STATE OF MISSOURI 1 2 PUBLIC SERVICE COMMISSION 3 4 5 TRANSCRIPT OF PROCEEDINGS 6 7 Prehearing Conference 8 February 11, 2004 Jefferson City, Missouri 9 Volume 9 10 11 GS Technology Operating Company, Inc., ) 12 doing business as GST Steel Company, ) 13 ) Complainant, ) 14 ) ) Case No. EC-99-553 v. 15 ) Kansas City Power & Light Company, ) 16 ) Respondent. ) 17 18 KEVIN A. THOMPSON, Presiding, DEPUTY CHIEF REGULATORY LAW JUDGE. 19 20 21 22 REPORTED BY: 23 KELLENE K. FEDDERSEN, CSR, RPR, CCR 24 ASSOCIATED COURT REPORTERS 25

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PROCEEDINGS 1 2 JUDGE THOMPSON: Good morning, ladies and 3 gentlemen. We are here for GS Technology Operating Company, Inc., doing business as GST Steel Company, Complainant vs. 4 5 Kansas City Power & Light Company, Respondent, Case No. EC-99-553. 6 7 My name is Kevin Thompson. I'm the Regulatory 8 Law Judge assigned to preside over this matter. And we will 9 begin with oral entries of appearance. Let's hear from 10 Complainant first. 11 MR. DeFORD: Thank you, your Honor. Paul S. 12 DeFord, Lathrop & Gage, 2345 Grand Boulevard, appearing on behalf of GS Technologies. 13 14 JUDGE THOMPSON: Respondent? 15 MR. FISCHER: Let the record reflect the 16 appearance of James M. Fischer, Fischer & Dority, PC, 101 Madison Street, Suite 400, Jefferson City, Missouri 65101, 17 18 and Robert Gingrich, in-house counsel for Kansas City 19 Power & Light, 1201 Walnut Street, Kansas City, Missouri. 20 JUDGE THOMPSON: Thank you. Staff? 21 MS. SHEMWELL: Lera Shemwell representing the 22 Staff of the Missouri Public Service Commission, Post Office 23 Box 360, Jefferson City, Missouri 65109 -- 102. I'm sorry. 24 Pardon me. 25 JUDGE THOMPSON: Mr. Coffman?

MR. COFFMAN: John B. Coffman representing the
 Office of the Public Counsel, P.O. Box 2230, Jefferson City,
 Missouri 65102.

JUDGE THOMPSON: Thank you.

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5 This case is here on remand from the Cole 6 County Circuit Court following a decision of the Missouri 7 Court of Appeals for the Western District which affirmed the 8 Commission in part and reversed and remanded the Commission 9 in part.

10 It is the Commission's practice generally to 11 hold a prehearing conference, gather the parties after a 12 case has been remanded and the order has issued from the 13 circuit court actually vesting jurisdiction back into the 14 Commission to inquire of the parties as to where do we go 15 from here; in other words, exactly what procedure should the 16 Commission follow.

And before I open the floor to comments from the parties, I think what I'll do is tell you what I see and then you'll have something to start with and you can correct any erroneous ideas that I might have as soon as possible so we won't get off on the wrong track.

There were two issues remanded. One of them is a not unfamiliar one. The court found that the Commission wholly failed to make any findings and conclusions with respect to one of the theories of

imprudence advanced by Complainants, and this was the one relating to -- I believe this was the one with the allegation of imprudence for failure to put a hold on the main gas valve, is that correct, or on the water valve? MR. DeFORD: That's generally, correct.

6 Failure to protect after the --

JUDGE THOMPSON: Okay. On one of those two we didn't make any findings, and on the other one our findings were erroneous because we excluded evidence that should have been received, because the Commission understood the objection made during the hearing to be broader than, in fact, it actually was.

13 So really the Commission has to address both of those theories in the light of the proper evidentiary 14 15 ruling. And there's a case that tells us that all remands 16 to the Commission are general remands, but there's an exception to that. It's not a general remand where the 17 18 Commission has failed to receive evidence that it should 19 have received, and I think that covers part of this case. 20 The other, which is the failure to make Findings of Fact and Conclusions of Law, I think is also not 21 22 a general remand. That's my personal theory. We're not 23 unfamiliar with cases being returned for failure to make 24 adequate Findings of Fact and Conclusions of Law, to our 25 shame, and I think a failure to make any at all falls within

1 that same category.

So my understanding is that the Commission will issue a Report and Order on Remand addressing the two areas remanded by the court and based on the existing record. That's what I anticipate. And if the parties anticipate something more or something different, please advise me.

8 The question, then, from my point of view 9 procedurally, obviously the makeup of the Commission has 10 changed. There's only one member of the Commission that was 11 here to hear this case originally, and you have two new 12 members who have to be educated in this matter so as to even 13 be able to make a decision.

For that reason, I would propose that the parties may, I won't require it, but the parties may rebrief the case dealing with the two issues that were remanded and directing the Commissioners to the portions of the record that the parties believe the Commission needs to review in order to reach their decision.

And so that's the procedural process that I would propose, but I'm more than happy to hear from the parties, and please correct me if any of my suggestions are inappropriate or my understanding of the case is erroneous. Why don't we begin with Complainants since you guys have the burden.

MR. DeFORD: Your Honor, that's generally consistent with, I think, what I was going to propose. The case is in kind of a unique posture. I don't know if it's generally known, but my client GST is in bankruptcy proceeding, and there really is -- the client now is a trustee in bankruptcy.

7 So my hands are somewhat tied in terms of what 8 I can and can't do, and getting my client's approval is not 9 picking up the phone and talking to somebody who has direct 10 control.

JUDGE THOMPSON: Do you have to go into the 11 12 bankruptcy court and get approval to do things? MR. DeFORD: No. I think they've already 13 taken care of that, and my instructions at this point from 14 15 the trustee are to wrap this proceeding up as quickly and 16 efficiently and profitably as possible. 17 JUDGE THOMPSON: Under those circumstances, 18 are you going to be able to rebrief it? 19 MR. DeFORD: I believe we will probably be 20 able to rebrief the case. I don't know that I would actually be able to, you know, put on a witness if I were to 21 22 be in that position. 23 JUDGE THOMPSON: Right. Okay. But you agree

24 with me that putting on a witness is beyond the scope of 25 what the remand generally requires?

1MR. DeFORD: Generally, I think that's2correct. There may be things that the parties may want the3Commission to take official notice of or something, but I4don't believe there's necessarily a need for a hearing.5JUDGE THOMPSON: Very well. Let's hear now

6 from the company.

7 MR. FISCHER: Your Honor, I think our -- from 8 our perspective, we were thinking that it might even be more 9 efficient just to submit additional supplemental Findings of Fact and Conclusions of Law on the two issues that were 10 11 remanded, and that could serve as an additional technique or 12 tool for the RLJ and the Commission to look at, but I don't 13 think we're -- certainly wouldn't be opposed to rebriefing. JUDGE THOMPSON: When I said rebriefing, I 14 15 included new Findings of Fact and Conclusions of Law within 16 the ambit of that; I guess brief being written argument and

17 the other one being, here, look at the record, this is what 18 this shows. Okay. Let's hear from Staff.

MS. SHEMWELL: I am thinking, Judge, that perhaps just Findings of Fact and Conclusions of Law. Perhaps we could look at our brief submitted the first time and see if we wanted to make revisions, but we may find that those are generally sufficient to inform the Commission of the issues, and that Findings of Fact and Conclusions of Law that we would propose in response to the Western District's

order which generally contain reference to the transcript
 and the testimony might be a sufficient addition to the
 Briefs if the original Briefs still, I think, are
 satisfactory.

JUDGE THOMPSON: In other words, you would cut and paste essentially the original Briefs to limit it to the new issues or the remaining issues; is that what you're suggesting?

9 MS. SHEMWELL: Actually, I hadn't thought 10 about that, but I suppose certainly if we're going to 11 rebrief, that's probably the most efficient way to do it is 12 just to eliminate the two issues that have been settled 13 and --

14 JUDGE THOMPSON: I mention that only because, 15 Paul, I don't know how often you're in agenda, but I don't 16 know that you want to bring information before the 17 Commission that you don't need to, simply because it may 18 delay the final outcome of the case and launch wild hairs 19 into the underbrush. Is that on the record? 20 Mr. Coffman, let's hear from you. MR. COFFMAN: Given that this issue involved 21

only one customer and a special contract customer at that, and so it's really unclear what resolution of this actually means to the other customers, we chose not to participate in the appeal.

1 I would suggest that Briefs and Findings of --2 Briefs on the issues that have been remanded and Findings of Fact would be the appropriate way to go. 3 4 JUDGE THOMPSON: So stick with the existing record? 5 6 MR. COFFMAN: Yes, that would be fine with me. 7 JUDGE THOMPSON: Okay. Well, Mr. DeFord, would you see Supplemental Findings of Fact and Conclusions 8 9 of Law as a sufficient --10 MR. DeFORD: I think we may prefer a 11 combination, because the briefing may change somewhat in 12 light of the order from the Court of Appeals, and I'm really 13 not in a position to say exactly how or --JUDGE THOMPSON: Well, why don't we do this: 14 15 Why don't we agree that -- and I would exclude Staff and 16 Public Counsel from this because they really don't have a 17 dog in the fight. So why don't we say company and KCPL 18 shall and Staff and Public Counsel may submit Supplemental 19 Findings of Fact and Conclusions of Law. Okay. And they can -- you know, I do not need 20 a proposed procedural history or statement of the case. 21 22 Really just short and succinct references to parts of the 23 record that you believe establish the facts that are 24 important to the outcome you seek would be sufficient, and 25 then everybody may but no one need submit any written

1 arguments that they choose to. How's that? And you have a
2 guestion, sir?

3 MR. COFFMAN: Yes. My question, would there 4 be initial and reply opportunities? And my -- at this point 5 I'm not sure that I would file any Findings of Fact and 6 Conclusions of Law on my own, but I was hoping to leave open 7 the possibility that if what was filed raised a concern, 8 that I would have the opportunity to file something in 9 response to that.

JUDGE THOMPSON: Yeah. We would certainly, I think, want to have two rounds, because we've already stumbled in this case once, and we say upstairs that Briefs are our friends. So any opportunity we have to be instructed in the right way to resolve things, we're happy for the help.

16 So, yeah, why don't we figure two rounds, and if you -- I would think the written arguments would be --17 18 initial written arguments would be filed simultaneously with 19 the Proposed Findings of Fact and Conclusions of Law, if 20 that's satisfactory to everyone. So all we need then is a date, a briefing schedule. I don't know how long you think 21 22 is necessary. It's a big record. It was a big case. 23 MR. FISCHER: It was a long time ago, too. 24 JUDGE THOMPSON: It was a long time ago. 25 60 days, is that too long?

1 MR. DeFORD: 60 days is fine. 2 JUDGE THOMPSON: Okay. 3 MR. DeFORD: 30 for reply. JUDGE THOMPSON: So 60, 30, how's that sound? 4 MR. DeFORD: Sounds fine to me. 5 JUDGE THOMPSON: So I'll put out a notice, 6 7 then, setting the precise dates for the filings and I'll pick a day. It'll be a business day that will be at least 8 9 60, perhaps because of where the weekends fall perhaps slightly more than 60 days from today as the calendar runs, 10 but it won't be any less. Okay. And the same thing with 11 12 that opportunity for Reply Brief. 13 Do you feel any need for oral arguments or you'll be happy to just make written submissions? 14 15 MR. DeFORD: I think for the time being we're 16 happy with written submissions, your Honor. JUDGE THOMPSON: Very well. Now, the 17 18 Commission may ask for an oral presentation. They sometimes 19 do that. This particular Commission is very interested in 20 getting as much information as it can before it makes a decision. So if they find something perplexing, they may 21 22 decide to call people in and ask questions. So that's their 23 call, not mine. 24 Anything else? I apologize for making you all 25 travel down here today. If I'd thought about it, I would

have allowed out of town counsel to participate by telephone, which is something we started doing when the weather was so bad and maybe we'll, without really announcing the fact, keep doing that. I don't know. This is unlike the first prehearing conference in a case where you hope to get the parties in the same room so they can talk settlement. I would think if there were a settlement possibility in this case, that's been explored long since. Okay. Anything else? Okay. Hearing nothing, we are adjourned. Thank you all very much. WHEREUPON, the recorded portion of the prehearing conference was concluded.