

1 exhibits at this time.

2 JUDGE JONES: Is that 88, 89, 90?

3 MR. MEYER: And associated HC for 90.

4 JUDGE JONES: And is there also 1088, 1089,
5 1090?

6 MR. MEYER: Yes.

7 JUDGE JONES: Are there any objections?

8 MR. SWEARENGEN: Company has none.

9 MS. O'NEILL: No objection.

10 JUDGE JONES: Exhibits 87, 88, 89 -- I'm sorry
11 88, 89, and 90 and 1088, 1089 and 1090 are admitted into the
12 record.

13 (Exhibit Nos. 88, 89, 90, 1088, 1089 and 1090
14 were received into evidence.)

15 MR. MEYER: I will tender the witness for
16 cross examination.

17 JUDGE JONES: Is there cross-examination from
18 the Office of Public Counsel?

19 MS. O'NEILL: No questions, your Honor.

20 JUDGE JONES: And any questions from Aquila?

21 MR. SWEARENGEN: I have a few, Judge.

22 JUDGE JONES: Please proceed.

23 CROSS-EXAMINATION BY MR. SWEARENGEN:

24 Q. Good morning, Mr. Murray.

25 A. Morning.

1 Q. How are you today?

2 A. Pretty good. How are you doing?

3 Q. Fine. Thank you.

4 Let me just try with you to frame up the issue
5 in this case, if I can. Is it fair to say that one part of
6 this cost of capital issue is how much equity should be
7 considered in a capital structure for rate-making purposes?

8 A. Capital structure is an issue.

9 Q. Okay. And how much equity --

10 A. Is a part of that capital structure, that's
11 correct.

12 Q. -- is part of that capital structure?

13 And then another piece of that, along the
14 lines of the equity side, is how much should that equity
15 cost, how much return on common equity should be authorized;
16 is that fair?

17 A. That's correct.

18 Q. And you, for the Staff, have used Aquila --
19 the Aquila, Inc. corporate capital structure as of
20 December 31, 2002; is that not correct?

21 A. That's correct. As the test year.

22 Q. That's the test year of capital structure of
23 the parent corporation, Aquila, Inc.?

24 A. That's correct.

25 Q. And what is the equity ratio of that capital

1 structure?

2 A. The equity ratio for purpose of rate making as
3 of test year December 31st, 2002 for Aquila, Inc. is 35.31
4 percent.

5 Q. And that's the equity ratio you think the
6 Commission should adopt in this case for rate-making
7 purposes?

8 A. That's correct.

9 Q. And what is your understanding of what the
10 company thinks the equity ratio should be?

11 A. They base it -- they base their equity ratio
12 on what they term allocated capital structure, which
13 comprises of what they claim is 47.5 percent equity ratio.

14 Q. Now, is it fair to say that you have done a
15 discounted cash flow or DCF analysis of a group of companies
16 to determine what you think the authorized return on equity
17 ought to be as a result of this case?

18 A. Yes.

19 Q. And that's a range -- you've calculated a
20 range of 8.64 to 9.64 percent; is that true?

21 A. That's correct.

22 Q. And what's the midpoint, 9.1?

23 A. 9.14, that's correct.

24 Q. And what is your understanding of the
25 company's position as to the appropriate return on equity in

1 this case?

2 A. The company's position is the 12 to 12.5,
3 which I believe is a midpoint of 12.25.

4 Q. Thank you.

5 Would you agree that equity is the highest
6 cost of capital, generally speaking?

7 A. Generally speaking in the capital structure,
8 that's correct.

9 Q. And so the more equity that is determined to
10 be in the capital structure for rate-making purposes, the
11 greater the revenue requirement?

12 A. Well, it depends on, like I said, the
13 capital -- if the capital structure is optimal, you could
14 have actually less equity in a capital structure and -- and
15 it -- assuming that business risk is held constant, you
16 could have a high rate of return if you have a very
17 leveraged company then one that is -- you know, is at the
18 optimal capital structure. So it's the ultimate rate of
19 return that determines the revenue requirement is my point.

20 Q. Well, if equity is the highest cost of
21 capital, if you have more equity in that capital structure,
22 the revenue requirement associated with that would be
23 greater, would it not?

24 A. Like I said, the rate of return is the
25 ultimate number. If you have more equity in the capital

1 structure, assuming all risk is held constant such as
2 business risk, then that return on equity, because there
3 would be less financial risk, would be -- you know, could be
4 lower and also the cost of the debt could be lower.

5 So, therefore, it's -- it's -- your overall
6 rate of return, it's really hard to determine exactly what
7 is the optimal point where you'll have the lowest cost of
8 capital. So it -- you could have a high cost of capital at
9 100 percent debt level that's higher than if you had some
10 equity in your capital structure.

11 Q. Let's bring it back then to this case and the
12 recommendations of the parties here. You're arguing for a
13 35 percent equity ratio and the company's arguing for a
14 47 percent equity ratio. Given that difference, in your
15 mind, isn't there a significant revenue requirement
16 difference between the two proposals?

17 A. I believe so.

18 Q. And what would that be? Can you quantify
19 that?

20 A. I don't -- I think the two issues combined in
21 the last reconciliation I saw was 20 million, but that's with
22 capital structure and return on equity.

23 Q. So together, capital structure and return on
24 equity results in about a \$20 million difference, in your
25 judgment?

1 A. That's based on some accounting records that
2 I've been told about as far as the reconciliation.

3 Q. Would you agree that all other things being
4 equal, a lower equity ratio should be accompanied by a
5 higher cost of equity, all other things being equal?

6 A. All other being equal such as business risk,
7 that's correct.

8 Q. And a lower equity ratio should be accompanied
9 by a higher cost of debt as a general proposition. Is that
10 a fair statement?

11 A. Assuming you hold everything constant, it's
12 the same company and the same business risk, same -- which
13 includes -- business risk includes all sorts of risk such as
14 regulatory --

15 Q. All other things being equal.

16 A. Everything being equal, that would be a
17 logical -- that's financial theory.

18 Q. Thank you.

19 And for a given firm, would you agree the cost
20 of equity should always be higher than cost of debt because
21 equity returns are subordinated to interest payments?

22 A. I agree with that.

23 Q. Do you have your Direct Testimony there in
24 front of you?

25 A. Yes, I do.

1 Q. If you'd turn to page 5 and there I believe --
2 are you there?

3 A. Yes, I am.

4 Q. Beginning on line 33 you set out part of the
5 decision in what is commonly referred to as the Hope Natural
6 Gas case; is that true?

7 A. Yes.

8 Q. And part of that Hope decision discusses the
9 rate-making process; is that true?

10 A. Yes.

11 Q. And that's the process that we're in before
12 the Commission in connection with this case. Would you
13 agree?

14 A. Yes.

15 Q. And in connection with that, would you agree
16 that, as you've indicated at line 33 of your testimony, that
17 the United States Supreme Court held in that case that the
18 return to the equity owner should be commensurate with
19 returns on investments and other enterprises having
20 corresponding risks?

21 A. I believe that's what was stated in that case
22 in 1944, that's correct.

23 Q. And then as you note on line 35, that decision
24 goes on to state, That return, moreover, should be
25 sufficient to assure confidence in the financial integrity

1 of the enterprise so as to maintain its credit and attract
2 capital?

3 A. That's correct.

4 Q. And over at the top of page 6 of your Direct
5 Testimony at lines 1 and 2, you indicate by I think
6 paraphrasing the Hope case that the Hope case restates the
7 concept of comparable returns to include those achieved by
8 any other enterprises having corresponding risks. Correct?

9 A. That's correct.

10 Q. Then over on page 7 of your Direct Testimony,
11 referring to lines 3 through 5, you state, The courts today
12 still believe that a fair return on common equity should be
13 similar to the return for a business with similar risks.

14 A. Yes.

15 Q. But not as high as a highly profitable or
16 speculative venture. Correct?

17 A. Yes.

18 Q. And I assume that continues to be your
19 testimony today as it was in your Direct Testimony that was
20 filed earlier in this case?

21 A. That's my testimony. I just wanted to clarify
22 that there has been a transition in rate of return analysis
23 where rate of return witnesses recommend the cost of
24 capital -- cost of common equity capital.

25 When making recommendations, I think

1 Dr. Murray earlier had indicated that the DCF model is his
2 primary model and that is a cost of capital model. And
3 so -- and actually this is quite consistent with the cost of
4 service principle of rate of return rate base regulation
5 where the objective of the rate of return analysis is to
6 determine what the -- you know, the cost of capital is to
7 the utility.

8 Q. Right. I'll ask you about that in a minute.
9 I'm just focusing on what the Supreme Court has said about
10 that.

11 My question is, would you agree that what the
12 courts have said with respect to a fair return is the
13 standard that this Commission should follow?

14 A. Like I said, there are other things that have
15 to be taken into consideration. We are looking at cost of
16 capital. Like I said, there's been that transition.

17 Yes, there's a court case there, but as far as
18 I am aware, there's been no challenge on using a cost of
19 capital analysis which is the primary analysis used by many
20 commissions in this country to determine what is a fair
21 recommended rate of return, not a comparable earnings
22 analysis, which this Staff has not done since I've been
23 here.

24 Q. Okay. Let me make sure I understand then.
25 Are you saying that what the court has said in the Hope case

1 and the related cases do not have to be followed by this
2 Commission in determining what the fair rate of return is?

3 A. I'm not a lawyer. I just know that what has
4 occurred has been a transition to a cost of capital
5 analysis.

6 Q. So you would think then that perhaps maybe the
7 Commission isn't following what the court has said. Would
8 that be your testimony?

9 A. I would say if you look at page 4 of my Direct
10 Testimony under the Bluefield there's references to returns
11 generally being made at the same time, part of the country
12 as, you know, another company return achieved by other
13 companies, and then item three where it says, Return -- a
14 return sufficient to assure confidence in the financial
15 soundness of the utility, item three being one of the
16 significant items.

17 And then within the Hope case, as you pointed
18 out, that a return, moreover, should be sufficient to assure
19 confidence in the financial integrity of the enterprise so
20 as to maintain its credit and attract capital. I feel that,
21 you know, the Commission needs to adhere to that and a cost
22 of capital recommendation that is reasonable will allow
23 that.

24 Q. Okay. Thank you.

25 I take it you wrote that portion of your

1 testimony starting with your discussion of the Bluefield
2 case on page 4 over through I guess page 7 we just talked
3 about?

4 A. Yes.

5 Q. I think what you just said in response to two
6 questions ago, that you think what the Commission is doing
7 does comport to those cases?

8 A. Yes, I do.

9 Q. Okay. And would you agree then that the
10 standard for a fair return, which has been cited in your
11 testimony and has been cited by the courts and regulatory
12 bodies, speaks in terms of returns being earned by companies
13 of comparable risk?

14 A. That may be one of the standards that is
15 considered.

16 Q. You have some doubt about that? You say it
17 may be?

18 A. I just cited that there were three items, and
19 one of those is the financial soundness and ability to
20 attract capital. There are several items that are
21 mentioned. That's both in the Hope and Bluefield case.

22 Q. Look over at page 5 of your Direct Testimony,
23 if you would. And down in line -- beginning on line 33
24 where you quote the Hope case.

25 A. Yes.

1 Q. And does it not say that, By that standard,
2 the return to the equity owners should be commensurate with
3 returns on investments and other enterprises having
4 corresponding risks?

5 A. Yes. And then it says, That return, moreover,
6 should be sufficient to assure confidence in the financial
7 integrity of the enterprise so as to maintain its credit and
8 attract capital.

9 Q. Fine. Thank you.
10 Would you agree that risk is extremely
11 important to what we are doing here today?

12 A. Yes.

13 Q. Is it possible for you to determine through
14 publications what returns utilities are actually earning?
15 Is that possible to determine?

16 A. There is -- obviously Mr. John Reed referred
17 to Regulatory Research Associates. I, myself, do not
18 regularly look at that -- you know, that information.

19 Whenever I do my analysis to recommend a cost
20 of capital, I'm looking at economic models, cost of capital
21 models which are the discounted cash flow model, the capital
22 asset pricing model and the risk premium model.

23 But if I were so inclined to want to review
24 that, such as seeing an S&P report -- basically when I was
25 reviewing some comments from S&P to find out what type of

1 allowed ROEs are being -- are being ruled on in other states
2 commissions I can -- you know, I can come across that
3 obviously.

4 Q. Okay. That wasn't really my question. My
5 question wasn't what was being allowed. My question was,
6 can you determine in some instances what companies are
7 actually earning?

8 A. I can review Value Line information, but
9 those -- you have to take that with a grain of salt because
10 obviously with the companies that are followed by Value
11 Line, they're just like much -- you know, any other utility
12 company out there. They have other operations within --
13 within their consolidated operations that are not just
14 utility -- a regulated utility.

15 Q. Well, let me ask you this. If I'm an investor
16 and I want to invest in a utility company and I want to know
17 what return that company is earning, is there some way for
18 me to find that out?

19 A. If you're investing in a consolidated utility
20 and you're going to invest in a stock that comprises all the
21 operations of that utility, yes, you can use Value Line to
22 determine what the earned ROE was in any given past year for
23 the last 15 years maybe.

24 Q. What about Empire District Electric Company?
25 How would you characterize that company?

1 A. It's predominantly a regulated electric
2 distribution utility and -- well, integrated utility, I'm
3 sorry. But they do have -- you know, they get involved in
4 some nonregulated investments as well.

5 Q. And can you go to some publication or some
6 source and find out what they're actually earning?

7 A. Are you referring to Empire and the
8 consolidated operations or are you referring to Empire
9 Missouri jurisdictional utility operations?

10 Q. I'm talking about Empire.

11 A. Consolidated operations, like I said, Value
12 Line -- you could refer to Value Line and find out exactly
13 what they're earning.

14 Q. And would you believe that information to be
15 accurate?

16 A. For consolidated operations, I would.

17 Q. Would that be true with any other figures that
18 Value Line might publish for any other utility companies?

19 A. They're usually accurate. Sometimes they're
20 revised a year or two later because of certain accounting
21 changes.

22 Q. You mentioned authorized returns. Is there
23 some way for you to determine or verify what regulatory
24 agencies are authorizing for utility companies?

25 A. Mr. John Reed, he cited Regulatory Research

1 Associates. I believe that to be the -- you know, one of
2 the main research organizations out there that, quote,
3 allowed ROEs in various jurisdictions.

4 Q. Is there another way to determine that
5 information other than referring to that source?

6 A. I believe C.A. Turner Utility Reports may have
7 some allowed ROE indications, but I don't believe they have
8 the dates of those allowed ROEs. So that information,
9 especially if it's going back you know 10 years from now,
10 would be of limited use because that obviously reflects a
11 different economic and capital market environment than we
12 have now.

13 Q. Can you access in some fashion, electronically
14 or otherwise, the decisions issued by other state agencies,
15 for example, the Kansas Corporation Commission?

16 A. If I was inclined to -- to look at their
17 website, I'm sure I could.

18 Q. Have you ever done that?

19 A. Maybe in context of the last Aquila case to
20 see what the witness Mr. John Dunn was doing in the Westar
21 Energy Case I looked at their website. But as far as
22 looking at their allowed ROEs, I don't know that I gave that
23 much consideration.

24 Q. Have you ever looked at any decisions of other
25 Public Utility Commissions or Public Service Commissions and

1 read those decisions where they discussed the authorized
2 returns that they were allowing for the companies under
3 their jurisdiction?

4 A. No.

5 Q. You never have?

6 A. No. I -- there's many things that go on -- I
7 have -- I have enough stuff to do here as far as doing my
8 economic analysis using the DCF model and the capital asset
9 pricing model. As far as what goes on in the specifics of
10 cases throughout this country, I would be working 24/7 to be
11 able to keep up with that.

12 Q. Turning to page 1 of your Direct Testimony,
13 you state there that you're currently employed as a
14 financial analyst for the Missouri Public Service
15 Commission?

16 A. Yes.

17 Q. And is that your present position today?

18 A. Actually, I've been reclassified. I'm an
19 auditor.

20 Q. And what does that mean?

21 A. It just means I have a different title.

22 Q. Okay. Your job functions are still the same?

23 A. I'm identified as a financial analyst, just to
24 let you know.

25 Q. And am I correct that you're the only Staff

1 witness who's testifying in this case with respect to cost
2 of capital issues?

3 A. Yes.

4 Q. Over at page 2 of your Direct Testimony at
5 line 16 you state, My testimony is presented to recommend to
6 the Commission a fair and reasonable rate of return for
7 Aquila, Inc., d/b/a Aquila Networks MPS and Aquila Networks
8 L&P. Correct?

9 A. Correct.

10 Q. Then there's a following question on that page
11 which is, Have you prepared any schedules to your analysis
12 of the cost of capital for MPS and L&P? And your answer is,
13 Yes; is that correct?

14 A. That's correct.

15 Q. And MPS and L&P are the Missouri operating
16 divisions of Aquila; is that true?

17 A. That's correct.

18 Q. And would you agree with me that those
19 operating divisions have hard assets in the ground here in
20 Missouri?

21 A. Yes.

22 Q. And what would those assets consist of, to
23 your knowledge?

24 A. Generation and distribution facilities,
25 transmission facilities.

1 Q. Anything else that just comes to find?

2 A. Those are the main assets that I know are
3 associated with the regulated electric utility. They may
4 have some obviously natural gas distribution as well and
5 storage maybe.

6 Q. And would you agree that those assets have
7 been financed in some fashion?

8 A. Yes.

9 Q. And that would be with some amount of debt and
10 some amount of equity?

11 A. Yes.

12 Q. And would you agree that those assets that you
13 have described generally are the assets that are subject to
14 this Commission's jurisdiction?

15 A. That's correct.

16 Q. I think you mentioned this earlier in response
17 to one of my questions. Turning to the bottom of page 5 you
18 mention that the -- what the Hope case stands for, in your
19 opinion, and you noted that these returns that are
20 authorized by regulatory agencies should be sufficient to
21 assure confidence in the financial integrity of the
22 enterprise so as to maintain its credit and to attract
23 capital. Correct?

24 A. That's correct.

25 Q. Given that, would you agree with me that one

1 of your responsibilities as the Staff's chief financial
2 witness in this case is to make sure that the Staff's
3 recommendation in this proceeding did not impair the
4 financial health of Aquila's MPS and L&P operations?

5 A. My duty is to recommend a fair and reasonable
6 rate of return for MoPub and St. Joe operations, which a
7 fair and reasonable rate of return would not impair the
8 financial health of MPS and L&P.

9 Q. So your answer would be yes, that you would
10 consider that to be one of your responsibilities?

11 A. Yes.

12 Q. And in connection with that, would you agree
13 with me that as the Staff's chief financial witness in this
14 case, you can't make your recommendation in a vacuum?

15 A. No.

16 Q. You don't agree with that?

17 A. Repeat the question. I'm sorry.

18 Q. Would you agree with me that as the Staff's
19 chief financial witness, you can't simply make a cost of
20 capital recommendation in a vacuum?

21 A. That's true, I can't make it in a vacuum.
22 There's many things you have to look at, economic market,
23 capital market environment, correct.

24 Q. And would one of the things you would have to
25 look at would be the ramifications of your recommendation

1 with respect to the financial integrity of Aquila's
2 operating divisions. Wouldn't you agree with that?

3 A. Yes. I would test the reasonableness of my
4 recommendation, that's correct.

5 Q. You would test it with respect to the
6 financial integrity of the operating divisions?

7 A. When you refer to "financial integrity," I
8 assume you're referring to my pre-tax interest coverage
9 calculation that is --

10 Q. Well, let me ask you this. What is your
11 definition of financial integrity?

12 A. Financial integrity would -- we would like to
13 see utility companies with a triple B investment grade
14 credit rating. Of course, that's not possible with some
15 companies because of the fact that they're associated with
16 other operations.

17 Q. If you would, please, turn back to page 5 of
18 your testimony.

19 A. Yes.

20 Q. At the bottom, The return should be sufficient
21 to assure confidence in the financial integrity of the
22 enterprise.

23 And in this case the enterprise is MPS and
24 L&P. Correct?

25 A. That's correct.

1 Q. So as to maintain its credit and to attract
2 capital.

3 Do you agree with that?

4 A. Yes.

5 Q. Okay. And, therefore, do I understand you to
6 say that you would test your recommendation in this case
7 against L&P and MPS's ability to maintain this credit and
8 attract capital?

9 A. Unfortunately, this is -- I'm just going to
10 get into what is difficult about when you're evaluating or
11 trying to determine what -- you know, what rate of return is
12 going to attract -- be able to attract capital, maintain the
13 credit rating of MoPub and St. Joe.

14 Q. Well, let me ask you this. Can you answer
15 that question yes or no and then give an explanation? Can
16 you do that?

17 A. Repeat the question, please.

18 Q. Well, the question is, you've come up with a
19 recommendation and you said you've tested that against
20 something. And my question is, have you tested that, in
21 accordance with the Hope case, against it should be
22 sufficient to assure confidence in the financial integrity
23 of the enterprise so as to maintain its credit and attract
24 capital? Have you tested your recommendation with that
25 standard in mind?

1 A. Yes.

2 Q. Okay. Let me ask you, earlier you indicated
3 that you agreed that the legal precedent for a fair rate of
4 return speaks in terms of returns being earned by companies
5 of comparable risk. And you said that risk was important in
6 this process; is that true?

7 A. Yes.

8 Q. And is it your belief that you've tried to
9 apply that legal principle in this case in your testimony?

10 A. I took all the considerations that were
11 indicated in the Hope and Bluefield case as far as things
12 that should be weighed to determine what is reasonable.

13 Q. In connection with that, you have proceeded to
14 select a group of six companies which you believe to be of
15 comparable risk to Aquila; is that true?

16 A. Comparable to MoPub and St. Joe, that's
17 correct.

18 Q. And those companies are set out in your
19 testimony in various schedules; is that true?

20 A. That's correct.

21 Q. And what are those companies? Can you just
22 rattle off the names for us, please?

23 A. Cleco, DPL, DQE Hawaiian Electric, IDACORP,
24 NSTAR.

25 Q. And, once again, would it be your testimony

1 that your goal here is to be consistent with the Hope case
2 and find a group of other enterprises having corresponding
3 risks to Aquila's MPS and L&P operations?

4 A. That's correct.

5 Q. Now, with respect to risk, would you agree
6 with me that what we're talking about basically are two
7 types of risk, one being business risk and the other
8 financial risk?

9 A. That's correct.

10 Q. And would you agree that business risk is the
11 risk which reflects items that could impact the business
12 operations of a company?

13 A. All sorts of items, that's correct.

14 Q. Can you give us some examples for electric
15 utilities?

16 A. Regulatory economic management, which
17 competition doesn't play as much a part with a regulated
18 utility, but just certain environmental factors, etc.

19 Q. Weather is that --

20 A. Weather exactly.

21 Q. -- a business risk?

22 How about rate of economic growth in the
23 service area? Is that a business risk?

24 A. That's a risk. That's part of economic risk.

25 Q. Whether or not the company would have nuclear

1 generation in its generation mix, would that be a business
2 risk?

3 A. That's correct.

4 Q. And then would you agree there's another type
5 of risk called financial risk?

6 A. Yes.

7 Q. And I think looking at your Surrebuttal
8 Testimony at pages 7 and 8, if you could turn to that,
9 please.

10 A. Yes.

11 Q. There in your Surrebuttal Testimony at the
12 bottom you talk about financial risk and you offer a
13 definition of -- or a generally accepted definition of
14 financial risk; is that true?

15 A. That's correct.

16 Q. And that definition appears at the top of
17 page 8?

18 A. Yes.

19 Q. And according to you, that generally accepted
20 definition of financial risk is the ability of a company to
21 meet its debt obligations; is that true?

22 A. That's true.

23 Q. What is the source of your generally accepted
24 definition of financial risk as you have defined it there on
25 page 8?

1 A. General knowledge.

2 Q. General knowledge?

3 A. I mean, I've went to college and had a finance
4 curriculum, I've been working here for some time. I
5 couldn't tell you exactly if I -- I didn't have a specific
6 textbook where I came up with this definition, if that's
7 what you're asking.

8 Q. That was going to be my next question. Did
9 you have a textbook in college that had that definition of
10 financial risk in it that you recall?

11 A. It may not have had this specific wording.
12 Obviously that would be plagiarism.

13 Q. Looking again at your definition, the ability
14 of a company to meet its debt obligations, isn't that really
15 interest coverage?

16 A. Yes. Cash coverage of their debt service.

17 Q. And so it's really not an accepted definition
18 of financial risk?

19 A. No. It's one of the things that the credit
20 agencies look at as far as determining -- as far as your --
21 you could have a large amount of debt in a capital structure
22 at a very -- at a lower interest rate and the ability of the
23 company to meet that debt service is going to be determined
24 by, you know, the cash flow coverage.

25 And I know that S&P, when they discuss

1 financial risk indicators, these are the exact ratios
2 they're talking about. It's the coverage of the interest
3 payments that they -- otherwise, if they can't cover it, you
4 know, they're at risk of a default.

5 Q. Have you ever heard anyone say that a
6 definition of financial risk is a measure of a degree of
7 debt leverage in a company's capital structure?

8 A. I'd say that's the textbook definition.

9 Q. You have textbooks at college that had that
10 definition in them?

11 A. And I think there's other textbooks I've seen
12 that have different definitions. Just as there are many
13 different regulatory textbooks that have different ideas on
14 them.

15 Q. I think you hit on this earlier talking about
16 risk and you may have thrown it in the category of business
17 risk, but in your mind is there such a thing as regulatory
18 risk?

19 A. Yes.

20 Q. And what is that?

21 A. Just the risk of outcome of proceedings once a
22 rate case starts. Obviously investors are very concerned,
23 as with Aquila in this case, Aquila's investors, as to the
24 outcome of the proceeding as far as, you know, the decisions
25 that are going to be made.

1 Q. And all of these risks that we've talked about
2 here this morning, would you agree that they should be
3 considered in the selection of comparable or proxy companies
4 for a cost of capital analysis?

5 A. Yes.

6 Q. And these are items that are critically
7 important, are they not, to a cost of capital analysis?

8 A. Risk is important, yes.

9 Q. Out of curiosity, I know you talk about your
10 definition of financial risk in your Surrebuttal Testimony
11 on pages 7 and 8. Anywhere in your Direct or Rebuttal
12 Testimony did you discuss your definitions of business risk
13 or financial risk, do you recall?

14 A. Do you want me to review that right now?
15 Because I don't recall offhand.

16 Q. You don't recall offhand?

17 A. There's a lot of testimony here obviously.

18 Q. I'm not going to ask you to do that, but maybe
19 while we're on a break you could just glance through that
20 and we can come back to that later.

21 A. Sure.

22 Q. Turn, if you would, please, to page 26 of your
23 Direct Testimony.

24 A. Excuse me. I'm taking a note here. Okay.

25 Sorry.

1 Q. Yeah. That's fine. Page 26 of your Direct
2 Testimony, please.

3 A. Yes.

4 Q. I would refer you there to line 8 where you
5 indicate that your Schedule 11 to your Direct Testimony
6 presents a list of market traded electric utility
7 companies --

8 A. Yes.

9 Q. -- monitored by Value Line?

10 And how many companies were on that list; just
11 approximately, do you know?

12 A. Quite a few. Anywhere from --

13 Q. Order of magnitude.

14 A. It's a -- I mean, if you take a look at
15 Schedule 11, obviously I don't have time to count up all the
16 rows, but there's probably 50 to 80, somewhere in there.

17 Q. And it's from that list that you selected your
18 six proxy companies. Is that a fair statement?

19 A. That's correct.

20 Q. And then starting on line 9 you state, The
21 criteria that I used to select the comparable companies are
22 as follows. And you list eight items there; is that true?

23 A. That's correct.

24 Q. Now, looking at the first criteria that you
25 use to select your proxy companies, stock publicly traded,

1 would you agree with me that this criteria really has
2 nothing to do with risk as you have defined risk?

3 A. Well, if a stock's not publicly traded, it may
4 have liquidity risk issues. If it's not publicly traded,
5 then there's not a market -- a recognized market where that
6 stock could be traded, so liquidity risk would be an issue.

7 Q. What kind of risk is liquidity risk? Is that
8 a business or a financial risk?

9 A. It's just -- I'm using an analogy. Before
10 ebay, it might have been hard to sell some fairly unique
11 items, but now that that market's been created, people that
12 have unique interests, there's a market there now to buy and
13 sell, so -- that they normally wouldn't be able to sell that
14 and they may have had to offer a hire premium in order to be
15 able to sell something that there really wasn't a market.
16 So if a stock's not publicly traded, obviously you won't
17 have somewhere to go to just offer that -- that stock.

18 Q. And there's a risk that you can assign to
19 that?

20 A. Well, a general -- a general conceptual risk,
21 yes.

22 Q. And then refer to item No. 2, Information
23 printed in Value Line. That's your second criteria?

24 A. Yes.

25 Q. Would you agree that that has nothing to do

1 with risk, whether or not information is published in Value
2 Line?

3 A. Well, obviously investors -- if they're trying
4 to get information on investments that they want to -- that
5 they're considering investing in, it's important to have as
6 much information as possible.

7 And with Value Line being an independent
8 research service, if -- you know, if they have that
9 information available to them by a recognized research
10 service, that may minimize the risk of them, say, having to
11 make a private equity investment in a company that's not
12 followed by Value Line where they have to rely specifically
13 on a company.

14 Q. Well, I thought you indicated earlier that a
15 financial risk -- and you said the textbook definition was
16 the amount of leverage in the capital structure; is that
17 true?

18 A. Yes. But I think you just said general risk
19 and I --

20 Q. All we're talking -- we're talking about
21 business and financial risk. And my question is, do you
22 define financial risk to mean the amount of leverage in the
23 capital structure; is that true?

24 A. Yes.

25 Q. Now, what does whether or not information is

1 printed in Value Line have to do with the amount of leverage
2 in the capital structure?

3 A. It has nothing to do with the amount of
4 leverage.

5 Q. Okay. And look at your criteria No. 5, Ten
6 years of data available. Would you agree with me that that
7 has nothing to do with business or financial risk, whether
8 or not 10 years of data is available?

9 A. Okay. Let's just clarify. When you're
10 referring to business and financial risk, obviously you're
11 referring to the risk of the company. Does not necessarily
12 mean that this is the risk the investor may be taking by
13 investing in a stock when 10 years of data is not available.

14 Q. I'm talking about the definitions that you
15 gave us earlier. You said what business risk was and you
16 defined that and you gave us some examples and you said what
17 financial risk was, the amount of leverage in the capital
18 structure.

19 So my question is, with those definitions in
20 mind, what does the fact that whether or not 10 years of
21 data is available have to do with either of those risks?

22 A. Well, if you have 10 years of data to evaluate
23 the trends in capital structure within any given company,
24 you can evaluate the financial risk over time.

25 Q. But what does the fact of whether or not that

1 data is available have to do with the actual business or
2 financial risk of the company?

3 A. Well, if the data is not available, you don't
4 have any trends to look at as far as what type of financial
5 risk that the company, you know, typically incurred as far
6 as its leverage.

7 Q. You don't have anything to look at, but what
8 does that fact have to do with the actual business or
9 financial risk of the company?

10 A. As far as whether that's available has nothing
11 to do with the company specifically.

12 Q. Okay. And look at No. 8, No Missouri
13 operations. Would you agree with me that whether or not a
14 particular company has utility operations in Missouri has
15 nothing to do with business or financial risk?

16 A. Obviously every jurisdiction has its own
17 regulatory risk as you referred to, so there could be some
18 risk factors there.

19 Q. There could be some regulatory risk?

20 A. Exactly.

21 Q. But not business or financial risk?

22 A. No, regulatory is part of business risk.

23 Q. Would it be fair to say that these items I've
24 focused on, Items 1, 2, 5 and 8, those criteria really don't
25 relate to risk but if they do, it's only in a very remote

1 sense and you just simply used those to help narrow down
2 your sample of companies?

3 A. If you're going to just pick out those
4 specific items, I'll agree with that.

5 Q. Turn to your Rebuttal Testimony, if you would,
6 please, page 25.

7 A. Yes.

8 Q. There on lines 12 and 13 of page 25 of your
9 Rebuttal Testimony you say, Because smaller utilities
10 operate in a regulated environment just as large utilities
11 do, making an adjustment for firm size is not appropriate?

12 A. Yes.

13 Q. And then at the bottom I think of page 24 and
14 the top of page 25 you cite a study that you believe
15 supports that proposition; is that true?

16 A. That's correct.

17 Q. Do you know whether or not this Commission has
18 ever made an upward adjustment in rate of return to reflect
19 and recognize the small size of a utility company?

20 A. I don't believe they have, but -- not as far
21 as my personal experience.

22 Q. Okay. If they had, would you think that the
23 Commission had made a mistake?

24 A. That would not have been my recommendation.
25 The Commission obviously weighs the evidence of any case.

1 Q. That's fair. I understand.

2 In any event, that wouldn't have been your
3 recommendation and you would testify today that an
4 adjustment for size, in your judgment's, not appropriate; is
5 that true?

6 A. That's correct.

7 Q. Then turning back to your Direct Testimony
8 again, please, at page 26 where you listed your criteria
9 there your third criteria states, Total capitalization less
10 than 5 billion; is that true?

11 A. That's correct.

12 Q. And that's a criteria related to size. Would
13 you agree?

14 A. Yes, it is.

15 Q. But you also testified that an adjustment for
16 size should not be considered; is that true?

17 A. Yes.

18 Q. So wouldn't you agree that that criteria,
19 No. 3, really isn't a valid selection metric for measuring
20 risk?

21 A. No. I wouldn't say that's necessarily the
22 case. Obviously, you know, size is something that analysts
23 think -- think about. But as far as what I'm rebutting is
24 whether or not a specific size premium adjustment should be
25 made especially when it's a division of a larger utility.

1 I don't think there's anything wrong with
2 trying to limit the size of -- for purpose of selecting your
3 comparable companies initially, but as far as -- you know,
4 if you don't choose comparable companies, if you just choose
5 to eliminate the -- you know, the size requirement, then you
6 want to make a size adjustment, my point is you -- if you
7 want to avoid that, make sure you use a -- you know, use a
8 selection criteria that takes that into consideration if
9 there is a chance.

10 My point is there's nothing conclusive on a
11 size premium adjustment -- excuse me, a size premium
12 adjustment being made.

13 Q. If size is a valid selection metric -- which
14 is what you're saying, isn't it?

15 A. I'm saying it's a metric that I used and it
16 just -- it brings -- it eliminates -- it tries to eliminate
17 that possible argument coming from the company because I
18 know it's used every time.

19 Q. What is that?

20 A. That a size premium adjustment should be made.
21 So it just heads off that possibility.

22 Q. And what companies have made that?

23 A. Just about every company that comes in here, I
24 believe.

25 Q. And do you know how has the Commission reacted

1 to that? Do you know?

2 A. I think I just indicated I didn't know whether
3 they made a size premium adjustment.

4 Q. And if your knowledge on that subject was
5 incorrect and, in fact, there is a case or cases where the
6 Commission has made an upward adjustment and return because
7 of the small size of a company, would that change your view
8 on this topic?

9 A. No.

10 Q. What companies did you eliminate through the
11 use of your third criteria, the size criteria?

12 A. Okay. We're going to have a lengthy list
13 here.

14 Q. How many were there? Are they set out in your
15 testimony?

16 A. Yeah. They're set out on Schedule 11.

17 Q. And how can I identify those looking at your
18 Schedule 11?

19 A. Look at column 3, total capitalization less
20 than 5 billion. And then every -- every company where the
21 answer is no was eliminated.

22 Q. So if size doesn't matter, then those should
23 all be put back in; is that true?

24 A. I'm saying size can be -- I'm arguing against
25 any size premium adjustment. I'm not indicating that it's

1 not something that should be considered when you're
2 narrowing down your comparable companies.

3 Q. Well, we're not talking here about the return
4 on equity or premium adjustment though. We're talking about
5 your selection of comparable companies here. You ended up
6 with 6 companies out of maybe 80 you indicated, and I'm
7 trying to figure out how you utilized the Hope standard of
8 risk in selecting those 6 companies.

9 And your item No. 3, total capitalization less
10 than \$5 billion, appears to be inconsistent with later
11 testimony that suggests no adjustment should be made for
12 size.

13 A. I don't agree it's inconsistent. I -- once
14 again, I'm trying to come up with comparable companies and
15 head off -- basically I realize companies make this argument
16 for a size premium adjustment, you know, over and over. As
17 far as quantifying this specific adjustment, I don't agree
18 with that. And if you want to try to head that off, which I
19 did, you put in a total capitalization less than a certain
20 amount to try to head off that argument.

21 Q. Let's go in that direction. Let's assume that
22 argument has some validity and this Commission may make such
23 an adjustment and allow a return to a small company.
24 Shouldn't those companies be put back in the pool?

25 A. No. Because, once again, I would not agree

1 with the size premium adjustment.

2 Q. Okay. And if the Commission has found
3 otherwise, your opinion would differ from what the
4 Commission has found; is that true?

5 A. Sure.

6 Q. Okay. Take a look at your No. 4 criteria
7 there on page 26, Greater than 70 percent of revenues
8 received from electric utility operations.

9 A. Yes.

10 Q. And I think you indicated that the application
11 of that criteria eliminated 20 additional companies?

12 A. Yes.

13 Q. Were any of those companies what we would
14 refer to as combination companies?

15 A. You refer to combination. Can you define what
16 you mean by --

17 Q. Well, what's your understanding of a
18 combination company?

19 A. I think there was a definition given earlier
20 that a combination company would be a electric and natural
21 gas company. I'm just wanting to make sure you're not
22 referring to diversified company, which diversified
23 companies get into much of the nonregulated energy market
24 trading, etc., etc.

25 Q. Would you except as a definition of a

1 combination company one that was in both regulated natural
2 gas and regulated electric operations?

3 A. That may be a portion of their operations,
4 that's correct.

5 Q. Is Ameren a combination company, for example?

6 A. Ameren has natural gas and electric
7 operations, that's correct.

8 Q. And how about Aquila?

9 A. Aquila has natural gas, electric operations.

10 Q. Would the fact that the combination company
11 might not have more than 70 percent of its revenues from
12 electric utility operations simply reflect the sale of
13 its -- of natural gas by its natural gas distribution
14 operations?

15 A. I don't know. I relied on C.A. Turner Utility
16 Reports for this. I don't know what they look at as far as
17 to determine their percent of revenues -- electric revenues
18 as far as the specific details.

19 Q. Well, let me ask you just -- let's talk about
20 AmerenUE, for example. Do you know whether or not they get
21 more than 70 percent of their revenues from electric
22 operations?

23 A. AmerenUE, I believe they do. Obviously that's
24 the largest part of their operations.

25 Q. Let's assume that they got 65 percent of their

1 revenues from electric operations and the remainder
2 35 percent from natural gas operations. Applying your
3 criteria No. 4, you would eliminate them, is that true,
4 because they don't have more than 70 percent -- 70 percent
5 or greater?

6 A. Assuming that's the case, that's correct.

7 Q. Yeah. Just assuming that with me.

8 A. That would be Ameren Corps, the consolidated
9 Ameren Corporation.

10 Q. Just pick X company.

11 A. Any company, yes.

12 Q. It doesn't matter what company it is.

13 If 65 percent of its revenue is from regulated electric
14 operations, 35 percent of natural gas regulated operations,
15 you would eliminate them; isn't that true?

16 A. And let's clarify. With C.A. Turner it does,
17 in --

18 Q. Well, forget about C.A. Turner. Just the
19 hypothetical question, some company, any company, The Jim
20 Swearingen Utility.

21 A. Well, I still need to clarify. Just electric
22 operations, in general, not regulated electric operations.
23 It's very hard to find any -- you know, any type of source
24 out there, unfortunately, that really breaks down the
25 regulated electric and nonregulated electric. It's a very

1 real problem.

2 Q. I understand that. What I'm trying to get
3 your rationale here for that 70 percent cut-off point. And
4 my question to you is, 65 percent come from regulated
5 electric operations, 35 from regulated gas. Just assume
6 that to be the case. You would eliminate that company?

7 A. Exactly.

8 Q. That's right.

9 And let me ask you this. Just because
10 35 percent of that company's revenues came from regulated
11 gas operations, that would not necessarily reflect a higher
12 operating risk for that company, would it?

13 A. When you refer to "operating," are you
14 referring to business risk?

15 Q. Sure.

16 A. I mean, with any given company it's not
17 necessarily going to -- as far as the percent of revenues,
18 there are all sorts of things that come into play that are
19 going to determine the overall risk level of a company such
20 as management and what have you.

21 This is just something to -- in order to try
22 to achieve electric utilities, which is what MoPub and
23 St. Joe are. And that's what's -- the subject of this case,
24 I should say, is what MoPub and St. Joe are because
25 obviously they have gas operations and steam operations, but