Exhibit No.: Issue(s): Witness/Type of Exhibit: Sponsoring Party: Case No.:

Rebound Effect Marke/Direct Public Counsel EO-2012-0142

DIRECT TESTIMONY

OF

GEOFF MARKE

Submitted on Behalf of the Office of the Public Counsel

UNION ELECTRIC COMPANY D/B/A AMEREN MISSOURI'S

Case No. EO-2012-0142

October 22, 2014

BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

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In the Matter of Union Electric Company d/b/a Ameren Missouri's Filing to Implement Regulatory Changes in Furtherance of Energy Efficiency as Allowed by MEEIA.

SS

Case No. EO-2012-0142

AFFIDAVIT OF GEOFF MARKE

STATE OF MISSOURI)) COUNTY OF COLE)

Geoff Marke, of lawful age and being first duly sworn, deposes and states:

- 1. My name is Geoff Marke. I am a Regulatory Economist for the Office of the Public Counsel.
- 2. Attached hereto and made a part hereof for all purposes is my direct testimony.
- 3. I hereby swear and affirm that my statements contained in the attached affidavit are true and correct to the best of my knowledge and belief.

Geoff Marke

Subscribed and sworn to me this 22nd day of October 2014.



JERENE A. BUCKMAN My Commission Expires August 23, 2017 Cole County Commission #13754037

Jerene A. Buckman Notary Public

My commission expires August 23, 2017.

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DIRECT TESTIMONY

OF

GEOFF MARKE

UNION ELECTRIC COMPANY

d/b/a Ameren Missouri

CASE NO. EO-2012-0142

1 I. INTRODUCTION AND EXPLANATION OF CHANGES TO THE 2 RESPONSE TO CHANGE REQUEST

- 3 Q. Please state your name, title and business address.
- A. Dr. Geoffrey Marke, Economist, Office of the Public Counsel (OPC or Public Counsel), P.O.
 Box 2230, Jefferson City, Missouri 65102.

Q. Are you the same Geoff Marke that filed the Response to Change Requests in EO-2012 0142?

8 **A.** I am.

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9 Q. What is the purpose of your direct testimony?

A. The purpose of my direct testimony is to adopt and incorporate by reference my previous submitted Response to Change Requests with the amended changes stated below and to provide additional evidence OPC believes is relevant to the question of determining the final EM&V results of Union Electric Company d/b/a Ameren Missouri's ("Ameren Missouri" or "Ameren") PY2013 MEEIA portfolio. Specifically, this testimony will introduce the concept of the rebound effect and why it supports OPC's previous suggestions to the Commission regarding the appropriate net-to-gross (NTG) ratio. Those recommendations include:

• Adopting Staff's original Change Request that calls for the elimination of market effects and accepting the Auditor's spillover estimates.

1		• Rejecting Ameren's downward adjustment of free ridership.
2		• Including a 9% downward adjustment to the NTG ratio for the LightSavers
3		Program to account for conservative direct rebound effect estimates.
4		OPC raises the concept of the rebound effect as another factor that should be considered by
5		the Commission when determining the EM&V results for PY2013.
6		This testimony offers that not properly accounting for the rebound effect will overstate actual
0 7		energy savings attributable to Ameren Missouri PX2013 FM&V. Public Counsel proposes a
γ Ω		conservative adjustment to the LightSavers program based on an appropriate mid-range
a		estimate of the direct rebound effect attributable to energy efficient residential lighting
10		Public Coursel does not propose an additional adjustment for an indirect rebound effect at
11		this time
<u> </u>		
12	Q.	What is the purpose of the corrections to your Response to Change Requests?
13	A.	These corrections are made to clarify Public Counsel's position on Staff's initial Change
13 14	A.	These corrections are made to clarify Public Counsel's position on Staff's initial Change Request. As background, when asked to summarize our primary recommendations in the
13 14 15	А.	These corrections are made to clarify Public Counsel's position on Staff's initial Change Request. As background, when asked to summarize our primary recommendations in the Response to Change Request we stated that the Commission should adopt Staff's initial
13 14 15 16	A.	These corrections are made to clarify Public Counsel's position on Staff's initial Change Request. As background, when asked to summarize our primary recommendations in the Response to Change Request we stated that the Commission should adopt Staff's initial change request that calls for the elimination of market effects in the formula used to calculate
13 14 15 16 17	А.	These corrections are made to clarify Public Counsel's position on Staff's initial Change Request. As background, when asked to summarize our primary recommendations in the Response to Change Request we stated that the Commission should adopt Staff's initial change request that calls for the elimination of market effects in the formula used to calculate the LightSavers net-to-gross ratio. We reiterated this position later:
13 14 15 16 17	А.	These corrections are made to clarify Public Counsel's position on Staff's initial Change Request. As background, when asked to summarize our primary recommendations in the Response to Change Request we stated that the Commission should adopt Staff's initial change request that calls for the elimination of market effects in the formula used to calculate the LightSavers net-to-gross ratio. We reiterated this position later: <u>Under our scenario, and as initially proposed by Staff,</u> Ameren would
13 14 15 16 17 18 19	А.	These corrections are made to clarify Public Counsel's position on Staff's initial Change Request. As background, when asked to summarize our primary recommendations in the Response to Change Request we stated that the Commission should adopt Staff's initial change request that calls for the elimination of market effects in the formula used to calculate the LightSavers net-to-gross ratio. We reiterated this position later: <u>Under our scenario, and as initially proposed by Staff,</u> Ameren would have achieved 39% of their target goal in the first year leaving them only 31%
13 14 15 16 17 18 19 20	А.	These corrections are made to clarify Public Counsel's position on Staff's initial Change Request. As background, when asked to summarize our primary recommendations in the Response to Change Request we stated that the Commission should adopt Staff's initial change request that calls for the elimination of market effects in the formula used to calculate the LightSavers net-to-gross ratio. We reiterated this position later: <u>Under our scenario, and as initially proposed by Staff,</u> Ameren would have achieved 39% of their target goal in the first year leaving them only 31% away from being eligible for a performance incentive with two additional
13 14 15 16 17 18 19 20 21	А.	These corrections are made to clarify Public Counsel's position on Staff's initial Change Request. As background, when asked to summarize our primary recommendations in the Response to Change Request we stated that the Commission should adopt Staff's initial change request that calls for the elimination of market effects in the formula used to calculate the LightSavers net-to-gross ratio. We reiterated this position later: Under our scenario, and as initially proposed by Staff, Ameren would have achieved 39% of their target goal in the first year leaving them only 31% away from being eligible for a performance incentive with two additional years to reach that (emphasis added, p. 62, 5-8).
13 14 15 16 17 18 19 20 21 22	А.	 These corrections are made to clarify Public Counsel's position on Staff's initial Change Request. As background, when asked to summarize our primary recommendations in the Response to Change Request we stated that the Commission should adopt Staff's initial change request that calls for the elimination of market effects in the formula used to calculate the LightSavers net-to-gross ratio. We reiterated this position later: <u>Under our scenario, and as initially proposed by Staff,</u> Ameren would have achieved 39% of their target goal in the first year leaving them only 31% away from being eligible for a performance incentive with two additional years to reach that (emphasis added, p. 62, 5-8). And at the conclusion, OPC also indicates its support for the weight that should be given to
13 14 15 16 17 18 19 20 21 22 23	А.	 These corrections are made to clarify Public Counsel's position on Staff's initial Change Request. As background, when asked to summarize our primary recommendations in the Response to Change Request we stated that the Commission should adopt Staff's initial change request that calls for the elimination of market effects in the formula used to calculate the LightSavers net-to-gross ratio. We reiterated this position later: <u>Under our scenario, and as initially proposed by Staff,</u> Ameren would have achieved 39% of their target goal in the first year leaving them only 31% away from being eligible for a performance incentive with two additional years to reach that (emphasis added, p. 62, 5-8). And at the conclusion, OPC also indicates its support for the weight that should be given to the independent auditor's results which were included in Staff's recommendation that OPC
13 14 15 16 17 18 19 20 21 22 23 24	А.	 These corrections are made to clarify Public Counsel's position on Staff's initial Change Request. As background, when asked to summarize our primary recommendations in the Response to Change Request we stated that the Commission should adopt Staff's initial change request that calls for the elimination of market effects in the formula used to calculate the LightSavers net-to-gross ratio. We reiterated this position later: <u>Under our scenario, and as initially proposed by Staff</u>, Ameren would have achieved 39% of their target goal in the first year leaving them only 31% away from being eligible for a performance incentive with two additional years to reach that (emphasis added, p. 62, 5-8). And at the conclusion, OPC also indicates its support for the weight that should be given to the independent auditor's results which were included in Staff's recommendation that OPC supports:
13 14 15 16 17 18 19 20 21 22 23 24	А.	 These corrections are made to clarify Public Counsel's position on Staff's initial Change Request. As background, when asked to summarize our primary recommendations in the Response to Change Request we stated that the Commission should adopt Staff's initial change request that calls for the elimination of market effects in the formula used to calculate the LightSavers net-to-gross ratio. We reiterated this position later: <u>Under our scenario, and as initially proposed by Staff,</u> Ameren would have achieved 39% of their target goal in the first year leaving them only 31% away from being eligible for a performance incentive with two additional years to reach that (emphasis added, p. 62, 5-8). And at the conclusion, OPC also indicates its support for the weight that should be given to the independent auditor's results which were included in Staff's recommendation that OPC supports:

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Furthermore, the black box agreement does not address EM&V considerations moving forward and in this case undermines the process currently in place by minimizing the evaluation and results of the Commission's independent auditor (p. 65, 1-4).

This position is consistent with Staff's primary recommendation to adopt the Auditor's estimates without market effects. However, as indicated earlier, OPC has made changes to portions of its Response that discuss the spillover estimates. OPC previously stated that the differences between the Evaluator's and Auditor's estimates were not pronounced, that OPC did not have a strong position on adopting one or the other, and OPC suggested generally that the Cadmus/ADM spillover estimates should be used to calculate the NTG. These statements, now corrected for consistency and described below, had initially used the general term "spillover" when the more specific term, "nonparticipant spillover," would have been more accurate. It is the nonparticipant spillover estimates for the overall portfolio where the differences are not pronounced, and therefore it is necessary for OPC to clarify its position that the Auditor's estimates should be used for both participant and nonparticipant spillover NTG ratios. Absent these changes to differentiate between participant and non-participant spillover, it is unclear which spillover estimate Public Counsel recommends the Commission adopt.

Applying the corrections, Public Counsel's Corrected Response to Change Requests, attached as an Appendix, reflects the position that Staff's initial Change Request adopting the Auditor's results that excludes market effects should be adopted, as articulated throughout the rest of the Response.

Q. Please state the corrections you have made to your Response to Change Requests¹ as initially filed.

¹ Case No. ER-2012-0142 (Doc. No. 203).

1	A.	There are four textual changes in my Response to Change Requests. Attached hereto as an
2		Appendix and incorporated by reference is a Corrected Response to Change Requests. Those
3		corrections are as follows:
4		1.) Page 7, lines 16-18 now states:
5		• Cadmus and the Auditor disagree on participant spillover estimates for
6		only one program. In the LightSavers program the Auditor estimated
7		participant spillover to be 7.5% and Cadmus estimated it to be 28%.
8		2.) Page 45, lines 19-21 now states:
9		• Public Counsel believes the Commission should accept the Auditor's
10		estimates for participant and non-participant spillover.
11		3.) Page 59, line 2 now states:
12		Accept Auditor reports without market effects.
13		4.) Page 64, lines 10-12 now states:
14		• Additionally, the Auditor's recommended participant and nonparticipant
15		spillover estimates should be utilized to calculate the overall net-to-gross
16		ratio for the portfolio.
17	Q.	Please state Public Counsel's position on Staff's initial Change Requests.
18		As stated on page 11, lines 22-24 of the Response to Change Requests, the Commission
19		should adopt Staff's initial change request which calls for the elimination of market effects in
20		the formula used to calculate the LightSavers net-to-gross ratio. This includes adoption of the
21		independent Auditor's recommended participant spillover and nonparticipant spillover
22		estimates.
23	Q.	Do you have any additional testimony besides the corrections in the original draft?
24	А.	Yes. I will provide further testimony on the rebound effect.
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THE REBOUND EFFECT

II.

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Q Does this new testimony on the rebound effect change the Office of Public Counsel's position on the PY2013 EM&V results and net-to-gross calculation?

4 A. Yes, it does. Public Counsel recommends that the Commission resolve Ameren Missouri's 5 disputed PY2013 EM&V results by adjusting Staff's initial change request to include a conservative downward 9% adjustment for the direct rebound effect to the LightSavers 6 7 program's net-to-gross ratio. Because the Lightsaver's program is the largest component of the PY2013 Ameren Missouri MEEIA program, this adjustment will impact the overall 8 9 results as illustrated in table 1 below. Table 1 includes the five portfolio estimates to date as well as OPC's proposed adjustment. This results in a 3.0% reduction in the overall NTG 10 11 ratio from our original suggestion to the Commission.

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Table 1: The five portfolio estimates to date & Public Counsel's proposed estimate

Source	NTG	MWh	Difference	% 3yr-goal
(EO-2012-0142)		Saving ²		793,100 MWh
Ameren ³	116.1%	397,499	-	50.1%
Cadmus ⁴	114.5%	390,039	7,460	49.2%
Black box ⁵	107.4%	369,500	27,999	46.5%
Auditor 2 ⁶	93.3%	322,296	75,203	40.6%
Auditor 1^7	89.7%	310,041	87,458	39.1%
OPC	86.7%	300,532	96,967	37.9%

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Table 2 provides a breakdown of MWh estimates specifically for the LightSavers program with a reference to the Commission-approved savings target in order to illustrate how greatly the savings exceeded targets under all filed estimates.

 $^{^{2}}$ 1.0 NTG = 346,519 MWh

³ Application for Approval of Change Request (Ameren Missouri-Investor), 7/3/14.

⁴ Revised Evaluation, Measurement and Verification (EM&V) Reports, 6/12/14.

⁵ Non-Unanimous Stipulation and Agreement Settling the Program Year 2013 Change Request, 9/19/14.

⁶ Final EM&V Auditor Report and Supporting Documentation, 8/27/14 with market effects.

⁷ Final EM&V Auditor Report and Supporting Documentation, 8/27/14 without market effects.

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Table 2: Comparison of LightSavers Net Savings Ex Post Estimates to Approved PSC Target

Program	PSC	Net Savings	Net Savings	Net Savings	Net Savings
	Approved	Ex Post:	Ex Post:	Ex Post:	Ex Post:
	Target	Cadmus ⁸	Auditor 2	Auditor 1	OPC
LightSavers	121,258	279,127	214,814	196,470	182,160
MWh savings					
% of Target	100%	230%	177%	162%	150%
Achieved					

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Q. What is the Rebound Effect?

A. A rebound effect involves increases in energy use that are paradoxically caused by increased energy efficiency. The result is a reduction of expected overall energy savings. The rebound effect runs counter to an assumption of energy efficiency programs that a given percent gain in efficiency is assumed to lead simply and directly to an equivalent and equal percent reduction in total energy use. In reality, the economy and consumer behavior is anything but direct, linear, or simple.

To explain the rebound effect, I will offer two examples which include the direct rebound effect and the indirect rebound effect:⁹

13 Direct Rebound Effect:

This represents a change in patterns of usage after an energy efficient product is installed. When energy use is more efficient, consumers may actually increase some of their energyusing activities. For example, we can reduce lighting energy consumption in our houses by up to 75% by installing more efficient light bulbs if usage remains constant. However, as the lighting service has effectively become cheaper, one may decide to leave the lights on for a

⁸ Ameren Missouri agrees with the Cadmus estimates for LightSavers. Ameren Missouri had proposed additional energy savings for the rest of their portfolio which is why they are included in table 1.

⁹ Time constrained readers can watch the abstract video from research conducted by the Scott Institute for Energy Innovation of Carnegie Mellon University at: <u>https://www.youtube.com/watch?v=1MIsNp4sSms</u>. The corresponding academic paper can be found at: <u>http://iopscience.iop.org/1748-9326/9/7/074010/pdf/1748-9326_9_7_074010.pdf</u>

longer period of time. This will result in having less energy savings than what was 1 anticipated.¹⁰ 2 3 Indirect Rebound Effect: In general, when customers use less power, they will have lower electrical bills. This gives 4 5 consumers more money to spend on other things, and many of those other things may require energy to produce or use.¹¹ 6 7 Has the rebound effect been raised in any other previous testimony in this case? Q. 8 A. Yes. The rebound effect was discussed in the initial Ameren Missouri MEEIA application in 2012 in the rebuttal testimony of Staff witness of Dr. Hojang Kang.¹² It was further discussed 9 in the surrebuttal testimony of Staff witness Michael Stahlman¹³ and Ameren Missouri 10 witness Rick Voytas.¹⁴ Incidentally, there was considerably more testimony from 11 stakeholders regarding the concept of the rebound effect than there was regarding market 12 effects at that time. 13 Q. Was there any attempt to calculate the rebound effect by either the evaluators 14 (Cadmus/ADM) or the state auditor (Johnson Consulting)? 15 No. There was no attempt to calculate the rebound effect in determining the net energy A. 16 savings for Ameren Missouri's MEEIA PY2013. 17 0. Is there any empirical research that has attempted to calculate the rebound effect? 18 19

- ¹⁰ Micahels, R.J. (2012) Energy Efficiency and Climate Policy: The Rebound Dilemma. *Institute for Energy Research*. <u>http://instituteforenergyresearch.org/wp-content/uploads/2012/07/NJI IER MichaelsStudy WEB 20120706 v5.pdf</u>
- ¹¹ Ibid.

¹² Case No. ER-2012-0142 (Doc. No. 51)

¹³ Case No. ER-2012-0142 (Doc. No. 78)

¹⁴ Case No. ER-2012-0142 (Doc. No. 81)

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1 A. Yes. As listed in Attachment GM-1 (as well as referenced throughout this testimony), there is 2 an extensive amount of empirical research substantiating the existence of a rebound effect 3 associated with energy efficiency investments. Within those studies, there is no argument that 4 the rebound effect occurs. However, there is debate about how large the rebound effects are likely to be in any given context. Table 3 presents a sample of empirical studies looking at 5 the direct rebound effect on various energy efficiency measures. Residential lighting, for 7 example, has a direct rebound effect and corresponding reduction in realized energy savings estimated to be in the range of 5-12%. Accordingly, I applied a 9% direct rebound effect to 8 the LightSavers program as a conservative mid-point to come up with an appropriate direct rebound effect adjustment in this case.



1 <u>Table 3: Empirical results of direct rebound effect and energy efficient measures¹⁵</u>



Q. Please speak more to how you decided a 9% rebound effect would be appropriate for the LightSavers program.

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¹⁵ Ines-Azevedo (2011) Energy Efficiency and the Rebound Effect. *Center for Climate and Energy Decision Making*. Slide 23. <u>http://cedmcenter.org/wp-content/uploads/2013/01/Ines-Azevedo.pdf</u> sources include:

A. Greening, L. et al. (2000). Energy efficiency and consumption—the rebound effect—a survey. *Energy Policy*, 28 (6), 389-401. <u>http://www.sciencedirect.com/science/article/pii/S0301421500000215</u>;

B. Sorrell, S. et al.(2009) Empirical estimates of the direct rebound effect: a review. *Energy Policy* 37: 1356-71., http://www.sciencedirect.com/science/article/pii/S0301421508007131;

C. Parti and Parti (1980) The total and appliance-specific conditional demand for electricity in the household sector. *The Bell Journal of Economics*. 309-321. <u>http://sedc-coalition.eu/wp-content/uploads/2011/07/Parti-The-Total-and-Appliance-Specific-Conditional-Demand-.pdf</u>

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A. I applied a 9% direct rebound effect to the LightSavers program as a conservative mid-point from the range developed from the Greening et al. (2000) residential lighting study referenced above. This estimate is supported from the two most conservative estimates I was able to locate regarding the rebound effect on residential programs. These include a 2013 article in *Nature* by Gillingham et al. that states:

Because people respond more strongly to price than to efficiency cues when deciding how much energy to use, these numbers are overestimates. <u>The</u> <u>direct rebound effect for efficiency alone should be nearer the low end</u> <u>of this range, or around 5-10%</u>. Money saved through efficiency can also be spent on another product, such as a new phone, causing an 'indirect' rebound effect if extra energy is needed to manufacture and use the additional item. <u>Assessments of household spending indicate that 5-15%</u> <u>of energy-efficiency savings are displaced in this way</u> (emphasis added).¹⁶

The second is from a white paper from The American Council for an Energy-Efficient Economy (ACEEE) "The Rebound Effect: Large or Small?" which concludes with the following statement:

There are both direct and indirect rebound effects, but these tend to be modest. Direct rebound effects are generally 10% or less. Indirect rebound effects are less well understood but the best available estimate is somewhere at about 11%. . . . <u>Overall, even if total rebound is about 20%, then 80% of the savings from energy efficiency programs and policies register in terms of reduced energy use.</u> And the 20% rebound contributes to

¹⁶ Gillingham, K. et al. (2013)The rebound effect is over-played. Nature, 493: 475-476. http://www.ourenergypolicy.org/wp-content/uploads/2013/12/rebound.pdf

1		increased consumer amenities and a larger economy. These savings are not
2		"lost" but are put to other generally beneficial uses (emphasis added). ¹⁷
3	Q.	Have any government and/or research institutions recognized the rebound effect with
4		energy efficiency?
5		Yes. Most recently, the International Risk Governance Council (IRGC) in conjunction with
6		Carnegie Mellon University's Center for Climate and Energy Decision Making (CEDM)
7		convened a series of workshops ¹⁸ to produce a report in which the concluding chapter, <i>Policy</i>
8		Implications, states:
9		The evidence to date from econometric studies that generally use price
10		elasticity, income elasticity and elasticity of substitution suggests that
11		direct and indirect rebound effects in developed economies are
12		moderate and that investments in energy efficiency can save between
13		70 and 85 percent of the anticipated energy reduction, while allowing
14		households to enjoy the benefits of higher consumption. Such moderate
15		rebound effects would imply that energy efficiency policies such as utility
16		energy efficiency programmes, appliance and vehicle efficiency standards,
17		energy efficiency resource standards, and rebates and tax credits for
18		energy efficiency all will produce energy savings, although not as
19		much as an engineering analysis would suggest. However, rebound
20		assessments should be incorporated in the development of these energy

 ¹⁷ Nadel, S. (2012) The Rebound Effect: Large or Small?. *ACEEE*. <u>http://www.aceee.org/files/pdf/white-paper/rebound-large-and-small.pdf</u>
 ¹⁸ The participants in the workshop included ideologically diverse experts from around the world who were asked to

¹⁸ The participants in the workshop included ideologically diverse experts from around the world who were asked to submit short think pieces regarding energy efficiency and the rebound effect. These documents can be found and downloaded at <u>http://cedmcenter.org/energy-efficiency-and-the-rebound-effect-presentations/</u> and at <u>http://cedmcenter.org/energy-efficiency-and-the-rebound-effect-stuttgart-presentations/</u>.

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1	efficiency policy instruments, so that realistic forecasts of their cost and
2	effectiveness can be made (emphasis added). ¹⁹
3	In addition to the IRCG report, the Intergovernmental Panel on Climate Change (IPCC) ²⁰
4	recognized the importance in accounting for the rebound effect in their report, Climate
5	Change 2014: Mitigation of Climate Change. The rebound effect is discussed in both,
6	Chapter 3: Social, Economic and Ethical Concepts and Methods ²¹ and in Chapter 5: Drivers,
7	Trends and Mitigation. ²² In the latter chapter, the rebound effect section concludes with the
8	following statement:
9	In conclusion, rebound effects cannot be ignored, but at the same time
10	do not make energy efficiency measures completely redundant. By
11	considering the size of the rebound effect, a more-realistic calculation of
12	energy-efficiency measures can be achieved providing a clearer
13	understanding of their contribution to climate policy. Particular attention is
14	required where efficiency savings are made with no change in the unit cost
15	of energy (emphasis added).
16	In the United States, rebound effects associated with energy efficiency increases are utilized
17	by the U.S. Energy Information Administration (EIA) in their National Energy Modeling
18	System (NEMS) which "projects the production, imports, conversion, consumption, and

System (NEMS) which "projects the production, imports, conversion, consumption, and prices of energy, subject to assumptions on macroeconomic and financial factors, world energy markets, resource availability and costs, behavioral and technological choice criteria,

¹⁹ International Risk Governance Council (2013) The Rebound Effect: Implications of Consumer Behaviour for Robust Energy Policies <u>http://www.irgc.org/wp-content/uploads/2013/04/IRGC_ReboundEffect-FINAL.pdf</u>

²⁰ Established by the United Nations and World Meteorological Organization (WMO) in 1988, the IPCC includes thousands of scientists from around the globe who contribute voluntarily. According to their website: "Because of its scientific and intergovernmental nature, the IPCC embodies a unique opportunity to provide rigorous and balanced scientific information to decision makers. By endorsing the IPCC reports, governments acknowledge the authority of their scientific content. The work of the organization is therefore policy-relevant and yet policy-neutral, never policy-perspective." <u>http://www.ipcc.ch/organization/organization.shtml</u>

²¹ <u>http://report.mitigation2014.org/drafts/final-draft-postplenary/ipcc_wg3_ar5_final-draft_postplenary_chapter3.pdf</u>
²² <u>http://report.mitigation2014.org/drafts/final-draft-postplenary/ipcc_wg3_ar5_final-draft_postplenary_chapter5.pdf</u>

1		cost and performance characteristics of energy technologies, and demographics." ²³ In the
2		NEMS Overview describing the Energy Consumption Submodule, rebound effects are
3		specifically identified:
4		Once the required equipment choices have been made the total shock and
5		efficiency of equipment for a particular end use are determined. Energy
6		consumption by fuel can be calculated from the amount of service demand
7		satisfied by each technology and the corresponding efficiency of the
8		technology. At this stage, adjustments to energy consumption are also made.
9		These include adjustments for changes in real energy prices (short-run price
10		elasticity effects), adjustments in utilization rates caused by efficiency
11		increases (efficiency rebound effects), and changes for weather relative to
12		the CBECS survey year (emphasis added). ²⁴
1.0		
13		From these examples it is clear that energy savings estimates from energy efficiency
14		programs should be reduced to accurately account for the presence of a rebound effect. In
15		further support, I have also included Attachment GM-1 which is a bibliography of 31 papers
16		either produced by reputable institutions or included in peer-reviewed academic journals that
17		discuss the importance of accounting for the rebound effect.
18	Q.	Has the Uniform Methods Projects specifically addressed rebound effects in
19		residential lighting programs?
20	А.	Yes. The rebound effect, as related to residential lighting, is mentioned in the February 2014
21		version of Chapter 6: Residential Lighting Evaluation Protocol, as follows:
22		
23		4:10 Snapback/Rebound or Conservation Effect

 ²³ <u>http://www.eia.gov/oiaf/aeo/overview/</u>
 ²⁴ DOE-EIA (2009) The National Energy Modeling System: An Overview 2009. http://www.eia.gov/oiaf/aeo/overview/pdf/0581(2009).pdf

1	"Snapback" or "rebound" refers to changes in use patterns that occur after
2	the installation of an energy-efficient product and result in reducing the
3	overall measure savings. For example, when residential lighting customers
4	use a CFL for more hours per day than they used the replaced
5	incandescent bulb, this constitutes snapback. This behavior change may
6	be due to factors such as the cost savings per unit of time from the CFL or
7	a concern that turning CFLs on and off shortens their effective life
8	(although it is unlikely most consumers are aware of this effect on bulb
9	life). Some customers, however, might have lower hours of use after
10	installing a CFL, perhaps due to a corresponding desire to reduce energy
11	consumption or dissatisfaction with the quality of the light.
12	
13	Due to the nature of residential lighting programs, it is not typically
14	possible to conduct metering both before and after installation of energy-
15	efficient lighting. However, a recent lighting study in the Northeast
16	found that the hours of use were greater for sockets with efficient
17	bulbs compared to all sockets in the house (NMR Group 2014). The
18	difference was believed to be either due to: 1.) differential socket selection
19	(households selecting higher-use locations for their high-efficiency light
20	bulbs); 2) Shifting usage (households install an efficient bulb in a socket
21	and then begin to use that socket in lieu of sockets containing inefficient
22	bulbs); and 3) snapback. However, this evaluation did not collect any data
23	to determine which of these three theories is correct, or the proportion of
24	the difference between efficient and inefficient HOU [hours-of-use] that is
25	attributable to each type of behavior. Therefore, the Residential

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Lighting Protocol recommends researching for snapback/rebound 1 effects in future HOU estimates (emphasis added).²⁵ 2 I contacted the NMR group to gain a better understating of what their study concluded. The 3 NMR group performed onsite visits of 848 homes with over 5,730 loggers (time tracking 4 5 mechanism for the light bulb) between December 2012 and March 2013. The study included 6 residential locations throughout Connecticut, Massachusetts, New York and Rhode Island. 7 In section 3.4.3 of their report, titled: HOU by Saturation of Efficient Bulbs the following conclusion is made: 8 9 In other words, the patterns of HOU for efficient and inefficient bulbs 10 appear to mirror each other, except that the efficient HOU are always a bit higher. This suggests that, for some reason, efficient bulbs simply have 11 a universally higher level of usage than inefficient bulbs across the overall 12 region (emphasis added).²⁶ 13 14The results of the NMR study as well as the recommendations made by the Uniformed Methods Project suggest that a greater emphasis should be placed on EM&V efforts 15 16 regarding capturing direct rebound effect estimates moving forward in ratepayer-sponsored 17 energy efficiency programs. Was a lighting hour-of-use (HOU) study performed by Cadmus in their evaluation of 18 Q. the LightSavers program and included in the 2013 results? 19 No. The results for PY2013 utilize the HOU estimates that were conducted in Ameren 20 A. 21 Missouri's service territory in 2010. An HOU study was performed, but the results will not 22 be available until 2014. Moreover, it is unclear whether or not the study examined HOU

²⁵ Dimetrosky, S. et al. (2014) Chapter 6: Residential Lighting Evaluation Protocol. National Renewable Energy Laboratory. <u>http://www.nrel.gov/extranet/ump/pdfs/20140514_ump_res_lighting_draft.pdf</u>

²⁶ NMR Group, Inc. (2014) Northeast Residential Lighting Hours-of-Use Study. <u>https://www.nyserda.ny.gov/-</u>/media/Files/Publications/PPSER/Program-Evaluation/2014ContractorReports/2014-EMEP-Northeast-Residential-Lighting.pdf

times for inefficient bulbs as a comparison similar to what the NMR group did as referenced above.

Q. Would you summarize Public Counsel's comments regarding the rebound effect.

A. The rebound effect is another consideration to take into account when measuring energy savings. Nationally and internationally recognized energy and climate institutions have recognized the phenomenon and the need to study it more carefully so that energy efficiency gains are not overstated.

The presence of a rebound effect should not detract from the value of promoting energy efficiency as a least-cost resource moving forward. Clearly, energy savings are occurring, but it is important that those savings are not overstated, especially when Ameren Missouri is rewarded with additional financial compensation for estimated energy savings achieved.

Public Counsel presents the rebound effect as an additional consideration for the Commission in determining the appropriate EM&V results. OPC incorporates its Corrected Response to Change Request and recommends the Commission:

- Adopt Staff's original Change Request that calls for the elimination of market effects and accepting the Auditor's spillover estimates
- Reject Ameren's downward adjustment of free ridership
- Include a 9% downward adjustment to the NTG ratio for the LightSavers Program to account for conservative direct rebound effect estimates.

In the Response to Change Requests, Public Counsel discussed at length why factoring in market effects for Ameren Missouri's PY2013 is inappropriate in the Response to Change Request. This direct testimony introduced another factor, the rebound effect, which should be accounted for to accurately estimate energy savings attributable to ratepayer funded programs. As illustrated in table 1 above, Public Counsel suggests the Commission adjust

the LightSavers program by the 9% rebound effect resulting in an annual estimated energy savings of 303,012 MWh for PY2013.

Q. Does this conclude your direct testimony?

A. Yes, it does.

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Energy Efficiency and the Rebound Effect: Background Readings¹

An empirical general equilibrium analysis of the factors that govern the extent of energy rebound effects in the UK economy Economic and Social Research Council http://www.esrc.ac.uk/my-esrc/grants/RES-061-25-0010/read

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Do increases in energy efficiency improve environmental quality and sustainability? Nick Hanley, Peter G. McGregor, J. Kim Swales, and Karen Turner Universities of Stirling, Strathclyde, and Glasgow http://www.sciencedirect.com/science/article/pii/S0921800908002589

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Effect of Thermal Improvements in Housing on Residential Energy Demand

Li-min Hsueh, Jennifer Gerner Chung-Hua Institution for Economic Research and Department of Consumer Economics and Housing <u>http://onlinelibrary.wiley.com/doi/10.1111/j.1745-</u> <u>6606.1993.tb00739.x/abstract?systemMessage=Wiley+Online+Library+will+be+disrupted+4+Ju</u> ne+from+10-12+BST+for+monthly+maintenance

Energy efficiency and consumption — the rebound effect — a survey Lorna A. Greening, David L. Greene, and Carmen Difiglio International Resources Group, Oak Ridge National Laboratory, and International Energy Agency

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¹ Bibliography adapted from the Center for Climate and Energy Decision Making (2013) Energy Efficiency and the Rebound Effect: Background Readings. <u>http://cedmcenter.org/energy-efficiency-and-the-rebound-efffect-background-readings/</u>

Attachment GM-1

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Energy Efficiency and Economic Growth

Richard B. Howarth University of California http://onlinelibrary.wiley.com/doi/10.1111/j.1465-7287.1997.tb00484.x/abstract#fn1

Final Rule on Model Year 2012-2016 Light-Duty Vehicle GHG and CAFE Standards (75 FR 25324, May 7, 2010) Environmental Protection Agency <u>http://www.theicct.org/us-epa-light-duty-vehicle-ghg-and-cafe-standards-</u> 2012% E2% 80% 932016

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Harry D. Saunders Decision Processes Incorporated http://www.sciencedirect.com/science/article/pii/S0140988307001454

Historical Evidence for Energy Consumption Rebound in 30 US Sectors and a Toolkit for Rebound Analysts Harry D. Saunders Decision Processes Incorporated http://thebreakthrough.org/blog/Historical%20Evidence%20Article%2011-11-10.pdf

Incorporating macroeconomic feedback into an energy systems model using an IO approach: Evaluating the rebound effect in the Korean electricity system

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Jesse Jenkins, Michael Shellenberger, and Ted Nordhaus Breakthrough Institute http://thebreakthrough.org/archive/new_report_how_efficiency_can

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Terry Barker, Paul Ekins, and Tim Foxon University of Cambridge and Policy Studies Institute <u>http://www.sciencedirect.com/science/article/pii/S0301421507001565</u>

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Maggie Koerth-Bakera, Karen Turnerb, Janine De Fencec, Cathy Xin Cuic University of Strathclyde <u>http://biblioteca.universia.net/html_bura/ficha/params/title/the-rebound-effect-some-questions-answered/id/54079567.html</u>