Exhibit No.:	
Issue:	Affiliate Transactions
Witness:	Glenn W. Buck
Type of Exhibit:	Rebuttal Testimony
Sponsoring Party:	Laclede Gas Company
Case No.	GC-2011-0006
Date Testimony	
Prepared:	January 21, 2011

LACLEDE GAS COMPANY

GC-2011-0006

REBUTTAL TESTIMONY

OF

GLENN W. BUCK

REBUTTAL TESTIMONY OF GLENN W. BUCK

1	Q.	Please state your name and business address.
2	A.	My name is Glenn W. Buck, 720 Olive St., St. Louis, Missouri, 63101.
3	Q.	Are you the same Glenn W. Buck who filed direct testimony in this case on behalf of
4		Laclede Gas Company ("Laclede" or "Company") on December 15, 2010?
5	A.	I am.
6	Q.	What is the purpose of your rebuttal testimony?
7	A.	The purpose of this testimony is to respond to a portion of the direct testimony of Staff
8		witness Anne Allee regarding how affiliate transactions were handled in Laclede's recent
9		rate case, Case No. GR-2010-0171 (the "Rate Case").
10	Q.	Did Laclede and Staff deal with affiliate transactions in the Rate Case?
11	A.	Yes.
12	Q.	Was Ms. Allee directly involved in those dealings?
13	A.	No. The affiliate transaction discussions in the Rate Case primarily focused on allocation
14		of common costs that are incurred by one affiliate and charged or allocated to another.
15		Ms. Allee is in the Procurement Analysis Department. The affiliate transactions that her
16		group deals with tend to involve the pricing of gas supply affiliate transactions.
17	Q.	Were gas supply affiliate transactions discussed in the Rate Case?
18	A.	No. Staff explicitly excluded any discussion of gas supply affiliate transactions, because
19		of the ongoing dispute over the proper pricing standard for those transactions.
20	Q.	If Ms. Allee and her group were not directly involved in the Rate Case affiliate
21		discussions on behalf of the Staff, who was?

- A. Laclede's discussions on cost allocations were primarily held with the Staff's Auditing
 Department personnel from the Commission's St. Louis office.
- 3 Q. At page 3, lines 8-10 of her direct testimony, Ms. Allee states that Staff's position in the 4 Rate Case was that "While the opportunity to share certain administrative and other 5 functions may introduce efficiencies, it may also lead to inappropriate cross-6 subsidization." Do you agree?
- A. Yes, that was Staff's position. I agree that the opportunity to share organizational costs is
 beneficial to Laclede and its customers, because I believe that Laclede's general and
 administrative costs would be higher without the presence of affiliates to shoulder some
 of the burden. I also agree that, as set forth in the Commission's affiliate transaction
 rules (the "rules") and the Company's CAM, cost allocations should be handled in such a
 manner that the utility avoids subsidizing the affiliates.
- Q. The Staff refers to "inappropriate cross-subsidization?" Is there an appropriate level of
 cross-subsidization?
- No, the rules prohibit the utility from subsidizing the affiliates. There should be no 15 A. subsidization, cross or otherwise. Simply put, the affiliates should bear a fair share of the 16 17 organization's costs, and the utility should not bear more than its fair share of such costs. Similarly, when goods or services are sold or purchased between the utility and its 18 affiliates, they should be priced in a manner that avoids any detriment to ratepayers. In 19 20 fact, that is exactly what the rules and the CAM, both of which were actively promoted by the Staff, are designed to accomplish. Unfortunately, these are the very safeguards 21 22 that the Staff has repeatedly ignored by trying to obtain information pursuant to a pricing

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standard that is completely at odds with the standards the set forth in the rules and the CAM.

Q. But isn't it possible that the information requested by Staff is necessary to address some
 prudence or other regulatory issue or condition of the 2001 Holding Company Stipulation
 and Agreement that falls outside the CAM or the rules?

6 A. No. It is my understanding that Staff has never articulated any facts which would suggest that there is any prudence or other regulatory issue raised by these transactions that is not 7 squarely and completely addressed by the CAM and the rules. For example, Staff has 8 9 never alleged that Laclede was imprudent because it purchased more gas to meet peak requirements than it needed or purchased it from an unreasonably expensive location. To 10 the contrary, the only issue Staff has ever raised is whether the transactions were priced 11 appropriately, an issue that is directly addressed by the CAM and the rules. 12 As a consequence, Staff's assertions that such information is necessary to determine the 13 "prudence" of these transactions or verify compliance with other regulatory matters or 14 conditions of the 2001 Agreement are really just empty code words aimed at deflecting 15 attention from Staff's own effort to evade the pricing standards that the rules and CAM 16 17 say should be used to prevent any detriment to Laclede utility customers.

Q. Were the Rate Case discussions of affiliate transaction allocations as contentious as the
 gas supply affiliate transaction discussions?

A. The parties enjoyed productive discussions in the Rate Case. Just as it had as a result of similar discussions in our 2005 rate case, I believe the Staff gained a more in-depth knowledge of why and how allocations are charged among Laclede and its affiliated

entities, and Laclede had an opportunity to hear and respond to certain Staff concerns
 regarding documentation and reporting.

3 Q. What was the result of the Rate Case discussions on affiliate transactions?

- A. Within a matter of weeks from the start of these discussions in June 2010, the parties not
 only resolved a number of Rate Case issues, but also came to a meeting of the minds on
 cost allocation procedures. Their agreement on reporting requirements was documented
 in the Partial Stipulation and Agreement in the Rate Case, filed on July 23, 2010.
- 8 Q. In your opinion, how is it that the cost allocation part of affiliate transactions could be 9 resolved so easily, while the gas supply part of affiliate transactions seems to drag on 10 endlessly?
- A. My opinion is that cost allocation was resolved quickly because the Staff's Auditing
 Department and Laclede saw eye-to-eye on the legal requirements concerning affiliate
 transactions. Conversely, Ms. Allee's group, the Staff's Procurement Analysis
 Department, has a much different view of the rules than Laclede.
- 15 Q. Can you briefly summarize that difference?

My understanding is that Laclede stands ready to support its gas supply affiliate A. 16 17 transactions with evidence of "comparables" that will demonstrate the fair market price of those transactions. However, Staff seeks to pry into LER's books and records in order 18 to support Staff's view that sales of gas supply by the affiliate to the utility should be 19 20 conducted at the affiliate's cost, a standard that conflicts with both the Commission's rules and the Company's CAM, and that would essentially make it impossible to conduct 21 22 such transactions even though they are explicitly permitted by both of these controlling 23 documents.

1 Q. On page 3, lines 11-25 of her direct testimony, Ms. Allee states that Laclede engages in questionable transactions with LER, and as evidence cites that Staff is seeking to disallow 2 \$4.5 million in gas costs over two ACA periods. Do you agree with her assessment? 3 4 A. Ms. Allee's assessment suffers from circular logic. Staff's assertion of disallowances 5 does not mean that the transactions are questionable, only that the Staff's Procurement Analysis Department believes they are questionable. The fact is that Laclede's affiliate 6 transactions *should* be questioned in order to ensure that they comply with the rules and 7 the Company's CAM. The sad irony in all of these cases is that, while Staff's 8 9 Procurement Analysis Department freely accuses Laclede of questionable activity, it is that very group itself that refuses to comply with these requirements by asking the 10 questions and conducting its audit in accordance with the standards prescribed by the 11 affiliate transaction rules and the CAM. 12

13 Q. Does that conclude your rebuttal testimony?

14 A. Yes, it does.

BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

The Staff of the Missouri Public Service Commission.

V.

Laclede Gas Company,

Complainant,

Case No. GC-2011-0006

Respondent.

AFFIDAVIT

STATE OF MISSOURI)	
)	SS.
CITY OF ST. LOUIS)	

Glenn W. Buck, of lawful age, being first duly sworn, deposes and states:

1. My name is Glenn W. Buck. My business address is 720 Olive Street, St. Louis, Missouri 63101; and I am Manager-Financial Services of Laclede Gas Company.

2. Attached hereto and made a part hereof for all purposes is my rebuttal testimony submitted on behalf of Laclede Gas Company.

3. I hereby swear and affirm that my answers contained in the attached testimony to the questions therein propounded are true and correct to the best of my knowledge and belief.

<u>Hem N Buck</u> Glenn W. Buck

Subscribed and sworn to before me this 20^{+h} day of January, 2011.

RYAN E. JOHANN Notary Public - Notary Seal State of Missouri Commissioned for St. Charles County My Commission Expires: Sept. 25, 2011 07278235

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