1	BEFORE THE PUBLIC SERVICE COMMISSION	
2	STATE OF MISSOURI	
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4		
5	TRANSCRIPT OF PROCEEDINGS	
6	Evidentiary Hearing	
7	January 24, 2012	
8	Jefferson City, Missouri	
9	Volume 2	
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12		
13	Briarcliff Development Company)
	A Missouri Corporation,)
14)
	Complainant,) File No.
15) EC-2011-0383
	vs.)
16)
	Kansas City Power and Light)
17	Company,)
)
18	Respondent.)
	MICHAEL E	BUSHMANN, Presiding
19	REGU	JLATORY LAW JUDGE
	KEVIN D.	GUNN, Chairman
20	TERRY M.	JARRETT
	ROBERT S.	KENNEY,
21	STEPHEN M	M. STOLL,
	COMM	MISSIONERS
22		
23	REPORTED BY:	
	Jennifer Leibach, CCR No. 1108	
24	TIGER COURT REPORTING, LLC	
25		

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1	PROCEEDINGS	
2	(ALL EXHIBITS WERE MARKED FOR EXAMINATION BY	
3	THE COURT REPORTER PRIOR TO ANY PROCEEDINGS.)	
4	JUDGE BUSHMANN: Let's bring the proceeding to	
5	order. We're on the record.	
6	Good morning. Today is January 24th, 2012.	
7	The Commission has set this time for an evidentiary hearing	
8	in Briarcliff Development Company versus Kansas City Power &	
9	Light Company, File No. EC-2011-0383.	
10	My name's Michael Bushman. I'm the regulatory	
11	law judge presiding over today's hearing. Let's begin by	
12	taking entries of appearance. For Briarcliff Development	
13	Company?	
14	MR. FINNEGAN: For Briarcliff Development,	
15	Jeremiah D. Finnegan, Finnegan, Conrad & Peterson,	
16	3100 Broadway, Kansas City, Missouri 64111.	
17	JUDGE BUSHMANN: Kansas City Power & Light	
18	Company?	
19	MR. FISCHER: Thank you, Judge. On behalf of	
20	Kansas City Power & Light Company, let the record reflect the	
21	appearance of James M. Fischer, Fischer & Dority, P.C. Our	
22	address is 101 Madison Street, Suite 400, Jefferson City,	
23	Missouri 65101.	
24	JUDGE BUSHMANN: Staff of the Missouri Public	
25	Service Commission?	

- 1 EMS. KLIETHERMES: Thank you, Judge. Of and
- on behalf of the Missouri Public Service Commission, Sarah
- 3 Kliethermes, 200 Madison Street, Jefferson City, Missouri
- 4 65101.
- 5 JUDGE BUSHMANN: Office of Public Counsel?
- 6 Let the record reflect that there's no appearance on behalf
- 7 of the Public Counsel.
- 8 I'd advise anyone in the audience to please
- 9 turn off any cell phones or BlackBerry devices, as those can
- interfere with the video streaming.
- 11 Do the parties have any procedural matters,
- 12 preliminary matters to take care of before we get started?
- 13 Hearing none, the Commission will take
- official notice of the following cases: File Number
- 15 ER-2006-0314, ER-2007-0291, and EE-2008-0238.
- As far as the witnesses for today, I have the
- 17 following list of witnesses in this order:
- Nathaniel Hagedorn, Jason Henrich, Tim Rush,
- 19 and Michael Scheperle. Do the parties want to make any
- 20 changes to that list?
- MR. FINNEGAN: No.
- JUDGE BUSHMANN: All right. I think we're
- 23 ready, then, for opening statements. Opening statement first
- on behalf of Briarcliff.
- 25 MR. FINNEGAN: May it please the Commission,

- 1 I'm Jeremiah D. Finnegan. I'm the attorney for Briarcliff
- 2 Development Company, who is the complainant in this case
- 3 against Kansas City Power & Light Company involving the --
- 4 their unwillingness to shift from the all-electric rate to
- 5 the regular standard commercial rate for the -- for one of
- 6 their buildings, the Briarcliff One building.
- 7 I was going to start to say this is a tale of
- 8 three office buildings -- Briarcliff One, Briarcliff Two, and
- 9 Briarcliff Three -- all of which were or are total electric
- 10 buildings. And I found out last night that all the buildings
- 11 at the Briarcliff Development are all-electric buildings,
- including the one they just built that will never receive the
- 13 all-electric rate.
- 14 The -- what we have here with Briarcliff One,
- 15 Briarcliff Two, and Briarcliff Three is that Briarcliff One,
- 16 the first building they built, the one that -- they are all
- 17 owned by Briarcliff Development Company. They are all leased
- by Briarcliff Development Company. They are the lessor.
- 19 All -- the three buildings, unfortunately,
- 20 when the Briarcliff One building was first put online, it was
- 21 put in the name of Winbury Realty. And Winbury Realty is not
- 22 even affiliated with Briarcliff Development. Briarcliff
- 23 Development's agent was the Winbury Group, which is a
- 24 separate corporation from Winbury Realty.
- 25 Somebody from the water -- the Winbury Group

- 1 called KCP&L and said put this building in the name of the
- Winbury Group -- the Winbury Realty Company, Winbury Realty.
- 3 They didn't say put it in the name of the Winbury Group.
- 4 For one thing, it was a problem for Winbury to
- 5 do that because, under the agreement, the management
- 6 agreement with Briarcliff Development, Winbury Group was to
- 7 put all the buildings in the name of the owner, which is
- 8 Briarcliff Development, which has been, always has been,
- 9 continues to be Briarcliff Development.
- 10 What happened was in 2009, Briarcliff
- 11 Development decided that they no longer wanted the Winbury
- 12 Group as their agent and called -- well, talked to KCP&L and
- said please take them off this account and put our name on
- it. And as a result of changing the name on the account,
- 15 they lost -- KCP&L stopped providing the service under the
- 16 all-electric rate. And there's a reason that you want the
- 17 all-electric rate because there's a discount and -- during
- 18 the winter months when Kansas City Power & Light is off-peak.
- 19 The rate was frozen in 20- -- January 1st,
- 20 2008, first after a Commission Order in 2007 in which the
- 21 Commission stated that the -- cited in Case Number
- 22 ER-2007-0291, the 2007 rate case, they decided that -- the
- 23 Commission decided that the availability of KCP&L's general
- 24 service all-electric tariffs and separately metered space
- 25 heating rates should be restricted to those qualifying

- 1 customers' commercial and industrial physical locations,
- 2 being served under such all-electric tariffs or separately
- 3 metered space heating rate as of the date used for the
- 4 billing determinants. In this case it became -- it
- 5 eventually became January 1st, 2008, used in this case, and
- 6 such rates should only be available to such customers for so
- 7 long as they continuously remain on the rate schedule. And
- 8 that -- and that meaning either the all-electric or if you're
- 9 a space heating customer, in the space heating.
- 10 And I want to point out the important thing
- 11 here is the customers' commercial and industrial physical
- 12 locations, effective January 1st, 2008, KCP&L froze --
- introduced the frozen tariff. It's PSC Missouri Number 7,
- 14 Third Revised Sheet Number 19. In this -- and this is the
- 15 language: "This schedule is available only to Customers'
- 16 physical locations currently taking service under this
- 17 schedule and who are served hereunder continuously
- 18 thereafter."
- 19 And "customers" is capitalized, and that's
- 20 important because if you look at the definition of -- Kansas
- 21 City Power & Light's definition of the customer, and that's
- 22 PSC Missouri Number 2, Third Sheet Number 105, Rule 1.04.
- 23 And a customer is any person applying for, receiving, using,
- 24 or agreeing to take a class electric service supplied by the
- 25 company under one rate schedule at a single point of delivery

- 1 at and for use within the premises either occupied by such
- 2 person or as may, with the consent of the company, be
- 3 designated to service application or by other means
- 4 acceptable to the company.
- 5 But the important part of this rule is any
- 6 person receiving, using electricity is a customer under this
- 7 rule. And that means that the Briarcliff Development Company
- 8 was a customer under this rule.
- 9 And, under another rule, responsible party --
- this is on PSC Missouri Number 2, Third Revised Sheet Number
- 11 1.07 -- it might be revised since then -- the
- 12 response -- Rule 1.21, "Responsible party: Any adult,
- 13 landlord, "which is my client, "property management company,
- or owner," which is my client, "applying for, agreeing to
- 15 take and/or receiving substantial use and benefit of electric
- service at a given premise."
- 17 Of course, what this means is that if the
- Winbury Realty doesn't pay, which actually never did pay, all
- 19 the bills were paid through the Winbury Group. Even though
- 20 the bill went to the Winbury Realty, which is a separate
- 21 corporation from the Winbury Group -- and I don't know how
- 22 they got in here because they didn't have the contract -- the
- 23 management contract, Winbury Realty did not have a management
- contract with Briarcliff, and it made no difference until
- 25 January 1st, 2008, by the way, under whose name it was

- 1 because the bills were being paid.
- They sent it to Winbury Realty, somehow
- 3 Winbury Group would pay the bill from the account on the
- 4 building. If there wasn't any money in that account, Winbury
- 5 Group was not going to pay the bill, Winbury Realty wasn't
- 6 going to pay the bill because they weren't a customer -- I
- 7 mean, they were -- they were a customer of record, whatever
- 8 that means.
- 9 It's important to KCP&L because their whole
- 10 case depends on the fact, their claim that the customer of
- 11 record is the one who is responsible. And when you change
- the name of the customer of record, you lose the all-electric
- 13 rate. There's a provision -- basically, what they said and
- 14 they sent an e-mail to my clients in February of 2008 -- of
- 15 course, that was a month or so after February 8th, which was
- a month and eight days after the rule changed, and after
- 17 citing to the -- to them what the rule change would mean,
- 18 this action freezes these rates to existing customer for so
- long as they remain on the all-electric or space heating rate
- schedules, which is basically what KCP&L's tariff says.
- 21 But then they went on to say to our client,
- 22 "This also means that if the customer name changes on an
- 23 account served by these tariffs or if an existing heat rate
- 24 customer requests the rate to be changed due to changes in
- 25 building usage or load, the account must be changed to a

- 1 standard electric tariff." This is not in the tariff. This
- is an addition in an e-mail sent months -- a month after the
- 3 rate changed, as if we could do anything about it at that
- 4 point.
- 5 And it was not really known what name it was
- 6 in until the time came to get rid of the Winbury Group as a
- 7 property manager and take it in-house. There was no change
- 8 in the physical location, which is part of the rule, which
- 9 says the schedule is available to customers' physical
- 10 locations currently taking service under the schedule and who
- 11 are served hereunder continuously thereafter.
- 12 But for KCP&L changing the rate, they would
- 13 still be on the all-electric rate. They are a customer, the
- physical locations are still being served, they've been
- 15 served since 1999 as all-electric. In fact, they can't
- 16 change because they built their whole buildings all-electric
- 17 at an extreme cost to get that benefit, and then they lost
- it. But they lost it improperly, unreasonably, and
- 19 discriminatorily.
- The Briarcliff One building was on the
- 21 customer record, according to KCP&L, as Winbury Realty. The
- 22 Briarcliff Two building, customer of record was Briarcliff
- 23 Two. The Briarcliff Three building, customer of record was
- 24 Briarcliff Development. Both Briarcliff Two, Briarcliff
- 25 Development, and all the other buildings are still on the

- 1 all-electric rate. The only one that's not is the Briarcliff
- One building, the first one that was built.
- 3 We think this is a travesty, and it's not what
- 4 the Commission intended. It's not what the rule says. They
- 5 added to the rule and they're the ones that wrote the rule.
- 6 So the rule should be strictly construed against them. It
- 7 was approved by the Commission, so that the Commission was
- 8 satisfied with it, and we think that the situation should be
- 9 that their actions were found to be unreasonable, unlawful,
- and that the company be ordered to repay the difference to
- 11 put them back on the all-electric rate and repay the
- 12 difference between the time from between August the 4th --
- 13 I'm sorry, August the 5th, 2009, and today, or whenever
- 14 decision is rendered.
- And that's all I have. Any questions?
- JUDGE BUSHMANN: Any questions from
- 17 Commissioners?
- 18 CHAIRMAN GUNN: I don't have anything.
- 19 JUDGE BUSHMANN: Thank you, Mr. Finnegan.
- Opening from KCP&L? Did you have a PowerPoint, Mr. Fischer?
- MR. FISCHER: I do. I'm going to go through
- 22 it briefly.
- 23 May it please the Commission. My name's Jim
- 24 Fischer, and I'll be representing Kansas City Power & Light
- 25 today. And it's -- this is a customer complaint, as

- 1 Mr. Finnegan has mentioned, brought by Briarcliff
- 2 Developments against Kansas City Power & Light, and they are
- 3 seeking really two things. They're seeking a refund of past
- 4 electricity usage. On that particular point, KCP&L opposes
- 5 the refund because we feel that we followed the Commission's
- 6 rules and the tariffs.
- 7 And then the second item that they're asking
- 8 is the opportunity to have its service billed at commercial
- 9 all-electric rates on a prospective basis. On that
- 10 particular point, we agree with the complainant. We believe
- 11 that they should be billed on a prospective basis, and the
- 12 Commission should grant a variance to allow us to do that.
- While KCP&L does oppose the refund, we are
- 14 willing to -- we believe it would be appropriate for
- 15 Briarcliff to be given the commercial all-electric rate on a
- 16 prospective basis. When we go to the Staff's recommendations
- in this case, Staff also recommends that the Commission
- should find that KCP&L properly applied its tariff when it
- 19 refused to provide service to Briarcliff One on the
- 20 all-electric rate after August 4th, 2009.
- 21 And that's because the customer name
- 22 associated with that service changed, and the Commission had,
- as Mr. Finnegan has already indicated, restricted the
- 24 all-electric rate as of December 31, 2007, for as long as the
- 25 customers continuously remained on that rate schedule.

- On Thursday of last week, the parties filed a
- 2 Joint Stipulation of Non-Disputed Material Facts and, Judge,
- 3 I understand that that will be considered part of the
- 4 evidence in this record; is that right?
- JUDGE BUSHMANN: That's correct.
- 6 MR. FISCHER: Okay. Well, this Joint
- 7 Stipulation of Non-Disputed Material Facts contains what I
- 8 believe are the essential facts for resolving the case, and
- 9 those facts really aren't in dispute. But just briefly,
- 10 KCP&L has provided electric service to the premises located
- 11 at 41 North Mulberry Street, Kansas City, Missouri, since
- 12 1999. I'm going to refer to that, as Mr. Finnegan did, as
- 13 Briarcliff One.
- 14 The electric service began at Briarcliff One
- on May 17th, 1999, and continued through June 14th, 1999, in
- 16 the name of Briarcliff West Development. And that was at the
- 17 request of Lee Swartz. Now, at this time, Briarcliff West
- Development was the legal entity responsible for the
- 19 payments, and that's reflected in Paragraph 9 of the
- 20 stipulated facts.
- Now, on June 11, 1999, Dianne Painter called
- 22 Kansas City Power & Light to have service set up in the name
- 23 of Winbury Realty as of June 14, 1999. Service at Briarcliff
- One was put in the name of Winbury Realty by KCP&L on
- 25 June 14, 1999, as requested.

- 1 The account remained in the name of Winbury
- 2 Realty for over ten years, commencing on June 14, 1999, and
- 3 terminating on August the 5th, 2009. And, again, that's
- 4 reflected in our stipulated facts at Paragraph 10. From
- 5 May 17th, 1999, through January 25th of 2001, services to the
- 6 premises was under what's called a rate schedule 1 MGAE.
- 7 That's a rate schedule that reflects that it's an
- 8 all-electric commercial rate.
- 9 And from January 25th, 2001, through
- 10 August 5th, 2009, it was under the 1 LGAE rate schedule,
- 11 which is also an all-electric commercial rate schedule.
- 12 That's in Paragraph 11 of the stipulated facts.
- Now, at the beginning of the case, the judge
- 14 took official notice of Case Number ER-2006-0314. That's the
- 15 first of several cases before the Commission regarding the
- 16 company's all-electric and separate-meter space heating rates
- for commercial and industrial rates.
- In that particular case, which I'll probably
- 19 refer to as the 2006 rate case, Trigen Energy, which is now
- 20 known as Veolia Energy Kansas City, over our objections,
- 21 recommended that the all-electric and separately metered
- 22 space heating rates for commercial and industrial customers
- 23 should just be eliminated. The Commission adopted KCP&L's
- 24 position and didn't just eliminate it. They rejected
- 25 Trigen's primary recommendation. And as a result, the

- 1 Commission decided not to modify the general all-electric
- 2 rates that had been in effect since 1996.
- 3 However, the Commission did decide to restrict
- 4 the existing general service all-electric rate schedules and
- 5 the separately metered space heating provisions of KCP&L's
- 6 standard electric service tariffs to existing customers until
- 7 there was a comprehensive class cost of service study, and
- 8 that's reflected in Paragraph 12 of the stipulated facts.
- 9 Now, if you go to the next case that the judge
- 10 took official notice of, the 2007 rate case, Trigen again
- 11 sought to have the Commission restrict the availability of
- 12 these all-electric and separately metered space heating rates
- for commercial and industrial rates. The Commission in that
- case adopted the Trigen recommendation, and I put the
- 15 relevant language on the screen here.
- But basically, the availability of the
- 17 all-electric rates were restricted to qualifying customers'
- 18 physical locations being served by or under such all-electric
- 19 tariffs or separately metered space heating rates as of the
- 20 date used for the billing determinants, which is basically
- 21 the effective date of the case. And such rates should only
- 22 be available to such customers for so long as they
- 23 continuously remain on that rate schedule.
- 24 We filed an application for rehearing in that
- 25 2007 rate case, and we requested that the Commission grant a

- 1 rehearing and a stay of the effect of the Commission's
- decision to restrict the availability of the all-electric
- 3 rate schedules or, in the alternative, we asked that KCP&L be
- 4 given a waiver or a variance from this decision, and allow it
- 5 to grandfather any existing KCP&L customer who had entered
- 6 into contracts or purchased heating equipment relying on the
- 7 existence of this all-electric discount or heating tariff.
- 8 The Commission denied KCP&L's request.
- 9 So then on January 22nd of 2008, KCP&L filed a
- separate application for a variance or a waiver related to
- 11 these all-electric tariffs, in which at that time the
- 12 application sought a waiver of the provisions of the Report
- and Order in the 2000 rate case that limited all-electric and
- space heating rates to certain customers.
- 15 By a three-to-two vote, the Commission granted
- Motions to Dismiss filed by Trigen and Missouri Gas Energy on
- 17 the grounds that KCP&L's applications for a variance
- 18 represented an improper collateral attack on the Commission's
- 19 previous decision in the 2007 rate case.
- 20 At that point, January 1st, 2008, KCP&L froze
- 21 the rate to customers of record as of that date, as the
- 22 Commission had instructed them to do. And that's found in
- the Stipulation of Facts in Paragraph 14.
- Now, as Mr. Finnegan has already mentioned,
- 25 Briarcliff was informed of the PSC's decision in an e-mail

- dated February 8, 2008, from David Sutphin, a KCP&L employee,
- 2 to a Richie Benninghoven, a contact person for Briarcliff
- 3 Development. KCP&L notified Briarcliff that if the name on
- 4 the account changed, then the account must be changed to the
- 5 standard electric tariff.
- 6 The slide I have on -- on the screen now shows
- 7 what the -- what the e-mail said to Briarcliff. It basically
- 8 said, though, that this -- the Commission's action
- 9 "refreezes" these rates to existing customers for so long as
- 10 they remain on the all-electric or space heating rate
- 11 schedules. This also means that if the customer name changes
- 12 on the account served by these tariffs or if an existing heat
- 13 rate customer requests the rate be changed, due to changes in
- 14 the building usage or load, the account must be changed to a
- 15 standard electric tariff. And that's stipulated to in
- 16 Paragraph 15 of the non-disputed facts.
- 17 Then there was a name change requested. On
- August 5th, 2009, KCP&L was contacted by Jim Unruh, Senior
- 19 Vice-President of Winbury Group to put the account in the
- 20 name of Briarcliff Development. That's stipulated to at
- 21 Paragraph 16.
- Now, effective August the 5th, 2009, the
- 23 customer name for the Briarcliff One building was changed by
- 24 KCP&L from Winbury Realty to Briarcliff Development as
- 25 requested. That was at Paragraph 17 of the stipulated facts.

- 1 We were also informed on August the 10th that 2 there was going to be a change of management. August 3 the 10th, 2009, KCP&L was contacted again by Jim Unruh. stated that Briarcliff One was no longer going to be managed 5 by their company, but instead Briarcliff intended to manage 6 the property in-house. Mr. Unruh stated that the bills 7 should go to Skip Rosenstock, who was the senior property manager at Briarcliff Realty from July 9th -- excuse me, from 8 9 July 2009 to May 2011 at 4151 North Mulberry, Suite 205, Kansas City, Missouri. That's stipulated to at Paragraph 18 10 11 of the stipulated facts. 12 Now, on August 28th, 2009, KCP&L was contacted 13 by Rebecca Hill, Chief Financial Officer for Briarcliff 14 Development, to have the mailing address changed. Ms. Hill 15 contacted the company again on September 17th of 2009 to 16 verify that the mailing address had been changed. 17 Commencing with the first billing after KCP&L 18 was notified of the change of the customer name, KCP&L ceased 19 billing Winbury Realty and began billing Briarcliff 20 Development for electric service to the Briarcliff One 21 building at the large general service rate instead of the --22 and continuing under the large general all-electric rate. 23 Again, that's stipulated to at Paragraph 19 of the stipulated 24 facts.
- Now, the pertinent language of the large

- 1 general service all-electric (frozen) schedule commencing on
- 2 January 1st, 2008, is found at Paragraph 20 of the stipulated
- 3 facts. So these are the essential facts which really aren't
- 4 in dispute.
- 5 Now, the issues that we have in this case
- 6 are -- the first one is: Did KCP&L properly apply the tariff
- 7 in refusing to provide Briarcliff One with the all-electric
- 8 rate? And this -- the company and the Staff both have
- 9 answered that yes, we properly followed the Commission's
- 10 Orders, we properly followed the Commission's approved
- 11 tariffs in this case, and we denied the all-electric service
- when the name of the account changed.
- 13 Now, the second issue in the case is: Does
- 14 the Commission have the authority to waive or vary KCP&L's
- 15 tariff provisions that restrict KCP&L from providing service
- to Briarcliff One on the all-electric schedule, and if so,
- should it? Our position is that yes, you have the authority,
- and yes, in this case you should grant the variance or -- and
- 19 allow the company to provide all-electric service to -- to
- 20 Briarcliff on the all-electric rate.
- 21 Now, the Commission has routinely reviewed and
- 22 granted appropriate requests for variances for the provisions
- 23 of public utility tariffs in the past. And, in fact, if you
- 24 look at your own rules, you've got two rules that allow
- 25 applications to be filed that allow you to request variances

- from tariffs. And that's 4 CSR 240 3.015 and 4 CSR
- 2 240-2.060(4).
- 3 The Commission most recently in a KCP&L case
- 4 specifically addressed this question and held that it has the
- 5 authority to waive or vary public utility care provisions,
- and I would refer you to that Report and Order in the WST
- 7 case, which is EE-2006-0123, decided on October 19th of 2005.
- 8 And then there's a whole variety of other Orders. I pulled a
- 9 few of them out involving Kansas City Power & Light, Missouri
- 10 Gas Energy and Laclede Gas where the Commission has granted
- 11 various variances or waivers from public utility tariffs.
- 12 I think with that, I'll stop and suggest that
- if you have questions, I have two witnesses today, Jason
- 14 Henrich from the company and Tim Rush, who can address your
- 15 questions about tariffs and the Commission's Orders, and I'd
- certainly be happy to answer any of your questions as well.
- JUDGE BUSHMANN: Questions from Commissioners?
- 18 COMMISSIONER GUNN: I actually have a couple.
- 19 Could you go back to the slide where you quote the Report and
- Order language, I think, from page 82 of the Report and
- 21 Order? I think that's it.
- MR. FISCHER: Yeah.
- 23 COMMISSIONER GUNN: So, I'm trying to figure
- 24 out how you -- how you-guys made the leap from this language
- 25 to saying that a name change alone pulls you off the tariff.

- 1 MR. FISCHER: It's based on the use of the
- 2 term "customer." The definition of "customer" changes -- or
- 3 the customer changes whenever you -- whenever you go from
- 4 Winbury to Briarcliff.
- 5 COMMISSIONER GUNN: Based on what you
- 6 interpret the definition of "customer?"
- 7 MR. FISCHER: Based on the tariff definition
- 8 of "customer," which is included in, I believe, Mr. --
- 9 Mr. Rush's testimony.
- 10 COMMISSIONER GUNN: But doesn't -- I mean,
- 11 this -- the Report and Order here has two -- has basically
- 12 two provisions. It says, "Qualifying commercial and
- industrial physical locations." And the physical location
- 14 did not change, correct?
- 15 MR. FISCHER: The customer's physical location
- did change because the customer changed. Now, the physical
- 17 building didn't change, you're right.
- 18 COMMISSIONER GUNN: The location being served
- under an all-electric tariff did not change, correct?
- MR. FISCHER: That's correct.
- 21 COMMISSIONER GUNN: Okay. And then the only
- 22 reason why they were not on the same rate schedule is because
- 23 Kansas City Power & Light removed them once the name changed?
- 24 MR. FISCHER: Whenever the customer requested
- 25 that they -- the name to be changed.

- 1 COMMISSIONER GUNN: I understand the argument.
- 2 I'm just trying from a factual -- there was no -- there was
- 3 no increase in load as other -- other -- there was no other
- 4 reason to remove them from the rate schedule other than the
- 5 name change?
- 6 MR. FISCHER: Other than the fact -- yes,
- 7 that's right. The customer's name -- the customer that was
- 8 entitled -- was calling the shots on that property changed.
- 9 COMMISSIONER GUNN: So we have essentially
- 10 come down to what our interpretation is of what a customer is
- 11 under the tariff language?
- MR. FISCHER: That's right.
- 13 COMMISSIONER GUNN: That's basically the
- 14 sole --
- 15 MR. FISCHER: And if you look at that tariff
- language, it specifically includes property management
- 17 companies.
- 18 MR. FINNEGAN: I object to that. It does not.
- MR. FISCHER: Oh, well, maybe I'm --
- MR. FINNEGAN: That's responsible parties.
- 21 MR. FISCHER: Oh, I'm sorry, responsible
- 22 party.
- 23 COMMISSIONER GUNN: And we can get into that
- 24 when we actually take a look at that on the customer
- 25 language.

1 But my question is: Is this -- is this a 2 little bit of a tempest in a teapot? I mean, are we talking 3 about clerical issues rather than actual substantive issues here? Because the physical location didn't change, right? 5 I mean, so when we talk about -- and I can ask this because all this stuff happened before I came on the 6 7 Commission, so there's no need for me to kind of be 8 consistent with what happened previously. But when you're 9 talking about grandfathering in a customer or -- I mean, was 10 the intent to be for new customers coming in requesting the electric tariff? 11 I mean, so -- or was it for this kind of --12 13 and I understand what the tariff language may or may not say, 14 but I'm talking about intent here. I'm talking about beyond 15 the four corners of the document. 16 MR. FISCHER: Mr. Chairman, the company didn't 17 want this to happen at all from the very beginning. We argued in both cases that we shouldn't get rid of or restrict 18 19 the availability of the all-electric rate in any way. The 20 Commission in the first case said, well, it should be restricted to existing customers. 21 22 The second case that used this language, which 23 basically says if -- if the customer's location, if it 24 changes in any way, if -- if, for example, you sell the property to somebody else, that's not available to the next 25

- 1 customer, the customer is different. Or if the customer, as
- is defined in the tariff, changes, which has happened here,
- 3 you have a different party paying -- we used to have Winbury
- 4 paying the bill and now we have Briarcliff paying the bill.
- 5 They're the responsible party. That changed.
- 6 Under the Commission's language, which is not
- our preference, we would have liked to have a variance to
- 8 allow everybody to continue if they had relied on the fact
- 9 that we had an all-electric rate when they built the
- 10 property. We asked that that be rehearing -- be
- 11 reconsidered. We filed -- that was denied.
- 12 We asked for an application for variance, and
- the Commission said no, that was an improper collateral
- 14 attack, and so now we're following the Commission's Orders.
- 15 COMMISSIONER GUNN: I think that's part of the
- 16 point is that we can have a situation here where you
- 17 absolutely have a good faith following of the tariff.
- 18 There's no wrongdoing here. You have a good faith following
- of the tariff by the company.
- But in reality, all things -- you look --
- 21 because someone changed the name on a bill doesn't alter
- 22 whether or not this physical location should be continued
- 23 under an all-electric tariff. So we have -- we have two
- 24 people that are probably right, and it's going to be our job
- 25 to figure out how we're going to kind of figure out how --

- MR. FISCHER: And it doesn't alter the fact 1 2 that Briarcliff One, whenever they built the building, relied 3 on the existence of that all-electric tariff, and we thought that was a good enough reason to grant waivers for customers 5 that had done that and continue to allow them to get the benefit of that rate. I mean, we are -- prospectively, the 6 7 company is willing to try to find a way to get Briarcliff on 8 this, and we're asking that the Commission grant a variance 9 for this particular situation. 10 We don't think it's fair for the company to be 11 asked to refund money because we were following the tariff 12 and we were following the Commission's Order, and I believe 13 Staff's looked at that issue and decided that's correct. We 14 followed it properly. 15 So it's not proper -- we don't think it's 16 right that the Commission order us to give back the difference, but prospectively, if you'd like to grant a 17 variance in this situation or, you know, find another 18 19 solution, we'd be happy to work with -- with you on that. 20 COMMISSIONER GUNN: Okay. I don't have 21 anything further. Thanks. 22 JUDGE BUSHMANN: Any other questions? 23 COMMISSIONER JARRETT: I don't have any 24 questions. Thanks.
- 25 JUDGE BUSHMANN: Thank you, Mr. Fischer.

- 1 Opening statement from Staff? 2 MS. KLIETHERMES: Good morning, Judge, 3 Commissioners. I agree with exactly half of what Mr. Fischer had to say. And, Chairman, you -- you're headed in the right 5 direction on what the issue is on this, and I'll get to that 6 in one moment. 7 This is a complaint case. There is no 8 properly pled application for waiver of variance pending, and 9 we discussed that in quite a bit of detail in the cover pleadings of the Staff recommendation. 10 So even if it were lawful for the Commission 11 12 to waiver-vary a tariff, it can't do so in this pleading 13 because that hasn't been properly pled. Of course, Staff 14 argues that it's not lawful following the guidance the 15 Supreme Court handed down in 1926 in the St. Louis Gas cases. 16 Staff's position is that KCP&L properly denied 17 Briarcliff's request to be placed on the 1 LGAE rate schedule 18 when that customer name changed. Briarcliff raises claims 19 that Briarcliff's agent didn't have the authority to open the 20 account in anything other than the name of Briarcliff. That has nothing to do with KCP&L. And the PSC is not the forum 21 22 for breach of agency suit.
- 23 The reliance on customer name by KCP&L and 24 Staff does seem awfully specific. Mr. Fischer did a very 25 good job of explaining the procedural history, but he did

- omit a bit that is helpful to understanding the remedial
- 2 nature of the language that was used in the Orders and
- 3 tariff.
- Going back to that 2006 rate case, when the
- 5 Commission ordered KCP&L that the discounted rate schedule
- 6 along with several others was to be restricted to existing
- 7 customers, KCP&L had a hard time finding someone who wasn't
- 8 an existing customer. In that rate case, the Commission
- 9 restricted the schedule after considering evidence about how
- 10 the separately metered space heating and all-electric rate
- 11 schedules were paying quite a bit less for their electricity
- 12 than other customers who weren't on those schedules.
- 13 The process of deciding what classes and what
- 14 rate schedules pay which amounts divided up over which
- 15 elements is what we call rate design. Rate design is where
- we divide up the total amount the utility is authorized to
- 17 collect from its customers among customer classes,
- 18 subclasses, rate elements and seasons. And rate design is a
- 19 zero sum game. It is simply dividing up the pie. In order
- 20 for one slice to be smaller, one or more slices have to get
- 21 bigger. And, unfortunately, and differently from real pie,
- 22 classes and subclasses don't want a larger slice, typically.
- 23 So getting back to that 2006 existing customer
- 24 restriction, at that time the Commission increased the energy
- 25 charge of the 1 LGAE winter rates approximately five percent

- 1 more than the comparable large general service rates. This
- 2 move reduced the 23 percent discount that the 1 LGAE subclass
- 3 received prior to that 2006 case. In its Order, the
- 4 Commission discusses the importance of waiting for a complete
- 5 class cost of service study before anything doing [sic] too
- 6 rash. But in that Order, the Commission did begin the
- 7 process of closing the discounted subclass by attrition, by
- 8 limiting the availability of that class to existing customers
- 9 and also reducing the size of the discount itself.
- 10 So in short, that 2006 rate case that
- 11 Mr. Fischer mentioned was where the Commission not only
- 12 restricted the availability of the rate that Briarcliff wants
- 13 to be on because it was discounted, it also reduced the size
- 14 of that discount. And that's where Staff views that the
- 15 Commission made the decision to close this class by
- 16 attrition.
- 17 So what does the 2006 rate case have to do
- 18 with why Briarcliff's name matters if Briarcliff's location
- 19 hasn't changed? Well, the need for the high level of detail
- and the seemingly bizarre specificity is occasioned by
- 21 KCP&L's rather liberal interpretation of the Commission's
- 22 limitation to existing customers coming out of that 2006 rate
- 23 case. And as I mentioned, coming out of the 2006 rate case,
- it was really hard to not be an existing customer of KCP&L's.
- 25 KCP&L interpreted that order as meaning that

- any KCP&L customer receiving any class of service at any
- 2 location could get the 1 LGAE discount. Not only that, but
- 3 buildings were customers, too. So if someone owned a
- 4 building that was receiving the discount, then the building
- 5 would continue to receive the discount, even if the building
- 6 outright changed hands. Not only that, but KCP&L interpreted
- 7 that you could mix and match those two theories and still
- 8 satisfy KCP&L's interpretation of the existing customer
- 9 restriction.
- 10 So if a developer had a shop in KCP&L
- 11 territory, his office, machine shed, that kind of thing, that
- developer could build a new shopping center, somehow imbed it
- with existing customer status and then sell it so some other
- 14 entity, and the new complex would qualify for the discounted
- 15 rate. That was an existing customer to KCP&L coming out of
- 16 2006.
- Needless to say, that practice did not do much
- 18 to eliminate the discounts by attrition. These
- 19 differences -- pardon me. These differences in
- 20 interpretation got Staff and intervenors thinking about what
- 21 it meant to be a commercial electricity customer. Surely, we
- 22 didn't want to rely on who the ultimate consumers of
- 23 electricity were in a commercial context. Tenants can change
- 24 all the time.
- 25 Tying to a particular customer made sense, but

- 1 KCP&L had already found so much wiggle room in that
- 2 restriction that it was rendered meaningless. Tying to a
- 3 location made some sense, but changes in ownership or entity
- 4 should be recognized as triggering a change in customer
- 5 status. This brings us to the language ultimately ordered in
- 6 KCP&L's 2007 rate case.
- 7 MR. FINNEGAN: Judge, I'm going to have to
- 8 object to this opening statement. There's nothing in the
- 9 record -- no testimony on this whatsoever in your testimony.
- 10 MS. KLIETHERMES: We'll have a fair amount of
- 11 cross on this, and most of this is --
- 12 MR. FINNEGAN: Cross? This is your testimony.
- 13 You're making an opening statement on what --
- 14 JUDGE BUSHMANN: Sir, I'm going to overrule
- 15 the objection. The official notice has been taken of the
- 16 case, so I think she's got some leeway to discuss --
- MR. FINNEGAN: Of the case, but she's making
- arguments about what the Staff and intervenors did. They're
- 19 not here. There's no testimony. I'm sorry. I mean, you
- 20 might want to win the case, but you got to do it fairly.
- JUDGE BUSHMANN: I understand your objection.
- 22 It's overruled. Go ahead.
- 23 MS. KLIETHERMES: And going back to that
- language that you had looked at, Chairman Gunn, we view it
- actually as being a little bit more granular, and

- 1 conveniently, I think it's still up there. We look at it as
- 2 the Commission Order in 2007 restricted it to qualifying
- 3 customers' commercial and industrial locations being served
- 4 under such all-electric tariffs or separately meter space
- 5 heating rates for so long as they continuously remain on that
- 6 rate schedule. But it's actually four separate restrictions.
- Now, given that history, the specificity of that language
- 8 should make a bit more sense now.
- 9 Also, in that '07 case, the Commission further
- 10 reduced the amount of the discount bringing the rate of
- 11 return provided by the all-electric customers closer to that
- 12 provided by the comparable general service customers.
- Now, KCP&L mentioned that they filed an
- 14 application for rehearing. In that application, KCP&L told
- 15 the Commission how, after the 2006 rate case, it had been
- 16 actively soliciting new accounts for the discounted schedules
- and said it wouldn't be fair to those customers to make the
- 18 rates unavailable in 2007.
- 19 KCP&L filed a list of approximately 325
- 20 locations that it thought would like to get the discounted
- 21 rates. Staff responded by saying that it didn't know that
- 22 there were 325 locations that had actively been solicited
- 23 since the 2006 rate case during the pendency of the hearing,
- 24 but given the potential customer impact, it recommended
- 25 reopening the record on the language of the freeze. And this

- is all in the pleadings filed in that pocket.
- 2 The Commission did not reopen the record in
- 3 the 2007 rate case. So in January of 2008, KCP&L filed its
- 4 application for waiver of variance. And in that request,
- 5 KCP&L sought waiver of the freeze with respect to only 215
- 6 locations. So they did pare it down a bit. The Commission
- 7 concluded that it had already decided the matter of closing
- 8 the class when it entered its Report and Order. So the
- 9 Commission rejected the request on the grounds that it was a
- 10 collateral attack.
- 11 And some of this Mr. Fischer covered, in
- 12 Staff's opinion, quite accurately. Regarding KCP&L's notice
- to Briarcliff explicitly stating that if the customer name
- 14 changed, that the account would be disqualified from the
- 15 discounts. And that should be where the Commission inquiry
- 16 ends. There's no properly pled request for waiver of
- 17 variance before the Commission at this time, so I won't spend
- 18 much time discussing the evidence the Commission considered
- in its decisions to close the class by attrition in two
- 20 separate rate cases, to continue that closure in the third
- and to limit the amount of the discounts in three rate cases.
- 22 That's because the Commission ordered another five percent
- increase to energy charge in 2007.
- 24 So I also won't spend much time discussing
- 25 KCP&L's conclusion and admission in those cases that there

- 1 was no cost justification for the discounts, nor will I spend
- 2 much time discussing KCP&L's assertions in other cases
- 3 regarding the importance of full allocations of costs and
- 4 proper price signals in proceedings involving other
- 5 utilities. As Mr. Fischer mentioned, MGE and Veolia,
- 6 Trigen.
- 7 I realize we spent quite a bit of time going
- 8 over the history of the closure of the discounted rates, but
- 9 that's to understand the context of the remedial nature of
- 10 that freeze language. There's significantly more that can be
- 11 said about the rationale and need for the closure of the
- discounted schedules, but because they have not properly pled
- for variance or waiver, there's no need to do so at this
- 14 time.
- 15 So if the Commission concludes and Staff
- 16 recommends that KCP&L did properly deny Briarcliff the
- 17 discounted 1 LGAE rate, that should be the end of this
- 18 matter. As discussed in the initial Staff recommendation,
- 19 the Commission cannot lawfully waive or vary a properly
- 20 promulgated tariff. The Commission could order the filing of
- 21 a new tariff to address this very particular and narrow
- 22 situation going forward, preferably in a separate docket.
- 23 Staff does not recommend the Commission actually do this and,
- in any case, not to deal with a new tariff in this
- 25 proceeding.

- 1 Now, I don't like slippery slope arguments
- because you can always make them and they're always
- 3 speculative and fuzzy, but KCP&L's slippery slope on the
- 4 frozen discounted rates is already mapped out. Mr. Fischer
- 5 said earlier that KCP&L did not want the rates frozen and
- 6 KCP&L did not want the restriction. Well, KCP&L has already
- 7 told the Commission it would like to give an additional 215
- 8 to 325 customers these discounts.
- 9 While that may sound generous of KCP&L, there
- are two things to keep in mind. First, rate design is a zero
- 11 sum gain. You can't have discounted rates without some other
- 12 rate being higher. If KCP&L is going to recover its cost of
- 13 service -- and I suspect KCP&L would like to do that -- for
- 14 one customer to receive a discount, one or more other
- 15 customers will have to pay more.
- 16 Unlike many utilities in most parts of the
- 17 state and downtown Kansas City, customers do have options for
- 18 heating. Many of the buildings KCP&L would like to give
- 19 these discounts to have the option of receiving gas from MGE
- or steam from Veolia. Some may be current customers of one
- or more of those other utilities.
- Now, I bring this up not to argue the points
- 23 here, but to reiterate the point that this is not the proper
- 24 case to address any reopening of the frozen classes. To that
- 25 point, KCP&L has filed its Notice of Intent to File a Rate

- 1 Case. If the Commission decides it is appropriate to
- 2 reconsider the freeze, it could do so in that case, and
- 3 that's especially true if KCP&L and other parties will be
- 4 filing class cost of service studies, particularly if they
- 5 occur at the subclass level that would address the
- 6 all-electric separately metered classes or subclasses versus
- 7 the regular general service classes.
- 8 So in conclusion, KCP&L properly denied
- 9 Briarcliff the 1 LGAE discount. The propriety of this denial
- 10 is particularly clear in the light of KCP&L's past behavior.
- 11 And while Briarcliff may have some valid disputes with its
- former agent, those disputes are not subject to the
- 13 Commission's jurisdiction. Agency and contract are matters
- 14 for civil court.
- Now, while that should end this matter,
- 16 honestly, I can understand the Commission wanting to do
- 17 something to help Briarcliff. It's tough to look a customer
- in the face and say, I'm sorry, there's nothing we can do for
- 19 you. However, to do otherwise would require the rest of
- 20 KCP&L's customers to pay more so that Briarcliff can be
- 21 charged less and then give Briarcliff an advantage over
- 22 similarly situated businesses.
- 23 So concluding that KCP&L did not violate its
- 24 tariff and ordering no further relief is exactly what the
- 25 Commission should do in this proceeding. It would be

- 1 understandable if the Commission wants to reexamine the
- 2 freeze in another proceeding. Some other proceeding would be
- 3 the proper place to reexamine the rate freeze if the
- 4 Commission does want to reexamine the rate freeze.
- 5 Such a proceeding should involve a class cost
- 6 of service study at the subclass level and should give
- 7 opportunity for the participation of additional customers and
- 8 classes not present in this proceeding. To be clear, I'm not
- 9 advocating taking the freeze up in another proceeding and it
- 10 is not Staff's recommendation to do so. Staff's position is
- 11 that the Commission made the proper decision when it decided
- 12 to close the discounted subclasses by attrition and
- 13 periodically reduce the amount of the discount as it is done
- 14 over three rate cases.
- 15 I'm simply saying that, if the Commission
- 16 concludes that KCP&L did not violate its tariff or the
- 17 Commission Order, but the Commission still feels it needs to
- do something because Briarcliff is before it, then the
- 19 Commission also needs to remember other KCP&L customers who
- 20 are not currently before it.
- 21 If the Commission is going to consider
- 22 allowing Briarcliff back on to the frozen discounted rates
- 23 via a tariff change, it needs to consider the other customers
- 24 like Briarcliff who would like discounted electricity, and it
- 25 needs to consider KCP&L's other customers not party to this

- 1 proceeding who would prefer not to pay more for their
- 2 electricity so that KCP&L can continue to offer discounts.
- This is a complaint case. This case is not
- 4 the proper context for any redetermination of the closure by
- 5 attrition of the discounted rate subclasses. As urged by
- 6 KCP&L and Mr. Rush's rebuttal in the 2009 case when he
- 7 stated, "It is the company's intent to eliminate the
- 8 distinction between heat and non-heat winter prices and move
- 9 to seasonal prices without regard to end use." This change
- 10 should be made in a generic rate design proceeding.
- 11 Any questions?
- 12 JUDGE BUSHMANN: Questions from the
- 13 Commissioners?
- 14 COMMISSIONER GUNN: I have a couple. Not very
- 15 many. We do -- I get your point. You made it very well, but
- 16 we do have the option to make a determination that Briarcliff
- 17 should have never been removed from the tariff in this case,
- 18 which would allow the -- and putting aside refund arguments
- 19 and things like that, but we could -- we could make the
- 20 determination that under either -- under the definition of
- 21 customer or under -- and this is where I'll get into a second
- 22 question, but that they could -- they should have always
- 23 remained a customer class even though Kansas City Power &
- 24 Light had a good faith interpretation of the tariff.
- 25 MS. KLIETHERMES: Sure. The difficulty with

- that is I'm not sure how you could give a different
- 2 interpretation of what a customer is in this context without
- 3 KCP&L having the ability to apply it in other contexts as
- 4 they have in the past.
- 5 COMMISSIONER GUNN: But we could specify in
- 6 the order that our definition of customer is limited to this
- 7 particular situation.
- 8 MS. KLIETHERMES: I suppose you could do that.
- 9 COMMISSIONER GUNN: The second thing is that
- 10 you mentioned that -- whether or not someone was authorized
- 11 on behalf of the company shouldn't have an impact on the
- 12 case. But if, in an extreme example, I had called up Kansas
- 13 City Power & Light and said I want you to switch it over to
- 14 this realty group.
- 15 MS. KLIETHERMES: Sure.
- 16 COMMISSIONER GUNN: Clearly, I wasn't
- 17 authorized to do that, and if Kansas City Power & Light did
- that, then there clearly would have been a mistake or an
- improper changing of the account, which would have meant that
- 20 they never should have been left off the -- or removed from
- 21 the rate schedule.
- MS. KLIETHERMES: Sure. But I think that the
- 23 situation that we're dealing with here, there was clearly
- 24 apparent authority.
- 25 COMMISSIONER GUNN: Well, that's a different

- 1 argument. Because you still have to make the inquiry whether
- 2 there was apparent authority.
- 3 MS. KLIETHERMES: Sure.
- 4 COMMISSIONER GUNN: And if it could be
- 5 demonstrated -- because you seemed to cut off the line of
- 6 inquiry. All I'm saying is there actually may need to be an
- 7 inquiry as to whether or not someone properly was authorized
- 8 to do that.
- 9 MS. KLIETHERMES: Sure.
- 10 COMMISSIONER GUNN: And if we found that, even
- 11 though there was apparent authority, which meant Kansas City
- 12 Power & Light acted in good faith in removing them, there
- wasn't actual authority to do that, which meant that they
- 14 should have never been removed from the rate schedule in the
- 15 first place. That is a potential conclusion in this case, I
- 16 think.
- MS. KLIETHERMES: In this case, again, I would
- 18 caution the implications of that, how much we want to
- 19 encourage KCP&L to be doing, you know, inspecting the
- 20 contracts of -- of the property managers before making
- 21 routine rate changes, that sort of thing.
- 22 COMMISSIONER GUNN: And I appreciate the
- 23 point. But you've made the point repeatedly that this is a
- 24 complaint case, which is a very narrow circumstance case, and
- 25 not something that should be necessarily taken as broader

- 1 implications that -- that we might take up in a rate case.
- 2 So can't we -- wouldn't we have the ability to
- 3 have very narrow findings within this complaint case, and
- 4 whether KCP&L wants to take that and try something else in
- 5 another -- in another proceeding is -- is up to them. It
- doesn't, obviously, mean that we're going to listen to them
- or doesn't mean that they're going to win. But a big part of
- 8 your opening was that this is a very narrow case --
- 9 MS. KLIETHERMES: Yes.
- 10 COMMISSIONER GUNN: -- and that we should
- 11 decide it based on the facts that are before us rather
- 12 than --
- 13 MS. KLIETHERMES: And Staff is comfortable
- 14 recognizing something as a narrow case and applying it as the
- 15 Commission instructs. We are somewhat hesitant to rely on
- the ability of other parties to follow such guidelines.
- 17 COMMISSIONER GUNN: And I get that point, and
- I think it's a valid one. Thank you very much.
- JUDGE BUSHMANN: Questions?
- 20 COMMISSIONER JARRETT: Yeah, I just had a
- 21 couple questions. I just wanted to, I guess, flush out or
- 22 understand Staff's position.
- Is it Staff's position that a name change only
- takes that person off of the all-electric rate?
- 25 MS. KLIETHERMES: As regards KCP&L's

- 1 all-electric and separately metered space heating tariff,
- 2 yes.
- 3 COMMISSIONER JARRETT: So I own a company
- 4 named Briarcliff One and I've got -- qualify for the
- 5 all-electric rate case. And I decide or realize that, you
- 6 know, I'm not getting enough business, maybe if I change my
- 7 name to something that starts with A, so I'm listed first in
- 8 the Yellow Pages, I might get more business. Nothing about
- 9 my business changes. I am the same person, I got the same
- 10 workers, I've got the same equipment, I'm doing exactly the
- 11 same thing, no changes other than I file a fictitious name
- 12 registration with the Secretary of State and change my
- 13 fictitious name doing business as to Acme Corporation, and I
- 14 call KCP&L and tell them change the name on my bill to Acme
- 15 Corporation.
- MS. KLIETHERMES: Just --
- 17 COMMISSIONER JARRETT: Then under Staff's
- 18 position, that is a customer change?
- 19 MS. KLIETHERMES: Under the Commission's
- 20 decision to close these classes by attrition, yes, I believe
- 21 so.
- 22 COMMISSIONER JARRETT: And so then even though
- 23 nothing has changed other than I decided I wanted to change
- 24 my name, I would no longer qualify for the all-electric?
- MS. KLIETHERMES: Well, respectfully, if you

- 1 had only filed a fictitious name registration, I don't know
- 2 why you would change your name on your billing accounts, but
- 3 that aside, yes, I think that that is consistent with the
- 4 remedial nature of this language.
- 5 COMMISSIONER JARRETT: Let's do another
- 6 example. My wife and I own a company together, and it's
- 7 Terry Jarrett Corporation, but we own it 50/50. I die. My
- 8 widow calls KCP&L and says my husband's died, it's still
- 9 Terry Jarrett Corporation, but I want you to change the name
- 10 on the bill to me and bill it in the name of Julie Jarrett.
- 11 MS. KLIETHERMES: Now, assuming, and I'm
- 12 not -- Mr. Rush would actually be the -- or Mr. Hedegrine
- 13 [phonetic] would be the better -- not Hedegrine, I'm sorry.
- 14 KCP&L's other witness would probably be more knowledgeable on
- 15 this.
- I believe that there's a difference between
- 17 customer name and the person who's designated -- I think
- there's separate forms or separate fields on the form, I
- should say that you can have a customer name that differs
- 20 from the responsible party. But again, that would be a
- 21 better question --
- 22 COMMISSIONER JARRETT: But I'm changing the
- 23 bill name. I don't want it billed to Terry Jarrett
- 24 Corporation anymore. I want it billed to Julie Jarrett
- 25 because my husband died.

- 1 MS. KLIETHERMES: On the assumption that that
- is the same as the customer name, yes, I believe that would
- 3 be consistent with the remedial nature of the language.
- 4 COMMISSIONER JARRETT: I don't -- what do you
- 5 mean assuming what's the same? I'm changing the customer
- 6 name on the bill.
- 7 MS. KLIETHERMES: Okay. That's not what you
- 8 said earlier.
- 9 COMMISSIONER JARRETT: That's what I meant.
- 10 I'm changing the customer name on the bill. I want the
- 11 customer name to be Julie Jarrett.
- 12 MS. KLIETHERMES: Yes. If you are changing
- 13 the customer name, I believe that's consistent with the
- 14 remedial nature of the rate freeze.
- 15 COMMISSIONER JARRETT: It also is -- is your
- witness going to speak on the apparent authority issue? I
- 17 didn't read anything in the record on that. You had
- indicated that there was clearly apparent authority to change
- 19 the name.
- MS. KLIETHERMES: From the property manager?
- I was going to do some cross on that.
- 22 COMMISSIONER JARRETT: Okay. Thank you.
- JUDGE BUSHMANN: Before you go,
- 24 Ms. Kliethermes, Commissioner Kenney asked me to address a
- 25 question. His question is: So are the Commission's goal in

- 1 the 2007 rate case was to strictly and narrowly limit the
- 2 discounted rate schedule with the goal to ultimately phase it
- 3 out altogether?
- 4 MS. KLIETHERMES: I believe that is consistent
- 5 with -- with what had been said in testimony in that case,
- 6 with what the Commission's Order was in that case, and with
- 7 what KCP&L's response to -- it was -- the Commission in the
- 8 2007 case instructed KCP&L to do a class cost of service
- 9 study to present in its next case that would demonstrate that
- 10 the rates were or were not cost effective.
- 11 And if they were not cost effective, to
- 12 present KCP&L's preferred plan for discontinuing the rates.
- 13 And those two Orders, yes, were consistent with the closure
- of the class by attrition.
- 15 JUDGE BUSHMANN: Thank you. Any other
- 16 questions?
- 17 We're ready for our first witness, which is
- 18 Nathaniel Hagedorn. Could you come forward, please. Could
- 19 you stand and raise your right hand, sir.
- 20 (The witness was sworn.)
- 21 DIRECT EXAMINATION
- 22 QUESTIONS BY MR. FINNEGAN:
- 23 Q. State your name, please, for the record.
- 24 A. My name is Nathaniel Hagedorn.
- 25 Q. And by whom are you employed?

- 1 A. Briarcliff Realty Company.
- 2 Q. Is that a change from when we first filed this
- 3 testimony?
- 4 A. Yes.
- 5 Q. What was your position then?
- 6 A. The chief operating officer of Briarcliff
- 7 Development Company.
- 8 Q. Okay. And Briarcliff Development and
- 9 Briarcliff Realty are separate corporations?
- 10 A. They are.
- 11 Q. Okay.
- MR. FINNEGAN: I'm going to hand -- hand him
- the testimony, if that's all right.
- JUDGE BUSHMANN: Go ahead.
- 15 MR. FINNEGAN: I have a copy of what's
- 16 Briarcliff Exhibit Number 1.
- 17 BY MR. FINNEGAN:
- 18 Q. Could you identify that, please?
- 19 A. This is the testimony in this rate case.
- 20 Q. The direct testimony --
- 21 A. This case. The direct testimony, yes.
- 22 Q. -- of Nathaniel Hagedorn?
- 23 There are a couple mistakes or changes I need
- to make at this point, if that's all right. On page 1, would
- you turn to page 1, line 10, and it says you're chief

- operating officer of the company. You just indicated that
- 2 has changed?
- 3 A. It was correct at the time, but it has
- 4 changed.
- 5 Q. But you're still working with them?
- A. Yes.
- 7 Q. On page 3, line 6 -- these are minor --
- 8 well -- I'm sorry, no -- I don't think I find an error there.
- 9 On page 12, line 20, if you notice, there's a
- 10 date, it's -- it says aa/20/2009 on line 20. That should be
- 11 an 11, shouldn't it?
- 12 A. Yes.
- 13 Q. I'm sorry, I found the mistake on page 3,
- 14 line 6. The last number that goes -- prior to that, from
- 15 May 17th, 1999, to January 25th, 1999, that's to January
- 16 2001?
- 17 A. 2001.
- 18 Q. And the final one is on page 13, line 29 --
- 19 there is no 29. Line 27. It says "Briarcliff One." That
- 20 should read "Briarcliff Development" --
- 21 A. Company.
- 22 Q. -- was a customer, is also a customer of KCP&L
- as defined in Rule 1.04; is that correct?
- 24 A. Right.
- 25 Q. With those changes, if I were to ask you

- today -- first, was this prepared by you or under your
- 2 supervision and control?
- 3 A. Yes.
- 4 Q. And if I were to ask you the questions with
- 5 the changes today, would your answers still be the same?
- A. Yes.
- 7 Q. Okay. Now, I want to hand you what's been
- 8 marked as Briarcliff Exhibit Number 2. And can you identify
- 9 that as --
- 10 A. This is the rebuttal testimony of Nathaniel
- 11 Hagedorn.
- 12 Q. And if I were to -- did you -- was this
- 13 prepared by you under your supervision -- or under your
- supervision and control?
- 15 A. Yes.
- 16 Q. If I were to ask you the questions on this
- today, would your answers be the same?
- 18 A. Yes.
- 19 Q. Okay. And there's no changes on this one?
- 20 A. No.
- 21 Q. And then I want to hand you -- okay.
- 22 Briarcliff Exhibit Number 3. Can you identify that, please?
- A. The surrebuttal testimony of Nathaniel
- 24 Hagedorn.
- 25 Q. And was that prepared by you or under your

- 1 supervision and control?
- 2 A. Yes.
- 3 Q. And if I were to ask you the questions today,
- 4 would your answers be the same?
- 5 A. Yes.
- 6 MR. FINNEGAN: At this point, I'd like to
- offer Briarcliff Exhibits 1, 2 and 3 and tender Mr. Hagedorn
- 8 for cross-examination.
- JUDGE BUSHMANN: Briarcliff Exhibits 1, 2, and
- 10 3 have been offered. Are there any objections? Hearing
- none, Briarcliff Exhibits 1, 2 and 3 are admitted into the
- 12 record.
- 13 (BRIARCLIFF EXHIBIT NUMBERS 1, 2, AND 3 WERE
- 14 RECEIVED INTO EVIDENCE BY JUDGE BUSHMANN.)
- 15 JUDGE BUSHMANN: Cross-examination by Staff?
- MS. KLIETHERMES: Thank you.
- 17 CROSS-EXAMINATION
- 18 QUESTIONS BY MS. KLIETHERMES:
- 19 Q. Good morning, Mr. Hagedorn. Did the
- 20 management agreement provide that Briarcliff should have
- 21 access to the records, like utility bills?
- 22 A. Yes.
- Q. Do you know who Dianne Painter is?
- 24 A. Yes.
- Q. Who is Dianne Painter?

- 1 A. She's a -- like a clerical worker at the
- Winbury Group.
- 3 Q. Did you ask her about her conversations with
- 4 KCP&L in August of 2009?
- 5 A. I can't recall specifically.
- 6 Q. I'm sorry. Did you ask her at any time about
- 7 those conversations that she had in August of 2009?
- 8 A. I mean, I don't know -- I don't recall having
- 9 a conversation with Dianne Painter about a conversation in
- 10 2009 of August.
- 11 Q. Do you review utility bills for Briarcliff
- 12 One?
- 13 A. The utility bills are typically -- are paid by
- the property manager. Winbury Group is our property manager,
- 15 and so at that time, before Briarcliff Realty, which is the
- 16 company that I'm the president for, after -- in 2009 when we
- 17 made the management switch, Briarcliff Realty, in its normal
- 18 course of business, pays the -- all the bills, whether it be
- lawn mowing or utility bills, and typically owners do not
- 20 review specific bills from a property.
- They look at financial results from the
- 22 property itself, but hundreds of bills get paid each month,
- 23 whether it be buying toilet paper or paying an electricity
- 24 bill or getting the grass cut or snow removed. So an owner
- 25 would typically not review line by line specific bills from a

- 1 property, and I don't believe we reviewed them when Winbury
- 2 was our property manager, nor would our ownership group
- 3 review those specific bills when Briarcliff Realty was the
- 4 property manager.
- 5 Q. Now, does your management agreement, Article
- 6 II, Arabic Number 2 -- Arabic number 1.B state that, Owner's
- 7 representative and others designated by him shall at all
- 8 times have access to such records and do all other material
- 9 on file pertaining to the project and its operation?
- 10 A. I'm sure it does.
- 11 MR. FINNEGAN: Could you show him that,
- 12 please?
- 13 MS. KLIETHERMES: Do you have your direct
- 14 testimony?
- 15 THE WITNESS: I'm sure -- yes, property
- 16 manager is simply a processer for an owner. They -- you
- 17 know, owners don't want to have to collect the bills and
- 18 collect the rent and pay the bills. So they're just a
- 19 processor of information and bills.
- 20 BY MS. KLIETHERMES:
- Q. So after the Briarcliff One name was changed
- 22 out of Briarcliff Development back in 1999, you never
- 23 received a utility bill for Briarcliff One, correct?
- 24 A. Those bills, I believe, were sent to Winbury
- 25 Group, who paid them with money that they received from

- 1 Briarcliff Development Company. So Briarcliff Development
- 2 Company had a lease with tenants. Those tenants remitted
- 3 lease payments to Winbury Group because they collected the
- 4 rent as part of the normal course of fulfilling their
- 5 property management obligations, and they also subsequently
- 6 paid all of the bills out of an account that was solely for
- 7 that building.
- 8 So that building had a specific bank account
- 9 that the Winbury Group maintained. Rents flowed into it,
- 10 expenses flowed out of it, and then the net remaining monies
- 11 were transmitted back to us.
- 12 Q. Prior to August of 2009, in whose name were
- your contracts for lawn mowing?
- 14 A. I don't know. It could have been directly
- 15 with the building.
- Q. So you don't know if they were in Winbury
- 17 Group, Winbury Realty, Briarcliff One, or anything else?
- 18 A. In all likelihood, we typically would put --
- 19 when we do the property management functions ourselves, those
- accounts are all put in the building name. A property
- 21 manager -- if I do property management for third-party
- 22 clients, just like Winbury Group performed third-party
- 23 property management for us, meaning they just charged a fee
- 24 to do all these activities, they would not be the -- you
- know, the definition of a customer is, you know, the

- 1 responsible party.
- 2 Most property managers -- and we are the
- 3 same -- will not put the bills in our name. They put the
- 4 bills in the name of the customer itself. That's the normal
- 5 course of business because at the end of the day, they
- 6 didn't -- the property manager gets charged, get benefits
- 7 from a very small fee that they get paid to do the accounting
- 8 and some of these other processes.
- 9 So they would never usually put the name of a
- building in their name because they're not the responsible
- 11 party. If -- if the money was not in the account to pay the
- 12 bill, Winbury Group or Winbury Realty would not pay the bill.
- 13 They didn't benefit from any use of the power, nor do they
- 14 benefit from somebody mowing the grass.
- 15 So it would be most common that all accounts
- and functions would be put in the name of the property owner
- 17 or the owner of the facility itself because they're the
- 18 responsible party who's benefiting from any service that's
- 19 provided to that building. So it's unusual that Winbury put
- 20 that name -- put their name in the account -- on the account
- 21 for KCP&L.
- 22 Q. Now, you said that Briarcliff is also a
- third-party property manager, correct?
- 24 A. Briarcliff Realty Company.
- 25 Q. Thank you for the distinction. So would

- 1 Briarcliff Realty having a company -- having an electric
- 2 account in its name, do you think that should trigger any
- 3 sort of red flag within KCP&L if Briarcliff Realty calls and
- 4 requests an account be placed in its name?
- 5 A. I don't know.
- Q. As a property manager, have you ever requested
- 7 the contractual documents associated with any of your clients
- 8 prior to -- let me rephrase that question.
- 9 As a third-party property manager, do you
- 10 request -- I'm sorry, have you ever -- let me start over
- 11 again.
- 12 As a property manager, when establishing
- something like a lawn mowing in a client's name, have you
- 14 ever had that vendor request the contractual relationship
- 15 between you and the entity for which you are getting the
- 16 service as a precondition to establishing that service?
- 17 A. No. The contracts are typically with the
- 18 limited liability company or whatever entity it is that owns
- 19 the building or facility that we might be managing. So the
- 20 contracts are, as I mentioned earlier, most traditionally
- 21 between the -- the management -- or the ownership of the real
- 22 estate in our case and the property manager -- or, I'm sorry,
- 23 and the service provider.
- 24 Q. So it would be atypical of a vendor to request
- 25 documentation of the contractual relationship between a

- 1 property manager and the ultimate client, correct?
- 2 A. I suppose that would probably -- well, it
- depends. I mean, we've not had that, but I don't see any
- 4 reason why if we are -- as the property manager, are acting
- 5 for -- on behalf of the owner and have the ability to direct
- 6 service, incur costs, then it would not be atypical that that
- 7 service provider would want to know that we, as the property
- 8 manager, have the authority to incur those costs.
- 9 Q. But have you ever had that happen?
- 10 A. I have not. To me personally, I don't manage
- 11 the properties day to day. I have a property manager that
- 12 does it, so I don't know what conversations he has.
- 13 Q. And, again, I meant that in your capacity as a
- third-party property manager, which you've testified you are.
- 15 A. Well, my company is. I don't manage
- 16 properties day-to-day personally.
- 17 Q. Thank you. During his opening, did your
- 18 counsel confuse the names Winbury Realty and Winbury Group a
- 19 couple of times?
- 20 A. I don't know if he confused them. The Winbury
- 21 Group, who is -- who was the company that we had a management
- 22 contract with, we don't know who the realty -- Winbury Realty
- 23 Company is other than that's the company that this -- and the
- reason -- if I had a suspicion, I don't know, is that Winbury
- 25 Realty is probably a shell company because Winbury Realty --

- 1 Winbury Group has assets. And if we didn't pay our bill, my
- 2 guess is that they would not pay it either.
- 3 Q. To be clear, my question was -- and I may have
- 4 just misheard this --
- 5 A. Uh-huh.
- 6 Q. -- I thought your counsel may have confused
- 7 the two a couple of times as they are stated in the
- 8 Stipulation of Facts and in your earlier testimony. You
- 9 didn't notice that, though? I may have -- I was just trying
- 10 to make the record clear.
- 11 A. Yeah. I don't know.
- 12 Q. Now, going back to your earlier testimony, was
- 13 it your statement that you don't think there's anything
- 14 atypical about a property manager handling the billing for
- 15 utility, lawn mowing, toilet paper purchase, I think, were
- 16 your examples?
- 17 A. That's correct.
- 18 Q. But your claim is that KCP&L should have known
- not to bill the property manager, correct?
- 20 A. I would say that would be atypical, but I
- 21 don't know what KCP&L's policies are.
- 22 MS. KLIETHERMES: I think that's all I have.
- 23 Thank you.
- JUDGE BUSHMANN: Cross-examination by KCP&L.
- MR. FISCHER: Thank you, Judge.

1 CROSS-EXAMINATION

- 2 QUESTIONS BY MR. FISCHER:
- 3 Q. Mr. Hagedorn, I apologize. I wasn't sure I
- followed some of the changes that you made early on in your
- 5 testimony, so let me just clarify a couple things.
- On whose behalf are you appearing today?
- 7 A. Briarcliff Development Company.
- 8 Q. And what's your position today?
- 9 A. I'm the president of Briarcliff Realty
- 10 Company.
- 11 Q. Okay. Are those two the same corporation?
- 12 A. They have a shared ownership, but -- the
- person who owns Briarcliff Development Company is a gentleman
- named Charles Garney [phonetic]. He owns 20 percent -- he
- owns 100 percent of Briarcliff Development Company of which I
- was a former officer of the company, and he owns 20 percent
- of Briarcliff Realty Company, and I own the other 80 percent
- 18 of that company.
- 19 Q. Is Briarcliff Development Company a different
- 20 corporation from Winbury Development?
- 21 A. There is no -- yes. There's no affiliation or
- co-ownership of any kind between those entities.
- 23 Q. Is that also true for Winbury Realty or
- 24 Winbury Group?
- A. We don't have any affiliation with Winbury

- 1 Realty or Winbury Group, Briarcliff -- any Briarcliff entity
- other than just a third-party management provider.
- 3 Q. And to your knowledge, Winbury Realty, Winbury
- 4 Group, or Winbury Development didn't just file something with
- 5 the Secretary of State to change their name to Briarcliff; is
- 6 that right?
- 7 A. Correct.
- 8 Q. Do you know who Rebecca Hill is?
- 9 A. Yes.
- 10 Q. Who is she?
- 11 A. She's Chief Financial Officer for Briarcliff
- 12 Development Company.
- Q. Do you know who Jim Unruh is?
- 14 A. Yes.
- 15 Q. Who is he?
- 16 A. He's a property -- he was our property manager
- for the Winbury Group that managed our accounts.
- Q. And do you know who Skip Rosenstock is?
- 19 A. Yes. He was one of my property managers at
- 20 Briarcliff Realty Company.
- 21 Q. Now, today, who pays the bill at Briarcliff
- 22 One?
- 23 A. The bill is Briarcliff Development Company.
- 24 Briarcliff Realty, in its course of doing the day-to-day
- 25 property management, pays the bills on behalf of Briarcliff

- 1 Development Company. So we actually, you know -- there's an
- 2 account for Briarcliff One building.
- We -- Briarcliff Realty pays the -- all the
- 4 vendors, including the electricity bill, just through our
- 5 normal course of business based out of the operating revenue
- 6 that is deposited in that account.
- 7 Q. And so the responsible party for paying that
- 8 bill is Briarcliff Development Company?
- 9 A. Briarcliff Development Company, who owns the
- 10 building and has owned it since the building was established.
- 11 Q. Has Briarcliff Development Company always paid
- 12 the bill at Briarcliff One since the beginning of history?
- 13 A. Yes. Its own -- while Winbury may have
- 14 physically written the check, it was only out of Briarcliff
- Development Company's resources and money that always paid
- 16 the bill.
- 17 O. But did it come out of a Briarcliff account?
- 18 A. It came out of a, like, an account that
- 19 Winbury held in trust for Briarcliff One building, which was
- owned by Briarcliff Development. If there -- whenever the
- 21 agreement terminated, any money in that or any obligations
- 22 would be -- would be remitted to Briarcliff Development
- 23 Company.
- Q. When did the account change?
- 25 A. The property management?

- 1 Q. The account that you paid the bill for KCP&L's
- 2 electricity from.
- 3 A. In 2009. And I believe it was August of 2009
- 4 when the -- when we -- when we, Briarcliff Realty took over
- 5 the day-to-day property management.
- 6 Q. So at that point, the responsible party that
- 7 paid the bill changed?
- 8 A. No.
- 9 Q. Prior to that time, did the bill be paid by
- 10 a -- out of an account called the Winbury Group of Kansas
- 11 City?
- 12 A. I believe that's correct.
- 13 Q. And then when you asked that the name of the
- 14 account be changed over, then Briarcliff One was the account
- that the money was paid from, correct?
- 16 A. Correct. I believe that's correct, yes.
- 17 MR. FISCHER: Thank you. That's all I have.
- JUDGE BUSHMANN: Any questions by
- 19 Commissioners?
- 20 COMMISSIONER GUNN: I don't have anything.
- 21 COMMISSIONER JARRETT: I don't have any
- 22 questions. Thank you.
- JUDGE BUSHMANN: I have one question, just for
- 24 clarification.
- 25 At any time prior to August 2009, did

- 1 Briarcliff Development Company physically occupy the
- 2 Briarcliff One building in any way?
- 3 THE WITNESS: I joined the company in -- in
- 4 2001, 2002 -- end of 2001, and I believe the company had --
- 5 well, no, I don't think they ever did have any office space
- 6 in there. They've occupied their physical -- or Briarcliff
- 7 Development Company offices have -- we've moved around as
- 8 we've built new buildings, so I don't know that we ever
- 9 occupied -- not while I was with the company did we ever
- 10 physically occupy space in that building.
- JUDGE BUSHMANN: Thank you.
- 12 THE WITNESS: If I -- Commissioners and Judge,
- if I may offer a little bit of insight, if anything else, can
- I offer at least a few statements?
- 15 JUDGE BUSHMANN: Well, I'll give your counsel
- 16 a chance to ask additional questions. Since I've asked a
- 17 question, is there any recross from the parties, Staff?
- MS. KLIETHERMES: No.
- JUDGE BUSHMANN: KCP&L?
- MR. FISCHER: No, thank you, Judge.
- JUDGE BUSHMANN: Redirect?
- 22 MR. FINNEGAN: Just a few questions.
- 23 REDIRECT EXAMINATION
- 24 QUESTIONS BY MR. FINNEGAN:
- 25 Q. Mr. Hagedorn, you indicated that Briarcliff

- 1 Development had no relationship with Winbury -- I'm sorry,
- 2 with Winbury Realty?
- 3 A. Correct.
- 4 Q. Your relationship was with the Winbury Group?
- 5 A. As a property manager, yes.
- 6 Q. And they are separate corporations?
- 7 A. Between Winbury Group and Winbury Realty?
- Q. Yes.
- 9 A. Yes, as far as I know.
- 10 Q. And you indicated that you were the landlord
- 11 to the lessor of Briarcliff One?
- 12 A. Correct.
- 13 Q. That's true of Briarcliff Two, Briarcliff
- 14 Three?
- 15 A. Correct.
- Q. And you have any other buildings on the
- 17 property?
- 18 A. Yes, we do. And we, interestingly enough,
- 19 because I think there's always two sides to the story, the
- 20 Staff mentioned that there were 324 and then 215 claimants or
- 21 people that were wanting to qualify for the all-electric
- 22 rate. You know, there's -- the whole thing is, that we were
- one of those claimants.
- 24 We were on the list for another nine-story
- 25 office building that we developed in this same area. We

- 1 invested hundreds of thousands of dollars going to build a
- 2 building that was all-electric based on the rate because the
- 3 tariff at the time provided for the all-electric rate. So we
- 4 made an investment decision that we invested hundreds of
- 5 thousands of dollars in order to -- to qualify for the
- 6 all-electric rate.
- 7 And so -- not to try to usurp other customers.
- 8 We made a business decision based on the rules that were in
- 9 place. Those rules were changed, and then we were -- we
- 10 were -- that rate was taken away from us and it cost us, you
- 11 know -- we would have made a different business decision. So
- we're not trying to, you know, take advantage of other
- 13 customers, as the Staff might suggest that that's our intent.
- 14 Our intent -- and just like with Briarcliff
- One, when we built that building, we made investment
- decisions about building the building to qualify for the
- 17 all-electric rate, and we made different capital decisions
- than we would have had we known that rate would be taken away
- 19 from us.
- Now, one building, we just got -- we just got
- 21 screwed on, in my opinion, because of the decision that was
- 22 made to take that electric rate away from us after it's too
- 23 late. We can't go and -- we built a building and we made
- 24 those decisions based on the rules that were in place, and
- 25 then those were taken away from us and changed. So we were

- one of those claimants that got, in my opinion, treated
- 2 unfairly in that case.
- 3 And then -- then this case, or this complaint,
- 4 you know, we -- in our opinion, the customer never changed.
- 5 The responsible party, the definition, you know, the KCP&L
- 6 tightened up their rules to say this customer name. But the
- 7 customer name was not part of that. The customer and the
- 8 responsible party was always Briarcliff Development Company.
- 9 We were always the one responsible for that bill. And so
- 10 just because the name of a bill changes doesn't, I don't
- 11 think -- is certainly not fair, and it's the same -- I think
- 12 we really -- I mean, we lost tens of thousands of dollars on
- 13 the other decision that was made to take away the
- 14 all-electric rate from those people who made the investment
- 15 decisions. This same situation almost happened to us when we
- built some apartments. I mean, I know this doesn't matter,
- 17 but --
- 18 MR. FISCHER: Judge, I'm going to object at
- 19 this point. Since it's a consumer complaint, I was going to
- allow some narrative, but this has gone on quite awhile.
- JUDGE BUSHMANN: I think your answer is
- 22 starting to become non-responsive to the question, sir.
- THE WITNESS: I apologize.
- JUDGE BUSHMANN: Mr. Finnegan, can you push
- 25 the button on your microphone?

- 1 BY MR. FINNEGAN:
- Q. With respect to -- you say it cost you
- 3 hundreds of thousands of dollars to make a building
- 4 all-electric. Can't you just switch to natural gas?
- 5 A. No.
- 6 Q. What would happen -- how would you --
- 7 A. We'd have to entirely replace all of the
- 8 heating and air-conditioning equipment, which is what we
- 9 spent all that money on. But it was the right investment
- 10 decision based on the all-electric rate.
- 11 Q. And not only that, wouldn't you have to add a
- 12 vent for the gas?
- 13 A. Oh, we'd have to provide natural gas service
- 14 to the building, which doesn't exist. We'd have to pay for
- 15 that, we'd have to replace all of our heating and
- 16 air-conditioning equipment. All of our tenants would have to
- 17 modify the way they heat and cool their space. So really,
- 18 there's not a practical way to change it.
- 19 Q. And who receives the electricity at Briarcliff
- 20 One?
- 21 A. The landlord, which is Briarcliff Development
- 22 Company, provides the electricity services. A provision in
- 23 their lease that they're required to provide to the tenants
- 24 who occupy the building.
- 25 Q. Do you also provide electricity for the common

- 1 areas?
- 2 A. Correct.
- 3 Q. Do the tenants pay you for that?
- 4 A. The tenants don't pay for any electricity
- 5 unless they use an exorbitant amount of power, say, for,
- 6 like, a computer room. The electricity is just included in
- 7 the rate that they pay us.
- 8 Q. But you use the electricity for the common
- 9 areas, Briarcliff Development does?
- 10 A. Yes.
- 11 MR. FINNEGAN: That's all the questions.
- 12 JUDGE BUSHMANN: Mr. Hagedorn, thank you, sir.
- 13 You may step down.
- 14 THE WITNESS: Thank you.
- 15 JUDGE BUSHMANN: It's now about 10:00. Why
- don't we take a short ten-minute break.
- 17 MR. FINNEGAN: Mr. Hagedorn needs to be back
- in Kansas City by 1:00. Can he be excused?
- JUDGE BUSHMANN: That's up to you, sir.
- MR. FINNEGAN: That's fine by me. There will
- 21 be no other questions.
- JUDGE BUSHMANN: Why don't we take a
- 23 ten-minute break and we'll come back at approximately ten
- 24 minutes after 10:00.
- 25 (A break was held.)

- 1 JUDGE BUSHMANN: The next witness that I have
- listed is Jason Henrich. Mr. Henrich, can you come forward?
- 3 Would you raise your right hand, sir.
- 4 (The witness was sworn.)
- JUDGE BUSHMANN: You may go ahead, sir.
- 6 DIRECT EXAMINATION
- 7 QUESTIONS BY MR. FISCHER:
- 8 Q. Please state your name and business address.
- 9 A. My name is Jason Henrich, and my business
- 10 address is 10700 East State Route 350, Raytown, Missouri.
- 11 Q. Are you the same Jason Henrich that caused to
- 12 be filed in this proceeding rebuttal testimony that has been
- marked as Exhibit Number -- KCP&L Exhibit Number 1-HC, which
- is a highly confidential version and 1-NP, which is the
- 15 public version?
- 16 A. I am.
- 17 Q. Mr. Henrich, did you have any changes that
- 18 you'd like to make in your testimony? I think there was some
- typo on page 2?
- 20 A. Yes, that's correct. On page 2, line 20, at
- 21 the end of that sentence, it reads, "Winbury Reality."
- 22 That's a typo. It should be changed to Realty.
- 23 Q. That would be in both versions of the
- 24 testimony; is that correct?
- 25 A. Correct.

- 1 Q. Did you see any other changes that you need to
- 2 make?
- 3 A. No, I did not.
- 4 Q. If I were to ask you the questions contained
- 5 in this rebuttal testimony today, would your answers be the
- 6 same?
- 7 A. Yes.
- 8 Q. And are they true and accurate to the best of
- 9 your knowledge and belief?
- 10 A. They are.
- 11 MR. FISCHER: With that, Judge, I would move
- 12 for the admission of Exhibit Number 1-HC and 1-NP and tender
- 13 the witness.
- 14 JUDGE BUSHMANN: Exhibit KCP&L HC and NP
- 15 Number 1 has been offered. Are there any objections?
- MR. FINNEGAN: No, Your Honor.
- 17 JUDGE BUSHMANN: Hearing none, that exhibit,
- both versions, will be admitted into the record.
- 19 (KCP&L EXHIBIT NUMBERS 1-HC AND 1-NP WERE
- 20 RECEIVED INTO EVIDENCE BY JUDGE BUSHMANN.)
- JUDGE BUSHMANN: Cross-examination by Staff?
- MS. KLIETHERMES: Thank you, Judge.
- 23 CROSS-EXAMINATION
- 24 QUESTIONS BY MS. KLIETHERMES:
- 25 Q. Good morning, Mr. Henrich [as pronounced].

- 1 Henrich, I'm sorry. Which is the proper pronunciation?
- 2 A. Henrich.
- 3 Q. Thank you. Do you know who Dianne Painter is?
- 4 A. I do not.
- 5 Q. Do you normally request verification of
- 6 identity when setting up a commercial account?
- 7 A. No, we do not.
- 8 Q. Do you normally review agency contracts when
- 9 setting up a commercial account?
- 10 A. Not at all.
- 11 Q. Is it common in the utility industry to
- 12 request verification of identity when setting up a commercial
- 13 account?
- 14 A. To my knowledge, it is not.
- 15 Q. And is it common in the utility industry to
- review agency contracts when setting up a commercial account?
- 17 A. No.
- 18 Q. How much time would it take to verify an
- 19 agency agreement?
- 20 A. I really don't know.
- Q. Would it depend on the agreement?
- A. Absolutely.
- Q. Would it depend on the number of agreements?
- 24 A. Certainly.
- Q. Would you have any way of knowing if a

- 1 particular agency agreement had been superceded?
- 2 A. I would not.
- 3 Q. Could you walk us through the process of
- 4 setting up an account -- a commercial account?
- 5 A. By way of clarification, would this be a brand
- 6 new, maybe a Greenfield, brand-new customer?
- 7 Q. Let's start with that, yes.
- 8 A. All right. Usually the customer -- if let's
- 9 say a new construction is going on, that customer would be
- working with a representative of KCP&L to establish, you
- 11 know, what type and size of service would be needed and so
- 12 forth. And in that process would be advised and directed
- towards a particular rate, at which point the customer, i.e.,
- 14 the one who wishes to place the billing in their name would
- 15 contact my department, which is the contact center, and ask
- that billing be set up in their name under these addresses
- for this address and so forth.
- 18 Q. And could you then say for -- if that was a
- 19 Greenfield, if that's what Briarcliff Development did back in
- 20 1998, what would have happened? How was that changed? For
- 21 example, what happened in 1999?
- 22 A. In 1999, I believe, is when KCP&L was
- 23 contacted by the representative from Winbury asking to change
- 24 the name from Briarcliff -- I'm sorry, from Briarcliff to
- 25 Winbury. Winbury had been an established customer as a

- 1 property manager in other places within the KCP&L system, so
- 2 they, in a sense, were an established customer taking
- 3 responsibility and ownership of that account.
- 4 Q. Could you clarify what fields do or do not
- 5 exist on your computer information system for an account,
- 6 such as customer name, responsible party, billing addresses,
- 7 those sorts of things? I suspect I confused the matter in my
- 8 opening.
- 9 A. Well, there are a number of fields on a number
- of screens, so I certainly could not list them all, but all
- of those that you listed are correct.
- 12 Q. So out of those that I listed, to the extent
- you can remember them, what do they mean to KCP&L?
- 14 A. That is the indication of who is the customer
- 15 at that property address.
- Q. Which of those fields?
- 17 A. The one titled account/premise.
- 18 Q. And that would be where the name Briarcliff
- 19 Development did appear switched to Winbury Realty, then
- 20 switched to Briarcliff One, correct?
- 21 A. Correct.
- 22 Q. Is it common for a property manager to put
- 23 service in its name?
- 24 A. Yes, it is.
- 25 Q. Is it common for Winbury to put service in its

- 1 name?
- 2 A. Yes.
- 3 Q. Is there a separate field in your CIS
- 4 system -- that's Customer Information System -- for
- 5 responsible person or responsible party?
- A. I believe so, but I'm not familiar enough with
- 7 the system fields specific to say for certain.
- 8 MS. KLIETHERMES: Nothing further. Thank you.
- JUDGE BUSHMANN: Cross-examination on behalf
- 10 of Briarcliff?
- 11 MR. FINNEGAN: Thank you, Your Honor.
- 12 CROSS-EXAMINATION
- 13 OUESTIONS BY MR. FINNEGAN:
- Q. Mr. Henrich, I'm trying to make sure we get
- 15 the names correct here of the companies we're dealing with.
- 16 The first one was with Briarcliff West Development Company;
- 17 is that correct? The first one that the name of the bill was
- on, was it Briarcliff West Development Company?
- 19 A. Correct.
- Q. And are you aware that Briarcliff West
- 21 Development Company was merged into Briarcliff Development
- 22 Company?
- A. I do not know that.
- Q. Okay. There's copies of their changes in
- Mr. Hagedorn's testimony. Have you reviewed his testimony?

- 1 A. I have reviewed it, but I didn't recall that
- 2 piece specifically.
- 3 Q. So the property was first in the name of
- 4 Briarcliff West Development, which was the company that
- 5 developed the property?
- 6 A. Correct.
- 7 Q. And then it became -- okay.
- 8 And you put it in Briarcliff West Development
- 9 Company as a result of a telephone call; is that correct?
- 10 A. That's correct.
- 11 Q. Was there any service agreement ever entered
- into with Briarcliff West Development Company?
- 13 A. It would be the standard service agreement
- 14 setting up an electric account with KCP&L.
- 15 Q. And is there something in writing by -- signed
- 16 by the applicant?
- 17 A. I don't believe so.
- 18 Q. You indicated that you do not check who the
- applicant is or who -- you just take them at their word?
- 20 A. In the case of a commercial property, the
- 21 person accepting the financial responsibility as a customer,
- 22 especially in this case one that is an established property
- 23 manager, in that case the answer to your question would be
- 24 yes.
- Q. Okay. You've been in -- you've been with the

- 1 company since 2006; is that correct?
- 2 A. Correct.
- 3 Q. So what happened before that is not in your
- 4 personal knowledge?
- 5 A. Correct.
- 6 Q. Okay. You testified that -- on page 2 that
- 7 the second -- the change to Winbury Realty was at the request
- 8 of Dianne Painter, who is with the Winbury Group?
- 9 A. Yes, that's what it reads.
- 10 Q. Are you aware that those are two separate
- 11 corporations?
- 12 A. I think as it states, those two groups share
- 13 similar management employees and the same mailing address.
- Q. Do you know if they're separate corporations?
- 15 A. Specifically, I do not.
- 16 Q. Did you review Mr. Hagedorn's testimony and
- 17 exhibits where it shows that they are separate corporations?
- 18 A. I did.
- 19 Q. You did. So -- okay. So somebody from the
- 20 Winbury Group can call you and say, put this in the name of
- 21 Winbury Realty, and you'll do it?
- 22 A. That would be correct.
- 23 Q. And then Winbury Realty would become the
- 24 customer of record; is that correct?
- 25 A. Correct.

- 1 Q. Is there a definition in the Kansas City
- 2 Power & Light's rules as to what a "customer of record" is?
- 3 A. I'd have to defer that question to Mr. Rush.
- 4 Q. Okay. And the next change, I understand,
- is -- okay. On page 4 -- sorry, on page 3, line 4, you say,
- 6 "It is not unusual for Winbury acting as property manager to
- 7 request changes be made to the customer of record."
- 8 Which Winbury are we talking about there,
- 9 Winbury Realty or Winbury Group?
- 10 A. Reading line 5, it would appear that it would
- 11 be Winbury Realty.
- 12 Q. But on line 3, you say that the name -- "the
- service was established under the name provided by KCP&L by
- 14 Ms. Painter." And Ms. Painter is with the Winbury Group,
- isn't she?
- 16 A. Correct.
- 17 Q. Is there a service agreement with respect to
- 18 this billing -- to this customer?
- 19 A. Do you mean Winbury Realty?
- Q. Winbury Realty, Winbury Group, whoever called
- 21 you. Whoever you put it in, do you have a service agreement?
- 22 A. I believe so, yes.
- Q. A written one?
- A. I don't know.
- 25 Q. Well, what do you mean when you say you have a

- 1 service agreement, but it's not in writing? How does that
- 2 happen?
- 3 A. I would defer that question specifically to
- 4 Mr. Rush and his testimony again.
- 5 Q. But you're the one who runs the billing
- 6 department, right?
- 7 A. No, I don't run the billing department.
- 8 Q. Or whatever this department is that you're
- 9 testifying on behalf -- you are the -- what is your position?
- 10 A. I'm the manager of the customer contact
- 11 center.
- 12 Q. So you're in charge of customer contacts. And
- if somebody from Winbury Group calls you and says put
- something in the Winbury Realty name, you'll do it?
- 15 A. That's correct.
- 16 Q. If I called and said put something in the name
- of Winbury Realty, would you do that?
- 18 A. We would not. The explanation would be the
- 19 person in the contact from Winbury Group changing it to
- 20 realty was affiliated with that same company or group of
- 21 companies, and therefore, would have some sort of standing or
- 22 basis to make that change, whereas, a third party would not.
- 23 Q. Just because you know somebody is what you're
- 24 saying; is that correct?
- A. Well, I don't know her personally, but it

- 1 would be from historical record and account that she had with
- 2 the company.
- 3 Q. You did not ask for her authority -- or
- 4 company did not ask to find what authority she had to put
- 5 this in the name of Winbury Realty?
- 6 A. I can't speak to the specific conversation
- 7 that was held, but in the process of verifying, when the call
- 8 was answered, the -- the agent who answers the phone will ask
- 9 some verifying questions, who are you with, can you verify
- 10 some information, a tax ID number and things like that.
- 11 Q. Okay. So if I've got a tax ID number and all
- 12 that information, I can put my account in, correct?
- 13 A. That could be possible.
- 14 Q. And in this particular case, KCP&L put this
- 15 account in the name of Winbury Realty even though it was
- requested by the Winbury Group, correct?
- 17 A. Yes, that's correct.
- Q. Who paid the bills? Who did you get checks
- 19 from? Winbury Realty?
- 20 A. The checks show being processed from the
- 21 Winbury Group.
- Q. Winbury Group of Kansas City. Did Winbury
- 23 Realty ever pay any bills to Kansas City Power & Light?
- 24 A. I haven't reviewed every payment, but --
- Q. On the Briarcliff One building, I'm talking

- 1 about.
- A. I haven't reviewed every payment. To my
- 3 knowledge, those came from Winbury Group.
- Q. Okay. And then your testimony on page 3,
- 5 starting with the question, "How did Briarcliff Development
- 6 become the customer of record," your answer is that "the
- 7 Company was contacted by Jim Unruh, Senior Vice-President of
- 8 the Winbury Group..." "...to put the account in the name of
- 9 Briarcliff Development." And that's on August 5th, 2009.
- 10 You were there then, right?
- 11 A. Yes, I was.
- 12 Q. And it was at the request of the -- somebody
- 13 from the Winbury Group to put the name in the Briarcliff
- 14 Development?
- 15 A. Correct.
- 16 Q. Now, on question 15 [sic], it says, "Did
- 17 Winbury Realty contact KCP&L at any other time after the
- 18 service was changed to Briarcliff Development?" And your
- answer is "yes." "The Company was again contacted by a Jim
- 20 Unruh." Jim Unruh is with the Winbury Group, isn't he?
- 21 A. Yes, I believe so.
- 22 Q. You don't know if he's with Winbury Realty, do
- 23 you?
- 24 A. No, I do not.
- 25 Q. So shouldn't this question read, "Did Winbury

- 1 Realty" -- "Did Winbury Group contact KCP&L to change it;" is
- 2 that correct? Or that would make your answer more correct?
- A. Are you referring to line 17?
- 4 Q. Yes. You said Winbury Realty contacted you.
- 5 At least that was your answer.
- 6 A. Correct. I think from the standpoint of KCP&L
- 7 and the agent who dealt with this, Winbury Realty and Winbury
- 8 Group are synonymous and/or the same entity.
- 9 Q. But according to the records of the State of
- 10 Missouri, they're not?
- 11 A. I believe that's correct.
- 12 Q. Do you have a service order for anything that
- 13 you got from -- on this particular thing where they asked to
- 14 change it? Is there a service order there? Oh, no, where is
- 15 the service order? This last one, August 10th, I'm not sure
- where you got this information because you supplied the
- service orders on other ones, but not on this.
- 18 A. Do you mean specifically the change in billing
- 19 address?
- 20 Q. Yes.
- 21 A. That would not necessarily be recorded as a
- 22 service order like the other examples. That would just be
- 23 noted as a contact in the customer notes.
- 24 Q. Would that same be true for the -- the
- 25 conversation with Rebecca Hill who called on August 28th,

- 1 2009? She's the chief financial officer for Briarcliff
- Development.
- 3 A. It should. All contacts with the customer get
- 4 noted in the customer accounts.
- 5 Q. There's no service order for that?
- 6 A. I'm not familiar enough with the specifics of
- 7 processing the order to say for certain, if that's a service
- 8 order or simply a note and a change made.
- 9 Q. But you supplied the service orders but you
- didn't supply any of the notes or anything that you say
- 11 occurred?
- 12 A. Those are not included here.
- 13 Q. Starting on line 18 through the end of the
- 14 page and the top of the next page, you indicate that the
- 15 Winbury Group paid the bills, or that's where you got the
- 16 checks from, even though the account was in the name of
- 17 Winbury Realty?
- 18 A. I don't see where on row 18 it states that
- 19 specifically, but the checks did come from the Winbury Group.
- Q. Well, it says, "While the account was in the
- 21 name of Winbury Realty, payments were received from The
- 22 Winbury Group of Kansas City Disbursement Account." Is that
- what you say?
- A. Which line are you on?
- 25 Q. Lines 21 and 22.

- 1 A. Of page 3?
- Q. On page 4, I'm sorry. I moved on.
- A. Yes, that's what it reads.
- 4 MR. FINNEGAN: That's all the questions I
- 5 have.
- JUDGE BUSHMANN: Any questions from the
- 7 Commissioners?
- 8 COMMISSIONER JARRETT: Yes. Good morning.
- 9 THE WITNESS: Good morning.
- 10 CROSS-EXAMINATION
- 11 QUESTIONS BY COMMISSIONER JARRETT:
- 12 Q. I have just a few questions. I wanted to go
- 13 to -- do you have your rebuttal testimony there in front of
- 14 you?
- 15 A. Yes.
- 16 Q. I wanted to go to page 2, starting with your
- 17 question on line 15. Are you there?
- 18 A. I am.
- 19 Q. Okay. At line 15 on page 2 of your rebuttal
- 20 testimony, the question is: "Who was the customer of record
- 21 for the Property from June 15, 1999 through August 5, 2009?"
- 22 And I think Mr. Finnegan asked you this question, but I don't
- 23 remember your answer.
- 24 What is the "customer of record?" What does
- 25 that mean?

- 1 A. The customer of record, as it shows in the
- 2 examples of the screen shots later in the rebuttal, show the
- 3 Winbury Realty for that time period.
- Q. Okay.
- 5 A. And customer of record would mean that was the
- 6 entity who is the financially responsible party for that
- 7 address.
- 8 Q. And so that's the case in any -- any billing
- 9 of any customer? The customer of record is the responsible
- 10 party -- my question was really more generic.
- 11 What is KCP&L's definition of "customer of
- 12 record?"
- 13 A. The way that you're suggesting, that's
- 14 absolutely correct. So if you are listed as the account
- 15 holder, the customer, in that field, that is from KCP&L, that
- 16 is who the customer at that address and financially
- 17 responsible.
- 18 Q. Okay. And I may have some questions about a
- 19 couple of those screen shots later, but let me go back to
- 20 your testimony on page 2, lines -- the last sentence on that
- 21 page beginning at line 20 and going on to line 21. The
- 22 sentence reads: "It is my understanding that Winbury Realty
- 23 and Winbury Group share similar management employees and the
- 24 same mailing address."
- 25 Is that what it says?

- 1 A. Correct.
- 2 Q. And what is the source of your understanding
- 3 of that?
- 4 A. It would come from prior dealings with Winbury
- 5 in each iteration, hearing from individuals such as, I
- 6 believe, Ms. Painter representing both of those groups.
- 7 Q. Okay. And so when you say, "It is my
- 8 understanding," is that your personal experience in dealing
- 9 with these people, or did somebody else tell you that that
- 10 was the understanding?
- 11 A. It is not my -- I did not have any personal
- 12 experience dealing back and forth with any of these entities.
- Okay. So who told -- who did you talk to that
- 14 gave you the understanding that -- that this is a fact?
- 15 A. The individuals who dealt on a day-to-day
- 16 basis in the call center.
- Q. Okay. And who were those people? Do you know
- 18 their names?
- 19 A. Yes. One of them would be a gentleman by the
- 20 name of Kevin Brannan, who is listed under one of the screen
- 21 shots as having entered that order.
- 22 Q. Okay. Now, I wanted to move to page 3, line
- 23 7. There's the question: "Who holds the responsibility for
- 24 providing the name of the customer of record on the account?"
- 25 And your answer starts at line 9, and it

- 1 states: "It is the responsibility of the customer to
- 2 disclose to KCP&L the correct name the account is to be
- 3 placed in."
- 4 Who was the customer when Dianne Painter
- 5 requested the change?
- A. Referencing line 5 on that same page, it would
- 7 be Winbury Realty.
- 8 Q. No. My question was: Who was -- who was the
- 9 customer when she requested the change?
- 10 A. Oh, the prior customer?
- 11 Q. The prior customer.
- 12 A. Briarcliff West.
- 13 Q. The prior name?
- 14 A. It would be Briarcliff West.
- 15 Q. So the customer was Briarcliff West, and
- 16 according to your testimony, it's the responsibility of the
- 17 customer, Briarwood West, to disclose to KCP&L the correct
- name the account is to be placed in.
- 19 But Dianne Painter was not a -- an employee of
- 20 Briarwood West, was she?
- 21 A. No. With respect, I think you're
- 22 misinterpreting it. It would be the responsibility of the
- 23 current customer, meaning we would not have any visibility to
- 24 whether Briarcliff and/or Winbury had discussions in
- 25 transferring the account from one to the other. Therefore,

- 1 if Winbury calls and states that I am now the customer to be
- of record at this address, we would take that and make that
- 3 change.
- 4 Q. Okay. Even though Winbury's not the customer
- 5 at the time?
- A. That's correct.
- 7 Q. And before I -- I wanted to talk a little bit
- 8 about the screen savers shots in your exhibits and schedule,
- 9 I guess, what is it, IAH? It's kind of cut off. JAH. And I
- 10 notice those are marked highly confidential. I don't know if
- 11 we need to go into in-camera for those.
- MR. FISCHER: Judge, I think they're marked as
- 13 highly confidential just because there is customer-specific
- 14 information on there. I suspect you can probably ask your
- 15 questions and stay in public session.
- 16 COMMISSIONER JARRETT: Okay. And if I stray,
- 17 let me know.
- MR. FINNEGAN: Since my client's the customer,
- we don't have a problem with that.
- 20 BY COMMISSIONER JARRETT:
- Q. Okay. Well, would you look at JAH 1, please.
- 22 Are you there?
- 23 A. I am.
- 24 Q. Now, this form doesn't -- doesn't have the
- word "customer" on it anywhere, does it?

- 1 A. No, it does not.
- Q. Okay. And you go down to -- I guess there's a
- 3 line called "Acct/Premise," and in that one, this is the
- 4 initial turn-on order for the Briarcliff West Development.
- 5 So this would be the original turning on of
- 6 the service there, correct?
- 7 A. Correct.
- 8 Q. So under the account/premise, there's a long
- 9 number there, and then it says Briarcliff West DEVS, which I
- 10 assume is Briarcliff West Development; is that correct?
- 11 A. Correct.
- 12 Q. So that's like the account holder? Is that
- 13 what that is?
- 14 A. Correct.
- 15 Q. Okay. And then you go on down, it's a turn
- on, the order type, and then the origin of that was by
- 17 telephone, ordered by Lee Swartz, and it was -- the urgency
- was at the company's convenience; is that right?
- 19 A. That's correct.
- Q. Okay. So that's just kind of the details of
- 21 who called and what name the account was placed in; is that
- 22 right?
- A. That's correct.
- 24 Q. And what kind of service is being requested?
- 25 A. Correct.

- 1 Q. Now, the next one is JAH 2, and this is the
- turn-on for 6/14/1999 Winbury Realty. Okay. And the
- 3 Acct/Premise has another long number and then Winbury Realty.
- 4 And then the order type is turn-on.
- Now, why is that turn-on? Was the power cut
- 6 off and then turned back on?
- 7 A. No, it's a clarification. If you look at that
- 8 field and the order subtype beneath it, turn-on read
- 9 comparatively to the prior exhibit, turn-on install.
- 10 Q. Okay.
- 11 A. So that, in a sense, would indicate an order
- that we would take a reading from the electric meter and
- 13 begin billing this new customer at their read from that date
- 14 going forward.
- 15 O. Okay. So it's basically -- it's not like a
- 16 physical turn-on. I guess it's a virtual turn off because
- you're separating the customers?
- 18 A. Right. It's taking a manual step to say I'm
- 19 going to take note of where I'm going to begin your billing
- and whatever meter reading number that is, that in essence
- 21 would represent a baseline zero and then you would be billed
- 22 from that point forward.
- 23 Q. Gotcha. And then, again, the origin of that,
- for that service order was a telephone from Dianne Painter,
- and then again at the company's convenience.

- 1 And then if you go to JAH 3, the
- 2 Acct/Premise -- well, again, this is styled up at the top as
- 3 a turn-on. It says turn-on change of name from Winbury to
- 4 Briarcliff; is that correct?
- 5 A. Correct.
- Q. And then, again, on Acct/Premise line, there's
- 7 another long number and it says Briarcliff Development. Then
- 8 you have the turn-on order type and the subtype is turn-on
- 9 read. So that would have been, like, the second one.
- 10 The power wasn't actually shut off, but you're
- 11 actually shutting off the one customer virtually and then
- 12 setting it to zero and turning it on for the new customer?
- 13 A. Correct. Maybe a better way to say it would
- 14 be to stop billing at that point and beginning at the next
- 15 point.
- Q. Right, it's a billing issue, not an actual
- 17 physical turn-on?
- 18 A. That's correct. And, again, the origin of
- 19 that was by telephone, ordered by Jim Unruh. Okay.
- 20 COMMISSIONER JARRETT: I don't think I have
- 21 any more questions. I appreciate your patience with me.
- 22 Thank you.
- THE WITNESS: Thank you.
- JUDGE BUSHMANN: I just have one question,
- 25 Mr. Henrich.

- 1 The screen shots that Commissioner Jarrett was
- 2 talking to you about, are those the same as a service
- 3 application, or is a service application some other document
- 4 entirely?
- 5 THE WITNESS: No, it would be these same
- 6 screens.
- JUDGE BUSHMANN: Recross by Staff?
- 8 MS. KLIETHERMES: Yes, just a couple.
- 9 RECROSS-EXAMINATION
- 10 QUESTIONS BY MS. KLIETHERMES:
- 11 Q. Mr. Henrich, do entities frequently request
- service be placed in their name if they don't want to be
- 13 responsible for billing?
- A. No, they do not.
- 15 Q. What happens if an entity gets a bill that
- they say they don't owe?
- 17 A. They would be contacted immediately.
- 18 Q. Would it take some amount of time for KCP&L to
- verify an agency agreement?
- 20 A. It would.
- Q. How do customers react to delays in service?
- 22 A. Delays in service?
- 23 Q. Yes.
- A. Not well.
- 25 Q. And then where Mr. -- where Commissioner

- 1 Jarrett was discussing the screen shots with you, did
- 2 Briarcliff receive bills in the late '90s in its name?
- 3 A. They would not have received bills prior to --
- 4 the example -3, for that turn-on?
- 5 Q. Yes, but for some point in, I believe it would
- 6 have been 1999, Briarcliff received service in its name,
- 7 correct?
- 8 A. Yes, the original -- those few months, yes.
- 9 Q. Now, you talked about the initial turn-on for
- 10 Winbury.
- 11 Does that mean that Briarcliff would have been
- 12 final billed?
- 13 A. Typically, yes.
- 14 Q. Does a final bill state that it is a final
- 15 bill?
- A. Very clearly.
- 17 O. And what is a final bill?
- 18 A. Means that this account has been closed,
- 19 payment of this invoice represents closure of responsibility
- 20 on that account.
- 21 Q. So if the lights are still on at a location
- 22 after a final bill has been rendered, what does that mean?
- 23 A. It really doesn't mean anything. It's a
- 24 common practice for a large area of KCP&L that we don't
- 25 physically send an individual to shut the electricity off

- with a hard disconnect. It's more a process from a billing
- 2 standpoint.
- 3 So final bill would be paid and typically,
- 4 most often a new customer, it would be a one day off, next
- 5 day a new customer. If there was an event to where there was
- 6 a delay but there was usage incurred, then that would be --
- it would pop up on our report, and we would go out and
- 8 actually physically disconnect it until we could get a new
- 9 customer of record responsible for the bill.
- 10 Q. So if Briarcliff Development still had lights
- on -- I'm sorry, if Briarcliff Development had received a
- 12 final bill, the lights were still on and the little wheel on
- 13 the side of the meter was still spinning, if Briarcliff
- 14 Development didn't receive a subsequent bill, would that mean
- that someone else was paying that bill?
- 16 A. That's correct.
- 17 MS. KLIETHERMES: I believe that's all I have.
- 18 Thank you.
- 19 JUDGE BUSHMANN: Recross by Briarcliff?
- MR. FINNEGAN: Yes, I've got a couple. Just
- 21 following up on this last question here.
- 22 RECROSS-EXAMINATION
- 23 QUESTIONS BY MR. FINNEGAN:
- 24 Q. You said it would take some time to verify it,
- 25 whether or not the person calling you was authorized; is that

- 1 correct?
- 2 A. I'm just speculating. I've never done that.
- 3 Q. You've never asked for verification?
- 4 MS. KLIETHERMES: Judge, I'm going to object.
- 5 This isn't responsive to questions from the bench. This is
- 6 follow-up on the additional cross that I performed.
- 7 MR. FINNEGAN: Yes, it is.
- 8 JUDGE BUSHMANN: Is this within the scope?
- 9 MR. FISCHER: I join in that objection. I
- don't think there's anything the bench asked.
- 11 JUDGE BUSHMANN: Can you restate your question
- 12 for me, sir?
- MR. FINNEGAN: Okay.
- 14 BY MR. FINNEGAN:
- Q. Well, how long would it take to verify?
- 16 A. To verify what specifically?
- 17 Q. To verify who was authorized, who called you
- 18 and said they were authorized.
- MS. KLIETHERMES: Objection. I don't believe
- there were any questions from the bench on authorization.
- JUDGE BUSHMANN: I'm going to overrule it. Go
- ahead.
- MR. FINNEGAN: Did you overrule?
- JUDGE BUSHMANN: You may re-ask.
- 25 BY MR. FINNEGAN:

- 1 Q. How long would it take to ask for and receive
- 2 a copy of the management agreement?
- 3 A. To physically ask for it, it would take no
- 4 time.
- 5 Q. And it could be sent back to you by e-mail in
- 6 no time, too, couldn't it?
- 7 A. It could.
- 8 Q. So it wouldn't take much time?
- 9 A. Not to receive it, no.
- 10 Q. And to look at it -- if you look at this
- 11 management agreement, you can see that it says it should be
- 12 in the name of the customer -- I mean, the name of the owner?
- 13 A. I've never looked at an agency agreement.
- 14 Q. Well, it might be a first time to start.
- 15 With respect to your exhibits -- or your
- schedules, JAH 2 and JAH 3 that you referred to, I see that
- 17 the mailing address, even after the change from Winbury
- 18 Realty to Briarcliff Development remained the same, 4520 Main
- 19 Street, Suite 1000, Kansas City, Missouri 64111?
- 20 A. Where are you looking?
- 21 Q. I'm looking at the last -- the mailing address
- 22 at the bottom of JAH 2 and JAH 3.
- 23 A. Okay.
- Q. They're the same address, right?
- 25 A. That's correct.

- 1 Q. And then you said that you received a phone
- 2 call from -- from Briarcliff Development saying to change the
- 3 address from Rebecca Hill? It's on top of page 4 of your
- 4 testimony, the mailing address changed.
- 5 A. Yes, that's what it reads.
- 6 Q. But after the -- after you made this change,
- 7 the bills were still going to Winbury Realty or the Winbury
- 8 Group at that 4520 Main Street address?
- 9 A. Yeah, according to the -3 example, the mailing
- 10 address is still going to the 4520 Main.
- 11 Q. Are you aware that other utilities are
- required to obtain service applications signed by the
- 13 customer?
- A. No, I'm only familiar with KCP&L.
- 15 MR. FINNEGAN: That's all the questions I
- 16 have.
- JUDGE BUSHMANN: Any redirect, Mr. Fischer?
- 18 MR. FISCHER: Just briefly.
- 19 REDIRECT EXAMINATION
- 20 QUESTIONS BY MR. FISCHER:
- Q. Mr. Henrich, do entities typically pay bills
- 22 received when such entity believes they're not responsible
- 23 for payment?
- A. Are you asking, would a person who does not
- 25 believe they should be responsible still pay the bill?

- 1 Q. Yes.
- 2 A. They wouldn't.
- 3 Q. You were asked some questions regarding your
- 4 highly confidential schedules. There's a schedule JAH-4
- 5 and -5 -- or excuse me, -4. What does that schedule show?
- A. It shows the copy of two checks received from
- 7 Briarcliff One.
- 8 Q. And then the next page shows what? Or excuse
- 9 me, the previous page, you said Briarcliff One. Is there
- another set of checks from a different group?
- 11 A. There is on the -4. There's a set of checks
- showing received from the Winbury Group of Kansas City.
- 13 Q. Do you conclude anything about who's
- 14 responsible for payment by the checks you get?
- 15 A. At the time, the date of these checks, the
- name on the check would be the party responsible as the
- 17 customer, both financially responsible and of record.
- 18 Q. Okay. And do you conclude that they're the
- 19 customer then?
- 20 A. Yes.
- MR. FISCHER: Okay. That's all I have. Thank
- 22 you.
- JUDGE BUSHMANN: Thank you, Mr. Henrich. You
- 24 may step down now.
- Next witness is Tim Rush.

- 1 (The witness was sworn.) JUDGE BUSHMANN: You may proceed. 3 DIRECT EXAMINATION 4 OUESTIONS BY MR. FISCHER: 5 Please state your name and business address. Q. 6 Α. Tim Rush, 1200 Main, Kansas City, Missouri. 7 Q. Are you the same Tim Rush that caused to be 8 filed in this proceeding rebuttal testimony which has been 9 marked as Exhibit 2 and surrebuttal testimony which has been 10 marked as KCP&L Exhibit 3? I did. 11 Α. 12 Do you have any changes or corrections that Ο. 13 need to be made to your testimony? 14 Α. I do not. 15 If I were to ask you the questions contained Q. 16 in that testimony today, would your answers be the same and are they accurate to the best of your knowledge and belief? 17 18 Α. Yes. MR. FISCHER: Judge, I would move for the 19 20 admission of KCP&L Exhibit 2 and 3 and tender the witness for 21 cross. JUDGE BUSHMANN: KCP&L Exhibits 2 and 3 have 22
- MR. FINNEGAN: No objection.

 JUDGE BUSHMANN: Hearing none, those exhibits

been offered. Any objections?

23

- 1 are admitted into the record.
- 2 (KCP&L EXHIBIT NUMBERS 2 AND 3 WERE RECEIVED
- 3 INTO THE RECORD BY JUDGE BUSHMANN.)
- 4 JUDGE BUSHMANN: Cross-examination by Staff?
- 5 CROSS-EXAMINATION
- 6 OUESTIONS BY MS. KLIETHERMES:
- 7 Q. Good morning, Mr. Rush.
- A. Good morning.
- 9 Q. Do you recall Case Number ER-2006-0314?
- 10 A. I do.
- 11 Q. Fondly, I'm sure. In that case, did the
- 12 Commission restrict the existing general service all-electric
- rate schedules and separately metered space heating
- 14 provisions of KCP&L's standard general tariffs to existing
- 15 customers until there is a comprehensive class cost of
- 16 service study?
- 17 A. It did.
- 18 Q. Let's talk for a moment about how KCP&L
- interpreted existing customers from the time the Commission
- 20 entered that order until the time the Commission entered its
- 21 order in the ER-2007-0291 case.
- 22 If I received commercial electric service from
- 23 KCP&L and requested service at that location under the
- 24 all-electric or separately metered space heating schedules,
- 25 would I have been an existing customer as KCP&L interpreted

- 1 it prior to the 2007 rate case?
- 2 A. Yes.
- 3 Q. If I received general commercial service from
- 4 KCP&L at a particular location and I bought a new commercial
- 5 building and requested service under the all-electric or
- 6 separately metered space heating rate schedules at that new
- 7 location, would I have been an existing customer as KCP&L
- 8 interpreted it prior to the 2007 rate case?
- 9 A. Yes.
- 10 Q. If I received residential electric service
- 11 from KCP&L at a particular location and I bought a new
- 12 commercial building and requested service under the
- 13 all-electric or separately metered space heating rate
- schedules, would I have been an existing customer as KCP&L
- interpreted it prior to the 2007 rate case?
- 16 A. Yes, but I would just characterize it that it
- 17 wasn't just the company that agreed to it. Ultimately, it
- 18 was all the other parties that -- that established that that
- 19 was the standard.
- 20 Q. And was that as a result of the settlement
- 21 negotiation?
- 22 A. I mean, it was. We had a rate design
- 23 component of this and we had to change tariffs and whatnot.
- 24 There were obviously debates about various things and
- 25 characterizations of what the order said. There was -- yeah.

- 1 Yes.
- 2 Q. If I bought a commercial building that was
- 3 served on the all-electric or separately metered space
- 4 heating schedules but I personally was not previously a KCP&L
- 5 customer, would I have been an existing customer as KCP&L
- 6 interpreted it prior to the 2007 rate case?
- 7 A. I don't know that. I don't have an answer to
- 8 that right now. I think they would be, but I don't remember
- 9 all the components of it in 2007.
- 10 MS. KLIETHERMES: Judge, I've got a data
- 11 request response from a prior rate case that involved
- 12 customer specific information that did not involve this
- 13 particular customer. I think I have redacted everything
- 14 customer specific regarding it, but I would like the
- 15 opportunity to refresh Mr. Rush's recollection with this
- document if that would be acceptable.
- JUDGE BUSHMANN: Go ahead.
- MR. FINNEGAN: Your Honor, I'm going to object
- 19 to this. This was not part of this complaint case. We were
- 20 not a party to this case.
- JUDGE BUSHMANN: I'm going to overrule the
- 22 objection. I think it does have some relevance based on the
- 23 history of the cases.
- 24 MR. FINNEGAN: And I'd like to see a copy,
- 25 too, please.

- 1 MS. KLIETHERMES: I'd have to rely on the
- 2 company's representation if I have successfully redacted
- 3 customer-specific information.
- JUDGE BUSHMANN: Do you have a copy for other
- 5 counsel?
- 6 MS. KLIETHERMES: I have that copy. I'm
- 7 not -- I'd like the company's verification of the quality of
- 8 my redaction because it does contain customer-specific
- 9 information on approximately 350 customers.
- 10 BY MS. KLIETHERMES:
- 11 Q. Mr. Rush, is your recollection refreshed?
- 12 A. Not yet. You're talking about ER-2006-0314?
- 13 That's what you were asking the question about?
- 14 Q. How the -- how the company interpreted its --
- 15 no, I'm sorry. We were talking about how the company
- interpreted what was an existing customer out of the ER 2006
- 17 case.
- 18 A. That's correct. And this is dealing with the
- 19 2008 case.
- Q. This is dealing with the customers that KCP&L
- 21 solicited --
- 22 A. Right.
- Q. -- after the 2006 case and prior to the 2007
- 24 case; is that correct?
- 25 A. Well, I wouldn't characterize it as solicited,

- 1 but these are the customers who had made decisions to put
- 2 electric heat in their facility that would have qualified for
- 3 the electric heating rate if it had been available to them,
- 4 and that was part of what we asked for in our request.
- 5 Q. I'm not sure procedurally in the terms of
- 6 question/answer where we're at now, but yes, that is my
- 7 understanding of what that document is.
- 8 A. Okay. So this is essentially a year and a
- 9 half later, a filing that we made. So I'm trying to
- 10 understand how we used this to link it back to the case in
- 11 ER-2006-0314. I'm not trying to be difficult.
- 12 Q. Well, my question is: Did KCP&L provide that
- document to Staff as an indication of what it interpreted an
- existing customer to be after the 2006 rate case and prior to
- 15 the 2007 rate case?
- 16 A. No. I think this was the -- what we provided
- 17 to you as a result of the 2007 rate case, ER-2007-0219 or
- 18 whatever that number was.
- 19 Q. Was that in the -- was that in the context of
- 20 a request of waiver from only the 2007 rate case but not the
- 21 2006 rate case?
- 22 A. Yes, yes.
- 23 MS. KLIETHERMES: I hope that's sufficiently
- 24 clear at this point.
- 25 JUDGE BUSHMANN: Mr. Rush, is there any

- 1 confidential information that's remaining in that document
- 2 that you're reviewing?
- 3 THE WITNESS: No, there is not.
- 4 JUDGE BUSHMANN: Mr. Fischer, do you have any
- 5 objection to Mr. Finnegan looking at that document?
- 6 MR. FISCHER: No, I don't.
- JUDGE BUSHMANN: Will you give Mr. Finnegan a
- 8 chance to look at it?
- 9 MR. FINNEGAN: You do have enough copies for
- 10 everybody?
- 11 MS. KLIETHERMES: I do not intend to offer
- this as an exhibit. I can run copies.
- 13 MR. FINNEGAN: Well, the ruling -- the Order
- in this case says that we're supposed to provide ten -- if
- 15 it's a new exhibit, not been pre-filed, the party must bring
- an additional copy for the court reporter and copies for the
- 17 Commissioners, Presiding Judge and all counsel.
- 18 MS. KLIETHERMES: Yes. And I did not intend
- 19 to offer this as an exhibit. I intended to have it handy if
- 20 Mr. Rush needed a refreshing of his recollection.
- MR. FINNEGAN: Well, I have no idea what this
- 22 is, and I object to the use of it again. It can be a
- 23 continuing objection, Your Honor.
- 24 JUDGE BUSHMANN: I understand you have a
- continuing objection. I'm going to overrule that.

- Go ahead, Ms. Kliethermes, if you have any
- 2 additional questions.
- 3 MS. KLIETHERMES: I had no further use of the
- 4 document.
- 5 THE WITNESS: Okay.
- 6 BY MS. KLIETHERMES:
- 7 Q. Mr. Rush --
- 8 A. Yes.
- 9 Q. -- if I bought a commercial building that was
- 10 served on the all-electric or separately metered space
- 11 heating rate schedules but I personally was not previously a
- 12 KCP&L customer, would I have been an existing customer as
- 13 KCP&L interpreted it prior to the 2007 rate case?
- 14 A. I believe that's how we would have interpreted
- 15 it, yes. But using that as a foundation, those were
- 16 customers that had --
- 17 O. Sure.
- 18 A. -- relied -- I want to back up.
- 19 Because there was no change in the tariff
- 20 regarding the --
- MS. KLIETHERMES: Judge, I'm going to object.
- 22 He's in excess of the question answered, and he's describing
- a document that is not being sought to be made an exhibit.
- JUDGE BUSHMANN: Well, I think you opened the
- 25 door for it when you presented that to him and asked him to

- 1 use that to refresh his recollection, so I'm going to allow
- 2 him to continue and finish his answer.
- Go ahead, sir.
- 4 THE WITNESS: I was simply going to say that
- 5 because the tariff in the 2006 rate case, this 314 -- I think
- 6 it was 314 case, because none of the availability provisions
- 7 were changed as a result of the tariff, because of the
- 8 Commission's approved tariff, then an existing customer would
- 9 not have been an issue there because we would have been in
- 10 compliance with the tariff also approved by the Commission.
- JUDGE BUSHMANN: Go ahead.
- 12 BY MS. KLIETHERMES:
- 13 Q. If I was a contractor or property developer
- and I had an office or two that received service from KCP&L,
- 15 would every new property I built be an existing customer as
- interpreted by KCP&L prior to the 2007 rate case?
- 17 A. Based on our tariffs, yes.
- 18 Q. And just to be clear, when I'm referring to
- 19 the 2007 rate case, I'm referring to ER-2007-0291. Is that
- 20 your understanding?
- 21 A. That's the 2007 rate case, yes.
- 22 Q. From the time that the Commission restricted
- 23 the availability of the all-electric or separately metered
- 24 space heating rate schedules in ER-2006-0314 to the time that
- 25 the Commission froze those schedules in ER-2007-0291, can any

- 1 entity request to be placed on those rate schedules that
- 2 KCP&L did not place on those schedules because they weren't
- 3 existing customers? And that is a yes-or-no question.
- 4 MR. FISCHER: If you know.
- 5 THE WITNESS: No.
- 6 BY MS. KLIETHERMES:
- 7 Q. Quite a few of these I think I can skip over
- 8 given the administrative notice of the rate cases, so if
- 9 you'll bear with me a moment.
- 10 In KCP&L's application for rehearing of the
- Order in 2007, did the application for rehearing list around
- 325 potential customers or locations that KCP&L wanted to
- make eligible for those discounts?
- 14 A. I wouldn't characterize it as discounts. I
- know that people do, but for that rate, yes, there were
- 16 300-some customers.
- 17 Q. Okay. And then in its waiver application that
- followed that, docketed as EE-2008-0238, do you recall that
- 19 case?
- 20 A. Yes.
- Q. Fondly as well?
- 22 A. Yes.
- 23 Q. In that case, did the application refer to
- 24 approximately 215 physical locations?
- 25 A. I don't remember the exact number, but I think

- 1 you're probably right.
- Q. Was construction not yet complete on some of
- 3 those physical locations?
- A. Oh, yes.
- 5 Q. Had construction not yet begun on some of
- 6 those physical locations?
- 7 A. Of the 215, I don't -- I think commitments had
- 8 been made. Whether it was, you know, the land was started
- 9 or -- I mean, there was some action that would say it is
- 10 committed to. That's, I think, how we pared it down from the
- 11 300-and-some-odd customers.
- 12 We based that waiver based on discussions with
- 13 Staff and others when we came back in to clarify the number.
- 14 And I don't remember all the specifics of it.
- 15 Q. So if I'm looking at the Schedule 1 to that
- application, and the first page was titled "Missouri
- 17 Commercial Electric Heat Projects Completed by KCP&L and
- 18 Under Customer Construction as of 12/31/2007," what does that
- 19 phrase "under customer construction" mean?
- 20 A. Just as it says. I mean, it's under
- 21 construction.
- 22 Q. So if there's a following page entitled
- 23 "Missouri Commercial Electric Heat Projects Under KCP&L
- 24 Planning or Construction as of 12/31/2007," what does that
- 25 mean?

- 1 A. There's some involvement that would say that
- 2 probably there's a commitment to build or an action taking
- 3 place, whether it's architects hired or whatever, some action
- 4 that has an investment associated with it.
- 5 Q. So if there was a heading titled "Pending
- 6 Missouri Commercial Electric Heat Projects as of 12/31/2007,"
- 7 what would that mean?
- 8 A. Those are ones that have been discussed and
- 9 something's been addressed, whatever that may be.
- 10 Q. And if there was a page entitled "Potential
- 11 Missouri Commercial Heat Projects as of" -- actually, that
- 12 one says "as fo to 12/31/2007," what would that mean?
- 13 A. Probably some actions have taken place that
- 14 would lead someone to believe that this is an action, you
- know, that something will be happening.
- 16 Q. Now, let's discuss the discount that
- 17 Briarcliff is seeking.
- 18 KCP&L submitted a class cost of service study
- in ER-2009-0089, correct?
- 20 A. They did.
- 21 Q. And that study was based on the rates set in
- 22 ER-2007-0291, correct?
- 23 A. Let's try that -- could you ask the first
- 24 question and then ask the second one? I'm sorry. I've got
- 25 to get my dates right.

- 1 Q. Sure. Was the class cost of service study in
- 2 the 2009 rate case using the rates that resulted in the 2007
- 3 rate case?
- 4 MR. FINNEGAN: Your Honor, I'm going to object
- 5 to this line of questioning. This has nothing to do with
- 6 this complaint case. This is our complaint. All we're
- 7 concerned with was when the rate was frozen and whether or
- 8 not we should qualify after that.
- 9 JUDGE BUSHMANN: Ms. Kliethermes, what's the
- 10 relevance of the 2009 case that you're discussing?
- 11 MS. KLIETHERMES: Judge, this relates to in
- 12 the 2009 case, KCP&L established what size the discount was.
- 13 That discount was somewhat reduced in the 2009 rate case
- itself, but this goes to show what exactly relief Briarcliff
- 15 is seeking by being asked to be placed on these discounted
- 16 rate schedules.
- JUDGE BUSHMANN: Okay. Then I'll overrule the
- 18 objection and allow it -- I'm sorry. Yeah, overrule the
- 19 objection. Sorry, sir.
- MR. FINNEGAN: I'd like to make a continuing
- 21 objection.
- JUDGE BUSHMANN: I understand.
- 23 THE WITNESS: The class cost of service study
- is based on information based on the 2009 case. The revenue
- 25 stream, however, is based on the rates that were established

- 1 previously.
- 2 But the class cost of service elements, all
- 3 the costs and the fuels and the plant and all those things
- 4 are based on the case filing in the 2009 data.
- 5 BY MS. KLIETHERMES:
- 6 Q. Thank you. That's quite helpful.
- 7 So KCP&L's study in the 2009 case was after
- 8 the Commission had reduced the size of the discounts on two
- 9 prior occasions, correct?
- 10 A. Yes.
- 11 Q. Did that study indicate that the large
- 12 all-electric subclass provided a summer rate of return of
- 13 7.076 percent?
- 14 A. I don't remember any of those numbers.
- MS. KLIETHERMES: May I approach?
- JUDGE BUSHMANN: You may.
- 17 BY MS. KLIETHERMES:
- 18 Q. Mr. Rush, could you identify the document I've
- 19 just handed you?
- 20 A. This is the testimony of Paul M. Norman, and
- it's in our ER-2009 case.
- 22 Q. And while Mr. Norman performed the class cost
- 23 of service study, you --
- 24 MR. FINNEGAN: I'm going to object to this,
- 25 Your Honor. Mr. Norman's not here. This is Mr. Rush.

- JUDGE BUSHMANN: What's the purpose of
- 2 presenting Mr. Rush with this document, Ms. Kliethermes?
- 3 MS. KLIETHERMES: Mr. Rush provided KCP&L's
- 4 overall rate of return recommendations based on Mr. Norman's
- 5 study. I have Mr. Rush's testimony available that
- 6 establishes that, and this is to indicate the size of the
- 7 discount that Briarcliff is seeking to obtain.
- 8 JUDGE BUSHMANN: Are you intending to offer it
- 9 as an exhibit or simply to refresh recollection?
- 10 MS. KLIETHERMES: Simply to refresh
- 11 recollection.
- JUDGE BUSHMANN: Then I'll overrule the
- 13 objection.
- 14 MR. FISCHER: Judge, I think I would just
- 15 interject an objection to the form of the question talking
- 16 about a discount. I'm not sure that there is a discount at
- 17 all related to the all-electric rate.
- I know people do use the term as counsel
- 19 suggested, but I don't think -- technically, that isn't a
- 20 proper use of the term, and I do object to the form of the
- 21 question.
- JUDGE BUSHMANN: All right. Well, I'll give
- 23 you an opportunity on redirect, then, to make that more
- 24 clear.
- MR. FISCHER: Thank you.

- 1 BY MS. KLIETHERMES:
- Q. Mr. Rush, did the 2009 study indicate that the
- 3 large all-electric subclass provided a summer rate of return
- 4 of 7.076 percent?
- 5 A. It did.
- Q. A winter rate of return of 4.708 percent?
- 7 A. Yes.
- 8 Q. Did that study indicate that the large
- 9 secondary subclass provided a summer rate of return of 9.323
- 10 percent?
- 11 A. Yes.
- 12 Q. And a winter rate of return of 9.421 percent?
- 13 A. That's correct.
- 14 Q. Is 7.076 less than 9.323?
- 15 A. It is.
- 16 Q. Is 4.708 less than 9.421?
- 17 A. Yes.
- 18 Q. Is 4.708 less than half of 9.421?
- 19 A. Barely, but yes.
- 20 Q. The Commission further reduced the offset in
- rates in ER-2009-0291; is that correct?
- 22 A. There were some rate design elements that
- 23 modified that, yes.
- 24 Q. And was that an increase in the energy charges
- of those subclasses by five percent?

- 1 A. I believe it was only the energy charges, yes.
- 2 Q. Now, that didn't double the energy charges,
- 3 did it?
- A. No, it did not.
- 5 Q. Would you agree with me that we can't
- 6 determine the exact rates of return of the large all-electric
- 7 subclass and the large secondary subclass without a cost of
- 8 service study?
- 9 A. I think that's one component of it, but I
- think it's a misnomer if you say this is the basis for any
- 11 rate design consideration. It's just a component. It's just
- 12 a piece. It's a picture in time based on information of a
- 13 picture in time.
- Q. And that wasn't my question. My question is:
- 15 Would you agree that we can't determine exact rates of return
- 16 today without performing a class cost of service study that
- 17 would be representative of the rates of return today?
- 18 A. I would agree with that.
- 19 Q. With that caveat, would you agree that under
- 20 KCP&L's current rate structure, the subclass of customers
- 21 receiving service on the 1 LGAE rate schedule provide a lower
- return to KCP&L in the winter than in the summer?
- 23 A. They provide a lower return in the winter than
- in the summer?
- 25 Q. Yes. That was my question.

- 1 A. Today?
- 2 Q. Yes.
- A. I don't believe so.
- 4 Q. Would you agree that the subclass of customers
- 5 receiving service on the 1 LGAE rate schedule provide a lower
- 6 return to KCP&L than does the comparable general service
- 7 rate?
- 8 A. I don't know that information without -- what
- 9 you said was a class cost of service study for more current
- 10 data. There were some substantial changes made.
- 11 Q. Thank you. You've answered my question.
- 12 Let's discuss going forward.
- Mr. Rush, I'm going to read you a passage.
- 14 Could you let me know if you recognize that language?
- 15 A. Okay.
- 16 Q. "I recommend that over the next few cases that
- 17 the commercial and industrial all-electric and separately
- 18 metered space heating rates be phased out. Currently, these
- 19 rates are not available for new customers. Also, I am
- 20 proposing that the separately metered space heating tariffs
- 21 winter energy charges for the small general service, medium
- 22 general service, and large general service tariffs be
- 23 increased by five percent prior to any increase in the
- 24 revenue requirement in this case. The increase will be
- 25 applied on a revenue neutral basis within the respective

- 1 classes. I then recommend that the increase in revenue
- 2 requirement in this case be spread on an equal percentage
- 3 basis to all rates."
- 4 A. I believe that was my testimony in the last
- 5 rate case.
- Q. Was that in ER-2009-0089?
- 7 A. I think so.
- 8 Q. And has that recommendation changed?
- 9 A. We will evaluate in our upcoming case class
- 10 cost of service study results and try to make a determination
- if any changes need to be made. There obviously with
- 12 bringing on the major power plant that came in, in the last
- 13 rate case, there are significant changes to our
- 14 characteristics with the change in fuel prices that have
- 15 happened across our nation. There are really very
- 16 substantial changes in the market and fuel costs. So we
- 17 would have to evaluate all that.
- 18 Q. And you referred to your rate case. If this
- is public, when does KCP&L intend to file that rate case?
- 20 A. I have --
- MR. FISCHER: Judge, I'll object to that as
- 22 speculative.
- JUDGE BUSHMANN: Sustained.
- MS. KLIETHERMES: Okay.
- 25 MR. FISCHER: It calls for speculation.

- 1 BY MS. KLIETHERMES:
- Q. Has KCP&L filed notice that it intends to file
- 3 a rate case very soon?
- 4 A. It has. It has filed a 60-day notice. That
- 5 does not mean that it's -- that just says you can't
- 6 essentially file before then.
- 7 Q. Thank you for the clarification.
- 8 Is it important to allow current and potential
- 9 customers to have an accurate economic comparison of various
- 10 alternative energy sources when making long-term investment
- 11 decisions?
- 12 A. That would be helpful.
- 13 Q. Was that KCP&L's testimony in Veolia's rate
- 14 case, HR-2011-0241?
- 15 A. I believe it was, yes.
- 16 Q. Was the basis of KCP&L's intervention in
- 17 Veolia's rate case to encourage that the Commission ensure
- that Veolia's customers were charged their fully allocated
- 19 cost of service?
- 20 A. That was one of the considerations that we
- 21 included.
- 22 Q. I'm looking at a document entitled Kansas City
- 23 Power & Light Company's Motion to Intervene in the matter of
- 24 Veolia Energy Kansas City, Inc., for authority to file
- 25 tariffs to increase rates, Case Number HR-2011-0241.

- 1 I'm looking at paragraph 6 which states:
- 2 "KCP&L has a direct and pecuniary interest in this proceeding
- 3 that is different than that of the general public. KCP&L
- 4 provides electricity in the same service for which Veolia is
- 5 providing steam service. It is, therefore, important to
- 6 KCP&L that Veolia's rates appropriately reflect its cost of
- 7 service."
- 8 That is the only paragraph I see indicating a
- 9 reason for KCP&L's intervention. Am I missing another
- 10 paragraph?
- 11 A. No. But what I believe you said is you
- 12 implied that the company should pay their full cost of
- 13 service. All I was saying in -- all that was said in that is
- 14 that they -- that we address cost of service as a principle.
- Okay. So that it appropriately --
- 16 A. Appropriately addresses cost of service. It
- does not say what I think you -- what was implied previously
- 18 was that they pay some full cost of service.
- 19 If you remember in the Veolia case, I believe
- 20 they filed saying we only asked for half of what we need, and
- 21 that's not what we said is -- we did not come out and say
- 22 they needed to recover their full -- the rates should go up
- 23 higher. We just simply said we need to address appropriate
- 24 cost of service.
- 25 Q. But the last sentence of that paragraph does,

- in fact, state: "It is, therefore, important to KCP&L that
- 2 Veolia's rates appropriately reflect its cost of service."
- 3 A. Yes.
- Q. Did I read that correctly?
- 5 A. You did.
- 6 Q. Thank you. In the sense that KCP&L is
- 7 referring to class -- I'm sorry, that is -- in the sense that
- 8 KCP&L refers to cost of service, would that include a rate of
- 9 return as it was used in that sentence?
- 10 A. I would think so, yes.
- 11 Q. And you need a class cost of service study to
- 12 examine class contributions to rate of return, correct?
- 13 A. If you're looking at class cost of service as
- 14 a component of rate design, yes.
- 15 Q. Does KCP&L look at class cost of service as a
- 16 component of rate design?
- 17 A. We have in recent cases. It's not always been
- 18 the case.
- 19 Q. And referring to the rate case for which KCP&L
- 20 filed its notice, when KCP&L files that rate case, will it
- 21 file a class cost of service study?
- 22 MR. FISCHER: Calls for speculation, Judge.
- MR. FINNEGAN: Irrelevant, Judge.
- JUDGE BUSHMANN: Sustained.
- 25 MS. KLIETHERMES: I've got nothing further.

- 1 MR. FINNEGAN: This is a complaint case by
- 2 Briarcliff.
- MS. KLIETHERMES: I stated nothing further.
- 4 I'm not sure if you heard me over opposing counsel.
- JUDGE BUSHMANN: Cross-examination by
- 6 Briarcliff?
- 7 MR. FINNEGAN: Thank you.
- 8 RECROSS-EXAMINATION
- 9 QUESTIONS BY MR. FINNEGAN:
- 10 Q. Mr. Rush, if you could start on page 5 of your
- 11 rebuttal testimony.
- 12 A. I'm there.
- 13 Q. Line 16, your answer: "As of January 1st,
- 14 2008, KCP&L froze the rate to customers of record as of that
- 15 date. Any change of customer resulted in the rate reverting
- to the applicable standard electric tariffs."
- You stated that, right?
- 18 A. Yes.
- 19 Q. You use the term "customers of record" here
- and then you continue using it many, many times throughout
- 21 this.
- What is KCP&L's definition in their tariff of
- customers of record?
- 24 A. Well, I would -- you want me to go to the
- 25 tariff part -- provision? Is that what you're saying?

- 1 Q. Well, you said that you froze the customers of
- 2 record. I'm trying to find out what a "customer of record"
- 3 is.
- 4 A. I believe it is the customer.
- 5 Q. The customer?
- A. Yes.
- 7 Q. And under your -- KCP&L's definition of
- 8 customer, Rule 1.04 --
- 9 A. Uh-huh.
- 10 Q. -- customer is any person applying for,
- 11 receiving, using, or agreeing to take a class electric
- service supply by the company?
- 13 A. That's right.
- Q. So a customer is not just the person applying
- 15 for it, but it's the person who receives it, who uses it, or
- agrees to take a service, right?
- 17 A. I think the word "or" is the key, but I mean,
- it is one of those pieces.
- 19 Q. Yeah, the word "or" is in there.
- 20 A. Yes. I think you have to also look at who the
- 21 person is.
- Q. I will look at that.
- 23 A. I mean, and then you need to look at who the
- 24 responsible party is.
- 25 Q. Yeah, we can look at that, too. A person is

- any individual, partnership, co-partnership, firm, company,
- 2 public or private corporation, association, joint stock
- 3 company, trust, estate, political subdivision, government
- 4 agency or other legal entity recognized by law; is that
- 5 correct?
- A. That's what we have in our definition -- in
- 7 our -- yes.
- 8 Q. And responsible party -- I'm sorry, that was
- 9 your Rule 1.03?
- 10 A. That's correct.
- 11 Q. Rule 1.21 is your definition of responsible
- 12 party, correct?
- 13 A. It is.
- Q. And that would be any adult, landlord,
- 15 property management company, or owner applying for, agreeing
- 16 to take and/or receiving substantial use and benefit of
- 17 electric service at a given premise; is that correct?
- 18 A. That is correct.
- 19 Q. If you had not been paid by Winbury Realty or
- 20 Winbury Group, would you look at Briarcliff Development as
- 21 a -- as the owner of the building and as the landlord of the
- 22 building --
- A. I would not.
- 24 Q. -- as a responsible party? You would not?
- 25 A. I would not.

- 1 Q. If you've not gotten paid by them?
- 2 A. That's correct.
- 3 Q. You would violate your own rules?
- 4 A. I would -- I mean, if Winbury Group did not
- 5 pay the bill and refused to pay the bill, they would be
- 6 disconnected from service, and the service would be
- 7 disconnected.
- 8 Q. So it would also affect --
- 9 A. If Briarcliff came in later on and said they
- 10 wanted to be connected to service, they want service
- 11 connected in their name, I believe we would connect them.
- 12 Q. Under this rule, you're not saying that --
- 13 A. I believe, then, that if Briarcliff wanted to
- 14 pay Winbury Group, that would be great, and we would take the
- 15 money, but I don't think we would have a legal claim
- 16 whatsoever for Winbury to pay -- or for Briarcliff to pay
- Winbury's payment. And that's the standards of how our
- 18 company operates.
- 19 Q. That's how you operate. That's not what your
- 20 rule says, though, is it?
- 21 A. I believe it is what our rule says.
- 22 Q. Your rule says that an owner and a landlord
- 23 are the responsible party.
- 24 A. It says property management company is the
- 25 responsible --

- 1 Q. It's an "or."
- 2 A. I'm -- well --
- 3 Q. Okay. Does it not also say landlord?
- 4 A. Those are potential responsible parties.
- 5 Q. Or owner, it says. Any adult, landlord,
- 6 property management company or owner is the responsible
- 7 party.
- 8 A. So I would give you an example, then. If I'm
- 9 a -- if I'm renting a facility and I run up a large electric
- 10 bill, and I decide to default on it, should the owner of that
- 11 property pay for the bill?
- 12 Q. I'm not on the stand.
- 13 A. That's the interpretation that you're trying
- 14 to use here.
- 15 Q. No, I'm not. The owner of this building, the
- landlord of this building is Briarcliff Development. They're
- 17 receiving the benefit of the electricity. You can sue them
- if they don't -- if the people don't pay it.
- 19 A. I cannot sue them if Winbury does not pay.
- Q. Yes, you can. I'm sorry.
- 21 A. I guess I could, but I don't think I would
- 22 receive any payment.
- 23 Q. There's a principle of law known as quantum
- 24 meruit. They are receiving the benefit of the electricity.
- 25 MS. KLIETHERMES: Judge, is there a question

- 1 pending?
- 2 MR. FINNEGAN: I just did a question, yes.
- JUDGE BUSHMANN: Your objection is?
- 4 MR. FISCHER: Calling for a legal conclusion.
- 5 JUDGE BUSHMANN: I'll sustain the objection.
- 6 Mr. Finnegan, do you have any additional questions?
- 7 MR. FINNEGAN: Yes, I do.
- 8 BY MR. FINNEGAN:
- 9 Q. In -- on page 6, line 13, and I guess you do
- 10 this again in your surrebuttal testimony, page 2, line 18,
- 11 you cite a service and billing practices for residential
- 12 customers of electric, gas, and water utilities, rules of the
- 13 Commission; is that correct?
- 14 A. I do.
- 15 Q. And is the Briarcliff Development office
- building a residential customer?
- 17 A. No.
- 18 Q. Okay. And to define your customer means a
- 19 person or legal entity responsible for payment.
- 20 Well, don't your regular rules also do that,
- 21 Rule 1.04 and Rule 1.21?
- 22 A. I think we just went over those.
- 23 Q. Okay. On page 7, your answer on line 4: "No,
- 24 Winbury Realty was the customer of record for the property.
- 25 The company billed Winbury Realty and received payment from

- 1 Winbury."
- 2 A. Uh-huh.
- 3 Q. That last Winbury, who did you receive payment
- 4 from?
- 5 A. As I understand it, it came from Winbury
- 6 Group.
- 7 Q. What Winbury group?
- 8 A. I mean, that was what the check had written at
- 9 the top of it. That's as far as I know.
- 10 Q. Uh-huh. So when you use the word Winbury
- 11 throughout here, line 8 you've got Winbury, provided this
- 12 service for Briarcliff Management Service, which Winbury is
- 13 that?
- 14 A. Say that again.
- 15 Q. I said Winbury -- okay. The question was:
- These companies agree to take service so they could manage
- 17 the properties for a fee paid by the property owner. Winbury
- 18 provided this service for Briarcliff.
- 19 A. You're trying to make a distinction. I'm
- 20 really not --
- Q. Who was the property manager? Winbury Group
- was the property manager, wasn't it?
- 23 A. Well, I find that -- I understand that now,
- 24 but I -- at that time, Winbury Realty was the customer of
- 25 record.

- 1 Q. Uh-huh.
- 2 A. And it was -- an account was paid from 19- --
- 3 from whatever dates they were for ten years. The checks came
- 4 in from Winbury Group. They were the responsible customer.
- 5 Q. But they're not the name on the account,
- 6 though, were they?
- 7 A. I mean, I would -- I guess I'm not going to
- 8 characterize -- I don't know how that particular issue is
- 9 addressed. My account for my electric service may be in my
- name, but the check comes in under my wife's name. I don't
- 11 know if that's a violation or not.
- 12 I think that's -- the responsible party is
- paying -- making payment. The way they pay it is they say
- 14 this is the check for this account, and we have a match to
- 15 that, and that is the responsible party that's paying for it.
- 16 They get a bill every month that says Winbury Realty, the
- 17 customer decides this is the check I'm paying it from, this
- is the account, and this is the account it's going to, and
- 19 they provide us that information. It's posted and it's
- 20 received.
- 21 Q. It's received from the Winbury Group?
- 22 A. It's received from the billing that went to
- 23 that address for Winbury Realty. If they decided to change
- that name, that's their prerogative. But they are the
- 25 responsible entity.

- 1 Q. Did you review Mr. Hagedorn's direct testimony
- before you -- before you testified in this case?
- 3 A. I have.
- 4 Q. Did you note that his Schedule NH-5 is the
- 5 management agreement between Briarcliff West which later
- 6 became Briarcliff Development with the Winbury Group of
- 7 Kansas City or not?
- A. Did I review it?
- 9 Q. Did you see it?
- 10 A. I've seen it.
- 11 Q. You saw it. So who is the property manager?
- 12 A. Who's the property manager? The property
- manager -- the property -- the customer -- the customer of
- 14 record was Winbury Group -- or Winbury Realty. The checks
- may have come through Winbury Group.
- 16 Q. From the property manager, right?
- 17 A. That's correct. That's the customer.
- 18 Q. The property manager was the Winbury Group.
- 19 A. I understand you're trying to make a
- 20 distinction.
- 21 Q. Yes, I am.
- 22 A. The company doesn't try to address it that
- 23 way.
- Q. The e-mail from Mr. Sutphin -- who was a
- commercial sales consultant with KCP&L; is that correct,

- 1 A. That's right.
- Q. He's not an attorney, is he?
- A. No, he is not.
- 4 Q. When he sent this e-mail out advising on
- 5 February the 8th, 2008, after -- a month and eight days after
- 6 the rule went into effect, advising them that this action
- 7 freezes these rates to existing customers for so long as they
- 8 remain on the all-electric or space heating rates.
- 9 And then he says, "This also means that if the
- 10 customer name changes an account served by these tariffs or
- 11 an existing heat rate customer requests the rate to be
- 12 changed due to changes in building usage or load, the account
- must be changed to a standard electric tariff."
- 14 Do you see that?
- 15 A. I do -- well, I mean, I don't have it in front
- of me, but I know.
- 17 Q. But that's your testimony?
- 18 A. Yeah.
- 19 Q. Did he make that determination, or do you
- 20 know?
- 21 A. There was a group of people involved with
- 22 making that determination and deciding to send that out.
- MR. FINNEGAN: That's all the questions.
- 24 JUDGE BUSHMANN: Any questions from the
- 25 Commissioners?

- 1 COMMISSIONER JARRETT: Yes. Thank you, Judge.
- 2 EXAMINATION
- 3 QUESTIONS BY COMMISSIONER JARRETT:
- 4 Q. Good morning, Mr. Rush.
- 5 A. Good morning. How are you doing today?
- 6 Q. Good, good. How are you?
- 7 A. Fine.
- 8 Q Good to see you back in Jeff City.
- 9 A. It's been three days.
- 10 Q. You were here earlier when Ms. Kliethermes was
- 11 giving her opening statement, were you not?
- 12 A. I was.
- 13 Q. And you remember I asked her a few
- 14 hypothetical questions?
- 15 A. Right.
- 16 Q. I'd like to ask you the same hypothetical
- 17 questions.
- 18 A. Okay.
- 19 Q. Let's assume I'm -- my name is Briarcliff
- 20 Development and I'm the original customer on the -- on the
- 21 bill, and I am the original user of the electricity. And I
- 22 decide I -- for any -- really any business reason, I decide
- 23 that, you know, I want my name listed first in the Yellow
- 24 Pages, so I want to be -- I file a fictitious name change at
- 25 the Secretary of State saying that I want to use the

- 1 fictitious name Acme Company.
- 2 A. Right.
- 3 Q. And so I call KCP&L and say I want to change
- 4 the name on the account to Acme.
- 5 A. Uh-huh.
- 6 Q. Is it KCP&L's position that that is a customer
- 7 change that would then disqualify me from receiving that
- 8 all-electric rate?
- 9 A. No. We would keep you on that rate.
- 10 Q. Okay. So you disagree with Ms. Kliethermes on
- 11 a name change?
- 12 A. I do.
- 13 Q. What about the situation where I gave about
- I'm the owner, it's my name, Terry Jarrett Company and I die,
- 15 my widow calls up and says change the name on the account to
- my name. Would your answer be the same? No, my wife -- my
- 17 widow would still qualify for the -- if she was the
- 18 half-owner?
- 19 A. That's a little trickier, but I would say that
- we would not change the rate either. You would still qualify
- 21 for the rate.
- 22 Q. All right. So a simple name change is not --
- 23 does not trigger --
- 24 A. No.
- 25 Q. Okay.

- 1 A. It's the customer change, the name of the
- 2 customer -- the customer responsibility. It is the customer
- 3 change.
- 4 Q. Okay. I'm trying to understand that because
- 5 there's no doubt that the same person that was actually in
- 6 the building and using the electricity was -- was the same
- 7 entity the whole time here, right?
- 8 A. Uh-huh.
- 9 Q. We're just talking about some different people
- who might have been responsible for paying for it.
- 11 A. Which is the customer. I mean, it's like if
- 12 you're a tenant of a place and you're paying, you know, and
- 13 you don't pay electricity --
- 14 Q. Uh-huh.
- 15 A. -- but the ownership changes, there's a
- 16 responsibility change. Well, this is a change of
- 17 responsibility. We -- we could not go after Briarcliff to
- pay Winbury's bill. We cannot -- I mean, that's part of what
- 19 we cannot do as a utility.
- 20 Q. Okay.
- 21 A. And that's pretty clear when all the work we
- do with the Commission.
- 23 Q. I mean, if that's the case, then how could
- 24 somebody that is not Briarcliff change the name on the
- 25 account?

- 1 A. Because they've taken responsibility and
- 2 Briarcliff's accepted it by receiving a final bill in 1999 or
- 3 whatever year that was, and they said final bill and they
- 4 paid it off, and Winbury accepting responsibility to pay that
- 5 bill for ten years.
- 6 Q. Well -- and I know you're not a lawyer, are
- 7 you?
- 8 A. No, I'm not.
- 9 Q. So what you're basically saying is that,
- 10 because Briarcliff didn't respond to that thing that said
- 11 final bill, that they basically accepted that they were no
- longer the customer; is that what your testimony is? I know
- there's a legal concept there.
- 14 A. I think there's a lot more than that, but
- 15 essentially, that's what I'm saying, because that happens --
- 16 we turn our system over -- we have 800,000 customers, and we
- turn over about 250,000 customers a year that change names,
- 18 change locations, move, whatever.
- 19 Q. Right.
- 20 A. And that is something that we take very dearly
- is we're -- who is the one responsible for that bill. So you
- 22 can imagine all the different permutations that could occur
- from a customer moving in and moving out, from ownership
- 24 changing hands, from somebody selling something.
- 25 We are not -- in all of those businesses of

- 1 all those different transactions, we don't review his
- 2 management agreement to say, okay, the bill should be in your
- 3 name even though you want it in this name it says here. I
- 4 mean, I can't imagine trying to do that.
- 5 Q. Okay.
- 6 A. That would be an incredible task of finding
- 7 that information out. So we have positions that the
- 8 Commission has accepted for -- since the beginning of time
- 9 that talks about who is responsible, how that responsibility
- 10 changes hands, all of the changes that take place. We work
- 11 with the Staff to make sure that we're following rules.
- I mean, we've -- obviously, we've challenged
- 13 this issue. I mean, this is one that we're not necessarily
- saying we agree with. But that's what the Commission rule
- is, and we've had to follow that.
- Q. Well, let me give you another hypothetical
- 17 then. Let's say I work for Briarcliff. I'm a disgruntled
- 18 employee. I don't like them, they've been mean to me, and so
- 19 I want to -- I want to create some mischief. So I call and
- 20 say to KCP&L and say: Change the name on the account to
- 21 Wyndham Realty.
- 22 A. Uh-huh.
- 23 Q. And it gets changed, and you send the final
- 24 bill out to Briarcliff and they pay it, but then Wyndham
- 25 Realty never pays a bill because they get a bill and say we

- 1 never agreed to this, we -- we don't know what this is, so
- 2 they just ignore it.
- Is it your contention, then, you couldn't go
- 4 back to Briarcliff and collect on that because the name's
- 5 been changed? Wyndham's a responsible party.
- 6 A. First of all, you said that Briarcliff -- an
- 7 employee of Briarcliff called and wanted it changed to
- 8 somebody else.
- 9 Q. Right. They're disgruntled.
- 10 A. So we would have to have the information of
- 11 the somebody else. We'd have to have tax ID. I mean, we
- 12 have a process that we would make -- I think the company's
- 13 called Experian. We would go through and validate tax
- 14 information, is this a valid customer. We would go through a
- 15 process, who is the contact person. Somewhere in there that
- 16 process this would probably be a stumbling block, and so that
- 17 probably would not happen.
- But it could be somebody calling up and saying
- 19 I'm going to take over responsible -- responsibility, and if
- 20 they had all those valid components that would allow us to
- 21 establish them as a customer, we could do it.
- 22 Q. Okay.
- 23 A. And then they didn't pay, you bet we could
- 24 have mischief. But what you're characterizing probably can't
- happen.

- 1 Q. All right. Well, let's use your example then.
- 2 Let's say all that happens, and it turns out to be somebody
- 3 that's on a list that seems to be able to make that change.
- 4 A. Sure.
- 5 Q. But they were told by Briarcliff don't you
- 6 ever do this because you don't have any authority to do it.
- 7 A. Uh-huh.
- 8 Q. But they do it anyway.
- 9 A. But they do it anyway.
- 10 Q. Because they're disgruntled, and they want to
- 11 do it. And you change the name, Briarcliff pays the final
- 12 bill --
- 13 A. Right.
- Q. -- and then Wyndham says, well, we never -- we
- 15 knew we didn't -- this employee didn't have the authority to
- make the change, so we're not going to pay the bill.
- 17 Are you saying then in that instance, you
- 18 couldn't go after Briarcliff for the --
- 19 A. For the difference from the meter point?
- Q. Right.
- 21 A. I'd have to check with a lawyer, but I don't
- 22 know. I don't think so.
- 23 Q. Okay.
- A. I mean, I think if somebody has the valid
- ability to set some account up and take responsibility and

- all those components, that's what happens.
- 2 Q. Okay.
- 3 COMMISSIONER JARRETT: Well, I don't have any
- 4 more questions, Mr. Rush. I thank you for your testimony.
- 5 Thank you for being here today.
- JUDGE BUSHMANN: Recross by Staff?
- 7 MS. KLIETHERMES: Just for clarification.
- 8 RECROSS-EXAMINATION
- 9 QUESTIONS BY MS. KLIETHERMES:
- 10 Q. What you were just discussing with
- 11 Commissioner Jarrett is different from the benefit of service
- rules contained in Chapter 13; is that correct?
- 13 A. Yes, it is.
- Q. And does Chapter 13 deal only with residential
- 15 customers?
- 16 A. It does.
- MS. KLIETHERMES: That's all. Thank you.
- JUDGE BUSHMANN: Recross by Briarcliff?
- 19 MR. FINNEGAN: I have no more questions.
- JUDGE BUSHMANN: Mr. Fischer, any redirect?
- MR. FISCHER: Just briefly.
- 22 REDIRECT EXAMINATION
- 23 QUESTIONS BY MR. FISCHER:
- Q. Mr. Rush, just following up on Commissioner
- 25 Jarrett's questions there, was there any evidence of fraud

- that Briarcliff requested a change of account from Winbury in
- 2 this case?
- 3 A. There was not.
- 4 Q. Okay. Now, I'm a little confused. Maybe we
- 5 can go through this. As far as if -- let's just assume that
- 6 we have an account that's listed as Briarcliff Development.
- 7 A. Uh-huh.
- 8 Q. That's the customer of record. And you would
- 9 assume they are responsible for payment of the Briarcliff
- 10 bill; is that right?
- 11 A. Yes, that's correct.
- 12 Q. Now, if some third party, Mr. Fischer,
- 13 Mr. Finnegan or whatever, sends a check in on -- on to their
- account, would you accept that money?
- 15 A. If it was linked to it, you bet, yes.
- Q. Well, if you sent a bill to Mr. Finnegan or
- 17 Mr. Fischer for that account and those gentlemen refused to
- pay, would you -- would you be able to go after those folks?
- 19 A. If the account was still under Briarcliff?
- 20 Q. Yes.
- 21 A. No.
- Q. Okay. Now, if -- if -- if Winbury called and
- 23 said we want to take over responsibility for paying on this
- 24 account, change our customer account --
- A. Uh-huh.

- 1 Q. -- would you do that?
- 2 A. If we had all the characteristics to create a
- 3 customer account, meaning there was validity to it, we could
- 4 do that, yes.
- 5 Q. And even if their affiliate paid the bill, you
- 6 would continue to accept that money?
- 7 A. Yes.
- Q. Okay. And is that essentially what happened
- 9 here?
- 10 A. To me, that's what appears.
- 11 MR. FINNEGAN: Objection. This calls for a
- 12 legal conclusion.
- JUDGE BUSHMANN: Overruled.
- 14 THE WITNESS: To me, that's exactly what
- 15 happened in this case.
- 16 BY MR. FISCHER:
- 17 Q. Mr. Finnegan asked you about your testimony
- where you quoted the Commission's Chapter 13 rules on the
- 19 bottom of page 2.
- 20 A. Right.
- Q. And you recognize that Chapter 13 applies to
- 22 residential customers?
- A. That's correct.
- 24 Q. Is there any comparable chapter in any PSC
- 25 rules that apply to commercial industrial customers?

- 1 A. I don't think there are, no.
- 2 Q. From your perspective, because it's a
- 3 commercial customer rather than residential customer, does
- 4 that change the definition of customer and make that
- 5 incorrect?
- A. I don't think it makes it incorrect. If you
- 7 go to our provisions of our tariffs, we outline components
- 8 that talk about responsible parties.
- 9 MR. FINNEGAN: Objection. He's asking him a
- 10 legal question, and he's not a lawyer. He already said that.
- JUDGE BUSHMANN: I'll overrule the objection.
- 12 THE WITNESS: I was just going to say that our
- 13 tariffs outline how we address commercial and residential
- 14 customers.
- 15 BY MR. FISCHER:
- Q. And on page 3, you do quote from your tariff
- on who is a responsible party; is that right?
- 18 A. That's correct, yes.
- 19 Q. Does that include a property management
- 20 company?
- 21 A. It does.
- 22 Q. Ms. Kliethermes took you down a road on
- 23 talking about fully distributed costs and discounts on
- 24 all-electric rates, and I'd like to ask you, why -- you at
- one point said that you didn't consider it a discount, and I

- 1 wanted to ask you, why not?
- A. Well, the design that we have of our rates is
- 3 to -- is essentially to address cost of service. What we're
- 4 trying to address is the components that would say how we
- 5 recover our revenues and how the returns are -- are from
- 6 those charges that we make.
- 7 It's not required that you have a levelized
- 8 return on your investment. I know there are a kazillion ways
- 9 of looking at cost of service and components. You're
- 10 essentially, in any rate design, attempting to minimally
- 11 cover your variable cost and any contribution you receive
- 12 beyond that goes to your recovery of your fixed costs.
- And so rate design is a very, very specific
- 14 art and not necessarily dictated by looking at a single point
- in time, taking a return based on an assumption that has
- 16 hundreds and hundreds of assumptions to it and saying that is
- 17 a discount or not a discount. I mean, if you have any
- 18 return, that is not a discount, if you have a return on your
- investment, if you're covering your variable costs.
- I just -- I don't like the term of discount.
- I think that we try to address cost of service.
- 22 Q. Ms. Kliethermes referred you to that cost of
- 23 service study in that case.
- 24 Do you recall if the all-electric rates that
- 25 covered their variable or incremental costs made a

- 1 contribution towards fixed?
- A. They did.
- 3 Q. Fixed plan?
- A. Yes, they did.
- 5 Q. And is the all-electric rate essentially
- 6 designed for space heating customers in the winter?
- 7 A. It is. In fact, it's designed to deal with
- 8 the load characteristics, which are very, very different than
- 9 a general use customer, and that's why there's a specific
- 10 rate design for it.
- 11 Now, the Commission hasn't necessarily bought
- into that in recent years because of people protesting it,
- 13 particularly the gas company and the steam business, but
- 14 there are very specific load characteristics that would
- 15 dictate different prices and different cost elements that we
- 16 try to address in our cost of service.
- 17 Q. Is KCP&L a summer- or a winter-peaking
- 18 company?
- 19 A. We're a summer-peaking company.
- Q. Do you still have a summer and a winter
- 21 differential?
- 22 A. We do, yes.
- 23 Q. Is the winter differential less than the
- 24 summer rate?
- 25 A. The winter price is a lower price per kilowatt

- 1 hour than the summer price.
- 2 Q. Is that winter rate a discount then?
- A. No, it is not. That's what I'm trying to say.
- 4 It is based on cost of service and design looking at trying
- 5 to recover your variable and a contribution to your fixed
- 6 costs.
- 7 Q. So your off-peak rates could be less than your
- 8 on-peak rates and still cover its costs?
- 9 A. Yes.
- 10 MR. FISCHER: I think that's all I have.
- 11 Thank you, Judge.
- JUDGE BUSHMANN: Thank you, Mr. Rush. You may
- 13 step down, sir.
- 14 We do have one more witness today, and I
- 15 wanted to check with the parties if you have -- anticipate
- lengthy questioning from this witness. We're getting close
- 17 to noon. If there is -- if the parties anticipate a lot of
- questions, we can break for lunch and come back afterwards;
- otherwise, we can just push on.
- MR. FISCHER: We will have little, Judge, if
- 21 any.
- 22 MR. FINNEGAN: We will have little, if any,
- 23 also.
- MR. FISCHER: I can waive him right now.
- JUDGE BUSHMANN: Why don't we go ahead, then,

- 1 and proceed. Michael Scheperle.
- 2 (The witness was sworn.)
- JUDGE BUSHMANN: Please be seated. You may
- 4 proceed.
- 5 DIRECT EXAMINATION
- 6 QUESTIONS BY MS. KLIETHERMES:
- 7 Q. Good very late morning, Mr. Scheperle. Could
- 8 you state and spell your name for the record.
- 9 A. My name is Michael Scheperle, and the spelling
- is M-i-c-h-a-e-l, S-c-h-e-p-e-r-l-e.
- 11 Q. And by whom and how are you employed?
- 12 A. I'm employed by the Missouri Public Service
- 13 Commission, and my title is manager of economic analysis.
- Q. And are you the same Mike Scheperle who
- 15 submitted direct and surrebuttal testimony in this matter?
- 16 A. Yes.
- 17 Q. Do you have any corrections to make to any of
- 18 those documents?
- 19 A. Yes. I have three corrections on the direct
- testimony. The first one would be on page 5. It would be
- 21 line 22, and its reference is Appendix A. It should be
- 22 Appendix 1.
- 23 Q. Okay.
- 24 A. The second correction would be on page
- 25 Appendix 1.3, about a third of the way from the top. The

- definition of person, the second line there, I misspelled
- 2 private. I forgot the "R" there.
- 3 And the -- the third correction is
- 4 Appendix 1.5, and it's on the conclusion and recommendation,
- 5 and it's part of the last sentence there. I would like for
- 6 it to read: "From its electric service that started in the
- 7 summer of 1999, the electric service at 4100 North Mulberry
- 8 Street was served under the medium general service
- 9 all-electric rate schedule until January 24, 2001, and
- 10 commencing January 25, 2001," and then just continuing with
- 11 the rest of that sentence.
- 12 Q. Did you also prepare a Staff's recommendation
- in this docket, in conjunction with myself?
- 14 A. Yes.
- 15 Q. And would those changes that you just
- indicated to the appendix to your direct testimony also be
- applicable to the recommendation document?
- 18 A. Yes.
- 19 Q. As corrected, would those documents represent
- your testimony here today?
- 21 A. Yes.
- 22 Q. And if I were to ask you today to answer the
- 23 same questions or to draft the same variety of
- recommendations, would the product be the same?
- 25 A. Yes.

- 1 MS. KLIETHERMES: I offer Mr. Scheperle's
- direct and surrebuttal testimony and tender the witness for
- 3 cross.
- 4 JUDGE BUSHMANN: Staff Exhibits 1 and 2 have
- 5 been offered. Any objections?
- 6 MR. FINNEGAN: No objection.
- JUDGE BUSHMANN: Hearing none, Staff Exhibits
- 8 1 and 2 are admitted into the record.
- 9 (STAFF EXHIBIT NUMBERS 1 AND 2 WERE RECEIVED
- 10 INTO EVIDENCE BY JUDGE BUSHMANN.)
- 11 JUDGE BUSHMANN: Cross-examination by KCP&L?
- MR. FISCHER: No, thank you, Judge.
- 13 JUDGE BUSHMANN: Cross-examination by
- 14 Briarcliff?
- 15 MR. FINNEGAN: I don't have any questions
- 16 either, Judge.
- 17 JUDGE BUSHMANN: Any questions from the
- 18 Commissioners?
- 19 COMMISSIONER JARRETT: No questions from me.
- JUDGE BUSHMANN: No recross, then. No
- 21 redirect. Thank you, Mr. Scheperle. You may step down, sir.
- 22 Would any parties like to make a closing
- 23 statement today?
- MR. FINNEGAN: Not at this time.
- 25 MR. FISCHER: Judge, are you anticipating

1	waiving briefs?			
2	JUDGE BUSHMANN: I was not. What I was			
3	anticipating to do and was staying with Judge Stearley's			
4	original procedural schedule, which would call for expedited			
5	transcript on January 26th, first briefs February 6th,			
6	postfindings and conclusions on February 8th, and then reply			
7	briefs on February 17th.			
8	That was in the original I think that was			
9	in Judge Stearley's amended procedural schedule.			
10	MR. FINNEGAN: Yes.			
11	JUDGE BUSHMANN: Any parties have any			
12	objection to that?			
13	MR. FISCHER: With the briefing schedule, I			
14	have no need to make a closing then.			
15	JUDGE BUSHMANN: All right. In that case, are			
16	there any other matters that need to be addressed before we			
17	adjourn?			
18	In that case, the evidentiary hearing in			
19	Briarcliff Development Company vs. Kansas City Power & Light			
20	Company, File Number EC-2011-0383 is hereby adjourned. We're			
21	off the record.			
22	(End of Proceedings.)			
23				
24				
25				

1	CERTIFICATE OF REPORTER			
2	STATE OF MISSOURI)			
) ss:			
3	COUNTY OF GASCONADE)			
4				
5	I, JENNIFER L. LEIBACH, Registered Professional			
6	Reporter, Certified Court Reporter, CCR #1108, and Certified			
7	Realtime Reporter, the officer before whom the foregoing			
8	matter was taken, do hereby certify that the witness/es whose			
9	testimony appears in the foregoing matter was duly sworn;			
10	that the testimony of said witness/es was taken by me to the			
11	best of my ability and thereafter reduced to typewriting			
12	under my direction; that I am neither counsel for, related			
13	to, nor employed by any of the parties to the action in which			
14	this matter was taken, and further that I am not a relative			
15	or employee of any attorney or counsel employed by the			
16	parties thereto, nor financially or otherwise interested in			
17	the outcome of the action.			
18				
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20	Court Reporter			
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