and figuring 12 out those that are appropriately covered by a

customer charge and those that are not?

15 pointing out, yeah, we put in meter services and

Right. As -- as Division of Energy was

- 16 billing costs and collection costs.
- 17 Q I'm sorry. What were those costs again?
- 18 A Some portion of the meter costs, some
- 19 portion of the services cost and some portions of
- 20 billing an customer collection, customer costs.
- 21 Q All right. And that's a subset of fixed
- 22 costs?

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- 23 A A substantive cost. Yes.
- 24 O Of fixed costs?
- 25 A Yes.

Α

1 Q And so -- so Staff -- where is that in the 2 cost of service report? 3 Α I'd have -- I don't have entirely all of our schedules, so I'd have to -- Matt Barnes is 4 5 going to come up right after me. He conducted our 6 class cost of service study, so he would be -- he 7 can look at it really quickly while you and I are discussing this. So --9 All right. Fair enough. 10 CHAIRMAN HALL: I don't have any further 11 questions. Thank you. 12 And if he can't get it, Chairman, we'll Α get it to you as soon as we can. 13 14 JUDGE BURTON: Division of Energy? 15 MR. POSTON: No questions. 16 JUDGE BURTON: Missouri-American? 17 MR. ENGLAND: No questions, your Honor. JUDGE BURTON: Staff, redirect? 18 19 MS. PAYNE: Yes. Thank you. 20 REDIRECT EXAMINATION 2.1 BY MS. PAYNE: 2.2 Chairman Hall asked you about the Staff's 23 policy concerns for its recommendation. Is there a 24 concern about the timing of the change from 25 quarterly to monthly? Is that one of Staff's

- 1 policy concerns? Yes. One of the reasons why we were not 2. 3 in favor of doing the switch and why waiting until 4 more of those -- the AMI meters were in place is because we've talked about some of the benefits of 5 6 not having to go out and do the meter reading month 7 -- you know, do the meter reading, the postage. And so waiting until it's more implemented 9 and it'srolled out in the next rate case, we can take advantage of those savings and build them into 10 11 our -- the determination of what an appropriate 12 customer charge should be. 13 Q Thank you. And Chairman Kenny was asking 14 you about the Exhibit 136 that was offered. Is it 15 possible -- he's proposing that some changes be 16 Is that going to accurately reflect if we 17 change the customer charge? Is that -- are there 18 concerns if we change the customer charge? Is it 19 still going to accurately reflect the outcome? 20 I mean, it will be -- yeah. Α Yeah. 2.1 mean, we can plug in any numbers, and we're going
 - Q Okay. And is there any concern about comparing the monthly to the quarterly?

to get a result of it, so --

25 A I think as was discussed earlier, you

22

- 1 know, looking at a savings from -- I think he was
- 2 looking at District A monthly customer gets a
- 3 decrease under the company's proposal. And then if
- 4 you look at a customer on a monthly basis, you'd
- 5 have to basically take that quarterly customer's,
- 6 divide it by three and ten compare it to what the
- 7 new monthly rate would be to determine if there was
- 8 an actual increase or decrease.
- 9 Q Okay. So just because it reflects a
- decrease in this, it doesn't necessarily mean the
- 11 customers would actually see a decrease?
- 12 A You'd have to look at -- you'd have to
- 13 look at the -- what their actual monthly bill would
- 14 be based upon a quarterly bill divided by three.
- 15 MS. PAYNE: Thank you. I have no further
- 16 questions.
- 17 JUDGE BURTON: Thank you. You're excused.
- 18 And Staff may call its next witness.
- MS. PAYNE: Staff would call its witness,
- 20 Matt Barnes, to the stand.
- 21 JUDGE BURTON: Please raise your right
- 22 hand.
- 23 MATTHEW BARNES,
- 24 being first duly sworn to testify the truth, the whole
- 25 truth, and nothing but the truth, testified as follows:

1 DIRECT EXAMINATION BY MS. PAYNE: 2. 3 JUDGE BURTON: You may be seated. 4 (By Ms. Payne) Would you please state and 0 5 spell your name for the record? Matthew Barnes, B-a-r-n-e-s. 6 Α 7 And can you please say by whom are you 0 employed, and what is your title? 9 I'm employed by the Missouri Public Service Commission. I'm an Auditor with -- within 10 11 the Water and Sewer Department. 12 0 And did you prepare, cause to be prepared 13 portions of Staff's class cost of service report 14 along with rebuttal testimony and surrebuttal 15 testimony? 16 Α Yes. 17 And that class cost of service report is 18 labeled as Staff's Exhibit 104, and the rebuttal 19 testimony is labeled as Staff's Exhibit 115 and 20 119? 2.1 Α Yes. 2.2 Did you have any changes to or corrections 23 to make to that testimony at this time? 24 I do not. Α 25 Q And if I asked you those questions today,

1 would your answers be the same? 2 Yes, they would. 3 And are all the answers contained in that 0 4 testimony true and correct to the best of your 5 knowledge? 6 Α Yes. 7 MS. PAYNE: At this time, I would go ahead and off Staff's Exhibits 115 and 119. 9 JUDGE BURTON: Are there any objections to the admission of Exhibits 115 and 119? Seeing 10 11 none, they are admitted. (Exhibits 115 and 119 were offered and 12 13 admitted into evidence.) 14 MS. PAYNE: I'd tender this witness for 15 cross. 16 JUDGE BURTON: Thank you. Division of 17 energy? 18 MR. POSTON: No questions. 19 JUDGE BURTON: Public Counsel? 20 MR. SMITH: No questions. 2.1 JUDGE BURTON: Missouri-American? 22 MR. ENGLAND: Just one question. 23 CROSS-EXAMINATION 24 BY MR. ENGLAND: 25 Q Mr. Barnes, the comparable costs that

- 1 Ms. Heppenstall has calculated for the fixed charge
- for the company is a roughly little over \$18,
- 3 right?
- 4 A I believe so. Yes.
- 5 Q And yours is around 15.33?
- 6 A Yes.
- 7 MR. ENGLAND: Thank you. No other
- 8 questions.
- 9 JUDGE BURTON: All right. Questions from
- 10 the Commissioners?
- 11 CROSS-EXAMINATION
- 12 BY CHATRMAN HALL:
- 13 Q Good morning.
- 14 A Good morning.
- 15 O Almost afternoon. Can you direct me to
- 16 where in the class cost of service report I could
- 17 find information about Staff's calculation of the
- 18 appropriate customer charge?
- 19 A It's in the attachment to my testimony.
- 20 But I do have supporting work papers for that. I
- 21 can get those for you. I don't have them with me.
- 22 I'd have to go to my office and print those off for
- 23 you.
- 24 **Q** Okay.
- 25 A But I -- I do have those available.

1 0 And those work papers would -- well, let's do this first. So what -- what are the categories 2. 3 of costs that are appropriately covered by the 4 customer charge? 5 I believe the cost that Mr. Busch Α 6 mentioned to you earlier, the portions of the 7 customer --0 Meters? 9 Α Meters. 10 Billing? Q 11 Α Billing. Yes. Those two elements. Т 12 don't have it in front of me right now. But what 13 he said was -- was part of that calculation. 14 And then I -- and then I believe you just 0 15 said in response to a question from Counsel that 16 Staff calculated 15.33 as the appropriate --17 Yes. For a five-eighths inch customer. Α 18 0 And that was based upon those -- those 19 costs that the -- that Staff believes are 20 appropriately covered by the customer charge? 2.1 Α Yes. 2.2 And the company believes that the 23 appropriate amount is \$18? 24 Yes. Or actually -- let me step back. Α 25 Our study actually showed around \$17. And our

- 1 current charge is -- the current charge is still
- 2 15.33. So my understanding is that's -- cost of
- 3 service is pretty close there, so that's why we
- 4 didn't propose to change the customer charge.
- 5 Q And so, currently, ratepayers outside of
- 6 St. Louis are -- are paying an amount that is
- 7 appropriate to cover the costs that should be
- 8 covered by the customer charge, but those in
- 9 St. Louis County are -- are not, is that correct,
- 10 because they're paying 7.45 a month?
- 11 A I don't know. I'd have to look at that
- 12 some more.
- Q Okay. Yeah. I mean, it occurs to me that
- 14 -- that perhaps currently St. Louis County
- 15 ratepayers are -- are -- are not covering the costs
- 16 that -- that the customer charge is designed to
- 17 cover.
- 18 I'd be interested if other people had
- 19 thoughts on where that is, in fact, true or if I'm
- 20 missing something, which is obviously highly
- 21 likely. All right. Thank you.
- 22 Oh, so I would -- I would be interested in
- 23 seeing those -- seeing those -- those work papers.
- 24 A Okay.
- 25 CHAIRMAN HALL: Thanks.

1 CROSS-EXAMINATION 2. BY COMMISSIONER KENNEY: 3 Just to follow up, is your class cost of 0 4 service district by district or company-wide? 5 A Our -- in direct, it's company -- it's 6 actually company -- or I'm sorry -- by district. 7 But we have done one company-wide. We just haven't -- it wasn't part of my direct testimony. 9 But in your class cost of service study, 10 is that --11 A It's by district. Yes. So how did you determine -- did you 12 0 determine that this District 1's customer charge 13 14 should be 7.45? 15 I didn't personally, no. Α 16 And did the -- did the class cost of 17 service study determine that? Or what was the rate 18 that they should -- is -- should be the fixed 19 customer charge? That would be what I have to look up for 20 Α 2.1 the Chairman. It would show that. 2.2 Q Okay. I'd like to see that, too. 23 COMMISSIONER KENNEY: Thank you. 24 CROSS-EXAMINATION BY MR. POSTON: 25

- 1 Q Would you agree with me that in addition
- 2 to considering cost of service when setting the
- 3 customer charge, the Commission can also consider
- 4 things such as equity efficiency and gradualism?
- 5 A Yes. I would agree with that.
- 6 O And that no matter where the customer
- 7 charge is set, would you agree that the volumetric
- 8 rate will be set in a way that the company will
- 9 recover all costs?
- 10 A I'd have to look into that. I don't know
- if I could say yes or no to that.
- 12 Q I mean, isn't that how rates are
- generally? Once you set the customer charge, you
- 14 then determine the overall revenue requirement and
- 15 you set it accordingly?
- 16 A Right. Yes.
- 17 Q So all of the costs, whether they're what
- 18 you've determined as a customer charge cost, they
- 19 would still be recovered?
- 20 A Built into the rates. Yes.
- 21 MR. POSTON: Okay. Thank you. That's
- 22 all.
- JUDGE BURTON: Mr. STEINMEIER?
- MR. STEINMEIER: May I ask a question? Is
- 25 this an appropriate time?

1 JUDGE BURTON: Are you asking a witness or 2 are you going to be asking --3 MR. STEINMEIER: Oh, the witness. JUDGE BURTON: Yes. 5 MR. STEINMEIER: Thank you for clarifying. 6 CROSS-EXAMINATION 7 BY MR. STEINMEIER: Mr. Barnes, I just wanted to confirm what 0 9 that the staff performed a cost of service study, 10 filled one in its cost of service study that is by 11 District, also performed one that is company-wide, 12 but that was not filed in the case? 13 The company-wide wasn't performed until Α 14 negotiations really started. So our direct is just 15 the district specific. 16 MR. STEINMEIER: Okay. Thank you. No 17 further questions. 18 JUDGE BURTON: Anything else? 19 MR. SMITH: No questions. 20 MR. ENGLAND: Yes, please. 2.1 CROSS-EXAMINATION 2.2 BY MR. ENGLAND: 23 0 Mr. Barnes, when you say District 24 specific, the -- you're talking about the three 25 districts, correct?

- 1 A Yes. Yes.
- 2 Q And in that regard, for purposes of the
- 3 Staff's cost of service study in the last case, my
- 4 recollection is the Staff determined three separate
- 5 customer charges for its three separate districts.
- 6 Is that correct?
- 7 A I believe so. I wasn't on the last case,
- 8 but I believe that would be correct.
- 9 Q Okay. Do you recall or have you read the
- 10 prior order -- do you recall the Commission
- 11 directed the Staff to calculate a state-wide
- 12 customer charge and that's where we go the 15.33?
- 13 A I don't recall.
- 14 O Okay. Your study is performed in
- 15 performance with the AWWA Water Rates Manual,
- 16 correct?
- 17 A Yes.
- 18 MR. ENGLAND: Thank you. No other
- 19 questions.
- 20 JUDGE BURTON: Redirect?
- 21 MS. PAYNE: Thank you.
- 22 REDIRECT EXAMINATION
- 23 BY MS. PAYNE:
- 24 Q Mr. Barnes, Staff performed a district by
- 25 district study as everyone has clearly outlined now

- 1 with the questioning. Why did we file the district
- 2 by district class cost of service?
- 3 A That's a good question.
- 4 Q Would it have anything to do with our
- 5 ultimate proposal for the rates?
- 6 A Yes.
- 7 MS. PAYNE: Thank you. No further
- 8 questions.
- JUDGE BURTON: Why don't we take a quick
- 10 15-minute recess? I know it's 11:30. So that way,
- 11 you can have an opportunity to go and get the
- documents and your work things, and then we'll
- 13 resume and after that see how we want to proceed as
- 14 far as a break for bunch. Okay? So we'll come
- 15 back about 11:45.
- 16 (Break in proceedings.)
- JUDGE BURTON: Okay. We're back on the
- 18 record. And Counsel for Staff has passed around
- 19 what I have marked as Exhibit 137. And can you
- 20 identify -- identify Exhibit 137 for the record,
- 21 please?
- 22 MS. PAYNE: Exhibit 137 is several work
- 23 papers of Staff's witness, Matthew Barnes, that
- 24 outlines the result of our class cost of service
- 25 study by district. And it's in response to several

- 1 questions that Chairman Hall and Commissioner
- 2 Kenney were asking Mr. Barnes during his
- 3 cross-examination. And I would go ahead and offer
- 4 Mr. Barnes to answer any questions about this
- 5 exhibit.
- 6 JUDGE BURTON: Would you like to offer
- 7 Exhibit 137 into the record?
- 8 MS. PAYNE: I would. Would it be more
- 9 appropriate to offer it before or after Mr. Barn is
- 10 questioned about it? I didn't know if I needed to
- 11 lay a stronger foundation.
- 12 JUDGE BURTON: Well, first, let me see if
- 13 there are any objections to this.
- MR. DORITY: No objections here.
- 15 MS. PAYNE: Then Staff offers it. Thank
- 16 you.
- 17 JUDGE BURTON: And the Commission will
- 18 accept it. 137 is admitted.
- 19 (Exhibit 137 was offered and admitted into
- 20 evidence.)
- 21 CROSS-EXAMINATION
- 22 BY CHAIRMAN HALL:
- 23 Q Okay. So it's a three-page document; is
- 24 that correct?
- 25 A Yes. This is -- this shows the

- 1 calculation of the monthly customer charge by each
- 2 meter size for each of the three districts.
- 3 Q And page 1 does what?
- 4 A Page 1 just shows you the results of our
- 5 study that has the dollar amounts for the meters,
- 6 the cost for the meters, services billing and
- 7 collection.
- And by doing the math, you come up with
- 9 the cost per customer per month and then the cost
- 10 per quarterly customers. And then that's broken
- 11 down by meter size.
- 12 Q And what -- what services are included
- 13 here? I -- I understand meters, billing and
- 14 collecting.
- 15 A I would have to ask our Auditors about
- 16 that because the EMS run gets pulled into the class
- 17 cost of service study, which has a -- all the
- 18 revenues that are already conducted by our auditing
- 19 staff. I'll have to find that out for you.
- 20 Q So I'm sorry. This is the first time I've
- 21 seen this document. Or even such a document. So
- 22 what is page 1 do, what does page 2 do, and what
- 23 does page 3 do? What's the --
- 24 A Essentially, the -- they all three do the
- 25 same calculations. It's just broken down by

- 1 district.
- Q Okay. So page 1 is --
- 3 A District 1.
- 4 Q Okay.
- 5 A And page 2 is District 2, and page 3 is
- 6 District 3. That's the order I have them in. And
- 7 at the top, it should be -- it should be labeled at
- 8 the top.
- 9 Q Okay.
- 10 MS. PAYNE: Chairman, it's the third line
- on the heading of each page shows District 1, 2
- 12 and 3.
- 13 COMMISSIONER KENNEY: I have a question.
- 14 CROSS-EXAMINATION
- 15 BY COMMISSIONER KENNEY:
- 16 Q What's the -- on the billing and
- 17 collectible costs, why is there such an extreme
- 18 variation from 11.88 to 7.69 o 3.97? I mean,
- 19 that's -- that's -- I mean, I understand what it's
- 20 for. But billing, collecting costs -- are those
- 21 collecting costs for --
- 22 A That's my understanding. I would have to,
- 23 again, get with our Auditors because I get the
- 24 numbers from our Auditing Department. And to get
- 25 more detail on that, I'd have to get them. Again,

- 1 we could find that out.
- Q I mean, because it doesn't make -- unless
- 3 it's just you have a lot of uncollectibles on the
- 4 first -- District 1, I don't understand why it
- 5 costs so much more to --
- 6 A That may be.
- 7 Q Yeah. That's the only number that stands
- 8 out to me.
- 9 CROSS-EXAMINATION
- 10 BY CHAIRMAN HALL:
- 11 Q Okay. So on page 1, which is District 1,
- 12 for the five-eighths meter size, the Staff
- determined that the costs which are properly
- 14 covered by a customer charge is 17.33; is that
- 15 correct?
- 16 A The results of our study, yes.
- 17 Q And then how does that square with the
- 18 quarterly customer charge of 28.23?
- 19 A Let's see here. So it -- if you go back
- 20 to the top of -- where the calculation is at for
- 21 the meter services, billing and collecting, the
- 22 cost per customer per quarter is essentially the
- 23 same as it is on a monthly basis.
- So as an example, meters, the costs per
- 25 customer per month is 2.47. If you multiply that

- 1 by three, you'd get a quarterly rate of 7.42.
- 2 And so on with services. Monthly cost is
- 3 2.98. You multiply that by three, you get 8.94. So
- 4 essentially being treated -- quarterly customers
- 5 are being treated the same as monthly customers for
- 6 those costs.
- 7 O But then the difference is billing and
- 8 collecting where it's 11.88?
- 9 A That's right. That --
- 10 Q Cost per customer per month, or that's the
- 11 cost per customer per quarter. So it's cheaper to
- do it monthly according to this; is that correct?
- 13 No. I'm sorry. It's cheaper to do it quarterly?
- 14 A For billing and collecting and -- yes.
- 15 O In fact, significantly?
- 16 A If you were to break down the quarterly
- 17 customer billing and collecting at 11.88, it's
- 18 about 3.96 a month.
- 19 Q And then on Districts 2 and 3, you --
- 20 you've got quarterly computations there, but those
- 21 are not -- not really relevant, right?
- 22 A That's correct. Our program only -- we
- 23 have one program to -- to run these studies, and it
- 24 just automatically calculates a quarterly rate for
- 25 Districts 2 and 3.

- 1 And that may be the reason why it's not
- 2 part of our schedule. So it's kind of misleading.
- 3 That's one of the changes that I want to propose in
- 4 our -- our program to -- take care of issues like
- 5 that.
- 7 calculations as to the appropriate costs covered by
- 8 the customer charge are -- that -- that number is
- 9 in excess of the current customer charge that is in
- 10 excess of the proposed customer charge by the
- 11 company and by the Staff; is that correct?
- 12 A The 17.33 versus the 15.33?
- 13 O Versus the ten.
- 14 A Yes. I believe that's correct.
- 15 CHAIRMAN HALL: Okay. I have no further
- 16 questions.
- 17 CROSS-EXAMINATION
- 18 BY JUDGE BURTON:
- 19 Q To clarify for the record, where on -- for
- instance, page 1 of this exhibit, line 22 where it
- 21 says five-eighths, that's referring to a
- 22 five-eighths inch line, correct?
- 23 A Yes.
- Q Which is -- and that's typical for
- 25 residential customers, correct?

- 1 A That's correct.
- JUDGE BURTON: Is there any-cross
- 3 examination from the parties based on the questions
- 4 asked by the Commission on this document? Any
- 5 redirect from Staff?
- 6 MS. PAYNE: One clarifier.
- 7 REDIRECT EXAMINATION
- 8 BY MS. PAYNE:
- 9 Q This exhibit that you handed out, this
- 10 reflects our numbers including a true-up estimate;
- 11 is that correct?
- 12 A That is correct.
- 13 Q So our direct filing was not based on this
- 14 exact calculation; is that correct?
- 15 A Yes. It did include true-up numbers in
- 16 our direct. Yes.
- 17 **Q** Okay.
- 18 MS. PAYNE: Thank you. No further
- 19 questions.
- 20 JUDGE BURTON: Thank you. You may be
- 21 excused. I believe Division of Energy is next with
- 22 their witness.
- 23 MR. POSTON: Division of Energy calls
- 24 Martin Hyman. And I believe his testimony has all
- 25 been accepted into the record.

1 JUDGE BURTON: It is. Mr. Hyman, I'll direct you that you're still under oath. 2 3 MR. HYMAN: Okay. 4 MR. POSTON: And I'd tender him for cross. 5 JUDGE BURTON: Office of Public Counsel? 6 MR. SMITH: No questions. 7 JUDGE BURTON: Staff? MS. PAYNE: No questions. 9 JUDGE BURTON: Missouri-American? MR. ENGLAND: No questions, your Honor. 10 11 JUDGE BURTON: Questions from the Bench. 12 CROSS-EXAMINATION OF MARTIN HYMAN 13 BY CHAIRMAN HALL: 14 Good afternoon. Q 15 Good afternoon. Α 16 0 So if -- I understand the Division's position to be that there should be no increase in 17 18 the customer charge; is that correct? 19 Α Yes. 20 So if the Commission were to determine 2.1 that -- that a single tariff is -- is appropriate, 2.2 the Division's position, I think, as indicated in 23 your testimony, but certainly as indicated by your 2.4 Counsel would be that the customer charge should be 25 lowered to 7.45 state-wide, maybe?

- 1 A I guess I should clarify, maybe. The 7.45
- 2 isn't related to the single tariff issue. It's
- 3 related more to the transition from quarterly to
- 4 monthly billing.
- 5 Q Right. I mean, I was -- in my -- in my
- 6 hypothetical was the -- the Commission moving
- 7 towards a single tariff. So if we move toward
- 8 single tariff, what would the Division's
- 9 recommendation be?
- 10 A I don't think it would be different.
- 11 Again, I think the 7.45 is related to the
- 12 transition from quarterly to monthly, so --
- 13 regardless of whether or not you're moving to
- 14 single tariff or keeping the three districts.
- 15 But that's -- that's, again, based on
- 16 monthly to quarterly. If there's no -- or
- 17 quarterly to monthly. If there's no transition
- 18 from quarterly to monthly, then we're okay with
- 19 leaving the customer charges as-is.
- 20 Q Okay. So if -- if we do move towards
- 21 single tariff and we do move towards monthly
- 22 billing for St. Louis County and the Commission
- 23 were to be concerned about such a dramatic increase
- as that proposed by the company, I assume that the
- 25 Division would -- would support the principle of

- 1 gradualism and -- and would support movement
- 2 towards an eight or a \$9 as opposed to a \$10?
- 3 A Yes. I think that would -- I think it
- 4 depends on what you're doing with the quarterly
- 5 charge as well. But I think that's -- that's an
- 6 idea we'd be open to.
- 7 Q And what are the advantages of moving to
- 8 eight or nine as opposed to ten?
- 9 A Well, the -- moving to a lower customer
- 10 charge, of course, means you have to put more on
- 11 the volumetric rate in order to ensure revenue
- 12 neutrality.
- 13 At that point, you're creating a stronger
- 14 signal toward efficiency or conservation with the
- 15 emphasis on the volumetric rate.
- The other advantage is that your lower use
- 17 customers are less harmed by an emphasis on
- 18 volumetric rates.
- 19 Q So gradualism, promoting conservation and
- affordability would all be arguments in favor of
- 21 moving towards eight or nine as opposed to ten?
- 22 A Right. I may have said equity. And I
- 23 know different people call -- say that equity is
- 24 different things, but that's what I was referring
- 25 to in that case is affordability, I think, and --

- 1 and just sort of how costs are incurred.
- 2 Q Okay. Do you have a -- a view on whether
- 3 or not AMI deployment should be a factor that --
- 4 that the Commission takes into account when
- 5 determining whether or not it move to monthly
- 6 billing in St. Louis County?
- 7 A So while I don't have a -- you know, a
- 8 position on moving from quarterly to monthly, I
- 9 would say that AMI should be part of -- part of the
- 10 discussion.
- I think if you move to monthly billing
- 12 without AMI fully deployed, then for those
- 13 quarterly customers who don't have AMI, in theory,
- 14 I would think your billing and collecting costs
- 15 would go up.
- So at that point, you're kind of losing
- 17 the advantage that you're supposed to have with AMI
- 18 with reducing meter reading costs.
- 19 Q The billing costs would go up because it
- 20 with require a meter reader to go?
- 21 A Presumably, yes. Yes. If it's still an
- 22 analog meter without any sort of AMR technology,
- 23 then you would still need a meter reader to go out
- 24 there every month whereas opposed to AMI where you
- 25 can just do it remotely.

- 1 And, I mean, AMI isn't fully deployed, it
- 2 sounds like, in the St. Louis area. So, you know,
- 3 doing it right -- cutting everyone over right now
- 4 wouldn't work from that perspective.
- 5 Q Do you have any concerns or disagreement
- 6 with -- with the exhibit that was just admitted, I
- 7 believe it was 137?
- 8 A I haven't dug fully into the cost study.
- 9 I am sure that I can find areas where I disagree
- 10 with some of the cost allocations.
- But, intrinsically, I don't really have
- 12 any problems with it other than, you know, the fact
- 13 that it would result in high customer charges if --
- 14 if followed strictly.
- 15 Q Well, you don' take issue with the
- 16 categories of expenses that Staff and the company
- 17 believe should be recovered by the customer charge,
- 18 **do you?**
- 19 A With the -- I think the broad categories
- 20 may be okay except for things such as
- 21 uncollectibles. But I think, generally, billing
- 22 and collecting services which -- and I could be
- 23 wrong.
- 24 I understood that to mean service lines
- 25 rather than like a service provided. And I'm

- 1 blanking on the last one.
- 2 O Meters?
- 3 A Meters. Yes. Those -- I think those
- 4 fundamental broad categories make sense.
- 5 Q And those are widely accepted?
- 6 A Yeah. Those -- those are -- you know, if
- 7 you're looking at your basic customer cost, that's
- 8 -- that's -- that's pretty accepted as broad
- 9 categories.
- 10 CHAIRMAN HALL: Thank you. I have no
- 11 further questions.
- 12 COMMISSIONER KENNEY: I'm good.
- 13 CROSS-EXAMINATION
- 14 COMMISSIONER COLEMAN:
- 15 Q Good afternoon.
- 16 A Good afternoon.
- 17 Q So was -- clarify for me, did I just
- 18 understand you to say when the Chairman was asking
- 19 about cost increases relative to meter reading, did
- I hear you say that costs would go up if the AMI
- 21 meters are not in place?
- 22 A Conceptually, I would think if you were to
- 23 go to monthly meter reading without an AMI meter in
- 24 place, then you would have some cost increase if --
- 25 if you have to have meter readers going out monthly

- 1 as opposed to quarterly.
- Q Okay. To -- to go to the monthly meter
- 3 reading before the AMIs are all installed?
- 4 A Right.
- 5 Q Is that what you were saying?
- 6 A Right.
- 7 Q So then what's your opinion -- and maybe
- 8 he said this and I just didn't pay attention until
- 9 that caught my -- my attention.
- 10 What's your opinion with the -- or
- 11 position that the company has that the meters need
- 12 to -- the sooner the meters are installed, the
- 13 better instead of waiting to install everyone at
- 14 the same time, but possibly then going to monthly
- 15 billing?
- One of the things I believe I've heard
- 17 said is that -- that waiting to install the meters
- 18 across the St. Louis County area wouldn't really
- 19 affect the -- the going to the -- the monthly
- 20 billing.
- 21 A I guess I'm a little unclear on this
- 22 discussion. My understanding was that the issue
- 23 was whether to wait to go to monthly pilling until
- 24 all the AMI was installed --
- 25 Q Yes. That's true?

- 1 A -- versus waiting to deploy AMI meters.
- 2 Q Didn't I just say that?
- 3 A Yes. It was -- sorry. I got a little
- 4 lost on that one.
- 5 Q I don't know whether I did or not. I'm
- 6 just doublechecking.
- 7 A Yeah. I mean, I think there would be some
- 8 issues if you were at the start transitioning to
- 9 monthly without having all the AMI meters
- 10 installed.
- 11 Like I said, there would be some cost
- 12 issues. And by the same token, if you transition a
- 13 few people to monthly but leave others on quarterly
- while you're still transitioning to meters, well,
- 15 that's starting to treat customers in a similar
- 16 situation somewhat differently. You know, why does
- 17 my neighbor get a quarterly bill still and I get a
- 18 monthly bill?
- 19 The other aspect to consider to all this,
- 20 I was looking through the public hearing
- 21 transcripts, there was a lot of concern with moving
- 22 from quarterly to monthly billing.
- 23 Regardless of whether you -- you have a
- 24 particular opinion yourself on it or you think
- 25 there's a reason to do it one way or the other, it

- 1 sounds like there needs to be, at the very least,
- 2 some customer education if not, you know,
- 3 rethinking of the quick transition.
- 4 COMMISSIONER COLEMAN: Okay. Thank you.
- 5 Thank you, Judge.
- 6 CROSS-EXAMINATION
- 7 BY JUDGE BURTON:
- 8 Q Do you know what level of average monthly
- 9 customer -- residential customer usage was used to
- 10 calculate the numbers presented in Exhibit 136?
- 11 A I do not. And I will admit that I do not
- 12 have 136 in front of me because I wasn't at the
- 13 hearing proper yesterday.
- I do have some estimates of average
- 15 monthly use. My district and my -- in Schedule 2
- 16 of my direct. Thank you. But those are based on a
- 17 bill sample, so it wouldn't necessarily represent
- 18 the whole population.
- 19 Yeah. I don't know that this has average
- 20 usages. It looks like it's more based on usage at
- 21 various tiers, if you will. So it's -- it shows
- 22 you what the impact is at various levels of usage,
- 23 but it doesn't tell you what the frequency
- 24 distribution is of those impacts.
- 25 So, you know, it doesn't tell you if five

- people use a thousand gallons or if 500,000 people use a thousand gallons.
- JUDGE BURTON: All right. Thank you.
- 4 Any recross based on questions? Public Counsel?
- 5 MR. SMITH: No.
- 6 JUDGE BURTON: Staff?
- 7 MS. PAYNE: No questions.
- JUDGE BURTON: Company?
- 9 MR. ENGLAND: Yes, please.
- 10 CROSS-EXAMINATION
- 11 BY MR. ENGLAND:
- 12 Q Mr. Hyman, you understand that the
- company's proposal to convert quarterly customers
- 14 to monthly billing is contingent upon installation
- of the AMI meters, don't you?
- 16 A I -- I will take your word for that. I
- 17 think where my concern and confusion was coming
- 18 from was it sounded like there was discussion today
- 19 about what if you did it without moving to AMI.
- 20 Q I know. And that's what I'm trying to
- 21 clear up.
- 22 A Yeah, Yeah,
- 23 MR. ENGLAND: Okay. Thank you, sir.
- JUDGE BURTON: Division of Energy,
- 25 redirect?

1 MR. POSTON: No redirect. JUDGE BURTON: Well, thank you very much, 2 3 Mr. Hyman. It's currently 12:14. But we do have 4 one more witness on this issue. So let's go ahead 5 and hear from Dr. Marke. And just to clarify, I can see from notice 6 7 for EFIS that there has been a filing on the stipulation and agreement. So thank you to 9 whomever completed this before lunch, and we can address that after lunch. 10 11 You may be seated. And I remind you, sir, 12. that you have already been sworn in. 13 MR. SMITH: I would tender Dr. Marke for 14 cross-examination. 15 JUDGE BURTON: Division of Energy? 16 MR. POSTON: No questions. 17 JUDGE BURTON: Staff? 18 MS. PAYNE: No questions. 19 JUDGE BURTON: Public Counsel? 20 MR. SMITH: No. 2.1 JUDGE BURTON: Oh, I'm sorry. 2.2 Missouri-American? 23 MR. ENGLAND: No questions, your Honor. 2.4 JUDGE BURTON: Any questions from the 25 Bench?

1	CHAIRMAN HALL: I have no questions.
2	COMMISSIONER KENNEY: No questions.
3	COMMISSIONER COLEMAN: No questions.
4	JUDGE BURTON: Well, thank you, sir.
5	DR. MARKE: Thank you.
6	JUDGE BURTON: You may be excused. It is
7	currently 12:15, and I know that we have to wait
8	till after one for Mr. Collins to be able to appear
9	to at least get his testimony admitted.
10	And I know that the Commission would like
11	an opportunity to review this recently filed
12	stipulation and agreement, and we would also
13	probably like to eat lunch. So let's take a break
14	until 1:30. And we'll come back at that time.
15	Thank you, everyone.
16	(Break in proceedings.)
17	JUDGE BURTON: Let go back on the record.
18	And I believe we are ready to to have we'll
19	go ahead and start with Mr. Collins, who is on line
20	right now. And I'll lock over to MIEC?
21	MR. MILLS: Yes. Has he been sworn?
22	JUDGE BURTON: No, he has not yet.
23	MR. MILLS: Okay.
24	JUDGE BURTON: Mr. Collins, are you there?
25	MR. COLLINS: Yes, I'm here.

- 1 BRIAN C. COLLINS,
- 2 being first duly sworn to testify the truth, the whole
- 3 truth, and nothing but the truth, testified as follows:
- 4 DIRECT EXAMINATION
- 5 BY MR. MILLS:
- 6 JUDGE BURTON: Thank you.
- 7 Q (By Mr. Mills) Mr. Collins, this is Lewis
- 8 Mills. Can you hear me?
- 9 A Yes. Can you hear me okay?
- 10 Q Yep. That's fine. It's a little awkward
- doing it on the phone, but we'll try to do it as
- 12 best we can. Can you -- can you please state your
- 13 name for the record?
- 14 A Yes. It's Brian C. Collins.
- 15 Q And on whose behalf are you testifying in
- 16 this proceeding?
- 17 A The Missouri Industrial Energy Consumers.
- 18 Q Okay. We're probably going to do this all
- 19 at once, so are you testifying on behalf of another
- 20 party as well?
- 21 A Yes.
- 22 Q Please identify that party.
- 23 A I'm testifying on behalf of Triumph Foods
- 24 as well.
- Q Okay. And I think -- I think once I have

- done the -- the direct examination, I think that I
- will offer the testimony on behalf -- that you
- 3 filed on behalf of MIEC, and Mr. Harden will offer
- 4 the testimony that you've offered on behalf of --
- of Triumph Foods, although I think the only
- 6 questions you're going to be asked today are the --
- 7 are related to the MIEC testimony.
- 8 So with that, let's -- let's go through
- 9 the direct examination. Are you the same Brian C.
- 10 Collins who has prepared and caused to be filed in
- 11 this case direct rebuttal and surrebuttal
- 12 testimony?
- 13 A Yes, I am.
- 14 Q And if I were to ask you the same
- 15 questions contained in that testimony here today,
- 16 would your answers be the same?
- 17 A Yes, they would.
- 18 Q Are those answers true and correct to the
- 19 best of your knowledge and information?
- 20 A Yes, they are.
- 21 Q Okay. Do you have any corrections to your
- 22 testimony?
- 23 A No, I did not.
- MR. MILLS: Okay. Judge, with that, I
- 25 will offer what has been pre-marked as Exhibits

- 1 503, the direct testimony of Brian Collins, 504,
- 2 the rebuttal testimony of Brian Collins, and 505,
- 3 the surrebuttal testimony of Brian Collins.
- 4 JUDGE BURTON: Are there any exhibits --
- 5 503, 504, 505 have been offered. Are there any
- 6 objections?
- 7 MR. ENGLAND: No objections.
- 8 JUDGE BURTON: They are admitted.
- 9 (Exhibits 503, 504 and 505 were offered
- 10 and admitted into evidence.)
- 11 MR. MILLS: And then I will briefly turn
- 12 it over to Mr. Harden before I tender the witness
- 13 for cross-examination.
- 14 JUDGE BURTON: And Mr. Harden? Yeah. If
- 15 you would just step up to the podium, please.
- MR. HARDEN: Thank you.
- 17 DIRECT EXAMINATION
- 18 BY MR. HARDEN:
- 19 Q Mr. Collins, can you hear me?
- 20 A Yes, I can.
- 21 Q Great. Mr. Collins, are you the same
- 22 Brian Collins that had surrebuttal testimony filed
- on behalf of Triumph Foods, LLC?
- 24 A Yes, I am.
- 25 Q And is that -- is that testimony true and

1 accurate today as it was when you caused that to be 2. filed? A Yes, it is. 3 4 Q Do you have any corrections to that 5 surrebuttal testimony? No, I do not. 6 Α 7 MR. HARDEN: Your Honor, with -- that, I would offer what has been marked as Exhibit 650 9 into the record. JUDGE BURTON: 650 has been offered. Are 10 11 there any objections? 12 MR. ENGLAND: No objection. 13 MR. WESTEN: No objections. 14 JUDGE BURTON: Seeing none, Exhibit 650 is 15 admitted. 16 (Exhibit 650 was offered and admitted into 17 evidence.) 18 JUDGE BURTON: Now turning to 19 cross-examination. Does Public Counsel have any 20 cross? MR. SMITH: No, Judge. 2.1 2.2 JUDGE BURTON: Public Water Supply 23 District? 24 MR. DORITY: Not at this time, Judge.

25

Thank you.

1 JUDGE BURTON: Division of Energy? 2. MR. POSTON: No questions. 3 JUDGE BURTON: Staff? 4 MR. WESTEN: None, Judge. Thank you. 5 JUDGE BURTON: Missouri-American? MR. ENGLAND: No questions, your Honor. 6 7 JUDGE BURTON: Any questions from the 8 Commission? 9 CROSS-EXAMINATION 10 BY CHAIRMAN HALL: 11 Q Yeah. Good afternoon. Daniel Hall, 12 Chairman of the Missouri Commission. How are you? I'm fine. How are you? 13 Α 14 Good. I'm doing okay. Could you turn to 0 15 the direct testimony of Ms. Heppenstall? And in 16 particular, pages 13 and 14. 17 Yes. You said pages 13 and 14 of her Α 18 direct testimony? 19 0 That's correct. 20 And --Α 2.1 Okay. And she performed a cost -- a cost 0 2.2 of service analysis for residential ratepayers in 23 Classes 1, 2 and 3. Do you see that? 24 Α Yes. 25 Have you or anyone in this case, as far as 0

- 1 you are aware, conducted a similar analysis for
- 2 industrial customers district by district?
- 3 A I believe that Ms. Heppenstall did a study
- 4 for each district. District 1, 2 and 3 has
- 5 allocated costs to all the classes in those
- 6 respective districts.
- 7 Q Well, that was -- what I'm looking at here
- 8 is -- is residential class. I'm -- and I'm
- 9 wondering if there was a comparable study that's
- 10 been done for industrial customers by you or anyone
- 11 else in this case that you're aware of.
- 12 A Yes. In response to a MIEC's data
- 13 request, Ms. Heppenstall did provide individual
- 14 cost studies for the districts wherein calculating
- 15 the costs of the other classes by district.
- 16 It's my understanding in her direct
- 17 testimony the cost of service study that she
- 18 provided was a consolidated cost of service study.
- 19 CHAIRMAN HALL: So I'm going to, I guess,
- 20 look at the -- at the attorneys here. Can I get a
- 21 copy of whatever there is -- whatever response was
- 22 provided by Ms. Heppenstall in relation to that.
- 23 MR. ENGLAND: Your Honor, I believe that
- 24 was attached to Ms. Heppenstall's either rebuttal
- 25 or surrebuttal testimony. But when I tried to look

- 1 at it, when it got printed out, it didn't really
- 2 look good.
- 3 So what we can do is get a PDF of that
- 4 response where it lays out the formats better, I
- 5 think, for understandability. I just don't have
- 6 that with me.
- 7 CHAIRMAN HALL: Okay. Well, I was hoping
- 8 to inquire of this witness as to that document. So
- 9 can anyone help me do that?
- 10 MR. MILLS: Mr. Chairman, I'm looking at
- 11 Ms. Heppenstall's testimony and there's a lot of
- 12 attachments. I'm trying to figure out which one
- 13 that would be.
- 14 JUDGE BURTON: Would that be 12?
- 15 MR. ENGLAND: I looked at it and kind of
- 16 gave up on it. I needed to see it in a better --
- 17 better format.
- 18 JUDGE BURTON: Would that be Attachment 12
- 19 to the rebuttal?
- 20 MR. MILLS: Yes. Judge, I believe that's
- 21 correct.
- JUDGE BURTON: Do you have Attachment 12?
- 23 I've got it on my computer.
- 24 MR. SMITH: Chairman, I have a -- I have a
- 25 copy with the attachments of the --

1 CHAIRMAN HALL: Okay. 2 MR. SMITH: I'm not sure exactly. I was 3 trying to find it. That's Ms. Heppenstall's 4 testimony schedules. I'm not -- I don't think 5 that's the correct schedule that it's opened to, but --6 7 JUDGE BURTON: It should be in the middle 8 of page 78. 9 MR. SMITH: Is there a number there? 10 CHAIRMAN HALL: I'm not seeing it. 11 MR. MILLS: Mr. Collins, do you have a 12. copy of that schedule in front of you? 13 THE COURT REPORTER: Excuse me. Could we 14 go off the record for a minute? 15 JUDGE BURTON: We need to go off the 16 record. The court reporter is having an issue. 17 (Break in proceedings.) 18 0 (By Chairman Hall) Actually, let me --19 JUDGE BURTON: Okay. Mr. Collins, just so 20 you know, we're back on the record. 2.1 Α Okay. Thank you. 2.2 (By Chairman Hall) Mr. Collins, let me 2.3 ask it this -- this way. Do you believe that --24 the cost to serve industrial customers varies 25 district to district in a significant way?

1 Α It does vary, yes, sir, by district. believe if you look at the -- you know, the three 2 3 cost of service studies individually and you look at the cost of service, especially for the Rate J 4 5 class, the sum of those three individual cost of services will be different than the cost of service 6 7 calculated in the consolidated cost of service study that Ms. Heppenstall filed in her direct 9 testimony. 10 But is that -- is that -- is that a fact 0 11 that can -- that can be relied upon opinion for --12 for direction in -- in that it's -- it's 13 not like residential where -- where you have 14 essentially the same amount of demand per -- per 15 meter whereas for industrial, you've got all 16 different sizes and --17 Yes. That's correct. For example, in Α 18 District 1, you know, I would expect that you would 19 have, you know, a higher concentration of larger customers in that district as compared to, you 20 2.1 know, Districts 2 and 3. 2.2 However, you know, in the -- in the St. 23 Joe district, I believe Triumph is the actual 24 largest consumer of water on the utility system. 25 Q Let -- let me -- yes? Let me --

- 1 A I'm sorry. Go ahead.
- 2 Q Let me -- let me -- let me switch gears to
- 3 a different -- a different issue, and that concerns
- 4 allocation of the lead -- lead service line, the
- 5 customer-owned lead -- lead service line program.
- 6 My understanding is that -- is that your
- 7 clients are taking the position that it should be
- 8 allocated based upon direct use?
- 9 A Direct assignment.
- 10 Q Direct assignment. Thank you. And -- and
- 11 did you -- is it -- is it your understanding that
- 12 the company has the -- the data available to -- to
- 13 -- to allocate according to that -- that process?
- 14 A Yes. I -- I think they did. Ms.
- 15 Heppenstall, in her testimony, claimed that I
- 16 believe it was wasn't practical to record costs
- 17 related to headline replacement by class.
- 18 However, I disagree. You know,
- 19 Ms. Heppenstall did not identify any situation in
- 20 her testimony that would make it impossible to
- 21 directly assign those costs of classes.
- I believe it is possible and should be
- 23 relatively straightforward. For example, there
- 24 should be a work order associated with each service
- 25 line replacement, and it should identify the

service address and the customer account number. 1 And as a result, I think it should be 2. 3 relatively simple to designate each work order as 4 either residential, commercial or industrial. And 5 I would also think that an accounting subaccount 6 associated with the lead service line replacement cost should be able to be created under the 7 existing account 435 services. 9 Then once each work order is complete, the company should be able to assign the total cost of 10 11 each work order to that subaccount by class. 12 So I -- I believe it would seem to be a --13 you know, if there ever was an instance where 14 direct assignment is possible, I think this would 15 be it. 16 Direct assignment of the work order cost would ensure that the costs are allocated to those 17 classes that caused them. And I think it's 18 19 particularly important to allocate the service line 20 cost exactly as possible in light of the magnitude 2.1 of the costs, which I believe the company has indicated is at least \$150 million over ten years 2.2 23 and also due to the fact that the company is taking on and replacing privately owned infrastructure. 24 25 So I do believe that the information that

- 1 will be available once those lead service line
- 2 replacements begin.
- 3 O Do you -- do you believe that it
- 4 would be appropriate for -- for the company to earn
- 5 a return on that investment as opposed to --
- 6 A Oh, that's something -- I'm sorry. Go
- 7 ahead.
- 8 Q I'm sorry. As opposed to exclusively a
- 9 return of that investment?
- 10 A That's something that I -- that I haven't
- 11 really addressed in testimony. But I would think
- 12 that the company would want to earn a return on
- 13 that investment. If they're going to, you know,
- 14 invest the capital into that infrastructure, I
- 15 would think that they would expect that a return
- 16 should be earned on that.
- 17 Q I think it's fairly clear that they would
- 18 to have a return on that investment. I was
- 19 wondering if you can provide expert testimony as to
- 20 the appropriateness of -- of a utility earning a
- 21 return on property that -- that it does not own.
- But if that's outside the scope of -- of
- your expertise or -- or contract, then I'll move
- 24 on.
- 25 A Okay. Yeah. It's really outside of the

- 1 scope. Yeah. That would be really a -- you know,
- 2 I think the Commission would have to weigh the
- 3 evidence and -- and it really would be a Commission
- 4 decision as to whether that would be appropriate.
- 5 O Concerning allocation of -- of -- of those
- 6 costs, I -- I assume you -- you do have a position
- 7 on -- on whether or not it would be appropriate for
- 8 the Commission to socialize those costs to all rate
- 9 classes?
- 10 A Yes, I do have a position. Again, we
- 11 would prefer to see a -- you know, an allocation
- 12 that would consist of direct assignment before the
- 13 actual costs incurred replace those costs, replace
- 14 those services would be allocated to the classes
- 15 that cause the cost.
- 16 Q So do you believe it would be a violation
- of traditional rate-making principles to -- to
- 18 assign those -- those costs to all rate classes?
- 19 A You know, to -- to the extent that a class
- 20 incurs lead service -- lead service replacement
- 21 costs, I think it would be appropriate to -- to
- 22 assign that cost to the class.
- 23 You know, I would prefer not to see a --
- 24 you know, for example, if all the costs are related
- 25 to residential services, you know, based on cost

- 1 allocation principle, I don't think it would be
- 2 appropriate to -- to allocate those costs to all
- 3 classes. That would not reflect class cost
- 4 causation.
- 5 So the beauty of directly assigning the
- 6 lead service replacement costs, those classes that
- 7 cause it would hopefully reflect cost causation.
- 8 CHAIRMAN HALL: Okay. I have no further
- 9 questions. Thank you.
- 10 CROSS-EXAMINATION
- 11 BY JUDGE BURTON:
- 12 Q Mr. Collins, this is Judge Burton. I am
- 13 following up. And I don't know if you've had an
- 14 opportunity see a copy of what's been marked as
- 15 Exhibit 136, which is a Missouri-American and Staff
- 16 Joint Rate Comparison Schedule.
- 17 A I have not seen that.
- 18 MR. MILLS: It was an attachment to an
- 19 e-mail that I -- this is Lewis Mills again. It was
- 20 an attachment to an e-mail that I forwarded to you.
- 21 Let me -- let me see if I can find the date and
- 22 time?
- 23 A Okay. Thanks, Lewis. If you could, yeah,
- 24 refresh my memory.
- MR. MILLS: It wasn't marked as 136 in

- 1 that attachment.
- Q (By Judge Burton) My basic question was
- 3 it was based off of Staff's class cost of service
- 4 study. And this is the amount that the parties
- 5 have been identifying based I of Staff's class cost
- of service study, which I believe is -- is at
- 7 Schedule 3 to Staff's class cost of service study.
- 8 And I don't know if you've had a chance to review
- 9 that, Mr. Collins?
- 10 A I had previously looked the Staff's cost
- 11 of service studies. I'm sorry. Is this a new
- 12 document you said that was -- that's been presented
- 13 recently?
- 14 O No. This was -- as far as Staff's class
- 15 cost of service study, this was from December 13th,
- 2017, and the Schedule 3 would have been attached
- 17 to that.
- And correct me if I'm wrong or, but I
- 19 believe that Schedule 3 a breakdown of how Staff
- 20 calculated its cetera class cost of service with a
- 21 separate uniform system of accounts.
- MR. WESTEN: That's correct, Judge.
- 23 Q (By Judge Burton) okay. I was just going
- to ask you, Mr. Collins, if you had had an
- 25 opportunity to review Staff's class cost of service

- 1 study and if you had any concerns with their
- 2 calculations as far as industrial?
- A I -- I did look at Staff's class cost
- 4 service studies. And, you know, nothing of -- of
- 5 great concern came up during -- during my review of
- 6 their cost service study.
- 7 I did not file any testimony pertaining to
- 8 the -- to the Staff's class cost of service study.
- 9 So, again, I did not see any major concerns.
- 10 Q As far as the lead service line
- 11 replacements that are customer-owned, would you
- 12 have any opposition to them being placed in one
- 13 specific NARUC uniform system of accounts versus
- 14 the other? In other words, do you think that it's
- 15 appropriate to assign it to Account 186 versus
- 16 Account 345?
- 17 A Account 345 or Account 435? I'm trying to
- 18 recall which account that Ms. Heppenstall and
- 19 Mr. Jenkins had proposed.
- Q Well, do you have an account that you
- 21 think is most appropriate?
- 22 A Well, we -- if we were going to directly
- 23 assign the costs -- I'm sorry?
- Q No. Continue.
- 25 A Yes. Thank you. You know, if we were

- 1 going to directly assign the cost, you know, I -- I
- 2 would think that we might want to create a
- 3 subaccount under the existing services account.
- 4 That way, we could, you know, accurately track
- 5 the directly assigned costs to the classes, and we
- 6 wouldn't miss the lead service line replacement
- 7 costs with the current service costs that are on
- 8 the company's books.
- 9 Again, you know, we could -- to the extent
- 10 that we could determine if a work order was
- 11 assigned to -- to a class, we could, you know,
- 12 track those costs an accounting basis, you know, by
- 13 class. So I -- I don't -- I really don't have a
- 14 preference for the accounts.
- 15 **Q** Okay.
- 16 A I would just, you know, recommend that we,
- 17 you know, accurately track what costs are being
- 18 incurred for the various classes for the various
- 19 customers.
- 20 Q And is it your understanding that all of
- 21 the prior lead service line replacement work that
- was tracked as part of the Commission-approved
- 23 accounting authority order case involved
- 24 residential lead service lines, residential
- 25 customer-owned lead service lines?

1 Α I'm sorry. Could you repeat the question? 2 0 This is just if you know or if you do not 3 Are you -- are you familiar with the know. 4 Commission's decision on the lead service line 5 accounting authority order case? Let's see. That was the -- the order that 6 Α 7 came out late last year? 0 Yes. 9 Yes. I reviewed the -- the -- the Α Commission's order in that case. 10 11 Q Okay. And did you review any of the 12 records as far as what was tracked and maintained 13 under that Commission-approved AAO? 14 Α I did not. I did review Dr. Marke's 15 testimony in that case as well as the company's testimony in this case. 16 17 I was just going to see if it was your 18 understanding or if you knew if all of those prior 19 replacements were residential or if there's been 20 any discussion that you've had with the company 2.1 about expanding it beyond the residential class? 2.2 When I reviewed the order, I had the 23 impression that all the costs that were, you know subject to the -- to the docket were -- were 24 25 related to the residential -- residential classes.

1 But that was the impression that -- that I got when I reviewed the order. But, you know, I 2 3 did not see any -- any data, you know, in the case 4 that really lead me to, you know, be a hundred 5 percent certain. 6 JUDGE BURTON: Okay. Thank you. Any 7 re-cross examination Public Counsel? MR. SMITH: No. 9 JUDGE BURTON: Staff? 10 MR. WESTEN: Just a couple brief 11 questions. 12 RECROSS EXAMINATION 13 BY MR. WESTEN: 14 Mr. Collins, my name is Jacob Westen, and 0 15 I am Counsel representing the Staff of the 16 Commission. Can you hear me okay? 17 Α Yes. 18 0 Great. I want to ask you a couple 19 questions on the topic we were just discussing. 20 You mentioned that one option to specifically track 2.1 for allocation and direct assignment purposes lead 2.2 service lines that are replaced is to put them into 23 a subaccount of the Account 345. Did I understand 24 your testimony on that part correctly?

Yes. That's -- that's correct.

Α

25

1 0 And Staff's recommendation to the 2 Commission in this case is for the company to -- to book those accounts -- book those amounts in 3 4 Account 186. Is it your understanding that you 5 could create such a subaccount also in Account 186? 6 Α I'm not aware of anything that would 7 prevent you from creating a subaccount. MR. WESTEN: Thank you, Mr. Collins. 9 That's all I have. 10 JUDGE BURTON: Missouri-American? 11 MR. ENGLAND: No questions. Thank you. 12 JUDGE BURTON: Redirect? 13 MR. MILLS: Yes. Just briefly. 14 REDIRECT EXAMINATION 15 BY MR. MILLS: 16 Mr. Collins, you were -- you were asked 17 some questions about the -- the direct assignment 18 of costs and -- and the -- the allocation of costs 19 according to the allocator that's applied to the 20 account, and I believe it is 345. 2.1 Can you -- can you explain the -- the 2.2 difference between what you have proposed and what 23 the company has proposed and try to give some more definition to the different results from those two 24 25 approaches?

- 1 A Sure. I -- I can try to do that.
- 2 Regarding the cost difference between the MIEC and
- 3 company approach is for allocating the costs
- 4 associated with lead line replacement is rather
- 5 difficult to provide an exact estimate.
- 6 That being said, I believe the company has
- 7 estimated that about \$15 million of costs will be
- 8 incurred each year for ten years due to the lead
- 9 service line replacements.
- 10 And assuming that the costs are
- 11 capitalized and assuming that the carrying charge
- is approximately 12 percent to account for return,
- 13 taxes and depreciation, a single year replacement
- 14 cost would translate to approximately \$1.8 million
- 15 of revenue requirement.
- And under the company's approach for
- 17 allocation, I believe 22 percent of the revenue
- 18 requirement, regardless of which class cost or
- 19 replacement cost, would be allocated to the
- 20 non-residential classes. And this would equate to
- 21 about \$400,000 a year for a single year.
- 22 So the 1 point million -- about
- 23 1.4 million would go to the residential class, and
- then about 400,000 would go to non-residential
- 25 classes. That's under the company's approach.

1 Under the direct assignment approach that I recommend, which in my opinion would better 2 reflect class cost causation and assuming that all 3 4 the costs would be caused by the residential class, 5 direct assignment would result in no costs being allocated to the non-residential classes. 6 So this would be a difference of about 7 \$400,000 between the two approaches. However, I 9 would like to point out that under the direct 10 assignment approach, to the extent that there are 11 significant costs associated with non-residential 12 customer service replacements, direct assignment 13 would ensure that the residential class would not 14 be assigned any costs associated with the 15 non-residential services. 16 And it's my understanding under company's approach for allocation, the residential class 17 would be assigned, you know, 78 percent of the 18 19 costs associated with not only the residential 20 services that are replaced, but as well as all non-residential services that are replaced. 2.1 2.2 MR. MILLS: Thank you. And, Judge, that's 2.3 -- that's all the redirect that I have. 24 JUDGE BURTON: Okay. 25 MR. MILLS: Thank you, Mr. Collins.

- 1 JUDGE BURTON: Thank you, Mr. Collins.
- 2 You are excused.
- 3 MR. COLLINS: Thank you very much. Thank
- 4 you very much for accommodating me today. I
- 5 appreciate that.
- 6 JUDGE BURTON: And I am now going to hang
- 7 up on you. Thank you. All right. So that should
- 8 conclude all of the testimony that the Commission
- 9 has to jar.
- 10 And I'm going to handle the admission of
- 11 all of the pre-filed testimony in just a minute.
- 12 But I believe we do have the proposed stip. and
- 13 agreement on the inclining block rates that was
- 14 filed.
- 15 And I didn't know if one of the parties
- 16 would like to come forward to make a presentation
- 17 and explain what the parties have agreed to to the
- 18 Commission?
- MR. ENGLAND: We can do that, your Honor.
- 20 But just so I don't forget, I think as far as
- 21 closing the record for evidence, you may want to
- 22 include those two scenarios that Commissioner
- 23 Kenney asked about pegging the customer charge at
- 24 \$8 and then at \$9.
- JUDGE BURTON: How long do we think we'll

-- it will take for that? 1 MR. ENGLAND: We have that. 2. 3 JUDGE BURTON: Oh, you do. Okay. MR. ENGLAND: Yes. 5 JUDGE BURTON: Then why don't we go ahead and handle that now? 6 7 MR. ENGLAND: Do you want to do that now? JUDGE BURTON: Yeah. Uh-huh. 9 MR. ENGLAND: Judge, we have two exhibits, 10 as you can imagine. One -- and it tells you up in 11 the right-hand corner monthly charge of \$8, and the 12 second one, \$9. JUDGE BURTON: All right. 13 14 MR. ENGLAND: So there's one for you. 15 JUDGE BURTON: Would this be Exhibits 41 16 and 42? 17 MR. ENGLAND: I was thinking I had a 41 18 already. 19 JUDGE BURTON: I think you might. 20 MR. ENGLAND: I've got 43 and 44 as my 2.1 next two. 22 JUDGE BURTON: Right. So 43 and 44. 2.3 Exhibit 43, so we're all clear -- and you can hand 24 a copy to the Court Reporter. 25 Exhibit 43 will be the one in the top

- 1 right-hand corner that identifies \$8. And Exhibit
- 2 44 will be the -- the copy that identifies the
- 3 monthly meter charge as \$9.
- 4 MR. ENGLAND: Correct. And the format
- 5 should be identical to what you all have seen in
- 6 Exhibit 136. The -- already fewer pages because
- 7 we're only looking at the residential.
- 8 There's the District 1 monthly, District 1
- 9 quarterly, District 2 monthly, and District 3
- 10 monthly. Back-up sheets, if you will.
- JUDGE BURTON: Okay. And all the parties
- have seen a copy of both Exhibits 43 and 44?
- MR. ENGLAND: Mr. LaGrand was responsible
- 14 for preparing those, so if there are any questions,
- 15 he'd be available to explain.
- 16 JUDGE BURTON: Would the company want to
- 17 go ahead and offer 43 and 44 fur?
- MR. ENGLAND: We would, please.
- 19 JUDGE BURTON: Okay. All right. They are
- 20 admitted into the record.
- 21 (Exhibits 43 and 44 were offered and
- 22 admitted into evidence.)
- MR. ENGLAND: Thank you.
- JUDGE BURTON: Do any of the parties have
- 25 any questions for Mr. LaGrand concerning these two

- 1 exhibits? And does the Commission have any
- 2 questions for Mr. LaGrand?
- While we're deciding on that, I'm quickly
- 4 going to jump over to City of riverside to see
- 5 about admitting that testimony real quick.
- 6 MR. WENZEL: Thank you, your Honor. Maya
- 7 Rose filed direct testimony in this case, and it's
- 8 been marked as Exhibit 300. It's my understanding
- 9 that her appearance has been waived, but we would
- 10 like to have this introduced as an exhibit.
- 11 JUDGE BURTON: City of Riverside is
- 12 offering Exhibit 300, the direct testimony of Maya
- 13 Rose. Are there any objections? Seeing no one,
- 14 they are admitted.
- 15 (Exhibit 300 was offered and admitted into
- 16 evidence.)
- 17 MR. WENZEL: All right. Thank you, your
- 18 Honor.
- 19 JUDGE BURTON: The Commission does not
- 20 have my questions for Mr. LaGrand concerning
- 21 Exhibits 43 and 44. So that being said and --
- MR. MILLS: Judge -- I was going to say,
- 23 Judge, I'm not sure I have an objection to these.
- 24 But I just want to note for the record and for the
- 25 Commission's benefit that while we might have

- 1 thought that the changing those customer charges
- 2 wouldn't have an impact on other classes, in fact,
- 3 it does. And so changing the customer charges does
- 4 change rates for Rate J and Rate B.
- 5 JUDGE BURTON: Would you like to have
- 6 Mr. LaGrand come up here to question him about
- 7 that?
- 8 MR. MILLS: I understand that it does
- 9 that. I just -- I just wanted to state that for
- 10 the record that -- that there are some -- other
- 11 consequences to changing these customer charges
- 12 beyond the -- the rate class Rate A.
- JUDGE BURTON: Is that something that you
- 14 would like the Commission to consider? Since
- 15 you're not technically a witness under oath, I
- 16 would say why don't we go ahead and bring
- 17 Mr. LaGrand up here to explain that?
- 18 MR. MILLS: Okav.
- 19 JUDGE BURTON: Mr. LaGrand, I'll remind
- 20 you that you're still under oath.
- MR. LAGRAND: Yes.
- JUDGE BURTON: And, Mr. Mills, I'll let
- 23 you go ahead and ask the question.
- 24 FURTHER CROSS-EXAMINATION OF BRIAN LAGRAND
- 25 BY MR. MILLS:

Sure. Mr. LaGrand, can you explain why 1 0 2 changing the customer charges to \$9 on Exhibit 44 3 and \$8 on Exhibit 43 changes rates for the other 4 classes with respect to Exhibit 136? 5 Certainly. So in the original example Α 6 where we had a \$10 and \$30 charge that was being 7 discussed, that applied to a five-eighths inch meter. 9 But the other meter charges are, you know, 10 tied to that initial charge because there's a ratio 11 as you go up in larger meters that, you know, the 12 price is linked in with that. 13 So as we change the \$9 charge for the 14 five-eighths, that also flows into the larger 15 meters. And the same with the \$8. So there is -as you would -- as you can see in your Rows 44 and 16 17 five of, really, either document, there is a relatively small piece of fixed charge revenue in 18 19 Rate J and B. 20 So those movements, you know, don't have a 2.1 dramatic impact on -- on those rates. At least I 2.2 haven't looked -- I haven't done the side by side 23 on the district specific. 24 But on the consolidated at least, I know 25 there's if not a dramatic change on the Rate B and

- 1 Rate J classes.
- 2 MR. MILLS: Thank you. That's all the
- 3 questions I have.
- 4 FURTHER RECROSS EXAMINATION
- 5 BY CHAIRMAN HALL:
- 6 Q So would it -- would it be possible to
- 7 keep all of the other customer charges the same as
- 8 they were in 136 and lower the residential from ten
- 9 to nine or ten to eight?
- 10 A Certainly.
- 11 Q And doing that would -- would -- would
- 12 result in rates for all customers other than
- 13 residential being as they are set forth in 136 and
- 14 the rates for residential as they are set forth in
- 15 these other two exhibits; is that correct?
- 16 A May I ask a clarifying question?
- 17 **O** Sure.
- 18 A For the residential classes, there are
- 19 some customers that have a meter size that's
- 20 different than this five-eighths.
- 21 O Correct.
- 22 A Would we -- what you're asking for, you
- 23 want to see all residential meters kind of change
- 24 in relation to the --
- 25 Q Yeah. I'm not going to ask you to do

- 1 another -- do another run. I'm -- I'm just trying
- 2 to understand that it would -- that -- and maybe if
- 3 -- maybe Commissioner Kenney, if he had thought of
- 4 this, and I didn't either, would have specifically
- 5 asked that the only change for the fixed -- for the
- 6 customer charge be for residential and five-eighths
- 7 and leave the others' content. And I just want to
- 8 make sure that that could be done?
- 9 A Yes.
- 10 Q And it would really just result in
- 11 combining data from these two documents -- or three
- 12 documents?
- 13 A Yeah. It's a relatively simple -- simple
- 14 change.
- 15 CHAIRMAN HALL: Okay. All right. Thank
- 16 you.
- 17 JUDGE BURTON: Thank you. Is there any --
- 18 MR. WESTON: I'm sorry.
- 19 JUDGE BURTON: -- questions from Staff?
- 20 MR. WESTEN: I do have one question.
- 21 FURTHER CROSS-EXAMINATION
- 22 BY MR. WESTEN:
- 23 Q Mr. LaGrand, if -- if you were to do the
- 24 scenario that was just put forth by the Chairman,
- 25 this would have the result of increasing the

- 1 volumetric rate for the residential classes,
- 2 correct?
- A Well, actually, that -- that -- if I could
- 4 ask the Chairman another clarifying question before
- 5 I answer that question.
- 6 Q Sure. By all means.
- 7 A My apologies. So Rate A is a combination
- 8 of residential, commercial, some small industrial
- 9 and other public authority customers. So would we
- 10 be changing just that five-eighths inch meter for
- 11 all of those classes or --
- 12 CHAIRMAN HALL: Let me ask Mr. Jacob.
- 13 Q (By Mr. Westen) No. Assume that you are
- 14 only changing it for the residential and not for
- 15 OPA, small industrial, small commercial.
- 16 A So if you're only changing for the
- 17 five-eighths inch residential meter only, then that
- 18 would -- that would be less fixed charge revenue
- 19 that would be moved into the volumetric as you
- 20 lower that price. So, yes, that would have a lower
- 21 impact on the residential volumetric rate.
- 22 Q Lower impact, meaning it would go up or
- 23 **down?**
- 24 A It would -- it would be lower. However,
- 25 if I -- if I may, as we've only, you know,

- 1 discussed Rate A --
- 3 A -- that would add a complicating factor of
- 4 having, then, different volumetric rate for
- 5 residential customers versus non-residential
- 6 customers.
- 7 Q Okay. And -- and the idea -- I just want
- 8 to make sure I also understand. And I'm sorry to
- 9 keep you on the stand.
- 10 If you -- if you were lowering the -- the
- 11 fixed charge, that is, the customer charge, you're
- 12 saying that the hypothetical example provided,
- 13 meaning, Rate B and Rate J are not touched from the
- 14 **136 example.**
- 15 And the proposal, let's assume it's from
- 16 Exhibit 43 for an \$8 customer charge for
- 17 residential customers only in Rate A, also not
- 18 touching OPA, small industrial, et cetera. By
- 19 lowering that customer charge, would the volumetric
- 20 rates for those would also go down?
- 21 A Well, no. I'm saying compared to lowering
- 22 it for everybody. If you only lower it for
- 23 residential, then you would have more fixed
- 24 revenue.
- 25 If you lower it for only residential, you

- 1 would have more fixed revenue than if you lowered
- 2 it for everybody. Thus, less to collect the
- 3 volumetric.
- 4 MR. WESTON: Thank you.
- 5 MR. LAGRAND: Certainly.
- 6 FURTHER CROSS-EXAMINATION
- 7 BY JUDGE BURTON:
- 8 Q I'm going to jump in with a question. For
- 9 the record, would you please identify which type of
- 10 customers are included in Rate A?
- 11 A Certainly. In Rate -- in Rate A,
- 12 currently and in -- and also in this schedule as
- 13 provided, there are residential customers,
- 14 commercial customers.
- 15 There are a small number of Rate J -- or
- 16 excuse me -- industrial customers because our
- 17 industrial customers can be Rate A or J. There are
- 18 some Rate A industrials and other public authority.
- 19 Q And what percentage of the rate A
- 20 customers are residential?
- 21 A I don't have that in front of me. It
- 22 would be a significant -- a significant percent.
- 23 We could get that for you very quickly.
- JUDGE BURTON: Okay. I think that would
- 25 help the Commission to understand that better.

MR. LAGRAND: Sure. 1 JUDGE BURTON: Mr. Steinmeier. 2 3 FURTHER CROSS-EXAMINATION 4 BY MR. STEINMEIER: 5 And when you use the term Other Public 0 6 Authority, there are public authority customers in 7 some other rate class? No. One of the -- our classes is called Other Public Authority. 9 10 That's the name of the class? Q 11 Α Yes. 12 Q Other as distinguished from none, 13 actually. Okay. 14 I don't know the history of the naming of 15 the class. But that is the -- that's what we call 16 it within our internal classification. 17 MR. STEINMEIER: Okay. Thank you very 18 much. 19 MR. LAGRAND: Sure. 20 JUDGE BURTON: Mr. Poston? 2.1 FURTHER CROSS-EXAMINATION 2.2 BY MR. POSTON: 23 I want to ask you about if you lower to 0 24 eight or \$9 for the five-eighths inch meter, would 25 that -- and you didn't do it for any other size

- 1 meters for residential class, does that disrupt the
- 2 -- the proportion -- the way you've proportioned
- 3 the rates now between the different size meters?
- 4 A Yes. The ratio it is today would not be
- 5 in place in that scenario.
- 6 Q Okay. So does -- maintaining that ratio,
- 7 would you agree that those other residential
- 8 classes with the different size meters would also
- 9 need to be adjusted to keep those ratios?
- 10 A Yes. And that's what's reflected in the
- 11 -- in the exhibits that are --
- 12 Q Oh, it's reflected in there. Okay.
- 13 MR. POSTON: All right. Thank you.
- 14 FURTHER RECROSS EXAMINATION
- 15 BY JUDGE BURTON:
- 16 Q And to be clear, residential five-eighths
- inch customers for residential would be a single
- 18 family home type customer?
- 19 A Yes. And there are some commercial
- 20 customers that would have five-eighths also, but,
- 21 yes, that would be most common.
- 22 Q Are there any single family home customers
- 23 that would be in a different class other than
- 24 five-eighths?
- 25 A That -- Yeah. There certainly can be.

- 1 Yeah. Yes.
- Q What percentage, would you say?
- 3 A I would have to look. There are records.
- 4 I'm not sure that we necessarily would have them
- 5 easily classified as a single family home. But --
- 6 but for residential, most of them would likely be a
- 7 single family.
- JUDGE BURTON: Okay. Any direct from
- 9 Missouri-American? Redirect?
- 10 MR. ENGLAND: I think I'll let it sit
- 11 right where it is. I'm not -- I'm not going to
- 12 help the record anymore. So thank you.
- JUDGE BURTON: All right. Thank you,
- 14 Mr. LaGrand.
- 15 MR. LAGRAND: Sure.
- 16 JUDGE BURTON: Well, with that being said,
- 17 I believe we are ready to turn to discussion of the
- 18 stipulation and agreement on the inclining block
- 19 rates. We can address the record and the admission
- 20 of the exhibits after we go through this portion.
- 21 And, Mr. England, I believe you're coming up to
- 22 make a presentation?
- 23 MR. ENGLAND: Thank you, your Honor.
- 24 Briefly, what we have, hopefully, is a stipulation
- 25 and agreement that reduces to writing --

1	JUDGE BURTON: I'm sorry.
2	MR. ENGLAND: Just let me know when to
3	JUDGE BURTON: You're fine.
4	MR. ENGLAND: I believe this reduces to
5	writing what we had sort of shared or pre-shared
6	with the Commission yesterday.
7	There were some nuance changes to the
8	rate, I believe, and agreements to provide
9	conservation kits, primarily at the request of
10	Department Division of Energy.
11	So if they'd like to address the slight
12	changes from what we discussed with you all
13	yesterday, I'll let them do it because they can
14	probably do a better job that than I can.
15	JUDGE BURTON: And this is still in
16	Mexico
17	MR. ENGLAND: Yes.
18	JUDGE BURTON: Missouri?
19	MR. ENGLAND: Yes. Residential Mexico.
20	And it keeps the collaborative. We intend for the
21	collaborative to be established and sort of use
22	this as the base data or inform us as we move
23	along.
24	JUDGE BURTON: And you're referring to the
25	collaborative that's part of the main stipulation
Ī	

- 1 and agreement?
- 2 MR. ENGLAND: Correct.
- JUDGE BURTON: And which parties have been
- 4 contacted or what is the status as far as support
- 5 or non-opposition from the parties?
- 6 MR. ENGLAND: I'll have to have my
- 7 partner, Mr. Cooper, answer that.
- 8 MR. COOPER: Your Honor, I think either
- 9 first or second -- about the first paragraph there,
- 10 numbered paragraph, we set out that we -- other
- 11 than the signatories, we had received affirmative
- 12 statements from all parties that they did not
- 13 object except for the two KCPL entities and just
- 14 really believe that it's a matter of not having
- 15 been able to get a hold of Mr. Snyder.
- 16 JUDGE BURTON: I didn't know if you'd had
- 17 an opportunity to do that.
- 18 MR. COOPER: No. I apologize.
- 19 JUDGE BURTON: Okay. Thank you. Mr.
- 20 Poston? Thank you, Mr. England.
- MR. POSTON: Mr. Hyman -- well, there's no
- 22 question he can speak to this better than I can.
- 23 But it's my understanding is the change that we
- 24 were asking for is to lower the jump in the second
- 25 block to try to account for larger families and

- 1 then to increase the jump in the third block to
- 2 increase that incentive for the third block. That
- 3 -- that seems to be correct. So --
- 4 MR. WESTON: Commission and Judge, there's
- 5 one other change that I think we want to draw your
- 6 attention to.
- When we preliminarily made the
- 8 representation to the Commission yesterday -- the
- 9 issue -- one of the items brought up was whether or
- 10 not the proposal would include a tracker.
- 11 After discussion with the parties, there's
- 12 been agreement that this -- this pilot will not
- include a tracker. And I just wanted to clarify
- 14 for the Commission that particular point.
- 15 JUDGE BURTON: Thank you.
- 16 CHAIRMAN HALL: So as a result of that, if
- 17 the demand curve is relatively inelastic as to
- 18 opposed to completely inelastic, there will be a --
- 19 a relative reduction in revenues as a result; is
- 20 that correct? And that relative reduction will
- 21 simply be eaten by the company under -- under this
- 22 proposal?
- 23 MR. WESTEN: I think -- I think that is --
- 24 I think that is correct, assuming that the -- the
- 25 incentive is to decrease use. There isn't behavior

- 1 that does not -- there isn't behavior that does not
- 2 respond to the incentive.
- 3 CHAIRMAN HALL: Well, I don't -- I don't
- 4 think the goal is exclusively to decrease use.
- 5 I --
- 6 MR. WESTEN: Right.
- 7 CHAIRMAN HALL: I think there's also a
- 8 fairness concept that perhaps families that are --
- 9 that are using water for basic necessities possibly
- 10 arguably should be paying less than families that
- 11 are using water to water their yards and fill their
- 12 pools.
- So -- so from -- from the original
- 14 proposal to the one that is contained in -- in the
- 15 stipulation -- and I believe this has already been
- 16 alluded to, but I want to make sure I understand
- 17 it.
- 18 Instead of -- instead of a 20 percent to
- 19 -- to 20 percent jump, we have a 15 and a 25; is
- 20 that correct?
- 21 MR. WESTEN: That's correct.
- 22 CHAIRMAN HALL: And what is the purpose of
- 23 that change?
- MR. POSTON: Can Mr. Hyman speak to that?
- 25 CHAIRMAN HALL: Okay.

1 MR. HYMAN: Hello again. CHAIRMAN HALL: Hello. 2 3 MR. HYMAN: Okay. So there were a few 4 things that went into that. I think the first was 5 the issue of family size. 6 We were talking internally at the 7 Division, and we felt like the 20 jump was going to -- as you alluded to, it was going to be a little 9 unfair to people who are using more water just 10 because there are more people in the household. 11 And so that was part of the reason for --12 for modifying it to 15 and 25. So if you'll notice 13 there -- well, effectively it's less of a jump 14 between the first and second block. 15 So it's less of a penalty just because you 16 have more people in your household, which, you 17 know, that's not what we're trying to send a signal about. 18 19 But, also, that means that there's more of 20 a signal once you get to that higher block, so there's an even stronger significant until towards 21 2.2 what would more properly be considered discretionary usage. 2.3 24 And I think, you know, this -- this gets 25 back to a lot of what we were talking about,

- 1 efficiency, equity, gradualism in terms of not --
- 2 not causing rate shock for people who, you know,
- 3 aren't out there to just use water for the sake of
- 4 using water, so to speak.
- 5 JUDGE BURTON: Is there a way to track
- 6 through the collaborative the number of occupants
- 7 in the home or to see what impact this has? I
- 8 don't --
- 9 MR. HYMAN: I -- I doubt it. Usually,
- 10 utilities do not collect information on the number
- of people in a home. Really, the only good way you
- 12 could get at it just roughly is if you knew what
- 13 the average use was per household.
- But that's going to be a pretty rough
- 15 approximation given that not everybody uses the
- 16 same amount of water. This was just more of an
- 17 attempt, you know, given the time -- time issues
- 18 that we were under after Monday to try to sort of
- 19 approximate a fair solution.
- 20 But, you know, I'm sure the collaborative
- 21 could discuss if there are some ways to do it. I'm
- 22 just having trouble thinking of any ways to do it
- 23 off the top of my head without going to each of
- 24 the, what, 4500 customers and asking who lives in
- 25 their home.

1 CHAIRMAN HALL: Census data, perhaps? I'm not -- I'm not 2 MR. HYMAN: Maybe. 3 very familiar, honestly, with -- with the Mexico 4 area census data. I mean, you can get a rough 5 sense of how many people there are in the home. 6 You know, for example, managed to look up 7 last night renter versus owner occupied. But, you know, it's going to depend a lot also on geographic 9 -- just how it's split up geographically. 10 There is some micro data, I guess, that 11 the census has that you can look at. But, again, 12 you probably have to extrapolate at some point. I'm sorry if that was a little long and technical. 13 14 CHAIRMAN HALL: I don't believe I have any 15 other questions. Thank you. 16 MR. HYMAN: Okay. 17 JUDGE BURTON: Thank you, sir. Oh, hold on one moment. Mr. Steinmeier, did you have a 18 19 question? 20 MR. STEINMEIER: I was just curious whether Division of Energy had performed any 2.1 2.2 psychological profile of people who use water for 23 the sake of using water. 24 MR. HYMAN: No. That -- that was just, so 25 to speak, an expression. I probably should have

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1 said, you know, using water, you know, for lawn care versus using water for basic necessities. 2. 3 Poor choice on my part, perhaps. 4 MR. STEINMEIER: It was fine. MR. POSTON: Could I follow-up real quick? 5 JUDGE BURTON: Oh. 6 7 MR. POSTON: Do you think it would be possible once -- or for the company to identify the 9 customers that fall into that third block and then 10 perhaps do a targeted survey to those -- to those 11 customers to try to gather some of the data the 12 Judge asked about? 13 MR. HYMAN: Yeah. Actually, I think 14 that's possible. That's similar to what I had 15 suggested in testimony now that I think about it, 16 you know, with targeting efficiency efforts toward 17 them. So, yeah, I think it's certainly something the collaborative would look at. 18 19 MR. POSTON: Thank you. 20 JUDGE BURTON: Thank you. 2.1 MR. HYMAN: Okay.

JUDGE BURTON: Would any other party like

to make a statement about the inclining block rate

All right. Well, thank you everyone.

stipulation agreement?

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25

- 1 believe that's going to conclude the main part
- 2 unless there's some additional stipulation and
- 3 agreements that I missed? Testimony? No?
- 4 MR. MILLS: Judge, did you want to take up
- 5 the question of marking all exhibits and doing them
- 6 off the record or on the record?
- 7 JUDGE BURTON: We can do that -- we can do
- 8 that -- we'll take a brief recess, and then we'll
- 9 go back on the record just for that purpose so
- 10 people don't have to stick around. But --
- 11 MR. MILLS: Okay.
- 12 CHAIRMAN HALL: I have some -- a
- 13 preliminary as to how I would personally like to
- 14 see some of the issues resolved here. Again, it's
- 15 merely preliminary.
- 16 But I would be very interested in the
- 17 parties addressing this as a coherent concept in
- 18 their -- in their post-hearing briefs. Because at
- 19 least for me, some of these positions work
- 20 together.
- 21 And -- and for one reason or another, if
- 22 the Commission were to determine that one of these
- 23 positions is not -- doesn't have three votes, I may
- 24 change in other aspects.
- 25 So for me, concerning the lead service

- line program, I would like people's thoughts on all
- 2 these issues together, the -- the AAO amount going
- 3 into the five-year amortization with carrying costs
- 4 at -- at long-term debt going forward, booking
- 5 those amounts into Account 186, single tariff
- 6 pricing, but with either the eight or the \$9.
- 7 For me, those -- those decisions work
- 8 together. I have some grave policy and legal
- 9 concerns about allowing for a return on the
- 10 investment as it -- as it relates to the lead
- 11 service line program in that that is not property
- 12 that is owned by the company.
- 13 At the same time, there is strong public
- 14 policy rationale to encourage the company to engage
- 15 in that program. Hopefully, the long-term debt
- 16 concept might -- might be a compromise that would
- 17 be both legal and provide the policy and incentive
- 18 necessary to continue the program.
- I do have some concerns about the -- the
- 20 -- I share some of the concerns raised by OPC as it
- 21 relates to socializing lead service program costs
- 22 in conjunction with single tariff pricing.
- 23 But this scenario, at least in my head,
- 24 mitigates against some of those concerns. So I'd
- 25 -- I'd be interested in -- in -- in the legal and

- 1 policy perspectives on -- on that as a cohesive
- 2 direction.
- 3 Again, making it very clear, I have not
- 4 made those decisions for myself, and I have
- 5 certainly not discussed these with any other
- 6 members of the Commission.
- JUDGE BURTON: Why don't we -- why don't
- 8 we take a quick five-minute recess, and then we
- 9 will come back on record for the admission of
- 10 testimony -- of the exhibits. Excuse me.
- 11 (Break in proceedings.)
- JUDGE BURTON: We're going back on the
- 13 record just to discuss -- we're back on the record
- 14 just to discuss the admissions of the exhibits.
- 15 And so far, they're not here, but I
- 16 believe I have everything that has been submitted
- 17 by the City of Jefferson City as entered and Public
- 18 Water Supply Districts of Andrew County. I believe
- 19 I have these exhibits. And the Missouri Department
- 20 of Economic -- Economic Development and Division of
- 21 Energy.
- MR. STEINMEIER: Andrew County, you have
- 23 admitted?
- JUDGE BURTON: Hold on.
- MR. WENZEL: I'm sure she has.

1 MR. STEINMEIER: Larry -- Larry just left. MR. ENGLAND: Yes, she does. 2. 3 MR. STEINMEIER: It was offered, I assume. 4 JUDGE BURTON: And the court reporter 5 should have those because those were provided 6 today. We should also have the surrebuttal of 7 Brian Collins that was part of Triumph Foods 9 offering of -- that's Exhibit 650. So next, let's hear from MIEC. 10 11 MR. MILLS: Okay. I have eight exhibits. 12 Exhibit 500 is the direct testimony of Greq Meyer. 13 Exhibit 501 is the rebuttal testimony of Greg 14 Meyer. 502, surrebuttal testimony of Greq Meyer. 15 503, rate design direct testimony of Brian 16 Collins. 504, rebuttal testimony of Brian Collins. 17 505, surrebuttal testimony of Brian Collins. 506, direct testimony of Jessica York. 18 19 And 507, surrebuttal testimony of Jessica York. 20 JUDGE BURTON: All right. I already have 2.1 in the record Exhibits 503, 504 and 505. So we'll mark as offered Exhibits 500, 501, 502, 506 and 2.2 23 507. Are there any objections? 2.4 MR. WESTEN: No.

JUDGE BURTON: Okay. Those exhibits are

25

- 1 received, and I believe you have provided a court
- 2 reporter with the copy of those?
- 3 MR. MILLS: I have.
- 4 JUDGE BURTON: And the direct testimony of
- 5 Michael Gorman that was co-sponsored by the Office
- of Public Counsel, I believe Mr. Smith will handle.
- 7 MR. MILLS: Yes.
- 8 JUDGE BURTON: Okay. Thank you very much,
- 9 Mr. Mills. Next, we can turn to Staff. And to be
- 10 clear, I -- well why don't we just go ahead and
- 11 have what you have as exhibits that still need to
- 12 be offered?
- MR. WESTEN: Thank you, Judge. I have
- 14 what still needs to be -- well, I have a lot.
- JUDGE BURTON: Why don't we get to you
- 16 afterwards?
- 17 MR. WESTEN: Yeah. Save me for the end,
- 18 Judge.
- 19 JUDGE BURTON: Let's jump to OPC because I
- 20 believe a lot of yours has already been admitted.
- 21 MR. SMITH: That is true.
- JUDGE BURTON: What I'm showing as not
- 23 being admitted in your marked exhibit list is
- 24 Exhibit 208 and 209 and 218 from the first page,
- 25 the rebuttal testimony of John Riley, surrebuttal

- 1 testimony of John Riley, direct testimony of Amanda
- 2 Connor, correct?
- 3 Turning to the second page, I don't have
- 4 the public versions for Exhibits 219 through 226.
- 5 MR. SMITH: That is also what OPC's record
- 6 reflects.
- 7 JUDGE BURTON: And I also have additional
- 8 exhibits, Exhibit 227, 228 and 229 were admitted
- 9 and received, and that's the Indiana statute for
- 10 Exhibit 227, The OPC Data Request 0015 for 228 and
- 11 the confident legal size spreadsheet as Exhibit
- 12 229?
- 13 MR. SMITH: That is -- that is consistent
- 14 with our records.
- 15 JUDGE BURTON: Okay. So what would OPC
- 16 like to offer right now?
- 17 MR. SMITH: Yes. OPC would like to offer
- 18 those exhibits that you showed not having been
- 19 received or offered, which would be 208 and 209,
- 20 the rebuttal and surrebuttal testimonies of John
- 21 Riley, as well as exhibits 218 through 226 on OPC's
- 22 exhibit list.
- 23 That includes direct testimony of Amanda
- 24 Connor, rebuttal and surrebuttal testimony of
- 25 Amanda Connor, direct, rebuttal and surrebuttal

- 1 testimony of Michael Gorman and direct, rebuttal
- 2 and surrebuttal testimony of Lena Mantle. And Lena
- 3 is spelled L-e-n-a.
- 4 JUDGE BURTON: Okay. Thank you. Are
- 5 there any objections to the admission of Exhibits
- 6 208, 209 and 218?
- 7 MR. WESTEN: No.
- 8 JUDGE BURTON: Seeing none, those exhibits
- 9 are admitted.
- 10 (Exhibits 208, 209 and 218 were offered
- 11 and admitted into evidence.)
- 12 JUDGE BURTON: Are there any objections to
- 13 the admission of Exhibits 219, 220, 221, 222, 223,
- 14 224, 225 and 226? Seeing none, those are admitted.
- 15 (Exhibits 219, 220, 221, 222, 223, 224,
- 16 225 and 226 were offered and admitted into
- 17 evidence.)
- 18 JUDGE BURTON: And I believe, Mr. Smith,
- 19 you have provided the court reporter a copy of all
- 20 of those?
- MR. SMITH: I have.
- JUDGE BURTON: Thank you very much. And I
- 23 believe City of Riverside, we do have your
- 24 exhibits. I think that was previously -- and that
- 25 was previously provided to the court reporter. So

- 1 are we ready for Staff?
- 2 MR. WESTEN: Yes. Yes. Staff is ready.
- 3 Okay.
- 4 JUDGE BURTON: Okay.
- 5 MR. WESTEN: So Staff has, I think, what
- 6 are 33 total exhibits. And we have as already
- 7 offered and admitted Staff Exhibit 104, which is
- 8 the report on class cost of service and rate
- 9 design, Staff Exhibit 107, which is the rebuttal
- 10 testimony of Amanda McMellen.
- 11 Staff 108, the rebuttal testimony of James
- 12 Merciel. Staff Exhibit 115, which is the rebuttal
- 13 testimony of Mr. Matthew Barnes. Staff Exhibit
- 14 116, which is the rebuttal testimony of Mr. James
- 15 A. Busch.
- 16 Staff Exhibit 119, which is the
- 17 surrebuttal testimony of Mr. Matthew J. Barnes.
- 18 Staff Exhibit 121, which is the surrebuttal
- 19 testimony of James A. Busch.
- 20 Staff Exhibit 124, which is the
- 21 surrebuttal testimony of Amanda McMellen. Staff
- 22 Exhibit 125, which is the surrebuttal testimony of
- 23 Mr. James Merciel.
- And Staff's Exhibit 135, which is the
- 25 transcript of DU-2017-0296 as well as Staff's

- 1 Exhibit 136, which is the Joint Staff and Company
- 2 Rate Comparison Exhibit Chart. And then Staff
- 3 Exhibit 137, which is Mr. Barnes' work papers.
- 4 JUDGE BURTON: I -- that matches my
- 5 record.
- 6 MR. WESTEN: Great.
- 7 JUDGE BURTON: Did Staff provide the court
- 8 reporter a copy of the transcript that is Exhibit
- 9 135?
- 10 MR. WESTEN: No. We have not yet done
- 11 that.
- 12 JUDGE BURTON: Okay.
- MR. WESTEN: And I am needing to do that
- 14 still. I also understand that some of the
- 15 exhibits, the court reporter may have not -- my
- 16 understanding of all the exhibits we may have
- 17 submitted to previous court reporters.
- 18 So I am going to provide all of the
- 19 exhibits for the court reporter that I currently
- 20 have copies of.
- 21 JUDGE BURTON: Okay. And you'll do that
- 22 today after we go off the record?
- MR. WESTEN: Yes.
- JUDGE BURTON: Okay.
- 25 MR. WESTEN: At this time, I would like to

- 1 make the following offers. Everyone get ready.
- 2 I'd like to offer Staff Exhibit --
- JUDGE BURTON: Let me just stop you real
- 4 quick.
- 5 MR. WESTEN: Sure.
- 6 JUDGE BURTON: Have the parties seen a
- 7 copy of your pre-completed exhibit list? Do they
- 8 -- do they have a copy of that?
- 9 MR. ENGLAND: I do. I have a copy of it.
- 10 MR. SMITH: I think so.
- JUDGE BURTON: Have they had a chance to
- 12 review -- did they have any objection to the 100,
- 13 101, 102, et al?
- 14 MR. ENGLAND: No. I -- I followed along
- 15 with my records so far jive with your all's. The
- 16 only thing that I might mention is there were I
- 17 think some exhibits Staff anticipated offering 132,
- 18 133, 134, I understand because of the subsequent
- 19 stipulation will not be offered. So --
- MR. WESTEN: That's correct.
- 21 MR. ENGLAND: Everything up to 131, I'm
- 22 okay with.
- 23 MR. WESTEN: And Staff is not offering
- 24 132, 133 or 134.
- JUDGE BURTON: And to be clear for the

- 1 record as well, I have Staff's Exhibit 126,
- 2 Exhibits 115, Exhibit 106, Exhibit 101, and I
- 3 apologize, I'm doing that in reverse order, as
- 4 being a public and a confidential version?
- 5 MR. WESTEN: That is correct, Judge.
- 6 JUDGE BURTON: Okay. Are there any
- 7 objections to the admission of the remaining
- 8 documents that are identified in Staff's list,
- 9 excluding Exhibits 132 through 134?
- 10 MR. ENGLAND: No objection.
- 11 MR. SMITH: No objection.
- 12 JUDGE BURTON: That -- thank you. Staff's
- 13 Exhibits 100, 101, 102, 103, 105, 106, both public
- 14 and confidential, 107, 109, 110, 111, 112, 113,
- 15 114, 115 both the public and confidential, 117,
- 16 118, 119 -- or excuse me. Those are already
- 17 admitted.
- 18 120, 122, 123, 126 both public and
- 19 confidential, 127, 128, 129, 130 and 131, which
- 20 have been pre-marked are admitted into the record.
- 21 MR. WESTEN: Thank you, Judge. Thank you,
- 22 Madam Court Reporter.
- 23 JUDGE BURTON: And you do have all of
- 24 those here to give to the court reporter once we're
- 25 done, right?

- 1 MR. WESTEN: Yes. JUDGE BURTON: Okay. Then, Mr. England, I 2 3 believe you are up. 4 MR. ENGLAND: Thank you, your Honor. Do 5 you want me to review the ones I think I've offered 6 and you've received first? 7 JUDGE BURTON: How about this? I'll tell you, looking at your identified list, I have 9 everything as marked and offered and admitted as Exhibits 1-P and 1-C, Exhibits 2 and 3, Exhibits 15 10 11 through 20 -- 25, and that includes a public and a 12 confidential version of 25 And a public and 13 confidential version of 20 -- 27, and then 40, 41, 14 42, 43 and 44. Does that match what you have? 15 MR. ENGLAND: I believe so. Thank you. 16 JUDGE BURTON: Okay.
- 19 JUDGE BURTON: Yes. That's -- they are

can I just do it by numbers?

- 20 pre-marked, correct?
- MR. ENGLAND: Yes. Exhibits 4 through 14,

MR. ENGLAND: So then I need to offer --

- 22 26-P and 26-C, 28 through 39. I think that covers
- 23 it.

17

18

- 24 JUDGE BURTON: I believe that does. Are
- 25 there any objections?

1 MR. WESTEN: None. MR. SMITH: No objection. 2. 3 JUDGE BURTON: Okay. Then Exhibits 4 4 through 14 are admitted. And Exhibits 26-P and C, 5 public and confidential, and Exhibits 28 through 39 are admitted into the record. And does the court 6 7 reporter have a copy of all of those pre-marked exhibits, Mr. England? 9 MR. ENGLAND: Oh, I'm sorry. I believe we gave all of that the first day of the hearing. But 10 11 you and I had a discussion off the record that 12 maybe a couple of pieces were missing. 13 JUDGE BURTON: Okay. We'll doublecheck 14 when we go off the record just to make sure that we 15 have everything. 16 MR. ENGLAND: Okay. 17 JUDGE BURTON: And I believe that concludes all of those exhibits. There was some 18 19 discussion at the end of today's hearing concerning 20 information on the number of residential customers 2.1 in Class A. 22 And I know that Chairman Hall had some 23 questions about the breakdown with impacts of Rate J and the full run under the scenario with an \$8 2.4 charge and a \$9 charge for just five-eighths inch 25

- 1 customers. That way, it would be a modified
- 2 version of Exhibit 136. It would be a full run for
- 3 every single class, every single district, but with
- 4 an \$8 option or a \$9 option for five-eighths
- 5 customers. And I believe that the company was
- 6 going to try to see about providing that
- 7 information.
- 8 MR. ENGLAND: Yeah. I think if you -- if
- 9 you assign it by meter size --
- 10 JUDGE BURTON: The five-eighths inch?
- 11 MR. ENGLAND: -- it's relatively easy to
- 12 do. If we start looking at the type of customer
- 13 within a meter size, it might become a little more
- 14 difficult.
- 15 JUDGE BURTON: Yeah. And there was
- 16 discussion about getting information on the
- 17 percentage of those five-eighths customers in Rate
- 18 A who are residential, for example.
- 19 MR. ENGLAND: Yes. And I think we can get
- 20 that.
- 21 JUDGE BURTON: Okay. We're going to keep
- 22 the record open for that information, then, to be
- 23 submitted and need this. And we'll allow time for
- 24 the parties to submit any objections or
- 25 clarifications to that.

1 MR. ENGLAND: Excuse me. Will you submit those requests via an order? 2 3 JUDGE BURTON: Yeah. Absolutely. 4 MR. ENGLAND: Okav. JUDGE BURTON: That way, all the parties 5 6 who aren't here and shockingly not listening can 7 still know about that. And with that --MR. MILLS: One last little thing. And I 9 think I mentioned this to you off the record earlier in the week. 10 But when we filed in EFIS the surrebuttal 11 12 testimony of Greg Meyer, we inadvertently filed the 13 wrong document and filed another copy of his 14 rebuttal testimony. 15 But what we have given to the court reporter for marking and to become officially the 16 17 record in this case is the correct surrebuttal 18 testimony. 19 And we did -- when we served the testimony 20 on the parties, we served the proper documents. 2.1 it's just the initial EFIS filing that has the 2.2 wrong document. 23 JUDGE BURTON: But all the parties do have 24 the correct copy to refer to? 25 MR. MILLS: Correct.

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1
             JUDGE BURTON: Okay. And I'm assuming
     that this means we don't, as of now, need any
 2
    additional hearing tomorrow.
 3
             MR. ENGLAND: Or next week.
             MR. WESTEN: Or the week after.
 5
6
             MR. ENGLAND: There was a question mark at
7
     the end of that.
             JUDGE BURTON: I will say no to next week.
8
9
             MR. ENGLAND: Thank you.
             JUDGE BURTON: All right. Thank you,
10
     everyone, and thank you for your participation. I
11
12
    hope you have a great week.
13
             MR. SMITH: Thank you, Judge.
14
             MR. WESTEN: Thank you very much.
             JUDGE BURTON: And we are now done and off
15
16
  the record.
17
              (The proceedings were concluded at 3:30 p.m. on
    March 8, 2018.)
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2.2
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1	REPORTER'S CERTIFICATE
2	
3	STATE OF MISSOURI)
4)ss.
5	COUNTY OF OSAGE)
6	
7	I, Monnie S. Mealy, Certified Shorthand Reporter,
8	Certified Court Reporter #0538, and Registered Professional
9	Reporter, within and for the State of Missouri, do hereby
10	certify that I was personally present at the proceedings as
11	set forth in the caption sheet hereof; that I then and there
12	took down in stenotype the proceedings had at said time and
13	was thereafter transcribed by me, and is fully and accurately
14	set forth in the preceding pages.
15	
16	IN WITNESS WHEREOF, I have hereunto set my hand and
17	seal on March 8, 2018.
18	
19	Monsie S. Mealy
20	
21	Monnie S. Mealy, CSR, CCR #0538
22	Registered Professional Reporter
23	
24	
25	

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