that was filed on May 2. A second instance is not, because it occurred on May 9 of this year, seven days after the 2 Staff filed its rebuttal case. 3 What I would like to refer the Commissioners 4 5 to is the UtiliCorp website, which among other things lists presentations that UtiliCorp makes to New York investment 6 7 analysts. I would like to call the Commission's attention to excerpts from two presentations. 8 9 JUDGE WOODRUFF: Mr. Dottheim, are you going 10 to offer this as an exhibit? MR. DOTTHEIM: No. I'm not going to offer it 11 12 as an exhibit. I'm just going to read briefly from it, but 13 I thought it would be helpful to have copies, but I'm not going to offer it as an exhibit. 14 MR. SWEARENGEN: Is this the same one? 15 MR. DOTTHEIM: No. This second document may 16 appear to be the same. It is not. It's got the same cover 17 18 page because I wanted to indicate where on the UtiliCorp United website this information appeared. 19 And I'd like to first direct the 20 21 Commissioners -- once you get past the first two pages, which -- the document is accessed under Presentations. 22 23 the third page which is the first page of a year-end review meeting, February 8, 2000. And I'd like to direct the 24 25 Commissioners to the second page, the last page. And it is 67

Richard Green who is speaking.

I'd like to direct the Commissioners to the last paragraph on the last page where it states in part, And our court filings were made in November, so that's all on track. The Commission has generally upheld all of our requests in terms of scheduling even when the Staff opposed it. So we feel like we've built some good relationships there.

And if you would look at the preceding paragraph, I think it becomes clear that the Commission that is being referred to is the Missouri Public Service Commission. There's reference to the hearing on St. Joe being scheduled for July 10.

The other document is another presentation, if I could direct the Commissioners to the third page. It says questions and answers, New York analyst meeting, May 9, 2000, Rick Green, Peter Lowe -- if I'm pronouncing Mr. Lowe's name correctly.

And if I could direct the Commissioners to the second page, and I'd like to direct the Commissioners to the first complete paragraph on that page where it indicates Mr. Richard Green is speaking.

"Question: How is the approval process going for the St. Joe/Empire deal?

"Response: That's moving along. The reason I

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1 smile, the Missouri Staff filed last week against the St. Joe transaction. Missouri Staff being the Missouri 2 Staff, we still think the Commission is in favor of it, but 3 we're just going to have to walk our way through the 5 hearings." I bring this to the Commission's attention for 6 no other reason than to make them aware of it. It's on the 7 UtiliCorp website. I'm not sure that the Commissioners were 8 aware of it. And, again, I thought that it's publicly 9 accessible, it's something that should be known. 10 JUDGE WOODRUFF: Thank you, Mr. Dottheim. 11 12 For Public Counsel? 13 MR. COFFMAN: Thank you. May it please the Commission. 14 The application filed in this case is based 15 16 upon Section 393-190 of Missouri law as the mergers and acquisitions statute. The statute permits the Commission to 17 18 authorize acquisitions and mergers provided that they are 19 not detrimental to the public. 20 I believe that the parties are in general 21 agreement about this standard. If there is competent and 22 substantial evidence of a detriment to the public, then such authorization should not be granted. 23 24 Public Counsel will offer the testimony of Mark Burdette to show that the proposed transaction would be 25

detrimental to the public, because if UtiliCorp makes this acquisition, being a more risky company than St. Joe Light & Power, the assets of St. Joe Light & Power would become financially more risky resulting in higher rates for 5 St. Joseph customers in that regard. This financial reality is an established fact 7 that will be proven in the record of this case. On the

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other hand, the applicants' claims about future synergies and savings at this point are based upon speculation and estimates.

Secondly, market power impacts of the proposed merger must be considered. As the testimony of Ryan Kind carefully outlines, the likelihood of electric restructuring is what's driving this merger, the ever more competitive environment, as applicants have stated today.

The market power that would be accumulated by UtiliCorp with regard to its generation and transmission assets as a result of the merger is significant, suppressing the potential benefits to consumers of any future retail electric competition.

Consumers will also be harmed by the increased retail market power resulting from the sale of energy related and information services after the merger. Unless the recommended conditions of Staff and Public Counsel are adopted to mitigate these harms, the various market power

impacts of the proposed merger would be seriously detrimental to the public.

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Now, those are issues that relate to the underlying merger itself. But as this list of issues and statement of positions illustrates, there are many more The 80 issues that Mr. Swearengen refers to are not the result of Staff or Public Counsel raising additional matters.

This is the result of applicants requesting approval for much more than a simple merger in this case. And they're asking for it in the context of a merger case, not a rate case. They're asking for additional relief, things that go beyond Section 393-190. In Public Counsel's view, way beyond the statutory authority granted to this Commission.

The applicants are asking that you make determinations regarding rate-making components in a contested merger case. In this case the applicant asks that you commit now to several rate-making determinations, including among other things, a regulatory plan that would impose a moratorium preventing rates from being set upon the actual cost of service for a period of five years.

They are asking for a pre-determination to charge ratepayers five years from now 50 percent of a yet undetermined acquisition adjustment. They are asking for a commitment to use a frozen capital structure in six to ten
years from now that will not likely reflect the merged
company's capital structure at that time.

They are asking for a commitment from the
Commission at this time to use an estimate for the
allocation of escalated corporate overheads that are not

Commission at this time to use an estimate for the allocation of escalated corporate overheads that are not likely to reflect actual costs. They are also asking for a pre-determination about the recovery of purported transaction costs and costs to achieve the merger instead of having those costs reviewed in a general rate proceeding.

To the best of Public Counsel's knowledge, the Commission has never, ever engaged in such rate making in a contested merger case. Repeatedly the Commission has deferred those type of decisions to a rate case.

As recently as last March in the case involving Missouri American Water Company's acquisition of United Water Missouri here in Jefferson City, Case No. WM-2000-222, the Commission addressed the acquisition adjustment. Quote, The matter of the acquisition adjustment is not properly before the Commission in this case. This is a matter for a rate case. As applicants point out, this is not a rate case.

And the applicants in that case, by the way, were represented by the law firm of Brydon, Swearengen.

The Commission went on to reserve any

decisions for rate-making treatment regarding the proposed transactions until a future rate case.

There are a couple of fundamental legal principles at odds with adopting the regulatory plan of the applicants. Number one, the responsibility to set just and reasonable rates includes the legal requirement to consider all relevant factors. This legal precedent has been well established in our appellate courts and Public Counsel believes that the courts would accordingly prevent the imposition of the regulatory plan.

Secondly, no Commission can bind itself or future Commissions regarding any one of those relevant factors as to a future rate case or a future rate complaint. This legal precedent is also well established. The applicants request this type of binding commitment in this proceeding while acknowledging that that legal precedent exists.

The Rolla case that was mentioned, I think should be pointed out, was a certificate case, not a merger case and was governed by a different statute. And, of course, that case was not appealed.

Also, the Commission has approved a Stipulation and Agreement in the Union Electric/Sipsco merger case which did include rate-making agreements, the experimental alternative regulatory plan Mr. Dottheim

mentioned.

And even that Stipulation and Agreement has created considerable legal controversy, but that wasn't the determination of a contested rate-making issue. That was a settlement between the parties that did bind the parties.

Deciding rate-making issues in a contested merger case, in Public Counsel's view, is beyond the Commission's authority.

And in this proceeding UtiliCorp does ask that this Commission bind itself and future Commissions to a 10-year regulatory plan that Staff, Public Counsel and Intervenors oppose.

Now, if you disagree with Public Counsel's analysis and believe that you do have the legal authority to consider the proposed regulatory plan, we offer into this case substantial evidence about why the various rate-making components of that regulatory plan are or would be detrimental to the public interest.

And I hope that you will give careful consideration to the testimony of Public Counsel Witnesses Ted Robertson, Russell Trippensee, Mark Burdette and Ryan Kind regarding those detriments inherent to the regulatory plan.

First of all, acquisition adjustment.

Mr. Swearengen is correct the Commission has been open minded about this, but with regard to rate cases. You have

given companies the opportunity to present this issue in a rate case. Charging ratepayers for the premium paid for the acquisition of St. Joseph Light & Power is extremely unjust and a detriment if pre-determined in this case. Public Counsel's testimony explains in great depth the many 7 reasons why there are inequities to this proposal. Recovery of an acquisition premium would --10 11

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together with the likelihood that generation assets would be sold or monetized, would result in a tremendous windfall to the shareholders. If the Commission says anything on this case, it should simply re-affirm its policy of being open minded, but recognizing that this Commission has never allowed the recovery of any positive or negative acquisition premium and rates.

The five-year moratorium, no thanks. Freezing rates and preventing the opportunity to have them based upon the actual cost of service, in Public Counsel's view, is a serious detriment denying ratepayers any savings that might occur.

The synergies and tracking proposal, well, our testimony will explain in detail why the merger savings tracking system would be a detriment. It would likely overstate alleged merger savings; it would unlikely be able to isolate the savings directly related to the merger from

savings that would occur otherwise, and it would exclude synergies related to non-regulated operations. Furthermore, establishing a baseline based upon budgets is also unreasonable and a detriment to the public.

The frozen capital structure. Mandating a capital structure that is not linked to the real capital

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The frozen capital structure. Mandating a capital structure that is not linked to the real capital structure of the merged company for years six to ten from now would be a detriment.

The transaction and transition charges are directly linked to efforts to increase shareholder value, as we've heard this morning, and thus should remain the responsibility of the shareholders. A commitment to charge these costs to ratepayers would certainly be a detriment.

Now, if you disagree with Public Counsel, and you have before, and determine that the proposed merger is not detrimental to the public and are inclined to approve it, we hope that you will consider certain conditions that we are proposing, which we believe would mitigate the detriments that we see developing from such a merger.

If you feel that you must approve this proposed merger in conjunction with any regulatory plan, we've offered a plan of our own. To the extent that it is a plan, it simply asks that you state the intention to apply traditional rate of return regulation. It's pretty simple. Just impose the condition that if the merger is to be

approved, the merged company must file an electric rate case one year after the closing of the merger and also the final determination of the pending UtiliCorp/Empire District Electric company merger. And this is, of course, set out in the testimony of Mr. Trippensee.

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The Commission should simply set just and reasonable rates at that time based on actual synergies and savings realized, and you can properly review and consider all relevant factors within a proper test year.

Public Counsel testimony also sets out market power conditions that we believe would take care of the various horizontal, vertical and retail market power detriments. These are essentially similar to those market power conditions agreed upon by Western Resources and Kansas City Power & Light Company and that were approved by the Commission in Case No. WR-97-515.

We also propose the condition that the merged entity be required to provide access to its books and records and to those of its wholly owned subsidiaries and that the Commission commit to closely scrutinizing the increasingly complex affiliated transactions that would likely result from the proposed merger and that would threaten ratepayers with cross-subsidization.

I believe that that essentially covers the case presented by Public Counsel, and I thank you very much.

in this case St. Joe Light & Power.

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A monopolist who has within that defined service territory the ability to exercise the right that is reserved only to the sovereign, which is to condemn private property for public service. All of that in the name of more competition.

You heard Mr. Comley say what drives them here, what drove them into the arms of UtiliCorp was they wanted to be a better competitor. Well, at least with respect to my client, they're the only game in town. And they will remain such.

Ag Processing is an industrial customer located in St. Joseph Light & Power service district. It is possibly the largest -- certainly one of the largest customers that they have and takes from St. Joseph Light & Power both electric and steam service.

Let me divert for just a second, because I believe Mr. Swearengen made reference to the burden of proof. The burden of proof, as I understand it going back from law school, can be likened to scales. And we all can conceptualize the picture of the lady of justice holding the scales in one hand and the sword in the other. And we all occasionally remember that she's supposed to be blindfolded.

The party who has the burden of proof, which Mr. Swearengen willingly seems to accept, bears the risk that if the scales are equally balanced, they lose. For

them to win, the scales must tip.

Some handful of you may be familiar with another book that's green in color, I believe it is currently. It goes by the title of MIA, Missouri Approved Instructions, that we use in jury trials where you deal with burdens of proof. And there universally the phrase that you see, If you believe, then you find for plaintiff. You must be convinced. And in that sense, as members of the jury -- to follow Mr. Swearengen's argument, you must believe that there is no detriment.

We've talked about a merger premium. The evidence is going to show you that there's roughly a \$93 million merger premium that is proposed to be generated from this transaction. The amount of that may vary slightly depending on what the stock prices are at the particular time of closing.

The companies would propose to recover this through rates. We oppose that. No part of the merger premium should be recovered from the ratepayers. And if that makes the deal uneconomic, so be it. These costs are not necessary to the provision of public utility service and the Commission should continue its policy of rejecting that approach.

We've talked about the regulatory plan. I'm going to telescope that. Five-year rate freeze.

Mr. Coffman said, No, thank you. My phrase is bunk. leave the rates in place, folks, for the next five years while the savings roll.

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Now, if the savings are speculative, then why are we here? If the savings aren't speculative, then they belong to the ratepayers. Why do you all have a staff that sits and looks at what you call surveillance reports? answer is, you monitor the utilities that you're charged with regulating to see that their earnings do not rise above a level that is just and reasonable. And if those levels rise above -- or if the earnings rise above those levels, you bring them in and have them show cause why their rates should not be reduced. That's exactly what we're talking about here.

I think it's important to distinguish between a rate moratorium and what seems to be talked about here. We've had rate moratoriums. Some of you, I believe, were on the Commission -- Commissioner Drainer, I believe you were, when we had the KPL sale to Missouri Gas Energy.

And Missouri Gas Energy agreed to a rate moratorium. I stress the word "agreed." They said, If you quys agree to these things, we agree we won't come in and ask for rate relief for three years. It was a contractual commitment supported through a settlement, which this Commission in due course approved.

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That's not what we have here. We don't have an agreement, at least at this point. And absent that agreement, there bluntly is no legal authority that gives you the key to lock that door to them.

They can sit here and say, We won't come in for five years. But I'm going to guarantee you if Sibley blows up like Hawthorn did, they'll be in regardless of what they say. If West Kootenay Power falls off into the ocean, they'll be in. And there's no way that you can enforce that. The Commission tried to do that once and that didn't work. That's the Jackson County case from some years ago.

Conversely, there's no way that you can lock that door to the customers or the Public Counsel or perhaps even to your own Staff. There's just no legal authority to do that.

Yes, if parties can agree to it and agree to be bound by it and submit that agreement to you and you all find that it's in the public interest to do that, that's permissible. But that's not what we have here.

I guess our position is very simple. If the business combination reduces the cost of the operation of the combined entity, then those costs should be passed through as reduced costs to ratepayers on a current basis.

That's symmetrical. If, on the other hand, the utility's costs increase, they will most assuredly come in here with a

filing and ask that their rates be increased. If their costs go down, the customers should have the benefit of the same symmetry. And, in fact, if you look at the record of St. Joe Light & Power, its costs have been going down.

Just as an aside, one of my questions, why the

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Just as an aside, one of my questions, why the two smallest utilities in the state have the two sets of lowest rates. If there's something evil about being small, I don't think the ratepayers in St. Joe or in Empire District service territory seem to be concerned about it.

Customers should have the benefit of the cost reduction. After all, these are public utilities. Yes, they're investor owned. Yes, the stockholders through their board of directors get the right to decide who owns the company.

But they also occupy a unique position in our society. And they're only permitted to exist as regulated monopolies so long as regulation serves as a buffer or a substitute for competition. And if you view it from that perspective, reductions in cost from combined operations, your Honors, should be squeezed out by competition.

The only exception would be a situation in which the newly combined competitor was able to exercise market power. And that's why you all are here, is to serve as the off set to what we all recognize is a monopoly and would simply become a larger one.

In our regulatory model, that role would be performed on a continuing basis by regulation through its role as serving as a substitute for a competitive market, and assuring that reductions in costs are passed through to the customers of the utility.

You will see how the proposed regulatory plan will confer a substantial monetary benefit on the shareholders, approximately \$150 million. And I'm going to show you that by the Company's own exhibits. Mr. Swearengen wants to argue about facts. If his own exhibits aren't factual, I'll grant him that point.

And for that reason, AGP opposes the proposed regulatory plan and any variations. If the merger is contingent on its approval, then the merger should be rejected.

I think we are in agreement with Public Counsel with respect to the legal authority and the limits on the Commission's ability to approve and advance in the context of a merger case/rate case issues. This is not a rate case. There's been no public notice of a rate case. There have been no rates filed. There have been no new tariffs filed. Nor has there been at present a complaint filed. Missouri is a file and suspend jurisdiction.

We also are opposing the acquisition adjustment down the road insofar as conditions. And both of

these parties -- both Staff and Public Counsel have referred to their conditions. I guess I've used the phrase that you can't condition a pig's ear into a silk purse.

We don't believe that the arrangement can be

We don't believe that the arrangement can be conditioned in such a way as to eliminate the detriments.

And we will show you detriment. Depending on how far we get today or tomorrow, we'll show you that. And it will fully support rejection of this merger.

The detriment is particularly demonstrable with respect to steam customers of St. Joe and the natural gas customers of St. Joe. And you have conspicuously heard no discussion from either joint applicants' counsel about that group of customers.

Staff and Public Counsel have collectively raised serious, deep and very troubling issues with respect to this merger. Joint applicants, I think you will find at the end, will have failed to rebut the issues and the concerns that have been raised despite having a burden to do so. The scales must tip. And they, in fact, will tip against them. Thank you, your Honor.

JUDGE WOODRUFF: Thank you, Mr. Conrad.

Department of Natural Resources is not represented today, so I'm assuming they're going to waive their opportunity to present opening statement.

MS. NIELD: That will be fine, your Honor.

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figure out how we'll operate later approach rather than

coming forth now as they need to in advance of the merger, because this sort of thing obviously will take planning.

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And, again, applicants have made only vague commitments as to what, if any, transmission upgrades or new construction they would take in the event that these studies, which have not been done properly, are shown to adversely impact the regional system. And, in fact, applicants appear to be backing away from certain previous commitments that they made regarding upgrades, which evidence will prove later on.

Now, the applicants' response that you heard Mr. Comley say several hours ago this morning, their response to these transmission issues is simply, that's a FERC matter, that's not a concern of the state. Don't worry about it. Let the feds take care of it.

Well, again, I just simply would like to remind you of the standard here is not detrimental to the public interest. And I ask you, if people living in southwest Missouri are not members of Missouri Public, if people living in Kansas City outside the MOPUB territory aren't members of Missouri Public. You see where I'm qoing with this here obviously.

And you can, as the State Commission, certainly reject this proposed merger on the basis that it has not been shown to be not detrimental to the public

interest, and, again, applicants have not sufficiently demonstrated that.

And if you are inclined to approve the merger, as Staff has said, you should only approve it with conditions and after receiving necessary studies or requiring that necessary studies be done and provided to you.

As Mr. Dottheim said on behalf of Staff, this case is related -- though not consolidated with, obviously related to the UtiliCorp/Empire District merger case. And while I realize it has not been consolidated with that case, I would just ask you to be careful in this case because what you do in this case may very well have impacts in that upcoming Empire District case.

The issues are certainly related. Some of those issues we will be more specific with in the Empire case. And for that reason I would join with Staff's request or suggestion or whatever technically it was really, that you consider holding off making your decision in this case until after that Empire hearing has been held.

Now, as proposed by the applicant, the merger would allow the applicants to gain unduly preferential priority of access to limited transmission facilities and exercise their transmission access anti-competitively. Our evidence will demonstrate that.

And in the testimony submitted by our witness, 1 Mr. Russell, you'll see several conditions meant to address 2 these and other ways in which City Utilities of Springfield 3 could be harmed by the merger as it is currently proposed. These issues are scheduled to be heard on 5 6 Friday, according to the schedule which has been submitted 7 previously. And I hope to see each of you back on Friday when those issues are heard. Thank you very much. 8 9 JUDGE WOODRUFF: Thank you, Mr. Keevil. 10 AmerenUE? 11 MR. COOK: I have nothing, your Honor. Thank 12 you. JUDGE WOODRUFF: That should conclude the 13 opening statements then. At this time we'll take a break. 14 15 We'll come back at 10:45. 16 (A RECESS WAS TAKEN.) 17 JUDGE WOODRUFF: We have completed opening 18 statements, so we're ready to begin with the first witnesses. I believe the first issue is the company's 19 20 overview on policy, which are witnesses from the companies. 21 So, Mr. Swearengen or Mr. Comley, whoever wants to call a 22 witness. 23 MR. SWEARENGEN: It will be Mr. Steinbecker 24 who will be presented by Mr. Comley. 25 (EXHIBIT NO. 1 WAS MARKED FOR IDENTIFICATION.) 89

1	(Witness sworn.)
2	JUDGE WOODRUFF: You may inquire.
3	MR. COMLEY: Thank you, Judge.
4	TERRY F. STEINBECKER testified as follows:
5	DIRECT EXAMINATION BY MR. COMLEY:
6	Q. Mr. Steinbecker, would you state your full
7	name for the reporter, please.
8	A. Terry F. Steinbecker.
9	Q. And by whom are you employed, sir?
10	A. St. Joseph Light & Power Company.
11	Q. What is your position with St. Joseph Light &
12	Power Company?
13	A. President and CEO.
14	Q. Mr. Steinbecker, did you cause to be filed in
15	this case written testimony which has been pre-marked by the
16	court reporter as Exhibit 3?
17	A. Yes, I did.
18	Q. Do you have any additions or corrections to
19	your testimony today?
20	A. I do not.
21	Q. If I were to ask you the same questions that
22	are contained in Exhibit 3, would your answers be the same?
23	A. They would.
24	MR. COMLEY: Your Honor, given the examination
25	of Mr. Steinbecker, I offer Exhibit 3 into evidence and
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1	tender Mr. Steinbecker for cross-examination.
2	JUDGE WOODRUFF: Okay. You referred to this
3	as Steinbecker direct; is that correct?
4	MR. COMLEY: Right.
5	JUDGE WOODRUFF: I've got it marked as
6	Exhibit 1 in mine.
7	MR. COMLEY: I'm sorry. Thank you very much.
8	JUDGE WOODRUFF: So it is Exhibit 1.
9	MR. COMLEY: Thank you for that correction.
10	With respect to Exhibit 1 then, I would offer it into
11	evidence and tender Mr. Steinbecker for cross-examination.
12	JUDGE WOODRUFF: Exhibit 1 has been offered
13	into evidence. Are there any objections?
14	Hearing none, then it will be received into
15	evidence.
16	(EXHIBIT NO. 1 WAS RECEIVED INTO EVIDENCE.)
17	JUDGE WOODRUFF: And the first party listed
18	for cross-examination then is UtiliCorp. Do you wish to
19	cross-examine?
20	MR. SWEARENGEN: I have no questions for
21	Mr. Steinbecker.
22	JUDGE WOODRUFF: Thank you. Next is Union
23	Electric?
24	MR. COOK: Nothing, your Honor.
25	JUDGE WOODRUFF: And Department of Natural
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1	Resources is not here.
2	APG?
3	MR. CONRAD: Just a few things, your Honor.
4	CROSS-EXAMINATION BY MR. CONRAD:
5	Q. Good morning, Mr. Steinbecker.
6	A. Good morning, Mr. Conrad.
7	Q. Does your company provide steam service in
8	St. Joe?
9	A. Yes, it does.
10	Q. Is the largest customer for that service Ag
11	Processing?
12	A. Yes, it is.
13	Q. What is your plan for the continuation of that
14	steam service, Mr. Steinbecker?
15	A. Our plan at this point is to certainly
16	continue the steam service until this merger is approved.
17	At that time, of course, it will be up to UtiliCorp to
18	decide the future of the steam business in St. Joseph,
19	Missouri.
20	Q. Your company had no plan to discontinue that
21	steam service?
22	A. We had not finalized our decision on that.
23	Q. What is it that you would be finalizing?
24	A. Well, a decision such as that a number of
25	number one, would be subject to board approval. A plan to
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MR. CONRAD: Your Honor, I've got a document here which we have obtained under a confidentiality. It's my intention to indicate to counsel what this is by copy. And it is my intention, however, to ask the witness probably one question. Depending on the response of the witness, possibly another one or two about the content of the document. I'm uncertain whether you wish to -- or how you want to deal with confidentiality material. I'll leave it to you and take instruction however you choose. JUDGE WOODRUFF: Well, since he's asking about

what might be confidential issues, if you need to disclose

1	any confidences, state so before you do so and we may need
2	to go into closed session. I'll let you finesse it through
3	your questions and answers. If you can avoid disclosing
4	confidential information, please do so.
5	MR. CONRAD: Very well. Your Honor, I will
6	show the witness what we have pre-marked as Exhibit 501.
7	And I will provide that to the Bench. And I would observe,
8	your Honor, that that needs to be marked as it is our
9	understanding subject to confirmation from counsel
10	Mr. Comley, you might indicate that that is or is not
11	perceived to be confidential.
12	MR. COMLEY: From what I gather, Mr. Conrad,
13	this response is highly confidential.
14	MR. CONRAD: Okay. It would need to be so
15	marked, your Honor.
16	JUDGE WOODRUFF: I'll mark it as 501-HC.
17	MR. CONRAD: Now, is it your preference that I
18	hand them to the court reporter as they are?
19	JUDGE WOODRUFF: Yes. This is Data Request
20	SJLP No. 2. Is that how you wish to see it defined?
21	MR. CONRAD: Pardon me?
22	JUDGE WOODRUFF: This is Data Request SJLP 2?
23	MR. CONRAD: Yes.
24	JUDGE WOODRUFF: That's how I'll define it.
25	MR. CONRAD: It's a portion of it, sir.
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1	(EXHIBIT NO. 501-HC WAS MARKED FOR
2	IDENTIFICATION.)
3	BY MR. CONRAD:
4	Q. Mr. Steinbecker, let me direct your attention
5	to what's been marked as Exhibit 501-HC. Do you have that
6	before you, sir?
7	A. Yes, I do.
8	Q. Do you recognize any portion of that document,
9	sir?
10	A. I see it's been answered by Vern Siemek, at
11	least part of it has. I certainly would not be
12	responsible or I mean, familiar with what's what I'm
13	seeing entitled Project North Home. That was a UtiliCorp
14	document.
15	Now, let me look here on material and
16	documentation used by SJLP to analyze the merger.
17	Q. I don't want to mislead you, sir, but it's our
18	understanding that the sheet that's identified as Appendix A
19	that's printed in landscape form, which is the last page of
20	the three-page packet that I've handed you
21	A. Yes.
22	Q is a St. Joe Light & Power document.
23	A. I'm not absolutely sure. It does look
24	familiar with projections we would have prepared in
25	conjunction with the process to look for an acquiring

1.	(EXHIBIT NO. 501-HC WAS RECEIVED INTO
2	EVIDENCE.)
3	MR. CONRAD: And, your Honor, I think that's
4	all we have for this witness. Thank you.
5	JUDGE WOODRUFF: Thank you.
6	Springfield?
7	MR. KEEVIL: No questions, Judge.
8	JUDGE WOODRUFF: Public Counsel?
9	MR. MICHEEL: Thank you, your Honor.
10	CROSS-EXAMINATION BY MR. MICHEEL:
11	Q. Mr. Steinbecker, is it correct that the
12	St. Joe Light & Power board of directors studied various
1.3	strategies for maximizing shareholder value prior to 1995?
14	A. Yes, we did.
15	Q. And is it correct in late 1995, early 1996
16	St. Joe Light & Power Company engaged a consultant to
17	develop a strategic plan?
18	A. Would you please report repeat the dates
19	for me, please?
20	Q. Sure. In late '95, early 1996 St. Joe Power &
21	Light Light & Power engaged a consultant to develop a
22	strategic plan; is that correct?
23	A. Yes, we did.
24	Q. And what was the name of that consultant?
25	A. The name of the consultant was Plan Metrix.
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1	report. If you're interested in pursuing that in-camera,
2	then we'll go ahead and do it that way.
3	MR. MICHEEL: That's all right.
4	BY MR. MICHEEL:
5	Q. Is it correct that the company engaged Morgan
6	Stanley to review the company's options?
7	A. Yes, it did.
8	Q. Is it correct that the St. Joe Light & Power
9	board of directors made the decision in the summer of 1998
10	in the May/July time frame to sell the company?
11	A. Well, my testimony shows that at its
12	July 15th, 1998 meeting, authorized the board of
13	directors of St. Joseph Light & Power Company authorized
14	management to negotiate the engagement of an investment
15	banking firm to serve as St. Joseph Light & Power Company's
16	financial advisor.
17	Q. And what were they to advise St. Joseph Light
18	& Power with regard to?
19	A. The investment banking firm was instructed to
20	commence a review of St. Joseph Light & Power Company in its
21	competitive position in the utility industry and to begin
22	developing potential strategic alternatives for maximizing
23	shareholder value, including a potential merger or strategio
24	alliance.
25	Q. And what was the result of Morgan Stanley's
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1	review? Was it the result of their recommendation to sell
2	the company?
3	A. Yes, it was.
4	Q. Is it also correct in and when did Morgan
5	Stanley reach that conclusion?
6	A. Again, as illustrated in my direct testimony,
7	on October 14 of 1998 the investment banking firm outlined
8	the strategic challenges facing St. Joseph Light & Power
9	Company and recommended that St. Joseph Light & Power
10	Company explore a potential business combination with a
11	larger utility company.
12	Q. And when did the St. Joe Light & Power board
13	make that decision, to accept the Morgan Stanley
14	recommendation?
15	A. It was at that meeting that the board did
16	instruct management to begin a process with Morgan Stanley
17	of soliciting expressions of interest.
18	Q. And that's the July meeting, sir?
19	A. No. That's the October 14, 1998 meeting.
20	Q. Okay. Is it correct in early December of 1998
21	your company engaged some other consultants to review
22	employment contracts for all the officers in the company?
23	A. I'm not certain of that date, but we did
24	employ a consultant to look at our employment contracts.
25	Q. Let me ask you this. Is that December '98
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decided to make, again, in conjunction with the advice from Arthur Anderson, was to include a retention bonus for the officers if they remained with the company six months after consummation of the -- of a merger. Thinking again that it was important for the ongoing transition that the officers remain in service for at least a six-month period.

The other change that was made that was significant is the original contracts in 1986 were triggered, if you will, by a shareholder vote, meaning that a benefit opportunity was available to the officers at the time a shareholder vote by Light & Power shareholders approved a merger.

Again, in conjunction with Arthur Anderson, four of the five contracts as agreed to by the respective officers, the trigger point, if you will, was changed to date of consummation. Again, the concern of the board was that the officers certainly stay in service at the company not only until a shareholder vote is approved, but obviously until the merger is consummated successfully.

- Q. And what do those contracts provide?
- A. Generally they provide for a three times base salary if the officer is -- no longer remains in service with the surviving corporation. And also, as I mentioned, an additional year's salary if the officer remains in service six months beyond date of consummation.

2	this merger is approved by the Commission and it closes,
3	that you'll remain employed by UtiliCorp United Inc.?
4	A. My expectation is that I will not remain
5	employed.
6	Q. And so you'll get three times your salary at
7	the time your employment is terminated; is that correct?
8	A. That's correct.
9	Q. And is that commonly known to someone like me
10	as a golden parachute?
11	A. Well, it's been called that, yes. I refer to
12	it as a severance package.
13	Q. Okay. The severance package that you're
14	giving, say, your rank and file linemen, is that three times
15	their salary for three years or
16	A. No, it's not.
17	Q is it something less than that?
18	A. It's something less than that.
19	Q. I want to talk to you a little bit about the
20	sale process, how we got to where we are today. Is it
21	correct that the goal of your bidding well, first of all,
22	did you use what you've termed a limited bidding process for
23	selling your company?
24	A. I've referred to it as a limited auction
25	process.

Do you have any expectation, assuming that

Q.

⊥	Q. And auction is the same thing as a bid, or
2	would you prefer I use the term auction?
3	A. I'd prefer that since
4	Q. Okay.
5	A I generally refer to it that way.
6	Q. Is it correct that your company used a limited
7	auction process?
8	A. Yes, it did.
9	Q. Okay. And is it correct that the goal of that
10	auction process was to get the best price you could given
11	the value of your company?
12	A. That's correct. For our shareholders.
13	Q. And you're a member of the board of directors;
14	is that correct?
15	A. Yes, I am.
16	Q. And is it correct that your fiduciary
17	responsibility as a member of the board of directors is to
18	the shareholders?
19	A. Yes. We have a fiduciary responsibility to
20	the owners of our company.
21	Q. And would you agree that maximizing
22	shareholder value was front and center in your mind for the
23	sale of this company?
24	A. We obviously are pursuing sale of the company
25	as a strategy to maximize shareholder value for the
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1	shareholders of Light & Power Company. But certainly, as
2	pointed out in the proxy statement, that was given to our
3	shareholders for their consideration of approval. You also
4	consider your other constituencies, customers, employees and
5	communities.
6	Q. Is it correct that UCU's initial bid was lower
7	than the \$23 that was finally agreed upon?
8	A. Yes.
9	Q. And what was that initial bid?
10	A. Their initial bid in December of 1998 was a
11	cash bid of \$22.25.
12	Q. And then is it correct after that initial bid,
13	you asked the three suitors to file what we'll call a
14	binding bid; is that correct?
15	A. A binding final bid, yes.
16	Q. And did indeed UCU was UCU one of the final
17	binding bidders?
18	A. Yes, they were.
19	Q. And what bid price was that?
20	A. That price was a fixed price of 22.50, all
21	stock.
22	Q. Is it correct after you received "you"
23	being the company, received the final binding bid of 22.50
24	all stock, that the company requested that both suitors who
25	had filed the binding bid, UCU and the unknown suitor,

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1 whether -- what the Commission's going to approve or not. 2 We're not talking about how much synergy is involved. 3 mean, it's hard to sit here and respond to a question like that. 4 BY MR. MICHEEL: 5 Is it correct that St. Joe Light & Power 6 7 negotiated an advisory board of directors for a period of 8 three years? 9 Α. The purchase agreement provides that there will be an advisory board for three years following 10 consummation. 11 And is it correct that nine people will sit on 12 Ο. that board, and those nine individuals -- for three years 13 and those nine individuals will be paid \$15,000 per year? 14 15 If they choose to be on the advisory board. Α. 16 Q. Are you going to be on the advisory board? I have not made that decision yet. 17 Α. When will those decisions be made? 18 Ο. Well, our first decision -- I mean, the first 19 Α. 20 step is obviously what we're here to do today and that's to 21 have the merger approved. Once the merger is approved, I'm 22 sure those kind of decisions will be made. Certainly the 23 board is aware of the opportunity to do that. And the fee 24 for those who choose to be on the advisory board, I believe, 25 is \$15,600 per year.

testimony is, is that I do know that their plans are to 1 retain about two-thirds of our employees in their current 2 positions. And what I'm uncertain about is there will 3 certainly be opportunities for other employees at other 4 locations and other positions within UtiliCorp. So I am 5 uncertain how that is exactly going to shake out. 6 Also, employees may on their own decide to 7 retire or go on to other careers. In fact, we've already 8 had about 60 of our employees make one of those two 9 10 decisions, either seek other careers with other companies or to retire. So I can't answer that, how many employees will 11 lose their jobs as a result of this. 12 13 Q. Is it safe to say that some employees will lose their jobs? 14 15 Α. I can't answer that. Well, let me ask you this. Why is there a 16 Q. severance package in place for employees that lose their 17 18 jobs as a result of this merger? Α. Well, obviously it's there to cover that 19 possibility. 20 Okay. So it's a possibility; is that correct? 21 Ο. Sure it is. 22 Α. Do you know if employee reductions are part of 23 the synergy savings that joint applicants are offering up 24 for this Commission's consideration? 25 113 ASSOCIATED COURT REPORTERS, INC. 573-636-7551 JEFFERSON CITY, MO

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1	A. Reduced positions serving St. Joseph Light &
2	Power Company directly are a part of those synergies, yes.
3	Q. So that would be job reductions at St. Joe
4	Light & Power; is that correct?
5	A. As I mentioned, my understanding is they will
6	eliminate about one-third of our current positions.
7	Q. So one-third of your current employees will
8	lose their jobs?
9	MR. COMLEY: Objection, it's been asked and
10	answered several times.
11	JUDGE WOODRUFF: Overruled. Go ahead and ask
12	the question. You can answer it, if you can.
13	THE WITNESS: Please restate the question.
14	BY MR. MICHEEL:
15	Q. One-third of St. Joe Light & Power's current
16	employees' job positions will be eliminated as a result of
17	the merger; isn't that correct?
18	A. I believe that's what I said. One-third
19	about one-third of the current positions will be eliminated.
20	Q. If you do not have a job position, do you have
21	a job?
22	A. What I'm talking about here are two other
23	opportunities that I'm not sure of. And what I'm saying is
24	that there will be positions available in other locations at
25	UtiliCorp United. Some not all of those people will have

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