

Exhibit No.:
Issue: Missouri Energy Efficiency
Investment Act of 2009
Witness: Kevin E. Bryant
Type of Exhibit: Direct Testimony
Sponsoring Party: Kansas City Power & Light Company
Case No.: EO-2014-0095
Date Testimony Prepared: January 7, 2014

MISSOURI PUBLIC SERVICE COMMISSION

CASE NO.: EO-2014-0095

DIRECT TESTIMONY

OF

KEVIN E. BRYANT

ON BEHALF OF

KANSAS CITY POWER & LIGHT COMPANY

**Kansas City, Missouri
January 2014**

DIRECT TESTIMONY

OF

KEVIN E. BRYANT

Case No. EO-2014-0095

1 **Q: Please state your name and business address.**

2 A: My name is Kevin E. Bryant. My business address is 1200 Main, Kansas City, Missouri
3 64105.

4 **Q: By whom and in what capacity are you employed?**

5 A: I am employed by Kansas City Power & Light Company (“KCP&L” or “Company”) as
6 Vice President, Investor Relations and Strategic Planning and Treasurer.

7 **Q: What are your responsibilities?**

8 A: My responsibilities include financing and investing activities, cash management, bank
9 relations, rating agency relations, financial risk management, investor relations, and
10 acting as a witness with regard to financing and capital markets-related matters in the
11 Company’s regulatory proceedings. I am also responsible for strategic planning and
12 insurance.

13 **Q: Please describe your education, experience and employment history.**

14 A: I received dual undergraduate degrees in finance and real estate from the University of
15 Missouri – Columbia where I graduated Cum Laude in May 1997. I received my Masters
16 in Business Administration degree with an emphasis in finance and marketing from the
17 Stanford University Graduate School of Business in June 2002.

18 I joined Great Plains Energy Incorporated (“GPE”) in 2003 as a Senior Financial
19 Analyst and was promoted to Manager - Corporate Finance in 2005 where I was

1 responsible for contributing to the development and maintenance of the sound financial
2 health of both GPE and KCP&L through the management of Company financing
3 activities. In August 2006, I was promoted to Vice President, Energy Solutions, for
4 KCP&L and served in that capacity until March 2011, when I became Vice President,
5 Strategy and Risk Management. In August of 2011, I assumed my current position.

6 Prior to joining GPE, I worked for THQ Inc. from 2002 to 2003, a worldwide
7 developer and publisher of interactive entertainment software based in Calabasas,
8 California. I served as Manager - Strategic Planning where I was responsible for
9 establishing corporate goals and developing and assisting with the execution of the
10 company's strategic plan. From 1998 to 2000, I worked as a Corporate Finance Analyst
11 for what is now UBS Paine Webber. I worked on mergers and acquisitions for medium
12 and large-sized companies. I also worked at Hallmark Cards as a Financial Analyst from
13 1997 to 1998.

14 **Q: Have you previously testified in a proceeding before the Missouri Public Service**
15 **Commission (“Commission” or “MPSC”) or before any other utility regulatory**
16 **agency?**

17 A: Yes, I have. I testified before the Commission in Case No. EM-2007-0374 (Aquila
18 Acquisition), and the latest rate cases for KCP&L Greater Missouri Operations Company
19 (“GMO”) and KCP&L: Case No.’s ER-2012-0175 and ER-2012-0174. I also testified
20 before the Kansas Corporation Commission in Docket No. 11-KCPE-581-PRE (LaCygne
21 Predetermination) and regarding KCP&L’s application for its proposed Home
22 Performance with ENERGY STAR[®] program in Docket No. 08-KCPE-581-TAR.

1 **Q: What is the purpose of your testimony?**

2 A: The purpose of my testimony is to:

- 3 (1) Provide an overview of the intent of Senate Bill 376 (“SB376”) and subsequent
4 Missouri Energy Efficiency Investment Act of 2009 (“MEEIA”) rules; and
5 (2) Discuss the current cost recovery business model from the Company’s investors
6 and credit rating agencies’ views.

7 **Q: Please explain what you believe to be the intent of SB376.**

8 A: At its foundation, SB376 became law on the principle that greater implementation of
9 cost-effective energy efficiency programs will be beneficial for all Missourians. SB376
10 specifically recognizes this fact and includes provisions designed to align the interests of
11 electric service providers and their customers in achieving this goal.

12 **Q: Please explain the rationale that cost-effective energy efficiency programs are
13 beneficial for all Missourians.**

14 A: There are several ways that demand-side management (“DSM”) is beneficial. To list a
15 few:

- 16 ▪ DSM invests in our customers making them more competitive;
17 ▪ DSM reduces customers’ and the region’s carbon output;
18 ▪ KCP&L can target DSM to certain areas which allows us to operate the grid more
19 efficiently and reduce load on stressed circuits; and
20 ▪ Installing energy efficiency measures provide potential employment for urban and
21 diverse work forces.

1 **Q: Please discuss your involvement with SB376.**

2 A: Prior to the passage of SB376, I was involved in the development of the Energy
3 Efficiency First Coalition, a collection of numerous organizations and individuals
4 working to generate awareness and show support for energy efficiency initiatives. At the
5 time of passage of SB376—July 2009—I was the Vice President, Energy Solutions, for
6 KCP&L. In that role, I was responsible for the Company’s DSM programs and strategy.
7 Therefore, my involvement with SB376 was significant and I had constant involvement
8 throughout the MEEIA rulemaking process.

9 **Q: Please explain your involvement in that process.**

10 A: I was active in the MPSC Staff’s workshops held in April through June, 2010. These
11 workshops were held in an attempt for parties to reach consensus on the MEEIA draft
12 rules. I was involved in the drafting of comments filed with the Commission after each
13 of the workshops. I also actively participated with the Missouri Energy Development
14 Association in providing comments to Staff’s proposed MEEIA rules in an attempt to
15 assist Governor Nixon in reaching his goal in signing the legislation—to encourage
16 Missouri electric utilities to invest in energy efficiency.

17 **Q: Does the DSM program portfolio requested in this filing fit into the Company’s**
18 **overall resource plan?**

19 A: Definitely. KCP&L’s proposed DSM program portfolio as outlined in the testimony of
20 Company witness Kimberly Winslow can be an integral part of its plan to meet the
21 electricity needs of its customers now and in the future. The proposed energy and
22 demand reductions that are the subject of this proceeding would be reflected in KCP&L’s
23 load and resource requirements. As I stated earlier, there are substantial benefits in DSM

1 and the Company's efforts in this regard are consistent with its focus to meet customers'
2 needs in a balanced, cost-effective and environmentally responsible manner.

3 **Q: Does the Company's current recovery mechanism encourage investment in DSM**
4 **programs?**

5 A: No, just the opposite. The current method of recovery is inadequate and does not put
6 demand-side programs on a level playing field with generation resources, particularly to
7 shareholders.

8 **Q: Please explain in more detail why the current recovery mechanism is inadequate.**

9 A: As Company witness Tim Rush discusses in his testimony, the current method takes a
10 rearview mirror approach to recovery by waiting until the next rate case before
11 addressing costs incurred between one rate case to the next and then only allowing
12 recovery of past program expenses. The current recovery method does not allow for
13 recovery of all the costs because it does not address recovery on the lost margins incurred
14 by the implementation of energy efficiency programs which results in a detriment to the
15 utility's earnings. The current recovery mechanism is one-sided providing benefits to the
16 customers at the expense of the utility's shareholders.

17 **Q: Why do DSM programs result in reduced revenue?**

18 A: In the current system, the recovery of the required revenue occurs by charging electric
19 customers rates that are multiplied by their kW demand and kWh usage. The rates are
20 established by utilizing the revenue requirement established in a rate case as the
21 numerator in the rate with the current levels of kW demand and kWh usage as the
22 denominators. DSM programs are designed to reduce customer demand and usage. Thus
23 the customer kW's of demand and kWh's of usage that are multiplied by the rate to

1 calculate revenues are less than the kW and kWhs that were built into establishment of
2 the rate. This results in future revenues received from customers that will be less than the
3 revenue required to recover return of and return on investments in utility assets and the
4 annual operating and maintenance expenses.

5 **Q: Doesn't the reduced customer demand and usage also create a reduction in the costs**
6 **to serve those customers?**

7 A: Yes. The reduced demand and usage does reduce the variable costs that are directly tied
8 to customer demand and usage. The customer rates, however, are designed to recover
9 both variable and fixed costs. Thus, there is a margin over the variable costs built into
10 the rates to cover fixed costs to serve customers that do not vary with usage. All other
11 factors remaining equal, the lost margins associated with DSM investment results in
12 under-recovery of costs.

13 **Q: What is the magnitude of the lost margins?**

14 A: The lost margins that result from the revenue reductions described above, net of the
15 associated avoided variable costs, are estimated to be approximately \$17 million of
16 cumulative lost margins over a two-year period.

17 **Q: Please describe how investors view the current recovery mechanism?**

18 A: The framework of utility regulation in Missouri ties KCP&L's profitability to increasing
19 sales and the current recovery mechanism does not balance the risks of both the
20 customers and the Company. When the Company spends money on DSM programs
21 resulting in regulatory lag to simply recover the costs, without a sufficient return or
22 incentive comparable to that for traditional investments, and with the end result of
23 reducing the Company's revenues, investors view this as detrimental to the goals of

1 earning a return on investment. They understand it's not beneficial to aggressively
2 pursue DSM under the current recovery mechanism as it decreases Company revenues.

3 This investment framework creates regulatory lag and decreases the Company's
4 ability to earn its authorized return on equity. Investors assess utilities based on their
5 performance in earning their authorized return on equity and utilities that underperform in
6 this area often have stock prices that trade at a discount to respective utility peers. This
7 discount increases the relative cost of equity capital for such utilities. Other investor
8 owned utilities avoid these financial challenges through utilization of riders and trackers
9 that allow for timely recovery of costs, including lost revenues and a performance
10 incentive if certain targets are met. As of the date of this filing, the following utilities
11 have either applied for or have an approved MEEIA filing that includes recovery as
12 described above via a rider or tracker: Ameren Missouri, The Empire District Electric
13 Company, and GMO.

14 Given the current DSM recovery mechanism, KCP&L may look unattractive to
15 investors, relative to other utilities in Missouri.

16 **Q: When you mention the Company's "investors," to whom are you referring?**

17 A: I'm referring to current and prospective equity and fixed income investors.

18 **Q: What does the Company require when it invests its capital in mechanisms such as
19 the DSM program portfolio?**

20 A: The Company expects to invest its capital and to come as close as possible to earning its
21 authorized return on equity. The Company must make prudent and rational decisions
22 when evaluating and prioritizing its needs for capital investment. KCP&L cannot be
23 expected to choose to spend capital on investments it won't begin recovering until the

1 conclusion of the next general rate case and cause deterioration in earnings due to lost
2 margins. This results in significant regulatory lag with no incentive to make the
3 investment in the DSM program portfolio.

4 **Q: How do the credit rating agencies view the current recovery mechanism?**

5 A: The rating agencies consider many quantitative and qualitative factors when reviewing a
6 company's credit ratings. For example, from the quantitative perspective, the current
7 recovery mechanism has a negative impact to the Company's financial metrics such as
8 Funds from Operations ("FFO") to Debt. Qualitatively, the current recovery mechanism
9 does not balance the risk of both customers and the Company, and the agencies may
10 perceive this as a regulatory environment that is less than supportive to the utility. In
11 Moody's Investors Service rating methodology, as much as half of the weighting is based
12 on the qualitative analysis of the company's regulatory framework and ability to recover
13 costs and earn returns. Their view of relative credit supportiveness considers the
14 prevalence of automatic cost recovery provisions and reduced regulatory lag. Standard &
15 Poor's rating methodology also relies on qualitative analysis of the company's regulatory
16 environment that includes an assessment of the company's ability to recover all operating
17 and capital cost in full and the timeliness of cost recovery to avoid cash flow volatility.

18 **Q: How does the current recovery mechanism have a negative impact to the**
19 **Company's financial metrics?**

20 A: Cash expenditures for program costs that are not recovered by additional revenue in the
21 same period will have a negative impact on FFO for that period and any lost retail margin
22 will have a further negative impact on FFO. The reduction in FFO also creates an
23 additional financing requirement that results in a higher debt balance and increased

1 interest expense. These factors negatively impact financial metrics, such as FFO to Debt,
2 Debt to Total Capital and Interest Coverage ratios.

3 **Q: What other financial impacts does the current recovery mechanism have on the**
4 **Company?**

5 A: The adverse financial impacts of the current DSM recovery mechanism exacerbates
6 regulatory lag and discourages potential investors, leading to a discount on the
7 Company's stock price and an increase in the cost of equity capital.

8 **Q: Can you further describe these problems and the adverse financial impacts?**

9 A: The principle of regulated utility rate-making presumes that rates will be set to provide
10 the required revenue to allow a return of and return on long-term investments in the
11 utility's assets and the annual operating and maintenance expenses necessary to provide
12 reliable electric service to customers. The current system, however, was designed for
13 supply-side investments and does not provide for adequate and timely recovery of
14 demand-side investments or the impacts that those demand-side investments have on
15 future revenues. DSM investments under the current system result in current
16 expenditures that are not covered by current revenues and do not adequately recover the
17 financial capital cost of the DSM investment. DSM investments, under the current
18 system, also result in a reduction of future revenues and lost margins, which makes
19 adequate recovery of all other utility costs more difficult.

20 **Q: Why does the current method of recovery for the DSM investments inadequate?**

21 A: The current method does not allow for immediate recovery (through the use of a rider,
22 etc.) or annual recovery in between rate cases, but does allow for the deferral and
23 amortization of DSM programs expenditures. The deferred DSM program costs currently

1 receive rate base treatment which allows the Company to earn a return on the
2 unamortized balance, but you must wait until a rate case before you can begin any
3 recovery. Additionally, the current commission approved method for recovery does not
4 include any recovery for net shared benefits, lost revenues, or performance incentive.

5 **Q: What sort of mechanism would be necessary to improve the DSM cost recovery**
6 **mechanism where the Company and its investors are subject to lost margins**
7 **resulting from the DSM programs?**

8 A: The Company is proposing a shared benefits approach. The recovery of the shared
9 benefits will be based on a percent of the overall energy and capacity benefits over 25
10 years from the programs that are planned to be implemented based on the first two years
11 in the initial filing. Company witness Tim Rush outlines the details of the proposed
12 mechanism in his testimony.

13 **Q: Can you quantify the expected benefits of the overall DSM plan in comparison to**
14 **doing no DSM?**

15 A: Yes. As a result of the DSM programs proposed by the Company in this case, the 20-
16 year net present value of revenue requirements is anticipated to be reduced by over \$571
17 million as described in the testimony of Company witness Tim Rush. These are net
18 benefits to retail customers, over and above the cost of the proposed programs over this
19 time period.

20 **Q: Does that conclude your testimony?**

21 A: Yes.

**BEFORE THE PUBLIC SERVICE COMMISSION
OF THE STATE OF MISSOURI**

In the Matter of Kansas City Power & Light)
Company's Application for Approval of Demand-)
Side Programs and for Authority to Establish A) File No. EO-2014-0095
Demand-Side Programs Investment Mechanism)

AFFIDAVIT OF KEVIN E. BRYANT

STATE OF MISSOURI)
) **ss**
COUNTY OF JACKSON)

Kevin E. Bryant, being first duly sworn on his oath, states:

1. My name is Kevin E. Bryant. I work in Kansas City, Missouri, and I am employed by Kansas City Power & Light Company as Vice President, Investor Relations and Strategic Planning and Treasurer.

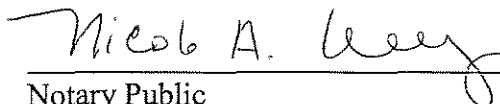
2. Attached hereto and made a part hereof for all purposes is my Direct Testimony on behalf of Kansas City Power & Light Company consisting of ten (10) pages, having been prepared in written form for introduction into evidence in the above-captioned docket.

3. I have knowledge of the matters set forth therein. I hereby swear and affirm that my answers contained in the attached testimony to the questions therein propounded, including any attachments thereto, are true and accurate to the best of my knowledge, information and belief.



Kevin E. Bryant

Subscribed and sworn before me this 7th day of January, 2014.



Notary Public

My commission expires: Feb. 4 2015

