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1	BEFORE THE PUBLIC SERVICE COMMISSION
2	STATE OF MISSOURI
3	
4	TRANSCRIPT OF PROCEEDINGS
5	Evidentiary Hearing
6	Tuesday, February 21, 2023
7	9:00 a.m 4:43 p.m.
8	
9	Missouri Public Service Commission 200 Madison Street, Room 310 Jefferson City, MO 65102
10	and WebEx
11	VOLUME 1 Pages 1 - 246
12	
13	In the Matter of the Application ) of Evergy Missouri West, Inc. )
14	d/b/a Evergy Missouri West for ) Permission and Approval of a ) File No.
15	Certificate of Public Convenience ) EA-2022-0328 and Necessity Authorizing It to )
16	Purchase, Own, Operate, ) Maintain and Otherwise Control )
17	and Manage an Existing Wind ) Generation Facility in Oklahoma )
18	
19	
20	NANCY DIPPELL, Presiding DEPUTY CHIEF REGULATORY LAW JUDGE
21	SCOTT T. RUPP, Chairman JASON R. HOLSMAN, Commissioner
22	GLEN KOLKMEYER, Commissioner
23	
24	Stenographically Reported By: Beverly Jean Bentch, RPR, CCR No. 640
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1 The following proceedings began at 9:00 a.m.: JUDGE DIPPELL: We can go ahead and go on the 2 3 Good morning. This is the Public Service record. 4 Commission's hearing in EA-2023-0328. My name is Nancy 5 Dippell, and I'm the Regulatory Law Judge assigned to 6 this matter which is captioned In the Matter of the 7 Application of Evergy Missouri West d/b/a Evergy 8 Missouri West for the Permission and Approval of a 9 Certificate of Public Convenience and Necessity 10 Authorizing It to Purchase, Own, Operate, Maintain or 11 Otherwise Control and Manage an Existing Wind Generation 12 Facility in Oklahoma. I welcome you all here. I also have three of the Commissioners on the 13 14 bench with me: Chairman Rupp and Commissioner Holsman 15 and Commissioner Kolkmeyer. And we may have 16 Commissioner Coleman on the phone. 17 So we're going to begin this morning with our 18 entries of appearance, and I will begin with the 19 Company. 20 MR. STEINER: Good morning. Roger Steiner, 21 Jackie Whipple, Karl Zobrist and Jim Fischer appearing 22 for the Company. 23 JUDGE DIPPELL: And Staff. 24 MS. MERS: Nicole Mers on behalf of Staff. 25 JUDGE DIPPELL: And Office of the Public

1 Counsel. MS. MARTIN: Anna Martin and John Clizer on 2 behalf of OPC. 3 4 JUDGE DIPPELL: And Renew Missouri. 5 MS. GREENWALD: Alissa Greenwald on behalf of Renew Missouri. 6 7 JUDGE DIPPELL: I will ask anyone on the WebEx 8 to be sure and mute your phones unless you are speaking. 9 Like I say, I think maybe Commissioner Coleman might be our only person online today, as we have a full house 10 11 for a change. 12 Also, anyone in the room, if you could silence your cell phones or other devices, that would be 13 14 appreciated. We premarked exhibits, or each party 15 premarked their exhibits, and we'll pretty much follow 16 that and add to those lists as we go as needed. And the 17 witnesses we will take in the general order that was 18 proposed unless someone lets me know that there's a 19 conflict or a reason to do otherwise. 20 A few other scheduling issues. I would like 21 to begin -- If we go into a second day, I'd like to 22 begin in the morning at 8:30, because we'll need to 23 break about 9:45 for the Commission's agenda and perhaps reconvene again at like 10:30 provided the agenda has 24 25 concluded. And then I would like to tomorrow take a

late lunch maybe breaking at 12:30 and taking a little 1 bit longer lunch break for a retirement reception for 2 3 Judge Woodruff. 4 MS. GREENWALD: Judge, may I interrupt you? 5 JUDGE DIPPELL: Yes. 6 MS. GREENWALD: Sorry. I emailed counsel, but 7 Renew's witness James Owen has had a conflict come up 8 that will keep him until being here at 1:30 today. I'm 9 not sure if we'll get to him by then. If we do get to 10 him before then, would it be okay to move him down the 11 witness list? 12 JUDGE DIPPELL: That will be fine. 13 MS. GREENWALD: Thank you. 14 JUDGE DIPPELL: Are there any other known 15 conflicts or issues with anybody's schedule? 16 MS. MERS: I do not think it will be an issue 17 today but Claire Eubanks is not available today. If we 18 get that far in the schedule, that would be amazing, but 19 I'm not sure if it will be a conflict. But if so, if 20 she could be granted permission to just go tomorrow, 21 that would be greatly appreciated. 22 JUDGE DIPPELL: All right. Any other 23 scheduling issues? All right. That sounds good. The only other scheduling issue is first thing in the 24 25 morning, and it's been moved up now so I don't think it

- 1 will conflict, but at 7:00 a.m. tomorrow morning in the
- 2 building there will be a fire alarm testing. Just so
- 3 you know if you're in the building in the morning that
- 4 early.
- 5 Okay. Well, I believe that's -- Do we have
- 6 any other preliminary matters? Don't see anything. So
- 7 we can go ahead then and begin with opening statements.
- 8 And we will begin with the Company.
- 9 MS. WHIPPLE: May it please the Commission,
- 10 Judge. My name is Jacqueline Whipple with the law firm
- of Dentons US, LLP. Today Roger Steiner, Karl Zobrist,
- 12 Jim Fischer and I will represent Evergy Missouri West,
- 13 Inc. in this proceeding.
- 14 This case involves Evergy's Request for an
- 15 Operating Certificate of Convenience and Necessity to
- 16 Own, Operate and Maintain the Persimmon Creek wind farm,
- 17 an already operational facility located in Oklahoma.
- 18 The Company's application represents the first time a
- 19 public utility has requested an operating CCN under
- 20 Section 5 of the Commission's newer CCN rule.
- It is undisputed that the Company has met the
- 22 only four requirements of Section 5 by filing, A, a
- 23 description of the asset, B, the asset's value, C, the
- 24 purchase price and plans for financing the operation,
- 25 and D, the plans and specifications for the asset. I

will discuss this further in a few more moments. 1 Importantly, Section 5's requirements are not 2 3 detailed and are meant to be easier to fulfill than any 4 other type of CCN in the Commission's rules. Both a 5 construction or line CCN in Section 6 and a service area 6 or retail CCN in Section 4 mandate the filing of a 7 multitude of plans, studies, notices and other 8 requirements. 9 However, an operating CCN is requested for 10 assets that are already providing service. The Company 11 will be presenting three witnesses to explain the 12 application and to answer your questions. Matt Dority, Evergy's Director of Regulatory Affairs, provides the 13 14 overview of the Company's application and how it meets 15 both the CCN rules requirements and the Commission's traditional standards for approving CCN requests as 16 17 necessary or convenient for the public service. 18 Evergy's Vice President of Renewables and 19 Assistant Treasurer Jason Humphrey provides a detailed 20 overview of the project, its favorable economics, its 21 operation and the transaction to acquire it, as well as 22 the competitive renewable wind energy request for 23 proposal process that led to the selection of Persimmon 24 Creek. 25 Evergy's Vice President of Strategy and

- 1 Long-Term Planning Kayla Messamore describes the
- 2 Company's integrated resource planning process and how
- 3 it too supports the Company's request, as well as the
- 4 value of Persimmon Creek to the Company and to its
- 5 customers. The Persimmon Creek wind farm is a 198.6 MW
- 6 wind generating facility with 80 wind turbine
- 7 generators. It spans approximately 17,000 acres and is
- 8 located in parts of Woodward, Ellis and Dewey Counties
- 9 in western Oklahoma near the panhandle.
- The wind farm became commercially operational
- 11 and in service more than four years ago. Evergy
- 12 Missouri West signed a term sheet and letter of intent
- 13 to purchase Persimmon Creek on June 27, 2022 and
- 14 executed a definitive purchase agreement on August 8 of
- 15 2022.
- This membership interest and purchase
- 17 agreement, aka MIPA, allows Missouri West to purchase
- 18 the shares of the company that currently owns Persimmon
- 19 Creek for approximately \$245.7 million, plus working
- 20 capital adjustments and adjustments for production tax
- 21 credit value both of which will be finalized at closing.
- 22 This commercial agreement was reached through an arm's
- 23 length competitive RFP process, including comparative
- 24 valuations of other similar projects that have been
- 25 offered for sale.

1 Persimmon Creek was the lowest cost bid with the lowest levelized cost of energy, which Mr. Humphrey 2 3 describes more in his testimony. The Persimmon Creek 4 wind farm is a generating renewable -- is generating 5 renewable energy today that will provide energy 6 certificates and is 100 percent eligible for federal 7 PTCs. 8 Time is of the essence for Evergy to receive 9 prompt approval of the application so the Company will 10 own a new long-term low-cost wind generation facility. 11 The purchase of a wind facility has been a part of the 12 Company's preferred integrated resource plan, or IRP, filed with this Commission on June 10, 2022. 13 14 Commission found that this IRP complied with the Chapter 15 22 IRP rules. 16 The project provides a valuable addition to 17 the Company's portfolio because of its long-term 18 low-cost energy, its renewable capacity and its 19 ownership structure. The IRP thus shows the project 20 will produce economic benefits for customers, including 21 reduced costs over the 20-year planning horizon unlike 22 any alternative option. 23 As identified in EMW's change in plan filing made on September 27, 2022, and as testified by Ms. 24 25 Messamore, EMW's capacity need is at least 170 MW in

- 1 2024. Persimmon Creek is assumed to provide at least 20
- 2 MW of this accredited capacity. In addition, the
- 3 acquisition pricing of this project is locked, whereas
- 4 if the Company were seeking a construction or line CCN
- 5 such new project or new build would be subject to
- 6 escalating prices, as well as economic and supply chain
- 7 uncertainty.
- 8 However, the time for the Company to close the
- 9 commercial agreement and complete this acquisition is
- 10 running out, as Witness Humphrey testifies. At the same
- 11 time, the Company must obtain reasonable financing in
- 12 the current economic climate where inflation continues
- 13 unabated and interest rates are on the rise.
- Just a few weeks ago the Federal Open Market
- 15 Committee of the Federal Reserve Board, quote, decided
- 16 to raise the target range for the federal funds rate to
- 17 4.5 to 4.75 percent. In a February 1, 2023 press
- 18 release, the Federal Reserve Board press release stated
- 19 the committee is strongly committed to returning
- 20 inflation to its 2 percent objective.
- 21 Further, having EMW operate the Persimmon
- 22 Creek wind farm aligns with Missouri's renewable energy
- 23 policies, including the renewable energy standard, or
- 24 RES law, and provisions of the plant-in-service
- 25 accounting or PISA law. The addition of Persimmon Creek

1 to EMW's resources will provide environmental benefits, as well as a diversified energy resource to serve the 2 3 community as Evergy transitions its generation fleet to 4 achieve the target of net-zero emissions by 2045 with an 5 interim goal of a 70 percent carbon reduction in such 6 emissions from 2005 levels by 2030. 7 In approving CCN requests, the Commission 8 follows Section 343.170.3 and determines whether CCNs 9 are necessary and convenient for the public service. 10 the Missouri Court of Appeals made clear when approving 11 this Commission's grant of the CCN for the Company to 12 build its first solar plant, this necessity or convenience standard has never meant that a CCN must be 13 14 essential or absolutely indispensable. Instead, a CCN 15 must simply be of benefit to ratepayers and improvement 16 justifying its cost. The Company has more than amply 17 met this standard in this case. 18 Here the weight of the evidence establishes 19 that the Company has a clear energy and capacity need 20 and Persimmon Creek is the least cost wind resource 21 available. Now that elevated gas and energy prices are 22 expected for the long term, EMW needs additional energy 23 resources to serve as a hedge against increasing market prices. Of course, obtaining additional capacity and 24 25 reducing the Company's market dependence in this

1 economic climate will directly benefit customers. For context, EMW's load is twice the amount of 2 3 energy that it has to offer into the market. In the previously low-cost environment, EMW could buy energy 4 5 cheaper than the costs associated with adding resources. 6 That is no longer the case and is not expected to be for 7 the foreseeable future. 8 The Company's IRP shows that acquiring 9 Persimmon Creek will result in 130 million in benefits to EMW's customers. Adding Persimmon Creek to EMW's 10 11 generation portfolio is also consistent with prior 12 positions taken by the Commission, its Staff and Public 13 Counsel that have encouraged the Company and its 14 predecessors to invest in its own generation, especially 15 renewable resources, instead of relying on power 16 purchase agreements and the wholesale SPP electricity 17 markets. 18 Renew Missouri is supporting the Company's 19 request and there is no dispute in this proceeding that 20 the Company has met Section 5 of the CCN rule. 21 also no dispute that the Company has both the financial 22 ability and the qualifications to operate Persimmon 23 Staff and Public Counsel however have raised concerns about granting the CCN at this time, based 24 25 largely on misinterpretations of the need and economic

1 feasibility Tartan factors. Staff and OPC have argued that the project is 2 3 not needed since the Company is not literally being forced to add resources by regulation or external 4 resources. Staff's and OPC's overly narrow approach 5 6 would put customers at risk exposing them to rely only 7 on the wholesale market to meet long-term needs. 8 This approach must be rejected if the 9 Commission desires to move forward with transitioning 10 Evergy's generation portfolio from old fossil fuel units 11 to newer clean renewable technologies such as wind and 12 solar generation, as Ms. Messamore describes in her testimony. 13 14 The same is true for the economic feasibility 15 of the project. Staff and OPC theorize that some 16 unspecified project at an unspecified time might provide 17 unspecified lower costs or additional benefits. But conjecture is not the standard for determining economic 18 19 feasibility. And it is undisputed that high capacity 20 factor wind generation from western Oklahoma is one of 21 the cheapest forms of renewable energy in the United 22 States today. 23 After the competitive RFP process, Persimmon Creek was selected because it had the lowest levelized 24 25 cost of energy of all projects. The Persimmon Creek

1 wind facility is attractive compared to alternative available projects from a permitting and supply chain 2 3 perspective as well because it is already operational 4 with the lowest congestion risk for delivery to Missouri 5 customers. 6 Persimmon Creek is also one of the most 7 advanced and efficient wind generating facilities now in 8 operation with a proven operational aggregate net 9 capacity factor, or NCF, of approximately 50 percent over the past four years, as Mr. Dority describes. 10 11 As a necessary result and because all of the 12 other Tartan factors are satisfied, the proposed Persimmon Creek acquisition would promote the public 13 14 interest. Staff and/or OPC have proposed four 15 conditions if the Commission grants the CCN, one of 16 which is largely acceptable and three of which must be 17 rejected based on Commission precedent. Staff first recommends that the Commission 18 19 order that the in-service criteria contained in 20 Attachment SEL-2 to Shawn Lange's rebuttal testimony are 21 appropriate for use in future cases to determine whether 22 the Persimmon Creek project is in service. The Company 23 finds Staff's in-service criteria to be generally 24 reasonable. 25 The Company does have a concern with the

- 1 potential expense of recertifying an asset that has
- 2 already been performing an SPP service. The site was
- 3 commissioned with an independent engineer, GE, and the
- 4 site owner in 2018 and continues in service today.
- 5 However, the Company would work with Staff to implement
- 6 the in-service criteria as the Commission deems
- 7 appropriate.
- 8 As for the second proposed condition, Staff
- 9 recommends the CCN should be conditioned on any future
- 10 moneys lost or increased expenses due to compliance with
- 11 future laws or regulations or future environmental
- 12 compliance. And Staff states that these future
- 13 compliance expenses or losses should not be borne by the
- 14 ratepayers but instead solely by the shareholders.
- 15 Staff's recommendation is unprecedented and
- 16 far out of bounds of the traditional regulatory
- 17 construct in Missouri. As the Commission knows,
- 18 customers under Missouri law and customary practice pay
- 19 for the cost of a utility providing service to them.
- 20 Shareholders provide the capital for the service and are
- 21 entitled to the opportunity to earn a reasonable return
- 22 on their investment.
- 23 The Commission will make a determination if
- 24 Persimmon Creek is in the public interest as it has done
- 25 for all of the Company's other generating assets. And

- 1 the Commission does not use hindsight to review the prudence of decisions to acquire generating assets. 2 Ιf 3 the Commission were to accept Staff's proposed 4 condition, it would clearly break the historical 5 regulatory compact between public utilities and their 6 customers and would condition recovery of the asset 7 provided in a CCN upon speculative market events in the 8 future. Such a decision would have far-reaching impacts 9 on the regulation of public utilities in Missouri. 10 Importantly, Persimmon Creek is in full 11 environmental compliance with all laws and regulations 12 The potential for a rule or law to change in the today. future is not a reason for shareholders to bear that 13 14 risk. Over the life of an investment, numerous laws may 15 The utility is, of course, required to comply 16 with the law of the land at all times and as the law 17 evolves the utility must make investments to stay 18 compliant.
- 19 If the law were to change, shareholders would
- 20 play their role to provide capital for investments which
- 21 would then be subject to review for prudency in a future
- 22 rate case.
- 23 For the third condition, Staff and/or OPC
- 24 recommend that the Commission order Evergy to track the
- 25 PTCs, the production tax credits, accrued on its books

1 or its revenues so that they are available for the Commission's consideration in Evergy West's next rate 2 3 This proposed condition is inconsistent with the 4 Commission's previous decisions on tracker requests and 5 accounting authority orders. The Commission has held 6 that trackers and other deferrals should be infrequently 7 approved and rarely utilized. 8 The Commission has held that trackers should 9 apply to only extraordinary items and not to routine 10 Trackers should apply to costs that are volatile 11 in nature. Neither the production tax credit nor EMW's 12 revenues meet any of these requirements. So Staff's and OPC's recommendation violates past practice supported 13 14 and advocated by the Staff and ordered by the Commission 15 in prior cases which were affirmed by Missouri courts. 16 Staff also has not disputed that EMW customers 17 will immediately begin receiving benefits of this zero 18 energy cost resource flowing through the FAC prior to 19 the asset being recovered in base rates. For the period 20 between the acquisition and the next rate case, the PTC 21 will be an offset to the regulatory lag that EMW will 22 incur until such time that Persimmon Creek is fully 23 recovered in rates. This is an appropriate and balanced treatment fully supported by the existing FAC tariff, 24 25 the PISA statute and historical ratemaking.

1	Fourth, Staff and OPC recommend that the
2	Commission hold Evergy Missouri West's ratepayers
3	harmless if the costs of Persimmon Creek were ever to
4	exceed the market revenues and ratepayer realized
5	benefits. Most importantly, this hold harmless proposal
6	and the second proposal requiring shareholders to bear
7	solely the risk of future losses or expenses would
8	result in EMW being unable to pursue the Persimmon Creek
9	acquisition.
10	Under Staff's recommended conditions, EMW's
11	return on its investment could be determined by SPP
12	wholesale energy market conditions that are outside the
13	Company's control. If SPP wholesale energy revenues in
14	combination with the Persimmon Creek tax credits were
15	below what was needed to recover all costs, EMW
16	shareholders would be required to absorb the difference.
17	This would be unreasonable, unlawful and confiscatory.
18	Unlike an independent power producer operating a
19	merchant plant, the utility is providing a service for
20	the benefit of customers which in turn is based on a
21	variety of factors evaluated by the IRP per Commission
22	rules. These conditions do not exist for other Evergy
23	Missouri West generating resources that have already
24	been determined by the Commission to be necessary for
25	service to customers. If taken to its logical
1	

1 conclusion, Staff's argument would indicate that many of EMW's existing resources should not be a part of its 2 3 fleet and EMW should simply procure all of its energy from the SPP market for EMW customers notwithstanding 4 5 the pricing and reliability risk that would come with 6 that decision. This would not be a reasonable approach 7 from the customer's perspective. These last proposed 8 conditions are ill-conceived and should be denied. 9 Finally, the evidence establishes that 10 authorizing EMW under Section 393.190.1 to complete the 11 asset transfer and merger described in the application 12 and in Mr. Humphrey's testimony is not detrimental to the public interest. In sum, the CCN rule is met and 13 14 the evidence more than establishes that the project is 15 necessary and convenient for the public service. 16 Persimmon Creek is the right project at the 17 right time. It will meet clear energy and capacity 18 needs and clear benefits will immediately flow to 19 customers in Missouri. Thank you. 20 JUDGE DIPPELL: Thank you. Are there any 21 Commissioner questions for Evergy? 22 CHAIRMAN RUPP: Thank you, Judge. Good 23 morning. 24 MS. WHIPPLE: Good morning. 25 CHAIRMAN RUPP: What does the Company estimate

1 would be the cost incurred to recertify the existing? If you don't know that, that's fine. 2 3 MS. WHIPPLE: I know that Jason Humphrey knows the answer to that question. I could confer. 4 5 CHAIRMAN RUPP: No. I'm just letting you know 6 that I would like to know that answer at some point. 7 MS. WHIPPLE: Understood. Thank you. 8 JUDGE DIPPELL: Commissioner Holsman. 9 COMMISSIONER HOLSMAN: What kind of congestion 10 is in that area of the project and what kind of 11 transmission would be available to move that power 12 throughout the SPP footprint? 13 MS. WHIPPLE: That is also going to be a 14 question for Witness Humphrey. If you like, I could --15 COMMISSIONER HOLSMAN: I'll wait. Thanks. 16 MS. WHIPPLE: Okay. Thank you. 17 JUDGE DIPPELL: Any other Commissioner 18 questions? Renew Missouri. 19 MR. GREENWALD: Good morning and may it please 20 the Commission. My name is Alissa Greenwald, and I'm 21 here on behalf of Renew Missouri. Over the past ten 22 years, investor-owned utilities in the state of Missouri 23 have made massive investments in wind energy. And while environmental concerns have been at the forefront of 24 25 conversations surrounding clean energy nationally, the

- 1 largest driving factor behind these investments has been
- 2 the clear economic benefits that wind delivers to
- 3 utilities and their customers.
- 4 Beyond simply the economics, wind energy
- 5 benefits the public through cleaner air, healthier
- 6 people and more competitive businesses. In fact,
- 7 throughout the past ten years we have seen Commission
- 8 precedent build upon these concepts to conclude one
- 9 thing, that wind generation promotes the public
- 10 interest. And the public interest is a key
- 11 consideration for this Commission as it has broad
- 12 discretion to grant a CCN when it determines the public
- 13 interest is served.
- 14 While Staff's characterization of this factor
- 15 severely limits its application, the public interest is
- 16 not constrained to only looking at physical need. It is
- 17 also important to note that the larger benefits provided
- 18 by wind generation are not abstract concepts that are
- 19 entirely unquantifiable.
- 20 For example, the integrated resource planning
- 21 process considers environmental costs that are incurred
- 22 by fossil fuel generation and avoided by renewables.
- 23 Through its IRP planning and a range of other analyses,
- 24 Evergy has determined that the Persimmon Creek wind farm
- 25 is the best resource to serve the needs of its

- 1 customers. This process requires in-depth modeling and
- 2 provides opportunities for stakeholder feedback to be
- 3 incorporated into ongoing planning. That the benefits
- 4 of wind energy and other sources of renewable energy are
- 5 reflected in IRP results should be an expected outcome
- 6 and should certainly not be a basis for devaluing the
- 7 IRP as a planning tool or discrediting Evergy's
- 8 analysis.
- 9 We encourage the Commission to consider the
- 10 credible evidence put forward that establishes what we
- 11 know to be true, that wind generation promotes the
- 12 public interest through benefits to customers, the
- 13 utilities and the state as a whole. With these factors
- in mind, we encourage the Commission to approve Evergy's
- 15 CCN application. Thank you. And I'm happy to answer
- 16 any questions.
- JUDGE DIPPELL: Are there any Commissioner
- 18 questions? Thank you, Ms. Greenwald.
- MR. GREENWALD: Thank you.
- 20 JUDGE DIPPELL: Commission Staff. I'm sorry.
- 21 Was Public Counsel next? I must have written it down
- 22 wrong. Public Counsel.
- 23 MR. CLIZER: Just very briefly. I'm actually
- 24 going to give an introduction for our newest attorney
- 25 before allowing her to give her opening. So to that

- 1 extent and for the record, John Clizer on behalf of OPC.
- 2 It is my privilege this morning to introduce to you Ms.
- 3 Anna Martin, the newest member of the OPC. She's a
- 4 native of Missouri. She hails from Webster Groves. She
- 5 graduated in 2014 from Missouri State University with
- 6 double bachelors in English Lit and Latin and then went
- 7 on in 2018 to get a degree in law from the University of
- 8 Missouri-Columbia. She has served three years with the
- 9 Department of Social Services serving first as a public
- 10 hearing officer and then as a managing attorney. We are
- 11 very proud to have her join our team, and with that I'd
- 12 like to turn it over to Ms. Martin to provide the OPC's
- 13 opening statements. Thank you.
- JUDGE DIPPELL: Thank you. Welcome, Ms.
- 15 Martin.
- 16 MS. MARTIN: Thank you. I'm loud enough that
- 17 I could do it right here but I'm going to go to the
- 18 podium.
- So good morning to the Commission and may it
- 20 please the Commission. My name is Anna Martin, and I am
- 21 here on behalf of the Office of the Public Counsel.
- 22 So in 2001, Evergy West entered into a power
- 23 purchase agreement, or a PPA, for Gray County wind farm.
- 24 To date, Gray County wind farm has lost ratepayers over
- 25 \$25 million.

1 In November 2012, Evergy West entered into a PPA for Ensign wind farm. Today Ensign has cost 2 3 ratepayers \$61 plus million. Osborn wind farm has cost -- The Osborn wind farm PPA has cost ratepayers over \$20 4 5 million since that PPA began in December 2016. 6 Creek wind farm was entered into for a PPA in August 7 2017, and it has cost almost \$28 million for ratepayers. 8 November 2018, they entered into the PPA for Pratt wind 9 farm, and that has since cost almost \$10 million for ratepayers. 10 11 They did enter into one positive money making 12 venture I suppose for Prairie Queen wind farm, and that has since made about 3 million, \$2.7 million for 13 14 ratepayers since 2019. 15 Evergy West keeps claiming that they are 16 entering these PPAs due to favorable economics and for 17 reasons that are not related to RES or renewable energy 18 standard compliance. These PPAs have cost EMW customers 19 over \$141 million so far and it will get worse. 20 In 1970, George Akerlof wrote a famous paper 21 about the detrimental effect that information asymmetry 22 has on the value of goods in the market. In that paper, 23 Akerlof refers to high value goods as peaches and low value goods as lemons. Over 22 years, Evergy West has 24 25 entered into six PPAs insisting they were peaches. Over

- 1 22 years Evergy West has repeatedly chosen lemons and
- 2 their lemonade stand has cost ratepayers over \$141
- 3 million. Now Evergy West is insisting that Persimmon
- 4 Creek is a peach. In reality, Persimmon Creek is a wind
- 5 farm with almost five years of generational and
- 6 financial losses. Persimmon Creek is a lemon and Evergy
- 7 West knows it.
- 8 Today my central question for the Commission
- 9 is how much more money is Evergy West allowed to lose
- 10 for captive customers. Before EMW was buying lemons
- 11 that they believed were peaches. Here they know that
- 12 Persimmon Creek is a quarter of a billion dollar lemon,
- 13 but this purchase will benefit Evergy West shareholders.
- 14 That will be at Missouri's captive customers' detriment.
- 15 The Public Service Commission Staff and the
- 16 Office of the Public Counsel are united in our belief
- 17 that Persimmon Creek is a bad bet. This wind farm is
- 18 uneconomic. It will not help with the capacity and it
- does not even increase the amount of renewable energy in
- 20 the SPP market.
- 21 OPC's expert witnesses Jordan Seaver and Lena
- 22 Mantle will be available for any questions that you have
- 23 about why Persimmon Creek is a bad wind farm to
- 24 purchase. Until then I implore the Commission look at
- 25 the CCN request with a critical eye. I implore that you

- 1 ask more from your public utilities. I ask that you
- 2 require more protection for captive customers. And I
- 3 ask that you deny the CCN. Thank you. And if you have
- 4 any questions, I'm here.
- 5 JUDGE DIPPELL: Thank you. Are there
- 6 Commission questions? Mr. Chairman.
- 7 CHAIRMAN RUPP: Thank you, Judge. Good
- 8 morning.
- 9 MS. MARTIN: Morning.
- 10 CHAIRMAN RUPP: Welcome. Great job. Thank
- 11 you. Appreciate it. I'm sure you're nervous but you
- 12 did great. So when you're rolling through the different
- 13 costs to ratepayers, how are you calculating? What are
- 14 you comparing that to? Other generation costs or how
- 15 are you coming up with your --
- 16 MS. MARTIN: With the negative and positive
- 17 amounts?
- 18 CHAIRMAN RUPP: -- the negative.
- MS. MARTIN: If you speak to Lena Mantle, she
- 20 knows a lot about this stuff, I'm sure you're very
- 21 aware, but she has been keeping track of this for years.
- 22 So that's how we calculated.
- 23 CHAIRMAN RUPP: I'll address. And then you
- 24 stated that this only benefits shareholders, and is that
- 25 argument just because it adds to rate base or how do you

1 determine that this is only of benefit to shareholders? MS. MARTIN: So if you look at -- And again 2 3 this is going to be something that Lena and Jordan are able to speak about a little bit more than I can; but if 4 5 you look at there's production tax credits, there's --6 if you look at ratepayers needing to give shareholders 7 not only the amount back for the asset but also you have 8 that profit that is built in to how much they owe, then 9 ratepayers are getting that as well as the PTCs, because 10 this is not going to be entered into rate base for one 11 to four years. 12 CHAIRMAN RUPP: Okay. Thank you very much. 13 JUDGE DIPPELL: Are there other Commission 14 questions? I don't see any. Thank you. 15 MS. MARTIN: Thank you. I do apologize for 16 interrupting. 17 JUDGE DIPPELL: And now Staff. 18 MS. MERS: Good morning. May it please the 19 Commission. This is Nicole Mers on behalf of Staff. 20 And Staff is here today to urge you to look past the 21 catchy slogans, the self-fulfilling prophesies and the 22 false sense of urgency and look at the actual real data 23 in this case. This is not Staff being against renewables, it is not Staff being against long-term 24 25 resource planning, and it is definitely not Staff

- 1 holding an impossible standard of need. What Staff is saying that in this case that this specific project 2 3 should not be approved. This project fails to meet the 4 need threshold as there is not a capacity need. And if 5 there was such a need, the generation attributes and the 6 potential for heavy curtailment make this project 7 unsuitable. The capacity issues that have been 8 explained by Staff Witness J Luebbert also significantly 9 impact the economic benefits of this project. 10 The negative pricing seen in the historical 11 operation of this project, which we do have the four 12 years of data for, it makes the economic benefits to customers that threshold another Tartan criteria that is 13 14 not satisfied. As the project will not cover its cost, 15 it also cannot act as an effective hedge and that 16 substantially increases risk to ratepayers. That means 17 the project is not in the public interest. So it fails the Tartan test. 18 19 Now, Staff is not saying that there is no 20 project, let alone of no renewable project, that could 21 provide the benefits that Evergy desires or provide an
- 25 data, as Brad Fortson will explain, to support a generic

not been presented with that project.

effective economic hedge for ratepayers. But Staff has

Staff has only been presented with generic

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- 1 wind project that became a self-fulfilling prophesy due
- 2 to Evergy's own choices and self-selected inputs.
- 3 Furthermore, upon receiving specific data for Persimmon
- 4 Creek, it further highlights the flaws in both the
- 5 specific and generic assumptions used for both the IRP
- 6 modeling and the CCN case modeling that Evergy has
- 7 presented which has also been noted in numerous Staff
- 8 witnesses' testimony in this case.
- 9 So I'd like to give a high level overview of
- 10 these fundamental flaws and how these flaws mean that
- 11 the Tartan criteria have not been met and so this
- 12 project should not be approved. Please, please ask
- 13 Staff witnesses over these topics. It's very, very easy
- 14 for the deluge of information in this case to muddy
- 15 waters.
- One may think that well, Evergy has looked at
- 17 all of these things, doesn't that therefore mean that
- 18 analysis was rigorous, doesn't it therefore mean that
- 19 they've looked at most situations and scenarios and have
- 20 accounted for these situations. But Staff's witnesses
- 21 can walk through how Evergy's analysis fails on several
- 22 key parts.
- 23 The first flaw as I mentioned that Staff finds
- 24 with this case is with the need aspect. Now, parties
- 25 that are supporting this application are quick to point

- 1 out that there have been several cases where need has
- 2 not been narrowly defined as absolutely indispensable
- 3 required but just an improvement justifying its cost.
- 4 As I'll explain a little bit later and J Luebbert can
- 5 testify to, Staff does not believe that this project
- 6 does justify its cost. But furthermore, allowing a
- 7 monopoly utility to add generating rate base or assets
- 8 to its rate base untethered to ratepayer need could
- 9 result in substantial increases in rates and unnecessary
- 10 risks for ratepayers with the only upside being for
- 11 shareholders and their ability to earn a return on those
- 12 assets.
- Demonstration of need can act as an upper
- 14 limit to the amount of rate base additions of generating
- 15 resources which is necessary since Evergy Missouri West
- 16 shareholders would not carry the risk that the Persimmon
- 17 wind project is ultimately uneconomic. Again, that risk
- 18 would be borne by ratepayers.
- 19 SPP does not view Evergy West on a stand-alone
- 20 basis for resource adequacy. But even allotting the
- 21 most charitable view towards Evergy on an individual
- 22 basis shows an alleged IRP capacity need of 170 MW in
- 23 2024. This project will only provide 20 MW, 20, to
- 24 fulfill that alleged need.
- Evergy West with or without this project will

- 1 still need to acquire two combustion turbines each 237
- 2 MW. Brad Fortson and Claire Eubanks will provide an
- 3 in-depth analysis on these points and can provide
- 4 explanations. Brad Fortson is also the manager of the
- 5 energy resource group for Staff and oversees Staff's
- 6 work on resource planning. So he's an excellent
- 7 resource if you have questions on resource planning,
- 8 IRPs or any of those matters.
- 9 So not only does this project fail to meet a
- 10 physical need, it fails to meet the hedging need that
- 11 has been described by Evergy. As Staff witnesses Claire
- 12 Eubanks and J Luebbert can explain, in order to maximize
- 13 the mitigation of exposure to high market energy costs,
- 14 the energy production of a resource would need to be
- 15 highest when those nodal market prices are high and
- 16 ratepayer demand is high. Persimmon Creek fails on both
- 17 ends as it generates most at night when prices are low
- or even negative and also when ratepayer demand is very
- 19 low.
- 20 Next, Evergy's analysis fails to show this
- 21 project will be economically feasible for ratepayers.
- 22 In Staff's analysis, it is very unlikely that revenues
- 23 would cover the cost of the facility. Locking
- 24 ratepayers in to paying for assets that are primarily
- 25 justified by faulty economic analysis which also does

1 not fulfill a clearly identified need is an unnecessary risk to ratepayers and benefits only Evergy Missouri 2 West shareholders. 3 J Luebbert can also further explain how 4 5 Evergy's analysis significantly overstated the 6 production capacity and understated how often negative 7 prices will be incurred. In fact, it's my understanding 8 that in surrebuttal Evergy's response to Staff's 9 argument about the negative prices was that Staff was 10 actually too optimistic and that Evergy would be willing 11 to incur even greater negative prices than Staff 12 analyzed. And what Staff analyzed was again the actual operations of Persimmon Creek over the last four years. 13 14 So my understanding that that negative pricing 15 risk would be due to the production tax credit which 16 then makes it even more unreasonable that Evergy if this project is approved would incur those negative prices to 17 flow to customers for the sake of that production tax 18 19 credit offset but then Evergy proposes to keep that 20 offset for the benefit of shareholders. This is why 21 Matt Young has proposed a tracker for the production tax 22 credits to ensure that if this project is approved as 23 much harm to ratepayers can be mitigated by capturing the upside of the production tax credits to mitigate 24 25 that downside of negative revenues and losses.

1	Mr. Young can also explain how this is an
2	appropriate mechanism as Evergy will be receiving PISA
3	treatment on this plant. I don't want to get into
4	potentially confidential numbers in an opening, but my
5	understanding is that the value of the PTCs that Evergy
6	would keep due to the beneficial regulatory lag and
7	without the tracker outweighs on an order of magnitude
8	double to triple in millions of course for shareholders
9	to the amount of negative regulatory lag that they would
10	experience from that 15 percent of PISA not being all
11	captured and then the O&M.
12	Finally, for public interest Staff cannot say
13	that the project is in the public interest and meets the
14	Tartan criteria upon Staff's weighing of all the
15	factors. This is also because as proposed by Evergy all
16	the risk of failure of the project to perform as assumed
17	falls on ratepayers and Evergy is not only insulated
18	from those risks but for most of the risks and costs
19	associated with regulatory lag.
20	So in conclusion, Staff would encourage the
21	Commission to remember these facts. The historical
22	revenue of Persimmon Creek indicates that market
23	revenues are unlikely to exceed the revenue requirement
24	associated with this project. This means that if this
25	asset is included in rates, ratepayers are expected to

1 pay more for the asset through rates than the offsetting market revenues for Persimmon Creek. Fact two. 2 The SPP 3 node for Persimmon Creek has experienced increased hours of negative pricing since 2018, which will result in 4 5 negative market revenue or added cost if the asset 6 generates in those hours. Fact three. If the alleged 7 need is to meet SPP resource adequacies needs of 8 Missouri West, Persimmon Creek is a poor solution on a 9 dollar per KW accredited basis. Remember it's only 20 MW for the entire \$250 million that would be spent for 10 11 this case. 12 Fact four. Persimmon Creek is not likely to be a great hedge against exposure to market energy cost 13 14 and energy produced from Persimmon Creek is relatively 15 low when the load of West ratepayers is high. 16 prices generally are elevated during times of peak 17 consumption which is usually in the summer months in 18 part because of the increased demand by use of 19 air-conditioning. So Persimmon Creek is unlikely to 20 take advantage of those elevated market prices by 21 producing energy outside of those peak consumption time 22 periods as wind produces higher at night and mostly at 23 night. 24 There's also the curtailment potential in this 25 case which would further exacerbate production during

1 summer months when it's most needed. Finally, Evergy Missouri West's IRP analysis drastically underestimates 2 3 the propensity for negative LMPs market prices at the 4 Persimmon Creek SPP node. This is exacerbated by the 5 fact that Evergy's utilization of the capacity factor in 6 both its IRP analysis and its CCN case analysis, its 7 LCOE, least cost of energy analysis, they do not take 8 into account the fact that after the asset is no longer 9 producing production tax credits the asset would not be 10 generating during those negative pricing. So this drops 11 the capacity factor. 12 Staff does have some conditions if the 13 Commission would decide to grant the CCN, which we hope 14 you don't. Brad Fortson and J Luebbert can explain some 15 of the modeling related conditions and requirements that 16 Staff has suggested. Matthew Young can explain the 17 request Staff has made regarding the tracking of the 18 production tax credits. And Shawn Lange can explain 19 Staff's suggestions in light of the very possible curtailments Persimmon Creek would experience. 20 21 So I am happy to try to answer any of your 22 questions that you may have and if not maybe point you 23 to the appropriate Staff witness. 24 JUDGE DIPPELL: Thank you. Mr. Chairman. 25 CHAIRMAN RUPP: Thank you. Appreciate it.

1	Good morning.
2	MS. MERS: Good morning.
3	CHAIRMAN RUPP: This is the 10,000 foot view
4	question for Staff. Is a theme emerging from Staff,
5	when I look back at the previous Ameren case on the
6	solar farm and now this case, that if there is a
7	capacity need and the project put forth does not solve
8	that entire need then it shouldn't be brought forward?
9	MS. MERS: No, I don't think that is
10	necessarily an accurate summation or explanation of
11	where Staff is coming from. I can maybe put forth a
12	little bit of a unique perspective on it because for
13	most of the CCN cases that Staff has been a part of in
14	the past, and many of those we have recommended approval
15	of, I don't think that we're being contrary to what
16	other parties may say inconsistent with that. I think
17	that when you are talking larger projects, more cost and
18	with the fact that we have had both MISO and SPP come to
19	the Commission and speak on reliability projects or
20	reliability issues that the grid may sustain plus after
21	what we've seen with Storm Uri that Staff has just
22	when there is not the definite, you know, we have RES
23	compliance we must meet or gaping shortfalls in energy
24	production where load cannot be met that we're just
25	saying that perhaps a higher threshold needs to be

1 looked at; that it's not enough to just say well, we need experience running this kind of plant or, you know, 2 3 people like solar and they ask us for solar. 4 ratepayers are on the hook for this for the life of the 5 plant. And you know, as I mentioned, we're not saying 6 that wind in general would be, you know, that every 7 single wind project that could have been proposed would 8 have not been appropriate but just due to the economics 9 and the changing situations with reliability with the 10 coal retirement that we really want to make sure that 11 customers are getting their bang for their buck. 12 Now, if Evergy was coming in and proposing, you know, and hopefully Staff doesn't hold me to this 13 14 later, but you know, I think that if the situation were 15 that this was just 20 MW of wind or 30 MW of wind with 16 the CTG or some combination that really would get at, 17 you know, actual reliability issues or actual need which 18 if you talk to some Staff witnesses I'm not sure that 19 we're seeing that right now for Evergy but I do think 20 that, you know, it's not if it doesn't fulfill all of 21 your requirements that we would say no. I just think 22 that it needs to be when you're looking at it in 23 combination an economic choice especially if you're 24 justifying it for economic reasons which Evergy has in this case. 25

1 CHAIRMAN RUPP: So kind of following up on 2 that, you had stated if this was approved that the 3 Company would still need to build two combined cycle 4 natural gas plants to fulfill their need. So would 5 Staff be arguing that the Company should build three 6 combined cycle natural gas plants and not explore the 7 wind farms any more or what is the thought process 8 there? 9 MS. MERS: Sure, sure, and that's a very fair 10 question. And again I think that both Brad Fortson, J 11 Luebbert and Claire Eubanks would have more technical 12 and better response to this. 13 CHAIRMAN RUPP: I'm asking this question so 14 that they can think about these ahead of time. 15 you're the Staff attorney. 16 MS. MERS: Yeah, you're like why is she trying 17 to answer it. 18 CHAIRMAN RUPP: You can't argue all the 19 points. 20 MS. MERS: Just to give I think a summation or 21 a sneak peek of what I think they may say, from my 22 understanding from the IRP and looking at both 23 historical practice and how the SPP looks at Evergy in the market, on a combined basis there is not a need 24 25 where Evergy would not be meeting capacity resource

1	requirements. So they wouldn't need to build a third
2	combined cycle, they wouldn't need to build, you know, a
3	solar facility or a wind farm for those reasons because
4	on a combined basis they're meeting their requirements.
5	And in fact, up until very recently they when looked at
6	on an individual basis kind of had a bilateral agreement
7	with themselves to meet those capacity shortfalls where,
8	you know, some of the capacity on Metro's books was, you
9	know, moved to West and I believe that there were some
10	monetary exchanges but it was a much, much lower cost
11	which again gives Staff the concern that, you know, if
12	that kind of deal was okay up until now, why is that no
13	longer sufficient until you need to actually come in and
14	build the capacity because you maybe retired some more
15	coal plants or you've got more load. So I'm sure that
16	they can explain much better but that is my very, like
17	you said, 10,000 foot view on where we would be on that.
18	CHAIRMAN RUPP: My last question and shifting
19	gears a bit. Based on what I've read in testimony, I
20	understand the Staff feels that the Company has Their
21	inputs for the RFP and stuff was kind of, you don't
22	agree with that. Would you go as far to say that the
23	Company chose this site and then created the RFP and
24	designed it in order that this site was selected?
25	MS. MERS: I have to be careful with trying to

- 1 make intent. I will note and I think it is in the
- 2 procedural schedule where you can see kind of maybe not
- 3 the impetus behind it but the outcome of it is that it
- 4 does feel more like it was a solution in search of a
- 5 problem. Staff did encourage because of the passing of
- 6 the IRA and some of the concerns that we had noticed
- 7 when we were beginning our review of the case, so we had
- 8 said can you guys take a closer look, does the IRA
- 9 impact things, are there other projects now with the IRA
- 10 that might be more economical, can you take a second
- 11 look, and that was the hope for supplemental direct.
- Now, in Evergy's, I don't want to speak on
- 13 their behalf, but judging from the testimony, the
- 14 supplemental testimony they filed, that their, you know,
- 15 second look was yeah, it's still great. But I think
- 16 that from what we saw then, and Brad Fortson is
- definitely a great witness for this and what we're
- 18 seeing in the IRP it does seem like we were nudged to
- 19 this project perhaps.
- 20 CHAIRMAN RUPP: Okay. Thank you very much.
- 21 Appreciate it.
- JUDGE DIPPELL: Are there -- Commissioner
- 23 Kolkmeyer.
- 24 COMMISSIONER KOLKMEYER: Yes. Thank you,
- 25 Judge. Good morning.

1 MS. MERS: Good morning. 2 COMMISSIONER KOLKMEYER: The Company, Evergy 3 West, claim says that the nameplate has a capacity of 198. You're using 20. Can you explain the difference? 4 5 MS. MERS: I can try to. 6 COMMISSIONER KOLKMEYER: It's a huge 7 difference. 8 MS. MERS: Yes, it is. It would probably be a 9 better question for both J Luebbert and Claire Eubanks, 10 but I think from a high attorney point of view, not high 11 attorney, high level attorney point of view, it is both -- that discrepancy is both due to what SPP will 12 accredit wind generation for --13 14 COMMISSIONER KOLKMEYER: Okay. 15 MS. MERS: --which is not going to be full 16 nameplate capacity, I think it's -- I'm going to look to 17 J to see if he'll nod but 20 to 30 percent. 10. 10. 18 It's 10, much lower. 19 COMMISSIONER KOLKMEYER: That number is real 20 close to 10. 21 MS. MERS: Yes, yes. So it is yes, 10 22 percent, and I think that if you ask questions of 23 Mr. Luebbert and Ms. Eubanks that they can explain not 24 only does SPP accredit those types of resources at a 25 much lower rate which impacts when you're searching for

1 capacity but we have further concerns that even what is perhaps SPP accredited or are what is predicted may 2 3 still not come to fruition with, you know, after those PTCs expire, you're not going to be producing to get 4 5 those PTCs so you have no incentive hopefully to produce 6 when there are negative hours and there also is, and I 7 don't want to get into highly confidential information, 8 but Mr. Lange, Mr. Shawn Lange can explain too that we 9 do have fears that capacity factor could be impacted by 10 potential curtailments in the future. 11 COMMISSIONER KOLKMEYER: Thank you. 12 MS. MERS: Uh-huh. 13 JUDGE DIPPELL: I just have one question. 14 Which Staff witness should the Commission pose questions 15 related to Ms. Messamore's Schedule KM-2, which was 16 attached to her supplemental direct? 17 MS. MERS: Unfortunately I do not have the 18 knowledge of what the schedules contain memorized. 19 think it's probably a safe bet that it would probably be 20 J Luebbert on those things. 21 JUDGE DIPPELL: I'm sorry I didn't write down. 22 MS. MERS: It is okay. If it kinds up not 23 being J, we can definitely make sure that we note that 24 to you guys. Really put him to the test, guys. 25 JUDGE DIPPELL: All right. And then you

1 mentioned two acronyms I just wanted to make sure that we had clear. IRA? 2 3 MS. MERS: It's the Inflation Reduction Act. 4 JUDGE DIPPELL: And LMP you kind of explained. 5 MS. MERS: Local --6 MS. MARTIN: Locational marginal pricing. 7 MS. MERS: Locational marginal pricing. Thank 8 you for the assist. 9 JUDGE DIPPELL: Thank you. 10 MS. MERS: Thank you all. 11 JUDGE DIPPELL: That concludes opening statements. I think we'll take a short break before we 12 begin with the witness testimony. So let's break until 13 14 10:15. We can go off the record. 15 (Off the record 10:03 a.m. to 10:15 a.m.) 16 JUDGE DIPPELL: All right. We're back on the 17 record after our break. We are ready to begin with 18 Evergy's witnesses. MR. FISCHER: Yes, Judge. We would like to 19 20 call Matt Dority to the stand. 21 JUDGE DIPPELL: Mr. Dority, do you solemnly 22 swear or affirm that the testimony you're about to give 23 at this hearing will be the truth? 24 THE WITNESS: I do. 25 JUDGE DIPPELL: Thank you. If you could spell

- 1 your name for the court reporter.
- THE WITNESS: Matthew Dority, M-a-t-t-h-e-w
- $3 \quad D-o-r-i-t-y.$
- JUDGE DIPPELL: Thank you. Go ahead,
- 5 Mr. Fischer.
- 6 MR. FISCHER: Thank you, Judge.
- 7 MATTHEW DORITY,
- 8 having been first duly sworn, was examined and testified
- 9 as follows:
- 10 DIRECT EXAMINATION
- 11 BY MR. FISCHER:
- 12 Q. Please state your name and address for the
- 13 record, your business address.
- 14 A. Matthew Dority, 1200 Main Street, Kansas City,
- 15 Missouri 64105.
- 16 Q. Are you the same Matthew W. Dority that caused
- to be filed in this case direct testimony which I'll
- 18 tell you has been marked as Exhibit 1 and supplemental
- 19 direct which have been marked as Exhibit 4 and
- 20 surrebuttal testimony which has been marked as Exhibit
- 21 7?
- 22 A. I am.
- Q. Do you have any changes or corrections that we
- 24 need to make to your prefiled testimony?
- 25 A. I do not.

- 1 Q. If I were to ask you the questions that are
- 2 contained in those testimonies, would your answers be
- 3 the same and are they correct to the best of your
- 4 knowledge and belief?
- 5 A. Yes.
- 6 MR. FISCHER: Your Honor, with that, I would
- 7 move for the admission of Exhibits 1, 4 and 7 and tender
- 8 Mr. Dority for cross-examination.
- 9 JUDGE DIPPELL: Would there be any objections
- 10 to Exhibits 1, the direct testimony, 4, supplemental
- 11 direct or 7, surrebuttal testimony of Mr. Dority?
- 12 Seeing none, I will admit those exhibits.
- 13 (EVERGY EXHIBITS 1, 4 AND 7 WERE RECEIVED INTO
- 14 EVIDENCE AND MADE A PART OF THIS RECORD.)
- 15 JUDGE DIPPELL: All right. We will go by the
- order of cross, like I say, set out in your list that
- 17 you provided. So begin with Renew.
- MR. GREENWALD: Yes, just briefly. Thank you.
- 19 Good morning, Mr. Dority.
- THE WITNESS: Good morning.
- 21 CROSS-EXAMINATION
- 22 BY MS. GREENWALD:
- Q. Are you familiar with Staff's position on
- 24 whether Persimmon Creek serves the public interest?
- 25 A. I am.

1	Q. And what is that position?
2	A. They say that Persimmon Creek does not serve
3	the public interest.
4	Q. And in your professional experience, has the
5	public interest been constrained to only looking at
6	physical need?
7	A. No.
8	Q. What else has the Commission considered when
9	looking at the public interest?
10	A. The Commission has broad discretion to look at
11	whether the service is necessary or convenient in the
12	public service. So it doesn't have to be necessity. It
13	has to look at whether it's improvement to justify the
14	cost.
15	Q. And do you believe that Persimmon Creek does
16	promote this public interest?
17	A. I do.
18	MS. GREENWALD: Thank you.
19	JUDGE DIPPELL: Is there anything from Office
20	of the Public Counsel?
21	MS. MARTIN: Not at this time. Thank you.
22	JUDGE DIPPELL: Staff?
23	MS. MERS: Good morning.
24	THE WITNESS: Good morning.
25	CROSS-EXAMINATION

- 1 BY MS. MERS:
- 2 Q. On page 3 of your surrebuttal you state that
- 3 Staff's position puts ratepayers in more risk; is that
- 4 accurate?
- 5 A. Yes.
- 6 Q. Is it your understanding that the Evergy wind
- 7 PPAs have lost over \$40 million in the last ten years?
- 8 A. I would defer to Company witness Kayla
- 9 Messamore to address any of those allegations.
- 10 Q. Are you familiar with Evergy's securitization
- 11 case, EF-2022-0155?
- 12 A. Yes.
- 13 MS. MERS: I'd like to mark an exhibit.
- 14 Sorry. It would be Staff Exhibit 107, I believe.
- 15 JUDGE DIPPELL: Yes, that's the number I have.
- 16 (STAFF EXHIBIT 107 WAS MARKED FOR
- 17 IDENTIFICATION.)
- 18 BY MS. MERS:
- 19 Q. And since we'll be entering it into the record
- 20 I won't have you read the entire exchange into the
- 21 record, but do you recall that exchange in the hearing
- 22 with Mr. Reed, I believe, who's a consultant for Evergy
- 23 Missouri West?
- 24 A. I do not but I can read it.
- 25 Q. Take your time.

- 1 A. Okay.
- Q. So in that discussion with an Evergy Missouri
- 3 West consultant in the financing case, do you agree that
- 4 that consultant, Mr. Reed, is explaining Evergy's
- 5 interactions with the SPP market and that it buys and
- 6 sells all that it needs for its load from SPP; is that a
- 7 fair summation of the few pages?
- 8 A. Yes.
- 9 Q. Would you agree that he states that since you
- 10 essentially buy all of your needs from SPP whether
- 11 you're long or short of generation, that doesn't -- the
- 12 fact that you're long or short of generation doesn't
- 13 affect reliability? I believe that is on page 260 in
- 14 response to a question from Judge Clark. Would you
- agree that that is his response?
- 16 A. Yes, that's his response.
- 17 Q. Okay. And that he also states a little above
- 18 that that the market was fully capable of meeting energy
- 19 needs to ensure reliability of deliveries to the
- 20 customers would be maintained; is that also?
- 21 A. That's what it states.
- Q. Do you recall when that case was heard?
- 23 A. In the last year.
- Q. Okay. And have there been any significant
- 25 changes to SPP market protocols that would make those

- 1 descriptions inaccurate?
- 2 A. If you're referring to the witness's
- 3 testimony, no, not in that context.
- Q. Again, just to clarify, this was a consultant
- 5 for Evergy testifying on behalf of Evergy?
- 6 A. Right.
- 7 MS. MERS: I'd like to go ahead and offer
- 8 Exhibit 107 into the record at this time.
- 9 JUDGE DIPPELL: Would there be an objection to
- 10 Exhibit 107 which is a portion of the transcript from
- 11 EF-2022-0155 that's pages 256 to 261?
- 12 MR. FISCHER: Judge, I'd just state it is
- 13 hearsay, but you can take it for whatever it's worth.
- JUDGE DIPPELL: So that's not an official
- 15 objection?
- MR. FISCHER: I won't object.
- 17 JUDGE DIPPELL: You won't object?
- 18 MR. FISCHER: I will not.
- JUDGE DIPPELL: Is there any other objection?
- 20 Seeing none, then I will admit Exhibit 107.
- 21 (STAFF'S EXHIBIT 107 WAS RECEIVED INTO
- 22 EVIDENCE AND MADE A PART OF THIS RECORD.)
- 23 BY MS. MERS:
- Q. Putting that aside and turning again to your
- 25 surrebuttal testimony, you discuss extensively Staff's

- 1 request for the tracker. Isn't that a fair
- 2 characterization of your surrebuttal?
- 3 A. Yes.
- 4 Q. And I believe on page 23 of that surrebuttal
- 5 you restate a Commission prior opinion that in reference
- 6 to the 2014 case that Evergy, at that time KCP&L and
- 7 GMO, requested trackers for transmission fee expense,
- 8 property tracker expense and cyber security expense and
- 9 that the Commission's denial found that the broad use of
- 10 trackers should be limited because they violate the
- 11 matching principle, tend to unreasonably skew ratemaking
- 12 results, and dull the incentives a utility has to
- operate efficiently and productively under the rate
- 14 regulation approach employed in Missouri. Is that an
- accurate restatement of your testimony?
- 16 A. That's correct.
- Q. Do you agree with the Commission then that the
- 18 broad use of trackers violates matching principle,
- 19 unreasonably skews ratemaking results and dulls
- 20 incentives?
- 21 A. We agree that the Commission has repeatedly
- 22 made that determination.
- Q. So you agree the Commission has made that
- 24 determination but that Evergy may be bound by it but
- 25 doesn't itself agree?

- 1 A. This is quoting a case that KCP&L brought
- 2 before the Commission advocating at that time for the
- 3 trackers, but there's been repeated Commission orders
- 4 that speak to the Commission policy as it relates to
- 5 when is an appropriate use of a deferral mechanism.
- 6 Q. So do you agree with the Commission that
- 7 trackers violate the matching principle?
- 8 A. Well, we have made the case in the past that
- 9 there's circumstances to use trackers but the Commission
- 10 has repeatedly determined, as we've laid out in the
- 11 testimony.
- 12 Q. So you can't say if you agree or disagree with
- 13 the Commission in your regulatory view?
- MR. FISCHER: Judge, I think that's been asked
- 15 and answered.
- 16 MS. MERS: He's restated several times. If I
- 17 may respond. I apologize.
- 18 JUDGE DIPPELL: Go ahead, Ms. Mers.
- 19 MS. MERS: Several times what the Commission
- 20 has said but I think it would be helpful and I have not
- 21 heard a response what Evergy feels or thinks trackers,
- 22 you know, if they agree or disagree with that policy.
- 23 JUDGE DIPPELL: I'll allow the question. If
- 24 you would just state it one more time, Ms. Mers, with
- 25 maybe a little more clarity.

- 1 MS. MERS: Sure, sure.
- 2 BY MS. MERS:
- 3 Q. Would you agree -- I'll try to maybe break it
- 4 down into the individual justifications the Commission
- 5 used to see if that helps. Do you agree with the
- 6 Commission when they have stated in cases that trackers
- 7 violate the matching principle or tend to violate the
- 8 matching principle?
- 9 A. Well, the Company has made the case in the
- 10 past that we believe that there are circumstances that
- 11 trackers are appropriate, but the Commission has
- 12 repeatedly issued orders that stated as such as you
- indicated and we take that as Commission policy.
- 14 Q. Okay. So in the future Evergy no longer
- 15 believes then that trackers on an individual basis
- 16 should be evaluated?
- 17 A. No. Evergy has advocated for the use of
- 18 trackers in the past, and we may advocate for trackers
- 19 in the future. But what we are saying is that the
- 20 Commission has been very clear on what it views as the
- 21 appropriate use of deferral trackers, and the Staff
- 22 recommendations in this case is contrary to that
- 23 Commission policy.
- Q. So although the Commission and, you know, the
- 25 Commission policy in cases who aren't binding, but

- 1 you're not willing to say in this case or in future
- 2 cases if you would again approach -- Evergy would
- 3 approach on an individual basis the use of the tracker
- 4 in a situation?
- 5 MR. FISCHER: Calls for speculation, Judge.
- 6 JUDGE DIPPELL: I'll allow it. Objection
- 7 overruled. But I do believe that the witness has said
- 8 that they would allow it in the future or that they
- 9 might ask for it in the future. Do you want to reask
- 10 that, Ms. Mers?
- 11 BY MS. MERS:
- 12 Q. I guess is that a fair statement, the summary
- 13 the Judge provided that in the future you may?
- 14 A. I can't speculate what we might do in the
- 15 future. I think I answered the question that that is a
- 16 possibility that the Company would evaluate. But
- 17 obviously the Company would take into account the
- 18 Commission policy that it's repeatedly ruled on as it
- 19 relates to that.
- Q. Okay. I know you're not a lawyer but you are
- 21 I believe the regulatory affairs liaison for Evergy; is
- 22 that correct?
- 23 A. For this docket, yes.
- 24 Q. For this docket. Is it your understanding
- 25 that Missouri law allows Evergy Missouri West to defer

- 1 prudently incurred depreciation and property tax
- 2 expense?
- 3 A. Yes, under the PISA statute.
- 4 Q. Okay.
- 5 A. I'm sorry. Can you repeat the question?
- 6 Q. Yeah. I believe you had answered, but does
- 7 Missouri law allow Evergy West to defer prudently
- 8 incurred depreciation and property tax expense? Do you
- 9 think the ability to defer depreciation and property tax
- 10 expense violates the matching principle or skews
- 11 ratemaking results or dulls incentives to operate
- 12 efficiently?
- 13 A. Well, I'm not an accountant, but I believe
- 14 that that's authorized under Missouri statute.
- 15 Q. Could you provide a definition of matching
- 16 principle?
- 17 A. I would not venture to provide an accounting
- 18 definition not being an accountant.
- Q. Okay. Would you agree that from a high level
- view that the matching principle is a theory quantifying
- 21 revenues, expenses, rate bases and capital structure at
- the same time maintains a proper relationship between
- 23 those cost components?
- A. Generally speaking, yes.
- 25 Q. If the Commission acknowledges that the

- 1 revenues, depreciation and property tax caused by the
- 2 purchase of Persimmon Creek will be captured in between
- 3 rate cases through those various mechanisms, wouldn't
- 4 tracking tax benefits during the same time period comply
- 5 with the spirit of the matching principle?
- A. No. What I testify is that the Staff request
- 7 for a PTC tracker is inconsistent with the Commission
- 8 policy that they repeatedly laid out as it relates to
- 9 asking for such treatment.
- 10 Q. And you're basing that off of -- or at least
- one of the major examples you quoted is that 2014 case;
- 12 is that correct?
- 13 A. I think I cited several different examples.
- 14 Q. Okay. Was the PISA statute or the
- 15 plant-in-service accounting mechanism that allows for
- deferral of depreciation or the recently passed property
- tax mechanism, were those in place in 2014?
- 18 A. No, they were not.
- Q. Are you aware that Ameren Missouri is passing
- the complete grossed up value of its PTCs to customers?
- 21 A. I'm not aware of their case.
- Q. On page 24 of your testimony, or actually page
- 23 26, I apologize, you state that Evergy Missouri West
- 24 customers will immediately begin receiving benefits of
- 25 the zero energy cost resource flowed through the FAC

- 1 prior to the asset being recovered in base rates. Is
- 2 that an accurate statement?
- 3 A. That's correct.
- 4 Q. Is it your understanding that Persimmon Creek
- 5 will generate negative revenues at times?
- 6 A. I would defer to Company witness Jason
- 7 Humphrey to be able to speak to the analysis as it
- 8 relates to production.
- 9 **Q. Okay.**
- 10 A. But you know, to my testimony the statement is
- 11 stating that once if we receive approval of the CCN the
- 12 Persimmon Creek wind farm will pass along any revenues
- 13 that it generates through the fuel clause back to
- 14 benefit customers. And in discussion with the PTC
- 15 tracker mechanism the point that we're making is that
- 16 any time that you put a resource into service there's a
- 17 positive and negative regulatory lag effect, and you
- 18 reference the PISA statute that allows us to defer 85
- 19 percent but there's also the 15 percent depreciation
- 20 that is not able to be deferred under the PISA statute,
- 21 there's the O&M costs, there's the benefit of the
- 22 revenues that are flowing directly to customers in the
- 23 interim prior to Persimmon Creek going into service and
- there's 15 percent of the return that also can't be
- 25 realized until the resource goes into service. So

- 1 there's that balance of positive and regulatory lag, and
- 2 we're not suggesting that Persimmon Creek be treated any
- 3 differently than any other Evergy Missouri West
- 4 generating resource that would go into service.
- 5 Q. During the times when Persimmon Creek is
- 6 generating only to gain PTCs, so in times of negative
- 7 pricing, does that negative revenue go through the FAC?
- 8 A. The negative revenue. I would defer to Jason
- 9 Humphrey to be able to speak to that.
- 10 Q. If you would take that -- If you would assume
- 11 that as true, would that negative revenue act as a cost
- 12 and increase the amount of total fuel cost that have to
- 13 be recovered from customers?
- 14 A. My understanding is that if -- My
- 15 understanding is that if the resource is offered into
- 16 the market we're not going to be generating past the
- 17 value associated with the PTCs.
- 18 Q. I'm glad you stated that. So if you're not
- 19 going to be passing towards what the PTC would cover but
- if you're not passing along the PTCs to customers,
- 21 doesn't that therefore mean the negative revenue at that
- 22 time would go directly to customers through the FAC?
- 23 A. My understanding is that we were only going to
- 24 be flowing positive revenue dollars through the FAC to
- 25 benefit customers until such time that the resource is

- 1 in service.
- Q. So Evergy will not be flowing any negative
- 3 revenues through the FAC from this particular project?
- 4 A. I'm not aware of any net cost flowing to
- 5 customers through the FAC during this time.
- 6 Q. Would Evergy be willing to make that
- 7 assurance, put it in writing?
- 8 A. I defer to Company witness Jason Humphrey to
- 9 speak to that.
- 10 Q. Okay. Thank you. And you mentioned earlier
- 11 and I do believe -- I think I have a little bit more
- 12 before I need to go in camera. I think some of the
- information might be confidential. I don't believe that
- 14 -- When do you guys expect to file your next rate case?
- 15 A. That's yet to be determined.
- 16 Q. Yet to be determined. Okay.
- 17 A. Certainly it will be within the four years
- 18 under the FAC rules.
- 19 MS. MERS: Okay. I do believe I need to go in
- 20 camera to discuss the next few data request responses.
- 21 JUDGE DIPPELL: Do you have additional non-in
- 22 camera questioning?
- 23 MS. MERS: I do. I can do that a little out
- 24 of order if that's easier.
- JUDGE DIPPELL: If that doesn't mess up your

- 1 flow too much.
- 2 MS. MERS: It should not. Let's hope not. So
- 3 if I can keep track and everybody else can too.
- 4 BY MS. MERS:
- 5 Q. On page 6 of your surrebuttal, since we're
- 6 jumping back a little, you state that Staff completely
- 7 ignores the 130 million NPVRR, which I believe is net
- 8 present value of revenue requirement, benefit to EMW
- 9 customers that the IRP demonstrates the acquisition of
- 10 Persimmon Creek will provide; is that a correct
- 11 restatement?
- 12 A. Correct.
- 13 Q. That Evergy is not guaranteeing the results of
- 14 the IRP will come to fruition, correct?
- 15 A. No. The IRP is based on the best information
- 16 available at this time.
- 17 Q. Okay. In fact, Evergy has stated that the
- 18 imposition of any shareholder risk in this case would
- 19 cause Evergy to reconsider the acquisition of Persimmon
- 20 Creek; is that correct?
- 21 A. If the Commission determines that Persimmon
- 22 Creek is needed for Evergy Missouri West in the public
- 23 service, then it's the responsibility of customers to
- 24 pay for that service.
- 25 Q. Is there any amount of risk that Evergy would

- 1 be willing to assume on behalf of shareholders if
- 2 Persimmon Creek is not ultimately uneconomic -- or is
- 3 ultimately uneconomic when considering the cost and
- 4 revenues in this case?
- 5 A. We're not asking for the Commission --
- 6 Persimmon Creek is the same as any other Evergy Missouri
- 7 West generating resource. And if the Commission
- 8 determines that this is a resource that is needed for
- 9 the service of customers and in the public interest,
- 10 then it's appropriate for the customers to pay for that
- 11 service and to assume the economic risk and
- 12 opportunities that's associated with this resource.
- 13 Persimmon Creek has the same foundational risks and
- 14 opportunities as any other resource that Evergy owns and
- 15 operates.
- 16 Q. On page 10 of your surrebuttal you cite some
- 17 findings of fact from the Commission's order in Case No.
- 18 EA-2019-0010. Do you recall that discussion?
- 19 A. I do.
- 20 Q. One of the things mentioned is that wind
- 21 generation has benefits other than cost savings,
- including helping to diversify Missouri's energy
- generation mix, providing renewable energy, and
- 24 providing local and state economic benefits such as
- 25 property taxes, land lease payments, and jobs. Is that

- 1 an accurate restatement?
- 2 A. Yes, that's one of them, yes.
- 3 Q. In what state was Persimmon Creek constructed?
- 4 A. Oklahoma.
- 5 Q. Will Evergy Missouri West pay property taxes
- 6 in Missouri for Persimmon Creek?
- 7 A. No, but Persimmon Creek will provide renewable
- 8 energy and benefits to Evergy Missouri West customers.
- 9 Q. And will Missourians get land lease payments?
- 10 A. No.
- 11 Q. And will Missouri West have new jobs created
- 12 because of Persimmon Creek?
- 13 A. I defer to Jason Humphrey for that question.
- 14 Q. Is it your understanding of that case that the
- 15 Commission ordered a shareholder ratepayer risk sharing
- 16 mechanism?
- 17 A. Well, my understanding is that case first of
- 18 all was that the shareholder mechanism that you're
- 19 referencing was related to a negotiated settlement that
- 20 was offered up. So it's a very entirely different type
- 21 of case. One, you're dealing with a 22-part settlement
- 22 negotiation where the Company was evaluating different
- 23 puts and takes. And then secondly, it's just a
- 24 different type of project where you've got Liberty
- looking at a 600 MW three different wind farms for

- 1 construction of new CCN build compared to the operating
- 2 existing asset of Persimmon Creek and you're dealing
- 3 with a tax equity finance type of program structure
- 4 that's very different from Persimmon Creek where the
- 5 production tax credits will flow directly back to
- 6 customers once the asset is in base rates.
- 7 Q. Is it your understanding that there are also
- 8 restraint mechanisms related to both Ameren and Evergy's
- 9 solar projects, community solar projects?
- 10 A. My understanding is that there's a few
- 11 voluntary program examples that are related to
- 12 negotiated settlements.
- Q. Are you familiar with the Commission's
- decision and recent gas certificates of convenience and
- 15 necessity that are hold harmless provisions?
- 16 A. I am not.
- MS. MERS: I have another exhibit to mark. It
- 18 has confidential information but I think I can avoid
- 19 mentioning any of that on the record.
- 20 JUDGE DIPPELL: We'll still mark that as
- 21 confidential.
- MS. MERS: Yes.
- 23 JUDGE DIPPELL: So the next number is 108.
- 24 MS. MERS: I believe that would be Exhibit 108
- 25 for Staff.

- JUDGE DIPPELL: Yes, and we'll mark that 108-C for confidential.
- 3 MS. MERS: Yes.
- 4 (STAFF EXHIBIT 108-C WAS MARKED FOR
- 5 IDENTIFICATION.)
- 6 BY MS. MERS:
- 7 Q. And again trying to avoid the amount of in
- 8 camera we have to do, do you recognize that
- 9 presentation?
- 10 A. Yes.
- 11 Q. Okay. When is that presentation dated?
- 12 A. December 29, 2022.
- Q. Okay. Does that presentation or is that
- 14 presentation presented on Evergy's capacity position?
- 15 A. Yes.
- MS. MERS: I think the rest of it is probably
- 17 confidential so we can just end the questioning there if
- 18 it's okay to admit that as an exhibit.
- JUDGE DIPPELL: Would there be any objection
- 20 to Exhibit 108?
- 21 MR. FISCHER: We would not object. It is all
- 22 confidential, however.
- 23 JUDGE DIPPELL: Okay. Would there be any
- other objection to Exhibit 108 and that is 108-C? No
- 25 objection. I will admit that.

- 1 (STAFF EXHIBIT 108-C WAS RECEIVED INTO
- 2 EVIDENCE AND MADE A PART OF THIS RECORD.)
- 3 MS. MERS: Then I would like to mark another
- 4 exhibit. I believe this will be 109. I do not believe
- 5 that this is confidential at all.
- 6 (STAFF EXHIBIT 109 WAS MARKED FOR
- 7 IDENTIFICATION.)
- 8 BY MS. MERS:
- 9 O. So does that article contain discussions of
- 10 the Persimmon Creek project?
- 11 A. Yes.
- 12 Q. I believe it's dated 2018; is that correct?
- 13 A. Yes.
- 14 Q. And it is kind of an encapsulation of the
- 15 construction of the project; is that fair?
- 16 A. Appears to be.
- 17 Q. And it states in that that the build cost is
- 18 270 million; is that correct?
- 19 A. Can you point me to where it states that?
- 20 O. I think it's the headline.
- 21 A. I'm sorry. Yes.
- 22 Q. Is it your understanding that that is the
- original build price? Does that comport with what
- 24 Evergy has?
- 25 A. That is what the headline states.

- 1 Q. And does that -- When Evergy was doing its due
- diligence, does that comport with what you understood
- 3 the original build price to be?
- 4 A. I would defer to Company witness Jason
- 5 Humphrey to speak to the project --
- 6 Q. Okay.
- 7 A. -- specifics.
- 8 Q. On the specifics. If you need to defer this
- 9 one, that is fine as well. Is it your understanding
- 10 that the project cost for Evergy is 245 million -- 247?
- 11 A. 245.7.
- 12 Q. 245.7. Excuse me. And the project was built
- 13 in **2018?**
- 14 A. Correct.
- 15 MS. MERS: I would go ahead and offer that
- 16 exhibit as well.
- JUDGE DIPPELL: Can you just describe briefly
- 18 where this article is from?
- 19 MS. MERS: I believe it is from the original
- 20 builders of Persimmon Creek, Scout Energy.
- 21 JUDGE DIPPELL: So this is on their website?
- MS. MERS: Should be, yes.
- MR. FISCHER: Your Honor, I think I'm going to
- 24 object. I don't think there's sufficient foundation to
- 25 have it entered in the record.

- 1 JUDGE DIPPELL: Would there be any other
- 2 objection to Exhibit 109?
- 3 MR. FISCHER: Well, it's hearsay as well. I
- 4 think we just can't take things off the internet and say
- 5 let's enter it in the record.
- JUDGE DIPPELL: Any other objections? I think
- 7 I will sustain that objection. I don't think there's
- 8 been a foundation laid for this document. So I'm not
- 9 admitting that.
- 10 BY MS. MERS:
- 11 Q. Just to clarify, Mr. Dority, you said that you
- 12 think that might be the purchase price but to check with
- witness Jason Humphrey to make sure?
- 14 A. Yeah. I stated that the purchase price was
- 15 245.7 million plus working capital adjustments.
- 16 Q. And that's for Evergy?
- 17 A. This was for Evergy.
- 18 Q. But that Mr. Humphrey would know what it cost
- 19 Scout Energy to build the project too?
- 20 A. I defer to Mr. Humphrey.
- 21 MS. MERS: Just wanted to make sure I was
- 22 going to be asking the right witness the right question.
- 23 I think I am out of non-confidential questions. So I do
- 24 believe that we have to go in camera for the next
- 25 portion. I don't know if it's easier to see if there's

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1	bench questions or redirect and then do all of the HC.
2	I know we've done it different ways.
3	JUDGE DIPPELL: We'll go in camera. While
4	we're in camera, we'll get cross and bench questions for
5	those in camera portions before we come back out. So I
6	would ask the attorneys to make sure that the people
7	that remain in the room are eligible to hear
8	confidential information and anyone who is not to please
9	leave at this time.
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1 (In-camera session) (REPORTER'S NOTE: At this point, public 2 3 session resumed.) 4 JUDGE DIPPELL: We can go ahead and go back on 5 the public session. 6 MS. MERS: That would conclude my 7 cross-examination. I have nothing further. Thank you 8 for your patience. 9 JUDGE DIPPELL: All right. Are there any 10 bench questions for Mr. Dority? Mr. Chairman? 11 CHAIRMAN RUPP: Yes. And we're back on the 12 record. Good morning, good morning. 13 THE WITNESS: Good morning. 14 QUESTIONS 15 BY CHAIRMAN RUPP: 16 So Staff has brought up that Evergy West 17 needs, you know, Persimmon Creek -- well, I guess Staff is questioning whether or not it's needed because SPP 18 19 evaluates Evergy on a combined basis. So in your words, 20 why is it not appropriate for us to evaluate Evergy's 21 capacity on a combined basis similar to SPP? 22 Yes, if I may, Mr. Chairman. Kayla Messamore 23 provides extensive testimony on the need and how we look 24 at Evergy Missouri West on a separate and combined basis 25 and the IRP process. So I recommend that would be a

- 1 good question for her.
- Q. So the significant negative locational
- 3 marginal prices, is it Evergy's understanding that
- 4 Persimmon Creek, and other wind farms too, that you can
- 5 still generate at negative prices because of the tax
- 6 credits but are you not displacing higher cost
- 7 generation at the same time that the wind farm is
- 8 operating?
- 9 A. That's my understanding. Kayla Messamore
- 10 could speak directly to that. But I would say that, you
- 11 know, the wholesale revenues is only one component of
- 12 the factors that Kayla's team looks at in evaluating in
- 13 the IRP. There's multiple factors that are involved in
- 14 addition to the wholesale revenues.
- 15 Q. I'll save the rest for Kayla. I think I have
- one more that you can answer. So Staff has stated that
- 17 Evergy is manipulating the inputs of the IRP process to
- 18 get the result that you want of this wind farm. What
- 19 are your thoughts and is it ever appropriate for a
- 20 utility to select the inputs for IRPs?
- 21 A. I would say that the process that we went
- 22 through, and again Kayla Messamore provides extensive
- 23 testimony on this as well as the methodology that we
- 24 used in the most recent IRPs, and she can provide
- 25 feedback on the Staff allegation specifically there.

1 But we go through the IRP that takes into account 2 multiple factors. And when we came through the last 3 annual update, it showed that wind was the most advantageous resource for Evergy Missouri West customers 4 5 relative to other alternative options. Then when we 6 went to implement the plan, and Jason Humphrey can speak 7 to the RFP process that we went through which was a 8 competitive RFP process that the different companies 9 responded to and then went through an evaluation of that 10 RFP process and ultimately selected Persimmon Creek as 11 the best available resource to serve those needs, then 12 Kayla took Persimmon Creek and included that back into the IRP process and what it found was it produced even 13 14 greater benefits for Evergy Missouri customers than just 15 generic wind when it did it before. The 130 million net 16 present revenue requirement benefits is increased over 17 the generic wind which was around 64 million when they 18 did the original modeling. 19 Q. So Staff has suggested that the net present 20 value for the revenue requirement is not like the best 21 way to measure the low cost option for meeting customer 22 needs because it doesn't take into I guess consideration 23 the constraints of renewable resources I guess. So not 24 talking about Persimmon Creek, do you believe the 25 Commission's IRP rule needs to be amended to address

1 this concern or do you think it is not a concern? 2 Yeah. I would say that our process in working 3 through the IRP is consistent with how we've done it for many years and how other utilities perform the IRP is an 4 5 extensive stakeholder process where parties are 6 involved. And the Staff suggestion that, you know, 7 their condition be applied to a single utility for 8 future CCN proceedings is kind of inappropriate 9 rulemaking in the context of this docket, but I would 10 defer to Kayla Messamore to kind of expand on the IRP 11 process and the different aspects of the modeling that 12 we undertake. 13 I think I have one more that you might be able 14 to answer. So we heard Staff talking about building 15 combined cycle gas to meet your energy and your capacity 16 So knowing that SPP is increasing their reserve 17 margins and there's more volatile market prices. So why 18 isn't Evergy West building a combined combustion turbine 19 other than dispatchable --20 THE STENOGRAPHER: I'm sorry? 21 CHAIRMAN RUPP: -- other than dispatchable or 22 other dispatchable resources? 23 THE WITNESS: I believe that Kayla Messamore 24 can speak to the fact that we do have dispatchable 25 generation in the future as part of our IRP plans and,

- 1 you know, the IRP is a constant continual process of
- 2 updating the modeling based on new known factors and so
- 3 she can speak to what we are seeing in terms of capacity
- 4 needs in the future.
- 5 CHAIRMAN RUPP: Sounds like Kayla is going to
- 6 have a very busy day on the stand.
- 7 THE WITNESS: She is our expert witness that
- 8 speaks to the IRP modeling.
- 9 CHAIRMAN RUPP: Excellent. That's all I had,
- 10 Judge. Thank you.
- JUDGE DIPPELL: Thank you. Are there any
- 12 other Commissioner questions? All right. I don't have
- 13 any questions. Is there further questioning based on
- 14 the Commissioner's questions from Renew?
- MS. GREENWALD: No, thank you.
- JUDGE DIPPELL: Public Counsel?
- MS. MARTIN: Sorry, I'm really short. No, no
- 18 questions.
- 19 JUDGE DIPPELL: Staff?
- MS. MERS: No, thank you.
- JUDGE DIPPELL: Is there redirect?
- MR. FISCHER: Yes, Judge. Briefly.
- 23 REDIRECT EXAMINATION
- 24 BY MR. FISCHER:
- Q. Mr. Dority, I'd like to go back to the

- 1 Chairman's discussion with you and where you were
- 2 talking about the IRP process that produced generic wind
- 3 as being the most advantageous resource available. Do
- 4 you recall those questions?
- 5 A. Yes.
- 6 Q. I just want to make sure the record is clear.
- 7 You were saying they ran the IRP and that's what it
- 8 produced. Wind was the best thing we could do for the
- 9 consumers at that point in time, correct?
- 10 A. Correct.
- 11 Q. And then did you suggest that Mr. Humphrey did
- 12 an IRP and found out there really was a wind project out
- 13 there and it was called Persimmon Creek?
- 14 A. He did an RFP.
- Q. Okay. And based on that RFP, what did it
- 16 show?
- 17 A. It showed that of all of the responses to the
- 18 RFP Persimmon Creek provided the best value for Evergy
- 19 Missouri West customers.
- 20 Q. And did you suggest to the Chairman that at
- 21 that point they reran the IRP with a real wind resource
- in it and it produced greater net consumer benefits?
- A. Correct.
- Q. That's where the \$130 million of net present
- 25 value revenue requirements number comes from; is that

- 1 right?
- 2 A. That's correct.
- 3 Q. From your perspective, is that manipulating
- 4 any inputs?
- 5 A. No.
- 6 Q. I'd also like to go back to your discussion
- 7 with Staff counsel about the Liberty case I think. On
- 8 page 10 of your surrebuttal you talk about that?
- 9 A. Yes.
- 10 Q. Would you look at lines 24 and 25 where the
- 11 Commission states what the public policy of this state
- 12 is in that case?
- 13 A. Okay.
- 14 Q. What is the public policy according to the
- 15 Commission?
- 16 A. It is the public policy of the state to
- 17 diversify the energy supply through the support of
- 18 renewable and alternate energy resources. The
- 19 Commission has also previously expressed its general
- 20 support for renewable energy generation because it
- 21 provides benefits to the public.
- Q. Okay. Then on lines 12 and 13 or through 15
- 23 what's that indicate about wind generation?
- A. Wind generation has benefits other than cost
- 25 savings including helping to diversify Missouri's energy

- 1 generation mix, providing renewable energy and providing
- 2 local and state economic benefits.
- 3 Q. Then it goes on and we can all read that.
- 4 From your perspective, is Evergy's position in this case
- 5 consistent with that public policy?
- 6 A. Yes.
- 7 Q. Do you believe that's the same -- that would
- 8 be the same answer if I asked you whether the Staff and
- 9 Public Counsel's position is consistent with that public
- 10 policy in this case?
- 11 A. No.
- 12 Q. Okay. I'd like to go to -- I'd like to go to
- 13 the transcript that you were asked about in the
- 14 securitization case. I think that's 109 -- I'm sorry,
- 15 107. Do you have that? I'd refer you to page 258 of
- 16 that transcript.
- 17 A. Okay.
- 18 Q. There about line -- starting with line 2.
- 19 Turning back to your surrebuttal testimony, et cetera,
- 20 you were asked a question about how you would respond to
- 21 Ms. Mantle's conclusion that much of the extraordinary
- 22 costs Evergy Missouri West incurred because of Storm Uri
- 23 were the consequence of imprudent resource planning. Do
- you see that?
- 25 A. Yes.

- 1 Q. Do you recall that Ms. Mantle was expressing a
- view about how much capacity Missouri West needed in
- 3 that case?
- 4 A. That's my recollection.
- 5 Q. Can you explain what you recall about her
- 6 position regarding the need for additional capacity for
- 7 Evergy Missouri West in that case?
- 8 A. That Evergy Missouri West's lack of owned
- 9 capacity left it vulnerable to the wholesale market.
- 10 Q. Did the Commission look at her allegations
- 11 regarding imprudent resource planning in that case, that
- 12 securitization case, to your knowledge?
- 13 A. I believe so.
- 14 Q. And did they reject your position that the
- 15 Company had imprudent resource planning?
- 16 A. Yes.
- 17 Q. I believe there was a bench question regarding
- 18 whether there's a need on a combined basis for
- 19 additional capacity. Do you recall that? I believe you
- 20 did refer that to Ms. Messamore.
- 21 A. Yes.
- Q. But just in the event that she doesn't get to
- answer questions, I'd like to ask you. Is it your
- 24 understanding that there is or is not a need for
- 25 capacity on a combined basis in this case?

- 1 A. I believe that there is a need for capacity.
- Q. And she can explain how much and when we need
- 3 it?
- 4 A. That's correct.
- 5 Q. Okay. Then there was some questions regarding
- 6 negative locational marginal prices in generation. At
- 7 that point the -- let me withdraw that. There were
- 8 questions to you regarding wholesale revenues being
- 9 factored into our analysis. And I'd like to ask you
- 10 what is your understanding of how other plants besides
- 11 Persimmon Creek how they would be evaluated if you were
- just comparing the SPP revenues versus the embedded
- 13 revenue requirement costs that are out there for those
- 14 specific plants?
- 15 A. My understanding is that in most cases all of
- 16 our other generating resources would not meet the same
- 17 test and standard that staff puts forth.
- 18 Q. So other coal plants or nuclear plants, they
- wouldn't meet that standard either; is that what you're
- 20 testifying to?
- 21 A. That's correct. That's what Kayla Messamore
- 22 testifies to.
- 23 Q. She can expand on that I'm sure.
- 24 A. Yes.
- 25 Q. Okay. You were asked some questions about the

- benefits to consumers of I think in the context of the
- 2 production tax credit. Do you recall that?
- 3 A. Yes.
- Q. I'd like for you to expand on what you see the
- 5 benefits of Persimmon Creek to consumers are?
- 6 A. I believe Persimmon Creek is in the public
- 7 interest because we identify that there is a need for
- 8 energy and capacity to serve Evergy Missouri West
- 9 customers; that the IRP shows that it's projected to
- 10 reduce cost to Evergy Missouri West customers relative
- 11 to all other alternate options; that it's going to
- 12 produce renewable energy certificates that will benefit
- 13 Evergy Missouri West customers, it's going to produce
- 14 production tax credits that will benefit directly Evergy
- 15 Missouri West customers when the resource goes into base
- 16 rates; as an existing resource Persimmon Creek has a
- 17 history of strong operational performance in the SPP
- 18 market that it's demonstrated over the last four years.
- 19 As an operating resource, it's not subject to some of
- 20 the same construction and supply chain risks that we are
- 21 seeing in the industry currently. It is going to add a
- 22 renewable energy resource to Evergy Missouri West's
- 23 generation portfolio which currently has no owned wind
- 24 and it's consistent with Missouri energy policy.
- 25 Q. You were asked some questions about the

- 1 revenues that would be flowing through the fuel
- 2 adjustment clause. Do you recall those?
- 3 A. Yes.
- Q. Is it your understanding that revenues from
- 5 SPP that Persimmon Creek would generate would flow
- 6 immediately through the fuel adjustment clause?
- 7 A. That's my understanding, yes.
- Q. Would that be of benefit to consumers?
- 9 A. Absolutely.
- 10 Q. And that would be before that plant is
- 11 actually put into rate base and shareholders are getting
- 12 return on that plant; is that true?
- 13 A. That's true.
- 14 Q. And it would also be getting energy from it
- 15 before it's put into rate base; is that right?
- 16 A. Correct.
- 17 Q. You were asked some questions about the PISA
- 18 statute and how it allows for the deferral of
- 19 depreciation. Do you recall those?
- 20 A. Yes.
- 21 Q. Does the PISA statute in your mind express
- 22 public policy toward renewable energy in our state?
- 23 A. It does. The PISA statute states that a
- 24 utility must spend at least 25 percent of its annual
- 25 capital budget on grid modernization, and renewable

- 1 energy is specifically called out as an example of grid
- 2 modernization.
- 3 Q. Is there other legislation or statutes that
- 4 would also suggest that the public policy of this state
- 5 it favors renewable energy?
- 6 A. There's also the renewable energy standard in
- 7 Missouri and it was referenced earlier the
- 8 securitization statute that recently passed to Missouri
- 9 for the energy transition allows for the use of the
- 10 securitization proceeds to be used to reinvest in
- 11 renewable energy.
- 12 Q. And I believe you were asked some questions
- about the rate case where KCPL and KCPL/Greater Missouri
- 14 Operation were requesting trackers and they were
- 15 rejected by the Commission. Do you recall those?
- 16 A. Yes.
- 17 Q. Would you explain your understanding of what
- 18 the Commission's policy is regarding trackers generally?
- 19 A. My understanding is that the Commission has
- 20 previously held that trackers need to be extraordinary
- 21 events, that they need to be significant in cost and not
- 22 tied to regular occurrences, and I don't think that the
- 23 PTC meets any of those requirements. The PTC has been
- 24 around and available for many years and used.
- 25 Q. Is it volatile?

- 1 A. No.
- Q. When you were discussing that case, that was
- 3 about a deferral, not just tracking, not keeping track
- 4 of the costs and the revenues; is that right?
- 5 A. That's correct.
- 6 Q. Is the Company willing to keep track of the
- 7 costs and revenues associated with Persimmon Creek just
- 8 like they would any other power plant in this case?
- 9 A. That's correct.
- 10 Q. That's different from deferring a cost?
- 11 A. That's correct.
- 12 MR. FISCHER: Judge, I think that's all the
- 13 questions I have. Thank you.
- JUDGE DIPPELL: Thank you. Thank you, Mr.
- 15 Dority. You may step down.
- 16 THE WITNESS: Thank you.
- 17 (Witness excused.)
- JUDGE DIPPELL: I've had a request from the
- 19 Commission to do our lunch break a little bit later like
- 20 from 12:30 to say 1:45. So we're going to try to do
- 21 that unless there's some witness conflict with that.
- 22 Let's go ahead then with the next witness.
- 23 MS. WHIPPLE: Thank you. Call Jason Humphrey.
- JUDGE DIPPELL: Would you please raise your
- 25 right hand. Do you solemnly swear or affirm that the

- 1 testimony you are about to give at this hearing will be
- 2 the truth?
- 3 THE WITNESS: Yes, I do.
- 4 JUDGE DIPPELL: Thank you. If you could spell
- 5 your name for the court reporter.
- THE WITNESS: Jason, J-a-s-o-n, Humphrey,
- 7 H-u-m-p-h-r-e-y.
- 8 JUDGE DIPPELL: Go ahead.
- JASON HUMPHREY,
- 10 having been first duly sworn, was examined and testified
- 11 as follows:
- 12 DIRECT EXAMINATION
- 13 BY MS. WHIPPLE:
- Q. Mr. Humphrey, having stated and spelled your
- name, by whom are you employed?
- 16 A. I'm employed by Evergy Missouri West.
- Q. What is your position there?
- 18 A. My position is the Vice President of
- 19 Development and Assistant Treasurer.
- Q. Is your job title different today than when
- 21 you submitted prefiled testimony in this case?
- 22 A. Yes, it is.
- Q. And how is it different?
- 24 A. I was promoted in the role that I'm in to Vice
- 25 President. So that's the difference.

- 1 Q. Did you prepare direct, supplemental direct
- 2 and surrebuttal testimony in this case on behalf of
- 3 Evergy Missouri West which have been marked as Exhibits
- 4 2, 2-C as in confidential, 5, 5-C as in confidential, 8
- 5 and 8-C as in confidential?
- 6 A. Yes, I have.
- 7 Q. Did you also submit an errata to your
- 8 surrebuttal testimony in this case which has been marked
- 9 as Exhibit 11?
- 10 A. I did.
- 11 Q. Other than the errata and your change of job
- 12 title, do you have any corrections to your direct,
- 13 supplemental direct or surrebuttal testimony?
- 14 A. None to my knowledge.
- 15 Q. If I were to ask you the same questions in
- 16 those testimonies, would your answers be as set forth in
- 17 Exhibits 2, 2-C, 5, 5-C, 8 and 8-C?
- 18 A. Yes, they would.
- 19 Q. And are those answers true and correct to the
- 20 best of your knowledge and belief today?
- 21 A. They are.
- MS. WHIPPLE: At this time, Judge, I would
- 23 move to admit Exhibits 2, 2-C, 5, 5-C, 8, 8-C and 11 and
- then tender the witness for cross-examination.
- JUDGE DIPPELL: Would there be any objection

- 1 to those exhibits? Seeing none, I will admit Exhibit 2
- 2 and 2-C, 5, 5-C, 8, 8-C and 11.
- 3 (EVERGY EXHIBITS 2, 2-C, 5, 5-C, 8, 8-C AND 11
- 4 WERE RECEIVED INTO EVIDENCE AND MADE A PART OF THIS
- 5 RECORD.)
- 6 JUDGE DIPPELL: All right. Is there any
- 7 cross-examination from Renew?
- 8 MR. GREENWALD: Yes. Thank you. Good
- 9 morning, Mr. Humphrey.
- 10 THE WITNESS: Morning.
- 11 CROSS-EXAMINATION
- 12 BY MS. GREENWALD:
- Q. Mr. Dority was asked I believe by Mr. Fischer
- 14 about statutes that encourage renewable energy
- 15 investments. Were you here for that?
- 16 A. I was.
- Q. And that included PISA, the renewable energy
- 18 standard and the securitization statute. How do you
- 19 believe that Persimmon Creek would meet the objectives
- of these statutes and regulations?
- 21 A. PISA in particular encourages renewable energy
- 22 investment for generation, renewables exclusively in
- 23 fact. In order to qualify for a PISA deferral for a
- 24 generating asset, it must be renewable in this case like
- 25 Persimmon Creek. The other standards also encourage the

investment for the state of Missouri in renewable 1 energy, but we do not anticipate using this for RES 2 3 compliance here. So PISA is the most directly 4 applicable statute for Persimmon Creek. 5 Thank you. And I believe in your testimony Q. 6 and in Ms. Whipple's opening statement you all 7 discussed, you know, the rapidly changing market 8 conditions, inflation, supply chain issues. 9 your knowledge of current market conditions, do you 10 still feel that Persimmon Creek is the best resource to 11 meet the Company needs and the needs of its customers? 12 Yeah, absolutely I do. And probably enhanced Α. 13 Inflation continues to be well above the fed's 2 14 percent target, and the other publicly available market 15 comparisons we have for recently executed deals are a 16 full thousand dollar KW or 45 percent more expensive 17 than the Persimmon Creek asset. This was a hard fought negotiation that I lived and firmly still believe this 18 19 is the best investment for Missouri West customers 20 today. 21 MS. GREENWALD: I believe that's all the 22 questions I have. Thank you. 23 JUDGE DIPPELL: Thank you. Public Counsel? 24 MS. MARTIN: No, no questions. Thanks. 25 JUDGE DIPPELL: Staff?

1 MS. MERS: Hello and congratulations on the 2 promotion. 3 THE WITNESS: Thank you, Nicole. 4 CROSS-EXAMINATION 5 BY MS. MERS: 6 On page 11 of your surrebuttal you discuss the 7 possibility of additional investments that might be 8 necessary due to changes in wildlife conservation 9 status. Do you recall that? 10 Α. Let me get to the page. 11 Q. Take your time. 12 A. You said 11? 13 Yes, 11 of surrebuttal. Q. 14 Α. I'm there and yes, I recall the question. 15 Q. The LCOE analysis in this case doesn't include 16 those additional capital expenditures that might be 17 required for wildlife fatality mitigation; is that 18 correct? 19 Could you repeat the question? I think I 20 understood. 21 Does the least cost of energy analysis Ο. Sure. 22 in this case, it does not include any additional capital 23 expenditures that might be required for wildlife 24 fatality mitigation, correct? 25 Α. Thank you for repeating the question. I

- 1 actually did misunderstand. So LCOE is levelized cost
- 2 of energy. It takes a look at over the lifetime of a
- 3 project how much each MW hour costs to produce kind of
- 4 on a revenue requirements type model. Because Persimmon
- 5 Creek is fully compliant with all laws and regulations
- 6 today, there is no incremental capital cost included in
- 7 that levelized cost of energy analysis because today the
- 8 plant is fully compliant with all rules and regulations.
- 9 Q. In your experience, what kind of investments
- 10 would be necessary or could be necessary to mitigate
- 11 wildlife death?
- 12 A. Generally it's from my understanding
- 13 conditioned on the operation permit of the plant.
- 14 Typically you might limit the plant to operating only
- 15 between, you know, midnight and 10:00 p.m. because that
- 16 10:00 p.m. to midnight window would be the most
- impactful to the habitat, but importantly there is no
- 18 such restriction under Persimmon Creek today and it is
- 19 fully compliant and has been since the day it went into
- 20 operation.
- 21 Q. And would you know if there had to be permit
- 22 limitations on operations what the cost of that could
- 23 **be?**
- A. I would not care to speculate, no.
- 25 (REPORTER'S NOTE: Judge Dippell requested the

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     following question be in camera.)
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               (In-camera session)
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               (REPORTER'S NOTE: At this point, public
13
     session resumed.)
14
     BY MS. MERS:
15
               If it would become endangered, would that
16
     require Evergy to curtail production to mitigate bat
17
     deaths?
               That's completely unknown. It's certainly
18
          Α.
19
     possible just like it would be possible that at a fossil
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     generating plant today if air permit requirements were
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     changing the operation of that plant may change in time.
     The fact of the matter is today that Persimmon Creek has
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23
     no restrictions on the operation and there's no pleading
     to add those restrictions.
24
25
               Are you familiar with wind farm operations in
          Q.
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- 1 the state of Missouri in general maybe with some of the
- 2 other utilities?
- 3 A. Yes. I'm generally familiar with wind farm
- 4 operations.
- 5 Q. And is it your understanding that some of
- 6 those wind farms have experienced increased curtailment
- 7 than what was originally proposed due to required
- 8 wildlife mitigation?
- 9 A. I'm not familiar with other plants' wildlife
- 10 mitigation strategies, no.
- 11 Q. So you wouldn't know if it's unlikely based on
- 12 experiences that have been seen in Missouri for wildlife
- 13 mitigation to be imposed or increased after the fact?
- 14 A. I won't speculate on others assets. I will
- 15 say this plant has been in full SPP operation for four
- 16 years with none of those requirements which is a pretty
- 17 substantial amount of time. It's not an immaterial
- 18 amount of operation full four years in SPP service
- 19 without these restrictions.
- Q. Do you think that knowledge of what other
- 21 utilities have experienced with curtailment issues
- 22 especially if Evergy claims that one of the reasons it
- 23 needs this plant is to get that knowledge in operations
- 24 that that should have been a due diligence or at least
- 25 looked into?

- 1 A. You know, we certainly looked at the
- 2 environmental profile of the plant through due diligence
- 3 that's extensively covered in my testimony, in fact on
- 4 page 11 that you've pointed us to, and it's not
- 5 speculative. We don't have to speculate on what others
- 6 have done. We have the firm operational history of
- 7 Persimmon Creek to point to in this case.
- 8 Q. Do you know what times, most likely times of
- 9 the year and times of the day are ordered for mitigation
- 10 of bat deaths?
- 11 A. I do not.
- 12 Q. Assuming Evergy West is granted the CCN in
- 13 this application, is it Evergy's position that
- 14 ratepayers are solely responsible for future revenue
- losses that may occur to known risk at the time of
- 16 resource selection?
- 17 A. I think it's the obligation of Evergy as the
- 18 utility required to serve to be compliant with rules and
- 19 regulations at that time. So as rules and regulations
- 20 change, we update our investments to comply with those
- 21 rules and regulations no different if there was guarding
- 22 that must be put on a line or air retrofits in an
- 23 existing plant. This is no different than that
- 24 situation.
- 25 Q. So Evergy wouldn't be willing to share in risk

1	of future revenue losses?
2	A. I think it's Evergy's obligation to be
3	compliant and for those prudent investments to be made
4	at the time that they're required.
5	Q. So I was deferred a few questions to ask of
6	you. Do you know what the expected annual operation and
7	maintenance expense of Persimmon Creek is?
8	A. Yeah, I think it's about \$8.1 million. It
9	would be part of my schedules to my direct testimony.
10	MS. MERS: Okay. And then we will have to go
11	in camera.
12	THE WITNESS: Yeah, depending on where we
13	venture from here, I was going to suggest that.
14	(In-camera session)
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19	(REPORTER'S NOTE: At this point, public
20	session resumed.)
21	JUDGE DIPPELL: All right. Ms. Mers had
22	completed her cross-examination, I believe. So we will
23	see are there additional questions by the Commission?
24	Mr. Chairman?
25	CHAIRMAN RUPP: No questions, thank you.
l	

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1	COMMISSIONER HOLSMAN: I have a question.
2	JUDGE DIPPELL: Commissioner Holsman.
3	COMMISSIONER HOLSMAN: Thank you.
4	QUESTIONS
5	BY COMMISSIONER HOLSMAN:
6	Q. My new responsibilities on the MISO side of
7	the RTO, I've kind of been looking at some of the wind
8	farms that have negative cost pricing and a lot of it
9	has to do with the congestion that's surrounding the
10	lack of the ability to move the power to where it can be
11	used. Talk to me a little bit about the congestion
12	around this project and what kind of transmission you
13	have available to get that power so that it can be sold
14	at a profit.
15	A. Great question, Commissioner. I'll point, if
16	you want to do some further looking, to my confidential
17	Schedule JH-11. We actually evaluated the transmission
18	path from Persimmon Creek to Missouri West that, in
19	fact, have applied for firm transmission service with
20	the SPP for the asset. But what we found was of the
21	wind projects we evaluated in the RFP, this plant had
22	the best transmission path from the kind of wind belt
23	out in western Kansas and Oklahoma back to Missouri
24	West. And that transmission path was improved in 2026
25	when some of the FERC Order 1000 projects come into

- 1 service. And so we really did value the ability to get
- 2 that energy back to Missouri West and we found that this
- 3 site was the best from a transmission perspective in
- 4 doing that.
- 5 Generally negative prices though are a
- 6 congestion or a reliability curtailment within the
- 7 marketplace to not overload any particular node and so
- 8 that building of east to west and north to south
- 9 transmission that will happen over the next 20 years
- 10 will dramatically transform the amount of negative
- 11 pricing that any of these resources see.
- 12 Q. How far out do you envision storage being a
- 13 part of, you know, we heard Staff say that generation at
- 14 night causes some negative pricing. How far out are we,
- 15 you know, in years from being able to take an asset like
- 16 this and pair it with a reasonable utility grade storage
- to where it can firm up its transmission?
- 18 A. I honestly think the time is now,
- 19 Commissioner, for that. One of the important aspects of
- 20 us owning this plant rather than it being a PPA is all
- 21 the infrastructure associated with that plant comes in
- 22 it. That includes the transmission system interconnect.
- 23 What we could do day one if it made sense for our
- 24 customers is site a battery behind the interconnection
- 25 meter for that plant and take that notional 10 percent

- 1 accredited capacity and make it 90, 95 percent from SPP
- 2 rules today with that battery. The technology is there.
- 3 You can see other parts of the country have pretty
- 4 significant buildout of batteries. I think the SPP will
- 5 be a very fast follower on that given the amount of
- 6 negative prices it might see but also just the huge
- 7 renewable potential that that part of the country has.
- 8 Q. Is there any capacity inside the \$245 million
- 9 you're asking for to spend on something like that,
- something like storage to help create value added asset?
- 11 A. There's not as part of that initial
- 12 acquisition but it does buy us that optionality to be
- 13 able to consider that in the future. It's important to
- 14 note that Missouri West owns no wind today and really
- 15 very few renewable resources. So this would be the
- 16 first major acquisition that would give Missouri West
- 17 that option in the future to consider. The 10 percent
- 18 accredited capacity that we've estimated is a very
- 19 conservative approach. That assumes we get no firm
- 20 transmission service and the SPP just kind of takes its
- 21 default lowest level number of accredited capacity. If
- 22 firm transmission makes economic sense, we would fully
- 23 anticipate that asset to be accredited at some higher
- 24 number than 10 percent.
- 25 Q. How high do you think it could go?

- 1 A. Witness Messamore would probably have a better
- 2 idea on our peak wind, but I think 20 to 25 percent is
- 3 kind of typical on assets that we have accredited
- 4 capacity at.
- 5 Q. Do you know of any assets in the SPP footprint
- 6 now that are accredited that high for their capacity?
- 7 A. I believe so, yes, and Kayla can speak
- 8 specifically to those.
- 9 COMMISSIONER HOLSMAN: Thank you. Thank you,
- 10 Judge.
- JUDGE DIPPELL: Thank you.
- 12 CHAIRMAN RUPP: Judge.
- JUDGE DIPPELL: Mr. Chairman, did you -- I'm
- 14 sorry. Commissioner Kolkmeyer?
- 15 CHAIRMAN RUPP: Sorry, Commissioner. The
- 16 Judge reminded me of a question I had asked earlier that
- 17 was deferred to either Kayla or yourself.
- 18 QUESTIONS
- 19 BY CHAIRMAN RUPP:
- Q. I had asked I think your attorney in their
- 21 opening what was the cost of recertifying as far as the,
- 22 and I don't know if it's appropriate for you or Kayla.
- 23 If you can answer. If not, then punt it.
- A. I can tell you generally to have an engineer
- 25 come out, the original equipment manufacturer do like a

- 1 full recommissioning of the site, that's about a hundred
- 2 thousand dollars.
- 3 Q. Okay. And just to follow up on Commissioner
- 4 Holsman's question, so if you were to put or want to put
- 5 battery storage, assuming this is approved, you'd have
- 6 to come to the Commission for approval to put that in
- 7 and put it into rates and everything?
- 8 A. That's correct.
- 9 Q. Just the same as if there was an unforeseen
- 10 cost on wildlife or something else, you would have to
- 11 come to the Commission and ask for compensation for that
- 12 as well?
- 13 A. That's correct. We'd be subject to a prudency
- 14 review.
- 15 CHAIRMAN RUPP: Thank you.
- JUDGE DIPPELL: Any other Commissioner
- 17 questions?
- 18 QUESTIONS
- 19 BY COMMISSIONER HOLSMAN:
- Q. I have one more follow up. I don't know if
- 21 this is an in-camera question or not. I probably have
- 22 it here but I'm curious. If you were to build this
- 23 today from scratch, what do you think it would cost to
- 24 **do?**
- 25 A. I think the best public data point I have

- 1 would be the AEP announcements that are in my testimony.
- 2 They've signed a number of build-transfer agreements to
- 3 construct new renewables at a cost that is north of
- 4 \$2,200 a KW rather than about 1,250 for this asset, so
- 5 at least 40 percent higher.
- 6 COMMISSIONER HOLSMAN: 40 percent higher.
- 7 Thank you.
- 8 JUDGE DIPPELL: I still have a few more for
- 9 you. And like I say, bear with me if I ask you the same
- 10 thing I asked you earlier. If I ask you something that
- 11 is confidential, please let me know.
- 12 THE WITNESS: I will.
- 13 QUESTIONS
- 14 BY JUDGE DIPPELL:
- 15 Q. So first can you just explain the difference
- 16 between capacity factor and net capacity factor?
- 17 A. Yes. I'll add a third to that which is just
- 18 capacity. So capacity is the ability of a site to
- 19 generate. If you think of the old United Way
- 20 thermometer that you might have in a hallway for your
- 21 fundraising campaign, the capacity of that site would be
- 22 the full value of that thermometer. So for ease of math
- 23 let's just call that a hundred. The capacity factor or
- 24 net capacity factor, net is a little bit better to use,
- 25 is the amount of time that that thermometer is filled up

- 1 to a certain level. So in the case of Persimmon Creek,
- 2 which has a historical net capacity factor of about 50
- 3 percent, if you took all 8,760 hours that are within a
- 4 year, Persimmon Creek generates about 50 percent of its
- 5 full nameplate around the clock. Okay.
- 6 Capacity factor without the net basically says
- 7 that you're selling all energy produced when in reality
- 8 you use some of that for internal services at the plant,
- 9 keeping the heaters on, keeping the guy's office
- 10 computer running, those kind of things. So net capacity
- 11 factor is really what the grid sees, and we can think of
- 12 that as the percentage of full capability to what it
- 13 actually produces.
- 14 Q. Okay. So for the purpose of assessing the
- 15 true output of the generation resource, you would say
- 16 it's best to use net capacity factor?
- 17 A. For energy, that is correct.
- 18 Q. In your testimony you referred to capacity
- 19 factors, Mr. Luebbert in his testimony refers to
- 20 capacity factors, but in Ms. Messamore's supplemental
- 21 direct she refers to net capacity factors for wind.
- 22 A. They are generally interchangeable. Certainly
- 23 in my testimony I'm referring to net capacity factor.
- Q. So basically those are meant to be apples to
- 25 apples --

- 1 A. That's correct.
- Q. -- in this situation. During the design phase
- 3 for Persimmon Creek, do you know what the various P50,
- 4 P75 capacity factors were?
- 5 A. Through a technical engineering report we had
- 6 obtained during diligence, I have a sense for what the
- 7 estimated capacity factors were during construction,
- 8 yes.
- 9 Q. And can you share those or is that
- 10 confidential?
- 11 A. I cannot.
- 12 Q. You have that but we'd have to go in camera
- 13 for those?
- 14 A. Correct.
- 15 JUDGE DIPPELL: We will come back to that.
- 16 COMMISSIONER HOLSMAN: I have a follow up if
- 17 you want me to ask while you're --
- JUDGE DIPPELL: Go ahead while I see what I've
- 19 already asked him.
- 20 OUESTIONS
- 21 BY COMMISSIONER HOLSMAN:
- Q. If you were going to build this, you know,
- 23 from raw land, how long do you think it would take to
- 24 get to the point where you're operating at this
- 25 capacity?

- 1 A. If we were starting from whole cloth, self
- 2 developing a project, going and securing real estate
- 3 rights, I'd say five to six years would be an optimistic
- 4 scenario. In order to enter an interconnection
- 5 application now with the SPP, you must have 100 percent
- 6 land control for both the site itself and the path to
- 7 interconnect and that's before you can submit the
- 8 application.
- 9 Right now the SPP generator interconnection
- 10 queue is about a five-year process to get through all of
- 11 the studies and finally interconnect into the grid.
- 12 Q. This question you may not have the answer to.
- 13 I'm curious. It's in operation today as we speak,
- 14 right?
- 15 A. Yes.
- 16 Q. Do you have any idea how much power would be
- 17 making it to Evergy Metro West, I know it's in an RTO so
- 18 you can't track those ions, but do you think that that
- 19 percentage of what's being consumed by Evergy Metro West
- 20 would go up under your operation of it or does it not
- 21 matter once it's in the RTO?
- 22 A. Our bid strategy to the RTO may differ a
- 23 little bit. I'll make the important point though that
- 24 as soon as we close on the deal, Missouri West customers
- 25 will begin to benefit right away from the operation of

- 1 Persimmon Creek. Those revenues that are generated in
- 2 the SPP marketplace will begin flowing to those
- 3 customers through the fuel adjustment clause from day
- 4 one. So there's not any lag between us closing on the
- 5 deal and Missouri West customers getting the benefit of
- 6 that green energy through the ownership of Persimmon
- 7 Creek.
- 8 Q. Who's predominantly getting the benefit right
- 9 now?
- 10 A. The owners of the plant which is Scout Clean
- 11 Energy and Elawan, E-l-a-w-a-n, I believe.
- 12 QUESTIONS
- 13 BY JUDGE DIPPELL:
- 14 Q. I'm going to kind of repeat myself here from
- 15 what we talked about in camera, but again don't say
- 16 anything that should be confidential. So we talked
- 17 about post construction fatality monitoring, wildlife
- 18 fatality monitoring, and I asked you but I'm just going
- 19 to ask you again, did any additional wildlife monitoring
- 20 occur after November 2019?
- 21 A. None that I am aware of.
- Q. And why is it that Evergy did not do any, not
- 23 Evergy, but do you know why the current owners and why
- 24 Evergy didn't believe that further monitoring is
- 25 necessary?

- 1 A. Yeah. The monitoring that had been conducted
- 2 was concluded in 2019 with no action. The plant is in
- 3 environmental compliance today fully and continues to
- 4 operate that way. And so that was what we diligence and
- 5 that's the conclusion we reached.
- 6 Q. And you said that you were aware that the
- 7 results of monitoring that had been done were shared
- 8 with the Oklahoma Department of Wildlife and
- 9 Conservation?
- 10 A. That's correct.
- 11 Q. And can you just repeat kind of what you told
- 12 me then about that? I don't believe that should be
- 13 confidential.
- 14 A. Yeah. The plant had entered into a voluntary
- 15 bat and bird protection plan as part of the construction
- 16 of the site. In fact, that was taken into consideration
- 17 when the site was actually decided where it would be
- 18 located was to minimize bat and bird impacts. So as
- 19 part of that voluntary compliance plan they conducted
- 20 the bat and bird study.
- Q. And do you know what the response from the
- 22 Oklahoma Department of Wildlife and Conservation has
- 23 been?
- A. No action was taken.
- Q. And is the net capacity factor for Persimmon

1 Creek, that's not a confidential term, is it, or is it? I think the precise point estimate might be in 2 3 my direct, but it's generally about 50 percent. 4 Q. And then I asked you and I think you said 5 you'd be able to describe in the public session Schedule 6 JH-7 to your supplemental direct testimony discusses 7 levelized cost of energy. Can you explain how that 8 number is determined? 9 Yeah. Levelized cost of energy is generally a 10 kind of bottoms up buildup of the revenue requirements 11 for an asset and then it is divided by the production 12 from that asset to come with a kind of around-the-clock dollars per MW hour view of the potential cost of that 13 14 It is generally a comparative metric but it 15 takes into account things like anticipated taxes, 16 anticipated O&M, the cost of the asset itself. The 17 construction cost is certainly the biggest input to that analysis. And then out of the number of MW hours 18 19 produced you can come out with a single number that 20 allows comparison between alternatives. 21 I think the Commission has historically 22 recognized LCOE as the best comparative metric between 23 generation options because it allows for that like-for-like comparison, that really strong 24 25 apples-for-apples comparison of building up the revenue

- 1 requirements over the anticipated generation and coming
- 2 out with that firm dollars per MW hour metric.
- 3 Q. And then back to our wildlife monitoring. On
- 4 page 9 of your surrebuttal there was a statement about
- 5 the post commercial operation facility monitoring study
- 6 conducted in 2018 to 2019 had higher rates of bat
- 7 mortality but no additional action was taken by Oklahoma
- 8 and hasn't been since then. Do you know when, and again
- 9 I apologize I know we talked about this before, but when
- 10 the Oklahoma Department of Wildlife was informed of
- 11 those results?
- 12 A. I think it was contemporaneously to the study
- 13 as part of their voluntary bat and bird plan.
- Q. Okay. And do you know if there was any kind
- of official response from Oklahoma?
- 16 A. I cannot recall sitting here today.
- 17 Q. And then back to pricing. Does Evergy West
- 18 sell power back into the SPP at a negative price?
- 19 A. Yes.
- 20 Q. And can you explain why you would do that and
- 21 under what conditions or scenarios?
- 22 A. Yeah. We think about kind of a break-even
- 23 analysis when we would do that. Every MW hour of energy
- 24 produced from a renewable resource that qualifies for a
- 25 production tax credit has an associated benefit with

- 1 that, in this case \$26 per MW hour for production tax
- 2 credit. So you and I would be fine selling at negative
- 3 \$26 to get back to zero. Same thing with RECs. RECs
- 4 today I think are trading between 3 and \$3.50 per REC.
- 5 So you could take that \$26 and add to it a negative
- 6 \$3.50 that you would get from selling the renewable
- 7 energy credit and now you could bid the plant into the
- 8 marketplace at a negative \$29 value. That is why we
- 9 would be willing to generate in negative market
- 10 conditions because we reach that kind of point of
- indifference where you're back to zero bubble.
- 12 Q. Then I think counsel asked you this but just
- in case. If Evergy West sells energy into SPP at
- 14 negative prices, do those costs flow back through the
- 15 FAC, fuel adjustment clause?
- 16 A. It is my understanding that they do, yes.
- 17 Q. Can you explain how that happens?
- 18 A. Yeah. I think net market revenues and net
- 19 market purchases are what flow through the FAC and so
- 20 that includes those negative hours of pricing.
- 21 JUDGE DIPPELL: Thank you. That's all the
- 22 questions I had, and I don't believe any of the other
- 23 Commissioners have more. All right. Okay. As much as
- 24 I don't want to give you all time to think up more and
- 25 more questions, it is almost 12:30 and I said we would

- 1 go ahead and break for lunch. We're probably past due
- 2 for a break anyway. I think we'll break here for lunch
- 3 and return at 1:45 and we will continue with the further
- 4 cross-examination based on Commission questions of Mr.
- 5 Humphrey. So we can go ahead and go off the record.
- 6 Thank you.
- 7 (Thereupon, a lunch recess was taken from
- 8 12:27 p.m. until 1:47 p.m., after which the following
- 9 proceedings were held:)
- 10 JUDGE DIPPELL: We can go ahead then and go
- 11 back on the record. And we are back on the record after
- 12 our lunch break and Mr. Humphrey has returned to the
- 13 stand. I wanted to see, Mr. Humphrey, I may still have
- 14 another question for you before we start the recross.
- 15 COMMISSIONER HOLSMAN: Judge, this is
- 16 Commissioner Holsman. Just to let you know I'm joining
- 17 online.
- JUDGE DIPPELL: Thank you, Commissioner. If
- 19 you have questions, we may need you to speak up just a
- 20 little more but we could hear you.
- 21 COMMISSIONER HOLSMAN: Thank you.
- JUDGE DIPPELL: Okay. I don't see any
- 23 additional questions right at the moment. So I'm going
- 24 to go ahead then and let's go to further
- 25 cross-examination based on Commission questions.

- 1 Anything from Renew?
- 2 MS. GREENWALD: No, thank you.
- JUDGE DIPPELL: Public Counsel?
- 4 MS. MARTIN: That's a negative, Ghost Rider.
- 5 No, sorry.
- JUDGE DIPPELL: Staff?
- 7 MS. MERS: I do. And unfortunately I do think
- 8 I misspoke. There might be one that will have to be in
- 9 camera again, but I will save that one for last.
- 10 FURTHER CROSS-EXAMINATION
- 11 BY MS. MERS:
- 12 Q. You were asked some questions by the bench
- 13 about post construction modeling and wildlife
- 14 mitigation. Do you recall that conversation?
- 15 A. I do.
- 16 Q. Is Evergy moving towards renewables due to
- 17 potential tighter regulations on fossil fuel generation
- 18 such as carbon capture?
- 19 A. No, I wouldn't characterize it that way. The
- 20 IRP takes into account a number of different futures to
- 21 produce a plan that serves many different potential
- 22 outcomes.
- 23 Q. And you were asked some questions by
- 24 Commissioner Holsman about battery storage. Do you
- 25 recall that?

- 1 A. I do.
- Q. Is battery storage in the IRP today?
- 3 A. I don't believe so, no.
- 4 Q. So there's no current application pending with
- 5 this case or separately for battery storage?
- A. Yeah, that's correct, but that's optionality
- 7 that the Company retains only when it owns the asset and
- 8 the interconnection to the larger SPP high voltage
- 9 transmission grid.
- 10 Q. Do you recall being asked a few questions
- about the cost to build the project?
- 12 A. I do, yes.
- 13 Q. Is it your understanding or can I ask do you
- 14 know the original build price or cost for Persimmon
- 15 Creek?
- 16 A. I believe I do, yes.
- Q. And is that number confidential or can you
- 18 state it on the record?
- 19 A. I believe I can state it on the record. It's
- 20 shown in a press release to be about \$270 million.
- 21 Q. Okay. And you also mentioned talking about
- 22 timelines for projects such as these and the ability to
- 23 -- why Evergy finds this project more perhaps
- 24 advantageous. You stated that SPP had requirements like
- 25 100 percent land control and that there's a queue that

- 1 projects have to get through. Is it your understanding
- 2 however though that there are projects already in the
- 3 queue that would have 100 percent land control and be
- 4 closer to completion that are optioned out for utilities
- 5 to purchase?
- A. Yeah, we were offered a number of projects in
- 7 this RFP, and on every metric evaluated in fact
- 8 Persimmon Creek was the best and most appropriate choice
- 9 from Missouri West.
- 10 Q. But you could get, if needed, it wouldn't
- 11 necessarily always be five to six years for a project?
- 12 A. I qualified my answer to the Commissioner if
- 13 we were starting from whole cloth like had to start at
- 14 the very beginning of a project what that timeline would
- 15 be. Certainly there are other projects that could be
- 16 acquired and we evaluated such other projects through a
- 17 competitive request for proposal process in this case
- 18 and it was found that Permission Creek was the best
- 19 option out of those realistic options achieved.
- Q. When did you issue that RFP?
- 21 A. October of 2021.
- Q. When did that RFP have an in-service date
- 23 requested?
- A. Prior to 2025, I believe for preferred dates.
- 25 Q. You had some questions about again the

- 1 monitoring for wildlife. This project was built in
- 2 2018, correct?
- 3 A. It went commercial in 2018, that is correct.
- 4 Q. Commercial in 2018. And there was monitoring
- 5 done through 2019?
- 6 A. That's correct.
- 7 Q. Is that a correct restatement, but no
- 8 monitoring after 2019?
- 9 A. None that I'm aware of.
- 10 Q. So only a year of data?
- 11 A. That's correct.
- MS. MERS: I believe that we will have to go
- in camera for this, but I think I can set it up out of
- 14 camera.
- 15 BY MS. MERS:
- 16 Q. Do you recall you had answered some questions
- 17 from Commissioner Holsman about congestion issues and
- 18 transmission risks? Do you recall that line of
- 19 questioning?
- 20 A. I do.
- 21 Q. Do you recall that you responded that Evergy
- 22 had requested or has firm transmission service?
- 23 A. I definitely did not say that. What I said is
- 24 we have submitted with the SPP for the aggregate study
- 25 to study firm transmission service for Persimmon Creek.

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MS. MERS: If I could mark an exhibit and
 1
 2
     approach. I think this is 113 for Staff.
 3
               JUDGE DIPPELL: That is 113. Is this also
 4
     confidential?
 5
              MS. MERS: Yes, it will be. I have extra
 6
     copies.
 7
               (STAFF EXHIBIT 113-C WAS MARKED FOR
 8
     IDENTIFICATION.)
 9
    BY MS. MERS:
10
         Q.
              Is this a data request response in this case
11
     that you prepared?
12
         A. Yes, it is.
13
         Q.
              And can you read the first line of Evergy's
14
    response?
               JUDGE DIPPELL: Only if it's not confidential.
15
16
               MS. MERS: Oh, we need to go in camera. I
17
     apologize. I thought we had already done that.
18
               (In-camera session)
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15	(REPORTER'S NOTE: At this point, public
16	session resumed.)
17	JUDGE DIPPELL: Okay. Did you intend to offer
18	that Exhibit 113-C?
19	MS. MERS: We can go ahead if there's no
20	objections to it.
21	JUDGE DIPPELL: It's your exhibit.
22	MS. MERS: Yeah, we'll go ahead and offer it.
23	JUDGE DIPPELL: Would there be any objection
24	to Exhibit 113-C?
25	MS. WHIPPLE: No objection.

- 1 JUDGE DIPPELL: Okay. I will admit Exhibit
- 2 113-C which is a data request in this case and response
- 3 question No. 0006. That is admitted.
- 4 (STAFF EXHIBIT 113-C WAS RECEIVED INTO
- 5 EVIDENCE AND MADE A PART OF THIS RECORD.)
- 6 JUDGE DIPPELL: That is also confidential I
- 7 think I said. All right. Is there redirect from
- 8 Evergy?
- 9 MS. WHIPPLE: Yes. Briefly. Thank you.
- 10 FURTHER REDIRECT EXAMINATION
- 11 BY MS. WHIPPLE:
- 12 Q. Mr. Humphrey, I think prior to the lunch break
- there was a discussion with the bench and also with Ms.
- 14 Mers about a roughly 15 million figure of PISA deferred
- 15 costs. Do you recall that?
- 16 A. I do.
- 17 Q. And is it your understanding of those costs
- 18 that under PISA do those costs ever flow back to
- 19 customers?
- 20 A. The costs that are deferred under PISA are
- 21 eventually recovered from customers I believe over a
- 22 20-year deferral period.
- 23 Q. And that's under PISA?
- A. That's correct.
- Q. Do you recall multiple conversations at this

1 point about the RFP process and your LCOE analysis? 2 Α. I do. 3 Q. In either of those analyses, in the RFP 4 process or the LCOE analysis that you conducted, did the 5 Company stilt either the RFP or the LCOE in any way to 6 result in the selection of Persimmon Creek? 7 Absolutely not. My supplemental direct Α. 8 testimony goes into this pretty comprehensively, but 9 this was an arm-length RFP process where we solicited 10 offers of new generation from a number of different 11 potential providers in the Southwest Power Pool. We had 12 in fact short listed a number of projects out of that to enter into detailed negotiations with. Throughout that 13 14 negotiation process we experienced the inflation that 15 we've seen in renewable resources in the broad market 16 generally and we actually stopped negotiating a couple 17 deals because we no longer felt that they were a good 18 option for customers. But in the case of Persimmon 19 Creek, the negotiations freed (phonetic spelling) an 20 asset that's less than \$1,250 a kilowatt on nameplate 21 capacity basis with the best LCOE that we had of 22 anything offered. So as I opened my questions this 23 morning, I still say after living this RFP process that is definitely the best result for Missouri West 24 25 customers.

How did the Company ensure that the RFP was 1 Q. 2 arm's length and objective? 3 Α. Yeah. We entertained as many different options for the benefit of Missouri West customers as we 4 5 could. This was sites where development was very, very 6 early, potentially just some land leases in an 7 interconnection queue position, in some cases not even 8 an interconnection queue position through fully 9 developed resources that were derisked from a 10 construction and supply chain perspective such as 11 Persimmon Creek. And those negotiations only occurred 12 after a short listing process and they occurred across the table as any competitive negotiation would be. 13 14 There was no favoritism to a particular project or to a 15 particular outcome. We negotiated the best deal we 16 could throughout. 17 Did the Company approach the RFP process in a Ο. 18 solution looking for a problem manner? 19 Absolutely not. Α. 20 Did you evaluate resources or consider offers Ο. 21 for sale that were accredited at less than 10 percent? 22 We did not, but it's important to know we've Α.

talked a lot about the capacity accreditation for

Persimmon Creek here today. That is the SPP rule under

the ELCC guidelines for all wind generating resources.

23

24

25

- 1 So that 10 percent capacity accreditation was the
- 2 assumption that we would have made for any of the
- 3 alternatives considered.
- 4 Q. Do you recall conversations with the
- 5 Commission and I think Ms. Mers as well about negative
- 6 pricing or negative LMP?
- 7 A. Yes, I do.
- 8 Q. Does negative pricing or negative LMP occur
- 9 only with wind or other types of renewable resources?
- 10 A. No, it does not. In fact, I would offer that
- 11 probably all of our generators see negative LMP prices
- 12 at their particular node. It is a market signal that is
- 13 trying to drive a behavior and that behavior takes place
- 14 for a number of different reasons. But there's a lot of
- 15 different reasons that are not just PTCs as to why a
- 16 resource would continue to operate at negative prices.
- 17 Reliability could be one of those. The fact that they
- don't have enough time to turn off and turn back on to
- 19 when they would be needed again. So negative pricing is
- 20 something that's seen at our generator nodes and also at
- 21 our load nodes.
- 22 Q. Sitting here today, do you still consider
- 23 Persimmon Creek and the acquisition of that project to
- 24 be in the best interest of EMW's customers?
- 25 A. Yes, I do.

1 MS. WHIPPLE: No further questions. Thank 2 you. 3 JUDGE DIPPELL: Thank you. Then I believe, 4 Mr. Humphrey, that concludes your testimony. Thank you. 5 THE WITNESS: Thank you, Judge. 6 (Witness excused.) 7 JUDGE DIPPELL: You may call your next 8 witness, Evergy. 9 MR. ZOBRIST: Thank you, Judge. Evergy calls 10 Kayla Messamore to the stand. 11 JUDGE DIPPELL: Would you please raise your right hand. Do you solemnly swear or affirm that the 12 testimony you're about to give at this hearing will be 13 14 the truth? 15 THE WITNESS: I do. 16 JUDGE DIPPELL: Thank you. If you could spell 17 your name for the court reporter, please. 18 THE WITNESS: Sure. Kayla Messamore, 19 K-a-y-l-a M-e-s-s-a-m-o-r-e. 20 JUDGE DIPPELL: Thank you. Go ahead, 21 Mr. Zobrist. 22 MR. ZOBRIST: Thank you, Judge. 23 KAYLA MESSAMORE, having been first duly sworn, was examined and testified 24 as follows: 25

1 DIRECT EXAMINATION 2 BY MR. ZOBRIST: 3 You've already stated your name. So please Q. 4 tell us where you work. 5 I work at Evergy. Α. 6 And what is your position at Evergy? 7 I'm the Vice President of Strategy and Α. 8 Long-Term Planning. 9 Ο. And in this case did you prepare three pieces 10 of testimony? I'll go through them. The first is 11 direct testimony which has been premarked as Exhibit 3; 12 is that correct? 13 A. Yes. 14 And did you prepare public and confidential Q. supplemental direct testimony, Exhibit 6 and 6-C? 15 16 Α. I did. 17 And did you prepare public and confidential 18 surrebuttal testimony which has been premarked as 19 Exhibit 9 and 9-C? A. Yes. 20 21 And did you also prepare an errata sheet to Q. 22 your surrebuttal testimony which has been premarked 23 Exhibit 10? 24 Α. Yes. 25 And are there any further corrections Q.

- 1 excluding the errata sheet to either your direct, your
- 2 supplemental direct or your surrebuttal testimony?
- 3 A. No.
- 4 Q. If I were to ask you those questions, would
- 5 your answers be as set forth in those exhibits?
- A. Yes.
- 7 Q. Are they true and correct to the best of your
- 8 knowledge?
- 9 A. Yes.
- 10 Q. And were they given under oath?
- 11 A. Yes.
- 12 MR. ZOBRIST: Your Honor, at this time I offer
- into evidence direct testimony Exhibit 3, supplemental
- 14 direct testimony both public and confidential Exhibits 6
- 15 and 6-C, public surrebuttal testimony and confidential
- 16 surrebuttal testimony Exhibits 9 and 9-C and the errata
- 17 sheet Exhibit 10.
- JUDGE DIPPELL: Would there be any objection
- 19 to the exhibits as listed by Mr. Zobrist? Seeing none,
- 20 then I will admit Exhibits 3, 6 and 6-C, 9 and 9-C and
- 21 10.
- 22 (COMPANY EXHIBITS 3, 6, 6-C, 9, 9-C AND 10
- 23 WERE RECEIVED INTO EVIDENCE AND MADE A PART OF THIS
- 24 RECORD.)
- MR. ZOBRIST: Thank you, Judge. I tender Ms.

- 1 Messamore for cross-examination.
- 2 JUDGE DIPPELL: Is there cross-examination
- 3 from Renew?
- 4 MS. GREENWALD: Yes. Just briefly. Thank
- 5 you. Hello, Ms. Messamore.
- 6 THE WITNESS: Hello.
- 7 CROSS-EXAMINATION
- 8 BY MS. GREENWALD:
- 9 Q. How did wind facilities perform during Winter
- 10 Storm Elliott compared to past winters?
- 11 A. They performed better during Winter Storm
- 12 Elliott than they have the average for the last five
- 13 years. They also out performed their accredited level
- 14 and what we saw during Winter Storm Uri as well.
- 15 Q. And can you speak to how Persimmon Creek
- 16 performed specifically?
- 17 A. Similarly well. It's hard to scale it based
- 18 on the SPP level data, but we did see strong performance
- 19 from Persimmon Creek during that event compared to its
- 20 accredited level of capacity.
- Q. Are you familiar with Staff's opinion on
- 22 whether Persimmon Creek is well suited to meet the
- 23 Company's need?
- 24 A. Yes.
- 25 Q. Can you briefly summarize that?

- 1 A. They seem to imply there is no need and if 2 there is, Persimmon Creek is not the way to meet it.
- 3 Q. Do you agree with that analysis?
- 4 A. I do not.
- 5 Q. Can you explain a little bit further?
- 6 A. I think that Missouri West definitely has a
- 7 need for both capacity and energy. The IRP was used to
- 8 assess that need and identify the best resource plan to
- 9 meet it, and Persimmon Creek was the best resource
- 10 identified to fulfill the acquisition strategy outlined
- 11 in the IRP.
- MS. GREENWALD: Thank you. That's all my
- 13 questions.
- JUDGE DIPPELL: Let me ask just a quick
- 15 clarifying there, Ms. Messamore. You mentioned Winter
- 16 Storm Elliott and Uri or you were asked about them. Can
- 17 you just tell us what those storms were and when?
- 18 THE WITNESS: Yeah. So Winter Storm Uri we're
- 19 more familiar with. It's February 2021, I think roughly
- 20 the 15th through the 19th of that month, and then Winter
- 21 Storm Elliott is more recent. It was, it depends on who
- 22 you ask, but 21st through 26th of December 2022. So a
- 23 pretty recent storm that was different from Winter Storm
- 24 Uri in that natural gas saw outages in both although
- 25 less in Elliott than they did in Uri. Wind saw

- 1 significantly more performance in Elliott than it did in
- 2 Winter Storm Uri. And then coal actually performed
- 3 worse in Winter Storm Elliott than it did in Winter
- 4 Storm Uri.
- 5 JUDGE DIPPELL: Thank you for that
- 6 clarification. I'm sorry to butt in there. Public
- 7 Counsel, do you have questions?
- 8 MS. MARTIN: No.
- 9 JUDGE DIPPELL: Staff?
- MS. MERS: Good afternoon.
- 11 THE WITNESS: Hello.
- 12 CROSS-EXAMINATION
- 13 BY MS. MERS:
- Q. Piggybacking actually off the bench's
- 15 question, is it your understanding that during Winter
- 16 Storm Uri that was the worst performing month or one of
- 17 the worst performing months that Persimmon Creek
- 18 experienced?
- 19 A. I don't have the data to confirm that.
- Q. Who are you employed by?
- 21 A. Evergy Missouri West. Technically I'm at
- 22 Evergy Metro testifying on behalf of Evergy Missouri
- 23 West.
- Q. Is it your understanding that Missouri West
- doesn't actually have any employees?

- 1 A. I don't know.
- Q. And is it your -- To your knowledge, has
- 3 Evergy Metro responded to any capacity RFPs in the last
- 4 two years?
- 5 A. Yes, they have.
- 6 Q. Okay. And were they with West or have they
- 7 been with other utilities as well?
- 8 A. Both.
- 9 Q. Okay. What capacity amount and price do you
- 10 recall?
- 11 A. That's confidential.
- MS. MERS: Okay. I hate to go in camera but I
- 13 think that that might be the only way.
- MR. ZOBRIST: Judge, I guess I would like to
- 15 have at least an offer of the relevance of what Evergy
- 16 Metro is doing in an Evergy Missouri West case based on
- 17 the CCN.
- MS. MERS: Yes, if I can respond. Up for the
- 19 last couple of years even though SPP treats and views
- 20 the Company on a combined basis, on an individual basis
- 21 West and Metro have had a capacity agreement that has
- 22 been significantly less expensive for ratepayers than
- 23 this wind farm would be. So a line of questioning
- 24 asking, you know, why that can't continue or just
- 25 ensuring that there's both the capacity and the prices I

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1 think is relevant to both evaluating the need for this project and the economics. 2 MR. ZOBRIST: I find the relevance of that 3 4 highly dubious when we're talking about an Evergy Missouri West project that has been fully vetted at this 5 6 point to go into confidential closed session to have 7 offers of another utility. I don't understand the 8 relevance. I think that in open session we can talk 9 about these issues of how Evergy Missouri West is 10 evaluated by Southwest Power Pool as well as how it is 11 evaluated with its affiliate utility. I really don't 12 understand the relevance of going into highly 13 confidential contract offered data at this point. 14 MS. MERS: I do believe that Evergy itself has 15 provided testimony in this case about Metro capacity. 16 MR. ZOBRIST: I think that's a different 17 question. I don't have an objection to that. 18 JUDGE DIPPELL: I'm going to overrule your 19 objection and I'm going to allow it. We can go ahead 20 then. Do you have anything else or? 21 MS. MERS: No. 22 (In-camera session) 23 24 25

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1 (In-camera session) 2 3 (REPORTER'S NOTE: At this point, public 4 session resumed.) 5 JUDGE DIPPELL: Now, are there Commission questions for Ms. Messamore? I know we deferred several 6 7 things to her earlier. Commissioner Holsman, do you 8 have anything? 9 COMMISSIONER HOLSMAN: No questions, Judge. 10 Thank you. 11 JUDGE DIPPELL: Okay. 12 MR. ZOBRIST: Judge, I know that Chairman Rupp 13 had a series of questions. Is he available or not 14 available? 15 JUDGE DIPPELL: I will ask my questions and 16 then we'll make sure we get his questions in there. But 17 thank you. I'll start with my questions then. BY JUDGE DIPPELL: 18 19 I asked kind of the same thing. Were you here Q. 20 when Mr. Humphrey was testifying? 21 Α. I was. 22 I asked him to kind of explain the difference 23 between capacity factor and net capacity factor. Did 24 you agree with his definition explanation? 25 A. I did.

- 1 Q. And did you also agree that the numbers you
- 2 used referring as net capacity factor and the numbers
- 3 that he and even Mr. Luebbert used, labeled maybe
- 4 capacity factor are pretty close to the same numbers?
- 5 A. I agree, yes, I think we were using the terms
- 6 interchangeably.
- 7 Q. For the purpose of assessing the true output
- 8 of a generation resource, which would you truly use?
- 9 The capacity factor or the net capacity factor? Which
- 10 do you think is better?
- 11 A. Net capacity factor. But I don't know that
- 12 anyone has put forward a true gross capacity factor in
- 13 this case. Everything I've seen is a net view of net
- 14 generation.
- 15 Q. Do you agree with Staff that Evergy Metro and
- 16 Evergy West, I think we talked about this a minute ago,
- 17 have a joint integration transmission service agreement?
- 18 A. They do. It's called network integration
- 19 transmission service agreement or joint NITS.
- 20 O. So N-I-T-S for short?
- 21 A. Yes.
- 22 Q. Can you explain the purpose of that agreement?
- 23 A. Yes. So essentially it means that their
- 24 resources are perfectly deliverable to each other. So
- 25 their transmission service is essentially

- 1 interchangeable which the reason that impacts resource
- 2 adequacy is it means that anything that is seen as firm
- 3 service to Missouri West is also seen as firm service to
- 4 Metro and they can pass capacity between each other
- 5 because they're perfectly deliverable and firm from a
- 6 network transmission perspective. So that's generally
- 7 what it means and that's how it applies to resource
- 8 adequacy.
- 9 Q. How long has that agreement been in place?
- 10 A. I believe 2015, subject to check, but it's
- 11 been several years.
- 12 Q. And is that agreement an SPP policy or
- 13 requirement or for both entities to participate in the
- 14 SPP market?
- 15 A. No, it's not a requirement.
- Q. As a result of the NITS agreement, would you
- agree that Evergy Metro and Evergy West resource
- 18 adequacy requirement is assessed by the SPP on a
- 19 combined basis?
- 20 A. By the SPP, yes. For the IRP purposes, no, we
- 21 assess them separately.
- Q. Okay. Can you just explain why that is?
- 23 A. Yeah. So it fundamentally comes down to more
- 24 of a cost allocation and ensuring that costs are
- 25 appropriately spread across the two utilities. If we

- 1 simply assume that Missouri West got to use Metro's
- 2 capacity without paying for it in some form, then that
- 3 would be Metro customers subsidizing Missouri West
- 4 customers. So we always look at it and it's also lined
- 5 out in IRP rules and that's the way we've done IRPs
- 6 historically to make sure we're balancing at the
- 7 individual utility level.
- 8 Q. Do both Metro and West currently have a fuel
- 9 adjustment clause?
- 10 A. Yes.
- 11 Q. And I'm sorry, did you say the resource
- 12 adequacy requirements are assessed by SPP on a combined
- 13 basis, correct?
- 14 A. Yes.
- 15 Q. How are those costs then treated through the
- 16 **FAC?**
- 17 A. Sorry. Which costs?
- 18 O. The SPP resource costs.
- 19 A. So we use our existing generation resources
- 20 and any purchase power agreements or capacity contracts
- 21 to meet our resource adequacy requirement. So then the
- 22 treatment of costs associated with all of those things,
- 23 normally they go at either base rates or FAC depending
- 24 on what it is and timing.
- 25 Q. So which entity benefits and which is

- 1 penalized with the various -- if you -- let me reask
- 2 that.
- 3
  If you -- If they're treated on a combined
- 4 basis and you said in the IRP they were separated so
- 5 that they wouldn't -- so one wouldn't subsidize the
- 6 other, explain to me again the way the SPP treats it so
- 7 that -- The IRP is a planning document, right?
- 8 A. Uh-huh.
- 9 Q. But the SPP is actually the real costs and
- 10 revenues flowing through there, right?
- 11 A. Right.
- 12 Q. So how is it treated so that through the SPP
- 13 process one is not subsidizing the other?
- 14 A. Yes. So in the SPP process, it's a compliance
- 15 requirement. So there really aren't dollars associated
- 16 unless you get to the point where you're paying a
- 17 deficiency payment associated with that process. So
- 18 there's no costs associated with resource adequacy in
- 19 and of itself. The specific resources that are being
- 20 used to -- sorry, background noise. The specific
- 21 resources that are used are allocated not just through
- 22 the FAC but they're in the base rates of the individual
- 23 utility that owns them. So Metro's share of Iatan 1 is
- 24 a portion of the combined entities meeting their
- 25 resource adequacy requirement but Metro only pays for

- 1 their share of Iatan 1 and Missouri West pays for their
- 2 share of Iatan 1 and then they each get the
- 3 corresponding energy and other revenues from SPP that
- 4 goes along with their ownership share. Does that help?
- 5 Q. Yes. And Iatan 1 is a coal plant?
- 6 A. Yes.
- 7 Q. And is Evergy West short of capacity?
- 8 A. At this point we are expecting our short
- 9 position absent buying other capacity including
- 10 Persimmon Creek would be next summer 2024.
- 11 Q. And are you familiar with Mr. Luebbert's
- 12 testimony?
- 13 A. Yes.
- Q. And in his testimony he had a highly
- 15 confidential or a confidential Figure 3 which was a
- 16 production and load graph in his rebuttal testimony?
- 17 A. What page?
- 18 **o. 48.**
- 19 A. Okay.
- 20 JUDGE DIPPELL: And I think also that those --
- 21 the graph is confidential and the numbers -- let me just
- 22 ask Evergy are the trends in that graph also
- 23 confidential?
- MR. ZOBRIST: I'll defer to Ms. Messamore to
- 25 tell you that, Judge.

- 1 THE WITNESS: No, I don't think so.
- 2 BY JUDGE DIPPELL:
- 3 Q. So the graph shows that demand is higher when
- 4 production of wind is low and demand is lower when
- 5 production of wind is high?
- 6 A. Uh-huh.
- 7 Q. At least during the summer months, is that?
- 8 A. That's the general trend. It is important to
- 9 note this graph starts at 50 MW hours. So it's not
- 10 quite as extreme as it looks. There is still a pretty
- 11 good level of production even in that peak time. It's
- 12 around looks like 30 to 35 percent capacity factor even
- 13 at peak. So while that is the trend, it is not like
- 14 it's going to zero production during those high load
- 15 times.
- 16 Q. Okay. Is there a particular time of day when
- 17 negative prices always or usually occur during certain
- 18 months or seasons?
- 19 A. Definitely not going to say always. They
- 20 typically occur more in off-peak hours and shoulder
- 21 months. So shoulder months being non-peak months, the
- 22 fall and spring.
- 23 Q. So which months would those be?
- 24 A. That depends.
- 25 Q. Which months are peak months?

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- A. So June, July, August would be summer and then typically December, January and February winter.

  Do negative prices occur at other times?
- Q. Are there particular circumstances that you would expect them to occur?

Yes, they definitely can.

7 So when you think about locational Α. 8 marginal prices, they're three components that build 9 those up. So you have your marginal energy component, 10 marginal congestion component and your marginal losses 11 component. So ignore losses because it doesn't change 12 nearly as much. From an energy perspective, that price is going to be set based on what your marginal unit is 13 14 in the market. If you were at a time where wind was the 15 marginal unit at a negative price, then the energy component is what's driving that. So at very high wind 16 17 lower load times you have that low marginal energy 18 component driving a negative price. At other times it 19 can be driven by congestion. That's where it's a true 20 transmission constraint that's driving dispatch that 21 would be otherwise uneconomic if not for the -- It's 22 basically controlling around the capacity constraints on 23 So you can see that at other times where the system. 24 it's driven by maybe a transmission outage. It could

also be driven by wind. There's a lot of different

25

4

Α.

- 1 things that can cause congestion to drive prices either
- 2 higher or lower than they would be if you were just
- 3 looking at the marginal energy component.
- 4 Q. Okay. Looking at the IRP process now, has
- 5 either Evergy Metro or Evergy West ever submitted an IRP
- 6 that contemplates a merger between the two entities?
- 7 A. Not a merger, no. We do joint planning across
- 8 the different utilities in our IRPs to assess kind of a
- 9 broader view of particularly given we have so many
- 10 co-owned units to look at things more holistically but
- 11 no, the IRP is required to be filed by the individual
- 12 utilities so it is.
- 13 Q. In your surrebuttal at page 27 you state that
- 14 the production tax credit expiration will be in 2028,
- 15 correct?
- 16 A. Roughly. I think it's sometime in the middle
- 17 of the year based on when the farm went in service.
- 18 O. In that Schedule KM-2 attached to that
- 19 supplemental direct testimony, can you explain to me the
- 20 various worksheets and what they're showing for the
- 21 solar, it's labeled solar ITC?
- 22 A. Yes. So those are demonstrating the LCOE of
- 23 some generic solar and wind. So not Persimmon Creek.
- 24 Persimmon Creek is still in Witness Humphrey's schedule
- 25 that he talked about earlier. Under different tax

- 1 treatments sort of pre and post Inflation Reduction Act.
  2 So the first tab I think, and I apologize I don't have
- 3 it in front of me, so I'm going from memory, the first
- 4 tab is a normalized ITC view which is assuming solar
- 5 takes the investment tax credit and it's normalized
- 6 across a long term which is the current IRS rules for an
- 7 investment tax credit, so you can't monetize it all up
- 8 front, you have to normalize it across the life of the
- 9 project. The second tab is the solar PTC that was
- 10 implemented in the Inflation Reduction Act. So that's
- 11 kind of the new option available under the IRA. And
- 12 then I believe the third, fourth and fifth tabs are the
- 13 same general view for solar but with updated cost
- 14 assumptions. If you use some of the latest market
- 15 comparatives around cost per KW install, all that
- 16 changes in those tabs is updating the cost assumptions
- 17 based on those latest data points. The last one I
- 18 believe is there's a wind view that uses a generic wind
- 19 based on those market comparatives using the PTC 100
- 20 percent eligibility for ten years as outlined in the
- 21 IRA. Hopefully I didn't do those out of order and cause
- 22 confusion.
- 23 Q. I think you got it. So based on the
- 24 assumptions that Evergy built into the model, how does
- 25 the net present value of the revenue requirement for the

- 1 three scenarios, the solar ITC and the solar PTC and the
- 2 wind PTC compare?
- 3 A. We were looking at it on a levelized cost of
- 4 energy basis. So that's all I have off the top of my
- 5 head and that was included at page 25 and 26 of my
- 6 supplemental direct. But even with the different tax
- 7 credit structure available in the IRA for solar, it's
- 8 still significantly higher than the cost of Persimmon
- 9 Creek and based on recent market comparatives for wind
- 10 they're also significantly higher even if you assume ten
- 11 years of a PTC available for them.
- 12 Q. And I think you touched on this a little bit,
- 13 but for the solar ITC scenario --
- A. Uh-huh.
- 15 Q. -- how are you assuming the investment tax
- 16 credit will be applied? Is that a one-time credit?
- 17 A. No, it assumes it's normalized.
- 18 Q. What period of time is it normalized over?
- 19 A. I don't remember off the top of my head. I
- 20 believe it's twenty years.
- Q. Is that on that schedule?
- 22 A. It's in there, yes. I can get it to confirm.
- Q. That's fine. And you said the IRS requires
- 24 the normalization?
- 25 A. Yes. For utilities, not for all parties, but

- 1 that's what would apply to us.
- 2 MR. ZOBRIST: Judge, if I can interrupt. If
- 3 the witness needs access to that tab, we can provide
- 4 that to her if that would assist.
- 5 JUDGE DIPPELL: I think so far she's doing
- 6 okay.
- 7 THE WITNESS: Thank you.
- 8 JUDGE DIPPELL: But if we reach a point and
- 9 you need to see it --
- 10 THE WITNESS: I'll let you know.
- 11 BY JUDGE DIPPELL:
- 12 Q. What was the basis for the net capacity factor
- 13 that was used?
- 14 A. For what resource?
- 15 Q. For Persimmon Creek.
- 16 A. That was based on a historical average
- 17 capacity factor for the site for 2019 through 2021, so
- 18 the three full years of operations at the time of the
- 19 analysis.
- Q. What was used in your scenarios that you ran?
- 21 A. Those were based on more generic resources.
- 22 So that I would have to check on to see what the
- 23 assumption was.
- JUDGE DIPPELL: Well, maybe if you do have
- 25 that, Mr. Zobrist. Can we get her access to that?

- 1 MR. STEINER: We're looking for it, Your 2 Honor. Do you have it in your stuff, Kayla? 3 THE WITNESS: I just have it on my computer. MR. STEINER: That's fine. 4 5 MR. ZOBRIST: If she can retrieve her laptop, 6 we can proceed, Judge. Is it here, Ms. Messamore, in 7 the hearing room? 8 THE WITNESS: J, do you have it? Thank you. 9 Now we have to wait for my computer to start up which is 10 always an adventure. I apologize in advance. I put it 11 through a lot. 12 JUDGE DIPPELL: That's fine. 13 THE WITNESS: Okay. So for the different 14 scenarios, the assumption for the solar capacity factor 15 was based on a typical capacity factor we've seen from 16 RFP responses. So that was a more generic option. 17 the wind scenario is around 50 percent. So about the same as what we had seen for Persimmon Creek. 18 19 BY JUDGE DIPPELL:
- Q. And did you prepare a similar analysis for
- 21 Persimmon Creek calculating the net present value of the
- 22 revenue requirement and the levelized cost of energy?
- 23 A. I didn't but it's included in Witness
- 24 Humphrey's testimony. There's no change to Persimmon
- 25 Creek because of the IRA. So there's just the one

- 1 scenario in that case that I used for this.
- Q. Okay. And do you know based on your knowledge
- of Mr. Humphrey's testimony, and so forth, was that
- 4 information that would have been part of the work papers
- 5 reviewed by Staff or included?
- A. Yeah, I believe it was attached as a schedule
- 7 actually.
- 8 Q. On page 25 of your supplemental direct, you
- 9 list the levelized cost of energy for Persimmon Creek
- and there's a confidential number that I won't say.
- 11 A. Yes.
- 12 Q. What assumptions went into determining that
- 13 value?
- 14 A. It's the same assumptions from Witness
- 15 Humphrey's schedule. So I think he already spoke to
- 16 several of those.
- 17 Q. And some of these are questions I asked him as
- 18 well. Does Evergy West sell into SPP at a negative
- 19 price?
- 20 A. Yes. It also occasionally buys at a negative
- 21 price, which is confusing so. Occasionally at the
- 22 Missouri West load node the price is negative. So we're
- 23 actually being paid for the load that we're getting from
- 24 SPP.
- 25 Q. Can you explain the conditions or scenarios

- 1 that would take place for that to happen?
- 2 A. Yeah. It's generally what I said earlier
- 3 where it's either wind is on the margin, wind -- PTC
- 4 eligible wind is on the margin and as a result your
- 5 marginal energy component is negative or there's
- 6 congestion that's impacting the flow between the
- 7 generator and Missouri West.
- 8 Q. Sometimes it may take three or four times
- 9 before that soaks in that I haven't already asked you.
- 10 A. LMPs are not simple.
- 11 Q. Do you know if Evergy West sells energy at a
- 12 negative price if those costs end up flowing through the
- 13 **FAC?**
- 14 A. Yes. Whether the price is negative or
- 15 positive, what we get from SPP flows through the FAC.
- Q. Do the modeling assumptions shown in the
- 17 scenarios in your Schedule KM-2 --
- 18 A. Uh-huh.
- 19 Q. -- reflect how fuel and purchased power costs
- and revenues flow through the FAC?
- 21 A. All of the scenarios assume perfect ratemaking
- 22 so everything is assumed to flow through
- 23 contemporaneously. There's no difference whether it's
- 24 base rates or FAC.
- 25 Q. Does the model take into account that

- 1 customers will be responsible for 95 percent of any
- 2 negative price also flowing through the FAC then?
- 3 A. No. This model is not looking at the FAC at
- 4 all. And the IRP also doesn't look at that because
- 5 really it's just 95 percent of the difference in what
- 6 happens between rate cases. So because we're looking at
- 7 perfect ratemaking, it's not looking at that kind of
- 8 division and it wouldn't just be negative prices. It
- 9 would be whether there's upside or downside compared to
- 10 what's in base rates. That's where that sharing takes
- 11 place.
- 12 Q. And then with production tax credits, those
- don't flow through the FAC at all?
- 14 A. Correct. Those would flow through in base
- 15 rates.
- 16 Q. Those are in part of the Company's taxes
- 17 **and** --
- 18 A. Uh-huh.
- 19 Q. -- and therefore, as you said, in base rates?
- 20 A. Uh-huh.
- Q. So if that's the case, are the production tax
- 22 credits applied? Do the customers get any benefit from
- 23 those?
- A. Once they're in base rates, definitely, once
- 25 the asset is in base rates.

1 Q. Can you explain that a little bit? So once the resource is put in service 2 Α. 3 customers would have the costs associated with the resource in terms of embedded in rate base and then 4 5 would get the benefit of the tax credit as part of the broader taxes that are levied to customers. So it all 6 7 just rolls through the base rates in totality. 8 JUDGE DIPPELL: Okay. Since the Chairman has 9 joined us, I'm going to let him ask the questions that 10 he was wanting to ask and then I may come back with one 11 more before we're done here. 12 THE WITNESS: Okay. 13 JUDGE DIPPELL: Whenever you're ready, 14 Mr. Chairman. 15 CHAIRMAN RUPP: Thank you very much, Judge. 16 greatly appreciate that. I have several questions for 17 you. I apologize. I had a phone call with the director 18 of the department I kind of had to take. So if you've 19 already answered one of these questions, just tell me 20 and I will go back and read the transcript and stuff. 21 THE WITNESS: Okay. 22 QUESTIONS 23 BY CHAIRMAN RUPP: 24 What did I start with. Yeah, we were talking

-- I was talking with Matt about SPP looking at Evergy

25

- on a combined company basis including Evergy Metro, and
- 2 I know you've covered this in your testimony but I'm an
- auditory learner, so why is it not appropriate for the
- 4 Commission to evaluate Evergy's capacity needs on a same
- 5 way that SPP does?
- A. I think I've covered most of that. The quick
- 7 short answer is it's a cost allocation issue of ensuring
- 8 that Missouri West is paying for what they're getting
- 9 from Metro from a capacity perspective. I also want to
- 10 highlight in my surrebuttal that I have the different
- 11 views that show that on a combined basis the view of
- 12 their short position does not change. It appears at the
- 13 same year with the changes that SPP has implemented. So
- it's somewhat of a moot point because the capacity need
- 15 remains even if you do assume they get all of the
- 16 capacity available from Metro but the cost allocation
- 17 issue is the primary driver.
- 18 Q. Okay. And so then I think I was asking Matt
- 19 so why should we not do it that way?
- 20 A. We would have to come up with a way to make
- 21 sure that Missouri West is paying Metro customers for
- 22 the use of their assets. They have historically done
- 23 that through short-term capacity purchases, which is
- 24 very different than all in embedded costs of Metro's
- 25 assets. Like I said, it's a cost allocation decision.

- 1 In the past we have done it through competitive RFP
- 2 processes where Metro has bid capacity to Missouri West.
- 3 Q. All right. I think I'd asked Matt about
- 4 Staff's viewpoint on the net present value of revenue
- 5 requirements is not the best measure of low cost option
- 6 for meeting customers' energy needs, especially saying
- 7 it doesn't take into account the operational constraints
- 8 of renewable resources. So I think I asked him not
- 9 looking at Persimmon Creek, just on the bigger picture,
- 10 do you believe that the Commission's IRP rule needs to
- 11 be amended to address Staff's concerns or do you think
- 12 it's not anything that should be addressed?
- 13 A. I don't think the rules need to be amended.
- 14 The items Staff has identified are primarily around
- 15 historical LMPs at the Persimmon Creek node, and I've
- 16 outlined in my surrebuttal how that was factored into
- 17 the IRP analysis. So I think there's sufficient room
- 18 within the rules to address the items they're talking
- 19 about in terms of market prices and forecasted market
- 20 prices under a variety of scenarios.
- 21 Q. I think I asked him about Staff's talking
- 22 about the inputs that were used in the IRP process, you
- 23 know, to get the results that you want. How do you
- 24 respond to that end? Is it ever appropriate for
- 25 utilities to select the inputs into an IRP?

1 Α. We do ultimately have to select some inputs, otherwise the model won't run if there are no inputs. 2 3 So we try to use publicly available data or data that's available with SPP in our IRP analysis. So we've done 4 5 that. I think there was in opening statements a comment 6 about the analysis being geared towards Persimmon Creek 7 specifically which doesn't make sense to me because the 8 wind was identified in the 2021 IRP initially before we 9 had done an RFP process or even knew about Persimmon 10 Creek as a resource. So we worked through the IRP 11 process, used publicly available sources or proprietary 12 sources that we pay for to build the IRP, identify the need for wind, and then did an RFP process to select 13 14 Persimmon Creek as the best wind option available to 15 meet the need identified. 16 I believe -- I know it's been asked, I think 17 it was by your Company's counsel to Matt, and Staff was 18 saying Persimmon Creek is not going to generate 19 sufficient market revenues to cover its annual revenue 20 requirement. I think it's been asked. Does Evergy West 21 or Evergy Metro, do you have any generation resources 22 that produce market revenues sufficient to cover your 23 annual revenue requirement? 24 Α. Not market energy. Not for Missouri West. 25 assume that applies to the other Evergy utilities, but

- 1 I've only looked at it for Missouri West. The SPP
- 2 market energy prices are not designed to cover fixed
- 3 costs. They're built around a short-run marginal cost.
- 4 So the market is not designed to cover all fixed costs
- 5 and it won't other than in potentially extreme scenarios
- 6 for a small period of time.
- 7 O. So the SPP market monitor has for several
- 8 years now said that there's congestion issues in
- 9 Missouri especially kind of compared to some of the
- 10 other surrounding states. How do those congestion
- 11 issues impact, you know, the ability to get, you know,
- 12 energy from Persimmon Creek to Evergy people? How does
- 13 that impact, you know, the prices looking at SPP's,
- 14 refusal might be a strong word, but their reluctance to
- invest in transmission in Missouri?
- 16 A. Yeah. So let me make sure I don't miss any
- 17 pieces of it. More mechanically speaking we did assess
- 18 the congestion risk and the market price risk of all the
- 19 different wind sites that we got in the RFP. That was
- 20 in Witness Humphrey's testimony. So you can see that
- 21 with that study, which is a production cost model
- 22 factoring in transmission topology and changes over time
- 23 Persimmon Creek was the best option from a
- 24 deliverability and kind of a congestion risk between the
- 25 node and the Missouri West load. And so there's several

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- 1 ongoing transmission projects that continue to improve
- 2 that position over time. So Sooner to Wekiwa in
- 3 Oklahoma is a large economic transmission project, Wolf
- 4 Creek to Blackberry is another, and then longer term the
- 5 joint targeted interconnect queue that SPP is performing
- 6 with MISO will be a help as well. That wasn't factored
- 7 into the assessment of Persimmon Creek and really
- 8 doesn't impact it, but I do think that SPP is making
- 9 good progress on starting to identify transmission
- 10 solutions to this congestion and that's part of why I
- 11 outlined in my testimony that we use SPP's transmission
- 12 models as the basis for our market prices so we know
- 13 what they're planning to implement and how they're
- 14 planning to expand transmission capacity and know what
- 15 impact that has on locational prices in our model.
- 16 Q. In OPC's opening they listed out a variety of
- 17 power purchase agreements that Evergy has entered into
- 18 at which they believe have cost ratepayers. Do you
- agree with their assessment on how they're calculating
- 20 those?
- 21 A. No, I think it is too narrow in how it's
- 22 looking at benefits. My understanding is that it's the
- 23 PPA cost versus the SPP market revenues which as we've
- 24 talked about those are only designed to cover marginal
- 25 costs and not all of the sources of value of a resource.

1 Q. So could you make the argument if you follow 2 OPC's line of viewing that Evergy has made poor choices 3 on all their PPA agreements so we're not going to do 4 that any more, we're just going to go buy a wind farm 5 now because we've --6 Α. I won't follow their line of reasoning, 7 because I don't agree with it, but I will say that what 8 they've done is look at kind of a retroactive view of --9 a hindsight view of those deals and have not actually 10 done anything to assess the prudence of when they were 11 signed and so the same prudence standards should be 12 applied in this case based on what we know today and how we looked at the asset is this the prudent decision 13 14 right now. So a hindsight view of other projects is not 15 relevant in looking at the prudence of this decision or 16 more directly to this case the necessity for it. 17 I think Commissioner Holsman was asking the Ο. 18 question if you were to build a wind farm I think he was 19 asking, can't remember if he asked Matt or your 20 assistant treasurer, what is the cost of -- let's say we 21 don't approve this. What are the projections on the 22 cost of wind, what is the projections on construction 23 cost of building something in the future, what is the 24 declining value of RECs because there's so many more 25 coming on there, what is the cost -- in the Company's

1 position, what is the cost of waiting to find a better 2 Is there a dollar amount that you guys calculate? 3 No, not a dollar amount. I do outline all of the risks associated with doing that at the end of my 4 5 surrebuttal testimony, the last section focuses on it. 6 From a construction cost perspective since the IRA was 7 passed, Inflation Reduction Act, sorry, we've seen 8 increases in construction costs pretty consistently with 9 the market comparatives that are out there. So that's 10 one data point. I think there's still to be seen how 11 much onshoring occurs which can also drive up costs long 12 term potentially depending on how supply chains build out, RECs market is pretty highly illiquid and moves 13 14 around very dramatically as supply and demand changes. 15 There's not a great forecast out there for RECs. 16 the short story is that if you did wait, you're 17 essentially planning on a project that doesn't exist yet compared to one that's already in service and at a lower 18 19 cost than the alternatives that we've seen on the market today, all of the alternatives. So that's more the risk 20 21 of the project that's in service and we know the cost 22 versus a future speculative where the cost is uncertain, 23 the value of the RECs is uncertain, all of those things 24 are uncertain. 25 So bird in the hand? Q.

1 Α. I hesitated to say that but yes. 2 Q. You finally said something I'm like on the 3 So we had other discussions and wavelength with. 4 questions with other witnesses and I believe Staff 5 brought it up of, you know, you're not actually 6 fulfilling your whole capacity, you're only doing 20 MW 7 of 170 that you need so why not build a gas plant, 8 especially gas prices are seems like they're falling, 9 everybody I'm talking to is expecting below \$2, it's 10 going to stick there for a while. Looking at declining 11 gas costs and you are not being able to achieve 12 everything that you're going to need, why are you 13 considering this instead of a gas plant? 14 Yeah, so a few things. The latest ten-year Α. 15 futures I've seen still had gas in the 3.60 to \$4.00 16 mmBTU on average. So we have seen a subsidence recently 17 but the late futures I saw on an average annual basis 18 are still higher than what we'd seen back in 2019 and 19 2020. So that's one point on the gas price market and 20 what the market expectation is. The next part around 21 gas I think it's important to remember that when gas is 22 generating in the SPP market, it's typically the 23 marginal unit. So that makes it the market price 24 setting unit. What that means is that when you have a 25 natural gas generator, it's only going to be dispatched

1 when the locational marginal price is equal to or greater than its short-run marginal cost. Its short-run 2 3 marginal cost is in turn entirely determined by the gas price. So basically the gas price will move up and down 4 5 and whether your gas generator is generating or not 6 you're wearing that gas price risk. So either it 7 doesn't generate and you buy off the wholesale market 8 and you don't have any generator that's running or it 9 does generate and you're having to buy natural gas at 10 that price. 11 So I can do like a specific example of assume I have a new combined cycle that's a 7 heat rate, so 7 12 mmBTU per MW hour and gas is \$2. The marginal unit in 13 14 SPP is a 8 heat rate natural gas unit. So now my LMP, 15 ignoring lots of other factors, simplistically is \$16 16 and my price short-run marginal cost for my gas 17 generator is 14. So my margin is only \$2. 18 essentially the difference between my heat rate and the 19 market setting heat rate of the gas unit. So when you 20 compare that to wind, which has no marginal cost, 21 there's a much larger margin opportunity whereas with a 22 gas generator you're wholly dependent on whether your 23 gas generator is more efficient than the marginal unit. And if it's not, it's just not going to run and it won't 24 25 be dispatched on. So that's one challenge with gas

- 1 where it's a great capacity resource generally although
- 2 performance-based accreditation will reduce the
- 3 accreditation a little bit but it's not a great energy
- 4 hedge because you essentially move your exposure from
- 5 two commodity prices from the wholesale market to gas
- 6 prices for the actual fuel, if that makes sense.
- 7 Q. So you believe with the wind it's probably
- 8 always going to be dispatched because it's going to be
- 9 least cost so you don't have as much risks?
- 10 A. Right. Essentially as long as the wind is
- 11 blowing and your prices are above your short-run
- 12 marginal cost which for wind is going to be negative
- 13 grossed up value of PTC, the wind will be dispatched,
- 14 you're not as dependent on the commodity price.
- 15 O. Give me a scenario where wind would not be
- 16 dispatched.
- 17 A. It would have to be congestion, transmission
- 18 congestion.
- 19 O. So if there's transmission if there's not
- 20 congestion, then pretty much wind is always going to be
- 21 dispatched?
- 22 A. Yeah, when the wind is blowing, yes. I'll
- 23 make my last point because it gets to what you're saying
- 24 is that it's not an either/or decision. I think the
- 25 right answer is both. And we do have thermal resources

- 1 in our resource plan with recent changes in the capacity
- 2 requirements at SPP. I could see some of those moving
- 3 forward as we have a sooner and larger capacity need.
- 4 That doesn't change the fact that gas is not generally a
- 5 great energy hedge. It's a great capacity resource.
- 6 You have to kind of balance across the two. And then
- 7 solar is somewhere in the middle. So it will play a
- 8 good bridge between those two resource types.
- 9 Q. I believe it was in your assistant treasurer
- 10 was discussing the 50 percent, I know it in my head, I
- 11 just can't articulate it.
- 12 A. Net capacity factor.
- 13 Q. Net capacity. That's NCF, is that what the
- 14 acronym NCF?
- 15 A. Yeah.
- 16 CHAIRMAN RUPP: Net capacity factor. Okay.
- 17 That's all I had, Judge. Thank you for allowing me to
- 18 get my questions in.
- 19 JUDGE DIPPELL: Thank you. I just have one
- 20 more clarifying.
- 21 THE WITNESS: Okay.
- JUDGE DIPPELL: So earlier we were talking
- 23 about the production tax credits and you said the
- 24 benefits to customers begin from when the unit is put in
- 25 service by the Company. Is that correct or does the

1 benefit --THE WITNESS: I think I said when it's put in 2 3 base rates. JUDGE DIPPELL: Right. Okay. So the benefits 4 5 of the production tax credits don't flow through until 6 it's put in base rates? 7 THE WITNESS: Right, correct. 8 JUDGE DIPPELL: Are there any other 9 Commissioner questions that came up just in case 10 Commissioner Holsman had something? I don't hear 11 anything. So I think that finally ends the bench 12 questions. Is there further recross based on the Commission questions from Renew? 13 14 MS. GREENWALD: No, thank you. 15 JUDGE DIPPELL: From Public Counsel? 16 MS. MARTIN: I do actually have a couple of 17 questions. 18 CROSS-EXAMINATION 19 BY MS. MARTIN: 20 So when you were speaking with Chairman Rupp, 21 you discussed the OPC's concerns with PPA, with past 22 PPAs. Do you recall that? 23 Yes. Α. 24 Q. And you mentioned that you needed to avoid

looking backwards in hindsight. Do you recall that as

25

- well? You said I believe this is hindsight?
- 2 A. I did.
- 3 Q. Okay. So would you agree that the OPC
- 4 bringing up these concerns at this point raising them
- 5 for Persimmon Creek right now would not constitute
- 6 hindsight?
- 7 A. I'm not aware of any concerns that OPC is
- 8 raising in this context that are specific to Persimmon
- 9 Creek. Instead it's been a summary of the performance
- 10 of PPAs but no assertion of what is unreasonable about
- 11 current assumptions.
- 12 Q. Have you read the testimony from OPC or is
- 13 that just going off of the opening statement?
- 14 A. I've read it, yes. I've read Lena Mantle's
- 15 testimony.
- 16 Q. And you've read OPC and Staff and what our
- positions have been?
- 18 A. Yes.
- 19 Q. You still believe that it is based off of?
- 20 A. Regarding the part about the PPAs, that's what
- 21 I'm saying.
- Q. I'm not talking about just the PPAs. I was
- just talking about with Persimmon Creek at this point if
- 24 we were to address concerns that we have and if Staff
- 25 were to address concerns that they have with the

- 1 purchase of Persimmon Creek, would, if it comes up again
- 2 in a future case, would it still be considered
- 3 hindsight?
- 4 A. I think it depends on whether -- I don't know
- 5 if we're talking about prudence or we're talking about a
- 6 CCN. So I feel like I'm getting a legal area right
- 7 here. I would say that the concerns that Staff and OPC
- 8 have raised relate to the need for the resource and
- 9 whether Persimmon Creek is the, I believe economic, is
- 10 economically feasible in order to meet that need. I
- 11 don't know that that gets to anything around actual
- 12 prudence.
- Q. Right. So you talk about how we talked about
- 14 the economic feasibility. So if we in the future bring
- 15 up the issues again or if we continue to speak now about
- our concerns with the economic feasibility of this
- 17 project, is that speculation or hindsight? When would
- 18 be the appropriate time to speak about those concerns?
- MR. ZOBRIST: Judge, I think there were about
- 20 three questions there. It's compound. I think it calls
- 21 for speculation. I think it calls for a legal
- 22 conclusion.
- 23 MS. MARTIN: I was just trying to see if it
- 24 would be okay for us to discuss economic feasibility,
- 25 which is one of the Tartan factors, if that is a

1 hindsight issue as she stated in previous testimony. JUDGE DIPPELL: I'll allow it. 2 3 THE WITNESS: You're going to have to rephrase the question. 4 5 BY MS. MARTIN: 6 So we are bringing up -- OPC has brought up --7 You discussed OPC bringing up the economic feasibility 8 as one of the issues that we had with the Persimmon 9 Creek project. Are our issues concerning Persimmon 10 Creek hindsight or given that it's with the past 11 performance of Persimmon Creek? 12 MR. ZOBRIST: Judge, I really don't know what we're referring to. Is this Ms. Mantle's testimony? 13 Is 14 this Mr. Seaver's testimony? What is the point of 15 reference in this question? I think it is confusing and 16 vague and ambiguous. 17 MS. MARTIN: Point of reference was the 18 conversation that she had with Chairman Rupp where she 19 was talking about how our determinations were based on 20 hindsight and we needed to avoid hindsight. We're 21 asking if our discussions currently regarding the 22 economic feasibility of this project would be considered 23 hindsight. 24 MR. ZOBRIST: Pardon me. I'm sorry. 25 JUDGE DIPPELL: Were you finished?

1 MS. MARTIN: Yes. MR. ZOBRIST: Then Judge, my objection is 2 3 asked and answered because the Chairman asked about the 4 purchase power agreements, the PPAs, and that's what Ms. 5 Messamore responded to. So if there's something more 6 specific than that, I'm certainly willing to entertain a 7 question as is the witness. 8 JUDGE DIPPELL: I'm going to overrule the 9 objection. I think the question is still a little --10 MS. MARTIN: Confusing? 11 JUDGE DIPPELL: Yes, unclear. But I think 12 that you're asking this witness's opinion about whether she considers OPC's concerns in this case to be a 13 14 hindsight situation. 15 MS. MARTIN: Yes. 16 BY MS. MARTIN: 17 So basically are you -- with the concerns that Ο. 18 OPC has raised regarding Persimmon Creek in this case 19 right now, would you agree that those concerns that we 20 are stating at this point do not constitute hindsight? 21 MR. ZOBRIST: Judge, that clearly calls for a 22 legal conclusion if we're relating it to the prudence 23 standard. Then I object. 24 MS. MARTIN: I'm responding to the fact that 25 she was discussing about the hindsight of our assessment

- 1 earlier on with that conversation with Commissioner
- 2 Rupp.
- JUDGE DIPPELL: I will overrule. While
- 4 hindsight is a legal term, the witness was testifying as
- 5 to what she thought was a hindsight situation. So I
- 6 will let her answer. Do we need to read the question
- 7 back?
- 8 THE WITNESS: Yes, please.
- 9 BY MS. MARTIN:
- 10 Q. Would you agree that the concerns that are
- 11 currently being raised by OPC about Persimmon Creek do
- 12 not constitute hindsight?
- 13 A. I can't make any blanket statement. This is
- 14 very long testimony. Is there a specific concern that I
- 15 could focus on?
- 16 Q. The economic feasibility.
- 17 A. I would say that -- Could you point me to the
- 18 portion of Ms. Mantle's testimony you're referring to?
- 19 Most that I see is referring to public interest and
- 20 references Staff's testimony. So I need to know what
- 21 I'm responding to.
- Q. One moment. If you look at Ms. Mantle's
- 23 testimony on page 6, the answer to the question on lines
- 24 -- the question is lines 1 and 2. The response is lines
- 3 through 3 of the next page. If you need a minute to

- 1 read it, you can.
- 2 A. Yeah, I don't see anything about economic
- 3 feasibility here. Are we still talking about economic
- 4 feasibility?
- 5 Q. Yes, because economic feasibility is the cost
- 6 benefit analysis in general and it's not just economic
- 7 cost benefit but it is all versions of the cost benefit
- 8 which also includes, you know, public interest, interest
- 9 in renewables, things like that. So the ability for it
- 10 to be an economic hedge against the market is one of the
- 11 many determinations of cost benefit that we discussed
- 12 for economic feasibility and the Tartan factors.
- MR. ZOBRIST: Judge, is there a question
- 14 pending?
- 15 JUDGE DIPPELL: The witness asked her to
- 16 clarify which topic she was discussing. So that's what
- 17 she was doing. Same question.
- 18 THE WITNESS: Okay. In this paragraph
- 19 specifically there's some reference to the historical
- 20 performance of Persimmon Creek as an operating asset. I
- 21 would say that's, I'm not going to call that hindsight,
- 22 but it is based on historical information that wouldn't
- 23 be available for other new resources. So I still think
- that the most appropriate way to assess economic
- 25 feasibility is through the integrated resource planning

- 1 process which is what we've done and have addressed or
- 2 at least evaluated and discussed the concerns raised by
- 3 Staff and OPC in my surrebuttal testimony.
- 4 Q. Thank you. So to clarify your view, any
- 5 analysis of past performance of any currently operating
- 6 generation asset should not be taken into account when
- 7 discussing whether or not to grant a CCN or to allow an
- 8 acquisition?
- 9 A. I didn't say it shouldn't be taken into
- 10 account and it was taken into account.
- 11 Q. I didn't say that you said it wasn't, but you
- 12 said you look at the IRP and you said that with any new
- asset you wouldn't look at the historical data but we
- 14 have historical data here. Now that you have the extra
- 15 information, shouldn't you utilize that information to
- 16 analyze whether this is a good generation source for the
- purchase -- for EMW's purchase?
- 18 A. We did use the historical information as an
- 19 input into the IRP which is the appropriate place to
- 20 assess economic feasibility. Historical performance is
- 21 not the appropriate way to assess economic feasibility.
- Q. It's again much like the IRP it has several
- 23 different aspects to it. But I just wanted to say if
- 24 we're discussing concerns that we have, knowing, because
- 25 we have this information, so OPC is discussing and Staff

- 1 has discussed concerns we have regarding the economic
- 2 and engineering efficiency, generational efficiency of
- 3 this source and we're using past information. So would
- 4 that be hindsight or is that still -- Is that
- 5 permissible to discuss and utilize in cases to grant a
- 6 CCN?
- 7 A. I don't think it matters if it's hindsight.
- 8 It's fine to discuss if it's an operating asset that has
- 9 historical performance, which we've been discussing it.
- 10 Q. Are we able to -- We've now discussed these
- 11 concerns that we have with this asset. In future cases
- 12 regarding this asset, are we able to bring these
- 13 concerns up again or would that be also considered
- 14 hindsight?
- 15 MR. ZOBRIST: Judge, she's asking if OPC can
- 16 bring certain attentions to the Commission. I don't
- 17 think this witness is in a position to respond to that
- 18 question. So I object that it's improperly phrased.
- MS. MARTIN: I have a more apt question.
- 20 BY MS. MARTIN:
- 21 Q. Was there an earlier point that OPC could have
- 22 addressed the economic feasibility or other issues that
- 23 we had with Persimmon Creek's acquisition into Evergy
- 24 West in your view?
- 25 A. This is the first case where we're discussing

- 1 Persimmon Creek before the Commission.
- JUDGE DIPPELL: Is that all?
- 3 MS. MARTIN: Sorry. This is what happens when
- 4 you're new. We are finished with this witness. Thank
- 5 you.
- JUDGE DIPPELL: Thank you. Does Staff have
- 7 questions and are they extensive?
- 8 MS. MERS: I don't know if they're extensive
- 9 but with how this has gone.
- 10 JUDGE DIPPELL: I'm just considering a break.
- MS. MERS: If we're debating a break, that
- 12 would be acceptable to me.
- 13 JUDGE DIPPELL: Let's take a ten-minute break
- 14 until 3:30. We can go off the record.
- 15 (Off the record 3:20 p.m. to 3:30 p.m.)
- JUDGE DIPPELL: I think everybody is back in
- 17 the room so we can go back on the record. Okay. We're
- 18 back on the record after a short break and we are ready
- 19 for Staff's further cross-examination based on questions
- 20 from the bench.
- 21 FURTHER CROSS-EXAMINATION
- 22 BY MS. MERS:
- Q. Make sure I'm asking you the right questions.
- 24 You had a discussion with the Judge about the joint NITS
- 25 agreement. Do you recall that?

- 1 A. Yes.
- 2 Q. And I believe one of your responses was that
- 3 although SPP may look at the utilities on a combined
- 4 basis the IRP does not and one of the issues is cost
- 5 allocation and wanting to prevent subsidization for the
- 6 utilities. Would you agree that the capacity agreement
- 7 that Evergy had in place previously addressed cost
- 8 allocation and subsidy issues?
- 9 A. What do you mean by capacity agreement?
- 10 Q. Between Metro and West.
- 11 A. For the term of that agreement, I would say it
- 12 did but it expires next year.
- Q. But there is a process in place --
- 14 A. Correct.
- 15 Q. -- to do so. And is it your understanding, I
- 16 believe you touched on a bit of this with Chairman Rupp
- 17 as well about that cost allocation was concerned, but is
- 18 it your understanding that generation that is jointly
- owned is allocated between the utilities?
- 20 A. I'm not an accountant, but yes, that's my
- 21 understanding.
- 22 Q. Is it also your understanding that in rate
- 23 cases costs which includes generation are allocated both
- 24 on a jurisdictional basis and for any wholesale or
- 25 municipal contracts?

- 1 A. Can you ask it again.
- Q. Yes. Is it your understanding that in rate
- 3 cases costs, which would include generation cost or cost
- 4 to procure energy, are allocated on jurisdictional basis
- 5 since Evergy operates both in Kansas and Missouri?
- A. Are you talking about the allocation between
- 7 Kansas and Missouri or between Missouri West and Metro?
- 8 Q. Missouri and Kansas.
- 9 A. I don't know about that.
- 10 Q. Okay. Would you believe that there is a
- 11 process in place to make sure that cost allocation and
- 12 cross-subsidization does not occur between both Metro,
- 13 West and the Kansas, Missouri and wholesale
- 14 jurisdictions?
- 15 A. I'm going to need that one again.
- 16 Q. Okay. I'll break it down. Would you believe
- 17 that there is a process in place to make sure that
- 18 there's no cross-subsidization and cost allocation
- 19 issues are resolved so there aren't issues between Metro
- 20 and West?
- A. Again, not my area but yes, I assume that's
- 22 part of a rate case.
- Q. Would you also assume that holds true on a
- 24 jurisdictional basis between the states?
- 25 A. Yes.

- 1 Q. And would you also assume that holds true for
- 2 any wholesale or city contracts that are entered into?
- 3 A. I don't know enough to say.
- 4 O. But it reasons to stand that there are
- 5 processes in place to allow or permit
- 6 cross-subsidization and fair cost allocations that don't
- 7 require individual generation being purchased?
- 8 A. In the context of rate cases, yes.
- 9 Q. You were asked some questions about again with
- 10 the Metro and West if IRPs had ever been performed
- 11 together and you said no but there has been joint
- 12 planning. Do you recall that line of conversation?
- 13 A. Yes.
- 14 Q. Is it your understanding that OPC in the past
- 15 has proposed that Evergy studied merging on a
- 16 corporation basis the two branches in past rate cases?
- 17 A. Not personally familiar. I believe OPC's
- 18 referenced that in other cases though.
- 19 Q. If that merger happened on a corporate level,
- 20 would that eliminate the need to do two separate IRPs?
- 21 A. I don't think I can speculate on that.
- Q. Fair enough. At one part in some of your
- 23 responses to the bench you reference perfect ratemaking.
- 24 Do you recall that conversation?
- 25 A. Yes.

- 1 Q. Is it your understanding that the modeling
- 2 assumes that PTCs are immediately returned to customers?
- 3 A. The model assumes perfect ratemaking so all
- 4 costs and benefits are assumed to pass on
- 5 contemporaneously right away.
- 6 Q. But Evergy is opposing the tracker that would
- 7 align the perfect ratemaking to pass on part of those
- 8 benefits to customers; is that your understanding of the
- 9 position?
- 10 A. I was not the witness on that issue.
- 11 Q. You had some conversation with the bench about
- 12 the hindsight/foresight differences and, you know, when
- 13 it's appropriate or inappropriate to make adjustments
- 14 based on what is known at a time. Do you recall that?
- 15 I believe you also re-explored that with counsel for
- 16 **OPC**.
- 17 A. I discussed with the bench the application of
- 18 hindsight as it relates to PPAs in the past. I think
- 19 that was the extent of that.
- 20 Q. I believe in one of your responses to the
- 21 bench though that you said Staff isn't necessarily in
- your view raising a prudence concern, it was more
- 23 addressing if the project is needed. Do you recall that
- 24 response?
- 25 A. I don't believe that was a response to the

- 1 bench.
- Q. Did you account for -- You discussed KM-2 with
- 3 the bench. Do you recall that?
- 4 A. KM-2, yes.
- 5 Q. And that relies upon the capacity factor to
- 6 determine the expected annual generation; is that
- 7 correct?
- 8 A. Yes.
- 9 Q. And that doesn't account for a reduction in
- 10 expected generation after PTC eligibility expires, does
- 11 it?
- 12 A. It does not.
- 13 MS. MERS: I think that's all I have.
- JUDGE DIPPELL: Is there any redirect?
- 15 MR. ZOBRIST: Yes, Judge. A few questions.
- 16 REDIRECT EXAMINATION
- 17 BY MR. ZOBRIST:
- 18 Q. Ms. Messamore, you were asked from the bench
- and by counsel questions about Persimmon Creek's place
- 20 in integrated resource planning. How would you
- 21 characterize the role of Persimmon Creek in the IRP and
- the plans to address resource planning for Evergy
- 23 Missouri West?
- A. Yeah, I would say the integrated resource
- 25 planning process was done beginning in 2021, as related

- 1 to this case that identified a resource plan which
- 2 resulted in the selection of a resource acquisition
- 3 strategy and implementation plan. Once implementation
- 4 began, that ultimately resulted in Persimmon Creek being
- 5 selected as the best option to meet the need identified
- 6 in the IRP and then the IRP was rerun using specific
- 7 Persimmon Creek assumptions which then demonstrated the
- 8 total benefits from an IRP perspective of 130 million.
- 9 Q. And are other resources being contemplated in
- 10 the IRP for the future?
- 11 A. Yes, definitely.
- 12 Q. And what types of resources would that
- 13 include?
- 14 A. In our current resource plan, it's a mix of
- 15 wind and thermal and capacity contracts, market capacity
- 16 contracts, as well as wind.
- Q. When we speak of "thermal," what does that
- 18 mean?
- 19 A. Generally natural gas, we model it as natural
- 20 gas.
- Q. Now, the Chairman asked you some questions
- 22 about the PPAs and counsel for OPC did. Do you recall
- 23 whether the Commission reviewed the prudence of wind
- 24 facilities in recent fuel adjustment cases, fuel
- 25 adjustment clause cases?

- 1 A. Yes. Specifically Rock Creek and Osborn in I
- 2 believe the Eighth Prudence Review. I'm not going to
- 3 quote the docket number from memory. And then other
- 4 PPAs have also been included in fuel adjustment clauses
- 5 which have been reviewed for prudence although they
- 6 weren't called out specifically in orders.
- 7 O. What was the decision of the Commission in
- 8 those proceedings?
- 9 A. That Rock Creek and Osborn were prudent
- 10 decisions in the context of them being long-term
- 11 decisions.
- 12 Q. At the time they were made, they were found to
- 13 be prudent?
- 14 A. That's correct.
- 15 Q. Now, you were asked some questions about cost
- 16 allocation. Is that part of your duties and
- 17 responsibilities at Evergy?
- 18 A. No, it's not.
- 19 Q. Do you follow the integrated resource planning
- 20 rules in what you do?
- 21 A. Yes.
- Q. That's what you do as part of your current
- 23 duties and responsibilities?
- 24 A. Yes.
- Q. Chairman Rupp I believe talked about the price

- 1 of gas moving down to I think he said \$2. Based upon
- 2 recent information published by the Energy Information
- 3 Administration, what is your understanding of the near
- 4 term projections in the cost of natural gas?
- 5 A. Yeah, from an EIA perspective, I believe
- 6 they've seen for this year in the mid \$3, 3.40 to 3.60,
- 7 I don't remember the exact number, and then continuing
- 8 out to around 5 in the longer term.
- 9 Q. And does the Energy Information Administration
- 10 still consider that natural gas prices are volatile?
- 11 A. Yes, yes.
- 12 Q. Now, the Judge asked you some questions I
- 13 believe about capacity and energy. Now, my question is
- in response to the points that have been raised I
- 15 believe by the bench with regard to the marginal costs
- 16 that are earned in the SPP energy markets and in the
- 17 PTCs, is that a basis upon which this Commission should
- 18 judge need or economic feasibility in this case based
- 19 upon what the utility actually earns in the SPP energy
- 20 markets?
- 21 A. No. Wholesale market revenues are just a
- 22 portion of the benefits of a project.
- Q. What is the purpose of the wholesale energy
- 24 markets?
- 25 A. It's to do an economic dispatch and compensate

- 1 resources based on that dispatch.
- 2 Is that meant to be a proxy or a substitute to
- 3 what happens in a rate case when all factors are
- 4 considered?
- 5 A. No.
- 6 You were asked some questions by counsel for
- 7 Renew Missouri about Winter Storm Elliott. Do you
- 8 recall that?
- 9 A. Yes.
- 10 MR. ZOBRIST: Judge, I believe this is six
- 11 copies.
- 12 THE WITNESS: Do I get to have one? Thank
- 13 you.
- 14 BY MR. ZOBRIST:
- As a preliminary question, let me ask you are 15
- 16 you a member --
- 17 MS. MARTIN: Objection, hearsay.
- 18 MR. ZOBRIST: Let me try to lay a foundation.
- 19 JUDGE DIPPELL: Let him ask the question
- first. 20
- 21 MS. MARTIN: I was talking about for the
- 22 exhibit.
- 23 MR. ZOBRIST: I'm sorry?
- 24 MS. MARTIN: You know, it's been a very long
- 25 day.

- 1 MR. ZOBRIST: It's fine.
- JUDGE DIPPELL: All right.
- 3 BY MR. ZOBRIST:
- Q. Are you a member of any of the committees of
- 5 the Southwest Power Pool?
- A. Yes. I'm a member of the Market Operations
- 7 Policy Committee.
- 8 Q. Are you aware of a report that was prepared in
- 9 mid January after Winter Storm Elliott with regard to
- 10 the performance of the markets during that week of
- 11 December 22 through 25?
- 12 A. Yes.
- 13 MR. ZOBRIST: Judge, I think this would be the
- 14 Company's Exhibit No. 12.
- 15 JUDGE DIPPELL: That's the correct number,
- 16 yes. And is this confidential?
- MR. ZOBRIST: No, no. This is a public
- 18 document.
- 19 (EVERGY EXHIBIT 112 WAS MARKED FOR
- 20 IDENTIFICATION.)
- 21 BY MR. ZOBRIST:
- Q. At a mid January meeting of the Market
- 23 Operation Policy Committee at Southwest Power Pool, was
- 24 the performance of utilities within SPP discussed about
- 25 Winter Storm Elliott?

- 1 A. Yes, it was.
- Q. And are you familiar with that report?
- 3 A. Yes.
- 4 Q. And does Exhibit 112 consist of excerpts from
- 5 that report?
- 6 A. Looks like it, yeah.
- 7 Q. And is Southwest Power Pool the regional
- 8 transmission organization to which energy Missouri and
- 9 the other Evergy utilities belong?
- 10 A. Yes.
- 11 Q. Okay. Now, what was the conclusion of this
- 12 report with regard to the performance of wind generators
- during Winter Storm Elliott?
- 14 A. I think they say it specifically, so let me
- 15 find it. Yes. So generally the key points on page 9
- 16 include a comparison to Winter Storm Uri which says
- 17 there were fewer gas and wind outages, for example, but
- 18 coal outages and derates were worse in Elliott, and then
- 19 specifically related to wind on page 21 looks like
- 20 accredited wind performed above Uri levels by about 9 GW
- 21 and looks like around the same number compared to their
- 22 accredited MW.
- Q. So if we turn to the final page, and it's
- 24 actually page 11, by the SPP logo it says it's page 21.
- 25 A. Yes.

- 1 Q. Let's look at Winter Storm Elliott. The first
- 2 -- or I should say the blue bar, what does that mean
- 3 when it says accredited?
- 4 A. That's how much capacity credit the wind
- 5 resources get from SPP. So the proxy for Persimmon
- 6 Creek is the 20 MW we were talking about earlier.
- 7 Q. And the middle bar that's sort of a greenish
- 8 color, it says five-year availability 10.8. What does
- 9 that mean?
- 10 A. That would be five-year average MW generation
- 11 across this period over the last five years.
- 12 Q. And the 13.0 for available, what does that
- 13 mean?
- 14 A. That was how much was actually available on
- 15 average during Winter Storm Elliott.
- 16 Q. And what did the -- What does this document
- 17 here conclude as far as performance of accredited wind
- 18 capacity during Winter Storm Elliott?
- 19 A. It says wind far outperformed their accredited
- 20 capacity level where coal and gas underperformed their
- 21 accredited capacity level.
- Q. How did this compare with gas, which I believe
- 23 is the previous page?
- 24 A. Yeah, gas in both Winter Storm Uri and Elliott
- 25 underperformed --

- 1 MS. MARTIN: I have an objection for
- 2 relevance. We're getting a little off topic. We're not
- 3 talking about what this particular wind farm is doing.
- 4 We are now talking about wind farms in general. It's
- 5 generalized, it's hindsight. It's not really relevant
- 6 to what's at issue right now.
- 7 MR. ZOBRIST: Well, Judge, this has to do with
- 8 the wind performance of Southwest Power Pool which has
- 9 been in discussion has to do with Persimmon Creek's
- 10 performance which is a wind asset within Southwest Power
- 11 Pool that was operating during both Winter Storm Uri and
- 12 Winter Storm Elliott, so I believe it's relevant.
- JUDGE DIPPELL: I'll overrule the objection.
- 14 Go ahead.
- 15 BY MR. ZOBRIST:
- 16 Q. Did you complete your answer? I think we were
- 17 talking about the relative performance of gas versus
- 18 wind. If you could just summarize that quickly.
- 19 A. Yeah. So gas performance in both Uri and
- 20 Elliott was below five-year average and accredited
- 21 levels primarily due to fuel supply constraints.
- 22 Q. And then how did coal perform during Winter
- 23 Storm Elliott?
- A. Below five-year available, below accredited
- 25 and below performance during Winter Storm Uri.

1 Q. So what did Southwest Power Pool generally 2 conclude as far as whether wind performed better during 3 Winter Storm Elliott than during Winter Storm Uri? They concluded it performed better. 4 Α. 5 MR. ZOBRIST: Judge, I offer Exhibit 12 at this time. 6 7 JUDGE DIPPELL: Would there be any objection 8 to Exhibit 12? 9 MS. MARTIN: Again I will renew my objection 10 for hearsay. 11 MS. MERS: Staff has an objection as well. It's not for hearsay. It appears that ten pages of this 12 13 presentation are missing. Unlike transcripts or data 14 requests, this isn't necessarily something that Staff 15 has easy access to. So I don't think if the entire 16 presentation could be provided that we would have an 17 issue with it. I do get weary when it skips from 9 to 19. 18 19 MR. ZOBRIST: Judge, the whole presentation is 20 about 30 pages. I have two copies and I will be glad to 21 give one to the bench at the conclusion of this 22 witness's testimony and then I'll either post or have 23 copies available tomorrow or whatever folks would like. It is available on the SPP website. You have to search 24 25 through the MOPC, the MOPC bar which is not real easy to

- 1 find but you can find it.
- 2 MS. MERS: I was trying to make J search for
- 3 it. He was having a little bit of issue. If you can
- 4 provide that.
- 5 MR. ZOBRIST: If I have an extra copy, I'll
- 6 give it to you at the conclusion of today.
- JUDGE DIPPELL: Since we don't have the entire
- 8 document at this moment, let's hold on rulings on
- 9 allowing it and I'll let you provide a full copy to --
- 10 MR. ZOBRIST: I have one with me. If I give
- 11 that to the bench, can I get it into evidence?
- JUDGE DIPPELL: Do you need it in evidence
- 13 right now?
- MR. ZOBRIST: Tomorrow morning is fine, Judge.
- 15 I hear you.
- JUDGE DIPPELL: Let's let everybody have a
- 17 chance to look at the whole document. I'll ask again
- 18 for objections. Then we can take care of it then.
- MR. ZOBRIST: Let me go back and look at my
- 20 notes. I think I'm almost completed here.
- 21 BY MR. ZOBRIST:
- 22 Q. Let me ask you a question about the Inflation
- 23 Reduction Act. I think you were asked a number of
- 24 questions from the Judge and perhaps by counsel. Did
- 25 you analyze the benefits and detriments of Persimmon

- 1 Creek both before and after the passage of the Inflation
- 2 Reduction Act?
- 3 A. Yeah, the LCOE spreadsheet that I discussed
- 4 with the Judge was looking at the differences in
- 5 comparative options versus Persimmon Creek. There's no
- 6 impact directly to Persimmon Creek from the IRA.
- 7 Q. So it didn't become negative or detrimental by
- 8 virtue of the passage of the Inflation Reduction Act?
- 9 A. No.
- 10 MR. ZOBRIST: One moment, Judge.
- 11 BY MR. ZOBRIST:
- 12 Q. Let me ask you one question about the joint
- 13 capacity arrangement. If we look at Evergy Missouri
- 14 West and Evergy Metro together, are they still going to
- 15 be short in the near future?
- 16 A. Yes. The graphs in my testimony show that
- 17 based on what was in the IRP with the adjustments I
- 18 outlined they're actually short this summer. So we made
- 19 short-term capacity purchases that changed that fact.
- 20 But yes, they have a near-term capacity need expected
- 21 next summer.
- MR. ZOBRIST: Judge, that's all I have. Thank
- 23 you.
- JUDGE DIPPELL: All right then. That
- 25 concludes your testimony, Ms. Messamore, and you may

1 step down. 2 MR. ZOBRIST: Judge, she has some other 3 engagements. May she be excused from the proceeding? 4 JUDGE DIPPELL: She may. 5 MR. ZOBRIST: Thank you. 6 (Witness excused.) 7 JUDGE DIPPELL: That was Evergy's last 8 witness; is that correct? 9 MR. ZOBRIST: That's correct, Judge. 10 JUDGE DIPPELL: Then we can go ahead and begin with Renew Missouri. 11 MS. GREENWALD: Renew calls Mr. James Owen. 12 13 JUDGE DIPPELL: Can you raise your right hand. 14 Do you solemnly swear or affirm that the testimony 15 you're about to give at this hearing will be the truth? 16 THE WITNESS: I do. 17 JUDGE DIPPELL: Thank you. Go ahead with your -- I've asked all the others to spell their names for 18 19 the court reporter. 20 THE WITNESS: Certainly. J-a-m-e-s O-w-e-n, 21 no s. 22 JAMES OWEN, 23 having been first duly sworn, was examined and testified 24 as follows: 25 DIRECT EXAMINATION

- 1 BY MS. GREENWALD:
- Q. All right. Since you've already stated your
- name, by whom are you employed and in what capacity?
- 4 A. I am the Executive Director and officer of
- 5 Renew Missouri Advocates.
- 6 Q. And did you prepare and cause to be prefiled
- 7 surrebuttal testimony that has been marked as Exhibit
- 8 300?
- 9 A. I did. I don't have that exhibit mark in
- 10 front of me, but I'll take your word for it.
- 11 Q. And do you have any changes to make to your
- 12 testimony at this time?
- 13 A. I don't.
- 14 Q. If I were to ask you those same questions
- today, would your answers be substantially the same?
- 16 A. They would.
- 17 Q. And are all of those answers true and correct
- 18 to the best of your information, knowledge and belief?
- 19 A. They are.
- 20 MS. GREENWALD: At this time I offer Exhibit
- 21 300 into evidence.
- JUDGE DIPPELL: Would there be any objection
- 23 to Exhibit 300? Seeing none, I will admit that into
- 24 evidence.
- 25 (RENEW EXHIBIT 300 WAS RECEIVED INTO EVIDENCE

- 1 AND MADE A PART OF THIS RECORD.)
- 2 MS. GREENWALD: And I tender Mr. Owen for
- 3 cross-examination.
- 4 JUDGE DIPPELL: We sort of discussed on break
- 5 does anybody have any cross-examination questions for
- 6 this witness? Evergy?
- 7 MR. STEINER: Thanks, Your Honor. Good
- 8 afternoon.
- 9 THE WITNESS: Good afternoon.
- MR. STEINER: How are you?
- 11 THE WITNESS: I'm good. How are you?
- MR. STEINER: Good.
- 13 CROSS-EXAMINATION
- 14 BY MR. STEINER:
- Q. Just briefly you were formerly Public Counsel;
- 16 is that correct?
- 17 A. Yes, I was.
- 18 Q. And in that position did you find the filing
- of IRPs by the utilities that you helped to regulate,
- 20 did you find that helpful in your job?
- 21 A. I did. I found almost everything that the
- 22 utilities filed to be helpful in that position.
- 23 Q. So how did the IRPs help you do your job as
- 24 Public Counsel?
- 25 A. Well, I think in a broad sense it was really

- 1 about trying to figure out what the future needs of the
- 2 customers were going to be anticipated. Any time a
- 3 utility files anything, especially with an IRP, there's
- 4 an issue of intent, what are they intending to do, what
- 5 is their intention of like how they're going to meet
- 6 consumers' needs in the future. And to me I think that
- 7 is where it is most helpful, or at least from the
- 8 perspective of consumer advocate anyway, in order to be
- 9 able to have that document available.
- 10 Q. Thank you. Around page 10 -- On page 10
- 11 around line 17 to 18, you testified that you believe
- 12 Staff is indicating its preference that utilities pursue
- 13 plans that include adding natural gas-fired power plant
- 14 instead of renewables. Do you see that?
- 15 A. I do see that.
- Q. Could you tell us what you believe the
- 17 benefits of adding renewables in addition to natural gas
- 18 plants are?
- 19 A. Well, I think there are certainly going to be
- 20 instances where gas is going to be an issue. We spent a
- 21 lot of time talking about Uri, Elliott this afternoon
- 22 that I've listened to. Certainly one of the biggest
- 23 challenges during those periods with gas was with issues
- 24 with its reliability when it freezes. It is a liquid.
- 25 It is a liquid source of energy. So you know, in

1 instances, and I would keep in mind Renew Missouri is not advocating for 100 percent renewable energy at this 2 3 time. We do not believe that's something that utilities should be able to do. Having wind available where it 4 5 can have benefits during cold weather incidences or when 6 it's hot and there's issues with coal plants, we believe 7 that's important to have that as part of its portfolio. 8 MR. STEINER: Thank you. That's all I have. 9 JUDGE DIPPELL: Thank you. Are there cross-examination from Public Counsel? 10 11 MS. MARTIN: No. 12 JUDGE DIPPELL: Staff? 13 MS. MERS: No questions. Thank you. 14 JUDGE DIPPELL: Are there any Commission 15 questions? We have Commissioners both remotely and on 16 the bench. 17 COMMISSIONER HOLSMAN: No questions, Judge. 18 Thank you. 19 JUDGE DIPPELL: Thank you, Commissioner 20 Holsman. 21 CHAIRMAN RUPP: No questions, Judge. 22 JUDGE DIPPELL: I heard a no questions. That 23 was very faint. That was the Chairman. Thank you. All right. I don't have any questions either. So is there 24 25 any redirect from Renew?

1 MS. GREENWALD: No, thank you. 2 JUDGE DIPPELL: Then your testimony is 3 completed and you may be excused, Mr. Owen. 4 THE WITNESS: Thank you. 5 (Witness excused.) 6 JUDGE DIPPELL: And that was Renew's only 7 witness, correct? 8 MS. GREENWALD: Yes. 9 JUDGE DIPPELL: So we are ready then to begin 10 with Public Counsel witnesses. 11 MS. MARTIN: Before we begin with the Public 12 Counsel witnesses, I did just want to verify about how late you were thinking about ending the hearing. 13 14 JUDGE DIPPELL: That's a good question. I was 15 thinking, we got kind of a slow start, but I was still 16 thinking that we would conclude by 5:00. Am I seeing 17 any objection or suggestion otherwise? 18 MS. MARTIN: Someone just told me 4:00 is what 19 I was going to say, but I saw a little internet thing 20 that said 4:00. You know how you have to believe 21 everything on the internet. 22 JUDGE DIPPELL: Let me make sure our 23 technician is prepared. You're prepared to go to 5:00, 24 aren't you, and our court reporter. Yes. So my plan 25 would be then to conclude just a few minutes before

1 5:00. 2 MS. MARTIN: Okay. 3 JUDGE DIPPELL: We'll get as far as we can. MS. MARTIN: As far as we can. I believe in 4 5 I think we can do it. Then OPC calls expert witness Jordan Seaver to the stand. 6 7 JUDGE DIPPELL: Mr. Seaver, do you swear or 8 affirm to tell the truth and the whole truth at this 9 hearing? 10 THE WITNESS: I do. 11 JUDGE DIPPELL: Thank you. Can you please 12 spell your name for the court reporter. 13 THE WITNESS: It's Jordan Seaver, J-o-r-d-a-n 14 S-e-a-v-e-r. 15 JUDGE DIPPELL: All right. Go ahead then. 16 MS. MARTIN: Thank you. 17 JORDAN SEAVER, having been first duly sworn, was examined and testified 18 19 as follows: 20 DIRECT EXAMINATION 21 BY MS. MARTIN: 22 Okay. I do know you already stated and 23 spelled your name. So thank you for that, Mr. Seaver.

Who is your employer and what is your capacity with that

employer?

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- 1 A. I'm employed by the Office of the Public
- 2 Counsel and I'm a Policy Analyst.
- 3 Q. Thank you so much. Are you the same Jordan
- 4 Seaver who prepared the surrebuttal testimony for this
- 5 case?
- 6 A. Yes, I am.
- 7 Q. Do you have any corrections or additions to
- 8 your written testimony as it has been premarked as
- 9 Exhibit 200?
- 10 A. I do not.
- 11 JUDGE DIPPELL: That's correct. And 200-C?
- MS. MARTIN: 200 and 200-C. Thank you. I'm
- 13 very good at this.
- 14 BY MS. MARTIN:
- Q. Okay. And if I asked you the same questions
- 16 today that you had in that surrebuttal testimony, would
- your answers be the same?
- 18 A. Yes.
- MS. MARTIN: Okay. Your Honor, I offer
- 20 Exhibits numbered 200 and 200-C for admittance and
- 21 tender the witness for cross.
- JUDGE DIPPELL: Thank you. Would there be any
- 23 objection to Exhibit 200 and 200-C? Seeing none, then I
- 24 will admit Exhibits 200 and 200-C.
- 25 (OPC'S EXHIBITS 200 AND 200-C WERE RECEIVED

1 INTO EVIDENCE AND MADE A PART OF THIS RECORD.) 2 JUDGE DIPPELL: Is there cross-examination from Staff? 3 MS. MERS: Yes, briefly. 4 5 CROSS-EXAMINATION BY MS. MERS: 6 7 In your surrebuttal testimony you discuss 8 economic concerns and also concerns related to curtailment; is that correct? 10 Α. Yes. 11 Q. And I'm going to ask you to help monitor me 12 and make sure I don't say any names of species that I'm 13 not supposed to. I try not to HC. If you could please 14 alert me. Is it your understanding that curtailment or 15 any additional expenses related to potential curtailment 16 is not considered -- was not considered as part of the 17 LCOE in this case? 18 Α. Yes, as far as I'm aware. 19 Q. And do you know what the cost or the potential 20 cost of those type of curtailment measures could be or 21 what kind of impact they could have? 22 I can't put a number on potential costs, but 23 the consequences of such curtailments can be fairly severe leading to curtailments at the times when wind 24 25 facilities generate the most energy typically. So

- 1 typically they're curtailed at night. If they're
- 2 curtailed, this is due to, when we're talking about bats
- 3 in particular, the habits of the bats nocturnal, right,
- 4 wind facilities typically generate most of their energy
- 5 at night and the curtailments then align with the
- 6 activity of the bats which is at night thus making the
- 7 facilities, you know, effectively useless at that point
- 8 and that's under situations in which they're ordered to
- 9 curtail because of bat take.
- 10 Q. And are you familiar with the operations of
- any of the other utilities wind farms in the state?
- 12 A. Yes, I am some of them, yes.
- Q. Okay. And we're discussing there's been quite
- 14 a bit of debate over hindsight and foresight, but is
- 15 there anything that you've seen that have happened with
- 16 other wind farms that would lead you to believe that
- 17 perhaps what has been estimated here could be worse in
- 18 the future?
- MS. WHIPPLE: Sorry. I'm going to interject
- 20 an objection as to speculation.
- 21 MS. MERS: I don't believe it's speculation.
- 22 I'm asking if in his expert opinion if he's seen other
- 23 issues in cases arise that could be comparable to issues
- 24 in this case that lead OPC to come to the conclusion
- 25 that it did in its testimony. I believe that's wholly

- 1 within his realm of expertise.
- 2 JUDGE DIPPELL: I'm going to allow the
- 3 question, overrule the objection.
- 4 THE WITNESS: So I am familiar with, and I
- 5 don't want to venture too far into the territory, but
- 6 generally Ameren's High Prairie wind farm has been
- 7 curtailed and that is due to bat species take, take of
- 8 bat species that are of conservation concern. And
- 9 you're allowed a certain number of bats that you can
- 10 take if the species is of conservation concern; and once
- 11 you reach that limit, you have to stop, you know, at
- 12 that point when you're given this warning then you have
- 13 to be curtailed once you reach that limit of bat take
- 14 and I think it's annually. So the reason generally that
- 15 these wind farms are curtailed and High Prairie,
- 16 Ameren's High Prairie wind farm is an example of this,
- 17 is because of their location near maternity caves for
- 18 bats. And I now don't want to venture too far into the
- 19 confidential information here. But should we -- I don't
- 20 know. None of my testimony in this is confidential, if
- 21 that helps.
- Q. Do you believe there's a way that you can
- 23 finish your response without getting into the high level
- 24 and then if the Commissioners want more.
- 25 A. Yeah, this is all public information. So the

1 Oklahoma Department of Wildlife Conservation, as well as universities, other researchers, US Fish and Wildlife 2 3 have identified four maternity caves for a certain 4 species of bat and those caves happen to be in northwest 5 Oklahoma which is where the Persimmon Creek wind farm 6 is. And the wind farm I believe is -- well, yeah, it's 7 in the same area as those. The certain bat population 8 has large -- they only go to these four caves in 9 Oklahoma and they have large populations that go there If the -- And if the take continues -- If 10 every year. 11 the take reaches a certain point, then we would see 12 curtailments which could be again have the consequences like High Prairie with Ameren. 13 14 And is acknowledging those risks and 15 suggesting that there should be protection for 16 ratepayers or at least some sharing of the risk, would 17 you say that with the circumstance you know now that 18 that would be a hindsight determination or do you 19 believe it would be looking forward with the information 20 you have now? 21 MS. WHIPPLE: Calls for a legal conclusion. 22 MS. MERS: I believe we've had most every 23 witness that's come through talk about hindsight and foresight. I'm not asking him what the prudence 24

standard is. I'm just asking him on the basis of the

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- 1 information now, which hindsight is a reasonable person
- 2 standard, not a reasonable attorney standard, so what we
- 3 know now, is it reasonable to expect that there may be
- 4 impacts with the information we have.
- 5 MS. WHIPPLE: Then speculation as well.
- 6 JUDGE DIPPELL: Can you repeat your question
- 7 for me?
- 8 MS. MERS: I can try to maybe rephrase too.
- 9 BY MS. MERS:
- 10 Q. As an expert in your position, and using what
- 11 is reasonable with what we know now, do you believe that
- 12 looking forward we can make a reasonable assumption on
- 13 risks that could occur in the future?
- MS. WHIPPLE: Judge, I would also object to
- 15 lack of personal knowledge. This is an Oklahoma-based
- 16 facility. I believe this witness only has Missouri
- 17 knowledge.
- 18 MS. MERS: I don't want to answer for the
- 19 witness, but it sounded like he's reviewed Oklahoma
- 20 knowledge. I'm not sure if being in Oklahoma versus
- 21 reviewing the information from Oklahoma makes a
- 22 difference.
- 23 MS. WHIPPLE: Judge, I haven't heard the
- 24 witness testify. There's no foundation that he has
- 25 knowledge about how the state of Oklahoma treats bats or

- 1 any kind of hindsight analysis with regard to bats or
- 2 whatever Ms. Mers' question is.
- JUDGE DIPPELL: I'm going to sustain the
- 4 objection. Ask another question, Ms. Mers.
- 5 BY MS. MERS:
- 6 Q. Okay. If in a future case disallowances were
- 7 made because there had been curtailment, would you
- 8 believe that would be a hindsight?
- 9 MS. WHIPPLE: I'm sorry. Same objections,
- 10 Judge.
- MS. MERS: When we had prudence reviews, the
- 12 witness is looking at these things and making the
- 13 disallowances and the determinations. It's not an
- 14 attorney -- You know, we interpret the legal statutes
- but not allowing a regulator to interpret the
- 16 regulations seems absurd to me.
- JUDGE DIPPELL: I think I'm having trouble
- 18 understanding your question exactly, Ms. Mers. What is
- 19 it that you're trying to ask?
- 20 MS. MERS: Staff has been accused, and OPC, of
- 21 making hindsight predictions, not predictions, that's
- 22 not the right word, determinations on projects and that
- 23 that is inappropriate. Staff -- In my question I am
- 24 trying to pose to OPC if we can't -- if OPC has been
- 25 criticized for making hindsight determinations, does he

1 agree with a determination that when you know information now and in the future act upon that 2 3 information that you knew four years ago, whenever, 4 would he think that that would be hindsight as it's been 5 lobbied at OPC and staff. 6 MS. WHIPPLE: Is the reference point bats 7 still or not? 8 MS. MERS: In discussions with Ms. Messamore, 9 we couldn't get a clear answer because there wasn't a 10 firm point being taken to. It was apparently economic 11 feasibility in general was too fuzzy. Now that a 12 particular point is being brought up, you know, the 13 reference in this case is to bats but, you know, I'm 14 sure that if we look through -- I believe Ms. Mantle has 15 pointed out the ten different IRPs which OPC has raised 16 concerns and so if bats aren't sufficient, I mean, we 17 can walk through with Ms. Mantle her opinions on when 18 she raised those concerns in those IRPs if they were 19 called hindsight if she would agree with that if that's 20 preferable to counsel. 21 JUDGE DIPPELL: I think we have ventured into 22 basically a legal determination that the Commission is 23 going to have to make in weighing the evidence. So I'm going to sustain the objection. Let's move on from 24 25 hindsight.

- 1 MS. MERS: I have nothing further but thank 2 you. 3 JUDGE DIPPELL: Thank you. 4 THE WITNESS: You're welcome. 5 JUDGE DIPPELL: Is there cross-examination from Renew? 6 7 MS. GREENWALD: No, thank you. 8 JUDGE DIPPELL: Is there cross-examination 9 from Evergy? 10 MS. WHIPPLE: Yes, thank you. Good afternoon, 11 Mr. Seaver. 12 THE WITNESS: Good afternoon. 13 CROSS-EXAMINATION 14 BY MS. WHIPPLE: 15 In your surrebuttal testimony filed in this 16 case you stated that you were responding only to Staff 17 witnesses Luebbert, Eubanks and Lange; is that correct?
- 18 A. I believe that's correct, yes.
- 19 Q. And in your surrebuttal testimony you did not
- disagree with any of Staff's analysis; is that right?
- 21 A. Of the analysis that I stated, I didn't
- 22 disagree with it, yes.
- Q. Is there Staff analysis that you do disagree
- 24 with?
- 25 A. I'm not sure.

- 1 Q. Okay. In your surrebuttal testimony you did
- 2 not do any independent analysis other than the Staff
- 3 analysis with which you agreed; is that right?
- 4 A. I looked at Staff's analysis and I found it
- 5 convincing and that's why I wrote the surrebuttal
- 6 testimony, yes.
- 7 Q. And you did not do any independent analysis
- 8 outside of that; is that correct?
- 9 A. I did my own research as far as it went but
- 10 any analysis on the level of Staff's, no, to the extent
- 11 that Staff did it, no.
- 12 Q. You do not have a degree in economics; is that
- 13 right?
- 14 A. That's correct.
- 15 Q. You do not have an accounting degree; is that
- 16 right?
- 17 A. Thankfully, yes.
- 18 Q. You are not an engineer; you don't have an
- 19 engineering degree; is that right?
- 20 A. That's correct.
- 21 Q. You don't hold degrees in environmentalism or
- 22 conservation; is that right?
- 23 A. Correct.
- Q. In this case is it true that OPC did not serve
- 25 any discovery or data requests?

- 1 A. I did not serve any data requests or
- 2 discovery. I am not -- I don't know about other OPC
- 3 witnesses which would be I quess Lena Mantle.
- 4 Q. Sitting here today, can you think of any
- 5 discovery or data requests that Ms. Mantle may have
- 6 served on behalf of OPC?
- 7 A. I can't think of any, no, I'm not sure.
- 8 Q. In your surrebuttal testimony on page 2 you
- 9 agree that EMW needs more capacity including owned
- 10 capacity; is that right?
- 11 A. Correct.
- 12 Q. You also on page 7 of your surrebuttal
- 13 testimony testified that utilities generally in SPP
- 14 should increase their generating capacity; is that
- 15 right?
- 16 A. I believe that utilities in SPP will need to
- 17 increase their generating capacity with the introduction
- 18 of performance-based accreditation for capacity, and I
- 19 don't know if I generally believe that utilities in SPP
- 20 need to or should increase their generating capacity. I
- 21 believe that Evergy Missouri West needs more owned
- 22 capacity.
- Q. You agree that in the four years of Persimmon
- 24 Creek's operations there have been no bat taking issues,
- 25 right?

- 1 A. I agree that there haven't been any
- 2 curtailments or any operational issues as a result of
- 3 bat take. I wouldn't claim that there have been no --
- 4 there's been no bat take, there's been no raptor take,
- 5 et cetera.
- 6 Q. Is that because you lack knowledge as to
- 7 whether there has been or not?
- 8 A. I'm not certain about the numbers of take of
- 9 species of any kind.
- 10 Q. Sitting here today, are you aware of any bat
- 11 taking issues occurring during the four years of
- 12 operation of Persimmon Creek?
- MS. MARTIN: Objection, asked and answered.
- MS. WHIPPLE: It hasn't been, Judge.
- 15 JUDGE DIPPELL: I think she asked a slightly
- 16 different question. You can answer. I'm sorry.
- 17 THE WITNESS: Can you repeat the question?
- 18 I'm sorry.
- 19 BY MS. WHIPPLE:
- Q. Sitting here today, are you aware of any bat
- 21 taking issues occurring in the four years of operation
- 22 of Persimmon Creek?
- A. Any issues, no.
- MS. WHIPPLE: Thank you. No further
- 25 questions.

- 1 THE WITNESS: You're welcome.
- 2 JUDGE DIPPELL: Just one clarification. When
- 3 you say take in the bat take, are you referring to
- 4 fatalities?
- 5 THE WITNESS: Yes. That's the term used by
- 6 researchers in biology regarding wind farms in
- 7 particular for any killing of an animal by the turbine
- 8 blades.
- 9 JUDGE DIPPELL: Are there questions from the
- 10 Commission? See if the Chairman has any questions or
- 11 Commissioner Holsman before Commissioner Kolkmeyer asks
- 12 his.
- 13 CHAIRMAN RUPP: No questions.
- 14 COMMISSIONER HOLSMAN: No questions, Judge.
- 15 Thank you.
- JUDGE DIPPELL: Thank you both. Sorry,
- 17 Commissioner. Go ahead.
- 18 COMMISSIONER KOLKMEYER: No, you're fine.
- 19 Thank you, Judge.
- 20 OUESTIONS
- 21 BY COMMISSIONER KOLKMEYER:
- 22 Q. Have there been other wind farms curtailed
- 23 because of bat take?
- 24 A. Yes, there have. Which wind farms they are
- offhand, I don't know. I don't have that information

- 1 before me, but yes.
- Q. Are they curtailed during a certain hour, time
- 3 of the day? Did I hear you say that earlier?
- 4 A. Yeah. Typically they'll be curtailed at
- 5 night. Whenever the movement of the bats, or in cases
- 6 there are curtailments due to bald eagle take, so
- 7 whenever the movement of the species through the areas
- 8 are the highest they'll curtail. For bats, it is at
- 9 night and that's also when the wind farms are the most
- 10 efficient when they operate the best.
- 11 Q. Which my next question was going to be where
- 12 are the wind farms in relationship to Persimmon? If
- you're not familiar, you're not going to be able to
- 14 probably answer that question.
- 15 A. Offhand, yeah, I don't know if I'll be able to
- 16 answer that question. I mean, High Prairie is in
- 17 northern Missouri but that's not.
- 18 Q. It's not in Oklahoma.
- 19 A. Offhand I don't know. I don't want to
- 20 speculate too much.
- 21 COMMISSIONER KOLKMEYER: Thank you. Thank
- 22 you, Judge.
- 23 JUDGE DIPPELL: Thank you, Commissioner. Is
- there any further cross-examination based on the
- 25 Commissioner's question or questions from Staff?

1 MS. MERS: I just have one I guess further clarification based on what you were just discussing 2 3 with Commissioner Kolkmeyer. FURTHER CROSS-EXAMINATION 4 5 BY MS. MERS: 6 Although the other wind farms you referred to 7 aren't in Oklahoma, are they situated in similar 8 positions to other species of concerns that you believe 9 makes them comparable? 10 Α. Yes. I mean, so typically the wind farms are 11 sited in areas where the wind profiles are the best obviously, they want to maximize the amount of wind that 12 they can get. That also tends to be in habitat for 13 14 things like bats and raptors. For some reason, and I 15 don't know why, I don't know if biologists know why, but 16 the wind profiles tend to be very good near the 17 maternity caves and the roosting caves which are 18 different, they use them at different times, yes. 19 yes to answer your question, yes. 20 MS. MERS: Thank you for that. I have nothing 21 further. 22 THE WITNESS: You're welcome. 23 JUDGE DIPPELL: Is there anything from Renew? 24 MS. GREENWALD: No, thank you, Judge. 25 JUDGE DIPPELL: Evergy?

- 1 MS. WHIPPLE: No, thank you.
- 2 JUDGE DIPPELL: Is there redirect from Public
- 3 Counsel?
- 4 MS. MARTIN: Yes, there is.
- 5 REDIRECT EXAMINATION
- 6 BY MS. MARTIN:
- 7 Q. So earlier today, and by earlier today I mean
- 8 maybe ten minutes ago, you were asked about your
- 9 credentials. Can you express what those credentials are
- 10 and what makes you a worthy expert for the purposes of
- 11 this hearing?
- 12 A. Yes. Well, for the purposes of the hearing,
- in order to be an expert witness I need to know more
- 14 than the average person on the street about the topics.
- 15 I would say I know considerably more, not as much as I'd
- 16 like, but considerably more than the average person on
- 17 the street.
- 18 My background in philosophy allows me to
- 19 research arguments, make arguments, analyze arguments
- 20 and confusing complicated topics if I'm not boasting but
- 21 fairly well. So I think those are together enough to
- 22 make me an expert witness today.
- Q. Thank you. So Evergy asked about your
- 24 statement on owned capacity on how there was a need for
- 25 Evergy West to have more owned capacity. Do you

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Fax: 314.644.1334

1 remember that conversation? 2 Α. Yes. 3 Q. Can you talk about where your determination on 4 owned capacity differentiates between Evergy West and 5 their assessment of Persimmon Creek in particular? 6 Α. So I agree with Evergy witness Ms. Messamore 7 that there is a need for capacity in Evergy Missouri 8 West, and in my testimony I refer to the prior testimony 9 in other cases of OPC witness John Robinett in which he 10 clearly states that there is a need for owned capacity 11 in Evergy Missouri West. Where I think we differ is in 12 the idea that Persimmon Creek adequately supplies that capacity and this is due to many factors not least of 13 14 which is the performance-based accreditation that SPP is 15 introducing which will lower the accredited capacity for 16 Persimmon Creek which is already significantly lower 17 than the nameplate capacity which has been testified to 18 already. So I agree that there's a need for capacity 19 but I don't think that this is the way to meet it. 20 And you talked about performance-based Ο. 21 accreditation that switched from SPP's use of whatever 22 they're currently using, which I can't come up with at 23 the top of my head, to performance-based accreditation 24 and how it will cause Persimmon Creek's accreditation to 25 go down. Can you explain that a little more?

- 1 A. Yes. So in a presentation before the
- 2 Commission in I believe August of 2022, if I'm correct,
- 3 SPP laid out the switch to performance-based
- 4 accreditation and what that will mean for all utilities
- 5 on SPP but also Missouri utilities in particular. And
- 6 the main takeaway is that the performance-based
- 7 accreditation will take into account the past
- 8 performance and outages and et cetera of a generating
- 9 source and that will either increase or decrease its
- 10 accredited capacity; and because as Staff points out
- 11 Persimmon Creek has been not a particularly good wind
- 12 facility, I believe that it will based on the
- 13 performance-based accreditation as laid out in that
- 14 presentation reduce its accredited capacity even more
- 15 than it already is.
- 16 Q. Okay. And do you remember having a
- 17 conversation about curtailment regarding things that I
- 18 am just nervous to talk about?
- 19 A. Yes, I do.
- 20 O. Wonderful. So if the -- If Persimmon Creek is
- 21 curtailed due to that issue, what effect would that have
- on the economic efficiency of that wind source?
- 23 MS. WHIPPLE: I'm sorry, Judge. I don't
- 24 understand the question. So I think it might be beyond
- 25 the scope.

1 JUDGE DIPPELL: Can you repeat the question 2 for me? 3 MS. MARTIN: Yes. We were talking about the 4 curtailment of the -- I'm sorry. I'm trying to be 5 pretty careful -- due to species and I was wondering if he knew the economic efficiency, how that would relate 6 7 to the economic efficiency of the generation source, 8 basically the effects curtailment would have on the 9 source, the wind resource. JUDGE DIPPELL: The what resource? 10 11 MS. MARTIN: Persimmon Creek, the wind farm. 12 JUDGE DIPPELL: Wind resource. 13 MS. MARTIN: Yeah, sorry. 14 JUDGE DIPPELL: Does your objection still 15 stand? 16 MS. WHIPPLE: Could you ask it again? I'm so 17 sorry. 18 MS. MARTIN: Yeah. 19 BY MS. MARTIN: 20 Do you have an opinion and if so, what would 0. 21 it be for the effect future curtailment would have on 22 the economic efficiency of this resource or any 23 resource? MS. WHIPPLE: I don't think that I have a 24 25 beyond the scope objection to that. I think maybe

1 speculation now. JUDGE DIPPELL: All right. I'll overrule and 2 3 allow him to answer. 4 THE WITNESS: So on the assumption that the 5 siting of the facility leads to curtailments and on the 6 assumption that the curtailments are at night, which 7 it's been established Persimmon Creek has the highest 8 operation during the highest generation output during, 9 the economic performance of the facility would clearly 10 be worse than it is now. At times at which the facility 11 could operate the best it would not. At times at which 12 it would operate the worst it would. There could be 13 also economic consequences for ratepayers in the case of 14 disallowances not given or could be consequences for the Company that would be passed on to ratepayers. 15 I can't 16 see any positive consequences from economic or otherwise 17 from future curtailments. 18 MS. MARTIN: Thank you so much. 19 THE WITNESS: You're welcome. 20 JUDGE DIPPELL: That's all? 21 MS. MARTIN: Give me one moment to confer with 22 counsel. We are finished with this witness. Thank you 23 so much, Mr. Seaver. 24 THE WITNESS: You're welcome. 25 JUDGE DIPPELL: Thank you, Mr. Seaver.

- 1 should have interrupted earlier but you mentioned that
- 2 presentation in one of your answers. Do you know which
- 3 presentation you were referring to?
- 4 THE WITNESS: Yes, give me just a second. So
- 5 it was titled -- the document that was given was titled
- 6 SPP Update and it was given during an agenda, a
- 7 Commission agenda on August 31st, 2022.
- JUDGE DIPPELL: The one that was marked as an
- 9 exhibit today?
- 10 THE WITNESS: No. I actually just provided it
- 11 as a footnote in my testimony. It's on page 6.
- 12 JUDGE DIPPELL: Okay. Thank you.
- 13 THE WITNESS: You're welcome.
- JUDGE DIPPELL: Okay. That concludes your
- 15 testimony. Thank you. You may be excused.
- 16 (Witness excused.)
- 17 JUDGE DIPPELL: The OPC can also offer that
- 18 presentation into evidence if you would like from OPC,
- 19 not right now.
- 20 COMMISSIONER HOLSMAN: This is Commissioner
- 21 Holsman.
- JUDGE DIPPELL: Yes, Commissioner.
- 23 COMMISSIONER HOLSMAN: I just have one real
- 24 brief question for the witness before he steps down.
- JUDGE DIPPELL: Okay. He's coming back to the

1 stand. Hold on just one second. COMMISSIONER HOLSMAN: It will be very brief. 2 3 JUDGE DIPPELL: Okay. Go ahead, Commissioner. 4 COMMISSIONER HOLSMAN: Thank you. 5 QUESTIONS 6 BY COMMISSIONER HOLSMAN: 7 Q. Earlier in earlier testimony Evergy testified 8 that the floor of the net capacity for this system was 10 percent but that it could be in the 20s with the 9 proper transmission and better performance. Do you 10 11 agree that the floor of this is a net capacity of 10 percent but it could have a higher ceiling? Would you 12 13 agree with that? 14 I have no reason to doubt that it's 10 percent 15 currently. It could realistically be increased, but I 16 don't see that as a great possibility for this facility 17 in particular given the introduction of the 18 performance-based accreditation for capacity. 19 Q. Okay. Also earlier it was established that 20 Evergy could consider storage and in a follow-up 21 question not a part of this IRP so that's established, but do you believe that the storage could be paired with 22 this system that it would drastically improve the 23 24 firming of energy available? 25 Α. I'm not aware of -- I'm not aware of battery

- 1 technology currently that can provide that sort of firm
- 2 delivery. I mean, it would be dispatchable. That's
- 3 true. For the duration of that dispatchable energy is
- 4 short at this time. I mean, furthermore, if we're
- 5 talking about significant transmission upgrades in the
- 6 future, we're also talking about an environment in SPP
- 7 where large amounts of wind are coming onto the system
- 8 and because of the supply and demand that we have with
- 9 wind, all wind on the system would see decreased
- 10 revenues and the value of the generation would be lower
- 11 and we can see with, you know, bids in the system right
- 12 now and after the passing of the IRA that there is
- 13 significant wind development coming on the system. So I
- 14 do degree that if battery storage was applied to the
- 15 Persimmon Creek wind facility there would be
- 16 dispatchable source but not one comparable to a gas
- 17 plant, a coal plant, a nuclear plant, et cetera.
- 18 Q. Do you agree -- this is my last question. Do
- you agree with earlier testimony that it's about 40
- 20 percent cost increase to build the same facility from
- 21 raw land?
- 22 A. I don't have a reason to doubt that but I
- 23 don't know if that's correct.
- 24 COMMISSIONER HOLSMAN: Okay. Fair enough.
- 25 All right. Thank you, Judge. Thank you taking the

1 questions. 2 THE WITNESS: You're welcome. 3 JUDGE DIPPELL: No problem. Thank you. Hold on just one moment, Mr. Seaver. Let's see if there are 4 5 any follow up. Is there anything based on the 6 Commissioner's question from Staff? 7 MS. MERS: No, thank you. 8 JUDGE DIPPELL: Renew? 9 MS. GREENWALD: No, thank you. 10 JUDGE DIPPELL: Evergy? 11 MS. WHIPPLE: Briefly. 12 FURTHER CROSS-EXAMINATION 13 BY MS. WHIPPLE: 14 In discussing accreditation with the Q. 15 Commissioner, isn't it true that performance-based 16 accreditation only applies to thermal resources? 17 Α. By thermal resources you mean? 18 Ο. Gas. 19 A. No, I don't believe so. 20 Do you believe it would apply to the Persimmon Ο. 21 Creek? 22 I believe that it applies to any generation 23 source in a utility's fleet in SPP. 24 MS. WHIPPLE: Okay. Thank you. 25 THE WITNESS: You're welcome.

- JUDGE DIPPELL: Is there further redirect?

  MS. MARTIN: Also, again, we can provide that
- 3 presentation to Evergy. I do also have further.
- 4 JUDGE DIPPELL: Go ahead with your redirect
- 5 and I'll address that.
- 6 FURTHER REDIRECT EXAMINATION
- 7 BY MS. MARTIN:
- 8 Q. So what would adding batteries to Persimmon
- 9 Creek due to the economics of that wind farm?
- 10 A. I suspect that it could -- allowing it to be
- 11 dispatchable could allow it to be dispatched at times at
- 12 which you might have more favorable market for the
- 13 energy, but again the duration as far as I'm aware at
- 14 the time -- right now for battery storage like that is
- 15 not long and thus I would assume would not account for
- 16 much of an increase in terms of the economic efficiency
- 17 over the economic performance.
- 18 Q. Okay. Do you know how adding batteries to
- 19 this generation source would affect rate base?
- 20 A. It would increase rate base and thus increase
- 21 the rates to customers.
- 22 Q. Thank you. I also wanted to check
- 23 Mr. Holsman, Commissioner Holsman, pardon me, asked if
- 24 it was possible for the accredited capacity of Persimmon
- 25 Creek to go above 10, I believe.

- 1 A. Yes.
- Q. 10. And I want to kind of flip that question
- on its head. Could the accredited capacity to Persimmon
- 4 Creek go lower especially with the entrance of
- 5 performance-based accreditation?
- A. I am not sure if there's a floor to the
- 7 capacity accreditation in the new scheme. So I don't
- 8 know.
- 9 MS. MARTIN: Oh, no, that's okay. I believe I
- 10 am finished with this witness.
- JUDGE DIPPELL: Thank you. And we do not need
- 12 the whole presentation. I just needed to clarify which
- one it was. So I think this time you are finished, Mr.
- 14 Seaver, and you may be excused again.
- 15 THE WITNESS: Thank you.
- 16 (Witness excused.)
- JUDGE DIPPELL: Okay. So it is about twenty
- 18 until 5:00. I would like to go ahead and get Ms. Mantle
- 19 sworn and get her testimony all taken care of and
- 20 everything and then maybe we'll end for the day at that
- 21 point.
- MS. MARTIN: Okay.
- JUDGE DIPPELL: Do you solemnly swear or
- 24 affirm that the testimony you're about to give is the
- 25 truth?

1 THE WITNESS: Yes. JUDGE DIPPELL: Thank you. Could you please 2 3 spell your name for the court reporter? 4 MS. MANTLE: My name is Lena Mantle, L-e-n-a 5 M-a-n-t-l-e. 6 JUDGE DIPPELL: Thank you. You may go ahead. 7 MS. MARTIN: Thank you so much. 8 LENA MANTLE, 9 having been first duly sworn, was examined and testified as follows: 10 11 DIRECT EXAMINATION 12 BY MS. MARTIN: 13 Q. And much like Mr. Seaver you have already 14 stated your name and spelled it for the record so I 15 thank you for that. Can you let us know who your 16 employer is and what capacity you are employed in? 17 Α. I'm employed by the Office of the Public 18 Counsel. My position is Senior Analyst. 19 Q. Thank you. And are you the same Lena Mantle 20 who prepared the surrebuttal testimony for this case? 21 Α. Yes, I am.

Exhibit No. 201 and possibly 201-C?

A. No, I do not.

to your written testimony that has been premarked as

And do you have any corrections or additions

22

23

24

25

1 Q. Okay. Perfect. Thank you so much. 2 asked you the same questions that were asked in that 3 testimony today, would your answers be the same? Α. 4 Yes. 5 MS. MARTIN: Your Honor, I offer Exhibits numbered 201 and 201-C for admittance onto the record, 6 7 and I tender this witness for cross. 8 JUDGE DIPPELL: Would there be any objection 9 to Exhibits 201 and 201-C? Seeing none, I will admit those exhibits. 10 (OPC EXHIBITS 201 AND 201-C WERE RECEIVED INTO 11 12 EVIDENCE AND MADE A PART OF THIS RECORD.) 13 JUDGE DIPPELL: All right. Let me just take 14 survey so we know where we're going to be. Is there 15 cross-examination for this witness from all three 16 parties? 17 MR. ZOBRIST: From Evergy there is, Judge. JUDGE DIPPELL: And Staff has? 18 19 MS. MERS: A small amount, yes. JUDGE DIPPELL: A small amount? 20 21 MS. MERS: I hope so. 22 JUDGE DIPPELL: Maybe we could go ahead and do 23 Staff cross in ten minutes? No? 24 MS. MERS: I'll take that back. 25 JUDGE DIPPELL: Okay. Well, in that case

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we'll stick to the original plan then and we can -- Is
 1
 2
     there anything anybody needs to discuss on the record
     before we adjourn for the day? Okay.
 3
 4
               I'd like to begin at 8:30 in the morning. We
 5
     have kind of a chopped up day, but hopefully we can
     progress quicker maybe than we were going today. I
 6
 7
     think we will. So thank you, Ms. Mantle, and you can
     come back in the morning. We can go off the record.
 9
     Thank you.
               (Thereupon, the proceedings concluded at 4:43
10
11
     p.m.)
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1	CERTIFICATE OF REPORTER
2	STATE OF MISSOURI )
3	COUNTY OF COLE )
4	I, Beverly Jean Bentch, RPR, CCR No. 640, do
5	hereby certify that I was authorized to and did
6	stenographically report the foregoing Public Service
7	Commission Evidentiary Hearing; and that the transcript,
8	pages 1 through 245, is a true record of my stenographic
9	notes.
10	I FURTHER CERTIFY that I am not a relative,
11	employee, attorney, or counsel of any of the parties,
12	nor am I a relative or counsel connected with the
13	action, nor am I financially interested in the action.
14	Dated this 28th day of February, 2023.
15	Beverly Jean Bentch
16	δ
17	Beverly Jean Bentch, RPR, CCR No. 640
18	
19	
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