Exhibit No.:

**Issue(s):** Fuel Adjustment Clause/ Crossroads

Witness/Type of Exhibit: Mantle/Surrebuttal Sponsoring Party: Public Counsel

Case No.: ER-2016-0156

# **SURREBUTTAL TESTIMONY**

# **OF**

# LENA M. MANTLE

Submitted on Behalf of the Office of the Public Counsel

# KCP&L GREATER MISSOURI OPERATIONS COMPANY

CASE NO. ER-2016-0156

September 2, 2016

# BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

In the Matter of KCP&L Greater	)	
Missouri Operations Company's	)	
Request for Authority to Implement	)	File No. ER-2016-0156
a General Rate Increase for	Ś	
Electric Service	Ś	

#### AFFIDAVIT OF LENA M. MANTLE

STATE OF MISSOURI	)	
	)	SS
COUNTY OF COLE	)	

Lena Mantle, of lawful age and being first duly sworn, deposes and states:

- 1. My name is Lena M. Mantle. I am a Senior Analyst for the Office of the Public Counsel.
- 2. Attached hereto and made a part hereof for all purposes is my surrebuttal testimony.
- 3. I hereby swear and affirm that my statements contained in the attached testimony are true and correct to the best of my knowledge and belief.

Lena M. Mantle Senior Analyst

Subscribed and sworn to me this  $2^{nd}$  day of September 2016.

NOTARY OF MISS

JERENE A. BUCKMAN My Commission Expires August 23, 2017 Cole County Commission #13754037

Jerene A. Buckman Notary Public

My Commission expires August 23, 2017.

# INDEX

PURPOSE OF TESTIMONY	1
SURREBUTTAL OF GMO WITNESS TIM M. RUSH – FAC	3
SURREBUTTAL OF GMO WITNESS BURTON L. CRAWFORD – FAC	20
SURREBUTTAL OF GMO WITNESS CRAWFORD – CROSSROADS	2.2.

# SURREBUTTAL TESTIMONY

**OF** 

# LENA M. MANTLE

# KCP&L – GREATER MISSOURI OPERATIONS COMPANY

# CASE NO. ER-2016-0156

1	Q.	Please state your name.
2	A.	My name is Lena M. Mantle.
3	Q.	Are you the same Lena M. Mantle that filed direct and rebuttal testimony in
4		this case?
5	A.	Yes, I am.
6		
7	<u>PUR</u>	POSE OF TESTIMONY
8	Q.	What is the purpose of your surrebuttal testimony?
9	A.	The purpose of this surrebuttal testimony is to respond to the rebuttal testimony of
10		KCP&L - Greater Missouri Operations Company ("GMO") witnesses Tim M. Rush
11		and Burton L. Crawford regarding GMO's proposed fuel adjustment clause
12		("FAC"). I also provide a response to Mr. Crawford's rebuttal testimony regarding
13		the prudency of the inclusion of the Crossroads Generation Facility ("Crossroads")
14		as a resource for GMO.
15	Q.	Did the rebuttal testimony filed by GMO or other parties cause OPC to
16		change its recommendation regarding GMO's proposed FAC?
17	A.	No, it did not.
18	Q.	What is OPC's recommendation regarding GMO's proposed FAC?

1	A.	OPC recommends the Commission not approve the FAC proposed by GMO.
2		Instead, OPC recommends the Commission approve an FAC as proposed by OPC in
3		my direct testimony and as revised in my rebuttal testimony.
4	Q.	What is OPC's recommendation to the Commission regarding GMO's FAC?
5	A.	OPC is recommending the Commission approve an FAC for GMO with the
6		following features:
7		1. Only the following prudently incurred costs shall be included in GMO's
8		FAC:
9		a. Delivered fuel commodity costs including:
10		i. Inventory adjustments to the commodities;
11		ii. Adjustments to cost due to quality of the commodity; and
12		iii. Taxes on fuel commodities;
13		b. The cost of transporting the commodity to the generation plants;
14		c. The cost of power purchased to meet its native load; and
15		d. Transmission cost directly incurred by GMO for purchased power
16		and off-system sales.
17		2. These costs would be offset by:
18		a. Off-system sales revenues; and
19		b. Net insurance recoveries, subrogation recoveries, and settlement
20		proceeds related to costs and revenues included in the FAC.
21		3. An incentive mechanism that requires changes in GMO's fuel adjustment
22		rates to account for 90% of the difference between the actual prudently incurred
23		costs net of off-system sales and the net FAC costs included in its base rates. The
24		other 10% would be absorbed or retained by GMO ("90/10 incentive mechanism").
25	Q.	Did the rebuttal testimony filed cause OPC to change its recommendation

regarding Crossroads?

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- A. No, it did not.
  - What is OPC's recommendation to the Commission regarding Crossroads? Q.
  - OPC recommends the Commission find GMO's Crossroads Generating Facility an imprudent resource for GMO and not include any Crossroads capital cost or expense in GMO's revenue requirement.

#### SURREBUTTAL OF GMO WITNESS TIM M. RUSH - FAC

- Q. Mr. Rush begins his rebuttal testimony regarding the FAC with the statement that "GMO does not agree increased transmission costs resulting from Entergy Arkansas integration into MISO should be." 1 Should the Commission allow transmission costs from Entergy Arkansas in GMO's FAC?
- A. No, it should not.
- Q. Why?
- A. Most importantly, as OPC recommended in my direct testimony, the Commission should not allow any capital costs and expenses, including transmission expenses, related to Crossroads to be included in GMO's revenue requirement or its FAC due to imprudent actions by GMO's predecessor Aquila, Inc. ("Aquila"), GMO's parent holding company Great Plains Energy ("GPE"), and GMO. I will discuss Crossroads later in my surrebuttal testimony of Mr. Crawford.

Secondly, transmission costs that could be included an FAC, according to the Appeals Court<sup>2</sup> and Commission decisions, are transmission costs directly tied purchased power to meet native load and off-system sales. The minimal energy produced by Crossroads<sup>3</sup> is neither purchased power nor off-system sales.

Rebuttal testimony of Tim M. Rush, page 7, lines 22 and 23 Union Electric Company v. PSC, 422 S. W. 3d 358, 367 (Mo. App. 2013)

See Direct testimony of GMO witness Burton L. Crawford, Schedule BLC-5 HC

- Q. Mr. Rush states that "it is GMO's belief that [the Empire District Electric Company ("Empire")] has been allowed all transmission costs attributed to the Plum Point plant". <sup>4</sup> Is GMO's belief correct?
  - A. It is true that Empire has been allowed recovery of its transmission costs. However, a simple reading of Empire's FAC tariff sheet 17f shows that only 50% of non-SPP transmission service costs are included in Empire's FAC.

#### Q. Why only 50%?

- A. Empire owns 50 megawatts ("MW") of the Plum Point generating facility and has a long-term purchased power agreement for 50 MW from Plum Point. Therefore, 50% of the energy Empire receives from Plum Point is purchased power and 50% of the transmission cost is allowed to flow through Empire's FAC. Empire is only allowed to include a portion of its transmission costs to deliver power from Plum Point in its FAC because only a portion of the energy from Plum Point is obtained through a purchased power agreement.
- Q. Mr. Rush rationalizes that transmission costs for Crossroads should be included in the FAC because the cost of natural gas transportation is less for Crossroads than if it had been built in GMO's service territory. Should the Commission allow Crossroads transmission in the FAC because natural gas transportation for the Crossroads plant in Mississippi is less than it may have been if similar generation had been built in GMO's service territory?
- A. No. All Crossroads capital costs and expenses should be excluded from GMO's revenue requirement because GPE's decision to move the merchant plant that no other entity would purchase to GMO was an imprudent decision as described in my direct testimony. The fact that one of the Crossroad expenses may be less than if

<sup>&</sup>lt;sup>4</sup> Rebuttal testimony of Tim M. Rush, page 9 lines 5 through 6

<sup>&</sup>lt;sup>5</sup> Id. page 8, lines 8 through 11

Aquila had built in its service territory does not negate the impact on GMO's customers of the imprudent decision in 2003 to rely on short-term purchased power.

- Q. Mr. Rush opines<sup>6</sup> that the costs and revenues "historically" included in GMO's FAC should not be changed. Is this a creditable reason to continue to allow costs and revenues in an FAC?
- A. No it is not. The costs and revenues included in FACs have been changing since GMO was first allowed an FAC in May 2007. Therefore it is impossible to say what "historical" costs have been allowed in FACs. In addition, as described in my direct testimony, given GMO's limited definitions of what it is requesting in its FAC it is impossible to determine what costs are currently let alone "historically" included in GMO's FAC.

In addition, this rational is disingenuous because GMO has requested the inclusion of more costs in its FAC in every rate case since the Commission allowed it to first have an FAC in May 2007. Due to the additional non-fuel and non-purchased power costs GMO is requesting be included in its FAC in this case, GMO requested its FAC base rate increase 9% for L&P and 8% for MPS despite the lower fuel and spot purchased power costs since GMO's FAC base was set in the last GMO rate case. Mr. Rush believes it is acceptable for the Commission to add costs to GMOs FAC but it is not acceptable to remove costs that are non-fuel and non-purchased power costs.

The Commission has not allowed this rationale to influence its decisions regarding the FAC in the past and should not accept this rationale here for several reasons. The FAC recommended by OPC is consistent with Section 386.266.1 RSMo resulting in numerous benefits to the customers while meeting the Section 386.266.4(1) RSMo requirement of providing GMO with sufficient opportunity to earn a fair return on equity.

- Q. Mr. Rush provides the reasons, according to your testimony, for OPC's recommended changes to GMO's FAC. Is Mr. Rush accurate in his description of the reasons for OPC's FAC recommendation?
  - A. No. I did not specifically state a reason for OPC's FAC recommendation in my direct testimony. Mr. Rush's list is confusing but it seems to characterize some of the benefits of the FAC proposed by OPC cited in my direct testimony as the reason for OPC's FAC recommendation.

#### Q. What is the reason for OPC's FAC recommendation?

A. OPC has two reasons. First and most importantly, OPC's recommendation is consistent with state statute that only fuel and purchased power costs, including transportation be included in an FAC. GMO has requested numerous costs that do not fall under this statutory definition. Mr. Rush justifies inclusion of these costs by calling them "fuel related costs." However, Section 386.266.1 RSMo does not include "fuel related costs" as recoverable between rate cases in FACs.

Secondly, the FAC recommended by OPC is less complicated leading to greater transparency for all parties involved while providing GMO with the opportunity to reduce the risk of recovering changes in its largest cost – the cost of fuel and purchased power.

Q. Mr. Rush also opines<sup>8</sup> the Commission should not accept OPC's FAC proposal because the FAC tariff sheets of Kansas City Power & Light Company ("KCPL"), Union Electric Company d/b/a/ Ameren Missouri ("Ameren Missouri") and Empire are generally identical to what GMO has proposed. Is this a reason for the Commission to not accept OPC's FAC proposal?

<sup>&</sup>lt;sup>6</sup> Id, page 10 lines 20 through 21

<sup>&</sup>lt;sup>7</sup> Id, page 11, line 2

<sup>&</sup>lt;sup>8</sup> Id. page 11. lines 22 through 23

A.

No, it is not. GMO is asking for many costs that are not included in the FACs of KCPL, Ameren Missouri, and Empire or even recorded on GMO's current FAC tariff sheet. If GMO truly believed that the Commission should follow the FAC tariff sheets of the other utilities for GMO, it would not be asking for recovery of all of its SPP costs through its FAC and it would not be asking for FERC costs to pass through its FAC.

Each of the Missouri investor-owned electric utilities is different. Their operating characteristics are different. GMO purchases more spot market power than the other utilities. Although the majority of Empire's customers live in Missouri, Empire has customers in four states. Ameren Missouri is a member of a different RTO than the other three utilities. Industrial customers use a greater percentage of the energy produced for KCPL's Missouri jurisdiction than the industrial customers of the other electric utilities. While OPC supports FAC tariff sheets that use similar terminology, each electric utility's FAC should be different just as our Missouri electric utilities are different.

In addition, the FAC tariff sheets have evolved and continue to evolve since GMO was first granted an FAC. Attached to this testimony as Schedule LM-S-1 is GMO's original FAC tariff sheets approved by the Commission and Schedule LM-S-2 is the exemplar tariff sheets GMO is proposing the Commission approve in this case. The original FAC was described on just four tariff sheets. GMO's proposed FAC takes 12 tariff sheets to describe. While tariff sheets should be a guideline, the Commission should not use other utility's tariff sheets as the guiding principle of for determining GMO's FAC.

Q. Mr. Rush states that freeze and dust treatments have been included in prior FACs without question<sup>9</sup> and it is not appropriate to now exclude these costs

<sup>&</sup>lt;sup>9</sup> Id, page 12, lines 13 through 17

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because they are "associated with fuel." Is that a good reason to continue to include these costs?

- No, it is not. These are costs that GMO incurs to generate energy. However, A. Section 386.266.1 RSMo limits the costs that can be included in the FAC to fuel and purchased power costs including transportation. Section 386.266.1 RSMo does not include "costs associated with fuel." In addition, including these costs unnecessarily complicates the FAC and therefore offers less transparency. For these reasons freeze and dust treatment costs should not be included in GMO's FAC.
- Mr. Rush believes the Commission should allow fuel adders/additives in Q. GMO's FAC because the costs are "necessary." Does the fact that these costs are necessary make them fuel commodity, purchased power or transportation of fuel or purchased power costs?
- A. No. There are numerous costs that are necessary for GMO to provide service. However Section 386.266.1 RSMo limits the costs that are allowed to be included an FAC to fuel and purchased power costs, including transportation. These costs are not fuel and purchased power costs (including transportation) and therefore should not be included in GMO's FAC.
- Mr. Rush seems to believe that OPC's recommended FAC would exclude Q. start-up fuel cost. 12 Is this accurate?
- A. No. OPC recommends fuel commodity and the transportation of that fuel be included in GMO's FAC. Therefore, the FAC proposed by OPC includes the commodity cost of start-up fuel and the cost to get that fuel to the generating plant.

<sup>&</sup>lt;sup>10</sup> Id, page 18, lines 12 through 15<sup>11</sup> Id, page 12, lines 15 through 17

<sup>&</sup>lt;sup>12</sup> Id, page 12, lines 17 through 18

Q. Mr. Rush states he believes FAC tariff sheets have become more complex because OPC has insisted that all costs be explicitly listed on the FAC tariff sheets.<sup>13</sup> Is he accurate in his belief?

- A. No. He is correct that the initial GMO FAC was described on fewer sheets than the current FAC tariff sheets as can be seen in Schedules LM-S-1 and LM-S-2 attached to this testimony. However, his belief regarding why the tariff sheets have become much more complex is incorrect.
- Q. Would you please explain why the FAC tariff sheets have become more complex?
- A. Yes. As I explained in my direct testimony on page 16 and Mr. Rush also referenced in his rebuttal testimony on page 15, there was confusion regarding how off-system sales were to be treated in GMO first FAC true-up case, EO-2009-0431. After this case, Staff realized that the best way to avoid such misunderstandings in the future was to provide greater detail in the FAC tariff sheets.

The importance of clearly understanding what is included in an FAC was again demonstrated in the Ameren Missouri prudence audit case (EO-2010-0255) with respect to what revenues should be included and in Ameren Missouri rate case (ER-2012-0166) with respect to what transmission costs were to be included in its FAC. There was also a difference of interpretation of tariff language between Staff and GMO in EO-2011-0390 regarding what hedging costs could be included.

Because of all of these cases, Staff began requiring more detail in tariff sheets to reduce confusion and then Staff moved towards using similar terminology and acronyms across the FACs of the Missouri electric utilities. <sup>14</sup>

- Q. Is Mr. Rush correct when he states OPC insisted that all costs be explicitly listed on the tariff sheets?<sup>15</sup>
  - A. No, he is incorrect. For the reasons outlined above, Staff began working with all the electric utilities to explicitly list costs and revenues included in each utility's FAC in its FAC tariff sheets to reduce confusion for FAC rate changes, true-ups, and prudence audits. However, since becoming employed at OPC, I have had the opportunity to dig even deeper into the costs and revenues that the electric utilities are including in their FACs. This has led to discrepancies such as I pointed out in my direct testimony in this case, which in turn has resulted in more details being included in the FAC tariff sheets.
  - Q. Has the Commission issued an order regarding the explicit identification on FAC tariff sheets of the costs included in an FAC?
  - A. Yes. In the KCPL rate case, ER-2014-0370, the Commission stated that "the FAC tariff sheets should identify costs and revenues by FERC account and subaccount". Later in that *Report and Order*, the Commission goes on to say "[i]ncluding an appropriate description of these terms would enable KCPL to operate and Staff to audit the FAC correctly." 17
  - Q. Mr. Rush argues an FAC should include costs not incurred and not expected to be incurred and revenue types not received and not expected to be received. Has this issue been presented to the Commission in any other case?

<sup>&</sup>lt;sup>14</sup> At this time I was Manager of the Energy Department of the Missouri Public Service Commission Staff. One of my responsibilities was to oversee the activities of Staff with regard to FACs.

<sup>&</sup>lt;sup>15</sup> Rebuttal testimony of Tim M. Rush, page 13, lines 2 and 3

<sup>&</sup>lt;sup>16</sup> Report and Order, page 31

<sup>&</sup>lt;sup>17</sup> Page 38

<sup>&</sup>lt;sup>18</sup> Rebuttal testimony of Tim M. Rush, page 20, lines 2 through 6

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- A. Yes. OPC presented similar evidence of KCPL asking to include costs that it does not incur and does not expect to incur and revenue types not received and not expected to be received in the recent KCPL case mentioned above.
  - Q. What was the Commission's determination regarding the inclusion in an FAC of costs not incurred and revenues not received?
  - A. In its *Report and Order* in ER-2014-0374 the Commission stated: <sup>19</sup>

KCPL argues that the FAC should include all costs and revenues relating to net fuel and purchased power costs, whether or not they are currently being incurred. However, allowing a new cost or revenue to flow through an FAC is a modification to that FAC, which under Section 386.266, RSMo, only the Commission has the authority to modify. It is the Commission that should make the determination as to what costs or revenues should flow through the FAC, not the electric utility. An exception to this would be insurance recoveries, subrogation recoveries and settlement proceeds related to costs and revenues included in the FAC because such revenue increases are likely the result of circumstances that already caused additional costs or reduced revenues in the FAC. The Commission concludes that the FAC should not include costs and revenues that KCPL is not currently incurring or receiving, other than insurance recoveries, subrogation recoveries and settlement proceeds related to costs and revenues included in the FAC. (emphasis added)

- Q. Should Mr. Rush have been aware of the Commission's order in this rate case?
- A. Yes. He was the KCPL witness sponsoring the establishment of an FAC for KCPL in ER-2014-0370. The Commission Order in ER-2014-0370 was issued on September 2, 2015 less than six months prior to Mr. Rush filing direct testimony in this case, ER-2016-0156.

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<sup>&</sup>lt;sup>19</sup> Page 40

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- Q. Mr. Rush includes in his testimony the words "accounts naturally included in the FAC." Are you aware of any accounts naturally included in an FAC?
  - A. This is the first time that I have seen the words "naturally included" with respect to any FAC. Because I have not seen these words used with respect to an FAC, I sent data request 8035 asking for a definition of "naturally included" as it is used in Mr. Rush's rebuttal testimony. I also asked GMO to provide a list of each and every account "naturally included" in an FAC. This data request and response is provided as Schedule LM-S-3 to this testimony.

#### Q. What was GMO's response to your data request?

- A. The response provided by Kristy Erck of the KCPL Regulatory Affairs group for GMO was "[n]aturally include as used here means what it means in normal conversation." In addition to not providing a definition of this term, GMO did not provide a list of accounts but instead referenced GMO's current FAC tariff sheets and its proposed FAC tariff sheets.
- Q. What would be your definition of costs that should be naturally included in an FAC?
- A. The basic definition of costs to be included in the FAC is found in Section 386.266 RSMo as "fuel and purchased power costs, including transportation." If I had to give a definition of costs naturally included it would be the costs that OPC has recommended be included in GMO's FAC and none beyond that. OPC expanded its recommendation to include off-system sales revenue since it is difficult to determine the fuel costs to make off-system sales separate from the fuel costs to meet native load.
- Q. Are there "accounts" that would fit your definition?
- A. No there are not.

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 $<sup>^{20}</sup>$  Rebuttal testimony of Tim M. Rush, page 14, line  $\frac{1}{3}$ 2

- 1 Q. Does Section 386.266.1 RSMo provide accounts that are allowed in the FAC?
  - A. No, it does not. It refers to costs not accounts.
    - Q. Mr. Rush states that reducing the number and types of costs and revenues in an FAC defeats the purpose of an FAC.<sup>21</sup> Would you respond to this statement?
    - A. The purpose of an FAC is to allow electric utilities to reflect increases and decreases in its prudently incurred fuel and purchased power costs, including transportation in rates outside general rate proceedings. OPC's recommendation which would limit GMO's FAC to costs listed in Section 386.266 RSMo fulfills the purpose of the statute. Consumer protections included in Section 386.266 RSMo require the Commission to first determine if GMO should be allowed an FAC and then to determine the costs and revenues to be included in GMO's FAC. In this case, OPC is recommending the Commission protect consumers by restricting the costs and revenues included in GMO's FAC to be consistent with Section 386.266 RSMo.
    - Q. How do you respond to Mr. Rush's statement that reducing the number of costs and revenues in the FAC causes GMO to lose the opportunity to use the mechanism effectively?<sup>22</sup>
    - A. Reducing the number of costs and revenues in the FAC results in an FAC that is true to the statute, is transparent to all parties, and reduces the opportunity for the utility to manipulate the FAC mechanism to include non-fuel and non-purchased power costs. Nothing in OPC's recommendation would result in GMO losing the opportunity to use the adjustment mechanism allowed by statute effectively. It would, however, reduce the opportunity for costs to be included that are not fuel and purchased power, including transportation.

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<sup>&</sup>lt;sup>21</sup> Id, page 14 line 4

<sup>&</sup>lt;sup>22</sup> Id. page 14 lines 10 through 13

- Does Mr. Rush provide any testimony that leads you to believe that GMO may try to manipulate the FAC to include costs not ordered by this Commission?

  A. Yes. Beginning on page 15 line 21 through page 16 line 4, Mr. Rush states that the goal should not be to reduce cost types included in the FAC. He goes on to say that,
  - A. Yes. Beginning on page 15 line 21 through page 16 line 4, Mr. Rush states that the goal should not be to reduce cost types included in the FAC. He goes on to say that, if GMO was required to reduce the cost types in its FAC, it would lose the detail necessary to manage its company. I am not sure exactly what he means but I read it as GMO would reduce the number of subaccounts it records costs in if the Commission ordered fewer costs to be included in the FAC. As a result of doing away with subaccounts, GMO would not know what was in the Federal Energy Regulatory Commission ("FERC") accounts of its books.
  - Q. Does the Uniform System of Accounts ("USOA") required by Commission rule 4 CSR 240-20.030 provide any guidance as to the detail electric utility costs must be recorded?
  - A. Yes. Instruction 2.A. of the General Instructions of the USOA states:

Each utility shall keep its books of account, and all other books, records, and memoranda which support the entries in such books of account so as to be able to furnish readily full information as to any item included in any account. Each entry shall be supported by such detailed information as will permit ready identification, analysis, and verification of all facts relevant thereto.

A reduction in accounting detail alluded to by Mr. Rush would be inconsistent with USOA Instruction 2 noted above.

- Q. Are you aware of any other actions by GMO that leads you to believe that GMO may try to manipulate the FAC to include costs not ordered by this Commission?
- A. Yes. In a recent meeting with GMO regarding the costs it was requesting be included in its FAC, GMO revealed that it was "reclassifying" costs from FERC

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- account 502 to FERC account 501 so that if the Commission approved the FAC it is proposing, GMO would recover changes in those costs through its FAC.<sup>23</sup>
- Mr. Rush states you used the GMO prudence audit case EO-2011-0390 as an indicator that fewer costs should allowed through the FAC.<sup>24</sup> Is this a correct representation of your testimony?
- No. I used the case as a documented example of confusion regarding what was actually included in GMO's FAC.
- Does the fact that the Commission did not agree with Staff's allegations in EO-2011-0390 demonstrate including fewer costs in GMO's FAC is not needed as implied by Mr. Rush?<sup>25</sup>
- A. No. The GMO's prudence case was not about the number of costs included in GMO's FAC. However, it does demonstrate the confusion regarding what was included in GMO's FAC was great enough to require a hearing and a Commission determination. If the FAC tariff sheets were clear and all parties understood what was included in GMO's FAC, a hearing would not have been necessary.
- Mr. Rush states that to his knowledge Staff has never indicated a lack of Q. transparency in the design or the operation of GMO's FAC.<sup>26</sup> Are you aware of any indications of lack of transparency in GMO's FAC?
- A. Yes. As described in my direct testimony, the first true-up of GMO's FAC in case EO-2009-0431 revealed confusion regarding the costs and revenues included in GMO's FAC. The GMO FAC prudence case, EO-2011-0390, revealed confusion regarding the inclusion of hedging costs in GMO's FAC. As I described in my direct testimony, GMO even seems confused regarding what is included in its FAC

Rebuttal testimony of Tim M. Rush, page 15, lines 16 through 18 <sup>25</sup> Id, page 15, lines 16 through 18

<sup>&</sup>lt;sup>23</sup> Mantle Direct, page 15

<sup>&</sup>lt;sup>26</sup> Id, page 16, lines 13 through 14

- now. All of these are indications that there is a lack of transparency in GMO's FAC.
  - Q. Mr. Rush implies that OPC recommending the Commission pick and choose which fuel and purchased power costs should be <u>excluded</u> from GMO's FAC.<sup>27</sup> Is this an accurate description of OPC's recommendation?
  - A. No. OPC is recommending the Commission explicitly determine what costs and revenues are <u>included</u> in GMO's FAC as Section 386.266 RSMo requires the Commission to do.
  - Q. Should costs that are similar to other costs included in the FAC be included in the FAC as proposed by Mr. Rush? <sup>28</sup>
  - A. No. Only fuel and purchased power costs, including transportation costs as provided in Section 386.266.1 RSMo should be included in the FAC. If the Commission goes down the path of including costs similar to other costs in the FAC, eventually all of GMO's costs to serve its customers could flow through the FAC.
  - Q. Mr. Rush states that the level of detail OPC expresses an interest in regarding the definition of the costs and revenues GMO is requesting be included in its FAC imposes a burdensome requirement on GMO that is in fact not required by the Code of State Regulation.<sup>29</sup> Is this accurate?
  - A. No. The Commission FAC minimum filing rule, found in the Code of State Regulation, requires the electric utility requesting a modification of an FAC to provide a complete explanation of all costs it is requesting be included in its FAC.<sup>30</sup> In the FAC minimum filing rulemaking docket (EX-2006-0472), Ameren

<sup>&</sup>lt;sup>27</sup> Id, page 16, lines 16 through 18

<sup>&</sup>lt;sup>28</sup> Id, page 18, line 18

<sup>&</sup>lt;sup>29</sup> Id, page 19 line 19

<sup>&</sup>lt;sup>30</sup> 4 CSR 240-3.161(3)(H)

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Missouri (then known as AmerenUE) stated a concern similar to the assertion that Mr. Rush is making. The Commission, it its *Final Order of Rulemaking* provided guidance on what it intended the electric utilities to file:

COMMENT: AmerenUE opposes the use of the word "complete" in subsections (1), (2) and (3), which contain the filing requirements of the rule, for example, a requirement to provide a "complete explanation" or a "complete description." AmerenUE seeks to change "complete" as it appears throughout the rule to "reasonable." AmerenUE asserts that "complete" means "perfect," and that perfection is neither an appropriate standard to include in a rule nor the intent of the drafters. PSC Staff disagrees, and asserts that the rule should require a "complete" explanation of the data provided.

RESPONSE: The Commission agrees that perfection is neither an appropriate standard to include in a rule nor the intent of the drafters. However, the Commission disagrees that "complete" means "perfect." By using "complete" the Commission means that which includes every explanation and detail to allow a decision-maker to evaluate the response fully and on its face, without forcing it to resort to asking for additional explanations, clarification or documentation to reach a decision. "Complete" means "not lacking in any material respect," which is a reasonable standard for filings. Moreover, the purpose of the rule is to alert requesting parties of the documentation and information necessary for the Staff to review and for the Commission to approve a rate adjustment mechanism (RAM) within the allotted time for a general rate case. If incomplete information is provided, the entities reviewing the documentation would be required to request further detail in order to evaluate the proposed RAM. The Commission finds that "complete" is the most appropriate word to convey the amount of information or documentation that is required for review. Therefore, no change will be made. (emphasis added)

A quick review of the definitions of the costs GMO is requesting be included in its FAC provided by Mr. Rush in Schedule TMR-1 of his direct testimony in this case (ER-2016-0156) shows that the definitions provided are not explanations that

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provide a clear understanding of the costs that GMO is requesting be included in its FAC. My direct testimony provides examples of incomplete definitions.

So the "burden" placed on GMO to provide complete definitions is not from OPC but rather it is from the Commission itself. It is a "burden" that the Commission felt was appropriate for an electric utility that is asking the Commission to move the risk of cost recovery of fuel and purchased power from the electric utility to the utility's customers.

#### Would you summarize Mr. Rush's position regarding OPC's proposed 90/10 Q. sharing mechanism?<sup>31</sup>

- Mr. Rush disagrees with a change from the current 95/5 incentive mechanism for A. two reasons: 1) other electric utilities that GMO competes with for capital get to recover 100% of fuel costs and 2) customers should receive 100% of any fuel savings and GMO should recover 100% of its fuel cost increases.
- Q. With respect to other electric utilities recovering 100% of their fuel costs, are the fuel cost recovery mechanisms of all electric utilities the same?
  - No. This is evident in the brief descriptions of the fuel recovery mechanisms of different utilities provided in Schedule TMR-1 attached to Mr. Rush's direct testimony in the recent KCPL case.<sup>32</sup> Some utilities get to recover changes in costs immediately. Some utilities only get to change rates due to fuel costs annually. This schedule reports that one utility only gets to recover 90% of the increases in fuel costs. Therefore, while it is true that other utilities GMO competes with for capital have mechanisms to recover fuel costs between rate cases, these mechanisms are not the same for all the utilities.

<sup>&</sup>lt;sup>31</sup> Rebuttal testimony of Tim M. Rush, page 16 line 20 through page 17 line 14 <sup>32</sup> Case No. ER-2014-0370, Exhibit 134(HC)

- Q. Would you respond to Mr. Rush's assertion that customers should receive 100% of any cost savings and GMO should get recovery of 100% of all fuel costs increases?
- A. Yes. Mr. Rush is ignoring removal of an incentive for the electric utility to affect its fuel and purchased power costs. If GMO knows that it will be able to recover 100% of the increases in costs that the Commission allows in the FAC, the only incentive for efficiency is a prudence audit. The Commission has found a prudence audit is not enough incentive for the utility to efficiently manage its fuel and purchased power costs. The Commission, in its *Report and Order* in ER-2007-0004, the rate case in which it first allowed GMO (then Aquila) an FAC, found:

While the Commission believes Aquila should be given the opportunity to recover its prudently incurred fuel costs, it also agrees with Mr. Johnstone and Ms. Brockway that: 1) after-the-fact prudence reviews alone are insufficient to assure Aquila will continue to take reasonable steps to keep its fuel and purchased power costs down; and 2) the easiest way to ensure a utility retains the incentive to keep fuel and purchased power costs down is to allow less than 100% pass through of those costs. (footnote omitted)

The Commission, in every electric utility rate case since that case in which it approved an FAC, has included an incentive mechanism the FAC.

- Q. With OPC's proposal would there be an opportunity for GMO to recover more than 100% of its actual FAC costs and revenues?
- A. Yes. As I explained in my direct testimony,<sup>33</sup> declining costs, whether effectuated by management decision or market prices, would result in GMO recovering more than 100% of its actual fuel and purchased power costs if the Commission adopts a sharing mechanism. The sharing mechanism recommended by OPC would provide

a greater incentive for GMO to reduce fuel and purchased power costs than the current 95/5 sharing mechanism.

# Q. As a representative of the customers, why is OPC agreeable with the customers receiving less than 100% of the fuel savings?

A. Absent an FAC, the customers would see none of the fuel savings. With and FAC with no sharing mechanism, all of the risk of fluctuating prices falls on the customers who have even less influence on fuel and purchased power costs than GMO does. No sharing mechanism also allows costs due to inefficient practices by GMO to be passed on to customers and only if parties can prove imprudence would these increased costs be returned to the customers. The 90/10 sharing mechanism recommended by OPC provides a balance between cost recovery risk and efficient management.

#### SURREBUTTAL OF GMO WITNESS BURTON L. CRAWFORD - FAC

- Q. Would you summarize the rebuttal testimony of Mr. Crawford with respect to OPC's recommended FAC?
- A. Mr. Crawford describes Southwest Power Pool ("SPP") related charges and credits for ancillary services and then give the rationale these should be included in GMO's FAC because they are "an element of purchased power cost." 34
- Q. What is your response to Mr. Crawford's testimony regarding ancillary services?
- A. Section 386.266.1 RSMo allows the Commission to grant an FAC for purchased power costs. Previously I have discussed how the electric utilities, as noted in the Commission Report and Order in the Ameren Missouri rate case ER-2014-0258,

<sup>&</sup>lt;sup>33</sup> Direct testimony of Lena M. Mantle, page 24

<sup>&</sup>lt;sup>34</sup> Rebuttal testimony of Burton L. Crawford, page 3, line 6 and 7

have attempted to redefine purchased power as the payment the electric utility makes to its regional transmission organization ("RTO") for each megawatt-hour of energy used by its customers. The Commission has not accepted this point of Mr. Crawford attempts to redefine "ancillary services" as "purchased power" so costs may be passed through GMO's FAC even though this too is improper.

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#### Q. What is OPC's recommendation regarding recovery of SPP related charges and credits for ancillary services?

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#### OPC recommends that these costs and credits be included in GMO's cost-of-service A. but <u>not</u> as a part of GMO's FAC.

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#### Q. Why should these costs not be included in GMO's FAC?

12 13 A.

Absent being a member of a RTO, GMO would be required to meet similar requirements to maintain reliability of its system. The fact that these services are

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now provided through SPP, and SPP charges GMO for these services, does not

These are cost and credits necessary for GMO to provide service to its customers.

16 17 make the services "purchased power." Just as the Commission did not fall prey to the deception that transactions with RTO's for the electric utilities' loads were

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purchased power, it should not fall prey to this additional attempt to change the

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definition of purchased power and allow ancillary costs and credits in GMO's FAC. If GMO was not part of the SPP, would OPC recommend inclusion of these

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Q.

Only the the fuel costs of any generation plant that was running but not at its A. maximum output, or "spinning reserve" as defined by Mr. Crawford. 36 Likewise,

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only fuel costs associated with load balancing efforts (regulating reserves) would be

costs in GMO's FAC?

 <sup>35</sup> ER-2014-0258, Report and Order, page 115
 36 Id, page 2, lines 1 through 3

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1		included in an FAC. Costs of keeping a generator ready to be started quickly for
2		events, such as the unexpected loss of an on-line generator as non-spinning reserve,
3		would not be included in an FAC because no fuel costs are incurred for this.
4	Q.	Would OPC's recommended FAC exclude costs of fuel for spinning reserve
5		and load balancing services GMO provides to SPP?
6	A.	No, it would not. These are fuel costs and should be included in GMO's FAC.
7		
8	SUR	REBUTTAL OF GMO WITNESS CRAWFORD - CROSSROADS
9	Q.	What is Mr. Crawford's basis for his rebuttal of OPC's recommendation
10		that inclusion of Crossroads costs be found imprudent?
11	A.	Mr. Crawford basis is resource planning analysis conducted in 2007. <sup>37</sup>
12	Q.	Is it OPC's position that the analysis Mr. Crawford describes conducted by
13		GMO in 2007 was inaccurate or unreasonable?
14	A.	OPC has no position on the adequacy of GMO's 2007 analysis. It is irrelevant to
15		the issue of the prudence of including Crossroads in GMO's rate base.
16	Q.	Why?
17	A.	As I explained in my direct testimony, there has been a series of imprudent
18		decisions regarding capacity for GMO since 2003. It is Aquila's decision in 2003
19		to rely on purchased power that is critical. Resource decisions impact the cost of
20		providing electricity to customers for decades. GMO's customers should not have
21		to pay for Aquila imprudent decision for the life span of that decision.
22	Q.	Mr. Crawford states that OPC has not explained any other option GPE

was imprudent.<sup>38</sup> How do you respond to this statement?

should have taken in 2008 so there is no basis to conclude GPE and GMO

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It is not OPC's responsibility to provide options. Doing so would lead to micromanagement; a position OPC avoids. Aquila made its decision in 2003 regarding how to meet its customers' needs. Staff and OPC had very limited input and oversight of Aquila's resource planning process at that time. I was with Staff when Aquila was warned that relying on purchased power agreements was not in the best interest of its customers. I have filed testimony in numerous cases regarding Aquila and GMO's 2003 resource plan. Even so, these types of decisions were and still are the electric utility's decisions. According the Court of Appeals, OPC's role is to "create a serious doubt as to the prudence of the expenditure." According to that same ruling, GMO "has the burden of dispelling these doubts and proving the question expenditure to have been prudent." Providing a resource analysis from a time other than when the decision was made is a red herring and does not dispel doubts or prove the decision was prudent when it was made in 2003.

### Q. Does this conclude your surrebuttal testimony?

A. Yes, it does.

<sup>&</sup>lt;sup>37</sup> Id, page 3 line 18

<sup>&</sup>lt;sup>38</sup> Id, pg 7 lines 8 and 9

<sup>&</sup>lt;sup>39</sup>State ex rel. Associated Natural Gas Co. v. Public Service Com'n of State of Mo 954 S.W.2d 520, 528-29 (Mo. App. W.D., 1997)

STATE OF MISSOURI, PUBLIC SERVICE COMMISSION	
P.S.C. MO. No1	Original Sheet No. 124
Canceling P.S.C. MO. No.	Sheet No
Aquila, Inc., dba	
AQUILA NETWORKS For All Territory Served by Aquila Networks -	L&P and Aquila Networks - MPS
KANSAS CITY, MO 64138	Section 2000 Control C
FUEL ADJUSTMENT CLAUSE	
ELECTRIC	

#### DEFINITIONS

#### ACCUMULATION PERIOD:

The two six-month accumulation periods each year through May 31, 2011, the two corresponding twelve-month recovery periods and filing dates will be as follows:

Accumulation Period	Filing Date	Recovery Period		
June - November	By January 1	March - February		
December – May	By July 1	September – August		

#### RECOVERY PERIOD:

The billing months during which the Cost Adjustment Factor (CAF) for each of the respective accumulation periods are applied to retail customer billings on a per kilowatt-hour (kWh) basis.

#### COSTS:

Costs eligible for Fuel Adjustment Clause (FAC) will be the Company's allocated variable Missouri Jurisdictional costs for the fuel component of the Company's generating units, purchased power energy charges, and emission allowance costs. Eligible costs do not include the purchased power demand costs associated with purchased power contracts.

#### **APPLICATION**

The price per kWh of electricity sold will be adjusted subject to application of the FAC mechanism and approval by the Missouri Public Service Commission. The price will reflect accumulation period Missouri Jurisdictional costs above or below base costs for:

- variable fuel components related to the Company's electric generating plants;
- purchased power energy charges:
- emission allowance costs;
- 4. an adjustment for recovery period sales variation. This is based on the difference between the values of the FAC as adjusted minus actual FAC revenue during the recovery period. This amount will be collected or refunded during a succeeding recovery period:
- 5. interest on deferred electric energy costs, which shall be determined monthly. Interest shall be calculated at a rate equal to the weighted average interest rate paid on short-term debt, applied to the month-end balance of deferred electric energy costs. The accumulated interest shall be included in the determination of the CAF.

The FAC will be the aggregation of (1), (2), (3), minus the base cost of fuel, all times 95%, plus or minus (4), plus (5), above.

The Cost Adjustment Factor is the result of dividing the FAC by estimated kWh sales during the recovery period, rounded to the nearest \$.0001, and aggregating over two accumulation periods. The formula and components are displayed below.

Issued: June 18, 2007

Issued by: Gary Clemens, Regulatory Services

Effective: July 18, 2007

Schedule LM-S1

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STATE OF MISSO P.S.C. N	MO. No.	1				Original Sheet No	
Canceling P.S.C.	MO. No.					Sheet No	
Aquila, Inc., dba AQUILA NETWOR KANSAS CITY, MO		All Territory	Served by	Aquila Net	tworks – L	&P and Aquila Networks	– MP
		FUEL ADJU		CLAUSE (C CTRIC	CONTINUE	≣D)	
FAC <sub>Sec</sub> = {[9	95% * (F	+ P + E - B)	)] * {(S <sub>ASec</sub> *	L <sub>Sec</sub> ) / [(S <sub>A</sub>	Sec * LSec)	+ (S <sub>APrim</sub> * L <sub>Prim</sub> )]}} + C <sub>Sec</sub>	
FAC <sub>Prim</sub> = {[9	95% * (F -	+ P + E – B)	] * {(S <sub>APrim</sub> *	L <sub>Prim</sub> ) / [(S <sub>A</sub>	ASec * LSec)	+ (S <sub>APrim</sub> * L <sub>Prim</sub> )]}} + C <sub>Prim</sub>	Ľ
The Cost A	djustment	t Factor (CA	F) is as follo	ows:			(4)
	Single /	Accumulatio	n Period Se	condary V	oltage CA	$F = FAC_{Sec} / S_{RSec}$	
	Single	Accumulation	on Period P	rimary Vol	tage CAF	= FAC <sub>Prim</sub> / S <sub>RPrim</sub>	
Aggregation	on of the		nnual Secor mulation Pe			eage CAFs still to be reco	vered
Aggrega	tion of the		Annual Prim umulation P			ge CAFs still to be recove	ered
Where:							
	Seconda	ary Voltage	FAC	28			
		Voltage FA					
		er responsib		variance fr	rom base l	evel	
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		ed as shown			4		
	Aquila N	letworks – L	&P $S_A \times $0$ .	01799			
		letworks – M					
C =						prior recovery period cost	,
						e to prudence reviews	
		Lower than				8	
o -		Primary an					
S <sub>A</sub> =		ales (kWh) f					
		Lower than Primary an					
S <sub>0</sub> =		ed sales (kW					
OR -		Lower than					
		Primary an					
L=		tor by voltag		J- 2430			
		Lower than	Manager and the second	ustomers			
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STATE OF MISSOURI, PUBLIC SERVICE COMMISSION	
P.S.C. MO. No 1	Original Sheet No. 126
Canceling P.S.C. MO. No.	Sheet No
Aquila, Inc., dba	
AQUILA NETWORKS For All Territory Served by Aquila Networks - L	&P and Aguila Networks - MPS
KANSAS CITY, MO 64138	
FUEL ADJUSTMENT CLAUSE (CONTINU	ED)
ELECTRIC	*

The FAC will be calculated separately for Aquila Networks – L&P and Aquila Networks – MPS and by voltage level, and the resultant CAF's will be applied to customers in the respective divisions and voltage levels.

#### APPLICABLE BASE ENERGY COST

Company base energy cost per kWh sold, \$0.01799 for Aquila Networks – L&P, and \$0.02538 for Aquila Networks – MPS.

#### TRUE-UPS AND PRUDENCE REVIEWS

There shall be prudence reviews of costs and the true-up of revenues collected with costs intended for collection. FAC costs collected in rates will be refundable based on true-up results and findings in regard to prudence. Adjustments, if any, necessary by Commission order pursuant to any prudence review shall also be placed in the FAC for collection unless a separate refund is ordered by the Commission. True-ups occur at the end of each recovery period. Prudence reviews shall occur no less frequently than at 18 month intervals.

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STATE OF MISSOURI, PUBLIC SERVICE COMMISSION	
P.S.C. MO. No1	Original Sheet No. 127
Canceling P.S.C. MO. No.	Sheet No
Aquila, Inc., dba	
AQUILA NETWORKS For All Territory Served by Aquila Networks – L	&P and Aquila Networks – MPS
KANSAS CITY, MO 64138	
FUEL ADJUSTMENT CLAUSE (CONTINUI	ED)
ELECTRIC	·

# COST ADJUSTMENT FACTOR

Aquila Networks – L&P		Total		Secondary		Primary
Accumulation Period Ending		mm/dd/yy				
1 Total energy cost (F, P, and E)		\$0		2.60		
2 Base energy cost (B)	-	\$0				
3 First Interim Total		\$0		-		
4 Base energy (S <sub>A</sub> ) by voltage level				0		0
4.1 Loss factors (L)			*	108.443%	*	106.231%
4.2 S <sub>A</sub> adjusted for losses				0		0
4.3 Loss factor weights		l.	*	00.000%	*	00.000%
5 Customer Responsibility	*	95%				
6 Second Interim Total by voltage level		\$0		\$0		\$0
7 Adjustment for Under / Over recovery for prior periods (C)			±	\$0	±	\$0
8 Fuel Adjustment Clause				\$0		\$0
9 Estimated recovery period sales kWh (S <sub>R</sub> )			÷	0	÷	0
10 Current period cost adjustment factor				\$0.0000		\$0.0000
11 Previous period cost adjustment factor		П	+	\$0.0000	+	\$0.0000
12 Current annual cost adjustment factor	3			\$0.0000		\$0.0000

Aquila Networks – MPS		Total		Secondary		Primary
Accumulation Period Ending		mm/dd/yy				
1 Total energy cost (F, P, and E)		\$0				
2 Base energy cost (B)	-	\$0				
3 First Interim Total		\$0				
4 Base energy (S <sub>A</sub> ) by voltage level				0		0
4.1 Loss factors (L)			*	107.433%	*	104.187%
4.2 S <sub>A</sub> adjusted for losses				0		0
4.3 Loss factor weights			*	00.000%	*	00.000%
5 Customer Responsibility	*	95%				
6 Second Interim Total by voltage level		\$0		\$0		\$0
7 Adjustment for Under / Over recovery for			土	\$0	±	\$0
prior periods (C)						
8 Fuel Adjustment Clause				\$0		\$0
9 Estimated recovery period sales kWh (S <sub>R</sub> )			÷	0	÷	0
10 Current period cost adjustment factor				\$0.0000		\$0.0000
11 Previous period cost adjustment factor			+	\$0.0000	+	\$0.0000
12 Current annual cost adjustment factor				\$0.0000		\$0.0000

Issued: June 18, 2007 Issued by: Gary Clemens, Regulatory Services

Effective: July 18, 2007

P.S.C. MO. No. 1 2<sup>nd</sup>
Canceling P.S.C. MO. No. 1 1<sup>st</sup>

KCP&I. Greater Missouri Operations Company

Revised Sheet No. 127.1

Revised Sheet No. 127.1

For Missouri Retail Service Area

KCP&L Greater Missouri Operations Company KANSAS CITY, MO

FUEL ADJUSTMENT CLAUSE – Rider FAC
FUEL AND PURCHASED POWER ADJUSTMENT ELECTRIC
(Applicable to Service Provided Effective Date of Rate Tariffs for ER-2016-0156 and Thereafter)

#### **DEFINITIONS**

#### ACCUMULATION PERIODS, FILING DATES AND RECOVERY PERIODS: •

An accumulation period is the six calendar months during which the actual costs and revenues subject to this rider will be accumulated for the purposes of determining the Fuel Adjustment Rate ("FAR"). The two six-month accumulation periods each year through January 21, 2021, the two corresponding twelve-month recovery periods and the filing dates will be as shown below. Each filing shall include detailed work papers in electronic format to support the filing.

Accumulation Periods	<u>Filing Dates</u>	Recovery Periods			
June – November	By January 1	March - February			
December – May	By July 1	September – August			

A recovery period consists of the months during which the FAR is applied to customer billings on a per kilowatt-hour (kWh) basis.

#### **COSTS AND REVENUES:**

Costs eligible for the Fuel and Purchased Power Adjustment ("FPA") will be the Company's allocated Jurisdictional costs for the fuel component of the Company's generating units, purchased power energy charges including applicable Southwest Power Pool ("SPP") charges, emission allowance costs and amortizations, cost of transmission of electricity by others associated with purchased power and off-system sales, and the costs described below associated with the Company's hedging programs - all as incurred during the accumulation period. These costs will be offset by jurisdictional off-system sales revenues, applicable SPP revenues, and revenue from the sale of Renewable Energy Certificates or Credits ("REC"). Eligible costs do not include the purchased power demand costs associated with purchased power contacts in excess of one year. Likewise revenues do not include demand or capacity receipts associated with power contracts in excess of one year.

#### <u>APPLICABILITY</u>

The price per kWh of electricity sold to retail customers will be adjusted (up or down) periodically subject to application of the Rider FAC and approval by the Missouri Public Service Commission ("MPSC" or "Commission").

The FAR is the result of dividing the FPA by forecasted Missouri retail net system input (" $S_{RP}$ ") for the recovery period, expanded for Voltage Adjustment Factors ("VAF"), rounded to the nearest \$.00001, and aggregating over two accumulation periods. The amount charged on a separate line on retail customers' bills is equal to the current annual FAR multiplied by kWh billed.

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Issued by: Darrin R. Ives, Vice President

Schedule LM-S-2

Effective: March 24, 2016 1200 Main, Kansas City, MO 64105

Schedule TMR-3

P.S.C. MO. No. \_\_\_\_\_1 Canceling P.S.C. MO. No.

Revised Sheet No. 127.2 For Missouri Retail Service Area

Revised Sheet No. 127.2

KCP&L Greater Missouri Operations Company

KANSAS CITY, MO

FUEL ADJUSTMENT CLAUSE - Rider FAC FUEL AND PURCHASED POWER ADJUSTMENT ELECTRIC

(Applicable to Service Provided Effective Date of Rate Tariffs for ER-2016-0156 and Thereafter)

#### FORMULAS AND DEFINITIONS OF COMPONENTS

FPA = 95% \* ((ANEC - B) \* J) + T + I + P

ANEC = Actual Net Energy Costs = (FC + E + PP + TC - OSSR - R)

FC = Fuel Costs Incurred to Support Sales:

> The following costs reflected in Federal Energy Regulatory Commission ("FERC") Account Number 501:

> Subaccount 501000: coal commodity and transportation, side release and freeze conditioning agents, dust mitigation agents, accessorial charges as delineated in railroad accessorial tariffs [additional crew, closing hopper railcar doors, completion of loading of a unit train and its release for movement, completion of unloading of a unit train and its release for movement, delay for removal of frozen coal, destination detention, diversion of empty unit train (including administration fee, holding charges, and out-of-route charges which may include fuel surcharge), diversion of loaded coal trains, diversion of loaded unit train fees (including administration fee, additional mileage fee or out-of-route charges which may include fuel surcharge), fuel surcharge, held in transit, hold charge, locomotive release, miscellaneous handling of coal cars, origin detention, origin re-designation, out-of-route charges (including fuel surcharge), out-of-route movement, pick-up of locomotive power, placement and pick-up of loaded or empty private coal cars on railroad supplied tracks, placement and pick-up of loaded or empty private coal cars on shipper supplied tracks, railcar storage, release of locomotive power, removal, rotation and/or addition of cars, storage charges, switching, trainset positioning, trainset storage, and weighing], applicable taxes, natural gas costs, alternative fuels (i.e. tires, bio-fuel), fuel quality adjustments, fuel hedging costs, fuel adjustments included in commodity and transportation costs, broker commissions and fees (fees charged by an agent, or agent's company to facilitate transactions between buyers and sellers) and margins (cash or collateral used to secure or maintain the Company's hedge position with a brokerage or exchange), oil costs for commodity, propane costs, storage, taxes, fees, and fuel losses, coal and oil inventory adjustments, and insurance recoveries, subrogation recoveries and settlement proceeds for increased fuel expenses in the 501 Accounts.

> Subaccount 501020: the allocation of the allowed costs in the 501000, 501300, and 501400 accounts attributed to native load;

> Subaccount 501030: the allocation of the allowed costs in the 501000, 501300, and 501400 accounts attributed to off system sales;

Issued: February 23, 2016

Issued by: Darrin R. Ives, Vice President

Effective: March 24, 2016 1200 Main, Kansas City, MO 64105

P.S.C. MO. No. 1 2<sup>nd</sup>
Canceling P.S.C. MO. No. 1 1<sup>st</sup>

KCP&L Greater Missouri Operations Company

Revised Sheet No. 127.3

Revised Sheet No. 127.3

For Missouri Retail Service Area

KANSAS CITY, MO

FUEL ADJUSTMENT CLAUSE – Rider FAC FUEL AND PURCHASED POWER ADJUSTMENT ELECTRIC

(Applicable to Service Provided Effective Date of Rate Tariffs for ER-2016-0156 and Thereafter)

#### FORMULAS AND DEFINITIONS OF COMPONENTS (continued)

Subaccount 501300: fuel additives and consumable costs for Air Quality Control Systems ("AQCS") operations, such as ammonia, hydrated lime, lime, limestone, powder activated carbon, urea, sodium bicarbonate, trona, sulfur, and RESPond, or other consumables which perform similar functions;

Subaccount 501400: residual costs and revenues associated with combustion product, slag and ash disposal costs and revenues including contractors, materials and other miscellaneous expenses.

The following costs reflected in FERC Account Number 547:

Subaccount 547000: natural gas, and oil costs for commodity, transportation, storage, taxes, fees and fuel losses, hedging costs for natural gas, oil, and natural gas used to cross-hedge purchased power or sales, and settlement proceeds, insurance recoveries, subrogation recoveries for increased fuel expenses, and broker commissions and fees (fees charged by an agent, or agent's company to facilitate transactions between buyers and sellers), and margins (cash or collateral used to secure or maintain the Company's hedge position with a brokerage or exchange).

Subaccount 547020: the allocation of the allowed costs in the 547000 and 547300 accounts attributed to native load;

Subaccount 547030: the allocation of the allowed costs in the 547000 and 547300 accounts attributed to off system sales; Subaccount 547300: fuel additives.

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#### E = Net Emission Costs:

The following costs and revenues reflected in FERC Account Number 509: Subaccount 509000: NOx and  $SO_2$  emission allowance costs and revenue amortizations offset by revenues from the sale of NOx and  $SO_2$  emission allowances including any associated hedging costs, and broker commissions and fees (fees charged by an agent, or agent's company to facilitate transactions between buyers and sellers) and margins (cash or collateral used to secure or maintain the Company's hedge position with a brokerage or exchange).

#### PP = Purchased Power Costs:

The following costs or revenues reflected in FERC Account Number 555:

Subaccount 555005: capacity charges for capacity purchases one year or less in duration;

Subaccount 555000: purchased power costs, energy charges from capacity purchases of any duration, insurance recoveries, and subrogation recoveries for purchased power expenses, hedging costs including broker commissions and fees

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Issued by: Darrin R. Ives, Vice President

Effective: March 24, 2016 1200 Main, Kansas City, MO 64105

P.S.C. MO. No. 1 2<sup>nd</sup>
Canceling P.S.C. MO. No. 1 1<sup>st</sup>

KCP&L Greater Missouri Operations Company

Revised Sheet No. 127.4
Revised Sheet No. 127.4
For Missouri Retail Service Area

KANSAS CITY, MO

FUEL ADJUSTMENT CLAUSE – Rider FAC FUEL AND PURCHASED POWER ADJUSTMENT ELECTRIC

(Applicable to Service Provided Effective Date of Rate Tariffs for ER-2016-0156 and Thereafter)

#### FORMULAS AND DEFINITIONS OF COMPONENTS (continued)

(fees charged by an agent, or agent's company to facilitate transactions between buyers and sellers) and margins (cash or collateral used to secure or maintain the Company's hedge position with a brokerage or exchange), charges and credits related to the SPP Integrated Marketplace ("IM") including, energy, revenue neutrality, make whole and out of merit payments and distributions, over collected losses payments and distributions, Transmission Congestion Rights ("TCR") and Auction Revenue Rights ("ARR") settlements, virtual energy costs, revenues and related fees where the virtual energy transaction is a hedge in support of physical operations related to a generating resource or load, load/export charges, ancillary services including non-performance and distribution payments and charges and other miscellaneous SPP Integrated Market charges including uplift charges or credits;

Subaccount 555021: the allocation of the allowed costs in the 555000 account attributed to intercompany purchases for native load;

Subaccount 555030: the allocation of the allowed costs in the 555000 account attributed to purchases for off system sales;

Subaccount 555031: the allocation of the allowed costs in the 555000 account attributed to intercompany purchases for off system sales.

#### TC = Transmission Costs and Revenues:

The following costs reflected in FERC Account Number 561:

Subaccount 561400: all RTO scheduling, system control, dispatching services, and NERC fees;

Subaccount 561800: all RTO reliability, planning and standards development services costs;

The following costs reflected in FERC Account Number 565:

Subaccount 565000: all transmission costs used to serve native load and off-system sales;

Subaccount 565020: the allocation of the allowed costs in the 565000 account attributed to native load;

Subaccount 565027: the allocation of the allowed costs in the 565000 account attributed to transmission demand charges;

Subaccount 565030: the allocation of the allowed costs in account 565000 attributed to off system sales.

The following costs reflected in FERC Account Number 575:

Subaccount 575700: all RTO market facilitation, monitoring and compliance services costs;

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1200 Main, Kansas City, MO 64105

P.S.C. MO. No. 1 6<sup>th</sup>
Canceling P.S.C. MO. No. 1 5<sup>th</sup>

Revised Sheet No. 127.5

Revised Sheet No. 127.5

For Missouri Retail Service Area

KCP&L Greater Missouri Operations Company KANSAS CITY, MO 64105

FUEL ADJUSTMENT CLAUSE – Rider FAC
FUEL AND PURCHASED POWER ADJUSTMENT ELECTRIC
(Applicable to Service Provided Effective Date of Rate Tariffs for ER-2016-0156 and Thereafter)

#### FORMULAS AND DEFINITIONS OF COMPONENTS (continued)

The following revenues reflected in FERC Account Number 928000:

Subaccount 928000: all FERC assessment costs;

The following revenues reflected in FERC Account Number 456:

Subaccount 456100: all revenue from transmission of electricity for others

#### OSSR = Revenues from Off-System Sales:

The following revenues or costs reflected in FERC Account Number 447:

Subaccount 447002: all revenues from off-system sales. This includes charges and credits related to the SPP IM including, energy, ancillary services, revenue sufficiency (such as make whole payments and out of merit payments and distributions), revenue neutrality payments and distributions, over collected losses payments and distributions, TCR and ARR settlements, demand reductions, virtual energy costs and revenues and related fees where the virtual energy transaction is a hedge in support of physical operations related to a generating resource or load, generation/export charges, ancillary services including non-performance and distribution payments and SPP uplift revenues or credits. Off-system sales revenues from full and partial requirements sales to municipalities that are served through bilateral contracts in excess of one year shall be excluded from OSSR component;

Subaccount 447012: capacity charges for capacity sales one year or less in duration; Subaccount 447030: the allocation of the includable sales in account 447002 not attributed to retail sales.

#### R = Renewable Energy Credit Revenue:

Revenues reflected in FERC account 509000 from the sale of Renewable Energy Credits that are not needed to meet the Renewable Energy Standard.

Hedging costs are defined as realized losses and costs (including broker commissions, fees, and margins) minus realized gains associated with mitigating volatility in the Company's cost of fuel, fuel additives, fuel transportation, emission allowances, transmission and power purchases or sales, including but not limited to, the Company's use of derivatives whether over-the-counter or exchange traded including, without limitation, futures or forward contracts, puts, calls, caps, floors, collars, swaps, TCRs, virtual energy transactions, or similar instruments.

Costs and revenues not specifically detailed in Factors FC, PP, E, TC, OSSR, or R shall not be included in the Company's FAR filings; provided however, in the case of Factors PP, TC or OSSR, the market settlement charge types under which SPP or another centrally administered market (e.g.,

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1200 Main, Kansas City, MO 64105

P.S.C. MO. No. 1 2<sup>nd</sup>
Canceling P.S.C. MO. No. 1 1<sup>st</sup>

KCP&L Greater Missouri Operations Company

Revised Sheet No. 127.6
Revised Sheet No. 127.6
For Missouri Retail Service Area

KANSAS CITY, MO

FUEL ADJUSTMENT CLAUSE – Rider FAC
FUEL AND PURCHASE POWER ADJUSTMENT ELECTRIC
(Applicable to Service Effective Date of Rate Tariffs for ER-2016-0156 and Thereafter)

#### FORMULAS AND DEFINITIONS OF COMPONENTS (continued)

PJM or MISO) bills/credits a cost or revenue need not be detailed in Factors PP or OSSR for the costs or revenues to be considered specifically detailed in Factors PP or OSSR; and provided further, should the SPP or another centrally administered market (e.g. PJM or MISO) implement a new market settlement charge type not listed below or a new schedule not listed in TC:

- A. The Company may include the new schedule, charge type cost or revenue in its FAR filings if the Company believes the new schedule, charge type cost or revenue possesses the characteristics of, and is of the nature of, the costs or revenues listed below or in the schedules listed in TC, as the case may be, subject to the requirement that the Company make a filing with the Commission as outlined in B below and also subject to another party's right to challenge the inclusion as outlined in E. below;
- B. The Company will make a filing with the Commission giving the Commission notice of the new schedule or charge type no later than 60 days prior to the Company including the new schedule, charge type cost or revenue in a FAR filing. Such filing shall identify the proposed accounts affected by such change, provide a description of the new charge type demonstrating that it possesses the characteristics of, and is of the nature of, the costs or revenues listed in factors PP, TC or OSSR as the case may be, and identify the preexisting schedule, or market settlement charge type(s) which the new schedule or charge type replaces or supplements;
- C. The Company will also provide notice in its monthly reports required by the Commission's fuel adjustment clause rules that identifies the new schedule, charge type costs or revenues by amount, description and location within the monthly reports;
- The Company shall account for the new schedule, charge type costs or revenues in a manner which allows for the transparent determination of current period and cumulative costs or revenues;
- E. If the Company makes the filing provided for in B above and a party challenges the inclusion, such challenge will not delay approval of the FAR filing. To challenge the inclusion of a new schedule or charge type, a party shall make a filing with the Commission based upon that party's contention that the new schedule, charge type costs or revenues at issue should not have been included, because they do not possess the characteristics of the schedules, costs or revenues listed in Factors PP, TC or OSSR, as the case may be. A party wishing to

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Issued by: Darrin R. Ives, Vice President

Effective: March 24, 2016 1200 Main, Kansas City, MO 64105

P.S.C. MO. No. 1 2<sup>nd</sup>
Canceling P.S.C. MO. No. 1 1<sup>st</sup>

KCP&L Greater Missouri Operations Company

Revised Sheet No. 127.7
Revised Sheet No. 127.7
For Missouri Retail Service Area

KANSAS CITY, MO

FUEL ADJUSTMENT CLAUSE – Rider FAC
FUEL AND PURCHASED POWER ADJUSTMENT ELECTRIC
(Applicable to Service Effective Date of Rate Tariffs for ER-2016-0156 and Thereafter)

#### FORMULAS AND DEFINITIONS OF COMPONENTS (Continued)

challenge the inclusion of a schedule or charge type shall include in its filing the reasons why it believes the Company did not show that the new schedule or charge type possesses the characteristics of the costs or revenues listed in Factors TC, PP or OSSR, as the case may be, and its filing shall be made within 30 days of the Company's filing under B above. In the event of a timely challenge, the Company shall bear the burden of proof to support its decision to include a new schedule or charge type in a FAR filing. Should such challenge be upheld by the Commission, any such costs will be refunded (or revenues retained) through a future FAR filing in a manner consistent with that utilized for Factor P; and

F. A party other than the Company may seek the inclusion of a new schedule or charge type in a FAR filing by making a filing with the Commission no less than 60 days before the Company's next FAR filing date of August 1 or February 1. Such a filing shall give the Commission notice that such party believes the new schedule or charge type should be included because it possesses the characteristics of, and is of the nature of, the costs or revenues listed in factors PP, TC or OSSR, as the case may be. The party's filing shall identify the proposed accounts affected by such change, provide a description of the new schedule or charge type demonstrating that it possesses the characteristics of, and is of the nature of, the schedules, costs or revenues listed in factors PP, TC or OSSR as the case may be, and identify the preexisting schedule or market settlement charge type(s) which the new schedule or charge type replaces or supplements. If a party makes the filing provided for by this paragraph F and a party (including the Company) challenges the inclusion, such challenge will not delay inclusion of the new schedule or charge type in the FAR filing or delay approval of the FAR filing. To challenge the inclusion of a new schedule or charge type, the challenging party shall make a filing with the Commission based upon that party's contention that the new schedule or charge type costs or revenues at issue should not have been included, because they do not possess the characteristics of the schedules, costs or revenues listed in Factors PP, TC, or OSSR, as the case may be. The challenging party shall make its filing challenging the inclusion and stating the reasons why it believes the new schedule or charge type does not possess the characteristic of the costs or revenues listed in Factors PP, TC or OSSR, as the case may be, within 30 days of the filing that seeks inclusion of the new schedule or charge type. In the event of a timely challenge, the party seeking the inclusion of the new schedule or charge type shall bear the burden of proof to support its contention that the new schedule or charge type should be included in the Company's FAR filings. Should such challenge be upheld by the Commission, any such costs will be refunded (or revenues retained) through a future FAR filing in a manner consistent with that utilized for Factor P.

Issued: February 23, 2016

Issued by: Darrin R. Ives, Vice President

Effective: March 24, 2016 1200 Main, Kansas City, MO 64105

P.S.C. MO. No. 1 2<sup>nd</sup>
Canceling P.S.C. MO. No. 1 1<sup>st</sup>

Revised Sheet No. 127.8
Revised Sheet No. 127.8
For Missouri Retail Service Area

KCP&L Greater Missouri Operations Company KANSAS CITY, MO

FUEL ADJUSTMENT CLAUSE – Rider FAC FUEL AND PURCHASED POWER ADJUSTMENT ELECTRIC

(Applicable to Service Provided Effective Date of Rate Tariffs for ER-2016-0156 and Thereafter)

#### FORMULAS AND DEFINITIONS OF COMPONENTS (continued)

SPP IM charge/revenue types that are included in the FAC are listed below:

Day Ahead Regulation Down Service Amount

Day Ahead Regulation Down Service Distribution Amount

Day Ahead Regulation Up Service Amount

Day Ahead Regulation Up Service Distribution Amount

Day Ahead Spinning Reserve Amount

Day Ahead Spinning Reserve Distribution Amount

Day Ahead Supplemental Reserve Amount

Day Ahead Supplemental Reserve Distribution Amount

Real Time Contingency Reserve Deployment Failure Amount

Real Time Contingency Reserve Deployment Failure Distribution Amount

Real Time Regulation Service Deployment Adjustment Amount

Real Time Regulation Down Service Amount

Real Time Regulation Down Service Distribution Amount

Real Time Regulation Non-Performance

Real Time Regulation Non-Performance Distribution

Real Time Regulation Up Service Amount

Real Time Regulation Up Service Distribution Amount

Real Time Spinning Reserve Amount

Real Time Spinning Reserve Distribution Amount

Real Time Supplemental Reserve Amount

Real Time Supplemental Reserve Distribution Amount

Day Ahead Asset Energy

Day Ahead Non-Asset Energy

Day Ahead Virtual Energy Amount

Real Time Asset Energy Amount

Real Time Non-Asset Energy Amount

Real Time Virtual Energy Amount

Transmission Congestion Rights Funding Amount

Transmission Congestion Rights Daily Uplift Amount

Transmission Congestion rights Monthly Payback Amount

Transmission Congestion Rights Annual Payback Amount

Transmission Congestion Rights Annual Closeout Amount

Transmission Congestion Rights Auction Transaction Amount

Auction Revenue Rights Funding Amount

Auction Revenue Rights Uplift Amount

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Effective: March 24, 2016

1200 Main, Kansas City, MO 64105

P.S.C. MO. No. \_\_\_\_\_1 Canceling P.S.C. MO. No.

KCP&L Greater Missouri Operations Company

KANSAS CITY, MO

Revised Sheet No. 127.9 Revised Sheet No. 127.9 For Missouri Retail Service Area

FUEL ADJUSTMENT CLAUSE - Rider FAC FUEL AND PURCHASED POWER ADJUSTMENT ELECTRIC

(Applicable to Service Provided Effective Date of Rate Tariffs for ER-2016-20156 and Thereafter)

#### FORMULAS AND DEFINITIONS OF COMPONENTS (continued)

SPP IM charge/revenue types that are included in the FAC (continued)

Auction Revenue Rights Monthly Payback Amount

Auction Revenue Annual Payback Amount

Auction Revenue Rights Annual Closeout Amount

Day Ahead Virtual Energy Transaction Fee Amount

Day Ahead Demand Reduction Amount

Day Ahead Grandfathered Agreement Carve Out Daily Amount

Grandfathered Agreement Carve Out Distribution Daily Amount

Day Ahead Grandfathered Agreement Carve Out Monthly Amount

Grandfathered Agreement Carve Out Distribution Monthly Amount

Day Ahead Grandfathered Agreement Carve Out Yearly Amount

Grandfathered Agreement Carve Out Distribution Yearly Amount

Day Ahead Make Whole Payment Amount

Day Ahead Make Whole Payment Distribution Amount

Day Ahead Over Collected Losses Distribution Amount

Miscellaneous Amount

Reliability Unit Commitment Make Whole Payment Amount

Real Time Out of Merit Amount

Reliability Unit Commitment Make Whole Payment Distribution Amount

Over Collected Losses Distribution Amount

Real Time Joint Operating Agreement Amount

Real Time Reserve Sharing Group Amount

Real Time Reserve Sharing Group Distribution Amount

Real Time Demand Reduction Amount

Real Time Demand Reduction Distribution Amount

Real Time Pseudo Tie Congestion Amount

Real Time Pseudo Tie Losses Amount

Unused Regulation Up Mileage Make Whole Payment Amount

Unused Regulation Down Mileage Make Whole Payment Amount

Revenue Neutrality Uplift Distribution Amount

Should FERC require any item covered by components FC, E, PP, TC, OSSR or R to be recorded in an account different than the FERC accounts listed in such components, such items shall nevertheless be included in component FC, E, PP, TC, OSSR or R. In the month that the Company begins to record items in a different account, the Company will file with the Commission the previous account number, the new account number and what costs or revenues that flow through the Rider FAC to be recorded in the account.

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Effective: March 24, 2016 1200 Main, Kansas City, MO 64105

Schedule LM-S-2

P.S.C. MO. No. 1 4<sup>th</sup> Canceling P.S.C. MO. No. 1 3<sup>rd</sup>

Canceling P.S.C. MO. No. 1 3<sup>rd</sup> Revised Sheet No. 127.10

KCP&L Greater Missouri Operations Company

KANSAS CITY, MO

Revised Sheet No. 127.10

For Missouri Retail Service Area

FUEL ADJUSTMENT CLAUSE – Rider FAC
FUEL AND PURCHASED POWER ADJUSTMENT ELECTRIC
(Applicable to Service Provided Effective Date of Rate Tariffs for ER-2016-20156 and Thereafter)

#### FORMULAS AND DEFINITIONS OF COMPONENTS (continued)

B = Net base energy costs ordered by the Commission in the last general rate case consistent with the costs and revenues included in the calculation of the FPA. Net Base Energy costs will be calculated as shown below:

SAP x Base Factor ("BF")

S<sub>AP</sub> = Net system input ("NSI") in kWh for the accumulation period

BF = Company base factor costs per kWh: \$0.02404

J = Missouri Retail Energy Ratio = Retail kWh sales/total system kWh Where: total system kWh equals retail and full and partial requirement sales associated with GMO.

T = True-up amount as defined below.

Interest applicable to (i) the difference between Missouri Retail ANEC and B for all kWh of energy supplied during an AP until those costs have been recovered; (ii) refunds due to prudence reviews ("P"), if any; and (iii) all under- or over-recovery balances created through operation of this FAC, as determined in the true-up filings ("T") provided for herein. Interest shall be calculated monthly at a rate equal to the weighted average interest paid on the Company's short-term debt, applied to the month-end balance of items (i) through (iii) in the preceding sentence.

P = Prudence disallowance amount, if any, as defined in this tariff.

 $FAR = FPA/S_{RP}$ 

Single Accumulation Period Secondary Voltage FARSec = FAR \* VAFSec Single Accumulation Period Primary Voltage FARPrim = FAR \* VAFPrim

Annual Secondary Voltage FAR<sub>Sec</sub> = Aggregation of the two Single Accumulation Period Secondary Voltage FARs still to be recovered

Annual Primary Voltage FAR<sub>Prim</sub> = Aggregation of the two Single Accumulation Period Primary Voltage FARs still to be recovered

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Effective: March 24, 2016 1200 Main, Kansas City, MO 64105

Revised Sheet No. 127.10

Schedule TMR-3

# STATE OF MISSOURI, PUBLIC SERVICE COMMISSION P.S.C. MO. No. \_\_\_\_\_\_\_ 1 \_\_\_\_\_ Revised Sheet No. \_\_\_\_\_\_\_ Canceling P.S.C. MO. No. \_\_\_\_\_\_\_ Revised Sheet No. \_\_\_\_\_\_ KCP&L Greater Missouri Operations Company KANSAS CITY, MO Revised Sheet No. \_\_\_\_\_\_ For Missouri Retail Service Area

FUEL ADJUSTMENT CLAUSE – Rider FAC
FUEL AND PURCHASED POWER ADJUSTMENT ELECTRIC
(Applicable to Service Provided Effective Date of Rate Tariffs for ER-2016-0156 and Thereafter)

#### FORMULAS AND DEFINITIONS OF COMPONENTS (continued)

Where:

FPA = Fuel and Purchased Power Adjustment

S<sub>RP</sub> = Forecasted recovery period retail NSI in kWh, at the generator

VAF = Expansion factor by voltage level

VAF<sub>Sec</sub> = Expansion factor for lower than primary voltage customers VAF<sub>Prim</sub> = Expansion factor for primary and higher voltage customers

#### TRUE-UPS

After completion of each RP, the Company shall make a true-up filing by the filing date of its next FAR filing. Any true-up adjustments shall be reflected in component "T" above. Interest on the true-up adjustment will be included in component "I" above.

The true-up amount shall be the difference between the revenues billed and the revenues authorized for collection during the RP as well as any corrections identified to be included in the current FAR filing. Any corrections included will be discussed in the testimony accompanying the true-up filing.

#### **COMBINED TARIFFS**

On a go forward basis, rates will no longer be reflected as separate MPS and L&P territory rates, but rather on a GMO Total Company basis. In order to achieve this, a true-up will be performed that rolls any over or under recovered costs into the next open accumulation period, as reflected in the new combined tariff sheets (see sheet 127.12).

#### PRUDENCE REVIEWS

Prudence reviews of the costs subject to this Rider FAC shall occur no less frequently than every eighteen months, and any such costs which are determined by the Commission to have been imprudently incurred or incurred in violation of the terms of this Rider FAC shall be returned to customers. Adjustments by Commission order, if any, pursuant to any prudence review shall be included in the FAR calculation in component "P" above unless a separate refund is ordered by the Commission. Interest on the prudence adjustment will be included in component "I" above.

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STATE OF MISSOURI, PUBLIC SERVICE COMMISSION	
P.S.C. MO. No11 <sup>st</sup>	Original Sheet No. 127.12
Canceling P.S.C. MO. No.	Sheet No
KCP&L Greater Missouri Operations Company	For Missouri Retail Service Area
KANSAS CITY, MO	

#### FUEL ADJUSTMENT CLAUSE - Rider FAC FUEL AND PURCHASED POWER ADJUSTMENT ELECTRIC (Applicable to Service Provided Effective Date of Rate Tariffs for ER-2016-0156 and Thereafter)

Tocui	nulation Period Ending:		Month dd, yyyy
			GMO
1	Actual Net Energy Cost (ANEC) = (FC+E+PP+TC-OSSR-R)		\$0
2	Net Base Energy Cost (B)	-	\$208,067,920
	2.1 Base Factor (BF)		\$0.02404
	2.2 Accumulation Period NSI (S <sub>AP</sub> )		8,655,768,000
3	(ANEC-B)		\$0
4	Jurisdictional Factor (J)	*	0%
5	(ANEC-B)*J		\$0
6	Customer Responsibility	*	95%
7	95% *((ANEC-B)*J)		\$0
8	True-Up Amount (T)	+	\$0
9	Interest (I)	+	\$0
10	Prudence Adjustment Amount (P)	+	\$0
11	Fuel and Purchased Power Adjustment (FPA)	=	\$0
12	Estimated Recovery Period Retail NSI (S <sub>RP</sub> )	÷	(
13	Current Period Fuel Adjustment Rate (FAR)	=	\$0.00000
14	Current Period FAR <sub>Prim</sub> = FAR x VAF <sub>Prim</sub>		\$0.00000
15	Prior Period FAR <sub>Prim</sub>	+	\$0.00000
16	Current Annual FAR <sub>Prim</sub>		\$0.00000
17	Current Period FAR <sub>Sec</sub> = FAR x VAF <sub>Sec</sub>		\$0.00000
18	Prior Period FAR <sub>Sec</sub>	+	\$0.00000
19	Current Annual FAR <sub>Sec</sub>		\$0.00000
	VAF <sub>Prim</sub> = 1.0455		
	$VAF_{Sec} = 1.0775$		

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Effective: March 24, 2016 1200 Main, Kansas City, MO 64105

# KCPL GMO Case Name: 2016 GMO Rate Case

Case Number: ER-2016-0156

Response to Mantle Lena Interrogatories - OPC\_20160818 Date of Response: 8/31/2016

Question:8035

Reference page 14 line 4 of Mr. Rush's rebuttal testimony where he states: "I believe that adding restrictions and requiring the Company to pull out certain costs from the accounts naturally included in the FAC causes confusion, complexity, and increased potential for error."

- 1. Please list and describe each and every "restriction" Mr. Rush is referring to above.
- 2. Please list and explain in as great a detail possible each and every reason why removing revenue and expense accounts from inclusion in the FAC will cause "confusion". How does Mr. Rush define "confusion" in this context? Who does Mr. Rush believe (please provide names and positions if employed by KCPL) will be confused by removing accounts from the FAC?
- 3. Please list and explain in as great a detail possible each and every reason why removing revenue and expense accounts from inclusion in the FAC will cause "complexity". How does Mr. Rush define "complexity" in this context? Who does Mr. Rush believe (please provide names and positions if employed by KCPL) will find the FAC more complex by removing accounts from the FAC?
- 4. Please list and explain in as great a detail possible each and every reason why removing revenue and expense accounts from inclusion in the FAC will cause "increased potential for error". How does Mr. Rush define this "increased potential" in this context? Who does Mr. Rush believe (please provide names and positions if employed by KCPL) will experience an increase in the potential for error from a FAC that includes less FERC accounts?
- 5. Has Mr. Rush himself ever experienced confusion, added complexity or an increased potential for error when working with a FAC that has less FERC accounts included than it did in the past? If yes, please describe this situation in great detail. If no, why does he believe these circumstances will occur?
- 6. Please list and describe each and every "account" that Mr. Rush believes is "naturally included" in a FAC.
- 7. How does Mr. Rush define "naturally included" when used in this context?
- 8. Is Mr. Rush aware of any law, regulation or rule related directly or indirectly to GMO's FAC that addresses the concept of accounts that are "naturally included" in a FAC? If yes, please cite and provide a copy of these documents.

9. Is Mr. Rush aware of any Missouri Commission Report and Order, rules, or other Commission documents related directly or indirectly to FACs that addresses the concept of accounts that are "naturally included" in a FAC? If yes, please cite and provide a copy of these documents.

Please list and describe each and every "account" included in GMO's books and records that Mr. Rush believes is not "naturally included" in a FAC. Please explain why these accounts are not "naturally included" in GMO's FAC.

#### Response:

- 1. The list would be those items Ms. Mantle recommends excluding from the FAC which is addressed in her testimony. A comparison of Ms. Mantle's recommendation to the items currently included in GMO's FAC tariff would be one way for Ms. Mantle to create a list.
- 2. Removing expense and revenue items from the accounts they are charged, which are described as FAC related, will create confusion from what the overall purpose of the FAC is intended and will potentially lead to error. Confusion as used here means what it means in normal conversation. Mr. Rush has no such list of people.
- 3. Removing expense and revenue items from the accounts they are charged, which are described as FAC related, will create complexity from what the overall purpose of the FAC is intended and will potentially lead to error. Complexity as used here means what it means in normal conversation. Mr. Rush has no such list of people.
- 4. No such list exists to Mr. Rush's knowledge. Increased potential for error as used here means what it means in normal conversation. Mr. Rush has no such list of people.
- 5. Although Mr. Rush does not recall any such specific circumstances, Mr. Rush believes that all fuel and purchased power-related expenses should flow through the FAC and that doing so would reduce the likelihood of confusion, complexity and potential for error.
- 6. See GMO's current FAC tariff (and the proposed tariff).
- 7. Naturally included as used here means what it means in normal conversation.
- 8. Mr. Rush is of the opinion that the law authorizing the use of FACs in Missouri was intended to recover all fuel- and purchased power-related expenses and transportation through the FAC. Specifically, as set forth in Section 386.266 RSMo, an FAC allows the recovery of prudently incurred fuel and purchased power costs including transportation.
- 9. See response to sub-part 8. See GMO's current FAC tariff (and the proposed tariff).

Response by: Kristy Erck, Regulatory Affairs

Attachments: Q8035\_Verification.pdf