BEFORE THE PUBLIC SERVICE COMMISSION

OF THE STATE OF MISSOURI

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In the Matter of the Application of Union Electric Company for an Order Authorizing (1) Certain Merger Transactions Involving Union Electric Company; (2) the Transfer of Certain Assets, Real Estate, Leased Property, Easements and Contractual Agreements to Central Illinois Public Service Company; and (3) in Connection Therewith, Certain Other Related Transactions.

Case No. EM-96-149

<u>CONCURRING OPINION OF COMMISSIONER HAROLD CRUMPTON</u> AND VICE CHAIR M. DIANNE DRAINER

We concur with the Commission's decision in Case No. EM-96-149, which approved the Stipulation and Agreement and specified that the proposed merger transaction between Union Electric Company (UE) and CIPSCO Incorporated (CIPSCO) is not detrimental to the public interest. However, we respectfully do not agree with the majority that the additional conditions set out in the order are appropriate or necessary at this time. It is premature to state that participation in an independent system operator (ISO) company is a necessary condition in order to assure that the merger is not detrimental to the public interest. Although we would encourage UE to recognize that becoming a member of an ISO is a prudent move in the current pre-competitive electric environment, it is going too far to make it a necessary condition when, in fact, there is presently no Midwest ISO established for UE to join in Missouri. Additionally, although the Commission states "that joining an ISO at 'any cost' would be unwise," it does not define the criteria that UE should use to evaluate when the ISO concept has become too costly to join.



With respect to the obligation placed on UE to complete a market power report in this docket, we agree with UE witness Rodney Frame that it was premature to require an analysis of the market power implications of the proposed merger, given the many uncertain and unknown changes facing the electric industry. It would be more prudent at this time to open a new docket to review the restructuring of the electric industry and retail wheeling in Missouri, in which all interested parties may participate. If and when competition and restructuring become a part of the electric utility environment in Missouri, there should be an assessment of all market power issues for all electric companies in the state. This was not the case to demand such an assessment. We should not be bureaucratic in demanding a report in this docket which will be incomplete because numerous variables needed for a future market power analysis are currently unknown. In addition, parties essential to providing a thorough market power report have not been given the opportunity to participate in the drafting of that report.

Finally, all companies have limited human resources to depend upon to gather data and write analytical reports. These resources place expense demands on companies that translate into increased revenue requirements. Therefore, we must be prudent when requesting additional reporting documents from companies.

Respectfully Submitted,

Harold Crumpton Commissioner

M. Dianne Drainer Vice Chair

(S E A L)

Dated at Jefferson City, Missouri, on this 6th day of March, 1997.

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