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Fuel Inventory;
SO₂ Emission Allowance
Management Program
Witness: Wm Edward Blunk
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Sponsoring Party: Kansas City Power & Light Company
Case No.: ER-2009-____
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MISSOURI PUBLIC SERVICE COMMISSION

CASE NO.: ER-2009-____

DIRECT TESTIMONY

OF

WM. EDWARD BLUNK

ON BEHALF OF

KANSAS CITY POWER & LIGHT COMPANY

**Kansas City, Missouri
September 2008**

***** [REDACTED] *** Designates "Highly Confidential" Information
Has Been Removed.
Certain Schedules Attached To This Testimony Designated "(HC)"
Have Been Removed
Pursuant To 4 CSR 240-2.135.**

DIRECT TESTIMONY

OF

WM. EDWARD BLUNK

Case No. ER-2009-_____

1 **Q. Please state your name and business address.**

2 A. My name is Wm. Edward Blunk. My business address is 1201 Walnut, Kansas City,
3 Missouri 64106-2124.

4 **Q. By whom and in what capacity are you employed?**

5 A. I am employed by Kansas City Power & Light Company (“KCP&L” or “Company”) as
6 Manager, Fuel Planning.

7 **Q. What are your responsibilities?**

8 A. My primary responsibilities are to develop fuel price forecasts and strategies for fuel
9 procurement and fuel inventory, which includes the development of strategies for and the
10 management of KCP&L’s sulfur dioxide (“SO₂”) emission allowance inventory.

11 **Q. Please describe your education, experience and employment history.**

12 A. In 1978, I was awarded the degree of Bachelor of Science in Agriculture Cum Laude,
13 Honors Scholar in Agricultural Economics by the University of Missouri at Columbia.
14 The University of Missouri awarded the Master of Business Administration degree to me
15 in 1980. I have also completed additional graduate courses in forecasting theory and
16 applications.

17 Before graduating from the University of Missouri, I joined the John Deere
18 Company from 1977 through 1981 and performed various marketing, marketing research,
19 and dealer management tasks. In 1981, I joined KCP&L as Transportation/Special

1 Projects Analyst. My responsibilities included fuel price forecasting, fuel planning and
2 other analyses relevant to negotiation and/or litigation with railroads and coal companies.
3 I was promoted to the position of Supervisor, Fuel Planning in 1984. In 2007, my
4 position was upgraded to Manager, Fuel Planning.

5 **Q. Have you previously testified in a proceeding at the Missouri Public Service
6 Commission or before any other utility regulatory agency?**

7 A. I have previously testified before both the Missouri Public Service Commission
8 (“MPSC”) and the Kansas Corporation Commission (“KCC”) in multiple cases on
9 multiple issues regarding KCP&L’s fuel prices, fuel price forecasts, strategies for
10 managing fuel price risk, fuel-related costs, fuel inventory, and the management of
11 KCP&L’s SO₂ emission allowance inventory.

12 **Q. On what subjects will you be testifying?**

13 A. I will be testifying on changes in the fuel markets, fuel and fuel-related costs, fuel
14 inventory, and KCP&L’s SO₂ Emission Allowance Management Program. I will also
15 report on the outcome of KCP&L’s freight rate complaint case before the Surface
16 Transportation Board (“STB”).

17 **I. CHANGES IN FUEL MARKETS and FUEL COSTS**

18 **Q. What is the purpose of this portion of your testimony?**

19 A. The purpose of this portion of my testimony is to discuss historical changes in coal and
20 natural gas fuel markets and the impact of those changes on KCP&L’s cost of service
21 (“COS”).

1 **Q. How do changes in fuel markets affect KCP&L's COS?**

2 A. Changes in fuel markets affect KCP&L's COS in multiple ways. The first and most
3 obvious impact is the effect of changes in fuel prices and their direct effect on fuel
4 expense. Changes in fuel prices also affect off-system sales prices. KCP&L witness
5 Michael Schnitzer discusses the impact of gas price uncertainty on off-system sales in his
6 direct testimony.

7 **Q. How have fuel prices changed since the Regulatory Plan Stipulation and Agreement**
8 **was approved by the Commission in Case No. EO-2005-0329?**

9 A. Schedule WEB-1 shows how fuel prices have changed over the past few years. The
10 market prices for coal, natural gas and oil have increased dramatically since 2004. From
11 December 2004 to June 2008 the mine price of Powder River Basin ("PRB") coal has
12 increased 161%, the price of natural gas has increased 87% and the price of heating oil
13 has increased 194%.

14 **Q. When will fuel prices return to their historic norms?**

15 A. While fuel prices probably will come off the levels we saw in June 2008, they may not
16 return to the levels seen through much of the 1990s or even to those levels seen in the
17 early part of this decade. It appears that the price of natural gas shifted up in early 2003
18 and has since established a new floor of about \$5.60, which is more than double the
19 average price from 1990 through 2002. Heating oil has been trading up since early 2002.
20 Moreover the rate at which the price of heating oil is increasing has increased since about
21 April 2004. PRB coal has been on an upward trend since June 2004.

1 **Natural Gas Price Hedging**

2 **Q. Does KCP&L have a program for managing the price risk of natural gas?**

3 A. Yes. In 2001, KCP&L implemented a Natural Gas Price Risk Hedging Policy approved
4 by the KCP&L Risk Management Committee.

5 **Q. Please describe KCP&L's natural gas price hedging program.**

6 A. In 2001, KCP&L retained Kase and Company, Inc. ("Kase and Company"), a risk
7 management and trading technology firm, to assist in establishing a risk management
8 program, which employs a disciplined, methodical approach to hedging. KCP&L's
9 program is oriented toward finding a balance between the need to protect against high
10 prices while not unreasonably limiting opportunities to purchase gas at low prices. This
11 balance is sought through the use of Kase and Company's HedgeModel. The objective of
12 KCP&L's price risk management program is to reduce the price risk inherent with
13 floating with the market.

14 ** [REDACTED]
15 [REDACTED]
16 [REDACTED]
17 [REDACTED]
18 [REDACTED]
19 [REDACTED]
20 [REDACTED]
21 [REDACTED]
22 [REDACTED]
23 [REDACTED]

1 [REDACTED]
2 [REDACTED]
3 [REDACTED]
4 [REDACTED]
5 [REDACTED]
6 [REDACTED]
7 [REDACTED]
8 [REDACTED]**

9 **Q. How does KCP&L determine the amount of natural gas to hedge under its price**
10 **risk management program?**

11 A. ** [REDACTED]
12 [REDACTED]
13 [REDACTED]
14 [REDACTED]
15 [REDACTED]
16 [REDACTED]
17 [REDACTED]
18 [REDACTED]**

19 **Q. How often does KCP&L use the HedgeModel?**

20 A. KCP&L monitors the HedgeModel daily. ** [REDACTED]
21 [REDACTED]**

1 Q. How well has this program performed for KCP&L?

2 A. ** [REDACTED]
3 [REDACTED]
4 [REDACTED]
5 [REDACTED]
6 [REDACTED]
7 [REDACTED]
8 [REDACTED]
9 [REDACTED]
10 [REDACTED]
11 [REDACTED]**

12 Coal Price Hedging

13 Q. Does KCP&L have a program for managing the price risk of coal?

14 A. Yes, it does.

15 Q. Please describe KCP&L's coal price hedging program.

16 A. ** [REDACTED]
17 [REDACTED]
18 [REDACTED]
19 [REDACTED]
20 [REDACTED]
21 [REDACTED]
22 [REDACTED]
23 [REDACTED]

1 [REDACTED]
2 [REDACTED]
3 [REDACTED]
4 [REDACTED]
5 [REDACTED]
6 [REDACTED]
7 [REDACTED]**

8 Q. How has this strategy performed for KCP&L?

9 A. ** [REDACTED]
10 [REDACTED]
11 [REDACTED]
12 [REDACTED]
13 [REDACTED]
14 [REDACTED]**

15 Q. How has the price of KCP&L's coal changed over the past few years?

16 A. ** [REDACTED]
17 [REDACTED]
18 [REDACTED]**

19 **Fuel Price Forecast**

20 Q. What fuel prices did KCP&L use to develop its COS?

21 A. I provided KCP&L witness Burton Crawford projected fuel prices that he used to develop
22 the annualized fuel expense included in COS that resulted in Adj-38, "Annualize Fuel
23 Expense at contract prices for net system input normalized for weather and annualized for

1 customer growth” included in Schedule JPW-2 of the direct testimony of KCP&L witness
2 John P. Weisensee. We expect to true-up these projected prices to actual prices during
3 the course of this proceeding.

4 **Q. How did you forecast the natural gas prices?**

5 A. Natural gas prices for the 12 months from April 2008 through March 2009 were used to
6 develop the cost of natural gas in the COS. Natural gas prices for April 2008 through
7 July 2008 are based on the first of the month index price published in Platt’s *Inside*
8 *FERC*. Monthly natural gas prices for August 2008 through March 2009 are based on the
9 average of the six (6) business days from June 30 through July 8, 2008, for the NYMEX
10 closing prices for the August 2008 through March 2009 Henry Hub natural gas futures
11 contracts. These monthly Henry Hub prices were then adjusted for basis using the
12 average of the six (6) business days from June 30 through July 8, 2008, for the NYMEX
13 ClearPort Panhandle Basis Swap futures contracts. These basis-adjusted values for
14 August 2008 through March 2009 and the *Inside FERC* first of the month index prices for
15 April 2008 through July 2008 were used to develop the cost of natural gas in the COS.
16 Natural gas transportation and hedging related costs were included in the COS as “fuel
17 adders.” We expect to true-up natural gas prices to actual during the course of this
18 proceeding.

19 **Q. How did you forecast the oil prices?**

20 A. Oil prices are handled differently than natural gas because KCP&L uses oil differently.
21 Oil is used primarily for flame stability and start-up at coal units. The price of oil used
22 for flame stability and start-up is based on the average of the six (6) business days from
23 June 30 through July 8, 2008, for the NYMEX closing prices for the March 2009 heating

1 oil futures contract. The heating oil futures contract price is adjusted for basis and
2 transportation to determine the station specific delivered cost. Northeast, on the other
3 hand, uses oil as a primary fuel. For modeling purposes, Northeast was dispatched using
4 replacement fuel prices like those used for flame stability and start-up. Northeast fuel
5 expense, however, was determined using Northeast's projected average inventory value.
6 We expect to true-up oil prices to actual during the course of this proceeding.

7 **Q. How did you forecast the coal prices?**

8 A. The March 2009 delivered prices of PRB coal were forecast as the sum of mine price and
9 transportation rate. ** [REDACTED]

10 [REDACTED]
11 [REDACTED]
12 [REDACTED]
13 [REDACTED]
14 [REDACTED]
15 [REDACTED]
16 [REDACTED]
17 [REDACTED]
18 [REDACTED]**

19 About five (5) percent of KCP&L's expected coal requirements for 2009 have not
20 been committed. The price for that portion of KCP&L's coal purchases was based on the
21 average of the six (6) business days from June 30 through July 8, 2008, for the average of
22 the bid and ask prices for calendar year 2009 8400 PRB coal as reported by TFS Energy.

1 Freight rates for those shipments of PRB coal that are under contract with a
2 railroad were forecast by using indices forecast by Global Insight to drive the contractual
3 pricing mechanism. For those shipments under STB prescription, the freight rates are
4 those published pursuant to the STB rate prescription order.

5 The March 2009 price for KCP&L's long-term bituminous coal contract was the
6 contractually specified price for 2009.

7 We expect to true-up coal prices and freight rates to actual during the course of
8 this proceeding.

9 **Q. Are there costs related to fuel and included in Adj-38 that are not included in the**
10 **price of fuel?**

11 A. Yes. Generally those costs fall into two categories: "fuel adders" and "fuel additives."
12 The fuel adders include unit train lease expense, unit train maintenance, unit train
13 property tax, unit train depreciation, natural gas hedging costs, and costs associated with
14 transporting natural gas. Fuel additives include ammonia, lime, limestone, and sulfur
15 which are used to control emissions. We expect to true-up these costs to actual during
16 the course of this proceeding.

17 **Q. Please describe the unit train-related expenses.**

18 A. Unit-train related expenses included in Adj-38 are as follows:

- 19 • Unit train lease expense which is disaggregated into two components:

20 Long-term unit train lease expense; and

21 Short-term unit train lease expense.

- 22 • Unit train maintenance expense consisting of:

23 Foreign car repair;

1 Shared expenses; and

2 Maintenance and repair of KCP&L's railcar fleet.

3 *Long-Term Unit Train Lease Expense:* The amount presented here for unit train lease
4 expense reflects KCP&L's share of the long-term lease payments that will be made for
5 unit trains that will be in KCP&L's service in March 2009.

6 *Short-Term Unit Train Lease Expense:* Short-term unit train lease expense has two
7 subcomponents. The first reflects our estimate of KCP&L's net lease expense under our
8 unit train exchange agreement. That agreement allows us to exchange trainsets among
9 the different plants within our system recognizing that ownership interests in Iatan and
10 LaCygne are different from those of Hawthorn and Montrose. The other subcomponent
11 is our estimate of railcar capacity that will be acquired through the short-term railcar
12 lease market to move KCP&L's coal requirements.

13 *Foreign Car Repair:* This represents the cost of repairing railcars that are running in
14 service for KCP&L but are not owned by or under a long-term lease to KCP&L.

15 *Shared Expenses:* These are costs for things like Association of American Railroads
16 ("AAR") publications, Universal Machine Language Equipment Register ("UMLER")
17 fees, and railcar management software fees that cannot be assigned to an individual car.

18 *Maintenance and Repair of KCP&L's Railcar Fleet:* These repair values reflect
19 KCP&L's projection for 2009 given the age and makeup of the railcar fleet.

20 **Q. Are there unit train-related expenses that are not included in Adj-38?**

21 A. Yes, unit-train related expenses for ad valorem private car line taxes and railcar
22 depreciation are not included in Adj-38. Ad valorem private car line taxes are included in
23 Adj-33B. Depreciation for railcars is included in Adj-98A.

1 **Q. How did you determine the natural gas hedging costs?**

2 A. The natural gas hedging costs are the actual costs incurred to hedge natural gas for
3 summer 2008.

4 **Q. How did you determine the settlement values for the natural gas hedge program?**

5 A. The natural gas hedge program settlement values were calculated based on our existing
6 natural gas hedge portfolio and the natural gas price forecast described above.

7 **Q. What are the costs associated with transporting natural gas?**

8 A. The costs components for transporting natural gas include the following: reservation,
9 commodity, minimum annual payment, commodity balancing fees, transportation
10 charges, access charges, mileage charges, fuel and loss reimbursement, FERC annual
11 charge adjustment, storage fees, and parking fees.

12 **Q. How did you determine the costs associated with transporting natural gas?**

13 A. I disaggregated the costs of transporting natural gas into its various components. For
14 those items specifically defined by tariff or contract, we used the defined mechanism. I
15 estimated parking fees based on prior period actuals. Those subcomponents were then
16 aggregated and added to the specific tariff costs to determine the total cost of
17 transportation. These costs are included in KCP&L's COS as fuel adders.

18 **Q. What are fuel additives?**

19 A. Fuel additives, which include pollution control reagents, are commodities that are
20 consumed in addition to the fuel either through combustion or chemical reaction. For
21 example, ammonia is added to a stream of flue gas where it reacts with NO_x as the gases
22 pass through a catalyst chamber. Lime (or limestone) is added to the flue gas stream in a
23 flue gas desulfurization module to "scrub" SO₂. Sulfur is added to the flue gas stream to

1 act as a conditioning agent which reduces the resistivity of the flyash enabling
2 electrostatic precipitators to operate at higher power levels enhancing collection of the
3 flyash and reduction of opacity.

4 **Q. How did you determine the cost of the fuel additives?**

5 A. The cost was determined as the quantity times price where price was the value projected
6 for the true-up and quantity was normalized based on historical usage. For additives that
7 lack historical data we estimated normal usage. We expect to true-up these costs to
8 actual during the course of this proceeding.

9 **Q. What is “Adj-62 STB Litigation” as shown in the Summary of Adjustments in**
10 **Schedule JPW-2, attached to the direct testimony of KCP&L witness John P.**
11 **Weisensee?**

12 A. The Company filed a rate complaint case on October 12, 2005, with the STB. In that rate
13 complaint, KCP&L charged that Union Pacific Railroad (“UP”) rates for the movement
14 of coal from origins in the PRB of Wyoming to KCP&L’s Montrose Generating Station
15 were unreasonably high. Adj-62 has two components related to this rate complaint case,
16 one affecting rate base and the other affecting operating income. KCP&L witness John
17 P. Weisensee discusses these adjustments in his direct testimony.

18 **Q. Why did KCP&L file a rate complaint with the STB?**

19 A. KCP&L’s Montrose Station is captive to UP; that is, UP is the only railroad that holds
20 out to provide coal delivery service from Southern Powder River Basin (“SPRB”) to the
21 Montrose Station. In anticipation of the need for unit train coal service to Montrose
22 Station after 2005, KCP&L expressed to UP its desire to negotiate an extension of the
23 1995-2005 contract or a new contract. Consistent with the public pronouncements made

1 at the unveiling of its Circular 111 (tariff) program in March 2004, UP insisted that it
2 would only transport SPRB coal to Montrose Station after December 31, 2005, under
3 rates and terms set forth in Circular 111. According to UP's 2004 Annual Report, this
4 tariff was intended to be a "new coal pricing mechanism for all shipments from Southern
5 Powder River Basin (SPRB) in Wyoming...." In the absence of a successor agreement
6 to its existing contract, KCP&L had no means to procure SPRB coal delivery service to
7 the Montrose Station other than under the terms of UP's common carrier Circular 111
8 even though KCP&L did not consider the rates and service terms in the Circular to be
9 equitable or reasonable. KCP&L accepted the terms of UP's Circular 111 under duress
10 and subsequently filed a rate complaint with the STB, the agency that governs captive
11 shipper rail rates.

12 **Q. What is the status of the STB case?**

13 A. On May 16, 2008, the STB found that the rates for Montrose exceeded 180% of the
14 variable cost of providing service, which is the statutory floor for regulatory relief set
15 forth in 49 U.S.C. 10707. Upon finding that the challenged rates exceeded the regulatory
16 floor, the STB prescribed the maximum lawful rate where the revenue-to-variable-cost
17 ratio ("R/VC ratio") equals 180% until the end of 2015. In addition, UP was ordered to
18 reimburse KCP&L for amounts previously collected above that level. The Board
19 estimated that such reimbursement of the overpayment for shipments made in 2006
20 would be \$2.9 million. Our calculations show that overpayment is closer to \$2.8 million.

21 **Q. When did the new rate take effect?**

22 A. July 18, 2008.

1 **Q. When will you know how much was overpaid for shipments in 2007 and the first**
2 **part of 2008?**

3 A. The calculation of the overpayments on 2007 and 2008 shipments is waiting on actual
4 cost data. Typically the actual costs are known and the rate can be calculated in third
5 quarter of the year following shipment. 2006 was a bit unusual. Actual costs for 2006
6 could not be determined until April 2008 after the STB determined the railroad's cost of
7 capital for 2006. We expect the STB will determine the railroad's cost of capital for
8 2007 in third quarter 2008. Assuming the STB follows that schedule, we expect to be
9 able to determine the amount of overpayment for 2007 shipments shortly thereafter. The
10 amount of overpayment for 2008 shipments will likely be determined in third quarter
11 2009.

12 **Q. When do you expect to receive reimbursement for the overpayments?**

13 A. We expect to receive reimbursement of the \$2.8 million for 2006 overpayments by
14 October this year. We expect to know the amount of overpayment for 2007 shipments
15 and to receive reimbursement for such before the true-up in this proceeding. We estimate
16 that additional reimbursement for 2007 overpayments will be \$0.5 million.

17 **II. FUEL INVENTORY**

18 **Q. What is the purpose of this portion of your testimony?**

19 A. The purpose of this portion of my testimony is to explain the process by which KCP&L
20 determines the amount of fuel inventory to keep on hand and how the level of fuel
21 inventory impacts KCP&L's COS.

22 **Q. Why does KCP&L hold fuel inventory?**

23 A. KCP&L holds fuel inventory because of the uncertainty inherent in both fuel

1 requirements and fuel deliveries. Both fuel requirements and deliveries can be impacted
2 by weather. Fuel requirements can also be impacted by generating unit availability; both
3 the availability of the unit holding the inventory and the availability of other units in
4 KCP&L's system. Fuel deliveries can also be impacted by breakdowns at a mine or in
5 the transportation system. Events like the flood of 1993 and the 2005 joint line
6 derailments interrupt the delivery of coal to KCP&L's plants. Fuel inventories are
7 insurance against events that interrupt the delivery of fuel or unexpectedly increase the
8 demand for fuel. All of these factors vary randomly. Fuel inventories act like a "shock
9 absorber" when fuel deliveries do not exactly match fuel requirements. That is, they are
10 the working stock that enables KCP&L to continue generating electricity between fuel
11 shipments.

12 **Q. How does KCP&L manage its fuel inventory?**

13 A. Managing fuel inventory involves ordering fuel, receiving fuel into inventory, and
14 burning fuel out of inventory. KCP&L controls inventory levels primarily through our
15 fuel ordering policy. That is, we set fuel inventory targets and then order fuel to achieve
16 those targets. We define inventory targets as the inventory level that we aim to maintain
17 on average during "normal" times. In addition to fuel ordering policy, plant dispatch
18 policy can be used to control inventories. For example, KCP&L might reduce the
19 operation of a plant that is low on fuel in order to conserve inventory. Of course, this
20 might require other plants in the system to operate more and to use more fuel than they
21 normally would, or it might require either curtailing generation or purchasing power in
22 the market. One can view this as a transfer of fuel "by wire" to the plant with low

1 inventory. To determine the best inventory level, KCP&L balances the cost of holding
2 fuel against the expected cost of running out of fuel.

3 **Q. What are the costs associated with holding fuel inventory?**

4 A. Holding costs reflect cost of capital and operating costs. Holding inventories requires an
5 investment in working capital. That requires providing investors and lenders those
6 returns that constitute the cost of capital. It also includes the income taxes associated
7 with providing the cost of capital. The operating costs of holding inventory include costs
8 other than the cost of the capital tied up in the inventories. For example, we treat
9 property tax as an operating cost.

10 **Q. Please explain what you mean by the expected cost of running out of fuel?**

11 A. The cost of running out of fuel at a power plant is the additional cost incurred when
12 KCP&L must use replacement power instead of operating the plant. If the plant runs out
13 of fuel and replacement power is unavailable, KCP&L could fail to meet customer
14 demand for electricity. The cost of replacement power depends on the circumstances
15 under which the power is obtained. We would expect replacement power (and the
16 opportunity cost of forgone sales) to cost less at night than during the day and less on
17 weekends than during the week. In other words, replacement power costs (and
18 opportunity costs of forgone sales) are cyclical. A varying replacement power cost (or
19 opportunity cost of forgone sales) translates directly into a varying shortage cost. As a
20 result, if KCP&L was running low on fuel it could mitigate the shortage cost by
21 selectively reducing burn when the cost of replacement power is lowest. During any
22 significant period of disruption, we would expect many replacement power cost cycles.

1 **Q. How does KCP&L determine the best inventory level, i.e., the level that balances the**
2 **cost of holding fuel against the expected cost of running out?**

3 A. KCP&L uses the Electric Power Research Institute's ("EPRI") Utility Fuel Inventory
4 Model ("UFIM") to identify those inventory levels with the lowest expected cost. UFIM
5 identifies an inventory target as a concise way to express the following fuel ordering rule:

$$\begin{aligned} \text{Current Month Order} &= (\text{Inventory Target} - \text{Current Inventory}) \\ &+ \text{Expected Burn this Month} \\ &+ \text{Expected Supply Shortfall.} \end{aligned}$$

9 That is, UFIM's target assumes all fuel on hand is available to meet expected burn.

10 "Basemat" is added to the available target developed with UFIM to determine KCP&L's
11 inventory target. Generally, and in the rest of my testimony, references to inventory
12 targets mean the sum of fuel readily available to meet burn plus basemat.

13 **Q. What is basemat?**

14 A. Basemat is the quantity of coal occupying the bottom eighteen inches of our coal
15 stockpiles' footprint. It may or may not be useable due to contamination from water, soil,
16 clay, or fill material on which the coal is placed. Because of this uncertainty about the
17 quality of the coal, it is not considered readily available, but because it is dynamic and it
18 can be burned, although with difficulty, it is not written off nor considered sunk.

19 Eighteen inches was identified in previous KCP&L cases as being the error range for
20 placement of a dozer blade or scraper on a coal pile and the appropriate depth for
21 basemat. For determining basemat under our compacted stockpiles, we only consider the
22 area of a pile that is thicker than nine inches. The area of the coal piles that covers either
23 a hopper or concrete slab is not included in the calculation of basemat. The basemat

1 may need to lease additional trainsets. Those lease costs cause the marginal cost of fuel
2 above normal levels to be slightly higher than the normal cost of fuel.

3 **Q. What was the normal cost of fuel?**

4 A. The normal fuel prices underlying all of the fuel supply cost curves were the same
5 March 2009 projected prices I discussed earlier and that were used to determine the fuel
6 expense in the COS, which KCP&L witness Burton Crawford discusses in his direct
7 testimony.

8 **Q. What did you use for the costs of running out of fuel?**

9 A. There are several components to the cost of running out of fuel. The first cost is the
10 opportunity cost of forgone non-firm off-system power sales. I developed that cost by
11 constructing a price duration curve derived from the distribution of monthly non-firm
12 off-system MWh sales for 2005 through 2007. I supplemented those points with
13 estimates for purchasing additional energy and using oil-fired generation. The last point
14 on the price duration curve is the socio-economic cost of failing to meet load for which I
15 used KCP&L's assumed cost for unserved load. These price duration curves are referred
16 to in UFIM as burn reduction cost curves. These burn reduction cost curves can vary by
17 inventory, location and disruption.

18 **Q. What fuel requirement distributions did you use?**

19 A. In his testimony KCP&L witness Burton Crawford discusses how KCP&L uses the
20 MIDASTM model as its production cost computer modeling tool for developing
21 generation levels and resulting fuel expenses. The fuel requirement distributions used to
22 develop the fuel inventory targets presented here were based on the burn projections
23 underlying the fuel expenses discussed by Mr. Crawford.

1 **Q. What do you mean by “normal” supply uncertainty?**

2 A. We normally experience random variations between fuel burned and fuel received in any
3 given month. These supply shortfalls or overages are assumed to be independent from
4 period to period and are not expected to significantly affect inventory policy. To
5 determine these normal variations, I developed probability distributions of receipt
6 uncertainty based on the difference between historical burn and receipts.

7 **Q. What are disruptions?**

8 A. A disruption is any change in circumstances that persists for a finite duration and
9 significantly affects inventory policy. A supply disruption might entail a complete cut-
10 off of fuel deliveries, a reduction in deliveries, or an increase in the variability of receipts.
11 A demand disruption might consist of an increase in expected burn or an increase in the
12 variability of burn. Other disruptions might involve temporary increases in the cost of
13 fuel or the cost of replacement power. Different disruptions have different probabilities
14 of occurring and different expected durations.

15 **Q. What disruptions did KCP&L use in developing its inventory targets?**

16 A. KCP&L recognized three types of disruptions in development of its inventory targets:
17 • PRB capacity constraints;
18 • Fuel yard failures; and
19 • Major floods.

20 **Q. Please explain what you mean by disruptions related to PRB capacity constraints.**

21 A. Supply capacity is the ultimate quantity of coal that can be produced, loaded, and shipped
22 out of the PRB in a given time period. Constraints to supply capacity can come from
23 either the railroads or from the mines, but regardless of which of these is the constraint

1 source, the quantity of coal that can be delivered is restricted. A constrained supply
2 caused by railroad capacity constraints can come from an inability of the railroad to ship
3 a greater volume of coal from the PRB. A scenario such as this can arise from not having
4 enough slack capacity to place more trains in service. It can also come from an
5 infrastructure failure such as the May 2005 derailments on the joint line in SPRB I
6 mentioned earlier. A constrained supply caused by the mines can come from situations
7 such as there not being enough available load-outs, or not enough space to stage empty
8 trains, or reaching the productive limits of equipment such as shovels, draglines,
9 conveyors, and trucks or the mine reaching the production limits specified in its
10 environmental quality permits.

11 **Q. Please explain what you mean by disruptions related to fuel yard failures.**

12 A. KCP&L and other utilities have experienced major failures in the equipment used to
13 receive fuel. Perhaps KCP&L's most significant fuel yard failure occurred in 1986 when
14 a conveyor belt caught fire at Hawthorn. The ensuing fire destroyed Hawthorn's normal
15 facilities for unloading coal received by train. As used here, "disruption" is designed to
16 cover a variety of circumstances that could result in a significant constraint on a plant's
17 ability to receive fuel.

18 **Q. Please explain what you mean by "Major flood" disruptions.**

19 A. The third disruption we recognized in developing targets for this case was modeled after
20 the 1993 flood. A large flood such as the flood of 1993 can lengthen railroad cycle times
21 and curtail the deliveries of coal to generating stations. For example, at Iatan Station the
22 average standard deviation in cycle time for the flood year is nearly double the standard

1 deviation of the year before or after the flood, and during the months most affected by
2 flooding, the differences are even more substantial.

3 **Q. How does KCP&L manage disruptions?**

4 A. The target inventory levels presented here assume KCP&L will actively manage its fuel
5 inventory. That is, the Company would take whatever actions were deemed appropriate
6 to ensure an adequate supply of fuel was kept on hand for generating energy necessary to
7 serve native load. If KCP&L runs low on fuel, it might secure additional train sets, if
8 available, or it might choose to curtail generation and reduce burn. KCP&L would
9 manage the cost of any such disruption to take advantage of replacement power cost
10 cycles. This assumption allows us to operate with lower inventory targets.

11 **Q. What are the coal inventory targets used in this case?**

12 A. The coal inventory targets resulting from application of UFIM and their associated value
13 for incorporation into rate base are shown in the attached Schedule WEB-3 (HC) and are
14 the values used to determine Adj-51, "Adjust Fossil Fuel Inventories to required levels"
15 included in the Summary of Adjustments in Schedule JPW-2 of the direct testimony of
16 KCP&L witness John P. Weisensee. Since these coal inventory targets are a function of
17 fuel prices, cost of capital and other factors that may be adjusted or trued-up in the course
18 of this proceeding, we expect to adjust the coal inventory targets as necessary.

19 **Q. How were the inventory values for ammonia, lime, limestone, and oil determined?**

20 A. With the exception of ammonia and limestone for the Iatan Air Quality Control System
21 ("AQCS") expected to be in service in early 2009, inventory values for ammonia, oil,
22 lime and limestone were calculated as the average month-end quantity on hand for the
23 13-month period June 2007 through June 2008 multiplied by the June 2008 per unit

1 value, *i.e.*, the price for inventory per the Company's accounting records. The Iatan
2 AQCS does not yet have an operational history with ammonia or limestone. Therefore
3 the quantities of ammonia and limestone for Iatan were estimated. We expect to true-up
4 inventory values and replace the estimated values with historical averages during the
5 course of this proceeding. The inventory values for ammonia, lime, limestone, and oil
6 are shown in Schedule WEB-3 (HC) and were included in the derivation of Adj-51.

7 **III. KCP&L'S SO₂ EMISSION ALLOWANCE MANAGEMENT PROGRAM**

8 **Q. What is the purpose of this portion of your testimony?**

9 A. The purpose of this portion of my testimony is to describe how KCP&L's SO₂ emission
10 allowance management program impacts KCP&L's COS and rate base, to review the
11 actions KCP&L has taken under its initial SO₂ Plan, and to describe KCP&L's 2008 SO₂
12 Plan.

13 **Q. How does KCP&L's SO₂ allowance management program impact KCP&L's COS
14 and rate base?**

15 A. KCP&L was first authorized to manage its SO₂ emission allowance inventory, including
16 the sales of such allowances, under the Stipulation and Agreement in Case
17 No. EO-95-184. That Stipulation and Agreement and a similar Stipulation and
18 Agreement under Case No. EO-2000-357, required KCP&L to record all SO₂ emission
19 allowance sales proceeds as a regulatory liability in Account 254, Other Regulatory
20 Liabilities. The Stipulation and Agreement concerning KCP&L's Regulatory Plan,
21 which was approved by the MPSC in Case No. EO-2005-0329 ("Regulatory Plan
22 Stipulation and Agreement") included a SO₂ Emission Allowance Management Policy
23 ("SEAMP"), which provided for KCP&L to sell SO₂ emission allowances in accordance

1 with the initial SO₂ Plan submitted to the MPSC Staff, Office of Public Counsel (“OPC”)
2 and other parties in January 2005. While the Regulatory Plan Stipulation and Agreement
3 also requires KCP&L to record all SO₂ emission allowance sales proceeds as a regulatory
4 liability in Account 254, it further provides that KCP&L may recommend an appropriate
5 amortization period for SO₂ emission allowance sales proceeds that have been booked to
6 Account 254 to be included in the 2009 rate case revenue requirement.

7 **Q. In the SEAMP included in the Regulatory Plan Stipulation and Agreement,**
8 **KCP&L agreed to provide MPSC Staff and OPC an SO₂ Plan by December 31 each**
9 **year. Did KCP&L submit a new SO₂ Plan prior to December 31, 2007?**

10 A. Yes, we did. We submitted a “2008 SO₂ Plan” to MPSC Staff and OPC in
11 December 2007.

12 **Q. Describe how you developed the 2008 SO₂ Plan that KCP&L submitted in**
13 **December 2007.**

14 A. ** [REDACTED]
15 [REDACTED]
16 [REDACTED]
17 [REDACTED]
18 [REDACTED]
19 [REDACTED]
20 [REDACTED]
21 [REDACTED]
22 [REDACTED]
23 [REDACTED]

1 [REDACTED]

2 [REDACTED]

3 [REDACTED]

4 ■ [REDACTED]**

5 **Q. Does the methodology you used to develop the 2008 SO₂ Plan meet the requirements**
6 **defined in the SEAMP?**

7 A. Yes, it does.

8 **Q. Describe the proposed actions to be taken in 2008 by the 2008 SO₂ Plan.**

9 A. ** [REDACTED]

10 [REDACTED]

11 [REDACTED]**

12 **Q. When is the 2008 SO₂ Plan effective?**

13 A. The SEAMP states that the annual SO₂ Plan will be submitted by December 31 of each
14 calendar year to be effective for the period commencing April 1 of the following year and
15 ending March 31 of the next subsequent year. Consequently, the 2008 SO₂ Plan is
16 effective from April 1, 2008 through March 31, 2009.

17 **Q. How were the proceeds from the 2008 SO₂ Plan reflected in the COS?**

18 A. ** [REDACTED]

19 [REDACTED]

20 [REDACTED]

21 [REDACTED]

22 [REDACTED]

1

[REDACTED]

2

[REDACTED]**

3 Q.

Please explain how Adj-28, "Deferred Gain on Emission Allowance Sales" was determined.

4

5 A.

** [REDACTED]

6

[REDACTED]

7

[REDACTED]

8

[REDACTED]

9

[REDACTED]

10

[REDACTED]

11

[REDACTED]

12

[REDACTED]**

13 Q.

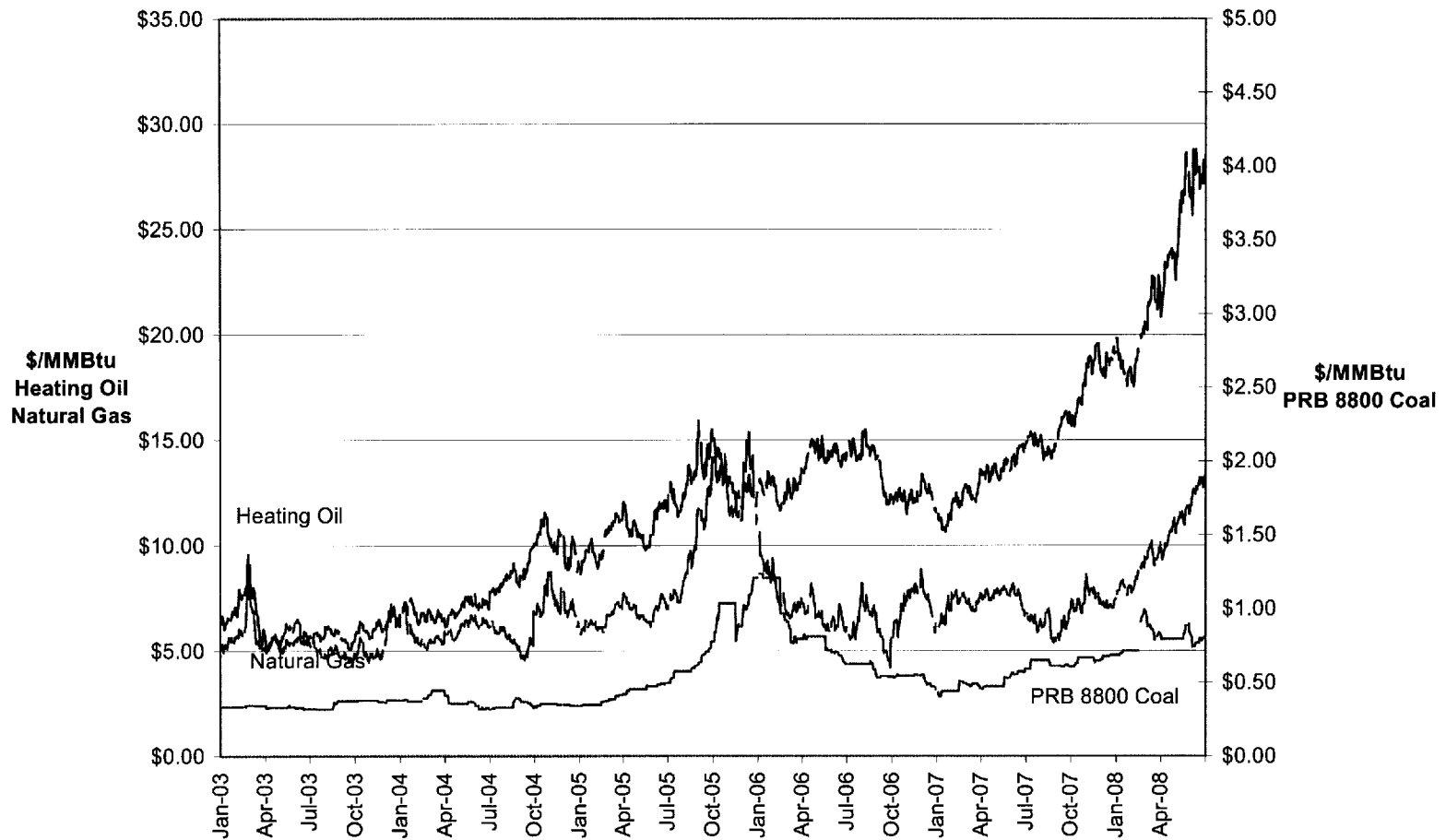
Does that conclude your testimony?

14 A.

Yes, it does.

Schedule WEB-1
shows how fuel prices have changed over the past few years

Market Price of Fossil Fuels



Sources: ProphetX, Coal Daily

SCHEDULES WEB-2 AND WEB-3

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