Exhibit No.: \_\_\_\_\_

Issue: Extension of Conversion Program

Witness: Michelle Moorman

**Exhibit Type: Direct** 

Sponsoring Party: Summit Natural Gas of Missouri, Inc.

Case No.: GO-2013-0360

Date: February 7, 2013

### MISSOURI PUBLIC SERVICE COMMISSION

**CASE NO. GO-2013-0360** 

**DIRECT TESTIMONY** 

OF

**MICHELLE A. MOORMAN** 

ON BEHALF OF

SUMMIT NATURAL GAS OF MISSOURI, INC.

## **TABLE OF CONTENTS**

# DIRECT TESTIMONY OF MICHELLE A. MOORMAN

## SUMMIT NATURAL GAS OF MISSOURI, INC.

### **CASE NO. GO-2013-0360**

|  | Page |
|--|------|
| Introduction   | 1    |
| Description of Conversion Program                      | 3    |
| History of the Conversion Program                      | 4    |
| Importance and Benefits of the Conversion Program      | 5    |
| Good Cause   | 6    |
| Impact of the Conversion Program on Electric Utilities | 7    |
| Customer Complaints or Concerns                        | 9    |
| Accounting Treatment                                   | 9    |

#### **DIRECT TESTIMONY**

### **MICHELLE A. MOORMAN**

## SUMMIT NATURAL GAS OF MISSOURI, INC.

- 1 Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.
- 2 A. Michelle A. Moorman, 7810 Shaffer Parkway, Suite 120, Littleton, CO 80127.
- 3 Q. ON WHOSE BEHALF IS YOUR TESTIMONY PRESENTED?
- 4 A. I am testifying on behalf of Summit Natural Gas of Missouri, Inc. ("SNG" or the "Company").
- 6 Q. BY WHOM AND IN WHAT CAPACITY ARE YOU EMPLOYED?
- 7 A. I am the Director of Regulatory Affairs for Summit Utilities, Inc., the parent company of SNG.
- 9 Q. PLEASE STATE YOUR EDUCATIONAL BACKGROUND AND RELEVANT
  10 BUSINESS EXPERIENCE.
- A. Information responsive to this question is shown in the attached **Appendix MAM**
  12 **1**.
- 13 Q. HAVE YOU TESTIFIED BEFORE OTHER REGULATORY BODIES?
- 14 A. Yes. I have testified before the Colorado Public Utilities Commission and the
   15 Maine Public Utilities Commission.
- 16 Q. IN WHAT CAPACITY?
- A. I have testified as a policy witness and as the representative for Colorado Natural
  Gas, Inc., and Summit Natural Gas of Maine, Inc., both affiliates of SNG.

#### 1 Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS PROCEEDING?

A. In my testimony, I will describe the history of the longstanding conversion program
that has been offered by SNG. I will also explain why the continuation of this
program is important to both the operations of SNG and its customers. Finally, I
will show that this program has very little impact on regulated public utilities in
general and discuss why the presence of a regulated electric utility in the SNG
service territory should not be the primary consideration in the determination of
whether to extend this program.

# 9 Q. PLEASE PROVIDE A BRIEF DESCRIPTION OF THE CONVERSION PROGRAM 10 SNG IS SEEKING TO EXTEND.

A.

SNG has two tariff books. One applies to the territory formerly served under the Missouri Gas Utility, Inc. name (P.S.C. Mo. No. 1). The second applies to the territory formerly served by Southern Missouri Natural Gas Company, L.P. (P.S.C. Mo. No. 2). On December 28, 2012, SNG filed a tariff sheet (P.S.C. Mo. 2, Fifth Revised Sheet No. 71) under Tracking No. JG-2013-0300 seeking to extend a conversion program for the former Southern Missouri Gas Company, L.P. (Southern Missouri) territory that has been in place since approximately 1994. In the absence of a new tariff sheet, the program expired on December 31, 2012. The conversion program provides "no charge" unit conversions for residential and commercial customers up to \$350.00. Costs in excess of \$350.00 are recovered by the Company through a pro rata monthly charge added to the customer's monthly gas bill for a period of up to thirty-six (36) months. The most common

conversions are to change parts for the purpose of converting propane burning appliances to natural gas burning appliances.

## Q. PLEASE PROVIDE A BRIEF DESCRIPTION OF THE HISTORY OF THE 4 CONVERSION PROGRAM.

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

A.

Original Sheet No. 71 became effective as a result of In re Tartan Energy Company d/b/a Southern Missouri Gas Company L.C., Case No. GA-94-127. On October 1, 1994, the Commission issued its Report and Order in Case No. GA-94-127, which granted the Company's predecessor a certificate of convenience and necessity to construct and operate a natural gas distribution system in southern Missouri. The Commission also granted therein a variance from 4 CSR 240-14.020(1)(E), (F) and (H), the Commission's Promotional Practices Rule, to permit Southern Missouri to offer a conversion incentive program for a 24-month period during the construction of the distribution system. 1st Revised Sheet No. 71. In Case No. GO-98-172, Southern Missouri Gas Company filed an application for variance in which it requested that it be permitted to extend its conversion program throughout its service territory until November 15, 2000. A stipulation and agreement between Southern Missouri and Staff resulted in a variance from 4 CSR 240-14.020(1)(E), (F) and (H) until November 15, 2000. Southern Missouri was ordered to file Revised Sheet Nos. 63, 65 and 71, within 10 days after the effective date of the order approving the Stipulation and Agreement.

| 1 | 2nd Revised Sheet No. 71. | At the conclusion of Case No | . GR-00-485, a 2 <sup>nd</sup> |
|---|---------------------------|------------------------------|--------------------------------|
|---|---------------------------|------------------------------|--------------------------------|

- 2 revised tariff sheet was filed that extended the program.
- 3 3rd Revised Sheet No. 71. In Case No. GE-2006-0189, Southern Missouri again
- 4 requested a variance from the provisions of 4 CSR 240-14.020 for the purpose of
- 5 the conversion program. Staff recommended approval of a variance and tariffs for
- 4 years or 48 months. Thus, 3<sup>rd</sup> Revised Sheet No. 71 the program was extended
- 7 until December 31, 2009.
- 8 4th Revised Sheet No. 71. The 4<sup>th</sup> Revised Sheet No. 71 was filed under Tracking
- 9 No. JG-2011-0253 (and Case No. GR-2010-0347) and became effective February
- 1, 2011. This tariff sheet extended the conversion the program until December
- 11 31, 2012.
- On December 28, 2012, SNG filed a proposed 5<sup>th</sup> Revised Sheet No. 71 for the
- purpose of extending the conversion program until December 31, 2014. In the
- absence of a new tariff sheet, the program would expire on December 31, 2012.
- In response to the filing of 5<sup>th</sup> Revised Sheet No. 71, the OPC filed its Motion to
- Suspend and Request for Evidentiary Hearing.

### 17 Q. IS SNG PROPOSING ANY CHANGES TO THE CONVERSION PROGRAM?

- 18 A. No. The only substantive change is the proposed extension of the conversion
- program through December 31, 2014. The specific provisions of the conversion
- program are found on Sheets Nos. 63-67, and remain unchanged.
- 21 Q. IS THE CONVERSION PROGRAM IMPORTANT TO THE OPERATIONS OF
- 22 **SNG?**

A. Yes. The conversion program is important to the operations of SNG and is necessary for SNG to compete with unregulated competitors (primarily propane suppliers) in its certificated area. These unregulated competitors have the ability to make conversions to competing sources of energy without charge to customers.

The providers of propane in the area are not regulated by the Commission; therefore, the provisions of the Commission's promotional practices rules do not apply to them.

## Q. DOES THE CONVERSION PROGRAM PROVIDE A BENEFIT TOGUSTOMERS?

A.

Yes. The conversion program provides assistance to customers (primarily residential customers). The purpose of this program is to "encourage the connection of more customers, some of whom may not be able to afford the conversion, and should result in safer, more cost-saving construction and lower rates to all customers." (See Sheet No. 71) The conversion program benefits low income and fixed income consumers who might not otherwise have the opportunity to enjoy the lower cost benefits of natural gas. The conversion program also encourages the development of natural gas demand to ensure the economic operation of the natural gas system. This provides for the lowest possible rates to consumers both near-term and long-term by increasing the number of customers per investment; and it permits consumers to gain access to natural gas more quickly, more effectively and efficiently.

The conversion program aids SNG in achieving a high penetration rate in the

| 1  |    | communities it serves and allows the Company to expand in surrounding areas.           |
|----|----|--|
| 2  |    | With expansion, more customers that have never had the opportunity to connect          |
| 3  |    | to a natural gas system will be able to choose their energy source.                    |
| 4  | Q. | HAS THE COMMISSION PREVIOUSLY FOUND GOOD CAUSE FOR THE                                 |
| 5  |    | EXISTENCE OF THIS PROGRAM?   |
| 6  |    | Yes. This program has been in existence since approximately 1994. The                  |
| 7  |    | Commission has previously found good cause for the existence of this program           |
| 8  |    | and many of those reasons continue to be present. These reasons include the            |
| 9  |    | following:   |
| 10 |    | a. The conversion program will continue to contribute to the safest                    |
| 11 |    | construction of the system since there are a limited number of qualified, outside      |
| 12 |    | contractors available for such conversion in SNG's service area.                       |
| 13 |    | b. The conversion program will continue to permit consumers to gain                    |
| 14 |    | access to natural gas more quickly, more effectively and efficiently.                  |
| 15 |    | c. The conversion program will continue to permit conversions to be made               |
| 16 |    | more quickly and effectively at the lowest possible cost.                              |
| 17 |    | d. The conversion program will continue to result in economic advantages               |
| 18 |    | from the ordering of large bulk quantities of various parts and materials that will be |
| 19 |    | available to consumers through this conversion policy.                                 |
| 20 |    | e. The conversion program will continue to benefit low income and fixed                |
| 21 |    | income consumers who might not otherwise have the opportunity to enjoy the             |
| 22 |    | benefits of low-cost natural gas without the significant outlay of funds for           |

| 1 | conversion.  |
|---|--------------|
|   | 00.110.010.1 |

Α.

- f. The conversion policy will encourage the development of natural gas demand faster to ensure the economic operations of the natural gas system and the lowest possible rates to consumers both near-term and long-term.
- g. The conversion policy will permit SNG to compete with unregulated competitors (primarily propane providers) who have the ability to make conversions to competing sources of energy without charge to customers; therefore, providing customers with a cost-regulated energy source that cannot increase drastically without cause after a customer has converted.

# 10 Q. ARE THERE ANY OTHER PUBLIC UTILITIES PROVIDING SERVICE IN THE 11 TERRITORY FORMERLY SERVED BY SOUTHERN MISSOURI?

- 12 A. Yes, since December 2010, SNG has shared a portion of its service territory with

  13 The Empire District Electric Company ("Empire").
- 14 Q. WHAT IMPACT DOES THE SNG CONVERSION PROGRAM HAVE ON
  15 ELECTRIC UTILITIES?
  - The SNG conversion program has very little impact on electric utilities. In fact, it is uncommon to convert an all-electric home due to the cost of replacing electric appliances. The most common conversions are to change parts for the purpose of converting propane burning appliances to natural gas burning appliances. The table below shows the number of electric conversions that have occurred relative to the total number of conversions under the SNG Conversion Program.

**Southern Missouri Territory** 

|                                     | 2010  | 2011  | 2012  |
|-------------------------------------|-------|-------|-------|
| Total Conversions                   | 1136  | 2009  | 1056  |
| Electric to Natural Gas Conversions | 0     | 13    | 6     |
| Electric Conversions as a           |       |       |       |
| Percentage of Total Conversions     | 0.00% | 0.65% | 0.57% |

The following table breaks out the number of electric conversions that have occurred relative to the total number of conversions under the SNG Conversion Program specifically for the Branson/Hollister District because this is the portion of the Southern Missouri territory that overlaps with Empire.

## **Branson/Hollister District**

|                                     | 2010  | 2011  | 2012  |
|-------------------------------------|-------|-------|-------|
| Total Conversions                   | 3     | 628   | 299   |
| Electric to Natural Gas Conversions | 0     | 1     | 0     |
| Electric Conversions as a           |       |       |       |
| Percentage of Total Conversions     | 0.00% | 0.16% | 0.00% |

This information shows that the subject conversion program has very little impact on electric utilities in general; therefore, the presence of another regulated electric utility in a portion of the SNG territory should not be the primary consideration in determining whether this longstanding program should be extended.

In an effort to obtain approval to extend this program, SNG is willing to modify the

conversion program to only include conversions to a customer premise where

- 1 propane is used. If the program is modified in this manner, there would be no regulated public utilities within SNG's service area that could potentially be 2 affected by the conversion program. 3
- HAVE ANY COMPLAINTS BEEN LODGED ABOUT THIS PROGRAM? 4 Q.
- 5 Α. No.
- Q. HAVE ANY CUSTOMERS EXPRESSED CONCERN THAT THE CONVERSION 6 7 PROGRAM MAY NOT BE AUTHORIZED TO CONTINUE?
- 8 Yes. SNG has been in communication with several towns regarding future Α. 9 expansion to their area. The inability of SNG to continue the conversion program would have a detrimental effect on the number of new customers who are able to 10 convert to natural gas service, which places these future expansion efforts in 11 12 jeopardy.
- 13 Q. DESCRIBE THE ACCOUNTING TREATMENT FOR THIS PROGRAM?
- 14 Α. Currently, the costs of conversions are being put into FERC account 386, which is part of ratebase. 15
- WOULD SNG AGREE TO ADDRESS RATEMAKING TREATMENT IN ITS NEXT 16 Q. RATE CASE? 17
- 18 Α. Yes. SNG would be willing to include language similar to the following:
- 19 Nothing in the Commission's approval of this tariff shall be considered a finding by 20

- and that the Commission reserves the right to consider the ratemaking treatment
- of these transactions in any later proceeding.
- **Q. DOES THIS CONCLUDE YOUR DIRECT TESTIMONY?**
- 4 A. Yes.

#### **Statement of Qualifications**

#### Michelle A. Moorman

I began my employment with Summit Utilities, Inc. in 2010. I am currently the Director of Regulatory Affairs. My responsibilities include oversight of the multi-jurisdictional department, and maintaining compliance with state and federal regulatory requirements as well as financial and environmental state statutes in multiple rate areas.

Prior to working at Summit Utilities, Inc. I was employed as a Case Specialist under the Regulatory and Government Affairs Department for Public Service Company of Colorado, a subsidiary of Xcel Energy Services, Inc. In that position, I was responsible for developing support and testimony and managing cases related to the company's renewable energy standards and policies.

From 2003 to 2008, I worked as a Production Engineer in natural gas, electric and hydro-electric generating facilities for Xcel Energy Service, Inc. In that position, I was responsible analyzing failures and making recommendations as to the operating procedures of the generating facilities.

## **AFFIDAVIT**

| State of Colorado   | )     |  |
|---------------------|-------|--|
|                     | ) ss. |  |
| County of Jefferson | )     |  |

I, Michelle A. Moorman, having been duly sworn upon my oath, state that I am the Director of Regulatory Affairs for Summit Utilities, Inc. and that I am duly authorized to make this affidavit on behalf of Summit Natural Gas of Missouri, Inc., and that the matters and things stated in the foregoing Application and appendices thereto are true and correct to the best of my information, knowledge and belief.

Michelle A. Moorman

Subscribed and sworn before me this Oth day of February, 2013

Notary Public

My Commission expires: 4 4 2010