

Exhibit No.:
Issue: Off-system sales adjustments
Spot market power prices
Fuel run
Witness: Burton L. Crawford
Type of Exhibit: Rebuttal Testimony
Sponsoring Party: Kansas City Power & Light Company
Case No.: ER-2010-0355
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MISSOURI PUBLIC SERVICE COMMISSION

CASE NO.: ER-2010-0355

REBUTTAL TESTIMONY

OF

BURTON L. CRAWFORD

ON BEHALF OF

KANSAS CITY POWER & LIGHT COMPANY

**Kansas City, Missouri
December 2010**

REBUTTAL TESTIMONY

OF

BURTON L. CRAWFORD

Case No. ER-2010-0355

1 **Q: Please state your name and business address.**

2 A: My name is Burton L. Crawford. My business address is 1200 Main, Kansas City,
3 Missouri 64105.

4 **Q: Are you the same Burton L. Crawford who prefiled Direct Testimony in this**
5 **matter?**

6 A: Yes.

7 **Q: What is the purpose of your rebuttal testimony?**

8 A: The purpose of my testimony is to rebut issues related to off-system sales adjustments,
9 spot market power price development, and fuel model related issues in the Commission
10 Staff's ("Staff") direct case filing and issues related to off-system sales adjustments of
11 Greg R. Meyer on behalf of MEUA, MIEC and Praxair Inc. These off-system sales
12 adjustment issues include SPP line loss charges, Purchases for Resale and Revenue
13 Neutrality Uplift.

14 **Q. Has Staff failed to recognize prudently incurred costs related to KCP&L's off-**
15 **system sales transactions?**

16 A. Yes. Staff has failed to recognize costs associated with the Southwest Power Pool
17 ("SPP") line loss charges in their cost of service. *See* Staff Report, p. 69. Failure to
18 recognize these costs results in understating KCP&L's cost to serve its retail customers.

1 **Q: Please describe the SPP line losses that Staff did not include in their cost of service.**

2 A: As described in my Direct Testimony, SPP line loss charges are assessed by SPP on off-
3 system sales made by KCP&L, as well as other SPP transmission customers. SPP uses
4 the revenue from these line loss charges to compensate SPP transmission owners for the
5 loss of energy that occurs when transmitting energy through the transmission network.

6 **Q: Are these SPP line loss charges to KCP&L a result of KCP&L's membership in the**
7 **SPP RTO?**

8 A: Yes. These line loss charges are assessed to KCP&L and other SPP transmission
9 customers.

10 **Q: Does KCP&L have any control over incurring these costs?**

11 A: No. To the extent that KCP&L makes off-system sales, these line loss charges will be
12 assessed by SPP per the FERC-approved SPP regional transmission tariff.

13 **Q: Is it appropriate to include SPP line loss charges in the costs to serve KCP&L's**
14 **retail customers?**

15 A: Definitely. KCP&L's retail customers receive the net benefits of KCP&L's off-system
16 sales and should therefore incur all costs associated with making these sales.

17 **Q: What amount of SPP line loss charges has KCP&L proposed in this case?**

18 A: In my Direct Testimony, I included \$1.061 million in SPP line loss charges. This was the
19 2009 test year actual SPP line loss expense incurred by KCP&L. At the time of the true-
20 up filing in this case, KCP&L will include the actual net SPP line loss charges for the
21 prior 12 months as an expense in determining the off-system sales margin.

22 **Q: In this case, KCP&L proposes to include off-system sales margins at the 25th**
23 **percentile as a credit to retail customers. Furthermore, KCP&L proposes to return**

1 **any actual margins over the 25th percentile to retail customers. Would the actual**
2 **net SPP line loss charges be used in determining the actual off-system sales**
3 **margins?**

4 A: Yes. The actual net SPP line loss charges would be included in calculating the actual off-
5 system sales margin when determining any future off-system sales margin-related
6 regulatory liability stemming from this case.

7 **Q: Why does Staff oppose including SPP line loss charges as a component of KCP&L's**
8 **off-system sales margins?**

9 A: Staff argues that since the off-system sales model used by Mr. Schnitzer does not contain
10 sales made outside the SPP system, then the SPP line loss charge adjustment should not
11 be made. *See* Staff Report, p. 69.

12 **Q: Is this a valid argument?**

13 A: No. Whether or not Mr. Schnitzer's model includes sales outside of the SPP system is
14 irrelevant to the charges actually incurred by KCP&L to make off-system sales outside
15 the SPP system. As described above, KCP&L's retail customers will receive the full
16 benefit of KCP&L's future actual off-system sales and should therefore incur the costs
17 associated with making these sales, including the SPP line loss charges.

18 **Q: Has Mr. Meyer failed to recognize prudently incurred costs related to KCP&L's**
19 **off-system sales transactions?**

20 A: Yes. Mr. Meyer has failed to recognize costs associated with the SPP line loss charges
21 and purchases for resale. Failure to recognize these costs results in understating
22 KCP&L's cost to serve its retail customers.

1 **Q: Why does Mr. Meyer propose to disallow SPP line loss charges incurred by**
2 **KCP&L?**

3 A: Mr. Meyer proposes to disallow the SPP line loss charges because the model used by Mr.
4 Schnitzer to estimate KCP&L's off-system sales margins does not specifically identify
5 sales made outside the SPP system and as such, KCP&L "fails to recognize the higher
6 sales price for these sales." (*See Meyer Direct, p. 7*)

7 **Q: Do you agree with this logic?**

8 A: No. If KCP&L failed to recognize any actual higher sales prices from sales made outside
9 the SPP system, it would have been appropriate to exclude the higher cost associated with
10 making these sales. However, KCP&L recognizes these sales made outside the SPP
11 system and KCP&L's retail customers directly benefit from these sales. The off-system
12 sales tracker that KCP&L has had in place for several years fully reflects the benefit of
13 these sales and, therefore, KCP&L's retail customers should incur the costs associated
14 with making these sales.

15 **Q: Why does Mr. Meyer propose that purchase for resale be disallowed from**
16 **KCP&L's cost of service?**

17 A: Essentially, Mr. Meyer proposes to disallow purchase for resale on the grounds that
18 benefits associated with these transactions are not reflected in KCP&L's cost of service,

19 **Q: Will the benefits associated with these transactions be reflected in the actual costs to**
20 **KCP&L's retail customers and if so, how?**

21 A: Yes. The benefits described in Mr. Meyer's Direct Testimony in this case will flow back
22 to retail customers through the off-system sales margin tracking process. In fact, these
23 benefits are currently flowing back through the off-system margin tracking process.

1 KCP&L's Post Analysis program (the program used to calculate KCP&L's actual off-
2 system margins) has been enhanced to determine the actual benefits from these
3 transactions, and as such the actual off-system sales margins reflect this benefit.

4 **Q: Has Mr. Meyer offered other reasons for disallowing purchases for resale from**
5 **KCP&L's cost of service?**

6 A: Yes.

7 **Q: Please describe.**

8 A: Generation derates and forced outages can result in purchase for resale transactions. Mr.
9 Meyer asserts that since KCP&L models generation derates and forced outages in its
10 production cost modeling, these costs may already be accounted for. *See Meyer Direct*
11 *Testimony*, pp. 11-12.

12 **Q: Have these purchases for resale costs related to derates and forced outages been**
13 **included in KCP&L's production cost modeling?**

14 A: No. When a generation derate or forced outage is simulated in KCP&L's production cost
15 modeling, the energy that would have been available to make an off-system sale is no
16 longer available and no sale is made. What happens in actual practice is that KCP&L
17 may have an off-system sale in place at the time of a derate or forced outage which
18 results in a purchase needed to fill the sale. It is exactly this difference between the
19 production cost modeling and actual operating practice that KCP&L is accounting for
20 with the purchases for resale adjustment. Without this adjustment, purchased power costs
21 would be understated since the production cost models used by both KCP&L and Staff
22 cannot reflect these transactions.

1 **Q: What treatment does Mr. Meyer propose for the SPP Revenue Neutrality Uplift**
2 **(RNU) charges and credits?**

3 A: Mr. Meyer proposes to include these charges and credits in KCP&L's annualized fuel
4 expense. He agrees that RNU is a component of KCP&L's cost of service. *See Meyer*
5 *Direct Testimony, pp. 12-13.*

6 **Q: How does this differ from KCP&L's proposal for RNU treatment?**

7 A: KCP&L proposes to include these as part of the off-system sales margin calculation.

8 **Q: Why is KCP&L's proposed treatment appropriate?**

9 A: KCP&L incurs these charges and credits due to its participation in the SPP Energy
10 Imbalance Service (EIS) market. The charges and credits are recorded as wholesale
11 purchases and sales.

12 **Q: Do you disagree with the Staff's methodology for determining spot market prices?**

13 A: Yes. The Staff utilized a procedure developed in 1996 to develop hourly market prices
14 using the relationship between historical market prices and loads, but does not consider
15 the impact of other market price drivers, such as natural gas prices, environmental
16 allowances or other factors of electric production. In addition to loads, KCP&L's
17 methodology considers these factors in arriving at spot market prices. As such,
18 KCP&L's methodology should be adopted.

19 **Q: Do you have an issue with the cost of fuel oil for nuclear operations?**

20 A: Yes. Staff has not included any cost for the fuel oil consumed at Wolf Creek. Fuel oil is
21 used at Wolf Creek for multiple purposes such as building heat and start-up thus these
22 costs are on-going, regular costs of station operations and therefore should be included in
23 the case. This issue has been discussed with Staff, but has not yet been resolved.

1 **Q: Do you have an issue with the Staff's determination of firm off-system sales**
2 **revenues in the cost of service model?**

3 A: Yes. In the Staff's Cost of Service Model they have included sales revenues from the
4 existing contract with MJMEUC and included this wholesale customer's load in the
5 modeling performed to support fuel and purchased power costs in the COS. This
6 effectively double counts the revenue and costs associated with this contract since the
7 off-system sales margins included in Staff's cost of service includes the margin
8 associated with the energy that would have been used to serve this wholesale customer.

9 **Q: Do you have an issue with the Staff's determination of purchased power expense?**

10 A: Yes. In the staff's modeling to determine fuel cost and purchased power expense, they
11 included in total energy sources, energy provided by other utilities to serve KCPL border
12 customers and by small generators under the Company's parallel generation tariff.
13 However, purchased power expense in the cost of service does not include the cost of
14 these energy sources. This issue has been discussed with Staff, but has not yet been
15 resolved.

16 **Q: Does that conclude your testimony?**

17 A: Yes, it does.

