### BEFORE THE MISSOURI PUBLIC SERVICE COMMISSION

In the Matter of the Application of	)	
Northwest Missouri Cellular Limited Partnership	)	
for Designation as a Telecommunications	)	
Company Carrier Eligible for Federal Universal	)	Case No
Service Support Pursuant to § 254 of the	)	
Telecommunications Act of 1996.	)	

# APPLICATION FOR DESIGNATION AS AN ELIGIBLE TELECOMMUNICATIONS CARRIER PURSUANT TO § 254 OF THE TELECOMMUNICATIONS ACT OF 1996

Comes Now NORTHWEST MISSOURI CELLULAR LIMITED PARTNERSHIP ("NWMC") pursuant to § 214(e)(2) of the Communications Act of 1934, as amended by the Telecommunications Act of 1996 ("the Act"), as well as the Federal Communications Commission (the "FCC") regulations found at Section 54.201, *et seq.*, of the FCC's Rules, 47 C.F.R. § 54.201, *et seq.*, and hereby requests that the Missouri Public Service Commission (the "Commission") designate NWMC as a telecommunications carrier eligible under the provisions of Section 54.201(d) to receive Federal universal service support.

In support of this Application, NWMC states as follows:

1. NWMC is a telecommunications carrier authorized by the FCC to provide Commercial Mobile Radio Services ("CMRS") in Missouri<sup>1/2</sup> pursuant to a cellular radiotelephone license bearing Call Sign KNKN816. NWMC operates wireless network infrastructure facilities in designated areas of Missouri and provides telecommunications services over its own facilities to provide voice-grade access to the public switched telephone network,

 $<sup>^{1/}</sup>$  NWMC operates a CMRS network licensed by the FCC to serve Missouri RSA No. 1. Appended hereto as <u>Appendix A</u> is a map which graphically depicts NWMC's FCC-licensed service area.

local usage, dual tone multi-frequency signaling or its functional equivalent, access to 911 and E911 emergency service, access to operator services, interexchange service, and to directory assistance.

- 2. NWMC's street address and principal place of business is 1114-A South Main Street, Maryville, MO 64468. NWMC's telephone number is (660) 582-3334, and it can be reached by facsimile at (660) 582-3380. NWMC is a Missouri partnership. Appended hereto as Appendix B is the current ownership of NWMC.
- 3. All correspondence, communications, pleadings, notices, orders and decisions relating to this Application should be addressed to:

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4. Under § 214(e)(1) of the Act, a telecommunications carrier may be designated as an eligible telecommunications carrier ("ETC") and thereby receive universal service support so long as the carrier, throughout its service areas: (a) offers the services that are supported by Federal universal service support mechanisms under § 254(c) of the Act, either using its own facilities or a combination of its own facilities and resale of another carrier's services (including services offered by another ETC); and (b) advertises the availability of and charges for such services using media of general distribution. Section 54.201(b) of the FCC's rules states that the Commission shall, on its own motion or upon request, designate a common carrier an ETC so long as the carrier meets the requirements of Section 54.201(d), which restates the requirements found in § 214(e)(1) of the Act. Section 214(e)(2) of the Act and Section 54.201(c) of the FCC's rules state that the Commission may, in the case of an area served by a rural telephone company, and shall, in the case of all other areas, designate more than one common carrier as an ETC for a service area the Commission designates, provided each additional requesting carrier satisfies § 214(e)(1) of the Act and Section 54.201(d) of the FCC's rules. Before designating an additional ETC for an area served by a rural telephone company, the Commission shall find that such designation is in the public interest.

## I. NWMC PROVIDES THE CORE SERVICES REQUIRED TO QUALITY FOR UNIVERSAL SERVICE SUPPORT

- 5. Pursuant to Section 54.101(a) of the FCC's rules, the following core services and functions are to be offered by an ETC and should be supported by Federal universal support mechanisms:
  - (a) Voice grade access to the public switched network;
  - (b) Local usage;
  - (c) Dual tone multi-frequency signaling or its functional equivalent;

- (d) Single-party service or its functional equivalent;
- (e) Access to emergency services;
- (f) Access to operator services;
- (g) Access to interexchange service;
- (h) Access to directory assistance; and
- (i) Toll limitation for qualifying low-income consumers. 21

These services and functions are described in greater detail below:

- (a) <u>Voice-Grade Access to the Public Switched Network.</u> The FCC concluded that voice-grade access means the ability to make and receive phone calls, within a bandwidth of approximately 2700 Hertz, within the 300 to 3000 Hertz frequency range. As an existing cellular service provider in Missouri, NWMC provides voice-grade access to the public switched network. Through interconnection with incumbent local exchange carriers, NWMC is able to originate and terminate telephone service for all of its subscribers. All customers of NWMC are able to make and receive calls on the public switched network within the specified bandwidth.
- (b) <u>Local Usage</u>. NWMC's service includes local usage that allows customers to originate and terminate calls within the local calling area without incurring toll charges. The service allows for a bundle of local calling minutes for a flat-rated monthly charge.

  NWMC currently offers several service options that include varying amounts of local usage in

Order on Reconsideration of the Universal Service Report and Order, CC Docket Nos. 96-45, *et al.* The FCC stated, "We define toll-limitation services as either toll blocking or toll control and require telecommunications carriers to offer only one, and not necessarily both, of those services at this time in order to be designated as eligible telecommunications carriers." *Id.* at 210.

<sup>&</sup>lt;sup>3</sup>/<sub>See Federal-State Board on Universal Service</sub> (First Report and Order in CC Docket No. 96-45), 12 FCC Rcd 8776, 8810-11 (1997) ("First Report and Order").

monthly service plans. To date, the FCC has not quantified any minimum amount of local usage required to be included in a universal service offering, but has initiated a separate proceeding to address this issue. Any minimum local usage requirement established by the FCC as a result of the above-mentioned proceeding will be applicable to all designated ETCs. NWMC will comply with any and all minimum local usage requirements adopted by the FCC. Thus, even though the FCC has yet to adopt any specific quantity of minimum local usage ETCs must provide for designation, NWMC satisfies the local usage criterion for ETC designation.

- method of signaling that facilitates the transportation of call set-up and call detail information. Consistent with the principles of competitive and technological neutrality, the FCC permits carriers to provide signaling that is functionally equivalent to DTMF in satisfaction of this service requirement. NWMC currently uses out-of-band digital signaling and in-band multi-frequency signaling that is functionally equivalent to DTMF signaling. NWMC, therefore, meets the requirements of providing DTMF signaling or its functional equivalent.
- (d) <u>Single Party Service</u>. "Single-party service" means that only one party will be served by a subscriber loop or access line, in contrast to a multi-party line.<sup>7/2</sup> The FCC concluded that a wireless provider offers the equivalent of single-party service when it offers a dedicated message path for the length of a user's particular transmission. NWMC meets the

<sup>&</sup>lt;sup>4</sup>/ See Federal-State Joint Board on Universal Service, CC Docket No. 96-45, Memorandum Opinion and Order and. Further Notice of Proposed Rulemaking, 13 FCC Rcd 21252 (1998).

<sup>&</sup>lt;sup>5</sup>/<sub>47</sub> C.F.R. § 54.101(a)(3).

<sup>&</sup>lt;sup>6</sup>/<sub>2</sub> First Report and Order, 12 FCC Rcd at 8815, & 71 (1997).

<sup>&</sup>lt;sup>7</sup> See, 12 FCC Rcd at 8810.

requirement of single-party service by providing a dedicated message path for the length of all customer calls.<sup>8/</sup>

Access to Emergency Service. The ability to reach a public emergency (e) service provider through dialing "911" is a required universal service offering. NWMC customers can reach an emergency dispatch, or a public safety answering point ("PSAP"), by dialing "911," which will route the call to the appropriate PSAP. Enhanced 911 ("E911"), which includes the capability of providing both automatic numbering information ("ANI") and automatic location information ("ALI"), is required only if a public emergency service provider makes arrangements with the local provider for delivery of such information. A wireless carrier such as NWMC is not required to provide E911 services until a local emergency provider has made arrangements for delivery of ALI and ANI from carriers. In the wireless context, provision of location information is broken down into two phases: Phase I involves providing the PSAP with the location of the cell from which the 911 call originated and Phase II provides the location of the originating subscriber phone to within an FCC-specified accuracy. NWMC's network is capable of providing Phase I E911 service as a function of the capabilities of each PSAP throughout the NWMC service area. 10/2 In addition, NWMC's CDMA network is capable of providing E911 Phase II service to a Phase II compatible PSAP. Accordingly, NWMC provides its subscribers with access to emergency services by dialing "911."

 $<sup>^{8}</sup>$  Id.

<sup>&</sup>lt;sup>9</sup> See 12 FCC Rcd at 8815-8817.

NWMC and its affiliates currently provide Phase I E911 service (providing caller's cellular telephone number and cell site from which the call originated) to the Maryville Public Safety and Nodaway County Sheriff's Department. NWMC is currently working with these PSAPs with respect to Phase II deployments.

- automatic or live assistance provided to a consumer to arrange for the billing or completion, or both, of a telephone call. NWMC currently offers its subscribers access to operator services for the placement and billing of telephone calls, including collect calls, calling card calls, credit card calls, person-to-person calls, and third party calls, as well as obtaining related information, throughout its designated ETC service area. Therefore, NWMC meets this requirement by providing all of its customers with access to operator services.
- must offer consumers access to interexchange service to make or receive toll or interexchange calls. Interexchange service access entails access to live or automatic operator assistance for the placement and billing of telephone calls, including collect calls, calling card calls, credit card calls, person-to-person calls, and third party calls, as well as obtaining related information. NWMC has direct interconnection to multiple access tandems for delivering traffic to all offices subtending those tandems as well as direct interconnection to local exchange carrier end offices where traffic levels so justify. In addition, NWMC provides indirect access to one or more interexchange carriers ("IXC") for access to any other exchanges. As a result, NWMC meets the requirement to provide all of its customers with the ability to make and receive interexchange or toll calls through the interconnection arrangements it has with its IXCs.
- (h) Access to Directory Assistance. The ability to place a call to directory assistance is a required service offering of an ETC. NWMC meets this requirement by providing all of its customers with access to information contained in directory listings by dialing "411" or "555-1212."

(i) Toll Limitation for Qualifying Low-Income Customers (Lifeline and Link-Up Services). Under Section 54.101(a)(9) of the FCC's rules, 11/2 ETCs must offer "Toll Limitation," a term that denotes either "Toll Control" or "Toll Blocking" for carriers incapable of providing both services 12/2 to qualifying Lifeline and Link-Up universal service customers at no charge. Toll Blocking allows customers to block the completion of outgoing toll calls. Toll Control allows the customer to limit the dollar amount of toll charges a subscriber can incur during a billing period. Once designated as an ETC, an NWMC customer enrolled in the Federal Lifeline or Link-Up programs could choose to have NWMC block all attempted toll calls originating from the customer's telephone. Currently, NWMC provides Toll Blocking services for international calls. NWMC will utilize the same Toll Blocking technology to provide toll limitation for qualifying low-income customers, at no charge, as part of its universal service offerings.

NWMC will provide the foregoing services using its existing network infrastructure, which includes the same antenna, cell-site, tower, trunking, mobile switching and interconnection facilities used to provide CMRS to its existing subscribers, as well as through additional cell sites if ETC designation is granted (*See* Section 8, *infra*).

6. NWMC advertises the availability of and charges for its services using media of general distribution within its service area.

<sup>&</sup>lt;sup>11</sup>/ See Federal-State Joint Board on Universal Service, CC Docket No. 96-45, Fourth Order on Reconsideration, CC Docket Nos. 96-45, 96-262, 94-1, 91-213, 95-72, Report and Order, 13 FCC Rcd 5318 (1997).

 $<sup>\</sup>frac{12}{3}$  47 C.F.R. § 54.400(d). For ETCs capable of providing both services, the term "Toll Limitation" includes "Toll Blocking" <u>and</u> "Toll Control."

### II. NWMC'S PROPOSED ETC SERVICE AREA

- 7. NWMC is not a "rural telephone company" as that term is defined by § 153(37) of the Act. Accordingly, NWMC is required to describe the geographic area in which it requests designation as an ETC. NWMC requests designation for its entire FCC-licensed service area in Missouri, subject to the limitations and exclusions described in this Paragraph 7. A map of NWMC's proposed ETC service areas is appended hereto as Appendix C.
- 8. Under Section 54.207(a) of the FCC's rules, a "service area" is a "geographic area established by a state commission for the purpose of determining universal service obligations and support mechanisms." For non-rural service areas, there are no restrictions on how a state commission defines the "service area" for purposes of designating a competitive ETC. Therefore, the Commission may designate NWMC as an ETC in the non-rural Stanberry wire center of Southwestern Bell Telephone Company.
- 9. In an area served by a rural telephone company, FCC rules define "service area" to mean the LEC study area unless a different service area definition is established for such company. As shown in Appendix C, NWMC serves the entire rural LEC study areas of Holway Telephone Company ("Holway"), Iamo Telephone Company Missouri ("Iamo"), Iowa Telecomm Services d/b/a Iowa Telecom North ("Iowa Telecom"), Oregon Mutual

 $<sup>^{13/}</sup>$  See 47 U.S.C. § 214(e)(5); 47 C.F.R. § 54.207(a).

<sup>&</sup>lt;sup>14</sup>/<sub>See</sub> 47 C.F.R. § 54.207(b); See also Multi-Association Group (MAG) Plan for Regulation of Interstate Services of Non-Price Cap Incumbent Local Exchange Carriers and Interexchange Carriers, Fourteenth Report and Order, Twenty Second Order on Reconsideration, and Further Notice of Proposed Rulemaking, 16 FCC Rcd 11244, 11299-309 (2001) ("Fourteenth Report and Order"). The Commission has defined "study area" as the geographical area that typically corresponds to a carrier's entire service area within a state or territory. See, e.g., Micronesian Telecommunications Corp. Request for a Declaratory Ruling, 9 FCC Rcd 2032 (Com. Car. Bur. 1994); Petitions for Waivers filed by Golden Belt Telephone Association, Inc., 11 FCC Rcd 10165 (Accg. & Aud. Div. 1996).

 $<sup>\</sup>frac{15}{1}$  Iamo is an affiliate of NWMC.

Telephone Company ("Oregon"), <sup>16/</sup> and Rockport Telephone Company ("Rockport"). <sup>17/</sup> The Commission may designate NWMC as an ETC in those areas upon finding that such designation will be in the public interest. <sup>18/</sup>

- 10. NWMC is also licensed by the FCC to serve only a portion of the "study areas" of three additional rural telephone companies that provide service in Missouri. Specifically, NWMC serves portions of the wire centers that comprise the study areas of Alltel Missouri, Inc. ("Alltel")<sup>19/</sup>, Sprint/United Telephone Company of Missouri ("Sprint") and Grand River Mutual Telephone Company ("Grand River")<sup>20/</sup>.
- 11. With respect to the Alltel study area, NWMC serves the entire Albany and Grant City wire centers as well as substantially all of the Allendale wire center. NWMC proposes to redefine the Alltel service area to allow NWMC to be designated as an ETC in only those Alltel wire centers. The FCC has recently held that proposed ETC service areas may not specify area below the wire center level for a rural LEC.<sup>21/2</sup> Accordingly, NWMC is proposing to include the entire Allendale wire center within its proposed ETC designated service area. As the FCC has expressly permitted, the provision of service to subscribers in the portion of an ETC service area

 $<sup>\</sup>frac{16}{1}$  Oregon is an affiliate of NWMC.

Rockport is an affiliate of NWMC.

<sup>&</sup>lt;sup>18</sup>/ 47 U.S.C. §214(e)(2).

 $<sup>\</sup>frac{19}{1}$  Alltel is an affiliate of NWMC.

<sup>&</sup>lt;sup>20</sup>/<sub>20</sub> Grand River is an affiliate of NWMC.

<sup>&</sup>lt;sup>21</sup> In the matter of Federal-State Joint Board on Universal Service, Highland Cellular Petition for Designation as an Eligible Telecommunications Carrier in the Commonwealth of Virginia, Memorandum Opinion and Order, CC Docket. 96-45, FCC 04-37 (April 12, 2004) ("Highland Cellular").

that lies beyond a wireless ETC's FCC licensed service may be provided by other carriers through roaming and/or resale agreements.

- 12. With respect to the Grand River Mutual service area, NWMC seeks to include the Barnard, Conception Junction, Denver, Darlington, Gentry, Graham, New Hampton, Parnell, Ravenwood and Sheridan wire centers in its proposed ETC service area. NWMC also seeks to include the following Sprint wire centers within its proposed ETC service area: Craig, Fairfax, Hopkins, King City, Maryville, Mound City, Pickering and Tarkio wire centers.
- 13. It is important to note that NWMC is not seeking to redefine the study area for any rural LEC. Rather, NWMC is seeking only to redefine the LEC service areas for purposes of designating a Competitive ETC ("CETC"). As the FCC fully explained in *Virginia Cellular*, the proposed service area redefinition would have no impact on the rural LEC reporting or administrative obligations. Specifically, the FCC found that redefining the rural telephone company service areas would not require rural telephone companies to determine their costs on any basis other than the study area level. The redefinition, therefore, only enables NWMC, as an ETC, to serve an area that is smaller than the entire Incumbent LEC ("ILEC") study area. Accordingly, NWMC respectfully requests the redefinition of the ILEC service areas, but not study areas, as described above.

<sup>22/</sup> In the Matter of Federal-State Joint Board on Universal Service, Virginia Cellular, LLC Application for Designation as an Eligible Telecommunications Carrier In the Commonwealth of Virginia, Memorandum Opinion and Order, CC Docket No. 96-45, FCC 03-338 (rel. January 22, 2004), ("Virginia Cellular").

<sup>23/</sup> *Id.* at ¶ 42.

## III. NWMC'S PROPOSED LEC SERVICE AREA DEFINITION WILL NOT RESULT IN "CREAM-SKIMMING"

- 14. The level of support received by an ETC is based upon the level of support received by the ILEC in each part of the designated ETC service area. Where the rural carrier ILEC study areas used in determining the level of high cost support and the proposed ETC service area is not wholly encompassed within the proposed ETC designated service area, a potential "cream skimming" issue arises. Cream skimming occurs when a CETC, serves only the lower cost portions of the LEC study area but receives support based upon costs that have been averaged and include those associated with providing service to the higher-cost portions of the LEC study area. In the context of the rural LEC service areas involved here, since NWMC is proposing to include the entire study areas for Holway, Iamo, Iowa Telecom, Oregon and Rockport, the issue of potential "cream skimming" does not arise. However, this issue must be addressed with respect to the proposed service area re-definitions of Alltel, Grand River and Sprint.
- 15. In its *Virginia Cellular* and *Highland Cellular* orders, the FCC examined the relative population densities for the portions of the study areas for each LEC that lie within the proposed CETC service area as compared to the population densities of the entire LEC study area. The FCC held that where the population densities of the entire ILEC study area are significantly lower than the population density within the ETC service area, cream skimming has occurred. That is not the case with respect to the redefinition proposed herein.
- 16. Alltel has disaggregated its study area into three discrete zones for purposes of determining its level of high cost support. The Albany and Grant City wire centers lie within Alltel's Zone 1 while the Allendale wire center lies within Alltel's Zone 3. In the case of the proposed redefinition of the Alltel service area in Zone 1, the population density in the proposed

NWMC service area is 21.54 people per mile as compared to Alltel's Zone 1 study-wide average population density of 32.61 people per square mile. Alltel Zone 1 study area would have been determined on the average cost of providing service to a population density of 32.61. Since the population density within the portion of the Alltel Zone 1 study area that lies within NWMC's proposed ETC service area is below the population density of the entire Alltel Zone 1 study area, the portion of the Alltel Zone 1 study area which NWMC seeks to include in its ETC designated service area would be expected to have a higher cost of service than the average upon which the level of USF support is based. Accordingly, since the proposed redefined service area represents a population density well below the average population density upon which the level of USF support for the ILEC was based, under established FCC precedent, there would be no cream skimming issue presented by the proposed redefinition of the Alltel Zone 1 service area.

- 17. Similarly, the single Allendale wire center proposed for inclusion in NWMC's ETC service area from Alltel's Zone 3 study area, is the most rural wire center in that entire study area, having a population density of 4.64 persons per square mile as compared to the population density of 12.90 persons per square mile for the entire Zone 3 study area.
- 18. Grand River has also disaggregated its study area into two zones. All of the proposed Grand River wire centers included in the proposed NWMC ETC service area are located within Grand River's Zone 2. The average population density for the wire centers proposed for inclusion within the NWMC service area is 8.35 persons per square mile; slightly

<sup>24/</sup> NWMC used the MapInfo Exchange Plus software and Missouri population and wire center datasets to perform this analysis. <u>Appendix D</u> appended hereto includes the population densities, on a wire center level, for each wire center included in the entire study area of each rural ILEC.

below the overall population density of the Grand River's Zone 2 which is 8.48 persons per square mile.

- 19. With respect to the Sprint wire centers, those included within the proposed NWMC ETC service area have an average population density of 27.39 persons per square mile as compared to a an overall study area population density of 54.00 persons per square mile. Accordingly, in each and every instance where NWMC seeks redefinition of the ILEC service area, the population densities within the portions of those study areas sought to be included in the NWMC ETC service area fall below the overall population densities upon which the level of support has been based.
- 20. Even if this were not the case, the FCC has considered this issue and formulated a procedure to virtually eliminate this concern even where the population density might not be as set forth herein.

[A]s the Commission concluded in Universal Service Order, the primary objective in retaining the rural telephone company's study area as the designated service area of a competitive ETC is to ensure that competitors will not be able to target only the customers that are the least expensive to serve and thus undercut the incumbent carrier's ability to provide service to the high-cost customers. Rural telephone companies now have the option of disaggregating and targeting high-cost support below the study area level so that support will be distributed in a manner that ensures that the per-line level of support is more closely associated with the cost of providing service. Therefore, any concern regarding "cream-skimming" of customers that may arise in designating a service area that does not encompass the entire study area of the rural telephone company has been substantially eliminated. <sup>25/2</sup>

<sup>25/</sup> Petitions for Reconsideration of Western Wireless Corporation's Petition for Designation as an Eligible Telecommunications Carrier in the State of Wyoming, 16 FCC Rcd 19144, 19149 (2001) (emphasis added, footnotes omitted). See also Pine Ridge, supra, 16 FCC Rcd at 18141, where the FCC used identical language in designating Western Wireless as an ETC for an area that is less than the ILEC's entire study area.

21. Finally, while there is clearly no cream skimming issues involved in the proposed redefinition, we note that the Commission has also recognized the principle of competitive neutrality controls in the designation of CETCs, holding that

Universal service support mechanisms and rules should be competitively neutral. In this context, competitive neutrality means that universal service support mechanism rules neither unfairly advantage nor disadvantage one provider over another and neither unfairly favor nor disfavor one technology over another. 26/

- 22. In the case of Sprint and Alltel, the various wire centers comprising their study areas are scattered in non-contiguous geographic clusters throughout the state. In cases such as NWMC's, which is a Missouri-only regional CMRS carrier, the situation where the ILEC study area is scattered statewide warrants additional consideration. A CMRS ETC cannot effectively provide service to geographic areas far removed from its FCC-licensed service area. Accordingly, where, as here, the study area is comprised of numerous non-contiguous regions scattered throughout an expansive geographic area, the Commission should not apply a standard that would allow only one class of CMRS licensee (large nationwide licensees) to qualify for ETC status by being the only carriers that can cover an entire LEC study area.
- 23. As shown herein, the proposed NWMC ETC service area does not result in any possible cream skimming and would not impose any increased reporting obligation on any ILEC. Moreover, even looking beyond the FCC's population density standard, a denial of the proposed redefinition would be contrary to established FCC principals of competitive neutrality and ensuring that regulations are not applied in a manner that can act as a barrier to market entry.

<sup>26/</sup> Report and Order, CC Docket No. 96-45, FCC 97-157 (May 8, 1997) (¶ 47).

#### IV. ETC DESIGNATION FOR NWMC WOULD BE IN THE PUBLIC INTEREST

24. Because NWMC is seeking ETC designation in areas served by rural telephone companies, the Commission is obligated under § 214(e)(6) of the Act to consider whether granting NWMC's request will serve the public interest. The FCC has long recognized that promoting competition in specific telecommunications service markets has multiple public interest benefits (*e.g.*, cost-based pricing, higher quality and more innovative services, increased consumer choice and a decreased need for regulatory oversight). As a result, stimulating competition, whenever possible, is a paramount FCC policy objective.<sup>27/2</sup>

25. The FCC has ruled that designating competitive ETCs in areas served by rural telephone companies is consistent with its pro-competitive policies and has numerous public interest benefits. 28/2 The marketplace rivalry that follows designation of a competitive ETC "will result not only in the deployment of new facilities and technologies, but will also provide an incentive to the incumbent rural telephone companies to improve their existing network[s] to remain competitive ...." Those opposing designation of CETCs claim that rural telephone companies are incapable of competing with CMRS providers in the universal service market, and that the advent of additional ETCs in rural LEC areas will induce the incumbent to reduce investment, raise service rates or reduce service quality. The FCC, however, flatly rejected these

<sup>27/</sup> See, e.g., Amendment of Part 90 of the Commission's Rules to Facilitate Future Development of SMR Systems in the 800 MHz Frequency Band (First Report And Order, Eighth Report And Order, and Second Further Notice Of Proposed Rule Making) 1 CR 1017, 11 FCC Rcd 1463 (1995).

<sup>28/</sup> Western Wireless Corporation, 16 FCC Rcd 48, 55 (2000).

<sup>29/</sup> Id.

assertions holding that, to the contrary, competition may prod existing carriers to increase operating efficiency, lower prices and offer better service. 30/

26. Based on the foregoing considerations, the FCC designated Western Wireless Corporation an ETC in the State of Wyoming. More recently, the FCC designated Guam Cellular and Paging, Inc. ("Guamcell") as an ETC in a service area also served by the Guam Telephone Authority ("GTA"), the rural telephone company in Guam. According to the FCC, Guamcell's ETC operations in GTA's service area will promote "competition and the provision of new technologies to consumers in high-cost and rural areas of Guam."

27. Granting NWMC ETC status in the service area depicted in Appendix C is fully consistent with FCC decisional precedent that holds that such designation meets the public interest criterion set forth in § 214(e)(2) of the Act. That statutory provision is concerned with maximizing consumer welfare, rather than protecting incumbent rural LECs from the rigors attending a competitive market. Designating NWMC as an ETC will enhance consumer welfare by bringing service choices, innovation, quality differentiation and rate competition to the local market. In a competitive market, rural consumers will be able to select the carrier that provides the optimal service package based on cost, quality, customer service, etc. Without competition, by contrast, the consumer has no alternative from which to select, and the incumbent monopoly provider has little or no incentive to innovate with respect to any component of its service offering.

 $<sup>\</sup>frac{30}{}$  *Id.*, 16 FCC Rcd at 57.

<sup>31/</sup> Guam Cellular and Paging, Inc., 17 FCC Rcd at 1502-03.

 $<sup>\</sup>frac{32}{}$  *Id*.

- 28. As required by the Act, 33/NWMC will use its Federal universal service support for construction, maintenance and upgrading of facilities serving rural areas for which such support is intended. While NWMC has been at the forefront of providing the greatest level of service throughout its FCC-licensed service area out of any FCC licensees, there are areas which NWMC cannot afford to serve absent USF support.
- 29. When originally deployed, the NWMC network provided analog wireless service to 3-watt subscriber mobile units typically installed in vehicles with external, high gain antennas. Since that time, CMRS has migrated to digital services and subscriber equipment has evolved from installed high-powered mobile units to hand-held portable units providing personal communications services, operating at a fraction of a watt, from inside cars and buildings. NWMC previously overbuilt its entire network with time division multiple access ("TDMA") technology. That technology has been largely abandoned by the industry and NWMC has since overbuilt its network with a digital network operating with the code division multiple access ("CDMA") technology. However, limitations in propagation characteristics of the CDMA protocol, coupled with the migration to low-powered portable subscriber equipment, has resulted in the need for NWMC to look to further enhance its network with additional digital facilities in some of the rural-most portions of its FCC-licensed service area. NWMC has developed a five (5) year network enhancement plan which would improve CDMA coverage throughout significant portions of its proposed ETC service area. Appended hereto as Appendix E is a listing of five proposed cell sites which NWMC would deploy, and the timeline for their deployment, assuming grant of ETC designation. Four of the identified seven cell sites would not be deployed absent USF support. The timelines for the remaining three cell sites assume the

<sup>33/ 47</sup> U.S.C. § 254.

availability of USF support and while NWMC envisions that those three sites could ultimately be deployed without USF support, the timetable for deploying those sites without USF support should be substantially delayed.

- 30. The sites are identified by the geographic area near which NWMC anticipates that the cell site would be located. However, the precise locations for these sites have not yet been identified. Included for each proposed cell site is a listing of the wire centers that would receive enhanced CDMA coverage from the proposed construction of that site as well as the population that would be covered by each proposed site's proposed service area. The precise cell site locations, as well as the timing for each cell site could change as the NWMC build-out plans evolve in these areas in order to meet any changing customer needs over then next five years.
- 31. Appended hereto as <u>Appendix F</u> is a map that graphically depicts the general area where the NWMC envisions constructing each of the CDMA cell sites identified in <u>Appendix E</u>. <u>Appendix G</u> superimposes the underlying ILEC wire center boundaries on that same map. In addition, over that same period, NWMC envisions implementing capacity expansions that, in conjunction with the deployment of the additional CDMA cell sites, would result in network enhancements in virtually all of the wire centers located in NWMC's FCC-licensed service area, that are included in the proposed NWMC ETC service area. Accordingly grant of ETC designation would expand the competitive service offering in the proposed ETC service area. The specific steps NWMC has committed to undertake above, will assure consumers and the Commission that NWMC is committed to providing the supported services to its designated area.

<sup>34/</sup> NWMC considers its construction plans to be highly confidential and proprietary information. For that reason, NWMC has excluded <u>Appendix E</u>, <u>Appendix F</u> and <u>Appendix G</u> from the public version of this Application, and a Motion for Protective Order pursuant to 4 CSR 240-2.085 is being filed simultaneously herewith.

32. In addition to the core services discussed above, designating NWMC as an ETC will allow customers in this part of rural Missouri to choose service based on pricing, service quality, customer service, and service availability. NWMC offers mobility, access to Phase I and, upon PSAP readiness, Phase II Enhanced 911 ("E911"), local number portability, expanded calling scopes and several calling plans to allow customers to purchase plans that best fit their telecommunications needs. Unlike traditional LEC services, the availability of mobility affords access to emergency calling wherever the customer is in need and not merely at the nearest location where the fixed landline telephone is located. The ability to enhance network coverage that ETC designation would allow, would greatly expand the places in which a subscriber handset would have adequate coverage to reach these emergency resources.

### A. NWMC is Committed to Providing Quality Service to Requesting Customers Throughout Its Designated Service Area

33. NWMC will provide service to any requesting customer in the service area where it is designated as an ETC. When a potential customer requests service within an area presently served by NWMC's existing network, NWMC will immediately provide service using its existing network. If a potential customer requests service within the area in which NWMC is designated as an ETC, but where the existing service area does not immediately allow NWMC to provide service, NWMC will take the following steps to provide service: (1) modify or replace the requesting customer's equipment to provide service; (2) install a roof-mounted antenna or other equipment to provide service; (3) adjust the nearest cell site to provide service; (4) identify and make any other adjustments that can reasonably be made to the network or customer facilities to provide service; and (5) determine the feasibility of installing an additional cell site,

cell extender, or repeater to provide service where all other options fail. If, after following these steps, NWMC still cannot provide the requested service, it will notify the requesting party and include that information in an annual report filed with the Commission detailing how many requests for service were unfulfilled for the past year. Finally, in the event that an existing LEC were to seek to drop its designation upon grant of the designation to NWMC, NWMC stands ready to undertake carrier of last resort obligations in such areas, using the processes set forth above.

34. In addition to the foregoing, NWMC has adopted the Cellular Telecommunications and Internet Association ("CTIA") Consumer Code for Wireless Service. 36/
Adoption of this code should alleviate any concerns that might otherwise arise with respect to its commitment to meet quality of service standards. 37/

## B. NWMC Will Advertise Supported Services Throughout Its Designated Service Area

35. NWMC will advertise the availability of the supported services and the availability of Lifeline and Linkup services to qualifying customers. Consistent with the additional commitments made by *Virginia Cellular*, NWMC will also make available

<sup>35/</sup> NWMC has made these additional commitments consistent with the holding in the Virginia Cellular Order at  $\P$  15.

<sup>36/</sup> Under the CTIA Consumer Code, wireless carriers agree to: (1) disclose rates and terms of service to customers; (2) make available maps showing where service is generally available; (3) provide contract terms to customers and confirm changes in service; (4) allow a trial period for new service; (5) provide specific disclosures in advertising; (6) separately identify carrier charges from taxes on billing statements; (7) provide customers the right to terminate service for changes to contract terms; (8) provide ready access to customer service; (9) promptly respond to consumer inquiries and complaints received from government agencies; and (10) abide by policies for protection of consumer privacy. See CTIA Consumer Code for Wireless Service, available at <a href="http://www.wow-com.com/pdf/The\_Code.pdf">http://www.wow-com.com/pdf/The\_Code.pdf</a>.

<sup>37/</sup> The FCC has found that compliance with the CTIA code is sufficient to meet quality of service obligations.  $Virginia\ Cellular\$ at  $\P\ 30$ .

<sup>38/</sup> *Virginia Cellular* at ¶ 22.

additional consumer information regarding Lifeline and Linkup service in locations where qualified, unserved consumers are likely to find such information useful, including unemployment and welfare offices within its service area.

## C. NWMC Will Comply with the Ongoing Reporting Conditions Recently Imposed on Virginia Cellular

36. Significantly, NWMC is a regional CMRS carrier with licensed service areas limited to predominantly rural portions of Missouri. Accordingly, USF made available to NWMC can only be used in these areas and there is no concern that NWMC could use these funds for any purpose other than those expressly allowed under the FCC's rules and within the area within the state of Missouri in which it is designated as an ETC. Nevertheless, NWMC hereby commits to follow the annual reporting obligations specified in the Virginia Cellular Order to ensure that NWMC satisfies its obligations under Section 214 of the Act. Specifically, NWMC hereby commits that upon grant of ETC status, it will: (1) annually submit information to the Commission regarding its progress toward meeting its build-out plans in areas where it is designated as an ETC; (2) annually provide information to the Commission with respect to the number of consumer complaints it receives per 1,000 mobile handsets; and (3) annually submit information regarding how many requests for service from potential customers in its designated area were unfulfilled for the past year. NWMC would provide this information in a separate schedule as part of the annual report it submits as a certificated carrier.

37. Upon designation, NWMC will make available several service offerings and rate plans that will compete with those of the incumbent rural telephone company. Moreover, NWMC's designated local calling area will equal or exceed in size the calling areas of the

<sup>39/</sup> Id. at ¶ 46.

incumbent rural telephone companies whose telephone exchanges are within the area for which NWMC is seeking ETC designation. As a result, NWMC subscribers should be able to avoid certain intra-LATA toll charges typically associated with wireline service. Additionally, NWMC has implemented local number portability and E-911 services in compliance with state and federal requirements, which will improve service to Missouri citizens.

38. NWMC will use available federal high-cost support to finance construction, maintenance and upgrading of facilities serving rural areas for which that support is intended. High cost support is necessary if NWMC is to establish the infrastructure required to bring its wireless service to many remote and difficult-to-reach locales within its FCC-licensed service area. NWMC anticipates that infrastructure investment will be required if NWMC is to compete with the incumbent LECs throughout its proposed ETC area. Provision of high-cost support to NWMC will allow it to compete in providing primary telephone service in remote areas of Missouri.

# V. ETC DESIGNATION FOR NWMC WILL GREATLY ENHANCE LIFELINE AND LINK-UP SERVICE AVAILABLE IN RURAL MISSOURI

- 39. NWMC acknowledges that Section 54.405 of the FCC's rules requires all ETCs to make Lifeline services (as defined in Section 54.401 of the FCC's rules) available to qualifying low-income consumers.
- 40. NWMC will offer discounts of 50% off of the \$35.00 activation fee to Linkup eligible subscribers. With respect to Lifeline-eligible subscribers, in addition to allowing the Lifeline customer to apply the Lifeline discount to any NWMC service plan, NWMC intends to offer two distinct service plans to Lifeline-eligible subscribers only. The first plan is intended to provide a low-cost service option comparable in price to that offered by the ILEC but with the added advantage of limited mobility. This Plan offers unlimited local calling and mobility in the

area served by the subscriber's home cell site at a fixed price of \$9.70 per month. 40/4 The subscriber's outbound local calling area would correspond to its traditional LEC calling area for that subscriber's address. With the advantage of limited mobility, calls could be originated by the NWMC Lifeline subscriber to any numbers within that ILEC exchange from any location within the subscriber's home cell site serving area, not just the subscriber's home. Similarly, the Lifeline customer would receive inbound calls, wherever they originate from, throughout the geographic area served by its home cell site. The area served by a home cell site or cells would be defined to include coverage from all NWMC cell sites necessary to encompass the callers entire corresponding LEC exchange area.

41. The second NWMC Lifeline Plan would allow for local calling and mobility throughout the entire service area for which NWMC is designated as an ETC for a flat \$13.70 per month charge. Since the NWMC ETC designated service area would be the NWMC subscriber's local calling area, even toll restricted Lifeline subscribers would enjoy service area wide mobility and local calling, assuming grant of the NWMC ETC Application as filed. This would afford Lifeline customers a local calling scope extending to a geographic area encompassing multiple telephone exchanges served by all of the LEC wire centers for which ETC designation is being sought. While these Lifeline plans would not allow roaming into other cellular networks to place and receive routine calls, both plans would allow ubiquitous access to 911 for the NWMC Lifeline subscriber even in a roaming situation. NWMC is unable to provide either of these Lifeline plans without ETC support.

<sup>40/</sup> The \$9.70 rate reflects the net monthly rate to a Lifeline customer after applying the local exchange service discount of \$1.75 and the federal line charge discount of \$6.50.

<sup>41/</sup> The \$13.70 rate reflects the net monthly rate to a Lifeline customer after applying the local exchange service discount of \$1.75 and the federal line charge discount of \$6.50.

- 42. In addition, once the Commission allows inter-modal porting to proceed, the designation of ETC status to NWMC will enable Lifeline and Link-up eligible members of the community to port their existing wireline telephone numbers to a wireless service provider. Denial of ETC designation to NWMC will essentially place these lower income members of the community in a separate class that would be effectively barred from porting their numbers to wireless service providers because they would be required to give up their Lifeline support to do so, since Lifeline is only available from an ETC.
- 43. Upon ETC designation, NWMC would also offer an "ILEC-equivalent" plan to compete directly with the LEC service offering. This plan is intended to provide a low-cost service option comparable in price to that offered by the ILEC but with the added advantage of limited mobility. This Plan would offer unlimited local calling and mobility in the area served by the subscriber's home cell site at a fixed price of \$16.50 per month. The subscriber's outbound local calling area would correspond to its traditional ILEC local calling area for that subscriber's address. With the advantage of limited mobility, calls could be originated by the NWMC ILEC-equivalent subscriber to any numbers within that ILEC exchange from any location within the subscriber's home cell site serving area, not just the subscriber's home. Similarly, the ILEC-equivalent plan customer would receive inbound calls, wherever they originate from, regardless of where the customer is located throughout the geographic area served by its home cell site. The area served by a home cell site or cells would be defined to include coverage from all NWMC cell sites necessary to encompass the subscriber's entire corresponding ILEC exchange area. This plan also includes several vertical features in this price including call waiting, call forwarding, 3-way calling, caller ID and voicemail.
- 44. As with any NWMC handset, there would be no geographical limitation on the ability of an ILEC-equivalent subscriber to use that handset for an emergency 911 call. That

includes not only the entire NWMC service area but anywhere that the phone might be taken in the United States where compatible service is available from any carrier.

### VI. USF POLICY ARGUMENTS RELATING TO ETC DESIGNATION FOR WIRELESS CARRIERS ARE NOT AT ISSUE IN THIS APPLICATION

- 45. NWMC is aware that the telecommunication industry has been involved in an ongoing policy argument underlying whether universal service support should be extended to wireless carriers in general. There has been ongoing speculation and argument that grant of ETC status to wireless carriers in general will jeopardize the stability of the universal service fund ("USF"). This speculation centers around the current practice that does not reduce the level or amount of ILEC USF support in connection with the addition of a CETC in the carriers service area unless a LEC subscriber actually disconnects its landline phone when subscribing to the wireless service provider. Instead, the wireless CETC subscriber is viewed the same as an additional line is viewed in the context of USF with additional USF support being available for that additional line.
- 46. These policy arguments have little to do with the NWMC Application. The current federal statutory requirements and regulatory processes allow CMRS carriers to obtain universal service support. Without taking any position as to merits of the arguments advanced in the ongoing policy debate, NWMC respectfully submits that it is not relevant to the consideration of NWMC's Application and that grant of the NWMC Application will neither prejudice those arguments when they are considered in the proper forum nor insulate NWMC from any subsequent changes in the rules regarding access to USF.
- 47. Without prejudice to the foregoing, there is ample evidence to suggest that wireless ETC designations have not had an adverse impact on the USF. While wireless ETC designations have been increasing, over the last two years, the level of carrier contribution to the

USF (calculated as the percent of revenues needed to support the fund) has actually been decreasing. Indeed, there is no reasonable basis upon which to conclude that designation of NWMC as an ETC will have any adverse impact on the USF fund. The FCC recently dealt with these general policy arguments in its *Virginia Cellular* Order. While acknowledging that these issues are significant to the underlying USF policy, the Commission made it abundantly clear that any changes resulting from the current Federal-State Joint Board on Universal Service ("Joint Board") review would apply to all ETCs, even those granted ETC status before that review is complete. Indeed, the FCC has recently considered recommendations by the Joint Board which, as adopted, will apply on an ongoing basis to any and all previously designated ETCs.

48. The FCC has long followed the holding in *Puerto Rico Sun Oil Co.*, which dictates that applications for ETC status must be evaluated based on the rules as they currently

<sup>42/</sup> Wireless carriers contribute to the USF and the FCC has modified its "safe harbor" rules to increase the percentage of wireless calls that are subject to USF. As a result, the actual level of carrier contribution to the USF actually declined during 2003. Specifically, the contribution factor has declined from 9.5% (third quarter 2003), to 9.2% (fourth quarter 2003) to 8.7% (first quarter 2004). Second quarter 2004 USF factor remained at 8.7%, the same factor as for the first quarter of 2004. The third and fourth quarter 2004 contribution factor was 8.9%, still well below the contribution factors for the prior year. While the contribution factors have increased for 2005 (10.7% for first quarter and 11.1% for the second quarter), the majority of those increases relate to increased projected support for the Schools and Library Program and the Rural Health Care Program which portions of the fund are not at issue here.

<sup>43/</sup> *Id.* at ¶ 3. "The outcome of that proceeding could potentially impact, among other things, the support which *Virginia Cellular* and other competitive ETCs *may receive in the future* and the criteria used *for continued eligibility* to receive universal support." (Emphasis added).

<sup>44/</sup> The FCC has recently issued a Report and Order considering recommendations advanced by the Federal-State Joint Board on Universal Service in February of 2004. *In the Matter of Federal-State Joint Board on Universal Service*, FCC 05-46 (CC Docket No. 96-45) (Rel. March 17, 2005) ("FCC Guidelines Order"). To the extent that rule changes have been adopted as a result of that or any future proceeding, the FCC has made it abundantly clear that those changes apply to all FCC-designated ETCs, including those that had been previously designated.

exist. This Commission cannot base its ETC designation decisions on uncertainty with respect to possible future universal service harm based on possible rule changes. Instead, NWMC's ETC application must be evaluated based on the rules as they exist today.

- 49. The NWMC Application is before this Commission under an established set of rules and statutory requirements. Denial of NWMC's Application will not affect the ability of wireless carriers in other states to draw upon the USF; it will only affect the ability of the citizens of rural Missouri to benefit from those federal funds. As demonstrated above, the grant of the NWMC Application will, in and of itself, place an insignificant burden on the USF. Accordingly, the Commission should avoid consideration of generalized policy which are presently being fully considered by the Joint Board, Congress and the FCC. Those ongoing deliberations have no bearing on the designation of NWMC as an ETC nor should this Commission weigh those arguments at all in ruling on the NWMC Application; knowing full well that any ETC designation will be subject to any changes ultimately adopted in those proceedings.
- 51. The Commission may choose to evaluate the NWMC application using the guidance recently announced in the *FCC Guidelines Order*. Those guidelines are wholly consistent with the precedent cited my NWMC and evaluation of the NWMC application would result in a favorable action under those guidelines.
- 52. NWMC does not have any pending action, or final unsatisfied judgment or decisions against it from any state or federal agency or court which involve customer service or

46/ Id.

<sup>45/</sup> Puerto Rico Sun Oil Co. v. EPA, 8 F.3d 73, 79 (1st Cir. 1993) (citing SEC v. Cheery Corp., 332 U.S. 194, 196 (1947)) (An agency's decision cannot be supported based upon rules that the agency has not yet adopted.)

rates, which action, judgment or decision has occurred within three (3) years of the date of the

Application.

53. NWMC does not have any annual reports or assessment fees that are overdue.

VII. CONCLUSION

WHEREFORE, on the basis of the foregoing, NWMC respectfully requests that the

Commission: (a) designate NWMC as a telecommunications carrier eligible under the

provisions of Section 54.201(d) of the FCC's rules to receive federal universal service support;

and (2) issue such other orders as are deemed necessary or convenient in this matter.

Respectfully submitted,

LATHROP & GAGE L.C.

Dated: June 3, 2005

/s/ Paul S. DeFord

Paul S. DeFord

Mo. #29509

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Attorneys for Northwest Missouri Cellular Limited Partnership

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### **VERIFICATION**

STATE OF MISSOURI	)	
COUNTY OF Nodaway	) ss. )	

Roger Bundridge, having been duly sworn upon his oath, states that he is the General Manager of Northwest Missouri Cellular Limited Partnership, the Applicant herein, and as such, is duly authorized by the Applicant to execute the foregoing Application and to make this Affidavit on its behalf, and that the matters and things stated in the foregoing Application and Appendices thereto are true, complete and correct to the best of his knowledge, information and belief.

Roger Bundridge, General Manager

Northwest Missouri Cellular Limited Partnership

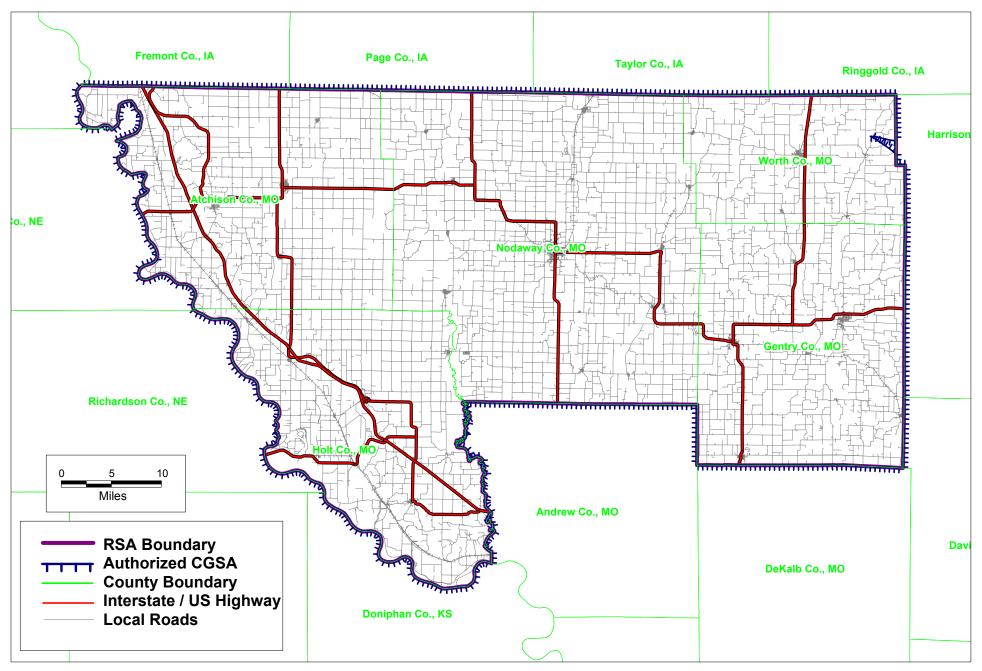
Subscribed and sworn to before me, a Notary Public, on this 31st day of May, 2005.

LISA GODSEY
NOTARY PUBLIC
NOTARY SEAL STATE OF MISSOURI
NODAWAY COUNTY
My Commission Expires on 02-27-2006

Notary Public

My Commission Expires:





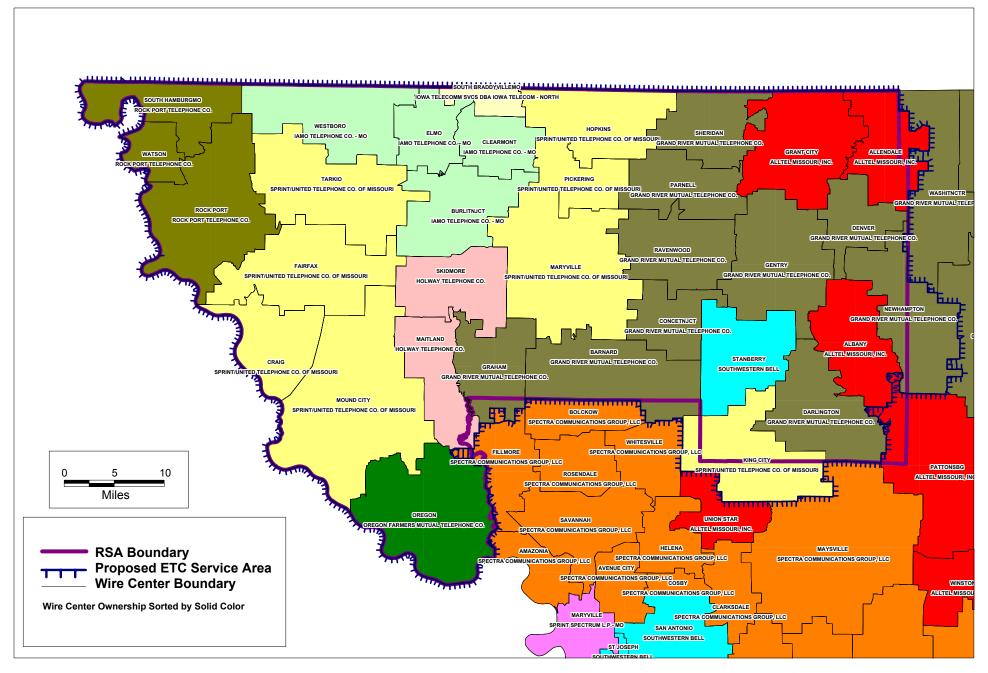
### **APPENDIX B**

# **CONTAINS**

**HIGHLY** 

CONFIDENTIAL





	Population	Square Miles	Density
LTEL MISSOURI, INC. *			
ne 1  ALBANY	2,322	72.72	31.9
BELLFLOWER	2,322 850	48.96	17.3
BOLIVAR	13,986	147.50	94.8
CROCKER	2,882	86.17	33.4
DIXON	7.266	189.48	38.3
DONIPHAN	7,261	336.88	21.5
EOLIA	2,633	74.06	35.5
FAIRDEALING	9,755	101.96	95.6
GALLATIN	3,844	86.33	44.5
GRANT CITY	1,505	104.98	14.3
LACLEDE	605	45.06	13.4
LIBERAL	1.865	121.99	15.2
MADISON	1,805	120.74	14.9
MILAN	3,817	203.61	18.7
MORRISVILLE	2,097	60.85	34.4
OLNEY	1,058	59.98	17.6
PIEDMONT	4,680	138.30	33.8
PLEASANT HOPE	2,828	62.35	45.3
PURDY	3,249	66.97	48.5
SILEX	1,909	74.33	25.6
SUMMER	512	71.81	7.1
STOTTS CITY	681	35.74	19.0
UNION STAR	583	42.34	13.7
WINSTON	628	57.67	10.8
Total Population Coverage by MO1 (2000 Census Blocks):	3,827		
Total Coverage Area by MO1 (square mile):	0,021	177.70	
MO1 Total Density:		177.70	21.5
Full Zone:	78,621	2,410.78	32.6
MO1 % Coverage:	4.87%	7.37%	02.0
ne 3  ALLENDALE	297	64.06	4.6
CLUBB	1,413	173.47	8.
FAIRPLAY	1,116	46.51	24.0
FLORENCE	817	55.65	14.6
GRANDIN	2,055	186.65	11.0
MARTINSBURG	996	58.09	17.
MYRTLE	741	77.06	9.6
PATERSON	1,774	132.48	13.3
PATTONSBURG	1,716	162.22	10.5
PONDER	1,084	114.17	9.4
WAPPAPELLO	2,268	131.62	17.2
WILLIAMSVILLE	3,530	178.87	19.7
Total Population Coverage by MO1 (2000 Census Blocks):	297		
Total Coverage Area by MO1 (square mile):	201	64.06	
		07.00	4.6
MO1 Total Density: Full Zone:	17,807	1,380.86	12.9

	Population	Square Miles	Density
GRAND RIVER MUTUAL TELEPHONE CO.*			
CHARD RIVER MOTORE TELEFITIONE GO.			
Zone 2	450	40.00	0.00
ANDOVER BARNARD	156 1,220	16.86 107.60	9.26 11.34
BRIMSON	494	48.46	10.19
BROWNING	744	93.68	7.94
CAINSVILLE	1,008	92.62	10.88
CHULA	616	63.40	9.72
CONCETNUCT	587	47.95	12.24
DENVER	226 519	45.93 89.30	4.92 5.81
DARLINGTON EAGLEVILLE	972	128.26	7.58
GALT	1,149	158.12	7.27
GENTRY	608	110.35	5.51
GILMANCITY	726	87.59	8.29
GRAHAM	504	63.02	8.00
JAMESPORT	1,645	108.74	15.13
LAREDO	745	79.70	9.35
LINNEUS	531	74.12	7.16
LUCERNE MEADVILLE	301 939	66.93 74.04	4.50 12.68
MERCER	896	130.15	6.88
MT MORIAH	394	57.90	6.80
NEWHAMPTON	642	93.86	6.84
NEWTOWN	565	97.16	5.82
PARNELL	701	64.72	10.83
POWERSVL	192	42.53	4.51
PRINCETON PURDIN	2,061 651	221.84 82.76	9.29 7.87
RAVENWOOD	883	77.79	11.35
RIDGEWAY	585	66.33	8.82
SHERIDAN	478	62.37	7.66
SPICKARD	1,345	146.74	9.17
SODAVIS CY	89	8.85	10.05
SO LINEVL	136	17.33	7.85
WASHITNCTR	683	102.70	6.65
Total Danulation Coverage by MO1 (2000 Canaus Blocks)	6 260		
Total Population Coverage by MO1 (2000 Census Blocks):  Total Coverage Area by MO1 (square mile):	6,368	763	
MO1 Total Density:		703	8.35
Full Zone:	23,991	2,829.69	8.48
MO1 % Coverage:	26.54%	26.96%	
HOLWAY TELEPHONE CO.			
SKIDMORE	-	Full Study Area	
MAITLAND		Full Study Area	
IAMO TELEPHONE CO MO		<u> </u>	
CLEARMONT	-	Full Study Area	
ELMO		Full Study Area	
WESTBORO		Full Study Area	
BURLITNJCT		Full Study Area	
BONLITHOOT	'	a Otaay / Hoa	

	Population	Square Miles	Density
IOWA TELECOMM SVCS DBA IOWA TELECOM - NORTH			
SOUTH BRADDYVILLEMO		Full Study Area	
OREGON FARMERS MUTUAL TELEPHONE CO.			
OREGON		Full Study Area	
ROCK PORT TELEPHONE CO.			
SOUTH HAMBURGMO		Full Study Area	
WATSON		Full Study Area	
ROCK PORT		Full Study Area	
SOUTHWESTERN BELL [Non-Rural]			
STANBERRY			

#### SPRINT/UNITED TELEPHONE CO. OF MISSOURI \*

APPLETONCY	2,187	131.12	16.68
BLACKBURN	596	51.89	11.49
BLAIRSTOWN	471	43.27	10.89
BRAZITO	2,964	62.40	47.50
BUCKNER	7,708	74.80	103.05
BUTLER	7,180	286.56	25.06
CALHOUN	818	57.39	14.25
CALIFORNIA	6,646	120.15	55.31
CAMDEN PT	793	21.56	36.79
CENTERTOWN	3,857	68.71	56.13
CENTERVIEW	890	41.27	21.56
CHILHOWEE	871	58.88	14.79
CLARKSBURG	568	34.72	16.36
CLINTON	12,048	225.02	53.54
COAL	1,003	59.26	16.92
COLE CAMP	4,388	221.16	19.84
CRAIG	434	66.71	6.51
DEARBORN	1,272	43.31	29.37
DEEPWATER	485	37.70	12.86
EDGERTON	1,417	33.29	42.56
EUGENE	2,782	104.78	26.55
FAIRFAX	1,132	114.60	9.88
FERRELVIEW	2,044	27.50	74.32
FTLENARDWD	13,919	111.94	124.34
GREENRIDGE	1,668	84.96	19.63
HARDIN	1,099	63.54	17.30
HARRISONVL	12,892	95.96	134.35
HENRIETTA	1,612	33.82	47.67
HOLDEN	6,101	163.20	37.38
HOLT	2,568	34.96	73.45
HOPKINS	942	82.58	11.41
HOUSTONIA	608	39.62	15.34
IONIA	555	28.97	19.16
JEFFERSNCY	5,372	39.30	136.69
KEARNEY	10,271	67.62	151.90
KING CITY	2,141	100.00	21.41
KINGSVILLE	1,276	43.12	29.60
LEBANON	24,834	387.06	64.16
LEETON	1,549	73.39	21.11

	Population	Square Miles	Density
LEXINGTON	4,518	70.65	63.95
LINCOLN	3,216	115.63	27.81
LKLOTAWANA	1,583	7.61	207.90
LONEJACK	4,997	82.77	60.37
MALTA BEND	425	59.33	7.16
MARYVILLE	13,903	159.50	87.17
MISSOURICY	1,886	15.13	124.64
MONTROSE	918	89.82	10.22
MOUND CITY	2,564	201.70	12.71
NEWBLOMFLD	1,906	52.35	36.41
NEWBURG	3,250	123.16	26.39
NORBORNE	823	50.72	16.22
OAK GROVE	10,890	77.45	140.61
ODESSA	10,083	140.97	71.53
ORRICK	3,247	75.74	42.87
OTTERVILLE	1,106	63.07	17.54
PICKERING	648	46.13	14.05
PLATTECITY	6,496	53.68	121.02
PLEASANTHL	9,457	83.40	113.40
RICHLAND	6,531	219.49	29.76
RUSSELLVL	4,455	87.64	50.83
SALEM	11,415	467.76	24.40
SMITHTON	2,033	50.98	39.88
ST ROBERT	5,748	44.39	129.49
ST THOMAS	793	21.17	37.47
STRASBURG	1,005	29.33	34.27
SWEET SPG	3,017	131.09	23.02
SYRACUSE	593	39.53	15.00
TAOS	2,475	28.70	86.24
TARKIO	2,713	122.40	22.17
TIPTON	3,631	52.72	68.88
URICH	1,328	95.19	13.95
WARSAW	7,437	218.03	34.11
WAVERLY	990	67.66	14.63
WAYNESVL	7,321	71.09	102.98
WELLINGTON	2,147	62.46	34.37
WESTON	2,659	75.45	35.24
WINDSOR	5,166	155.53	33.21
WARRENSBG	25,289	232.80	108.63
ROLLA	25,864	207.60	124.59
JEFFERSNCY	57,301	140.40	408.13
Total Population Coverage by MO1 (2000 Census Blocks):	24,477		
Total Coverage Area by MO1 (square mile):	, ,	893.62	
MO1 Total Density:		222.92	27.39
Full State:	411,788	7,626.30	54.00
MO1 % Coverage:	5.94%	11.72%	

MO1 % Coverage: 5.94% 11.72%

<sup>\*</sup> Only the highlighted wire centers are included in the proposed ETC service area.

### **APPENDIX E**

# **CONTAINS**

**HIGHLY** 

CONFIDENTIAL

### **APPENDIX F**

# **CONTAINS**

**HIGHLY** 

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### **APPENDIX G**

# **CONTAINS**

**HIGHLY** 

CONFIDENTIAL