620 One Main Plaza 4435 Main Street Kansas City, Missouri 64111

Telephone (816) 753-6500

Jean Lamfers\* Jean Maneke \*Also admitted in Kansas Facsimile (816) 753-7337

FILED

SEP 2 7 1999

Missouri Public Service Commission

September 24, 1999

Dale Hardy Roberts, Secretary Missouri Public Service Commission P.O. Box 360 Jefferson City, MO 65102

0X-2000-13

Dear Mr. Roberts:

RE: Proposed Amendments to 4 CSR 240-2.020 and 2.030

Enclosed please find for consideration the comments of the Missouri Press Association to the above-referenced Proposed Amendments involving the Missouri Public Service Commission.

Thank you for your attention to this matter.

Very truly yours,

Jean Maneke

√For Lamfers & Maneke, L.C.

JM/kg

**Enclosures** 

cc:

Doug Crews, executive Director

Missouri Press Association

Robts924.99

BEFORE THE MISSOURI PUBLIC SERVICE COMMISSION

In Re: the Proposed Amendment to:
4 CSR 240-2.030

Title 4 - Department of Economic Development
Division 240 - Public Service Commission

) Case No. OX-2000-13

## COMMENTS BY THE MISSOURI PRESS ASSOCIATION TO THE ABOVE-CITED MATTER

Chapter 2 - Practice and Procedure

COMES NOW the Missouri Press Association, by and through counsel, and offers the following comments to the proposed revision to 4 CSR 240-2.030:

## Subsection 1 of the proposed amendment

Subsection 1 of the proposed amendment provides that records of the commission "shall be available for public inspection ... during *reasonable business hours*, Monday through Friday, except for legal holidays. The specific hours the records are available shall be posted at the principal office of the commission." (Emphasis added.)

First, we would argue that this **directly conflicts** with the language in Section 386.120 (5), R.S.Mo., which provides that the offices of the commission "shall be open *during business hours*... and one or more responsible persons...shall be on duty at all times...."

"Rules are void if they are beyond the scope of the legislative authority conferred upon the state agency or if they attempt to extend or modify statutes," the court said in <u>Pulitzer Publishing v. Missouri State Employees Retirement System</u>, 927 S.W.2d 477 (Mo. App. 1996), citing <u>Missouri Hosp. Ass'n v. Missouri Dep't of Consumer Affairs</u>, <u>Regulation & Licensing</u>, 731 S.W.2d 262, 264 (Mo. App. 1987). Therefore, clearly this proposed rule is void under existing case law, inasmuch as it attempts to modify a statute.

Secondly, coupled with the notice dated July 1, 1999, from the Records Department

regarding the change in business hours, it would seem reasonable to assume that the Records Department plans to use this regulatory change to implement the policy of opening during the noon hour and closing at 4 p.m. Clearly, this conflicts with existing law. The statute refers only to "business hours." The agency's business hours are 8 a.m. to 5 p.m., and therefore its records office is mandated by statute to be open for those hours. Any attempt by regulation to change what the state legislature has mandated must fail.

In addition, any attempt to reduce the hours during which the public may access the records department is an effort to restrict public information. When the agency's offices are open, the public has a right to expect access to those records during those hours. Limiting the hours of access to records limits access in general to the records.

WHEREFORE, the Missouri Press Association respectfully offers its opposition to this proposed amendment.

Respectfully submitted,

Jean Maneke, Mo. Bar 28946 LAMFERS & MANEKE, L.C.

620 One Main Plaza

4435 Main Street

Kansas City, MO 64111

(816) 753-6500

Facsimile: (816) 753-7337

FOR THE MISSOURI PRESS ASSOCIATION

pscregam.opp