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Issue(s):
Witness/Type of Exhibit:
Sponsoring Party:
Case No.:

Miscellaneous Fees
Busch/Direct
Public Counsel
ER-2004-0034





## **DIRECT TESTIMONY**

**OF** 

### **JAMES A. BUSCH**

Submitted on Behalf of the Office of the Public Counsel

AQUILA, INC.

CASE NO. ER-2004-0034

February 27, 2004

# BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

Inc., d/b/a A Aquila Netv	er of the Request of Aquila, Aquila Networks-L&P and works-MPS, to Implement a te Increase in Electric Rates.  Case No. ER-2004-0034
	AFFIDAVIT OF JAMES A. BUSCH
STATE OF	FMISSOURI )
James A. B	usch, of lawful age and being first duly sworn, deposes and states:
1.	My name is James A. Busch. I am the Public Utility Economist for the Office of the Public Counsel.
2.	Attached hereto and made a part hereof for all purposes is my direct testimony consisting of pages 1 through 10 and Schedule JAB-RD1.
3.	I hereby swear and affirm that my statements contained in the attached testimony are true and correct to the best of my knowledge and belief.  James A. Busch
	and sworn to me this 27 <sup>th</sup> day of February 2004.  Bonnie S. Howard, Notary Public  ssion expires May 37, 2017
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1		DIRECT TESTIMONY
2		OF
3		JAMES A. BUSCH
4		CASE NO. ER-2004-0034
5	!	AQUILA, INC
6		d/b/a
7		AQUILA NETWORKS – MPS
8		
9		
10	Q.	Please state your name and business address.
11	A.	My name is James A. Busch and my business address is P. O. Box 2230,
12		Jefferson City, MO 65102.
13	Q.	Are you the same James A. Busch who filed testimony in the revenue requirement
14		portion of this proceeding?
15	A.	Yes I am.
16	Q.	What is the purpose of your rate design testimony?
17	A.	The purpose of this testimony is to address certain service fees that Aquila has
18		proposed to change in this rate case.
19	Q.	Is the Office of the Public Counsel (OPC or Public Counsel) performing a class
20		cost of service study (CCOS) and making rate design recommendations regarding
21		customer charges and usage based charges in this case?
22	A.	No. In accordance with the Non-Unanimous Stipulation and Agreement
23		submitted in this proceeding on December 16, 2003, OPC will forego the

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1		development of a CCOS study until Case No. EO-2002-384, and will make any
2		customer charge and usage based rate design recommendations at that time.
3		However, as noted in the Non-Unanimous Stipulation and Agreement, paragraph
4		3. b., the appropriate level of charges contained in the proposed Rule and
5		Regulations Tariff Sheets were not to be addressed by the Stipulation, but were to
6		be decided by the Commission in this case. That is the reason for my testimony at
7		this time.
8	Q.	What charges or fees is Aquila proposing to change in Case No. ER-2004-0034?
9	A.	Aquila is proposing the following changes:
10		1) Reconnect charges for Aquila Networks - MPS (MPS) would be \$30
11		during business hours and \$50 during non-business hours.
12		
12 13		2) The collection charge would be \$30.
		<ul><li>The collection charge would be \$30.</li><li>A returned check charge would be \$20.</li></ul>
13		
13 14		3) A returned check charge would be \$20.
13 14 15		<ul> <li>A returned check charge would be \$20.</li> <li>A special meter reading charge would be \$30 during business hours and</li> </ul>
13 14 15 16		<ul> <li>A returned check charge would be \$20.</li> <li>A special meter reading charge would be \$30 during business hours and \$50 during non-business hours.</li> </ul>
13 14 15 16 17	Q.	<ul> <li>A returned check charge would be \$20.</li> <li>A special meter reading charge would be \$30 during business hours and \$50 during non-business hours.</li> </ul>
13 14 15 16 17 18	Q. A.	<ul> <li>A returned check charge would be \$20.</li> <li>A special meter reading charge would be \$30 during business hours and \$50 during non-business hours.</li> </ul>
13 14 15 16 17 18		<ul> <li>A returned check charge would be \$20.</li> <li>A special meter reading charge would be \$30 during business hours and \$50 during non-business hours.</li> </ul>

1	Q.	What is the current reconnect rate charged to Aquila customers?
2	Α.	
3	į	
4		MPS customers
5		currently pay \$17 for reconnect during business hours and \$31 during non-
6		business hours (P.S.C MO No. 6, 1st Revised Sheet No. 53.1). Therefore MPS
7		customers will experience increases of approximately 76% for business hour
8		reconnects and approximately 61% for non-business hour reconnects.
9	Q.	What is the current returned check charge for Aquila's customers?
10	A.	Currently,
11	(	MPS customers are not charged a
12		returned check fee. For
13		MPS customers, this is a completely new charge.
14	Q.	What is the current special meter reading charge for Aquila's customers?
15	A.	MPS customers currently pay \$12 for special meter reading charges during
16		business hours and \$16 during non-business hours (P.S.C MO No. 6, 1st Revised
17		Sheet No. 53.1). For MPS
18		customers, the new rates of \$30 for business hour special meter readings and \$50
19		for non-business hour readings represent increases of approximately 150% and
20		213% respectively.
21	Q.	What is the current late fee charge for Aquila's customers?

A.	Currentl
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MPS customers face a late payment charge of 1.50% (P.S.C MO No. 6, 1<sup>st</sup> Revised Sheet No. 53.1).

- Q. Does Public Counsel agree with the change in the business and non-business hours reconnect fees to the MPS division from \$17 and \$31 to \$30 and \$50, respectively, for reconnects during business and non-business hours?
- A. Public Counsel does not oppose the increase in reconnect fees. The increase in reconnect fees to the MPS division seems to be in line with the costs of providing those services. However, an increase in the fees will mean that there will be an increase in collected revenues for the Company due to reconnects.
- Q. How much additional revenue will the Company collect due to the increase in reconnect fees?
- A. I believe that the Company will collect an additional \$114,600 in revenues with this increase.
- Q. How did you determine this amount?
- A. Based on the Company's response to Staff Data Request MPSC-187, I used a three-year average of reconnects for the MPS division from September 2000 August 2003. The three-year average for normal business hour reconnects is 7,683 and the three-year average for non-business hour reconnects is 775. I took those numbers and multiplied them by the change in price for each service \$13 and \$19 respectively. I then summed those two numbers to get \$114,600.

$$(7,683 * $13) + (775 * $19) = $114,600$$

Q. How should the \$114,600 be treated in this case?

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Α. The amount of revenues that will need to be collected from the general body of ratepayers through regular rates should be reduced by \$114,600.

Public Counsel agrees that the Company should be allowed to collect a fee for the

time and expense it takes for a service technician to drive out to a customer's

premises for a reconnect that turns into a bill collection. However, I disagree with

What should be the fee charged by the Company for collections done in this

In response to Staff DR MPSC-182, the Company provided its costs for reconnect

justification for the \$30 collection charge. A portion of that justification dealt

with the cost to remove a seal and turn the meter on. This function would not be

necessary if the customer simply paid its bill when the serviceman showed up at

the premises. Therefore, I removed this portion from the calculation. This cost

was just over \$9 to the customer, I subtracted this amount from the \$30 proposed

Will the Company collect additional revenues from this new fee?

Yes, the Company will collect additional revenues from this new fee.

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In response to Staff DR MPSC-183, it referred to DR MPSC-182 as

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- Q. Does Public Counsel agree with the Company's proposed collection charge?

the \$30 charge proposed by the Company.

How did you calculate the \$20 fee?

by the Company and rounded it to \$20.

I believe that the appropriate collection fee should be \$20.

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manner?

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- - O. How much revenue will be collected from this new charge?

Q.

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revenues from

- Public Counsel does not oppose the change in the returned check charge to \$20. However, like, the other new charges, an adjustment to revenues will need to be made.
- O. What is the revenue modification for the returned check charge?
- A. I believe the amount of additional revenue to be collected by the Company will be 94,995. In response to Staff DR MPSC-189, the Company provided data on returned checks for MPS. This data provided monthly returned checks for the months March 2000 through December 2002 for MPS I summed these monthly totals and divided by the number of months to get a monthly amount for each division. I then took

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30 31 the monthly amount and multiplied it by 12 to get an annual amount of returned checks. I finally took the annual amount and multiplied the MPS number by \$20 (this is a new charge for MPS)

Thus \$ 96,915 Significant the amount of additional revenue the Company will collect due to the change in the returned check charge.

- Q. Please explain Schedule JAB-RD1.
- A. Schedule JAB-RD1 shows the calculations I performed to determine the increase in revenues the Company will collect with the changes in the above fees.
- Q. Does Public Counsel agree with the change to the special meter reading charge?
- A. No, Public Counsel does not agree with the change to the special meter reading charge.
  - Q. Why?
  - A. The Company's proposed tariffs for the special meter reading charge states as follows

If Company is unable to obtain an actual meter reading for three (3) consecutive billing periods, Company shall advise the customer by first class mail of personal delivery that the bills being rendered are estimated, that estimation may not reflect the actual usage, and that the customer may read and report electric usage to Company on a regular basis. The procedure by which this reading and reporting may be initiated shall be explained. Company shall attempt to secure an actual meter reading from customers reporting their own usage at least annually. These attempts shall include personal contact with the customer to advise the customer of the regular meter reading day. Company may offer appointments for reading meters on Saturday or prior to 9:00 p.m. on weekdays. Where special appointments are arranged for reading meters, Company may charge the customer for the excess cost of the meter reading out of normal meter

reading sequence of for meter readings that are outside of normal business hours. The charges are listed in Section 12 of these Rules.

(Proposed Tariff Sheet P.S.C. MO No. 1, Original Sheet R-38)

Public Counsel does not believe that certain customers should have to pay extra to have their meters read. It is the Company's responsibility to read the meters. The Company receives due compensation through its normal rates for meter reading activities. An additional charge should not be imposed on certain customers because the Company is unable to obtain an actual meter reading for that customer.

- Q. Is Public Counsel recommending that the Company eliminate the current special meter reading charge for MPS customers?
- A. Not at this time.
- Q. Does Public Counsel agree with

  MPS customer's late payment charge of 1.50%?
- A. Public Counsel opposes this late payment charge. Public Counsel believes that the late payment charge should be no more than 1.25% for Aquila. Further, Public Counsel believes that a clarification needs to be made regarding the late payment charge language.
- Q. What language clarification should be made to the late payment charge tariff language?
- A. As proposed by the Company, a late payment charge will be added to any unpaid bill. An unpaid bill is defined as any billing amount that remains "owing" to the Company and not in dispute after the delinquent date stated on the bill. (Proposed

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Tariff Sheet P.S.C. MO No. 1, Original Sheet R-45) This should be clarified such that the late payment charge is not compounded on each subsequent bill.

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Q. Please explain.

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Q. Does this conclude your testimony?

If a customer is late paying his bill, a late payment charge will be applied to the A. amount owed. As long as this amount remains outstanding, a late charge could continue to be added to any unpaid late charge amount. This, in effect, compounds the amount of the late payment charge. Public Counsel recommends that the language should be clarified so that it indicates the late payment charge will not be charged on any previous late payment charge amount.

Q. Please summarize your testimony.

> Public Counsel does not oppose the change in the reconnect charge. However, Public Counsel believes that \$114,600 in revenues from the reconnect charge changes should be included in revenues. Public Counsel does not oppose the new collection charge, except the amount should be \$20 instead of \$30. However, Public Counsel believes that \$ in revenues from this new charge should also be included in revenues. Public Counsel does not oppose the returned check 96,995 charge. However, Public Counsel believes \$ in additional revenue should also be included in this case. Public Counsel opposes the special meter reading charge. Public Counsel opposes the charge in the late payment charge. It should be no more than 1.25%. Also, Pubic Counsel believes language should be clarified in the Company's tariffs so that ratepayers will not be subjected to compounded late payment charges.

Direct Testimony of James A. Busch Case No. ER-2004-0034

1 A. Yes it does.

### OFFICE OF THE PUBLIC COUNSEL

### Returned Check Charge

	MPS	
Mar-00	155	
Apr-00	359	
May-00	264	
Jun-00	463	
Jul-00	292	
Aug-00	428	
Sep-00	461	
Oct-00	482	
Nov-00	434	
Dec-00	152	
Jan-01	407	
Feb-01	228	
Mar-01	263	
Apr-01	465	
May-01	503	
Jun-01	435	
Jul-01	445	
Aug-01	419	
Sep-01	382	
Oct-01	639	
Nov-01	579	
Dec-01	340	
Jan-02		
Feb-02	_ <del>-</del> -	
Mar-02		
Apr-02		
May-02		
Jun-02		
Jul-02		
Aug-02		
Sep-02		
Oct-02		
Nov-02		
Dec-02		
Total	13,741	
Yrly Avg	4,850	
Change	\$20	
Revenue	\$ 96,995	
		42

Source: DR No. MPSC-189