Exhibit No.:

Issues: Hedging Gains and Losses

Witness: Dana E. Eaves
Sponsoring Party: MoPSC Staff
Type of Exhibit: Rebuttal Testimony
Case No.: EO-2017-0065

Date Testimony Prepared: June 22, 2017

# MISSOURI PUBLIC SERVICE COMMISSION COMMISSION STAFF DIVISION ENERGY RESOURCES DEPARTMENT

#### **REBUTTAL TESTIMONY**

**OF** 

DANA E. EAVES

## THE EMPIRE DISTRICT ELECTRIC COMPANY CASE NO. EO-2017-0065

Jefferson City, Missouri June 2017



#### 1 REBUTTAL TESTIMONY 2 OF 3 DANA E.EAVES 4 THE EMPIRE DISTRICT ELECTRIC COMPANY 5 CASE NO. EO-2017-0065 Please state your name and business address. 6 Q. 7 A. Dana E. Eaves, P.O. Box 360, Jefferson City, MO 65102 8 Q. By whom are you employed and in what capacity? 9 A. I am a Utility Regulatory Auditor V for the Missouri Public Service 10 Commission ("Commission" or "PSC") in the Energy Resources Department. O. 11 Have you previously filed testimony before the Commission? 12 A. Yes. Please see Schedule DEE-r1, attached to this testimony, for the list of 13 cases in which I have previously filed testimony or reports. 14 Q. Did you participate in the preparation of the Public Service Commission 15 Staff's ("Staff") Staff's Sixth Prudence Audit Report ("Report") of Costs Subject to the 16 Commission-Approved Fuel Adjustment Clause of The Empire District Electric Company 17 ("Empire" or "Company") which was filed on February 28, 2017? 18 A. Yes, but I did not make recommendations directly in the Report. I reviewed 19 Staff witness Ashley Starver's portion of the Report that include her areas of responsibility 20 and provided technical support. 21 What is the purpose of your rebuttal testimony? Q. The purpose of my rebuttal testimony is to respond to OPC witnesses 22 A. 23 Charles R. Hyneman's direct testimony and John S. Riley's direct testimony.

Q. Does Mr. Hyneman in his direct testimony discuss your position in Kansas City Power and Light Greater Missouri Operations Company ("GMO") recent general rate case, Case No. ER-2016-0156, related to GMO's natural gas hedging activities?

- A. Yes he does.
- Q. Would you please put into context what your position was in Case No. ER-2016-0156?
- A. Yes. During Staff's GMO Fuel Adjustment Clause ("FAC") Prudence Review in Case No. EO-2011-0390, Staff became aware that GMO used the practice of cross-hedging. Staff took a position that the NYMEX<sup>2</sup> natural gas futures and spot energy prices were not sufficiently linked and by not contractually sharing the energy price risk with a third party suppler any gains or losses associated with cross-hedging should not be allowed for recovery through GMO's FAC. The Commission rejected Staff's position and found:

The Commission's Staff has failed to provide substantial controverting evidence to rebut the presumption of the prudence of GMO's hedging practices. The Commission's Staff has failed to meet its burden, by a preponderance of the evidence, of proving that GMO was imprudent with its hedging practices during the prudence review period of June 1, 2009 through November 30, 2010.

Staff continued to have concerns related to GMO's cross-hedging practices and during GMO's most recent general rate case, Case No. ER-2016-0156, recommended that GMO suspend its cross-hedging activities. To be clear, Staff recommended GMO only suspend its cross-hedging practice. However, GMO personnel claimed the cross-hedging and natural gas fuel hedging were so intertwined it would be impossible to separate them. Based upon GMO's position that cross-hedging and natural gas fuel hedging were intertwined, Staff recommended GMO suspend, but not eliminate, its natural gas hedging activities and

<sup>&</sup>lt;sup>1</sup> The practice of linking natural gas future contracts to on-peak purchases of power.

<sup>&</sup>lt;sup>2</sup> NYMEX is a commodity futures exchange owned and operated by CME Group of Chicago.

maintain the appropriate language in its FAC tariff to provide GMO an easy path to resume its natural gas fuel hedging practices if market forces should change significantly. If it were not for GMO's flawed cross-hedging practices, Staff would not have recommended a suspension of GMO's natural gas fuel hedging.

- Q. How is Mr. Hyneman's reference to Staff's position on hedging in the GMO rate case relevant to Empire's FAC prudence review?
  - A. It is not relevant to Empire.
  - Q. Does Empire cross-hedge?
- A. No. Empire's natural gas hedging practices do not use NYMEX natural gas futures contracts to price hedge against on-peak purchased power. Empire's hedging activities only consists of the purchase of NYMEX natural gas futures contracts as a price hedge of natural gas used for fuel in the generation of electricity. Staff has evaluated these practices and determined them to be prudent.
- Q. Has Staff analyzed Empires historical financial natural gas hedging results based upon Empire's approved Risk Management Plan (RMP)?

continued on next page

Highly Confidential Table 1.

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Q. What does Table 1 show in regards to Empire's natural gas hedging practices?

A. It shows that over a longer period of time, fifteen and a half years, Empire's hedging practices have incurred \$ \*\* \_\_\_\_\_ \*\* in losses.

Q. Mr. Hyneman states on page 11 of his direct testimony "Starting in 2009 the natural gas market changed from a market characterized by high prices and high volatility to one that consistently reflects low prices and low volatility." Do you agree with that statement?

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9 10 11 A. While I have not seen forecasts that predict upward swings in natural gas prices from the pre-2009 levels in natural gas market, volatility still remains because market forces are always at play. Table 2 illustrates price volatility for the first six months of 2017 which reflects a 22% change in price in just the first six months of 2017.

Table 2



- Q. Is it Staff's position that Empire should do away with its natural gas hedging practices?
- A. No, Staff is concerned that leaving Empire's customers exposed to price volatility in the natural gas market is not a prudent action. Staff recommends that Empire leave its risk management policies in place and continue natural gas fuel hedging.

Q.

A.

2015

2016 2017

2.99

2.28 3.30

2.87

2.83

1.73 2.88

2.61

1.92

3.10

2.85

1

2

3

4

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Table 2

Yes and I have provided Table 2 detailing monthly natural gas spot prices from

Have you analyzed historical natural gas spot prices?

January 1997 to April 2017 at Henry Hub<sup>3</sup> and Chart 1 that graphs the same data.

Henry Hub Natural Gas Spot Price (Dollars per Million Btu) 3.45 2.15 2.03 1997 1.89 2.25 3.01 2.20 2.19 2.14 1998 2.09 2.23 2.24 2.43 2.17 2.02 2.12 1.85 1.77 2.30 2.80 2.73 2.36 2000 2.42 2.66 2.79 3.04 3.59 4.29 3.99 4.43 5.06 5.02 5.52 8.90 2001 8.17 5.61 5.23 5.19 4.19 3.72 3.11 2.97 2.19 2.46 2.34 2.30 3 55 4 04 2002 2 32 2 32 3.03 3 43 3.5 3 26 2 99 3.09 4 13 4 74 6.13 5.81 4.62 4.47 2003 5.43 7.71 5.93 5.26 5.82 5.03 4.99 4.63 6.14 5.37 5.39 5.71 6.33 5.93 5.41 5.15 6.35 6.17 2004 6.27 6.58 2005 6.15 6.14 7.16 6.47 7.18 9.53 11.75 13.42 8.69 7.54 6.25 6.21 2007 6.55 7.11 7.64 7.35 6.22 6.22 6.08 6.74 8.54 6.68 2008 7.99 9.41 10.18 11.27 12.69 11.09 8.26 7.67 6.74 5.82 5.35 2009 5.24 4.52 3.96 3.5 3.83 3.8 3.38 3.14 2.99 4.01 3.66 2010 5.83 5.32 4.29 4.03 4.8 4.63 4.32 3.89 3.43 3.71 4.25 4.14 4.49 4.09 3.97 4.24 4.31 4.54 4.42 4.06 3.24 3.17 2011 3.9 3.57 2.67 2.17 2.43 2.95 2.85 3.34 2012 2.51 1.95 2.46 2.84 3.32 3.54 2013 2014 4.71 4.66 4.58 3.92 3.48

Chart 1

2.78

2.84

2.77

2.82

2.66

2.99

2.34

2.09

3.59

\$16.00 \$14.00 \$12.00 \$10.00 \$8.00 \$4.00 \$2.00 Sep-2008 Apr-2009 Nov-2009 Jun-2010 Jan-2011 May-1999 Apr-2002 Nov-2002 Jan-2004 Aug-2004 Mar-2005 Oct-2005 May-2006 Dec-2006 Jul-2007 Feb-2008 Aug-2011 Mar-2012 Oct-2012 Feb-2015 Sep-2015 Apr-2016 Nov-2016 Dec-1999 Jul-2000 Feb-2001 Sep-2001 Jun-2003 -Henry Hub Natural Gas Spot Price (Dollars per Million Btu)

A natural gas pipeline located in Erath, Louisiana that serves as the official delivery location for futures contracts on the NYMEX.

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Q. What conclusions do you draw from your analyses of historical natural gas spot prices over this nearly 20 year time period at the Henry Hub?

- A. The recent 20 year history of natural gas prices show volatility and cannot be predicted with any certainty. During the period of this prudence review, natural gas commodity price levels are lower than any 18 month period since 2000. It would be highly speculative and likely imprudent to believe that such historically low gas prices as seen during the prudence review period can be sustained going forward.
  - Q. Does this conclude your rebuttal testimony?
  - A. Yes it does.

### BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

In the Matter of the Sixth Pro Costs Subject to the Commis Fuel Adjustment Clause of T Electric Company	sion-Approved ) <u>Case No. EO-2017-0065</u>
	AFFIDAVIT OF DANA E. EAVES
STATE OF MISSOURI	)
COUNTY OF COLE	) ss )
COMES NOW, Dar	na E. Eaves and on his oath declares that he is of sound mind and
lawful age; that he contribute	ed to the foregoing Rebuttal Testimony; and that the same is true and
correct according to his best l	knowledge and belief.
Further the Affiant sa	yeth not.  Lava C. Lairy  Dana E. Eaves
Subscribed and sworn to be the	his $2/5f$ day of June, 2017.
D. SUZIE MANKIN Notary Public - Notary Se State of Miseouri Commissioned for Cole Cou My Commission Expires: December Commission Number: 12412	nty 12, 2020 Notary Public

#### CASE PROCEEDING PARTICIPATION

#### DANA E. EAVES

PARTICIPATION		TESTIMONY
COMPANY	CASE NO.	ISSUES
Ameren Missouri	ER-2016-0179	Fuel Adjustment Clause
KCP&L GMO	ER-2016-0156	Fuel Adjustment Clause
KCP&L	EO-2016-0183	MEEIA Prudence Review
KCPL GMO	EO-2015-0180	MEEIA Prudence Review Program costs and TD-NSB Share, Software system costs, Contractors, Interest Costs
Ameren Missouri	EO-2015-0029	MEEIA Prudence Review  Program costs and TD-NSB Share, Software system costs, Contractors, Interest Costs
Empire District Electric Company	EO-2014-0057	FAC Prudence Review Risk Management
AmerenUE	EO-2013-0407	FAC Prudence Review Risk Management
KCP&L Greater Missouri Operations (GMO)	EO-2013-0325	FAC Prudence Review  Purchased Power Agreements & Costs, Hourly weighted Transfer Pricing, Off- system sales revenue
Empire District Electric Company	EO-2013-0114	FAC Prudence Review Financial Hedges, Off-system sales revenue
Ameren Missouri	EO-2012-0074	FAC Prudence Review Direct/Rebuttal Requirements Contracts
KCP&L Greater Missouri Operations (GMO)	EO-2011-0390	FAC Prudence Review Direct/Rebuttal Hedging Purchased Power
Empire District Electric Company	EO-2011-0285	FAC Prudence Review FAC Components

#### CASE PROCEEDING PARTICIPATION

#### DANA E. EAVES

PARTICIPATION		TESTIMONY
COMPANY	CASE NO.	ISSUES
AmerenUE	EO-2010-0255	FAC Prudence Review Direct/Rebuttal Requirements Contracts
Empire District Electric Company	EO-2010-0084	FAC Prudence Review Fuel Cost, Off-System Sales, Interest Cost
Missouri American Water Company	WR-2008-0311	Surrebuttal; Pension and Other Post- Retirement Employee Benefits Costs, Annual Incentive Plan Pay-out Based Upon Meeting Financial Goals and Customer Satisfaction Survey, Labor and Labor-Related Expenses, Rate Case Expenses, Insurance Other than Group, and Waste Disposal Expense
Empire District Electric Company	ER-2008-0093	Fuel and Purchased Power, Fuel Inventories, FAS 87 (pension), FAS 106 (OPEBS), Expenses and Regulatory Assets, Off System Sales, Transmission Revenue, SO2 Allowances, Maintenance Expense
Laclede Gas Company	GR-2007-0208	Accounting Schedules Reconciliation
Aquila, Inc., d/b/a Aquila Networks-MPS & L&P	ER-2007-0004	Payroll Expense, Payroll Taxes and Employee Benefits
Empire District Electric Company	ER-2006-0315	Direct - Jurisdictional Allocations Factors, Revenue, Uncollectible Expense, Pensions, Prepaid Pension Asset, Other Post- Employment Benefits Rebuttal - Updated: Pension Expense, Updated Prepaid Pension Asset, OPEB's Tracker, Minimum Pension Liability
Missouri Gas Energy (Gas)	GR-2004-0209	Direct – Cash Working Capital, Payroll, Payroll Taxes, Incentive Compensation, Bonuses, Materials and Supplies, Customer Deposits and Interest, Customer Advances and Employee Benefits Surrebuttal – Incentive Compensation

#### CASE PROCEEDING PARTICIPATION

#### DANA E. EAVES

PARTICIPATION	TESTIMONY	
COMPANY	CASE NO.	ISSUES
Aquila, Inc.	GR-2004-0072	Direct - Payroll Expense, Employee Benefits, Payroll Taxes
d/b/a Aquila Networks-MPS & L&P (Natural Gas)		Rebuttal – Payroll Expense, Incentive Compensation, Employer Health, Dental and Vision Expense
Aquila, Inc.,	ER-2004-0034	Direct - Payroll Expense, Employee Benefits, Payroll Taxes
d/b/a Aquila Networks-MPS (Electric)		Rebuttal – Payroll Expense, Incentive Compensation, Employer Health, Dental and Vision Expense
Aquila, Inc., d/b/a Aquila Networks-L&P (Electric & Steam)	HR-2004-0024	Direct - Payroll Expense, Employee Benefits, Payroll Taxes
Osage Water Company	ST-2003-0562 WT-2003-0563	Direct - Plant Adjustment, Operating & Maintenance Expense Adjustments
Empire District Electric Company	ER-2002-0424	Direct - Cash Working Capital, Property Tax, Tree Trimming, Injuries and Damages, Outside Services, Misc. Adjustments
Citizens Electric Corporation	ER-2002-0297	Direct - Depreciation Expense, Accumulated Depreciation, Customer Deposits, Material & Supplies, Prepayments, Property Tax, Plant in Service, Customer Advances in Aid of Construction
UtiliCorp United Inc, d/b/a Missouri Public Service	ER-2001-672	Direct - Advertising, Customer Advances, Customer Deposits, Customer Deposit Interest Expense, Dues and Donations, Material and Supply, Prepayments, PSC Assessment, Rate Case Expense