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4	TRANSCRIPT OF PROCEEDINGS			
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5	On-th	he-Record Presentation		
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7		August 18, 2008		
0	Jefferson City, Missouri			
8		Volume 3		
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10	In the matter of the of Union Electric Cor			
11	Authority to Continue	e the) Case No.		
12		al Control)EO-2008-0134 System to)		
12	of its Transmission System to) the Midwest Independent)			
13	Transmission System (Operator, Inc.)		
14				
15	ľ	MORRIS L. WOODRUFF, Presiding		
1.6		DEPUTY CHIEF REGULATORY LAW JUDGE		
16	·	JEFF DAVIS, Chairman,		
17		CONNIE MURRAY,		
18	-	ROBERT M. CLAYTON, III, TERRY JARRETT,		
19	r	KEVIN GUNN, COMMISSIONERS		
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1 PROCEEDINGS
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- JUDGE WOODRUFF: Let's go ahead and get started,
- 3 then. We're on the record. Good afternoon, everyone.
- 4 We're here for an on-the-record presentation in Case No.
- 5 EO-2008-0134, which concerns the application of Union
- 6 Electric Company for authority to continue the transfer of
- 7 functional control of its transmission system to the
- 8 Midwest Independent Transmmission System Operator,
- 9 Incorporated.
- 10 We'll begin today by taking entries of
- 11 appearance, beginning with AmerenUE.
- 12 MR. LOWERY: Good afternoon, your Honor. My
- 13 name is Jim Lowery. I'm with the law firm of Smith Lewis,
- 14 LLP, 111 South Ninth Street, Suite 200, Columbia,
- 15 Missouri, 65201. I represent AmerenUE.
- 16 JUDGE WOODRUFF: Thank you. And for Midwest
- 17 ISO?
- 18 MR. ZOBRIST: Karl Zobrist, Sonnenschein, Nath &
- 19 Rosenthal, 4520 Main Street, Suite 1100, Kansas City,
- 20 Missouri, 64111.
- JUDGE WOODRUFF: And for MIEC?
- 22 MR. DOWNEY: Ed Downey, 221 Bolivar Street Suite
- 23 101, Jefferson City, Missouri, 65101.
- JUDGE WOODRUFF: And for Southwest Power Pool?
- 25 MR. LINTON: David Linton, 424 Summer Top Lane,

- 1 Fenton, Missouri, 63026. I also have with me Heather
- 2 Starnes, in-house counsel for Southwest Power Pool. Her
- 3 address is 415 North McKinley, Suite 140, Little Rock,
- 4 Arkansas, 72205.
- 5 JUDGE WOODRUFF: Thank you. And for KCPL?
- 6 Anyone for KCPL? For Empire?
- 7 MR. COOPER: Dean L. Cooper from the law firm of
- 8 Bryson, Swearengen & England, P.O. Box 456, Jefferson
- 9 City, Missouri, 65102, appearing on behalf of the Empire
- 10 District Electric Company.
- 11 JUDGE WOODRUFF: Okay. For Aquila? Paul
- 12 Boudreau had phoned me this morning and left a message on
- 13 my machine indicating that he would not be able to be here
- 14 and requested indulgence in -- to be excused. And he will
- 15 be excused. For Public Counsel?
- 16 MR. MILLS: On behalf of the Office of the
- 17 Public Counsel and the public, my name is Lewis Mills. My
- 18 address is Post Office Box 2230, Jefferson City, Missouri,
- 19 65102.
- JUDGE WOODRUFF: And for Staff?
- 21 MR. DOTTHEIM: Steven Dottheim, Post Office Box
- 22 360, Jefferson City, Missouri, 65102, appearing on behalf
- 23 of the Staff of the Missouri Public Service Commission.
- 24 JUDGE WOODRUFF: Okay. I believe that's all the
- 25 parties. If I've missed someone, please speak up.

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1 All right, well, we're here today to -- give the
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- 2 Commissioners an opportunity to ask questions about a
- 3 stipulation and agreement that has been filed by some of
- 4 the parties. And what I propose to do is simply to go to
- 5 questions from the Commissioners. So we'll begin with
- 6 Commissioner Murray. Do you have any questions?
- 7 COMMISSIONER MURRAY: Thank you, Judge. Just
- 8 very little. And I think I'll pose this question to
- 9 Staff. It appears that the stipulation and agreement has
- 10 been drafted in such a way that there is very little, if
- 11 any, chance that AmerenUE could suffer harm from us
- 12 approving their remaining in the MISO for this three-year
- 13 period of time subject to being able to come back to the
- 14 Commission and ask for withdrawal if things change.
- 15 Is that -- would that be Staff's interpretation?
- 16 MR. DOTTHEIM: I think that would be Staff's
- 17 interpretation. But AmerenUE might be in the best
- 18 position to -- to answer that. They may want to respond
- 19 to that.
- I think there's also opportunity for other
- 21 parties to come back before the -- the Commission, but,
- 22 certainly, for AmerenUE to come back before the
- 23 Commission.
- 24 As the Commission directed, Dr. Proctor is
- 25 available this afternoon, and I -- I might turn the

- 1 microphone to Dr. Proctor. He might want to, also,
- 2 address that question, Commissioner.
- JUDGE WOODRUFF: All right. That would be fine
- 4 if Dr. --
- 5 MR. DOTTHEIM: The Bench may want to -- to swear
- 6 in Dr. Proctor.
- 7 JUDGE WOODRUFF: Yes, we will. If you'd please
- 8 raise your right hand.
- 9 DR. PROCTOR: Yes.
- 10 DR. MICHAEL PROCTOR,
- 11 being first duly sworn to testify the truth, the whole
- 12 truth, and nothing but the truth, testified as follows:
- JUDGE WOODRUFF: And you are Dr. Michael
- 14 Proctor?
- DR. PROCTOR: That's correct.
- JUDGE WOODRUFF: And you're an employee of the
- 17 Staff of the Commission?
- DR. PROCTOR: That's correct.
- 19 JUDGE WOODRUFF: What is your position?
- DR. PROCTOR: I'm Chief Economist in the Energy
- 21 Department.
- JUDGE WOODRUFF: All right. Thank you.
- 23 Commissioner?
- 24 COMMISSIONER MURRAY: Dr. Proctor, would you
- 25 like to respond to that question?

- 1 DR. PROCTOR: Yeah. You know, there's always
- 2 risks out there, and we understand that. And there is
- 3 some risk be that there could be some harm in the future
- 4 from staying in three more years. But I think those risks
- 5 are -- are -- are offset by some other things that are
- 6 taking place.
- 7 And I would say that the majority of the risk
- 8 comes from cost allocation that could occur -- additional
- 9 cost allocation that could occur from the upgrades of new
- 10 transmission in the MISO system to AmerenUE.
- 11 And the thing that, in my mind, offsets that is
- 12 that the Midwest ISO will start in September with
- 13 workshops revisiting that cost allocation. And I know
- 14 AmerenUE is going to be heavily involved in that, and I
- 15 will as well.
- 16 And so I think there's -- I -- I think there's
- 17 some offsetting things that, in my mind, tell me that it's
- 18 worth it for them to -- to stay in for another three
- 19 years.
- 20 And by the way, if they would withdraw at this
- 21 point, there is an exit fee, and we are avoiding that exit
- 22 fee. And I think that exit fee is probably larger than --
- 23 than the risks that I'm talking about.
- 24 COMMISSIONER MURRAY: All right. And would it
- 25 be accurate to say that you think there is a likelihood

1 that these discussions will result in mitigation of some

- 2 of those risks?
- 3 DR. PROCTOR: There's a hope. Likeli --
- 4 likelihood, in a stakeholder process, likelihood is really
- 5 hard to assess.
- 6 We had meetings this summer. I saw positive
- 7 response from a lot of the transmission owners about some
- 8 of the proposals that AmerenUE has put forth. So it -- it
- 9 -- I would say it's more than a hope. But I'd sure hate
- 10 to put a probability on it. Stakeholder processes are
- 11 hard to evaluate in that context.
- 12 COMMISSIONER MURRAY: All right. Thank you.
- 13 MR. DOTTHEIM: And, Commissioner, AmerenUE may
- 14 have its own perspective on the -- the matter of an exit
- 15 fee if it were to leave the Midwest ISO.
- 16 COMMISSIONER MURRAY: Thank you. I was just
- 17 going to inquire about the exit fee. So I will direct
- 18 that to Mr. Zobrist, if you would like to address that or
- 19 have your witness address it.
- 20 MR. ZOBRIST: I don't --
- 21 COMMISSIONER MURRAY: I'm sorry. First -- I --
- 22 I was going to go to Ameren first. I apologize.
- 23 MR. ZOBRIST: All right.
- 24 COMMISSIONER MURRAY: Mr. Lowery?
- 25 MR. LOWERY: Commissioner, I also want to make

- 1 sure before I respond to your question and introduce a
- 2 couple of folks who are with me, Maureen Borkowski, who is
- 3 the Vice President of Transmission for Ameren who is with
- 4 me toady, Shawn Schukar who is the Vice President for
- 5 Strategic Initiatives is with me today, and on the
- 6 telephone is Anjay Aurora (ph.), who is Director in the
- 7 Corporate Planning Department. And all of them have
- 8 regional transmission organization responsibilities. And
- 9 to the extent I can't answer your questions, hopefully
- 10 they'll be able to today.
- I guess back to your question about -- that
- 12 Dr. Proctor responded to, I think -- I think I can safely
- 13 say we agree with the perspective that Dr. Proctor just
- 14 expressed. And -- and the key things that he hit on in
- 15 terms of one of the key risks is additional cost
- 16 allocation issue, and I think that's otherwise known as
- 17 RECB, Regional Expansion -- I forget what the acronym --
- 18 Criteria and Benefits that we talk about in our
- 19 application.
- There's always things that can change going
- 21 forward. We believe and the signatories to the
- 22 stipulation believe that the prudent thing for us to do is
- 23 to continue our participation for another three years in
- 24 weighing all the factors and what we know and can know
- 25 now, we believe that's the right decision and -- and that

1 that will turn out to be the best decision for the company

- 2 or the ratepayers.
- 3 But we are actively involved in the stakeholder
- 4 process that Dr. Proctor indicated or talked about. We
- 5 are going to be, according to the terms of the
- 6 stipulation, reporting back to the stakeholders an the
- 7 Commission about the progress of those things as early as
- 8 December of this year.
- 9 And we monitor these things very closely. And
- 10 if things change in a material way, then it is, as you
- 11 point out, possible that we could be back seeking to
- 12 withdraw or change the terms of our participation in this
- 13 case.
- We're hopeful that won't be necessary. But we
- don't have a crystal ball to completely, you know -- you
- 16 know, completely predict the future. But we think the
- 17 right thing to do is continue for three more years at this
- 18 point.
- 19 COMMISSIONER MURRAY: And at this point, do you
- 20 estimate that the potential risks are less than the
- 21 present value of the net benefit of staying in?
- MR. LOWERY: Yes. We -- we examined a wide
- 23 array of risk in terms of participating, and we called out
- 24 12 of those key risks, including the exit fee issue that
- 25 was mentioned and the RECB issue that we just talked

- 1 about.
- 2 And when you quantitatively and qualitatively do
- 3 the best that you can to quantify those things, the net
- 4 present value of participating for those three years came
- 5 out positive 17 million. And that actually -- some things
- 6 have moved in, you know, better direction to some extent
- 7 since we first filed in November through -- through
- 8 looking at some more recent data and some of the iterative
- 9 process we've had with other stakeholders as we came to
- 10 the stipulation.
- 11 So, yes, we think the benefits outweigh those
- 12 risks based on -- based on what we know today.
- 13 COMMISSIONER MURRAY: And should you come back
- 14 within that three-year period for a request to withdraw,
- 15 what would be the exit fee at that time?

- 17 MR. LOWERY: Well, we are -- we are not certain
- 18 whether or not we, in fact, would be legally obligated to
- 19 pay an exit fee or not at this point. I guess that's a
- 20 point -- potentially a point of open contention between us
- 21 and others and the MISO transmission owners or otherwise.
- In terms of what it would be today, I don't
- 23 know, and I think it could change. Assuming -- assuming
- 24 that one was due, let's say, the legal result of all that
- 25 would be that an exit fee is due. I think there's

- 1 certainly the potential that as time goes on that could
- 2 change from what it is today and what it's estimated to be
- 3 today.
- I don't even know that one can say with
- 5 certainty it would be X dollars today even if had complete
- 6 conceptual agreement. But I think it could change going
- 7 forward.
- 8 JUDGE WOODRUFF: Thank you. Now I'll -- I'll
- 9 address Mr. Zobrist with the same questions if you
- 10 wouldn't mind responding.
- 11 MR. ZOBRIST: Commissioner, with me is Graham
- 12 Edwards who is the Chief Executive Officer of Midwest ISO,
- 13 as well as Richard Doring, the Vice President of Market
- 14 Operations. And Keith Bell, who is the State Regulatory
- 15 Attorney in-house at Midwest ISO is here as well.
- I think I would echo what both Mr. Dottheim and
- 17 Mr. Lowery said as attorney for Midwest ISO that we do
- 18 believe that the study does support the continuation of
- 19 Ameren in its present capacity with Midwest ISO.
- 20 But I would like to have Mr. Edwards perhaps
- 21 address some of the questions that Dr. Proctor and Ms.
- 22 Borkowski mentioned since he is here.
- JUDGE WOODRUFF: All right. I'll swear you in
- 24 as a witness.
- MR. EDWARDS: Sure.

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1 GRAHAM EDWARDS,
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- 2 being first duly sworn to testify the truth, the whole
- 3 truth, and nothing but the truth, testified as follows:
- 4 JUDGE WOODRUFF: And your name, sir?
- 5 MR. EDWARDS: Yes. My name is Graham Edwards.
- 6 I'm Chief Executive Officer with Midwest ISO.
- 7 JUDGE WOODRUFF: Okay. Thank you.
- 8 MR. EDWARDS: Thank you, sir. Commissioner,
- 9 just to -- I agree with my counsel relative to the issues
- 10 and the benefits.
- 11 The one issue that has been brought to surface
- 12 relative to RECB, the cost sharing mechanism. And I've
- 13 said this in many different forms, and I'll say it here.
- 14 That one issue is probably the most contentious issue that
- 15 we have among stakeholders within Midwest ISO. And we are
- 16 committed to try to -- to revisit it in order to try to
- 17 find a better common ground for the footprint.
- 18 I'm not sure what that common ground is at this
- 19 point in time. As Dr. Proctor said, We're going to start
- 20 a stakeholder process in early September. It's my
- 21 understanding that this week the advisory committee will
- 22 recommend that the RECB task force be re-initiated to
- 23 further the discussions. So I think this issue certainly
- 24 is front and center.
- 25 We understand the issues. We understand the

- 1 business of it. And we are committed to try to find a
- 2 better answer to the cost sharing issue.
- 3 Relative to the exit fees, that is a -- a
- 4 contractual matter. And I won't get into the pros and
- 5 cons of the exit fee or the -- the legitimacy of it or
- 6 not.
- 7 As far as the projected amount, counsel is
- 8 right. That will change from year to year because the
- 9 exit fee, assuming one were to be paid, is based on -- on
- 10 current indebtedness as well as future liabilities that
- 11 have already been committed to at this point in time.
- 12 I believe back in the February time frame, an
- 13 estimate was done in the 35 million range. But that, of
- 14 course, has already changed because, as you pay off debt,
- 15 then that changes from year to year. So it will continue
- 16 to go down every year that goes by. But at this point in
- 17 time, I don't want to project what that number would be in
- 18 two or three years from now.
- 19 COMMISSIONER MURRAY: All right. Thank you.
- 20 Would the Office of Public Counsel like to weigh in on
- 21 this?
- 22 MR. MILLS: With -- with respect to the exit
- 23 fee, I don't really have a position on that. In terms of
- 24 the overall cost benefit, I think it -- it's -- I agree
- 25 with Mr. Lowery that -- that the best calculation we have

- 1 at this time or the most recent calculation is \$17 million
- 2 over the three-year period. So I think there are some
- 3 risks that, you know, particularly, RECB that some costs
- 4 could come on that it could outweigh that. But those are
- 5 hard to -- to quantify. And I think, at this point, the
- 6 best course of action is to allow AmerenUE to coninue to
- 7 participate for the next three years.
- 8 COMMISSIONER MURRAY: Okay. Thank you. Would
- 9 either SVP -- would SPP like to weigh in?
- 10 MR. LINTON: We have no --
- 11 COMMISSIONER MURRAY: No? How about Empire?
- MR. COOPER: No, Commissioner.
- 13 COMMISSIONER MURRAY: And I think that's all we
- 14 have represented here, if I remember. No, MIEC.
- MR. DOWNEY: Judge, we'll decline as well.
- 16 COMMISSIONER MURRAY: Thank you. That's all my
- 17 questions, Judge. Thank you.
- 18 JUDGE WOODRUFF: Okay. Thank you. Commissioner
- 19 Clayton?
- 20 COMMISSIONER CLAYTON: Thanks, Judge. I just
- 21 have a few questions. I want to first go to Mr. Mills and
- 22 ask him from the perspective of the ratepayer, of the
- 23 perspective of the rate paying public, what is the what
- 24 is the greatest concern of your office in moving forward
- 25 with an argument such as this?

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1 MR. MILLS: Well, you know, I don't really have
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- 2 any rate concerns. Ameren has been in the MISO for -- for
- 3 several years now. It has seemed to work relatively well.
- 4 And in today's world, there aren't really a lot of good
- 5 stand-alone alternatives for -- for companies such as
- 6 AmerenUE.
- 7 And if you look at some of the other
- 8 alternatives such as participation in the SPP, the cost
- 9 benefit analysis shows that participating in the MISO is
- 10 clearly better.
- 11 So, you know, any kind of arrangement has got
- 12 some risk. But I think this is so clearly the -- the
- 13 least risky, most beneficial path that I'm not sure there
- 14 was a lot of good alternatives to compare it to.
- 15 COMMISSIONER CLAYTON: I understand -- I
- 16 understand that perspective, that the study suggests this
- 17 is the best among the alternatives that have been
- 18 presented to you.
- 19 I guess what I'm asking is from the perspective
- 20 of a rate payer who really has no idea what an RTO is and
- 21 -- and isn't aware of transmission issues, are there any
- 22 things we need to be thinking about either in terms of
- 23 protections for ratepayer in the event deals go bad, or is
- 24 this just there's so much uncertainty we just have to take
- 25 it as it is and -- I'm trying to get the perspective of

- 1 someone other than one of the parties that are very
- 2 knowledgeable in the area.
- 3 MR. MILLS: Yeah. Certainly, you know, I think
- 4 you should encourage AmerenUE as well as your Staff to
- 5 participate in the stakeholder process, particularly as --
- 6 as RECB moves forward and we start to figure out how these
- 7 costs are going to be assigned and allocated.
- 8 And I think, you know, the -- the Commission,
- 9 either directly or through its Staff, can participate in
- 10 that process. And I think perhaps Dr. Proctor is -- can
- 11 be a very meaningful voice in that stakeholder process.
- 12 And I would encourage you to -- encourage him to get
- 13 involved.
- 14 COMMISSIONER CLAYTON: Does your office -- does
- 15 your office participate in that process?
- 16 MR. MILLS: We have -- we have not to date. And
- 17 it's unlikely that we will be able to in -- in this fall's
- 18 discussion simply because of other stuff going on in the
- 19 office.
- 20 COMMISSIONER CLAYTON: Are there any differences
- 21 of position -- and I don't want to know about settlement
- 22 talks or anything that's inappropriate. But I guess what
- 23 I'm asking, is -- is Staff's position closely aligned with
- 24 the perspective of Public Counsel in a case such as this,
- 25 or -- or is there anything different from -- from your two

- 1 perspectives? Or you would look at it in a different way?
- MR. MILLS: I don't think so. I think -- well,
- 3 let me sort of -- you asked that two different ways. I
- 4 think our perspectives are very closely aligned. I don't
- 5 know that we have any concerns that are separate or
- 6 different from the Staff concerns.
- 7 COMMISSIONER CLAYTON: Okay. Has -- does Public
- 8 Counsel have a position with regard to the last five years
- 9 of Ameren's participation in MISO? Has it been a good
- 10 experience, bad experience? Any additional concerns that
- 11 the Commission needs to be aware of?
- 12 MR. MILLS: You know, sort of subjectively, I
- 13 think it's -- you know, I don't -- I don't know that
- 14 anybody has really gone back and tried to sort of
- 15 recalculate whether costs and benefits would have been
- 16 different with some other arrangement. But, subjectively,
- 17 I would say it's been successful.
- 18 COMMISSIONER CLAYTON: Does Public Counsel have
- 19 -- has it been able to receive the information it needs to
- 20 assess the success or failure of this relationship over
- 21 the last five years? Do you get information from MISO and
- 22 from Ameren and -- in this evaluation?
- MR. MILLS: We do. And, in fact, in the
- 24 stipulation and agreement that's before you today that
- 25 AmerenUE has committed to providing additional information

- 1 as the -- as the RECB stakeholder process moves forward.
- 2 COMMISSIONRE CLAYTON: Okay. So there is a
- 3 track record of five years that has been a positive
- 4 experience and -- and that is laying the ground work for
- 5 moving forward with the additional three years? Is that a
- 6 fair characterization of what you're saying?
- 7 MR. MILLS: I think that's fair. I don't -- I
- 8 don't know that there have been any major flare-ups over
- 9 the last five years. I'm not saying it's been a smooth
- 10 road the whole time, but I don't know that there has been
- 11 -- anything that has -- well, that has really said, to me
- 12 at least, that this relationship can't work and AmerenUE
- 13 should look for a different way to participate in
- 14 transmissions.
- 15 COMMISSIONER CLAYTON: Dr. Proctor, you came all
- 16 the way to Jefferson City, and I just don't think I have
- 17 any questions. I think Commissioner Murray asked all the
- 18 questions that I had. And I apologize for being partly
- 19 responsible for dragging you down here, but it's good to
- 20 see you.
- 21 DR. PROCTOR: Yeah.
- 22 COMMISSIONER CLAYTON: I don't think I have any
- 23 other questions. And I mean all the other parties as
- 24 well.

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1 COMMISSIONER JARRETT: Thank you, Judge. I just
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- 2 had one quick question, and this is for anybody who wants
- 3 to answer or everyone. I notice this is a three-year
- 4 agreement. What's the thinking behind three years versus
- 5 five years versus two years or one year? Why -- why did
- 6 we settle on three?
- 7 DR. PROCTOR: Let me try to explain from at
- 8 least the staff's perspective. The -- the studies should
- 9 net positive benefits for the first three years. Okay?
- 10 Someone indicated that it -- after -- after our settlement
- 11 discussions and jostling around with some numbers and
- 12 adjusting some numbers, it showed a net benefit of
- 13 17 million for the first three years.
- 14 Starting in the fourth year is -- is when a lot
- 15 of the cost allocation -- the RECB cost allocation starts
- 16 to come into play. And those years start showing some
- 17 negative benefits so that when you put the whole ten years
- 18 together, you end up with a negative \$2 million benefit.
- 19 Now, frankly, the negative 2 million is within
- 20 the range -- well within the range of the margin of error
- 21 type of thing on these types of studies. But -- but what
- 22 it indicated to me as a staff person was the first three
- 23 years looked strong, and I think where we -- that's why we
- 24 felt that was a good dividing line.
- 25 There are a couple of other things. The

- 1 ancillary service market, which is primarily the market
- 2 for reserves, operating reserves. Also, it -- included in
- 3 that market is -- is the -- is the regulation. Right now,
- 4 that's being done on an individual control area. They're
- 5 having to balance moment by moment. We're going to
- 6 eliminate that and have a market for that. Those markets
- 7 are just -- are just going to start up.
- 8 So adding the three years I think will give us
- 9 enough experience with that new market to be able to
- 10 determine something. You know, is -- is that market going
- 11 to provide the kind of benefits that we're estimating in
- 12 these models?
- 13 So those are kind of -- and, of course, we have
- 14 these RECB concerns and, as Ameren has pointed out,
- 15 they're going to give us a report at the end of December.
- 16 That's going to be on the faster track than the three
- 17 years. But for three years, it looked good. So that's
- 18 kind of -- that's kind of the way we made the split. And
- 19 I'll let other people answer.
- 20 MR. LOWERY: Well, Commissioner, I guess my
- 21 answer would be just to just reiterate what Dr. Proctor
- 22 indicated. You could see a fairly noticeable break. If
- 23 you start getting four, five, six years out, the study is
- 24 probably not as accurate. You don't know for sure.
- 25 And I would point out the additional three years runs from

- 1 next April, so we're talking about almost four more years
- 2 from now.
- 3 But, you know, we -- we, I think, have the same
- 4 interests as the Office of the Public Counsel as the Staff
- 5 in terms of we want the net benefit of this to be
- 6 positive. That's good for us. It's also good for
- 7 ratepayers. Those interests, I think, are completely
- 8 aligned. And it appears, based upon the study, that that
- 9 period -- we have good reason to believe it will be, but
- 10 because some things may be changing, we think we ought to
- 11 take another look at it so it lined up well, to take
- 12 another look at it in about that time frame.
- 13 COMMISSIONER JARRETT: Anyone else want to --
- 14 MR. ZOBRIST: Midwest ISO doesn't really have
- 15 anything else to add. We agreed with what the statements
- 16 submitted to the Commission are.
- 17 MR. JARRETT: All right. Well, thank you.
- 18 That's all my questions.
- 19 JUDGE WOODRUFF: All right. Commissioner Gunn?
- 20 COMMISSIONER GUNN: Just some short questions.
- 21 Just two, really. This is -- the first one is primarily
- 22 directed towards Office of Public Counsel, Staff and SPP.
- 23 The CRA cost benefit analysis, you guys are comfortable
- 24 with the methodology and believe the numbers accurately
- 25 reflect -- accurately reflect the true state of -- of

- 1 being as where we are?
- 2 MR. MILLS: From our perspective, yes. I mean,
- 3 obviously, there are some assmptions that have to be made
- 4 and some estimates that go in there. But as far as we can
- 5 tell, it was done adequately and responsibly.
- JUDGE WOODRUFF: Okay.
- 7 MR. LINTON: SPP has no reason to disbelieve any
- 8 of the assumptions or any of the information in the stake,
- 9 no.
- 10 COMMISSIONER GUNN: Okay. Great.
- 11 DR. PROCTOR: I think there were lots of checks
- 12 and balances that were built into the study, and -- and
- 13 Ameren actually was the -- is the party that -- that
- 14 looked at those in the greatest level of detail.
- This is probably the most detailed cost benefit
- 16 study I have seen. And it's not just the CRA analysis.
- 17 There are -- there's a lot of other analysis that went
- 18 into it besides the -- we call it the production cost runs
- 19 that show the -- the savings that AmerenUE gets from the
- 20 trading.
- 21 That was the part that they did -- Ameren --
- 22 AmerenUE did a lot of additional type of analysis that
- 23 gets included in that -- the total picture.
- 24 COMMISSIONER GUNN: Okay. Anyone else can feel
- 25 free to weigh in on that if anybody has an opinion on

- 1 that. Okay.
- 2 MR. LOWERY: I guess I would just say,
- 3 Commissioner, that in -- in coming up with the parameters
- 4 of analysis and what some of the key assumptions would be
- 5 and those kind of things, other stakeholders were pretty
- 6 deeply involved in that process, including the Office of
- 7 PUblic Counsel, Staff, MIEC and others and their
- 8 consultant, Mr. Dolphnie at MIEC, was -- was deeply
- 9 involved.
- 10 I think there's been a lot of vetting as to what
- 11 we assumed and why we assumed it and those types of
- 12 things. And I -- I think the consensus is that we're all
- 13 pretty comfortable, understand the limits of modeling.
- I mean, modeling is not perfect, and things can
- 15 change. But -- but if you understand that aspect, I think
- 16 we're all pretty comfortable with the modeling that was
- 17 done.
- 18 MR. DOTTHEIM: I -- I thank Mr. Lowery for
- 19 mentioning about the involvement of the other parties.
- 20 That's what I was just visiting with Dr. Proctor
- 21 respecting.
- I think the level confidence or satisfaction
- 23 that you're hearing from the other parties other than
- 24 AmerenUE is based probably in large part on the fact that
- 25 the other parties had the opportunity to participate in a

- 1 major way.
- 2 COMMISSIONER GUNN: I just really have one more
- 3 question. This is to Ameren. If the FERC were to grant
- 4 re-hearing, would it change anything, in your opinion,
- 5 with the stipulation? And, obviously, some of the other
- 6 parties can feel free to put their opinion in on that as
- 7 well.
- 8 MR. LOWERY: And when you say grant re-hearing,
- 9 I assume you're talking about the docket where they're
- 10 considering the \$60 million production?
- 11 COMMISSIONER GUNN: Reduction. Right.
- 12 MR. LOWERY: Right. If the FERC were to grant
- 13 re-hearing, that might tend to suggest Ameren has a better
- 14 chance of capturing those dollars. So I think it would
- 15 just -- it would make the case even -- even stronger for
- 16 participation in MISO.
- 17 COMMISSIONER GUNN: Sure.
- 18 MR. LOWERY: Ultimately, we all came to the
- 19 conclusion that even without that post transition revenue,
- 20 as we would hope we would get, you know, it was a positive
- 21 -- positive outcome to go ahead and participate. But,
- 22 certainly, that would reinforce that.
- 23 Whether -- whether we would all feel compelled
- 24 to suggest that we do something different or extend the
- 25 term, I can't really predict about that at this point.

- 1 But it -- it would be a move in the right direction,
- 2 certainly.
- 3 COMMISSIONER GUNN: All right. Karl?
- 4 Mr. Zobrist, do you want to weigh in on that at all?
- 5 MR. ZOBRIST: We don't really have any comment
- 6 on that. We are in that as the term administrator. It's
- 7 really a matter of the views of the transmission owners.
- 8 COMMISSIONER GUNN: Okay. Judge, I don't have
- 9 any other questions. Thank you.
- 10 JUDGE WOODRUFF: Mr. Dottheim, you wanted to --
- 11 MR. DOTTHEIM: Yes, just very briefly. I
- 12 thought I might mention what hopefully is clear by now,
- 13 that that \$60 million figure is an incremental figure.
- 14 That \$60 million is not \$60 million that AmerenUE was
- 15 previously collecting. That's \$60 million that AmerenUE
- 16 had not previously been collecting.
- 17 JUDGE WOODRUFF: Chairman Davis?
- 18 CHAIRMAN DAVIS: Okay. Thank you, Judge.
- 19 Mr. Proctor, is it all right if I start with you?
- DR. PROCTOR: Sure.
- 21 CHAIRMAN DAVIS: Okay. Page 7 of the
- 22 stipulation and agreement, last line says that, The
- 23 updated study indicates that continued participation in
- 24 the MISO has a positive net present value over the next
- 25 best alternative (operation as an ITC) of approximately

- 1 \$17 million for the approximately three-year period.
- DR. PROCTOR: That's correct.
- 3 CHAIRMAN DAVIS: Okay. Now, do we have a copy
- 4 -- was this Commission ever provided a copy of that,
- 5 quote, updated study?
- 6 DR. PROCTOR: I don't believe so. I -- I think
- 7 you have the original filed study.
- 8 CHAIRMAN DAVIS: Right. I have the original --
- 9 we have the original filed study. And we have a -- I've
- 10 got a three or 4-inch file from -- from MISO. Actually,
- 11 no. That's the transmission owners agreement. I'm sorry.
- DR. PROCTOR: Transmission. Right.
- 13 CHAIRMAN DAVIS: So all I have is the CRA -- the
- 14 original CRA study dated October 11th, 2007.
- 15 DR. PROCTOR: Yeah. The -- the updating of that
- 16 -- let me just real -- give you an overview of it very
- 17 quickly. The updating -- the original study showed for
- 18 the first three years a net benefit of \$153 million.
- 19 Three-year present value. And if you remove the
- 20 \$60 million per year in -- in revenues from that, okay,
- 21 over those three years, that would get you to a lower
- 22 number. It would get you to a number of 7 million, net
- 23 present value at 7 million.
- 24 CHAIRMAN DAVIS: Okay.
- 25 DR. PROCTOR: Okay. In -- in our prehearing

- 1 discussions, I quess we'll -- I'll call them. We made
- 2 adjustments, other adjustments, that bring that number up
- 3 from the 7 million to the 17 million. And those are
- 4 discussed -- those numbers are discussed in -- I believe
- 5 they're discussed in the -- in the stipulation. Yeah.
- 6 Right above that paragraph, it talks about -- and you can
- 7 -- Item No. C, it's about one, two, three, four, five,
- 8 six, seven lines up.
- 9 CHAIRMAN DAVIS: Okay. Where are you at,
- 10 Mr. Proctor?
- DR. PROCTOR: On page 7.
- 12 CHAIRMAN DAVIS: Page 7. Got it. Item No. C.
- 13 Took out -- okay. That's the 10.7 million for the three
- 14 year net present value.
- DR. PROCTOR: Right. And -- and right above
- 16 that, Item B, that's a -- a .4 million detriment. So if
- 17 you net those out, that's about, what, 10.3 million?
- 18 CHAIRMAN DAVIS: 10.3.
- 19 DR. PROCTOR: Okay. And if you add that to the
- 20 7 million, that gives you the 17. So there were three
- 21 very basic adjustments that were made to get us to the 17
- 22 million. Has that been filed with the Commission? No.
- 23 Only -- only as it appears in this document has it been
- 24 filed.
- 25 It's the decrease of the 60 million per year

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1 plus the addition of the 10.7 million --
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- 2 CHAIRMAN DAVIS: Okay.
- 3 DR. PROCTOR: -- minus the 0.4 million.
- 4 CHAIRMAN DAVIS: And is that articulated on a --
- 5 on a chart or graph anywhere?
- DR. PROCTOR: No, it's not.
- 7 CHAIRMAN DAVIS: It's not?
- 8 DR. PROCTOR: No.
- 9 CHAIRMAN DAVIS: Okay. So --
- 10 DR. PROCTOR: It's just in words.
- 11 CHAIRMAN DAVIS: It's just in words?
- DR. PROCTOR: Yeah.
- 13 CHAIRMAN DAVIS: And is there -- is there an
- 14 actual physically updated document that -- provided by
- 15 CRA?
- DR. PROCTOR: Well, the CRA document doesn't
- 17 really change. All of these --
- 18 CHAIRMAN DAVIS: Okay. So it's --
- 19 DR. PROCTOR: These are outside --
- 20 CHAIRMAN DAVIS: It's just manual adjustments?
- DR. PROCTOR: That's right.
- 22 CHAIRMAN DAVIS: Being made by the group
- 23 collectively?
- DR. PROCTOR: Collectively. Yeah. The CRA --
- 25 CRA study stays the same. It's -- the CRA study

- 1 calculates what are called grade benefits.
- 2 CHAIRMAN DAVIS: Right.
- 3 DR. PROCTOR: But then you also have to
- 4 calculate the cost of being in MISO. We had to -- they
- 5 had to calculate the -- the RECB costs. We had to
- 6 calculate revenues that -- that UE would get as a -- -- as
- 7 an ICT transmission revenue and what they would have to
- 8 pay.
- 9 All of that is not done as a part of CRA's
- 10 analysis but was done as a part of UE's analysis. And it
- 11 is included in the original study. But we just have these
- 12 three adjustments. And I -- that I mentioned to you that
- 13 get us to this new number. And -- and -- and yeah,
- 14 documents do exist that -- that show the detail of that.
- 15 CHAIRMAN DAVIS: Okay. But are those all just
- 16 like part of your -- your black box settlement
- 17 negotiations?
- 18 DR. PROCTOR: Well, I -- I don't know. I'm not
- 19 an attorney, so I don't know. The numbers appear here in
- 20 words.
- 21 CHAIRMAN DAVIS: Well, I see them in the
- 22 stip.
- DR. PROCTOR: Yeah.
- MR. DOTTHEIM: Well, they're set out in the --
- 25 in the stipulation --

- 1 CHAIRMAN DAVIS: Yes.
- 2 MR. DOTTHEIM: -- and agreement. Chairman, if
- 3 you're asking for the support, I think the support could
- 4 be provided to you if you're looking --
- 5 CHAIRMAN DAVIS: That would be -- that would be
- 6 outstanding if -- if parties were willing to --
- 7 MR. DOTTHEIM: Yes. And in particular, since
- 8 they're set out in the stipulation and agreement, I don't
- 9 believe they could, as a consequence, be asserted to be a
- 10 confidential or part of --
- 11 CHAIRMAN DAVIS: Okay.
- 12 MR. DOTTHEIM: -- confidential negotiations
- 13 because they are here as part of a public document. So --
- 14 and I'm getting an indication, and Mr. Lowery would
- 15 probably want to speak on his own behalf, but I -- I don't
- 16 think that there would be any objection in providing those
- 17 materials.
- 18 MR. LOWERY: Commissioner, I mean, that's
- 19 correct. I think what we're talking about -- and
- 20 Dr. Proctor is more familiar with them than I am in terms
- 21 of exactly what paper does or doesn't exist.
- I think we're talking about a few Excel
- 23 spreadsheets, probably, that took the results of the CRA
- 24 analysis.
- 25 CHAIRMAN DAVIS: Right. Right. That's --

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1 MR. LOWERY: Change these assumptions and there
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- 2 -- and there it is. And all the parties had those in
- 3 terms of making their decision in terms of how to move
- 4 forward on the stipulation. So I don't see why that would
- 5 be a problem.
- 6 CHAIRMAN DAVIS: Okay.
- 7 JUDGE WOODRUFF: Do you want to go ahead and
- 8 I'll reserve a number, and we'll call it Exhibit No. 1?
- 9 MR. DOTTHEIM: Late filed exhibit.
- 10 JUDGE WOODRUFF: Late Filed Exhibit No. 1.
- 11 CHAIRMAN DAVIS: We'll just -- we'll just --
- 12 whether it's two sheets or five sheets, we'll just file it
- 13 all as Late Filed Exhibit No. 1. Is that what I'm hearing
- 14 you say?
- JUDGE WOODRUFF: Yes. That's fine.
- 16 CHAIRMAN DAVIS: Dr. Proctor, you know, I --
- 17 having read the CRA study, I think there was a lot of
- 18 thought put into the assumptions and the inputs from what
- 19 I can sea. Referring back -- and you may not have the CRA
- 20 study in front of you.
- 21 But, you know, page 43, there are a couple of
- 22 graphs. There were some assumptions made about the -- the
- 23 regional natural gas prices out from '09 through '16 and
- 24 then I guess spot prices at the Henry Hub through 2030.
- 25 You know, how do you feel -- how do you feel about those

- 1 assumptions? Do you -- do you stand by those assumptions
- 2 that those are -- those are the best estimates we can get
- 3 at this time?
- 4 DR. PROCTOR: Probably. Probably. Yeah. In
- 5 terms of targets, yes. In terms of -- AmerenUE did ask
- 6 CRA to run a sensitivity on the gas price assumptions.
- 7 And they ran some sensitivities, and the results of those
- 8 sensitivities were included in the study.
- 9 The sensitivities were there, and I will tell
- 10 you, primarily to -- we had asked for them. I think other
- 11 parties wanted them for all kinds of various reasons. But
- 12 -- but gas prices could make a difference when you're
- 13 comparing Southwest Power Pool to the Midwest ISO.
- 14 And -- and that was a major concern the Staff
- 15 had going into the study. So we asked for a gas price
- 16 sensitivity. And it was run. And I don't remember right
- 17 now.
- 18 CHAIRMAN DAVIS: Okay. I'm looking at it. It's
- 19 on page 49.
- DR. PROCTOR: Yeah. I don't have the study with
- 21 me right now. I'm sorry. But my recollection was --
- 22 well, I know that the gas price sensitivity did not make
- 23 SPP a better choice than MISO. That was the major concern
- 24 that I had and the reason for the gas price sensitivity
- 25 study.

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1 CHAIRMAN DAVIS: Okay. Because it looks like --
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- 2 if I -- if I am reading this correctly, Ameren one-year
- 3 sensitivity analysis benefits in comparison to the MISO
- 4 case, Table 26, you know, I see numbers in -- I see --
- 5 here. Mr. Dottheim, could you just -- is that the graph
- 6 you were referring to, Mr. Proctor?
- 7 DR. PROCTOR: Yes.
- 8 CHAIRMAN DAVIS: Okay.
- 9 DR. PROCTOR: This is the sensitivity.
- 10 CHAIRMAN DAVIS: Okay. And so is that a -- is
- 11 that a positive 14 million or a negative 14 million?
- DR. PROCTOR: I'm trying to find the 14 million,
- 13 so hang on just a second. Give me just a -- this is the
- 14 difference between the Midwest ISO --
- 15 CHAIRMAN DAVIS: And SPP?
- DR. PROCTOR: And SPP. Actually, the other way
- 17 around. SPP minus Midwest ISO, so --
- 18 CHAIRMAN DAVIS: Okay. So --
- 19 DR. PROCTOR: In the base case, a negative 52
- 20 means that MISO is 52.7 million better benefits than SPP.
- 21 CHAIRMAN DAVIS: Okay.
- DR. PROCTOR: And --
- 23 CHAIRMAN DAVIS: And SPP was 68 or negative 68.
- 24 So it would be a \$14 million benefit to the --
- DR. PROCTOR: In MISO.

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1 CHAIRMAN DAVIS: -- in MISO?
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- 2 DR. PROCTOR: That's the way I would read that.
- 3 Yes.
- 4 CHAIRMAN DAVIS: Okay. All right. Dr. Proctor,
- 5 forgive my ignorance. In the -- in some of testimony,
- 6 there were -- there was reference to the -- what I would
- 7 call the -- the open access transmission tariff, which was
- 8 designated as OATT, and then there's the open access
- 9 transmission and energy markets tariffs -- tariff?
- 10 DR. PROCTOR: Correct.
- 11 CHAIRMAN DAVIS: Okay. Could you -- could you
- 12 explain to me the difference there?
- DR. PROCTOR: Yes. The -- the transmission --
- 14 open access transmission tariff has to do with
- 15 transmission service. It has to do with the pricing of
- 16 the transmission service. It has to do with -- with the
- 17 reservation of transmission service.
- 18 The -- what it's talking about, the energy
- 19 tariff, it had to do with the -- with the -- the day ahead
- 20 in real time energy market that the Midwest ISO is
- 21 operating.
- 22 CHAIRMAN DAVIS: Okay.
- DR. PROCTOR: They're -- they're all -- the
- 24 tariffs are all part of it -- a large tariff. It's just
- 25 the sections of the tariff and how they relate to -- to

- 1 various services.
- 2 CHAIRMAN DAVIS: Okay. Do you recall Ms.
- 3 Borowski's (Sic) testimony on February 6, roughly? Were
- 4 you present for that?
- DR. PROCTOR: Yes.
- 6 CHAIRMAN DAVIS: Okay. Do you know what the --
- 7 the present value of all the transmission projects
- 8 currently planned under MISO's RECB mechanism is?
- 9 DR. PROCTOR: No. Not off the top of my head.
- 10 CHAIRMAN DAVIS: But she -- she estimated it at
- 11 -- in excess of 200 billion.
- DR. PROCTOR: That's --
- 13 CHAIRMAN DAVIS: So you -- you concur with that
- 14 number?
- DR. PROCTOR: It depends on what time period
- 16 that's over. But yes. It's in the ballpark. It's --
- 17 CHAIRMAN DAVIS: Okay.
- DR. PROCTOR: These are --
- 19 MR. LOWERY: Commissioner, Ms. Barkowski tells
- 20 me that her recollection is that she said 2 billion, not
- 21 200.
- 22 CHAIRMAN DAVIS: 2 billion?
- MR. LOWERY: Close.
- DR. PROCTOR: I thought you said million. I
- 25 apologize.

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1 MR. LOWERY: No, no, no.
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- 2 DR. PROCTOR: Let --
- JUDGE WOODRUFF: I'll need to swear you in as a
- 4 witness. Do you want to raise your right hand? I'll
- 5 swear you in.
- 6 MAUREEN BORKOWSKI,
- 7 being first duly sworn to testify the truth, the whole
- 8 truth, and nothing but the truth, testified as follows:
- JUDGE WOODRUFF: And you are?
- 10 MS. BORKOWSKI: I'm Maureen Borkowski, the Vice
- 11 President of Transmission for Ameren.
- JUDGE WOODRUFF: Okay.
- 13 MS. BORKOWSKI: I believe -- and I don't have
- 14 perfect recall, but I believe what I testified to at that
- 15 point was that there was about \$2 billion of capital
- 16 investment that was potentially subject to RECB charges.
- 17 And not all of that would necessarily flow through.
- 18 Since that time, there have been more projects
- 19 proposed so that that number is not accurate as of this
- 20 date. But I believe that at the time I was referring to,
- 21 there were about three and a half billion dollars worth of
- 22 projects proposed in MISO. Some of those were not
- 23 eligible for RECB treatment. And I think about 2 billion
- 24 of that was potentially subject to RECB treatment.
- 25 CHAIRMAN DAVIS: Okay. Ms. Barowski (sic),

- 1 while I'm looking through the transcript here to go back
- 2 and find it because I didn't -- I didn't mark the page.
- 3 Seven -- you know, if -- if the annual estimated cost is
- 4 -- or the annual estimated benefit you've got, what, 17
- 5 million over three years, so that's roughly 5.66 million a
- 6 year for a three-year period?
- 7 MS. BORKOWSKI: It's a little bit more than that
- 8 because of the time value of money.
- 9 CHAIRMAN DAVIS: Time value?
- MS. BORKOWSKI: Round number.
- 11 CHAIRMAN DAVIS: Time value of money. So
- 12 \$6 million or whatever, it's still -- it's still not a lot
- 13 of money, I mean, in the grand scheme of Ameren things, is
- 14 it?
- MS. BORKOWSKI: That's correct.
- 16 CHAIRMAN DAVIS: Can Ameren do it cheaper as a
- 17 stand alone ITC?
- 18 MS. BORKOWSKI: No. The -- basically, this
- 19 would have been the next most positive option so that that
- 20 is what the 17 million is comparing to as the next most
- 21 positive option, which would be the ICT.
- 22 I believe that the parties agreed that there was
- 23 a lot of risk -- more risk even with the assumptions with
- 24 regard to the ICT than with regard to the transactions
- 25 you'd be able to make in terms of off-system sales and

- 1 other issues with regard to whether or not -- what kind of
- 2 transmission revenues we would be able to generate as a
- 3 stand-alone transmission company.
- 4 So the -- so the 17 million is, again, the --
- 5 the best estimate after everyone looking at all the
- 6 assumptions.
- 7 CHAIRMAN DAVIS: Ms. Barowski, in your
- 8 professional opinion, why is it that companies like Duke,
- 9 Southern Companies and, I guess until lately, Mid America
- 10 have -- have chosen to go it alone as a stand-alone when
- 11 -- when they could be benefitting from the virtues of
- 12 being a member of an RTO?
- 13 MS. BORKOWSKI: Well, I think as we did in this
- 14 particular instance, when we examined the options that
- 15 were available to us, we didn't have a preconceived notion
- 16 as to which one would be the best for AmerenUE's
- 17 customers. When we did the analysis, this continued down
- 18 the path of being a MISO pariticipant seems to be the best
- 19 option.
- 20 I assume those other companies did similar types
- 21 of internal analyses. And one of the Duke companies,
- 22 obviously, the Indiana/Ohio company that used to be
- 23 Synergy is a participant in the Midwest ISO.
- 24 CHAIRMAN DAVIS: Okay. Okay. Thank you, Ms.
- 25 Barowski. Dr. Proctor -- the, the CRA study made note

- 1 that -- and I believe it made note in a couple of places
- 2 that the SPP RTO projects administrative costs over the
- 3 next few years that are approximately 20 percent lower per
- 4 megawatt hour of market member net energy for load than
- 5 that of the Midwest ISO; is -- is that correct?
- DR. PROCTOR: That's correct.
- 7 CHAIRMAN DAVIS: But MISO is so much larger. If
- 8 we can spread those costs out over all these members, how
- 9 is it -- is it -- it's still more expensive?
- 10 DR. PROCTOR: The answer is -- is yes in terms
- 11 of projecting costs. There -- but there's a lot that goes
- 12 into that. And it's not just the operational costs. It's
- 13 the investment costs that they have in facilities.
- 14 And when you're -- when you're putting new
- 15 facilities -- or you're offering different services, which
- 16 the Midwest ISO is -- does offer different services than
- 17 the SPP, you have to buy additional -- you have to put
- 18 additional investment into -- into equipment.
- 19 And the other thing is SPP has had -- has been
- 20 in existence. MISO had to start from the ground floor.
- 21 And when you've been in existence for a while, you've got
- 22 some benefit of historical lower costs that have gone into
- 23 building that company up.
- 24 CHAIRMAN DAVIS: Right.
- DR. PROCTOR: So, I mean, there's lots of

- 1 reasons that I couldn't -- that just kind of come to mind
- 2 as to why one's more expensive than the other. But, you
- 3 know, the bottom line is we -- unless we would vastly
- 4 improve the transmissions -- east to west transmissions
- 5 system in Missouri, my -- AmerenUE as a participant in the
- 6 Southwest Power Pool just cannot -- it just does not prove
- 7 to be cost beneficial for them even though SPP has lower
- 8 operating costs.
- 9 And that was the bottom line here. A lot of
- 10 that has to do with the amount of sales that AmerenUE
- 11 would be able to make into the Southwest Power Pool. And
- 12 we know there's a lot of congestion -- east/west
- 13 congestion in Missouri.
- 14 CHAIRMAN DAVIS: Uh-huh. Okay. Is it the true
- 15 strength of -- of being a participant in MISO -- is it the
- 16 fact that they are -- it's not the fact that they're able
- 17 to -- to lower costs and do it any more cheaply than, say,
- 18 Ameren could do it on their own. It's the fact that they
- 19 can realize these off-system sales margins that they would
- 20 not otherwise be able to -- to reap?
- 21 DR. PROCTOR: Yeah. I think the -- you know,
- 22 basically, when you -- when you're looking at a -- RTO
- 23 participation versus non-RTO participation, you're --
- 24 you're talking about being able to sell into a structured
- 25 market that has pricing set every five minutes, that's --

- 1 that's going to operate transparently and efficiently for
- 2 those that want to sell power as well as those that want
- 3 to buy power.
- 4 AmerenUE is predominantly a seller of power into
- 5 the market at this time. And it was over this ten-year
- 6 period. If you're not -- if you're in this ICT case or
- 7 stand-alone case, now all of your -- all of your sales
- 8 into the market on a stand-alone case have to be done on a
- 9 bilateral basis. Okay?
- 10 There's a lot of restrictions in the bilateral
- 11 market. One of those is -- is you have to enter into --
- 12 you have to get transmission service, which you really
- don't have to get if you're selling into the MISO market.
- 14 You just make an offer, and their dispatch
- 15 determines what transmission is available. But if you're
- 16 selling bilaterally, you have to get transmission service
- 17 for each hour that you want to make a sell -- sale. You
- 18 have to sell the same amount throughout that hour. That's
- 19 what you bought transmission service for.
- 20 And in those kinds of things, if -- if you're a
- 21 transmission provider, you're going to tend to be a little
- 22 bit more conservative in terms of granting permission for
- 23 people to use that transmission system than if I've got a
- 24 computer model there that can determine, and almost
- 25 instantly, how much transmission is really available.

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1 I'm not having to sell it on a forward basis. I
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- 2 know what the loop flows are from other systems. I know
- 3 what all the things are at that point in time. And -- and
- 4 I can adjust it every five minutes. It just works more
- 5 efficiently, and that results in higher trade volumes for
- 6 AmerenUE and -- and -- than you would have in the
- 7 stand-alone case.
- 8 I don't -- I'm probably going on more than I
- 9 need to. But that's kind of the difference between a -- a
- 10 formalized market and a -- a stand-alone, which has to be
- 11 done on a bilateral basis.
- 12 CHAIRMAN DAVIS: Okay. And is that -- does that
- 13 get us into the whole -- I guess this is the whole -- the
- 14 whole Bill Hogan Harvard University economic theory of how
- 15 -- how these competitive retail markets ought to work?
- DR. PROCTOR: Well, Professor Hogan was one of
- 17 the first people that published on these markets even
- 18 before they actually existed here in the United States.
- 19 And I think he had -- he had a great influence in terms of
- 20 -- of directing the types of markets that would be put
- 21 together.
- The industry was moving towards competition in
- 23 the wholesale markets. And the question $\operatorname{\mathsf{--}}$ question back
- 24 in the -- the -- the 1990 was what will these markets look
- 25 like? What -- what kinds of market structures will we

- 1 have?
- When MISO was envisioned and put together, it
- 3 was envisioned to be totally a transmission provider with
- 4 bilateral markets. And -- and it was really -- I think
- 5 the demand of the stakeholders that moved MISO to offering
- 6 energy markets, facilitating those energy markets, the
- 7 stakeholders wanted those markets in place.
- 8 If they hadn't wanted them in place -- I mean,
- 9 MISO was set up not to offer those. So I think it was
- 10 really kind of a stakeholder driven process. Now, that
- 11 doesn't mean all stakeholders wanted those. It just means
- 12 the vast majority of them did.
- 13 CHAIRMAN DAVIS: And is -- is it fair to say
- 14 that locational marginal pricing was the -- sort of the
- 15 crux that holds this control thing together?
- DR. PROCTOR: That -- to me, that would be a
- 17 fair statement, yes, that -- that the market is set up to
- 18 determine what the prices are at numerous locations
- 19 throughout the -- the MISO footprint on an every five
- 20 minute basis. And that's really the crux of -- of the way
- 21 the market operates. Or at least as the crux of the
- 22 computer program that somebody put -- put together to make
- 23 it operate.
- 24 CHAIRMAN DAVIS: Right. Is it -- is it fair to
- 25 say that the wholesale price of natural gas drives the

- 1 locational marginal price?
- 2 DR. PROCTOR: I think that's a fairly reasonable
- 3 statement for -- for the Midwest ISO. I think some people
- 4 would -- would tend to believe that off-peak prices may be
- 5 driven more by coal prices than natural gas prices.
- 6 There's -- we're probably going to argue about
- 7 that for -- you could argue about that one way or the
- 8 other. The statistics aren't going to give you the total
- 9 answer.
- 10 I mean, in the Southwest Power pool, your
- 11 statement is, I think, right on target. I think both on
- 12 peak and off peak prices are driven by prices of natural
- 13 gas.
- 14 CHAIRMAN DAVIS: Okay.
- DR. PROCTOR: MISO, you may get some argument in
- 16 the off peak.
- 17 CHAIRMAN DAVIS: Okay. All right. Are you
- 18 familiar with the term NIMBY?
- DR. PROCTOR: Yes. Yes.
- 20 CHAIRMAN DAVIS: What does that commonly refer
- 21 to?
- DR. PROCTOR: Not in my back yard.
- 23 CHAIRMAN DAVIS: Is it -- is it fair to say that
- 24 NIMBYism is more or less the concept that people,
- 25 depending on their own location, have their own parochial

- 1 interests that, you know, include the enjoyment of their
- 2 property and the surrounding area and that they will
- 3 oppose certain forms of economic development even if that
- 4 development is in their economic best interests because
- 5 they have other non-economic interests?
- 6 DR. PROCTOR: That's correct. Even if it --
- 7 even if it provides some benefit to them, they don't see
- 8 the benefit as overcoming what they view as the cost of
- 9 putting a transmission line through their field or
- 10 whatever it may be.
- 11 They see the -- they see the -- the individual
- 12 cost as being higher than any benefit that they -- that
- 13 they individually get from -- from what's being done.
- 14 CHAIRMAN DAVIS: In all of the economic theory
- 15 that these competitive markets are based on, is there any
- 16 way to numerically account for NIMBYism?
- 17 DR. PROCTOR: I have not seen any way to account
- 18 for it. In --
- 19 CHAIRMAN DAVIS: Now, hypothet -- do you want to
- 20 go ahead Mr. Proctor?
- 21 DR. PROCTOR: I was just going to say where --
- 22 where -- where it most likely would come into play is with
- 23 the expansion of the transmission system. It may prove --
- 24 prove to be cost beneficial for the entire footprint or
- 25 for some subset of that footprint to upgrade the

- 1 transmission system.
- 2 But you may get some objections from -- from
- 3 individuals that are going to have to give up property to
- 4 have that transmission system built.
- 5 CHAIRMAN DAVIS: So hypothetically speaking,
- 6 let's say we're going to build a 765 KB line from here to
- 7 -- to New York City.
- B DR. PROCTOR: Uh-huh.
- 9 CHAIRMAN DAVIS: Okay. Well, let's say we're
- 10 going to build it from Oklahoma or Texas because some
- 11 people think they've got a lot of wind out there.
- DR. PROCTR: Okay.
- 13 CHAIRMAN DAVIS: It really may not matter what
- 14 rate of return. You pay the utility to try to build those
- 15 transmission lines because you still may not get them
- 16 built; is that -- is this a fair assessment?
- 17 DR. PROCTOR: There -- there are a lot of issues
- 18 that go into building a line of that length and of that
- 19 size. And part of it has to do with cost sharing. Part
- 20 of it has to do with who is going to benefit from it.
- 21 Part of it's the NIMBY -- you know, who is going to object
- 22 to it and who has signing authority for it.
- 23 And if -- if you've got citing authorities in
- 24 each state that it crosses, you're going to have to go
- 25 through all of -- there's a lot of, let me say, hurdles to

1 -- or hoops to jump through in order to get a project of

- 2 that magnitude built.
- 3 CHAIRMAN DAVIS: Now, it can apply to smaller
- 4 projects, too?
- DR. PROCTOR: It can.
- 6 CHAIRMAN DAVIS: Okay. And your February 6th
- 7 testimony, I think you stated that it's difficult to put a
- 8 dollar sign on MISO benefits and detriments. Is that a --
- 9 is that a fair statement?
- 10 DR. PROCTOR: On -- maybe in the context of all
- of the benefits and all of the detriments, yes.
- 12 CHAIRMAN DAVIS: Okay.
- DR. PROCTOR: I didn't mean to imply by that
- 14 that you couldn't try to estimate it.
- 15 CHAIRMAN DAVIS: Okay. Obviously, one of the
- 16 benefits that you've discussed here today is -- is market
- 17 transparency.
- DR. PROCTOR: Yes.
- 19 CHAIRMAN DAVIS: Is -- does the way the market
- 20 -- is the way the market is set up, does that just
- 21 naturally benefit legacy generators that have older plants
- 22 that are -- that are depreciated out, base load plants?
- DR. PROCTOR: Probably not any more than -- than
- 24 they would benefit from a bilateral market. And, I mean,
- 25 the benefits to a large base load plant are going to be

- 1 there no matter -- no matter whether you have a bilateral
- 2 market or you have a facilitated RTO type market. What we
- 3 try to measure in the study is what's the difference in
- 4 the benefits from those two.
- 5 CHAIRMAN DAVIS: Okay. Now, going back to the
- 6 -- to the \$60 million issue -- or I've seen it referred to
- 7 as 60 million. I've seen it referred to 58.5 million.
- 8 I've seen it referred to as 67.8. No one's -- no one's
- 9 questioning. Ameren, you know, never -- never received
- 10 any of that money?
- DR. PROCTOR: That's correct.
- 12 CHAIRMAN DAVIS: And I'll let Mr. Lowery correct
- 13 me if I'm wrong. They just felt like they had a contract
- 14 where at a certain point in the future, they would be
- 15 receiving those revenues. Is -- is that a fair statement?
- DR. PROCTOR: That's my understanding.
- 17 CHAIRMAN DAVIS: And that it -- those benefits
- 18 were supposed to kick in, what, February 1st of this year?
- 19 Is that correct?
- DR. PROCTOR: That's my recollection. Yes.
- 21 CHAIRMAN DAVIS: Okay. And we handed down the
- 22 decision allowing Ameren to participate in MISO roughly
- 23 February 2004?
- DR. PROCTOR: (Dr. Proctor nods head.)
- 25 CHAIRMAN DAVIS: And then, subsequently, I think

- 1 FERC approved it. And then because of the stipulations
- 2 that we placed -- the Commission placed on Ameren's
- 3 participation, they needed to execute a service agreement
- 4 with MISO?
- DR. PROCTOR: That's correct.
- 6 CHAIRMAN DAVIS: And the service agreement was
- 7 drafted -- was it approved by the Commission? Do you
- 8 recall?
- 9 DR. PROCTOR: Yes, it was.
- 10 COMMISSIONER DAVIS: Okay. Was that late '04?
- 11 DR. PROCTOR: I don't -- it was -- -- I actually
- 12 don't recall the -- the specific timing of it.
- 13 COMMISSIONER DAVIS: Okay.
- DR. PROCTOR: It -- maybe -- maybe some of the
- 15 attorneys can -- can --
- MR. LOWERY: Commissioner, if -- if it
- 17 pleases --
- 18 CHAIRMAN DAVIS: Mr. Lowery, jump on in here.
- 19 MR. LOWERY: The service agreement was approved
- 20 by the Commission in February '04, this Commission, at the
- 21 same time the stipulation was approved.
- 22 CHAIRMAN DAVIS: Okay. That's right. Because
- 23 it was part -- it was part of the negotiated settlement.
- 24 MR. LOWERY: Right. And it was -- it was a very
- 25 important part because it preserved the Commission's

- 1 jurisdiction over the retail component of the transmission
- 2 component of the retail rate. Then that service agreement
- 3 was filed with the FERC shortly thereafter, approved, I
- 4 think, about May 1st, which clear --
- 5 CHAIRMAN DAVIS: Right.
- 6 MR. LOWERY: -- which satisfied a condition this
- 7 Commission had placed on the participation, that condition
- 8 being FERC approval of the service agreement without
- 9 change.
- 10 And once that Commission -- condition was
- 11 satisfied, your permission was complete. And we proceeded
- 12 physically to -- to turn over functional control, which we
- 13 did in a matter of a few weeks, I believe. I don't
- 14 remember the exact date. But that's when the five-year
- 15 period actually started was the date we transferred
- 16 functional control, which was fairly shortly after the
- 17 condition that you had imposed was satisfied. May 1st.
- 18 so Mr. Mills pointed out it was May 1st. So I
- 19 -- the FERC approved that service agreement rather
- 20 quickly. And then we needed a few weeks to get the
- 21 computer systems talking to each other and so on. And
- 22 then we actually transferred control on May 1st, 2004.
- 23 CHAIRMAN DAVIS: Okay. So, Mr. Lowery, is it --
- 24 is it fair to say that from the Ameren perspective that
- 25 when you entered into that stipulation and agreement that

- 1 even though you weren't putting money into the pot and
- 2 everybody knew that we -- you wouldn't -- AmerenUE
- 3 wouldn't be putting money, quote, into the pot because you
- 4 would be subject to cost of service regulation and paying
- 5 it here, that you still had an expectation that -- that
- 6 you were going to get paid that \$60 million?
- 7 MR. LOWERY: I'm going to have to let Ms.
- 8 Borkowski address that because I don't know what was on
- 9 our mind about the \$60 million in '04.
- 10 CHAIRMAN DAVIS: All right.
- 11 MS. BORKOWSKI: And I didn't work for Ameren in
- 12 '04. But to the best of my understanding of this, in --
- 13 on February the 1st, 2008, there were other things that
- 14 were supposed to have happened according to the
- 15 transmission owners agreement. That was the date where
- 16 the post transition pricing period was supposed to begin.
- 17 During the entire duration of the transmission
- 18 owners agreement up till that point in time, as we've
- 19 already established, AmerenUE became a part of on May the
- 20 1st, 2004.
- 21 There was a transition period wherein all the
- 22 pricing was left basically where each pricing zone in MISO
- 23 continued to charge its own rate. And the expectation was
- 24 that by February 1st, 2008, some new pricing philosophy
- 25 which was undefined prior to that time would be placed in

- 1 effect and would apply to all of the -- the load of all of
- 2 the transmission owners in MISO, both wholesale and
- 3 retail, except for the Missouri bundled retail load
- 4 because of our service agreement.
- 5 So I think what we're saying is the expectation
- 6 was that whatever pricing philosophy was put in place at
- 7 that time would not apply to the Missouri bundled retail
- 8 customers. And whatever revenue allocation went along
- 9 with that pricing, we would expect the appropriate
- 10 formulas to be applied and the chips fall where they will.
- 11 So I -- I think what I would have to say is that
- 12 did anyone know exactly how that would all shake out and
- 13 what the total incremental revenues might be? No.
- 14 Because no one knew at that point in time what the
- 15 ultimate pricing philosophy was going to be that would be
- 16 filed for the post transition period.
- 17 However, what I can say is that during all of
- 18 the discussions that took place among the MISO
- 19 transmission owners leading up to the end of this
- 20 transition period and having to put into place the new
- 21 pricing methodology, Ameren was very clear the entire time
- 22 what our status was.
- 23 And the particular pricing that the MISO
- 24 transmission owners chose to go with, they were aware that
- 25 it was going to result in incremental transmission

1 revenues to AmerenUE. And it wasn't until later that they

- 2 tried to make a filing to effectively undo that
- 3 arrangement.
- 4 CHAIRMAN DAVIS: And they effectively went to
- 5 Daddy Callaher at FERC and got it undone?
- 6 MS. BORKOWSKI: At this point in time, they --
- 7 the order from FERC basically accepted what the
- 8 transmission owners and MISO had filed. And we have a
- 9 re-hearing pending of that order. But at this point in
- 10 time, that is what's in effect.
- 11 CHAIRMAN DAVIS: Now, Ms. Barkowski, I mean, in
- 12 February, you -- you agreed with me that -- well, I don't
- 13 want to put words in your mouth. But, essentially, what
- 14 MISO did constituted an end-run around this Commission.
- MS. BARKWOSKI: Yes.
- MR. ZOBRIST: Mr. Chairman, I really apologize
- 17 for interrupting your train of thought, but this was the
- 18 Midwest ISO's transmission owners. Midwest ISO did not
- 19 make an end-run around anybody. We didn't have a dog in
- 20 that fight.
- 21 CHAIRMAN DAVIS: Okay. So this was an actual
- 22 filing by the Midwest ISO transmission owners and not
- 23 MISO?
- MR. ZOBRIST: That's correct. Well, let me
- 25 clarify. We joined in that filing, but only in the

- 1 capacity as transmission -- only as the tariff
- 2 administrator. We did not advance an argument on behalf
- 3 of any transmission owner.
- 4 CHAIRMAN DAVIS: Okay. Thus -- thus Mr. --
- 5 Mr. Cozy's statements about -- I forget what it was that
- 6 you were there to -- just there as a, quote, bystander or
- 7 something of that --
- 8 MR. ZOBRIST: That's -- that's correct.
- 9 CHAIRMAN DAVIS: Okay.
- 10 MS. BORKOWSKI: Mr. Chairman, may I address that
- 11 issue?
- 12 CHAIRMAN DAVIS: Absolutely, Ms. Borkowski.
- MS. BORKOWSKI: The filing was made by MISO and
- 14 the MISO transmission owners, obviously, not including
- 15 AmerenUE or any of the Ameren companies.
- But in AmerenUE's opinion, there had been
- 17 filings made in the past by the transmission owners
- 18 themselves that were not participated with by MISO. So
- 19 our opinion was it was not a requirement that MISO as a
- 20 tariff administrator participate in that filing.
- 21 In fact, we were somewhat surprised that they
- 22 did, particularly, in that normally as a part of the MISO
- 23 process, any time they're going to make a filing, it's
- 24 supposed to be shared with the stakeholders, and, in
- 25 particular, the transmission owners 30 days in advance.

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1 So we did not agree that either MISO was just a
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- 2 bystander or that they, of necessity, had to participate
- 3 in the filing. They certainly took no position in the
- 4 docket. But we would have preferred and think it would
- 5 have been appropriate for the transmission owners to have
- 6 filed that on their own.
- 7 CHAIRMAN DAVIS: Right. And the -- the fact
- 8 that they put their name on the document carries some
- 9 weight with FERC, does it not, in your opinion?
- 10 MS. BORKOWSKI: That's hard for me to judge. It
- 11 -- it certainly carried some weight with me in terms of my
- 12 feeling that it was not appropriate.
- 13 MR. ZOBRIST: And, Mr. Chairman, I think that
- 14 she's right that Ameren perhaps was surprised by that.
- 15 And that's why Midwest ISO clarified its position in the
- 16 subsequent filing to indicate exactly what its role was in
- 17 that docket.
- 18 CHAIRMAN DAVIS: Okay. Ms. -- Ms. -- I'm sorry.
- 19 Ms. Barowski, correct?
- MS. BORKOWSKI: Borkowski.
- 21 CHAIRMAN DAVIS: Borkowski. I'm sorry if I --
- 22 if I keep mispronouncing your name. What consideration is
- 23 Ameren receiving for agreeing to this stipulation, if any?
- MS. BORKOWSKI: I'm not sure I understand the
- 25 question. I think I would have to say none.

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1 CHAIRMAN DAVIS: None. Okay. All right.
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- 2 Mr. Edwards?
- 3 MR. EDWARDS: Yes, sir, Mr. Chairman.
- 4 CHAIRMAN DAVIS: How many states does MISO
- 5 operate in now?
- 6 MR. EDWARDS: We are operating in parts of 15
- 7 states in the approximate --
- 8 CHAIRMAN DAVIS: Okay. And it's contemplated
- 9 that you're going to operate in a few more states,
- 10 correct?
- 11 MR. EDWARDS: At this point in time, we're not
- 12 sure exactly what the status of any increase or decrease
- 13 of our current footprint is, Mr. Chairman.
- 14 CHAIRMAN DAVIS: Okay. But there is -- there is
- 15 the possibility that the size of the footprint could
- 16 increase further, correct?
- 17 MR. EDWARDS: There was a filing we made at
- 18 FERC, which was referred to as Module F, that would allow
- 19 the expansion of the footprint to allow people that are
- 20 currently not in the market that would become a part of
- 21 the market if they so chose. But all that is -- is
- 22 premature until FERC rules on the -- on the filing.
- 23 CHAIRMAN DAVIS: Okay. You're operating in --
- 24 in 15 states and Manitopa (ph.). Would you agree that the
- 25 processes and procedures used by MISO have to be above

- 1 reproach?
- 2 MR. EDWARDS: Yes, sir.
- 3 CHAIRMAN DAVIS: Do you understand how someone
- 4 like myself could read the pleadings filed by Ameren at
- 5 the -- at the FERC and here with regard to the -- the
- 6 transmission owners agreement and -- and the sum total of
- 7 -- of all of the documents and -- and get the impression
- 8 that, you know, MISO changed some of those process rules
- 9 last year?
- 10 MR. EDWARDS: I think it's -- in the eyes of the
- 11 beholder, Mr. Chairman. I believe that the Midwest ISO
- 12 does its best to have a transparent open process, open
- 13 stakeholder process.
- Once Ameren indicated to us, me particular, that
- 15 they were dissatisfied that we were, quote, on the filing,
- 16 we tried to make it very clear to the their Chairman, CEO,
- 17 to their senior staff that -- that the way I put it to
- 18 them was we didn't have a dog in that fight and we were
- 19 simply there as filing on -- as a party to the filing
- 20 because we are tariff administrator. And, in our opinion,
- 21 we needed to be on the docket from that perspective, not
- 22 that we were promoting one issue over another or one
- 23 position over another. That was certainly not our
- 24 intention, and we did not, and subsequently filed to
- 25 clarify that.

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1 CHAIRMAN DAVIS: Right. Do you recall a -- I
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- 2 believe it's the transmission owners agreement, which is a
- 3 fairly lenghty, thick document, but that a -- a portion of
- 4 that says that, you know, there are -- are certain -- I
- 5 believe it's -- I believe it's the distributions can't be
- 6 changed without the -- the unanimous consent of -- of all
- 7 of the transmission owners that are party to that
- 8 agreement?
- 9 MR. EDWARDS: I'm not familiar with the specific
- 10 language with respect to that. I do know there's language
- 11 within the transmission owners agreement relative to the
- 12 distribution.
- 13 CHAIRMAN DAVIS: Okay. And this is -- Ms.
- 14 Barkowski, do you recall what I'm talking about?
- MS. BORKOWSKI: Yes, sir.
- 16 CHAIRMAN DAVIS: And is that -- is that a fair
- 17 characterization?
- MS. BORKWOSKI: Yes.
- 19 CHAIRMAN DAVIS: So should I have confidence in
- 20 the -- the transmission owners agreement and should I have
- 21 that people are going to -- that that con -- that that
- 22 owner agreement can actually be enforced or that it can be
- 23 just changed arbitrarily if -- if a majority of the
- 24 members go to FERC and say, Well, we really didn't mean
- 25 this, can we change it?

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1 MS. BORKOWSKI: I believe the position of the
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- 2 transmission owners was that they were not fully changing
- 3 the revenue distribution formula. They were chairing --
- 4 changing the application of the tariff language in terms
- 5 of the way other bundled load was treated to make it
- 6 similar to the way the Missouri bundled load was treated.
- We -- as we've already established, our position
- 8 is that that was an attempt to end around the revenue
- 9 distribution method in the transmission owners agreement
- 10 which was supposed to only be changed all by unaminous
- 11 consent.
- 12 CHAIRMAN DAVIS: Right. Certainly, when you go
- 13 to imputing -- imputing numbers, it changed the
- 14 distribution, correct?
- 15 MS. BORKOWSKI: It changed the dollars that were
- 16 distributed to each entity. Yes.
- 17 CHAIRMAN DAVIS: Okay. Mr. Edwards, do you have
- 18 any other -- any other thoughts on that process?
- 19 MR. EDWARDS: Mr. Chairman, I believe that the
- 20 -- the transmission owners -- all of the transmission
- 21 owners, including Ameren, I believe, were in discussions
- 22 on this particular issue for a number of months. The
- 23 transmission owners came together and decided that they
- 24 would like to make a filing.
- 25 We were simply tariff administrator. Our name

- 1 was on it. And that's how we were there. Again, we do
- 2 not receive any money out of the distribution. It's not a
- 3 matter of that. It's not a matter of we had a dog in that
- 4 hunt. It's a matter that the transmission owners were
- 5 asked on -- to file. And as part of that and being tariff
- 6 administrator, we felt we had an obligation to do that,
- 7 but had no obligation to take a position, and we did not.
- 8 CHAIRMAN DAVIS: Mr. Edwards, can you understand
- 9 why those of us who need to have confidence in this system
- 10 may not be totally confident in it?
- 11 MR. EDWARDS: I'm -- I'm not sure I -- I think
- 12 I can understand what you're saying. But I think that
- 13 there is always two sides to every story. And I believe
- 14 that the Midwest ISO is at it prudently and in a fiduciary
- 15 manner and in accordance with our tariff and -- and the
- 16 way we have to do business. So I believe we have acted in
- 17 an appropriate manner.
- 18 CHAIRMAN DAVIS: Okay. Real quick, Ms. Barowski
- 19 -- Barkowski. I'm sorry. Okay. I apologize.
- 20 MR. MILLS: Third different way.
- 21 CHAIRMAN DAVIS: I believe it's in the
- 22 recommendation respecting procedural schedule filed by
- 23 Mr. Lowery, which I believe was filed on or about December
- 24 28th, 2007. There was -- I believe it was Attachment B.
- 25 (Announcement made over PA system.)

- 1 COMMISSIONER JARRETT: Maybe.
- 2 CHAIRMAN DAVIS: I guess that's my cue. Page 22
- 3 talking about RECB costs. At the time of the initial RECB
- 4 filing, MISO transmission expansion plan reflected
- 5 approximately three and a half billion of planned
- 6 transmission projects.
- 7 After just one year of RECB, the planned
- 8 proposed investment in the MTEP, MISO Transmission
- 9 Expansion Plan, had sky-rocketed to as much as 20 billion.
- 10 So I was off by ten.
- 11 And I recall reading that Ameren's percentage
- 12 was estimated to be roughly \$3 million per billion dollars
- 13 worth of construction project under RECB. Three -- 3
- 14 million for every 1 billion of -- of new investment in
- 15 RECB. Is that -- is that a good guesstimate?
- MS. BORKOWSKI: I'd have to do the math. But
- 17 about the way it works out is on an annualized basis, if
- 18 you take the construction costs, so that would be your
- 19 billion dollars --
- 20 CHAIRMAN DAVIS: Uh-huh.
- 21 MS. BORKOWSKI: -- times 20 percent of that is
- 22 eligible for a postage stamp --
- 23 CHAIRMAN DAVIS: Uh-huh.
- MS. BORKWOSKI: -- approach, so that would have
- 25 us at 200 million.

- 1 CHAIRMAN DAVIS: Right.
- MS. BORKWOSKI: And then roughly 20 percent
- 3 times that would be the kind of all in fixed charge rate
- 4 to annualize the overall construction costs.
- 5 CHAIRMAN DAVIS: Uh-huh.
- 6 MS. BORKOWSKI: So where would that have us
- 7 then? At 40 --
- 8 CHAIRMAN DAVIS: 40 million.
- 9 MS. BORKOWSKI: 40 million. And then AmerenUE's
- 10 share of that is roughly 7 to 7 and a half percent. So
- 11 that would put it at about \$3 million.
- 12 CHAIRMAN DAVIS: Okay. So that would -- that
- 13 would put it at \$3 million. That's -- that's very
- 14 helpful. I appreciate you walking me through that. And
- 15 so if it's 20 billion, then you could just multiply it by
- 16 -- by 20, and that would give us -- and that would be 60
- 17 million annualized?
- MS. BORKOWSKI: Annually. Correct.
- 19 CHAIRMAN DAVIS: Okay. Now, does -- would
- 20 Ameren have any vested ownership interest in any of these
- 21 transmission upgrades that we would be paying for, or is
- 22 that just a --
- MS. BORKOWSKI: Well, of the --
- 24 CHAIRMAN DAVIS: -- societal contribution?
- 25 MS. BORKWOSKI: -- of the 3 and a half billion

- 1 dollars that was in the -- at the time of the MTEP filing
- 2 that was in effect, there are some Ameren projects in
- 3 that. None of the Ameren projects were eligible for cost
- 4 allocation because they had -- they were in the exclusion
- 5 group, if you will.
- 6 If you recall, I -- I had earlier stated that of
- 7 that 3 and a half billion, only about 2 billion of it was
- 8 eligible for regional cost allocation. So of the 20
- 9 billion, there are certainly some Ameren projects in
- 10 there, but not nearly to the magnitude that would
- 11 represent our 7 and a half percent of the total load in
- 12 MISO.
- 13 CHAIRMAN DAVIS: Right.
- MS. BORKOWSKI: Now, one thing I do want to
- 15 qualify is the billion is -- well, in MTEP terms, all
- 16 Appendix A, Appendix B and Appendix C projects. Many of
- 17 the Appendix C projects are kind of the -- you know, kind
- 18 of the contemplated, potiential, proposed, but not
- 19 actually moving to even firm plans yet. So the 20 billion
- 20 does include things that may not be built.
- 21 CHAIRMAN DAVIS: Right. Some of it's -- some of
- 22 it's pie in the sky?
- MS. BORKOWSKI: Correct.
- 24 CHAIRMAN DAVIS: Okay.
- 25 MR. EDWARDS: Commissioner, I believe Borkowski

- 1 is right. Appendix C really is projects that are way out
- 2 there, way out in time as well as people's thought process
- 3 of what should be done.
- 4 Appendix A is the one that is -- the one that
- 5 the board approves and says that, yes, we would like to
- 6 see this project move forward. But it's not up to us
- 7 construct them. It is up to the utilities to have a good
- 8 faith effort to construct.
- 9 Project B are the ones that are, say, planned
- 10 several years out. It is a -- a mix when you're looking
- 11 at that number. And the best way to look at it, I think,
- 12 is on a year by year basis. And that first year as Ms.
- 13 Barkowski said is, you know, i.e., included in there is --
- 14 I forget the exact numbers, but it is nowhere close to the
- 15 20 billion that was referred to previously.
- 16 CHAIRMAN DAVIS: Okay. Ms. Barkowski, has the
- 17 issue over the revenue sufficiency quarantee charges, has
- 18 that been worked out to your satisfaction?
- 19 MS. BARKOWSKI: Actually, that's more of a
- 20 generation issue. And I'm the transmission person. So I
- 21 think either Ajay Aurora or Shawn Schukar would be the
- 22 more appropriate person to answer that question.
- 23 CHAIRMAN DAVIS: Okay. Well, who wants to be
- 24 sworn in?
- MR. LOWERY: Shawn?

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1 JUDGE WOODRUFF: Why don't you come on up to the
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- 2 podium here, Mr. Schukar.
- 3 MR. LOWERY: You can sit here.
- 4 JUDGE WOODRUFF: That would be fine, too.
- 5 Please raise your right hand.
- 6 SHAWN SCHUKAR,
- 7 being first duly sworn to testify the truth, the whole
- 8 truth, and nothing but the truth, testified as follows:
- JUDGE WOODRUFF: And you are?
- 10 MR. SCHUKAR: Shawn Schukar, Vice President of
- 11 Strategic Initiatives.
- JUDGE WOODRUFF: For Ameren?
- MR. SCHUKAR: For Ameren.
- JUDGE WOODRUFF: Thank you.
- 15 CHAIRMAN DAVIS: Mr. Schukar, has the RSG
- 16 charges, the issue of the RSG charges been worked out?
- 17 MR. SCHUKAR: Well, not exactly in that there's
- 18 been filings made by Midwest ISO that are in front of
- 19 FERC, but FERC has not acted on these -- on those filings
- 20 yet.
- 21 CHAIRMAN DAVIS: Okay.
- MR. SCHUKAR: So -- so that still remains
- 23 outstanding. But I would add that the Midwest ISO has
- 24 made steps to lower the total dollars that get allocated.
- 25 The filing at FERC is an allocation issue. But they've

- 1 worked, also, on lowering the total dollars which they
- 2 have lowered them to some extent.
- 3 CHAIRMAN DAVIS: Okay. Mr. Lowery, in your
- 4 pleading, per the app -- or the application, actually,
- 5 pages 6 and 7, it would be No. 12, there were items A
- 6 through J listed.
- 7 A was the potential loss of incremental
- 8 revenues, approximately \$60 million annually. B was the
- 9 changes in RECB. C was the costs or benefit associated
- 10 with ancillary services market. And -- are you satisfied
- 11 -- are -- have all of these issues been addressed? Or are
- 12 they ongoing? Can you give us -- can you give us a status
- 13 report of the Items A through J?
- 14 MR. LOWERY: Well, Ms. Borkowski and Mr. Schukar
- 15 can probably give a more detailed status report. But I
- 16 will say that all of those 12 items were the subject of
- 17 the discussions that took place between the stakeholders
- 18 when the stakeholders were discussing how to resolve this
- 19 case and which ones we needed to consider some
- 20 sensitivities and/or updates.
- 21 The late filed Exhibit No. 1 that we talked
- 22 about earlier that we're going to file reflects an update
- 23 as to two or three of those items. Mr. Proctor talked
- 24 about that earlier. The other ones, as I understand it --
- 25 and I'll let Mr. Schukar or Ms. Borkowski supplement what

- 1 I have to say about it.
- What we knew in November and what we know today
- 3 about the other ones, I think, is essentially the same,
- 4 that they remain risks or uncertainties that could go one
- 5 way or the other over a period of time, but nothing of
- 6 particular note as far as I know on the other ones is
- 7 really happening or is necessarily happening.
- 8 I -- do either of you have anything you can add
- 9 to that that would be more specific?
- 10 MS. BORKOWSKI: Mr. Chairman, if you'd like to
- 11 -- would you want to run down them, A through J, or --
- 12 CHAIRMAN DAVIS: Quickly. Let's go.
- MS. BORKOWSKI: Okay. A was the \$60 million
- 14 issue, which we've been talking about.
- 15 CHAIRMAN DAVIS: Right.
- MS. BORKOWSKI: That we lost that at FERC
- 17 initially. We've got something pending on re-hearing.
- 18 But at this point in time, we're -- the new analysis
- 19 basically has taken that incremental revenue out of the
- 20 benefits.
- 21 The changes in costs or benefits by the
- 22 allocation of transmission expansion projects, that's the
- 23 one that even if the stipulation that we had before you
- 24 today, we said we believe presents the most significant
- 25 potential risk for AmerenUE.

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1 And just to emphasize that, we just had the
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- 2 discussion of the three and a half billion dollars or the
- 3 20 billion dollars or whatever.
- 4 CHAIRMAN DAVIS: Right.
- 5 MS. BORKOWSKI: Just in the last several weeks,
- 6 an additional 750 million dollars was added to the three
- 7 and a half billion --
- 8 CHAIRMAN DAVIS: Uh-huh.
- 9 MS. BORKOWSKI: -- by some projects in Minnesota
- 10 and in the Dakota.
- 11 CHAIRMAN DAVIS: Right.
- MS. BORKOWSKI: Which, again, potentially, if
- 13 you work through the math could burden AmerenUE with
- 14 additional costs. That's why -- and those kind of -- kind
- 15 of jumped right from being kind of undefined into Appendix
- 16 A.
- 17 CHAIRMAN DAVIS: Right.
- 18 MS. BORKOWSKI: So that's problematic as far as
- 19 we're concerned. Those are the issues that we're
- 20 continuing to work with the transmission owners in MISO.
- 21 CHAIRMAN DAVIS: And they're going to reopen
- that issue on September 1 supposedly?
- MS. BORKOWSKI: Well, our expectation is that
- 24 all of that will be discussed within the stakeholder
- 25 group.

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1 CHAIRMAN DAVIS: Right.
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- MS. BORKOWSKI: As Dr. Proctor mentioned before,
- 3 AmerenUE has actually made a proposal with regard to
- 4 changes to RECB --
- 5 CHAIRMAN DAVIS: Right.
- 6 MS. BORKOWSKI: -- that would dramatically
- 7 reduce --
- 8 CHAIRMAN DAVIS: Right.
- 9 MS. BORKOWSKI: -- the exposure of Ameren UE --
- 10 CHAIRMAN DAVIS: Right.
- 11 MS. BORKOWSKI: -- if our proposal were adopted.
- 12 CHAIRMAN DAVIS: I'm sure as -- do you know,
- 13 does Minnesota have a proposal to, like, socialize all the
- 14 costs?
- MS. BORKOWSKI: I don't know specifically what
- 16 their proposal is within their group of the Cap X
- 17 projects. But, certainly, their members have advocated
- 18 postage stamping all transmission expense over 345 KB.
- 19 CHAIRMAN DAVIS: Okay. I'm sorry. Go ahead.
- MS. BORKOWSKI: With regard to letter C, the
- 21 cost and benefits of the ancillary advices market, the
- 22 market is due to start in September, so that one is still
- 23 outstanding.
- D, the efforts to redesign the RSG and RNU
- 25 payments. I think Mr. Schukar just addressed that. E,

- 1 the possibility of the exit fee, as that was discussed
- 2 earlier here today. AmerenUE does not concede that we
- 3 would definitively have to pay an exit fee. But even in
- 4 the event that it was required, that number should be
- 5 declining as each year goes on and the investment, you
- 6 know, ages.
- 7 Letter F, issues regarding the availability of
- 8 transmission in the ICT case, at this point in time, we
- 9 are not doing any further analysis on that one. To the
- 10 extent that one of these other issues would trigger a new
- 11 look at the options available to AmerenUE, that would
- 12 certainly come into consideration.
- 13 And then finally uncertainty about the amount of
- 14 through and out-wheeling revenues to be received by
- 15 AmerenUE, same issue there. We'll have to look at that
- 16 again in the event that there was something that seemed to
- 17 be going south on us on in MISO.
- 18 And, finally, the cost and benefits associated.
- 19 There's sill a couple more. With the SVP Day 2 market,
- 20 that's one we have to continue to monitor to see what
- 21 progress we make.
- 22 CHAIRMAN DAVIS: Right. That that's not an
- 23 issue.
- MS. BORKOWSKI: Right. And then any additional
- 25 changes in cost or revenue allocations in MISO, that could

- 1 either be RECB or things related to the ancillary services
- 2 market. I mean, there's a lot of things that could relate
- 3 to, which, again, we carefully monitor and stay activity
- 4 involved.
- 5 And then the impact on any fuel prices,
- 6 particularly natural gas prices. Major changes there
- 7 would be something that would create a new review
- 8 potentially.
- 9 CHAIRMAN DAVIS: Okay.
- 10 MS. BORKOWSKI: So --
- 11 CHAIRMAN DAVIS: We haven't talked about the
- 12 ancillary services market yet, so I've got to ask a couple
- 13 questions about that. Ms. Barowski -- Barkowski, do you
- 14 think -- I'm sorry. Do you have any impressions about the
- 15 tests that were run on the ancillary services market
- 16 earlier this year?
- 17 I mean, it seems like they were run on some --
- 18 some fairly mild weather days and produced some rather
- 19 exorbitant prices. Is that a fair characterization?
- MS. BARKOWSKI: Well, I won't attribute the
- 21 weather issues to MISO because I -- as much as I like to
- 22 pick on them, it's probably not appropriate to blame them
- 23 for the mild weather.
- 24 But I -- I would say that there have certainly
- 25 been some issues around the price volatility and the

- 1 amount of time we get into scarcity pricing. Mr. Schukar
- 2 should probably address that more than I. I'm more
- 3 involved in the ancillary services market from the
- 4 balancing authority perspective.
- 5 I think what I can say in regard to the market
- 6 operations overall is that it's Ameren's position that we
- 7 would like to reach a time where we've got a moratorium on
- 8 software changes and just allow the testing to be done in
- 9 a steady state sort of operation so we can get a good feel
- 10 as to whether or not this is going to operate in a stable
- 11 manner once the market is actually ready to start.
- 12 CHAIRMAN DAVIS: Do you ever get the feeling
- 13 that there's just so much going on at MISO that it's very
- 14 difficult to keep up with everything?
- MS. BARKOWSKI: If I say yes, does that mean I
- 16 get to add more staff? I would say that it -- that it is
- 17 very difficult to keep up with everything that's going on.
- 18 Yes.
- 19 CHAIRMAN DAVIS; Mr. Edwards, do you have
- 20 thoughts on the ancillary services market?
- 21 MR. EDWARDS: Mr. Chairman, of course I do. A
- 22 couple things. One is that I think that even Ms.
- 23 Barkowski would agree that the operations tests have gone
- 24 extremely well from transition from 24, 26 balance
- 25 authorities into one and transitioning them back.

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1 Operationally, everything has gone extremely
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- 2 well. The area where she mentioned as far as price
- 3 volatility, that is an area that started getting a lot of
- 4 attention about, I guess, six, seven weeks ago when we
- 5 started seeing some abnormally high prices related to
- 6 regulation and spending reserves.
- 7 We started looking at it and working with
- 8 stakeholders in trying to get through the process and
- 9 looking at different cases that are approved every day in
- 10 order to -- to -- to determine how much regulation and
- 11 spending reserves you need as well as what the prices are.
- 12 And we started dissecting a little bit. We
- 13 thought there were several issues there. One was
- 14 participant behavior. One was the software, the way it
- 15 was allocating what we call ramp over the different
- 16 products because when you start to ramp into the day,
- 17 you've got to cover the energy market, the regulation
- 18 market as well as the spending reserves.
- 19 And we saw that the -- the -- the ramp was not
- 20 being allocated or really shared between those different
- 21 products and services. We made a software change. We
- 22 scheduled more tests. And we have seen that situation
- 23 improve.
- However, it's not where we want it. And I've
- 25 made a commitment to everybody that we're not going to

- 1 start the market until we are ready to start. And this
- 2 issue continues to be reviewed. We continue to -- we have
- 3 two more test scheduled next week.
- 4 The one that's passed Friday was scheduled just
- 5 to see the impact of that one item of being able to share
- 6 ramp across the products. So we've still got some work to
- 7 do.
- 8 I do agree with Ms. Barkowski that we would also
- 9 like to see a -- what I'll say is a steady stay period
- 10 for, say, take two weeks or whatever and say -- make sure
- 11 that the systems are working and, also, to ensure that the
- 12 prices are being sent in the right way and that our -- the
- 13 market monitors is also satisfied with that.
- 14 So there is still some work to do. We think
- 15 that -- we will continue to find ways to fine-tune the
- 16 system. But it does bother us that we see some price
- 17 volatility and continue to work at it. And we'll get our
- 18 arms around it.
- 19 If we're not ready and we don't have the answers
- 20 by the ninth of September, then we will not launch the
- 21 market.
- 22 CHAIRMAN DAVIS: Okay. Do you think that market
- 23 has been a good deal for consumers?
- 24 MR. EDWARDS: In -- in my opinion, the wholesale
- 25 marketplace that we administer has a lot of values at the

- 1 wholesale level. We operate on wholesale platform in a
- 2 wholesale market. We have no control what is flowed
- 3 through or not flowed through to the ultimate end
- 4 consumer.
- 5 But we feel like that we've identified the
- 6 values of the wholesale market. And one thing that I do
- 7 not believe the -- I have not reviewed the Top River
- 8 social study, but I'm not sure it accounted for liability
- 9 benefits that Ameren and others have seen relative to the
- 10 market because, with the market, you would drastically
- 11 enhance reliability.
- 12 Broader footprint, broader reserves, broader
- 13 reserves hearing. The reserve sharing group already has
- 14 estimated that benefits thus far on a 12-month period is
- 15 between a 140 and \$150 million a year. So these values
- 16 are there.
- 17 And how you quantify it, people can argue with
- 18 the assumption or debate the assumptions that go into it.
- 19 However, I think that, in my opinion, yes, sir, I think
- 20 the values are there. But, again, we've got to recognize
- 21 that we operate on a wholesale market and not a retail
- 22 market.
- MS. BORKOWSKI: Mr. Chairman, may I respond to
- 24 one thing?
- 25 CHAIRMAN DAVIS: Sure. Absolutely.

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1 MS. BORKOWSKI: This is an issue that I feel
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- 2 near and dear to my heart. It's -- with regard to the
- 3 operating reserves and the contingency reserve sharing
- 4 group which MISO is now the group administrator for.
- 5 And several times I've heard MISO personnel say
- 6 that it saved the market or the market participants,
- 7 basically, you know, over a hundred million dollars.
- 8 CHAIRMAN DAVIS: You never had any transmission
- 9 reliability problems, did you, at Ameren?
- 10 MS. BARKOWSKI: Well, there are always
- 11 transmission reliability.
- 12 CHAIRMAN DAVIS: Distribution problems?
- 13 MS. BARKOWSKI: There are always transmission
- 14 reliability problems. But the system is built to be
- 15 robust so that you manage around that with the intention
- 16 of being that the system reliability is maintained.
- 17 But particularly with regard to this contingency
- 18 reserve sharing group, that arrangement was moving forward
- 19 among all of the participants, the balancing authorities
- 20 in MISO, plus a few entities that aren't in MISO. And, in
- 21 fact, those savings were on target to be achieved by those
- 22 companies. To the extent there are any savings at all,
- 23 and I don't concede that there were 100 million.
- 24 But by the entities themselves, the contract.
- 25 MISO was only the contract administrator. And I -- I

- 1 quess I feel that it's not appropriate for them to claim
- 2 that they saved the participants over \$100 million because
- 3 I don't think either the number is correct or that MISO
- 4 was responsible for it.
- 5 MR. EDWARDS: Mr. Chairman, with all due respect
- 6 to Mrs. Borkowski, and we'll have this debate off line --
- 7 CHAIRMAN DAVIS: Well, I prefer to -- I prefer
- 8 to have it online so that --
- 9 MR. EDWARDS: Sure. And I'm okay with that.
- 10 CHAIRMAN DAVIS: -- I can actually -- so I can
- 11 actually hear and listen and participate, Mr. Edwards.
- 12 And I appreciate everyone's indulgence with me asking
- 13 questions here today.
- MR. EDWARDS: Mr. Chairman, just to be
- 15 responsive, I think that I understand what Ms. Borkowsi is
- 16 saying. I would differ from the standpoint that the
- 17 stakeholders are the ones that -- the participants are the
- 18 ones that have quantified the savings based on the amount
- 19 of the reserves or required applying the dollar value to
- 20 those reserves. The stakeholder group, in fact, actually
- 21 determined how that calculation should be made.
- 22 So I -- I think that we -- we can have the
- 23 debate about whether it's real or not. I think the
- 24 savings are real. Administrative -- would they have come
- 25 together without us? Maybe so. But, again, matter of

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1 opinion and the -- the what for the "but if" question
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- 2 continues to linger there.
- 3 CHAIRMAN: Okay. Mr. Edwards, there -- there's
- 4 no other -- I mean, other than those issues that have
- 5 already been identified here, there's -- there's nothing
- 6 else lurking out there, to the best of your knowledge,
- 7 that's -- that's going to have Ameren back at FERC or back
- 8 here saying they've had the rug pulled out from under
- 9 their feet again, is there?
- 10 MR. EDWARDS: No, sir. Not as I'm aware of.
- 11 No, sir.
- 12 CHAIRMAN DAVIS: Okay. Judge, that's all the
- 13 questions that I have.
- 14 JUDGE WOODRUFF: All right. Thank you. With
- 15 that, then, we are adjourned.

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1	REPORTER'S CERTIFICATE
2	
3	STATE OF MISSOURI)
4)ss. COUNTY OF OSAGE)
5	
6	I, Monnie S. VanZant, Certified Shorthand Reporter,
7	Certified Court Reporter #0538, and Registered
8	Professional Reporter, and Notary Public, within and for
9	the State of Missouri, do hereby certify that I was
10	personally present at the proceedings as set forth in the
11	caption sheet hereof; that I then and there took down in
12	stenotype the proceedings had at said time and was
13	thereafter transcribed by me, and is fully and accurately
14	set forth in the preceding pages.
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16	IN WITNESS WHEREOF, I have hereunto set my hand and
17	seal on September 2, 2008.
18	
19	
20	
21	Monnie S. VanZant, CSR, CCR #0539
22	Registered Professional Reporter
23	
24	
25	