1	STATE OF MISSOURI
2	PUBLIC SERVICE COMMISSION
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6	TRANSCRIPT OF PROCEEDINGS
7	Hearing
8	September 21, 2005 Jefferson City, Missouri
9	Volume 2
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12	<pre>In the Matter of the Application) of Aquila, Inc., for Authority to) Acquire, Sell and Lease Back Three) Natural Gas-Fired Combustion) Case No. EO-2005-0156 Turbine Power Generation Units) and Related Improvements to be) Installed and Operated in the City) Of Peculiar, Missouri)</pre>
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17	RONALD D. PRIDGIN, Presiding,
18	REGULATORY LAW JUDGE.
19	CONNIE MURRAY, STEVE GAW,
20	ROBERT M. CLAYTON, LINWARD "LIN" APPLING,
21	COMMISSIONERS.
22	REPORTED BY:
23	KELLENE K. FEDDERSEN, CSR, RPR, CCR MIDWEST LITIGATION SERVICES
24	MIDWEDI HIIIGAIION SERVICES
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1 **APPEARANCES:** 2 PAUL A. BOUDREAU, Attorney at Law Brydon, Swearengen & England, P.C. 3 312 East Capitol P.O. Box 456 4 Jefferson City, MO 65102-0456 (573)635-7166 5 FOR: Aquila, Inc. 6 MARK W. COMLEY, Attorney at Law 7 Newman, Comley & Ruth 601 Monroe, Suite 301 8 P.O. Box 537 Jefferson City, MO 65102 (573)634-2266 9 10 FOR: Cass County. MARK WHEATLEY, Senior Public Counsel 11 P.O. Box 2230 12 200 Madison Street, Suite 650 Jefferson City, MO 65102-2230 13 (573)751-4857 FOR: Office of the Public Counsel 14 and the Public. 15 NATHAN WILLIAMS, Associate General Counsel P.O. Box 360 16 200 Madison Street 17 Jefferson City, MO 65102 (573)751-3234 18 FOR: Staff of the Missouri Public 19 Service Commission. 20 21 22 23 24 25

PROCEEDINGS 1 2 (EXHIBIT NOS. 1 THROUGH 12 WERE MARKED FOR 3 IDENTIFICATION.) 4 JUDGE PRIDGIN: Good morning. We're on the 5 record. This is the hearing in Case No. ER-2005-0156, in 6 the matter of the application of Aquila, Incorporated for 7 authority to acquire, sell, and lease back three natural 8 gas-fired combustion turbine power generation units and 9 related improvements to be installed and operated near the city of Peculiar, Missouri. 10 11 I'm Ron Pridgin. I'm the Regulatory Law 12 Judge assigned over this case. This hearing is being held 13 on September 21st, 2005, in the Commission's offices at the Governor Office Building in Jefferson City, Missouri. 14 The time is approximately 8:45 in the morning. 15 16 At this time I would like to get entries of 17 appearance from counsel, beginning with Staff, please. MR. WILLIAMS: Nathan Williams, Senior 18 Counsel, Missouri Public Service Commission, P.O. Box 360, 19 20 Jefferson City, Missouri 65102. 21 JUDGE PRIDGIN: Mr. Williams, thank you. 22 On behalf of Aquila, please? 23 MR. BOUDREAU: Thank you. Let the record 24 reflect the appearance of Paul A. Boudreau, the firm of 25 Brydon, Swearengen & England, Post Office Box 456,

Jefferson City, Missouri, appearing on behalf of
 Applicant, Aquila, Inc.

JUDGE PRIDGIN: Mr. Boudreau, thank you. 3 4 On behalf of the Office of the Public Counsel, please? 5 MR. WHEATLEY: Good morning, your Honor and 6 Commissioner Clayton. My name is Mark Wheatley. I'm 7 Senior Public Counsel for the Office of the Public Counsel. Our address is Post Office Box 2230, 8 9 Jefferson City, Missouri 65102. JUDGE PRIDGIN: Mr. Wheatley, thank you. 10 On behalf of Cass County, Missouri, please? 11 12 MR. COMLEY: Good morning, Judge and 13 Commissioner Clayton. On behalf of Cass County, let the

record reflect the entry of appearance of Mark W. Comley,
Newman, Comley & Ruth, 601 Monroe Street, Suite 301,
Jefferson City, Missouri 65101.

JUDGE PRIDGIN: Mr. Comley, thank you. 17 18 Does anyone appear on behalf of the City of the Peculiar? Seeing no appearance. I will inform counsel, I did 19 20 receive a phone call from somebody from Mr. Douglas' 21 office and said that he did not intend to be here, and I 22 told them that would be fine. If the Commission had any 23 concerns, we could certainly contact them otherwise. But 24 I understand the City of Peculiar filed a statement saying 25 they did not oppose the stipulation and did not request a

1 hearing.

2 If I understand correctly, Mr. Williams, 3 before we went on the record, the parties premarked some 4 exhibits; is that correct? 5 MR. WILLIAMS: Yes. 6 JUDGE PRIDGIN: All right. And I think, 7 Mr. Boudreau, did you begin and have some exhibits 8 premarked with the court reporter? 9 MR. BOUDREAU: Yes, that is correct. JUDGE PRIDGIN: Just so to be sure we have 10 those all labeled the same, if you would, Mr. Boudreau, go 11 12 through and let me know how those are labeled. 13 MR. BOUDREAU: With respect to the exhibits that I had marked, it is my understanding that Exhibit 14 No. 1 is the direct testimony of Aquila witness Denny 15 16 Williams. Exhibit No. 2HC, I'm given to understand, is a copy of Schedule DRW-1 to Mr. Williams' direct testimony, 17 18 which is 8HC. So it's designated as 2HC. I'm given to understand that Exhibit 19 20 No. 3 is a copy of Mr. Denny Williams' surrebuttal 21 testimony. 22 Exhibit No. 4 is the surrebuttal testimony of Aquila witness Neal Suess. Exhibit 4C would be the 23 24 surrebuttal testimony of Neal Suess HC version, highly 25 confidential version.

1 No. 5 would be the surrebuttal testimony of H. Davis Rooney. No. 5HC would be the highly confidential 2 3 version of the surrebuttal testimony of H. Davis Rooney. 4 And I believe Exhibit No. 6 as premarked is 5 the copy of the Stipulation & Agreement that was filed in 6 this case. Those are the six exhibits that I had marked. 7 JUDGE PRIDGIN: And that's how I had those 8 labeled as well. Mr. Boudreau, did you want to offer 9 those? 10 MR. BOUDREAU: I would offer them subject to the terms, the express terms of the Stipulation & 11 12 Agreement, which I understand to be that if the Commission 13 accepts the Stipulation & Agreement, then everybody agrees 14 to the admission of these exhibits, actually of all of the exhibits of the testimony of the parties. 15 16 JUDGE PRIDGIN: All right. Very well. I assume that we have no objection to these exhibits, then? 17 18 MR. WILLIAMS: No objection. 19 MR. WHEATLEY: No objection. 20 JUDGE PRIDGIN: Hearing none, Exhibits 1 21 through 6 are admitted. 22 (EXHIBIT NOS. 1 THROUGH 6 WERE RECEIVED 23 INTO EVIDENCE.) 24 JUDGE PRIDGIN: Then, Mr. Williams, I understand you're going to begin with Exhibit No. 7? 25

MR. WILLIAMS: Yes, Judge. What's been 1 marked as Exhibit No. 7 is the rebuttal testimony of Staff 2 3 witness John M. Kiebel, II. What's been marked as Exhibit 4 No. 8 is the rebuttal testimony of Staff witness 5 Phillip K. Williams. 6 What's been marked as Exhibit No. 9 is 7 the rebuttal testimony of Cary G. Featherstone. That includes an HC version. What's been marked as Exhibit 8 9 No. 10 is the surrebuttal testimony of Staff witness Cary G. Featherstone, which also includes an HC version. 10 And those are the exhibits that have been 11 12 marked that Staff offers. 13 JUDGE PRIDGIN: Mr. Williams, I'm sorry. Exhibit No. 10, please? 14 15 MR. WILLIAMS: Cary G. Featherstone 16 surrebuttal. JUDGE PRIDGIN: Surrebuttal. Thank you. 17 MR. WILLIAMS: It includes HC material. 18 JUDGE PRIDGIN: Any objection to Exhibits 7 19 20 through 10? MR. BOUDREAU: None, subject to the terms 21 22 of the Stipulation & Agreement. Thank you. 23 JUDGE PRIDGIN: Hearing none, Exhibits 7 24 through 10 are admitted. (EXHIBIT NOS. 7 THROUGH 10 WERE RECEIVED 25

1 INTO EVIDENCE.)

2 JUDGE PRIDGIN: And, Mr. Wheatley, I 3 understand we're going to start with you at No. 11? 4 MR. WHEATLEY: That's correct, your Honor. 5 Exhibit No. 11 is the rebuttal testimony of Ted Robertson. 6 Exhibit 11A is the highly confidential version of the 7 rebuttal testimony of Ted Robertson. And Exhibit 12 is the surrebuttal testimony of Ted Robertson, which I would 8 9 offer subject to the terms of the Stipulation & Agreement. 10 JUDGE PRIDGIN: Mr. Wheatley, thank you. Again, any objection? 11 12 MR. WILLIAMS: I don't have an objection, but I was under the impression it had been marked as 11HC 13 14 or 11 as opposed to 11A for the HC pages of Mr. Robertson's rebuttal testimony. Maybe you want to 15 check with the court reporter. 16 THE REPORTER: It's 11HC. 17 18 MR. WHEATLEY: I'm sorry. I stand corrected. It's 11HC. 19 20 JUDGE PRIDGIN: So we have 11, 11HC and 12; 21 is that correct? 22 MR. WHEATLEY: That's correct. 23 JUDGE PRIDGIN: All right. Thank you. 24 MR. BOUDREAU: Just as a question of 25 clarification, if I could, could you tell me what your

understanding of what 11 and 11HC are, what those exhibits 1 2 are? 3 JUDGE PRIDGIN: I believe Exhibit 11 is 4 Mr. Robertson's rebuttal testimony, public version. 11HC 5 would be the same testimony, the highly confidential 6 version. 7 MR. WILLIAMS: Judge, I believe 11HC is just the confidential pages. 8 9 JUDGE PRIDGIN: The confidential pages. 10 Thank you. MR. BOUDREAU: And then 12 my understanding 11 would be the surrebuttal testimony of Mr. Robertson; is 12 13 that correct? JUDGE PRIDGIN: That's what I had marked 14 15 down. 16 MR. BOUDREAU: With that, no objection, 17 subject to the terms of the stipulation. JUDGE PRIDGIN: All right. Thank you. 18 We'll show Exhibits 11, 11HC and 12 admitted. 19 (EXHIBIT NOS. 11, 11HC AND 12 WERE RECEIVED 20 21 INTO EVIDENCE.) 22 JUDGE PRIDGIN: Anything else counsel wants 23 to bring to my attention before we proceed with opening 24 statement? All right. Hearing none. 25 Mr. Boudreau, if you would, do you have an

1 opening statement you'd like to give?

2 MR. BOUDREAU: I have a very brief 3 statement. 4 JUDGE PRIDGIN: Whenever you're ready, sir. 5 MR. BOUDREAU: Thank you. May it please 6 the Commission? Thank you. 7 Good morning. I'm going to keep my comments, as I said, very brief. I just wanted to observe 8 9 that Staff filed some suggestions in support of the Stipulation & Agreement, and I think that was a good 10 overview of the background of the case and the terms of 11 12 the stipulation, and I just wanted to -- I'm not going to 13 repeat or cover -- try to avoid covering some of the same territory. I think that was a good synopsis of the case. 14 15 In terms of just a little bit of 16 background, this application was originally filed on December 12, 2004, seeking essentially two items of 17 relief, one of which was a determination that the transfer 18 of the three natural gas-fired turbines from an affiliate 19 20 of Aquila's regulated MPS division at a specified value 21 did not provide a financial advantage in violation of the Commission's Rule 4 CSR 240-20.015. 22 23 I would observe that this is a 24 determination that is needed whether or not the combustion

25 turbines which are the subject matter of the case are ever

1 allowed into rate base.

2 The second item of this is the findings 3 necessary to facilitate the financing of the construction 4 of the South Harper peaking power station with tax 5 advantaged revenue bonds under Chapter 100, RSMO. And the 6 two probably key elements of this are the sale and lease 7 back arrangement as between the company and the City of Peculiar and the fact that there will be a -- that the 8 9 city will cause the facility to be mortgaged for the benefit of the revenue bond holders. 10

11 The application was amended on June 3rd, 12 2005, and this filing had the practical effect of just 13 narrowing the scope of the relief that was requested in 14 the application. The County of Cass and the City of 15 Peculiar, Missouri requested and were granted leave to 16 intervene in this case.

The primary issue in the case has gone to the question of the value of the combustion turbines, and most of the testimony filed in the case addresses this particular issue.

The Nonunanimous Stipulation that was filed with the Commission on September 1st presents for approval a compromised valuation of \$66,760,000, and this agreed-to valuation represents a figure less than that that was advocated by my client Aguila and more than was advocated

by the Office of the Public Counsel. Aquila's original filing sought a valuation determination of \$70,800,000, and Public Counsel's valuation I believe was in the range of 62 to 64 million.

5 It is, in fact, the valuation recommended 6 by Staff witness Cary Featherstone, and if accepted by the 7 Commission, the valuation would represent a collective 8 write-down on the company's books of account, if I've done 9 my math correctly, approximately \$12.2 million from the 10 original book value.

11 While Aquila has agreed to the number 12 recommended by Staff, it does not represent an agreement 13 by Aquila as to Staff's valuation method. In fact, the 14 Stipulation expressly states that no party has agreed to 15 any particular valuation methodology, in addition to other 16 principles, and that's found at Section 5A on page 7 of 17 the Stipulation.

What the agreement -- the agreement allows Aquila to book the combustion turbines at the valuation agreed to in the Stipulation & Agreement. The signatory parties have also agreed to utilize this valuation for ratemaking purposes in Aquila's pending rate cases as well if and at such time as the South Harper power station is allowed into rate base.

25 This language allows for a number of

pending legal issues to play themselves out, as they are likely to do, I would think, before the operation of law date on the rate case, which I understand to be April 21st of 2006. That's Case No. ER-2005-0436.

5 The agreement also narrows the issues which 6 will need to be tried in the pending electric rate case. 7 The agreement addresses the appropriate depreciation 8 accounting for the CTs, which can be found at Section 5B 9 at page 5. And finally, the agreement provides for the 10 implementation of cost-effective financing of the new power station, and in that regard Aquila has made a number 11 12 of commitments that are set forth in the Stipulation on 13 page 6.

14 The agreement excludes matters other than 15 the value of the combustion turbines and the specified 16 auxiliary equipment. For example, the agreement does not 17 address the valuation associated with site preparation 18 activities or related infrastructure upgrades.

19 The Stipulation & Agreement does not set 20 any precedent as to the valuation methodology or 21 principles. And finally, the stipulation does not commit 22 the Commission to any rate base determination with respect 23 to the South Harper power station. That would be left to 24 determination in the pending rate case.

25 The record in this case I think supports

1 the Commission's approval of the terms of the

Stipulation & Agreement. The testimony supports a wide range of proposed values, from the low end offered by the Office of the Public Counsel and the high end advocated by my client Aquila. As noted, the agreed-to valuation, which is essentially the Staff's suggested valuation number, is essentially a midpoint between the high and low ranges.

9 And I would also note that there was really 10 no material dispute about the appropriateness or the terms 11 of the revenue bond financing mechanism presented by 12 Aquilla.

I believe the Stipulation & Agreement presents a fair and reasonable outcome of the issues presented in this case. It establishes a valuation for the regulated books of account and leaves the ratemaking consequences to play themselves out in the following months.

19 The tax-advantaged financing obtained by
20 Aquila is a low-cost manner for funding the construction
21 of the new power station, and Aquila encourages the
22 Commission to approve the terms of the Stipulation &
23 Agreement and, in so doing, make the findings contemplated
24 by that agreement.

25 That concludes my remarks. Thank you.

JUDGE PRIDGIN: Mr. Boudreau, thank you. MR. WILLIAMS: Thank you. Just briefly, as shown by its joining in the Nonunanimous Stipulation & Agreement and the suggestions that the Staff filed in support of the Nonunanimous Stipulation & Agreement on September 14, Staff supports the Nonunanimous Stipulation & Agreement.

9 And if the Commission has any particular questions of Staff witnesses, they are available here. 10 11 Any questions pertaining to the Chapter 100 financing 12 should be directed to Mr. Kiebel, and any questions 13 regarding the valuation of the CTs should be directed either to Mr. Phil Williams or Mr. Cary Featherstone. 14 15 JUDGE PRIDGIN: Mr. Williams, thank you, Mr. Wheatley, do you have any opening? 16 MR. WHEATLEY: Thank you, your Honor and 17 members of the Commission. 18 19 As indicated by our execution of the 20 Stipulation & Agreement, the Office of the Public Counsel 21 does agree to the terms of the settlement. I would 22 correct one statement made by Mr. Boudreau in that I 23 believe the Public Counsel testimony of Mr. Ted Robertson, 24 the surrebuttal testimony came in with a total valuation 25 of 60.6 million. I'm sorry.

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Mr. Williams?

1 And Mr. Robertson is here today to answer any questions you might have. Otherwise, the Office of 2 3 the Public Counsel would ask that the Commission approve 4 the Stipulation & Agreement. Thank you. 5 JUDGE PRIDGIN: Mr. Wheatley, thank you. 6 Mr. Comley, do you have any statement? 7 MR. COMLEY: May it please the Commission? Cass County intervened in this case because of its 8 9 connection with the judgment entered by Judge Dandurand in 10 January of 2005 concerning South Harper facility. Our point was that, given the fact that the 11 circuit court, and since that time the appellate court, 12 13 had determined that South Harper facility was constructed 14 unlawfully in connection with zoning authority and other issues, that this proceeding would be somewhat of an 15 inefficient use of your resources. 16 17 That is pretty much the reason why we 18 intervened. We have examined the Stipulation & Agreement. 19 We have proposed that we have no objection to it, yet we do not support it either, and we are not a signatory 20 21 party. We are not asking for a hearing. It's content to 22 know that it is contingent. I understand that the 23 valuation that's been placed upon the turbines would be if and when the South Harper would be brought in for 24 25 ratemaking purposes and onto rate base.

1 We have no questions for the witnesses. I would welcome any questions from the Commission if there 2 3 are any. I think the proceedings have progressed to the 4 point where many of the questions the Commission has had 5 in the past have been answered over and over again. In 6 that respect, I would ask that I can be excused today and 7 just have my remarks this morning right here, and we do not intend to stay much longer than that unless there are 8 9 questions from the Commission. JUDGE PRIDGIN: Mr. Comley, thank you. Let 10 me see if we have any questions from the Bench for 11 12 Mr. Comley. 13 COMMISSIONER GAW: I would prefer Mr. Comley hang around for a little while. 14 15 MR. COMLEY: I'd be glad to. 16 JUDGE PRIDGIN: Thank you, Mr. Comley. What I'd like to do is, Mr. Boudreau, if 17 you would be prepared for questions, and if you'll 18 approach the podium, and we may kind of go at this 19 20 piecemeal. If the bench has any questions that require 21 any answers from witnesses, we may need to stop and swear 22 in witnesses. 23 So let me see what kind of questions that 24 we have from the Bench. Commissioner Murray, do you have

any questions for Aquila?

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1 COMMISSIONER MURRAY: I'm going to pass at 2 this time. 3 JUDGE PRIDGIN: Commissioner Gaw? 4 COMMISSIONER GAW: I think I'll pass right 5 now, too. JUDGE PRIDGIN: All right. Thank you. 6 7 Commissioner Appling, any questions? 8 COMMISSIONER APPLING: I don't think things 9 has warmed up enough yet, so we'll pass for this time. 10 Thank you. 11 JUDGE PRIDGIN: Mr. Boudreau, thank you. 12 And I'll note that Commissioner Clayton stepped away. He 13 may have some questions for you, and clearly the Bench may have questions for you later as well. 14 MR. BOUDREAU: If I could take this 15 16 opportunity to apologize for the misstatement of OPC's position. Obviously, their testimony stands for itself. 17 18 If I mischaracterized it, I apologize. 19 And the other item is I do have Mr. Denny 20 Williams here today to address any issues that are beyond 21 just the legal arena that I'm familiar with. So thank 22 you. 23 JUDGE PRIDGIN: Mr. Boudreau, thank you 24 very much. 25 Mr. Williams, let me see if the Bench has

1 any questions. Commissioner Murray, do you have any questions for Staff? 2 3 COMMISSIONER MURRAY: You know, I don't 4 really have any questions on the stip at all. 5 JUDGE PRIDGIN: Thank you, Commissioner. 6 COMMISSIONER GAW: I may have some for 7 Mr. Williams. 8 JUDGE PRIDGIN: All right. Mr. Williams, 9 if you'll come to the podium, please. Nathan Williams. 10 COMMISSIONER GAW: Good morning, Mr. Williams. 11 MR. WILLIAMS: Good morning, Commissioner 12 13 Gaw. COMMISSIONER GAW: I don't know that I have 14 a lot of questions. I'm just trying to understand the 15 16 scope of what this stipulation is and to clarify how it 17 fits into the picture of the cases that are still out 18 there, at least particularly the one that's at the Court 19 of Appeals. 20 First of all, could you enlighten me and 21 the record on the status of that case? 22 MR. WILLIAMS: Its my understanding it's 23 still pending at the Court of Appeals. 24 COMMISSIONER GAW: What was the initial --25 there was a decision from the case initially, correct?

MR. WILLIAMS: Well, there was a decision 1 2 in the lower court. 3 COMMISSIONER GAW: There was a decision at 4 the Court of Appeals as well, wasn't there? 5 MR. WILLIAMS: Correct. COMMISSIONER GAW: And what was that 6 7 decision, generally? 8 MR. WILLIAMS: Generally, it was saying 9 that Aquila did not have the authority to build South Harper, which involves the CTs that are the subject of 10 this particular matter. 11 12 COMMISSIONER GAW: And there was a request 13 for a rehearing? MR. WILLIAMS: That's my understanding. 14 COMMISSIONER GAW: And that is what is 15 pending currently? 16 MR. WILLIAMS: That's my understanding. 17 COMMISSIONER GAW: Was the initial decision 18 made by a panel of judges? 19 20 MR. WILLIAMS: Three judge panel is my 21 understanding. 22 COMMISSIONER GAW: Was it a unanimous 23 decision? 24 MR. WILLIAMS: I don't recall any dissents. 25 COMMISSIONER GAW: The issue in regard to

1 that case has to do with the siting of the South Harper facility; is that correct? 2 3 MR. WILLIAMS: It has to do with authority 4 to build the plant at that location, yes. 5 COMMISSIONER GAW: Okay. Now, this 6 particular issue that you have in the stipulation, it 7 deals with the valuation that would be allowed if the turbines are allowed into rate base that are currently on 8 9 site at South Harper; is that accurate? MR. WILLIAMS: It includes the combustion 10 turbines and some additional equipment, but it's tightly 11 12 defined, but yes. COMMISSIONER GAW: Okay. And the transfer 13 of the -- of the three generators and the other pieces of 14 equipment that are in this -- mentioned in the 15 stipulation, they are transferred from what entity? 16 MR. WILLIAMS: There was an affiliate of 17 18 Aquila that the equipment was transferred from. COMMISSIONER GAW: What's the name of that 19 20 affiliate? MR. WILLIAMS: I don't recall offhand. 21 22 It's in the testimony of Mr. Featherstone. 23 COMMISSIONER GAW: Well, while they're 24 looking for it, do you know if that affiliate was a 25 separate corporation or not?

1 MR. WILLIAMS: It's my understanding it was 2 a separate corporation. 3 COMMISSIONER GAW: And can you describe the 4 relationship between the affiliate and Aquila? 5 MR. WILLIAMS: I believe it was Aquila 6 Merchant. I'm not absolutely certain. Someone could 7 check on that. But it was engaged in the building power 8 plants for unregulated generation, such as Aries. 9 COMMISSIONER GAW: It's the same company that was involved in the Aries construction in Cass 10 11 County? 12 MR. WILLIAMS: I believe so. I'd have to 13 confirm that. COMMISSIONER GAW: Why don't you do that? 14 15 MR. WILLIAMS: I've just been informed that 16 it was originally acquired by Aquilla Merchant, who then 17 transferred it to Aquila Equipment, Inc., which is a wholly owned subsidiary of Aquila, Inc. 18 COMMISSIONER GAW: What's the status of 19 20 Aquila Merchant, in relationship to the corporate structure of the affiliates is what? 21 22 MR. WILLIAMS: I'm not sure if it's a 23 subsidiary or just an affiliate. It's a related 24 corporation that was engaged in non-regulated generation. 25 COMMISSIONER GAW: Maybe it would be --

1 would it be better to ask these questions of someone else? 2 MR. WILLIAMS: I think Cary Featherstone or 3 perhaps Denny Williams of Aquila. 4 COMMISSIONER GAW: Parties, who do you 5 prefer me to ask questions? I'm just trying to get facts. 6 JUDGE PRIDGIN: Unless the parties object, 7 if he's asking questions about Aquila, it might make sense 8 to have Mr. Williams from Aquila. 9 MR. BOUDREAU: I was going to say, I think 10 Mr. Denny Williams -- we have too many Mr. Williams here 11 this morning -- Mr. Denny Williams is prepared to address 12 these questions, so I'd ask him to take the stand. 13 JUDGE PRIDGIN: Mr. Williams, if you'll come forward to be sworn, please. 14 15 (Witness sworn.) 16 JUDGE PRIDGIN: I understand his testimony 17 has already been admitted without objection. Unless counsel sees any reason to lay foundation, we can go ahead 18 and go with questions from Commissioner Gaw. 19 20 MR. BOUDREAU: That would be fine. JUDGE PRIDGIN: All right. Thank you. 21 22 DENNIS WILLIAMS testified as follows: QUESTIONS BY COMMISSIONER GAW: 23 24 Good morning, Mr. Williams. Ο. 25 Α. Good morning.

1 Q. Why don't you state your name and your 2 affiliation for us? 3 A. My name is Dennis Williams. I'm the vice 4 president of electric regulatory services for Aquila. 5 Q. Okay. And how long have you been with 6 Aquila? 7 Α. I've been with Aquila since 1986. 8 Okay. That includes its predecessors in Q. 9 name --10 Α. Yes. -- and interest, right? 11 Q. 12 Α. That's correct. 13 Q. Okay. The three general -- excuse me. COMMISSIONER GAW: Mr. Boudreau? 14 15 MR. BOUDREAU: Just a point. Was Mr. Williams sworn in? I just want to make sure. 16 COMMISSIONER GAW: I asked the same 17 question. Did I miss --18 19 JUDGE PRIDGIN: I believe that I did. Mr. Williams? 20 MR. BOUDREAU: There was some confusion. I 21 22 just wanted to make sure. 23 COMMISSIONER GAW: Thank you, Mr. Boudreau. 24 I feel better now that I asked. 25 BY COMMISSIONER GAW:

1 Q. So anyway, Mr. Williams, the three generating units and the other pieces of equipment that 2 3 are mentioned in the stip that are before us, they are 4 being transferred from what entity again? 5 Α. They were transferred from MEP Investments, 6 Incorporated, which was a subsidiary of Aquila, to Aquila 7 Networks, which is a division of Aquila. 8 Okay. When did that happen, approximately? Q. 9 Α. The transfer, I believe, occurred in or around November of 2004. 10 11 Okay. And that transfer -- the generators Q. 12 were initially purchased new or used? 13 The generators were initially purchased new Α. 14 from -- they were purchased and held by Aquila Equipment, LLC, which was another subsidiary of Aquila. 15 16 Do you know what year that was? Q. 2002, I believe. 17 Α. 2002. Okay. Do you want to just go ahead 18 Ο. and take me from their initial purchase and all the 19 20 transfers within Aquila affiliates up to present time? 21 Α. Certainly. They were purchased initially 22 from Siemens Westinghouse and by a subsidiary of Aquila Merchant. The initial intent was to use them in the 23 Merchant operations. They were later --24 25 Q. What was the name of the subsidiary of

1 Aquila Merchant?

2 Aquila Equipment, LLC. Α. 3 Ο. That's what you said earlier. 4 Α. Well, the Aquila Merchant was MEP, which is 5 MEP Investments. They were transferred from MEP 6 Investments to Aquila Equipment, LLC. That transfer took 7 place in September of 2002. 8 Q. Okay. 9 That transfer took place at the time that Α. Merchant determined they were no longer going to use the 10 turbines in the Merchant venture. They were transferred 11 12 to the -- to Aquila Equipment for -- to hold while they 13 were -- while a buyer was being sought. 14 Q. Okay. Was Aquila Merchant the same company that was involved in the Calpine venture with Aries? 15 16 It was -- yes, one of its subsidiaries Α. would have been, all under the same umbrella. 17 18 Okay. The initial obligation, do you know Ο. if the -- if the money for the payment of these generators 19 20 initially when it was purchased from Westinghouse, was 21 that purchased with cash or was it purchased with borrowed 22 funds? Do you know? 23 I'm not aware. I'm sure that cash payments Α. 24 were made. Where the funding source for that cash came 25 from would probably have been both borrowing and funds on

1 hand, cash on hand.

2 Do you know whether or not there were any Q. 3 liens on the generators when they were initially purchased 4 as a result of financing or other arrangements to purchase 5 them? 6 Α. There were not. 7 Q. So they -- so if there were loans, they were not secured with the generating units? 8 9 Α. That's correct. Or the other pieces of equipment that we're 10 Ο. talking about here? 11 12 Α. That is correct. 13 And then I want you to tell me if it's --Q. 14 if it's in the record, in the testimony about what the purchase price was. And if -- I'm asking you that way so 15 if it's HC, and I don't know if it's HC, so you can just 16 point out to me where that is. 17 It's not HC. It is in, actually I believe 18 Α. in my rebuttal testimony at page 5. 19 20 MR. BOUDREAU: As a point of clarification, 21 your surrebuttal testimony? 22 THE WITNESS: My surrebuttal testimony, 23 yes. Thank you. 24 The value recorded on the books at the time 25 of transfer from MEP to Aquila Equipment was \$78,716,233,

plus an additional approximately 300 -- or \$3 million of 1 preliminary survey charges, so a total of almost 2 3 \$82 million. 4 BY COMMISSIONER GAW: 5 Ο. What is that 3 million of survey charges? 6 What is that? 7 Α. That's -- that's cost with seeking land sites, acquiring land, that type of thing. 8 9 Ο. Okay. How much was the purchase price from Westinghouse? 10 11 Α. I'm looking to see if that's in an exhibit 12 as well. There were a number of contracts and amendments 13 to contracts with Siemens, and they are attached as exhibits to the surrebuttal testimony of Davis Rooney. 14 15 I'm not sure if I could quickly come to a -- to the total amount because, I mean, the contract 16 17 included technical assistance along with the equipment. 18 Ο. I see. Are those numbers in that testimony? 19 20 Α. They are. The question is, can they easily 21 be added up? 22 Ο. I see. 23 Α. But it would -- when you take the total, it would approximate that \$78 million number. 24 25 Q. Okay. So that's not -- that figure isn't

too far removed from the original purchase price? 1 2 That's correct. Α. 3 Ο. Okay. And then the transfer again to 4 Aquila that is sought to be approved in this transaction 5 is from what entity to what entity again? 6 Α. From Aquila Equipment, LLC to Aquila, Incorporated, the regulated networks division. So it 7 8 would be the -- it's recorded now on the books of the MPS 9 division. 10 Are there -- the relationship between those 0. two companies is what again? Aquila Equipment is a 11 12 subsidiary, direct subsidiary? 13 A. It's a subsidiary of Aquila, Incorporated, 14 yes. 15 So it's a direct transfer from an affiliate Q. 16 to its parent? In essence, yes. The clarification is, on 17 Α. the accounting records, it's to a division of its parent. 18 Okay. All right. Are there other 19 Ο. 20 financial -- first of all, is this a cash payment that 21 will come back from the parent to the subsidiary? 22 Α. It was just a transfer on the books and 23 records. You wouldn't really see any cash exchange hands 24 from one part of Aquila to another part of Aquila. 25 Q. So there's a note or an obligation of some

sort from the parent to the subsidiary after the transfer? 1 2 It's -- the accounting would have simply Α. 3 been to credit the equipment on the books of Aquila 4 Equipment and debit the intercompany payables or 5 receivables, and then the opposite entry would be on the 6 books of Aquila, Incorporated. 7 Q. Will there ever be any actual cash 8 transferred to the subsidiary as a result of this 9 transfer? 10 Α. No. 11 Q. Are there other transfers that have occurred in between this subsidiary and Aquila? 12 13 Α. I believe this was a special purpose subsidiary that was established just to hold these assets. 14 15 Q. I see. Okay. The transfer that was made 16 to the equipment company, was it a similar booking arrangement? 17 18 Α. Yes. There never was any real cash that changed 19 Ο. 20 hands between the entities? 21 Α. That's correct. 22 Ο. What's the status of the Merchant 23 corporation? 24 Α. The Merchant corporation still exists as a 25 legal entity, as a subsidiary of Aquila, Incorporated,

1 although its operations are limited to just a few remaining assets that it holds. 2 3 Ο. Are those generating assets or other kinds 4 of assets? 5 Α. They're generally generating assets, and 6 within some of its subsidiaries there's still some 7 obligations for gas purchases and those type of things. The book has not totally been wound down, but it's fairly 8 9 small. 10 Ο. Does that company also show debt? I'm sure it would have debt, yes. 11 Α. 12 Would that be significant, do you know? Q. I don't know. I would imagine. 13 Α. 14 Q. Is the debt of that subsidiary also a general obligation debt or a debt in any way of Aquila 15 16 itself? Well, it would be my understanding that it 17 Α. is. And to your earlier question --18 19 Ο. Yes. 20 -- an exhibit to Davis Rooney's testimony, Α. 21 there is mention of the price for each unit is originally 22 a base price of 24,750,000. So the total of those three 23 would be 72 or 3 million plus, but then there were --24 there were other technical assistance packages and 25 modifications and agreements, but that's the base price

1 that's listed.

2 Okay. What was Aquila -- remind me, what Q. 3 was Aquila's original request in this case for the 4 valuation of these generating units? 5 Α. It was just over \$70 million, I believe, if I can find that. \$70,796,850. That was based on the 6 7 appraisal by R.W. Beck. 8 Okay. Do you have access to the amount of Q. 9 debt that is owed by Aquila today that would be attributable to activities of the Merchant subsidiary? 10 Not with me. 11 Α. 12 Q. Do you have an estimate of what that might 13 be at all? I don't. 14 Α. 15 Would it be in excess of the value of these Q. 16 generating units? I would think it is, but I have no specific 17 Α. 18 knowledge. How, if in any way, does the debt that 19 Ο. 20 might be attributable to Aquila Merchant play into the 21 setting of rates for ratepayers of Aquila itself? 22 Α. In my opinion, it would play no role. 23 There could be parties that would argue that in setting 24 rates you would look at a capital structure of the 25 corporation, which might include the debt of Merchant.

1 However, on our regulated books, we have segregated the regulated capital from the nonregulated. By capital, I'm 2 3 referring to both equity and debt. 4 Q. Okay. Where is the cash coming from to pay 5 the debt related to activities of the nonregulated 6 portions of Aquila? 7 Α. The cash that's used to pay debt comes from 8 a variety of sources. 9 Ο. Yes. It comes from ongoing operations of 10 Α. Merchant because, I mean, cash is fungible, so cash comes 11 into the corporation, it's pegged for a variety of 12 13 purposes, including the debt obligations of the entire 14 company. We are in the process of announcing some sales of properties and have accomplished some sales of 15 16 properties. So there's another source of cash that would 17 be used for all corporate purposes. Okay. So some of it would be coming from 18 Ο. sales of assets or companies; would that be accurate? 19 20 Yes. All sources of cash come into the Α. 21 company. Cash is used for disbursements. 22 Ο. All right. So some of the cash that might 23 come in from income from regulated activities, from 24 customers of your -- of Aquila as a regulated entity, 25 would be going to pay debt that was accumulated as a

1 result of activities in unregulated areas?

2 I want to be careful in how that's Α. 3 characterized, because the cash itself that comes in, you 4 don't really identify cash. You don't follow the flow of 5 cash coming in. I mean, cash could come into the 6 regulated entity from a sale of electricity, and I suppose 7 if you had the accounting availability, which we don't, you could follow that through and see, well, was that 8 9 dollar used to pay dividends, which we're not currently 10 paying dividends, or is that dollar used to pay for accounts payable or is it -- but you don't track cash. 11 12 What we do know is that in setting rates 13 for our customers, that the rates have been set excluding 14 any obligations of the Merchant activities. So in that manner, the answer to your question is no, as far as cash 15 16 itself, there's no way of knowing which dollar went where. 17 Q. I understand what you're saying, I think. As long as there's sufficient cash to pay all the 18 obligations, the accounting takes care of how it's 19 20 allocated? 21 Α. That's correct. 22 If you get into a situation where there's Ο. 23 not sufficient cash to pay all of the obligations, then the accounting doesn't fix that? 24 25 Α. That would be correct.

What is your understanding, if you -- if 1 Q. this is within something you think is appropriate for you 2 3 to answer, Mr. Williams, what is the -- what in your view 4 is the stipulation's bottom line as far as this -- as far 5 as a determination is concerned by this Commission? 6 Α. Bottom line, the stipulation accomplishes 7 two things. One, there's an affiliate transaction rule 8 which says that any transfer from an affiliate to a 9 regulated entity should be done at the lower of cost or market. We made a transfer from an affiliate to the 10 regulated entity and, based upon an appraisal, booked 11 12 that. 13 However, I was aware that there were --14 there was the possibility of opinions of other parties that that might not be the appropriate value. And so what 15 16 this does is it established -- it establishes an agreement 17 as to what is the appropriate value to be transferred to meet the affiliate transaction rule. 18 19 Ο. Okay. 20 The second -- the second thing that the Α. 21 stipulation accomplishes is the ability and approval to 22 issue Chapter 100 bonds to finance the South Harper 23 combustion turbines.

24 Q. Okay. I want to spend just a little bit of 25 time on the Chapter 100 bonds issue. This is the same

method of financing that was utilized to finance the Aries 1 2 plant, correct? 3 Α. That's correct. 4 Q. All right. The actual legal title to the 5 three generating units if this transfer occurs under 6 Chapter 100 financing, the legal title to it is held by 7 whom? 8 The City of Peculiar, Missouri. Α. 9 Ο. And then how is it shown on the books of 10 Aquila? 11 It's shown on the books of Aquilla as an Α. 12 asset. And is there any -- anything that 13 Q. 14 distinguishes something that's leased from something that's actually owned from an accounting standpoint? 15 16 Α. Not in this case. And why is that? 17 Q. Well, it's because effectively the lease is 18 Α. operating as a capital lease, just as if we owned the 19 20 properties ourselves. There are some legal reasons that title stays with the City of Peculiar, but the lease 21 22 payments track what would have been incurred had the 23 company owned that property itself. 24 Ο. Okay. Now, tell me how the cash transfers 25 in this Chapter 100 process from entity to entity, from
City of Peculiar to whatever entity, from Aquila to the 1 2 City of Peculiar. Describe that for me. 3 Α. From a legal standpoint, I don't know. 4 Ο. What about from an accounting standpoint? 5 Α. From an accounting standpoint and a 6 practical standpoint, Aquila pays the bondholders. 7 Q. Aquila pays the bondholders. In this case, 8 who would they be? It's whoever buys the bonds, correct? 9 Α. Whoever buys the bonds from the city? There will probably be an agent that we would pay. 10 11 Q. Okay. 12 Α. Who would then distribute the money if the 13 bonds were collected on. 14 Q. Now, the bond generate money, right? The sale of the bonds generate money? 15 16 Α. That's correct. 17 ο. Where does that money go? Well, the sale of the bonds is made, issued 18 Α. by the city. The cash comes in. 19 20 Where does it go to? Q. 21 Α. It's transferred to Aquila, which then pays 22 it out to -- as part of the construction. 23 Q. Pays it out as part of the construction? 24 Α. Right. We've been incurring construction costs, so they're funding the construction at South 25

Harper. So as cash comes in, we have in essence been 1 paying all of those contractors. 2 3 Ο. What's the total amount of the Chapter 100 4 financing contemplated to be? 5 Α. There's a limit. I'm not sure of the exact amount. I think it's around 140 million. 6 140 million. Now, is that --7 Q. 8 That's subject to check, but it's Α. 9 approximately that. 10 Ο. Okay. And then that is -- is that -- is the purpose of the Chapter 100 financing to pay the 11 12 construction costs at South Harper plus the costs of the 13 equipment? Α. 14 Yes. 15 Okay. And what are the construction costs Q. 16 at South Harper? If that's HC, you might warn me. I believe what we estimated the cost would 17 Α. be in the upcoming rate case was in the area of 150 to 18 19 155 million. 20 Q. Okay. That's -- and that does or does not 21 include the cost of equipment? 22 Α. That would include the cost of the 23 turbines. Okay. All right. So you might be short --24 Q. now, is that -- what valuation of the turbines? 25

That was at a valuation of the 70,796,000. 1 Α. 2 I thought that might be a different deal. Q. 3 Okay. 4 Α. So when we get to a rate case, should this 5 stipulation be approved by the Commission, that would 6 reduce by approximately 4.2 million. 7 Q. Okay. So there is about -- you're thinking 8 that 140 million in bonds will be sold, and then that 9 money will be paid -- sale of those bonds, the proceeds from, that will be paid to Aquila? 10 Α. That's --11 12 Q. Actually, it should actually flow to the 13 city of Peculiar. 14 It flows through the city, I'm sure. Α. And then they pay Aquila whatever it is 15 Q. 16 that they're paying Aquila for the whole project? 17 Α. That's correct. And then Aquila will make 18 lease payments back to the city, which are -- equate to the funding associated with those municipal bonds. 19 20 So Aquila is going to receive some cash for Q. 21 these turbines over and above the cost of construction? 22 I'm not sure what that subtracts out to, but isn't that 23 correct? 24 Aquila is going to get cash less than the Α. 25 cost of the turbines plus the installation costs. The

total cost of the turbines and installation is going to be 1 2 the 150 to 100-- approximately \$150 million. 3 Q. Okay. I guess what I'm getting at is, 4 you've incurred some construction costs. That money will 5 come back to Aquila. Part of that will be used to reimburse Aquila for construction costs? 6 7 Α. Correct. 8 Q. The other part is attributable to the cost 9 of the equipment? 10 Α. That's correct as well. And that money will also come to Aquila? 11 Q. 12 Α. That's correct. 13 Q. But Aquila is not paying anything and will never pay anything to its affiliate for the purchase of 14 15 this equipment? 16 Α. There is no cash directly from the regulated division that's being paid out to the 17 18 subsidiary. 19 Chapter 100 obligations, those are legal Ο. 20 obligations that Aquila will have to pay to the City of Peculiar? 21 22 Α. That's correct. 23 Q. And then the City of Peculiar will owe the 24 money on the bonds? 25 Α. Yes.

1 Q. And the financing arrangement on the -what's anticipated in regard to the costs, the interest 2 3 costs on the bonds at this point? 4 Α. I do not know. 5 Ο. Will Aquila -- is Aquila going to pay the 6 exact amount that the City is obligated for on the bonds? 7 Α. Yes. 8 But we don't know what that interest rate Q. 9 will be? 10 I don't know what it is. Α. Does somebody know? 11 Q. 12 Α. I don't know. I don't know how far 13 along --14 Q. There would be a projected amount, I'm 15 sure. 16 Right. Α. We wouldn't know. But the City of Peculiar 17 ο. has some sort of bond rating. There would be some way of 18 anticipating what the sale would result in in regard to 19 20 interest? 21 Α. That's correct. And I would imagine being 22 a city and being able to get municipal financing is 23 probably lower cost money than what Aquila could obtain on 24 the market. 25 Q. Yes. And that would be -- do you have any

1 idea how much percentage-wise --

2 Α. I don't know. 3 Ο. -- you might gain? 4 Α. No. 5 Ο. But Aquila does not pay any additional 6 premium to the City of Peculiar in this transaction, or do 7 they? 8 Well, they don't pay a premium. Aquila did Α. 9 pay a -- I'm not sure, an agent's fee or something, the typical fee that the advisor to the City determined would 10 be paid in a normal issuance of municipal bonds, I think 11 12 something to the tune of \$700,000. 13 Q. That's to cover the costs the City might otherwise incur? 14 15 Right. That's the issuance cost. Α. 16 Q. As far as there being any additional payment to the City over and above what the City's costs 17 are anticipated to be, there wouldn't be any? 18 19 Α. No. 20 Okay. And there are tax advantages to Q. 21 utilizing this method of financing or not? 22 Α. There are. There are certainly tax 23 advantages, yes. 24 Ο. What are those? 25 A. Dollar amount, are you asking, or --

1 Q. Just generally. 2 -- how do they --Α. 3 Ο. You can give me general ideas. If you have 4 the dollar amount, that's helpful. 5 Α. Over the 30 years, we estimate the benefit's about \$18 million. 6 7 Q. 18 million? 8 Yes. And the way that comes about is, Α. 9 instead of paying ad valorem taxes, it would be at the rates of the various jurisdictions in which Aquila 10 operates. Instead, there's a negotiated payment in lieu 11 12 of taxes, a PILOT payment. 13 Q. Okay. And the savings of taxes over and above the payment in lieu of taxes you estimate over 14 30 years to be about 18 million? 15 16 Α. Yes. Who's losing money in this deal, what 17 Q. subdivisions? 18 19 Well, I guess you could argue no one is Α. 20 losing money because no one is currently -- there's no tax 21 being taken away from any place. This is all incremental. 22 Now, absent the PILOT or absent the Chapter 100 financing, 23 what would happen, this plant would be taxed at some rate, 24 which we don't really know. It would be various rates. And it would be distributed to all the counties in which 25

1 Aquila -- that Aquila serves.

2 And the negotiation that you're -- that you Q. 3 have had in regard to payment in lieu of taxes, does that 4 negotiation include all of those counties? 5 Α. It does not. 6 Q. Who's being paid? 7 Α. The PILOT payments stay within Cass County. Actually, the Raymore/Peculiar School District, the 8 9 Legislature basically set how the distribution under Chap-- chapter 100 specifies how the distribution is to be 10 11 made, and probably 60 to 70 percent of the PILOT payments 12 go to the Raymore/Peculiar School District. Other funds 13 go to Cass County itself and some other public agencies within Cass County. 14 15 Q. Okay. 16 They go to the local taxing authorities in Α. which the plant itself resides. 17 Is that percentage and how much they're 18 Ο. supposed to get all controlled in Chapter 100, or is it 19 20 all subject to negotiation? The only thing that is subject to 21 Α. 22 negotiation is the dollar amount itself. The distribution is set by Chapter 100. 23 24 Ο. And all of the entities that have a right to negotiate under Chapter 100 have signed off on it? 25

1 Α. The PILOT payment is negotiated by the issuer of the bonds. In this case, it would be the City 2 3 of Peculiar. 4 Q. So Peculiar negotiated for the --5 Α. Yes. 6 Q. -- other entities? 7 Do you know whether the Commission has to make a finding in this case -- this may not be something 8 9 for you, Mr. Williams -- but in regard to the impact on taxes to political subdivisions? 10 11 Α. We made no request in this case, I don't 12 believe. 13 Ο. I'm not sure whether this case falls under 14 some of that statutory language in regard to making that finding. So maybe somebody else can tell me later. 15 16 Is there -- the obligation that you -- that 17 you have under this arrangement is one that Aquila and this particular division itself is entering that is the 18 rate -- deals with regulated activities is entering into 19 20 as a result of this stipulation, assuming it's approved? 21 Α. Could you --22 Ο. Yeah, that's a little convoluted. The 23 Chapter 100 financing is being entered into by the 24 regulated division of Aquila? 25 Α. That's correct.

1 Q. And that arrangement, then, would Aquila consider that then to be an obligation of its ratepayers? 2 3 Α. Well, it would be an obligation of Aquila, 4 which would be within the regulated entity, and if you're 5 asking would that financing be included in what we would 6 view as the capital requirements of the regulated entity 7 ultimately paid for by the customer --8 Yes. Q. 9 -- the answer would be yes. Α. Okay. Is that in dispute? Will that be in 10 Ο. dispute at some future point with the way the stipulation 11 12 is worded, in your opinion? 13 Α. I don't believe so. 14 Q. And what I'm trying to get at here is 15 really trying to discern how far this stipulation goes in 16 resolving any -- resolving issues in the future. Is the -- is the question of whether or not 17 that obligation is something that is within the regulated 18 portion of Aquila and should be booked in that fashion 19 20 being resolved by this case? 21 Α. In and of itself, no. 22 Ο. Okay. 23 Because I think what you're asking is, it Α. 24 gets back to the matter of, well, did we use the division capital structure or a corporate capital structure, and 25

1 that would still be subject to argument in a rate case of 2 what it -- all this stipulation does is it approves and 3 agrees that Chapter 100 bonds are a good thing, and that 4 we should enter into the agreement.

5 The financing, as far as Aquila goes, it's 6 no different than if we had purchased -- had issued bonds 7 ourself, because we're making the same payments that the 8 city would be making. So our proposal will be that that 9 is included as a debt cost, debt component of the MPS 10 division. Whether or not other parties might argue with 11 that, that is still open in a rate case.

12 The other thing which it -- it doesn't 13 state that it settled, but perhaps there is a -- I mean, 14 the PILOT payments, they've not been agreed to 15 specifically, but I think all the parties agree that there 16 is benefit from the PILOT payments compared to the ad 17 valorem taxes.

18 So the stipulation doesn't specifically 19 address that that's what will be recovered, but I think 20 there's probably a general understanding that in a rate 21 case that's what we look to for recovery is the PILOT 22 payments only and not the higher ad valorem taxes. 23 Q. What happens if -- if South Harper is not

24 allowed to continue to function as a result of court cases
25 that are currently pending, what happens with the

1 Chapter 100 financing?

2 Aquila has the ability to unwind the Α. 3 transaction at any time, and --4 Q. Tell me how that would work. 5 Α. More than likely, what would happen, there 6 is a clause in the agreement that allows us to buy the 7 equipment for a thousand dollars. So we would take over 8 formal legal ownership of the entire site for a thousand 9 dollars. At the same --10 Ο. Who would take them over? 11 Α. Aquila. 12 Q. Aquila, Incorporated? 13 Right. We talked right now that title is Α. actually held by the City of Peculiar. 14 15 Q. Yes. 16 We could unwind that to where Aquila itself Α. 17 would then hold title to that property. At the time we did that, you would also -- the Chapter 100 bonds would 18 then be paid off. So they would be gone. It would be --19 20 And who would pay them off? Q. 21 Α. It would be Aquila would pay off the bonds. 22 Ο. Okay. So in essence, Aquila would be 23 paying a thousand dollars to the City of Peculiar, plus 24 whatever the bonds were that were outstanding? A. That's right. We'd have to go through a --25

1 we would then have the financing associated with that. Now, I guess there is always the alternative --2 3 Ο. Go ahead. 4 Α. -- that you don't unwind that and the 5 ownership stays with the city of Peculiar, but I would 6 think that would not be -- that probably wouldn't be a --7 that might be a legal answer, but probably not a viable 8 practical answer. 9 Ο. Is that an option -- is the option to unwind Aquila's, or does Peculiar have the ability to 10 unwind it? 11 12 Α. It is Aquila's. 13 Okay. So if this -- if it would occur that Q. 14 you'd have to unwind the transaction because the site was declared to be not appropriate under what happened, under 15 16 the cases that are pending, then there would be no -- you 17 couldn't use the facility. Let's assume you couldn't use 18 the facility. You weren't allowed to operate. More than likely what we would do would be 19 Α. 20 to dismantle the facility and use what equipment we could 21 at alternative locations. 22 How much money would have to be expended to Ο. 23 unwind -- let me use a different word. How much money 24 would have to be used to dismantle what had been built at 25 South Harper, if that's public?

1 A. It's not public.

Okay. I wondered. 2 Q. 3 Α. It would be -- it would not be inexpensive, 4 but it would -- it would be -- probably be a better 5 solution than just leaving the title with the -- with the 6 City and turning those assets over to the City. 7 Q. Now, is there any risk or any risk that ought to be discussed in regard to the possibility that 8 9 Aquila would not financially be able to unwind this transaction? 10 11 Α. I'm trying to evaluate the potential risk, 12 and I really can't think of any. You're talking about 13 risk to the customers. I assume we have bigger problems than that if --14 15 I'm trying to see how the amounts factor Ο. 16 into Aquila's ability to take care of going back in, 17 paying for or paying off all of the bonds and coming up with the money to do that, how difficult that is with --18 for Aquila in its current financial condition. 19 20 Oh, I think -- I think we would be able to Α. 21 do that. 22 Can you give me a little bit more Ο. 23 information? 24 Α. Well, in essence, what you're talking about 25 is paying off the bonds, and to pay off the bonds, then

1 there's a question of how do you do that, do you do that out of cash or do you do that through other sources of 2 3 financing. We have seen that we have been able to get 4 other sources of financing. The financial condition is 5 improving. Through the sales we will have some cash on 6 hand, although some of that cash will be used to pay off 7 existing debt obligations. 8 So that's -- you know, how far out in the 9 future do you want me to look? The farther out you go, the more speculative it becomes. 10 11 Q. Okay. 12 But today as we sit, I see no problem in Α. 13 unwinding that if that were the course that we chose or were required to take. 14 15 Okay. There is some risk, I suppose, to Q. 16 the City of Peculiar if Aquila couldn't buy the bonds 17 back. They're the ones that are on the hook for the bonds? 18 They are, but in essence they would inherit 19 Α. 20 a power plant, which then probably has some value. Does that -- how is that one over at --21 Q. 22 that Aries plant doing right now? 23 Α. I have no knowledge. 24 Has it been operating this summer? Ο. 25 Α. It has operated a little bit.

It has? That's good. A lot? 1 Q. 2 Not a lot. Α. 3 Q. I wondered if you might be expressing some 4 interest in it when you said it was operating a little. 5 Never mind. COMMISSIONER GAW: That's all I have right 6 7 now of Mr. Williams. 8 JUDGE PRIDGIN: Commissioner Gaw, thank 9 you. Commissioner Clayton? 10 COMMISSIONER CLAYTON: Thank you, Judge. QUESTIONS BY COMMISSIONER CLAYTON: 11 12 Q. Most of the questions that I had have been 13 answered. I wanted a little bit of clarification on a couple of points, and I'll try to do that quickly. 14 15 First of all, clarify, who owns the 16 turbines right now? The turbines right now are owned by Aquila, 17 Α. 18 Inc. Aquila, Inc., not by Aquila Equipment --19 Ο. No. 20 Α. -- Inc.? 21 Q. 22 Α. They have been transferred to --23 Q. They've already been transferred? 24 Α. Yes. Okay. So Aquila, Inc. owns them today, 25 Q.

would transfer them to City of Peculiar. And if the court 1 case or the court rules that Aquila cannot continue, then 2 3 unwinding the transaction, they would then be transferred 4 back to Aquila, Inc., just like they are today? 5 Α. More than likely, yes. 6 COMMISSIONER CLAYTON: I don't think I have 7 any other questions. Thank you. 8 JUDGE PRIDGIN: Commissioner Clayton, thank 9 you. Commissioner Appling? 10 COMMISSIONER APPLING: I don't think I have any questions at this time. 11 12 JUDGE PRIDGIN: Let me see if we have any 13 questions from counsel. Anyone wishing cross-examination? 14 All right. Seeing none. Mr. Boudreau, any redirect? REDIRECT EXAMINATION BY MR. BOUDREAU: 15 16 I'm going to give my witness a rare Q. 17 opportunity to correct his attorney. In my opening statement I had a figure that I mentioned about the 18 accounting write-down effect, the collective write-down 19 20 effect. I believe I misstated that. Could you correct me 21 if it needs correcting? 22 Α. I will do that. I believe you said there 23 was a -- you expected a total write-down of approximately 24 12 million. We have already written the -- at 25 November 2004, we wrote the property down over

1 \$10 million, from the 81 million down to the 70,700,000. And then this -- as a result of this stipulation, we would 2 3 be writing down another 4.2 million. So the total would 4 be close to \$15 million of write-down. 5 MR. BOUDREAU: Thank you for that. I have 6 no further questions. Thank you. 7 JUDGE PRIDGIN: All right. Mr. Boudreau, thank you. May this witness be excused? Any further 8 9 questions from the Bench? Mr. Williams, thank you very 10 much. This looks to be about as convenient a time 11 as any to take a break since we've been going for a little 12 13 while. Let's take a brief recess for about 10 to 15 14 minutes. COMMISSIONER CLAYTON: Judge, before we 15 recess, can I ask a question? Just for clarification, 16 17 what do we have? We still have opening statements from 18 other parties, or what do we have left to do? 19 JUDGE PRIDGIN: We have taken opening 20 statements. We have had -- and you had stepped out for a 21 moment. We had given Aquila the chance to answer Bench 22 questions, and they're still willing to do that, and we've 23 heard testimony from Mr. Williams. That's how far we've 24 got so far. 25 COMMISSIONER CLAYTON: What do we have

1 left?

2 JUDGE PRIDGIN: What we have left, I guess, 3 is for the parties -- we were on Staff. Mr. Williams from 4 Staff had been answering questions from Commissioner Gaw, 5 and we took a detour to get Mr. Williams from Aquila. 6 COMMISSIONER CLAYTON: I recognize that. 7 So are we going to have Staff witnesses? Should I 8 anticipate that? 9 MR. WILLIAMS: They're available if you 10 have questions. COMMISSIONER CLAYTON: Just available? 11 You're not -- they're just available for questions, you're 12 13 not planning on putting on testimony, correct? 14 MR. WILLIAMS: Correct. COMMISSIONER CLAYTON: Is that the case for 15 Office of Public Counsel? 16 MR. WHEATLEY: Yes, sir. 17 COMMISSIONER CLAYTON: Available to answer 18 questions? 19 20 MR. WHEATLEY: Yes, sir. COMMISSIONER CLAYTON: And then I don't 21 22 know if Cass County -- Mr. Comley, you represent --MR. COMLEY: Yes. We have no witnesses. 23 24 COMMISSIONER CLAYTON: You want to leave? 25 COMMISSIONER GAW: He wants to leave and

1 I'm not letting him. 2 MR. COMLEY: I renew my request to be 3 excused. 4 COMMISSIONER CLAYTON: We'll take that 5 under advisement. It's just basically up to the Bench 6 asking questions? 7 JUDGE PRIDGIN: Yes, sir. 8 COMMISSIONER CLAYTON: I want to get an 9 idea of scheduling for my own. I've got things. So okay. 10 Thank you. JUDGE PRIDGIN: All right. Thank you. If 11 there's nothing further, we'll go off the record for a 12 13 brief recess. (A BREAK WAS TAKEN.) 14 15 JUDGE PRIDGIN: We're back on the record. I would like to go out of order just a moment, and 16 17 Mr. Comley's already approached the podium, and see if the Bench has any questions for Cass County, and that way 18 Mr. Comley, who's asked to be excused, can go on if 19 20 there's no other concerns from the Bench. So Mr. Comley, 21 thank you. Commissioner Gaw, any questions? 22 COMMISSIONER GAW: I'm going to pass to 23 Commissioner Clayton. 24 JUDGE PRIDGIN: Commissioner Clayton? 25 COMMISSIONER CLAYTON: Thank you.

1 Mr. Comley, in an effort to make the PSC more user 2 friendly and available to the public and your concern with taking care of other business today, we thought we'd skip 3 4 to you and ask you a few questions, and then you can 5 decide what you want to do after that. 6 MR. COMLEY: I'm grateful to the 7 Commission. 8 COMMISSIONER CLAYTON: I wanted to clarify 9 first of all, you are here representing the County of Cass only here today? 10 11 MR. COMLEY: That's correct. 12 COMMISSIONER CLAYTON: Was there ever a 13 time when you represented stopaquila.org? 14 MR. COMLEY: No. 15 COMMISSIONER CLAYTON: And they are not a 16 party in this case? MR. COMLEY: No, they are not. 17 COMMISSIONER CLAYTON: Did we deny 18 intervention? 19 20 MR. COMLEY: That's my remembrance. 21 COMMISSIONER CLAYTON: But we did grant 22 intervention to Cass County? 23 MR. COMLEY: Yes. 24 COMMISSIONER CLAYTON: That was a long time 25 ago, and I don't recall exactly what happened. At the

1 time that the Court of Appeals sustained the Cass County Circuit Court's order and held -- upheld Cass County 2 3 Circuit Court said that the plant could not be built, did 4 Cass County file any documents in this case suggesting a 5 suspension of the procedural schedule in this case? 6 MR. COMLEY: Cass County had filed 7 initially a motion to suspend. After the case -- the Court of Appeals, somewhere around late June, shortly 8 9 after the opinion had been rendered, I think it was Office of Public Counsel that renewed motion to suspend, and then 10 Cass County filed suggestions supporting that. 11 12 COMMISSIONER CLAYTON: Okay. And has Cass 13 County withdrawn its comments with regard to suspending 14 the procedural schedule in this case? MR. COMLEY: No. They are still on file. 15 16 We have -- Cass County has simply reviewed the 17 stipulation, and its position has been -- well, I guess I 18 could remind the Commission the position of the County. 19 The County does not oppose power plants being built within 20 the county, if the Commission concludes that the public 21 interest is served by a power plant in that area or the 22 public interest is going to be served by the evaluation of 23 these turbines at this time. I look at it as a question that doesn't absolve -- or a solution that absolves Aquila 24 25 from building in a location which local government zoning

1 would not permit.

2 But your decisions, we think that there's 3 no reason to oppose nor support the stipulation in this 4 case. I still think there are very strong grounds to 5 suspend the proceeding pending the outcome of the Court of 6 Appeals decision, and I think it's always been -- it's 7 been intimated already that there are motions pending at the Court of Appeals asking for a rehearing or a transfer 8 9 of that.

And we were visiting during the break about a time when that might come, and I'm sure that's on the Commissioners' mind, too. Not that my experience is that great at the Court of Appeals, but I think it unlikely that the court will take more than 90 days to decide that So I would suspect that it's fair to say a decision is eminent.

17 COMMISSIONER CLAYTON: So is it Cass
18 County's position that the procedural schedule now should
19 be suspended or not in this case?

20 MR. COMLEY: In this case, I think we --21 Cass County did file no objection to partial suspension of 22 the procedural schedule, and I think that went to the 23 hearing, the briefs and the other issues that would have 24 preceded the hearing.

25 COMMISSIONER CLAYTON: Okay. In the --

1 there was a case that came here where we indicated that -and correct me if I'm wrong -- in a prior certificate 2 3 granted Aquila the authority to build a power plant, to 4 summarize what our ruling was in that case. Do you agree 5 with that? 6 MR. COMLEY: I think that's a fair summary. 7 COMMISSIONER CLAYTON: And that case has been appealed to the Cass County Circuit Court; is that 8 9 correct? MR. COMLEY: Exactly. It's on writ of 10 review in the Cass County Circuit Court. 11 12 COMMISSIONER CLAYTON: And would you refresh my memory as to the status of that writ of review? 13 MR. COMLEY: I think the Commission has 14 already responded to the writ. The record is on file. 15 16 The parties convened with Judge Dandurand and -- excuse 17 me. I think it was the Staff counsel who visited with 18 judge Dandurand with permission of the parties, and it was concluded that we would not pursue that matter until the 19 20 Court of Appeals had ended its review and we have an 21 unappealable judgment to review. 22 I think all of us, and I think rightly so, 23 considered that the decision of the Court of Appeals is critical to what the decision of the Commission is, and 24

would be very helpful in the review of that decision.

25

COMMISSIONER CLAYTON: And potentially 1 ultimately the Supreme Court --2 3 MR. COMLEY: Exactly. 4 COMMISSIONER CLAYTON: -- as a final 5 exhaustion of remedies? 6 Okay. Cass County has not filed an 7 objection to the stipulation as you've said, correct? 8 MR. COMLEY: Exactly. 9 COMMISSIONER CLAYTON: And does this case in setting a value on this equipment or moving forward 10 with this determination, in any way does it interfere with 11 either the writ of review before the Cass County Circuit 12 13 Court now or the case before the Missouri Court of 14 Appeals? 15 MR. COMLEY: Well, I've taken the position 16 and would take the position elsewhere in other forums, if 17 necessary, that it does not, that there is nothing about the decisions rendered by Judge Dandurand or the decision 18 of the Commission and I think what I'll refer to as the 19 20 0248 case, I don't think that your conclusions about the 21 valuations of the turbines in this matter will affect any 22 of the decisions that have preceded it. 23 COMMISSIONER CLAYTON: So you would not see 24 any interference in any way by moving forward with this 25 case?

1 MR. COMLEY: I see none. I see it does not prejudice any of the positions of the parties in the other 2 3 cases. 4 COMMISSIONER CLAYTON: Does the County of 5 Cass see any down side to moving forward with financing 6 that may have to be unwound at a later date should the 7 Court of Appeals rule against Aquila? 8 MR. COMLEY: The County hasn't given me any 9 position to tell the Commission on that. I don't have any position from the County itself on that, no. 10 11 COMMISSIONER CLAYTON: Are you familiar 12 with Chapter 100 financing and bonds that go with that? 13 MR. COMLEY: No, I am not. I am not 14 familiar with the mechanism. Well, I have read the chapter. I have not been intimately connected with 15 transactions involving Chapter 100 financing. 16 COMMISSIONER CLAYTON: Is there a down side 17 18 in the event that this transaction has to be unwound in 19 any way, in your opinion? 20 MR. COMLEY: In my opinion, yes, I think 21 there would be. I think that it would be -- I think that 22 it would be, again, premature for the City of Peculiar and 23 Aquila to enter into a transaction that has a high risk of 24 being unwound. And I think at this stage we still have 25 that concern.

COMMISSIONER CLAYTON: But you don't have 1 any specific concerns for the people of Cass County or --2 3 MR. COMLEY: I have -- I know of none, and 4 none have been told to me. 5 COMMISSIONER CLAYTON: Okay. You were in 6 the courtroom, the hearing room, when Mr. Williams was 7 testifying? 8 MR. COMLEY: Yes. 9 COMMISSIONER CLAYTON: Do you have any disagreement with his explanation of how events would 10 unfold if the Court of Appeals sustains the status quo in 11 12 terms of unwinding the financing agreement? 13 MR. COMLEY: I don't have any reason to question what he said. I don't know of any reason, 14 anything to question about what he said. 15 16 COMMISSIONER CLAYTON: Do you see 17 potentially any harm to any ratepayers if this matter has to be unwound at a later day? And if you don't know, you 18 don't know. 19 20 MR. COMLEY: I don't know. I know that's 21 going to be a struggle for the Office of the Public 22 Counsel and the Staff when those kinds of events occur. 23 And I think Cass County is content with the expertise of 24 both of those agencies to make sure that the ratepayers 25 and their interests are covered.

COMMISSIONER CLAYTON: Okay. I don't think 1 I have any other questions. Thank you, Judge. 2 3 JUDGE PRIDGIN: Commissioner Clayton, thank 4 you. Commissioner Appling? 5 COMMISSIONER APPLING: No questions. Good 6 to see you. I hadn't seen you in so long, I thought you 7 might have taken residence in another state. 8 MR. COMLEY: I still have breath and I'm 9 still here. 10 COMMISSIONER APPLING: Thank you very much. Good to see you. 11 12 JUDGE PRIDGIN: Commissioner Appling, thank 13 you. Commissioner Gaw, any questions? COMMISSIONER GAW: No. And I have no 14 objection to Mr. Comley leaving now. 15 16 MR. COMLEY: Thank you. JUDGE PRIDGIN: Mr. Comley, thank you very 17 18 much. 19 MR. COMLEY: Thank you, sir. 20 JUDGE PRIDGIN: What I'd like to do is go 21 back to where we were before we swore in Mr. Dennis 22 Williams from Aquila, and I believe Mr. Nathan Williams, 23 counsel for Staff, was answering questions of Commissioner 24 Gaw. MR. WILLIAMS: I was trying at least. 25

JUDGE PRIDGIN: Commissioner Gaw, do you 1 have any further questions for Staff counsel? 2 3 COMMISSIONER GAW: Mr. Williams, as --4 enlighten me on the appropriateness of moving forward on 5 this case from Staff's standpoint when we're in the 6 position we are with the Court of Appeals with the only 7 order that is currently existing saying that South Harper 8 cannot proceed. 9 MR. WILLIAMS: There's no, in Staff's view, harm caused by the Commission moving forward. What the 10 Commission would be doing would be granting authorization 11 12 for the Chapter 100 financing, it would not be requiring 13 the parties to go forward with that authorization. It 14 would not mean that the transaction will consummate. There may be some other impediment besides getting 15 16 Commission authorization. COMMISSIONER GAW: Such as? 17 18 MR. WILLIAMS: Court order. What happens 19 with the South Harper appeal may have an impact on whether or not the Chapter 100 financing actually occurs. 20 21 COMMISSIONER GAW: At this point, the only 22 order we have says it can't occur, subject to rehearing, subject to appeal or transfer. That's all we have right 23 24 now. 25 MR. WILLIAMS: There's also been a bond

1 posted and the effects of that order stayed is my --2 COMMISSIONER GAW: A bond posted, but right now the order says you can't do -- you can't build it 3 4 there, you can't have it there. So I'm trying to 5 understand, I guess, what is the purpose of proceeding 6 with additional transfers of the ownership of this 7 facility and the incurring of additional obligation that -- on behalf of the regulated company under these 8 9 circumstances? MR. WILLIAMS: Well, the facility has been 10 built. It is in place. 11 12 COMMISSIONER GAW: But you are authorizing by this stipulation and asking the Commission to authorize 13 14 additional legal obligations by Aquila with the Chapter 100 financing, additional transfers of the title 15 16 to the equipment and the real estate it sits on with the 17 Chapter 100 financing, all of which may need to be -- may 18 either be of no use whatsoever to the ratepayers or have to be unwound in order to make it useful. 19 And we know those things today, that we've 20 21 got an order that says you can't do this. It's going to 22 take a reversal or a change in that order to change the 23 circumstances. Why should we proceed with approval of this stipulation until we know that the order is going to 24 25 be changed?

1 MR. COMLEY: As the Staff's indicated, there's a financial advantage to the company by doing this 2 3 financing over not doing so. 4 COMMISSIONER GAW: I understand, but I'm 5 talking about timing right now. Why is it in the public 6 interest to approve this transfer and financing 7 arrangement when we know the order says at this point you 8 can't have this facility here? 9 MR. WILLIAMS: That's also a non-final 10 order at this point. 11 COMMISSIONER GAW: It's the only thing I have, though. What is it that makes it in the public 12 13 interest to go ahead and approve this transaction, which results in transfer of title, which results in additional 14 obligations on behalf of Aquila, which results in 15 16 obligations on behalf of the people of the city of 17 Peculiar, albeit with their governmental body's consent? 18 Why is it important to do this now as opposed to waiting until we know what happens in that case? 19 20 MR. WILLIAMS: I'm not sure offhand what 21 the term of the agreement is. Usually an agreement has a 22 term within which it must be consummated or else it is no 23 longer an availability. 24 COMMISSIONER GAW: Let me ask this. I 25 could potentially argue, could I not, that the financing

1 that I can procure from this arrangement might somehow be -- cost Aquila less than proceeding under the current 2 3 arrangements of whatever they're utilizing to pay off the 4 obligations to build the South Harper facility? Is 5 that -- would that be accurate or not? 6 MR. WILLIAMS: I think the primary benefit 7 is the tax advantage, making a payment in lieu of taxes as opposed to paying the taxing authority, because the legal 8 9 title to the property is going to be with the political 10 subdivision. 11 COMMISSIONER GAW: That's an advantage perhaps to Aquila's -- to Aquila and Aquila's shareholders 12 13 and perhaps to its ratepayers at some point in time, 14 potentially; is that correct? I mean, I --15 MR. WILLIAMS: I believe so. 16 COMMISSIONER GAW: Of course, it's a 17 disadvantage to those who aren't receiving the tax 18 benefits from it, the people that are in the political subdivisions that would otherwise receive those taxes? 19 20 MR. WILLIAMS: That's assuming the plant 21 would still have been built where it has been constructed. 22 COMMISSIONER GAW: Well, they seem darn 23 determined to build it where it's constructed, don't they? 24 MR. WILLIAMS: I think they were looking at 25 another site before they moved to Peculiar.

COMMISSIONER GAW: I understand. Despite 1 all sorts of court orders, they've continued to try to 2 3 build it and run it there? 4 MR. WILLIAMS: Yes. 5 COMMISSIONER GAW: So if I'm looking at this arrangement, and that's just -- that's not about 6 7 where it's located anyway, as long as it was -- I guess as long as it was within an area that Peculiar had something 8 to say about, which I'm not sure if it matters where that 9 is. It appears that it doesn't matter since this tract of 10 11 land isn't within the city or not even adjacent to it, the 12 South Harper facility, correct? 13 MR. WILLIAMS: I don't know if it's adjacent. I know it's nearby to the city of Peculiar, is 14 15 my understanding. Originally it was anticipated to be 16 annexed. COMMISSIONER GAW: It wasn't, though, was 17 it? 18 19 MR. WILLIAMS: As far as I know, it's never 20 been. COMMISSIONER GAW: It's another one of 21 22 those things in this case that was anticipated to happen 23 that didn't? 24 MR. WILLIAMS: I think Aquila was 25 anticipating it to happen.

COMMISSIONER GAW: Maybe Aquila was 1 anticipating that they wouldn't have a judge that would 2 3 say you can't build it there either. 4 MR. WILLIAMS: Could be. 5 COMMISSIONER GAW: What I'm getting to is 6 just trying to understand the timing of this. Again, what 7 is the advantage -- I'm going to give you a disadvantage 8 perhaps and ask you if you think that's the case. 9 Is it a disadvantage potentially for us to get another step along the way here by transfer of title, 10 transfer -- additional obligation under the requirements 11 12 of this leasing obligation, additional -- additional 13 transactions in regard to the bonds being issued, the 14 costs of that, the costs of perhaps then having to unwind that bonding arrangement if the case ends up being 15 16 basically what it is today where this order is made final 17 and left in place? 18 MR. WILLIAMS: It seems to me that should be more a decision left to the City of Peculiar and Aquila 19 20 than the Commission putting an impediment in place when 21 there, in Staff's view, is no detriment to the cost of 22 ratepayers by the transaction, and there is the payment in lieu of tax benefit that's out there. 23 24 If the Court of Appeals does change its

25 view and says, no, it's okay for the plant to be there, or

something else occurs where Aquila reaches a resolution where the plant is left in place, there's nothing to be gained by delay. And as Mr. Williams indicated, there is a provision in the agreement where Aquila can pay off the existing bonds plus a thousand dollars and get the title to the property back.

7 COMMISSIONER GAW: And there are costs to 8 that, are there not? There are costs to unwinding that 9 transaction. Do you know what those costs are? Has Staff 10 estimated how much that's going to take?

11 MR. WILLIAMS: No.

12 COMMISSIONER GAW: So you don't know what 13 the detriments potentially are in this case to going ahead 14 and proceeding under an order that says you can't proceed? 15 MR. WILLIAMS: From a ratepayer standpoint,

16 Staff doesn't perceive there is a detriment.

17 COMMISSIONER GAW: If you have approved the 18 transfer of this -- of this facility and the entering in 19 of the lease by Aquila under this transaction, have you in 20 any way granted that this is -- that this facility is 21 something that is appropriate for Aquila in its portfolio 22 and conceded any issues in regard to the question of 23 whether or not it's appropriate in a rate case in the future if this facility is argued to that it should be 24 25 included in rate base?

MR. WILLIAMS: No. All Staff is agreeing 1 to is the financing vehicle, and if the CTs are included 2 3 in rate base, what that value would be, nothing more. 4 COMMISSIONER GAW: So you have acquiesced 5 to the value of it being included in rate base. You have 6 not acquiesced to anything in regard to whether it should 7 be included in rate base? 8 MR. WILLIAMS: Correct. 9 COMMISSIONER GAW: Do you -- if Aquila would have received the generating units and the equipment 10 concerned in this stipulation as a gift, would -- what 11 12 would be the value that would be included in rate base of 13 this equipment? MR. WILLIAMS: I think that would be zero. 14 15 COMMISSIONER GAW: And what is the difference between a gift of this property and the 16 17 transfer of the property to Aquila with no expectation and 18 no plan to ever pay anything for it? MR. WILLIAMS: If I understood Mr. Williams 19 20 correctly, he was saying that there were transactions 21 reflected on the books. There just was not an actual 22 physical transfer of cash. 23 COMMISSIONER GAW: So if there's never any 24 payment, it's just shown as an obligation but there's 25 never any expectation of paying it, what's the difference
1 between that and just transferring it for no cost?

2 MR. WILLIAMS: You may need to get the 3 accountants up here, but my belief would be that by 4 reflecting it on the books, you're showing a transaction. 5 It's not merely just a gift.

6 COMMISSIONER GAW: I'm just thinking of the 7 fact that my recollection on something that may be totally unrelated in that a trans-- any kind of a note that you 8 9 set up that you never intend to pay off and that both 10 parties understand is never intended to be paid off is not acknowledged as a legal obligation if that intent is 11 disclosed or discovered for purposes of taxes and other 12 13 things.

So what -- if there's never any intent to 14 actually pay for these, for Aquila to pay its affiliate 15 16 for the transfer of these things, isn't that the same 17 thing as a gift? I'm just struggling with that. The 18 concept probably has an easy explanation for accountants, but from my standpoint, it strikes more along the line of 19 some of the cases I've looked at in other arenas where 20 21 there's no -- there's no intent to ever pay for, by either 22 the transferor or the transferee, for the property. 23 MR. WILLIAMS: I don't disagree with your analysis, but I don't know that that's -- I don't think 24 25 that's applicable here.

1 COMMISSIONER GAW: It may not be, but I think I'd want to know the answer to that question. 2 3 MR. WILLIAMS: Mr. Williams would be able 4 to --5 COMMISSIONER GAW: If I were in Staff's 6 shoes, or in Public Counsel's shoes, but particularly in 7 my shoes right now. 8 Okay. What is the down side of not 9 approving this at this point and waiting until we have a final order? Only the issue of whether or not there's 10 11 taxes that aren't -- that don't have to be paid, is that 12 it? 13 MR. WILLIAMS: I also know that Aquila was wanting to record on their books what value to cap for the 14 15 CTs before the close of year. 16 COMMISSIONER GAW: Why is that? 17 MR. WILLIAMS: My understanding is they're 18 wanting to recognize their losses in this year and get them out of the way as opposed to having them continue in 19 20 the future. 21 COMMISSIONER GAW: Okay. You have to tell 22 me for what purposes when you say wanting to recognize 23 your losses. For purposes of what, taxes, other things, 24 what? MR. WILLIAMS: I think it probably -- it 25

may be taxes, but I think it also pertains to appearances on how they're proceeding on their plan to get their feet back under them. I think that's -- it would be better for Aquila to explain what its desires are, but that's my understanding.

6 COMMISSIONER GAW: It sounds to me like one 7 of the advantages of this transaction is that it places, 8 and I can't remember the exact amount, but a significant 9 amount of money back as cash for Aquila into -- from the 10 sale of these bonds. Is that not accurate?

MR. WILLIAMS: I think it depends on who purchases the bonds.

13 COMMISSIONER GAW: Why does that make a 14 difference?

15 MR. WILLIAMS: If Aquila's purchasing the 16 bonds, which is the sort of transaction I've seen in the 17 past, Aquila still has the debt.

18 COMMISSIONER GAW: Do you believe that's 19 what may occur in this case?

20 MR. WILLIAMS: I don't know if that's the 21 situation or not.

22 COMMISSIONER GAW: Why would Aquila -- why 23 would Aquila purchase the bonds in this transaction 24 when -- help me to understand that.

25 MR. WILLIAMS: They still reap the tax

1 advantage.

2 COMMISSIONER GAW: Is that what's 3 contemplated in this whole case? 4 MR. WILLIAMS: I'm not sure about that. 5 COMMISSIONER GAW: I wasn't aware of that. 6 That's news to me. Can you explain how it would work? 7 MR. WILLIAMS: Well, basically you'd have 8 ownership with the City. You would have Aquila owning 9 the -- I'm probably not the best one to explain how that would work. Mr. Kiebel probably should be able to do it. 10 COMMISSIONER GAW: Is he here? 11 12 MR. WILLIAMS: Yes. 13 JUDGE PRIDGIN: Mr. Kiebel, if you want to 14 come forward. 15 MR. KEEVIL: Sure. 16 (Witness sworn.) JUDGE PRIDGIN: Thank you very much, sir. 17 If you would please have a seat. And Commissioner Gaw... 18 JOHN KIEBEL testified as follows: 19 20 QUESTIONS BY COMMISSIONER GAW: 21 Q. Just state your name and position, please, 22 first. 23 My name is John Kiebel. It's K-i-e-b-e-l. Α. I'm a Utility Management Analyst 3 with the Staff of the 24 Public Service Commission. 25

Mr. Kiebel, do you know about this --1 Q. you're familiar with this Chapter 100 financing on the 2 3 South Harper plant? 4 Α. Yes, I am. 5 Ο. All right. Help me to understand. Do you 6 understand that it is likely that Aquila will actually be 7 the purchaser of these bonds if they're issued by the City 8 of Peculiar? 9 Α. Yes. Has that been contemplated all along? 10 Ο. 11 Α. I assume so. I don't know anything to be 12 to the contrary to that. 13 Q. Well, help me follow the money, then, with this, because I'm trying to understand how all of these 14 15 transfers are going to work. It's not clear to me. 16 Okay. I'm not familiar with the structure Α. associated with the various entities here. I can speak to 17 the payments that are being made. 18 19 Ο. Okay. 20 The first payment is going to be made when Α. 21 the transaction closes. The second payment will be 22 scheduled to be made on or around September 1st of this 23 year. And then there are going to be subsequent annual 24 payments made through 2035. 25 COMMISSIONER GAW: I understand payments,

but I don't know who the parties are that are paying and 1 receiving. I want to know, are you making an assumption 2 3 that Aquila -- in that statement that Aquila has bought 4 all of the bonds? 5 Α. Yes. 6 Q. So Aquila buys the bonds. Is that a 7 one-time cash transfer when they buy the bonds? 8 No. This will be -- there will be payments Α. 9 that will be made throughout the life of the -- throughout the life of the bonds. 10 11 Q. Well, that's paying the bonds back, isn't 12 it? 13 Α. Yes. 14 Q. You'll have payments on the lease from Aquila to Peculiar, right? 15 16 Α. Yes. You'll have payments from -- you'll have a 17 Q. transaction where the bonds are sold by Peculiar to 18 Aquila --19 20 Α. Yes. 21 Q. -- right? 22 Then you'll have payments -- and there will 23 be a cash -- there will be a cash transaction there, 24 right? They buy the bonds. They have to pay the cash to 25 somebody, or is there some special arrangement of

1 financing on purchasing the bonds as well?

2 I'm not familiar with that. Α. 3 Ο. So would you say that there has been a cash 4 transfer on the purchase of the bonds contemplated? 5 Α. That I don't know. 6 Q. How familiar are you with Chapter 100 7 financing, Mr. Kiebel? 8 Fairly familiar with it. Α. 9 Ο. What does it contemplate under Chapter 100 financing in regard to the sale of bonds? 10 Okay. That aspect of it I'm not very 11 Α. 12 familiar with, but with regards to the payment structure 13 and how it's set up and the ruling from the State Tax Commission, I am familiar with the classification of the 14 property of the local versus the distributable that's been 15 an issue with the school district. 16 Okay. Well, maybe we'll get to that in a 17 Q. minute. So you don't know if there's a cash payment made 18 by Aquila to Peculiar when the bonds are sold? 19 20 No, I do not. Α. 21 Q. Where else would the money come from? 22 Α. I don't know. 23 Isn't this basically an arrangement where Q. 24 the bonds are sold, bonds produce money, that money goes 25 to Peculiar, Aquila is -- then that money is then

transferred to Aquila itself so that Aquila can then 1 transfer the title to the South Harper facility over to 2 3 Peculiar? 4 Α. Yes. 5 Ο. Then Aquila then makes lease payments to 6 Peculiar, which are contemplated under the agreement? 7 Α. That's correct. 8 So this whole arrangement, then, is just an Q. 9 arrangement done as a financing mechanism to avoid the payment of taxes? 10 11 A. It's a payment in lieu of tax. 12 Mr. Williams stated earlier this morning that the company 13 will probably save approximately 18 million over the life of the revenue bonds. 14 15 But the whole structure is designed not --Q. 16 so you do not pay certain taxes that you would otherwise be paying? 17 That's correct. They have sought the least 18 Α. cost option in this instance. 19 20 What happens if -- how do you unwind this Q. 21 transaction if it has to be unwound? 22 Α. I'm not familiar with the unwinding of this transaction if that were to occur. 23 24 Ο. Do you know what kind of costs there would be involved in unwinding the transaction? 25

1 Α. No, I do not. I wouldn't hazard to take a guess on that. 2 3 Q. Is there an agreement that any costs for 4 unwinding this transaction would be borne by Aquila's 5 shareholders, not its ratepayers? 6 Α. I'm not familiar with that part of the 7 transaction. 8 COMMISSIONER GAW: Staff counsel, is that 9 in the agreement? 10 MR. WILLIAMS: I'm sorry? 11 COMMISSIONER GAW: Any costs for unwinding 12 this Chapter 100 financing would be borne by the 13 shareholders of Aquila, not by any ratepayers? MR. WILLIAMS: It's not addressed in the 14 15 agreement. 16 COMMISSIONER GAW: How do I -- is it not --17 is it not part and parcel of what is a very likely scenario in this -- in what we're dealing with in this 18 19 case? 20 MR. WILLIAMS: I'd say it would be a matter 21 that would be addressed in a rate case. There would be a 22 prudency review and a determination made by Staff as to 23 whether any of those costs should be allowed or not. 24 COMMISSIONER GAW: Right now we know 25 there's a high probability that it might have to be

1 unwound.

2 MR. WILLIAMS: We don't even know that it's 3 going to happen, your Honor. I mean, the question --4 COMMISSIONER GAW: But it will go ahead and 5 happen -- do you think this -- it's contemplated this is 6 going to happen before the end of the year if we approve 7 the stip? 8 MR. WILLIAMS: I don't know offhand. That 9 would be a question Aquila should be able to answer. 10 COMMISSIONER GAW: I think that's all I have for Staff. Thank you. 11 12 JUDGE PRIDGIN: Commissioner Appling, do you have any questions for Staff? All right. Thank you. 13 Any questions from counsel for the witness? 14 MR. BOUDREAU: None, thank you. 15 16 JUDGE PRIDGIN: Seeing none, no redirect? 17 I'm sorry, Mr. Wheatley. 18 MR. WHEATLEY: Yes, your Honor, RECROSS-EXAMINATION BY MR. WHEATLEY: 19 20 Just to clarify, Mr. Kiebel, you were Q. 21 talking about the lease arrangement whereby Aquila would 22 pay back the amount of the bonds. But you first indicated 23 that Aquila was the purchaser of the bonds, and those are 24 two separate entities or two separate -- could be two 25 separate entities?

1 Α. Yes. 2 And do you know for a fact that Aquila was Q. 3 the purchaser of the bonds? 4 Α. No, I do not. 5 MR. WHEATLEY: That's all I have. 6 JUDGE PRIDGIN: Mr. Wheatley, thank you. 7 Anything else from counsel? From the Bench? 8 FURTHER QUESTIONS BY COMMISSIONER GAW: 9 Q. I just want to clarify, the bonds haven't been sold yet, have they? 10 Α. 11 I'm not aware of what has happened with the 12 actual physical transaction. It couldn't have happened, could it? If 13 Q. the bonds would have been sold, would there not have had 14 15 to have been a transfer of the South Harper facility on 16 legal documents in the City of Peculiar? 17 That could be. I just -- I'm not aware of Α. 18 that. That couldn't happen, could it? That 19 Ο. 20 transaction would have been void, would it not, under the 21 statute, since we haven't approved it? 22 Α. I don't -- I don't know the answer to that. 23 Q. I'm assuming that didn't occur. COMMISSIONER GAW: Mr. Williams? 24 MR. WILLIAMS: I'm sorry? 25

COMMISSIONER GAW: Nothing has occurred, no 1 bonds have been issued up to this point in time, correct? 2 3 MR. WILLIAMS: Not that I'm aware of. 4 COMMISSIONER GAW: They couldn't have, 5 could they? MR. WILLIAMS: I wouldn't think so. 6 7 COMMISSIONER GAW: Wouldn't the issuance of bonds be hand in glove with the transfer of title to the 8 9 South Harper facility? 10 JUDGE PRIDGIN: And, Mr. Williams, if I can get you to speak into the microphone, please. 11 12 MR. WILLIAMS: It's contemplated as a 13 portion of the entire transaction, so I would not have thought it would have occurred at this point. 14 15 COMMISSIONER GAW: It would be a void 16 transfer, wouldn't it, since the Commission hasn't 17 approved it? MR. WILLIAMS: In connection with this 18 financing, yes, this arrangement, right, under the statute 19 20 it would be void. COMMISSIONER GAW: That's all I have. 21 22 JUDGE PRIDGIN: Commissioner Gaw, thank 23 you. 24 If there are no further questions for this 25 witness? Mr. Kiebel, thank you very much for your

1 testimony. You can be excused.

2 THE WITNESS: Thank you, Judge. 3 JUDGE PRIDGIN: And Mr. Williams, I 4 believe -- let me see if we have any further questions 5 from the Bench for Mr. Williams or for any other Staff 6 witnesses. 7 COMMISSIONER GAW: I'm done. 8 JUDGE PRIDGIN: Thank you, very well. 9 Mr. Williams, thank you very much. 10 Any questions from the Bench for Office of the Public Counsel? 11 12 COMMISSIONER GAW: I'm done. 13 JUDGE PRIDGIN: If there's nothing further from the Bench, anything further from counsel? All right. 14 15 Seeing none. We will then go off the record. This concludes the hearing in Case No. EO-2005-0156. Thank you 16 very much. 17 18 WHEREUPON, the hearing of this case was 19 concluded. 20 21 22 23 24 25

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