1	STATE OF MISSOURI								
2	PUBLIC SERVICE COMMISSION								
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6	TRANSCRIPT OF PROCEEDINGS								
7	On-The-Record Presentation								
8	November 14, 2003 Jefferson City, Missouri								
9	Volume 4								
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12	In re: Application of Union ) Electric Company for Authority to )								
13	Participate in the Midwest ISO ) Case No. E0-2003-0271 through a Contractual Relationship )								
14	<pre>with GridAmerica )</pre>								
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18	LEWIS MILLS, Presiding, DEPUTY CHIEF REGULATORY LAW JUDGE.								
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20	STEVE GAW, Chair CONNIE MURRAY,								
21	ROBERT M. CLAYTON, III,  COMMISSIONERS.								
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23	REPORTED BY:								
24	KELLENE K. FEDDERSEN, CSR, RPR, CCR								
25	ASSOCIATED COURT REPORTERS								
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- 2 JUDGE MILLS: We're on the record this morning
- 3 for an on-the-record presentation in Case No. EO-2003-0271.
- 4 We'll begin by taking entries of appearance, starting with
- 5 the Staff, then Public Counsel, then the company and
- 6 intervenors.
- 7 MR. FREY: Thank you, your Honor.
- 8 Representing the Staff of the Missouri Public Service
- 9 Commission, Dennis L. Frey and Steve Dottheim, Post Office
- 10 Box 360, Jefferson City, Missouri 65102.
- 11 MR. COFFMAN: Appearing on behalf of the
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- 20 MR. FISCHER: Appearing on behalf of Kansas
- 21 City Power & Light Company, James M. Fischer, Fischer &
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- 24 MR. KEEVIL: Appearing on behalf of National
- 25 Grid USA, Jeffrey A. Keevil, Stewart & Keevil, LLC,

- 1 4603 John Garry Drive, Suite 11, Columbia, Missouri 65203.
- 2 MS. VUYLSTEKE: Appearing on behalf of the
- 3 Missouri Industrial Energy Consumers, Diana Vuylsteke of the
- 4 firm Bryan Cave, LLP, 211 North Broadway, Suite 3600,
- 5 St. Louis, Missouri 63102.
- 6 JUDGE MILLS: Thank you. We just did this ten
- 7 days ago, so you-all know the drill. We'll start with
- 8 Ameren, if you could do a brief presentation, then we'll
- 9 follow up with the Staff, Public Counsel and any other
- 10 parties that wish to make a statement. And then we'll do
- 11 Commission questions.
- MR. LOWERY: Thank you, Judge Mills,
- 13 Commissioners. We appreciate the Commission's willingness
- 14 to schedule this on such short notice and also the
- 15 cooperation of the other parties in allowing us to do that.
- We don't necessarily believe that a formal
- 17 presentation in this case was necessary. The letters that
- 18 we submitted with our motion were intentionally drafted not
- 19 to address a specific Missouri case. Our intent was simply
- 20 for the Commission to advise the FERC and the Illinois
- 21 Commerce Commission of the reliability concerns that the
- 22 Missouri stakeholders we believe unanimously have and to
- 23 share those concerns related to a possible move by Illinois
- 24 Power to PJM.
- 25 However, some of the parties to the case felt

- 1 like that to address any possible concern, that this matter
- 2 needed to be taken up in the case, that we should file a
- 3 motion and all appear and address the Commission, and so we
- 4 were certainly happy to do that. We believe that's an
- 5 appropriate way to handle the situation, and so that's why
- 6 we're here today.
- 7 We sought this presentation quickly because we
- 8 think it's important that the FERC in particular receive
- 9 prompt communication about these issues. The FERC could
- 10 make decisions regarding Illinois Power and reliability
- 11 concerns and RTOs at any time, and we believe it's important
- 12 that they understand what the Missouri stakeholders'
- 13 concerns are.
- 14 We also understand that your schedule in the
- 15 next couple of weeks is rather difficult. We understood
- 16 that there was potentially a window of opportunity today
- 17 when we could schedule this, and so we felt like we would
- 18 try to take advantage of that.
- 19 We believe the letters that we submitted as
- 20 Exhibits 1 and 2 to our motion are self-explanatory. They
- 21 simply state that the IP situation is impacting resolving
- 22 Missouri RTO cases. We think that's unquestionably accurate
- 23 with regard to the pending cases. We don't think there's
- 24 any disagreement about that.
- 25 We also -- the letters also simply state that

- 1 ensuring that IP remains in the Midwest ISO removes the
- 2 complications that we believe their possible participation
- 3 in PJM would present. We believe that's also a true
- 4 statement.
- 5 We believe that ensuring that Illinois Power
- 6 remains in the Midwest ISO is the most or perhaps the only
- 7 truly effectively way to address those reliability issues.
- 8 If we can answer any questions, we'd obviously
- 9 be happy to do so. We have been discussing with the other
- 10 parties some aspects of the language of the letters that we
- 11 submitted, and I'm sure that they also probably have some
- 12 comments that they would like to make regarding those
- 13 letters and this issue.
- 14 So with that, if we can answer any questions,
- 15 we'd be happy to do so. Thank you.
- JUDGE MILLS: For the Staff, please?
- 17 MR. FREY: Thank you, your Honor,
- 18 Commissioners.
- 19 With respect to the content of the proposed
- 20 letters, and I probably will refer to it from time to time
- 21 as letter because, in essence, both letters are the same.
- 22 In general, the Staff believes that the letter AmerenUE
- 23 urges the Commission to sign goes a bit too far and that,
- 24 therefore, it should be revised as follows:
- On page 1, third paragraph, third line, we

- 1 would suggest that the word "approve" be changed to the word
- 2 "resolve". Then on page 1, same paragraph, third paragraph,
- 3 seventh line, we would recommend that the word "irregular"
- 4 be changed to the word "additional". And then finally, over
- 5 on the second page, one-sentence paragraph, we would suggest
- 6 that on the second line after the word "that", after the
- 7 words "ensure that", you would insert "the reliability
- 8 issues associated with". And then after the word "power",
- 9 Illinois Power, make it possessive, put an apostrophe S
- 10 after power. And then scratch the words "will remain in the
- 11 Midwest ISO" and insert the words "RTO participation are
- 12 effectively resolved."
- 13 So the sentence would read as follows: As a
- 14 result, the Missouri Commission urges you to take all
- 15 necessary and appropriate action to ensure that the
- 16 reliability issues associated with Illinois' -- Illinois
- 17 Power's RTO participation are effectively resolved and that
- 18 you do so in the very near future.
- 19 Those would be the revisions that the Staff
- 20 would recommend. I'd just make a few further remarks. The
- 21 Staff fully shares the concerns of AmerenUE regarding the
- 22 reliability issues that would be raised if Illinois Power is
- 23 permitted to leave MISO and join PJM and AmerenUE becomes a
- 24 part of MISO, but the Staff believes it is premature at this
- 25 time for the Commission also to subscribe to those concerns.

1	The	Staff	takes	this	position	hecause	the

- 2 Commission has not yet had an opportunity to deliberate
- 3 concerning the issue of whether AmerenUE should be allowed
- 4 to participate in MISO through a contractual arrangement
- 5 with Grid America as applied for.
- 6 At this point negotiations, as you know, are
- 7 still ongoing, and no agreement can be reached. Thus we
- 8 feel that the word approve in the third paragraph and the --
- 9 should be replaced by resolve and the changes indicated for
- 10 the last paragraph should be made.
- 11 The Staff's suggested revisions to this
- 12 language serve to limit the purpose of the Commission's
- 13 letter to one urging prompt action on the part of the FERC
- 14 and the ICC.
- 15 The Commission should be aware that Illinois
- 16 Power's membership in PJM is primarily a concern if AmerenUE
- 17 joins or participates in the MISO. If, however, AmerenUE is
- 18 not in the MISO or PJM, then whether Illinois Power is in
- 19 MISO or PJM would have similar effects on reliability with
- 20 respect to Ameren's interconnections with Illinois Power.
- 21 The Commission should also consider whether it
- 22 wants to intervene in any FERC or SEC proceedings with
- 23 respect to Exelon's acquisition of Illinois Power. The
- 24 Staff is not aware whether Ameren is an unsuccessful bidder
- 25 for Illinois Power, and Staff is concerned that if the

- 1 Commission adopts AmerenUE's suggested language, the
- 2 Commission may unintentionally get involved in Exelon's
- 3 proposed purchase of Illinois Power with having -- without
- 4 having made a determination that Exelon should not be the
- 5 purchaser or that Ameren should be the purchaser of Illinois
- 6 Power.
- Indeed, this may turn out to be a consequence
- 8 of the Commission's submission of a document containing
- 9 AmerenUE's proposed language, that is without Staff's
- 10 revisions, regardless of whether it is the intention of
- 11 AmerenUE or the Commission.
- 12 Just some comments about procedural matters as
- 13 well. If the Commission decides to communicate with the
- 14 FERC on this matter, the Staff would suggest that rather
- 15 than sending a letter to the FERC, the Commission should
- 16 file a pleading with the FERC in the dockets in which the
- 17 FERC conducted an inquiry this past September. I believe it
- 18 was -- the on-the-record portion was September 29 th and 30 th
- 19 of this year, and that would be docket EC-03-53-000. I take
- 20 that back. I'm not sure that's the docket number.
- 21 It's not clear at this time whether there's a
- 22 similar appropriate docket number in the ICC where the
- 23 Commission could file a letter. Perhaps the company could
- 24 provide some information, shed a little light on that, and
- 25 suggest one for the Commission and the parties in this case,

- 1 EO-2003-0271, to consider.
- 2 We might also remind the Commission that the
- 3 letters it sent to the FERC on March 18th and June 3rd of
- 4 this year in that Docket No. EC03-52-000 had no perceptible
- 5 effect either in shortening the procedural schedule or
- 6 dispensing with the hearing regarding Ameren Energy
- 7 Generating Company's and AmerenUE's application to transfer
- 8 Pinckneyville and the Kinmundy combustion turbines from AEG
- 9 to AmerenUE.
- 10 Moreover, those letters prompted inquiries
- 11 from the FERC staff regarding possible submission of data
- 12 requests to the Missouri Commissioners.
- 13 Finally, the Staff recommends that the
- 14 Commission consider whether any communications with the FERC
- 15 and the ICC concerning this issue should be accompanied by a
- 16 copy of the transcript of today's proceeding.
- 17 In summary, then, the Staff has no objection
- 18 to the content of the letter subject to the revisions that
- 19 it has suggested here, but would suggest that, to the extent
- 20 possible, pleadings be submitted rather than using the
- 21 letter form. That's all I have. Thank you.
- JUDGE MILLS: Before you sit down, could you
- 23 please go over your specific changes to the letters again?
- MR. FREY: Yeah. Sure. Okay. Page 1, third
- 25 paragraph, line 3, change the word "approve" to "resolve".

- 1 Is that a clear instruction or have I blown it? So that it
- 2 reads, while the Commission cannot prejudge whether it will
- 3 approve RTO participation in the pending cases before us in
- 4 Missouri, we have deep concerns over the additional impact
- 5 Illinois Power leaving the Midwest ISO to join PJM will have
- 6 on our ability to resolve the pending applications.
- 7 The second suggestion was simply to change the
- 8 word "irregular" in that paragraph on line 7 to
- 9 "additional", from an irregular seam to an additional seam.
- 10 And then the third suggestion involves some
- 11 changes to the sentence over on the second page, and
- 12 after -- on the second line, the words "ensure that," insert
- 13 "the reliability issues associated with." And then the
- 14 words "Illinois Power" following that, make those -- make
- 15 that possessive, apostrophe S after power, and delete the
- 16 words "will remain in the Midwest ISO" and insert there "RTO
- 17 participation are effectively resolved."
- 18 Again, the sentence reads, as a result, the
- 19 Missouri Commission urges you to take all necessary and
- 20 appropriate action to ensure that Illinois Power -- excuse
- 21 me -- to ensure that the reliability issues associated with
- 22 Illinois Power's RTO participation are effectively resolved
- 23 and that you do so in the very near future.
- 24 I just mention that we have Dr. Mike Proctor
- 25 and Mr. Greg Meyer available here from the Staff to answer

- 1 questions that you might have. Thank you.
- JUDGE MILLS: Thank you. Public Counsel?
- 3 MR. COFFMAN: Good morning, or afternoon. I
- 4 want to thank you for scheduling an on-the-record
- 5 presentation here, particularly because that alleviates
- 6 concerns that there may be about ex parte communications in
- 7 an open contested case. Makes this a lot easier to deal
- 8 with.
- 9 The practice of the Missouri Commission
- 10 sending letters is somewhat unusual, and its procedural
- 11 effect here or at the FERC I think escapes my absolute
- 12 definite grasp. I understand that letters are a procedural
- 13 method that are common, that is common at FERC.
- 14 But that does not mean that we object to this
- 15 letter. I think we actually have a great deal of consensus
- 16 on this particular issue. The letter is very close to a
- 17 consensus document, and I would say we have no objection
- 18 about going forward.
- 19 I just want to point out that some differences
- 20 with regard to the situation you were in with regard to the
- 21 last two letters that you were urged to send to the FERC at
- 22 AmerenUE's urging. Those letters were sent to a case in
- 23 which the Public Service Commission was not a party, and it
- 24 was my opinion that in those situations they related to no
- 25 open PSC cases.

- 1 Those are two distinguishing situations that I
- 2 think create a concern but are not a concern, given that all
- 3 the parties are here having a chance to talk about it before
- 4 you make a decision, and certainly eliminates any
- 5 inappropriate ex parte concerns.
- 6 We have no objection to the letter as revised
- 7 by the Staff. I would offer a couple of additional
- 8 revisions, though, if you want to take a look at that.
- 9 I would suggest five lines down, the sentence
- 10 that kind of begins with PJM with AmerenUE in the Midwest
- 11 ISO, I would delete the next few words. I would delete "has
- 12 the effect of placing" and insert there the words "may lead
- 13 to delays of these." Then on the next line, I would delete
- 14 the words "on hold."
- So that the entire sentence reads, the
- 16 uncertainty created by a possibility that Illinois Power
- 17 might be in PJM, with AmerenUE in the Midwest ISO, may lead
- 18 to delays of these two pending Missouri cases until the
- 19 reliability concerns stemming from Illinois Power's ITO
- 20 participation are resolved.
- I would also respectfully suggest that in the
- 22 concluding paragraph, the initial phrase "as a result" be
- 23 deleted and replaced with "given the present circumstances
- 24 surrounding RTO development in the midwest, comma."
- 25 Those are not inconsistent with Staff's

- 1 changes. I don't think it changes the effect of the letter.
- 2 That last change simply, I think, puts it in the context of
- 3 the very immediate situation, and given the ever-shifting
- 4 landscape of federal transmission, I want to make sure that
- 5 whatever is issued in this case and what may seem like the
- 6 thing to do now is not construed later to be what is the
- 7 right thing to do after a lot of other facts are changed and
- 8 different rules are issued.
- 9 So that's all I have to offer, and thank you
- 10 very much.
- 11 JUDGE MILLS: I think rather than having
- 12 you-all come up and go through these changes laboriously
- 13 each time, I'm going to ask you-all to submit these in
- 14 writing when you come to a consensus or different versions
- 15 if you don't come to a consensus. Different changes with
- 16 different parties is a little hard to follow along with.
- 17 Anybody else wish to come forward and make a
- 18 presentation? Mr. Fischer?
- MR. FISCHER: No, thank you, your Honor.
- JUDGE MILLS: Mr. Keevil?
- 21 MR. KEEVIL: Based on what you just said, your
- 22 Honor, I think we can probably avoid a lot of the rest of
- 23 the presentations.
- 24 The only other thing I might say was, during
- 25 his presentation Mr. Frey said that no agreement, I think he

- 1 was referring to EO-2003-271 case, that no agreement can be
- 2 reached. I would change that to simply state that no
- 3 agreement has been reached to date, but that everyone is
- 4 still working diligently toward a resolution, in fact, I
- 5 think have made quite a bit of progress toward reaching an
- 6 agreement, and that everyone, I think, is still hopeful that
- 7 the case before you will be resolved by stipulation.
- 8 So with that, and like you said, I assume the
- 9 parties will be working on submitting some letters to submit
- 10 to you, that's all I'd say at this time.
- JUDGE MILLS: Ms. Vuylsteke?
- MS. VUYLSTEKE: I'd just like to state briefly
- 13 that --
- JUDGE MILLS: Can you come forward? You're
- 15 not getting picked up on our microphone.
- MS. VUYLSTEKE: I just wanted to say that
- 17 we're very appreciative of the Commission having an
- 18 on-the-record presentation this morning and handling this in
- 19 such an open way, and that we would support the Staff's
- 20 suggestion to the Commission that it file a pleading instead
- 21 of a letter. Thank you.
- JUDGE MILLS: Thank you. Mr. Frey?
- MR. FREY: Thank you, your Honor. I just
- 24 apologize if I misspoke. The Staff would concur with
- 25 Mr. Keevil's remarks.

1	JUDGE	MILLS:	Okay.	Anything	further?
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- 2 MR. LOWERY: I just offer, Judge, that we
- 3 certainly are agreeable to submitting this letter or
- 4 whatever is ultimately arrived at by pleading at the FERC.
- 5 We think that the FERC inquiry docket would be the
- 6 appropriate docket.
- 7 In term of the Illinois Commerce Commission, I
- 8 don't believe there is a docket really available that
- 9 pleading could be submitted in an ICC docket. So I think it
- 10 would have to be via a letter.
- 11 We'd also suggest that any letter include both
- 12 the transcript from the November 4 presentation -- as
- 13 referenced in the letter, I think everybody agrees with that
- 14 -- and the transcript from today. I just wanted to clarify
- 15 that we wouldn't be leaving out that earlier transcript.
- 16 Finally, in terms of this last paragraph, I
- 17 think Ameren is completely agreeable and we will submit
- 18 something with all of the changes that have been suggested
- 19 except with respect to the last paragraph. We would still
- 20 advocate that the last paragraph remain as it was with the
- 21 proviso that we don't -- the preface that OPC suggested we
- 22 don't have a problem with, and this is the reason why:
- 23 When the case was filed, when our case was
- 24 filed, when Aquila's case was filed, IP was going to be
- 25 going to the Midwest ISO. Given the present circumstances,

- 1 you know, the Missouri Commission is a participant in the
- 2 Organization of MISO States.
- 3 We think that relying upon a JOA to timely
- 4 resolve these reliability concerns, and in effect if MISO is
- 5 -- if IP is not going to remain in the MIS and if we're not
- 6 going to encourage the FERC to require that to happen, then
- 7 what we're saying is we're going to rely upon the JOA to
- 8 resolve the reliability concerns.
- 9 To rely upon the JOA to do that in a timely
- 10 fashion is, I think, a big question. And I think all the
- 11 parties in the room would probably agree that there's
- 12 questions about whether that effectively will -- whether
- 13 that solution will even be effective.
- 14 So I appreciate the concerns that Staff has
- 15 raised, understand them, but the company's position is still
- 16 that it would be appropriate and more effective to leave the
- 17 letter as it was. We'll submit that in writing.
- One other thing that I would request, and
- 19 obviously the other parties can object if this doesn't work,
- 20 but we do think timing is important to get something to the
- 21 FERC. I would suggest that we all submit something even
- 22 before the end of the day. I think we really only have one
- 23 paragraph that we're really talking about. So I think we
- 24 all could submit something today, if at all possible, so we
- 25 can get that in the Commission's hands so it can be dealt

- 1 with.
- 2 JUDGE MILLS: Thank you. Questions from the
- 3 Bench, Chair Gaw?
- 4 CHAIRMAN GAW: Thank you. Let me ask first of
- 5 all, the timing issue on this is what? What are we dealing
- 6 with on window of comment here by the letter and what's --
- 7 tell me what the deadlines might be, if there are any.
- 8 MR. LOWERY: I don't believe there's any
- 9 actual procedural deadline. It's just a question of we
- 10 don't know when FERC may or may not take some action, issue
- 11 some order that might affect this entire situation.
- 12 The inquiry was held now, I guess, a month and
- 13 a half ago. And so our feeling is that the sooner the
- 14 better, because we would like for this pleading as I think
- 15 it would be to have an impact before the FERC may take steps
- 16 that are hard to reverse.
- 17 CHAIRMAN GAW: If we do this as a part of a
- 18 pleading, if we -- let me ask Staff, are we a part of this
- 19 FERC docket now?
- MR. FREY: Yes. Yes.
- 21 CHAIRMAN GAW: And what have we done up to
- 22 this point in time?
- 23 MR. FREY: We filed comments in that docket.
- 24 Excuse me. This is the docket in connection with the, I
- 25 guess, on-the-record presentation on September 29th and

- 1 30th.
- 2 CHAIRMAN GAW: And just so it refreshes
- 3 everybody's memory, what are the gist of those comments? I
- 4 knew I'd eventually get him up here. Mr. Dottheim?
- 5 MR. DOTTHEIM: Yes. The Commission submitted
- 6 comments, and the comments were strictly factual, regarding
- 7 providing a history of Union Electric Company's interest and
- 8 efforts in joining an RTO. So the Commission didn't take a
- 9 position, so to speak, in those comments that were
- 10 submitted.
- 11 It was just to provide the FERC a factual
- 12 background for the history of AmerenUE's efforts regarding
- 13 an RTO. Going back to the merger between SIPS, SIPSCO, Inc.
- 14 and Union Electric Company, and relating via at history the
- 15 subsequent dockets leading up to the present time.
- So it was from -- it was from strictly a
- 17 historical perspective, and the Commission's General Counsel
- 18 Dan Joyce and Commission's Washington counsel Scott Hempling
- 19 appeared on behalf of the Commission at the FERC inquiry on
- 20 September 29 and 30.
- 21 The Commission did not file anything
- 22 subsequent, did not, that I recall, make any statement or
- 23 take any position at the hearings on September 29 and 30.
- 24 It was at the hearing on the 29th where Exelon divulged that
- 25 if it was successful in acquiring Illinois Power, that it

- 1 would have Illinois Power join PJM instead of the Midwest
- 2 ISO.
- 3 So the Commission -- I'm sorry, Chair. The
- 4 Commission has submitted comments in that proceeding which
- 5 the Staff is suggesting that the information that's
- 6 presently contained in the draft letters be in the pleading
- 7 filed in that proceeding.
- 8 CHAIRMAN GAW: What would be the difference in
- 9 the process here between sending a letter and filing a
- 10 pleading?
- MR. DOTTHEIM: As far as timing or --
- 12 CHAIRMAN GAW: Whatever the issues are. I'm
- 13 trying to see what the issues are in regard to the --
- 14 MR. DOTTHEIM: I don't know that -- I don't
- 15 know what standing really the letter itself would have. I
- 16 don't know that the FERC would not consider a letter. I
- 17 would expect that they would -- they would note that.
- 18 But in that the Commission has already filed a
- 19 pleading in those proceedings, the Staff thinks that it
- 20 would actually be more appropriate or in keeping with what
- 21 has already been done to be filed in the form of a pleading.
- 22 AmerenUE has submitted various documents in
- 23 the present case before the Missouri Commission tracking its
- 24 filings in those dockets at the FERC, and Ameren has been
- 25 proceeding by filing pleadings throughout. So again it was

- 1 thought that it would be more in keeping.
- 2 Also, too, not that this would necessarily be
- 3 a comparable situation, but Mr. Frey has mentioned that in
- 4 the proceeding before the FERC involving the AmerenUE/Ameren
- 5 Energy Generating Company application for transfer of the
- 6 Pinckneyville and Kinmundy units, the Commission submitted
- 7 letters and that prompted phone calls, a couple of phone
- 8 calls from the FERC staff inquiring into what would be the
- 9 procedure to submitting Data Requests to the Missouri
- 10 Commissioners. Now, the FERC staff never followed up on
- 11 that.
- 12 But in submitting a pleading, the pleading
- 13 would be submitted by the Commission's General Counsel and
- 14 its Washington counsel as opposed to the Commissioners. So
- 15 if there might be any inquiry, it might be of a more formal
- 16 nature, something possibly maybe other than an inquiry as to
- 17 serving Data Requests on Missouri Commissioners themselves.
- 18 CHAIRMAN GAW: If you did a pleading in this,
- 19 what would that look like? Would we be talking about using
- 20 some of this language that's in this letter? What's the
- 21 thought there?
- MR. DOTTHEIM: I think the language would be
- 23 near identical, and we can -- we can submit to the
- 24 Commission, and we would endeavor to do it before the end of
- 25 the day, what a comparable pleading would look like instead

- 1 of in the format of a letter. I think the substance would
- 2 be -- would be the same.
- 3 CHAIRMAN GAW: Ameren, do you want to respond
- 4 to any of that?
- 5 MR. LOWERY: Other than that say, I mean, we
- 6 don't object to it being submitted as a pleading. I don't
- 7 think it makes a lot of difference. I think in many ways it
- 8 might have more impact if it's submitted as a letter, but I
- 9 think the difference is so small that if the other parties
- 10 are more comfortable with a pleading and that's what the
- 11 Commission's inclined to do, we have no objection.
- 12 CHAIRMAN GAW: No objection?
- MR. COFFMAN: No objection.
- 14 CHAIRMAN GAW: Either way?
- MR. COFFMAN: Either way.
- 16 CHAIRMAN GAW: I need a little more
- 17 understanding about this issue about, are you -- the issue
- 18 on the last paragraph about the wording there. What is
- 19 Staff's -- what is Staff's rationale again for why that
- 20 wording ought to be changed? I think Mr. Proctor wants to
- 21 say something.
- JUDGE MILLS: Let me go ahead and swear you
- 23 in, Dr. Proctor.
- 24 (Witness sworn.)
- JUDGE MILLS: Please go ahead.

- DR. PROCTOR: It's more of a question of
- 2 timeliness. If we had a -- if we had a stipulation signed
- 3 and agreed and the Commission had approved it for Ameren to
- 4 join the Midwest ISO, then we would have no problems with
- 5 the language that Ameren's proposing.
- It's somewhat a question of prejudgment,
- 7 because it just would not be good to put forth a letter from
- 8 the Commission saying that IP should be in the Midwest ISO
- 9 when the Commission has not yet decided whether or not
- 10 Ameren should be in the Midwest ISO.
- 11 And those two are intertwined because the
- 12 reliability issue centers around both of them being in the
- 13 same ISO. So if ultimately the Commission would decide
- 14 Ameren isn't to be in the Midwest ISO, then you're on record
- 15 saying that IP ought to be in the Midwest ISO.
- 16 CHAIRMAN GAW: Yeah. I think there's a
- 17 quandary here that involves two issues that are tied
- 18 together in this language if I understand this correctly.
- One is the issue of whether or not there's a
- 20 prejudgment in regard to whether or not Ameren ought to be
- 21 in the Midwest ISO. The other is the problem that if the
- 22 Commission were to conclude at some point that it should, we
- 23 would certainly -- it seems to me that we would be better
- 24 served if IP were in there as well.
- 25 So by -- but by loosening up this language to

- 1 anticipate that, you're also not conveying a picture that
- 2 suggests that, assuming that that impact, that may impact
- 3 how this Commission looks at whether or not they're in --
- 4 that Ameren should be in there, instead of it being about
- 5 whether or not we prefer them joining under that assumption
- 6 that Ameren ends up there as opposed to having an agreement,
- 7 a JOA, which is the other -- I think what I'm -- I think I'm
- 8 hearing Ameren suggest, suggesting that a JOA -- by
- 9 loosening the language, you may be giving them the
- 10 impression that a JOA's just as good as having IP remain in
- 11 MISO.
- 12 That means to me that you-all need to talk
- 13 about this language a little bit more so that both of those
- 14 thoughts can be transferred over to FERC, because I think
- 15 you're arguing -- your argument here is not on the same
- 16 plain and that a further explanation of what both sides are
- 17 talking about would clear up that you're both saying
- 18 something very similar. This wording with one phrase here
- 19 is -- I don't think is going to get you there.
- 20 I may have -- anybody want to comment on what
- 21 I just proffered? Public Counsel?
- MR. COFFMAN: Yes. Mr. Chair, I think we
- 23 agree with your take on that, and I think that that's a good
- 24 suggestion. Obviously the thing that the parties have
- 25 consensus about is that a seam between Ameren's territory in

- 1 Illinois and Illinois Power would be bad, but we may be able
- 2 to reach some consensus language or not. I'm not sure.
- 3 That's the point.
- 4 And at the current time it appears that urging
- 5 that Illinois Power be in the Midwest ISO would be the
- 6 appropriate thing, but with a change in circumstances, we
- 7 don't know. The real thing that we're in agreement in is
- 8 that seam would be bad.
- 9 CHAIRMAN GAW: Yes. I understand. I get that
- 10 impression from all the parties.
- 11 Is there a disagreement about what I think
- 12 Ameren is suggesting, that if the footprint eventually
- 13 includes Ameren in MISO, that having IP in MISO as well is
- 14 better than having a JOA?
- 15 MR. LOWERY: I suspect, I believe there's
- 16 unanimity on that point in the room.
- 17 CHAIRMAN GAW: I thought that was probably the
- 18 case, but it's not really coming across in the way this is
- 19 drafted currently. To me isn't anyway. So I just -- maybe
- 20 you-all can do a little work on that.
- 21 MR. COFFMAN: If that could be said without
- 22 the prejudgment, then definitely.
- 23 CHAIRMAN GAW: I think you have to condition
- 24 this. I mean, the way the wording is, it's got to be
- 25 conditioned on an assumption that that take place, and it

- 1 needs to be phrased as an assumption, because it does have
- 2 an impact, I suspect, on how things are analyzed from
- 3 your-all's standpoint, which probably translates into a
- 4 factor for us.
- 5 MR. DOTTHEIM: We can attempt to be more
- 6 explicit on that. Whether we'll ultimately reach agreement
- 7 on the language, that may be another matter.
- 8 CHAIRMAN GAW: I do not have that ability to
- 9 foresee things. I'm not expecting you-all to --
- 10 MR. DOTTHEIM: Dr. Proctor had mentioned when
- 11 we started off about this being a matter of a question of
- 12 timing, of there not being before the Commission a signed
- 13 Stipulation & Agreement. And as previously indicated, we
- 14 are continuing to work at that. We are moving along. We
- 15 have another meeting scheduled. We met on Monday of this
- 16 week. We've got a meeting scheduled on December 1, I
- 17 believe it is.
- But it's not just a matter of putting before
- 19 the Commission a Stipulation & Agreement. It's the
- 20 Commission taking action also on that Stipulation &
- 21 Agreement because, of course, regardless of what we may be
- 22 able to reach agreement on may not be acceptable to the
- 23 Commissioners themselves.
- 24 CHAIRMAN GAW: Yes, and isn't it possible that
- 25 these changes -- I think we've already heard, these changes

- 1 in circumstances could result in other options which have
- 2 not been explored being more attractive than they had been
- 3 in the past?
- 4 MR. DOTTHEIM: Yes. I mean, our discussions
- 5 have changed some. I don't know markedly, but they have
- 6 changed some because of the results of September 29
- 7 announcement by Exelon.
- 8 CHAIRMAN GAW: And isn't it also the case that
- 9 the parties are probably at least as concerned, if not more
- 10 so, about seams in Missouri as they are about seams in
- 11 Illinois?
- MR. DOTTHEIM: Yes.
- MR. COFFMAN: Yes.
- 14 CHAIRMAN GAW: I see other heads nodding, too.
- 15 MR. DOTTHEIM: Ameren itself has indicated on
- 16 the record on September 29, and it's been filed as documents
- 17 with the Missouri Commission, that if Illinois Power does
- 18 join PJM instead of the Midwest ISO, Ameren has indicated
- 19 that it will have to look again at its decision regarding
- 20 joining the Midwest ISO and has indicated that any number of
- 21 options might be considered at that point.
- 22 CHAIRMAN GAW: The current status -- you might
- 23 bring me up to date. The current status of the federal
- 24 legislation that's out there is contained -- does it still
- 25 contain language that indicates that RTO joinder would be

- 1 voluntarily for the near future, could not be mandated?
- 2 MR. COFFMAN: As far as I know.
- 3 CHAIRMAN GAW: May be a deal that has been
- 4 constructed since the overnight hours.
- 5 MR. LOWERY: I was going to say, Chairman Gaw,
- 6 that maybe after the 39 hours of debate we'll have a better
- 7 idea of what's going on in the Senate.
- 8 CHAIRMAN GAW: I think that's probably true.
- 9 But it is possible, one of the -- are there -- I don't want
- 10 to go in too much detail, but I assume one of the other
- 11 options that's out there is the possibility that another RTO
- 12 if one -- if there is a joinder of an RTO, that another RTO
- 13 might be -- might be examined in light of all of the changes
- 14 that might occur in Illinois?
- MR. DOTTHEIM: I think --
- 16 CHAIRMAN GAW: Is that what I heard you say a
- 17 while ago?
- 18 MR. DOTTHEIM: Yes. I think UE can --
- 19 AmerenUE can address that, but those are the indications
- 20 that AmerenUE have indicated.
- 21 CHAIRMAN GAW: Does Ameren want to venture
- 22 down that road?
- 23 MR. HENNEN: Sure. I don't know if any of you
- 24 recall, but the original reason that Ameren withdrew from
- 25 the Midwest ISO in the first place is because ConEd and IP

- 1 announced that they were withdrawing to go to another RTO.
- 2 In our analysis of that situation, we came to the conclusion
- 3 that that does create reliability issues.
- 4 Now, there were other issues that drove us to
- 5 that conclusion, but obviously we're back to square one. IP
- 6 and ConEd have announced they may go to a different RTO,
- 7 which raises all those same issues again and we just need to
- 8 re-evaluate them.
- 9 CHAIRMAN GAW: I'm done. Thank you.
- JUDGE MILLS: Commissioner Murray?
- 11 COMMISSIONER MURRAY: I don't have any
- 12 questions. Thank you.
- 13 COMMISSIONER MURRAY: Okay. Apparently there
- 14 are no further questions from the Bench. Is there anything
- 15 else from the parties?
- 16 (No response.)
- 17 Okay. If you-all can take some time and see
- 18 if you can work out consensus language, that would be great.
- 19 If not, the quicker you can file your competing proposals I
- 20 think the better off we all will be. Anything further?
- 21 Hearing nothing, we're off the record.
- 22 WHEREUPON, the on-the-record presentation was
- 23 concluded.

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