1	STATE OF MISSOURI
2	PUBLIC SERVICE COMMISSION
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6	TRANSCRIPT OF PROCEEDINGS
7	Evidentiary Hearing
8	April 29, 2008 Jefferson City, Missouri
9	Volume 19
10	In the Matter of the Joint
11	Application of Great Plains ) Energy Incorporated, Kansas )
12	City Power & Light Company, ) and Aquila, Inc., for Approval )Case No. EM-2007-0374
13	of the Merger of Aquila, Inc., ) with a Subsidiary of Great )
14	Plains Energy Incorporated and ) for Other Related Relief. )
15	Tor other Related Reffer.
16	JUDGE HAROLD STEARLEY, Presiding, REGULATORY LAW JUDGE.
17	CONNIE MURRAY, ROBERT CLAYTON,
18	TERRY JARRETT,  COMMISSIONERS.
19	COMMISSIONERS.
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22	REPORTED BY:
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1 PROCEEDINGS
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- JUDGE STEARLEY: All right. Good
- 3 morning. It is Tuesday, April 29th. We are back on
- 4 the record with Case No. EM-2007-0374. And starting
- 5 with the preliminary matters, let me issue my
- 6 customary warning to please shut off all
- 7 BlackBerries, cell phones and other electronic
- 8 devices which would possibly interfere with our
- 9 recording and web casting.
- 10 Additionally, I wanted to run through
- 11 our ever-shuffling list of witnesses just to be sure
- 12 I've got everyone listed correctly this morning. We
- 13 are picking back up with the issue of
- 14 creditworthiness with GPE calling Giles and Cline to
- 15 be followed by Staff calling Downey, Chesser, Easley,
- 16 Grimwade, Davis, Jones, Foster, Rose, Schallenberg,
- 17 followed by Public Counsel calling Trippensee. Have
- 18 I got that correct?
- 19 MR. DOTTHEIM: Judge, I advised the
- 20 company just a few minutes ago that the -- the Staff
- 21 at this point does not see the -- the need to call
- 22 either Mr. Steven Jones or Mr. John Grimwade.
- JUDGE STEARLEY: All right. Very well.
- 24 I will --
- 25 MR. ZOBRIST: Judge, just in case I

- 1 misheard, we're beginning with Mr. Giles and then
- 2 going to Mr. Downey, Mr. Chesser and Mr. Cline.
- JUDGE STEARLEY: Okay. I got Mr. Cline
- 4 out of order there. Mr. Cline is still being called
- 5 by GPE, though; is that correct?
- 6 MR. ZOBRIST: Correct.
- JUDGE STEARLEY: All right.
- 8 MR. DOTTHEIM: Mr. Cline being called by
- 9 the Staff.
- JUDGE STEARLEY: Okay.
- MR. DOTTHEIM: Oh, excuse me, no,
- 12 that's -- that's -- that's correct.
- JUDGE STEARLEY: Okay.
- 14 MR. DOTTHEIM: And -- and the Staff was
- 15 also calling Mr. Cline, but -- but Mr. Cline does
- 16 have testimony filed which does address
- 17 creditworthiness.
- 18 MR. ZOBRIST: Correct.
- 19 JUDGE STEARLEY: All right. Very good.
- 20 Are there any other preliminary matters we need to
- 21 take up at this time?
- 22 (NO RESPONSE.)
- JUDGE STEARLEY: Well, hearing none, GPE
- 24 may call Mr. Giles to the stand.
- 25 MR. ZOBRIST: Chris Giles is being

- 1 called to retake the stand.
- JUDGE STEARLEY: Good morning,
- 3 Mr. Giles.
- 4 THE WITNESS: Good morning.
- 5 JUDGE STEARLEY: I'll remind you that
- 6 you're still under oath.
- 7 THE WITNESS: Right.
- 8 JUDGE STEARLEY: And as I had told you
- 9 when you were previously up for testimony, we will be
- 10 taking regularly scheduled breaks or semi-scheduled
- 11 depending on how testimony flows, but if you should
- 12 need an additional break, please let me know.
- 13 THE WITNESS: Okay.
- 14 JUDGE STEARLEY: You may proceed.
- 15 CROSS-EXAMINATION BY MR. DOTTHEIM:
- Q. Morning, Mr. Giles.
- 17 A. Good morning.
- 18 Q. Sorry to ask you back to Jefferson City.
- 19 Mr. Giles, in your work at Kansas City Power & Light,
- 20 do you have occasion to have dealings with credit
- 21 rating agencies?
- 22 A. Yes, I do.
- Q. Okay. And which agencies would those
- 24 be?
- 25 A. Standard & Poor's and Moody's.

- 1 Q. And are you aware of certain factors
- 2 that may be perceived as positive or negative items
- 3 by credit rating agencies?
- 4 A. I'm generally aware. I'm -- I don't
- 5 work with them every day.
- 6 Q. Did Standard & Poor's lower the credit
- 7 rating of Kansas City Power & Light's commercial
- 8 paper after the announcement of GPE's proposal to
- 9 acquire Aquila?
- 10 MR. ZOBRIST: Judge, I'm going to
- 11 object. This is cumulative and redundant of
- 12 testimony that was already asked of Mr. Bassham
- 13 yesterday. This is not a financial witness. He's
- 14 the vice president of regulatory affairs.
- JUDGE STEARLEY: Mr. Dottheim?
- MR. DOTTHEIM: This is relevant. It is
- 17 on creditworthiness. I don't think it is cumulative.
- 18 JUDGE STEARLEY: Would you restate the
- 19 question for me? You can read it back, Pam.
- 20 (THE COURT REPORTER READ BACK THE
- 21 PREVIOUS QUESTION.)
- JUDGE STEARLEY: I believe that is
- 23 cumulative and I will sustain the objection.
- 24 BY MR. DOTTHEIM:
- 25 Q. Mr. Giles, you have previously testified

- 1 that one of the reasons that the transaction
- 2 presently before the Commission was structured in the
- 3 manner in which it was is because -- to insulate
- 4 Kansas City Power & Light from the liabilities of
- 5 Aquila?
- 6 A. I don't believe I used the term
- 7 "insulate," but in general, yes, I would agree.
- 8 Q. What -- what word did you use or do you
- 9 recall what word you used?
- 10 A. I believe that was in response to a
- 11 question from Commissioner Murray, and she had asked
- 12 me what were the primary reasons why we did not
- 13 attempt to merge Aquila with KCP&L. And one of those
- 14 reasons I listed was the liabilities that Aquila
- 15 currently was exposed to to that. That's generally
- 16 my answer.
- 17 O. Well, can you identify, then, why KCPL's
- 18 creditworthiness was negatively impacted by the
- 19 transaction as it was structured when the transaction
- 20 was announced?
- 21 A. I don't know that it was or it wasn't.
- 22 Q. The credit rating of KCPL's commercial
- 23 paper was lowered, was it not?
- 24 A. I don't know.
- Q. Mr. Giles, you're familiar with the

1 Kansas City Power & Light regulatory plan, are you

- 2 not?
- 3 A. I am.
- 4 Q. Okay. And there are assurances in the
- 5 Kansas City Power & Light regulatory plan that KCPL
- 6 will recover its prudent investments?
- 7 A. Yes.
- 8 Q. Those assurances do not go to imprudent
- 9 investments, do they?
- 10 A. Well, the regulatory plan doesn't
- 11 contemplate any additional investments other than
- 12 what's contained in the regulatory plan, but the
- 13 regulatory plan specifically assumes that prudent
- 14 costs will be recovered.
- 15 Q. Is it fair to say that Kansas City Power
- 16 & Light currently has the risk that some of its
- 17 construction expenditures can be disallowed recovery
- in customer rates?
- 19 A. Utilities always have that risk.
- 20 Q. Will disallowance of actual expenditures
- 21 place negative pressure on Kansas City Power &
- 22 Light's credit rating?
- 23 A. I would anticipate it would.
- Q. Mr. Giles, I'm going to hand you a copy
- of the Stipulation and Agreement in Case No.

- 1 EO-2005-0329. You don't happen to have a copy of
- 2 that with you at the stand, do you?
- A. No, I don't.
- 4 Q. (Mr. Dottheim handed the witness a
- 5 copy.) And I'd like to direct you to page 28.
- 6 A. Okay.
- 7 Q. Okay. And I'd like to direct you to the
- 8 section Q on that page that has the heading Cost
- 9 Control Process For Construction Expenditures.
- 10 A. Yes, I see that.
- 11 Q. Okay. And that section states, does it
- 12 not, "KCPL must develop and have a cost control
- 13 system in place that identifies and explains any cost
- 14 overruns above the definitive estimate during the
- 15 construction period of the Iatan 2 project, the wind
- 16 projects and the environmental investments"?
- 17 A. Yes.
- 18 Q. Did I read that accurately?
- 19 A. Yes.
- Q. The phrase there, "the environmental
- 21 investments," is the Iatan 1 project covered by the
- 22 environmental investments?
- 23 A. Yes, it is.
- Q. Are the environmental investments that
- 25 are covered also the environmental investments for

- 1 secondary catalytic reduction flue gas
- 2 desulfurization unit and bag house at LaCygne 1?
- 3 A. Yes.
- 4 Q. Mr. Giles, do you recall what is the
- 5 time frame identified for the timely infrastructure
- 6 investments under the KCPL regulatory plan?
- 7 A. There -- there was a planned time frame.
- 8 I'm not sure there was a -- as you described it, a
- 9 required time frame.
- 10 Q. Will all of the LaCygne 1 environmental
- 11 enhancements be completed within the time frame of
- 12 the KCPL regulatory plan?
- 13 MR. ZOBRIST: Judge, I'm going to
- 14 interpose an objection. As I understand the
- 15 Commission's ruling, it was that the
- 16 interrelationship of the Iatan projects with GPE's
- 17 acquisition of Aquila was to be explored in this
- 18 session, not other projects of the CEP. So I believe
- 19 this is not relevant to the inquiry that the
- 20 Commission permitted us -- permitted Staff to inquire
- 21 into at this time.
- JUDGE STEARLEY: Mr. Dottheim, your
- 23 response?
- MR. DOTTHEIM: Well, I believe it is --
- 25 it is relevant. It's related to the comprehensive

1 energy plan of which Iatan 1 and 2 projects are parts

- 2 and LaCygne 1 is another principal part.
- JUDGE STEARLEY: Mr. Zobrist, any
- 4 further?
- 5 MR. ZOBRIST: I have nothing further to
- 6 add.
- 7 JUDGE STEARLEY: Okay. I believe that
- 8 is starting to exceed the scope of our limitations
- 9 imposed last week, Mr. Dottheim. I'm going to
- 10 sustain the objection.
- 11 MR. MILLS: Judge, may I ask a
- 12 clarifying question?
- JUDGE STEARLEY: Certainly.
- 14 MR. MILLS: Is the scope -- well, I
- 15 think I -- perhaps I understand this from the ruling.
- 16 Is the scope limited to solely construction projects
- 17 at Iatan 1 and Iatan 2 and we're not allowed to
- 18 inquire into other construction projects within the
- 19 comprehensive energy plan?
- 20 JUDGE STEARLEY: I believe we restricted
- 21 to those between the Iatan projects and the
- 22 acquisition of Aquila.
- 23 MR. MILLS: Okay. So any other
- 24 construction expenditures or capital expenditures of
- 25 KCPL are off limits?

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1 JUDGE STEARLEY: It would depend on the
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- 2 nature. I mean, I will take up individual objections
- 3 made to individual questions and how those might
- 4 relate to the creditworthiness of the company --
- 5 MR. MILLS: Okay.
- 6 JUDGE STEARLEY: -- but I'm -- but I'm
- 7 following this as the general guideline as -- in
- 8 which we restricted the scope of the testimony.
- 9 MR. MILLS: Okay. And so just so I'm
- 10 clear when I get to my questioning, any questions
- 11 about LaCygne are off limits?
- 12 JUDGE STEARLEY: I'll take up any
- 13 objections at that time to your questions.
- MR. MILLS: Okay.
- JUDGE STEARLEY: I'm not sure the
- 16 context of questions you'll be asking, Mr. Mills, so
- 17 I'm not going to give you a premature ruling on
- 18 anything.
- 19 MR. MILLS: Okay. I -- okay. Then may
- 20 I ask for a clarification of the ruling on
- 21 Mr. Dottheim's question about LaCygne, the basis for
- 22 disallowing that question?
- JUDGE STEARLEY: I believe Mr. Zobrist
- 24 stated it succinctly, that we were talking about --
- 25 or it allowed the interrelationship between the Iatan

- 1 projects and Great Plains Energy acquisition, and
- 2 Mr. Dottheim's question had strayed into the
- 3 territory beyond the scope of that limitation. We
- 4 can read back Mr. Dottheim's question in
- 5 particular --
- 6 MR. DOTTHEIM: Judge?
- JUDGE STEARLEY: -- if you wish. Yes,
- 8 Mr. Dottheim.
- 9 MR. DOTTHEIM: If I could also direct
- 10 you to issue No. -- No. 10 on the second list of
- 11 issues and order of opening statement, witnesses and
- 12 cross-examination. It's not labeled by a one or a
- 13 two, but it's on page 9.
- 14 JUDGE STEARLEY: I'm not finding my
- 15 copy, Mr. Dottheim. Could you bring yours forward to
- 16 me?
- 17 MR. DOTTHEIM: Yes. I don't have a
- 18 second copy but I don't think you'll find the words
- 19 Iatan 1 or Iatan 2 or just the word Iatan. I think
- 20 the reference is to the Kansas City Power & Light
- 21 regulatory plan which LaCygne 1 is part.
- 22 MR. ZOBRIST: Well, Judge, that -- that
- 23 is absolutely correct. However, Great Plains and
- 24 KCPL filed a motion to limit the scope of the
- 25 evidence, and that was sustained by the Commission

- 1 with the exception of the interrelationship between
- 2 the Iatan projects and Great Plains Energy's
- 3 acquisition of Aquila. So I understood that the
- 4 Commission's ruling narrowed the breadth of that
- 5 issue that Mr. Dottheim is referring to.
- 6 JUDGE STEARLEY: And that is my position
- 7 as well. We did limit the scope, Mr. Dottheim.
- 8 Thank you.
- 9 MR. DOTTHEIM: I'm sorry.
- MR. MILLS: No, go ahead.
- MR. CONRAD: Judge, so that I'm clear,
- 12 is that one of those that you're also precluding or
- 13 the Commission is precluding an offer of proof?
- 14 JUDGE STEARLEY: The Commission
- 15 precluded an offer of proof on anonymous letters.
- MR. CONRAD: I asked you about this --
- 17 this question.
- JUDGE STEARLEY: Oh, I'm --
- 19 MR. CONRAD: The Iatan -- the LaCygne
- 20 projects are clearly within the scope of the
- 21 comprehensive energy plan or the regulatory plan.
- 22 JUDGE STEARLEY: I don't believe the
- 23 ruling last week precluded --
- MR. CONRAD: Okay.
- 25 JUDGE STEARLEY: -- an offer of proof on

- 1 that and I'd be happy to hear one, Mr. Conrad.
- 2 MR. CONRAD: Well, I'm not doing the
- 3 questions.
- 4 JUDGE STEARLEY: But you're not asking
- 5 questions so that would be Mr. Dottheim's choice.
- 6 MR. DOTTHEIM: Judge, I don't recall
- 7 the -- that -- the way that the Commission is
- 8 structured, the Staff making offers of proof, so I am
- 9 not going to make an offer of proof.
- 10 JUDGE STEARLEY: All right. Thank you,
- 11 Mr. Dottheim.
- 12 BY MR. DOTTHEIM:
- 13 Q. Mr. Giles, the term "definitive
- 14 estimate" is -- is used in the paragraph I referred
- 15 you to on page 28 of the Stipulation and Agreement in
- 16 Case No. EO-2005-0329. Can you provide a definition
- 17 of definitive estimate?
- 18 A. I can. I -- the -- I don't believe it
- 19 is defined in the document, first of all. My years
- 20 of experience in the regulatory area, for regulatory
- 21 purposes, definitive estimate is typically meant the
- 22 equivalent to what we call a control budget estimate.
- 23 It's an estimate that we track to, that if there's
- 24 any changes to that estimate, there would be a
- 25 starting point, a tracking point.

- 1 In the industry, definitive estimate is
- 2 used differently. In the construction industry,
- 3 definitive estimate is typically an estimate
- 4 associated with being 70 to 80 percent complete with
- 5 engineering.
- 6 MR. DOTTHEIM: At this time I'd like to
- 7 have another exhibit marked.
- JUDGE STEARLEY: All right. I believe
- 9 we're up to 140 for Staff.
- 10 (EXHIBIT NO. 140HC WAS MARKED FOR
- 11 IDENTIFICATION BY THE COURT REPORTER.)
- 12 BY MR. DOTTHEIM:
- 13 Q. Mr. Giles, I've handed you a copy of
- 14 what's been marked as Exhibit 140. It's a multipage
- 15 document with a e-mail attached to it. Can you
- 16 identify the document?
- 17 A. The document is titled Comprehensive
- 18 Energy Plan Construction Projects Cost Control
- 19 System.
- 20 Q. And do you recognize the e-mail that is
- 21 attached to it?
- 22 A. Yes, I do.
- Q. Okay. And could you explain what the
- 24 document Comprehensive Energy Plan Construction
- 25 Projects Cost Control System is?

1 A. This document basically describes the

- 2 cost control system.
- 3 Q. Is this a final document or a draft
- 4 document?
- 5 A. I don't recall.
- 6 Q. And can you identify how this document
- 7 relates to the paragraph on page 18 -- excuse me,
- 8 page 28 of the Stipulation and Agreement in Case
- 9 No. EO-2005-0329?
- 10 MR. ZOBRIST: Judge, I object. I think
- 11 this is going beyond the scope of the Commission's
- 12 order. This is now going into the cost control
- 13 system for the entire comprehensive energy plan. It
- 14 does not deal with the interrelationship of the Iatan
- 15 projects as they relate to the proposed acquisition
- 16 of Aquila and they do not relate to the
- 17 creditworthiness of the company.
- JUDGE STEARLEY: Mr. Dottheim?
- 19 MR. DOTTHEIM: Yes, I'm going to
- 20 establish -- I've asked Mr. Giles about the term
- 21 "definitive estimate" that appears in -- in this
- 22 document. It's an important term for purposes of
- 23 this area and the matter of the reforecast and the
- 24 creditworthiness. I am not going into this document
- 25 in great detail.

- 1 JUDGE STEARLEY: All right. I will
- 2 overrule and you may proceed. Mr. Zobrist, if you
- 3 feel we're straying again, you can certainly raise
- 4 another objection.
- 5 THE WITNESS: I don't know if this was
- 6 the final document or not. I presume that this is
- 7 related to the cost control system that's contained
- 8 in the regulatory plan stipulation. We do have a
- 9 cost control system, we did develop one, presented it
- 10 to the parties, and this document appears to be that.
- 11 I'm just not sure whether it's the current one or
- 12 not.
- 13 BY MR. DOTTHEIM:
- 14 Q. I'd like to refer you to page 8 of that
- 15 document, and in particular, I'd like to refer you to
- 16 the second-to-last paragraph in that document on that
- 17 page --
- 18 A. Okay.
- 19 Q. -- and the last sentence. The term
- 20 "definitive estimate" appears, does it not?
- 21 A. Where did you say?
- Q. Mr. Giles, I thought I indicated page 8,
- 23 the second-to-last paragraph --
- 24 A. Oh.
- 25 Q. -- on that page, the last sentence.

1 A. Okay. I -- I thought you said the last

- 2 paragraph.
- Q. I'm sorry. I may have said that.
- 4 A. Okay. Yes, I see the word "definitive
- 5 estimate."
- 6 Q. And is that term used in a manner in
- 7 which that term is -- is used on page 28 of the
- 8 Stipulation and Agreement?
- 9 A. Yes, they're consistent.
- 10 Q. Okay. Thank you. Are you familiar with
- 11 the term "control budget estimate"?
- 12 A. Yes, I am.
- 13 Q. Could you provide a definition of the
- 14 term "control budget estimate"?
- 15 A. Well, as I believe I indicated earlier,
- 16 our definition of control budget estimate is
- 17 equivalent to what is contained here as definitive
- 18 estimate. It is the estimate that we control to, we
- 19 track to. Any revisions to that control budget
- 20 estimate would essentially have a line-by-line
- 21 reconciliation to what was contained in the control
- 22 budget estimate.
- 23 Q. Are you familiar with the reforecasting
- 24 process that has been occurring regarding Iatan 2 and
- 25 the Iatan 1 projects?

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1 A. I am generally familiar with it. I'm
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- 2 not familiar with the details of the work, but, yes,
- 3 I'm familiar with it.
- 4 Q. How does the reforecasting process
- 5 relate to the definitive estimate, if it relates at
- 6 all?
- 7 A. It definitely relates. It -- as I
- 8 indicated, the reforecast will tie back to specific
- 9 items in the control budget estimate so that one
- 10 could easily track any changes, whether those changes
- 11 were related to quantities, scope, pricing, whatever
- 12 the issue that might have caused a change in the
- 13 estimate.
- 14 Q. Will the reforecasting process develop a
- 15 new definitive estimate?
- 16 A. No.
- 17 Q. Would you agree that the risk of
- 18 regulatory disallowances increase as expenditures
- 19 exceed the definitive estimates?
- 20 A. No.
- Q. Would you please explain your answer?
- 22 A. I don't think disallowances necessarily
- 23 have anything to do with the absolute cost of a
- 24 project. If decisions are prudent, decisions are
- 25 prudent.

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1 Q. Mr. Giles, do you recall when the
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- 2 reforecasting process commenced?
- 3 A. The current process started about the
- 4 latter part of January of 2008. Prior to that time,
- 5 in the fall of 2007, a large part of the data
- 6 collection had begun as part of a risk and
- 7 opportunity analysis, and ultimately that data
- 8 gathering was to result in a reforecast. But the
- 9 actual reforecast in my mind didn't really begin in
- 10 earnest until after January 22nd.
- 11 Q. What was the separating point or factors
- 12 between the time frame in the process that you've
- 13 identified between fall 2007 and the latter part of
- 14 January?
- 15 MR. ZOBRIST: Judge, I object. I
- 16 believe -- again, I believe we're getting into the
- details of the reforecasting process, the prior risk
- 18 and analysis -- risk analysis that Mr. Giles referred
- 19 to, and I don't see that going to the issue of the
- 20 relationship of the Iatan projects and the reforecast
- 21 numbers today and Great Plains Energy's acquisition
- 22 of Aquila.
- I think those kinds of questions dealing
- 24 with reforecast process, the events that led up to
- 25 it, you know, what happened in the fall of 2007, what

1 began in January of 2008 are beyond the scope of the

- 2 Commission's order.
- JUDGE STEARLEY: Mr. Dottheim?
- 4 MR. DOTTHEIM: The duration of the
- 5 process, what was entailed in the process, what was
- 6 originally envisioned and the necessity for the
- 7 process all go to the creditworthiness issue.
- JUDGE STEARLEY: Okay. I will overrule.
- 9 You may answer the question.
- 10 THE WITNESS: In late January of 2008, a
- 11 couple of teams were established at both the Iatan 1
- 12 and Iatan 2, and those teams were charged with doing
- 13 a very detailed, thorough analysis of both projects,
- 14 both covering any number of issues, including
- 15 availability of labor, labor productivity, schedule,
- 16 quantities, scope.
- 17 And during that period from January up
- 18 until last week, those two teams were working
- 19 literally nearly 'round the clock to vet those
- 20 numbers and those issues with their team and present
- 21 it to the executive oversight committee, which they
- 22 did last Friday.
- 23 BY MR. DOTTHEIM:
- Q. Can you identify the reason or reasons
- 25 for the initiation of the process that commenced in

1 the initial time frame you identified which I believe

- 2 was fall, 2007?
- 3 A. Just in general, in the fall of 2007,
- 4 the project leadership were preparing risk and
- 5 opportunity analysis that we would include in our
- 6 quarterly reports to the parties and the Commission.
- 7 And during that process, they began to question
- 8 whether a reforecast might be more appropriate.
- 9 Q. Why were they questioning whether a
- 10 reforecast might be more appropriate?
- 11 A. Well, in looking at the risk and
- 12 opportunities and the number of change orders that
- 13 were already known, the ones they anticipated, the
- 14 labor issues and labor productivity issues,
- 15 essentially all tied back to the cost control system
- 16 that we put in place.
- 17 The cost control system was working
- 18 exactly as we thought it would, and it was alerting
- 19 the team that they needed to look at this in further
- 20 detail.
- Q. Were they seeing trends respecting cost
- 22 overages?
- 23 A. I don't believe so, but I -- I can't
- 24 speak specifically to what they were seeing.
- 25 Q. And you made reference to a team. Could

- 1 you identify, were there specific individuals?
- 2 A. There were. I don't know all of the
- 3 individual team members. It was largely the
- 4 leadership at the Iatan 1 and 2 projects.
- 5 Q. Could you identify who the leadership
- 6 was?
- 7 A. I can't. Mr. Downey probably can.
- 8 Q. You've made reference to risk and
- 9 opportunity analysis.
- 10 A. Yes.
- 11 Q. Could you provide an explanation of what
- 12 you mean by that term?
- 13 MR. ZOBRIST: Judge, you know, I'm going
- 14 to object again. This is the vice president of
- 15 regulatory affairs. He's not doing the reforecast,
- 16 he sits in the oversight committee, and we're
- 17 beginning to go beyond areas of his expertise and
- 18 we've got other witnesses who can address these
- 19 questions.
- 20 JUDGE STEARLEY: I think to the extent
- 21 that Mr. Giles has knowledge on this, he can answer
- 22 the question. If he doesn't, he can simply say that
- 23 he doesn't know.
- 24 THE WITNESS: I can only speak in
- 25 general terms as -- as it related to what we included

- 1 in our quarterly reports to the signatories of the
- 2 regulatory plan. The risk and opportunity table was
- 3 an attempt to look down the road and identify
- 4 potential opportunities or risks, whether they were
- 5 costs or schedule-related or some combination of the
- 6 two. That's the extent of my knowledge.
- 7 BY MR. DOTTHEIM:
- 8 Q. Mr. Giles, you're a member of the
- 9 comprehensive energy plan oversight committee?
- 10 A. Yes.
- 11 Q. Is that oversight committee sometimes
- 12 referred to as the executive oversight committee?
- 13 A. Yes.
- 14 Q. Is the comprehensive energy oversight
- 15 committee charged with reviewing the activity
- 16 respecting the infrastructure projects regarding the
- 17 Stipulation and Agreement in Case No. EO-2005-0329?
- 18 A. Yes.
- 19 Q. Has the CEP oversight committee received
- 20 regular reports respecting the reforecasting process?
- 21 A. We met and received the results of the
- 22 process on Friday of last week. Prior to that time,
- 23 I'm not recalling that, other than general status
- 24 reports that we continued to work on it, that there
- 25 weren't any interim steps that I was aware of.

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1 Q. Do you recall whether there was a
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- 2 meeting scheduled in January that was canceled?
- 3 A. There was a meeting scheduled in
- 4 January. I don't believe it was canceled.
- 5 Q. Do you recall -- what do you recall
- 6 about that meeting?
- 7 MR. ZOBRIST: Judge, I'm going to object
- 8 again. I mean, this is not the time to go into
- 9 meetings, you know, whether meetings were canceled,
- 10 whether they were held. It's the effect on the
- 11 company's credit rating, it's the relationship of the
- 12 Iatan projects to this merger. This is a merger
- 13 case, this is not the CEP case. I believe it's
- 14 beyond the scope of the Commission's order.
- JUDGE STEARLEY: Perhaps, Mr. Dottheim,
- 16 if you can explain how you're going to tie this in
- 17 for us.
- 18 MR. DOTTHEIM: Again, it -- it goes
- 19 to -- it goes to the process of Iatan 1 and 2 and the
- 20 responsibility that the company is charged with under
- 21 the Stipulation and Agreement, Case No. EO-2005-0329
- 22 and the additional responsibilities that it is
- 23 seeking to take on through the merger application as
- 24 for this Commission. And how the impact of the
- 25 ability of the company to handle either one of the

- 1 projects, let alone the two together, relates to its
- 2 ability to maintain its investment-grade standing is
- 3 the entire issue.
- 4 It goes to the merger savings synergies.
- 5 The company has told the Commission that it can
- 6 project ten years out merger savings synergies. This
- 7 issue goes to can the company even manage a
- 8 construction project and keep to the definitive
- 9 estimate it originally derived. It's relevant.
- 10 JUDGE STEARLEY: I will overrule and allow
- 11 similar questioning along this line. Mr. Zobrist,
- 12 once again, I'm sure you will further object, so --
- 13 if you think we're crossing the line. So at this time,
- 14 Mr. Giles, you can answer that question.
- THE WITNESS: Would you repeat the
- 16 question?
- 17 BY MR. DOTTHEIM:
- 18 Q. Mr. Giles, I was asking you about a --
- 19 an oversight committee meeting that was scheduled for
- 20 January, whether it was canceled, and you indicated
- 21 that you did recall that there was a meeting canceled
- 22 but that something else occurred.
- 23 And considering the oversight committee
- 24 is established to review the construction projects
- 25 related to the comprehensive energy plan, I was

- 1 asking you what you do recall about that meeting that
- 2 I was referring to.
- 3 A. To the -- to my -- to my recollection,
- 4 that particular meeting, we were presented with the
- 5 reforecast process that would be undertaking -- that
- 6 we would be undertaking from that point forward.
- 7 Q. Do you recall whether you and the other
- 8 members were originally scheduled to receive numbers
- 9 resulting from the reforecast process itself?
- 10 A. Well, you're using reforecast process as
- 11 a singular term. And as I indicated on the 22nd, we
- 12 first saw the reforecast process laid out as to how
- 13 it would be going forward.
- 14 Originally, on January 22nd, we were
- 15 scheduled to give a presentation from Dave Price who
- 16 was then vice president of construction. We did not
- 17 receive that presentation; instead, we looked at the
- 18 reforecast process going forward.
- 19 Q. Do you know the reason for the change
- 20 that occurred at the meeting from what the original
- 21 agenda was?
- 22 A. I believe the reason for the change was
- 23 that Mr. Price had continued to do the risk and
- 24 opportunity analysis. He had prepared his latest
- 25 version and was prepared to present that as a

1 reestimate of the project. And at that point, it was

- 2 determined that it was not a reestimate of the
- 3 project and a reestimate did need to occur, and the
- 4 process then was explained on the 22nd how we would
- 5 go about doing that.
- 6 MR. DOTTHEIM: If I could have a moment,
- 7 please?
- JUDGE STEARLEY: Certainly, Mr. Dottheim.
- 9 MR. DOTTHEIM: I'm going to hand
- 10 Mr. Giles a highly confidential exhibit, so I think
- 11 we're going to have to go in-camera.
- 12 JUDGE STEARLEY: Has this document
- 13 already been marked for evidence?
- MR. DOTTHEIM: It's -- it's Exhibit 132.
- 15 It's the company's response to Public Counsel's data
- 16 request question No. 1006.
- 17 JUDGE STEARLEY: All right. Very well.
- 18 We will go in-camera. And again, I'll leave it to
- 19 the attorneys to police the gallery as need be.
- 20 (REPORTER'S NOTE: At this point, an
- 21 in-camera session was held, which is contained in
- 22 Volume 20, pages 2429 through 2433 of the transcript.)

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1 JUDGE STEARLEY: We are back in the
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- 2 public forum.
- 3 CROSS-EXAMINATION (CONTINUED) BY MR. DOTTHEIM:
- 4 Q. Mr. Giles, why don't I just ask that
- 5 question again. Is it your understanding that there
- 6 will be an additional reforecast respecting Iatan 2
- 7 project before it is completed?
- 8 A. I don't know that there will be or there
- 9 won't be. It's a possibility.
- 10 Q. Do you know on what basis that
- 11 determination will be made?
- 12 A. No.
- 13 Q. Mr. Giles, do you have any expectation
- 14 that the Iatan 1 or the Iatan 2 projects will be
- 15 completed at the cost level that the CEP oversight
- 16 committee were provided on Friday?
- 17 A. I don't have any reason or basis to
- 18 question what was presented to us.
- 19 Q. And the presentation on -- on Friday, in
- 20 addition to cost projections, there were also
- 21 scheduled projections, were there not?
- 22 A. Yes.
- MR. DOTTHEIM: If I could have a moment,
- 24 please.
- JUDGE STEARLEY: Certainly,

- 1 Mr. Dottheim.
- 2 BY MR. DOTTHEIM:
- 3 Q. Mr. Giles, for purposes of clarity, the
- 4 Stipulation and Agreement in Case No. EO-2005-0329,
- 5 the numbers in that Stipulation and Agreement
- 6 respecting the construction projects, can you
- 7 identify whether those numbers are with or without
- 8 AFDUC?
- 9 A. They are without.
- 10 MR. DOTTHEIM: At this time I'd like to
- 11 have marked as an exhibit Exhibit No. 141.
- JUDGE STEARLEY: 141.
- 13 (EXHIBIT NO. 141 WAS MARKED FOR
- 14 IDENTIFICATION BY THE COURT REPORTER.)
- MR. DOTTHEIM: Judge, I'd like to have
- 16 another exhibit marked, and that would be Exhibit 142.
- JUDGE STEARLEY: 142.
- 18 (EXHIBIT NO. 142 WAS MARKED FOR
- 19 IDENTIFICATION BY THE COURT REPORTER.)
- 20 BY MR. DOTTHEIM:
- Q. Mr. Giles, have you had an opportunity
- 22 to look at Exhibits 141 and 142?
- 23 A. I have.
- Q. And Exhibit 141 is a stream of e-mails,
- 25 the last one being from yourself. Can you identify

- 1 Exhibit 141?
- 2 A. Exhibit 141 is a response from me to
- 3 Todd Kobayashi with several other officers copied
- 4 explaining the difference between the comprehensive
- 5 energy plan original estimate and any changes or
- 6 potential changes to that estimate. The e-mail was
- 7 forwarded then to -- from me to Mike Chesser and
- 8 copied to John Grimwade.
- 9 Q. Thank you. And I'd like to next direct
- 10 you to Exhibit 142.
- 11 A. Okay.
- 12 Q. Which is an e-mail from Michael
- 13 Deggendorf to you --
- 14 A. Yes.
- 15 Q. -- to you and to which is attached a
- 16 multipage document. Can you identify that document?
- 17 A. Yes. This is a e-mail from Mike
- 18 Deggendorf -- Michael Deggendorf to me, and attached
- 19 to the e-mail is a communication strategy to
- 20 communicate the control budget estimate which was
- 21 completed in December of 2006.
- MR. DOTTHEIM: Thank you, Mr. Giles. At
- 23 this time I'd like to offer Exhibits 140, 141 and
- 24 142.
- JUDGE STEARLEY: Are any of these

- 1 exhibits highly confidential, Mr. Dottheim?
- 2 MR. DOTTHEIM: Exhibit 142, on the
- 3 bottom of the pages after the cover page is the word
- 4 "confidential." I don't know if the company
- 5 considers the documents still to be confidential with
- 6 the passage of time or not.
- 7 MR. ZOBRIST: Judge, if I could have a
- 8 moment at the break. These may be stale numbers and
- 9 therefore not highly confidential, but if I could
- 10 have a moment to -- at our next break to consult with
- 11 the financial experts, I can give you an answer on
- 12 that.
- JUDGE STEARLEY: All right. Very well.
- 14 Why don't we wait until then, and Mr. Dottheim, you
- 15 can offer them up at that time.
- MR. DOTTHEIM: Sure.
- JUDGE STEARLEY: All right. Then you've
- 18 completed your examination, Mr. Dottheim.
- 19 Examination by Public Counsel.
- 20 MR. MILLS: Thank you. Just a -- just a
- 21 few questions.
- 22 CROSS-EXAMINATION BY MR. MILLS:
- Q. Mr. Giles, do you still have a copy of
- 24 Exhibit 142 with you?
- 25 A. I do.

- 1 Q. On page 1 of the PowerPoint attached to
- 2 that, where would I find the Iatan 1 projects?
- 3 A. I believe those would be in the line
- 4 indicated "Environmental."
- 5 Q. So are all of the costs shown under
- 6 "Environmental" Iatan 1 projects?
- 7 A. No. I think that includes LaCygne 1 as
- 8 well.
- 9 Q. All right. So for purposes of this
- 10 slide, KCPL put LaCygne 1 and Iatan 1 together?
- 11 A. I -- I believe so, yes.
- 12 Q. Now, from a -- sort of a high-level
- 13 perspective, what -- what are Iatan 1 projects that
- 14 are included in this CEP?
- 15 A. Included is an SCR bag house and
- 16 scrubber.
- 17 Q. And what are the LaCygne projects
- 18 included in the CEP?
- 19 A. Same.
- Q. And what is the -- what is the, in the
- 21 CEP, the expected time frame for the Iatan 1
- 22 projects?
- 23 A. The expected time frame is to be
- 24 completed by the end of this year.
- Q. And for LaCygne?

- 1 A. LaCygne was in two phases. The SCR was
- 2 completed in -- I believe in May or June of 2007, and
- 3 the bag house and scrubber were anticipated in the
- 4 regulatory plan to be completed in 2009. Those two
- 5 pieces of equipment have been delayed and we will not
- 6 be completing those in 2009.
- 7 Q. So at least in terms of the CEP, the
- 8 LaCygne projects and the Iatan 1 projects were the
- 9 same type of construction over roughly the same
- 10 three-year period?
- 11 A. Well, no, not the same time frame. The
- 12 LaCygne -- first phase of LaCygne was prior to
- 13 LaCygne -- or Iatan 1 being completed and the second
- 14 phase was after Iatan 1.
- 15 Q. But all of them were to have been
- 16 completed between 2007 and 2009?
- 17 A. Yes.
- 18 Q. Now, in terms of whether or not further
- 19 reforecast will be done on the Iatan 1 and Iatan 2
- 20 projects, is that a decision that will be made by the
- 21 EOC?
- 22 A. It will ultimately be made by the EOC,
- 23 but the input of the leadership team and the vice
- 24 president of construction will carry a lot of weight
- 25 whether that reforecast is needed or not.

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1 Q. Now, how long have you been at KCPL?
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- 2 A. 33 years.
- 3 Q. So you were at KCPL during the Wolf
- 4 Creek construction?
- 5 A. Yes, I was.
- 6 Q. Was the cost estimate of completing Wolf
- 7 Creek raised several times during its construction?
- 8 MR. ZOBRIST: Judge, I object. That's
- 9 not relevant or consistent with the Commission's
- 10 order regarding what we're here today to talk about.
- JUDGE STEARLEY: Mr. Mills?
- MR. MILLS: If I may respond. First of
- 13 all, this is cross-examination. In Missouri you're
- 14 allowed some latitude. Secondly, I think it is
- 15 relevant to show with respect to whether or not it's
- 16 likely that this current reforecast number which was
- 17 just placed in the record yesterday is likely to be
- 18 the final word.
- 19 KCPL has experienced in the
- 20 not-too-distant past of constructing a major base
- 21 load unit, and I think some brief examination into
- 22 the experiences during that last big construction
- 23 project have some bearing on whether or not we can
- 24 expect -- what kind of level of confidence we can put
- 25 in the current reforecast for the Iatan 1/Iatan 2

- 1 projects.
- JUDGE STEARLEY: Okay. And was this
- 3 project a part of the CEP?
- 4 MR. MILLS: No. This project was -- was
- 5 years before the CEP.
- 6 JUDGE STEARLEY: All right. Then I'm
- 7 going to overrule. You may proceed.
- 8 MR. ZOBRIST: Judge, if I might add one
- 9 other thing. I believe a foundation needs to be laid
- 10 for this witness to give any testimony with regard to
- 11 the Wolf Creek project. That's not been laid.
- MR. MILLS: Well, Judge, he said he
- 13 was --
- JUDGE STEARLEY: Perhaps, Mr. Mills, you
- 15 can lay a little additional foundation for us as you
- 16 proceed.
- 17 BY MR. MILLS:
- 18 Q. Do you know whether the cost of
- 19 completing Wolf Creek was raised several times during
- 20 its construction?
- 21 A. I believe it was.
- Q. Okay. To date, how many times has the
- 23 cost estimate of Iatan 2 been raised?
- 24 A. It has not been raised. It will be
- 25 raised after the board meets.

- 1 O. Okay. And that would be --
- 2 A. That would be one.
- 3 Q. That would be the first time. Okay.
- 4 How many times in total do you recall that the cost
- 5 of Wolf Creek was raised?
- 6 A. I don't know.
- 7 O. More than one?
- 8 A. I don't know.
- 9 Q. Now, turning back, if you will, to --
- 10 I'm sorry -- the exhibit number is 142, the first
- 11 page of that PowerPoint. And without -- without
- 12 getting into these numbers because they may yet be
- 13 highly confidential, I'm going to return your
- 14 attention to the line under "Environmental."
- Is the LaCygne 1 and Iatan 1 projects in
- 16 total, are those the only items that are within that
- 17 "Environmental" line or are there other expenditures
- 18 there?
- 19 A. I believe those would be the only ones.
- 20 Q. Okay. And what proportion of that --
- 21 that number or that series of numbers is Iatan 1 and
- 22 what is LaCygne 1? Are they roughly evenly split?
- 23 A. I don't know.
- Q. Don't know if one is -- is a great deal
- 25 more expensive than the other or roughly the same?

- 1 A. Don't know.
- 2 MR. MILLS: That's all the questions I
- 3 have. Thank you.
- 4 JUDGE STEARLEY: Thank you, Mr. Mills.
- 5 Examination by AgProcessing?
- 6 MR. CONRAD: Again, just a couple,
- 7 Judge, but we'll start out.
- 8 CROSS-EXAMINATION BY MR. CONRAD:
- 9 Q. Mr. Giles, I believe Mr. Dottheim asked
- 10 you a question about whether you believe the
- 11 environmental projects are referenced on 142. I'm
- 12 going to ask you about it in that way, but we've
- 13 identified that the "Environmental" line on 142
- 14 includes dollars for LaCygne and some other things,
- 15 right?
- 16 A. Yes, I -- I believe those are both
- 17 LaCygne 1 and Iatan 1.
- 18 Q. The wind thing isn't in there?
- 19 A. No.
- 20 Q. I think Mr. Dottheim asked you if the
- 21 LaCygne portion of that -- you may have answered this
- 22 already -- is going to be completed within the term
- 23 of the Iatan plant -- or excuse me, the regulatory
- 24 plan. Do you recall that question?
- 25 A. I don't think he asked me that specific

- 1 question.
- Q. Well, let's try that one, then.
- A. Okay.
- 4 Q. Do you know?
- 5 A. The original plan was to complete the
- 6 LaCygne second phase in '09. Due to construction
- 7 lead times, that's been pushed out and we will not be
- 8 able to complete that until at least the end of 2011.
- 9 Q. And the regulatory plan ends when?
- 10 A. The regulatory plan ends with the
- 11 completion of Iatan 2.
- 12 Q. Is there some carryover with respect to
- 13 the regulatory plan that goes beyond that date?
- 14 A. There are several provisions that carry
- 15 over beyond that date. I don't recall all of them.
- 16 Q. Sure, but that's the basic end date --
- 17 A. Yes.
- 18 Q. -- is when Iatan 2 comes into service or
- 19 is there a hard date?
- 20 A. I believe it's tied to the in-service of
- 21 Iatan 2. There are -- there are certain provisions
- 22 that extend beyond that.
- Q. Now, let me direct you to 141. I think
- 24 that was -- well, I'm going to ask you some questions
- 25 about 141 -- Exhibit 141, and I'm not sure what our

- 1 status is.
- 2 MR. CONRAD: There doesn't appear to be
- 3 anything that's a hard number, and I don't intend to
- 4 ask about something that would cause HC, but, you
- 5 know, counsel hasn't indicated he's gone through this
- 6 yet, so what do we do?
- 7 MR. ZOBRIST: Which exhibit, Mr. Conrad?
- 8 MR. CONRAD: 141.
- 9 MR. ZOBRIST: I don't see any numbers in
- 10 Exhibit 141. The e-mail?
- MR. CONRAD: Right.
- MR. ZOBRIST: I don't think that's
- 13 highly confidential.
- 14 MR. CONRAD: Dated May 3, 2006.
- MR. ZOBRIST: Correct.
- MR. CONRAD: Okay.
- JUDGE STEARLEY: All right. You may
- 18 proceed, Mr. Conrad.
- 19 MR. CONRAD: Thank you.
- 20 BY MR. CONRAD:
- 21 Q. I'm looking, Mr. Giles, at the larger
- 22 paragraph. And the second sentence in that starts --
- 23 starts with "All participants" and goes on to talk
- 24 about "in the process." Do you see that?
- 25 A. I do.

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1 Q. What is -- this is -- you're the author
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- 2 of this -- that paragraph, right?
- 3 A. Yes.
- 4 Q. When you say "in the process," what
- 5 process is it you're referring to?
- 6 A. The regulatory plan process.
- 7 Q. Okay. But what process is that? Is
- 8 that the -- the negotiations and the discussions that
- 9 resulted in the Stipulation and Agreement or some
- 10 other process?
- 11 A. Well, I was using that term very
- 12 generically and would encompass from the time we
- 13 began talking with workshops all the way through
- 14 culmination of approval by the Commission.
- 15 Q. Now, if I were to diagram that sentence,
- 16 I'd end up with the subject "all participants" and
- the verb "understood"; would you agree?
- 18 A. You are much more skilled at diagraming
- 19 sentences than I am.
- 20 Q. I don't know about that. But you'd --
- 21 you'd agree with me that the thrust of the sentence
- 22 at least is all -- the first part of it certainly,
- 23 "All participants in the process understood"?
- 24 A. Yes, that's what it says.
- 25 O. Okay. The point -- what is the basis

- 1 for your statement that "All participants
- 2 understood"?
- 3 MR. ZOBRIST: Judge, I'm going to object
- 4 at this point. I believe inquiry into a memo that's
- 5 two years old relating to the CEP process is not
- 6 relevant to the interrelationship of the Iatan
- 7 projects on the acquisition of Aquila or on
- 8 creditworthiness or credit debt rating agency issues.
- JUDGE STEARLEY: I'm going to overrule.
- 10 You can answer to the extent that you might have a
- 11 recollection, Mr. Giles.
- 12 THE WITNESS: Well, my recollection is
- 13 that during the discussions in the regulatory plan,
- 14 we had a PDR, or a project definition report. That
- 15 was the extent of our information regarding cost of
- 16 the project at Iatan.
- 17 And we had received no bids at that
- 18 point, so you know, the point I'm making here is that
- 19 without any bids and purely a project definition
- 20 report based on some preliminary -- very preliminary
- 21 engineering surveys would not constitute a definitive
- 22 estimate or what we call a control budget estimate.
- 23 BY MR. CONRAD:
- Q. So is -- would it be fair to kind of
- 25 telescope that -- that sentence down to just say that

- 1 a definitive estimate wasn't available at that point?
- 2 A. Yes.
- 3 Q. Now, a definitive estimate is available
- 4 now, isn't it?
- 5 A. Yes.
- 6 Q. When did it become available?
- 7 A. It was completed in December of 2006.
- 8 Q. And that's the same -- well, strike
- 9 that. Your terminology for definitive estimate, I
- 10 take it, is a control budget?
- 11 A. Yes.
- 12 Q. So it would be fair in any of the
- 13 documentation involving the regulatory plan when we
- 14 see the phrase "control budget," that equates to
- 15 definitive estimate?
- 16 A. Yes.
- 17 Q. And vice versa?
- 18 A. Yes.
- 19 Q. A equals B so B equals A?
- 20 A. Yes.
- 21 MR. CONRAD: Now, this next question,
- 22 Judge, I'd like to try to avoid it, but it seems
- 23 like -- well, I'll just ask.
- 24 BY MR. CONRAD:
- 25 Q. Is the definitive estimate on Iatan 2 a

- 1 highly confidential number?
- JUDGE STEARLEY: Mr. Zobrist, Mr. Giles?
- 3 MR. ZOBRIST: I believe it is, Judge.
- 4 THE WITNESS: The -- the definitive
- 5 estimate or the control budget estimate?
- 6 MR. ZOBRIST: No, it's not.
- 7 BY MR. CONRAD:
- 8 Q. What is that number, Mr. Giles?
- 9 A. That number is for Iatan 2, 1.685
- 10 billion.
- 11 Q. Is there a corresponding definitive
- 12 estimate on the work on Iatan 1?
- 13 A. There is. I don't -- I --
- 14 Q. Is that number highly confidential?
- 15 A. No.
- Q. What is that number, Mr. Giles?
- 17 A. I believe it's 384 million, I believe.
- 18 I'm not as -- I'm not as confident, but it's right
- 19 around that range.
- 20 Q. Now, referring to -- oh, well, before we
- 21 leave 141, Mr. Giles, looking again at your
- 22 paragraph, the last sentence, "As long as we follow
- 23 the requirements set out in the Stipulation and
- 24 Agreement, we should have no issues regarding
- 25 recovery of prudently incurred costs." Did I read

- 1 that correctly?
- 2 A. Yes.
- 3 Q. Okay. The "we" there is -- just for
- 4 clarification, the pronoun, who is the "we"?
- 5 A. We is Kansas City Power & Light.
- 6 Q. Not Great Plains?
- 7 A. No.
- 8 Q. Okay. "The requirements" refers to
- 9 what?
- 10 A. The requirements generically with regard
- 11 to reporting, monitoring, tracking of the costs of
- 12 schedule, reporting it to the signatory parties,
- 13 rerunning the MIDAS model to determine whether
- 14 material changes would change the decision. Those
- 15 are all requirements of the stipulation.
- 16 Q. And just to try to tie this up a little
- 17 bit, are those requirements -- maybe not completely,
- 18 but are those comprehended in the material to which
- 19 Mr. Dottheim referred to -- referred you to on
- 20 page 28 of the Stipulation and Agreement?
- 21 A. I'm not sure I understand that question.
- 22 Q. That didn't come out very well, I grant
- 23 you that. The Stipulation and Agreement that's
- 24 referred to in that sentence is the regulatory
- 25 plan --

- 1 A. Yes.
- Q. -- correct? Okay. And Mr. Dottheim
- 3 referred you to a portion of that on page 28?
- 4 A. Yes.
- 5 Q. Okay. Is -- does that completely state
- 6 the requirements that you're referring to or are
- 7 there others?
- 8 A. There are others.
- 9 Q. Distributed throughout --
- 10 A. Yes.
- 11 Q. -- the -- the regulatory plan? But
- 12 those are part of the requirements to which you're
- 13 referring?
- 14 A. Yes.
- 15 Q. Okay. Could I then interpret your
- 16 sentence correctly that if KCPL does not follow
- 17 those, does not follow those requirements and other
- 18 requirements as you've indicated are distributed
- 19 throughout the Stipulation and Agreement, you might
- 20 have issues regarding recovery of let's just call it
- 21 incurred costs?
- 22 A. Potentially, yes.
- Q. Now, going back, I want to kind of
- 24 finish -- try to finish up, Mr. Giles, with 141, so
- 25 you can put that aside and look at 142 again. And

- 1 Mr. Mills had talked to you about the "Environmental"
- 2 line?
- 3 A. Yes.
- 4 Q. And you indicated that was the three
- 5 projects, I think the SCR, bag house and scrubber at
- 6 Iatan 1, correct?
- 7 A. Yes.
- 8 Q. And similar projects at LaCygne?
- 9 A. Yes.
- 10 Q. But you were not able to break out
- 11 that -- the rough percentages or -- out of the -- the
- 12 number that's shown there? I don't want to say the
- 13 number because I guess --
- 14 A. Right.
- 15 Q. -- that's still ...
- 16 Is there a definitive estimate for those
- 17 projects, being -- "those projects" being the part of
- 18 that "Environmental" line that is not Iatan 1?
- 19 A. There is not.
- 20 Q. So there is no control budget on those
- 21 projects?
- 22 A. The LaCygne 1 first phase, which was the
- 23 SCR, has been completed on budget. That was roughly
- 24 80 -- \$80 million. The second phase of LaCygne 1,
- 25 bag house and scrubber, has not been --

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1 Q. Remember, we're in public session.
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- 2 A. -- has not been estimated at this point.
- 3 There's not a control budget estimate for that
- 4 project.
- 5 Q. Now, looking again at 142 and
- 6 concentrating on that line "Environmental," the first
- 7 number there is -- in the column says, "Without
- 8 contingency." Do you see that?
- 9 A. I do.
- 10 O. And then there is a second set of
- 11 columns, low/high, which appear to be maybe
- 12 surplusage on that number -- I won't say the number,
- 13 don't ask you to. Is that number reflective of the
- 14 absence of a control budget on those projects?
- 15 A. Which -- which line?
- Q. "Environmental."
- 17 A. Yes. Those -- that -- that total
- 18 environmental cost is not in total based on control
- 19 budget estimates.
- 20 Q. So I'd need really to move across to the
- 21 total that really sums the initial number and the
- 22 contingency number, would I not?
- 23 A. Right.
- Q. Do you have available or could it be
- 25 made available to you, Exhibit 125? This is,

- 1 Mr. Giles, I think --
- 2 MR. CONRAD: And I do think this is at
- 3 this point highly confidential, Counsel?
- 4 MR. ZOBRIST: Correct.
- JUDGE STEARLEY: Do we need to go
- 6 in-camera?
- 7 MR. CONRAD: I'm going to try to avoid
- 8 it. And to do that, Judge, if I could have just a
- 9 moment to confer with KCPL counsel?
- 10 JUDGE STEARLEY: Certainly.
- 11 (DISCUSSION HELD OFF THE RECORD.)
- 12 BY MR. CONRAD:
- Q. Do you have that before you, Mr. Giles?
- 14 A. Yes, I do.
- 15 Q. First of all, I'm presuming you have
- 16 seen this document?
- 17 A. Yes, I have.
- 18 Q. Probably don't take it to bed with you
- 19 at night, but you're at least familiar with it?
- 20 A. I am familiar with it.
- 21 Q. Look, if you would, I believe it's how
- 22 it's put together here. It's actually the second
- 23 physical page, but it's page 3. And down -- the very
- 24 last -- I believe it is the last paragraph on that
- 25 page and focus your attention on that. And actually,

- 1 the next-to-the-last sentence that -- you see that?
- 2 A. I do.
- 3 Q. In that sentence there's reference --
- 4 MR. CONRAD: And I cleared this, Judge,
- 5 I think, with counsel.
- 6 BY MR. CONRAD:
- 7 Q. -- there is a phrase there, "Various
- 8 environmental projects." Do you see that phrase?
- 9 A. Yes.
- 10 Q. If you know and if you can do so without
- 11 disclosing information that the company considers to
- 12 be highly confidential, identify for me what those
- 13 various environmental projects are. I understand
- 14 this isn't your -- your letter, but what you -- what
- 15 you think the authors of the letter might be
- 16 referring to.
- 17 A. I don't know the assumptions that were
- 18 given to S&P. I really can't say.
- 19 Q. Correspondingly -- and again, I don't
- 20 intend to ask you anything that would require the
- 21 disclosure of highly confidential information, but
- 22 look with me toward the top of page 2. And there are
- 23 really three columns there. There's -- there's --
- 24 under the second bullet, there's "Years," there's a
- 25 second column and a third column. So far so good?

- 1 A. I'm with you so far.
- 2 Q. Look for just a moment on -- for the
- 3 "Years" and the -- and the two columns with numbers
- 4 there. Are those broken out in any way that you see
- 5 on this letter between environmental projects and the
- 6 projects up near Weston?
- 7 A. Not that I can see from this.
- 8 Q. Within the scope of your knowledge,
- 9 would you have knowledge about how those columns
- 10 would break out if you were -- in other words, if you
- 11 were to say how much of the first column with dollars
- 12 in it was for the Weston projects and how much was
- 13 for somewhere else?
- 14 A. I don't know.
- 15 Q. Of your own knowledge you don't know how
- 16 that would break out?
- 17 A. No.
- 18 Q. Would you say, though, would you agree
- 19 with me that when you look at 125 as a whole, the
- 20 author of that letter, authors of that letter appear
- 21 to be approaching the company as a -- as an entity;
- 22 that is, KCPL and/or Great Plains? Here it would be,
- 23 I think, Great Plains, would it not?
- 24 A. I believe that's true. Mr. Cline
- 25 probably would be better to answer that.

- 1 Q. And he'll be up later?
- 2 A. Right.
- 3 Q. But at least insofar as you're familiar
- 4 with this letter and the background of it, the
- 5 authors of the letter are approaching Great Plains as
- 6 a -- as a total entity and evaluating the
- 7 creditworthiness of Great Plains?
- 8 A. That's my understanding.
- 9 Q. As a total entity, right?
- 10 A. Well, they -- they actually do both
- 11 Great Plains and KCP&L, but, you know, the details on
- 12 how they do it and -- that's better for Mr. Cline.
- 13 He's more familiar with -- with this than I am.
- 14 MR. CONRAD: Very good. Thank you,
- 15 Mr. Giles, and again, best wishes. Thanks -- thank
- 16 you. Your Honor, that's all I have.
- JUDGE STEARLEY: Thank you, Mr. Conrad.
- 18 Any examination by Black Hills?
- 19 MR. DeFORD: No, thank you.
- JUDGE STEARLEY: Aquila.
- MS. PARSONS: No, your Honor.
- JUDGE STEARLEY: Any other parties? I'm
- 23 not seeing any. And I will issue my customary
- 24 statement on that, that any parties who are not
- 25 present for examination of these witnesses on these

- 1 issues will have been considered to have waived
- 2 examination of the witness.
- 3 And with that, we're ready for questions
- 4 from the Bench. Commissioner Clayton.
- 5 COMMISSIONER CLAYTON: I don't think I
- 6 have any questions, Judge.
- 7 JUDGE STEARLEY: Thank you. Since there
- 8 are no questions from the Bench, examination by GPE?
- 9 MR. ZOBRIST: No questions, Judge.
- JUDGE STEARLEY: All right. Mr. Giles,
- 11 I believe that concludes your testimony, and I'd like
- 12 to thank you for your appearance today. I think at
- 13 this time I believe you can be finally excused.
- MR. ZOBRIST: Thank you, Judge.
- MR. CONRAD: We have already admitted
- over my objection Mr. Giles' testimony, have we not?
- JUDGE STEARLEY: I believe that is
- 18 correct, Mr. Conrad.
- MR. CONRAD: So I don't need to go
- 20 through that drill again.
- JUDGE STEARLEY: I'm double-checking
- 22 here. I do believe his testimony, Exhibit 39, was
- 23 admitted with the standard objections.
- We've been going for almost two hours
- 25 here. Why don't we go ahead and take about a

1 ten-minute break and we'll come back and we'll resume

- 2 with Mr. Downey.
- 3 (A RECESS WAS TAKEN.)
- 4 JUDGE STEARLEY: Okay. We are back on
- 5 the record, and I wanted to ask if the parties had an
- 6 opportunity to visit over Staff's Exhibit 140, 141
- 7 and 142. And Mr. Dottheim, if -- did you intend to
- 8 offer those at this time?
- 9 MR. DOTTHEIM: Yes. Yes, I offer --
- 10 offer 140, 141 and 142.
- 11 JUDGE STEARLEY: Okay. And did any of
- 12 those need to be listed as highly confidential?
- 13 MR. ZOBRIST: Judge, on Exhibit 140, the
- 14 first page, which is an e-mail, is not highly
- 15 confidential. The other document is marked highly
- 16 confidential. I will visit with representatives of
- 17 KCPL or GPE over the lunch break to determine what,
- 18 if any, portions of that may be declassified. But
- 19 I'd like to have that remain highly confidential at
- 20 this time.
- 21 Exhibit 141 is not highly confidential
- 22 and Exhibit 142 was confidential at the time but is
- 23 no longer highly confidential.
- JUDGE STEARLEY: All right. Thank you,
- 25 Mr. Zobrist. Are there any objections to the

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1 admissions of Exhibits 140, 141 and 142?
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- 2 MR. CONRAD: None.
- 3 MR. ZOBRIST: No objection.
- 4 JUDGE STEARLEY: Hearing none, they
- 5 shall be admitted into evidence. Exhibit 140
- 6 starting on the second page, the document following
- 7 the e-mail, shall remain highly confidential at this
- 8 time.
- 9 (EXHIBIT NO. 140HC AND EXHIBIT NOS. 141
- 10 AND 142 WERE RECEIVED INTO EVIDENCE AND MADE A PART
- 11 OF THE RECORD.)
- 12 MR. CONRAD: Judge, this is just -- I
- 13 don't know if this is -- frankly don't even know if
- 14 it needs to be on the record. There have been a
- 15 number of things, and I'll call them things, exhibits
- 16 and various other parts of the transcript and so on
- 17 that have been -- have been put in with an indication
- 18 from Great Plains' counsel that they were going to
- 19 evaluate whether they could be declassified or
- 20 portions of them. I'm -- I'm just kind of curious,
- 21 is there -- is there any kind of time frame or
- 22 process --
- JUDGE STEARLEY: Well, I --
- 24 MR. CONRAD: -- that your Honor has
- 25 thought about to do that?

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1 JUDGE STEARLEY: Right. I had spoken
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- 2 with Mr. Mills on -- the transcripts are coming in
- 3 three-day intervals. I didn't know if he wished to
- 4 file a motion to declassify at the conclusion of the
- 5 hearing with regard to all portions of testimony and
- 6 exhibits that he wished to have declassified, if he
- 7 wanted to meet with Great Plains' counsel and work
- 8 out and just -- and submit a pleading stating what
- 9 you agree to declassify. If there's those that
- 10 you're in disagreement with, you can certainly file a
- 11 motion to declassify.
- 12 MR. MILLS: And Judge, that would be my
- 13 intention, to go through -- once all the transcripts
- 14 are in, to go through the confidential portion. And
- 15 the way I would like to proceed is simply with a
- 16 highlighter mark what I consider to be legitimately
- 17 highly confidential, pass that on to KCPL and GPE and
- 18 have them agree or disagree with that much and add or
- 19 subtract as they wish and then try to work something
- 20 out. If we can't, then approach the Commission.
- 21 I assume it will be -- would be in
- 22 writing at that point, because the hearing will be
- 23 over, with some sort of a motion as to anything that
- 24 they disagree with that I believe should be
- 25 declassified.

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JUDGE STEARLEY: All right. And I've
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- 2 not picked any particular time frame for that. I'm
- 3 assuming the parties can have that completed within,
- 4 say, ten days of the last transcripts coming in.
- 5 MR. MILLS: Yeah, I will certainly do my
- 6 bit quickly after the transcripts are in.
- JUDGE STEARLEY: All right.
- 8 MR. CONRAD: Judge, it's sufficient for
- 9 me at this point to know that we're going to kind of
- 10 hold that until everything is in as opposed to, as --
- 11 as you accurately described, the transcripts are
- 12 coming in on intervals, and I wouldn't want something
- 13 to slip by without me knowing it. So if that's the
- 14 understanding, that's -- that's quite fine and we'll
- 15 be happy to participate as -- as appropriate in that
- 16 process.
- 17 JUDGE STEARLEY: Okay. Yeah, and I
- 18 think that will help it be consolidated as opposed to
- 19 coming in in piecemeal fashion as well.
- 20 MR. CONRAD: It does seem to be more
- 21 orderly that way. Thank you.
- JUDGE STEARLEY: Thank you, Mr. Conrad.
- 23 Are there any other matters we need to take up before
- 24 calling Mr. Downey?
- 25 (NO RESPONSE.)

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1 JUDGE STEARLEY: Then I believe Staff is
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- 2 calling this witness. You may call Mr. Downey to the
- 3 stand.
- 4 MR. DOTTHEIM: Yes. The Staff calls
- 5 Mr. William Downey to the stand.
- 6 MR. CONRAD: Judge, are we still on
- 7 creditworthiness?
- JUDGE STEARLEY: Yes.
- 9 MR. CONRAD: Thank you.
- 10 JUDGE STEARLEY: Yes, we are. And
- 11 Mr. Downey, I don't believe you've provided testimony
- 12 in this matter yet, so I am going to swear you in.
- MR. DOTTHEIM: Judge, excuse me. I'm
- 14 sorry to interrupt. Although Mr. Downey doesn't have
- 15 any prepared testimony, I believe in the December
- 16 hearings he was called by -- as a Staff witness at
- 17 that -- at that time, as was Mr. Chesser also. This
- 18 is not the first time that either Mr. Downey or -- or
- 19 Mr. Chesser will be testifying.
- 20 MR. ZOBRIST: Judge, Mr. Downey actually
- 21 did present direct testimony in the case. I believe
- 22 it's been admitted as Exhibit 13. Mr. Dottheim is
- 23 correct that he has appeared before and is a sworn
- 24 witness.
- JUDGE STEARLEY: And was previously

- 1 sworn?
- 2 MR. ZOBRIST: Correct.
- JUDGE STEARLEY: Was he excused at that
- 4 time?
- 5 MR. ZOBRIST: I'm not sure. I'm not
- 6 sure if anyone was excused.
- JUDGE STEARLEY: And I'm not sure
- 8 either, so I'm going to swear him anyway --
- 9 MR. ZOBRIST: That's fine, Judge.
- 10 JUDGE STEARLEY: -- just to be sure
- 11 here.
- 12 (The witness was sworn.)
- JUDGE STEARLEY: Thank you, Mr. Downey.
- 14 And you may proceed with your examination,
- 15 Mr. Dottheim.
- 16 CROSS-EXAMINATION BY MR. DOTTHEIM:
- Q. Good morning, Mr. Downey.
- 18 A. Good morning, Mr. Dottheim.
- 19 Q. Mr. Downey, I'm going to hand to you
- 20 what's been marked as Staff Exhibit 136 and ask that
- 21 you take a look at it. It's a copy of a Standard &
- 22 Poor's Ratings Direct, April 2, 2008 Research Update
- 23 respecting Great Plains Energy.
- 24 A. Yes.
- Q. Mr. Downey, you've had an opportunity to

- 1 take a look at what's been marked as Exhibit 136?
- 2 A. I have.
- 3 Q. Have you previously seen that document?
- 4 A. I can't recall whether -- I've certainly
- 5 seen at least summaries of it.
- 6 Q. I'd like to direct you to page 2, the
- 7 section "Rationale", the second-to-last paragraph
- 8 that states, "If Great Plains chooses to proceed with
- 9 the Aquila acquisition without obtaining the
- 10 appropriate regulatory safeguards, and assuming the
- 11 company makes no other compensating modifications to
- 12 its plan, lower ratings on Great Plains and Kansas
- 13 City Power & Light Company could result." Did I read
- 14 that accurately?
- 15 A. Yes.
- 16 Q. Mr. Downey, do you have occasion to deal
- 17 with Standard & Poor's?
- 18 A. I periodically, along with other top
- 19 management, visit with the rating agencies and talk
- 20 about our business.
- Q. Do you have any understanding as to what
- 22 might be meant -- what might be meant by Standard &
- 23 Poor's by the phrase "appropriate regulatory
- 24 safeguards"?
- 25 A. I'm probably -- this is probably better

- 1 answered by our financial team, but my assumption
- 2 would be that it is with regard to the rulings and
- 3 the decisions that come out of here and our reaction
- 4 to them.
- 5 Q. And I'd like to ask you the same
- 6 question regarding that phrase, the next appears,
- 7 "assuming the company makes no other compensating
- 8 modifications to its plan." Do you have any
- 9 understanding what Standard & Poor's might mean by
- 10 that phrase?
- 11 A. Well, they're -- they're rendering this
- 12 position given a set of items that are fixed in their
- 13 mind, and so if there are any changes to that,
- 14 they're providing caution that they could adjust
- 15 that.
- 16 Q. Okay. And GPE/KCPL has in February in a
- 17 filing changed some of the facets of its proposal on
- 18 file with the Commission, has it not?
- 19 MR. ZOBRIST: Counsel, do you mean in
- 20 this merger case?
- 21 MR. DOTTHEIM: Yes, I'm sorry. In
- 22 this -- in this merger case.
- 23 THE WITNESS: Could you tell me which
- 24 ones you're referring to?
- 25 BY MR. DOTTHEIM:

1 Q. Well, such as the request for additional

- 2 amortizations for -- for Aquila.
- 3 A. Well, your -- your recollection is
- 4 better than -- I'm sure we did do those, but I'm
- 5 not -- I don't have them in my head.
- 6 Q. Okay. Okay. Mr. Downey, you are the
- 7 chair of the CEP oversight committee?
- 8 A. I am.
- 9 Q. And the CEP oversight committee had a
- 10 meeting last Friday?
- 11 A. It did.
- 12 Q. And at that meeting, there was a
- 13 presentation of the results, maybe preliminary
- 14 results of the reforecasting process that has been
- 15 occurring for a number of months?
- 16 A. That's correct, preliminary
- 17 presentation. We've not finalized the reforecast
- 18 yet.
- 19 Q. Could you identify who made the
- 20 presentation, the individual or individuals?
- 21 A. Terry Foster, who is our schedule and
- 22 controls director and also who had the assignment to
- 23 pull together the reforecast, led the presentation.
- 24 Others spoke and were involved during the course of
- 25 it. The entire leadership team for the project was

- 1 involved in the reforecast, and various members of
- 2 that team spoke at various times.
- 3 Q. Could you identify who those other
- 4 individuals were?
- 5 A. Steve Easley is -- who's our senior vice
- 6 president for supply and also serving as interim
- 7 project director until next week when we have our --
- 8 our new construction vice president, was just named
- 9 yesterday and will be arriving next week.
- 10 But Steve Easley was there, Brent Davis
- 11 who oversees the unit 1 project work right now, Mike
- 12 Ballard who heads construction, Steve Jones who is
- 13 responsible for procurement and contract
- 14 administration. We had some of our oversight
- 15 personnel from Schiff Hardin.
- 16 Dan Meyer who is a budgeting and
- 17 forecasting expert and who has been with us in an
- 18 oversight role since the original control budget
- 19 estimate was there and talked a bit. Those are some
- 20 of the principal people.
- 21 Q. Okay. And you identified Schiff
- 22 Hardin -- the name Schiff Hardin. Could you identify
- 23 them?
- A. They're a law firm with a construction
- 25 practice. We retained them very early at the outset

- 1 of this effort to assist us in working through the
- 2 entire construction management that -- the controls,
- 3 the scheduling, the whole management process.
- 4 MR. DOTTHEIM: Okay. And for the court
- 5 reporter, that's S-c-h-i-f-f, H-a-r-d-i-n.
- 6 THE COURT REPORTER: Thank you.
- 7 BY MR. DOTTHEIM:
- 8 Q. What are the plans now respecting the
- 9 reforecasting process, the next steps after the
- 10 presentation that was made to the CEP oversight
- 11 committee on Friday of last week?
- 12 A. Well, over the -- since Friday and over
- 13 the weekend and through this part of the week,
- 14 additional work is being done. Dan Meyer in his
- 15 oversight role is taking an independent look at
- 16 the -- the -- the numbers that our own team put
- 17 together. We'll comment on them and may indeed offer
- 18 a -- a somewhat different point of view which we will
- 19 then take into account as we move to providing a
- 20 complete reforecast for our board.
- 21 We have our board meeting, annual
- 22 meeting next week on Tuesday, and so we are targeting
- 23 completion of the reforecast for some point this
- 24 week. We also have to meet with our joint owners to
- 25 discuss this. We -- we have yet to schedule a date.

- 1 It probably will be a special meeting in order to get
- 2 everybody together and to accommodate all of the
- 3 various deadlines that we're all working toward.
- 4 Q. When you indicated that Dan Meyer would
- 5 be, if I understood correctly, taking an independent
- 6 look, there's no anticipation that his review would
- 7 prevent the -- the reforecast from being presented
- 8 officially or publicly sometime next week?
- 9 A. That would be my expectation.
- 10 Q. And at that time there would also be a
- 11 filing with the Securities and Exchange Commission?
- 12 A. That's correct.
- 13 Q. You mentioned the joint owners
- 14 committee. Does the -- what role does the joint
- 15 owners committee have in the -- in the process?
- 16 A. Well, they will want to be informed,
- 17 obviously, of it. They have a great deal of direct
- 18 interest in it. Our company has the responsibility
- 19 for the execution of this project. They, as owners,
- 20 have an interest in it, but we have the direct
- 21 responsibility for the project.
- 22 Q. So their role at this stage is -- is not
- 23 one that would prevent the reforecast numbers from
- 24 being presented to the board and publicly released
- 25 next week?

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1 A. No. We would coordinate with them
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- 2 because there's potentially public release impacts on
- 3 at least two of the partners.
- 4 Q. And when you mentioned the -- the board
- 5 meeting and the annual meeting, are you referring
- 6 also to what I guess I would refer to as the annual
- 7 shareholder meeting?
- 8 A. The annual shareholder meeting for Great
- 9 Plains Energy and then the board meetings for both
- 10 Great Plains and Kansas City Power & Light.
- 11 Q. So the anticipation is that the -- the
- 12 reforecast numbers and process would be an item on
- 13 the agenda at the annual shareholders meeting?
- 14 A. I don't believe it's an item on the
- 15 agenda --
- 16 Q. Okay.
- 17 A. -- for the shareholders meeting.
- 18 Q. Is the expectation that the -- the
- 19 numbers that were provided to the oversight committee
- 20 last -- last Friday are -- are likely to change in a
- 21 minor manner if changed -- if changed at all from
- 22 last Friday prior to the presentation to the board?
- 23 A. They could change based on input and the
- 24 point of view we get from Mr. Meyer.
- 25 Q. Is -- is what is being looked at more in

- 1 the nature of fine-tuning than anything else?
- 2 A. It's a review of the work we've done.
- 3 It's a challenging of the assumptions we've made.
- 4 It's a sort of last-stage vetting to see if we've
- 5 thought of everything, if we've done things that we
- 6 should have done, to incorporate risks and the
- 7 things -- this is a forward look, so it's -- it's
- 8 fact and it's also predictive.
- 9 Q. How confident are you at this point in
- 10 the numbers that -- and schedule, if I understand
- 11 correctly, that were presented last Friday?
- 12 A. That's a question I asked both the team
- 13 that did the reforecast and it's a question I will
- 14 ask our oversight people. I believe that our team
- 15 has a high degree of confidence in the numbers and
- 16 the schedule with all the information that they can
- 17 gather and the best of their ability to forecast.
- 18 Q. And when you say "team," who do you mean
- 19 by team?
- 20 A. The leadership team, the project
- 21 leadership which has responsibility for the execution
- 22 of both Iatan 1 and 2.
- Q. And that is in-house personnel at
- 24 GPE/KCPL and consultants also?
- 25 A. Yes. It's a KCPL team. This is a

- 1 project within Kansas City Power & Light, and the
- 2 team consists of both full-time employees of the
- 3 company, project people who have been recruited
- 4 externally. It's a mixture of all of those, but they
- 5 function as the team for the project.
- 6 Q. The reforecasting process, when did that
- 7 process first begin?
- 8 A. It began late fall, I would say, in 2007
- 9 as a result of discussions that I had with Dave Price
- 10 who was then vice president of construction and the
- 11 Iatan project director. Both of us looking at the
- 12 risk and opportunity tables that we had been
- developing and had been reporting to the Commission
- 14 since early 2007, looking at the trends we were
- 15 seeing in the industry, looking at the issues the
- 16 contractors on the project were having with labor
- 17 availability, recognizing that we had just committed
- 18 to a direction on our balance plant work with Kiewit
- 19 Construction.
- 20 All of those things together -- also,
- 21 plus the state of the engineering for the project
- 22 roughly 70 percent level at that point, a little bit
- 23 higher for unit 1, a little bit less for unit 2, all
- 24 of those things together caused Dave Price and I to
- 25 believe it was prudent to conduct a reforecast. We

- 1 launched that reforecast in December of 2007.
- Q. Now, you mentioned reporting to the
- 3 Commission. Are you referring to the quarterly
- 4 reporting that is occurring to the Missouri
- 5 Commission Staff and other parties that were
- 6 signatories to the Stipulation and Agreement that is
- 7 the Kansas City Power & Light regulatory plan?
- 8 A. Yes, I am.
- 9 Q. You've mentioned risk and opportunity
- 10 tables. Could you provide a brief explanation as to
- 11 what you mean by risk and opportunity tables?
- 12 A. As we move from the design into the
- 13 actual implementation of the project, various things
- 14 occur. This is an enormous project with lots of
- 15 moving parts to it; 2,000 people currently on-site
- 16 doing things. And the table was a way of capturing
- 17 changes and the interactions between and among
- 18 contractors and ourselves with regard to decisions
- 19 being made in the field.
- 20 And in a number of cases, those would
- 21 impact cost in terms of increasing cost in some
- 22 cases, impact them in terms of decreasing cost. This
- 23 was a process by which we were capturing
- 24 systematically those kind of changes month by month
- 25 and keeping track of them and using them to identify

- 1 and sense trends with regard to cost and schedule.
- 2 Q. And it was those trends that you were
- 3 tracking regarding cost and schedule that were
- 4 causing concerns?
- 5 A. In part.
- 6 Q. And which caused you to go from the risk
- 7 and opportunity tables to the reforecasting process?
- 8 A. That's correct.
- 9 Q. Was there for some period of time a
- 10 projection that the reforecasting analysis would be
- 11 performed on a shorter schedule than what has
- 12 actually occurred, that the analysis would be
- 13 performed by sometime in January?
- 14 A. I believe that there was an early target
- 15 until we got into it that we had set that target. As
- 16 we proceeded into it and began to think about all of
- 17 the other things we had to do, that target date got
- 18 extended.
- MR. DOTTHEIM: If I may approach the
- 20 witness? I'd like to provide him a copy of what's
- 21 previously been marked as Exhibit 132.
- JUDGE STEARLEY: You may approach.
- 23 BY MR. DOTTHEIM:
- Q. (Mr. Dottheim handed witness a document.)
- 25 A. Yes.

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1 Q. Mr. Downey, you've had a chance to look
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- 2 at what's been marked as Exhibit 132?
- 3 A. Yes.
- 4 Q. Can you identify that document?
- 5 A. There -- there is a -- a write-up that
- 6 looks like it comes from the Office of Public
- 7 Counsel, and attached to it are several pages that
- 8 come from the project.
- 9 Q. Do you recognize the -- do you recognize
- 10 any of the pages?
- 11 A. I do.
- 12 Q. Which -- which pages do you recognize?
- 13 A. All of the pages other than the first
- 14 page, which was the OPC document.
- 15 Q. Okay. And I would represent to you that
- 16 the cover page is a document which contains the data
- 17 request question from the Office of Public Counsel
- 18 with the response of GPE/KCPL, but -- and you've
- 19 identified the other pages that are attached --
- 20 A. That's correct.
- 21 Q. -- to the cover page? Could you more
- 22 fully or -- provide some greater identification as to
- 23 what are the pages after the cover page?
- 24 A. These are pages that were developed
- 25 under, I believe, Dave Price's direction. I think I

- 1 saw them somewhere in January of this year for the
- 2 first time as part of a meeting I had with Dave
- 3 Price. We've discussed these with the Staff and
- 4 other parties to the proceeding and meetings here.
- I had asked Dave to sit with me and give
- 6 me a feeling for where things were going in the
- 7 reforecast process. We had a breakfast meeting and
- 8 he had assembled these pages himself to give me a
- 9 feeling for what he thought was happening and where
- 10 it was heading, where the reforecast process was
- 11 heading.
- 12 Q. When -- when he met with you -- and you
- 13 may have -- you may have said this, that occurred in
- 14 January of this year?
- 15 A. That's correct.
- 16 Q. And when he met with you, was there
- 17 supposed to follow from his meeting with you or was
- 18 there scheduled to occur shortly thereafter a meeting
- 19 of the CEP oversight committee at which these numbers
- were to be presented?
- 21 A. Yes. Our meeting was a breakfast
- 22 meeting on a Saturday morning. The oversight
- 23 committee meeting was scheduled for that following
- 24 Tuesday morning. And I had asked Dave to get
- 25 together so I could have an update on where all that

- 1 was heading.
- 2 O. And was there a decision made about the
- 3 presentation of this material at the next Tuesday
- 4 meeting?
- 5 A. The discussion -- well, there were two
- 6 avenues of discussion. One was around these numbers
- 7 and what they meant and what were they, and then
- 8 secondly, around what would be the content of the
- 9 oversight meeting that was coming up.
- 10 We both had a long conversation about
- 11 what these were and weren't, and what we had -- what
- 12 else we needed to do. We mutually agreed that there
- 13 was a lot that needed to be done, that this -- this
- 14 was nice input, but that's all it was; it wasn't a
- 15 fully vetted reforecast.
- And we needed to get all that done and
- 17 we needed to do it appropriately to -- before we were
- 18 anywhere near ready to disclose publicly and to -- to
- 19 do all the things that we needed to do to talk with
- 20 our board and all of those things.
- 21 So what we did then in the oversight
- 22 meeting that following Tuesday was to walk through
- 23 the nature of the work that needed to be done, the
- 24 processes and the steps that needed to be taken and
- 25 explain that it would take longer than we thought.

- 1 Q. Was there also a voters committee
- 2 meeting that was scheduled around that same time of
- 3 the CEP oversight committee meeting?
- 4 A. It was scheduled for that Tuesday
- 5 afternoon.
- 6 Q. Was that meeting canceled?
- 7 A. I believe it was.
- 8 Q. Okay. Were these numbers of these
- 9 materials to be presented at that meeting originally
- 10 also?
- 11 A. No, not that I'm aware of. I think Dave
- 12 prepared them for my conversation with him on
- 13 Saturday morning.
- 14 Q. You've -- it seems to be the word that
- is en vogue these days, the word "vetted." Could you
- 16 explain what you mean by the word vetted?
- 17 A. Well, for example, the work that had
- 18 been done in December and early January was the
- 19 compilation of a lot of interviews with various
- 20 people on the project, various assumptions being made
- 21 about the cost of this or the cost of that, trying to
- 22 put into categories things that might be changing,
- 23 might be -- costs might be increasing.
- 24 A part of the vetting that we talked
- about was with regard to those saying, well, all

- 1 right, if you assume that a cost number for a
- 2 particular item were going up, what is that based on
- 3 and do we have documentation? Can we trace back --
- 4 if we forecast a cost increase, can we trace that
- 5 back to some fundamental basis that is reasonable and
- 6 rational and that you have a record of it? So
- 7 building a file of the background of the estimate is
- 8 in part what I call vetting.
- 9 We also are making assumptions around
- 10 schedule. And going through more rigorous processes
- 11 with our contractors around the ability to meet the
- 12 schedules that were being assumed is another part of
- 13 vetting.
- 14 We -- we knew we were seeing labor
- 15 productivity and availability issues, but -- and we'd
- 16 had a -- an original labor report that had been done
- 17 at the beginning of the project about -- and we early
- 18 on identified labor risks as one of the big
- 19 challenges in this period of time wherein -- an
- 20 extraordinary period of time and construction in this
- 21 industry and the demand for the skilled labor was
- 22 there.
- 23 So we knew we wanted to go back and
- 24 review that labor report in light of current issues.
- 25 We had done it back in -- I forget the 2005 time

- 1 frame. We wanted to update and review it.
- 2 So all of those things of the various
- 3 components of vetting that have gone on. Numerous
- 4 conversations with our principal contractors, back
- 5 and forth with them, challenging assumptions that
- 6 they might have, rethinking how we might proceed on
- 7 things. All of those things have been going on since
- 8 that January time frame in great detail and with a
- 9 lot of people involved.
- 10 Q. And that has been occurring in respect
- 11 to both the Iatan 2 and Iatan 1 projects?
- 12 A. That is correct.
- Q. As a result of the -- the reforecast,
- 14 what actually will be generated, will there be a
- 15 report? What will actually be the product? We were
- 16 provided some numbers yesterday by Mr. Bassham. Will
- there just be numbers and work papers, or will there
- 18 be an actual document, X number of pages of narrative
- 19 explaining the vetting process?
- 20 A. That's a very good question, and, you
- 21 know, it's still a work in -- in process. What's
- 22 important, obviously, is to come up with as sound a
- 23 set of reforecasts as we can for both the unit 1 and
- 24 the unit 2 projects.
- 25 It's important to understand that --

- 1 that these reforecasts are meant to link and track
- 2 back to the original control budget estimates so that
- 3 we can explain in detail how we got from the original
- 4 control budget estimate to where we are today and the
- 5 reasons for that. That is a very significant, huge
- 6 process. We'll wind up with a reforecast, but
- 7 there'll be linkages and documentation back to the
- 8 original control budget estimate to explain the
- 9 causes for increases in costs or decreases in costs
- 10 as we walk through this project.
- 11 And I -- I don't have in my mind, you
- 12 know, the exact document that will come out of that,
- 13 but the Commission Staff and all those who will be
- 14 reviewing the prudence of this project will have a
- 15 very transparent set of files and background and
- 16 explanation and linkage to the original control
- 17 budget estimate as a result of this reforecast.
- 18 Q. Will the reforecast results become a new
- 19 control budget estimate?
- 20 A. They will become a new estimate from the
- 21 original control budget.
- 22 Q. Is there only one control budget or
- 23 control budget estimate?
- 24 A. Yes.
- 25 Q. Mr. Downey, you've heard the terminology

- 1 "definitive estimate"?
- 2 A. Yes.
- 3 Q. Okay. I'm under the understanding that
- 4 that term, "definitive estimate," has meanings in a
- 5 number of disciplines. Could you indicate what that
- 6 term means to you in one or more of the disciplines
- 7 that you understand that it's used in?
- 8 A. Well, I think Mr. Giles said it well in
- 9 his testimony that preceded me. I think of the
- 10 definitive estimate and the control budget estimate
- 11 as -- in similar fashion, and I -- he mentioned the
- 12 difference between a -- the regulatory term versus
- 13 the construction term.
- 14 That definitive estimate back in
- 15 December of 2006 became the control budget estimate.
- 16 As I look back at the record and the reporting and
- 17 the documentation, it was very clear when we created
- 18 that control budget estimate that it was based on
- 19 about 25 percent engineering complete at the time of
- 20 the project. I think that was understood very
- 21 clearly by all parties that that's what it was.
- Decisions were made. We had signed our
- 23 first big contract with the supplier of the boiler
- 24 and the air quality control equipment, we were moving
- 25 rapidly to signing a second contract for the turbine

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1 generator, which, by the way, is floating on the
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- 2 Mississippi -- on the Missouri River right by the
- 3 City of Kansas City right now coming from Japan.
- 4 But we had -- and we did that because --
- 5 and I believe remains a sound decision today -- we
- 6 did that to move forward rapidly on large purchases
- 7 to contain costs because the whole construction
- 8 industry for power generation was beginning to show
- 9 signs of rapid escalation and cost and challenges,
- 10 and so we moved quickly at that time. All the
- 11 parties understood that. We had that level of
- 12 engineering. So the design was moving along in
- 13 parallel with procurement and construction.
- 14 And so that -- that was the control
- 15 budget estimate. I even recall the Staff working
- 16 with us saying hold off as long as you can. We were
- 17 thinking actually early or middle of 2005 of doing
- 18 that. We held off with the Staff's support and
- 19 encouragement to December of 2006 when we did create
- 20 that control budget estimate.
- Q. If I understand you correctly, in
- 22 response to a prior question from me, I thought you
- 23 indicated that the reforecast numbers do not become a
- 24 new control budget or a new control budget estimate.
- 25 If I understood correctly, are you

- 1 indicating that the reforecast numbers do not become
- 2 a new definitive estimate? And I use the term
- 3 "definitive estimate" as used in the regulatory sense
- 4 for ratemaking purposes.
- 5 MR. ZOBRIST: Well, Judge, I'm just
- 6 going to object if we're getting into ratemaking
- 7 issues and things like that. That's really not the
- 8 purpose of this examination right here.
- 9 MR. DOTTHEIM: Well --
- 10 JUDGE STEARLEY: Would you like to
- 11 rephrase, Mr. Dottheim?
- MR. DOTTHEIM: Yes, yes.
- 13 BY MR. DOTTHEIM:
- Q. I think you've -- I think you've
- 15 indicated your understanding of the term "definitive
- 16 estimate." Based on your understanding of the term
- 17 "definitive estimate", do the reforecast numbers
- 18 become a new definitive estimate?
- 19 MR. ZOBRIST: I'm just going to object
- 20 because I don't know what the answer to that question
- 21 means, whatever it is, and I think it may call for a
- 22 legal conclusion and the witness is not a lawyer, but
- 23 that's for the record.
- MR. DOTTHEIM: I think Mr. Downey can
- answer the question to the best of his knowledge.

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1 JUDGE STEARLEY: I will overrule.
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- 2 Mr. Downey, you can answer that question to the
- 3 extent that you have knowledge, and --
- 4 THE WITNESS: Well, I --
- 5 JUDGE STEARLEY: -- if you're not
- 6 maintaining you're a legal expert, and so --
- 7 THE WITNESS: I'm not a legal expert
- 8 and I'm not sure that I understand the implications
- 9 of his question. I think of that -- the control
- 10 budget estimate was the estimate we created at the
- 11 time and against which we'll measure the project as
- 12 we go forward, changes made, both increases and
- 13 decreases.
- 14 But the reforecast is the best available
- 15 information that we will have at the time we release
- 16 it, both with changes that have occurred since the
- 17 original control budget estimate was created.
- 18 BY MR. DOTTHEIM:
- 19 Q. Mr. Downey, are there plans at GPE/KCPL
- 20 to perform in the future an additional reforecast?
- 21 A. Yes. With regard to unit 2, we would
- 22 expect to reforecast unit 2 when we are about
- 23 90 percent engineered.
- Q. Do you have a projection as to a date,
- 25 an approximate date as to when that might be?

1 A. I would think toward the end of this

- 2 year.
- 3 Q. Do you have an estimate as to how long
- 4 that reforecast process will take?
- 5 A. I do not.
- 6 Q. Do you have any expectation whether the
- 7 reforecast numbers for Iatan 2 will be the same,
- 8 higher or lower than the reforecast numbers that will
- 9 be accepted for the process that is concluding now?
- 10 A. They will be what they are when we do
- 11 the reforecast based on what's occurring, just as the
- 12 numbers we're about to produce are what they are as
- 13 we look at all of the factors that are involved.
- MR. DOTTHEIM: If I may have a moment,
- 15 please.
- 17 Mr. Dottheim.
- 18 BY MR. DOTTHEIM:
- 19 Q. Mr. Downey, you indicated that there
- 20 will be a new project director I think next week?
- 21 A. That's correct, vice president of
- 22 construction and project director.
- Q. Do you recall, will that person be the
- 24 second, third, fourth project director for -- for the
- 25 Iatan plant site?

- 1 A. Fourth.
- Q. Respecting the reforecast numbers in the
- 3 control budget estimate, there were provision for
- 4 contingency funds, were there not?
- 5 A. Yes.
- 6 Q. Are there provision for contingency
- 7 funds in the reforecast?
- 8 A. Yes. As yet finalized, but yes, there
- 9 are.
- 10 Q. Mr. Downey, can you give an indication
- 11 of approximately as to presently how much of your
- 12 time is spent on the comprehensive energy plan, in
- 13 particular, Iatan 2 and Iatan 1 projects?
- 14 A. Since Dave Price's departure of -- I
- 15 made a decision along with our other senior
- 16 management to spend additional time there along with
- 17 Steve Easley, our senior vice president of
- 18 construction, to maintain continuity of management
- 19 across the process.
- 20 Steve and I have been involved from the
- 21 very beginning with this. Given the importance of it
- 22 to the company, to Kansas City Power & Light, we felt
- 23 the need to be up there. I'm up there several times
- 24 a week. Steve is up there full-time. That obviously
- 25 will change as we bring on our new vice president of

- 1 construction.
- 2 But -- so in recent months, I've spent
- 3 at least a day and more likely two days a week up at
- 4 the site, at least for significant parts of the day.
- 5 Q. And -- and prior to Mr. Price leaving
- 6 the project, could you give an idea as to what you
- 7 were averaging on the Iatan 1 and 2 projects?
- 8 A. My time was probably spent more in
- 9 discussions and meetings by phone and getting briefed
- 10 and, you know, regular weekly sessions, but -- but
- 11 not as much up on the site.
- 12 Q. Can you provide an idea as to how much
- 13 of your time is spent on the proposed GPE acquisition
- 14 of Aquila?
- 15 A. Again, I spent time in -- in meetings
- 16 over the course of the last year, a significant
- 17 amount of time. I don't -- I don't have a percentage
- 18 number, but certainly regular weekly meetings and
- 19 involvement.
- 20 MR. DOTTHEIM: If I could have a moment,
- 21 please.
- JUDGE STEARLEY: Certainly,
- 23 Mr. Dottheim.
- 24 BY MR. DOTTHEIM:
- 25 Q. Mr. Downey, were you at the GPE analysts

- 1 presentation on March 25 in New York City?
- 2 A. No.
- Q. Were you at -- you were at the analysts
- 4 presentation on April 10 in Chicago, were you not?
- 5 A. Yes.
- 6 MR. DOTTHEIM: Thank you, Mr. Downey. I
- 7 have no further questions at this time.
- JUDGE STEARLEY: Thank you,
- 9 Mr. Dottheim. Examination by Public Counsel.
- 10 MR. MILLS: Thank you. Just a few.
- 11 CROSS-EXAMINATION BY MR. MILLS:
- 12 Q. Good morning, Mr. Downey.
- A. Good morning, Mr. Mills.
- 14 Q. And Mr. Downey, before I ask the very
- 15 first question, I'll -- I'll caution you that the
- 16 answer may be highly confidential, but I'll ask the
- 17 question.
- 18 Are the numbers that Mr. Bassham gave us
- 19 yesterday that are the -- well, first of all, would
- 20 it be fair to call those preliminary results from the
- 21 reforecast?
- 22 A. Yes.
- Q. Okay. Are those -- do those preliminary
- 24 results show an increase -- or -- and this is the
- 25 part that may be highly confidential, so you may not

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1 be able to even answer this general question. Are
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- 2 those numbers higher or lower than the definitive
- 3 estimate?
- 4 MR. ZOBRIST: Judge, I think we ought to
- 5 go into HC session if we're going to talk about
- 6 ranges of numbers.
- 7 MR. MILLS: I'm simply talking about
- 8 direction, and I won't go into any more detail than
- 9 that.
- 10 MR. ZOBRIST: I think that's highly
- 11 confidential.
- 12 JUDGE STEARLEY: All right. Very well.
- 13 We'll go in-camera.
- 14 (REPORTER'S NOTE: At this point, an
- 15 in-camera session was held, which is contained in
- 16 Volume 20, pages 2492 through 2494 of the
- 17 transcript.)

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1 JUDGE STEARLEY: We are back in the
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- 2 public forum.
- 3 CROSS-EXAMINATION (CONTINUED) BY MR. MILLS:
- Q. Now, Mr. Downey, did you hear the -- the
- 5 cross-examination of Mr. Bassham yesterday?
- 6 A. I did not.
- 7 Q. Okay. From your perspective, do you
- 8 believe that there are risks of a downgrade if this
- 9 transaction is consummated and approved by this
- 10 Commission?
- 11 A. As I listen to my -- we're a very strong
- 12 company. As I listen to my financial people and the
- 13 processes we've gone through with credit rating
- 14 agencies and the work and the analytics that's been
- 15 done, and assuming we get an order that is -- is
- 16 reasonable and within the framework that we've been
- 17 talking about, I would expect that we would -- we
- 18 would remain financially strong and that our credit
- 19 ratings would be appropriate.
- 20 Q. Okay. Well, let me -- let me break that
- 21 down. Your credit ratings would be appropriate. Do
- 22 you believe your credit ratings would stay exactly
- 23 the same as they are now?
- A. Well, I'm not -- I'm not the expert on
- 25 that, and you've got Mr. Cline coming right after me

- 1 and he is the expert who deals --
- Q. All right.
- 3 A. -- with those agencies, so I would --
- 4 but I would expect that we would remain relatively
- 5 within the same position that we are right now. In
- 6 fact, we might see improvement in the outlook as
- 7 opposed to the rating. I would expect to see an
- 8 improvement in the outlook.
- 9 Q. Okay. So when you say "relatively the
- 10 same, " you mean you don't expect any change in the
- 11 rating and you've -- and you might expect an
- 12 improvement in the outlook?
- 13 A. Yes.
- 14 Q. Okay. I'm sorry. Were you going to say
- 15 something else?
- 16 A. No.
- 17 Q. Okay. So is it your testimony that
- 18 there is zero risk that the rating may go down as a
- 19 result of approval of this transaction?
- 20 A. That's not my testimony.
- Q. Okay. So you concede that there is some
- 22 risk?
- 23 A. Yes.
- Q. Okay. As CEO of KCPL, are you willing
- 25 to state to this Commission that you're willing to

1 take on that risk as opposed to having it possibly be

- 2 borne by -- by ratepayers in future rate cases?
- 3 A. I'm not sure I understand what you're
- 4 asking.
- 5 Q. Well, let me -- let me back up a step.
- 6 Do you believe that if there is a -- a downgrade to
- 7 the company's cost of debt such that you're no longer
- 8 investment-grade, that there will be increased cost
- 9 of borrowing in the future?
- 10 A. Well, that's a hypothetical.
- 11 Q. Yes, it is.
- 12 A. And your question is?
- 13 Q. My question is, if -- if -- if KCPL is
- 14 no longer investment-grade, will your cost of
- 15 borrowing increase?
- 16 A. Yes.
- 17 Q. Okay. And if a downgrade to below
- 18 investment-grade occurs as a result of this
- 19 Commission's approval of the transaction, are you
- 20 willing to say that shareholders will absorb that
- 21 increased cost?
- 22 A. Well, I believe we've put a plan on the
- 23 table for the Commission to approve. There are risks
- 24 that we face, there -- there are general risks on
- 25 execution, obviously, in any kind of plan. We'd have

- 1 to deal with those circumstances as they arose.
- Q. But my question is, are you willing to
- 3 say today that you are willing to take on that risk
- 4 that the shareholders will bear the risk of increased
- 5 costs?
- 6 A. I think we've made the commitment --
- 7 we've -- we've laid out a plan and made a set of
- 8 proposals, and we'll stand by that set of proposals.
- 9 Q. Okay. I'm sorry. Can you define for me
- 10 what that set of proposals is?
- 11 A. Well, I think if you're going to get
- 12 into implications of changes and ratings, I think
- 13 Mr. Bassham has testified, I think Mr. Cline is about
- 14 to testify. And, you know, I think that as -- as we
- 15 perceive this as we've gone through the effort, we
- 16 think that there's a strong -- very strong
- 17 probability that our ratings will remain what they
- 18 are and -- and we will continue to execute on that
- 19 plan.
- Q. And what is -- what is Mr. Cline's
- 21 position with KCPL?
- 22 A. He's treasurer, chief risk officer.
- Q. Okay. So he reports to you?
- 24 A. He -- he is in the -- yes, in a
- 25 functional sense for the utility, yes.

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O. Okay. Does -- does he have the same
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- 2 authority on behalf of KCPL that you do?
- 3 A. No.
- 4 Q. Okay. Let me ask you again. As CEO,
- 5 are you willing to tell this Commission that you're
- 6 willing to take on the risk of increased costs if
- 7 the -- if the company is downgraded as a result of
- 8 approval of this merger?
- 9 A. You know, again, I believe that we
- 10 will -- that from all that we -- I understand from
- 11 our financial team, that that is not what we expect
- 12 to have happen.
- 13 Q. But that doesn't answer my question. If
- 14 it does happen, despite your expectations, are you
- 15 willing to commit to taking that risk, to bearing the
- 16 cost of that risk?
- 17 A. That would not be -- if -- if we
- 18 perceive that that were going to occur, we would have
- 19 to rethink whether we wanted to proceed with this
- 20 acquisition. You know, we're going to have to look
- 21 at all of the factors involved. That's one of them.
- 22 We want to keep Kansas City Power &
- 23 Light strong, and whatever comes out of this
- 24 decision-making process we're involved in right now,
- 25 we're going to want to feel strongly that a downgrade

- 1 is not possible. If we felt that that were the case,
- 2 it might impact our ultimate decision on -- on
- 3 proceeding with a transaction such as this.
- So we're -- we're proceeding with this
- 5 transaction -- we will proceed based on the very
- 6 strong sense that we will maintain our
- 7 investment-grade status. If we felt at all that that
- 8 were not going to be the case, it certainly would
- 9 have implications on our ability to -- or willingness
- 10 to go forward with such a transaction.
- 11 Q. And I understand that. But you've
- 12 conceded that there is at least some risk. And my
- 13 question to you once again is, are you willing to
- 14 take that risk?
- 15 A. It's not a risk that our company would
- 16 desire to take.
- O. So that's a no, you're not willing to?
- 18 A. It's not a risk our company would desire
- 19 to take.
- 20 Q. All right. Define for me how you use
- 21 "desire" in that sentence.
- 22 MR. ZOBRIST: Judge, I think the witness
- 23 has answered the question.
- 24 MR. MILLS: I don't think it's --
- JUDGE STEARLEY: I'm not sure --

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1 MR. MILLS: I'm asking a yes or no
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- 2 question. I'm not really getting a yes or no.
- JUDGE STEARLEY: I'm not sure Mr. Mills'
- 4 question has been answered definitively. You may
- 5 continue, Mr. Mills.
- 6 BY MR. MILLS:
- 7 Q. Okay. Can you explain to me how you
- 8 mean "desire" in that sentence?
- 9 A. We would not want to assume the risk of
- 10 a downgrade if -- if -- we're going to look very
- 11 carefully at the outcome of this proceeding and its
- 12 impact or potential impact on our credit rating. And
- 13 our first desire is to keep our current company
- 14 strong and creditworthy.
- 15 It is our very strong intent to have
- 16 this be a creditworthy organization, a combined
- 17 organization, and it would impact our decision on
- 18 going forward if we felt that we couldn't maintain
- 19 that credit rating.
- Q. Okay. And I guess the trouble I'm
- 21 having here is I asked you the question of whether
- 22 you were willing to, and you're answering the
- 23 question in terms of desire to and want to.
- 24 So let me ask you one more time. Are --
- 25 is the company willing to bear the -- bear the risk

- of the cost if a downgrade does occur?
- 2 A. We would not want to enter into the
- 3 transaction if we felt that that was a probable
- 4 outcome.
- 5 Q. And that -- that was not my question.
- 6 I'm not talking about whether it's probable or not.
- 7 You conceded that it's -- you've said that it's not
- 8 probable but you've conceded it's possible, and my
- 9 question is, are you willing to bear the risk if it
- 10 does happen?
- 11 MR. ZOBRIST: Judge, I think he's
- 12 already answered that. It's becoming argumentative.
- MR. MILLS: And Judge, I don't think --
- 14 I don't think I have gotten an answer yet. If I --
- if I get an answer, I'll stop, but I'd like a yes or
- 16 no answer.
- 17 MR. ZOBRIST: Well -- and if I may just
- 18 say one more thing, Judge, it's -- it's hypothetical
- 19 at this point, so I can understand why the witness
- 20 doesn't want to commit. I mean, I think he's given
- 21 all the parameters to Mr. Mills that he can possibly
- 22 give.
- 23 MR. MILLS: And if -- and if the
- 24 willingness -- if the witness is willing to say he
- 25 will not commit, that is an answer, but I haven't

- 1 gotten a will not commit or won't commit at this
- 2 point.
- 3 MR. ZOBRIST: And I will say that
- 4 Mr. Bassham already answered that question yesterday,
- 5 so ...
- JUDGE STEARLEY: I'm going to overrule.
- 7 I believe you can answer the question either yes or
- 8 no. I believe you've done a lot of qualifying
- 9 answers already. If you would, please.
- 10 THE WITNESS: Well, I would look to
- 11 Mr. Bassham for that answer to begin with. If he's
- 12 already given it, I would -- and as I say, I wasn't
- 13 here yesterday. I wasn't -- I'm not familiar with
- 14 what his testimony was. But I would look to our
- 15 chief financial officer.
- JUDGE STEARLEY: Mr. Downey, I'm going
- 17 to instruct you to answer the question.
- 18 THE WITNESS: I would not want to accept
- 19 that risk.
- 20 BY MR. MILLS:
- Q. And again, you're saying "want" and
- 22 "desire," and I'm asking will you?
- MR. ZOBRIST: Judge, I mean, we're
- 24 parsing words now, and if the CEO says he can't go
- 25 beyond what he can right now until knowing what the

- 1 chief financial officer is going to recommend to him,
- 2 I think we're just parsing words.
- 3 MR. MILLS: It's a yes/no/I don't know
- 4 answer, Judge. I don't -- I don't know how -- how
- 5 much this witness can step around it, but it's a
- 6 yes/no question and it's either -- it's either a yes
- 7 or a no or he doesn't know the answer.
- JUDGE STEARLEY: I believe it can be
- 9 answered yes, no, I don't know. Some of these yes or
- 10 no questions can be a sometimes or maybe, but I think
- 11 we're on the three possibilities here. And
- 12 Mr. Downey, I would again instruct you to please
- 13 answer the question.
- 14 THE WITNESS: I would not accept the
- 15 risk.
- MR. MILLS: Okay. Thank you. That's
- 17 all I have.
- 18 JUDGE STEARLEY: Thank you, Mr. Mills.
- 19 Examination by AgProcessing.
- 20 CROSS-EXAMINATION BY MR. CONRAD:
- Q. Well, it's still morning, Mr. Downey.
- 22 Good morning.
- A. Good morning.
- Q. And I'll try to get you off here very
- 25 quickly because I don't have a lot after that last

- 1 exchange.
- I did want to bring you back, though, to
- 3 Exhibit 136. That's that Ratings Direct thing from
- 4 Standard & Poor's. Do you have that?
- 5 A. I do.
- 6 Q. I think Mr. Dottheim had queried you
- 7 about the next-to-the-last paragraph and had a
- 8 discussion about appropriate regulatory safeguards.
- 9 Do you recall that?
- 10 A. Yes.
- 11 Q. Look with me, if you would, sir, up to
- 12 the paragraph that precedes that. And just take a
- 13 moment, if you would, if you need it, to look through
- 14 that paragraph that begins "Following the merger..."
- 15 Let me know when you've kind of refamiliarized
- 16 yourself with that.
- 17 A. Yes.
- 18 Q. Okay. In that very first sentence, the
- 19 phrase, Will have access to adequately -- or excuse
- 20 me -- "Will have access to adequate and timely
- 21 recovery of all costs." Do you see that phrase?
- 22 A. Yes.
- Q. When you read that, what pops to your
- 24 mind?
- 25 A. That S&P and -- is looking and will

- 1 assess us based on regulatory balance. We are
- 2 undertaking very significant programs, capital
- 3 expansion that have high degrees of risk and
- 4 volatility around them.
- 5 They are going to look very carefully at
- 6 the regulatory environment within which we attempt to
- 7 do all this and to sense whether there's support
- 8 or -- or not for a structure that allows us to
- 9 prudently recover our costs and to deal with the risk
- 10 that we're undertaking.
- 11 When we originally started this
- 12 comprehensive energy plan, that was a fundamental
- 13 tenet of the whole process, was to attempt to get
- 14 that. The regulatory plan took us part of the way
- 15 there, and whether it's the credit rating agencies or
- 16 the investment community, they are watching
- 17 continuously as we go through this construction
- 18 program to test and sense the interaction of what we
- 19 do and what the regulatory community does as we
- 20 execute on this program. So they're -- they're
- 21 testing and sensing that as they go along.
- 22 Q. Now, you work with these -- well, you
- 23 probably don't work with them every day, but you go
- 24 back and forth with these ratings folks fairly
- 25 frequently, don't you?

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1 A. I would -- I would say that my visits
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- 2 are less frequent. Mr. Cline spends a great deal of
- 3 time with them. I might be in once or twice a year
- 4 along with the general management team.
- 5 Q. Okay. Look -- looking again at that
- 6 phrase, do you suppose that they omitted
- 7 intentionally or unintentionally the word all
- 8 "prudent" costs there? I didn't see the word
- 9 prudent. They just said "all costs."
- 10 MR. ZOBRIST: Judge, I -- I object that
- 11 this is not relevant to the inquiry that we're
- 12 looking at. I mean, it's now focusing on the
- 13 language that S&P has in an update, and it's getting
- 14 us far afield from creditworthiness.
- MR. CONRAD: Well, this is -- this is
- 16 from the people that make the decisions about
- 17 creditworthiness, and I'm trying to explore what the
- 18 witness understands as CEO about what they're telling
- 19 him.
- 20 MR. ZOBRIST: And I appreciate
- 21 Mr. Conrad's point. However, what he's inquiring
- 22 into is going to the prudency and recovery of costs
- 23 in a rate case. That --
- MR. CONRAD: No, it's not going to
- 25 prudency at all. It's asking what this gentleman

- 1 read into and if he thinks if in -- in his opinion he
- 2 thinks that they omitted that word intentionally or
- 3 unintentionally. That's all I asked. I didn't ask
- 4 him about whether a particular dollar that was spent
- 5 for a Port-A-Potty out at Iatan was prudently
- 6 incurred.
- 7 MR. ZOBRIST: And I understand that, and
- 8 the word that Mr. Conrad is asking about is prudence.
- 9 This is not a prudence proceeding.
- 10 JUDGE STEARLEY: All right. I will
- 11 overrule. You may answer the question.
- 12 THE WITNESS: I don't know that I
- 13 understand what they were thinking when they --
- 14 BY MR. CONRAD:
- 15 Q. Okay. If you -- and I should have
- 16 started out, Mr. Downey, by saying that an acceptable
- 17 answer almost to all questions unless the judge says
- 18 otherwise is, I don't know.
- 19 A. Right.
- 20 Q. Sometimes being ignorant of things is a
- 21 good -- is a good approach. And then that statement
- 22 goes on to say, "and regulators will work with the
- 23 utilities." This might be a yes, no or you don't
- 24 know. Do you have any sense what the -- the credit
- 25 raters are talking about there?

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1 MR. ZOBRIST: Same objection and calls
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- 2 for speculation.
- 3 MR. CONRAD: I asked if he had any sense
- 4 of it; yes, no or I don't know.
- 5 JUDGE STEARLEY: I believe he can answer
- on a yes/no basis. If he goes to answer further, we
- 7 might be getting into speculation.
- 8 THE WITNESS: I wouldn't want to
- 9 speculate, so I don't know.
- 10 BY MR. CONRAD:
- 11 Q. Let's set that one aside, Mr. Downey,
- 12 for -- for a moment. I don't know if we'll get back
- 13 to it. Do you have before you Exhibit 133?
- 14 A. I do not.
- 15 Q. This is the charter for the
- 16 comprehensive energy plan oversight committee. Got
- 17 it?
- 18 A. I do.
- 19 Q. And that's the thing that you chair,
- 20 right?
- 21 A. Yes.
- Q. Is there just one of those?
- 23 A. No. We also have an oversight committee
- 24 for the Aquila merger process.
- Q. Oh, okay. And you term that as a

1 comprehensive energy plan oversight committee too, or

- 2 how is that --
- 3 A. No. No, it's the -- the merger
- 4 oversight group.
- 5 Q. Oh, okay. But insofar as the
- 6 comprehensive energy plan -- and we talked back and
- 7 forth about that -- that's the regulatory plan also,
- 8 right?
- 9 A. Yes.
- 10 Q. There's just one of those?
- 11 A. Yes.
- 12 Q. And that covers the whole regulatory
- 13 plan, does it not?
- 14 A. The regulatory plan regarding our
- 15 construction programs, yes.
- 16 Q. Right. And that includes not only Iatan
- 17 projects, but also some other things down south of
- 18 town, right?
- 19 A. Yes.
- 20 Q. So there's not a separate group that
- 21 meets on that?
- 22 A. No.
- Q. Tell me real quickly, sir, if you can,
- 24 why do you have this?
- 25 A. This is -- this whole construction

- 1 effort is very large and very important to the
- 2 company, and while we have specific people assigned
- 3 to it -- for example, there are almost 2,000 people
- 4 working on the Iatan construction effort right now.
- 5 It's an entirely separate organization focused
- 6 totally on executing this construction program.
- 7 So they're working on all their things,
- 8 but we have a need for executive management oversight
- 9 of what's going on there. There are many things
- 10 going on in the company, and this is a management
- 11 process by which we keep the high-level executives
- 12 regardless of their specific functional focus engaged
- in the process, the progress, the issues of -- of --
- 14 of an effort of this magnitude.
- 15 So we created it as a -- as a management
- 16 technique to keep the broader general management of
- 17 the organization attuned to what's occurring on this
- 18 very specific, very focused set of efforts.
- 19 Q. Could that be summarized succinctly as
- 20 saying this group is to try to keep KCPL and Great
- 21 Plains in compliance?
- 22 A. Well, I think -- compliance with what?
- Q. The regulatory plan.
- 24 A. Well, the specific executives who have
- 25 responsibility for the projects have the direct

- 1 compliance responsibility. We certainly monitor --
- 2 this committee certainly monitors that and that would
- 3 be an important element. It would obviously be a
- 4 risk if we weren't in compliance. So that would be
- 5 one of a number of elements of this effort that would
- 6 be monitored.
- 7 Q. I think you even anticipated my next
- 8 question. You mentioned there would be a risk if you
- 9 fell out of or failed to comply. Characterize for me
- 10 the nature of that risk.
- 11 A. Well, regulatory approval is -- is
- 12 obviously a key phase of all of this effort, and
- 13 meeting the objectives of the regulatory plan and --
- 14 and understanding the -- the quality of the
- 15 relationship that we have going forward as we
- 16 progress through the plan with our -- our regulatory
- 17 partners is a -- is a critical element.
- 18 Q. So compliance -- if I'm understanding
- 19 what you're saying, sir, compliance with the
- 20 regulatory plan would also have some potential effect
- 21 on how the ratings agencies react in the future; is
- 22 that correct?
- 23 A. Yes.
- Q. And if you were perceived to not be in
- 25 compliance in some aspect of the regulatory plan,

1 would that have a salutary or a detrimental effect on

- 2 how the rating agencies perceived your overall
- 3 creditworthiness as a company?
- 4 A. It could have a detrimental effect.
- 5 MR. CONRAD: Thank you. That's all I
- 6 have.
- 7 JUDGE STEARLEY: Thank you, Mr. Conrad.
- 8 Examination by Black Hills.
- 9 MR. DeFORD: No questions, thank you.
- 10 JUDGE STEARLEY: Aquila?
- MS. PARSONS: No questions.
- 12 JUDGE STEARLEY: Questions from the
- 13 Bench. Commissioner Murray.
- 14 COMMISSIONER MURRAY: No questions.
- 15 JUDGE STEARLEY: Commissioner Jarrett.
- 16 COMMISSIONER JARRETT: No questions.
- 17 JUDGE STEARLEY: All right. No
- 18 additional examination based on questions from the
- 19 Bench. Any examination from GPE/KCPL?
- 20 MR. ZOBRIST: Just have a couple of
- 21 questions.
- 22 REDIRECT EXAMINATION BY MR. ZOBRIST:
- Q. Mr. Downey, when you were asked by
- 24 Mr. Dottheim about the meeting last Friday, the
- 25 presentation of the reforecast to the oversight

- 1 committee, do you recall those questions?
- 2 A. Yes.
- 3 Q. Okay. Last Friday would be, for the
- 4 record, April 25th, 2008?
- 5 A. Yes.
- 6 Q. Now, if you would look, please, at
- 7 Exhibit 136, the S&P update which is dated April 2nd,
- 8 2008. Turn to page 2, please. On the first full
- 9 paragraph, please direct your attention to the second
- 10 sentence beginning with "We view." Do you see that,
- 11 sir?
- 12 A. I do.
- 13 Q. Okay. Would you read that into the
- 14 record, please?
- 15 A. "We view the company's planned sale of
- 16 its unregulated business, Strategic Energy, to Direct
- 17 Energy for \$300 million as credit-supportive and will
- 18 strengthen its business profile upon the close of the
- 19 transaction."
- 20 O. Do you believe that statement to be
- 21 true?
- 22 A. Very much so.
- Q. And then finally, when Mr. Dottheim was
- 24 asking you about the control budget estimate and you
- 25 spoke of the estimate that was rendered when

- 1 engineering was 25 percent complete, was that
- 2 referring to Iatan 2 or Iatan 1?
- 3 A. It was a collective percentage, and
- 4 Iatan 1 would have been further along than Iatan 2.
- 5 Q. Okay. And when you referred to the
- 6 turbine generator being on the Missouri River, what
- 7 unit is that for?
- 8 A. That is for unit 2.
- 9 MR. ZOBRIST: Nothing further, Judge.
- 10 JUDGE STEARLEY: All right. Thank you,
- 11 Mr. Zobrist. I believe that concludes your
- 12 examination for the day, Mr. Downey. I will release
- 13 you, but will not finally release you in case the
- 14 Commission should have further questions for you.
- 15 Thank you very much.
- And this looks like an opportune time to
- 17 break for lunch.
- 18 MR. CONRAD: Judge, before you do that,
- 19 I was just checking. I believe Mr. Downey's
- 20 testimony had already been addressed and received
- 21 subject to the usual objection --
- JUDGE STEARLEY: I believe it was
- 23 also --
- MR. CONRAD: -- and I was trying to get
- 25 clarification.

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1 JUDGE STEARLEY: -- back in December.
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- 2 MR. CONRAD: Yes. And I think at that
- 3 point it would have been obviously subject to the
- 4 ruling on the original motions. So just trying to
- 5 avoid the drill.
- JUDGE STEARLEY: Understand, Mr. Conrad,
- 7 and thank you for making a record of that.
- 8 If there's -- if there's nothing else,
- 9 we'll go ahead and break for lunch, and we will be
- 10 reconvening beginning with testimony of Mr. Chesser?
- 11 MR. ZOBRIST: Correct.
- JUDGE STEARLEY: And why don't we come
- 13 back at approximately 1:20, 1:25.
- 14 (THE LUNCH RECESS WAS TAKEN.)
- JUDGE STEARLEY: All right. We are back
- 16 on the record and picking up with the testimony of
- 17 Mr. Chesser.
- 18 MR. ZOBRIST: That's correct.
- 19 JUDGE STEARLEY: If you would please
- 20 call Mr. Chesser to the stand.
- 21 MR. DOTTHEIM: Yes. The Staff calls
- 22 Mr. Michael Chesser.
- JUDGE STEARLEY: Mr. Chesser, I'm not
- 24 sure of the status of your being sworn in from the
- 25 December round of hearings in this case, so I am

- 1 going to go ahead and swear you in at this time.
- 2 MR. CHESSER: Sure.
- 3 (The witness was sworn.)
- JUDGE STEARLEY: Thank you. And Staff,
- 5 you may proceed with your examination.
- 6 MR. DOTTHEIM: Thank you.
- 7 DIRECT EXAMINATION BY MR. DOTTHEIM:
- 8 Q. Good afternoon, Mr. Chesser.
- 9 A. Good afternoon.
- 10 Q. Mr. Chesser, I'm going to hand you a
- 11 copy of what's been marked as Staff Exhibit No. 136
- 12 which is a copy of Standard & Poor's Ratings Direct,
- 13 April 2, 2008, Research Update respecting Great
- 14 Plains. Mr. Chesser, I'd like to direct you to, in
- 15 particular, page 2, the rationale. And first, of
- 16 course, you're certainly free to look at the entire
- 17 document. It's not very long.
- 18 But I want to direct your attention
- 19 first to the second-to-last paragraph in the
- 20 rationale and also the third-to-last paragraph, but
- 21 I'll give you an opportunity to take a look at that
- 22 document.
- 23 A. Okay.
- Q. Mr. Chesser, had you previously seen
- 25 that document?

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1 A. I think I have. I think I reviewed it
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- 2 briefly.
- 3 Q. Okay. And I'd -- do you in your
- 4 capacity as chairman of the board of Great Plains
- 5 Energy have occasion to deal with Standard & Poor's?
- 6 A. I do, a couple of times a year.
- 7 Q. I'd like to direct you in particular
- 8 to the second-to-last paragraph in the "Rationale"
- 9 section. And I'd direct you -- there is only one
- 10 sentence in that paragraph, and it states, "If Great
- 11 Plains chooses to proceed with the Aquila acquisition
- 12 without obtaining the appropriate regulatory
- 13 safeguards, and assuming the company makes no other
- 14 compensating modifications to its plan, lower ratings
- on Great Plains and Kansas City Power & Light Company
- 16 could result." Did I read that accurately?
- 17 A. You did.
- 18 Q. Okay. I'd like to direct you to the
- 19 phrase "without obtaining the appropriate regulatory
- 20 safeguards." Do you have any understanding as to
- 21 what Standard & Poor's might be referring to
- 22 respecting that phrase?
- 23 A. No, I really don't. I didn't have any
- 24 conversation with the people that -- that wrote that.
- 25 O. Okay. I'd like to direct you in that

- 1 same sentence, the phrase "assuming the company makes
- 2 no other compensating modifications to its plan." Do
- 3 you have any understanding what Standard & Poor's
- 4 might mean by that phrase?
- 5 A. No, I don't. I can say in a general
- 6 sense my understanding is that Standard & Poor's will
- 7 look at all the factors affecting a company at any
- 8 given point in time. These are some of the factors
- 9 that they looked in to make their overall assessment.
- 10 Q. And that -- that comment you just made,
- 11 was that also in regards to the phrase "without
- 12 obtaining the appropriate regulatory safeguards"?
- 13 A. Yeah, I think that would -- that would
- 14 cover that as well.
- 15 Q. Okay. I'd like to refer you to the
- 16 paragraph that precedes the paragraph I just directed
- 17 you to, and direct you to the first sentence, and in
- 18 particular -- well, I'll give you an opportunity to
- 19 take a look.
- 20 A. Okay.
- Q. Okay. And I'd like to direct you to the
- 22 phrase, "if Great Plains utility subsidiaries will
- 23 have access to adequate and timely recovery of all
- 24 costs." Mr. Chesser, do you know or do you have some
- 25 understanding as to what Standard & Poor's might mean

- 1 by that phrase?
- 2 A. Again, I've had no direct conversations
- 3 with them, so it would be hard for me to interpolate
- 4 other than what I've said before.
- 5 Q. Okay. And I'd like to direct you to the
- 6 phrase, "Regulators will work with the utilities to
- 7 prevent material cash flow degradation during the --
- 8 their joint capital plan."
- 9 A. Uh-huh.
- 10 Q. Do you have any understanding what
- 11 Standard & Poor's might mean by that phrase?
- 12 A. Same response other than I -- I can say
- 13 that one thing that I have gleaned in our
- 14 conversations with them is that they tend to look at,
- 15 you know, what our long-term financial position is
- 16 going to be. They don't just look at next quarter or
- 17 next year, they look at over the next three to five
- 18 years.
- 19 And I think they feel pretty favorable
- 20 about the assets that we have coming into rate base
- 21 and the -- the Aquila debt that ultimately would be
- 22 worked off. So it's a -- it tends to be a
- 23 longer-term view that they take when they make these
- 24 kinds of judgments. Okay?
- 25 O. Does Great Plains' utility subsidiary

1 Kansas City Power & Light have access to adequate and

- 2 timely recovery of all costs?
- A. I believe we do have access to adequate,
- 4 timely recovery.
- 5 Q. And do Missouri regulators work with
- 6 Kansas City Power & Light to prevent material cash
- 7 flow degradation?
- 8 A. I believe they do, yes.
- 9 Q. Mr. Chesser, were you present at the CEP
- 10 oversight committee meeting that occurred last
- 11 Friday, April 25, where the reforecasting numbers
- 12 were presented, if I understand correctly?
- 13 A. I was, yeah. The preliminary numbers,
- 14 yeah.
- 15 Q. And the -- the consumer energy program,
- 16 the CEP oversight committee, that body was created at
- 17 your direction, was it not?
- 18 A. Yes, it was, yes.
- 19 Q. Okay. And you saw a need for that --
- 20 that body to exist?
- 21 A. I thought it would be good governance
- 22 practice for a project of that complexity.
- Q. From your perspective, what is the next
- 24 step or steps that will occur or are now occurring as
- 25 a result of the -- the meeting last Friday, April 25,

- 1 of the CEP oversight committee respecting the
- 2 reforecasting results that were presented?
- A. Sure. As Mr. Downey outlined earlier,
- 4 we expect that our outside consultants, particularly
- 5 Dan Meyer, will give us his judgment about the
- 6 assumptions that were made and give us any advice
- 7 that he might have to further adjust those numbers.
- 8 We expect that to occur prior to our
- 9 board meeting on Tuesday. And on Tuesday we then
- 10 expect to engage the board in a discussion around the
- 11 assumptions and the risks and give them the
- 12 opportunity to weigh in with their judgments around
- 13 the -- around those.
- 14 And following that, we will have a
- 15 reforecast that we will then communicate to obviously
- 16 the Commission, the Staff, the partners. And all of
- 17 that will happen prior, we hope, to our earnings call
- 18 next week where we will be communicating that to the
- 19 public.
- 20 Q. There's also a annual shareholders
- 21 meeting next week?
- 22 A. There is, yes.
- Q. And what date will that occur?
- 24 A. That's on Tuesday.
- 25 Q. Is that before or after the board

- 1 meeting?
- 2 A. That's both -- it's in between the board
- 3 meeting. So -- but we do not expect that we will
- 4 have had a chance to give due process to that, so we
- 5 won't be talking about it at the annual meeting,
- 6 yeah.
- 7 Q. Mr. Chesser, you have been involved
- 8 previously in reforecasting activities?
- 9 A. Yes, I have, yes.
- 10 Q. And the -- the reforecasting activity
- 11 that is presently occurring regarding Iatan 2 and
- 12 Iatan 1 projects, in your recollection when did
- 13 that -- that activity start?
- 14 A. It began somewhere in the late fall.
- 15 Q. And in your experience, from your
- 16 experience, is the -- the number of months that that
- 17 activity has been in process, is that an unusual
- 18 amount of time to engage in a reforecasting activity?
- 19 A. I've had no experience on a project of
- 20 this complexity, but as I've looked at what has been
- 21 done in this case, not only going through work
- 22 function by work function, but also intense back and
- 23 forth discussions with the contractors, I think the
- 24 time that we took was necessary to come up with a
- 25 reasonable estimate.

- 1 Q. Are you anticipating that there will be
- 2 any reaction from the rating agencies as a result of
- 3 the announcement of the results of the -- the
- 4 reforecasting activity?
- 5 A. I don't believe there will be, but I
- 6 can't speak for them or how they'll -- they'll look
- 7 at this.
- 8 Q. Is there presently a planned -- an
- 9 additional reforecasting to -- to occur respecting
- 10 Iatan 2?
- 11 A. There's a general sense that when
- 12 engineering gets around 90 percent complete towards
- 13 the end of this year, we'll take another look at it.
- 14 Q. Is it anticipated that the reforecasting
- 15 process that will occur at the -- the end of this
- 16 year, that it will take as long for that
- 17 reforecasting to occur as the -- the process that is
- 18 presently winding down?
- 19 A. I don't believe it will because in this
- 20 case we're dealing with both Iatan 1 and Iatan 2 and
- 21 the complexities of the overlap.
- 22 Q. Can you provide an indication? Do you
- 23 know approximately how many individuals or
- 24 consultants have been involved in the reforecasting
- 25 effort?

- 1 A. How many consultants or how many
- 2 individuals?
- 3 Q. Well, it -- Kansas City Power & Light
- 4 personnel and -- and consultants, outside people,
- 5 like Schiff Hardin or Mr. Meyer?
- 6 A. Sure, sure. Right. Well, I know the
- 7 number of outside consultants and the number of
- 8 leaders that have been involved, but, of course,
- 9 they -- they each have people working with them, so
- 10 if I were to estimate, it might be in the 20 to 30
- 11 category.
- 12 Q. And has that effort been directed by one
- 13 or more individuals at -- at various points?
- 14 A. At various points it has, yes.
- 15 Q. Could you identify who those
- 16 individuals --
- 17 A. Sure. The primary person to start was
- 18 Dave Price, and upon Dave's departure, it was Bill
- 19 Downey.
- 20 Q. Was it previously projected that the
- 21 reforecasting activity was to have been completed at
- 22 an earlier stage, as early as January of this year?
- 23 A. My understanding is that that was the
- 24 original target, to have it completed. I think it
- 25 was in the February time frame.

- 1 Q. And if I understood correctly from
- 2 Mr. Downey this morning, there will be a new project
- 3 director who will be assuming office next week at the
- 4 Iatan plant site for the Iatan 2 and the Iatan 1
- 5 projects?
- 6 A. That's correct, yes.
- 7 Q. And that will be the -- the fourth
- 8 director for the -- the Iatan project?
- 9 A. That's correct, yes.
- 10 MR. DOTTHEIM: At this time I'd like to
- 11 approach the witness, if I may.
- JUDGE STEARLEY: You may.
- 13 BY MR. DOTTHEIM:
- 14 Q. Mr. Chesser, I'd like to give you a copy
- of what's previously been marked as Staff
- 16 Exhibit 132.
- 17 A. Okay. Thank you.
- 18 Q. Mr. Downey, have you had -- excuse me.
- 19 Mr. Chesser, have you had an opportunity to review
- 20 what is marked as Exhibit 132?
- 21 A. Yes, I have.
- Q. Okay. And it's a multipage document.
- 23 Do you recognize any -- any portion of that document?
- 24 A. Yes, I recognize everything but the
- 25 first page.

- 1 Q. Okay. And I'll represent the first page
- 2 as a response from GPE/KCPL which repeats a data
- 3 request question from the Office of Public Counsel
- 4 and then provides a response and the -- the
- 5 subsequent pages provided by GPE/KCPL. You have
- 6 indicated that you recognize the subsequent pages?
- 7 A. I have, yes.
- 8 Q. Can you identify those pages?
- 9 A. Sure. They are the estimated risk for
- 10 Iatan 1 and Iatan 2 as of January 1st, 2008.
- 11 Q. And could you identify when you
- 12 previously have seen those pages?
- 13 A. I believe that it was around the end of
- 14 January.
- 15 Q. And -- and could you identify what was
- 16 the occasion when you saw those pages?
- 17 A. Yes. As was commented earlier, there
- 18 was a period where Bill Downey and Dave Price had
- 19 met, and then they were going to be meeting with the
- 20 executive oversight committee later that week. And
- 21 prior to that, they sat down with me and briefed me
- 22 on -- on these numbers.
- Q. And as a result of that -- that meeting,
- 24 certain decisions were made regarding whether to
- 25 proceed forward with the numbers or not?

- 1 A. Yeah. Dave and Bill both recommended to
- 2 me that these numbers needed further vetting before
- 3 we had sufficient confidence level on them, and I
- 4 agreed with that, that we would take the time to do
- 5 the additional vetting.
- 6 Q. And as I asked Mr. Downey and I think
- 7 I've asked others, the -- the word "vetting" seems to
- 8 have come into common usage.
- 9 A. Right.
- 10 Q. Could you please explain what you mean
- 11 by vetting?
- 12 A. Sure. And you're right, each project
- 13 requires different steps to properly vet. In this
- 14 case, I think it was most important that we sit down
- 15 and clarify with the major contractors involved what
- 16 their flexibility was around schedule and what the
- 17 cost schedule trade-offs would be.
- 18 And we also needed to make sure that we
- 19 understood the impacts that they were likely to see
- 20 going forward with labor availability and labor
- 21 productivity. So those were issues that clearly had
- 22 to be investigated before we had any real confidence
- 23 in these numbers.
- Q. And that process has now been completed
- 25 or is it nearing completion?

- 1 A. It's nearing completion, yes.
- Q. What -- and again, I'm sorry if -- if
- 3 you've gone through this, but there's still a few
- 4 items that need to be completed?
- 5 A. Yeah. The -- at this point, Dan Meyer
- 6 who is our expert in this area is evaluating the
- 7 steps that have been taken so far. And he's going to
- 8 be making a recommendation to us around is there
- 9 anything in his judgment that we've missed or -- and
- 10 he's going to be particularly focusing on the area of
- 11 contingency and do we have adequate contingency to
- 12 reflect the risks.
- 13 Q. There was a, and is, a control budget
- 14 estimate presently?
- 15 A. That's correct.
- 16 Q. Does the control budget estimate have a
- 17 contingency?
- 18 A. Yes, it does.
- 19 Q. Does it have more than one contingency?
- 20 A. I'm not sure what you mean by "more than
- 21 one contingency."
- 22 Q. Is there -- is the contingency composed
- 23 of -- well, of multiple buckets, I might describe it
- 24 as?
- 25 A. Well, sometimes -- and I think this is

- 1 the case with this control budget, although I
- 2 don't -- I don't have the detailed knowledge.
- 3 Sometimes you have contingencies that are allocated
- 4 across the different major functions, and then
- 5 they -- you have what's known as unallocated
- 6 contingencies, things that could happen that would
- 7 affect the whole project such as problems with
- 8 foreign deliveries, those kinds of things. So I
- 9 think there may be two different sets of
- 10 contingencies in that control budget.
- 11 Q. The Exhibit 132 which I -- which I
- 12 handed to you, does it have multiple contingencies?
- 13 A. From what I can gather just looking at
- 14 it, it's just one word, contingency.
- 15 Q. Okay. And the -- the reforecast will
- 16 have a contingency, if I understand you correctly?
- 17 A. Yeah. I expect the reforecast will have
- 18 two levels of contingency, one function-specific and
- 19 one, what we would call a nonallocated.
- 20 Q. In your experience -- we've used the
- 21 term "definitive estimate." Is that term used in --
- 22 in different contexts and different disciplines?
- 23 MR. ZOBRIST: Judge, I'm just going to
- 24 object only to the extent that now we're covering
- 25 these same questions with a third witness, and I

- 1 believe it's redundant and repetitious.
- 2 MR. DOTTHEIM: And I'm doing that
- 3 because I'm asking Mr. Chesser for how he has used
- 4 that term. I just don't want to assume that he's
- 5 used it in the same manner that Mr. Downey has used
- 6 it or Mr. Giles has used it because it's used in more
- 7 than one context.
- 8 MR. ZOBRIST: Well, I'm going to
- 9 continue my objection and ask for a ruling. I
- 10 just -- I think that we're beginning to ask, you
- 11 know, multiple witnesses the same questions. And I
- 12 know that -- I think I was overruled once or twice as
- 13 it was attempted to link up to the three topics that
- 14 were to be discussed here, and I just don't know why
- 15 we need to waste time going to get another witness's
- 16 definition of these terms where two witnesses, senior
- 17 officers of the company, have already admitted as to
- 18 what they believe they mean.
- 19 JUDGE STEARLEY: Okay. I'm going to
- 20 overrule. I will allow your question with this
- 21 witness, Mr. Dottheim, but I hope this will not be a
- 22 pattern of repetition with every witness scheduled on
- 23 this topic.
- MR. DOTTHEIM: Judge, I'll be very
- 25 blunt. You may want to sustain because I intend to

- 1 ask that question because -- because of what I --
- 2 what I said. That term is used differently,
- 3 evidently, by different -- different disciplines and
- 4 in different contexts, and I am asking the question
- 5 for clarity.
- 6 And I think by Mr. Zobrist's objection,
- 7 we've spent more on trying to address -- more time in
- 8 trying to address Mr. Zobrist's objection than we
- 9 would have spent in Mr. Chesser answering my
- 10 question.
- 11 JUDGE STEARLEY: All right. Well, thank
- 12 you, Mr. Dottheim. As you will recall, I did
- 13 overrule his objection and you may proceed with this
- 14 witness. And we may hear this objection again.
- 15 THE WITNESS: Okay. I think the best
- 16 way for me to answer that is I don't recall using the
- 17 term "definitive estimate." I speak in terms of
- 18 control budget. To me, that's -- that's what we're
- 19 dealing with here.
- 20 BY MR. DOTTHEIM:
- 21 Q. Have you heard others use the term
- 22 "definitive estimate"?
- 23 A. I guess I have, but not in a material
- 24 way.
- 25 Q. Okay. Thank you.

- 1 A. Yeah.
- Q. Mr. Chesser, does the reforecast
- 3 number -- numbers become a new control budget or
- 4 control budget estimate?
- 5 A. Not in my opinion, no. The control
- 6 budget is a budget that was established in December
- 7 of 2006.
- 8 Q. Mr. Chesser, could you identify
- 9 generally, if that's possible, the time you spend on
- 10 the consumer energy program projects?
- 11 MR. ZOBRIST: Mr. Dottheim, I think you
- 12 meant comprehensive.
- 13 THE WITNESS: Comprehensive.
- MR. DOTTHEIM: I'm sorry, comprehensive.
- 15 Thank you, Mr. Zobrist.
- 16 THE WITNESS: Sure. Well, as I look
- 17 across all the things that we've been involved in in
- 18 the past year, I'd say maybe 15 to 20 percent.
- 19 BY MR. DOTTHEIM:
- Q. And I said the -- as corrected,
- 21 comprehensive energy program projects. In
- 22 particular, Iatan 2 and Iatan 1, if you would limit
- 23 it just to those two projects.
- A. I would say that's probably 10 to 15
- 25 percent.

- 1 Q. And respecting the proposed GPE
- 2 acquisition of Aquila, if you can give a general
- 3 indication as to a percentage of your time that is
- 4 spent on the proposed acquisition.
- 5 A. Sure. And just to clarify, we will have
- 6 senior executives who are accountable for the
- 7 integration of Aquila and also who are accountable
- 8 for the delivery of the comprehensive energy plan.
- 9 My job is the senior-most level oversight. And I
- 10 would say in that case, we may be talking the same 15
- 11 to 20 percent.
- 12 Q. Mr. Chesser, Kansas City Power & Light
- 13 received an award as a Tier 1 company?
- 14 A. Tier 1 in what regard?
- 15 Q. Is that a categorization from the Edison
- 16 Electric Institute?
- 17 A. Okay. Now, the Edison Electric
- 18 Institute we received the Edison award.
- 19 Q. Okay.
- 20 A. That was not for a Tier 1 performance.
- Q. Is that J.D. Power?
- 22 A. There was a study that was done by a
- 23 benchmarking organization that had looked at 100
- 24 different utilities across the country, and we
- 25 received a -- not only the Tier 1, but we received

- 1 the national award for reliability.
- 2 Q. KCPL has received an Edison Electric
- 3 Institute award?
- 4 A. It's received the -- their Edison award
- 5 this year, yes.
- 6 Q. Are you on the board of directors of the
- 7 Edison Electric Institute?
- 8 A. I am. Yes, I am.
- 9 Q. Can you identify how many individuals
- 10 are on the board of the Edison Electric Institute?
- 11 A. Yeah, I think there may be 20, somewhere
- 12 in that neighborhood.
- MR. DOTTHEIM: If I could have a moment,
- 14 please.
- JUDGE STEARLEY: Certainly,
- 16 Mr. Dottheim.
- 17 BY MR. DOTTHEIM:
- 18 Q. Mr. Chesser, you've indicated that there
- 19 will be an additional reforecast, if I understood
- 20 correctly, regarding Iatan 2 at the 90 percent
- 21 engineering level?
- 22 A. That's the thinking at this time, yes.
- Q. Okay. Do you have any expectation
- 24 whether the reforecast numbers projecting costs for
- 25 Iatan 2 will be the same, greater or less than the

- 1 reforecast numbers that were seen last Friday,
- 2 April 25?
- 3 A. I think it's equally as likely to be
- 4 higher as it would be lower.
- 5 MR. DOTTHEIM: One moment, please. I
- 6 think I may be done. Mr. Chesser, thank you.
- 7 THE WITNESS: Thank you.
- JUDGE STEARLEY: Thank you,
- 9 Mr. Dottheim. Examination by Public Counsel.
- 10 MR. MILLS: Just a couple of questions.
- 11 Thank you.
- 12 CROSS-EXAMINATION BY MR. MILLS:
- Q. Good afternoon, Mr. Chesser.
- 14 A. Good afternoon.
- 15 Q. Just to follow up on that last question,
- 16 how long have you been involved in the regulated
- 17 utility industry in the United States?
- 18 A. Let's see, since 1971.
- 19 Q. Okay. That's about 37 years?
- 20 A. If you can calculate that, yes.
- Q. And it's your testimony under oath today
- 22 that you think that the reforecast that you're
- 23 anticipating may be done towards the end of 2008,
- 24 that there's an equally likely chance that the --
- 25 that the -- the numbers will come down as they will

- 1 to go up?
- 2 A. It is because, you know, we're
- 3 consciously putting additional contingency and to
- 4 reflect things that we may not be able to quantify at
- 5 this point. And the best I can tell as we put in --
- 6 a contingency in for labor availability, delivery
- 7 issues and so forth, that the number we're shooting
- 8 for is one that will be, you know, equally likely to
- 9 go down as go up. That's what I believe.
- 10 Q. And I believe you answered a question
- 11 from Mr. Dottheim, that you've been involved in
- 12 reforecasting a construction project before?
- 13 A. I have, yes.
- 14 Q. Have you been involved in reforecasts in
- 15 which the numbers -- the cost estimates have gone
- 16 down?
- 17 A. I have. Yes, I have.
- 18 Q. And have you been involved in
- 19 reforecasts in which the cost numbers have gone up?
- 20 A. I have, yes.
- Q. And which has happened more frequently?
- 22 A. As I think about major projects -- it's
- 23 hard -- it's hard to quantify. I would estimate that
- 24 maybe, I'm thinking of five major projects that I've
- 25 been in. Three went up and two went down, so ...

- 1 O. Okay. Now, with respect to this
- 2 particular case, I'm going to ask you a couple of
- 3 hypotheticals about possible Commission decisions in
- 4 this case. If the Commission approves the
- 5 application but decides not to allow transaction
- 6 costs, would you recommend that Great Plains go ahead
- 7 with the acquisition?
- 8 A. Everything else being equal?
- 9 Q. Uh-huh.
- 10 A. Well, first, I would see that as a
- 11 unfair distribution of benefits between the
- 12 shareholder and the customer because I think there
- 13 are significant benefits to the customer that flow
- 14 out of this merger. But in and of itself, that would
- 15 probably not be enough to hold up the -- our going
- 16 through with the merger.
- 17 Q. Okay. And let me back up a step. Will
- 18 you have a role in -- in deciding whether or not GPE
- 19 goes ahead to close the transaction based on a
- 20 Commission decision in Missouri?
- 21 A. I will have a role, but it will be a
- 22 discussion that takes place with more than me.
- 23 Obviously, we would involve our board and it would be
- 24 a major decision.
- 25 O. But is it likely you would be the one

- 1 who would make a recommendation -- or you would be
- 2 one of the people to make a recommendation to the
- 3 board on how to proceed?
- 4 A. Yeah.
- 5 Q. Okay. Now, assume with me that the --
- 6 that the Commission is concerned about a possible
- 7 downgrade as a result of this merger. If the
- 8 Commission issued a decision in which it conditioned
- 9 the approval such that it granted you approval to go
- 10 forward but stated that any resulting increase in
- 11 cost as a result of a downgrade would be borne by
- 12 GPE -- by -- by shareholders rather than KCPL
- 13 ratepayers, would you recommend to the board that you
- 14 go forward?
- 15 A. I don't know the answer to that at this
- 16 time. I would really have to think about that and
- 17 consult other folks. It would be more -- much more
- 18 problematic for me.
- 19 Q. Okay. That's a tougher choice than
- 20 transaction costs?
- 21 A. It is, yes.
- Q. Okay. Do you have an opinion today as
- 23 to how likely you think it is that a downgrade may
- 24 result as -- from approval of this transaction in
- 25 Missouri?

- 1 A. I think it's very unlikely that a
- 2 downgrade would result. And it's based on, as I said
- 3 before, not only the letters and advice that we've
- 4 gotten from the Commission, but also my -- from the
- 5 rating agencies -- but my experience in working with
- 6 them through the years.
- 7 You know, I think they look at the
- 8 longer view, not just the short term, and I think
- 9 they see in our long-term picture the Aquila debt
- 10 working off, Strategic Energy being sold, additional
- 11 assets being put in the rate base, significant growth
- 12 from the Aquila service area. So I think that all
- 13 adds up. I believe that all adds up into their eyes
- 14 as a pretty positive story.
- 15 Q. So in other words, you think it's a very
- 16 minimal risk that a -- that a downgrade will result
- 17 from this merger?
- 18 A. I do.
- 19 Q. Yet you would still have a problem -- I
- 20 believe you said problematic, it would be problematic
- 21 to recommend to the board to go forward taking that
- 22 risk on with shareholders?
- 23 A. I just don't think that's good process.
- 24 I've never seen that kind of a blanket assurance
- 25 being -- being done in a merger. I think it's more

- 1 likely and it's more appropriate after the fact to
- 2 come for rate cases for us to be judged as to the
- 3 prudency of our actions. So that -- that just seems
- 4 to me to be somewhat an abhorrent approach.
- 5 Q. It's fairly similar to the approach that
- 6 this Commission took with Aquila, is it not?
- 7 A. I'm not familiar with that. I'm just
- 8 looking at the -- the mergers that have taken place
- 9 across the country. I don't remember seeing -- and
- 10 I've certainly not been involved in any condition
- 11 like that.
- 12 Q. Okay. But you're aware that over the
- 13 last several years, at least, that for regulatory
- 14 purposes, Aquila's actual cost of debt has not been
- 15 passed on to Aquila ratepayers in Missouri; is that
- 16 correct?
- 17 A. That -- that I am aware of, yes.
- 18 MR. MILLS: Okay. That's all the
- 19 questions I have. Thank you.
- JUDGE STEARLEY: Thank you, Mr. Mills.
- 21 Examination by AgProcessing.
- MR. WOODSMALL: No questions. Thank
- 23 you.
- JUDGE STEARLEY: Okay. Thank you,
- 25 Mr. Woodsmall. Black Hills.

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1 MR. DeFORD: No questions, thank you.
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- JUDGE STEARLEY: Aquila.
- MS. PARSONS: No questions.
- 4 JUDGE STEARLEY: Questions from the
- 5 Bench. Commissioner Jarrett.
- 6 COMMISSIONER JARRETT: No questions.
- 7 JUDGE STEARLEY: Any examination by GPE?
- 8 MR. ZOBRIST: No questions, Judge.
- JUDGE STEARLEY: Thank you, Mr. Chesser,
- 10 for your testimony. You may step down.
- 11 You may not be finally excused just in case the
- 12 Commission should have additional questions for
- 13 you.
- 14 THE WITNESS: Thank you very much.
- JUDGE STEARLEY: And you may call your
- 16 next witness. I believe we're up to Mr. Cline.
- 17 MR. ZOBRIST: That's correct, Judge.
- 18 JUDGE STEARLEY: Mr. Cline, I believe
- 19 we've sworn you in already in this case, haven't
- 20 we?
- 21 THE WITNESS: Yes, your Honor.
- 22 JUDGE STEARLEY: And I remind you that
- 23 you're still under oath.
- 24 THE WITNESS: Thank you.
- 25 JUDGE STEARLEY: And you may proceed

- 1 with your examination, Mr. Dottheim.
- 2 MR. ZOBRIST: Mr. Dottheim reminds me
- 3 that he's being offered on creditworthiness and
- 4 perhaps some other issues. So I -- since part of
- 5 that is in his prefiled testimony, I'll just do the
- 6 basic preliminaries.
- 7 DIRECT EXAMINATION BY MR. ZOBRIST:
- 8 Q. Mr. Cline, I think we've previously
- 9 marked -- we've previously marked your testimony; is
- 10 that correct?
- 11 A. Yes.
- 12 Q. Do you have any additional corrections
- or modifications to your testimony?
- 14 A. No, I don't.
- MR. ZOBRIST: Okay. And Judge, I'll
- 16 find those numbers later on, but -- yeah, I believe
- 17 it's Exhibits 8, 9, 10 and 38, both nonproprietary
- 18 and highly confidential. They've been marked. I'd
- 19 tender the witness for cross-examination at this
- 20 time.
- 21 JUDGE STEARLEY: All right. Thank you,
- 22 Mr. Zobrist. And we will proceed in the same order
- 23 of examination as we have been with the other
- 24 witnesses, so Mr. Dottheim, you're up first, unless
- 25 you'd -- unless you'd rather I go along our old

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1 listing.
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- 2 MR. DOTTHEIM: Yes, that's --
- JUDGE STEARLEY: I see you searching
- 4 there, so --
- 5 MR. DOTTHEIM: Yes, I'm looking for a
- 6 couple of exhibits.
- 7 JUDGE STEARLEY: Okay. We may still get
- 8 back to you pretty quickly here.
- 9 MR. DOTTHEIM: I understand.
- 10 JUDGE STEARLEY: Any examination by
- 11 Aquila?
- MS. PARSONS: No.
- JUDGE STEARLEY: Black Hills.
- MR. DeFORD: No questions.
- JUDGE STEARLEY: AgProcessing,
- 16 Mr. Woodsmall.
- MR. WOODSMALL: Thank you, your Honor,
- 18 very briefly.
- 19 CROSS-EXAMINATION BY MR. WOODSMALL:
- 20 Q. Do you have your -- I believe it's been
- 21 marked Exhibit 38, the additional supplemental direct
- 22 testimony filed February 25th?
- 23 A. Yes, I do.
- Q. Turning to --
- MR. WOODSMALL: And Counsel, I'll

- 1 advise you to the extent that I go into HC
- 2 information, please tell me. I don't know what has
- 3 been declassified, so you may have to help me with
- 4 that.
- 5 BY MR. WOODSMALL:
- 6 Q. But turning to your schedule MWC-18
- 7 which is a presentation S&P made on January 2nd.
- 8 A. Just one moment.
- 9 Q. Sure.
- 10 MR. ZOBRIST: Mr. Woodsmall, those --
- 11 pardon me. Those do remain highly confidential, but
- 12 any preliminary questions may be fine for open
- 13 session.
- MR. MILLS: Not to disagree with
- 15 Mr. Zobrist, but I believe the first six or seven
- 16 pages have been declared public.
- 17 MR. ZOBRIST: You know, I think you're
- 18 right. I think Mr. Mills is right.
- 19 MR. WOODSMALL: Well, to clarify, my
- 20 questions are going to be on pages 14 and 15, so we
- 21 may need to go in-camera on that.
- JUDGE STEARLEY: All right. Well, I am
- 23 going to go ahead and take us in-camera. And once
- 24 again, I will leave it to the attorneys to police our
- 25 gallery for those people who should not be here for

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1
     this portion of the testimony.
 2
                  (REPORTER'S NOTE: At this point, an
     in-camera session was held, which is contained in
     Volume 20, pages 2547 through 2578 of the
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     transcript.)
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- 1 (A RECESS WAS TAKEN.)
- JUDGE STEARLEY: All right. We are back
- 3 on the record. Staff will be resuming questions of
- 4 Mr. Cline shortly. We are -- we are out of our
- 5 in-camera review. We are in the process of
- 6 determining if we need to remain in-camera.
- 7 MR. DOTTHEIM: No, I don't think we need
- 8 to remain in-camera.
- 9 JUDGE STEARLEY: All right. Very well.
- 10 We are going to remain in public forum.
- 11 CROSS-EXAMINATION BY MR. DOTTHEIM:
- 12 Q. Good afternoon, Mr. Cline.
- 13 A. Good afternoon, Mr. Dottheim.
- MR. DOTTHEIM: May I approach the
- 15 witness?
- JUDGE STEARLEY: Yes, you may.
- 17 BY MR. DOTTHEIM:
- 18 Q. Mr. Cline, I'm going to hand to you a
- 19 document that's been marked Staff Exhibit No. 136.
- 20 It's a copy of a Standard & Poor's Ratings Direct
- 21 dated April 2, 2008, Research Update respecting Great
- 22 Plains Energy. A number of people have, I think,
- 23 directed me to you regarding that document.
- 24 A. Yes, sir.
- 25 Q. Mr. Cline, have you had a chance to take

- 1 a look at what's been marked Exhibit 136?
- 2 A. Yes, I have.
- 3 Q. Do you recognize that document?
- 4 A. Yes, I do.
- 5 Q. Okay. Can you identify that document?
- 6 A. Yes. This was a release that Standard &
- 7 Poor's issued on April 2nd concomitant with the
- 8 announcement of our Strategic Energy sale.
- 9 Q. Did you see a draft of this document
- 10 before it was made public?
- 11 A. No, I did not.
- 12 Q. Do -- or do you or does Standard &
- 13 Poor's on -- on occasion make available to KCPL
- 14 drafts of public releases before it makes them public
- 15 for KCPL to review?
- 16 A. In almost all cases, yes, we're given a
- 17 chance to comment on factual and public disclosure
- 18 issues.
- 19 Q. But that wasn't the case in this
- 20 instance?
- 21 A. Not with this one, no.
- Q. Okay. I'd like to direct you to the
- 23 second page, the section that's -- has the heading
- 24 Rationale.
- 25 A. Yes.

- 1 Q. And the second-to-the-last paragraph,
- 2 the one-sentence paragraph, "If Great Plains chooses
- 3 to proceed with the Aquila acquisition without
- 4 obtaining the appropriate regulatory safeguards, and
- 5 assuming the company makes no other compensating
- 6 modifications to its plan, lower ratings on Great
- 7 Plains and Kansas City Power & Light Company could
- 8 result." Did I read that accurately?
- 9 A. Yes, you did.
- 10 Q. Okay. Do you have any understanding as
- 11 to what may be the meaning of the phrase "without
- 12 obtaining the appropriate regulatory safeguards"?
- 13 A. Yes, I think I do.
- Q. Could you please identify what your
- 15 understanding is?
- 16 A. Sure. I think I need to provide a bit
- 17 of context here. This language is essentially
- 18 verbatim with the press release that S&P issued when
- 19 we announced the Aquila transaction. In fact, I
- 20 believe it is word-for-word.
- 21 At that time there was, I think, more of
- 22 a -- a focus by S&P on the concept of additional
- 23 amortization, and I think as we've continued to work
- 24 with them on this transaction, and then particularly
- 25 as they see developments such as the sale of

- 1 Strategic Energy, that has become a -- a -- a reduced
- 2 important -- that factor has become of reduced
- 3 importance.
- 4 Q. And there's the phrase "assuming the
- 5 company makes no other compensating modifications to
- 6 its plan." Do you have an understanding as to what
- 7 that phrase means?
- 8 A. Well, there are always a number of
- 9 alternatives available to the company for purposes of
- 10 maintaining credit rating. You can -- you can have a
- 11 compensating modification through the type of
- 12 financing plan that you utilize, you can have a
- 13 compensating modification through a change in your --
- 14 your corporate structure such as selling a subsidiary
- 15 as we've done here, you can evaluate your -- your
- 16 spending both from a capital and an O&M perspective.
- 17 There are a number of things that could fall into
- 18 that category.
- 19 Q. I'd like to direct you to the -- the
- 20 preceding paragraph on that page, in particular the
- 21 first sentence.
- 22 A. Yes.
- 23 Q. The phrase "access to adequate and
- 24 timely recovery of all costs," do you have an
- 25 understanding of what Standard & Poor's means by that

- 1 phrase?
- 2 A. Yes, I think do.
- 3 Q. Okay. Could you -- could you provide
- 4 your understanding?
- 5 A. I think it's fairly self --
- 6 self-explanatory that they are presuming here that
- 7 the utility operations would -- would not suffer from
- 8 a significant amount of disallowance on its capital
- 9 projects, on our capital projects.
- 10 Q. And if I could direct you to the same
- 11 sentence, the phrase, "regulators will work with
- 12 utilities to prevent material cash flow degradation
- 13 during their joint capital plan." I really should
- 14 provide the word "if" that starts off the sentence, I
- 15 think.
- So it would be "If regulators will work
- 17 with the utilities to prevent material cash flow
- 18 degradation during their joint capital plan." Do you
- 19 have an understanding of what Standard & Poor's means
- 20 by that phrase?
- 21 A. Yes, I think they're referring here to
- 22 just reasonable regulatory treatment through the rate
- 23 case processes similar to how they would view Kansas
- 24 City Power & Light's experience in its last two rate
- 25 cases.

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1 Q. Might that include the provision of
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- 2 additional amortizations?
- 3 A. Again, that would have been a more
- 4 important factor for them earlier in this
- 5 transaction. As their analysis from January showed,
- 6 it is no longer as important a factor.
- 7 Q. That factor has not been eliminated, has
- 8 it?
- 9 A. They view it, I think, as a
- 10 nice-to-have, not as a need-to-have.
- 11 Q. And what do you base that on?
- 12 A. It would be based partially upon the
- 13 letter and partially upon just my -- my discussions
- 14 with them.
- Q. And you say your "discussions with
- 16 them." Can you identify who you're referring to?
- 17 A. We have a primary analyst at Standard &
- 18 Poor's. His name is Gabe Grossberg (phonetic
- 19 spelling). He was the party primarily responsible
- 20 for the analysis done in January.
- 21 Q. Is he the analyst who is responsible for
- 22 the subsequent analysis?
- 23 A. Yes.
- Q. This April 2, 2008 research update, is
- 25 this the most recent issuance from Standard & Poor's

- 1 respecting Great Plains or Aquila or Kansas City
- 2 Power & Light?
- 3 A. I know it is with respect to Great
- 4 Plains and KCP&L. I'm trying to remember when they
- 5 upgraded the rating of Aquila. I believe this was
- 6 after that, so yes, I believe the answer is yes.
- 7 Q. Have you had any discussion with
- 8 Standard & Poor's respecting the reforecast that is
- 9 presently occurring regarding Iatan 2 and the Iatan 1
- 10 projects?
- 11 A. No.
- 12 Q. Based upon your experience, do you
- 13 anticipate that when the results of the reforecast
- 14 process are made public, that that will have any
- effect on the Standard & Poor's analysis of GPE/KCPL?
- 16 A. I think they'll be interested.
- 17 Q. Do you anticipate it would have a
- 18 negative effect?
- 19 A. No.
- Q. Do you anticipate it would have a
- 21 positive effect?
- 22 A. It would depend.
- Q. And what would it depend upon?
- 24 A. It would depend upon the manner in
- 25 which, you know, we presented the reforecast and

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1 particularly the financing plan that we would ascribe
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- 2 to it. So how -- how the cost change -- you know, if
- 3 it were an increase, would be -- would be financed.
- 4 Q. Is there -- there an intention to
- 5 present a -- a financing plan or is there an intent
- 6 to present a financing plan relating to the results
- 7 of the reforecast?
- 8 A. Yes.
- 9 MR. ZOBRIST: If you're going to follow
- 10 up on it, we may need to go into HC session, don't
- 11 you think?
- 12 THE WITNESS: Yes.
- 13 MR. ZOBRIST: Mr. Cline is indicating
- 14 yes, so ...
- JUDGE STEARLEY: Very well.
- 16 (REPORTER'S NOTE: At this point, an
- 17 in-camera session was held, which is contained in
- 18 Volume 20, pages 2587 through 2596 of the
- 19 transcript.)

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1 JUDGE STEARLEY: We are back in public

- 2 forum.
- 3 MR. DOTTHEIM: May I approach the
- 4 witness?
- JUDGE STEARLEY: You may.
- 6 CROSS-EXAMINATION (CONTINUED) BY MR. DOTTHEIM:
- 7 Q. Mr. Cline, I'm going to hand to you a
- 8 copy of what's been marked as Staff Exhibit 137.
- 9 It's a copy of Standard & Poor's Ratings Direct dated
- 10 March 20, 2008, Research Update respecting Aquila
- 11 Inc.
- 12 A. Uh-huh. Thank you.
- 13 Q. Mr. Cline, have you had an opportunity
- 14 to take a look at what's been marked as Staff
- 15 Exhibit 137?
- 16 A. Yes.
- 17 Q. Okay. Do you recognize that document?
- 18 A. Yes.
- 19 Q. Could you identify that document?
- 20 A. This was a release from Standard &
- 21 Poor's on March 20th, 2008, announcing an upgrade in
- 22 Aquila's credit rating to double B minus.
- Q. And I'd like to direct you in particular
- 24 to the second page, the Rationale section, the
- 25 second-to-the-last paragraph on the page, the

- 1 paragraph with the two bullet points, and in
- 2 particular the second bullet point. But the sentence
- 3 right before the first bullet point is necessary for
- 4 the second bullet point also.
- 5 And in particular, I'd like to direct
- 6 you to the second sentence in the second bullet
- 7 point.
- 8 A. Yes.
- 9 Q. Okay. If I can paraphrase from that
- 10 paragraph, it indicates, does it not, that
- 11 improvements to the rating of Aquila will be hindered
- 12 by the company not having access to any form of
- 13 accelerated amortization?
- 14 A. It simply recognizes that the ability
- 15 for the rating to be improved is hindered by the
- 16 capital spending level and the fact that they don't
- 17 earn a cash return on construction work in progress
- 18 and also do not have amortization -- accelerated
- 19 amortization.
- Q. Is the answer to my question yes?
- 21 MR. ZOBRIST: Well, I object. I think
- 22 that's argumentative because he gave an answer to the
- 23 question.
- JUDGE STEARLEY: Mr. Dottheim?
- 25 MR. DOTTHEIM: Well, I think my question

- 1 can be answered yes or no or I don't know.
- 2 MR. ZOBRIST: Well, Judge, I don't think
- 3 so because it's a sentence that has two independent
- 4 portions to it and Mr. Cline has answered with a full
- 5 sentence and Mr. Dottheim wants him just to focus on
- 6 the second part of the question. I ...
- JUDGE STEARLEY: Mr. Dottheim, you can
- 8 re-ask the second part as a separate question,
- 9 please.
- 10 MR. DOTTHEIM: Right.
- 11 BY MR. DOTTHEIM:
- 12 Q. Mr. Cline, does the second paragraph --
- 13 second-to-the-last paragraph on the second page, the
- 14 Rationale section, indicate that improvements to the
- 15 rating of Aquila would likely be hindered by the
- 16 company not earning a cash return on construction
- 17 work in progress and at not having access to any form
- 18 of accelerated amortization?
- 19 A. No.
- Q. What does that paragraph indicate?
- 21 A. I think -- they're -- they're -- they're
- 22 making a factual statement that the company does not
- 23 earn a return on CWIP and it also does not have
- 24 access to accelerated amortization today. That's a
- 25 factual statement.

- 1 Q. There's no indication that the
- 2 company -- that is, Aquila -- not having access to
- 3 any form of accelerated amortization -- that is,
- 4 additional amortizations -- would not hinder the
- 5 Standard & Poor's view, Aquila's opportunity for
- 6 improvements in ratings from Standard & Poor's?
- 7 A. I don't think so. I think,
- 8 Mr. Dottheim, we can go back to what I said earlier,
- 9 that a company has different methods at its disposal
- 10 to address pressures on cash flows. So the absence
- 11 of additional amortization or CWIP in and of itself
- 12 is not a hindrance to the -- to improvements in the
- 13 rating. The plan -- the spending plans could be
- 14 changed. There are other actions that could be
- 15 taken.
- 16 Q. Does that paragraph suggest the taking
- of other actions by Aquila?
- 18 A. It does not suggest that.
- 19 Q. You're suggesting that Aquila take other
- 20 actions, are you not?
- 21 A. No, I'm not.
- 22 Q. You're suggesting that Aquila has other
- 23 options, are you not; other options than accelerated
- 24 amortization?
- 25 A. There are always other -- other

- 1 alternatives, yes.
- Q. You are suggesting that in your answer,
- 3 are you not?
- 4 A. Yes.
- 5 Q. Where do you see that in that paragraph?
- 6 MR. ZOBRIST: Judge, I'm going to
- 7 object. He's asking a KCPL/Great Plains Energy
- 8 witness to interpret someone else's document about
- 9 another company. If we can begin to link it up to
- 10 the merger or something like that, then I won't have
- 11 an objection. But we seem to be just debating what a
- 12 third party is saying, and he's asking a witness
- 13 who's not from Aquila to speculate on what Aquila
- 14 management might do.
- JUDGE STEARLEY: Mr. Dottheim?
- MR. DOTTHEIM: He was interpreting the
- document in his response which he gave to me which
- 18 Mr. Zobrist is now objecting to him doing. Judge, I
- 19 would -- I won't pursue this any further. I think it
- 20 speaks for itself.
- 21 JUDGE STEARLEY: All right. Very good,
- 22 Mr. Dottheim. Saved me from having to make a call.
- MR. DOTTHEIM: If I could have one
- 24 moment, please.
- JUDGE STEARLEY: Certainly.

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1 MR. DOTTHEIM: May I approach the
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- 2 witness?
- JUDGE STEARLEY: You may.
- 4 BY MR. DOTTHEIM:
- 5 Q. Mr. Cline, I'm going to hand to you what
- 6 I believe has previously been marked Exhibit -- I
- 7 think it's Exhibit 123. It's the Great Plains Energy
- 8 Edward Jones Mid-Cap Utility Conference, March 25,
- 9 2008 presentation in New York City.
- 10 A. Thank you.
- 11 Q. Mr. Cline, can you identify that
- 12 document?
- 13 A. Yes. This was a presentation that we
- 14 made at an investor conference sponsored by Edward
- 15 Jones in late March.
- 16 Q. And when you said a "presentation that
- 17 we made," "we" being?
- 18 A. Great Plains Energy.
- 19 Q. You were one of the individuals that
- 20 were involved in the presentation?
- 21 A. Yes, I presented it on behalf of the
- 22 company.
- Q. Okay. Mr. Cline, you're a member of the
- 24 CEP oversight committee?
- 25 A. Yes, I am.

- 1 Q. Okay. And again, you were present last
- 2 Friday, April 25, for the presentation of the
- 3 reforecast numbers in the schedule?
- 4 A. Yes, I was.
- 5 Q. Have you played, so to speak, any role
- 6 in the reforecast process other than as a member of
- 7 the CEP oversight committee?
- 8 A. I had a little bit more of an involved
- 9 role than the other members of the committee in a
- 10 couple of respects. I participated in a session with
- 11 a couple of our large contractors on the project as
- 12 well as the owner's engineer. And I also was
- involved in a discussion with the project leadership
- 14 team when the proposed contingencies that were
- 15 presented to the whole team were developed.
- I also had a chance to take a look at
- 17 the numbers before they were presented to the full
- 18 committee because we were starting to think about
- 19 external messaging and how to clearly communicate the
- 20 drivers of the change to the full committee, and in
- 21 my role as head of investor relations, they thought
- 22 my insight would be helpful.
- Q. Do you anticipate that you will have any
- 24 role in the remainder of the present reforecasting
- 25 process?

- 1 A. No.
- Q. Mr. Cline, at the presentations that --
- 3 that are made for the investment analysts on a
- 4 somewhat regular basis that are web cast on the web
- 5 site of Great Plains Energy/Kansas City Power &
- 6 Light, those matters are in various instances
- 7 indicated by a bullet point that states "Script and
- 8 Q&A."
- 9 And in those instances where there's a
- 10 bullet point and a "Script and Q&A," there's a
- 11 transcript. I'm curious as to whether that
- 12 denomination "script" also might indicate when you
- 13 are at these presentations, do the presenters also
- work from a written script?
- 15 A. Not necessarily. Usually there are
- 16 talking points that the presenters work from, but as
- 17 far as a word-for-word script, typically, no.
- 18 Q. So what -- what appears on the web site,
- 19 the bullet point that says "Script and Q&A" may be
- 20 just a short form for transcript --
- 21 A. Transcript.
- 22 Q. -- and Q&A and not indicating that --
- 23 that actually the transcript that appears is actually
- 24 a written script?
- 25 A. Correct.

1 MR. DOTTHEIM: Okay. If I could have a

- 2 moment, please.
- JUDGE STEARLEY: Certainly,
- 4 Mr. Dottheim.
- 5 BY MR. DOTTHEIM:
- 6 Q. Mr. Cline, the -- the two letters
- 7 that -- that were addressed to you from Standard --
- 8 Standard & Poor's, I believe dated January 7, 2008,
- 9 which is Exhibit 125, and the letter from Moody's
- 10 dated, I believe, January 8th, 2008, which is
- 11 Exhibit 124, were there any subsequent communications
- in response from GPE/KCP&L back to Standard & Poor's
- 13 and Moody's directly relating to either of those
- 14 letters?
- 15 A. No, not following the receipt of the
- 16 letters.
- 17 Q. Okay. If there were anything in error
- in either of the letters, would that have been
- 19 communicated to Standard & Poor's or Moody's?
- 20 A. Not -- not necessarily. It would -- it
- 21 would depend, I guess, on some judgment as to whether
- 22 we felt that it was an important error. Otherwise,
- 23 we may just call it to their attention at a -- at a
- 24 later -- a later time. If we thought they were
- 25 basing their information on something material that

- 1 was incorrect, we would call it to their attention.
- Q. Was there anything of that nature in
- 3 either one of those letters that to your knowledge
- 4 was brought -- was brought to the attention of
- 5 Standard & Poor's or Moody's?
- 6 A. Well, there's one item I can think of
- 7 that we did not specifically speak with Moody's about
- 8 that we will call to their attention at -- at some
- 9 point, but we didn't view it -- I don't think they
- 10 viewed it as a material issue.
- 11 Q. And I was asking whether in actuality
- 12 GPE or KCPL contacted -- and I think you've already
- 13 answered.
- 14 A. Yes, we -- we did not.
- 15 Q. In either instance there was nothing
- 16 that was considered of a material nature warranting
- 17 contacting either Standard & Poor's or Moody's?
- 18 A. Correct.
- MR. DOTTHEIM: Thank you, Mr. Cline.
- THE WITNESS: You're welcome.
- 21 JUDGE STEARLEY: All right. If Staff is
- 22 through, we are to questions from the Bench.
- 23 Commissioner Jarrett, any questions for this witness?
- 24 COMMISSIONER JARRETT: No questions,
- 25 thank you.

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1 JUDGE STEARLEY: There will be no
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- 2 reexamination based on questions from the Bench. Any
- 3 examination from Great Plains/KCPL?
- 4 MR. ZOBRIST: No questions, Judge.
- JUDGE STEARLEY: Very well. Mr. Cline,
- 6 you will be excused. I thank you for your testimony.
- 7 You will not, however, be finally excused just in
- 8 case the Commission should have additional questions
- 9 for you in the future. And I believe that is
- 10 Mr. Cline's last scheduled appearance?
- 11 MR. ZOBRIST: Yes, Judge. At this time
- 12 I would offer, if it's not been offered previously,
- and I don't believe it has, Exhibits 8, 9, 10 and 38
- 14 which are both HC and NP versions.
- JUDGE STEARLEY: Are there any
- objections to the offerings of Exhibits 8, 9, 10 and
- 17 38?
- 18 MR. MILLS: I have objections to the
- 19 admission of Exhibit 38, and it deals primarily with
- 20 the exhibits to Exhibit 38. During my questioning of
- 21 Mr. Cline with respect to Exhibit 18, and -- and as
- 22 he testified, Exhibit 19 is very similar, so by -- by
- 23 reflection, Exhibit 19, it became clear that
- 24 Mr. Cline had not prepared much of these documents
- 25 and was not familiar with much of the information in

- 1 them. And so I don't believe that an adequate
- 2 foundation has been laid for their admissibility.
- In addition to Exhibit 18 and 19, I also
- 4 object to the portion of his testimony on page 4
- 5 beginning at the end of line 18 and continuing to the
- 6 end of that page where he talks about what's
- 7 contained in those exhibits.
- 8 MR. WOODSMALL: I would support that
- 9 exhibit -- I mean I would support that objection. I
- 10 believe that, unlike any opinion evidence, this is
- 11 being offered for fact. The schedules MWC-18 and -19
- 12 are being offered for fact, and he was unable to
- answer many questions posed by Mr. Mills as to those
- 14 facts. For that reason, I would support Mr. Mills'
- 15 objection.
- JUDGE STEARLEY: All right.
- 17 Mr. Zobrist?
- 18 MR. ZOBRIST: Your Honor, these were not
- 19 offered as facts per se, they were offered as
- 20 evidence of the materials that were presented to
- 21 Standard & Poor's and Moody's. Mr. Cline actually
- 22 did respond to a number of questions knowledgeably.
- 23 He indicated that there were other
- 24 pieces of information that either came from other
- 25 members of management at Great Plains Energy or

- 1 Kansas City Power & Light; other data according to
- 2 the documents appear to have come from Aquila, but
- 3 that these were offered as evidence of what was
- 4 presented to these rating agencies and upon which
- 5 they base their analysis and subsequently the letters
- 6 represented in Exhibit 124 and 125.
- 7 MR. WOODSMALL: Well, your Honor, I
- 8 guess to take off on that, to the extent they form
- 9 the basis for S&P's opinion, we need to be permitted
- 10 to test that opinion by testing the underlying
- 11 assumptions. In this case we can't test those
- 12 underlying assumptions on all the assumptions because
- 13 he was unable to answer those questions.
- 14 MR. ZOBRIST: Well, Judge, what I would
- 15 say is this -- this is evidence of material that was
- 16 submitted to S&P. Mr. Cline -- and I would be glad
- 17 to re-call him to the stand -- you know, testified
- 18 that this is the type of information that credit
- 19 agencies rely upon. I believe that's what his
- 20 prefiled testimony indicates.
- 21 And the fact that someone in his
- 22 position cannot, you know, identify each and every
- 23 line on an Excel spreadsheet, you know, should not
- 24 prevent them from coming into evidence.
- 25 And indeed, if he is unable to explain,

- 1 you know, one particular line, that certainly goes to
- 2 credibility and to the weight, but it doesn't go to
- 3 the admissibility of the evidence.
- 4 MR. MILLS: And if I may, Judge, if it
- 5 was one particular line or one particular number, I
- 6 may have a different impression, but there were page
- 7 after page and line after line that Mr. Cline could
- 8 not attest to the accuracy of. And so regardless of,
- 9 you know, what -- what Mr. Zobrist thinks is in the
- 10 testimony about this being the kind of thing that
- 11 Standard & Poor's relies on, I don't believe that
- 12 that -- that there is any such representation in this
- 13 testimony.
- 14 So the only way we have of judging the
- 15 accuracy is by talking to the witness who sponsored
- 16 the testimony, and he could not attest to the
- 17 accuracy. He could not even attest to his -- to the
- 18 fact that he understood some of the material.
- 19 So -- and, in fact, there were some
- 20 numbers that he testified were inconsistent
- 21 throughout the document and he was unable to say
- 22 which were -- which were accurate and which were
- 23 inaccurate. So I really don't think there's any
- 24 adequate foundation for this to be admitted into the
- 25 record.

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1 JUDGE STEARLEY: All right. Prior to me
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- 2 addressing that specifically, let me ask if there are
- 3 objections to 8, 9 and 10 as well because I didn't
- 4 hear any objections voiced on those.
- 5 MR. WOODSMALL: Well, I'll jump in. I
- 6 know Mr. Conrad's standard objection here is that he
- 7 wants to renew the Motion in Limine that he has
- 8 previously filed. So with regard to Exhibit 8, I
- 9 would point your Honor to his first Motion in Limine,
- 10 page 4, and would renew that objection.
- JUDGE STEARLEY: Okay. 9 or 10,
- 12 Exhibits 9 or 10?
- MR. WOODSMALL: I don't believe we had
- 14 anything on that; however, to the extent that it is
- 15 contained in those Motions in Limine, I would renew
- 16 that objection.
- JUDGE STEARLEY: Okay. Exhibits No. 8,
- 18 9 and 10 will be received into evidence.
- 19 (EXHIBIT NOS. 8, 9 AND 10, HC AND NP,
- 20 WERE RECEIVED INTO EVIDENCE AND MADE A PART OF THE
- 21 RECORD.)
- JUDGE STEARLEY: Mr. Conrad's standard
- 23 objection will be, as we have done consistently with
- 24 our rulings in the past, overruled.
- MR. WOODSMALL: Thank you.

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1 JUDGE STEARLEY: Now, moving to
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- 2 Exhibit 38, Mr. Zobrist, if you'd like to call
- 3 Mr. Cline back to lay some additional foundation, I'd
- 4 suggest we do this now and I can retake up the
- 5 objection afterwards.
- 6 MR. ZOBRIST: Great, I'd be glad to.
- 7 Great Plains Energy will re-call Mr. Cline to the
- 8 stand.
- 9 MR. MILLS: Judge, will this be in the
- 10 form of additional direct testimony, and if so, will
- 11 I be offered the opportunity for -- for
- 12 cross-examination after -- after direct examination?
- JUDGE STEARLEY: I will give you the
- 14 opportunity to cross, Mr. Mills.
- MR. MILLS: All right. Typically, you
- 16 know, once -- once a witness has filed in this case I
- 17 believe two or three rounds of direct testimony, it
- 18 kind of gives them a fourth bite at the apple here
- 19 to --
- 20 MR. ZOBRIST: Judge, maybe I can --
- 21 MR. MILLS: -- lay additional
- 22 foundation. I mean, this will be his -- counting the
- 23 prefiled testimony which there were two or three
- 24 rounds, this will be his fourth opportunity or
- 25 perhaps fifth for direct testimony. And that, to me,

- 1 seems a little bit unfair, that if he hasn't been
- 2 able to do it in four tries, that he gets -- that he
- 3 gets to do it again.
- 4 JUDGE STEARLEY: Mr. Zobrist?
- 5 MR. ZOBRIST: Judge, if I may, perhaps I
- 6 can cure the problem by asking leave of the
- 7 Commission to conduct a short bit of redirect
- 8 examination only on these issues that Mr. Mills
- 9 raised, not going into the other issues that the
- 10 other counsel raised. I --
- 11 MR. MILLS: Judge -- Judge, you offered
- 12 Mr. Zobrist the opportunity for redirect examination
- 13 and he -- and he turned it down, so I think it's a
- 14 little late to say, oh, my gosh, I forgot something,
- 15 I better do it now.
- MR. WOODSMALL: In which case I have
- 17 some other cross-examination that I'd like leave to
- 18 conduct as well. This could never end. He's past
- 19 his chance.
- JUDGE STEARLEY: Well, I'm going to
- 21 allow the examination, and you will have your
- 22 opportunity at cross again. And you may proceed,
- 23 Mr. Zobrist.
- MR. ZOBRIST: Okay. Thank you, Judge.
- 25 REDIRECT EXAMINATION BY MR. ZOBRIST:

- 1 Q. Mr. Cline, have you presented materials
- 2 to Standard & Poor's similar to schedules 18 and 19
- 3 in the past?
- 4 A. Yes, many times.
- 5 Q. And would you give the Commission a
- 6 little background on what the process is that you
- 7 followed in having schedules 18 and 19 of your
- 8 additional supplemental direct prepared?
- 9 A. The -- the preparation of projections
- 10 involves parties from all over a company. I mean,
- 11 financial projections are the sum total of input
- 12 from -- in the case of a utility, you have
- 13 generation, you have transmission distribution, you
- 14 have regulatory assumptions, you have a myriad of
- 15 different areas that are responsible for providing
- 16 input.
- 17 And as the primary individual
- 18 responsible for the rating agency relationship, my
- 19 role is to pull all that together into, you know, a
- 20 comprehensive package which the agencies can then
- 21 review. I never and have never in 12 years of
- 22 dealing with rating agencies purported to be an
- 23 expert on particular line items in a document.
- 24 There are certain items that I'm very
- 25 familiar with; you know, capital structure,

- 1 financing, the sorts of things the -- the company
- 2 treasurer would get involved in, but in terms of
- 3 operating assumptions and so forth, I usually rely on
- 4 the experts within the company to pull that
- 5 information together, and I did so in this case,
- 6 relying very heavily on Mr. Kobayashi, Mr. Bassham as
- 7 the primary architects of the transaction, the Great
- 8 Plains Energy perspective.
- 9 I did not see a need to challenge the --
- 10 the assumptions and the -- and the inputs that they
- 11 prepared. And I would go on to say that the rating
- 12 agencies have their own ability based on their
- 13 experience with dealing with companies like us to --
- 14 to assess the validity of inputs. They don't simply
- 15 take the -- the projections or the numbers that we
- 16 provide at face value.
- 17 So if there were anything that were out
- 18 of the ordinary or unusual or extreme, we would have
- 19 been challenged, you know, in the context of this
- 20 assignment. So there was nothing different about
- 21 this from the company treasurer's perspective than
- 22 there has ever been in terms of me providing very
- 23 detailed, very thorough, comprehensive financial
- 24 projections.
- 25 Q. Mr. Cline, in your experience, do

- 1 employees of Great Plains Energy and KCPL who provide
- 2 you this information have an understanding as to what
- 3 their obligation is to you in providing this
- 4 information?
- 5 MR. WOODSMALL: I object, your Honor,
- 6 speculation. He's being asked to read the mind of
- 7 other individuals at GPE and KCP&L.
- JUDGE STEARLEY: Mr. Zobrist?
- 9 MR. ZOBRIST: Well, I'm not sure that
- 10 that's what I asked, but if I did, I'll rephrase the
- 11 question.
- 12 BY MR. ZOBRIST:
- 13 Q. Do these individuals understand that
- 14 they have an obligation to provide you with true and
- 15 accurate information?
- MR. WOODSMALL: I renew the objection.
- 17 How is he to know what these other individuals
- 18 understand?
- 19 JUDGE STEARLEY: Mr. Zobrist, do you
- 20 want to try one more rephrasing?
- 21 BY MR. ZOBRIST:
- Q. Okay. In the course of collecting this
- 23 information, do these -- do you understand that
- 24 accurate and fair and truthful information is being
- 25 provided to you in the course of these other

- 1 employees' responsibilities?
- 2 A. I do, and if I have a basis to
- 3 challenge, I will challenge. But in many cases, I
- 4 must rely on those individuals, and I believe that
- 5 they understand that.
- 6 MR. ZOBRIST: Judge, I don't have any
- 7 further questions.
- JUDGE STEARLEY: All right. Mr. Mills,
- 9 you may inquire further if you wish.
- 10 MR. MILLS: I don't need to inquire of
- 11 this witness. I -- I -- I would renew my objection
- 12 and I would state that I don't believe that this has
- 13 laid any additional foundation for this witness's
- 14 ability to attest to the accuracy of the document.
- 15 All he has said is that this is a
- 16 routine procedure to submit this kind of information
- 17 to Standard & Poor's, but simply because it's a
- 18 routine procedure to submit to Standard & Poor's does
- 19 not lay an evidentiary foundation for it in a
- 20 contested case. Standard & Poor's may very well have
- 21 its own parameters and rationale and -- and -- and
- 22 procedures for challenging or looking at this
- 23 information, but that's not relevant here.
- 24 What's relevant here is whether this
- 25 witness who is sponsoring this testimony can say I

- 1 know what this means, I know it's accurate, and he
- 2 has demonstrated that he cannot on many of the
- 3 questions I asked him.
- 4 So I don't -- I don't -- I don't think
- 5 either the witness's prefiled testimony nor his
- 6 cross-examination nor this little bit of direct
- 7 examination has done anything to cure the fact that
- 8 this witness did not prepare the document, doesn't
- 9 understand some of the terms, doesn't understand some
- 10 of the figures and cannot attest to the
- 11 reasonableness or accuracy of some of the information
- 12 therein.
- MR. WOODSMALL: Your Honor, I agree with
- 14 Mr. Mills, and I would add that this little bit of
- 15 redirect now raises the question as to -- as to the
- 16 relevance of all this. As Mr. Cline indicated, these
- 17 entities are capable of doing their own analysis, of
- 18 providing their own assumptions. Therefore, we have
- 19 no idea whether these are even the assumptions
- 20 underlying their opinions.
- 21 So if -- if they've done their own
- 22 analysis, if they've done their own critical analysis
- of the assumptions, how do we know what the relevance
- 24 of these documents are? So I would now question them
- 25 on the basis of relevance.

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JUDGE STEARLEY: All right. Did you
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- 2 have any other inquiry of Mr. Cline?
- 3 MR. WOODSMALL: Yes, very briefly.
- 4 RECROSS-EXAMINATION BY MR. WOODSMALL:
- 5 Q. Mr. Cline, have you -- have you ever
- 6 worked for S&P?
- 7 A. No.
- 8 Q. Have you ever provided in a professional
- 9 capacity a credit rating of another company's debt?
- 10 A. No.
- 11 Q. Have you ever worked for Moody's?
- 12 A. No.
- 13 Q. Have you ever done -- in any capacity
- 14 for any company provided a credit rating of another
- 15 company's debt?
- 16 A. No.
- MR. WOODSMALL: Thank you.
- JUDGE STEARLEY: All right.
- 19 Commissioner Clayton or Jarrett, do you have any
- 20 questions for this witness on this issue before I
- 21 release him?
- 22 COMMISSIONER JARRETT: No questions.
- 23 COMMISSIONER CLAYTON: Yeah, no
- 24 questions.
- MR. WOODSMALL: Your Honor, are you

- 1 ruling just on Mr. Mills' objection now or as to the
- 2 admissibility? Because now I have another objection.
- JUDGE STEARLEY: I'm going to allow
- 4 Mr. Cline to get off the stand. If you have
- 5 additional objections, I'll be happy to hear them.
- 6 Thank you, Mr. Cline.
- 7 And if you'd like to state the basis of
- 8 your next objection.
- 9 MR. WOODSMALL: Okay. Well, we have
- 10 Mr. Mills' first objection, my objection on the basis
- 11 of relevance. Now I would object to Mr. Cline's --
- 12 the highly confidential portion of Mr. Cline's
- 13 testimony at page 4 in which he states what S&P and
- 14 Moody's have indicated. That is classic hearsay.
- MR. ZOBRIST: But, Judge, that's already
- 16 in evidence as Exhibits 124 and 125, so it's already
- 17 into evidence.
- JUDGE STEARLEY: I would agree -- I
- 19 would agree with you on that, Mr. Zobrist. Did you
- 20 want to address the other objections further before I
- 21 rule?
- MR. ZOBRIST: No. I think that
- 23 Mr. Cline -- well, yes, yes. Yes, I do, briefly. I
- 24 think that Mr. Cline has indicated that this is part
- 25 of a standard process and that exhibits -- pardon me,

- 1 schedules MWC-18 and MWC-19 are part of that process,
- 2 that he has done this, I believe he said, over 12
- 3 years, that it's a standard process.
- 4 And if either Mr. Mills or Mr. Woodsmall
- 5 had wanted to inquire into this during the discovery
- 6 period, they would have been free to. But I think
- 7 that he has laid a sufficient foundation for this to
- 8 be admitted into evidence with judgments to be made
- 9 by the Commission on the weight or credibility to be
- 10 given to any lines or matters that Mr. Cline may not
- 11 be specifically familiar with.
- 12 JUDGE STEARLEY: All right. I am going
- 13 to overrule the objections. I am going to admit and
- 14 receive this into evidence.
- 15 (EXHIBIT NO. 38HC AND NP WAS RECEIVED
- 16 INTO EVIDENCE AND MADE A PART OF THE RECORD.)
- 17 JUDGE STEARLEY: And certainly,
- 18 Mr. Cline's ability to answer questions with regard
- 19 to certain items will certainly be -- go to its
- 20 weight and credibility of the testimony.
- 21 MR. WOODSMALL: Your Honor, would --
- 22 just for clarification, was that a ruling on just
- 23 Mr. Mills' objection or what about my relevancy
- 24 objection?
- 25 JUDGE STEARLEY: I am overruling that as

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1 well.
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- 2 MR. WOODSMALL: Thank you.
- 3 MR. ZOBRIST: Judge, we're prepared to
- 4 go -- to offer Mr. Easley to Staff at this time as
- 5 well.
- 6 JUDGE STEARLEY: And I wanted to inquire
- 7 briefly if the parties have any idea to the extent
- 8 his examination will go this evening before we put
- 9 him on the stand.
- 10 MR. DOTTHEIM: We had not discussed
- 11 putting Mr. Easley on the stand.
- JUDGE STEARLEY: Okay.
- MR. ZOBRIST: At all or you mean today?
- MR. DOTTHEIM: Today.
- MR. ZOBRIST: Well, unless we're going
- 16 to stop early, he's in -- you know, he's available.
- JUDGE STEARLEY: All right. Let's go
- 18 ahead and start Mr. Easley's testimony and we'll see
- 19 how things run this evening. Is there any person
- 20 that needs to make arrangements if we should run late
- 21 this evening?
- MR. MILLS: Judge, I --
- JUDGE STEARLEY: The reason I was
- 24 asking --
- 25 MR. MILLS: -- I don't -- I don't -- I

- 1 don't --
- 2 JUDGE STEARLEY: -- I can -- I can keep
- 3 you-all here till midnight, fine with me.
- 4 MR. MILLS: I don't need to make any
- 5 arrangements, but I had not anticipated getting to
- 6 Mr. Easley today and I'm not prepared to go forward
- 7 with Mr. Easley.
- 8 MR. WOODSMALL: I would echo that
- 9 sentiment.
- 10 MR. MILLS: I don't know -- I -- in the
- 11 interest of full disclosure, I don't know that I have
- 12 questions for Mr. Easley in any event, but I have not
- 13 even at this point determined whether or not I will
- 14 have questions for Mr. Easley.
- MR. DOTTHEIM: And, Judge, we have
- 16 questions for Mr. Easley, but we talked about what
- 17 witnesses we'd take today, and we did not talk about
- 18 Mr. Easley. Certainly, we -- we talked about an
- 19 order of witnesses.
- 20 MR. ZOBRIST: Well, Judge, on -- I'm
- 21 sorry.
- MR. DOTTHEIM: We talked about going
- 23 through Mr. Cline today.
- 24 MR. ZOBRIST: Well, I didn't -- and I
- 25 apologize to Mr. Dottheim, but I don't remember

- 1 anyone asking me whether we were going to stop with
- 2 Mr. Cline. I knew we were going to Mr. Cline, and
- 3 after Mr. Cline was Mr. Easley, and we also have
- 4 Mr. Davis and Mr. Foster. And they're here, they
- 5 arrived yesterday. I mean ...
- 6 MR. DOTTHEIM: Judge, we had also
- 7 offered to take Mr. Zabors since he was here. We had
- 8 offered to take him yesterday since he was here, and
- 9 he's a consultant from out of town. And we were told
- 10 that, no, the company didn't want to take him -- take
- 11 him, they wanted to take him last, that they would
- 12 just as soon have him wait.
- 13 So we were prepared to take Mr. Zabors
- 14 even yesterday and were told that -- that that would
- 15 not be acceptable. Now, if --
- 16 JUDGE STEARLEY: All right. Well,
- 17 let -- let me inquire of the parties of this: Will
- 18 the parties be ready to hear the remaining witnesses
- 19 for this creditworthiness issue tomorrow, all of the
- 20 remaining witnesses?
- 21 MR. ZOBRIST: Yes, on behalf of Great
- 22 Plains Energy and Kansas City Power & Light.
- MR. MILLS: Yes.
- JUDGE STEARLEY: Okay. And I'm not sure
- 25 where we would be at in terms of time with regard to

- 1 Mr. Zabors at that point. And let me also ask while
- 2 I'm -- we're doing -- shifted the scheduling matters
- 3 here. Mr. Dottheim, with regard to the offer of
- 4 proof on the additional amortization, have you
- 5 selected witnesses for that at this point or --
- 6 MR. DOTTHEIM: Judge, the Staff does not
- 7 make offers of proof.
- 8 MR. WOODSMALL: To take the burden off
- 9 Mr. Dottheim because he's unable to appeal the
- 10 Commission, it's likely that we will be appealing on
- 11 that point. And no, we have not picked out
- 12 witnesses. I would anticipate hoping to talk to
- 13 Mr. Dottheim and perhaps Mr. Zobrist this afternoon.
- 14 JUDGE STEARLEY: Okay. Is that -- is
- 15 that information you can provide the Commission with
- 16 by no later than tomorrow?
- MR. WOODSMALL: When we commence the
- 18 hearing?
- JUDGE STEARLEY: Yes.
- 20 MR. WOODSMALL: Yes, I imagine I could
- 21 do that.
- JUDGE STEARLEY: All right.
- MR. DOTTHEIM: And, Judge, I -- I don't
- 24 think I -- maybe by being silent -- I should have
- 25 spoken up, but I never meant to indicate -- when

- 1 others were speaking of offers of proof, I don't
- 2 think that I at any point ever indicated that the
- 3 Staff would be making an offer of proof.
- 4 JUDGE STEARLEY: That's fine,
- 5 Mr. Dottheim. I -- I was trying to get to the
- 6 scheduling issues here, and I directed them towards
- 7 you.
- 8 MR. WOODSMALL: If he wants to help me
- 9 with it, though, I'll take the help.
- 10 JUDGE STEARLEY: All right. Well, I do
- 11 want the parties to have the opportunity to be
- 12 prepared for the witness examination tomorrow, so I
- don't want to proceed if I'm hearing from multiple
- 14 parties that they're not prepared to hear Mr. Easley
- 15 today.
- MR. ZOBRIST: Well -- and I was going to
- 17 say, if this is not agreeable to Staff, that's fine,
- 18 but I'm certainly willing if the Commission is to
- 19 take, you know, a ten- or 15-minute break if it's
- 20 just a matter of getting exhibits together to just
- 21 get Mr. Easley off the stand if that's not --
- MR. DOTTHEIM: Or maybe --
- MR. ZOBRIST: Pardon me?
- MR. DOTTHEIM: I'm sorry. Or maybe if
- 25 Mr. Zabors is available, maybe we could take

- 1 Mr. Zabors.
- JUDGE STEARLEY: Well --
- 3 MR. ZOBRIST: I'm not sure he's in the
- 4 hearing room, but ...
- 5 JUDGE STEARLEY: Would the parties like
- 6 me to give them a ten-minute break and you can slug
- 7 this out?
- 8 MR. ZOBRIST: All right. That would be
- 9 fine. Maybe we can and maybe we can't, so ...
- 10 JUDGE STEARLEY: All right. We'll just
- 11 go in recess for ten minutes and we'll come back and
- 12 make some plans here.
- 13 (A RECESS WAS TAKEN.)
- 14 JUDGE STEARLEY: All right. Well, let
- me inquire, then, how we're going to proceed today
- 16 and tomorrow with our order of witnesses.
- 17 MR. ZOBRIST: I think the parties have
- 18 agreed that we will close for business today. We
- 19 will begin tomorrow morning with the following Great
- 20 Plains Energy/KCPL witnesses: Mr. Easley, Mr. Davis
- 21 and Mr. Foster.
- 22 And then I understand we're going to
- 23 proceed at Staff's request with Aquila witnesses,
- 24 Mr. Rose and Mr. Sherman. And then at that point we
- 25 may go with either Mr. Trippensee or

- 1 Mr. Schallenberg -- yeah, although I understand
- 2 Mr. Zabors is last when we get through the
- 3 creditworthiness.
- 4 JUDGE STEARLEY: All right. So by my
- 5 count, we have eight witnesses for tomorrow. We're
- 6 going to do Easley, Davis, Foster, Rose, Sherman
- 7 Schallenberg, Trippensee, Zabors.
- 8 MR. WOODSMALL: And then, your Honor,
- 9 getting to your question from earlier, I've consulted
- 10 with other counsel, and I believe that as regards to
- 11 the amortization offer of proof, the most witnesses
- 12 that I would call would be three. That would be
- 13 Schallenberg, Trippensee and Cline. I am going to
- 14 review it some more and -- and see if I need all
- 15 three. In any situation, I don't see that offer of
- 16 proof being lengthy.
- 17 JUDGE STEARLEY: All right. Very good.
- 18 Well, with that schedule in mind and the possibility
- 19 we may run late tomorrow, we'll see how we are going
- 20 time-wise and kind of figure it out from there. We
- 21 may spill a little over into Thursday, then, if need
- 22 be.
- 23 And with that, are there any other
- 24 matters we need to take up before we adjourn tonight?
- 25 COMMISSIONER CLAYTON: I do, Judge.

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1 JUDGE STEARLEY: Commissioner Clayton.
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- 2 COMMISSIONER CLAYTON: I had a couple of
- 3 questions that I need clarification on. There have
- 4 been some evidentiary rulings that have been made and
- 5 there's been discussion about offers of proof, and
- 6 Staff has made some statements about Staff doesn't
- 7 make an order [sic] of proof. I was wondering if
- 8 maybe Mr. Dottheim could clarify that.
- 9 And then the second question that I have
- 10 for any of the parties is, we have an agenda, it's
- 11 the only agenda meeting that we have this week, and
- 12 if there are going to be requests for reconsideration
- 13 of some of the judge's rulings, should we anticipate
- 14 that those will be up for discussion on the agenda
- 15 tomorrow?
- And I guess I'm asking this for
- 17 clarification in preparation of tomorrow. If the --
- 18 if the answer is no, there aren't -- there aren't
- 19 going to be any requests for reconsideration, then
- 20 that's -- that's the case. But I didn't understand
- 21 Mr. Dottheim stating that you weren't going to make
- 22 any offers of proof or some --
- MR. DOTTHEIM: Yeah, on the basis that
- 24 the Staff has no right to review -- to seek review of
- 25 Commission orders, I do not, in my approximate 30

- 1 years recall the Staff making an offer of proof.
- 2 COMMISSIONER CLAYTON: Has the Staff
- 3 ever requested reconsideration of a -- of a -- of a
- 4 ruling by the regulatory law judge?
- 5 MR. DOTTHEIM: I, once, when -- when
- 6 Mr. Woodsmall was on the Staff, asked him to have the
- 7 Commissioners polled on a ruling from the Bench in an
- 8 infamous situation, what became an infamous
- 9 situation, and I think that's possibly the closest
- 10 that that might have come to an offer of proof. That
- 11 may have occurred, I'm just not -- I'm just not aware
- 12 of it. You asked for -- for a motion for
- 13 reconsideration?
- 14 COMMISSIONER CLAYTON: I didn't ask for
- 15 a motion. I'm just --
- 16 MR. DOTTHEIM: I understand, and I'm not
- 17 contemplating one. I don't -- I don't recall on an
- 18 evidentiary ruling a -- the Staff filing a -- a
- 19 motion for -- for reconsideration unless, frankly,
- 20 it's been invited.
- 21 I recall situations where the Staff
- 22 hasn't filed a motion for reconsideration, and the --
- 23 and the Commission has ordered subsequently the Staff
- 24 to respond evidently in situations where either the
- 25 Commission was expecting the Staff to respond or

- 1 wanted the Staff to respond.
- 2 But the -- and those have been -- again,
- 3 that's further indication that the -- that the Staff
- 4 has taken a very restrictive view of the situation,
- 5 again, on the basis that since the Staff doesn't have
- 6 the right -- a right to seek -- to seek a review, the
- 7 Staff doesn't make offers of proof.
- 8 COMMISSIONER CLAYTON: I understand what
- 9 you're saying. If that's the case, that's the case.
- 10 Is anyone else going to seek reconsideration of any
- 11 of those rulings?
- 12 MR. WOODSMALL: I don't immediately
- 13 anticipate seeking it, so as far as your question for
- 14 tomorrow's agenda, I wouldn't expect to see something
- 15 by then. I've been chastised in the past for doing
- 16 that in the context of a case and been told that
- 17 those type motions should come at the end of the case
- 18 with the typical motion for application for
- 19 rehearing. So I'm kind of caught in a dilemma as to
- 20 whether I do one now or do it at the end of the case,
- 21 but in either situation, you won't see it by
- 22 tomorrow.
- MR. MILLS: And certainly, that's my
- 24 intention. I think -- and I haven't reviewed the
- 25 transcript, but it's very likely that I will raise

- 1 that as an issue with an application for rehearing.
- 2 But I don't plan to file anything between now and
- 3 tomorrow.
- 4 COMMISSIONER CLAYTON: Well, the reason
- 5 I ask is, is that there are a significant number of
- 6 witnesses, significant number of issues, and frankly,
- 7 the Commission hasn't officially chimed in on -- on
- 8 the particular issues. And that's -- that's just --
- 9 if that's the case to be left with -- and this is
- 10 nothing to take away from the judge's rulings. I
- 11 don't want to suggest that --
- MR. WOODSMALL: Well, maybe it's --
- 13 COMMISSIONER CLAYTON: -- anything's
- 14 wrong, I'm just -- I was just asking.
- 15 And if there's nothing for us to do
- 16 tomorrow, there is a placeholder that's on the
- 17 agenda. And if there's nothing for us to do, then
- 18 there's nothing for us to do. I don't have a --
- 19 that's fine. I just wanted to be clear in -- in what
- 20 parties are going to be asking with all the
- 21 objections that have been raised, that's -- that's
- 22 all.
- MR. WOODSMALL: Well -- and a question
- 24 directed at the judge, then, just for point of
- 25 clarification. On Friday, I believe it was, when he

- 1 made his ruling, I heard him say the Commission
- 2 rules, the Commission rules, instead of I rule.
- 3 So I was under the impression that when
- 4 he was making that ruling, that it was a ruling from
- 5 the Commission. And maybe I'm misinformed. To the
- 6 extent that was a ruling from the law judge, then it
- 7 raises this issue all the more.
- 8 MR. ZOBRIST: Well, I just think -- let
- 9 me just say this. I think when the regulatory law
- 10 judge rules, you know, he or she rules for the
- 11 Commission in the absence of a polling, so that's how
- 12 I took the judge's comments.
- MR. DOTTHEIM: Commissioner -- I'm
- 14 sorry. I didn't mean to interrupt.
- MR. ZOBRIST: No, I'm finished.
- 16 MR. DOTTHEIM: Your question to me, I
- 17 shouldn't limit it. I think it also goes to the
- 18 question that has been raised on any number of
- 19 questions -- on any number of occasions as to the
- 20 position of the Staff and also even the position of
- 21 the General Counsel's office as to representing the
- 22 Staff and then representing the Commission on review
- 23 and -- and that dichotomy and the blurring of -- of
- 24 those roles. So I think it's wrapped up in that
- 25 also.

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1 I think, if my memory serves me
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- 2 correctly, that the Commission's rules at one time,
- 3 in fact, the time I asked or instructed
- 4 Mr. Woodsmall -- Woodsmall to ask that the
- 5 Commissioners be polled, that that was actually in
- 6 the Commissioner's -- in the Commission's rules, and
- 7 is a provision for asking that the presiding judge
- 8 poll the Commissioners. It is not in the
- 9 Commission's rules any longer. So ...
- 10 COMMISSIONER CLAYTON: Well, let me ask
- 11 the judge this question. Judge, when you ruled and
- 12 you said the Commission orders, did you suggest to
- 13 the parties that -- that you had polled the
- 14 Commissioners in the case?
- 15 JUDGE STEARLEY: I did not suggest that
- 16 and no one asked for a poll at that time.
- 17 MR. WOODSMALL: So it -- it was the
- 18 presiding officer's ruling and not the Commission's
- 19 ruling to the extent there is any distinction; is
- 20 that correct?
- 21 JUDGE STEARLEY: I -- I believe, as
- 22 Mr. Zobrist has said, there's no distinction.
- MR. WOODSMALL: Well, the distinction
- 24 would be if you did poll the Commission, the
- 25 Commission can only act through written orders. So

- 1 to the extent you did poll the Commission, it has to
- 2 be in a written order. To the extent you did this
- 3 yourself, then it doesn't need to be because it's
- 4 been delegated. They can delegate to an individual.
- 5 So that may be subject to some contention, but that
- 6 would be the argument I make and that would go away
- 7 if it's your ruling specifically.
- 8 MR. FISCHER: Judge, it's always been my
- 9 experience that when the -- when the regulatory law
- 10 judge rules on evidentiary motions, that's considered
- 11 a ruling by the Commission unless if somebody asks
- 12 for reconsideration and the Commissioners want to
- 13 take it up and direct it be done otherwise.
- 14 JUDGE STEARLEY: That's my
- 15 understanding. And as I believe, I invited the
- 16 parties on Thursday to file a motion of -- for
- 17 reconsideration if they were so inclined.
- 18 COMMISSIONER CLAYTON: So, Judge, if a
- 19 motion for reconsideration would be considered by the
- 20 conclusion of the evidentiary hearing as it is
- 21 scheduled now, really, tomorrow would be the only
- 22 agenda where that could be taken up. Would you agree
- 23 with that?
- JUDGE STEARLEY: They can -- they can
- 25 file a motion for reconsideration at any point.

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1
    There's really no time limit on that. In terms of --
 2
                 COMMISSIONER CLAYTON: Well,
    practically -- practically, though, I mean, if --
 4
                  JUDGE STEARLEY: Practically --
 5
                  COMMISSIONER CLAYTON: -- if the
 6
    evidentiary hearing is adjourned, then you'd have to
 7
    reschedule a number of different things.
 8
                  JUDGE STEARLEY: Well, actually, there's
9
    other procedural mechanisms that would take care of
10
    that issue as well.
11
                 COMMISSIONER CLAYTON: Okay.
12
                  JUDGE STEARLEY: All right. Are there
13
    any other matters we need to take up before
14
    adjourning for today?
15
                  (NO RESPONSE.)
16
                  JUDGE STEARLEY: Hearing none, we stand
    adjourned for today. We'll reconvene at 8:30
17
18
    tomorrow morning.
                  (WHEREUPON, the hearing of this case was
19
20
    recessed until April 30, 2008, at 8:30 a.m.)
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1	CERTIFICATE OF REPORTER
2	CENTE OF MICCOURT
3	STATE OF MISSOURI ) )ss.
4	COUNTY OF COLE )
5	
6	I, PAMELA FICK, RMR, RPR, CSR, CCR #447,
7	within and for the State of Missouri, do hereby
8	certify that the foregoing proceedings were taken by
9	me to the best of my ability and thereafter reduced
10	to typewriting under my direction; that I am neither
11	counsel for, related to, nor employed by any of the
12	parties to the action to which this hearing was
13	conducted, and further that I am not a relative or
14	employee of any attorney or counsel employed by the
15	parties thereto, nor financially or otherwise
16	interested in the outcome of the action.
17	
18	
19	
20	
21	PAMELA FICK, RMR, RPR, CSR, CCR #447
22	
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