Exhibit No.:

Issue: AMI Opt-Out
Witness: Julie Dragoo
Type of Exhibit: Rebuttal Testimony

Sponsoring Party: KCP&L Greater Missouri Operations Company

Case No.: ER-2016-0156

Date Testimony Prepared: August 15, 2016

### MISSOURI PUBLIC SERVICE COMMISSION

CASE NO.: ER-2016-0156

#### **REBUTTAL TESTIMONY**

**OF** 

### **JULIE DRAGOO**

#### ON BEHALF OF

## KCP&L GREATER MISSOURI OPERATIONS COMPANY

Kansas City, Missouri August 2016

#### REBUTTAL TESTIMONY

#### OF

#### **JULIE DRAGOO**

#### Case No. ER-2016-0156

- 1 Q. Please state your name and business address.
- A. My name is Julie Dragoo. My business address is 1200 Main Street, Kansas City,
- 3 Missouri 64105.
- 4 Q. On whose behalf are you testifying?
- 5 A. I am testifying on behalf of KCP&L Greater Missouri Operations Company ("GMO"
- 6 or the "Company").
- 7 Q. Please state your educational background and describe your professional
- 8 training and experience.
- 9 A. In 1997 I received a Bachelor of Science degree in Finance from Emporia State
- 10 University in Emporia, KS. That same year I started with Koch Industries in
- Houston, TX working for Koch Gateway Pipeline managing gas transportation
- 12 contracts. In November of 1998 I joined Coast Energy Group selling natural gas
- liquids. I eventually moved into a business analyst role to assist in implementing a
- new Customer Management system for CEG. In October of 2000, I was hired by
- Aquila, Inc. as a business analyst in the "E-business" department. I held a variety of
- analyst positions implementing major customer facing projects such as outsourcing
- bill print and the Interactive Voice Response system. I eventually moved into
- 18 Contact Center operations for Aquila in 2006. As a result of the acquisition of Aquila
- by Great Plains Energy Incorporated ("GPE"), I began my employment with KCP&L
- as Manager, Contact Center Operations, in July 2008. In 2009 I took on the role of

Manager, Meter Reading & Field Service. Since then, I have taken on additional responsibilities and was named Director, Revenue Management in 2012. I have been involved with the upgrade of the Companies' manual meter reading system, as well as the implementation of Advanced Meter Infrastructure ("AMI") meters and system.

### Q. By whom and in what capacity have you been employed?

A. I am employed by Kansas City Power & Light Company ("KCP&L") and serve as

Director, Revenue Management for KCP&L and GMO. I currently have

responsibility for customer service functions for the meter to cash processes for both

KCP&L and GMO.

#### Q. What is the purpose of your testimony?

5

10

11

12

13

14

15

23

24

- A. The purpose of my testimony is to address the recommendation made by Staff witness Jerry Scheible. Staff requests that GMO modify its tariff to create an opt-out program related to "smart meters". This recommendation can be found in section *F. Tariff Issues, 1. <u>Advanced Meter Infrastructure ("AMI") Meter Installation</u> of <i>Staff's Report.*
- 16 Q. Please describe GMO's project to upgrade its manually read meters to AMI
  17 meters.
- A. In October 2015, GMO began the process to replace the approximately 330,000 manually read meters with meters that can be read remotely, or automatically.

  During this initial phase of the GMO project, approximately 56% (approximately 180,000) of the total GMO customer meters will be replaced by the fall of 2016.

#### Q. What prompted the initiation of this project?

A: There are many reasons this project made sense for our operations. AMI meters are quickly becoming the standard for utilities and the KCP&L MO and KS territories

had completed a technology refresh to set the stage for a deployment of AMI meters at GMO. Moving GMO to AMI was the logical next step after completing the AMI upgrade in KCP&L. The infrastructure was in place and could be built upon to install the next phase of meters. In addition to customer benefits discussed below, AMI implementation results in operational efficiencies. The AMI meters not only eliminate the need for monthly manual reading, but they help eliminate trips to the customer's premise to obtain meter readings when a customer moves in/moves out of a premise, and put current usage information at the fingertips of our front line contact center employees to discuss with customers. These operational efficiencies allow GMO to serve customers more efficiently and effectively. Customers will also benefit from usage information that will be available to them in real time upon completion of our new Customer Information System; the elimination of meter reader visits to their property; reducing the opportunity for human error; and fewer estimated bills due to an inability to manually read meters during weather events. In addition to those items, GMO customers also now benefit from the meters communicating with our Outage Management system for automatic notification of outages. This improves response time for outages and restoration.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

Q. Mr. Scheible makes reference to "increased concern from the general public that AMI meters may contribute to ill-health effects due to Radio Frequency ("RF") radiation. Additional concerns alleged by Staff include that AMI meters are a potential venue for invasion of privacy, information sharing, and piracy of information, as well as a potential threat for causing fires due to the meter itself overheating. He also notes that both informal and formal complaints have been filed with the PSC, in which electric utility customers request alternatives to

1 having an AMI meter installed at their residence, citing the concerns mentioned 2 above." How would you respond to these observations made by Mr. Scheible?

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

A.

I would point out that the AMI meters being deployed by GMO are, for all practical purposes, identical to the manually read meters that have been installed by GMO since 2008. The manually read meters installed since 2008 are digital meters that do not have the capability to communicate—they don't have an RF module. The RF technology deployed at GMO is similar to that of the technology used by KCP&L for over 20 years. KCP&L's legacy automated meter reading ("AMR") system, Cellnet, was only capable of receiving information from the meter (one-way). With the installation of the new AMI meters, the Company can not only receive information from the meter, but can also send information to the meter. In terms of RF, the meters GMO is installing are virtually identical to those used by KCP&L for years without the availability of an "opt-out" tariff. The FCC (Federal Communication Commission) has approved these devices as with all other consumer electronic devices (such as cordless phones) that transmit and receive RF. KCP&L's experience with these meters has not revealed any ill-health effects, breach of privacy, piracy, or increased threat of fires. In short, the increased concern of the public referred to by Mr. Scheible, simply has not proven to be the case.

- Q. Based on the KCP&L experience, would you expect GMO customers to benefit from the installation of AMI meters?
- A. Yes, I would. Without AMI meters, the Company has no ability to readily detect a customer's service interruptions, absent a phone call from the customer. With AMI, outage response and customer service can be improved with more real-time

1 information. Additionally, there are efficiencies in collecting billing information 2 through AMI meters that cannot be gleaned with manual meter reading.

#### O. What recommendation does Mr. Scheible make?

3

9

A. Specifically, Mr. Scheible states, "...Staff recommends GMO modify its tariff to create an opt-out program, which would include a provision to allow customers the option of a manually read meter rather than an AMI meter. The cost associated with any opt-out program should be cost based and borne by those customers that choose to utilize the program."

#### Q. What does Mr. Scheible base this recommendation on?

- 10 A. The concerns cited above, and both informal and formal complaints filed with the

  11 MPSC by electric customers requesting an alternative to an AMI meter.
- 12 Q. How many formal complaints at either KCP&L MO or GMO have been filed with the MPSC?
- A. One. KCP&L MO recently upgraded its AMR system to AMI, replacing approximately 500,000 AMR meters with AMI meters, and did not have a single formal complaint filed. GMO has currently replaced approximately 180,000 manually read meters with AMI meters and has one formal complaint pending with the Commission.
- 19 Q. How many informal complaints at either KCP&L MO or GMO are you aware of?
- A. In terms of informal complaints with the MPSC that have resulted in calls to our
  Customer Relations department, our records indicate at KCP&L MO, there was one
  informal complaint in 2014, and three in 2015. At GMO there was one informal
  complaint in 2015, and two through July 2016.

# Q. Do you believe these complaint numbers warrant an opt-out option?

No, I do not. And this is especially true given the fact that KCP&L has used automated metering equipment in Missouri (and Kansas) for approximately twenty years without the availability of an "opt-out" tariff. While the creation of a tariff to give customers the option to opt-out of AMI meters is a fairly simple task, the processes and cost to support manual reading of a small subset of meters at locations that will likely be spread out across the GMO service territory is anything but simple.

#### Q. Please explain.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

A.

A.

In order to offer manual meter reading that would be necessary under an opt-out option, the Company will need to continue to maintain essentially the same processes, software, systems, and people it has in place today to manually read meters. This is in addition to the processes, software, systems and people GMO is putting in place to automate meter reading. Two main items include software and hardware/equipment for manually reading meters as well as the people to complete the task. Our current plan is to eliminate the need for a manual meter reading system at the completion of our system wide AMI roll out in the 2020 time frame, as well as the employees whose sole job duty is to read the meters. Not knowing what the volume of opt out customers would be, it would be difficult to say how that work would be completed. Costs associated with supervision, management and execution of daily manual meter reads would need to be considered and a plan to read those exception meters would need to mapped out. Because manual meter reading under an opt-out tariff would be an exception process, it would, unfortunately, be ripe for error in addition to being inefficient.

- Q. Logistically, what would be your view of an opt-out option given the mobility of GMO's customers? What would need to happen every time an opt-out customer moved to another location?
- 4 A. Most likely, when an opt-out customer moved, the customer would desire to opt-out 5 at the new address. This would require a meter exchange at both addresses. This 6 becomes a very manual and rare process that must be triggered by our Customer 7 Service Representatives ("CSR"s). Once the meters were exchanged, the 8 meter/billing system would need to be updated to reflect the change. The Company's 9 CSRs would need to be vigilant in recognizing the need to issue service orders for the 10 meter exchanges, set up the opt-out billing at the new location, and remove it at the 11 old location. Manual meter reading routes would need to be updated to reflect the 12 changes which occurs in either the billing or metering group. Because these would 13 not be typical processes for a standard move in/move out, they would be more prone 14 to errors.
  - Q. Mr. Scheible seems to base his recommendation at least in part on the idea that because GMO will not be totally automated, it will need to keep the process and resources in place to maintain a manual system. Does GMO plan to convert its manual system to 100% AMI?
- 19 A: Yes it does. The current plan anticipates GMO being fully automated in the 202020 time frame.

15

16

17

18

- Q. Mr. Scheible suggests the opt-out costs be borne by opt-out customers. Is that feasible?
- A. Possibly, but not likely. It would depend entirely on how many customers opt-out and where they were physically located. If you consider the possibility that one

customer chooses to opt-out, there is no way that one customer could bear the cost of maintaining a completely separate system for manual meter reading. Even if 100 customers opt-out, if they are spread out all over the service area, it is unlikely they could bear the costs. The Company has not spent time mapping out a process or the specific costs involved in such a program, therefore it is difficult to speculate how those costs could be absorbed specifically by the opt-out customers. In my opinion, it is highly unlikely that opt-out customers could bear the costs, which means every other customer will be subsidizing this option.

Q.

A.

# Q. Is Mr. Scheible aware of any documented proof that any negative health effects or privacy or fire risk concerns have been validated?

A No, he states he is not aware of any such documentation, and Staff is generally not opposed to the installation of AMI meters. He goes on to say "Staff understands the benefits of AMI meters and realizes that an opt-out program is counter-productive to the benefits."

# Do you believe an opt-out program is counter-productive to the benefits GMO is seeking to achieve for all of its customers?

Yes, I do. Requiring an opt out option will lead to inefficient processes, underutilized systems and people, and additional costs that would not be necessary with a fully automated meter reading system. While we have not done a complete cost analysis on an opt-out program, the tariff recommendation of a \$10/month meter reading fee is too low. This is based purely on the known costs of a Field Service Professional to perform a "Customer Trip" such as a reconnect after disconnection. The Company's approved Reconnection Charge is \$25, and does not include costs that would be incurred with an opt-out for software, hardware, and systems support.

- 1 Q. Does this conclude your testimony?
- 2 A. Yes, it does.

# BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

| Company's Request for Authority to Implement )  A General Rate Increase for Electric Service )  Case No. ER-2016-0156  |
|--|
| AFFIDAVIT OF JULIE DRAGOO  |
| STATE OF MISSOURI )  |
| COUNTY OF JACKSON )  |
| Julie Dragoo, being first duly sworn on his oath, states:  |
| 1. My name is Julie Dragoo. I work in Kansas City, Missouri, and I am employed   |
| by Kansas City Power & Light Company as Director, Revenue Management.  |
| 2. Attached hereto and made a part hereof for all purposes is my Rebuttal Testimony  |
| on behalf of KCP&L Greater Missouri Operations Company consisting of   |
| () pages, having been prepared in written form for introduction into evidence in the above-  |
| captioned docket.  |
| 3. I have knowledge of the matters set forth therein. I hereby swear and affirm that   |
| my answers contained in the attached testimony to the questions therein propounded, including  |
| any attachments thereto, are true and accurate to the best of my knowledge, information and  |
| belief.  Julie Dragoo  |
| Subscribed and sworn before me this day of August, 2016.   |
| Notary Public  |
| My commission expires:  NICOLE A. WEHRY Notary Public - Notary Seal State of Missouri Commissioned for Jackson County My Commission Expires: February 04, 2019 Commission Number: 14391200 |