Exhibit No.:

Issues: Class Cost-of-Service

Rate Design

Witness: James C. Watkins Sponsoring Party: MO PSC Staff

Type of Exhibit: Direct Testimony

Case No.: ER-2008-0318

Date Testimony Prepared: September 11, 2008

MISSOURI PUBLIC SERVICE COMMISSION UTILITY OPERATIONS DIVISION

DIRECT TESTIMONY

OF

JAMES C. WATKINS

UNION ELECTRIC COMPANY

d/b/a

AMERENUE

CASE NO. ER-2008-0318

Jefferson City, Missouri September 2008

BEFORE THE PUBLIC SERVICE COMMISSION

OF THE STATE OF MISSOURI

In the Matter of Union Electric d/b/a AmerenUE for Author Tariffs Increasing Rates for Service Provided to Custom Company's Missouri Service American Americ	rity to File for Electric ners in the))))	Case No. ER-2	008-0318
AFFID	AVIT OF JA	AMES C. V	VATKINS	
STATE OF MISSOURI) COUNTY OF COLE)	ss			
James C. Watkins, of I the preparation of the follow consisting of pages of E answers in the following Direct the matters set forth in such a knowledge and belief.	wing Direct Direct Testimony	Testimony ony to be pr were given	in question a resented in the all by him; that he	nd answer form, bove case, that the has knowledge of to the best of his
Subscribed and sworn to before	e me this <u>///</u>	·#Lday of S	eptember, 2008.	
SUSAN L. SUNDER My Commission B September 21, Callaway Cou	Expires 2010	Llu	Notary Pub	ndermayer lic

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College, a				
year of graduate study at the University of California at Los Angeles in the Masters Degree				
Program, and have completed all requirements except my dissertation for a Ph.D. in				
Economics from the University of Missouri-Columbia. My previous work experience has				
been as an Instructor of Economics at Columbia College, the University of Missouri-Rolla,				
and William Jewell College. I have been on the Staff of the Missouri Public Service				
Commission (Staff) since August 1, 1982. A list of the major cases in which I have filed				
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A. The purpose of this testimony is to sponsor the Staff's recommendations in its Class Cost-of-Service & Rate Design Report filed September 11, 2008, regarding shifts in class revenue responsibility, rate design changes, the related changes to the rate components of each AmerenUE rate schedule, and AmerenUE's VGP.

- Q. What are the Staff's recommendations?
- Based on the Class Cost-of-Service Study results, the Staff proposes no A. revenue shifts among classes, so that the current revenue relationships among the classes are maintained. Because there are no known flaws in AmerenUE's rate design, any Commissionordered overall revenue increase should be implemented as an equal percentage increase to each rate component of each existing rate schedule, i.e., no rate design changes. The Staff also recommends that, unless AmerenUE provides evidence of the effectiveness of its VGP, it should be terminated.

CLASS COST-OF-SERVICE

- What are the results of the Staff's Class Cost-of-Service Study? Q.
- A. The results of the Staff's Class Cost-of-Service (CCOS) study for AmerenUE are summarized in the table below. The table shows the increases (and decreases) necessary to equate each class' current rate revenues to the cost of serving that class (assuming equal rates of return) at the overall level determined by the Staff's Cost Of Service (revenue requirement) Study filed on August 28, 2008.

			Large			
		Small	General/Small	Large	Large	
		General	Primary	Primary	Transmission	System
	Residential	Service	Service	Service	Service	Average
Revenue						
Deficiency	\$50,989,472	-\$1,458,449	-\$16,379,564	\$8,715,910	\$9,595,063	\$51,462,432
Required						
% Increase	5.62%	-0.60%	-2.63%	5.36%	7.34%	2.46%
Required			_			
% Increase	3.16%	-3.06%	-5.09%	2.90%	4.88%	0.00%

The last row in the table shows the revenue-neutral shifts that would need to be made to equalize class rates of return at AmerenUE's current level of revenues prior to increasing all rates by an equal percentage, if the Commission orders a different change in AmerenUE's revenues.

RATE DESIGN

- Q. What Rate Design changes do you recommend?
- A. At this time, I am reluctant to make any recommendation for disproportionate changes to the permanent rates of any of the classes. It is my opinion that the revenue shifts indicated by the class cost-of-service study, given the quality of the input data, may not rise to such a level of significance that disproportionate adjustments to the rates are required at this time.

Because there are no known flaws in the structure of AmerenUE's rate design, I do not recommend any changes in this case.

VOLUNTARY GREEN POWER PROGRAM

- Q. What is the Voluntary Green Power program ("VGP" or "program")?
- A. It is a program where AmerenUE customer's can choose to pay AmerenUE to purchase Renewable Energy Credits (RECs). AmerenUE markets the VGP as the Pure Power Program.

Q. What changes should be made to the VGP?

A. Staff is concerned with the efficacy of the VGP in its current form, since much of the money collected pursuant to the program is possibly lost in the cost of administration, and the stimulation of "green" generation due to this program is questionable. Staff recommends that the Commission require AmerenUE to produce an accounting in its rebuttal testimony in this case of how much of it customer's VGP payments actually were paid to "green" electricity producers so that the Commission can determine the appropriateness of continuing the VGP. If the program is continued, Staff recommends that the Commission order AmerenUE to disclose in its tariff the amount of the customer's VGP payment retained by AmerenUE for its administrative costs, and to account for VGP revenues and costs above-the-line. In addition, if the VGP continues, the Commission should require AmerenUE to disclose to all participants the percentage of the payment that actually goes to "green" energy producers.

RELIANCE ON OTHER STAFF

- Q. What reliance did you place on other Staff members?
- A. Experts typically rely on the work of others to determine the appropriate class revenue shifts to more closely align class revenues with the cost of serving each class, and the related changes to the rate components of each tariff. I did so respecting Staff's direct case. I relied on Mr. David Roos and Mr. Michael Ensrud for preparing the Staff's Class Cost-of-Service & Rate Design Report (Report) filed in this case. The Report is based on their work and analysis performed in this case. This work was performed under my general supervision. Based on my experience working with them, my familiarity with the quality of the work products they produce, and my own experience with class cost-of-service and rate design

Direct Testimony of James C. Watkins

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- 1 issues, the analysis presented in the report is reasonable and reliable for determining the
- 2 Staff's rate design recommendations.
 - Q. Does this conclude your direct testimony?
 - A. Yes, it does.

Case List

	Case List				
1.	The Empire District Electric Company	Case No. ER-83-42			
2.	Kansas City Power & Light Company	Case No. ER-83-49			
3.	Union Electric Company	Case No. ER-83-163			
4.	Arkansas Power & Light Company	Case No. ER-83-206			
5.	The Empire District Electric Company	Case No. ER-83-364			
6.	Kansas City Power & Light Company	Case No. EO-84-4			
7.	Union Electric Company	Case No. EO-85-17			
8.		Case No. ER-85-20			
9.	Arkansas Power & Light Company	Case No. EO-85-146			
	Union Electric Company	Case No. ER-85-160			
	Kansas City Power & Light Company	Case Nos. ER-85-128 & EO-85-185			
	Arkansas Power & Light Company	Case Nos. ER-85-265 & ER-86-4			
13.	Union Electric Company	Case Nos. EC-87-114 & EC-87-115			
14.	St. Joseph Light & Power Company	Case No. HR-88-116			
15.	Union Electric Company	Case No. EO-87-175			
16.	Missouri Public Service	Case No. ER-90-101			
17.	The Empire District Electric Company	Case No. ER-90-138			
18.	Kansas City Power & Light Company	Case No. EM-91-16			
19.	St. Joseph Light & Power Company	Case No. EO-88-158			
20.	The Empire District Electric Company	Case No. EO-91-74			
21.	Missouri Public Service	Case No. EO-91-245			
22.	Missouri Public Service	Case No. ER-93-37			
23.	St. Joseph Light & Power Company	Case No. ER-93-41			
24.	St. Joseph Light & Power Company	Case No. EO-93-351			
25.	St. Joseph Light & Power Company	Case No. ER-94-163			
26.	The Empire District Electric Company	Case No. ER-94-117			
27.	Citizens' Electric Corporation	Case No. ER-97-286			
28.	The Empire District Electric Company	Case No. ER-97-81			
	The Empire District Electric Company	Case No. ER-97-491			
30.	Missouri Public Service	Case Nos. ER-97-394 & ET-98-103			
31.	St. Joseph Light & Power Company	Case Nos. EC-98-573 & ER-99-247			
32.	Citizens' Electric Corporation	Case No. ET-99-113			
	Union Electric Company	Case No. EO-96-15			
	Union Electric Company	Case No. EO-2000-580			
	The Empire District Electric Company	Case No. ER-2001-299			
	Missouri Public Service	Case No. ER-2001-672 & EC-2002-265			
	Union Electric Company	Case No. EC-2002-1			
	Citizens' Electric Corporation	Case No. ER-2002-217			
	The Empire District Electric Company	Case No. ER-2001-1074 (ER-2001-425)			
	The Empire District Electric Company	Case No. ER-2002-424			
	Aquila, Inc. (MPS & L&P)	Case Nos.ER-2004-0034 & HR-2004-0024			
	The Empire District Electric Company	Case No. ER-2004-0570			
	Union Electric Company	Case No. EA-2005-0180			
	Aquila, Inc. (MPS & L&P)	Case No. EO-2002-384			
	Aquila, Inc. (MPS & L&P)	Case Nos.ER-2005-0436 & HR-2005-0450			
	Union Electric Company	Case No. ER-2007-0002			
	Aquila, Inc. (MPS & L&P)	Case No. ER-2007-0004			
	Kansas City Power & Light	Case No. ER-2007-0291			
49.	The Empire District Electric Company	Case No. ER-2008-0093			