Exhibit No.:

Issue(s): Weather Normalization

Witness: Michael S. Proctor

Type of Exhibit: Surrebuttal
Sponsoring Party: MoPSC Staff
Case No.: EM-96-149

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MISSOURI PUBLIC SERVICE COMMISSION UTILITY OPERATIONS DIVISION

SURREBUTTAL TESTIMONY

OF

MICHAEL S. PROCTOR

UNION ELECTRIC COMPANY

CASE NO. EM-96-149

Jefferson City, Missouri

April, 1999

1	SURREBUTTAL TESTIMONY	
2	OF	
3	MICHAEL S. PROCTOR	
4	UNION ELECTRIC COMPANY	
5	CASE NO. EM-96-149	
6		
7	Q. WHAT IS YOUR NAME AND BUSINESS ADDRESS?	
8	A. My name is Michael S. Proctor. My business address is 301 West High St.,	
9	P.O. Box 360, Jefferson City Mo. 65102-0360.	
10	Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?	
11	A. I am employed by the Missouri Public Service Commission (Commission) as	
12	Chief Regulatory Economist in the Electric Department.	
13	Q. WHAT IS YOUR EDUCATION BACKGROUND AND WORK	
14	EXPERICENCE?	
15	A. I have Bachelors and Masters of Arts Degrees in Economics from the	
16	University of Missouri at Columbia, and a Ph.D. degree in Economics from Texas A&M	
17	University. My previous work experience has been as an Assistant Professor of	
18	Economics at Purdue University and at the University of Missouri at Columbia. Since	
19	June 1, 1977 I have been on the Staff of the Commission and have presented testimony	
20	on various issues related to weather normalized energy usage and rate design for both	
21	electric and natural gas utilities.	
22	O WHAT IS THE DIIDDOSE OF VOID SUDDEBUTTAL TESTIMONV?	

A. My surrebuttal testimony will address the rebuttal testimony of Union Electric Company (UE) witnesses Allen Dutcher, Richard A. Voytas and Donald E. Brandt related to the issue of weather normalization.

Q. SPECIFICALLY, WHAT ISSUES WILL YOU ADDRESS THAT WERE RAISED BY THESE THREE WITNESSES?

A. Throughout his rebuttal testimony, Mr. Dutcher characterizes the Staff methodological approach to making current and past weather consistent as a "novel" approach, one in which the Staff would have "Ameren realign the reams of historical data maintained from January 1, 1961 through May 15, 1996." [Dutcher Rebuttal; p. 3, lines 11-13] Mr. Voytas uses similar words to characterize the Staff's methodological approach. [Voytas Rebuttal, p. 8, line 17] In addition, Mr. Voytas and Mr. Brandt claim that the Staff's adjustment violates the Stipulation and Agreement in Case No. EM-96-149. [Voytas Rebuttal, pp. 21-25 and Brandt Rebuttal, pp. 38-41]

One of my duties is to supervise the work done on weather normalization. In that role it is my responsibility to make decisions regarding methodological approach, as well as whether or not the Staff needs to make a weather adjustment in a specific case.

Therefore, I will respond to each of these issues.

Q. DO YOU AGREE WITH UE'S CHARACTERIZATION OF THE STAFF'S APPROACH TO DETERMINING WEATHER NORMALS?

A. No, I do not. The Staff has never taken a "novel" approach to determining weather normals. Since being on the Staff, from 1977, I have been involved in the issue of weather normalization. Prior to the summer of 1992, the Staff's methodological approach to weather normalization was similar to that used by UE. In this approach, the

- longest data set available from the weather station of choice was averaged to determine the normals. In June1992 I received a letter and memorandum from Dr. Wayne L. Decker, Professor in the Department of Atmospheric Science at the University of Missouri-Columbia and the State Climatologist. That letter and memorandum are attached to my surrebuttal testimony as Schedule 1. I had asked Dr. Decker to review the work, which the Staff was using as the basis for its methodological approach. In brief, Dr. Decker informed me that because of "discontinuities" in the weather records at the St. Louis Lambert International Airport (Lambert International Airport) station, the methodological approach being used by the Staff should change. From that point forward, the Staff's methodological approach to determining weather normals has been, and will continue to be, determined in accordance with advice that the Staff receives from climatological experts. In general, that advice with respect to methodological approach has been to:
 - in our calculation of normal weather, adjust historical readings to be consistent with current readings (i.e., correct historical data for discontinuities in the weather records); and
 - (2) to use the thirty-year normal period specified by the National Oceanographic and Atmospheric Administration (NOAA.).

This is not a novel approach because NOAA uses the same methodological approach when it makes adjustments to its published weather normals every ten years. Let me reiterate that the Staff's methodological approach to determining weather normals has not been one without precedent, as characterized by Mr. Voytas in his rebuttal testimony, nor

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 has it been one that the Staff developed internally without consultation with individuals who are experts in the field of climatology.

Q. IF NOAA MAKES ADJUSTMENTS TO THE THIRTY-YEAR HISTORY FOR PURPOSES OF REVISING NORMALS, WHY DOES THE STAFF HAVE TO MAKE ANY ADDITIONAL ADJUSTMENTS?

A. Most of the time, the Staff does not have to make any additional adjustments. However, if there is an observational change such as a movement of a measurement instrument, or a change in the type of measurement instrument that has occurred subsequent to the revision in normals made by NOAA, then the Staff believes that it is important to make the change in order to keep the normals consistent with the current readings. Because of the May 1996 exposure changes at the Lambert International Airport station, we consulted with Dr. Steve Qi Hu, who at that time was the state climatologist, to make whatever changes he believed were necessary to make the thirty-year normal period from 1961 to 1990 consistent with readings occurring after the May 1996 changes at the Lambert International Airport station.

Q. FROM A METHODOLOGY PERSPECTIVE, PLEASE ADDRESS MR. DUTCHER'S TESTIMONY RESPECTING HOW OBSERVATIONAL CHANGES SHOULD BE MADE?

A. On pages 7 and 8 of Mr. Dutcher's rebuttal testimony, he affirms the change that UE's engineers made of 2 degrees Fahrenheit (F) to current temperature readings for the May 1996 changes in location and type of sensor at the Lambert International Airport station. Therefore, Mr. Dutcher's testimony affirms the need to make adjustments for observational changes. If UE's engineers had made this same change in January 1978

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and February 1988, when observational changes occurred at the Lambert International Airport station in St. Louis, there would be no issue between Staff and UE over methodological approach. Instead the issue would focus on the level of the adjustments required for each of those changes.

Q. DO ANY OF UE'S WITNESSES DENY THAT THERE WERE OBSERVATIONAL CHANGES AT THE LAMBERT INTERNATIONAL AIRPORT STATION PRIOR TO THOSE THAT OCCURRED IN 1996?

A. No, in fact Mr. Dutcher's appears to believe that there were "at least five distinct slope changes within the 1961-1978 time period" that would be associated with some unspecified changes. [Dutcher Rebuttal, p. 13, line 1] According to the rebuttal testimony of Mr. Voytas, he believes that the temperature measuring devices at the Lambert International Airport station "have, in fact been moved or changed on several occasions in the past thirty years." [Voytas Rebuttal, p. 8, lines 12-13] Nowhere in either Mr. Dutcher's or Mr. Voytas' testimonies did they find that the observational changes in 1978 and 1988, for which Staff climatological witness Steve Hu made adjustments, were not valid.

Q. WHAT THEN IS THE DISAGREEMENT ON METHODOLGICAL APPROACH BETWEEN STAFF AND UE?

A. What has happened is that significant changes occurred in May 1996 when the measurement instruments were changed and moved in their location at the Lambert International Airport station. According to Dr. Hu, these changes involved both a move in location and change in the type of the sensor. Robert E. Willen, who was at that time responsible for weather normalization at UE, became aware of the problem and made an

adjustment to account for these observational changes. However, UE has been unwilling to even consider making adjustments for observational changes prior to the ones that occurred in May 1996. In Mr. Voytas' rebuttal testimony, he states that when the Staff met with UE respecting this question of observational changes, that the Staff "then raised a totally unprecedented alternative – realigning all the weather data for the past 38 years." [Voytas Rebuttal, p. 8, lines 9-14] As stated earlier, from the Staff's perspective, changing normals to be consistent with current weather observations is not "unprecedented," rather to not make such changes is an inconsistency in methodological approach, which the Staff believes should be corrected.

Q. WHAT IS YOUR UNDERSTANDING OF WHY UE IS UNWILLING TO CORRECT FOR OTHER OBSERVATIONAL CHANGES IN THE WEATHER AT THE LAMBERT INTERNATIONAL AIRPORT STATION?

A. To put the problem in perspective, it is important to realize that for purposes of weather normals, UE's analysts have been using an unadjusted temperature series dating back to the 1930's. (As I stated earlier, this is the same methodological approach used by Staff prior to 1992.) After several years of use of the weather normals based on this series, the UE analysts' perspective of what should be the level of normal sales has become accustomed to the levels of sales that this version of normal weather produces. Any change in the level of sales brought about by an alternative version of normal weather will appear to be "abnormal" because it involves a change. I found Mr. Voytas to be resistant to changing the weather normal because such a change would in fact produce results that appeared to him to be "abnormal." For example, at one of the meetings with UE on weather normalization, Mr. Voytas informed me that UE had

considered using the level of normal sales that would be consistent with NOAA's published thirty-year normals. Based on preliminary trials, Mr. Voytas concluded that the level of normalized sales produced by using NOAA's normal weather was not correct. When what one uses over a long period of time becomes an intuitive standard, it is difficult to accept change.

Q. IN YOUR OPINION, WOULD THE STIPULATION AND AGREEMENT PRECLUDE THE CHANGE IN WEATHER NORMALIZATION RECOMMENDED BY THE STAFF?

A. According to the testimonies of Mr. Brandt and Mr. Voytas, the Stipulation and Agreement in Case No. EM-96-149 does not allow for any changes unless those changes are "incorporated prospectively from the effective date of the change," (c.f., Attachment A to the Stipulation and Agreement in Case No. EM-96-149, at page 2 of 6). [Voytas Rebuttal, p. 22, lines 4-9 and Brandt Rebuttal, p. 39, lines 8-17] In this case, the effective date of the change in weather normalization is May 16, 1996. If the Stipulation and Agreement were to be applied in the way suggested by Mr. Brandt and Mr. Voytas, then the Staff's changes to weather normalization from June 1, 1995 through May 15, 1996 would not be allowed. However, changes to weather normalization subsequent to May 16, 1996 proposed by the Staff would be prospective from the time at which UE believed there was a need to make the change and therefore would be allowed by the Stipulation and Agreement.

Q. DOES THIS MEAN THAT YOU AGREE WITH MR. BRANDT'S AND MR. VOYTAS' APPLICATION OF THE STIPULATION AND AGREEMENT?

A. It does not. First, what Mr. Brandt and Mr. Voytas fail to say in their rebuttal testimony is that the Stipulation and Agreement does not address a situation in which the parties to the Stipulation and Agreement disagree as to how prospective changes should be carried out. The Staff was informed of the possible change in August 1996. As indicated in Mr. Voytas testimony, the Staff proposed at that August meeting a change in the specification of normals. Thus, UE was well aware of a potential disagreement with the Staff over how the change should be made.

In his rebuttal testimony, Mr. Voytas states: "Since ASOS was installed in May 1996, it was imperative that both the Staff and the Company agree on the appropriate temperature adjustment to account for ASOS in order to develop accurate weather response functions for the HELM model." At that time I recognized UE's need to go forward with some type of correction, but I disagreed that UE and the Staff needed to agree on an appropriate permanent change to be made at that time.

While Mr. Voytas seems to testify that the Staff had agreed with UE's proposed adjustment, there are two important qualifiers that Mr. Voytas has correctly included in his testimony. [Voytas Rebuttal, pp. 9-11] First, UE's discussions were with Lena Mantle, "who follows HELM issues for the Staff." Ms. Mantle is not responsible for weather data, actual or normals. This is the responsibility of Mr. Dennis Patterson, and Mr. Voytas is well aware of that fact.

Second, Mr. Voytas stated that the discussion were in connection with UE's rate design case, EO-96-15. At no time in those discussions was the question of corrections for purposes of the Stipulation and Agreement in Case No. EM-96-149 discussed. It appeared to me that a resolution that would be agreeable between UE and the Staff was

Surrebuttal Testimony	of
Michael S. Proctor	

impossible. Yet, we needed to go forward on the rate design case. Thus, for purposes of the rate design case, I agreed to go forward with the adjustment that UE had already introduced into the HELM modeling procedure.

Q. WHY DID YOU AGREE TO GO FORWARD WITH UE'S WEATHER ADJUSTMENTS FOR PURPOSES OF THE RATE DESIGN CASE, EO-96-15?

A. In the rate design case, revenues recovered from current rates and proposed rates are based on the same levels of weather normalized usage. In essence, in the rate design case, the results are revenue neutral, and UE would not over or under collect revenues.

Q. MR. VOYTAS BELIEVES THAT SINCE THE STAFF WAS AWARE OF HISTORICAL BIASES IN THE TEMPERATURE DATA AT THE LAMBERT INTERNATIONAL AIRPORT STATION AT THE TIME THE STIPULATION AND AGREEMENT WAS SIGNED IT SHOULD HAVE NEGOTIATED THOSE TYPES OF CHANGES AT THAT TIME. DO YOU AGREE?

A. I do not. [Voytas Rebuttal, p. 23, lines 9-15] This statement shows a misunderstanding of the Stipulation and Agreement. Once a problem is discovered, the Stipulation and Agreement does not restrict the Staff or any other party from proposing a method for fixing that problem. The restriction in the Stipulation and Agreement is that a change must be made on a prospective basis.

Q. MR. VOYTAS ALSO INDICATES THAT SINCE THE STAFF'S APPROACH IS TO ADJUST HISTORICAL WEATHER DATA, SUCH AN ADJUSTMENT IS RETROSPECTIVE AND THEREFORE VIOLATES THE STIPULATION AND AGREEMENT. DO YOU AGREE?

A. I do not agree with this view. [Voytas Rebuttal, p. 23, lines 14-15] My reading of the Stipulation and Agreement is that prospective and retrospective refers to the time at which a change in the weather normalization model or inputs to that model are applied during the three-year sharing period. The fact that data that is being used as an input to the model is changed because a problem is discovered in that data does not make the change retrospective if that change is applied on a going forward basis from the time that the problem is discovered.

Q. WOULD YOU AGREE THAT THE CHANGES MADE BY THE STAFF TO WEATHER NORMALIZATION RESULTS PRIOR TO MAY 16, 1996 WERE RETROSPECTIVE CHANGES?

A. Yes, I would agree with that characterization of those changes. UE's application of the Stipulation and Agreement is that if an inconsistency is found in the application of its weather normalization process, and even if that inconsistency applies to work that has already been performed, the Stipulation and Agreement does not allow for changes to be made to work that has already been performed. If this application of the Stipulation and Agreement is proper, then it would apply to the period July 1, 1995 through May 15, 1996, and the Staff's adjustments for this period would be disallowed.

Q. IN REFERENCE TO THE PERIOD FROM JULY 1, 1995 THROUGH MAY 15, 1996, DO YOU AGREE WITH UE'S APPLICATION OF THE STIPULATION AND AGREEMENT?

A. I believe that it can be argued that UE's interpretation fits the absolute letter of the Stipulation and Agreement, but not the spirit. My hope was that UE would see and understand why what it has been doing in weather normalization is inconsistent and be

Surrebuttal Testimony of Michael S. Proctor

willing to make the change. If the elimination of the inconsistency had resulted in a lower level for the weather normalized sharing credits than what UE had calculated for the period from July 1, 1995 to May 15, 1996, I would have supported lowering the weather normalized sharing credits even if it meant doing it retroactively. The reason for this is because it would be the correct thing to do.

Q. DOES THIS COMPLETE YOUR SURREBBUTAL TESTIMONY?

A. Yes, it does, unless there is a need for supplemental surrebuttal. After Steve Qi Hu, Dennis Patterson and I reviewed UE's rebuttal testimony on weather, data requests were written and submitted to UE. The Staff has not yet received responses.

Once UE responds, there may be a need to supplement my surrebuttal testimony.

BEFORE THE PUBLIC SERVICE COMMISSION

OF THE STATE OF MISSOURI

In the matter of the Application of Union Electric Company for an order authorizing: (1) certain merger transactions involving Union Electric Company; (2) the transfer of assets, real estate, leased property, easements and contractual agreements to Central Illinois Public Service Company; and (3) in connection therewith, certain other related transactions.)) Case No. EM-96-149))			
AFFIDAVIT OF MICHAEL S. PROCTOR				
STATE OF MISSOURI)) ss COUNTY OF COLE)				
Michael S. Proctor, of lawful age, on his oath states: that he has participated in the preparation of the foregoing written testimony in question and answer form, consisting of				
Muchae	Stroctor Michael S. Proctor			
Subscribed and sworn to before me this day of A	April, 1999.			
Joyce C. Neuner Notary Public, State of Missouri County of Osage My Commission Exp. 06/18/2001	Notary Public :			



Department of Atmospheric Science

100 Gentry Hall Columbia, Missouri 65211 (314) 882-6591 FAX [314] 882 = 5127

May 27, 1992

Mr. Michael Proctor
Public Service Commission
Truman State Office Building
Room 530
PO Box 360
Jefferson City, MO 65102

RECEIVED

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RESEARCH & PLANNING

Dear Mr. Proctor:

I have reviewed the testimony sent to me and I am enclosing my remarks concerning the issues raised. I hope that you will find them useful. If there are questions concerning the comments or should you need further evaluation, please let me know.

If it is your desire to have the content of the report transferred into testimony for the Commission, I would be pleased to make my self available. I should tell you, however, that I will be away from the Campus and out of the State between June 17 and July 1 and between July 10 and July 28.

Very truly yours,

War in

Wayne L. Decker

Professor and State Climatologist

Preliminary Remarks on the Heating Degree Day Testimony Public Service Commission

> Professor Wayne L. Decker State Climatologist for Missouri Department of Atmospheric Science University of Missouri-Columbia

Comparison between the Observations at Lambert Field and St. Louis City Location;

The techniques for the comparison used in the testimony of Mr. Proctor, Mr. Lei and Mr. Boyle appear to be valid. The 15 year period extending from 1934-35 heating season through the 1948-49 season used to establish the relationship between the City observations and the temperature measurements at Lambert Field does not include the entire period of duplicate observations. The published data from NOAA has comparisons for the period running from the 1930-1931 season through the 1964-65 season for a total of 34 comparisons. The City observing station was not closed until 1969 and the records should be available through the National Climate Data Center, so 38 years of comparison would have been possible.

A quick review of the longer published comparison shows that the difference between the downtown location and the Airport was little less than for the shorter record used in the testimony. The downtown locations had about 5 % fewer degree days for the 15 year period and 3% fewer degree days for the longer period.

The regression equation for the more complete record could quite easily be computed.

Discontinuities in the St Louis Weather Records:

When one interprets climate data over an extended period it is very important to review the history of the weather station locations and the type of instrumentation used. Attached to this report is a summary prepared by NOAA of the Downtown and Lambert Field locations and instrumentation.

The Downtown temperature observations were taken roof-top at about 200 feet above the surface from 1903 onward until the closing of the observing station in 1968. Prior to 1903 the roof-top station was located at about 100 feet above the street.

Unless one carefully reviews the station location descriptions, it would appear that the Lambert Field Station did not experience much of a change since it was established in 1929. There are, however, two discontinuities in the Lambert Field observations requiring analysis.

In November 1943 the site of the temperature measurement was moved from a position away from the building (in an instrument shelter at 5 feet above the ground) to a roof-top location on the second floor of the Administration Building. This position allowed the dark roofing and the vents from the first floor to provide a less than ideal location for documenting the climate of the area. A review of the graphs from Michael Proctor's testimony shows this

period (1943 through September 1957) as one with low heating degree day totals at the Lambert Field Observing Station. The average degree days from the period extending from the 1943-44 season through the 1956-57 season is some 6% lower than the "standing mean" of 4838 reported in the Testimony. It is very likely that the warmer temperatures were, at least in part, due to heat added by the roof exposure.

On April 18, 1958 the system of measuring temperatures employed by the National Weather Service in St. Louis was changed. This change consisted of discontinuing the use of liquid thermometers mounted in the white instrument shelter in favor of electrical thermometers exposed in a reflective cylinder over the grass areas between the runways. The observations from these instruments are recorded on indicators in the National Weather Service Office. This new system was installed at all Airport observing stations of the National Weather Service at about this same time. Since the instruments were located away from the buildings and paved tarmac the temperatures are typically cooler than those previously reported from exposures near the buildings. This system has continued in use for the past three decades. must note that using the Figures in Mr. Proctor's testimony that the heating degree days in recent years (since 1960) are markedly higher suggesting that the new location is giving a slightly cooler climate for the Lambert Field area. Even when one includes the degree day totals for the warmer most recent decade (through 1990-91 season) the 32 year average (1958-59 through 1990-91) is very close to the value suggested for the "standing mean".

Climate Change as a Factor in Considering Heating Requirements

Global Change and the associated temperature trends is a current topic of concern in the scientific community. Indeed, there is not complete agreement between scientist concerning the validity of a suggested temperature change on a global scale, and there have been few attempts to interpret the global aspects in terms of "local" and seasonal temperature changes. However, the fact that there is serious and scientifically documented evidence of temperature change, it is a basis for an argument against using "long-term" averages as a base for operational decisions.

"Greenhouse warming" is a factor in global temperature trends. It is occurring because of the well documented increase in certain trace gases in the atmosphere. These gases include carbon dioxide, methane, chlorofluorocarbons, among others. If the atmosphere world-wide is warming then the effect should also be noted in regional analysis. The fact that these trends are nor detectable when reviewing local records is attributed to the masking of the warming trend by discontinuities in observational techniques and random variabilities.

The "urban heat island" is a well documented phenomenon which notes that the urban temperatures are warmer than the nearby rural temperatures, particularly at night. This temperature difference is related to size of the city (area and population). The center of warming and the extent of warming depends on the configuration of the city. In the case of St louis there have been some documentation of the urban effect from detailed studies in the 60's.

It appears that the center of development in St. Louis has been away from the river, and the urbanization of the area around Lambert Field is apparent. The opportunity for an urban climate change in the Lambert Field weather records, although not documented, is certainly present.

A Rational Approach to Selection of a "Base -Period" in Climatology

Clearly a period long enough to be "representative" of the climate of the region is required. The period should not be so long that it measures a condition that has already past and no longer valid for the climatological time series. This problem of defining a base period for the "normal" climate has plagued climatologist for many years. The World Meteorological Organization (a UN agency which coordinates National programs in meteorology and climatology) and the National Weather Service in the U.S. have adopted the policy of using the most recent 30 year period as the average for comparison purposes. Under their policy the average is "rolled over" at the beginning of each decade. The newly established "normals" are then used for the next ten years.

It appears that the use of a ninety year average does not account for the known and possible time trends in temperature data series. The equal weighing of reported climate events of nearly a century ago with those of more recent periods, places the Commission in a shaky position at best.

The use of a period as short as a decade for the base of operational calculations is not a good choice. A review of the time series will show that there have been many times during the past 100 years that the temperatures in St. Louis have depart from the normal for periods as long as a decade only to reverse itself in a subsequent decade. The following values can be used as examples of three ten year periods:

1929-30 through 1938-39 4633 degree days 1960-61 through 1969-70 4971 degree days 1980-81 through 1990-91 4633 degree days.

When compared with the with the "standing mean" these departures are -6%, +3% and -4% respectively.

Recommendations for Preparation for the Laclede Gas Hearing

- 1. The Commission should adopt a policy of using the 30 year period as the "normal" for degree day calculations. It is recommended that the period 1961-62 through 1990-1991 be used for the next ten years and that it be "rolled over" in 2000-01. This would place the Commission in step with the policy of the National Weather Service.
- 2. If the decision is made to continue the use of the "standing mean", there should be a reanalysis of the relationship between the St. Louis City Records and the Lambert Field Records to include all of the years with overlapping records (1930-1968).

- 3. The Commission sponsor a study to ascertain the "change" due to global change and urbanization in Missouri and the impacts which such changes have on utility rate policy in the State. Such a study should include (but not be limited to) St. Louis, Kansas City, Springfield and Columbia-Jefferson City.
- 4. The Commission should instigate a study of the effects of current instrumentation changes at official weather observing points on rate policies. The National Weather Service is (1990 onward) instigating widespread changes in the instrumentation at both Commissioned (Federal professional observers) and Cooperative (non-paid observers) weather stations. In the next decade or so the changes introduced by the new instrumentation system are going to offer many problems and sources of conflict between the Commission and the utility companies. It appears that anticipation of the problem would assist in rational decisions on rate structures in the future.