

1 A. Yes. And that would be reflected in my DCF
2 model.

3 Q. It will be reflected in your DCF model or is
4 reflected in your --

5 A. It is.

6 Q. Okay. And how did you account for that in
7 your DCF analysis?

8 A. I'm trying to measure investor expectations.
9 And obviously investors review all this financial
10 information when determining whether or not a specific
11 security is attractive just as whenever dividends --
12 whenever double taxation of dividends was decided to, you
13 know, start ratcheting that down to a point where it was
14 down towards a capital gains level, utilities stock prices
15 went up, they take that in consideration.

16 Take in consideration the fact that they
17 cannot get as an attractive return on fixed interest rate
18 investments because the level of interest rates are lower
19 and that results in -- in investors being attracted towards
20 equities.

21 Q. Now, you did a CAPM analysis as well; is that
22 true?

23 A. Yes.

24 Q. Did you account for this expectation of
25 increasing interest rates in the future in your CAPM

1 analysis?

2 A. The -- the yield on the 30 -- and this is
3 going to be a roundabout answer, you're going to have to
4 excuse me. The yield on a 30-year --

5 Q. We haven't had any of those today, have we?

6 A. The yield on a 30-year treasury, the interest
7 to yield to maturity for that security, that is an indicator
8 of investors' expectations on what they think interest rates
9 will do. So that does take into consideration inflation.
10 It's not easy to come up with just -- this is not something
11 that's -- like I said, it's more of an art than it is
12 science.

13 Q. Are bonds less risky investments than the
14 common stocks of the same company?

15 A. Yes.

16 Q. Are you familiar with the textbook Principles
17 of Public Utility Rates by James Bonbright?

18 A. I believe Dr. Murry cited that. I just -- I'm
19 familiar with his quotation.

20 Q. Have you ever looked at that book yourself?

21 A. No.

22 Q. There's a statement I think that Dr. Murry
23 indicated that appears on page 308 of that textbook to this
24 effect, Some analysts and commissions base their overall
25 estimate on what they regard as a typical objective or ideal

1 capital structure without regard to the actual
2 capitalization of the company under review.

3 Are you familiar with that concept?

4 A. If you can refer me, I want to take a, you
5 know, look specifically at his quote.

6 Q. I may be able to do that.

7 MR. SWEARENGEN: Could we have just a minute
8 here?

9 JUDGE JONES: Yes.

10 MR. SWEARENGEN: Do you want to take a short
11 recess?

12 JUDGE JONES: Is it going to take long for you
13 to find what you need?

14 MR. SWEARENGEN: I've got it.

15 JUDGE JONES: You've got it, so we don't need
16 to take a recess.

17 MR. SWEARENGEN: I thought maybe the reporter
18 was getting tired.

19 May I approach the witness?

20 JUDGE JONES: Yes, you may.

21 MR. SWEARENGEN: I've got a copy.

22 BY MR. SWEARENGEN:

23 Q. For the record, Mr. Murray, I've handed you
24 what I believe to be that portion of the text that we were
25 just discussing that contains that statement.

1 A. Yes.

2 Q. My question is, do you agree with that
3 statement?

4 A. You're referring to the statement, Some
5 analysts and commissions base their overall estimate on what
6 they regard as a typical objective or ideal capital
7 structure?

8 That's the statement that you're referring to
9 specifically --

10 Q. Yes, sir.

11 A. -- that's highlighted?

12 I agree with that statement. I agree that
13 there's many opinions on that as well as far as what's
14 typical, what's objective, what's ideal.

15 Q. One thing -- and are you familiar with any
16 analysts that have said that or adopted that principle?

17 A. Not to my knowledge. As far as anybody
18 specifically, no.

19 Q. But you would agree with it, nonetheless?

20 A. I'd agree that there are many things that you
21 can do to evaluate whether or not a capital structure is,
22 you know, typical or objective.

23 Q. You agree with the concept regardless of who
24 said it --

25 A. Yes.

1 Q. -- is that a fair statement?

2 A. Yes.

3 Q. And if I said it, you would agree with it. Is
4 that a fair statement?

5 A. Well --

6 Q. The reason I ask that, is that it says, Some
7 commissions base their overall estimates on what they regard
8 as typical objective or ideal capital structure. And I
9 thought you said this morning that you've never read any
10 decisions of other state commissions on that topic, so
11 that's why I ask that question.

12 A. Okay.

13 Q. Do you agree that there's a school of thought
14 that adheres to the principle that the cost of capital and
15 rate-making should be based on what is reasonable and
16 prudent for a regulated utility?

17 A. Can you show me what you're referencing, once
18 again?

19 Q. I can show you my outline of my questions and
20 that's all. I have no text to refer you to. I'm just
21 asking you as a general proposition, do you agree or
22 disagree with that? You accepted the other statement with
23 me saying it. I wanted to see if you'd accept this one.

24 A. Can you repeat it one more time, please?

25 Q. Do you agree that there is a school of thought

1 that adheres to the principle that the cost of capital in
2 rate-making should be based on what is reasonable and
3 prudent for a regulated utility?

4 A. I'm not sure what the basis of -- I'm trying
5 to get some clarification here as far as the cost of capital
6 for a reasonable and prudent utility. If we're talking
7 about cost of capital, I agree.

8 Q. Okay. Thank you.

9 And did you calculate a cost of common stock
10 equity for Aquila, Incorporated or for the Missouri
11 regulated electric operations MPS and L&P?

12 A. MPS and L&P.

13 Q. Your capital structure, however, is the Aquila
14 corporate capital structure; is that true?

15 A. That's MPS and L&P's capital structure.

16 Q. It's the Aquila corporate capital structure;
17 isn't that true?

18 A. That's where the numbers came from, but it's
19 MPS and L&P capital structure.

20 Q. So your testimony now is that MPS and L&P have
21 a capital structure?

22 A. Yes. The actual consolidated capital
23 structure of Aquila.

24 Q. If you turn to your Rebuttal Testimony,
25 please, on page 8 starting on line 30. Do you have that in

1 front of you?

2 A. Yes, I do.

3 Q. You make the statement, It is inappropriate to
4 utilize Aquila's allocated capital structure for rate-making
5 purposes in this case because, quite simply, Aquila does not
6 have the equity to allocate to its divisions to maintain its
7 target equity ratios.

8 Is that your testimony?

9 A. That's my testimony.

10 Q. Would you agree with me that large
11 corporations, conglomerates, what have you, oftentimes
12 allocate capital costs to various divisions in order to make
13 capital budgeting decisions?

14 A. I'm familiar with the fact that there may be
15 some discount rates that are determined. As far as the
16 accounting capital cost, I'm not -- I can't speak to that.

17 Q. You don't know. Does Aquila allocate the
18 capital costs of utility assets to the relevant operating
19 utility divisions? Is that your understanding of what
20 Aquila does?

21 A. I know they have assigned -- they have assign
22 debt cost, and I guess that's the basis behind their
23 allocated capital structure system.

24 Q. Let me ask you this. You read into the record
25 a while ago excerpts from the Commission's decisions in

1 ER-93-37 that went into some detail about that, did you not?

2 A. Yes.

3 Q. Have you ever read any of the record or
4 transcript of proceedings or the testimony that was filed in
5 that case, ER-93-37?

6 A. I think I stated before I read just the part
7 of the Report and Order that dealt with the rate of return
8 and -- and capital structure.

9 Q. And did the Commission not in that case
10 endorse the approach to the divisional capital structure
11 that Aquila was supporting in that case?

12 A. In that case.

13 Q. They did. Right?

14 A. In that case.

15 Q. Let me ask you this. Is an allocation of
16 capital to the operating division that uses the asset likely
17 to be a closer estimate of the capital of that division then
18 the sum of the capital for all of the divisions together?

19 A. Can you repeat the question, please?

20 Q. Sure. Is an allocation of capital to the
21 operating division that uses the asset likely to be a closer
22 estimate of the capital of that division then the sum of the
23 capital for all of the divisions together?

24 A. I would say that the -- the capital is
25 assigned or allocated to all the divisions of the

1 consolidated operation of Aquila would -- would obviously
2 have to add up to the consolidated equity ratio.

3 Q. Say that again.

4 A. Because of the fact -- especially considering
5 the fact that Aquila is reverting back to a regulated --
6 domestic regulated utility. Their consolidated capital
7 structure is going to be much more -- you know, it's going
8 to be aligned with their regulated utilities because
9 obviously if you have -- let's see, I think they have seven
10 states that they operate in.

11 If there's seven divisions and they're
12 maintaining that they're allocating 47.5 percent equity to
13 those seven divisions and their consolidated equity ratio is
14 35 percent that shows on the annual report, you asked me if
15 I've ever done any auditing of this, but the numbers just
16 wouldn't add up.

17 Q. Let me ask you a question about that. I think
18 earlier you said that Aquila has unregulated operations;
19 isn't that true?

20 A. That they're winding down, that's correct.

21 Q. Yeah. And isn't all of that reflected on
22 their financial statements and on the capital structure that
23 you're proposing for use in this case?

24 A. Yes. But Mister -- I believe it's Mr. Empson
25 indicated in the collateralization case that they actually

1 allocate more equity to nonregulated. So it only stands to
2 reason that the equity ratio that actually if the allocation
3 process was done correctly, would be less than the
4 consolidated because they're having to put more equity
5 towards their nonregulated operations.

6 Q. Well, let's take you back to my question.
7 Wouldn't you agree that an allocation of capital to the
8 operating division that uses the asset be a closer estimate
9 of the capital of that division than simply adding up the
10 capital of all the divisions together?

11 A. No.

12 Q. You disagree with that?

13 A. Disagree.

14 Q. If one could demonstrate that the divisional
15 capital structure is a more accurate estimate of the capital
16 used to support the utility services of the division, would
17 you use it as the capital structure for rate-making for that
18 utility?

19 A. Repeat the question, please.

20 Q. If one could demonstrate that the divisional
21 capital structure is a more accurate estimate of the capital
22 used to support the utility services of the division, would
23 you use it as the capital structure for rate-making for that
24 utility?

25 A. That's a question I don't think that could

1 ever be proved. I don't think anybody can prove that
2 there's a capital structure that is actually supporting the
3 division other than the consolidated capital structure of
4 the utility.

5 Q. Well, didn't the Commission back in ER-93-37
6 conclude just the opposite?

7 A. Well, they concluded just the op-- what I'm
8 referring to in the 1990 and 1997 case.

9 Q. Let's talk about 93-37 and those decisions
10 that you read into the record. Don't you think there was
11 something to support the Commission's decision in that
12 regard?

13 A. The Commission weighed its evidence in that
14 case.

15 Q. And do you think the facts they relied on were
16 made up?

17 A. I'm saying it doesn't add up for me at this
18 point in time. I do not see how this capital structure
19 system has any support or evidence. And I've not seen any
20 support or evidence submitted by the company to -- to
21 convince me that this is the actual capital structure that
22 supports the assets of MoPub and St. Joe.

23 Q. Well, what information would show you or
24 convince you that the divisional capital structures of MPS
25 and L&P were closer estimates of the actual capital used to

1 serve those customers than the capital structure of
2 Aquila, Inc.?

3 A. Spin them off as a subsidiary and have them
4 issue their own debt.

5 Q. That's an event. I asked you what information
6 would show you.

7 A. There isn't any information that would
8 convince me.

9 Q. Okay. Okay. But there apparently was back in
10 1993; isn't that true?

11 A. I wasn't here in 1993.

12 Q. So you don't know?

13 A. The Commission weighed the evidence at the
14 time. I was not the witness in 1993.

15 Q. Do you know who was?

16 A. Actually, I do not. May have been Jay Moore.
17 I believe he was here at that time.

18 Q. Who's Jay Moore?

19 A. He used to be manager of the financial
20 analysis department, but I don't know for sure.

21 Q. If Aquila allocated the nonregulated losses to
22 nonregulated operations, would there be plenty of equity
23 capital to finance MPS?

24 A. I'm sorry. Repeat the question again.

25 Q. If Aquila allocated the nonregulated losses to

1 nonregulated operations, would there be plenty of equity
2 capital to finance MPS?

3 A. At what level? When you say plenty of equity
4 to finance MPS, at what level are you referring to?

5 Q. At any level.

6 A. They would have whatever equity -- when you
7 say plenty of equity, obviously when I'm recommending a
8 35 percent equity ratio, individuals do not think that's
9 plenty of equity. You know, there -- they have had to take
10 write-downs to their equity ratio.

11 Q. What about at a 45 or 47 percent equity ratio?

12 A. I don't believe it's available to be
13 allocated.

14 Q. If they allocated their nonregulated losses to
15 nonregulated operations, you don't think that would be
16 possible?

17 A. I haven't seen anything where they're
18 separating the nonregulated losses and for that matter the
19 nonregulated debt from the equity that was there before
20 they -- Aquila's equity ratio started to decrease
21 dramatically. I've not seen any separation.

22 Q. If you turn to page 11 of your Rebuttal
23 Testimony, please. Are you there?

24 A. Yes.

25 Q. The answer that begins on line 9, I would have

1 proposed to use a hypothetical capital structure. I would
2 not accept the allocated capital structure proposed by
3 Aquila because, as I have demonstrated, it is a fictitious
4 capital structure.

5 That's your testimony?

6 A. Yes, it is.

7 Q. And what do you mean by the term "fictitious
8 capital structure"?

9 A. It's not there. It's not tangible. Aquila's
10 own witness, Mr. Reed, has indicated that divisional capital
11 structures are not discernible.

12 I'm being attacked here and I -- there's a
13 witness on the -- you know, with Aquila that has testimony
14 that indicates a divisional capital structure is not
15 discernible, which hence, means it's non-identifiable, its
16 non-tangible, it's fictitious.

17 If Aquila wants to represent they want to use
18 a hypothetical capital structure, that's fine, but with --
19 with trying to give the impression that there's actually
20 some equity there at these divisions when we know that it's
21 not because their current financial situation, I just -- I
22 think that that's something that is -- is false and
23 fictitious.

24 Q. Is "fictitious capital structure" a term that
25 I would find in a college level textbook?

1 A. If you looked hard enough, you might. It's
2 not --

3 Q. Have you ever seen it?

4 A. It's not a generally recognized financial
5 term.

6 Q. Have you ever seen it?

7 A. In my college financial text? I don't recall.

8 Q. Okay. How does a fictitious capital
9 structure, however you define that, differ from a
10 hypothetical capital structure?

11 A. Like I said, a hypothetical I think is the
12 same as a fictitious capital structure. A hypothetical
13 capital structure is used primarily just to come up with a
14 discount rate.

15 There's no attempt, when you're using a
16 hypothetical capital structure, to give the representation
17 that that capital is -- that mix of capital is actually
18 there. It's just to determine what the discount rate to use
19 is for -- you know, as a net present value calculation for a
20 project, whether it's a go or not.

21 Q. Has this Commission ever used a hypothetical
22 capital structure for purposes of setting rates?

23 A. St. Joseph Light & Power, I believe.

24 Q. Really?

25 A. I believe it was proposed. I recall that it

1 was proposed. I don't know if it was accepted or if that
2 was settled.

3 Q. Proposed by who?

4 A. Proposed by Staff.

5 Q. Staff proposed a hypothetical capital
6 structure in a case involving St. Joseph Light & Power
7 Company?

8 A. I believe that was the case.

9 Q. What case was that?

10 A. Before they got acquired by Aquila. I don't
11 recall the exact case number.

12 Q. Was that the right thing to do in that case?

13 A. I -- Staff was -- that was their determination
14 at the time. I don't know if I would have made the same
15 determination or not.

16 Q. And why did they make that determination that
17 a hypothetical capital structure should be used?

18 A. For whatever reason, they felt like it wasn't
19 reasonable.

20 Q. What wasn't reasonable?

21 A. The capital structure.

22 Q. You mean the actual capital structure of the
23 company?

24 A. The actual consolidated capital structure.

25 Q. Consolidated capital structure. What do you

1 mean by that with respect to St. Joe Light & Power
2 consolidated capital structure?

3 A. Its actual capital structure that's on the
4 books reported to the SEC.

5 Q. Have you read that case? Are you familiar
6 with that case where the hypothetical capital structure was
7 proposed by the Staff?

8 A. Not in detail.

9 Q. Okay. Well, what did the Commission decide in
10 that case?

11 A. You know, I don't recall if they -- if they
12 adopted that or not.

13 Q. If the purpose of all this is to determine an
14 appropriate capital structure for rate-making purposes, what
15 is the difference between a hypothetical capital structure
16 and an allocated capital structure?

17 A. Well, I believe -- I believe there's some
18 dispute on that. I think in the collateralization case
19 there was, you know, some indication from the company that
20 Staff was trying to make a distinction without a difference.

21 There is definitely a difference. A
22 hypothetical capital structure is used when the capital
23 structure is determined to be unreasonable, whether it's
24 because it's not consistent with the company's historical
25 capital structure or whether it's not consistent with

1 comparable companies, what have you. There's a decision to
2 use a hypothetical capital structure.

3 Q. Is it a real capital structure, a
4 hypothetical?

5 A. No. Hypothetical is not a real capital
6 structure.

7 Q. So is it a fictitious capital structure?

8 A. It's just used to come up with a discount
9 rate. No, there's no -- there's no representation that that
10 capital is actually there.

11 Q. So if it's not real, it's fictitious. Right?

12 A. Exactly.

13 Q. Okay.

14 A. I mean --

15 Q. Hypothetical capital structure would fit your
16 definition of a fictitious capital structure; is that true?

17 A. Yes. But the allocated capital structure
18 that -- that Aquila uses for MoPub and St. Joe is a capital
19 structure that -- that they have been giving -- trying to
20 give this Commission that it's the actual capital structure
21 that is the actual capital that capitalizes MoPub and
22 St. Joe. And I do not agree with that.

23 Q. What did the Commission say about that back in
24 1993?

25 A. I think we've read that, but they've also had

1 opinions that contradict that in 1990 and 1997.

2 Q. Did they ever issue an opinion that said what
3 they said in '93 wasn't right, or did they just simply issue
4 an opinion saying for purposes of rate-making in this case,
5 we're going to go with the corporate capital structure?

6 A. I think they kept it within that case.

7 Q. Yeah.

8 MR. SWEARENGEN: Do you want to take a short
9 break, Judge?

10 JUDGE JONES: No.

11 MR. SWEARENGEN: Do you want to keep plugging
12 ahead?

13 JUDGE JONES: At least until 3:00.

14 MR. SWEARENGEN: I'll go get some more
15 questions then.

16 BY MR. SWEARENGEN:

17 Q. Now, you've been wanting to talk all day about
18 the DCF process. Is that a fair statement?

19 A. I'll say I wasn't wanting to talk at all
20 today. And that's an inside joke.

21 Q. Okay.

22 A. But if you'd like to, I will.

23 Q. Let me ask you this. You mentioned earlier
24 you've done a DCF analysis in this case and a CAPM -- you've
25 gone through the CAPM process; is that true?

1 A. Yes.

2 Q. And is it fair to say that those are both
3 theoretical processes or attempts to measure the returns
4 required by investors?

5 A. Yes.

6 Q. And would you agree that those processes are
7 based generally on the price of those equities, their
8 projected future cash flows and their volatility?

9 A. I'd say the discounted cash flow is --
10 specifically addresses the prices of the stocks, the
11 dividends associated with those stocks, potential growth
12 rates for capital appreciation going forward, the capital
13 asset pricing model doesn't necessarily involve the price of
14 the stock.

15 It involves the beta, which is the measure of
16 the volatility of the stock as it relates to the market
17 added to some -- some interest rate which is usually a
18 risk-free treasury with the beta times the market return to
19 come up with an estimate. So that's not directly related to
20 the price of stock as far as the CAPM.

21 Q. Would you turn to Schedule 16 to your Direct
22 Testimony?

23 A. Yes.

24 Q. Is it on that schedule, Mr. Murray, that you
25 set out your DCF estimated cost of common equity for your

1 six comparable companies?

2 A. Yes.

3 Q. And you came up with an estimated cost of
4 common equity range of 8.64 percent to 9.4-- excuse me, 9.64
5 percent; is that correct?

6 A. That's correct.

7 Q. And I think you said earlier that you applied
8 that result to the Aquila corporate capital structure which
9 existed at the end of 2002?

10 A. Applied it to the corporate common equity
11 ratio or common equity amount, that's correct.

12 Q. Right. Have you ever heard the term
13 "company-specific DCF analysis"?

14 A. Yes, I have.

15 Q. And what is your understanding of the meaning
16 of that term?

17 A. If -- and this hasn't been the case for Aquila
18 in at least the last couple cases, but if -- if we have a
19 Missouri utility that has -- that pays a dividend, it is,
20 you know, predominately in the industry that we're trying to
21 determine a cost of equity for, we will use the market
22 information for that company specifically in order to arrive
23 at a recommendation for, you know, the cost of common equity
24 for that specific company such as Empire.

25 Q. Okay. Now, and you've done that in the past

1 for companies? You haven't done it in this case for Aquila,
2 I think you said; is that right?

3 A. That's correct.

4 Q. For MPS and L&P; is that right? You haven't
5 done it for MPS and L&P?

6 A. No. It's impossible.

7 Q. But you have done it in the past for companies
8 such as Empire you suggested?

9 A. I believe Empire is the only case that I've
10 been able to do a company-specific analysis.

11 Q. Let me ask you this question. And I hate to
12 keep taking you back to the Hope case, but I think I'm going
13 to maybe one more time. How does a company-specific DCF
14 analysis in and of itself meet the requirement of the Hope
15 case of looking at the returns of comparable companies?

16 A. Well, it gives an idea as to what the cost of
17 the common equity is for the company. And the most
18 important thing for an investor to be assured of is that
19 they're going to be able -- if they make an investment in
20 the company, that the return they require, which is the cost
21 of common equity, needs to be achieved by that company in
22 order for them to make that investment attractive or
23 worthwhile.

24 And so that ties directly into the Hope case
25 in the fact that this would assure confidence in the

1 financial integrity of the enterprise so as to maintain
2 credit and attract capital, because we are recommending the
3 allowed return based on the cost of capital, which, like I
4 said, that -- that level has to be met in order for
5 investors to be attracted to the security.

6 Q. Now, that's the second part of the Hope test
7 that we've talked about, maintaining -- or assuring
8 confidence in the financial integrity of the enterprise so
9 as to maintain its credit and to attract capital.

10 But the first part of the Hope test is what I
11 was really referring you to. And that says, The return to
12 the equity owner should be commensurate with the returns on
13 investments and other enterprises having corresponding
14 risks.

15 And so my question is, when you do what you
16 define as a company-specific DCF analysis, how does that in
17 and of itself meet the Hope case requirement?

18 A. Well, like I said, there's been, you know, I
19 think different readings and as you pointed out before, I'm
20 not an attorney, but there's -- there's been many -- there's
21 been a transition from looking at the earnings back in the
22 19-- like I said, 1940's or what have you where these models
23 may not even have been coming into play.

24 These are models that are a result of
25 financial research, financial types of break-throughs on how

1 to evaluate the cost of capital. Actually, the original
2 intent behind the dividend growth model was in order to
3 determine what is a reasonable stock price, not actually the
4 rate of return for a utility -- for a utility in the rate of
5 return arena, but I know that there are still some analysts
6 that do comparable earnings analysis.

7 I think the last Missouri-American case I --
8 there was an analysts that did the comparable earnings
9 analysis. But for the most part every -- every case I've
10 worked on, we all -- rate of return witnesses use cost of
11 capital models to determine what is a fair rate of return.

12 Q. I think I understand what you're saying, but
13 my question is, as far as you know, the Hope case is still
14 the law; isn't that true? I know you're not a lawyer and
15 I'm not trying to put you on the spot in that regard, but
16 when you read those words, the standard -- the return to the
17 equity owner should be commensurate with returns on
18 investments in other enterprises having corresponding risks,
19 how do you square that with a company-specific DCF analysis
20 where you don't even look at --

21 A. Well --

22 Q. -- other enterprises with corresponding risks?

23 A. Let me -- let me back up to -- let's talk
24 about when I did a company-specific DCF analysis. Now,
25 that's not the only analysis I did to come up with the

1 recommendation. We -- I specifically in the Empire case
2 still looked at some comparable company cost of capital
3 analysis to just test the reasonableness of that
4 recommendation. So I did look at comparable companies and I
5 looked at the cost of capital of those comparable companies
6 to determine the reasonableness of that recommendation.

7 Q. So your understanding would be that -- I don't
8 want to put words in your mouth, but I think what I'm
9 hearing you say is that a company-specific DCF analysis in
10 and of itself may not meet the Hope requirement, but if you
11 do that and then go out and look at some comparable
12 companies to test the result of your DCF analysis, that may
13 meet the requirements of the Hope case?

14 A. If I was looking at the cost of capital of
15 those other -- just like I said, just to test the
16 reasonableness, it just gives an idea as to whether or not
17 it's reasonable. I'm not saying that I would necessarily,
18 excuse me, alter my recommendation. As long as my
19 recommendation looked reasonable --

20 Q. Well, let's say hypothetically you did a
21 company-specific DCF analysis and you came up with a
22 recommended return on equity of let's just say 10 percent.
23 And then you went out and you selected a group of truly
24 comparable companies and you did a DCF analysis on each one
25 of those companies and then averaged them together and the

1 average was 12 percent. What would that tell you about your
2 company-specific DCF analysis that resulted in 10 percent?

3 A. Well, because of the fact that I did a
4 company-specific DCF analysis, I would realize I did a very
5 detailed analysis such as I did in Empire to have a very
6 strong comfort level that that is the cost of capital to
7 that company. And if -- if the cost of capital was higher
8 for some of those comparable companies, there must be a
9 reason for it.

10 Q. Well, wouldn't you try to look into it? I
11 mean, if there was some reason, some problem with those
12 companies, then maybe they really weren't comparable?

13 A. I'm not sure. If I knew -- if I knew the
14 subject company well enough, which I obviously do any time I
15 do a company-specific DCF analysis, I have a very -- I'll
16 tell you, I have a fairly good comfort level that my cost of
17 capital recommendation is reasonable already, but I can look
18 at some of those just to get an idea. And unless there's
19 something that's just totally out of whack, I'm not going
20 to --

21 Q. Well, what I'm trying to get at is -- and I'm
22 trying to figure out how things work here with the Staff and
23 their return on equity recommendations. And I understand
24 what the DCF-specific analysis is and I think you've
25 explained that.

1 What I'm trying to find out is when you do
2 that, you say you test the reasonableness of it. And I gave
3 you an example where the comparables come out at 12 percent
4 and you're at 10 and what do you do under that circumstance?
5 Do you adjust your 10 upwards?

6 A. Like I said, it depends on how comfortable I
7 am with how -- what's going on with Empire at the time --
8 I'm using Empire here because --

9 Q. Sure. That's fine

10 A. -- obviously that's one of the few companies
11 that we can do this. And how comfortable I am with what's
12 going on with the reason why their cost of capital is at a
13 certain level. Obviously if there's nuances going on that
14 are out of their control, I may take that into
15 consideration. But, you know, for the most part if I'm
16 comfortable with how I arrived at it, I'm not going to
17 change it.

18 Q. You're not going to change it regardless of
19 what the results are for your comparable companies?

20 A. Like I said, it just depends on what's going
21 on with Empire at that time or whatever company at that
22 time.

23 Q. What would cause you to change it based on a
24 different result for your comparable companies?

25 A. Like I say, if there's an act of God that

1 occurred that caused, you know, unbelievable loss to --
2 that's out of their control.

3 Q. To who?

4 A. To the utility company.

5 Q. Which one?

6 A. Just -- I thought we were using hypotheticals
7 here.

8 Q. Well, that's fine.

9 MS. O'NEILL: Your Honor, at this point I
10 think I'm going to object. I'm losing the relevance thread
11 here. We've gone into hypotheticals on hypotheticals now
12 and we're talking about an analysis that wasn't actually
13 done in this case is my understanding.

14 MR. SWEARENGEN: If I could speak to that, I
15 think the witness has placed a lot of weight on the DCF
16 analysis and what I'm trying to do is relate that back to
17 what I believe to be the required standards under the Hope
18 case and I'm trying to find out the process that he goes
19 through on that.

20 And that's I think certainly relevant to the
21 Staff's recommendation in this case and their thinking as to
22 what their obligations are in making a recommendation to
23 this Commission.

24 JUDGE JONES: I tend to agree with you, but
25 the hypotheticals are getting boring. It's difficult to

1 follow when it just goes on and on and on.

2 MR. SWEARENGEN: It's a boring topic. I'll
3 try to move along.

4 JUDGE JONES: Try to wrap it up.
5 With that, the objection's overruled.

6 MR. SWEARENGEN: Let me see if I can move on
7 here.

8 BY MR. SWEARENGEN:

9 Q. Look at page 21 of your Surrebuttal Testimony,
10 if you would, please.

11 A. Yes.

12 Q. There on lines 10 and 11 you say that your
13 recommended growth rate resulted in your reasonable cost of
14 common equity recommendation of 8.64 to 9.64 percent to
15 apply to the regulated divisions of MPS and L&P; is that
16 true?

17 A. Yes.

18 Q. And in this DCF analysis that you performed
19 you used an estimated growth rate of 3.1 percent to
20 4.1 percent; is that true?

21 A. That's correct.

22 Q. And I think you said further down at page 21
23 to justify the reasonableness of that growth rate, you said
24 you looked at the service area conditions for MPS and L&P;
25 is that true?

1 A. Can you refer me to specific lines?

2 Q. Yes. Down in line 19, 20, and 21.

3 A. Yes.

4 Q. Now, the growth rate that you used in your DCF
5 calculation, the 3.1 percent to 4.1 percent, was added to
6 the yields of your comparable companies; isn't that true?

7 A. That's correct.

8 Q. Wouldn't you agree with me that the service
9 area economics of Aquila, the MPS and the L&P service area
10 economics, have no meaning or relevance to the DCF
11 calculations for the other companies?

12 A. No. It just -- it gives the test of
13 reasonableness as to what those growth rates -- it gives an
14 indication as to what a regulated electric utility would be
15 looking at as far as -- like I said, organic growth is the
16 term I used before, which is -- you know, unfortunately, we
17 don't have a lot of purely regulated electric utility
18 companies out there.

19 Q. What you did was you took company-specific
20 L&P, MPS information -- growth rate information and then
21 added that to your comparable companies to get your number;
22 is that true?

23 A. I didn't add that to my comparable companies.
24 I was just kind of giving an idea of what would drive growth
25 for a regulated electric utility. And that's, you know, the

1 demand for electricity obviously.

2 Q. At page 27 of your Surrebuttal Testimony at
3 line 12, you talk about influential individuals. Do you
4 recall that testimony?

5 A. Yes, I do.

6 Q. And you indicate that these people believe
7 that because of high current stock market evaluations,
8 equity returns would only be in the 6 to 8 percent range
9 over the foreseeable future; is that right?

10 A. Can you refer me to specific lines again?

11 Q. I would refer you to line 18, I see an
12 8 percent there.

13 A. Line 18?

14 Q. Line 12 you talk about the influential
15 individuals, 6 to 10 percent for the entire market down in
16 line 23.

17 A. Okay.

18 Q. Is it your testimony that overall stock market
19 valuations should determine the appropriate return on equity
20 for a public utility?

21 A. Yes. That drives the cost of common equity.

22 Q. And what is the Dow Jones Industrial Average
23 today, do you know, or what was it yesterday?

24 A. It's been right around the 10,500 level. I
25 don't remember specifically.

1 Q. Was it at about the 7,500 level two years ago,
2 three years ago, do you recall?

3 A. I don't recall the specifics. I know it
4 was -- obviously went down after March 2000. The specific
5 levels I don't recall.

6 Q. You don't recall when it was ever at 7,500?

7 A. I don't recall specific dates.

8 Q. Let me ask you this question. Turn to page 39
9 of your Surrebuttal Testimony. There, beginning on line 4
10 of page 39 you make this statement, The Staff of the
11 Missouri Public Service Commission does not use allowed ROEs
12 in other jurisdictions in order to recommend a fair and
13 reasonable ROE for utility companies in Missouri; is that
14 true?

15 A. Yes.

16 Q. And I think you testified this morning that at
17 least you personally have never read any decisions from any
18 other regulatory jurisdictions; isn't that true?

19 A. I don't make a habit of that.

20 Q. Is this a policy of the Commission Staff in a
21 Commission rule someplace that you're aware of?

22 A. No.

23 Q. Do you know whether this policy of the
24 Commission Staff has ever been adopted by the Commission
25 through a Report and Order?

1 A. I'm not aware.

2 Q. Has this policy of the Commission Staff ever
3 been reduced to writing?

4 A. I'm not aware.

5 Q. How do you know then that it's the policy of
6 the Missouri Public Service Commission Staff?

7 A. Because I've worked in the financial analysis
8 department for the last three years and I do know that each
9 one of us in the department has not made -- that's not how
10 we test the reasonableness of our allowed ROEs.

11 Q. And has someone told you that that's how the
12 Commission Staff does business?

13 A. My bosses who I've been working under since
14 I've been here.

15 Q. And who's that?

16 A. Ron Bible.

17 Q. And did he tell you that?

18 A. I don't know if he told me in those words, but
19 we've discussed that that's not what -- we don't look at
20 allowed ROEs or earned ROEs before we do our analysis to
21 come up with our recommendation.

22 Q. Is it your testimony that what another state
23 regulatory commission determines to be a fair return for a
24 utility company is irrelevant?

25 A. It's -- it's not relevant to my cost of

1 capital analysis as far as if -- if -- there's, you know,
2 some parties that think that that's relevant and that's
3 their position, but for -- I'm looking at market and
4 economic data to look at the cost of capital.

5 And if I relied on past allowed ROEs or past
6 earned ROEs, it would -- like I said, it would remain at a
7 perpetually high level. It wouldn't reflect the updating
8 economic conditions.

9 Q. And in looking at the cost of capital in this
10 proceeding, are you not also making a recommendation to this
11 Commission as an appropriate return for this company?

12 A. Yes.

13 Q. How do you square the policy of ignoring
14 allowed ROEs in other jurisdictions with your earlier
15 testimony about following the standards of the Hope case?

16 A. I think I've discussed this, you know, several
17 times about the -- the fact that to attract capital and to
18 maintain financial integrity. There are many things in the
19 Hope case besides just comparable returns. And we've --
20 and, like I said, I've said that several times.

21 Q. So you can't square the two?

22 A. No, I can square the two. I said there are
23 many things in the Hope and Bluefield case that talk
24 about -- talks about comparable returns, but there's also
25 discussions about the ability to attract capital and the

1 ability to maintain financial integrity. And I have
2 confidence that my recommendation will allow that.

3 Q. If you don't pay any attention to the
4 comparable returns, how do you know that?

5 A. Because I'm allowing them to recover at least
6 their cost of capital, if not higher than the cost of
7 capital based on my review of current economic environment.

8 Q. But ignoring what other companies may be
9 doing; is that true?

10 A. Like I said, I do not review what the allowed
11 ROEs are or the earned ROEs are.

12 Q. You use the term I think on page 9 of your
13 Surrebuttal Testimony -- with respect to capital structure,
14 you use the term "clearly unsound."

15 A. I'm sorry. What line was that?

16 Q. Page 9, I think line 5.

17 A. Yes.

18 Q. Do you recall that?

19 A. Yes.

20 Q. What's an example of a clearly unsound capital
21 structure, according to your use of that term?

22 A. A clearly unsound capital structure may be
23 something that is a function of a capital structure that is
24 not consistent with how a company has historically financed
25 itself when it hasn't had to take write-downs or impairments

1 or when it had -- it had regulated utility operations that
2 it normally had, it was consistent with how it was financed
3 in a period of time when they were not having to take large
4 accounting losses. And that has been determined as sound by
5 the company itself.

6 Q. At the bottom of page 40 of your Surrebuttal
7 you ask the question, What has changed since the last rate
8 case, ER-2001-672? And then you go ahead and provide an
9 answer to that question.

10 What was the time period of that last rate
11 case, do you recall?

12 A. I believe the update period was June 30th,
13 200-- or maybe the test year was June 30th, 2001. I believe
14 it was supposed to be updated through 2002.

15 I do recall that there were some things going
16 on at that time -- I think there was discussion as to the
17 fact that I recommended a 48 percent equity ratio. And the
18 reason for that was because that was the actual equity ratio
19 of Aquila at that time.

20 And in actuality, that equity ratio was higher
21 because Aquila had to issue -- they issued stock to
22 re-acquire the 20 percent of the nonregulated activities
23 that, you know, they didn't -- that they had spun off at one
24 time. So their equity ratio, which was in their capital
25 structure, which was identifiable, which was available to

1 its operations, was a result of them re-acquiring
2 nonregulated activities. But I still chose to recommend
3 that capital structure.

4 Q. Now, let me make sure I understand. In the
5 last rate case you were the Staff witness?

6 A. Yes, I was.

7 Q. And utilized the corporate capital structure
8 like you're using in this case?

9 A. Yes, we've consistently done that.

10 Q. And the equity ratio at that time was
11 48 percent?

12 A. Which was way above what they usually have,
13 but it was their actual capital structure.

14 Q. And what was the date of that?

15 A. The date of that capital structure?

16 Q. Yes.

17 A. I want to say the test year was June 30th,
18 2001. It was supposed to be updated through January 2002
19 because -- I think it was January 2002 because I recall that
20 Aquila was having to re-acquire their 20 percent of
21 nonregulated activities because that's right after Enron
22 went bankrupt and credit rating agencies told them they
23 needed hard assets, the utility operations to support their
24 nonregulated activities.

25 Q. Now just about, what, two years later there's

1 a lot less equity in the actual Aquila corporate capital
2 structure. Correct?

3 A. Compared to that time, but not compared to
4 historical capitalization levels.

5 Q. And does that have anything to do with the
6 Missouri regulated operations, this change from 48 percent
7 to 35 or 36 or whatever it is now, according to you?

8 A. No. It has to do with the nonregulated
9 operations.

10 Q. Okay. Have rating agencies and equity
11 analysts' views of utility securities changed over the
12 period of time since the last rate case, ER-2001-672?

13 A. Rating agencies' view of what companies?

14 Q. Utility securities.

15 A. I mean, I think it just depends on what kind
16 of utility.

17 Q. Give some examples.

18 A. I mean, if you're talking about a regulated
19 electric utility that didn't get into nonregulated
20 activities, they are not -- they're not -- we're not as
21 concerned or we're not changing their outlook on those
22 companies as much as they were the companies that got
23 heavily involved in nonregulated activities that required
24 much more liquidity, much more hard assets to support those
25 operations, much more cash flow to support those operations.

1 They did a 180 on the companies, but that's
2 because they didn't realize how much risk was -- at first
3 how much risk was actually involved. There's a lot of risk
4 involved in nonregulated activities.

5 Q. So there has been a change in that regard?

6 A. Yes. As far as some of the metrics.

7 Q. Are credit standards tougher since the last
8 rate case or are they more lax, in your view?

9 A. For what type of companies?

10 Q. For utility companies.

11 A. Like I said, it matters what type of utility
12 company. I would say that if it was a traditionally
13 regulated utility company, that that's not what caused the
14 change in the business environment for utility -- the
15 utility industry. It's the nonregulated activities that
16 changed the environment.

17 So obviously the companies that got involved
18 in that, those are the companies that are facing some of the
19 more significant changes in views as far as why their
20 balance sheets are -- have deteriorated and why they need to
21 have hard assets to support those types of operations. And
22 obviously companies such as Aquila, you know, decided that's
23 not possible for them.

24 Q. Let me ask you this. Are analysts focused
25 more or less on earnings quality and regulatory risks now or

1 then?

2 A. I think analysts and investors alike are
3 actually, you know -- are embracing the -- you know, the
4 back-to-basics approach because they realize that investing
5 in companies that aren't protected by the regulated
6 commissions, they have quite a bit of risk involved with
7 them and they lose lots of money, you know, if things don't
8 go right.

9 MR. SWEARENGEN: Do you want to break now? I
10 may be able to wind this up real fast if I have a few
11 minutes to --

12 JUDGE JONES: Do you have many more questions?

13 MR. SWEARENGEN: I do have a few, but I could
14 probably shorten it if we can take a short recess.

15 JUDGE JONES: We'll recess until quarter after
16 3:00.

17 MR. SWEARENGEN: Thank you, Judge.

18 (A recess was taken.)

19 JUDGE JONES: Okay. We're going back on the
20 record with cross-examination of David Murray.

21 BY MR. SWEARENGEN:

22 Q. Mr. Murray, I'm going to try to shorten this
23 up a little bit so we can finish. I have some questions
24 about Schedule 20 to your Direct Testimony, if you would get
25 that out, please.

1 A. Yes.

2 Q. And on that document you show selected
3 financial ratios for your comparable electric utility
4 companies. Correct?

5 A. Yes.

6 Q. And the column No. 5 is 2003 Projected Return
7 on Common Equity?

8 A. Yes.

9 Q. And it shows or suggests the projected return
10 for your six comparable companies is 12.83 percent; is that
11 true?

12 A. Yes.

13 Q. And the lowest of those companies is IDACORP,
14 is that how you pronounce it?

15 A. Yes.

16 Q. At 4.5 percent --

17 A. Yes.

18 Q. -- projected return?

19 If you would eliminate IDACORP from that list,
20 which is the extreme outlier on the low end, would you agree
21 with me that the projected return for your comparable
22 companies would be 14.5 percent?

23 A. I'll accept that.

24 Q. And, once again, how did the projected returns
25 for your comparables compare to what you're actually

1 recommending for MPS and L&P in this case?

2 A. Once again, these are projected actual returns
3 on common equity. And that's higher. I'm looking at the
4 cost of common equity.

5 Q. That's higher than what you're recommending
6 for --

7 A. For cost of common equity.

8 Q. Right. And then look at column 3 on that
9 document, the Pre-tax Interest Coverage Ratio. And you show
10 the average for your comparables to be 2.65 times, and I
11 think we talked about that earlier. Once again, IDACORP is
12 in there as 0. And if you eliminated IDACORP at 0, would
13 the average be 3.18 percent? Would you accept that?

14 A. I'll accept that.

15 Q. And your recommendation for Aquila in this
16 case for L&P and MPS is 2.25?

17 A. With many qualifications, that's correct.

18 Q. Turn to Schedule 19 to your Direct Testimony,
19 which I think is a risk premium cost of equity estimate for
20 your comparables.

21 A. Yes.

22 Q. If you look at column 3, am I correct in
23 understanding that the risk premium cost of equity estimates
24 for your comparables is 11.51 percent?

25 A. Yes.

1 Q. And that, again, compares to your recommended
2 range in this case for L&P and MPS of 8.6 to 9.6; is that
3 true?

4 A. Yes. And that's a test of reasonableness and
5 is a model that gives the least amount of weight of any of
6 our models.

7 Q. And then if you'd turn to Schedule 14, please,
8 the document that shows historical and projected growth
9 rates for your comparable companies.

10 A. Yes.

11 Q. What is column 4 intended to show?

12 A. It's intended to show the projected and three-
13 to five-year earnings for shared growth rate as indicated by
14 Value Line in their tariff sheets.

15 Q. And your average for the companies there is
16 1 percent; is that true?

17 A. Yes.

18 Q. And to get to that 1 percent growth rate,
19 you've used two companies that have a 0 percent projected
20 growth rate; is that true?

21 A. That's correct.

22 Q. And that's Cleco and is it Hawaiian --

23 A. No -- Hawaiian, that's correct.

24 Q. And then you've also used IDACORP in there,
25 which has a minus 11 percent projected growth rate; is that

1 true?

2 A. That's correct.

3 Q. And then over on column 1 of that document,
4 your historical growth rates, you have two companies, DPL,
5 Inc. and DQE, Inc., which we've talked about before. And
6 they both have negative growth rates; isn't that true?

7 A. That's correct.

8 Q. And again you've got IDACORP in there and it's
9 barely above 0 in terms of growth rate; is that true?

10 A. For historical, that's correct.

11 Q. And so the average is .11 percent?

12 A. For historical, that's correct.

13 Q. And you've averaged that column 1 with the
14 column 4 of 1 percent to produce your result of the average
15 growth rate of historical and projected growth rates of 1.86
16 percent shown in column 6; is that true?

17 A. You just indicated column 4 and column 1.
18 Actually, I averaged column 5 and column 1 to come up with
19 my average growth rates in column 6.

20 Q. Okay. And in column 5 the average projected
21 growth rate is 3.1?

22 A. 3.61. And that's for all the estimated
23 sources, column 2; 3 and 4.

24 Q. Based on these numbers that we're looking at
25 on these schedules, is it fair to say that the companies

1 that you have selected can be said to be under financial
2 stress or financial difficulty?

3 A. I'd say there are a couple of companies in
4 there that have had difficult times in the earnings here
5 recently.

6 Q. And would it be fair to say you're using the
7 financial results of these companies -- these unhealthy
8 utilities to formulate your recommendation for MPS and L&P
9 in this case?

10 A. I'd say I took into consideration what has
11 happened to them financially whenever I was choosing my
12 recommended range of growth of 3.1 to 4.1. If you look at
13 the average historical and projected growth rate of 1.86,
14 it's quite obvious that I decided that I didn't think that
15 was reasonable and for that -- you know, for the very reason
16 that I analyzed the companies and what's going on with some
17 of these companies to determine what I think is reasonable
18 in this case.

19 Q. Do you recall getting a data request from the
20 company where you were asked whether or not, in your
21 opinion, a regulatory body should base its allowed return on
22 the performance of a comparable company in financial
23 distress? Do you recall that question?

24 A. I believe I recall that data request.

25 Q. And do you recall that your reply was, It is

1 Mr. Murray's opinion that a regulatory body should base its
2 allowed return on the comparable group of companies when a
3 company-specific analysis cannot be performed?

4 A. That sounds correct.

5 MR. SWEARENGEN: Okay. That's all I have.

6 Thank you.

7 THE WITNESS: Thank you.

8 JUDGE JONES: Thank you.

9 Will there be any redirect from Staff?

10 MR. MEYER: Very briefly, your Honor.

11 JUDGE JONES: Go right ahead.

12 REDIRECT EXAMINATION BY MR. MEYER:

13 Q. Mr. Murray, earlier there was discussion of
14 the premise that Staff's recommended cost of capital in this
15 case surely must have related to a write-down of the broader
16 company. I think that was a reference perhaps made also by
17 Dr. Murry on behalf of Aquila. Is that, in fact, something
18 that informed Staff's recommended cost of capital?

19 A. No. My cost of capital recommendation is
20 based on obviously looking at the capital structure as of
21 December 31st, 2002. And although they are correct there
22 were many write-downs because of impairments and
23 restructuring charges, tolling agreement losses, prepaids,
24 things of that nature, though -- the equity ratio did come
25 down, but when -- the equity ratio as of December 31st, 2002